

[DISCUSSION DRAFT]

118TH CONGRESS
1ST SESSION

H. R. _____

To promote hospital and insurer price transparency.

IN THE HOUSE OF REPRESENTATIVES

Mrs. RODGERS of Washington (for herself and Mr. PALLONE) introduced the following bill; which was referred to the Committee on

A BILL

To promote hospital and insurer price transparency.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Transparent Prices
5 Required to Inform Consumer and Employers Act” or the
6 “Transparent PRICE Act”.

7 **SEC. 2. PRICE TRANSPARENCY REQUIREMENTS.**

8 (a) IN GENERAL.—Section 2718(e) of the Public
9 Health Service Act (42 U.S.C. 300gg–18(e)) is amend-
10 ed—

1 (1) by striking “Each hospital” and inserting
2 the following:

3 “(1) IN GENERAL.—Each hospital”;

4 (2) by inserting “, without subscription and
5 free of charge, in a single machine-readable file,”
6 after “a list”;

7 (3) by inserting “and a list, in plain language
8 and without subscription and free of charge, in a
9 consumer-friendly format, of the hospital’s standard
10 charges for as many of the 70 Centers for Medicare
11 & Medicaid Services-specified shoppable services that
12 are provided by the hospital, and as many additional
13 hospital-selected shoppable services (or all such addi-
14 tional services, if such hospital provides fewer than
15 300 shoppable services) as may be necessary for a
16 combined total of at least 300 shoppable services”
17 after “Social Security Act”; and

18 (4) by adding at the end the following: “Such
19 lists shall be updated not less frequently than annu-
20 ally. Beginning January 1, 2024, each hospital shall
21 include in its lists of standard charges, along with
22 such additional information as the Secretary may re-
23 quire with respect to such charges for purposes of
24 promoting public awareness of hospital pricing in

1 advance of receiving a hospital item or service, the
2 following:

3 “(A) A plain language description of each
4 item or service included on such list, including,
5 as applicable, the Healthcare Common Proce-
6 dure Coding System (HCPCS) code, the Diag-
7 nosis Related Group (DRG), the National Drug
8 Code (NDC), or other payer identifier used or
9 approved by the Centers for Medicare & Med-
10 icaid Services for such item or service.

11 “(B) The gross charge, expressed as a dol-
12 lar amount, for each such item or service, when
13 provided in, as applicable, the hospital inpatient
14 setting and outpatient department setting.

15 “(C) Any current payer-specific negotiated
16 charges, clearly associated with the name of the
17 third party payer and plan and expressed as a
18 dollar amount, that applies to each such item or
19 service when provided in, as applicable, the hos-
20 pital inpatient setting and outpatient depart-
21 ment setting.

22 “(D) The de-identified maximum and min-
23 imum negotiated charges for each such item or
24 service.

1 “(E) The discounted cash price, expressed
2 as a dollar amount, for each such item or serv-
3 ice when provided in, as applicable, the hospital
4 inpatient setting and outpatient department
5 setting. If the discounted cash price is a per-
6 centage of another value provided, the cal-
7 culated value must be entered as a dollar
8 amount. If the discounted cash price equates to
9 the gross charge, the gross charge shall be re-
10 entered to indicate that no cash discount is
11 available.

12 “(2) DEEMED COMPLIANCE WITH SHOPPABLE
13 SERVICES REQUIREMENT FOR CERTAIN YEARS.—
14 With respect to a year before 2025, a hospital shall
15 be deemed to meet the requirement of paragraph (1)
16 that such hospital make available a list of standard
17 charges for shoppable services if the hospital main-
18 tains an internet-based price estimator tool that
19 meets the following requirements:

20 “(A) The tool provides estimates for as
21 many of the 70 Centers for Medicare & Med-
22 icaid Services specified shoppable services that
23 are provided by the hospital, and as many addi-
24 tional hospital-selected shoppable services (or
25 all such additional services, if such hospital pro-

1 vides fewer than 300 shoppable services) as
2 may be necessary for a combined total of at
3 least 300 shoppable services.

