AMENDMENT TO H.R. 1259 OFFERED BY M. WALT

Strike section 3 and insert the following new section

3:

1	SEC. 3. IMPROVED AUTHORITIES OF SECRETARY OF VET-
2	ERANS AFFAIRS TO IMPROVE ACCOUNT-
3	ABILITY OF SENIOR EXECUTIVES.
4	(a) Accountability of Senior Executives.—
5	(1) In General.—Section 713 of title 38,
6	United States Code, is amended to read as follows:
7	"§ 713. Accountability of senior executives
8	"(a) Authority.—(1) The Secretary may, as pro-
9	vided in this section, reprimand or suspend, involuntarily
10	reassign, demote, or remove a covered individual from a
11	senior executive position at the Department if the Sec-
12	retary determines that the misconduct or performance of
13	the covered individual warrants such action.
14	"(2) If the Secretary so removes such an individual,
15	the Secretary may remove the individual from the civil
16	service (as defined in section 2101 of title 5).
17	"(b) RIGHTS AND PROCEDURES.—(1) A covered indi-
18	vidual who is the subject of an action under subsection
19	(a) is entitled to—

1	"(A) be represented by an attorney or other
2	representative of the covered individual's choice;
3	"(B) not fewer than 10 business days advance
4	written notice of the charges and evidence sup-
5	porting the action and an opportunity to respond, in
6	a manner prescribed by the Secretary, before a deci-
7	sion is made regarding the action; and
8	"(C) grieve the action in accordance with an in-
9	ternal grievance process that the Secretary, in con-
10	sultation with the Assistant Secretary for Account-
11	ability and Whistleblower Protection, shall establish
12	for purposes of this subsection.
13	"(2)(A) The Secretary shall ensure that the grievance
14	process established under paragraph (1)(C) takes fewer
15	than 21 days.
16	"(B) The Secretary shall ensure that, under the proc-
17	ess established pursuant to paragraph (1)(C), grievances
18	are reviewed only by employees of the Department.
19	"(3) A decision or grievance decision under para-
20	graph (1)(C) shall be final and conclusive.
21	"(4) A covered individual adversely affected by a final
22	decision under paragraph (1)(C) may obtain judicial re-
23	view of the decision.

1	"(5) In any case in which judicial review is sought
2	under paragraph (4), the court shall review the record and
3	may set aside any Department action found to be—
4	"(A) arbitrary, capricious, an abuse of discre-
5	tion, or otherwise not in accordance with a provision
6	of law;
7	"(B) obtained without procedures required by a
8	provision of law having been followed; or
9	"(C) unsupported by substantial evidence.
10	"(e) Relation to Other Provisions of Law.—
11	(1) The authority provided by subsection (a) is in addition
12	to the authority provided by section 3592 or subchapter
13	V of chapter 75 of title 5.
14	"(2) Section 3592(b)(1) of title 5 and the procedures
15	under section 7543(b) of such title do not apply to an ac-
16	tion under subsection (a).
17	"(d) Definitions.—In this section:
18	"(1) The term 'covered individual' means—
19	"(A) a career appointee (as that term is
20	defined in section 3132(a)(4) of title 5); or
21	"(B) any individual who occupies an ad-
22	ministrative or executive position and who was
23	appointed under section 7306(a) or section
24	7401(1) of this title.

1	"(2) The term 'misconduct' includes neglect of
2	duty, malfeasance, or failure to accept a directed re-
3	assignment or to accompany a position in a transfer
4	of function.
5	"(3) The term 'senior executive position'
6	means—
7	"(A) with respect to a career appointee (as
8	that term is defined in section 3132(a) of title
9	5), a Senior Executive Service position (as such
10	term is defined in such section); and
11	"(B) with respect to a covered individual
12	appointed under section 7306(a) or section
13	7401(1) of this title, an administrative or exec-
14	utive position.".
15	(2) Conforming amendment.—Section
16	7461(c)(1) of such title is amended by inserting
17	"employees in senior executive positions (as defined
18	in section 713(d) of this title) and" before "interns".
19	(b) Performance Management.—
20	(1) In General.—The Secretary of Veterans
21	Affairs shall establish a performance management
22	system for employees in senior executive positions,
23	as defined in section 713(d) of title 38, United
24	States Code, as amended by subsection (a), that en-

