- 1 {York Stenographic Services, Inc.}
- 2 RPTS TOOT
- 3 HIF084.170
- 4 MARKUP ON H.R. , THE DATA BREACH SECURITY AND
- 5 NOTIFICATION ACT OF 2015
- 6 WEDNESDAY, MARCH 25, 2015
- 7 House of Representatives,
- 8 Subcommittee on Commerce, Manufacturing, and Trade
- 9 Committee on Energy and Commerce
- 10 Washington, D.C.

- 11 The Subcommittee met, pursuant to call, at 12:30 p.m.,
- 12 in Room 2123 of the Rayburn House Office Building, Hon.
- 13 Michael C. Burgess [Chairman of the Subcommittee] presiding.
- 14 Members present: Representatives Burgess, Lance,
- 15 Blackburn, Harper, Guthrie, Olson, Pompeo, Kinzinger,
- 16 Bilirakis, Brooks, Mullin, Upton (ex officio), Schakowsky,
- 17 Clarke, Kennedy, Cardenas, Rush, Welch, and Pallone (ex
- 18 officio).

19 Staff present: Nick Abraham, Legislative Clerk; Gary 20 Andres, Staff Director; Charlotte Baker, Deputy 21 Communications Director; Leighton Brown, Press Assistant; 22 Karen Christian, General Counsel; James Decker, Policy Coordinator, CMT; Graham Dufault, Counsel, CMT; Melissa 23 Froelich, Counsel, CMT; Kirby Howard, Legislative Clerk; 24 25 Peter Kielty, Deputy General Counsel; Paul Nagle, Chief 26 Counsel, CMT; Graham Pittman, Staff Assistant; Charlotte 27 Savercool, Legislative Clerk; Adrianna Simonelli, Legislative Clerk; Olivia Trusty, Professional Staff, CMT; Jessica 28 29 Wilkerson, Legislative Clerk; Ziky Ababiya, Democratic Policy Analyst; Michelle Ash, Democratic Chief Counsel, Commerce, 30 31 Manufacturing, and Trade; Jen Berenholz, Democratic Chief Clerk; Jeff Carroll, Democratic Staff Director; Lisa Goldman, 32 33 Democratic Counsel; Brendan Hennessey, Democratic Policy and 34 Research Advisor; Ashley Jones, Democratic Director, Outreach 35 and Member Services; and Tim Robinson, Democratic Chief 36 Counsel.

```
37
    H.R.
38
    12:30 p.m.
39
         Mr. {Burgess.} At the conclusion of opening statements
40
    yesterday, the Chair called up the Committee print, and the
    bill was open for amendment at any point. Are there any
41
42
    bipartisan amendments to the bill?
43
         Mr. {Welch.} Mr. Chairman, I believe Manager's
44
    Amendment #2 is a bipartisan amendment.
45
        Mr. {Burgess.} Does gentleman seek recognition for the
46
    purpose of offering the amendment?
47
        Mr. {Welch.} Yes, I do.
         Mr. {Burgess.} Very well. The Clerk will repot the
48
49
    amendment.
50
         The {Clerk.} Amendment to the discussion draft, offered
51
    by Mr. Welch and Chairman Burgess.
52
         [The amendment of Mr. Welch and Mr. Burgess follows:]
    ********** TNSERT 1 ********
53
```

```
54
         Mr. {Burgess.} Without objection, the reading of the
    amendment is dispensed with, and the gentleman is recognized
55
56
    for 5 minutes in support of the amendment.
57
         Mr. {Welch.} My understanding, Mr. Chairman, is that
58
    these are largely technical amendments, and I would yield to
59
    the Chairman to give an explanation of the content of
60
    Manager's #2.
61
         Mr. {Burgess.} Thank the gentleman for yielding. This
62
    amendment does make technical corrections to clarify language
63
    of the bill around who is covered, and around publicly
64
    available language.
65
         Does any other member seek recognition on the amendment?
         Mr. {Welch.} Mr. Chairman?
66
67
         The {Clerk.} Yes, gentleman from Vermont.
68
         Mr. {Welch.} Thank you. If I could just ask a few
69
    questions of Counsel to clarify some issues that have been
70
    presented to me by some of my colleague?
71
         Mr. {Burgess.} The gentleman is recognized.
72
         Mr. {Welch.} The first question to Counsel, does this
73
    bill, as drafted, preempt state laws as it relates to
74
    privacy?
75
         {Counsel.} Mr. Congressman, no. The plan language of
```

- 76 the tax limits the draft's application to data security
- 77 requirements and breach notification requirements.
- 78 Mr. {Welch.} Thank you. Second, does this bill preempt
- 79 the Federal Communications Commission's ability to regulate
- 80 privacy as it currently does?
- 81 {Counsel.} No. Again, the plain language of the draft
- 82 is specifically limited to data security and breach
- 83 notification requirements.
- 84 Mr. {Welch.} Thank you. Number three, specifically,
- 85 does this bill preempt the FCC's ability to regulate privacy
- 86 of, and prohibit the disclosure of cable and satellite
- 87 companies as it relates to an individual's viewing habits?
- 88 {Counsel.} No. The cable and satellite providers would
- 89 not be relieved of their duty under existing rules to not
- 90 disclose a subscriber's viewing habits.
- 91 Mr. {Welch.} Okay. My final question, Counsel, does
- 92 this bill preempt the Federal Communications Commission's
- 93 ability to implement the recent Open Internet order?
- 94 {Counsel.} No. The language of the draft imports the
- 95 definition on a carrier from the Communications Act and
- 96 applies it to this draft.
- 97 Mr. {Welch.} I thank Counsel for those answers. Mr.
- 98 Chairman, I yield back.

- Mr. {Burgess.} Gentleman yields back. Is there further 99 discussion on the amendment? 100 101 If there is no further discussion, the vote occurs on 102 the amendment. All those in favor shall signify by saying 103 aye. 104 All those opposed, nay. 105 The ayes appear to have it. The ayes have it, and the 106 amendment is agreed to. 107 Are there further bipartisan amendments to the bill? 108 Mr. {Pompeo.} Mr. Chairman, I have an amendment I 109 believe is bipartisan. It is amendment 03. 110 Mr. {Burgess.} Chairman is--gentleman is recognized. 111 Mr. {Pompeo.} Thank you, Mr. Chairman. 112 Mr. {Burgess.} Beg your pardon, the Clerk will report 113 the amendment. The {Clerk.} Amendment to the discussion draft offered 114 115 by Mr. Pompeo and Mr. Welch.
- 117 ************ INSERT 2 *********

116

[The amendment of Mr. Pompeo and Mr. Welch follows:]

118 Mr. {Burgess.} Without objection, the reading of the amendment is agreed to. The gentleman is recognized on his 119 120 amendment. 121 Mr. {Pompeo.} Thank you, Mr. Chairman. Last week, at the legislative hearing on data breach, there was lots of 122 123 discussion about the proper party, about the third party 124 notice provision that was contained in the base text. In particular there were questions raised about which party 125 should provide notice to affected individuals when a breach 126 127 covered entity who handles data for another non-breach 128 covered entity suffers a breach. All four of the witnesses at the CMT's first hearing back in January supported a rule 129 that the breached party--the breached third party should be 130 131 responsible for providing notice under the bill. 132 And then again last week--just last week we received 133 written testimony and heard oral statements at the 134 legislative hearing that the bill--that the third party notice provision of the discussion as drafted could lead to 135 significant over-notification of consumers. Frankly, another 136 137 benefit too is that we require all breached entities to have 138 the same legal burden to provide notice after a breach is 139 that it provides strong incentives for all companies to

- 140 improve data security itself in order to avoid having to make
- 141 public notice of their breaches.
- I do understand that there are still some outstanding
- 143 concerns with the amendment I am offering today. I look
- 144 forward to working with my colleagues to address any of the
- 145 possible issues they might have before we move to full
- 146 Committee markup. I yield back, Mr. Chairman.
- 147 Mr. {Burgess.} Gentleman yields back. Further
- 148 discussion on the amendment? Gentleman from Vermont is--
- Mr. {Welch.} Thank you. I think, Mr. Pompeo, this
- 150 language is important and helpful, ad with the assurance,
- 151 too, that we are going to have an opportunity to further
- 152 refine this language and make sure that it achieves the
- 153 shared goal on third party notification, and make certain
- 154 that it doesn't have any unknown adverse impact on consumers
- 155 or others. I fully support this amendment. Thank the
- 156 gentleman for his effort.
- 157 Mr. {Burgess.} The gentleman yields back. Further
- 158 discussion on the amendment? If there is no further
- 159 discussion, all those in favor shall signify by saying aye.
- 160 All those opposed, nay.
- The ayes appear to have it. The ayes have it. The
- 162 amendment is agreed to.

```
Further bipartisan amendments? Mr. Cardenas is
163
     recognized for the--
164
165
         Mr. {Cardenas.} Thank you very much. I have two
     amendments, the first one being on education and outreach.
166
167
         Mr. {Burgess.} The Clerk will report the amendment.
          The {Clerk.} I am sorry, could you please designate by
168
     the language at the top--
169
         Mr. {Cardenas.} Education and outreach. Section 7,
170
171
    education and outreach.
172
          The {Clerk.} All right. Amendment to discussion draft
173
     offered by Mr. Cardenas and Ms. Blackburn.
174
          [The amendment of Mr. Cardenas and Mrs. Blackburn
175
     follows:]
     ********** INSERT 3 *********
176
```

