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**Testimony of Elizabeth Jungman, The Pew Charitable Trusts  
before the Committee on Energy and Commerce  
Subcommittee on Health  
United States House of Representatives  
January 30, 2018**

Chairman Burgess, Ranking Member Green, and members of the Subcommittee:

Five years ago, the full extent of the fungal meningitis outbreak caused by contaminated compounded injections was still being revealed. As the case count and fatality count went up day by day, this Committee took action. The Energy and Commerce Committee oversight team investigated the root causes, and then Committee members worked with your counterparts in the Senate, and across party lines, to pass legislation that is already making a difference: the Drug Quality and Security Act (DQSA).

I am Elizabeth Jungman, director of public health programs at The Pew Charitable Trusts. Pew is an independent, nonpartisan research and public policy organization with a longstanding focus on drug quality issues, including pharmaceutical compounding.

Weakening the DQSA would threaten patient safety. I am here today to convey Pew's strong support for the continued, robust implementation and enforcement of the law. I will also share findings from a not-yet-published study showing that the DQSA has also helped spur state-level improvements in compounding oversight.

When this legislation was being developed, I worked for the Senate, and had the privilege of being a part of the negotiating team. As Members and other stakeholders who were here will recall, we knew that the changes in practice that experts told us were necessary to protect patients would not be universally popular. But each round of staff negotiations started with a new count of the illnesses and deaths discovered since we had last met, and that was a powerful motivator to persevere and create a bill that would protect patients. Years later, we cannot let ourselves forget the stories that created the imperative to act.

**Patients get hurt when compounding goes wrong**

While the meningitis outbreak is the most extensive known example of harm to patients from compounded drugs, there have been many other cases of serious illness, injury, and death associated with them. Appended to my testimony is information on more than 70 adverse events that have been publicly reported since 2001, although we think our list probably underestimates the scale of the problem.

For example, last year, 43 people in Texas were harmed after a compounded steroid antibiotic was injected into their eyes, including patients who suffered vision loss.<sup>1</sup> That is unacceptable; patients deserve access to compounded products that they can trust.

### **Patients should receive the highest-quality product that meets their clinical need**

Poll data from the Pew Research Center indicates that the vast majority of Americans (87%) expect the government to play a “major role” in ensuring the safety of medicines and foods.<sup>2</sup> For most drugs, FDA fills that role by evaluating safety and effectiveness, and setting manufacturing quality standards. Compounded drugs are not subject to these protections.

An FDA-approved drug is the gold standard, and should be the first choice whenever possible. But some patients have medical needs that approved products cannot meet. For them, compounded drugs can be an important tool.

When a pharmacist tailors a drug for an individual patient who will use it immediately, the risks of any contaminants growing are limited, and the public health impact from any error is contained. States primarily oversee patient-specific compounding, which is called “traditional” compounding, and mandate quality standards appropriate to its risks.

But sometimes, clinical circumstances require that providers keep compounded drugs on-hand, known as “office stock.” These products carry distinct risks for patients, because rather than being used immediately, they are often stored for a period of time before use, increasing the opportunity for any contaminants like bacteria and fungus to grow to dangerous levels. Also, they are frequently produced in bulk, multiplying the consequences of microbial contamination, adulteration, and under or over-potent products.

To mitigate these risks, Congress created a special category of compounder to supply office stock – outsourcing facilities, established under section 503B of the DQSA. FDA’s quality standards for outsourcing facilities are similar to those for approved drugs, called current Good Manufacturing Practice standards (cGMP). In exchange for investing in meeting these standards, outsourcing facilities can compound drugs without prescriptions.

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<sup>1</sup> U.S. Food and Drug Administration, “Compounded Triamcinolone and Moxifloxacin Product for Intravitreal Injection by Guardian Pharmacy Services: Alert to Health Professionals - Serious Adverse Events Reported,” accessed Nov. 14, 2017, <https://www.fda.gov/Safety/MedWatch/SafetyInformation/SafetyAlertsforHumanMedicalProducts/ucm569123.htm>.

<sup>2</sup> Pew Research Center, “Government Gets Lower Ratings for Handling Health Care, Environment, Disaster Response” (2017), file:///C:/Users/acohen2/Downloads/12-14-17-Government-release.pdf.

FDA has indicated that forthcoming regulations will apply these quality standards flexibly, to allow compounders of varying sizes to register as outsourcing facilities.<sup>3</sup> But while tailoring standards to risk is sensible, and having more entrants to the outsourcing facility market could be a good thing, any flexibility in the standards that apply to outsourcing facilities must preserve the role that Congress created these facilities to fill: reliable sources for safe supplies of compounded office stock.

