[DISCUSSION DRAFT]

118TII CONGRESS 2D SESSION H.R. 10082

To provide for the establishment of a grazing management program on Federal land in Malheur County, Oregon, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr.	Bentz introduced	the	following b	oill;	which	was	referred	to	the	Comm	ittee
	on	_		_							

A BILL

- To provide for the establishment of a grazing management program on Federal land in Malheur County, Oregon, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Oregon Owyhee Wil-
 - 5 derness and Community Protection Act".
 - 6 SEC. 2. DEFINITIONS.
 - 7 In this Act:

1	(1) Bureau.—The term "Bureau" means the
2	Bureau of Land Management.
3	(2) County.—The term "County" means
4	Malheur County, Oregon.
5	(3) FEDERAL LAND.—The term "Federal land"
6	means land in the County managed by the Bureau.
7	(4) Secretary.—The term "Secretary" means
8	the Secretary of the Interior.
9	(5) STATE.—The term "State" means the State
10	of Oregon.
11	(7) STATE LANDS.—The term "State lands"
12	means any lands owned by the State of Oregon.
13	(8) Malheur C.E.O. Group.—The term
14	"Malheur C.E.O. Group" means the group estab-
15	lished by section 4(b).
16	(9) Private Lands.—The term "Private
17	lands" means any land that is privately owned, and
18	not owned by any local, State, or Federal Govern-
19	ment or agency.
20	(10) OPERATIONAL FLEXIBILITY.—The term
21	"operational flexibility", with respect to grazing on
22	the Federal land, means—
23	(A) a seasonal adjustment of livestock po-
24	sitioning for the purposes of that grazing pur-
25	suant to a flexible grazing use authorized under

1	the program with respect to which written no-
2	tice is provided; or
3	(B) an adjustment of water source place-
4	ment with respect to which written notice is
5	provided.
6	(11) PROGRAM.—The term "program" means
7	the Malheur County Grazing Management Program
8	authorized under section 3(a).
9	SEC. 3. MALHEUR COUNTY GRAZING MANAGEMENT PRO-
10	GRAM.
11	(a) IN GENERAL.—The Secretary shall carry out a
12	grazing management program on the Federal land, to be
13	known as the "Malheur County Grazing Management Pro-
14	gram", in accordance with applicable law (including regu-
15	lations) and the memorandum entitled "Bureau of Land
16	Management Instruction Memorandum 2018–109" (as in
17	effect on September 30, 2021), for the purpose of pro-
18	viding to authorized grazing permittees and lessees, and
19	for providing interim operational flexibilities as set forth
20	herein.
21	(b) PERMIT OPERATIONAL FLEXIBILITY.—
22	(1) FLEXIBLE GRAZING USE ALTERNATIVE FOR
23	A GRAZING PERMIT OR LEASE.—Solely at the re-
24	quest of an authorized grazing permittee or lessee,
25	for purposes of renewing a grazing permittee or les-

October 31, 2024 (3:37 p.m.)

see's grazing permit or lease under the program, pursuant to the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), the Secretary shall develop and analyze at least 1 alternative to provide operational flexibility in livestock grazing use to account for changing conditions.

(2) Interim operational flexibilities.—If an applicable monitoring plan has been adopted under paragraph (3), to meet or make significant progress in meeting applicable Rangeland Health Standards and applicable livestock management objectives in the applicable land use plan, on the request of an authorized grazing permittee or lessee, the Secretary, using new and existing data, shall allow a variance to the terms and conditions of the existing applicable grazing permit or lease for the applicable year due to changes in weather, forage production, effects of fire or drought, or other temporary conditions—

(A) to adjust the season of use, the beginning date of the period of use, the ending date of the period of use, or both the beginning date and ending date, as applicable, under the grazing permit or lease, subject to the requirements that—

1	(i) unless otherwise specified in the
2	appropriate allotment management plan or
3	any other activity plan that is the func-
4	tional equivalent to the appropriate allot-
5	ment management plan under section
6	4120.2(a)(3) of title 43, Code of Federal
7	Regulations (or a successor regulation),
8	the applicable adjusted date of the season
9	of use occurs—
10	(I) not earlier than 14 days be
11	before the beginning date specified in
12	the applicable permit or lease; and
13	(II) not later than 14 days after
14	the ending date specified in the appli-
15	cable permit or lease; and
16	(ii) the authorized grazing permittee
17	or lessee provides written notice of the ad-
18	justment to the Bureau not later than 2
19	business days before the date of adjust-
20	ment;
21	(B) to adjust the dates for pasture rotation
22	by not more than 14 days, subject to the re-
23	quirement that the authorized grazing per-
24	mittee or lessee shall provide to the Bureau
25	written notice of the adjustment not later than

1	2 business days before the date of adjustment;
2	and
3	(C) to adjust the placement of existing
4	water structures for livestock or wildlife, subject
5	to applicable water right laws, that any adjust-
6	ment should not be placed within 100 yards
7	from any associated roads and the requirement
8	that the authorized grazing permittee or lessee
9	shall provide to the Bureau written notice of
10	the adjustment not later than 2 business days
11	before the date of adjustment.
12	(3) Monitoring plans for permit flexi-
13	BILITY.—
14	(A) IN GENERAL.—The Secretary shall
15	adopt cooperative rangeland monitoring plans
16	to apply to actions taken under paragraph (2)
17	and to monitor and evaluate current permitted
18	livestock use upon the pasture(s) or allot-
19	ment(s) to be monitored as related to whether
20	such livestock use is the significant factor or
21	not in meeting or making significant progress
22	in meeting applicable Rangeland Health Stand-
23	ards and applicable livestock management ob