177 Mr. {Burgess.} Without objection, the reading of the amendment is dispensed with, and the gentleman is recognized 178 for 5 minutes in support of his amendment. 179 180 Mr. {Cardenas.} Thank you very much. I appreciate the support by Congresswoman Blackburn--bipartisan nature of this 181 182 effort. And the amendment is basically education and 183 outreach for small businesses. The Commission shall conduct education and outreach for small business concerns on data 184 security practices, and how to prevent hacking, and other 185 186 unauthorized access, acquisition of, or use of data 187 maintained by such small business concerns. It is pretty self-explanatory, and I just--I think it 188 would be good practice for the Commission to assist those who 189 190 need that kind of support. Thank you. I yield back. 191 Mr. {Burgess.} The gentleman yields back. Is there 192 further discussion on the amendment? The gentlelady from 193 Tennessee is recognized. 194 Mrs. {Blackburn.} Thank you, Mr. Chairman. I just want 195 to thank Mr. Cardenas for bringing the amendment forward. 196 This is an area where we can all agree it is important for 197 the FTC to engage with small businesses, who may be 198 unfamiliar with some of the data security protocols. And I

- 199 thank him for the amendment, and yield back. Mr. {Burgess.} Gentlelady yields back. Further 200 201 discussion on the amendment? If there is no further discussion, the vote, then, occurs on the amendment. 202 203 All those in favor shall signify by saying aye. All those opposed nay. The ayes have it. The amendment 204 205 is agreed to. 206 Further bipartisan amendments? For what purpose does 207 the gentleman from California seek recognition? 208 Mr. {Cardenas.} I have an amendment on website--on data 209 security best practices. 210 Mr. {Burgess.} Clerk will report. 211 The {Clerk.} Amendment to the discussion draft offered by Mr. Cardenas and Ms. Blackburn. 212 The amendment of Mr. Cardenas and Mrs. Blackburn 213 214 follows:]
- 215 ************** INSERT 4 ***********

216 Mr. {Burgess.} Without objection the reading of the amendment is dispensed with, and the gentleman is recognized 217 218 for 5 minutes in support of his amendment. 219 Mr. {Cardenas.} Thank you very much. As Congress continues to work towards addressing preventative measures to 220 221 secure Americans' data and cybersecurity, this bill is a step 222 in the right direction. Also, it ensures that there is a 223 standard of notification for all Americans. For example, in my state of California, we have strong personal information 224 225 protections that trigger for notifications that protects all 226 consumer equally, and much stronger notifications 227 requirements. Because, when our personal information as it 228 risk, we should be given as much time to protect ourselves as 229 possible. 230 And, in that spirit, I think it is important that--I 231 appreciate the support, once again, of Congresswoman 232 Blackburn on this amendment, on website and data security 233 best practices. The Commission--it reads very simply, the Commission shall establish and maintain an Internet website 234 235 containing non-binding best practices for businesses 236 regarding data security, and how to prevent hacking, and other unauthorized access to, acquisition of, or use of data 237

- 238 maintained by such businesses. I yield back.
- 239 Mr. {Burgess.} The Chair would ask the gentleman from
- 240 California if he would be willing to yield to Ms. Blackburn.
- 241 Mr. {Cardenas.} Yes.
- 242 Mrs. {Blackburn.} I--
- 243 Mr. {Burgess.} The gentlelady is recognized.
- Mrs. {Blackburn.} Thank you, Mr. Chairman, and again I
- 245 thank the gentleman from California. One of the components
- 246 we have discussed regularly, as we have talked about data
- 247 security and breaches, is the need for public information and
- 248 ready access to that information, and also for industry to
- 249 work with the FTC in the establishment of best practices and
- 250 protocols. So I thank him for the amendment, and I
- 251 appreciate his diligence and his work, and I yield back.
- 252 Mr. {Burgess.} The gentlelady yields back. Any further
- 253 discussion on the amendment? Seeing none, the vote then
- 254 occurs on the amendment.
- 255 All those in favor shall signify by saying aye.
- 256 All those opposed, nay.
- 257 Opinion of the Chair, the ayes appear to have it. The
- 258 ayes have it, and the amendment is agreed to. Are there
- 259 further bipartisan amendments? Are there any other
- amendments?

```
261
         Mr. {Pompeo.} Mr. Chairman, I have an amendment at the
262
    desk.
         Mr. {Burgess.} Gentleman from Kansas is recognized for
263
    the purpose of offering an amendment.
264
265
         Mr. {Pompeo.} Thank you. The amendment is numbered 01.
266
         Mr. {Burgess.} The Clerk will report.
         The {Clerk.} Amendment to the discussion draft offered
267
    by Mr. Pompeo.
268
269
          [The amendment of Mr. Pompeo follows:]
270 ************** INSERT 5 **********
```

271 Mr. {Burgess.} Without objection, the reading of the amendment is dispensed with, and the gentleman is recognized 272 for 5 minutes in support of his amendment. 273 274 Mr. {Pompeo.} Thank you, Mr. Chairman. During last week's hearing there was lots of discussion about some 275 276 language that is in the bill, page 24, line six through 10, 277 that is bracketed language having to do with an exemption 278 from the preemption provision for common law causes of 279 action. During the data breach discussion, witnesses 280 highlighted lots of concerns with the language that preserved 281 a covered entity's liability under common law. This is very 282 troubling. This is an open gate in the preemption language 283 that I am very concerned about. 284 The inclusion of this language in the enforcement 285 section that specifically states a private cause of action 286 cannot be brought against a covered entity for a violation of this Act is eliminated if common law causes of action are 287 permitted to be brought forward by class action plaintiffs, 288 undermining the -- one of the core premises of this language. 289 I--or of the bill. 290 291 I understand that there are lots of discussions taking place. I will withdraw this amendment today, but intend to 292

```
293
    work hard to make sure that this language is modified before
     this legislation moves forward to full committee. And with
294
295
     that, I withdraw the offer of this amendment.
296
          Mr. {Burgess.} Without objection, the amendment is
297
     withdrawn. The Chair wishes to thank the gentleman for
    bringing this to our attention, and his ability to--his
298
     willingness to work with the Subcommittee staff.
299
          Are there further amendments?
300
301
          Ms. {Clarke.} Mr. Chairman--
302
          Mr. {Burgess.} Gentlelady is recognized.
303
          Ms. {Clarke.} --I have an amendment at the desk.
          Mr. {Burgess.} Clerk will report.
304
305
          Ms. {Clarke.} This is the PI rule.
          The {Clerk.} Amendment to the discussion draft offered
306
    by Ms. Clarke.
307
308
          [The amendment of Ms. Clarke follows:]
```

********** INSERT 6 ********

309

310 Mr. {Burgess.} Without objection, the reading of the amendment is dispensed with, and gentlelady is recognized for 311 312 5 minutes in support of her amendment. 313 Ms. {Clarke.} I thank you, Mr. Chairman. The draft bill includes a limited and finite list of types of 314 315 information that is personal information. Only the types of 316 information in that short list are required to be secured under the data security section of the bill. And for there 317 to be a requirement that any consumer ever hear about their 318 319 personal information being breached, that information has to 320 fit within the bill's definition of personal information, and be related to identity theft or financial harm. 321 I think that the bill's definition of financial--excuse 322 323 me, of personal information is far too limited. It does not 324 cover, for example, health information, or geolocation, or 325 other types of information currently covered under some state 326 laws. And even if we agree that the list of what is personal information be limited to those data related to identity 327 theft or financial harm, the definition in the bill is still 328 329 too narrow. 330 As we have seen, the methods of hacking change and adapt 331 as some holes are plugged, and criminals become more

sophisticated. The types of information that is valuable for 332 identity theft changes over time. With the recent breaches 333 of the--and Primera, we are learning that health and medical 334 information are becoming more valuable to criminals than 335 336 credit card information. And as I said, health and medical information is not covered by the draft bill. 337 338 So as we have heard throughout this Subcommittee's 339 hearings on this subject, the data security and breach 340 notification law must be flexible and adaptable. The 341 amendment I am offering today will provide the FTC with 342 rulemaking authority to change the definition of personal 343 information as needed. We have heard that this bill is narrowly targeted to protect the information that is valuable 344 to criminals, but that changes over time, and the enforcers 345 346 must be able to change with it. 347 With that, Mr. Chairman, I yield back. 348 Mr. {Burgess.} Gentlelady yields back. Is there anyone 349 seeking discussion of the amendment? Well, the Chair will 350 recognize himself first, if that is all right. 351 The draft legislation that is--recognize myself for 5 352 minutes. The draft legislation clearly defines what is considered personal information, without ceding unnecessary 353 354 authority to the Federal Trade Commission to expand that

- 355 definition. Nothing in the draft takes away Congress's
- 356 ability to change the definition of personal information.
- 357 Nothing takes away the Federal Trade Commission's existing
- 358 authority, its ability to obtain injunctions, consent
- 359 decrees, or investigate unfair or deceptive trade practices.
- 360 That remains untouched. It is outside the scope of this
- 361 bill.
- I will yield to the gentlelady from Indiana--from
- 363 Illinois.
- Ms. {Schakowsky.} Before I comment on this amendment, I
- 365 just want to point out for the record that last--at our last
- 366 hearing Mr. Johnson, of the Federal Communications
- 367 Commission, and Laura Moy of the Open Technology Institute
- 368 testified very differently what Counsel responded to Mr.
- 369 Welch regarding the FCC requirement to secure information,
- 370 such as viewing habits, and maintaining consumer privacy.
- 371 Wanted to make sure that that disagreement, at least, was
- 372 registered.
- But regarding the Clarke amendment, I want to strongly
- 374 support it. The legislation lists specific types of
- 375 information as personal, and subject to the terms of the
- 376 bill. Not included in those terms are new and evolving forms
- 377 of information. Geolocation, where you are, and information

not completely covered by other data protection laws, such as 378 health information. This amendment would address those 379 shortcomings by providing the FTC with the rulemaking 380 381 authority needed to amend and enhance the definition of 382 personal information as needed to adequately protect consumer 383 data. Geolocation information can be used to pinpoint the 384 385 location of an individual, his or her regular movement patterns and home address, among other information. And as I 386 387 said last week, no one would have thought to include 388 geolocation in the definition of personal information just a 389 few years ago. In fact, the Committee did not include 390 geolocation data when the House passed the Data Act in 2009. The states are increasingly considering geolocation data as 391 392 personal in nature. Recently introduced legislation in 393 Illinois would require businesses to notify consumers if 394 geolocation information is breached. 395 I don't know, and none of us knows, what the future of data will hold, or whether and how that data could be used to 396 identify the -- any individual. That is one reason why we need 397 398 to provide the FTC with that authority. Health information 399 might also be used to identify an individual, and, more 400 importantly, access to that information by an unauthorized

