AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 5441
OFFERED BY MS. SCHAKOWSKY OF ILLINOIS

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the “Prevent All Soring Tactics Act of 2022” or the “PAST Act of 2022”.

SEC. 2. INCREASED ENFORCEMENT UNDER HORSE PROTECTION ACT.

(a) DEFINITIONS.—Section 2 of the Horse Protection Act (15 U.S.C. 1821) is amended—

(1) by redesignating paragraphs (1), (2), (3), and (4) as paragraphs (2), (3), (4), and (5), respectively;

(2) by inserting before paragraph (2) (as so redesignated) the following new paragraph:

“(1) The term ‘action device’—

“(A) means any boot, collar, chain, roller, or other device that encircles or is placed upon the lower extremity of the leg of a horse in such a manner that it can—
“(i) rotate around the leg or slide up and down the leg, so as to cause friction; or

“(ii) strike the hoof, coronet band, fetlock joint, or pastern of the horse; and

“(B) does not include soft rubber or soft leather bell boots or quarter boots that are used as protective devices.”; and

(3) by adding at the end the following new paragraph:

“(6) The term ‘participate’—

“(A) means engaging in any activity with respect to a horse show, horse exhibition, or horse sale or auction, including—

“(i) transporting or arranging for the transportation of a horse to or from a horse show, horse exhibition, or horse sale or auction;

“(ii) personally giving instructions to an exhibitor; or

“(iii) being knowingly present in a warm-up area, inspection area, or other area at a horse show, horse exhibition, or horse sale or auction that spectators are not permitted to enter; and
“(B) does not include spectating.”.

(b) FINDINGS.—Section 3 of the Horse Protection Act (15 U.S.C. 1822) is amended—

(1) in paragraph (3)—

(A) by inserting “and soring horses for such purposes” after “horses in intrastate commerce”; and

(B) by inserting “in many ways, including by creating unfair competition, by deceiving the spectating public and horse buyers, and by negatively impacting horse sales” before the semicolon;

(2) in paragraph (4), by striking “and” at the end;

(3) in paragraph (5), by striking the period at the end and inserting a semicolon; and

(4) by adding at the end the following new paragraphs:

“(6) the Inspector General of the Department of Agriculture has determined that the program through which the Secretary inspects horses is inadequate for preventing soring;

“(7) historically, Tennessee Walking Horses, Racking Horses, and Spotted Saddle Horses have been subjected to soring; and
“(8) despite regulations in effect related to inspection for purposes of ensuring that horses are not sore, violations of this Act continue to be prevalent in the Tennessee Walking Horse, Racking Horse, and Spotted Saddle Horse breeds.”.

(c) HORSE SHOWS AND EXHIBITIONS.—Section 4 of the Horse Protection Act (15 U.S.C. 1823) is amended—

(1) in subsection (a)—

(A) by striking “appointed” and inserting “licensed”; and

(B) by adding at the end the following new sentences: “In the first instance in which the Secretary determines that a horse is sore, the Secretary shall disqualify the horse from being shown or exhibited for a period of not less than 180 days. In the second instance in which the Secretary determines that such horse is sore, the Secretary shall disqualify the horse for a period of not less than one year. In the third instance in which the Secretary determines that such horse is sore, the Secretary shall disqualify the horse for a period of not less than three years.”;

(2) in subsection (b) by striking “appointed” and inserting “licensed”;
(3) by striking subsection (c) and inserting the following new subsection:

“(c) LICENSURE FOR INSPECTION; ASSIGNMENT OF INSPECTOR; CITATIONS.—

“(1) LICENSURE FOR THE INSPECTION OF HORSES.—

“(A) REGULATIONS REQUIRED FOR INSPECTION OF HORSES.—The Secretary shall prescribe by regulation requirements for the Department of Agriculture to license, train, assign, and oversee persons qualified to detect and diagnose a horse which is sore or to otherwise inspect horses at horse shows, horse exhibitions, or horse sales or auctions, for hire by the management of such events, for the purposes of enforcing this Act.

“(B) CONFLICTS OF INTEREST.—A person may not be issued a license under this subsection unless such person is free from conflicts of interest, as defined by the Secretary in the regulations prescribed pursuant to subparagraph (A).

“(C) REVOCATION OF LICENSE.—If the Secretary determines that the performance of a person licensed in accordance with subpara-
graph (A) is unsatisfactory, the Secretary may, after notice and an opportunity for a hearing, revoke the license issued to such person.

“(D) Preference for veterinarians.—In issuing licenses under this subsection, the Secretary shall give a preference to persons who are licensed or accredited veterinarians.

“(E) Rule of construction.—Licensure of a person in accordance with the requirements prescribed under this subsection may not be construed as authorizing such person to conduct inspections in a manner other than that prescribed for inspections by the Secretary (or the Secretary’s representative) under subsection (e).

“(2) Notification of inspection; assignment of inspector.—

“(A) Notification of inspections.—Not later than 30 days before the date on which a horse show, horse exhibition, or horse sale or auction begins, the management of such show, exhibition, or sale or auction may notify the Secretary of the intent of the management to hire a person or persons licensed under this
subsection and assigned by the Secretary to
conduct inspections at such show, exhibition, or
sale or auction.

“(B) ASSIGNMENT OF INSPECTOR.—After
such notification, the Secretary shall assign a
person or persons licensed under this subsection
to conduct inspections at the horse show, horse
exhibition, or horse sale or auction.