_1	(B) REQUIREMENTS.—A monitoring plan
2	developed under subparagraph (Λ) shall be
3	based upon existing ecological conditions with
4	reliance upon the ecological site descriptions, in-
5	cluding the State and transitions models, as de-
6	fined by the Chief of the Natural Resources
7	Conservation Service, of the area to be mon-
8	itored, and shall—
9	(i) evaluate the percent utilization of
10	available forage, the existing ecological
11	condition, and the trend of ecological con-
12	dition of the area to be monitored;
13	(ii) include—
14	(I) a description of the utilization
15	standards for which the monitoring is
16	tracking, including baseline ecological
17	conditions and desired outcome eco-
18	logical conditions;
19	(II) a description of utilization
20	evaluation protocol;
21	(III) an evaluation schedule iden-
22	tifying periods during which utiliza-
23	tion data will be collected;
24	(IV) provisions for adjusting any
25	components of the monitoring plan,

including acceptance of data from
identified third parties; and
(V) a description of the method
to communicate the criteria for ad-
justing livestock grazing use based on
the on-the-ground ecological condi-
tions after the period of use; and
(iii) provide for annual reports on the
effects of flexibility in grazing permit or
lease uses under the program to allow the
Secretary to make management adjust-
ments to account for the information pro-
vided in the annual report.
(4) TERMS AND CONDITIONS.—
(A) PREFERRED ALTERNATIVE.—If the
Secretary determines that an alternative consid-
ered under the program that provides oper-
ational flexibility is the preferred alternative,
the Secretary shall—
(i) incorporate the alternative, includ-
ing applicable monitoring plans adopted
under paragraph (3), into the terms and
conditions of the applicable grazing permit
or lease; and

1	(ii) specify how the monitoring infor-
2	mation with respect to the preferred alter-
3	native should be used to inform manage-
4	ment adjustments under the program.
5	(B) Additional requirements.—The
6	Secretary may include any other requirements
7	in a permit or lease with respect to which an
8	alternative has been incorporated under sub-
9	paragraph (Λ) that the Secretary determines to
10	be necessary.
11	(c) No Effect on Grazing Privileges.—Nothing
12	in this $\Lambda \mathrm{ct}$ —
13	(1) affects grazing privileges provided under the
14	Act of June 28, 1934 (commonly known as the
15	"Taylor Grazing Λ ct"; 43 U.S.C. 315 et seq.);
16	(2) requires the Secretary to consider modifying
17	or terminating the classification of any existing graz-
18	ing district on the Federal land in any subsequent
19	plan or decision of the Secretary; or
20	(3) precludes the Secretary from modifying or
21	terminating an existing permit or lease in accord-
22	ance with applicable law (including regulations).
23	SEC. 4. MALHEUR C.E.O. GROUP.
24	(a) DEFINITIONS.—In this section:

1	(1) Consensus.—The term "consensus" means
2	a unanimous agreement by the voting members of
3	the Malheur C.E.O. Group present and constituting
4	a quorum at a regularly scheduled business meeting
5	of the Malheur C.E.O. Group.
6	(2) FEDERAL AGENCY.—
7	(A) IN GENERAL.—The term "Federal
8	agency" means an agency or department of the
9	Government of the United States.
10	(B) INCLUSIONS.—The term "Federal
11	agency" includes—
12	(i) the Bureau of Reclamation;
13	(ii) the Bureau of Indian Affairs;
14	(iii) the Bureau;
15	(iv) the United States Fish and Wild-
16	life Service; and
17	(v) the Natural Resources Conserva-
18	tion Service.
19	(3) QUORUM.—The term "quorum" means 1
20	more than ½ of the voting members of the Malheur
21	C.E.O. Group.
22	(b) ESTABLISHMENT.—There is established the
23	Malheur C.E.O. Group to assist in carrying out this sec-
24	tion.
25	(e) Membership.—

1	(1) IN GENERAL.—The Malheur CEO Group
2	shall consist of 8 voting members, to be appointed
3	by the Secretary, based on recommendations from
4	the Vale District Bureau manager and the County
5	commissioners, of whom—
6	(Λ) 3 shall be representatives of grazing
7	permittees and lessees in the County;
8	(B) 3 shall be representatives of other
9	businesses or conservation organizations in the
10	County, of whom at least 2 shall reside in the
11	County; and
12	(C) 1 shall be a representative of the
13	Burns Paiute Tribe and 1 shall be a represent-
14	ative of the Fort McDermott Tribe.
15	(2) Appointment.—
16	(A) Initial appointments.—Not later
17	than 180 days after the date of enactment of
18	this Act, all will be selected by the county court
19	through submitted application by any interest
20	parties.
21	(B) TERMS.—Each member of the
22	Malheur CEO Group shall serve for a term of
23	3 years.

1	(C) REAPPOINTMENT.—A member of the
2	Malheur CEO Group may be reappointed for 1
3	or more additional 3-year terms.
4	(D) VACANCIES.—A vacancy on the
5	Malheur CEO Group shall be filled—
6	(i) as soon as practicable after the va-
7	cancy occurs; and
8	(ii) in the same manner as the origi-
9	nal appointment.
10	(d) Projects.—
11	(1) IN GENERAL.—The Malheur C.E.O. Group
12	shall propose eligible projects described in paragraph
13	(2) on Federal land and water and non-Federal land
14	and water in the County to be carried out by the
15	Malheur C.E.O. Group or a third party, using funds
16	provided by the Malheur C.E.O. Group, if a con-
17	sensus of the Malheur C.E.O. Group approves the
18	proposed eligible project.
19	(2) Description of eligible projects.—An
20	eligible project referred to in paragraph (1) is a
21	project—
22	(A) that complies with existing law (includ-
23	ing regulations); and
24	(B) relating to—

