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6 AMERICAN NUCLEAR ENERGY EXPANSION: UPDATING POLICIES

7 FOR EFFICIENT, PREDICTABLE LICENSING AND DEPLOYMENT

8 TUESDAY, JULY 18, 2023

9 House of Representatives,

10 Subcommittee on Energy, Climate, and Grid Security,

11 Committee on Energy and Commerce,

12 Washington, D.C.

13

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15 The subcommittee met, pursuant to call, at 10:01 a.m. in

16 Room 2123, Rayburn House Office Building, Hon. Jeff Duncan

17 [chairman of the subcommittee], presiding.

18

19 Present: Representatives Duncan, Burgess, Latta,

20 Guthrie, Griffith, Johnson, Bucshon, Walberg, Palmer, Curtis,

21 Lesko, Pence, Armstrong, Weber, Balderson, Pfluger, Rodgers

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22 (ex officio); DeGette, Peters, Fletcher, Matsui, Tonko,
23 Veasey, Kuster, Schrier, Castor, Sarbanes, Cardenas, and
24 Pallone (ex officio).

25

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26 Also present: Representatives Allen, Carter; and
27 Trahan.

28

29 Staff Present: Kate Arey, Digital Director; Sarah
30 Burke, Deputy Staff Director; Marjorie Connell, Director of
31 Archives; Sydney Greene, Director of Operations; Jack
32 Heretik, Press Secretary; Nate Hodson, Staff Director; Tara
33 Hupman, Chief Counsel; Sean Kelly, Press Secretary; Peter
34 Kielty, General Counsel; Emily King, Member Services
35 Director; Mary Martin, Chief Counsel; Jacob McCurdy,
36 Professional Staff Member; Brandon Mooney, Deputy Chief
37 Counsel; Kaitlyn Peterson, Clerk; Karli Plucker, Director of
38 Operations (shared staff); Carla Rafael, Senior Staff
39 Assistant; Emma Schultheis, Staff Assistant; Olivia Shields,
40 Communications Director; Peter Spencer, Senior Professional
41 Staff Member, Energy; Michael Taggart, Policy Director; Dray
42 Thorne, Director of Information Technology; Kris Pittard,
43 Minority Staff Assistant; Emma Roehrig, Minority Staff
44 Assistant; Kylea Rogers, Minority Policy Analyst; Medha
45 Surampudy, Minority Professional Staff Member; and Tuley
46 Wright, Minority Staff Director, Energy, Climate, and Grid

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47 Security.

48

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49 *Mr. Duncan. The Subcommittee on Energy, Climate, Grid
50 Security will now come to order. The chair recognizes
51 himself for five minutes for an opening statement.

52 Today the subcommittee will continue its bipartisan work
53 to develop legislation to help accelerate the expansion of
54 American nuclear technology. We want to make sure the
55 relevant laws and policies are up to date and enable the full
56 promise of nuclear energy for the nation and our commercial
57 and strategic relationships around the globe.

58 The importance of American nuclear leadership and
59 building our commercial relationships was underscored during
60 our recent CODEL to Japan and Korea, with Ranking Member
61 DeGette and several subcommittee colleagues. What we do here
62 can help these relationships in the years to come, but our
63 goal is to advance durable and bipartisan policies that will
64 expand nuclear energy and its many benefits for the nation,
65 policies that make sense for the regulation of nuclear power
66 today and the new technologies expected to seek licensing and
67 deployment in the coming years.

68 This was the purpose of the bipartisan request for
69 information to stakeholders that Chair Rodgers, Ranking

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70 Member Pallone, DeGette, and I made back this past April. In
71 the responses we received and the hearings we have had to
72 date, it has become clear, more clear, that more can be done
73 to update how both the Nuclear Regulatory Commission and the
74 Department of Energy implement their respective missions, and
75 there is growing recognition of the urgency to implement
76 reforms.

77 This discussion draft today and the bills up for review
78 today seek to make changes in law and regulation to align
79 agency actions with the nation's broader goals for advancing
80 nuclear energy. These also reflect several of the key
81 recommendations from stakeholders. For example, in a draft I
82 intend to introduce we would align in statute the mission of
83 the NRC and the -- with the policy goals of the Atomic Energy
84 Act to expand nuclear to maximum -- maximize the general
85 welfare. They should help foster nuclear, and not be an
86 impediment to nuclear development in this country.

87 Several draft bills would improve the efficiency and
88 predictability of NRC licensing by requiring more effective
89 decision-making milestones, timeframes, and metrics to
90 measure the performance and results. They should avoid

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91 duplicative analysis and citing environmental reviews and
92 updating the reviews to reflect the realities of advanced
93 technologies; seeking new regulatory processes for advanced
94 manufacturing and technologies for more efficient and timely
95 licensing; cutting the hourly fees the NRC charges in half
96 for new advanced reactor applicants to reduce barriers to
97 participation; and reforming a key advisory committee to the
98 NRC to focus on new and novel technologies, and reduce
99 unnecessary reviews.

100 Another bill, following recommendations made by the NRC
101 itself, would eliminate a superfluous commission hearing at
102 the end of the licensing process that no stakeholders have
103 requested.

104 An additional discussion draft aims to update NRC
105 practices to incorporate more efficient oversight to free up
106 resources to focus on safety-significant matters.

107 These are good examples of reasonable, widely supported
108 improvements that will make more effective, efficient, and
109 predictable regulations.

110 Other bills also involve the Department of Energy. For
111 example, legislative provisions would update DoE's nuclear

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112 export reviews in its role to promote nuclear among our
113 allies.

114 Other provisions would remove barriers to foreign
115 investment in American projects by our allies, and would
116 extend the critical liability protections necessary for
117 nuclear and many DoE operations.

118 I should note that not all the provisions today will
119 make it forward in their current form in the process. That
120 is why we have legislative process, hearings, information
121 sharing. The goal today is to gather information and
122 discussion, identify issues, and find improvements so we can
123 ensure more efficient, predictable regulation and oversight.
124 Today we will hear from two witnesses.

125 First we will take testimony from two top officials from
126 the Department of Energy and the NRC. I am looking forward
127 to their testimony and perspectives and information on
128 current and future activity, and how reforms may assist the
129 agencies.

130 Our second panel will include four representative
131 stakeholders: the Breakthrough Institute, the Nuclear Energy
132 Institute, the Good Energy Collective, and a former NRC

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133 commissioner who is representing the U.S. Nuclear Industry
134 Council. So welcome to you all. This is a solid lineup for
135 what should be a very productive hearing.

136 Finally, let me remind people that modernizing the NRC
137 and DoE authorities does not mean moving away from principles
138 of safety. It means ensuring regulations are updated to
139 reflect the advances and capabilities of the nuclear industry
140 today. The United States has the technological and
141 engineering talent and capabilities to be the global leader
142 in nuclear energy. Our regulatory system must operate in
143 reflection of this fact if we are to succeed in our nuclear
144 goals.

145 [The prepared statement of Mr. Duncan follows:]

146

147 *****COMMITTEE INSERT*****

148

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149 *Mr. Duncan. I will now recognize Ranking Member
150 DeGette for five minutes.

151 *Ms. DeGette. Thank you so much, Mr. Chairman, and I
152 agree. One thing our Japan trip taught us is that the U.S.
153 can be the leader in nuclear energy and safety, and I thought
154 it was an important trip.

155 I also think that today's conversation is an important
156 opportunity for us to learn and find ways to support a
157 nuclear industry that emphasizes public health and safety. I
158 have said this before in previous hearings: Nuclear energy
159 has the potential to meaningfully drive down our emissions as
160 we transition to zero-carbon energy.

161 We all know the statistics, but they are worth
162 repeating. Currently, nuclear energy makes up nearly 20
163 percent of the electricity we generate in the United States
164 and nearly half of the carbon-free electricity that we
165 generate. And so, as we continue to move towards a clean
166 energy transition, nuclear energy could supply a significant
167 portion of the carbon-free baseload power we need in the
168 future.

169 Now, I say "could" for a very important reason. We can

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170 only invest deeply in the nuclear industry if we continue to
171 prioritize public health and safety before everything else.
172 And so to that end, Mr. Chairman, I want to thank you for
173 including my NRC workforce bill in this hearing, along with
174 Representative Levin's bill.

175 As the lead safety regulator of nuclear energy and
176 nuclear materials, the Nuclear Regulatory Commission has an
177 incredibly important role in this prioritization. It is
178 critical that the NRC has the staff, tools, and resources it
179 needs to operate at the highest level possible. The staff
180 component, especially.

181 Back in May, when we had our NRC oversight hearing,
182 Chairman Hanson stated in his testimony that, to achieve its
183 goals, the NRC must maintain a highly-qualified workforce.
184 But currently, one-third of the NRC staff is eligible for
185 retirement. This expected attrition, in addition to the
186 anticipated increase in reactor applications, creates a
187 challenge for the NRC as it completes its work, and that is
188 why I introduced the Strengthening the NRC Workforce Act of
189 2023.

190 This bill is simple. It gives the chairman of the NRC

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191 direct hire authority during candidate shortages or when
192 there is a critical hiring need for certain positions. The
193 authority is similar to the direct hire authority that
194 Congress gave to the Federal Energy Regulatory Commission in
195 the Energy Act of 2020.

196 Additionally, it would allow the NRC to increase its
197 existing employees' compensation, helping the NRC to retain
198 staff. As the lead nuclear safety regulator, it is important
199 that the NRC has the full workforce it needs to complete its
200 work.

201 And as I mentioned, I was also pleased to see
202 Representative Levin's NRC Office of Public Engagement and
203 Participation Act of 2023, which would establish the Office
204 of Public Engagement and Participation at the NRC.

205 One of the most important parts of any energy project
206 is, obviously, community input. We can't act like public
207 participation is inconsequential, especially in this arena.
208 And in fact, we know that a lack of public participation
209 eventually slows projects down. But early meaningful public
210 engagement allows developers to avoid issues and make the
211 changes that are necessary to stop unnecessary slowdowns.