1	sures performance ratings and awards given to such
2	employees—
3	(A) meaningfully differentiate extraor-
4	dinary from satisfactory contributions; and
5	(B) substantively reflect organizational
6	achievements over which the employee has re-
7	sponsibility and control.
8	(2) REGULATIONS.—The Secretary shall pre-
9	scribe regulations to carry out paragraph (1).
	Strike section 9 and insert the following new section
9	:
1.0	
10	SEC. 9. REMOVAL OF EMPLOYEES OF DEPARTMENT OF
10	SEC. 9. REMOVAL OF EMPLOYEES OF DEPARTMENT OF VETERANS AFFAIRS BASED ON PERFORM-
	9
11	VETERANS AFFAIRS BASED ON PERFORM-
11 12	VETERANS AFFAIRS BASED ON PERFORMANCE OR MISCONDUCT.
11 12 13	VETERANS AFFAIRS BASED ON PERFORM- ANCE OR MISCONDUCT. (a) IN GENERAL.—Subchapter I of chapter 7 of title
111 112 113 114 115	VETERANS AFFAIRS BASED ON PERFORM-ANCE OR MISCONDUCT. (a) IN GENERAL.—Subchapter I of chapter 7 of title 38, United States Code, is further amended by inserting
111 112 113 114 115	VETERANS AFFAIRS BASED ON PERFORMANCE OR MISCONDUCT. (a) IN GENERAL.—Subchapter I of chapter 7 of title 38, United States Code, is further amended by inserting after section 713 the following new section:
111 112 113 114 115 116	VETERANS AFFAIRS BASED ON PERFORMANCE OR MISCONDUCT. (a) IN GENERAL.—Subchapter I of chapter 7 of title 38, United States Code, is further amended by inserting after section 713 the following new section: "§ 714. Employees: removal based on performance or
111 112 113 114 115 116	VETERANS AFFAIRS BASED ON PERFORMANCE OR MISCONDUCT. (a) IN GENERAL.—Subchapter I of chapter 7 of title 38, United States Code, is further amended by inserting after section 713 the following new section: "§ 714. Employees: removal based on performance or misconduct
111 112 113 114 115 116 117	VETERANS AFFAIRS BASED ON PERFORMANCE OR MISCONDUCT. (a) IN GENERAL.—Subchapter I of chapter 7 of title 38, United States Code, is further amended by inserting after section 713 the following new section: "§ 714. Employees: removal based on performance or misconduct "(a) IN GENERAL.—(1) The Secretary may remove
111 112 113 114 115 116 117 118	VETERANS AFFAIRS BASED ON PERFORM- ANCE OR MISCONDUCT. (a) IN GENERAL.—Subchapter I of chapter 7 of title 38, United States Code, is further amended by inserting after section 713 the following new section: "§ 714. Employees: removal based on performance or misconduct "(a) IN GENERAL.—(1) The Secretary may remove a covered individual who is an employee of the Department

1	"(B) in the case of removal for performance, a
2	portion of such performance occurred during the
3	two-year period ending on the date of the determina-
4	tion.
5	"(2) If the Secretary removes a covered individual
6	under paragraph (1), the Secretary may remove the cov-
7	ered individual from the civil service (as defined in section
8	2101 of title 5).
9	"(3) Nothing in this section may be construed to au-
10	thorize a finalized performance appraisal of an employee
11	to be retroactively amended.
12	"(b) Notice to Congress.—Not later than 30 days
13	after removing a covered individual under subsection (a),
14	the Secretary shall submit to the Committees on Veterans'
15	Affairs of the Senate and House of Representatives notice
16	in writing of such removal and the reason for such re-
17	moval.
18	"(c) Procedure.—(1) An employee removed under
19	subsection (a) is entitled, before removal, to—
20	"(A) at least 10 business days written notice
21	(which, in the case of removal for performance, shall
22	identify specific instances as described in clause (i)
23	of section 4303(b)(1)(A) of title 5 and critical ele-
24	ments as described in clause (ii) of such section),
25	unless there is reasonable cause to believe that the

1	employee committed a crime for which a sentence of
2	imprisonment can be imposed—
3	"(i) stating the specific reasons for the
4	proposed action; and
5	"(ii) including a file containing all evidence
6	in support of the proposed action;
7	"(B) 10 business days to answer the charges
8	orally and in writing and to furnish affidavits and
9	other documentary evidence in support of the an-
10	swer;
11	"(C) be represented by an attorney or other
12	representative;
13	"(D) a review of the case by the Secretary be-
14	fore a decision adverse to the employee is made
15	final;
16	"(E) as soon as practicable, a decision of the
17	Secretary with respect to the charges of the em-
18	ployee; and
19	"(F) a written statement of the decision of the
20	Secretary that—
21	"(i) includes the specific reasons of the de-
22	cision; and
23	"(ii) in the case of a removal based on per-
24	formance, complies with section 4303(b)(1)(D)
25	of title 5.