1	(i) ecological restoration, including de-
2	velopment, planning, and implementation;
3	(ii) range improvements for the pur-
4	pose of providing more efficient and effec-
5	tive ecologically beneficial management of
6	domestic livestock, fish, wildlife, or habitat;
7	(iii) invasive species management or
8	eradication, including invasive weeds, vege-
9	tation, fish, or wildlife;
10	(iv) restoration of springs and related
11	water infrastructure to enhance the avail-
12	ability of sustainable flows of freshwater
13	for livestock, fish, or wildlife;
14	(v) conservation of cultural sites;
15	(vi) economic development or recre-
16	ation management; or
17	(vii) research, monitoring, or analysis.
18	(3) Requirement.—
19	(A) IN GENERAL.—In the case of an eligi-
20	ble project proposed under paragraph (1) that
21	is to be carried out on Federal land or requires
22	the use of Federal funds, the project may not
23	be carried out without the approval of the head
24	of the applicable Federal agency.

1	(B) FAILURE TO APPROVE.—If an eligible
2	project described in subparagraph (A) is not
3	approved by the head of the applicable Federal
4	agency, not later than 14 business days after
5	the date on which the proposal is submitted to
6	the head of the applicable Federal agency, the
7	head of the Federal agency shall provide to the
8	Malheur C.E.O. Group in writing a description
9	of the reasons for not approving the proposed
10	eligible project.
11	(4) Failure to approve by consensus.—If
12	an eligible project proposed under paragraph (1) is
13	not agreed to by consensus after 3 votes are con-
14	ducted by the Malheur C.E.O. Group, the proposed
15	eligible project may be agreed to by a quorum of the
16	members of the Malheur C.E.O. Group, subject to
17	the limitations that—
18	(A) the eligible project may not be carried
19	out on Federal land; and
20	(B) no Federal funds may be used for an
21	eligible project that is agreed to in accordance
22	with this paragraph.
23	(5) ACCEPTANCE OF DONATIONS.—The
24	Malheur C.E.O. Group may—

1	(Λ) accept and place into a trust fund any
2	donations, grants, or other funds received by
3	the Malheur C.E.O. Group; and
4	(B) use amounts placed into a trust fund
5	under paragraph (1) to carry out eligible
6	projects approved in accordance with this sec-
7	tion, including eligible projects carried out on
8	Federal land or water or using Federal funds,
9	if the project is approved by the head of the ap-
10	plicable Federal agency.
11	(6) Cost-sharing requirement.—
12	(A) IN GENERAL.—The Federal share of
13	the total cost of an eligible project carried out
14	using amounts made available under subsection
15	(i) shall be not more than 75 percent.
16	(B) FORM OF NON-FEDERAL CONTRIBU-
17	TION.—The non-Federal contribution required
18	under subparagraph (Λ) may be provided in the
19	form of in-kind contributions.
20	(7) FUNDING RECOMMENDATIONS.—All funding
21	recommendations developed by the Malheur C.E.O.
22	Group shall be based on a consensus of the Malheur
23	C.E.O. Group members.
24	(e) TECHNICAL ASSISTANCE.—Any Federal agency
25	with authority and responsibility in the County shall, to

the extent practicable, provide technical assistance to the Malheur C.E.O. Group on request of the Malheur C.E.O. Group. 3 PUBLIC NOTICE AND PARTICIPATION.—The Malheur C.E.O. Group shall conduct all meetings subject to applicable open meeting and public participation laws. (g) PRIORITIES.—For purposes of approving eligible 7 projects proposed under subsection (d)(1), the Malheur C.E.O. Group shall give priority to voluntary habitat, 10 range, and ecosystem restoration projects focused on improving the long-term ecological health of the Federal land 12 and natural bodies of water. (h) ADDITIONAL PROJECTS.—To the extent per-13 mitted by applicable law and subject to the availability of appropriations, Federal agencies may contribute to the implementation of projects recommended by the Malheur C.E.O. Group and approved by the Secretary. (i) Effect.— 18 (1) Existing activities.—The activities of 19 the Malheur C.E.O. Group shall supplement, and 20 not replace, existing activities to manage the natural 21 resources of the County. 22 (2) LEGAL RIGHTS, DUTIES, OR AUTHORI-23 TIES.—Nothing in this section affects any legal

right, duty, or authority of any person or Federal

24

25

1	agency, including any member of the Malheur
2	C.E.O. Group.
3	SEC. 5. WILDERNESS DESIGNATIONS AND OTHER LAND
4	DESIGNATIONS AND RELATED MANAGEMENT
5	TO DESIGNATIONS.
6	(a) DEFINITIONS.—In this section:
7	(1) MAP.—The term "Map" means each of:
8	(Λ) Wilderness Area Maps exhibits 1
9	through 17.
10	(B) Existing Road Maps-Roads Exhibits 1
11	through 6.
12	(2) WILDERNESS AREA.—The term "wilderness
13	area" means a wilderness area designated by sub-
14	section (b)(1).
15	(b) Designation of Wilderness Areas.—
16	(1) IN GENERAL.—In accordance with the Wil-
17	derness Act (16 U.S.C. 1131 et seq.), the following
18	Federal land in the County comprising approxi-
19	mately 926,588 acres, as generally depicted on the
20	Map, is designated as wilderness and as components
21	of the National Wilderness Preservation System:
22	(A) FIFTEENMILE CREEK WILDERNESS.—
23	Certain Federal land, comprising approximately
24	61,647 acres, as generally depicted on the Map,