### **The prescription requirement helps ensure that compounded drugs are produced under appropriate standards**

To ensure that all drugs are compounded under suitable quality standards and with appropriate oversight, it is essential that the two categories of business engaged in this practice – traditional compounders and outsourcing facilities – be clearly delineated and defined. To that end, Congress has twice determined – first 20 years ago, and then in 2013 – that traditional compounding should require a patient-specific prescription. If compounders want to sell stock supplies, they must invest in the equipment, training and specialized personnel necessary to comply with cGMP.

Furthermore, a clear dividing line helps ensure that both regulated facilities and regulators know who is responsible for overseeing any given compounder, and what rules apply. Congress considered a variety of ways to distinguish traditional compounders from outsourcing facilities, but the downside to other proposals, like designating categories based on production volume, was that the difficulty in enforcing them would have undermined accountability. The prescription requirement, in contrast, is very clear – you have a patient name on the pill bottle, or you don't. Congress decided – twice – that the benefits of that clarity outweighed the downsides of prohibiting office stock by traditional compounders.

### **States are important partners**

The vast majority of compounded drugs are produced by traditional compounders – pharmacists or physicians who dispense patient-specific drugs, and are primarily regulated by states – and so appropriate state oversight of compounding is an important component of a safe marketplace.

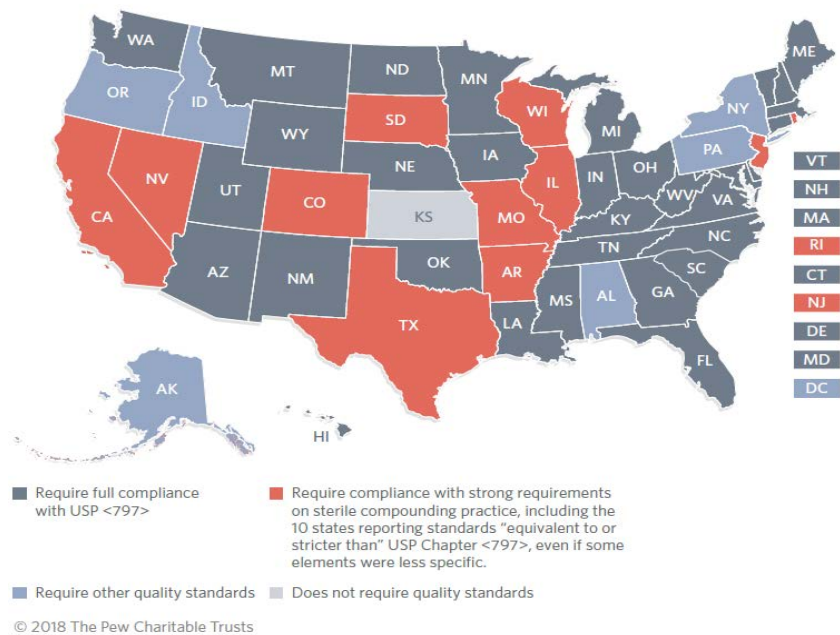
In 2014, as many state officials sought to determine which reforms would help them oversee drug compounding most effectively, Pew convened an advisory committee of state pharmacy

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<sup>3</sup> Nate Raymond, "Exclusive: FDA Plans New Compounding Pharmacy Policy, Agency Head Says," *Reuters*, Sept. 15, 2017, <https://www.reuters.com/article/us-usa-fda-pharmacies-exclusive/exclusive-fda-plans-new-compounding-pharmacy-policy-agency-head-says-idUSKCN1BQ2RV>; U.S. Food and Drug Administration, "2018 Compounding Policy Priorities Plan," accessed Jan. 22, 2018, <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/PharmacyCompounding/ucm592795.htm>

regulators and other experts to identify best practices that were most achievable by states.<sup>4</sup> We then released an assessment of state policies, relative to those best practices, in 2016.<sup>5</sup> About two weeks from now, Pew, along with the National Association of Boards of Pharmacy, will release an update to that research,<sup>6</sup> but I can preview some findings today. They show that the majority of states now conform to best practices in two key areas.