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212 Additionally, as we are all aware, nuclear energy is an
213 incredibly complicated and sometimes contentious topic, to
214 say the least. And the office established by Representative
215 Levin's bill would give communities the support that they
216 need to fully understand the impact of a project. We cannot
217 sacrifice public health and safety, and we cannot ignore the
218 voices of those most directly impacted by energy development,
219 and I think that these two bills help address both of the
220 issues.

221 Now, there are, of course, some bills that we are
222 considering that concern me. Some of them would cut down on
223 the review process, eliminate critical hearings, and expedite
224 the licensing process. The highest standards of public
225 safety and health can't be sacrificed for the sake of rushing
226 projects through. And Mr. Chairman, I know that is not your
227 intention, I just want to make sure these bills don't have
228 that impact because it could be a recipe for careless
229 mistakes that could lead to disasters.

230 And so I am looking forward to the conversation today,
231 and I am hoping that the majority will work with us so that
232 we can do what the chairman says, which is update our

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233 procedures, update our protocols, but at the same time not
234 sacrificing any public safety or health.

235 [The prepared statement of Ms. DeGette follows:]

236

237 *****COMMITTEE INSERT*****

238

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239 *Ms. DeGette. And with that I yield back.

240 *Mr. Duncan. And let me reiterate to her point safety
241 and security. Security of fuel spent, et cetera, some of the
242 things we talked about in Japan. That was the focus of the
243 CODEL, to look at safety and what Japan, Korea were doing to
244 propagate nuclear power in a safe manner in the post-
245 Fukushima world.

246 So with that I will recognize the chair of the full
247 committee Chair Rodgers, for five minutes.

248 *The Chair. Thank you, Mr. Chairman. Good morning,
249 everyone.

250 Today we continue our work on restoring American
251 leadership in nuclear technology and energy. It is critical
252 to both our economic and national security. Expanding
253 American nuclear energy and increasing deployment of American
254 nuclear technology both here and abroad is essential for
255 reducing emissions, providing reliable, affordable, clean
256 energy to Americans, and for building durable economic and
257 strategic relationships around the world.

258 In 1954 Congress established the Atomic Energy Act,
259 which has been foundational to our nuclear leadership for

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260 nearly 70 years. Today the Atomic Energy Act remains a guide
261 to us to build common defense and security, and to capture
262 the peaceful benefits of nuclear technology. It states, "to
263 make the maximum contribution to the general welfare" to
264 "increase the standard of living, and strengthen free
265 competition and private enterprise."

266 This is the policy that has stirred the development of
267 American nuclear leadership, incentivized our innovators, and
268 enabled American industry to lead the world in nuclear energy
269 for more than 40 years. As a result, American innovation and
270 nuclear energy deployment remains the dominant designs around
271 the world. We set the global standard for safety and
272 security that continues to this day.

273 America must continue to lead, especially as our
274 adversaries actively challenge our nuclear leadership. China
275 and Russia seek to dominate emerging nuclear markets and
276 control supply chains for these technologies and for fuels.
277 In recent years their influence in these markets has grown.
278 Energy and Commerce must lead the way to reverse this trend.

279 Fortunately, we know our allies are eager for American
280 nuclear leadership and technology. We saw this on recent

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281 visits to the Czech Republic and Poland, nations who have
282 embraced the promise and security of nuclear technologies,
283 seeking American knowhow and support.

284 The American nuclear energy is ready to lead from
285 NuScale, TerraPower, GE-Hitachi, X-Energy's small nuclear
286 reactors to OKLO, and Project PELE's micro reactors, and the
287 new operating AP-1000 reactors at Plant Vogtle in Georgia.
288 These are the kinds of innovative technologies that Poland
289 and other U.S. allies are looking for to win the future.

290 In order to restore American leadership and unleash
291 these new technologies, both at home and abroad, there is an
292 urgent need to make sure the licensing, regulation, and
293 oversight of the nuclear industry is predictable and
294 efficient, is risk-informed, performance-based, and
295 protective of health and safety, and serves the foundational
296 policies that Congress has established. This was the clear
297 message from many of the stakeholders who responded to our
298 bipartisan request for information this April.

299 Many of the bills we discuss today reflect an effort to
300 meet the needs expressed by nuclear policy thought leaders.
301 Several bills refocus the Nuclear Regulatory Commission and

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302 the Department of Energy to ensure they are carrying out the
303 foundational nuclear policies that have been established by
304 Congress. These bills would update how agencies implement
305 their responsibilities to be sure they will be efficient,
306 predictable, and risk informed. They will also ensure that
307 the agencies will not get away -- not get in the way of
308 innovation and deployment, but instead serve the national
309 interest by providing for the safe, reliable deployment of
310 nuclear energy.

311 Today we will examine in more detail what these bills
312 will do, and discuss how they have been enhanced, how can --
313 how they can be enhanced. And, you know, while we may have
314 some differences on some of the legislation with my
315 colleagues on the other side of the aisle, I am hopeful this
316 hearing can help us address those differences and continue
317 the process for developing bipartisan legislation.

318 This is how we win the future, restore American nuclear
319 leadership, strengthen our energy security. So I thank the
320 witnesses, all the witnesses, for being here today.

321 [The prepared statement of The Chair follows:]

322

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323 *****COMMITTEE INSERT*****

324

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325 *The Chair. And I yield back.

326 *Mr. Duncan. Thank you, Madam Chair. I will now
327 recognize Mr. Pallone, the ranking member of the full
328 committee, for five minutes.

329 *Mr. Pallone. Thank you, Mr. Chairman.

330 Nuclear power plays an important role in producing
331 carbon-free power for the electric grid. In April this
332 subcommittee held a hearing examining the current and future
333 nuclear energy landscape. And just last month we had all
334 five commissioners from the Nuclear Regulatory Commission
335 before us to talk about the NRC's vital work. Those hearings
336 have been the most bipartisan hearings we have had this
337 Congress on the Energy Subcommittee, and I certainly hope
338 today's hearing continues that tone as we examine ideas to
339 improve America's nuclear power policies.

340 The NRC has done an admirable job over the years of
341 ensuring nuclear power is safe and secure. We must now find
342 ways to make the NRC's work more efficient without
343 compromising on the high safety standards that it has held
344 for itself and the nuclear industry as well. And I look
345 forward to hearing from our witnesses across both panels on

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346 how the 15 bills included in today's hearing advance that
347 goal, and where they fall short and need to be improved.

348 I think there are some good bills before us today, while
349 some need improvement. And I am hopeful that we can work
350 together on these bills so we can enable the NRC to safely
351 and efficiently license our nation's nuclear reactors for the
352 future. I want to briefly highlight a few of the bills.

353 I am particularly interested in Ranking Member DeGette's
354 bill, the Strengthening the NRC Workforce Act, which would
355 allow the NRC to enjoy the Alternative Compensation Authority
356 we granted to FERC back in the Bipartisan Energy Act of 2020,
357 as well as direct hire authority. This would allow the NRC
358 to attract and retain talent and expertise, something that
359 will be critical as we ask it to license advanced reactors.

360 And then there is Representative Levin's bill, the NRC
361 Office of Public Engagement and Participation Act. It would
362 create an Office of Public Engagement and Participation at
363 the NRC, modeled off FERC's Office of Public Participation.
364 Last month in our hearing with the NRC commissioners I asked
365 Chairman Hanson about the concept, and he indicated that he
366 would be supportive of it. The purpose of an Office of

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367 Public Engagement and Participation would be to demystify the
368 NRC and increase the ability of communities impacted by its
369 decision to axe its proceedings. And I look forward to
370 getting feedback on this bill today, and I am working with
371 the majority to find a way forward on it.

372 I would also like to mention the discussion draft based
373 on Representative Latta's bill, the Nuclear Fuel Security
374 Act. I support this bill so much that I offered it as an
375 amendment during subcommittee and full committee markups of
376 H.R. 1042, and I am pleased to see that it has been included
377 in this hearing with relatively few changes. I hope my
378 Republican colleagues have reconsidered voting no on it
379 twice. Nuclear fuel security is a vitally important issue,
380 but we can't just ban Russian uranium without ensuring that
381 there will be an American supply chain to replace it.

382 While I support all three of these bills, there are some
383 bills I have concerns with and would like to see changes to.

384 The Nuclear Advisory Committee Reform Act would
385 potentially diminish the Advisory Committee on Reactor
386 Safeguards by only requiring the committee to weigh in when
387 requested by the NRC. I am afraid this could create another

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388 layer of unintentional bureaucracy, or sideline the ACRS all
389 together.

390 The Efficient Nuclear Licensing Hearings Act would
391 remove the requirement that NRC hold hearings on new
392 reactors, which could diminish public confidence that the NRC
393 is holding nuclear power plants to a sufficient level of
394 scrutiny.

395 And finally, the NRC's -- the NRC Mission Alignment Act
396 would change and codify the mission of the NRC. It is a
397 substantial expansion of the NRC's authority that I do not
398 believe is necessary, and could undermine its independence.
399 It could also send a bad signal to countries working to set
400 up nuclear power regulatory regimes overseas who often look
401 to the NRC as a model of an independent nuclear regulatory --
402 or regulator.

403 Now, over the last four years Democrats passed major
404 legislation like the Energy Act of 2020, the Bipartisan
405 Infrastructure Law, the Inflation Reduction Act, all to
406 support safe and clean nuclear power, including investments
407 at the Department of Energy. These laws included historic
408 climate investments to help us lead the rest of the world in

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409 the transition to clean energy, while also creating millions
410 of good-paying, clean energy jobs, and lowering energy costs
411 for Americans. So I am hopeful that we can now work together
412 to build on these successes.

413 [The prepared statement of Mr. Pallone follows:]

414

415 *****COMMITTEE INSERT*****

416

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417 *Mr. Pallone. And with that, Mr. Chairman, I yield
418 back.

419 *Mr. Duncan. Mr. Pallone, that is a very southern suit
420 you have got on this morning, so looking good.

421 *Mr. Pallone. Jersey Shore.

422 *Mr. Duncan. We now conclude with members' opening
423 statements. The chair would like to remind members that,
424 pursuant to the committee rules, all members' opening
425 statements will be made part of the record.