1	which shall be known as the "Fifteenmile Creek
2	Wilderness''.
3	(B) OREGON CANYON MOUNTAINS WILDER-
4	NESS.—Certain Federal land, comprising ap-
5	proximately 53,559 acres, as generally depicted
6	on the Map, which shall be known as the "Or-
7	egon Canyon Mountains Wilderness".
8	(C) TWELVEMILE CREEK WILDERNESS.—
9	Certain Federal land, comprising approximately
10	38,099 acres, as generally depicted on the Map,
11 -	which shall be known as the "Twelvemile Creek
12	Wilderness''.
13	(D) UPPER WEST LITTLE OWYHEE WIL-
14	DERNESS.—Certain Federal land, comprising
15	approximately 93,199 acres, as generally de-
16	picted on the Map, which shall be known as the
17	"Upper West Little Owyhee Wilderness".
18	(E) LOOKOUT BUTTE WILDERNESS.—Cer-
19	tain Federal land, comprising approximately
20	66,242 acres, as generally depicted on the Map,
21 =	which shall be known as the "Lookout Butte
22	Wilderness".
23	(F) MARY GAUTREAUX OWYHEE RIVER
24	CANYON WILDERNESS.—Certain Federal land
25	comprising approximately 211,679 acres, as

1	generally depicted on the Map, which shall be
2	known as the "Mary Gautreaux Owyhee River
3	Canyon Wilderness''.
4	(G) JORDAN CRATERS WILDERNESS.—Cer-
5	tain Federal land, comprising approximately
6	29,255 acres, as generally depicted on the Map,
7	which shall be known as the "Jordan Craters
8	Wilderness''.
9	(H) OWYHEE BREAKS WILDERNESS.—Cer-
10	tain Federal land, comprising approximately
11	31,637 acres, as generally depicted on the Map,
12	which shall be known as the "Owyhee Breaks
13	Wilderness''.
14	(I) DRY CREEK WILDERNESS.—Certain
15	Federal land, comprising approximately 33,209
16	acres, as generally depicted on the Map, which
17	shall be known as the "Dry Creek Wilderness".
18	(J) DRY CREEK BUTTES WILDERNESS.—
19	Certain Federal land, comprising approximately
20	88,289 acres, as generally depicted on the Map,
21	which shall be known as the "Dry Creek Buttes
22	Wilderness''.
23	(K) UPPER LESLIE GULCH WILDER-
24	NESS.—Certain Federal land, comprising ap-
25	proximately 2 997 acres, as generally depicted

1	on the Map, which shall be known as the
2	"Upper Leslie Gulch Wilderness".
3	(L) SLOCUM CREEK WILDERNESS.—Cer-
4	tain Federal land, comprising approximately
5	7,534 acres, as generally depicted on the Map,
6	which shall be known as the "Slocum Creek
7	Wilderness".
8	(M) Honeycombs wilderness.—Certain
9	Federal land, comprising approximately 41,122
10	acres, as generally depicted on the Map, which
11	shall be known as the "Honeycombs Wilder-
12	ness".
13	(N) COTTONWOOD CREEK WILDERNESS.—
14	Certain Federal land, comprising approximately
15	72,597 acres, as generally depicted on the Map,
16	which shall be known as the "Cottonwood Creek
17	Wilderness''.
18	(O) LOWER OWYHEE CANYON WILDER-
19	NESS.—Certain Federal land, comprising ap-
20	proximately 77,121 acres, as generally depicted
21	on the Map, which shall be known as the
22	"Lower Owyhee Canyon Wilderness".
23	(P) WILD HORSE BASIN WILDERNESS.—
24	Certain Federal land, comprising approximately
25	18,402 acres, as generally depicted on the Map,

1		which shall be known as the "wild Horse Dasin
2		Wilderness''.
3		(2) Maps and legal descriptions.—
4		(A) IN GENERAL.—As soon as practicable
5		after the date of enactment of this Act, the Sec-
6		retary shall prepare a map and legal description
7		of each wilderness area.
8		(B) Effect.—Each map and legal de-
9	3.23	scription prepared under subparagraph (Λ)
10		shall have the same force and effect as if in-
11		cluded in this Act, except that the Secretary
12		may correct clerical and typographical errors in
13		the map or legal description.
14		(C) PUBLIC AVAILABILITY.—The maps
15		and legal descriptions prepared under subpara-
16		graph (Λ) shall be on file and available for pub-
17		lic inspection in the appropriate offices of the
18		Bureau.
19		(3) Management.—
20		(A) IN GENERAL.—Subject to valid exist-
21		ing rights, the wilderness areas shall be admin-
22		istered by the Secretary in accordance with the
23		Wilderness Act (16 U.S.C. 1131 et seq.), except
24		that—

1	(1) any reference in that Act to the el-
2	fective date of that Act shall be considered
3	to be a reference to the date of enactment
4	of this Act; and
5	(ii) any reference in that Act to the
6	Secretary of Agriculture shall be consid-
7	ered to be a reference to the Secretary.
8	(B) Grazing.—The Secretary shall allow
9	the continuation of the grazing of livestock, in
10	the wilderness areas, if established before the
11	date of enactment of this Act, in accordance
12	with—
13	(i) section 4(d)(4) of the Wilderness
14	Act (16 U.S.C. 1133(d)(4)); and
15	(ii) the "guidelines and policies" set
16	forth in Appendix A of the report of the
17	Committee on Interior and Insular Affairs
18	of the House of Representatives accom-
19	panying H.R. 2570 of the 101st Congress
20	(H. Rept. 101–405 dated February 21,
21	1990).
22	The "number of livestock permitted" as used in
23	"guideline and policy" number 1 shall mean the
24	"Permitted use" animal unit months prescribed
25	in the existing Grazing Permits upon enactment