401 source could lead to financial or other types of harm. 402 The Health Insurance Portability and Accountability Act, HIPAA, protects data collected by health care providers, 403 404 health plans, and other entities that process health 405 insurance claims, as well as contractors--subcontractors for those entities. But HIPAA does not cover over the counter 406 407 drugs, Internet searches for health data, medical record--408 medical related social networks, purchases of health related products through online retailers, or retail store 409 410 preferences and locations. 411 Recognizing that vulnerability, states included--412 including Florida and Texas have included health related information as protected personal information under their 413 414 consumer protection statutes. The FTC has the expertise to 415 ensure the gaps in HIPAA can be addressed by this legislation 416 through a rulemaking process. I think that these two 417 examples make clear that the FTC must have the authority to 418 amend the definition of personal information, and I would urge my colleagues to support this amendment. I yield back. 419 420 Mr. {Burgess.} Gentlelady yields back. Anyone seeking 421 further time? Gentleman from New Jersey is recognized. 422 Mr. {Pallone.} Thank you, Mr. Chairman. I support the amendment from the gentlewoman from New York. One of the 423

biggest flaws in this bill is the definition of personal 424 information. The current definition will limit the 425 protections to a narrow set of information, while preempting 426 427 stronger state laws that contain more robust definitions of 428 personal information. This bill does not require protection of health or e-mail and password combinations, both of which 429 430 are protected by some state laws. In addition to displacing 431 stronger state laws, such a narrow definition actually could 432 hurt current efforts to curb data breaches. 433 Enforcement actions have already been brought based on 434 companies' failures to properly protect consumers' personal 435 information, such as payroll information, employer histories, 436 health information, mortgage information, e-mail addresses, income histories, book and music purchase information, tax 437 438 returns, and more. None of these kinds of personal 439 information would be covered by this bill, and a breach of these kinds of information, which could lead to devastating 440 441 effects to the people whose information is stolen would not be subject to enforcement for either a failure of security or 442 443 failure to notify. 444 Another issue here is what would be considered personal information in the future. This Committee has been working 445 446 on data breach legislation for years now, and in that time

- 447 the types of information that is considered personal
- 448 information has evolved. Biometric data, for example, was
- 449 not considered just a few years ago. But as technology
- 450 changes, and criminals get more sophisticated, so do the
- 451 types of personal information that should be protected, and
- 452 this bill should be flexible enough to allow for changes over
- 453 time.
- So I support this amendment because it gives the Federal
- 455 Trade Commission rulemaking authority to change the
- 456 definition of personal information over time, and to develop
- 457 and adjust with the needs of the times. I urge my colleagues
- 458 to support the Clarke amendment, and I yield back.
- 459 Mr. {Burgess.} Gentleman yields back. Does anyone seek
- 460 further time on the amendment? If not, the vote occurs on
- 461 the amendment.
- 462 All those in favor shall signify by saying aye.
- 463 All those opposed, nay.
- The nays appear to have it. Gentleman is recognized.
- 465 The gentleman wish a roll call vote? Clerk will report.
- 466 The {Clerk.} Mr. Lance?
- 467 Mr. {Lance.} No.
- The {Clerk.} Mr. Lance votes no.
- 469 Ms. Blackburn?

```
470
          Mrs. {Blackburn.} No.
471
          The {Clerk.} Ms. Blackburn votes no.
472
          Mr. Harper?
473
          Mr. {Harper.} No.
474
          The {Clerk.} Mr. Harper votes no.
475
          Mr. Guthrie?
476
          Mr. {Guthrie.} No.
477
          The {Clerk.} Mr. Guthrie votes no.
478
          Mr. Olson?
479
          Mr. {Olson.} No.
480
          The {Clerk.} Mr. Olsen votes no.
481
          Mr. Pompeo?
482
          Mr. {Pompeo.} No.
483
          The {Clerk.} Mr. Pompeo votes no.
          Mr. Kinzinger?
484
485
          Mr. {Kinzinger.} No.
          The {Clerk.} Mr. Kinzinger votes no.
486
          Mr. Bilirakis?
487
          Mr. {Bilirakis.} No.
488
489
          The {Clerk.} Mr. Bilirakis votes no.
          Ms. Brooks?
490
491
          Mrs. {Brooks.} No.
492
          The {Clerk.} Ms. Brooks votes no.
```

```
493
          Mr. Mullin?
494
          Mr. {Mullin.} No.
495
          The {Clerk.} Mr. Mullin votes no.
496
          Chairman Upton?
497
          The {Chairman.} No.
498
          The {Clerk.} Chairman Upton votes no.
499
          Ms. Schakowsky?
500
          Ms. {Schakowsky.} Aye.
501
          The {Clerk.} Ms. Schakowsky votes aye.
502
          Ms. Clarke?
503
          Ms. {Clarke.} Aye.
504
          The {Clerk.} Ms. Clarke votes aye.
505
          Mr. Kennedy?
506
          Mr. {Kennedy.} Aye.
          The {Clerk.} Mr. Kennedy votes aye.
507
          Mr. Cardenas?
508
509
          Mr. {Cardenas.} Aye.
510
          The {Clerk.} Mr. Cardenas votes aye.
          Mr. Rush?
511
          Mr. {Rush.} Aye.
512
513
          The {Clerk.} Mr. Rush votes aye.
514
          Mr. Butterfield?
515
          [No response.]
```

```
The {Clerk.} Mr. Welch?
516
517
          [No response].
518
          The {Clerk.} Mr. Pallone?
519
          Mr. {Pallone.} Aye.
520
          The {Clerk.} Mr. Pallone votes aye.
          Chairman Burgess?
521
522
          Mr. {Burgess.} Chair votes no.
523
          The {Clerk.} Chairman Burgess votes no.
          Mr. {Burgess.} Does any member wish to change their
524
    vote? The Clerk will report the result.
525
526
          The {Clerk.} Mr. Chairman, on that vote there were
527
     seven ayes and 12 nays.
528
          Mr. {Burgess.} The amendment is not agreed to. Are
    there further amendments?
529
530
          Mr. {Rush.} Mr. Chairman?
531
          Mr. {Burgess.} Is the gentleman--for purposes--
532
     gentleman--
533
         Mr. {Rush.} Mr. Chairman, I have an amendment at the
534
     desk.
535
          Mr. {Burgess.} --recognition. The Clerk will report.
536
          Mr. {Rush.} 001, concurrent jurisdiction.
          The {Clerk.} Congressman, is it the provider amendment
537
    or the carrier amendment?
538
```

545 Mr. {Burgess.} Without objection, the reading of the amendment is dispensed with, and the gentleman is recognized 546 for 5 minutes in support of his amendment. 547 548 Mr. {Rush.} Thank you, Mr. Chairman. Mr. Chairman, if this draft bill were enacted, the regulatory and enforcement 549 550 authority over data security and breach notification 551 currently granted to the FCC under certain sections of the 552 Communications Act and its regulations will have absolutely no force or effect. The data security and breach 553 554 notification protections under the Communications Act are 555 broader than the protections afforded under this draft. The Communications Act provides security protections for 556 information regarding the telecommunications and VOIP 557 subscribers' use of the service, but this draft does not 558 559 provide security protections for all of that information. 560 addition, the Communications Act provides security 561 protections for information regarding cable and satellite subscriber services, and use of those services. This draft 562 does not provide security protections for any of that 563 information. This draft bill also voids breach notification 564 obligations under the Communications Act and its regulations. 565 Mr. Chairman, my amendment would simply delete Section 566

6(c) of the draft bill and allow the FCC to continue to 567 regulate data security and breach notification for providers 568 of telecommunications, VOIP, cable, and satellite services. 569 My amendment further ensures that carriers will not have 570 571 notice obligations under both the FTC and the FCC. If a carrier provided notice of a breach under this bill, it would 572 573 not have to provide notice under the Communications Act. 574 With that, Mr. Chairman, I ask that my amendment receive an affirmative vote by members of this Subcommittee, and I 575 576 yield back the balance of my time. 577 Mr. {Burgess.} The gentleman yields back. The Chair will recognize himself for 5 minutes for the purposes of--578 579 striking the last word. 580 So the draft before us today is not a privacy draft. 581 does nothing to preempt privacy, but it is not a privacy 582 draft. And just to reiterate, the scope of the bill is 583 limited to information that is directly tied to identity 584 theft and financial fraud. Federal law exists addressing the privacy of users and their viewing habits, in the Video 585 Privacy Protection Act. That Act, the Video Privacy 586 587 Protection Act, regulates what a company like Netflix can allow their users to share their viewing history. An over 588 589 the top video provider, such as Netflix or Hulu, cannot share