1	"(2)(A) Subject to subparagraph (B) and subsection
2	(e), any final decision of the Secretary regarding removal
3	under subsection (a) may be appealed to the Merit Sys-
4	tems Protection Board.
5	"(B) An appeal under subparagraph (A) of a removal
6	may only be made if such appeal is made not later than
7	10 business days after the date of such removal.
8	"(C)(i) Subject to clause (ii), the decision of the Sec-
9	retary shall be sustained under subparagraph (A) only if
10	the Secretary's decision—
11	"(I) in the case of an action based on perform-
12	ance, is supported by substantial evidence; or
13	"(II) in any other case, is supported by a pre-
14	ponderance of the evidence.
15	"(ii) Notwithstanding clause (i), the Secretary's deci-
16	sion may not be sustained under subparagraph (A) if the
17	covered individual—
18	"(I) shows harmful error in the application of
19	the Secretary's procedures in arriving at such deci-
20	sion;
21	"(II) shows that the decision was based on any
22	prohibited personnel practice described in section
23	2302(b) of title 5; or
24	"(III) shows that the decision was not in ac-
25	cordance with law.

- 1 "(3) The procedures under section 7513(b) of title
- 2 5 and chapter 43 of such title shall not apply to a removal
- 3 under this section.
- 4 "(d) Expedited Review.—(1) The Merit Systems
- 5 Protection Board shall promulgate such rules as the
- 6 Board considers appropriate to expedite appeals under
- 7 subsection (c)(2).
- 8 "(2) The Board shall ensure that a final decision on
- 9 an appeal described in paragraph (1) is issued not later
- 10 than 90 days after the appeal is made.
- 11 "(3) During the period beginning on the date on
- 12 which a covered individual appeals a removal from the civil
- 13 service under subsection (c)(2) and ending on the date
- 14 that the Board issues a final decision on such appeal, such
- 15 covered individual may not receive any pay, awards, bo-
- 16 nuses, incentives, allowances, differentials, student loan
- 17 repayments, special payments, or benefits.
- 18 "(4) To the maximum extent practicable, the Sec-
- 19 retary shall provide to the Merit Systems Protection
- 20 Board such information and assistance as may be nec-
- 21 essary to ensure an appeal under subsection (c)(2) is expe-
- 22 dited.
- 23 "(e) RELATION TO TITLE 5.—The authority provided
- 24 by this section is in addition to the authority provided by

1	subchapter V of chapter 75 of title 5 and chapter 43 of
2	such title.
3	"(f) DEFINITIONS.—In this section:
4	"(1) The term 'covered individual' means an in-
5	dividual occupying a position at the Department but
6	does not include—
7	"(A) an individual, as that term is defined
8	in section 713(d); or
9	"(B) a political appointee.
10	"(2) The term 'misconduct' includes a violation
11	of paragraph (8) or (9) of section 2302(b) of title
12	5, neglect of duty, malfeasance, or failure to accept
13	a directed reassignment or to accompany a position
14	in a transfer of function.
15	"(3) The term 'political appointee' means an in-
16	dividual who is—
17	"(A) employed in a position described
18	under sections 5312 through 5316 of title 5
19	(relating to the Executive Schedule);
20	"(B) a limited term appointee, limited
21	emergency appointee, or noncareer appointee in
22	the Senior Executive Service, as defined under
23	paragraphs (5), (6), and (7), respectively, of
24	section 3132(a) of title 5; or

1	"(C) employed in a position of a confiden-
2	tial or policy-determining character under
3	schedule C of subpart C of part 213 of title 5
4	of the Code of Federal Regulations.".
5	(b) CLERICAL AND CONFORMING AMENDMENTS.—
6	(1) Clerical.—The table of sections at the be-
7	ginning of such chapter is amended by inserting
8	after the item relating to section 713 the following
9	new item:
	"714. Employees: removal based on performance or misconduct.".
10	(2) Conforming.—
11	(A) TITLE 5.—Section 4303(f) of title 5,
12	United States Code, is amended—
13	(i) in paragraph (2), by striking "or"
14	at the end;
15	(ii) in paragraph (3), by striking the
16	period at the end and inserting ", or"; and
17	(iii) by adding at the end the fol-
18	lowing:
19	"(4) any removal under section 714 of title
20	38.".
21	(B) TITLE 38.—Subchapter V of chapter
22	74 of title 38, United States Code, is amend-
23	ad

1	(i) in section 7461(b)(1), by striking
2	"If the" and inserting "Except as provided
3	in section 714 of this title, if the"; and
4	(ii) in section 7462—
5	(I) in subsection (a)(1), by strik-
6	ing "Disciplinary" and inserting "Ex-
7	cept as provided in section 714 of this
8	title, the Disciplinary'; and
9	(II) in subsection (b)(1), by
10	striking "In any case" and inserting
11	"Except as provided in section 714 of
12	this title, in any case".