4 “(B) The tool allows health care con-
5 sumers to, at the time they use the tool, obtain
6 an estimate of the amount they will be obligated
7 to pay the hospital for the shoppable service.

8 “(C) The tool is prominently displayed on
9 the hospital’s website and easily accessible to
10 the public, without subscription, fee, or having
11 to submit personal identifying information, and
12 searchable by service description, billing code,
13 and payer.

14 The Secretary may not deem the establishment of an
15 internet-based price estimator tool that meets the re-
16 quirements of this paragraph to constitute compli-
17 ance with the requirement of paragraph (1) that
18 such hospital make available a list of standard
19 charges for shoppable services for 2025 or a subse-
20 quent year.

21 “(3) UNIFORM METHOD AND FORMAT.—Not
22 later than January 1, 2025, the Secretary shall im-
23 plement a standard, uniform method and format for
24 hospitals to use in order to satisfy the requirements
25 of this subsection for disclosing directly to the public

1 charge and price information. Such method and for-
2 mat may be similar to any template established by
3 the Centers for Medicare & Medicaid Services as of
4 the date of the enactment of this paragraph for re-
5 porting such information under this subsection and
6 shall meet such standards as determined appropriate
7 by the Secretary.

8 “(4) MONITORING OF PRICING INFORMATION.—
9 The Secretary, in consultation with the Inspector
10 General of the Department of Health and Human
11 Services, shall, through notice and comment rule-
12 making, establish a process to regularly monitor the
13 accuracy and validity of pricing information dis-
14 played by each hospital pursuant to paragraph (1).

15 “(5) DEFINITIONS.—Notwithstanding any other
16 provision of law, for the purpose of paragraphs (1)
17 and (2):

18 “(A) DE-IDENTIFIED MAXIMUM NEGO-
19 TIATED CHARGE.—The term ‘de-identified max-
20 imum negotiated charge’ means the highest
21 charge that a hospital has negotiated with all
22 third party payers for an item or service.

23 “(B) DE-IDENTIFIED MINIMUM NEGO-
24 TIATED CHARGE.—The term ‘de-identified min-
25 imum negotiated charge’ means the lowest

1 charge that a hospital has negotiated with all
2 third party payers for an item or service.

3 “(C) DISCOUNTED CASH PRICE.—The
4 term ‘discounted cash price’ means the charge
5 that applies to an individual who pays cash, or
6 cash equivalent, for a hospital item or service.
7 Hospitals that do not offer self-pay discounts
8 may display the hospital’s undiscounted gross
9 charges as found in the hospital chargemaster.

10 “(D) GROSS CHARGE.—The term ‘gross
11 charge’ means the charge for an individual item
12 or service that is reflected on a hospital’s
13 chargemaster, absent any discounts.

14 “(E) PAYER-SPECIFIC NEGOTIATED
15 CHARGE.—The term ‘payer-specific negotiated
16 charge’ means the charge that a hospital has
17 negotiated with a third party payer for an item
18 or service.

19 “(F) SHOPPABLE SERVICE.—The term
20 ‘shoppable service’ means a service that can be
21 scheduled by a health care consumer in ad-
22 vance.

23 “(G) THIRD PARTY PAYER.—The term
24 ‘third party payer’ means an entity that is, by
25 statute, contract, or agreement, legally respon-

1 sible for payment of a claim for a health care
2 item or service.

3 “(6) ENFORCEMENT.—

4 “(A) IN GENERAL.—Subject to subpara-
5 graph (C), in the case of a hospital that fails
6 to comply with this subsection—

7 “(i) the Secretary shall notify such
8 hospital of such failure not later than 30
9 days after the date on which the Secretary
10 determines such failure exists; and

11 “(ii) not later than 45 days after the
12 date of such notification, the hospital shall
13 complete a corrective action plan to comply
14 with such requirements.