590 a user's viewing history without their express consent. 591 This issue is a perfect example of a privacy statute that deals directly with permissible uses of an individual's 592 information that is directly outside the scope of this draft 593 594 for discussion before the Subcommittee. To the extent that there are concerns about the scope of the Video Privacy 595 596 Protection Act, those concerns are best dealt with in 597 legislation that would be considered by the Judiciary 598 Committee, Telecom Subcommittee. I will yield back my time, and ask--599 600 Mr. {Rush.} Chairman--Mr. Chairman, I just respectfully 601 disagree with you. I think that what we have now--if this 602 bill were to pass, there wouldn't--you--and anything--what you would be doing is preventing the FCC from enforcement of 603 604 its now--provisions for privacy. With this bill, where are--605 you seem to maintain that we are--this is not a privacy bill, 606 but if this bill passed as it is, then this bill steps right 607 into the middle of the privacy quarantees, and the privacy authority that the FCC currently have. 608 609 So there is no way to say, well, this is not a privacy 610 matter, privacy is not a topic of this discussion, and at the 611 same time you are preventing the stated authority and the current authority that the FCC currently have as it relates 612

- 613 to enforcement of privacy. So you are in the middle of it.
- 614 There is no way out of it. You are in the middle of it. We
- 615 are--
- Mr. {Burgess.} Reclaiming my time, and the gentleman's
- 617 objections are noted, it is unclear how his amendment
- 618 improves consumer protections in the bill. Under our
- 619 definition, the carriers are required to safeguard the
- 620 information, including the number dialed, the number from
- 621 which a call was placed, and the time and duration of calls.
- I will yield back my time, and recognize the gentlelady
- 623 from Illinois--
- Ms. {Schakowsky.} Well, I--
- 625 Mr. {Burgess.} For what purposes does the lady from
- 626 Illinois seek--
- 627 Ms. {Schakowsky.} I--to strike the last word, please.
- Mr. {Burgess.} Gentlelady is recognized.
- 629 Ms. {Schakowsky.} I want to first thank Mr. Rush,
- 630 because he has been working on this kind of legislation for
- 631 many years now, in conjunction with the former Chairman of
- 632 the Committee, Joe Barton, and I support his amendment.
- The bill would move authority over telecommunications,
- 634 voice over Internet protocol, VOIP, satellite and cable data
- 635 security, and breach notification from the FCC to the FTC,

but in doing so, FCC regulatory and enforcement authority 636 under certain sections of the Communications Act would have 637 no force or effect. 638 The Communications Act provides security protections for 639 640 information regarding telecommunications, VOIP, cable, and satellite subscribers' use of the service, but this bill does 641 642 not provide security protections for all of that information. 643 It covers only ``the location of number from which and to 644 which a call is placed, and the time and duration of such 645 call.'' 646 As Mr. Johnson for the FCC testified last week, the number of calls a person has made, peak calling periods, the 647 time of day the calls are typically made, call waiting, or 648 caller ID services, financial status of account holders, 649 650 Federal assistance programs in which the customers are 651 enrolled, TV shows watched on cable would not be protected 652 under the bill. 653 This amendment is simple. It maintains FCC's existing authority to protect telecommunications, VOIP, cable, and 654 655 satellite customers, as it currently does. The rest of the bill and its authorities would remain intact. I urge my 656 colleagues to support this amendment, and I yield back. 657 Mr. {Rush.} Would the gentlelady yield? The Ranking 658

Member will yield? 659 Ms. {Schakowsky.} I would be happy to yield to Mr. 660 661 Rush. 662 Mr. {Rush.} Yeah. I -- thank you for yielding. I want 663 to ask the alleged Counsel a question. Do you have an interpretation of the discussion draft's effect on the FCC's 664 665 authority to exercise its privacy regulations under the 666 Communications Act? {Counsel.} Mr. Congressman, the language of the draft 667 legislation, specifically Section 6(c), designates that the 668 scope of the regulations listed are actually limited to data 669 security and breach notification requirements, as opposed to 670 any other requirements in those sections, and preserves the 671 FCC's authority under the sections. 672 Mr. {Rush.} Are you saying, then, only in respect to 673 674 data security? Do you have any language, or any information, 675 or any--have there been any discussion about viewing habits? 676 {Counsel.} In regards to viewing habits, the interpretation that has been given in these instances, there 677 is one case that we are aware of where viewing habits for 678 679 information that was contained in a set top box was not 680 considered personal information under the CPNI rules, and 681 that is our understanding of the scope.

682 Mr. {Burgess.} Chair thanks the gentleman, gentleman 683 yields back. Further discussion on the amendment? The gentleman from New Jersey is recognized. Gentleman from New 684 685 Jersey seek to strike the last word? Gentleman is recognized 686 for 5 minutes. Mr. {Pallone.} Thank you, Mr. Chairman, and I want to 687 688 speak in support of the amendment from the gentleman from 689 Illinois. While we have heard that the purpose of this draft bill is to ensure uniformity of standards for data security 690 and breach notification, the preemption of certain provisions 691 692 of the Communications Act and associated regs--regulations in 693 Section 6(c) goes against that purpose, in my opinion. 694 Currently the Communications Act includes a number of provisions that place obligations on telecommunications, 695 696 VOIP, satellite and cable service providers to protect 697 consumer information from disclosure, and this includes 698 viewing history, OnDemand purchases, IP addresses, Medicaid, 699 SNAP status, how many calls made to a certain number for 700 customer future preferences, locations, and passwords. 701 The customer information protected by Sections 201, 202, 702 222, 338, and 631 of the Communications Act would no longer 703 have to be protected if this bill becomes law, and carriers 704 would no longer be obligated to notify consumers if that info

the preemption to data security and breach notification only,

- 705 is compromised. Furthermore, this bill could hamper FCC's
 706 privacy portfolio.
 707 While I appreciate the effort in Section 6(c) to limit
- 709 instead of also preempting all privacy protections in the
- 710 Communications Act, we have heard from the FCC itself that
- 711 separating data security from privacy is virtually
- 712 impossible. If the bill passes, the FCC will continue to
- 713 require carriers to get consent before sharing customer
- 714 information, but the FTC, in enforcing the security
- 715 provisions of this Act, would not be allowed to require that
- 716 info to be secured, leaving the info exposed to be shared
- 717 with anyone.

708

- 718 I also want to point out that this amendment does not
- 719 remove the provisions of the bill that gives the FTC
- 720 authority to enforce this bill against common carriers.
- 721 Instead of weakening protections, this amendment would put
- 722 two cops on the beat, and ultimately strengthen consumer
- 723 safeguards.
- 724 And as I have said repeatedly, Mr. Chairman, our goal
- 725 for legislation should always be putting people in a better
- 726 place than they are today. Weakening the protections over
- 727 the personal information of telecommunications, VOIP,

satellite, and cable subscribers does not meet that goal. 728 729 And, therefore, I support the Rush amendment to strike this 730 preemption from the bill to ensure that consumers and their personal information continues to be properly protected. 731 732 I would yield back. Mr. {Burgess.} Gentleman yields back. Further 733 discussion on the amendment? Seeing none, the vote occurs on 734 735 the amendment. 736 All those in favor shall signify by saying aye. Those opposed nay. 737 738 Request--there is a request for a roll call vote. Clerk 739 will call the roll. 740 The {Clerk.} Mr. Lance? 741 Mr. {Lance.} No. 742 The {Clerk.} Mr. Lance votes no. 743 Ms. Blackburn? 744 Mrs. {Blackburn.} No. 745 The {Clerk.} Ms. Blackburn votes no. Mr. Harper? 746 747 [No response.] 748 The {Clerk.} Mr. Guthrie? 749 Mr. {Guthrie.} No. The {Clerk.} Mr. Guthrie votes no. 750

```
751
          Mr. Olson?
752
          Mr. {Olson.}
753
          The {Clerk.} Mr. Olsen votes no.
754
          Mr. Pompeo?
755
          Mr. {Pompeo.} No.
756
          The {Clerk.} Mr. Pompeo votes no.
          Mr. Kinzinger?
757
758
          Mr. {Kinzinger.} No.
759
          The {Clerk.} Mr. Kinzinger votes no.
760
          Mr. Bilirakis?
761
          Mr. {Bilirakis.} No.
762
          The {Clerk.} Mr. Bilirakis votes no.
763
          Ms. Brooks?
764
          Mrs. {Brooks.} No.
765
          The {Clerk.} Ms. Brooks votes no.
          Mr. Mullin?
766
767
          Mr. {Mullin.} No.
          The {Clerk.} Mr. Mullin votes no.
768
769
          Chairman Upton?
770
          The {Chairman.} No.
771
          The {Clerk.} Chairman Upton votes no.
772
          Ms. Schakowsky?
773
          Ms. {Schakowsky.} Aye.
```

```
774
          The {Clerk.} Ms. Schakowsky votes aye.
775
          Ms. Clarke?
776
          Ms. {Clarke.} Aye.
          The {Clerk.} Ms. Clarke votes aye.
777
778
          Mr. Kennedy?
779
          Mr. {Kennedy.} Aye.
780
          The {Clerk.} Mr. Kennedy votes aye.
          Mr. Cardenas?
781
782
          Mr. {Cardenas.} Aye.
783
          The {Clerk.} Mr. Cardenas votes aye.
784
          Mr. Rush?
785
          Mr. {Rush.} Aye.
786
          The {Clerk.} Mr. Rush votes aye.
787
          Mr. Butterfield?
788
          [No response.]
789
          The {Clerk.} Mr. Welch?
790
          Ms. {Welch.} Aye.
791
          The {Clerk.} Mr. Welch votes aye.
792
          Mr. Pallone?
793
          Mr. {Pallone.} Aye.
794
          The {Clerk.} Mr. Pallone votes aye.
795
          Chairman Burgess?
796
          Mr. {Burgess.} No.
```