First, among the best practices was a recommendation that states adopt widely-recognized quality standards established by the United States Pharmacopeial Convention (USP). The forthcoming report will show that the vast majority of state boards of pharmacy have adopted either those standards, or other strong quality standards, for the compounders they oversee.<sup>7</sup>



*Fig. 1. State adoption of quality standards. Pew/NABP (forthcoming February 2018)*

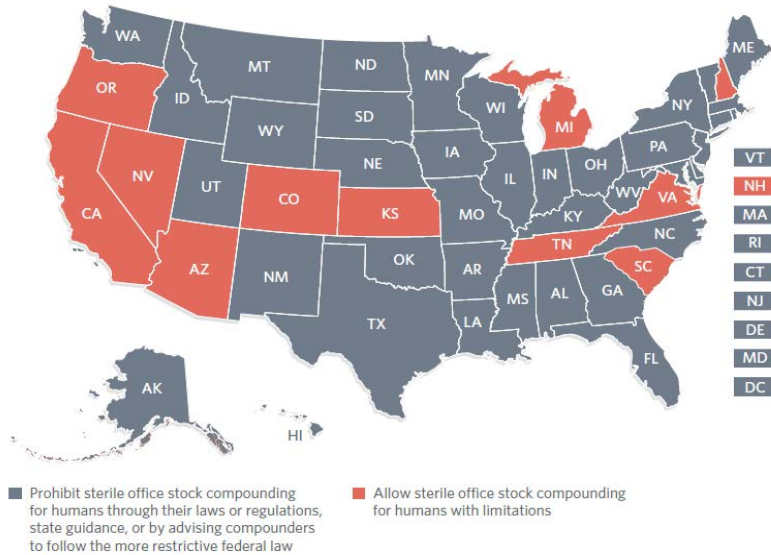
<sup>4</sup> The Pew Charitable Trusts, “Best Practices for State Oversight of Drug Compounding” (2016), [http://www.pewtrusts.org/~media/assets/2016/02/best\\_practices\\_for-state\\_oversight\\_of\\_drug\\_compounding.pdf](http://www.pewtrusts.org/~media/assets/2016/02/best_practices_for-state_oversight_of_drug_compounding.pdf).

<sup>5</sup> The Pew Charitable Trusts, “National Assessment of State Oversight of Sterile Drug Compounding” (2016), [http://www.pewtrusts.org/~media/assets/2016/02/national\\_assessment\\_of\\_state\\_oversight\\_of\\_sterile\\_drug\\_compounding.pdf](http://www.pewtrusts.org/~media/assets/2016/02/national_assessment_of_state_oversight_of_sterile_drug_compounding.pdf).

<sup>6</sup> The Pew Charitable Trusts and the National Association of Boards of Pharmacy, in press, “State Oversight of Drug Compounding” (2018). The report will be posted at the following URL on approximately Feb. 14, 2018: <http://www.pewtrusts.org/statecompounding>.

<sup>7</sup> Thirty-two state boards of pharmacy require traditional pharmacies that compound sterile drugs for humans to be in full compliance with the quality standards established by USP in its general Chapter <797> “Pharmaceutical Compounding—Sterile Preparations.” An additional 11 states have strong requirements on sterile compounding practice – which 10 states characterized as “equivalent to or stricter than” USP Chapter <797>, even if some elements were less specific. An additional four states have pending policy changes that, if passed, would require full compliance with USP Chapter <797> or other strong state requirements.

Second, the best practices recommend that states align with federal law on the prescription requirement – and the forthcoming report will show that the vast majority of states now do. Thirty-nine states and the District of Columbia prohibit traditional pharmacies from compounding sterile office stock for humans – through their laws or regulations, state guidance, or by advising compounders to follow the federal law prohibiting the practice.



*Fig. 2 State adoption of prescription requirement. Pew/NABP (forthcoming February 2018)*

While many states fall short of the best practice standard of annual inspections, which would ensure compliance with these policies, states’ adoption of key policies regarding quality standards and the prescription requirement are promising steps in ensuring that states are doing their part to ensure the safety of compounded drugs.

**Congressional support for the federal compounding law will help ensure its effectiveness**

The DQSA was passed under the shadow of an unfolding tragedy. Congress – this committee – acted boldly, in the face of pushback and controversy, to draw clear lines that help ensure drug quality. This hearing is an important reminder of why Congress passed federal compounding law, and what could happen if Congress doesn’t protect it, and encourage its robust implementation. I am honored to have had the opportunity to be a part of it, and welcome any questions.

## U.S. Illnesses and Deaths Associated With Compounded or Repackaged Medications, 2001-17

Pew’s drug safety project has identified 71 reported compounding errors or potential errors associated with 1,416 adverse events, including 114 deaths, from 2001 to 2017. However, a 2015 survey found that only 30 percent of states (13 of the 43 that responded) require sterile compounding pharmacies to report serious adverse events.<sup>1</sup> Of the states that require reporting, the type of information that is required to be reported may vary, further contributing to an incomplete picture of adverse events associated with compounded medications. Even in states with strong adverse event reporting requirements, illnesses and deaths caused by compounded drugs are not always linked to the compounding error.<sup>2,3,4</sup> Because many such events go unreported, this chart is an underestimation of the number of compounding errors since 2001. Contamination of sterile products was the most common error; others were the result of compounders’ miscalculations and mistakes in filling prescriptions.