1	of this Act, in addition to any Nonrenewal
2	Grazing Permits issued by the Bureau within a
3	10-year period before enactment of this Act.
4	Said Appendix A shall control over of clause (i).
5	(C) Roads adjacent to and within
6	WILDERNESS AREAS.—The Secretary shall
7	allow the continuation of motorized use of road
8	access upon the cherry stem roads shown in Ex-
9	hibits 1 to 6 on the Road Map noted in section
10	5(a)(1)(A) and shall allow the continuation of
11	motorized use of road access in any wilderness
12	designated in subsection (b)(1) to that access
13	allowed in accordance with section 4(c) of the
14	Wilderness Λct (16 U.S.C. 1133(c)).
15	(i) Nothing in this Act requires any
16	restriction, inclusive of closure or seasonal
17	closure, of any road outside but adjacent
18	to the boundary of any wilderness designed
19	in subsection (b)(1).
20	(ii) The Secretary shall provide rea-
21	sonable access to any private lands, State
22	lands, or tribal lands within the boundaries
23	of any wilderness designated in subsection
24	(b)(1), or to any Private lands, State
25	lands, or Tribal lands near or adjacent to

any wilderness area that require reasonable 1 road access across any wilderness area if 2 road access is not otherwise provided 3 under subsection (a)(1)(Λ). For purposes 4 of this clause, the term "reasonable ac-5 cess" includes any road existing on the 6 date of enactment of this Act. Any road 7 within or across any wilderness designated 8 in subsection (b)(1) shall be not less than 9 30-feet on each side of the centerline of the 10 11 road. (iii) This Λ ct shall not preclude use 12 on any wilderness in subsection (b)(1) of 13 mechanical equipment including chainsaws, 14 backhoe excavators, caterpillar tractors, or 15 the like for the purpose of wildfire suppres-16 sion, invasive species control, activities nec-17 essary for management of livestock present 18 on the land under grazing permits (includ-19 ing but not limited to distribution of salt, 20 maintenance on the roads, replacement or 21 repair of water facilities and fencing, doc-22 toring cattle, dispersing of livestock, or 23 gathering, or removal of livestock). 24

1	(iv) Motorized use of those roads iden-
2	tified in subsection (a)(1)(A) shall include
3	use by the following:
4	(I) members of the Burns-Paiute
5	Tribe (for cultural purposes only);
6	(II) the Bureau for fire suppres-
7	sion, invasive weed control, and range
8	management activities;
9	(III) grazing permittees and their
10	agents and invitees for road mainte-
11	nance, distribution of salt, replace-
12	ment and repair of water facilities, re-
13	placement and repair of fencing, pred-
14	ator control, and invasive weed control
15	(as allowed by the Bureau), fire sup-
16	pression, and livestock management;
17	(IV) private land owners and
18	their agents, contractors, employees,
19	and invitees as related to access to
20	their private land, as provided for in
21	clause (ii); and
22	(V) the county and the State and
23	their agents, contractors and employ-
24	ees as related to access to State lands
25	and to access to any county public

1,	roads, as provided for in as provided
2	for in clause (ii).
3	(D) FISH AND WILDLIFE MANAGEMENT
4	ACTIVITIES.—
5	(i) IN GENERAL.—In furtherance of
6	the purposes and principles of the Wilder-
7	ness Act (16 U.S.C. 1131 et seq.), the Sec-
8	retary may conduct any management ac-
9	tivities that are necessary to maintain or
10	restore fish and wildlife populations and
11	habitats in the wilderness areas, if the
12	management activities are—
13	(I) consistent with applicable wil-
14	derness management plans; and
15	(II) conducted in accordance with
16	the "General Policy" inclusive of the
17	"Guidelines" therein established in
18	Appendix B of the report of the Com-
19	mittee on Interior and Insular Affairs
20	of the House of Representatives ac-
21	companying H.R. 2570 of the 101st
22	Congress (House Report 101–405
23	dated February 21, 1990).
24	(ii) Inclusions.—Management activi-
25	ties under clause (i) may include the occa-

1	sional and temporary use of motorized ve-
2	hicles, if the use, as determined by the
3	Secretary, would promote healthy, viable,
4	and more naturally distributed wildlife
5	populations that would enhance wilderness
6	values while causing the minimum impact
7	necessary to accomplish those tasks.
8	(E) EXISTING ACTIVITIES.—Consistent
9	with section $4(d)(1)$ of the Wilderness Act (16
10	U.S.C. 1133(d)(1)) and in accordance with ap-
11	propriate policies, such as the policies estab-
12	lished in Appendix B of the report of the Com-
13	mittee on Interior and Insular Affairs of the
14	House of Representatives accompanying H.R.
15	2570 of the 101st Congress (House Report
16	101-405 dated February 21, 1990), the State
17	may use aircraft (including helicopters) in the
18	wilderness areas to survey capture, transplant
19	monitor, and provide water for wildlife popu-
20	lations, including bighorn sheep and feral stock
21	feral horses, and feral burros.
22	(c) Management of Federal Land Not Des-
23	IGNATED AS WILDERNESS.—
24	(1) FINDING.—Congress finds that, for pur
25	poses of section 201(a) and section 603(c) of the

1	Federal Land Policy and Management Act of 1976
2	(43 U.S.C. 1711(a); 1782(c)), the Federal land des-
3	ignated in this Act as wilderness and all other Fed-
4	eral land in the County has been adequately inven-
5	toried and studied to allow for wilderness purposes.
6	(2) Redesignation.—All Federal land man-
7	aged by the Bureau in the County not included in
8	the land designated herein as wilderness and all
9	other Federal land described in paragraph (1)—
10	(A) is released and is no longer subject to
11	section 603(c) of the Federal Land Policy and
12	Management Act of 1976 (43 U.S.C. 1782(c))
13	for wilderness study area purposes;
14	(B) is no longer subject to section 201(a)
15	of the Federal Land Policy and Management
16	Act of 1976 (43 U.S.C. 1711(a)) for wilderness
17	purposes; and
18	(C) shall be managed for values unrelated
19	to wilderness purposes and shall be managed
20	for the principal or major uses (as defined in
21	section 103(l) of the Federal Land Policy and
22	Management Act of 1976 (43 U.S.C. 1702(l))),
23	in accordance with any applicable land use plan
24	adopted under section 202 of that Act (43
25	U.S.C. 1712).