797 The {Clerk.} Chairman Burgess votes no. Mr. {Burgess.} Clerk will report the -- is there any 798 799 other member seeking to vote? 800 The {Clerk.} Mr. Harper votes no. 801 Mr. {Burgess.} Any member wish to change their vote? The Clerk will report the result. 802 803 The {Clerk.} Mr. Chairman, on that vote there were 804 seven ayes and 12 nays. 805 Mr. {Burgess.} The amendment is not agreed to. Further amendments? 806 807 Mr. {Rush.} Mr. Chairman? 808 Mr. {Burgess.} For what purpose does the gentleman from 809 Illinois seek recognition? 810 Mr. {Rush.} Mr. Chairman, I have an amendment at the 811 desk, 01, on the carrier. 812 Mr. {Burgess.} Clerk will report. 813 Mr. {Rush.} It is the data security standards--814 provider, I am sorry. Data security standards. The {Clerk.} Provider? 815 816 Mr. {Rush.} Provider. 817 The {Clerk.} Amendment to discussion draft offered by 818 Mr. Rush. 819 [The amendment of Mr. Rush follows:]

820 ************* INSERT 8 *********

821 Mr. {Burgess.} Without objection, the reading of the amendment is dispensed with. The gentleman--recognized for 5 822 823 minutes in support of his amendment. 824 Mr. {Rush.} Well, thank you, Mr. Chairman. Mr. Chairman, this amendment is a simple amendment. It really 825 826 gets us to the place that has been promised by the majority. 827 This bill preempts several sections of the Communications Act with regard to data security and breach notification. 828 The authors of the bill have stated that the bill will 829 830 continue to ensure data security and breach notification 831 requirements for providers of telecommunications, VOIP, cable, and satellite providers. Unfortunately, Mr. Chairman, 832 as we have clarified at the subcommittee held on last week, 833 834 the bill only requires security of the information defined as 835 personal information under the bill, and not all the 836 information that is currently required to be secured under the Communications Act. The hearing also confirmed that when 837 there is a breach, carriers will not have to provide notice 838 839 under this bill. This amendment simply requires that all 840 information currently required to be protected under the 841 Communications Act will now be required to be protected under 842 this bill, and notice will have to be provided in the event

843 of a breach as it is now required under the Communication 844 Act. And, Mr. Chairman, just to list some of the information 845 846 that is now required to be provided that will not be provided 847 under this bill, we have propriety information of, and related to, other telecommunications carriers or providers of 848 849 interconnected VOIP services, equipment managers and 850 customers, including telecommunications carriers, or 851 providers of interconnected VOIP service re-selling telecommunications services, or interconnected VOIP services 852 853 provided by the telecommunications carrier, or provider of 854 interconnected VOIP service, information that relates to the 855 quality, technical configuration, type, destination, location, and amount of use of telecommunications services, 856 857 or interconnected VOIP services to--by any customer of a 858 telecommunication provider of interconnected VOIP services, 859 and indication of information in electronic form maintained 860 by a cable operator or satellite carrier, personally identifiable information concerning any subscriber to a cable 861 862 service, satellite services, or any other wire or radio 863 communication service providers using any other facility of a cable operator, or a satellite carrier that are using--of 864 865 cable or satellite service, and on, and on, and on, and on,

866 and on, and on, ad infinitum. 867 So, Mr. Chairman, at the end of the day, if this bill-if my amendment is not adopted, we have left the American 868 consumer open, not protected at all, and I am certain that 869 870 that is not the intention of the authors of this bill. So, Mr. Chairman, in all humility and humbleness, and thinking in 871 872 terms of what is best for the American consumer, I would ask 873 that this bill--my amendment be passed. And I yield back the 874 balance of my time. Mr. {Burgess.} The gentleman yields back. The Chair 875 876 thanks the gentleman. Does anyone on the Republican side 877 seek time in opposition? If not, I will strike the requisite 878 number of words and recognize myself for 5 minutes, 879 acknowledging that this amendment amends the Communications 880 Act significantly. The amendment also imposes breach 881 notification obligations on service providers, even as they 882 act as transmission facilities for those who send and receive 883 information. The service provider structure in the bipartisan draft 884 885 is the same as the structure that was proposed by Congressman 886 Rush and Congressman Barton in H.R. 580 in the 114th 887 Congress, and last Congress by Representative Blackburn in the Secure IT Act, in a bill drafted by Senator Toomey. 888

889 is a bipartisan group of legislators tackling a challenging situation with a very similar approach. I am unclear on what 890 891 the immediate concern is regarding the approach of this draft 892 bill, and I believe it makes sense, given the engineering and 893 policy realities. During transmission, we should not be requiring 894 895 broadband providers to monitor data as it traverses their 896 network so that they can identify breach victims. Actually, the implications of them doing that, to me, are quite 897 problematic. I will yield back my time, and ask for--898 899 gentlelady -- for what purpose does the gentlelady from 900 Illinois seek recognition? 901 Ms. {Schakowsky.} I seek to strike the last word. 902 Mr. {Burgess.} Gentlelady is recognized for 5 minutes. 903 Ms. {Schakowsky.} So the last amendment offered by Mr. 904 Rush presented an option to maintain existing consumer data 905 security and breach notification protections at the Federal Communications Commission. If the majority will not accept 906 907 that proposal, I hope you will reconsider, Mr. Chairman and 908 members, accepting this one--that you will accept this one. 909 The amendment would ensure that, as data security and 910 breach notification authority over telecommunications, voice 911 over--VOIP, cable, satellite providers shifts from FCC to

912 FTC, it brings with it all existing FCC requirements. 913 list of data that is currently protected at the FCC, but 914 would not be protected by the FTC as the bill is currently drafted, Mr. Rush named some, and--the number of calls a 915 916 person makes, the calling periods, call waiting or caller ID services, financial status of account holders, Federal 917 918 assistance programs in which customers are enrolled, and TV 919 shows watched on cable. 920 And as I said last week, I am not overly concerned about 921 whether the FTC or the FCC has the authority here, just that 922 consumers are adequately protected. This addresses the same 923 issues as the last amendment, but does so in a way that 924 allows the Federal Trade Commission to be in charge. I would 925 urge my colleagues to support this amendment, and I yield 926 back. 927 Mr. {Burgess.} Gentlelady yields back. Further 928 discussion on the amendment? If not, the vote then occurs. 929 I beg your pardon, for what purpose does the gentleman from 930 New Jersey--931 Mr. {Pallone.} Strike the last word. I will be brief, 932 Mr. Chairman. 933 Mr. {Burgess.} Gentleman is recognized for 5 minutes. Mr. {Pallone.} I just want to say, obviously, I support 934

935 the gentleman from Illinois's amendment. And as Ms. Schakowsky said, the majority did not accept giving authority 936 937 to the FTC to enforce this bill against common carriers, while protecting the authority of the FCC to regulate and 938 939 enforce their own laws and regulations, ultimately putting two cops on the beat. So let us just actually do what they 940 941 say they aim to do, and give the FTC the authority to enforce 942 all the security and notification protections that currently 943 exist under the Communications Act and associated 944 regulations. 945 The Rush amendment also ensures that all of that 946 information must be protected under the security requirement 947 of Section 2, and the customers must be notified of a breach 948 under the same circumstances as other personal information, 949 and it adds language that ensures that the FTC can use its 950 full authority to take action against telecommunications, 951 satellite, and cable operators when necessary. 952 We have heard that the intent of the bill is simply to 953 move these protections from one agency to another, and not to weaken customer protection, and the Rush amendment ensures 954 955 that that intent is realized. I yield back--or I yield to 956 the gentleman from Illinois.

Mr. {Rush.} I want to thank you for yielding. Mr.

957

958 Chairman, in your opposition, you indicated that the intent 959 of this bill is to amend the Communications Act, and that is just a mischaracterization of the intent of this bill. This 960 bill has nothing to do with--961 962 Mr. {Burgess.} -- the intent of the amendment was--Mr. {Rush.} --amendment--963 964 Mr. {Burgess.} Okay. 965 Mr. {Rush.} --is to amend the Communications Act. And I just wanted to clarify that the intention of this amendment 966 is not to amend the Communications Act, but it is to amend 967 968 the bill's undercurrent consideration, and not the 969 Communications Act. So I wanted to clarify that. You 970 mentioned that in your opening remarks. I yield back. Thank 971 you for yielding the time. 972 Mr. {Burgess.} Chair thanks the gentleman for the 973 clarification. Gentleman yields back. Further discussion on 974 the amendment? If there is no further discussion, the vote 975 occurs on the amendment. The Chair would just ask the 976 Ranking Member if the intention is to ask for a roll call 977 vote? 978 Ms. {Schakowsky.} Yes.

Mr. {Burgess.} The gentlelady requests a roll call

vote. The Clerk will call the roll.