Drug compounding can be an interstate operation; compounders may prepare medicines in one state and ship them to another. States may encounter oversight challenges if an out-of-state compounder shipping into their jurisdiction is held to a different quality or regulatory standard than in-state compounders. As a result, for each row below, the state where the compounding error or potential error occurred and the state(s) where the adverse event(s) occurred are listed. Harmonized minimum quality standards for anyone who compounds drugs – in any setting – across states would help address challenges in regulating out-of-state compounders and ensure that all compounding meets strong baseline criteria for preparing safe drugs and protecting patients.

| Year | Reported cases  | Reported deaths | Adverse event(s)   | Compounding error                            | Product   | State where compounding error occurred | State(s) where adverse event(s) occurred | Notes |
|------|-----------------|-----------------|--|--|---|--|--|-------|
| 2017 | 43 <sup>5</sup> |                 | Vision impairment, poor night vision, loss of color perception, ocular discomfort, nausea, loss of balance, etc. | Not reported                                 | Injectable steroid antibiotic combination for administration in the eye | TX                                     | TX                                       |       |
| 2017 | 2 <sup>6</sup>  | 1               | One case of cardiac arrest; both experienced immediate hypersensitivity reactions                                | Product contained ungraded PEG 40 castor oil | Injectable curcumin emulsion infusion                                   | CA                                     | Not reported                             |       |
| 2017 | 1 <sup>7</sup>  |                 | Paralysis (partial: face)  | Not reported                                 | Compounded injectable   | TX                                     | TX                                       |       |

|                    |                         |                 |   |   |   |              |                          |   |
|--------------------|-------------------------|-----------------|---|---|---|--------------|--------------------------|---|
| 2017               | 41 <sup>8</sup>         |                 | Septic arthritis                              | Bacterial contamination   | Intra-articular injectable  | NJ           | NJ                       | Investigation revealed inappropriate use and handling of pharmacy bulk packaged products.   |
| 2017               | 1 <sup>9</sup>          |                 | Hemorrhagic occlusive retinal vasculitis      | Not reported  | Intraocular injectable of triamcinolone, moxifloxacin, and vancomycin (TMV) | NJ           | Not reported             |   |
| 2017               | 2 <sup>10</sup>         |                 | Tissue erosion at injection site              | High pH; no glutamine detected in samples                                     | Compounded injectable of glutamine, arginine, and carnitine (GAC)           | FL           | Not reported             |   |
| 2016               | 17                      | 2 <sup>11</sup> | Fungal bloodstream infections                 | Contamination <sup>12</sup>   | Injectable saline, heparin, vancomycin, and ceftazidime                     | NY           | NY                       | IV flush solutions were not compounded under quality standards set by the United States Pharmacopeial Convention and were used past appropriate beyond-use dating. The two deaths occurred within 12 weeks of the fungal infection, but it is unclear whether the deaths were a result of the infections. |
| 2016 <sup>13</sup> | 1                       |                 | Overdose                                      | Dose of manganese chloride 1,000 times stronger than usual dose <sup>14</sup> | Injectable manganese chloride   | Not reported | Not reported             | High manganese dose of 800 mg, compared with usual dose of 0.15-0.8 mg/day. Patient showed no resulting symptoms, but manganese overdose can result in side effects on the nerves and brain.  |
| 2016               | 3                       |                 | Unspecified serious adverse events            | Dose of morphine sulfate stronger than labeled concentration <sup>15</sup>    | Injectable morphine sulfate   | IN           | IL, IN <sup>16</sup>     |   |
| 2016               | 6 <sup>17</sup>         |                 | Septic arthritis                              | Contamination   | Viscosupplementation knee injectable  | Not reported | SC                       |   |
| 2016               | 1 <sup>18</sup>         |                 | Abscesses and osteomyelitis                   | Contamination   | Unknown injectable  | Not reported | NM                       | Investigation revealed unsafe injection and compounding practices.  |
| 2016               | 7 <sup>19</sup>         |                 | Thyrotoxicosis                                | Super-potent compounded drug  | Compounded oral liothyronine  | SD           | Not reported             |   |
| 2015               | 7 <sup>20</sup>         |                 | Hepatitis C                                   | Contamination   | Unknown injectable  | CA           | CA                       | Investigation into the clinic revealed infection control breaches and ongoing issues with infection control practices.  |
| 2015               | Several <sup>21</sup>   |                 | Unspecified                                   | Adulterated and misbranded drug product (contained different API)             | L-citrulline  | NY           | Not reported             | Some samples of the product were found to contain a different amino acid (N-Acetyl-Leucine) than what the label claimed, and others did not contain any L-Citrulline.   |
| 2015               | 5 <sup>22</sup>         |                 | Redness, swelling, and pain at injection site | Contamination   | Compounded betamethasone phosphate and betamethasone acetate                | AL           | Not reported             |   |
| 2015               | “Several” <sup>23</sup> |                 | Unspecified                                   | High dose of vitamin D <sub>3</sub> <sup>24</sup>                             | Oral multivitamin capsule   | FL           | Nationwide <sup>25</sup> | High vitamin D <sub>3</sub> can cause significant short- and long-term effects.   |
| 2014-15            | “Several” <sup>26</sup> |                 | Unspecified                                   | Contamination <sup>27</sup>   | Sterile products  | AL           | Nationwide <sup>28</sup> | Administration of contaminated sterile  |