426 I want to thank, and we want to thank all of our
427 witnesses for being here today and taking time to testify
428 before the subcommittee. Each witness will have the
429 opportunity to give an opening statement, followed by a round
430 of questioning from members.

431 And there is a panel of lights in front of you. You
432 have five minutes. I ask you to stay within that. It is
433 going to go green, yellow, red. Just keep in mind that.

434 Our witnesses for the first panel are Dr. Michael Goff,
435 principal deputy assistant secretary for the Office of
436 Nuclear Energy at the Department of Energy; and Daniel
437 Dorman, executive director of operations for the U.S. Nuclear

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438 Regulatory Commission.

439 Again, we appreciate you being here today. I will now
440 recognize Mr. Goff for five minutes for an opening statement.

441

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442 STATEMENT OF MICHAEL GOFF, PRINCIPAL DEPUTY ASSISTANT
443 SECRETARY, OFFICE OF NUCLEAR ENERGY, DEPARTMENT OF ENERGY;
444 AND DANIEL DORMAN, EXECUTIVE DIRECTOR OF OPERATIONS, U.S.
445 NUCLEAR REGULATORY COMMISSION

446

447 STATEMENT OF MICHAEL GOFF

448

449 *Dr. Goff. Good morning and thank you, Chairman Duncan,
450 Ranking Member DeGette, Chair McMorris Rodgers, Ranking
451 Member Pallone, and the distinguished members of the
452 committee. I am honored to appear before you today
453 representing the Department of Energy, and I look forward to
454 discussing the nuclear energy issues and legislation under
455 consideration by this committee.

456 The Department does not have an official position on the
457 bills you are considering today, but we appreciate the
458 committee's longstanding bipartisan support for the
459 Department's civil nuclear activities and the broader civil
460 nuclear industry.

461 *Mr. Duncan. Can you pull that mike a little closer to
462 -- or straight on?

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463 *Dr. Goff. Sorry.

464 *Mr. Duncan. Thank you so much.

465 *Dr. Goff. To swiftly reduce our carbon emissions and
466 rebuild U.S. leadership globally, the Biden-Harris
467 Administration is prioritizing activities that keep the
468 existing fleet of nuclear power plants in operation, that
469 deploy advanced reactor technologies, that secure and sustain
470 the nuclear fuel cycle, and that expand international nuclear
471 energy cooperation.

472 Nuclear energy provides emissions-free, firm power
473 necessary to underpin the transition to a carbon-pollution-
474 free electric grid by 2035. New reactor deployments also
475 have the potential to decarbonize industrial applications in
476 support of the net zero by 2050 goals set by the United
477 States and our partners around the globe. Ensuring this
478 future for our nation and our allies must include a secure
479 and reliable source of fuel for today's nuclear power plants
480 and those of tomorrow.

481 The Department is working to address these energy
482 security challenges in the face of ongoing global events. In
483 2022 the United States purchased 24 percent of the enriched

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484 uranium for commercial nuclear reactors from Russia. We
485 cannot continue to infuse the Russian state with this source
486 of income.

487 As you know, there is no quick, easy path to reduce our
488 dependance on Russian-supplied fuels. Expanding our domestic
489 fuel capacity will require strategic investments coupled with
490 import restrictions that protect those investments well into
491 the future. We must act swiftly to support domestic
492 enrichment capabilities and prepare our industry for this
493 transition. The Department welcomes the opportunity to work
494 with Congress to address this national security
495 vulnerability.

496 The United States and our allies share common visions of
497 democracy, as well as safe and secure global economic and
498 energy systems. In the June 2022 Group of Seven Leaders
499 communique, the United States and our G7 partners made clear
500 our collective intent to reduce reliance on civil, nuclear,
501 and related goods from Russia, including working to assist
502 countries seeking to diversify their nuclear fuel supply
503 chains.

504 To this end, the United States, Canada, France, Japan,

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505 and the United Kingdom have identified potential areas of
506 collaboration on nuclear fuels to support the stable supply
507 of fuels for the operating fleets of today, and to enable the
508 development and deployment of fuels for advanced reactors of
509 tomorrow, and to achieve reduced dependence on Russian supply
510 chains. This multilateral effort would aim to leverage the
511 unique resources and capabilities possessed by each country's
512 civil nuclear sectors to establish a global commercial
513 nuclear fuel market.

514 Collaborating on strategic opportunities in the uranium
515 extraction, conversion, enrichment, and fabrication supports
516 our collective energy climate goals and economic resilience
517 objectives. This multilateral cooperation would enable us to
518 strengthen our domestic sectors and establish a level playing
519 field to compete more effectively against predatory
520 suppliers.

521 Thank you for the opportunity to appear before the
522 committee today. I appreciate the important items such as
523 implementing long-term power purchase agreements, supporting
524 initial licensing of new reactor technologies, addressing
525 fuel needs, and focusing on U.S. exports that you are

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526 considering to ensure that nuclear energy is a critical part
527 of our energy mix to meet our climate goals and our energy
528 and national security needs. Those actions have the
529 potential for the Department of Energy to further enhance
530 licensing activities, deployment activities, and the export
531 of U.S. advanced nuclear technologies.

532 I look forward to continuing to work with you toward a
533 more sustainable, equitable, reliable, affordable, safe, and
534 secure energy system for our nation, and I also look forward
535 to addressing your questions. Thank you.

536 [The prepared statement of Dr. Goff follows:]

537

538 *****COMMITTEE INSERT*****

539

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540 *Mr. Duncan. Thank you, Dr. Goff, and I will say I am
541 thankful for the engagement we have had with Assistant
542 Secretary Huff, as well on these issues.

543 I will now recognize Mr. Dorman for five minutes.

544

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545 STATEMENT OF DANIEL DORMAN

546

547 *Mr. Dorman. Thank you, Chairman, Chair Duncan, Ranking
548 Member DeGette, Chair McMorris Rodgers, Ranking Member
549 Pallone, and distinguished members of the subcommittee. My
550 name is Dan Dorman, executive director for operations at the
551 NRC. I welcome this opportunity to provide the staff's views
552 on bills under consideration. I will briefly address our
553 regulatory framework for new and advanced reactors, the
554 environmental review process, and international cooperation.

555 As industry is developing new and advanced reactor
556 designs, our staff is reviewing pre-application materials and
557 submitted applications commensurate with the risk and safety
558 significance of the proposed technology. NRC has worked hard
559 to modernize its existing licensing processes to support the
560 deployment of new and advanced reactors through the
561 application of risk-informed and performance-based techniques
562 and regulatory guidance.

563 Our streamlining and efficiency efforts include
564 extensive pre-application interactions, regulatory audits to
565 enhance communication with applicants and licensees, and

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566 early engagement with the NRC's Advisory Committee on Reactor
567 Safeguards.

568 In addition, we are ahead of schedule in developing a
569 new optional regulatory framework for licensing new reactors
570 in accordance with the Nuclear Energy Innovation and
571 Modernization Act, or NEMA. In March the staff submitted a
572 draft framework known as the Part 53 Rule to the Commission
573 for its consideration. The rule would establish a
574 technology-inclusive, risk-informed, and performance-based
575 regulatory framework for licensing and oversight of new
576 commercial nuclear power plants.

577 NRC is also looking at how it assesses fees for
578 reviewing new and advanced reactor applications to ensure
579 they are fair and equitable. NEMA requires NRC to build
580 entities for regulatory activities performed. The fees
581 incurred for any given project will vary based on the type
582 and quality of the application, the novelty of the
583 technology, and the complexity of the proposed design.

584 NRC clarified the applicability of its variable annual
585 fee structure for Small Modular Reactors, or SMRs, to make it
586 clear that non-light-water SMRs are included. This

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587 clarification allows the agency to be technology-inclusive,
588 and establish a fair and equitable approach for assessing
589 annual fees to all new and advanced reactors, which would
590 lower fees for many of these applicants.

591 The NRC continues to assess and implement processes to
592 streamline our environmental reviews while still complying
593 with the National Environmental Policy Act and related laws.
594 We are working aggressively to implement the Commission's
595 direction to ensure that NRC's environmental regulations
596 supporting analyses, and guidance fully support the
597 subsequent renewal of nuclear power plant operating licenses
598 from 60 to 80 years.

599 We are also aware that industry is interested in using
600 so-called brownfield sites such as former coal plants or
601 shuttered nuclear power plants to use the existing
602 infrastructure and workforce. If we receive applications for
603 new nuclear plants at these types of sites, existing data
604 about the sites could be leveraged to support improving the
605 efficiency of our environmental review.

606 The NRC's international portfolio includes import and
607 export licensing obligations and a broad range of

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608 international cooperation and assistance functions. To
609 prepare for the export of advanced reactor technologies, NRC
610 has initiated a rulemaking to clarify that its export
611 regulations include non-light-water reactor technologies,
612 reducing potential regulatory uncertainty in our licensing
613 reviews of export applications.

614 NRC engages with its international partners to
615 collaborate on a wide range of regulatory topics, including
616 licensing and oversight of SMRs and advanced reactors. We
617 have had noteworthy success in performing joint technical
618 reviews with the Canadian regulator on highly complex areas
619 of interest for SMRs and advanced reactors, including fuel
620 qualification.

621 NRC also complements broader U.S. Government nuclear
622 energy outreach by providing targeted regulatory capacity
623 development to countries with growing regulatory programs to
624 ensure they are prepared to provide appropriate oversight of
625 nuclear power or material use within their borders. NRC
626 recently renewed its cooperation agreement with Poland's
627 National Atomic Energy Agency that enables the exchange of
628 information to support Poland in expanding its regulatory

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629 program to license both large light-water and small modular
630 reactors.

631 Chair Hanson is not at this hearing today because he is
632 in Senegal and Ghana this week. Ghana is embarking on a
633 nuclear power program to meet its electricity needs, and
634 signed an agreement with the United States to strengthen
635 economic and diplomatic ties. The chair expects to deepen
636 the relationship and emphasize the importance of an
637 independent, technically competent, and adequately funded
638 regulator.

639 There has been a marked increase in the demand for
640 regulatory support in international capacity-building
641 efforts, and we are actively engaged with our Federal
642 partners to ensure these efforts are coordinated and
643 prioritized consistent with U.S. Government's strategic
644 objectives.