979

980

```
981
           The {Clerk.} Mr. Lance?
982
           Mr. {Lance.} No.
983
           The {Clerk.} Mr. Lance votes no.
984
           Ms. Blackburn?
985
           Mrs. {Blackburn.} No.
986
           The {Clerk.} Ms. Blackburn votes no.
987
           Mr. Harper?
988
           [No response.]
989
           The {Clerk.} Mr. Guthrie?
990
           Mr. {Guthrie.} No.
991
           The {Clerk.} Mr. Guthrie votes no.
992
           Mr. Pompeo?
993
           Mr. {Pompeo.} No.
994
           The {Clerk.} Mr. Pompeo votes no.
995
           Mr. Olson?
996
           Mr. {Olson.} No.
997
           The {Clerk.} Mr. Olsen votes no.
998
           Mr. Kinzinger?
999
           Mr. {Kinzinger.} No.
1000
           The {Clerk.} Mr. Kinzinger votes no.
1001
           Mr. Bilirakis?
1002
          Mr. {Bilirakis.} No.
1003
           The {Clerk.} Mr. Bilirakis votes no.
```

```
1004
           Ms. Brooks?
1005
           Mrs. {Brooks.} No.
1006
           The {Clerk.} Ms. Brooks votes no.
1007
           Mr. Mullin?
1008
           Mr. {Mullin.} No.
1009
           The {Clerk.} Mr. Mullin votes no.
1010
           Chairman Upton?
1011
           The {Chairman.} No.
1012
           The {Clerk.} Chairman Upton votes no.
1013
           Ms. Schakowsky?
1014
           Ms. {Schakowsky.} Aye.
1015
           The {Clerk.} Ms. Schakowsky votes yes.
1016
           Ms. Clarke?
1017
           Ms. {Clarke.} Aye.
1018
           The {Clerk.} Ms. Clarke votes yes.
1019
           Mr. Kennedy?
1020
           Mr. {Kennedy.} Aye.
1021
           The {Clerk.} Mr. Kennedy votes yes.
1022
           Mr. Cardenas?
1023
           Mr. {Cardenas.} Aye.
1024
           The {Clerk.} Mr. Cardenas votes yes.
           Mr. Rush?
1025
1026
           Mr. {Rush.} Aye.
```

```
1027
           The {Clerk.} Mr. Rush votes yes.
           Mr. Butterfield?
1028
1029
           [No response.]
1030
           The {Clerk.} Mr. Welch?
1031
           Ms. {Welch.} Aye.
1032
           The {Clerk.} Mr. Welch votes yes.
           Mr. Pallone?
1033
1034
          Mr. {Pallone.} Aye.
1035
           The {Clerk.} Mr. Pallone votes yes.
1036
           Chairman Burgess?
1037
           Mr. {Burgess.} No.
1038
           The {Clerk.} Chairman Burgess votes no.
1039
           Mr. Harper votes no.
1040
          Mr. Chairman, on that vote there were seven ages and 12
1041
     nays.
1042
           Mr. {Burgess.} The amendment is not agreed to. Are
1043
      there further amendments to the bill? Gentleman from
1044
     Massachusetts--for what purpose does the gentleman from
1045
     Massachusetts seek recognition?
1046
          Mr. {Kennedy.} Mr. Chairman, I have an amendment at the
1047
      desk. It is Kennedy preempted two.
1048
           Mr. {Burgess.} The Clerk will report.
1049
           The {Clerk.} Amendment to the discussion draft offered
```

1053 Mr. {Burgess.} Without objection, the reading of the 1054 amendment is dispensed with, and the gentleman is recognized 1055 for 5 minutes in support of his amendment. 1056 Mr. {Kennedy.} Thank you very much, Mr. Chairman. Mr. 1057 Chairman, as is often the case, states have been very active 1058 in protecting consumers from data breaches. While this issue 1059 has been discussed, and argued, and voted on in Congress, 1060 almost all the state have enacted breach notification 1061 legislation. In many cases, those state laws are stronger 1062 than the draft before us today. This is certainly the case 1063 for my home state, the Commonwealth of Massachusetts. 1064 I understand why some want to create a single national 1065 standard for breach notification. Reducing the burdens on 1066 businesses, particularly businesses that were the victim of 1067 criminal breaches, is a sensible and laudable goal. But we 1068 must also ensure the consumers, who are also the victim of 1069 breaches, do not lose protections that they currently have in 1070 place. 1071 Last week we had the Assistant Attorney General from 1072 Massachusetts testify before this Committee. Frankly, some 1073 of the statistics that she cited were shocking. From 2008 to 1074 July 2014 the Massachusetts Attorney General's office

1075 received a notice of 8,665 security breaches, affecting 1076 nearly five million Massachusetts residents. For 2013, each 1077 breach, on average, affected 74 Massachusetts residents. 1078 Section 6(a) of this bill completely preempts all state 1079 laws that regulate -- excuse me, that relate to data security 1080 and breach notification, including all common law and state 1081 consumer protection laws, as applied to data security and breach notification. I believe that preemption is far too 1082 1083 broad. 1084 The amendment that I am introducing today allows states 1085 to continue doing their good work at protecting consumers, 1086 whose personal information is put at risk because of data 1087 breach. It allows states that have enacted data security 1088 requirements, like Massachusetts, to continue to enforce their own data security laws, but it also provides a single 1089 1090 standard for companies to follow in the event of a breach. 1091 Notification to consumers will be unified, and businesses 1092 won't be burdened with trying to comply with 51 different 1093 breach notification laws. Further, this amendment fixes a 1094 glaring omission in the bill. This amendment helps state 1095 Attorney Generals with their enforcement of Federal 1096 legislation by requiring notice to state AGs.

1097

1098 breach notification laws. This amendment will only help them 1099 in their ongoing efforts to protect consumers to the 1100 sometimes devastating effects of data breaches. Thank you, Mr. Chairman. I yield back. 1101 1102 Mr. {Burgess.} Gentleman yields back. Does anyone on 1103 the Republican side seek time in opposition? If not, the 1104 Chair will--1105 Mr. {Olson.} Mr. Chairman, strike the last word, sir. 1106 Mr. {Burgess.} Beg your pardon, for what purpose does 1107 the gentleman from Texas seek recognition? 1108 Mr. {Olson.} I move to strike the last word. 1109 Mr. {Burgess.} Gentleman is recognized for 5 minutes. 1110 Mr. {Olson.} Thank you, Mr. Chairman. I do not support 1111 this amendment. Strong preemption is essential. I say 1112 again, strong preemption is essential. Right now there are 1113 47 different notification rules in 47 different states. 1114 cannot create the 48th standard with this amendment. Doing 1115 so results in too many notices, which will likely be 1116 confusing to these folks we are trying to help. I appreciate 1117 the efforts to have bipartisan preemption language, and I 1118 reiterate my support for the strongest language possible, but 1119 this amendment is not that. I urge my colleagues to vote 1120 against it. I yield back.

- 1121 Mr. {Burgess.} Chair thanks the gentleman. Gentleman yields back. Other people seeking time on the other--1122 1123 Ms. {Schakowsky.} Yes. 1124 Mr. {Burgess.} For what purpose does the gentlelady 1125 from Illinois seek recognition? 1126 Ms. {Schakowsky.} Thank you, Mr. Chairman. I would like to strike the last word. 1127 1128 Mr. {Burgess.} Gentlelady is recognized for 5 minutes. 1129 Ms. {Schakowsky.} But first let me thank Mr. Kennedy 1130 for offering this amendment to ensure that states have the 1131 information and authority needed to continue to protect 1132 consumers. This amendment would require that states are informed in the event of a security breach impacting their 1133 1134 citizens, and that state Attorneys General are able to 1135 maintain their authority to investigate, subpoena, and pursue 1136 legal action against entities that steal or fail to protect 1137 consumer data. It provides companies with a single set of 1138 requirements to provide notice to consumers in the event of a 1139 breach, while maintaining states' ability to protect their 1140 citizens. 1141 Last year Illinois Attorney General Lisa Madigan 1142 appeared before the Subcommittee on the issue of data breach.

She said that since 2006 her office had received more than

1143

1144 40,000 requests for assistance, and have helped thousands of 1145 Illinois residents related to data breaches. Her office 1146 joined with the Connecticut Attorney General's office to lead 1147 the multi-state investigation into the breaches of Target, 1148 Nieman Marcus, and Michael's. 1149 Attorney General Madigan specifically asked that we not 1150 preempt Illinois law in strengthening the Federal response to 1151 this issue. As she said, ``The states have been on the front 1152 lines of this battle for a decade.'' We cannot afford to 1153 lose that valuable consumer protection -- we need more eyes on 1154 the issue, not fewer. This amendment balances the 1155 enforcement needs of states at the same it lessens burdens on 1156 businesses. Again, I would urge my colleagues to support Mr. 1157 Kennedy's amendment. And I yield to the gentleman from New 1158 Jersey. 1159 Mr. {Pallone.} Thank you. I just want to also urge 1160 support of the Kennedy amendment. It is a guarantee that 1161 consumers do not lose important safequards. It is imperative 1162 that states have the tools necessary, and the Kennedy 1163 amendment preserves the goal of the bill, which is to inform 1164 uniformity and notification of breaches. 1165 If a company that has suffered a breach provides notice under the provisions of this bill, that company would not 1166