|                    |                  |                 |   |   |  |              |              |   |
|--------------------|------------------|-----------------|---|---|--|--------------|--------------|---|
|                    |                  |                 |   |   |  |              |              | products may result in serious and potentially life-threatening infections or death.  |
| 2014               | Unknown          |                 | Oversedation  | Dose of midazolam labeled with incorrect concentration <sup>29</sup>                  | Injectable midazolam   | IN           | Not reported | Compounded midazolam, a sedating agent, did not match the concentration on the product label. Oversedation can result in a range of effects from increased sleepiness to severe difficulty breathing.   |
| 2014               | 1                | 1 <sup>30</sup> | Toxicity  | Not reported  | Compounded topical anesthetic cream (ketamine)                     | TX           | TX           |   |
| 2014               | 37 <sup>31</sup> |                 | Not reported  | Contamination   | Intravitreal injections of bevacizumab or ranibizumab              | FL           | Not reported | Bevacizumab and ranibizumab were repackaged in a manner that exposed sterile, preservative free vials to an uncontrolled environment.   |
| 2014               | 1 <sup>32</sup>  |                 | Severe flushing, stinging, and dizziness                  | Dose of magnesium sulfate 200 times stronger than labeled concentration <sup>33</sup> | Compounded magnesium sulfate                                       | TX           | Not reported |   |
| 2013               | 1                |                 | Bacterial bloodstream infection                           | Contamination <sup>34</sup>   | Injectable mineral product   | TX           | CA           | Voluntary recall of injectable mineral product that contained bacteria with the potential for serious infection. A patient admitted to the hospital with an infection of the same bacteria.   |
| 2013               | 15               | 2 <sup>35</sup> | Bacterial bloodstream infection                           | Contamination <sup>36, 37, 38</sup>   | Injectable calcium gluconate                                       | TX           | TX           | The Centers for Disease Control and Prevention (CDC) has not conclusively linked the deaths to the contaminated drug.   |
| 2013               | 6                |                 | Fever, flu-like symptoms, soreness at injection site      | Unknown <sup>39, 40</sup>   | Injectable methylcobalamin   | TX           | Not reported | A compounded injection was recalled due to complaints of fever, flu-like symptoms, and soreness at the injection site. Subsequent Food and Drug Administration inspection found that sterility and quality of the manufacturing process could not be assured. |
| 2013               | 5                |                 | Serious bacterial eye infections                          | Contamination <sup>41, 42, 43</sup>   | Injectable bevacizumab for administration in the eye               | GA           | GA, IN       |   |
| 2013 <sup>44</sup> | 8                |                 | Fungal eye infections                                     | Contamination <sup>45</sup>   | Injectable bevacizumab-triamcinolone for administration in the eye | Not reported | NY           | Fungal infection of the eye caused significant visual impairment that persisted for at least three months from the incident.  |
| 2013 <sup>46</sup> | 1                |                 | Kidney failure and acute injury of the liver and pancreas | Unknown <sup>47</sup>   | Injectable combination product for administration under the skin   | Not reported | Not reported | Product is marketed for dissolving fat. The patient developed difficulties with digestion and metabolism as well as kidney failure, which required dialysis.  |
| 2012-              | 12               |                 | Bacterial bloodstream                                     | Contamination   | Parenteral infusion  | Not reported | IL           | Facility inspection revealed deficiencies   |