645 I appreciate the subcommittee's interest in NRC's
646 mission and the work of our dedicated staff. We look forward
647 to continued engagement with Members of Congress as the
648 legislation under consideration advances, and I look forward
649 to your questions.

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650 [The prepared statement of Mr. Dorman follows:]

651

652 *****COMMITTEE INSERT*****

653

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654 *Mr. Duncan. You all did great on time. I don't think
655 we have had witnesses stay within the five minutes in a
656 while. So I want to thank you for your testimony, and we
657 will now move into the question-and-answer portion of the
658 hearing. I will begin questioning, recognize myself for five
659 minutes. Let me begin my questions on a high level.

660 One of themes of our nuclear policy work reflected in
661 the bipartisan letter we wrote in April is to restore agency
662 alignment with the policy goals of the Atomic Energy Act.
663 These policies, I think it is fair to argue, helped the
664 United States for several decades lead the world in nuclear
665 technology to spread the peaceful benefits of nuclear power.
666 We want to recapture the focus of these policies going
667 forward.

668 Mr. Goff, you spent 30 years at Argonne and Idaho
669 National Labs, two of the nation's key nuclear technology
670 labs. From your experience and in your current position at
671 DoE, do you see the value of reasserting the principles of
672 the Atomic Energy Act to promote and deploy American nuclear
673 technologies, especially given competition with Russia and
674 China?

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675 *Dr. Goff. Yes. I mean, I view that we operate under
676 the Department of Energy under the Atomic Energy Act. That
677 provides most of our authorities. And we view those things
678 as very critical. We do need to be, you know, the leaders,
679 you know, re-establish the U.S. leadership in nuclear
680 technology, both domestically and for export.

681 We need to make sure that we, the United States, are
682 setting the standards for safety and security and non-
683 proliferation around the world. And the way we do that is
684 through the international engagement, and be able to export
685 of our technologies. So I do view the, you know, us
686 reestablishing that leadership that is -- you know, and
687 through the directions of the Atomic Energy Act is, you know,
688 critical for us moving forward. We have to be the leaders in
689 this space.

690 *Mr. Duncan. Yes. Just as a sidebar question, do you
691 think the Chinese operate with that same mentality for safety
692 and security?

693 *Dr. Goff. I think they operate under different -- yes,
694 somewhat different standards. I think, you know, they have
695 operated some of the reactors safe and all. But as far as

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696 the overall security and the process that they go about, no,
697 I would -- I think we should be the ones that should be
698 working with our partners and allies, as opposed to Chinese
699 companies coming in and doing that. And we have reflected
700 that in some of our export relationships with the Chinese.

701 *Mr. Duncan. Yes, thank you for that. I think we can
702 be the leader. We have been. We can be.

703 Mr. Dorman, you began your career in the nuclear Navy
704 before moving to the NRC. At the hearing with the
705 commissioners last month it was stated that when the Navy
706 approves a nuclear submarine it is a dual mission, which is
707 safety, but also to enable the mission.

708 It is not at all clear the NRC is performing its safety
709 mission and service to the broader mission to enable nuclear
710 energy. How are you, as executive director of operations,
711 working to ensure NRC staff have a view in all their
712 activities to this broader mission?

713 *Mr. Dorman. Thank you, Chairman. Broadly, I think in
714 -- within the walls of the NRC we talk about our mission as
715 enabling safe and secure use of nuclear technology. So we
716 are focused on reaching technically sound safety conclusions

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717 that support the applications that come before us.

718 We also over recent years have focused on broader
719 application of risk insight, in particular applying risk
720 insight at the beginning of our review process to make sure
721 that our activities are appropriately scoped and focused on
722 the most risk-significant activities as we develop the basis
723 for our safety decision-making.

724 *Mr. Duncan. Yes, thank you for that. Let me stay with
725 you, Mr. Dorman. Last month I discussed with Chairman Hanson
726 the issue of subsequent license renewals taking significantly
727 longer and costing more, which he agreed was a problem. This
728 does not reflect an agency learning, improving, and getting a
729 more efficient mindset. I understand inventory of the NRC's
730 licensing actions have declined steadily over the last 20
731 years from 1,600 in 2003 to 800 today. And today, according
732 to your data, 80 percent -- only 80 percent of this smaller
733 amount of actions is completed within the budget.

734 Mr. Dorman, something isn't right here, either in budget
735 or staffing priorities. What can you do to improve
736 efficiency and put in place lasting measures so we can see
737 performance improvements?

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738 *Mr. Dorman. Thank you, Chair. We are focused on,
739 again, at the beginning of our -- any application that is
740 before us, defining a scope of the staff's review, and a
741 schedule for that review, and managing to those plans. So I
742 think that is gaining us some benefits in the focus and the
743 level of effort in a number of reviews.

744 The decrease in the number of reviews that you refer to
745 also comes with a increase in the complexity of many of the
746 reviews that the staff is looking at. So it is -- I would
747 say more -- many of the more mundane and administrative tasks
748 that were undertaken 20 years ago have been resolved through
749 standardization of tech specs across licenses and so forth.

750 On the specific issue of the subsequent license renewal,
751 coming back from the hearing last month we have had
752 conversations to focus on using risk insights, again, to look
753 at the scope of the work that the staff is doing on
754 subsequent license renewal applications. There are a number
755 of attributes of aging of the plants that come into play in
756 the 60 to 80-year period that we are not focused on because
757 they had adequate margin already in the 40 to 60-year period.

758 So there are some additional elements that we look at,

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759 but we are looking at where we can use risk insights to
760 sharpen our focus and reduce the level of effort that we need
761 to do to get to a sound safety decision.

762 *Mr. Duncan. Thank you for that. My time is up, and I
763 will now recognize the Ranking Member DeGette for five
764 minutes.

765 *Ms. DeGette. Thank you so much, Mr. Chairman.

766 As I mentioned in my opening statement, I introduced the
767 Strengthening the NRC Workforce Act because one of the most
768 critical ways we can ensure that the NRC maintains the
769 highest levels of public safety is by making sure they are
770 fully staffed. But the other thing is, if you want to ensure
771 timely consideration of applications, you have to have the
772 NRC be fully staffed, too.

773 And so, Mr. Dorman, I want to ask you. I mentioned --
774 and you were shaking your head, so I know your answer already
775 -- roughly one-third of the NRC staff is eligible for
776 retirement, is that right?

777 *Mr. Dorman. Yes, ma'am.

778 *Ms. DeGette. And so, with increased interest in
779 nuclear energy and advanced reactors, NRC is expecting a

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780 significant increase in applications for new reactor
781 licenses. Is that right?

782 *Mr. Dorman. Just to clarify, in the near term we are
783 expecting several applications for new reactor licenses -- I
784 think those we call first-of-a-kind. As those become
785 demonstrated, we are hearing from the industry that there are
786 many people who want to be next in line. So I think it is --
787 we are seeing a modest increase in the near term, with the
788 potential for a fairly significant increase in the not-too-
789 distant future.

790 *Ms. DeGette. And so you are going to really need to
791 have a robust and highly educated staff. I guess that would
792 be safe to say, right?

793 *Mr. Dorman. Yes, ma'am.

794 *Ms. DeGette. How would the use of direct hire
795 authority prepare the NRC for this anticipated increase in
796 workload?

797 *Mr. Dorman. It would be a great assistance. I think
798 the -- we have -- over the last decade, the staffing of the
799 NRC was reduced by about a third. We have kind of turned
800 that corner and leveled it off in the last year or two. And

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801 that -- as you noted, the age demographic of our workforce
802 has resulted in increased attrition. And so we are hiring,
803 really, to offset that attrition. We are kind of just
804 starting to make progress to increase, to get closer to our
805 allotted FTE.

806 *Ms. DeGette. Okay.

807 *Mr. Dorman. As we do that, the industry is also
808 expanding. And so we are competing in a very competitive
809 market right now.

810 *Ms. DeGette. Yes. And so if you could increase
811 compensation for the existing workforce, that would ensure
812 that NRC would remain fully staffed as well, right?

813 *Mr. Dorman. It would be a great help, yes, ma'am.

814 *Ms. DeGette. And if you had the staff and the funding,
815 then the NRC would be able to be more expeditious in
816 reviewing the licenses, especially the wave that you are
817 anticipating. Is that right?

818 *Mr. Dorman. Yes, ma'am. It will be essential that we
819 are able to fully staff the core teams for multiple
820 applications.

821 *Ms. DeGette. Now, I want to ask you quickly about

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822 another bill, the Efficient Nuclear Licensing Hearings Act,
823 because you talked in your testimony about one thing we could
824 do about siting new reactors and so on. You talked about
825 brownfields and other sites. How would removing the
826 requirement that NRC hold hearings on new reactors threaten
827 public safety and shake public confidence in the NRC?

828 *Mr. Dorman. Thank you, Ranking Member DeGette.

829 I think the -- there is a substantial amount of
830 information that is available to the public today that was
831 not available routinely or easily in the period when that
832 requirement was established. Our public facing, web-based
833 records management system has been in place for over a
834 quarter of a century now, and we have upgraded it with
835 improved search engines to really make information available
836 to the public.

837 *Ms. DeGette. Okay, I think that is great. But what
838 would happen if you removed the requirement that the NRC hold
839 hearings on new reactors?

840 *Mr. Dorman. I think it is important to note that that
841 would not in any way affect the interests of any party who
842 would seek a hearing. So we still have the safety evaluation

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843 and the environmental review done by the staff --

844 *Ms. DeGette. Okay, so you don't think it would make
845 any difference?

846 *Mr. Dorman. It would not impact our safety conclusion.
847 It would have perhaps one less --

848 *Ms. DeGette. Do you think it would impact the public's
849 confidence in the facility if you didn't have hearings?

850 *Mr. Dorman. We have significant engagement with the
851 public throughout our process. So I think it would not --

852 *Ms. DeGette. So yes or no will work.

853 *Mr. Dorman. No, I don't believe it would --

854 *Ms. DeGette. Okay.

855 *Mr. Dorman. -- significantly degrade public
856 confidence.

857 *Ms. DeGette. Thank you.