15 “(B) CIVIL MONETARY PENALTY.—

16 “(i) IN GENERAL.—In addition to any
17 other enforcement actions or penalties that
18 may apply under subsection (b)(3) or an-
19 other provision of law, a hospital that has
20 received a notification under subparagraph
21 (A)(i) and fails to satisfy the requirement
22 under subparagraph (A)(ii) or otherwise
23 comply with the requirements of this sub-
24 section by the date that is 90 days after

1 such notification shall be subject to a civil
2 monetary penalty of an amount—

3 “(I) in the case the hospital pro-
4 vides not more than 30 beds (as de-
5 termined under section
6 180.90(c)(2)(ii)(D) of title 45, Code
7 of Federal Regulations, as in effect on
8 the date of the enactment of this
9 paragraph), not to exceed \$300 per
10 day that the violation is ongoing as
11 determined by the Secretary; and

12 “(II) in the case the hospital pro-
13 vides more than 30 beds (as so deter-
14 mined), equal to—

15 “(aa) subject to item (bb),
16 \$10 per bed per day that the vio-
17 lation is ongoing as determined
18 by the Secretary, but for viola-
19 tions occurring before January 1,
20 2024, not to exceed \$5,500 per
21 each such day; or

22 “(bb) in the case such hos-
23 pital has failed to satisfy the re-
24 quirement under subparagraph
25 (A)(ii) or otherwise comply with

1 the requirements of this sub-
2 section for any continuous 1-year
3 period beginning on or after Jan-
4 uary 1, 2024, and the amount
5 otherwise imposed under item
6 (aa) for such failure for such pe-
7 riod would be less than
8 \$5,000,000, an amount not less
9 than \$5,000,000.

10 “(ii) INCREASE AUTHORITY.—In ap-
11 plying this subparagraph with respect to
12 violations occurring in 2025 or a subse-
13 quent year, the Secretary may through no-
14 tice and comment rulemaking increase any
15 dollar amount applied under this subpara-
16 graph by an amount specified by the Sec-
17 retary.

18 “(iii) APPLICATION OF CERTAIN PRO-
19 VISIONS.—The provisions of section 1128A
20 of the Social Security Act (other than sub-
21 sections (a) and (b) of such section) shall
22 apply to a civil monetary penalty imposed
23 under clause (i) in the same manner as
24 such provisions apply to a civil monetary

1 penalty imposed under subsection (a) of
2 such section.

3 “(C) OPTION TO FORGO NOTICE OF NON-
4 COMPLIANCE.—In the case that the Secretary
5 determines that a hospital has failed to comply
6 with this subsection and further determines
7 that such hospital has made no effort to comply
8 with such subsection, the Secretary may elect to
9 request a corrective action plan from such hos-
10 pital”.

11 (b) PUBLICATION OF LIST OF HOSPITALS.—

12 (1) LIST OF HOSPITALS.—Beginning not later
13 than 90 days after the date of enactment of this
14 Act, the Secretary of Health and Human Services
15 (referred to in this section as the “Secretary”) shall
16 establish and maintain a publicly available list on
17 the website of the Centers for Medicare & Medicaid
18 Services of each hospital with respect to which the
19 Secretary has conducted a review of such hospital’s
20 compliance with the provisions of section 2718(e) of
21 the Public Health Service Act (42 U.S.C. 300gg–
22 18(e)). Such list shall include, with respect to each
23 such hospital that was noncompliant with such pro-
24 visions, a specification as to whether such hospital—

1 (A) has been issued a civil monetary pen-
2 alty;

3 (B) has received a warning notice; or

4 (C) has submitted a corrective action plan.

5 (2) ADDITIONS AND UPDATES.—In the case of
6 a hospital not included on the list described in para-
7 graph (1) as of the date of the establishment of such
8 list and that is subject to a review of such hospital’s
9 compliance with the provisions described in such
10 paragraph after such date, the Secretary shall add
11 such hospital to such list, along with the specifica-
12 tions described in such paragraph, not later than 1
13 business day after such review occurs. The Secretary
14 shall update such specifications with respect to any
15 hospital included on such list—

16 (A) not later than 1 business day after any
17 subsequent review of such hospital’s compliance
18 with such provisions; and

19 (B) not later than 1 business day after any
20 penalty, notice, or request described in para-
21 graph (1) is made with respect to such hospital.