1	(d) THE AMENDED NOTICE.—Three years after the
2	date of enactment of this Act, and to conform to give ef-
3	fect to this Act, the Secretary shall initiate a process to
4	amend the notice entitled "Notice of Λ vailability of the
5	Record of Decision and Approved Resource Management
6	Plan Amendment for the Southeastern Oregon Resource
7	Management Plan, Vale District, Oregon" published by
8	the Bureau of Land Management in the Federal Register
9	on February 2, 2024 (89 Fed. Reg. 14090) and amended
10	on February 26, 2024. This amendment shall include the
11	associated Wilderness Plan for the designated wilderness
12	established in this Act and shall include a Travel Manage-
13	ment Plan. The Secretary shall complete the land use plan
14	amended process within 24 months after initiation of the
15	process to amend in accordance with section 202 of the
16	Federal Land Policy and Management Act of 1976 (43
17	U.S.C. 1712).
18	(e) Limitation on Certain Restrictions by the
19	BUREAU RELATING TO FEDERAL LANDS UNDER THE
20	SOUTHEASTERN OREGON RESOURCE MANAGEMENT
21	PLAN NOT DESIGNATED AS WILDERNESS IN THIS ACT.—
22	(1) ROAD MAPS.—Not later than 60 days after
23	the date of the enactment of this Act, the Secretary
24	shall publish a map depicting all existing roads on
25	lands marked as "Unit Protected for Wilderness

1	Characteristics" and "Unit Managed for Other Re-
2	sources" in the notice entitled "Notice of Availability
3	of the Record of Decision and Approved Resource
4	Management Plan Amendment for the Southeastern
5	Oregon Resource Management Plan, Vale District,
6	Oregon" published by the Bureau of Land Manage-
7	ment in the Federal Register on February 2, 2024
8	(89 Fed. Reg. 14090) and amended on February 26,
9	2024.
10	(2) Access.—The Secretary shall not restrict
11	the use of motorized vehicles on the roads described
12	in paragraph (1) or on lands designated as "Unit
13	Protected for Wilderness Characteristics" or "Unit
14	Managed for Other Resources" in the notice de-
15	scribed in paragraph (1) for—
16	(Λ) members of the Burns-Paiute Tribe;
17	(B) livestock grazing permittees;
18	(C) the Bureau as necessary for range
19	management including mechanical suppression
20	of fire or invasive weeds;
21	(D) private land owners and their agents,
22	contractors, employees, and invitees as related
23	to access to their private land; and
24	(E) the county and the State and their
25	agents, contractors, and employees as related to

1	access to State lands and to access to any coun-
2	ty public roads.
3	(3) Grazing.—The Secretary shall not reduce
4	or restrict grazing of permittees or lessees on the
5	Federal land designated as "Unit Protected for Wil-
6	derness Characteristics" or "Unit Managed for
7	Other Resources" in the notice described in para-
8	graph (1).
9	(4) CONTINUATION OF LIMITATIONS.—The lim-
10	itations in this subsection shall be carried forward in
11	the amended land use plan as prescribed to be devel-
12	oped in accordance with subsection (e).
13	SEC. 6. LAND CONVEYANCES TO BURNS PAIUTE TRIBE AND
14	CASTLE ROCK CO-STEWARDSHIP AREA.
15	(a) Jonesboro Ranchi, Road Gulch, and Black
16	CANYON LAND CONVEYANCES.—
17	(1) CONVEYANCE AND TAKING INTO TRUST.—
18	(A) TITLE.—As soon as practicable after
19	the date of enactment of this Act, the Secretary
20	shall accept title to the land described in para-
21	graph (2), if conveyed or otherwise transferred
22	to the United States by, or on behalf of, the
23	Burns Paiute Tribe.
24	(B) TRUST.—Land to which title is accept-
25	ed by the Secretary under subparagraph (A)

1	shall be held in trust by the United States for
2	the benefit of the Burns Paiute Tribe.
3	(2) DESCRIPTION OF LAND.—The land referred
4	to in paragraph $(1)(\Lambda)$ is the following:
5	(A) JONESBORO RANCH.—The parcel com-
6	monly known as "Jonesboro Ranch", located
7	approximately 6 miles east of Juntura, Oregon,
8	consisting of 21,548 acres of Federal land,
9	6,686 acres of certain private land owned by
10	the Burns Paiute Tribe and associated with the
11	Jonesboro Ranch containing the pastures re-
12	ferred to as "Saddle Horse" and "Trail Horse",
13	"Indian Creek", "Sperry Creek", "Antelope
.14	Swales", "Horse Camp", "Dinner Creek",
15	"Upper Hunter Creek", and "Tim's Peak", and
16	more particularly described as follows:
17	(i) T. 20 S., R. 38 E., secs. 25 and
18	36, Willamette Meridian.
19	(ii) T. 20 S., R. 39 E., secs. 25–36,
20	Willamette Meridian.
21	(iii) T. 20 S., R. 40 E., secs. 30, 31,
22	and 32, Willamette Meridian.
23	(iv) T. 21 S., R. 39 E., secs. 1–18,
24	20–29, and 32–36, Willamette Meridian.