858 Now I wanted to ask you, Dr. Goff, very briefly, in the
859 Strengthening American Competitiveness Act there is a section
860 -- part 810, where one -- where it talks about our exports of
861 nuclear materials. Do you think this would impact our
862 ability to export nuclear materials to, say, places like
863 Japan and other countries?

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864 *Dr. Goff. I mean, we do have to abide by the 810
865 process. For countries like Japan and -- a number of those
866 countries already have general authorization, so it is much
867 easier to, you know, transfer standard technologies to them.

868 Countries that have -- there are certain countries,
869 though, that require specific authorizations, and those --
870 there is much more of a review on that.

871 *Ms. DeGette. Great, thank you.

872 I yield back.

873 *Mr. Duncan. The gentlelady yields back. I will now go
874 to Mr. Latta for five minutes.

875 *Mr. Latta. Well, thank you, Mr. Chairman, and thanks
876 for holding this legislative hearing today. And also, thanks
877 for our witnesses for being with us today.

878 Nuclear power offers the United States a reliable
879 carbon-emissions-free source of energy. While I am happy the
880 subcommittee is looking at a host of legislative proposals to
881 accelerate the deployment and utilization of nuclear energy,
882 I am especially grateful that we are examining the discussion
883 draft of my updated Nuclear Fuel Security Act.

884 And Mr. Chairman, before getting to my question, I ask

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885 unanimous consent to submit into the record this letter of
886 support for my bill from the Uranium Producers of America.

887 *Mr. Duncan. Without objection, so ordered.

888 [The information follows:]

889

890 *****COMMITTEE INSERT*****

891

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892 *Mr. Latta. Thank you, Mr. Chairman.

893 Dr. Goff -- and again, thank you very much for being
894 with us -- I hope you share my sense of urgency regarding the
895 United States' dependance on Russia for nuclear fuel,
896 especially considering Russia's invasion of Ukraine. We
897 currently rely on Russia, Kazakhstan, and Uzbekistan, two
898 nations within Russia's sphere of influence for nearly half
899 of our natural uranium purchases.

900 Will you address the importance of ensuring that the
901 U.S. has robust domestic capabilities at each step in the
902 fuel cycle, including the production of natural uranium
903 through conversion enrichment?

904 *Dr. Goff. Yes. Based on Russia's unprovoked and
905 unjustified invasion of Ukraine, I think that does highlight
906 that Russia is not a reliable supporter of energy security
907 for any nation. So, yes, I share your concern that, you
908 know, we do have a significant reliance, especially on
909 enrichment and conversion activities from Russia, and we need
910 to be able to work, and working with our allies, replace that
911 with, you know, a more assured supply, you know, preferably
912 domestic, additional domestic capacity here in the United

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913 States for enrichment, but also, we could be working with our
914 allies.

915 So, yes, I do share that concern, and that is a very
916 important issue that we need to move forward on in a very
917 timely manner here.

918 *Mr. Latta. Well, you might agree that it is important
919 to increase our domestic capabilities. The speed with which
920 DoE is acting tells another story. DoE is moving especially
921 slow in implementing HALEU availability program, which
922 Congress directed through the Energy Act of 2020. Perhaps
923 this is why companies like Centrus and TerraPower are moving
924 forward with their own plans to collaborate on domestic
925 production of HALEU, given DoE's absence.

926 What are you doing to accelerate implementation of HALEU
927 availability program?

928 *Dr. Goff. We did just complete the review. Well, the
929 comments are just in from the draft review, for the draft RFP
930 that was issued. Yes, it did take a while to get that draft
931 RFP out. There was a lot of interagency review to make sure
932 that we got that right.

933 We have now gone through the comments, and are working

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934 to address those comments in what will be the final RFP to,
935 again, incentivize them moving forward on the HALEU
936 activities. But yes, we share your concern that we need to
937 be moving rapidly, especially on that activity, to provide
938 high-assay, low-enriched uranium to be able to support
939 especially those advanced reactor demonstration programs
940 moving forward here.

941 *Mr. Latta. Okay, let me follow up, because it sounds
942 like there is a lot of interagency discussion going on. But
943 will the proposed Nuclear Fuel Security Act help speed up the
944 program's rollout?

945 *Dr. Goff. It does provide -- yes, highlights a number
946 of things that, you know, the Secretary could get involved in
947 to be able to make sure we have assured LEU supply and high-
948 assay, low-enriched uranium supplies.

949 We are working already, though, I will note, on trying
950 to within the Department find as much material that we can to
951 provide for those companies, as well. So many of those
952 actions would, yes.

953 *Mr. Latta. Well, let me just -- not that I am picking
954 on you -- let me ask another question.

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955 You know, after reviewing the public comments, it is
956 clear that the nuclear industry has deep concerns with DoE's
957 draft HALEU request for proposals. How does DoE plan on
958 addressing these concerns?

959 And will you commit to further outreach with the
960 industry prior to the finalization of the RFP?

961 *Dr. Goff. We do commit to further outreach to the
962 industry as part of that, and, yes, we are working now to see
963 how we want to address some of those comments that came in to
964 make it an effective program. We want it to be an effective
965 program that will incentivize that new capacity. So we
966 appreciate the comments that we got from the stakeholders in
967 the industry and we are -- you know, have just gone through
968 the review of those, and are working to see how we can
969 address those and incorporate them in a final RFP.

970 *Mr. Latta. Well, I appreciate your comments because,
971 again, it is -- for me and for members of this committee and
972 others, it is very important that we do go forward because,
973 again, we want to make sure that the United States is not
974 dependent with over 50 percent of our uranium out there
975 coming from pretty much, you might say, untrusted sources.

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976 So it is essential, and I hope that carries over to the
977 Department.

978 And Mr. Chairman, my time is expired, and I yield back
979 the balance.

980 *Mr. Duncan. I thank the gentleman from Ohio, and I
981 recognize the gentleman from California, Mr. Peters, for five
982 minutes.

983 *Mr. Peters. Thank you very much, Mr. Chairman, for
984 this hearing, and thank you to the witnesses for being here.

985 I also want to thank Congressman Carter for his
986 leadership and partnership on the Global Nuclear Energy
987 Assessment and Cooperation Act. That bill would include the
988 training of foreign nuclear energy experts in the
989 establishment of a U.S. international nuclear reactor export
990 and innovation branch, which would help ensure we remain the
991 world's leading developer of nuclear energy.

992 From climate change to energy security, bipartisanship
993 will be essential to tackling our most pressing energy
994 challenges. And I just want to add, for purposes of context,
995 how important transmission will be. And I know the chairman
996 wants to get at hearings. I think that is going to be in the

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997 fall. The sooner we can get that conversation going about a
998 strategy for promoting inter-regional transmission across the
999 country, I think the better off we will be in deploying
1000 energy security, and efficiency, and better climate policy.
1001 So I appreciate the chance today to operate in a bipartisan
1002 way, and I hope that we can keep it up.

1003 The other point I would raise is, you know, we have done
1004 a yeoman's job in this country about decarbonizing our --
1005 planning to decarbonize our economy and to transition to a
1006 new energy supply and cleaner energy supply. But we have to
1007 recognize in context that we are 10 percent of worldwide
1008 emissions, and that if we don't keep cheap coal in other
1009 places in the ground, then we will lose this battle for this
1010 planet. And that is why there is growing bipartisan support
1011 for increasing U.S. exports of nuclear energy technologies
1012 and expertise, because that offers a real possibility for the
1013 development of the -- or for the developing world to avoid
1014 using that really dirty and dangerous fuel.

1015 Mr. Goff, what are the current roadblocks to exporting
1016 U.S. nuclear technologies and expertise, and what reforms
1017 could help address those roadblocks?

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1018 *Dr. Goff. Well, we need to have certain agreements in
1019 place for different countries. So for countries that we
1020 already have a 123 Agreement, you know, we can export those
1021 technologies.

1022 Then it is making sure that we have the right support
1023 mechanisms to be able to export those. Do we have the right
1024 financing packages? We have the Export-Import Bank can help
1025 with financing, but there are certain things we still can't
1026 do, necessarily, that other countries can do when they are
1027 going to export, especially, say, equity. We don't have a
1028 good way for the U.S. Government to provide equity financing
1029 for some of those exports to different countries that are
1030 very important for -- you know, it is very important for
1031 those countries to have some equity financing. So making
1032 sure we have the right financing packages, I think, is very
1033 important.

1034 I think we also need to make sure that we deploy
1035 successfully in the United States. It is very -- you know,
1036 most countries don't want to build first-of-a-kind. They
1037 want to see it operating in the country of origin first. So
1038 we have got to make sure that we can deploy successfully, but

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1039 also make sure that we have right financing packages, as
1040 well, internationally.

1041 *Mr. Peters. Are you aware of existing proposals to
1042 deal with the -- our inability to provide equity in the way
1043 you describe?

1044 *Dr. Goff. Could you say that again? I am sorry.

1045 *Mr. Peters. Are you aware of existing proposals to
1046 address this issue about providing equity that you described?

1047 *Dr. Goff. I have heard of various things being bounced
1048 around, but not aware of a specific proposal out there.

1049 *Mr. Peters. That is very helpful to me, and I will
1050 look for one myself.

1051 There is bipartisan recognition in both chambers of
1052 Congress that common-sense permitting reforms are needed to
1053 boost energy security and reduce pollution. While nuclear
1054 energy has been a clean, secure, reliable, maybe the safest
1055 source of energy for decades, and helps to stabilize our
1056 energy systems, the NRC's legacy environmental review
1057 processes have contributed to excessive process to build new
1058 nuclear.

1059 Dr. Goff, the draft Modernized Nuclear Reactor

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1060 Environmental Reviews Act takes steps to reform the process
1061 for conducting environmental assessments to allow broader
1062 usage, and potentially add new categorical exclusions. Do
1063 you believe these are good approaches? Would they be
1064 effective?

1065 And what else needs to be done to enable more rapid
1066 environmental reviews?

1067 *Dr. Goff. I think we do need to make sure that we have
1068 a process that is in place -- you know, we have the National
1069 Environmental Policy Act -- that we are addressing the
1070 environmental impacts, but make sure that we do it in a
1071 process that is very efficient, not too duplicative, so that
1072 it doesn't become the, you know, the slowest portion of the
1073 process. So things that we can do to, you know, to make sure
1074 that we are doing that process efficiently and effectively, I
1075 think, are very important.