“(3) CITATIONS.—A person licensed by the Sec-
retary to conduct inspections under this subsection
shall issue a citation with respect to any violation of
this Act recorded during an inspection and notify
the Secretary of each such violation not later than
five days after the date on which a citation was
issued with respect to such violation.”.

(4) by adding at the end the following new sub-
section:

“(f) PUBLICATION REQUIRED FOR VIOLATIONS.—
The Secretary shall publish on the public website of the
Animal and Plant Health Inspection Service of the De-
partment of Agriculture, and update as frequently as the
Secretary determines is necessary, information on any vio-
lation of this Act for the purposes of allowing the manage-
ment of a horse show, horse exhibition, or horse sale or
auction to determine if an individual is in violation of this Act.”.

(d) **Unlawful Acts.**—Section 5 of the Horse Protection Act (15 U.S.C. 1824) is amended—

(1) in paragraph (2)—

(A) by striking “or (C) respecting” and inserting “(C), or (D) respecting”; and

(B) by striking “and (D)” and inserting “(D) causing a horse to become sore or directing another person to cause a horse to become sore for the purpose of showing, exhibiting, selling, auctioning, or offering for sale the horse in any horse show, horse exhibition, or horse sale or auction, and (E)”;

(2) in paragraph (3), by striking “appoint” and inserting “hire”;

(3) in paragraph (4)—

(A) by striking “appoint” and inserting “hire”; and

(B) by striking “qualified”; 

(4) in paragraph (5), by striking “appointed” and inserting “hired”; 

(5) in paragraph (6)—

(A) by striking “appointed” and inserting “hired”; and
(B) by inserting “that the horse is sore” after “the Secretary”; and

(6) by adding at the end the following new paragraphs:

“(12) The use of an action device on any limb of a Tennessee Walking Horse, a Racking Horse, or a Spotted Saddle Horse at a horse show, horse exhibition, or horse sale or auction.

“(13) The use of a weighted shoe, pad, wedge, hoof band, or other device or material at a horse show, horse exhibition, or horse sale or auction that—

“(A) is placed on, inserted in, or attached to any limb of a Tennessee Walking Horse, a Racking Horse, or a Spotted Saddle Horse;

“(B) is constructed to artificially alter the gait of such a horse; and

“(C) is not strictly protective or therapeutic in nature.”.

(e) VIOLATIONS AND PENALTIES.—Section 6 of the Horse Protection Act (15 U.S.C. 1825) is amended—

(1) in subsection (a)—

(A) in paragraph (1)—

(i) by striking “Except as provided in paragraph (2) of this subsection, any per-
son who knowingly violates section 5” and inserting “Any person who knowingly violates section 5 or the regulations issued under such section, including any violation recorded during an inspection conducted in accordance with subsection (c) or (e) of section 4”; and

(ii) by striking “more than $3,000, or imprisoned for not more than one year, or both.” and inserting “more than $5,000, or imprisoned for not more than three years, or both, for each such violation.”;

(B) in paragraph (2)—

(i) by striking subparagraph (A);

(ii) by striking “(2)”;

(iii) by redesignating subparagraphs (B) and (C) as paragraphs (2) and (3), respectively, and moving the margins of such paragraphs (as so redesignated) two ems to the left; and

(C) by adding at the end the following new paragraph:

“(4) Any person who knowingly fails to obey an order of disqualification shall, upon conviction thereof, be fined
not more than $5,000 for each failure to obey such an order, imprisoned for not more than three years, or both.”;

(2) in subsection (b)—

(A) in paragraph (1)—

(i) by striking “section 5 of this Act” and inserting “section 5 or the regulations issued under such section”; and

(ii) by striking “$2,000” and inserting “$4,000”; and

(B) by adding at the end the following new paragraph:

“(5) Any person who fails to pay a licensed inspector hired under section 4(c) shall, upon conviction thereof, be fined not more than $4,000 for each such violation.”; and

(3) in subsection (c)—

(A) in the first sentence—

(i) by inserting “, or otherwise participating in any horse show, horse exhibition, or horse sale or auction” before “for a period of not less than one year”; and

(ii) by striking “any subsequent” and inserting “the second”; and

(B) by inserting before “Any person who knowingly fails” the following: “For the third or any subsequent violation, a person may be
permanently disqualified by order of the Secretary, after notice and an opportunity for a hearing before the Secretary, from showing or exhibiting any horse, judging or managing any horse show, horse exhibition, or horse sale or auction, or otherwise participating in, including financing the participation of other individuals in, any horse show, horse exhibition, or horse sale or auction (regardless of whether walking horses are shown, exhibited, sold, auctioned, or offered for sale at the horse show, horse exhibition, or horse sale or auction).”; and

(C) by striking “$3,000” each place it appears and inserting “$5,000”.

(f) REGULATIONS.—Not later than 180 days after the date of the enactment of this Act, the Secretary of Agriculture shall issue regulations to carry out the amendments made by this section, including regulations prescribing the requirements under section 4(c) of the Horse Protection Act (15 U.S.C. 1823(c)), as amended by subsection (c)(3).

(g) SEVERABILITY.—If any provision of this Act or any amendment made by this Act, or the application of a provision to any person or circumstance, is held to be unconstitutional, the remainder of this Act and the
amendments made by this Act, and the application of the provisions to any person or circumstance, shall not be affected by the holding.