22 (3) FOIA REQUESTS.—Any penalty, notice, or
23 request described in paragraph (1) shall be subject
24 to public disclosure, in full and without redaction,
25 under section 552 of title 21, United States Code,

1 notwithstanding any exemptions or exclusions other-
2 wise available under such section 552.

3 (4) REPORTS TO CONGRESS.—Not later than 1
4 year after the date of enactment of this Act and
5 each year thereafter, the Secretary of Health and
6 Human Services shall submit to Congress, and make
7 publicly available, a report that contains information
8 regarding complaints of alleged violations of law and
9 enforcement activities by the Secretary under the
10 hospital price transparency rule implementing sec-
11 tion 2718(e) of the Public Health Service Act (42
12 U.S.C. 300gg–18(e)). Such report shall be made
13 available to the public on the website of the Centers
14 for Medicare & Medicaid Services. Each such report
15 shall include, with respect to the year involved—

16 (A) the number of compliance and enforce-
17 ment inquiries opened by the Secretary pursu-
18 ant to such section;

19 (B) the number of notices of noncompli-
20 ance issued by the Secretary based on such in-
21 quiries;

22 (C) the identity of each hospital entity that
23 received a notice of noncompliance and the na-
24 ture of the failure giving rise to the Secretary’s
25 determination of noncompliance;

1 (D) the amount of civil monetary penalty
2 assessed against the hospital entity;

3 (E) whether the hospital entity subse-
4 quently corrected the noncompliance; and

5 (F) an analysis of factors contributing to
6 increasing health care costs.

7 (5) GAO REPORT.—Not later than 1 year after
8 the date of enactment of this Act, the Comptroller
9 General of the United States shall submit to the
10 Committee on Energy and Commerce of the House
11 of Representatives and the Committee on Health,
12 Education, Labor, and Pensions of the Senate a re-
13 port on the compliance and enforcement with the
14 hospital price transparency rule implementing sec-
15 tion 2718(e) of the Public Health Service Act (42
16 U.S.C. 300gg–18(e)). The report shall include rec-
17 ommendations related to—

18 (A) improving price transparency to pa-
19 tients, employers, and the public; and

20 (B) increased civil monetary penalty
21 amounts to ensure compliance.

22 (6) REQUEST FOR INFORMATION.—Not later
23 than January 1, 2025, the Secretary of Health and
24 Human Services shall issue a public request for in-
25 formation as to the best method through which hos-

1 pitals may be required to publish quality data (such
2 as data required to be reported under the Medicare
3 Hospital Compare program) alongside data required
4 to be reported under section 2718(e) of the Public
5 Health Service Act (42 U.S.C. 300gg-18(e)).

6 **SEC. 3. STRENGTHENING HEALTH INSURANCE TRANS-**
7 **PARENCY REQUIREMENTS.**

8 (a) **TRANSPARENCY IN COVERAGE.**—Section
9 1311(e)(3)(C) of the Patient Protection and Affordable
10 Care Act (42 U.S.C. 18031(e)(3)(C)) is amended—

11 (1) by striking “The Exchange” and inserting
12 the following:

13 “(i) **IN GENERAL.**—The Exchange”;

14 (2) in clause (i), as inserted by paragraph (1)—

15 (A) by striking “participating provider”
16 and inserting “provider”;

17 (B) by inserting “shall include the infor-
18 mation specified in clause (ii) and” after “such
19 information”;

20 (C) by striking “an Internet website” and
21 inserting “a self-service tool that meets the re-
22 quirements of clause (iii)”; and

23 (D) by striking “and such other” and all
24 that follows through the period and inserting
25 “or, at the option such individual, through a

1 paper or phone disclosure (as selected by such
2 individual and provided at no cost to such indi-
3 vidual) that meets such requirements as the
4 Secretary may specify.”; and

5 (3) by adding at the end the following new
6 clauses:

7 “(ii) SPECIFIED INFORMATION.—For
8 purposes of clause (i), the information
9 specified in this clause is, with respect to
10 an item or service for which benefits are
11 available under a health plan furnished by
12 a health care provider, the following:

13 “(I) If such provider is a partici-
14 pating provider with respect to such
15 item or service, the in-network rate
16 (as defined in subparagraph (F)) for
17 such item or service.