1	(v) T. 21 S., R. 40 E., sees. 5–8, 17–
2	19, 30, and 31, Willamette Meridian.
3	(vi) T. 22 S., R. 39 E., secs. 1–5, 8,
4	and 9, Willamette Meridian.
5	(B) ROAD GULCII; BLACK CANYON.—The
6	approximately 4,137 acres of State land con-
7	taining the pastures referred to as "Road
8	Gulch" and "Black Canyon" and more particu-
9	larly described as follows:
10	(i) T. 20 S., R. 39 E., secs. 10, 11,
11	15, 14, 13, 21–28, and 36, Willamette Me-
12	ridian.
13	(ii) T 20 S., R. 40 E., secs. 19, 30,
14	31, and 32, Willamette Meridian.
15	(3) APPLICABLE LAW.—Land taken into trust
16	under paragraph (1)(B) shall be administered in ac-
17	cordance with the laws (including regulations) gen-
18	erally applicable to property held in trust by the
19	United States for the benefit of an Indian Tribe.
20	(4) Map of trust land.—As soon as prac-
21	ticable after the date of enactment of this Act, the
22	Secretary shall prepare a map depicting the land
23	taken into trust under paragraph (1)(B).
24	(5) Land exchange.—Not later than 3 years
25	after the date of enactment of this Act, the Sec-

1	retary shall seek to enter into an agreement with the
2	State under which the Secretary would exchange
3	Federal land for the portions of the area described
4	in paragraph (2)(B) that are owned by the State.
5	(b) CASTLE ROCK LAND TO HELD IN TRUST AND
6	CO-STEWARDSHIP AREA.—
7	(1) LAND TO BE HELD IN TRUST.—All right,
8	title, and interest of the United States in and to the
9	approximately 2,500 acres of land in the Castle
10	Rock Wilderness Study Area, as depicted on the
11	map entitled "Proposed Wilderness Malheur Coun-
12	ty" and dated June 7, 2023, shall be held in trust
13	by the United States for the benefit of the Burns
14	Paiute Tribe.
15	(A) Grazing on land to be held in
16	TRUST.—
17	(i) The Bureau shall continue to allow
18	and manage grazing within the Land to be
19	held in Trust under applicable law.
20	(ii) Should the Burns Paiute Tribe
21	decide, in its sole discretion, to cancel
22	grazing within the Land to be held in
23	Trust, i.e., "Trust Land", then—
24	(I) the Tribe shall give the Bu-
25	reau notice of cancellation of Per-

1	mitted Use Animal Unit Months with-
2	in the Trust Land;
3	(II) upon receipt of the notice
4	from the Tribe, the Bureau shall con-
5	form to the requirements in section
6	4110.4–2 of title 43, Code of Federal
7	Regulations (10/1/2005 Edition), to
8	cancel any Permitted Use Animal
9	Unit Months within the Trust Land,
10	except that, in addition to payment
11	for the reasonable compensation for
12	the value of any public land range im-
13	provements within the Trust Land as
14	provided for in 43 C.F.R. 4110.4-2(b)
15	(10/1/2005 Edition), the Grazing Per-
16	mittee(s) shall also be paid by the
17	Tribe, at its sole expense, the sum of
18	\$100 per each Permitted Use Animal
19	Unit Month that is cancelled; and
20	(III) upon the effectiveness of the
21	cancellation of grazing within the
22	Trust Land, the Tribe shall fence out,
23	at its sole expense, and shall maintain
24	the fence, at its sole expense, the
25	Trust Land from the adjacent land to

1	ensure no drift of livestock occurs
2	from adjacent land. Should the Tribe
3	not timely fence out the Trust Land,
4	or maintain the fence, then any Graz-
5	ing Permittee(s) shall not be subject
6	to any unauthorized use for any drift
7	of livestock into the Trust Land from
8	adjacent land.
9	(2) Castle rock co-stewardship area.—
10	(A) Memorandum of understanding.—
11	(i) In general.—As soon as prac-
12	ticable after the date of enactment of this
13	Act, the Secretary shall seek to enter into
14	a memorandum of understanding with the
15	Burns Paiute Tribe to provide for the co-
16	stewardship of the area depicted as "Castle
17	Rock Co-Stewardship Area" on the map
18	entitled "Proposed Wilderness Malheur
19	County" and dated June 7, 2023, to be
20	known as the "Castle Rock Co-Steward-
21	ship Area".
22	(ii) REQUIREMENT.—The memo-
23	randum of understanding entered into
24	under clause (i) shall ensure that the Cas-

1	tle Rock Co-Stewardship Area is managed
2	in a manner that—
3	(I) ensures that Tribal interests
4	therein are considered;
5	(II) provides for protection of
6	cultural and archaeological resources;
7	located thereon;
8	(III) provides for the protection
9	of natural resources with cultural sig-
10	nificance located thereon;
11	(IV) protects the interests of
12	those who hold livestock grazing per-
13	mits on this land and maintain such
14	grazing entitlements in accordance
15	with applicable law, inclusive of the
16	Taylor Grazing Act (43 U.S.C. 315 et
17	seq.); and
18	(V) does not extend beyond the
19	boundaries of the co-stewardship area.
20	(B) Management agreements.—In ac-
21	cordance with applicable law (including regula-
22	tions) and subject to existing or extended live-
23	stock grazing permits, the Secretary may enter
24	into 1 or more management agreements with
25	the Burns Paiute Tribe to authorize the Burns

1	Fainte Tribe to early out management activities
2	in the Castle Rock Co-Stewardship Area in ac-
3	cordance with the memorandum of under-
4	standing entered into under subparagraph
5	(A)(i).
6	(C) GRAZING.—The management and
7	grazing of livestock in the Castle Rock Co-Stew-
8	ardship Λ rea, as established before the date of
9	enactment of this Act, shall be permitted to
10	continue and shall not be limited or abridged by
11	activities set forth in subparagraphs (A) and
12	(B).
13	(D) WATER RIGHTS.—Nothing in this
14	paragraph—
15	(i) expands, creates, or affects any re-
16	served, or otherwise existing water rights;
17	or
18	(ii) provides the Burns Paiute Tribe
19	with any new water right or claim.
20	(E) CO-MANAGEMENT ACTIVITIES.—Noth-
21	ing in this paragraph shall be construed to
22	allow co-management activities to extend be-
23	yond the areas designated as the Castle Rock
24	Co-Stewardship Area.