1076 It is not -- the Department of Energy doesn't control
1077 that aspect of it, so I guess I won't necessarily speak on --

1078 *Mr. Peters. Yes. I will share. One of my
1079 frustrations is that, you know, we do the same analysis on
1080 the same process in every single district court in the

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1081 country. It doesn't make any sense, and it really handcuffs
1082 us. I am looking for ways to make sure that we don't do that
1083 anymore, not with just respect to nuclear, but with respect
1084 to deploying all energy in the country.

1085 So thank you, Mr. Chairman, for the hearing, and I yield
1086 back.

1087 *Mr. Duncan. The gentleman yields back. I will now go
1088 to Texas. Dr. Burgess is recognized for five minutes.

1089 *Mr. Burgess. Thank you, Chairman.

1090 Dr. Goff, just on that same line for a second, in the
1091 debt limit that was recently passed by the House of
1092 Representatives there was some streamlining in NEPA that was
1093 provided. Is that helpful at all in this venue?

1094 *Mr. Dorman. Yes, I am thinking I might jump in here.

1095 *Mr. Burgess. Sure.

1096 *Mr. Dorman. So thank you, Congressman. Yes, we are
1097 looking at the provisions in that bill, as well as the
1098 provisions in the proposed bill.

1099 We are also taking actions to -- through an advanced
1100 reactor generic environmental impact statement, the
1101 Commission has asked us to look at our categorical exclusions

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1102 that exist in the Commission's regulations of part 51.

1103 We are also looking at process improvements in the staff
1104 process, and particularly reducing the level of detail in our
1105 documentation to really focus it on the key elements
1106 supporting the environmental decision to help work towards
1107 streamlining our process. But we welcome the committee's
1108 interest in further efforts.

1109 *Mr. Burgess. So just to distill it down a little bit,
1110 the language was helpful that was passed.

1111 *Mr. Dorman. Yes.

1112 *Mr. Burgess. Okay.

1113 *Mr. Dorman. Thank you.

1114 *Mr. Burgess. Thank you for saying so.

1115 And Dr. Goff, I have a couple of questions on the power
1116 purchasing agreements. This committee has found successful
1117 collaboration between NRC, DoE, and private companies is
1118 vital if America is to usher in a new era of nuclear
1119 innovation. Can you share with the committee the scope of
1120 the power purchasing agreements that DoE has entered with
1121 advanced nuclear reactor companies?

1122 *Dr. Goff. At this point, unfortunately, we have not

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1123 entered into power purchase agreements for advanced nuclear.

1124 One of the issues in that area is the Department of
1125 Energy doesn't have authorization for long-term power
1126 purchase agreements. We can do more in the 5 to 10-year
1127 range. For most of the -- for a large investment like a
1128 nuclear power plant, they are looking at more power purchase
1129 agreements in the 20 to 30 years. So that is something we do
1130 not have that could be advantageous to help those first
1131 movers provide assurity of, you know, selling their power,
1132 and it is something that we would be interested in,
1133 especially as we are looking at using Department of Energy
1134 sites for some of the initial deployments of advanced
1135 reactors.

1136 It would be nice if we could be one of the purchasers
1137 for that, but right now I would say we don't have the
1138 authorization to be able to do long-term power purchase
1139 agreements from the Department of Energy. Other agencies
1140 like Department of Defense do --

1141 *Mr. Burgess. So let me just be sure I understood that.
1142 You said if you could be the purchaser of those long-term
1143 agreements?

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1144 *Dr. Goff. For the Department of Energy, yes. I
1145 thought that was what the question was, that --

1146 *Mr. Burgess. Yes.

1147 *Dr. Goff. Yes, that right now we have not signed any
1148 because we are limited, and only -- really, about 5 to 10-
1149 year power purchase agreements. Most companies, if they are
1150 going to make that investment, they are looking at more of a
1151 30-year power purchase agreement. We do not have that
1152 authority right now in the Department of Energy.

1153 I think one of the pieces of legislation would
1154 potentially extend that out, but that would be a
1155 beneficial --

1156 *Mr. Burgess. So that would be helpful.

1157 *Dr. Goff. Yes, that would be helpful.

1158 *Mr. Burgess. Thank you.

1159 Mr. Dorman, back to you. Ranking Member Pallone
1160 mentioned in his opening statement about demystifying the
1161 NRC, which seems like a laudable goal. You began your career
1162 as an officer in the nuclear Navy. Is that not correct?

1163 *Mr. Dorman. Yes, sir, that is correct.

1164 *Mr. Burgess. And the safety record with the nuclear

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1165 Navy is really unparalleled. It is something that should be
1166 -- every American should be aware of that, yet most aren't.
1167 When we talk about nuclear power, most people think of Three
1168 Mile Island and Homer Simpson. They don't think about the
1169 nuclear Navy. Are there ways that you can identify that that
1170 would be helpful for people to begin to think about the
1171 nuclear Navy as the model for how we -- what the future is in
1172 nuclear energy?

1173 *Mr. Dorman. I think the nuclear Navy is a model. I
1174 think, you know, you mentioned Three Mile Island. It has
1175 been over 40 years since that event, and the record of
1176 nuclear safety in the United States is well established.

1177 From our part, as the safety regulator, we provide
1178 information to the public on our website of the performance
1179 of each nuclear power plant in the country on an ongoing
1180 basis. But I think one of the things that is challenging to
1181 connect with the average member of the public is it is a
1182 complex issue. We have some really smart people who are
1183 probably not the best people to be explaining it, but others
1184 who have that skill.

1185 So I think, as we engage public stakeholders, we need to

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1186 make sure we are putting the message out in as understandable
1187 a way as we can of the work that we do in our licensing and
1188 oversight processes to ensure the safety and what we are
1189 seeing as the safe operation of the facilities.

1190 *Mr. Burgess. Thank you, Mr. Chairman. I will yield
1191 back.

1192 *Mr. Duncan. The gentleman yields back. I now go to
1193 Mr. Tonko for five minutes.

1194 *Mr. Tonko. Thank you, Mr. Chair, and I appreciate the
1195 subcommittee working on nuclear energy issues and hosting
1196 this hearing today. It should be an area where we can find
1197 bipartisan agreement.

1198 Our existing reactors are essential to our nation's
1199 successful clean energy transition, and I am hopeful that
1200 several of the bills before us today will help with the
1201 deployment of new and advanced reactors. But as we think
1202 about how the Nuclear Regulatory Commission can support the
1203 industry's efforts to develop and deploy advanced reactors,
1204 we shouldn't lose sight of the needs of the Commission to
1205 continue to be a successful and independent regulator of the
1206 industry.

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1207 So with that in mind, I would like to express my support
1208 for the bills introduced by Ranking Member DeGette and
1209 Congressman Levin. The NRC has awesome responsibilities, and
1210 we have a responsibility to ensure that the Commission has
1211 the expert personnel necessary to carry out its duties.

1212 Mr. Dorman, I heard the earlier discussion you had with
1213 Congressman DeGette about recruiting and retaining its
1214 staff. But how difficult is it for the industry's regulator
1215 to compete with the private sector for a limited number of
1216 qualified candidates?

1217 *Mr. Dorman. Thank you, Congressman. I think our
1218 advantages in that marketplace is a clear safety mission and
1219 the history of the NRC as a great place to work.

1220 I have actually had a new employee recently that reached
1221 out to me two weeks after coming to the agency, and expressed
1222 how pleased he was because he had been wanting to come to the
1223 NRC for a long time. That said, when we have 17 technology
1224 developers on top of the operating industry, we are competing
1225 in a tight marketplace.

1226 And we have our attrition this year. Other than
1227 retirement, attrition is running about two percent, which is

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1228 a little higher than our historical rate. And we are seeing
1229 good people make transition mid-career to some of these
1230 technology developers, and they have the ability to offer
1231 them pays that we don't -- are not able to offer.

1232 So I think additional tools to help us particularly with
1233 the critical skills that we need for the innovations that are
1234 happening in the industry will be helpful.

1235 *Mr. Tonko. Thank you. And Mr. Dorman, again, if the
1236 bills and discussion drafts under consideration today were to
1237 be enacted, how would that increase the Commission's
1238 workload?

1239 *Mr. Dorman. I am not sure I see anything in the bill
1240 that directly -- in the bills that directly increase the
1241 workload. I think what I alluded to earlier is we are
1242 anticipating 4 applications for construction authorization
1243 for two light-water and two non-light-water power reactors in
1244 the next 12 months. If those projects move forward
1245 successfully, then I think we will see a substantial increase
1246 in the following years.

1247 *Mr. Tonko. Thank you, Mr. Dorman.

1248 Mr. Chair, the ranking member's bill is an important and

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1249 needed addition to any legislation that provides NRC with
1250 additional workload requirements. I similarly believe we
1251 should be looking to provide our nation's other energy
1252 regulator, FERC, with similar hiring authority to ensure they
1253 have the technical and legal and other expertise necessary to
1254 carry out its responsibilities.

1255 In the past there has been bipartisan support to
1256 streamline the NRC processes. Mr. Doorman, does the
1257 Commission have any views on the proposed bills to further
1258 streamline licensing hearings and other proceedings?

1259 *Mr. Dorman. I can't speak for the Commission. I would
1260 say that we are happy to work with the committee on any and
1261 all of those proposals.

1262 *Mr. Tonko. Thank you. And were these bills to move
1263 forward, I believe it would be important to provide greater
1264 opportunities for the broader public and host communities to
1265 participate in Commission proceedings. Over the past couple
1266 of years we have seen FERC's Office of Public Participation
1267 have success, and I hope we can do more to guarantee that
1268 streamlined regulatory processes do not result in fewer
1269 opportunities for the public to have their voices heard.

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1270 So with that I thank you, Mr. Chair, and I yield back.

1271 *Mr. Duncan. The gentleman yields back. I will now go
1272 to the chair of the full committee, Mrs. Rodgers, for five
1273 minutes.