1167 have further notification requirements under state law. 1168 the amendment also preserves state common law, including 1169 contract, tort, and consumer protection laws, and it assures 1170 that states' Attorney Generals are provided with notices of 1171 breaches. Most of the breaches are not the huge breaches 1172 that we hear about in the news that affect millions of 1173 people, so forcing State AGs to rely on customer complaints 1174 or news reports will constrain their ability to enforce this 1175 bill and protect the consumer, so I would urge my colleagues 1176 to support the gentleman from Massachusetts's amendment. And 1177 I yield back, excuse me--the gentleman from--the gentlewoman 1178 from Illinois. Mr. {Kennedy.} If I could ask for a brief word? 1179 1180 you. Just want to--I appreciate my colleagues' comments as 1181 well in support, and my colleague who has spoken in opposition to the amendment. Just to clarify, the amendment 1182 1183 does not create an additional standard. It allows for a 1184 Federal standard that would require--would be uniform across 1185 the entire country, but allows -- on notification, but then allows for states to enforce their own standards when it 1186 1187 comes to breach of security. So it is a different--there--it 1188 doesn't actually add another layer on. It actually does try to allow for a bit of both, so--just to clarify. Thank you. 1189

```
1190
     Yield back.
1191
           Mr. {Burgess.} Gentlelady yields back. The Chair
1192
      thanks the gentlelady. Other members seeking time? If there
1193
     is no further discussion, the vote will occur on the
1194
     amendment. And the Chair would ask the gentlelady if she
1195
     requests--
1196
           Ms. {Schakowsky.} I would ask for a roll call vote.
1197
           Mr. {Burgess.} The gentlelady requests a record vote.
1198
     The Clerk will call the roll.
1199
           The {Clerk.} Mr. Lance?
1200
           Mr. {Lance.} No.
1201
           The {Clerk.} Mr. Lance votes no.
1202
           Ms. Blackburn?
1203
           Mrs. {Blackburn.} No.
           The {Clerk.} Ms. Blackburn votes no.
1204
1205
           Mr. Harper?
1206
           Mr. {Harper.} No.
1207
           The {Clerk.} Mr. Harper votes no.
           Mr. Guthrie?
1208
           Mr. {Guthrie.} No.
1209
1210
           The {Clerk.} Mr. Guthrie votes no.
1211
          Mr. Olson?
          Mr. {Olson.} No.
1212
```

```
1213
           The {Clerk.} Mr. Olsen votes no.
1214
           Mr. Pompeo?
1215
           [No response.]
1216
           The {Clerk.} Mr. Kinzinger?
1217
           Mr. {Kinzinger.} No.
1218
           The {Clerk.} Mr. Kinzinger votes no.
1219
           Mr. Bilirakis?
1220
           Mr. {Bilirakis.} No.
1221
           The {Clerk.} Mr. Bilirakis votes no.
1222
           Ms. Brooks?
1223
           Mrs. {Brooks.} No.
1224
           The {Clerk.} Ms. Brooks votes no.
           Mr. Mullin?
1225
1226
           Mr. {Mullin.} No.
1227
           The {Clerk.} Mr. Mullin votes no.
1228
           Chairman Upton?
1229
           The {Chairman.} No.
1230
           The {Clerk.} Chairman Upton votes no.
1231
           Ms. Schakowsky?
1232
           Ms. {Schakowsky.} Aye.
1233
           The {Clerk.} Ms. Schakowsky votes aye.
1234
           Ms. Clarke?
1235
           Ms. {Clarke.} Aye.
```

```
1236
           The {Clerk.} Ms. Clarke votes aye.
1237
           Mr. Kennedy?
1238
           Mr. {Kennedy.} Aye.
1239
           The {Clerk.} Mr. Kennedy votes aye.
1240
           Mr. Cardenas?
1241
           Mr. {Cardenas.} Aye.
1242
           The {Clerk.} Mr. Cardenas votes aye.
1243
           Mr. Rush?
1244
           Mr. {Rush.} Aye.
1245
           The {Clerk.} Mr. Rush votes aye.
1246
           Mr. Butterfield?
1247
           [No response.]
1248
           The {Clerk.} Mr. Welch?
1249
           Ms. {Welch.} Aye.
1250
           The {Clerk.} Mr. Welch votes aye.
           Mr. Pallone?
1251
1252
           Mr. {Pallone.} Votes aye.
1253
           The {Clerk.} Mr. Pallone votes aye.
1254
           Chairman Burgess?
1255
           Mr. {Burgess.} Votes no.
1256
           The {Clerk.} Chairman Burgess votes no.
1257
           Mr. {Burgess.} Other members seeking to be recorded?
     The Clerk will report the result.
1258
```

1259 The {Clerk.} Mr. Chairman, on that vote there were 1260 seven ayes and 11 nays. 1261 Mr. {Burgess.} The amendment is not agreed to. Are 1262 there further amendments to the bill? 1263 Mr. {Kennedy.} Mr. Chairman, I have one further 1264 amendment. Mr. {Burgess.} For what purpose does the gentleman from 1265 Massachusetts seek recognition? 1266 1267 Mr. {Kennedy.} Mr. Chairman, I have an amendment at the desk. It is Kennedy common 01. 1268 1269 Mr. {Burgess.} The Clerk will report the amendment. 1270 The {Clerk.} Amendment to the discussion draft offered 1271 by Mr. Kennedy. 1272 [The amendment of Mr. Kennedy follows:] 1273 ************* INSERT 10 ***********

1274 Mr. {Burgess.} Without objection, the reading of the 1275 amendment is dispensed with, and the gentleman is recognized 1276 for 5 minutes--1277 Mr. {Kennedy.} Thank you, Mr. Chairman. 1278 Mr. {Burgess.} --in support of his amendment. 1279 Mr. {Kennedy.} Thank you, Mr. Chairman, I apologize. 1280 And, at the risk of repeating myself, I will try to be brief. 1281 While my previous amendment was voted down, the preemption 1282 language in this bill still needs to be fixed. Section 6(b) 1283 of the discussion draft seems to reflect the intent to 1284 preserve state common law. However, as I just noted, the language in Section 6(a) plainly preempts state common law. 1285 1286 The terms ``rule, requirement and other provision having the 1287 force and effect of law'' have been held to encompass common 1288 law. 1289 Sections 6(a) and 6(b) are directly in conflict with 1290 each other. I don't believe anyone on the Subcommittee 1291 should vote on a draft that is internally inconsistent. I have introduced this amendment to correct this error, and to 1292 1293 clarify that state common law, including any state consumer 1294 protection law, any state law that -- relating to acts of fraud 1295 or deception, and any state trespass, contract, or tort law

1296 not be preempted. Again, Massachusetts is a leader in 1297 consumer protection. It will be a grave mistake for Congress 1298 to remove the important tools at the disposal of our state's 1299 Attorney General. 1300 Without some fix for this conflicting language, the 1301 preemption provision will be open for unnecessary litigation, 1302 and ultimately left to judicial interpretation, which may not reflect the intent of the drafters. We should endeavor to 1303 1304 minimize inconsistencies and lessen the need for litigation, 1305 where possible. And again, we must ensure that Federal 1306 legislation does not weaken protections for consumers. 1307 I urge my colleagues to support this amendment, and I 1308 yield back the balance of my time. 1309 Mr. {Burgess.} Gentleman yields back. Anyone seeking 1310 time to speak on the amendment? I will move to strike the 1311 requisite number of words and -- I was going to speak in 1312 opposition, if that is okay with the Ranking Member of the 1313 full Committee. Move to strike the last word, and recognize 1314 myself for 5 minutes in opposition. 1315 And, again, the question on preemption is one that, 1316 indeed, the Subcommittee has studied, and the -- and hear 1317 testimony by our witnesses in both the general hearing and 1318 the legislative hearing. Preemption is important for both

- 1319 consumers and businesses, who are both victims of criminal
- 1320 data breaches, and there does seem to be bipartisan agreement
- 1321 that state laws that deal specifically with breach
- 1322 notification should be preempted. For businesses, there are
- 1323 51 different state and territory regimes for breach
- 1324 notification.
- I would also like to call attention to--that all of the
- 1326 consumer protections that are in this bill for consumers
- 1327 relative to the significant data breaches and the data that
- 1328 criminals can monetize. Counsel has some bar graphs that
- 1329 show how consumers across the nation actually will be better
- 1330 protected, and better served, under this bill, the bright
- 1331 green bar representing the data--or the consumer protections
- 1332 that are included in the draft Blackburn/Welch legislation
- 1333 that we are considering today.
- 1334 If other members wish to peruse the bar graphs, I will
- 1335 make them available to them, but if not, I will yield back my
- 1336 time.
- 1337 Mr. {Kennedy.} Mr. Chairman, if I may? Could add in
- 1338 Massachusetts there, I would like to see how much higher it
- 1339 would go.
- 1340 Mr. {Burgess.} Absolutely. Is--further discussion on
- 1341 the amendment? The Chair--for what purpose does the

1342 gentlelady from Illinois seek recognition? 1343 Ms. {Schakowsky.} To strike the last word, Mr. 1344 Chairman. 1345 Mr. {Burgess.} Gentlelady is recognized for 5 minutes. 1346 Ms. {Schakowsky.} That chart is kind of hard to follow, 1347 but I do want to say that, you know, we are not limited in 1348 the amount that we can protect consumers, and I believe -- and 1349 I think the -- on this side, we believe that our amendments 1350 actually added to the protection of consumers, and that our 1351 graph would be actually off the charts. 1352 I support the Kennedy amendment. Last week, for 1353 example, Mr. Welch made clear that he wants his bill to 1354 maintain the common law protections consumers currently have, 1355 and this discussion draft was conflicted over the preemption 1356 over common law. Mr. Pompeo's amendment attempted to address 1357 that issue, eliminating the language that -- saying that the 1358 bill shall not exempt a covered entity from liability under 1359 common law. I appreciate the fact that that was withdrawn, 1360 and I hope that it will not be reintroduced. 1361 Under Section 1, the bill explicitly states that one of 1362 the purposes of the legislation is to preempt common law. 1363 That portion is bracketed, meaning that it is subject to 1364 future negotiations, and Section 6(a) completely preempts all

- 1365 state laws that specifically address data security or breach notification. That includes common law. 1366 1367 This amendment would ensure the common law protections 1368 are maintained. Those protections include state laws 1369 prohibiting fraud and deception, as well as contract and tort 1370 law. The preemption of common law would leave consumers 1371 without the protection they currently have, replacing those standards with weaker and more limited Federal rules. 1372 1373 Subcommittee should not send a bill to the full Committee 1374 that would blow a hole through existing common law 1375 protections, protections the public deserves in addressing 1376 data security and breach notification. This amendment would 1377 make sure that we don't. 1378 I encourage my colleagues to support Mr. Kennedy's common sense improvement to the bill, and I yield back. 1379 1380 Mr. {Burgess.} Other members seeking recognition? 1381 Gentleman from New--for what purpose does the gentleman--New 1382 Jersey--1383 Mr. {Pallone.} Strike the last word in support of the 1384 Kennedy amendment. 1385 Mr. {Burgess.} Gentleman is recognized for 5 minutes.
 - 66