1	(F) LAND EXCHANGE ACTIVITIES.—Any
2	private land within the Castle Rock Co-Stew-
3	ardship Area, inclusive of the private land in
4	T18S R37E section 4, NENW and NESE,
5	shall be subject to a land exchange with any
6	private landowner who desires and elects to co-
7	operate in a land exchange with the Bureau.
8	Any public land offered in exchange with the
9	private land shall be adjacent to any other pri-
10	vate land owned by the cooperating private
11	landowner within the county, and shall be
12	agreeable to the cooperating private landowner.
13	The Secretary shall coordinate with any cooper-
14	ating private landowner to implement and to
15	complete any such exchange within 24-months
16	of initiation of such process by a private land-
17	owner. The Secretary shall prepare any docu-
18	ments necessary to implement any such ex-
19	change and the Secretary shall pay for all costs
20	to implement any such exchange.
21	(3) WITHDRAWAL.—Subject to valid existing
22	rights, the lands taken into trust under paragraph
23	(1) and the land comprising the Castle Rock Co-
24	Stewardship Area are withdrawn from—

1	(Λ) all forms of appropriation, and dis-
2	posal under the public land laws;
3	(B) location, entry, and patent under the
4	mining laws; and
5	(C) operation of the mineral leasing and
6	geothermal leasing laws and mineral materials
7	laws.
8	(c) VIEWSHED RIGHTS.—Nothing in this Act pro-
9	vides any rights of property to the Burns-Paiute Tribe
10	outside of the boundaries of the land described in sub-
11	section (b)(1) of section 6.
12	(d) Effect on Tribal Rights and Certain Ex-
13	ISTING USES.—Nothing in this section, designation or
14	non-designation of land transferred into trust to be held
15	by the United States for the benefit of the Burns Paiute
16	Tribe under this section—
17	(1) alters, modifies, enlarges, diminishes, or ab-
18	rogates rights secured by a treaty, statute, Executive
19	order, or other Federal law of any Indian Tribe, in-
20	cluding off-reservation reserved rights; or
21	(2) affects—
22	(A) existing access, rights-of-way, or ease-
23	ments; or
24	(B) preexisting grazing uses and existing
25	water rights or mining claims, except as specifi-

1	cally negotiated and agreed between the Burns
2	Paiute Tribe, the mineral claim holder, the
3	grazing permittee and the Secretary.
4	SEC. 7. FUTURE PROTECTION OF FIRE SUPPRESSION,
5	INVASIVE SPECIES CONTROL, AND LIVE-
6	STOCK PRODUCTION VALUES ON FEDERAL
7	LAND IN COUNTY.
8	(a) FINDING.—Congress finds that the protection
9	against wildfire, the protection against invasive species,
10	and the protection of livestock production values are an
11	essential, important, proper, and compatible activities and
12	use of—
13	(1) the Federal land designated as wilderness
14	by this Act; and
15	(2) the Federal land that is not designated as
16	wilderness by this Act.
17	(b) The Secretary may take all and any actions, in
18	cluding the use of motorized vehicles, helicopters, or air
19	planes, needed to control wildfire and to control and eradi
20	cate invasive species on the land designated herein as wil
21	derness and on the remaining Federal land not designated
22	as wilderness.
23	(c) Livestock shall be managed on Federal land des
24	ignated as wilderness by this Act in accordance with the
25	provisions of this Act.

- 1 (d) Livestock grazing shall not be abridged, prohib-
- 2 ited, restricted, or terminated on Federal land that is not
- 3 designated as wilderness by this Act, however the Sec-
- 4 retary shall continue management in accordance with the
- 5 Act of June 28, 1934 (commonly known as the "Taylor
- 6 Grazing Act") (48 Stat. 1269, chapter 865; 43 U.S.C. 315
- 7 et seq.), section 402 of the Federal Land Policy and Man-
- 8 agement Act of 1976 (43 U.S.C. 1752), the provisions of
- 9 this Λ ct, and other laws applicable to grazing.
- 10 (e) Livestock Grazing.—Any livestock grazing on
- 11 Federal land that is not designated as wilderness by this
- 12 Act shall continue to be managed in accordance with the
- 13 Act of June 28, 1934 (commonly known as the "Taylor
- 14 Grazing Act") (48 Stat. 1269, chapter 865; 43 U.S.C. 315
- 15 et seq.), section 402 of the Federal Land Policy and Man-
- 16 agement Act of 1976 (43 U.S.C. 1752), and other laws
- 17 applicable to grazing use on the Federal land not des-
- 18 ignated as wilderness by this Act, including activities the
- 19 Secretary reasonably determines necessary to carry out
- 20 proper and practical grazing management programs on
- 21 the Federal land that is not designated as wilderness by
- 22 this Act (such as public land range improvement activities
- 23 and wildfire control, suppression, and rehabilitation activi-
- 24 ties).