|                       |                   |    |  |  |   |              |  |  |
|-----------------------|-------------------|----|--|--|---|--------------|--|--|
| 13 <sup>48</sup>      |                   |    | infection  |  |   |              |  | in the parenteral medication preparation and handling.   |
| 2012-13               | 26                |    | Bacterial and fungal infections in skin and soft tissue  | Contamination <sup>49</sup>  | Injectable preservative-free methylprednisolone acetate                                       | TN           | AR, FL, IL, NC   | Skin and soft tissue infections resulted after intramuscular injection of preservative-free product. Subsequent voluntary recall of sterile products was issued.   |
| 2012-13               | 778 <sup>50</sup> | 76 | Fungal meningitis and other infections   | Contamination <sup>51,52</sup>   | Injectable preservative-free methylprednisolone acetate                                       | MA           | FL, GA, ID, IL, IN, MD, MI, MN, NC, NH, NJ, NY, OH, PA, RI, SC, TN, TX, VA, WV | Additional products (betamethasone, cardioplegia, and triamcinolone solutions) produced at the facility were also found to be contaminated, but adverse events linked to these products have not been reported. <sup>53</sup>  |
| 2012                  | 47                |    | Fungal eye infection; vision loss in majority of cases   | Contamination <sup>54</sup>  | Injectable brilliant blue-G (BBG) retinal dye and triamcinolone for administration in the eye | FL           | CA, CO, IL, IN, LA, NC, NV, NY, TX   |  |
| 2012                  | 7                 |    | Bacterial bloodstream infection  | Contamination <sup>55</sup>  | Injectable fentanyl   | NC           | NC   |  |
| 2012 <sup>56</sup>    | 1                 |    | Overdose   | Dose of flecainide four times stronger than ordered <sup>57</sup>                  | Oral flecainide liquid  | Not reported | Not reported   | Flecainide toxicity can cause abnormal heart rate and rhythms that can be severe and life-threatening, as well as increased liver enzymes, which can be an indicator of liver injury.  |
| 2012 <sup>58</sup>    | 10                | 1  | Bacterial bloodstream infection  | Contamination  | Contrast dye, anesthetic and steroid injections-single-dose vials                             | Not reported | AZ, DE   | The outpatient pain clinic failed to follow Standard Precautions by using single-dose vials as multi-dose vials. <sup>59</sup>   |
| 2011-12 <sup>60</sup> | 15                |    | Bacterial bloodstream infection  | Contamination  | Sterile products  | Not reported | WV   | Adverse events resulted from the use of bulk saline bag for IV flushes in a physician office practice.   |
| 2011 <sup>61</sup>    | 1                 |    | Toxicity   | Dose of 4-aminopyridine 10 times stronger than labeled concentration <sup>62</sup> | Oral 4-aminopyridine pills  | Not reported | Not reported   | Patient experienced stomach pain, anxiety, extreme sweating, and slow heart rate prior to developing life-threatening seizures. Following a complicated hospital stay, the patient sustained permanent short-term memory loss. |
| 2011 <sup>63</sup>    | 9                 |    | Bacterial eye infection, and one case of meningitis and encephalitis; four cases of loss of eyesight | Contamination <sup>64</sup>  | Injectable bevacizumab for administration in the eye  | Not reported | TN   |  |
| 2011                  | 12                |    | Bacterial eye infection; three patients had eye removals   | Contamination <sup>65</sup>  | Injectable bevacizumab for administration in the eye  | FL           | FL   |  |
| 2011                  | 5                 |    | Blindness  | Unintended presence of another medication <sup>66</sup>                            | Injectable bevacizumab for administration in the eye  | CA           | CA   | Trace amounts of bortezomib, a cancer drug that is not intended for injection into the eye, were detected on a sample  |