1274 *The Chair. Clearly, NRC has the vital mission to
1275 assure adequate safety of nuclear technology. Yet it also
1276 works in service to the policies laid out by Congress,
1277 especially in the Atomic Energy Act.

1278 This past Friday my colleagues and I introduced a
1279 bipartisan, bicameral letter to the NRC, and we urged the
1280 Commission to resolve issues associated with the development
1281 of new, risk-informed regulations for advanced reactors.
1282 Congress wants a regulation that will be workable for the
1283 most efficient licensing of advanced technologies, and we
1284 said so much in legislative reforms in 2019 to set the
1285 Commission and industry up for success.

1286 Mr. Dorman, as you heard me say last month to the
1287 Commission, it is disappointing that, after two years, all
1288 the staff was able to produce for the -- for Commission
1289 review was a rule that stakeholders said for almost two years
1290 was unworkable. We are trying to set the Commission up for

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1291 success on these challenging issues, and we want to see
1292 results. We want more efficient licensing and responsive
1293 regulations. So how are you working to instill in the NRC
1294 staff under your management a results-oriented culture?

1295 *Mr. Dorman. Thank you, Madam Chair. A number of
1296 things.

1297 First, I mentioned earlier a focus on risk insights.
1298 And so we historically have been risk-informed in the sense
1299 of taking risk studies of reactor technologies and applying
1300 those at the decision point at the end of our process. Over
1301 the last several years we have been focused on taking that
1302 risk insight to the front end of our process, and being very
1303 focused on our work planning and making sure that we are
1304 applying the right level of resource to the significant
1305 issues that come before us, that we are focused on the right
1306 significance issues --

1307 *The Chair. Okay, so --

1308 *Mr. Dorman. -- so that our process becomes more
1309 efficient.

1310 *The Chair. Okay, thank you. So with that in mind, I
1311 wanted to ask about -- and when it comes to this efficient

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1312 licensing and developing regulations, certainly,
1313 communications is key. And I understand that agency staff
1314 states to applicants seeking clarifications on rules,
1315 guidance, expectations that NRC can't act as a consultant due
1316 to its independence, and does not informally provide advice.

1317 So I wanted to ask if that really is the case. And how
1318 can you improve efficiency if you aren't communicating?

1319 You know, they need to have -- stakeholders need to have
1320 that communication regarding the licensing and -- along the
1321 way.

1322 *Mr. Dorman. Yes, I appreciate that perspective, Madam
1323 Chair. And having been at the NRC 32 years, I experienced
1324 that a long time ago.

1325 I would say that we have been promoting and encouraging
1326 pre-application discussions with technology developers early
1327 in the process, and the two benefits that accrue to that --
1328 the benefit to the staff is understanding the technology that
1329 is being developed, and making sure that we have the right
1330 skills in place when the application comes in. The benefit
1331 that accrues to the developer is to hear the types of
1332 questions that the staff are asking, and anticipate those and

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1333 prepare a more complete application, which would also help in
1334 the efficiency of the review.

1335 So I think we are better in that regard, but I am always
1336 open to feedback on that.

1337 *The Chair. Well, do you have plans for measuring and
1338 verifying progress on more efficient licensing decisions like
1339 metrics that stakeholders can track?

1340 *Mr. Dorman. Yes, we have -- as I mentioned, when we
1341 receive an application and determine that the application is
1342 complete, sufficiently complete for the staff to begin its
1343 review, we establish a review schedule, and we establish a
1344 level of effort for the staff for that, and we track those to
1345 ensure that we are meeting that, that we are identifying
1346 issues early in the process, elevating them as necessary for
1347 resolution so that we achieve the efficiencies that we are
1348 looking for.

1349 *The Chair. Mr. Goff, let me turn to you. You have
1350 long experience in nuclear at DoE, National Labs. Are there
1351 lessons from how DoE regulates and collaborates with
1352 innovators that could be shared with NRC to improve the
1353 regulatory interactions?

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1354 *Dr. Goff. I mean, yes, we do have the ability to
1355 authorize nuclear facilities and nuclear reactors, as well.
1356 So we have a process that has been set up. It benefits from
1357 the fact that we almost always license first-of-a-kind. So
1358 we have to have a fairly flexible process in doing that, and
1359 part of that flexible process is there is a lot of
1360 communication between the independent authorizer and the
1361 entity that is trying to deploy a nuclear facility.

1362 So some of the things that we have done is we don't do a
1363 lot of written requests for information back and forth. Most
1364 of the -- if you have an issue, they typically call or have a
1365 discussion fairly quickly on it. So they minimize a lot the
1366 request for information until the very end of the process,
1367 and it is only major issues that come up there.

1368 We also -- and I will say in this case this is Idaho,
1369 and, you know, we operate the Idaho National Lab, the Office
1370 of Nuclear Energy is the landlord for Idaho National Lab --
1371 in our contract for Battelle Energy Alliance that operates
1372 that laboratory we do actually put in metrics for the review
1373 process. So if the laboratory submits something for -- a
1374 safety document for review, the contract that we have between

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1375 DoE Idaho and the laboratory says DoE Idaho has to turn that
1376 around in 90 days.

1377 Similarly, we have also, for the reviewers themselves,
1378 we actually have set up metrics. So the metrics for the
1379 reviewer as far as their performance review requires a
1380 slightly shorter turnaround. Like, they are required to turn
1381 it around in 70 days or so.

1382 So those are some of the things that we have done to
1383 make sure that, again, we have an efficient process for
1384 authorizing nuclear facilities and -- we haven't authorized a
1385 reactor again in a while, but hopefully authorize reactors
1386 here in the near future, as well.

1387 *The Chair. Thank you, thank you.

1388 Thank you, Mr. Chairman, and I really appreciate the
1389 bipartisan focus on this issue. I yield back.

1390 *Mr. Duncan. Absolutely. The chair will now recognize
1391 the ranking member of the full committee, the well-dressed
1392 man from New Jersey, Mr. Pallone, for five minutes.

1393 *Mr. Pallone. Thank you for your comments on my jacket.

1394 Anyway, last month the NRC's commissioners testified
1395 before this subcommittee. When I asked Chairman Hanson and

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1396 then Commissioner Baran about the potential for NRC to
1397 establish an office of public participation similar to that
1398 at FERC, both of them indicated that they thought it was a
1399 good idea, and they would support it. And we have
1400 Congressman Levin's bill before us today that would require
1401 the NRC to establish a similar office.

1402 So two years ago the NRC created also an environmental
1403 justice review team to review how the agency's programs,
1404 policies, and activities address environmental justice. And
1405 the resulting assessment made six formal recommendations,
1406 including that the NRC enhance its environmental justice-
1407 related outreach activities, and that the Commission
1408 implement formal mechanisms to enhance how environmental
1409 justice is addressed.

1410 So I have two questions, maybe two minutes each here, if
1411 you will.

1412 Mr. Dorman, could you talk about how the NRC is
1413 implementing those recommendations in both -- you know, and
1414 how the potential office of public participation might be
1415 able to help with the environmental justice?

1416 And talk a little bit about where the NRC staff

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1417 currently sees gaps in the Commission's process in engaging
1418 communities impacted by NRC decisions.

1419 Two minutes.

1420 *Mr. Dorman. Thank you, Ranking Member Pallone.

1421 We have stakeholder confidence as one of the goals in
1422 our strategic plan, and it is dispersed by project, I would
1423 say, through the organization. We have agreement state
1424 officers and state liaison officers in our regional offices.
1425 We have a tribal program in our materials program office. So
1426 I think an office such as proposed by Congressman Levin could
1427 potentially integrate that and bring focus.

1428 But stakeholder engagement and stakeholder confidence is
1429 an important strategic goal of the Commission, and the staff
1430 is focused on that every day. We have over 1,000 public
1431 meetings a year.

1432 *Mr. Pallone. And then, what about implementing the
1433 recommendations on environmental justice?

1434 *Mr. Dorman. Those recommendations still sit with the
1435 Commission. So we are awaiting Commission direction on that.

1436 *Mr. Pallone. Okay. All right, so let me go to Dr.
1437 Goff.

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1438 When Secretary Granholm appeared before this
1439 subcommittee, she expressed conditional support for a ban on
1440 Russian uranium if we could develop our own nuclear fuel
1441 cycle supply chain. So do you agree with Secretary Granholm
1442 that, if we are going to ban imports of Russian uranium, it
1443 is important we also ensure our nation has the fuel cell --
1444 the fuel cycle infrastructure needed to support our nuclear
1445 power reactors?

1446 And can you talk about the benefits that the Department
1447 sees in a program to ensure fuel security, such as the one
1448 authorized in the Nuclear Fuel Security Act that we have
1449 before us today?

1450 *Dr. Goff. Yes, I, of course, agree with the Secretary
1451 in this case that, you know, the -- you need to have both of
1452 those things moving forward. You know, it is hard to put a
1453 ban in place and not have something also to make sure that we
1454 are incentivizing the replacement.

1455 You know, right now we don't have enough enrichment
1456 capacity outside of Russia to support the reactors operating
1457 outside of Russia. So we have got to make sure we add new
1458 capacity. We have things that can make sure we have fuel for

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1459 the existing fleet for, you know, a few years to come here,
1460 but at some point in the near future there will be a gap. So
1461 you need to make sure that we are incentivizing that new
1462 capacity at the same time, if you were trying to do a ban.
1463 They need to come hand in hand.

1464 *Mr. Pallone. So at what point would we be able to say
1465 there should be an absolute ban because we have the capacity?

1466 *Dr. Goff. Well, you could go ahead -- if you start
1467 working forward -- I mean, it is going to take a certain
1468 number of years to deploy new capacity, four years, five
1469 years, something along those lines. So, you know, once you
1470 have actions moving forward to have that new capacity being
1471 built out, then you could look -- a ban would not negatively
1472 impact the continued operation of the reactors.

1473 *Mr. Pallone. And you know, I don't -- I haven't looked
1474 at the details of the bill, but would this bill allow for
1475 that transition?

1476 *Dr. Goff. I believe it allows for, you know, waivers
1477 for a certain period of time, as well, that, you know,
1478 someone -- the Secretary could give waivers for material to
1479 come in during that period of transition.