18 “(II) If such provider is not de-
19 scribed in subclause (I), the maximum
20 allowed amount for such item or serv-
21 ice.

22 “(III) The amount of cost shar-
23 ing (including deductibles, copay-
24 ments, and coinsurance) that the indi-
25 vidual will incur for such item or serv-

1 ice (which, in the case such item or
2 service is to be furnished by a pro-
3 vider described in subclause (II), shall
4 be calculated using the maximum
5 amount described in such subclause).

6 “(IV) The amount the individual
7 has already accumulated with respect
8 to any deductible or out of pocket
9 maximum under the plan (broken
10 down, in the case separate deductibles
11 or maximums apply to separate indi-
12 viduals enrolled in the plan, by such
13 separate deductibles or maximums, in
14 addition to any cumulative deductible
15 or maximum).

16 “(V) In the case such plan im-
17 poses any frequency or volume limita-
18 tions with respect to such item or
19 service (excluding medical necessity
20 determinations), the amount that such
21 individual has accrued towards such
22 limitation with respect to such item or
23 service.

24 “(VI) Any prior authorization,
25 concurrent review, step therapy, fail

1 first, or similar requirements applica-
2 ble to coverage of such item or service
3 under such plan.

4 “(iii) SELF-SERVICE TOOL.—For pur-
5 poses of clause (i), a self-service tool estab-
6 lished by a health plan meets the require-
7 ments of this clause if such tool—

8 “(I) is based on an Internet
9 website;

10 “(II) provides for real-time re-
11 sponses to requests described in such
12 clause;

13 “(III) is updated in a manner
14 such that information provided
15 through such tool is timely and accu-
16 rate;

17 “(IV) allows such a request to be
18 made with respect to an item or serv-
19 ice furnished by—

20 “(aa) a specific provider
21 that is a participating provider
22 with respect to such item or serv-
23 ice;

24 “(bb) all providers that are
25 participating providers with re-

1 spect to such plan and such item
2 or service; or

3 “(cc) a provider that is not
4 described in item (bb); and

5 “(V) provides that such a request
6 may be made with respect to an item
7 or service through use of the billing
8 code for such item or service or
9 through use of a descriptive term for
10 such item or service.

11 The Secretary may require such tool, as a
12 condition of complying with subclause (V),
13 to link multiple billing codes to a single de-
14 scriptive term if the Secretary determines
15 that the billing codes to be so linked cor-
16 respond to items and services.”.

17 (b) DISCLOSURE OF ADDITIONAL INFORMATION.—
18 Section 1311(e)(3) of the Patient Protection and Afford-
19 able Care Act (42 U.S.C. 18031(e)(3)) is amended by add-
20 ing at the end the following new subparagraphs:

21 “(E) RATE AND PAYMENT INFORMA-
22 TION.—

23 “(i) IN GENERAL.—Not later than
24 January 1, 2025, and every 3 months
25 thereafter, each health plan shall submit to

1 the Exchange, the Secretary, the State in-
2 surance commissioner, and make available
3 to the public, the rate and payment infor-
4 mation described in clause (ii) in accord-
5 ance with clause (iii).

6 “(ii) RATE AND PAYMENT INFORMA-
7 TION DESCRIBED.—For purposes of clause
8 (i), the rate and payment information de-
9 scribed in this clause is, with respect to a
10 health plan, the following:

11 “(I) With respect to each item or
12 service for which benefits are available
13 under such plan, the in-network rate
14 in effect as of the date of the submis-
15 sion of such information with each
16 provider (identified by national pro-
17 vider identifier) that is a participating
18 provider with respect to such item or
19 service, other than such a rate in ef-
20 fect with a provider that, during the
21 1-year period ending on such date,
22 submitted fewer than 10 claims for
23 such item or service to such plan.