|                    |    |   |   |  |  |              |              |   |
|--------------------|----|---|---|--|--|--------------|--------------|---|
|                    |    |   |   |  |  |              |              | syringe.  |
| 2011               | 19 | 9 | Bacterial bloodstream infection                 | Contamination <sup>67</sup>  | Parenteral nutrition solution  | Not reported | AL           |   |
| 2010               | 1  | 1 | Fatal overdose                                  | Dose of sodium 60 times stronger than ordered <sup>68</sup>                      | Injectable sodium chloride   | IL           | IL           | Acute sodium overload can cause symptoms ranging from fluid retention to seizures and coma, affecting multiple organs including lungs and kidneys. The patient was exposed to a potent sodium-containing fluid that was entered incorrectly during the preparation of the medication, resulting in death. |
| 2010               | 1  |   | Unspecified side effects                        | Dose of liothyronine 10 times stronger than ordered <sup>69</sup>                | Oral liothyronine (T3)   | AZ           | Not reported | Liothyronine overdose can result in shakiness, increased heart rate, and palpitations.  |
| 2009               | 1  | 1 | Fatality  | Unknown <sup>70</sup>  | Injectable hydromorphone   | TN           | Not reported |   |
| 2009               | 1  | 1 | Fatal overdose                                  | Dose of levothyroxine 18 times stronger than ordered <sup>71</sup>               | Oral levothyroxine pills   | NC           | Not reported |   |
| 2009               | 9  |   | Eye infection; at least one case of vision loss | Unknown <sup>72</sup>  | Injectable preservative-free hyaluronidase for administration in the eye | FL           | Not reported | Patients developed orbital cellulitis, a type of infection that results in inflammation of the eye.   |
| 2008 <sup>73</sup> | 1  |   | Acute withdrawal                                | Dose of baclofen 7 percent of ordered dosage <sup>74</sup>                       | Injectable baclofen for administration in the spine                      | Not reported | Not reported | The product included a fraction of the intended dose of baclofen. Patient experienced frequent and severe spasms.   |
| 2008               | 1  | 1 | Fatal overdose                                  | Dose of sodium chloride 10 times stronger than ordered <sup>75</sup>             | Injectable sodium chloride   | NC           | Not reported | Acute sodium overload can cause symptoms ranging from fluid retention to seizures and coma, and affect multiple organs including lungs and kidneys.   |
| 2008 <sup>76</sup> | 1  |   | Persistent inflammatory reaction                | Unknown <sup>77</sup>  | Mesotherapy injections   | Not reported | CO           | Seven months after receiving mesotherapy injections, patient developed a persistent immune-mediated inflammatory reaction.  |
| 2007 <sup>78</sup> | 1  | 1 | Fatal acute respiratory distress syndrome       | Colistimethate sodium left in solution longer than recommended <sup>79</sup>     | Colistimethate sodium inhaled solution                                   | Not reported | Not reported | The prodrug of colistin is better tolerated than the active drug to which it converts. More than half of the prodrug is converted within two days in solution at a certain temperature. This premixed product was in solution for five weeks before further dilution for administration.                  |
| 2007               | 3  | 3 | Fatal overdose                                  | Dose of colchicine eight times stronger than labeled concentration <sup>80</sup> | Injectable colchicine  | TX           | OR, WA       | IV doses that exceed the standard single-use therapeutic dose of 2-4 mg per episode of gout have resulted in life-threatening toxicity. In this case, the doses were eightfold these limits.  |
| 2007               | 8  | 1 | Bacterial bloodstream                           | Contamination <sup>81</sup>  | Injectable fentanyl  | Not reported | CA, MD       |   |