Counsel that when he was holding up those charts, it reminded

Mr. {Pallone.} I just wanted to say to the Republican

1386

1387

- 1388 me of a time long ago when I had to put the chart in front 1389 and in back of me and walk around like advertising. I got 1390 paid once to do that, I can't remember when. But I won't ask 1391 you to do that, I promise you that. 1392 The Kennedy amendment should be supported by everyone 1393 today. It corrects conflicting language in the bill, and 1394 ensures common law is protected. This amendment leaves in 1395 place the language that preempts the 51 data security and 1396 breach notification laws at the state and territory level. 1397 While opinions differ about state preemption, I 1398 understand the interest in creating uniform Federal standards 1399 for data security and breach notification. However, when 1400 doing so, we must ensure that the states who are charged with 1401 enforcing this legislation are not overly limited by 1402 inconsistent and unworkable statutory language. Section 6 of 1403 the bill is unclear and impractical for state AGs in its 1404 current form. Section 6(a) and 6(b) are patently contradictory, in my opinion, and Section 6(a) completely 1405 1406 preempts all state laws that specifically address data security or breach notification, as well as rules, standards, 1407 1408 or other provisions that address data security or breach 1409 notification.
- 1410 The U.S. Supreme Court has concluded terms rules,

- 1411 standard, and other provisions having the force and effect of
- 1412 law encompass common law. Common law is law derived from
- 1413 judicial decisions, including much of contract and tort law.
- 1414 Section 6(b), on the other hand, purports to preserve state
- 1415 common law. Apparently the sponsors of this bill have not
- 1416 yet come to an agreement on the scope of the preemption.
- 1417 Either way, the language in the bill does not work.
- Moreover, preemption of common law is overly broad.
- 1419 This bill already preempts stronger state laws and replaces
- 1420 them with weaker standards. Having said that, if the purpose
- 1421 of the bill is to create uniform standards, even weaker
- 1422 standards, preemption of common law is not necessary, and
- 1423 only serves to further weaken protections for consumers and
- 1424 businesses who have disputes with each other. So I would
- 1425 urge my colleagues to support the Kennedy amendment. I yield
- 1426 back.
- 1427 Mr. {Burgess.} Chair thanks the gentleman.
- 1428 Mr. {Rush.} Mr. Chairman? Mr. Chairman?
- 1429 Mr. {Burgess.} For what purpose does the gentleman from
- 1430 Illinois seek recognition?
- 1431 Mr. {Rush.} Move to strike the last word.
- 1432 Mr. {Burgess.} Gentleman is recognized for 5 minutes.
- 1433 Mr. {Rush.} Mr. Chairman, I am not a lawyer, but I do

1434 understand contradictories, and this -- I think that we are 1435 talking about two--well, first of all, Mr. Chairman, I don't 1436 know how you all are getting us through the contradictions that obviously anybody -- in Section 6(a) and 6(b). I don't 1437 1438 understand how you resolve those apparent in your face 1439 contradictions, but between now and full Committee I hope that you will at least try to eliminate the contradictions, 1440 1441 or deal with the contradiction. 1442 But in regards to the Kennedy amendment, I think that we 1443 are discussing two different things. This amendment 1444 wouldn't--does not involve creating a 48th standard. It 1445 seems to me that there isn't an ability to sue for data 1446 breach under--tort, trespass or contract law, and I really 1447 admit I am not a lawyer. And that is different and 1448 distinctive from statutory or regulatory notice, or breach 1449 requirements under the state. And so I just wanted to make 1450 sure that we can get some kind of reasoning, some kind of 1451 understanding of really what we are trying to do here with 1452 this bill. And there is much work to be done between now and full 1453 Committee on this bill, as you can obviously see. And so, 1454 1455 Mr. Chairman, I am definitely in support of the Kennedy 1456 amendment. I think the Kennedy amendment is -- takes us a long

1457 way. And after the Kennedy amendment, I think this--the bill is full of holes, and full of contradictions that -- full of 1458 1459 ill-conceived intentions. So I--with that, I yield back the 1460 balance of my time. 1461 Mr. {Burgess.} Chair appreciates the gentleman's concern. The gentleman yields back the balance of his time. 1462 1463 Further discussion on the amendment? The gentleman from 1464 Vermont--for what purpose does the gentleman from Vermont 1465 seek recognition? 1466 Mr. {Welch.} I move to strike the last word. 1467 Mr. {Burgess.} Gentleman is recognized for 5 minutes. 1468 Mr. {Welch.} Thank you very much, Mr. Chairman. I want to make a couple of comments about the bill and the 1469 1470 amendment. First, I want to acknowledge the good job, from 1471 my perspective, that you have done by doing two things. One, 1472 making the bill narrow, number two, building on the 1473 foundation of the work that was done by Congressman Rush and 1474 Congressman Barton. And I think that that has resulted in 1475 what I regard as a very practical, helpful bill. 1476 Second, you were very accommodating to many of the -- I 1477 expressed when I was working with you and Congresswoman 1478 Blackburn, and thank you for that. Third, what I have

appreciated about this approach is that we are actually

1479

1480 trying to legislate here, and listen to one another with 1481 respect to how we can improve this bill, and we have got some 1482 time between this Committee markup and the full Committee. 1483 I do think many of the amendments that have been offered 1484 by my colleagues, Congressman Rush, Congresswoman Clarke, and 1485 Congressman Kennedy, have merit, and my hope is that you will 1486 continue this open approach that you have had in your work on this bill thus far with our leaders on our side, Ms. 1487 1488 Schakowsky and Mr. Pallone, to see whether there might be 1489 some additional improvements that can be made, as well as 1490 working on the language that Mr. Pompeo has offered in his 1491 amendment to make certain that we get that as right as we 1492 can. 1493 So I--as you know, I am fully supporting this bill, but 1494 I think that if there is an opportunity to make this bill 1495 even better, then I would encourage all of us, with your 1496 leadership, working with Ms. Schakowsky and Mr. Pallone, to 1497 use the time between now and the full Committee markup to see 1498 what improvements we could make. And I yield back. 1499 Mr. {Burgess.} Gentleman yields back. The Chair 1500 appreciates the gentleman's comments, and the comments on 1501 openness. Of course we will continue. Are there other 1502 members seeking time? If not, the vote occurs on the

```
1503
     amendment, and the Chair would ask the gentlelady if she
1504
      intends to ask for a roll call vote?
1505
           Ms. {Schakowsky.} Yes.
1506
           Mr. {Burgess.} Gentlelady does request a record vote,
1507
      then the Clerk will call the roll.
1508
           The {Clerk.} Mr. Lance?
1509
           Mr. {Lance.} No.
1510
           The {Clerk.} Mr. Lance votes no.
1511
          Ms. Blackburn?
1512
          Mrs. {Blackburn.} No.
1513
           The {Clerk.} Ms. Blackburn votes no.
1514
           Mr. Harper?
1515
           Mr. {Harper.} No.
1516
           The {Clerk.} Mr. Harper votes no.
1517
           Mr. Guthrie?
1518
           Mr. {Guthrie.} No.
1519
           The {Clerk.} Mr. Guthrie votes no.
           Mr. Olson?
1520
1521
           Mr. {Olson.} No.
1522
           The {Clerk.} Mr. Olsen votes no.
1523
           Mr. Pompeo?
1524
           Mr. {Pompeo.} No.
1525
           The {Clerk.} Mr. Pompeo votes no.
```

```
1526
           Mr. Kinzinger?
1527
           Mr. {Kinzinger.} No.
1528
           The {Clerk.} Mr. Kinzinger votes no.
1529
           Mr. Bilirakis?
1530
           Mr. {Bilirakis.} No.
1531
           The {Clerk.} Mr. Bilirakis votes no.
           Ms. Brooks?
1532
1533
           Mrs. {Brooks.} No.
1534
           The {Clerk.} Ms. Brooks votes no.
1535
           Mr. Mullin?
1536
           Mr. {Mullin.} No.
1537
           The {Clerk.} Mr. Mullin votes no.
1538
           Chairman Upton?
1539
           The {Chairman.} No.
           The {Clerk.} Chairman Upton votes no.
1540
1541
           Ms. Schakowsky?
1542
           Ms. {Schakowsky.} Aye.
1543
           The {Clerk.} Ms. Schakowsky votes aye.
1544
           Ms. Clarke?
1545
           Ms. {Clarke.} Aye.
1546
           The {Clerk.} Ms. Clarke votes aye.
1547
           Mr. Kennedy?
1548
           Mr. {Kennedy.} Aye.
```

```
1549
           The {Clerk.} Mr. Kennedy votes aye.
1550
           Mr. Cardenas?
1551
           Mr. {Cardenas.} Aye.
1552
           The {Clerk.} Mr. Cardenas votes aye.
1553
           Mr. Rush?
1554
           Mr. {Rush.} Aye.
1555
           The {Clerk.} Mr. Rush votes aye.
1556
          Mr. Butterfield?
1557
           [No response.]
1558
           The {Clerk.} Mr. Welch?
1559
           Ms. {Welch.} Aye.
1560
           The {Clerk.} Mr. Welch votes aye.
           Mr. Pallone?
1561
1562
           Mr. {Pallone.} Aye.
1563
           The {Clerk.} Mr. Pallone votes aye.
1564
           Chairman Burgess?
1565
           Mr. {Burgess.} No.
1566
           The {Clerk.} Chairman Burgess votes no.
1567
           Mr. {Burgess.} Ms.--Clerk will report the result.
           The {Clerk.} Mr. Chairman, on that vote there were
1568
1569
      seven ayes and 12 nays.
1570
           Mr. {Burgess.} The amendment is not agreed to. Chair
1571
     asks if there are further amendments. Seeing none, the
```

1572 question now occurs on forwarding the Committee print as 1573 amended to the full Committee. All those--the Chair would 1574 just ask the gentlelady if she is going to ask for a roll 1575 call vote. 1576 Chair asks all those in favor to say aye. 1577 All those opposed, nay. The ayes appear to have it. The ayes have it, and the 1578 bill is favorably forwarded. 1579 1580 Without objection, the staff is authorized to make 1581 technical and conforming changes to the legislation approved 1582 by the Subcommittee today, which is so ordered, and without 1583 objection the Subcommittee stands adjourned. [Whereupon, at 1:45 p.m., the Subcommittee was 1584 1585 adjourned.]