24 “(II) With respect to each drug
25 (identified by national drug code) for

1 which benefits are available under
2 such plan, the average amount paid
3 by such plan (net of rebates, dis-
4 counts, and price concessions) for
5 such drug dispensed or administered
6 during the 90-day period beginning
7 180 days before such date of submis-
8 sion to each provider that was a par-
9 ticipating provider with respect to
10 such drug, broken down by each such
11 provider (identified by national pro-
12 vider identifier), other than such an
13 amount paid to a provider that, dur-
14 ing such period, submitted fewer than
15 20 claims for such drug to such plan.

16 “(III) With respect to each item
17 or service for which benefits are avail-
18 able under such plan, the amount
19 billed, and the amount allowed by the
20 plan, for each such item or service
21 furnished during the 90-day period
22 specified in subclause (II) by a pro-
23 vider that was not a participating pro-
24 vider with respect to such item or
25 service, broken down by each such

1 provider (identified by national pro-
2 vider identifier), other than items and
3 services with respect to which fewer
4 than 20 claims for such item or serv-
5 ice were submitted to such plan dur-
6 ing such period.

7 “(iii) MANNER OF SUBMISSION.—Rate
8 and payment information required to be
9 submitted and made available under this
10 subparagraph shall be so submitted and so
11 made available in 3 separate machine-read-
12 able files corresponding to the information
13 described in each of subclauses (I) through
14 (III) of clause (ii) that meet such require-
15 ments as specified by the Secretary
16 through rulemaking. Such requirements
17 shall ensure that such files are limited to
18 an appropriate size, are made available in
19 a widely-available format that allows for
20 information contained in such files to be
21 compared across health plans, and are ac-
22 cessible to individuals at no cost and with-
23 out the need to establish a user account or
24 provider other credentials.

1 “(iv) USER GUIDE.—Each health plan
2 shall make available to the public instruc-
3 tions written in plain language explaining
4 how individuals may search for information
5 described in clause (ii) in files submitted in
6 accordance with clause (iii).

7 “(F) DEFINITIONS.—In this paragraph:

8 “(i) PARTICIPATING PROVIDER.—The
9 term ‘participating provider’ has the mean-
10 ing given the term ‘in-network provider’ in

11 “(ii) IN-NETWORK RATE.—The term
12 ‘in-network rate’ means, with respect to a
13 health plan and an item or service fur-
14 nished by a provider that is a participating
15 provider with respect to such plan and
16 item or service, the contracted rate in ef-
17 fect between such plan and such provider
18 for such item or service.”.

19 (c) REPORTS.—

20 (1) COMPLIANCE.—Not later than January 1,
21 2025, the Comptroller General of the United States
22 shall submit to Congress a report containing—

23 (A) an analysis of health plan compliance
24 with the amendments made by this section;

1 (B) an analysis of enforcement of such
2 amendments by the Secretaries of Health and
3 Human Services, Labor, and the Treasury;

4 (C) recommendations relating to improving
5 such enforcement; and

6 (D) recommendations relating to improving
7 public disclosure, and public awareness, of in-
8 formation required to be made available by such
9 plans pursuant to such amendments.

10 (2) PRICES.—Not later than January 1, 2028,
11 the Comptroller General of the United States shall
12 submit to Congress a report containing an assess-
13 ment of differences in negotiated prices (and any
14 trends in such prices) in the private market be-
15 tween—

16 (A) rural and urban areas;

17 (B) the individual, small group, and large
18 group markets;

19 (C) consolidated and nonconsolidated
20 health care provider areas (as specified by the
21 Secretary);

22 (D) nonprofit and for-profit hospitals;

23 (E) nonprofit and for-profit insurers; and

1 (F) insurers serving local or regional areas
2 and insurers serving multistate or national
3 areas.

4 (d) EFFECTIVE DATE.—

5 (1) IN GENERAL.—The amendments made by
6 subsection (a) shall apply beginning January 1,
7 2025.

8 (2) CONTINUED APPLICABILITY OF RULES FOR
9 PREVIOUS YEARS.—Nothing in the amendments
10 made by this section may be construed as affecting
11 the applicability of the rule entitled “Transparency
12 in Coverage” published by the Department of the
13 Treasury, the Department of Labor, and the De-
14 partment of Health and Human Services on Novem-
15 ber 12, 2020 (85 Fed. Reg. 72158) before January
16 1, 2025.