|         |             |   | infection  |   |  |              |                        |  |
|---------|-------------|---|--|---|--|--------------|------------------------|--|
| 2006    | 1           |   | Decreased consciousness, low blood pressure, and lack of oxygen  | Mislabeled product leading to administration of different drug than ordered <sup>82</sup> | Epidural morphine sulfate (fentanyl/bupivacaine was ordered)     | MS           | AZ                     | Both fentanyl and morphine are in the same class of sedative analgesics. The symptoms of decreased consciousness, hypoxia, and hypotension are consistent with higher than intended opioid exposure.                               |
| 2006    | At least 70 |   | Redness, swelling, bruising, rash, fever, and cellulitis   | Betamethasone made with incorrect amount of preservative <sup>83,84</sup>                 | Injectable betamethasone   | AL           | Not reported           | The product was voluntarily recalled, and a subsequent reformulation continued to include an incorrect amount of preservative. An FDA investigation discovered at least 70 complaints associated with the drug.                    |
| 2006    | 1           | 1 | Fatal overdose   | Dose of chemotherapy infusion diluted with toxic amount of sodium chloride <sup>85</sup>  | Chemotherapy infusion  | OH           | OH                     | Acute sodium overload can cause symptoms ranging from fluid retention to seizures and coma, and affect multiple organs including lungs and kidneys.  |
| 2006    | 1           | 1 | Fatal overdose   | Dose of zinc 1,000 times stronger than ordered <sup>86</sup>                              | Neonatal parenteral nutrition solution                           | NV           | NV                     | The dose was incorrectly entered for pharmacy preparation as milligrams instead of micrograms, resulting in a thousandfold overdose.   |
| 2005    | 3           | 1 | Fatal overdose, cardiac arrest   | Dose of lidocaine and tetracaine higher than usual <sup>87,88</sup>                       | Topical combination anesthetic creams (lidocaine and tetracaine) | NC           | NC                     |  |
| 2005    | 19          | 1 | Bacterial bloodstream infection  | Contamination <sup>89,90</sup>  | Injectable magnesium sulfate                                     | TX           | CA, MA, NC, NJ, NY, SD |  |
| 2004-06 | 80          |   | Bacterial bloodstream infection  | Contamination <sup>91</sup>   | Injectable heparinized saline                                    | TX           | MI, MO, NY, SD, TX, WY |  |
| 2004-05 | 6           |   | Bacterial eye infection; all cases had partial or complete loss of vision; two patients had eye removals | Contamination <sup>92</sup>   | Trypan blue eye drops  | Not reported | Not reported           |  |
| 2004-05 | 11          | 3 | Systemic inflammatory response syndrome  | Contamination <sup>93,94</sup>  | Cardioplegia solution for administration during heart surgery    | MD           | VA                     |  |
| 2004    | 2           |   | Bacterial bloodstream infection  | Contamination <sup>95</sup>   | Injectable heparin-vancomycin                                    | FL           | CT                     |  |
| 2003    | 2           |   | Overdose   | Dose of liothyronine stronger than ordered <sup>96</sup>                                  | Oral liothyronine (T3) pills                                     | AZ           | Not reported           | Unused pills of both patients were analyzed, and the concentration of the active ingredient was found to be 800 and 900 times higher than intended. High T3 levels can result in shakiness, increased heart rate and palpitations. |
| 2002-04 | 1           | 1 | Fatal overdose   | Dose of lidocaine and tetracaine higher than usual <sup>97,98</sup>                       | Topical combination anesthetic cream (lidocaine and tetracaine)  | UT           | AZ                     |  |

|                     |              |            |  |  |   |              |              |   |
|---------------------|--------------|------------|--|--|---|--------------|--------------|---|
| 2002 <sup>99</sup>  | 1            |            | Toxicity   | Dose of clonidine 10 times higher than ordered <sup>100</sup>      | Oral clonidine capsules   | Not reported | Not reported | Patient showed early signs of central nervous system depression (somnolence and drowsiness) and miosis (constricted or small pupils).   |
| 2002 <sup>101</sup> | 1            |            | Toxicity   | Dose of clonidine 87 times higher than ordered <sup>102</sup>      | Oral clonidine liquid   | Not reported | Not reported | Patient showed signs of central nervous system depression, consistent with severe clonidine toxicity. Miosis (constricted or small pupils) was also noted.  |
| 2002                | 2            |            | Meningitis   | Contamination <sup>103</sup>                                       | Injectable methylprednisolone for administration in the spine         | MI           | MI           |   |
| 2002                | 7            | 2          | Fungal meningitis and sacroiliitis   | Contamination <sup>104,105,106</sup>                               | Injectable methylprednisolone acetate for administration in the spine | SC           | NC           |   |
| 2001                | 2            |            | Bacterial bloodstream infection  | Contamination <sup>107</sup>                                       | Injectable preservative-free heparinized saline                       | Not reported | Not reported |   |
| 2001 <sup>108</sup> | 1            |            | Overdose   | Dose of clonidine 1,000 times stronger than ordered <sup>109</sup> | Oral clonidine liquid   | Not reported | Not reported | During preparation of liquid clonidine from solid pills, milligrams were substituted for micrograms, resulting in a thousandfold overdose. Patient's initial presentation included hyperventilation, an unusual feature of clonidine toxicity. Severe clonidine toxicity can result in low blood pressure, central nervous system depression (lethargy, mental status changes), and cardiopulmonary instability (heart and breathing problems). |
| 2001                | 13           | 3          | Five cases of meningitis; five cases of epidural abscess; one patient had an infected hip joint; two unspecified | Contamination <sup>110,111</sup>                                   | Injectable betamethasone for administration in spine or joint         | CA           | CA           |   |
| 2001                | 4            |            | Bacterial bloodstream infection  | Contamination <sup>112</sup>                                       | Injectable ranitidine   | Not reported | Not reported |   |
| <b>Total</b>        | <b>1,416</b> | <b>114</b> |  |  |   |              |              |   |

This chart includes U.S. illnesses and deaths associated with compounded or repackaged medications from 2001 to the present. Adverse events were drawn from FDA and CDC resources as well as journal and news articles.

In the total, "several" reported cases were counted as two adverse events, and an "unknown" number of reported cases were counted as zero adverse events.

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