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1480 *Mr. Pallone. Okay, all right. Thank you so much.

1481 I yield back, Mr. Chairman.

1482 *Mr. Duncan. The gentleman yields back. I will go to
1483 the gentleman from Virginia, the chair of Oversight and
1484 Investigations, Mr. Griffith, for five minutes.

1485 *Mr. Griffith. Thank you very much, Mr. Chairman. I
1486 appreciate it.

1487 Director Dorman, I have been working on so-called
1488 mandatory hearings and the Efficient Nuclear Licensing
1489 Hearings Act. Could you briefly talk about the current
1490 mandatory hearing process, what steps normally take place in
1491 the license application before a mandatory hearing takes
1492 place?

1493 *Mr. Dorman. Thank you, Congressman.

1494 Briefly, when an application comes in, the NRC staff
1495 conducts a safety evaluation and an environmental impact
1496 statement. And in parallel with that, the Advisory Committee
1497 on Reactor Safeguards provides an independent review of the
1498 salient portions of that.

1499 Once the staff has completed its work, it goes to the
1500 Commission, and there is a period of preparation for the

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1501 hearing, and then the Commission conducts the hearing, and
1502 then the Commission issues its decision.

1503 *Mr. Griffith. And in what cases is a mandatory hearing
1504 initiated, and what type of preparation is required other
1505 than what you just told us?

1506 *Mr. Dorman. So the mandatory hearing in uncontested
1507 events for production utilization facilities, basically for
1508 nuclear power plants, as well as certain fuel facilities, and
1509 it is conducted in any uncontested proceeding. But it
1510 doesn't impact the ability of any interested party to request
1511 a hearing.

1512 *Mr. Griffith. And that is what gets interesting. And
1513 who are the participants in that so-called mandatory hearing
1514 when it is uncontested?

1515 *Mr. Dorman. So in the mandatory uncontested hearing,
1516 the participants are generally the Commission and the staff.

1517 *Mr. Griffith. Okay, the Commission and the staff.

1518 So then let's get to the contested hearing, and the
1519 differences between a contested hearing, the mandatory
1520 hearing, and an adjudicatory hearing.

1521 *Mr. Dorman. So you are going a little bit outside my

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1522 expertise, because I am an engineer, not a lawyer. But I
1523 think, in the case of the contested hearing, it is an
1524 adjudicatory proceeding, and a person who is raising a
1525 concern with the application, in my understanding -- and I am
1526 not a lawyer -- they need to demonstrate that they have
1527 standing -- in other words, they are impacted by the action
1528 -- and that they have admissible contentions.

1529 *Mr. Griffith. So here is my question. Do we -- is it
1530 vital -- and I understand you might have to do some hybrid
1531 work in there, but is it vital that you have, in an
1532 uncontested case, that mandatory hearing?

1533 I understand if somebody has got a contest, if somebody
1534 brings forward an objection, if they have standing and they
1535 have got some concerns. I don't want to cut anybody off from
1536 being able to come forward. But do you have to go through a
1537 formal mandatory hearing process if it is uncontested?

1538 I understand that lawfully you do. I am saying is it
1539 necessary for the safety of the operation of that licensee,
1540 or the person that has come before you?

1541 *Mr. Dorman. I don't believe it is, sir.

1542 *Mr. Griffith. All right. Finally, are you familiar

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1543 with -- let me check my time -- are you familiar with the
1544 2008 NRC proposal on the Atomic Energy Act transmitted to
1545 then-Speaker Nancy Pelosi? Yes or no.

1546 And didn't the NRC proposed eliminating the uncontested
1547 hearing at that time?

1548 *Mr. Dorman. Yes and yes.

1549 *Mr. Griffith. Okay. So they did propose that. All
1550 right. I appreciate it greatly.

1551 And I yield back.

1552 *Mr. Duncan. I thank the gentleman for yielding. That
1553 is what a chairman does sometimes. Good job.

1554 I will now go to Mr. Veasey from Texas. Five minutes.

1555 *Mr. Veasey. Thank you, Mr. Chairman.

1556 As you all know, the United States has 93 operating
1557 commercial nuclear reactors at 55 power plants across 28
1558 states, including 1 in Texas that we have down in Comanche
1559 Peak, accounting for about 20 percent of total annual U.S.
1560 electric generation, and about 46 percent of zero-carbon
1561 electricity. And maintaining and expanding this nuclear
1562 energy is going to be essential for us to have a cleaner and
1563 more sustainable energy future.

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1564 I look forward to working with my colleagues to make
1565 sure that we can ensure that licensing and regulation of new
1566 nuclear plant reactors continues to protect the public health
1567 and safety, while also meeting our growing energy demands.
1568 We know that we are going to have more and more objects and
1569 devices and cars and what have you plugging into the grid,
1570 and that we need good, reliable energy.

1571 And so my question to Michael Goff is that we know that
1572 nuclear energy has long been one of the safest forms of
1573 energy globally, and that has been in large part to the NRC
1574 and the nuclear industry for continuing to innovate and meet
1575 new standards. And with new technology that is highly
1576 desired by our allies and possesses tremendous advantageous
1577 [sic] on safety and security, some stakeholders have echoed
1578 the sentiment that NRC must adjust for the current state of
1579 play.

1580 And so one of the drafts today would amend the duties of
1581 the Advisory Committee on Reactor Safeguards in scheduling
1582 reviews, and impose term limits on members. And your
1583 experience, would the approach in this draft bill offer
1584 improvements to the current NRC process, or would it create

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1585 additional layers of bureaucracy?

1586 And how is the NRC considering the unique
1587 characteristics and safety features of innovative nuclear
1588 technologies, while maintaining this gold standard in safety
1589 evaluations and risk-informed regulatory processes?

1590 *Dr. Goff. Well, I will speak to part. I don't want to
1591 necessarily speak to the NRC portion of this.

1592 But yes, a number of the advanced reactor concepts that
1593 are being developed and deployed rely on additional passive
1594 safety features. So they do have some enhanced safety
1595 features over the already very safe operating fleet. So
1596 there are some potential advantages that could be taken
1597 advantage of in the licensing process for those reactors,
1598 because I do agree with you that, you know, we do need to
1599 make sure we can deploy these systems safely and efficiently.

1600 I will defer to my NRC colleague on --

1601 *Mr. Veasey. Please.

1602 *Mr. Dorman. Thank you, Congressman.

1603 On regarding the Advisory Committee on Reactor
1604 Safeguards, I think that the -- this is an independent
1605 committee that the Commission hires external experts. I know

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1606 the leadership of the committee today is working hard to be
1607 very focused on the innovative aspects and the safety-
1608 significant aspects of the questions that come before them.
1609 I think the ability of those experts to apply their expertise
1610 is a critical part of their contribution to the process.
1611 They have added value beyond the staff's review in some of
1612 our recent actions.

1613 So I think they recognize the need to be very focused in
1614 their review, but I think they also need the leeway to follow
1615 their expertise.

1616 *Mr. Veasey. Yes. Well, thank you very much.

1617 And this will be a question that probably both of you
1618 will be able to weigh in on, if you feel comfortable doing
1619 it. As we continue to have these discussions around being
1620 able to deploy cleaner energy platforms in order to deal with
1621 a lot of the carbon goals that we are trying to meet, and
1622 trying to clean up our air, and trying to clean up our
1623 atmosphere, do you think that there needs to be more to
1624 inform the public on this particular, you know, endeavor that
1625 we are sort of all on in order to try to make the planet
1626 cleaner?

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1627 I mean, to me, there seems to be a huge sort of void
1628 there, and a lack of information that is out there as it
1629 pertains to this very difficult subject. When you are
1630 talking about trying to strengthen the grid, for instance, to
1631 make it more resilient, as more and more people, you know,
1632 do, you know, plug in cars or plug in phones, whatever it may
1633 happen to be, as we start moving more and more down that
1634 path, there does seem to be just a lot of confusion or a lot
1635 of uncertainty in the American public.

1636 Do you think that there is a role for you all to play in
1637 that area?

1638 *Dr. Goff. Yes, I think we definitely should be able to
1639 communicate better. We can always improve our communications
1640 in that area, and we should be continuing to work with
1641 stakeholders along those lines.

1642 *Mr. Veasey. Yes.

1643 *Dr. Goff. I am happy right now that we have much more
1644 support and continue with growing support for nuclear energy,
1645 but we still need to make sure we do continue to provide
1646 information, and help people do understand how these -- you
1647 know, the nuclear technology does need to work together with

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1648 the other energy technologies to deploy to give us the most
1649 reliable, resilient grid that we can.

1650 So, yes, we should be continuing to try to improve our
1651 engagement to make sure people do fully understand that
1652 process.

1653 *Mr. Veasey. Yes. Thank you very much.

1654 Thank you, Mr. Chairman.

1655 *Mr. Duncan. The gentleman yields back. I now
1656 recognize the gentleman from Ohio, Mr. Johnson, for his five
1657 minutes of questioning.

1658 *Mr. Johnson. Well, thank you, Mr. Chairman, and thanks
1659 to all of our witnesses, both of you, for being here today.
1660 I have got a lot to cover, so I want to get right into it.

1661 My legislation, one of the bills being considered today,
1662 the Strengthening American Nuclear Competitiveness Act, has a
1663 number of very important reforms, one of which is the
1664 extension of Price-Anderson Act liability protections that
1665 both industry and regulators have agreed has been in
1666 existence, and is today -- and is essential for the buildout
1667 of America's civilian nuclear industry ever since the 1950s.

1668 Mr. Goff, first, can you explain to our subcommittee

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1669 your thoughts on the importance of Price-Anderson protections
1670 for maintaining and expanding America's nuclear industry?

1671 And can you explain why it would be important to extend
1672 these well into the future?

1673 *Dr. Goff. Yes, I think it is very important to the
1674 nuclear industry to have that assurance as far as the
1675 coverage and indemnification for any --

1676 *Mr. Johnson. Why is it important?

1677 *Dr. Goff. Well, I should add it is important for both
1678 industry and for the Department of Energy, too. Our work is
1679 also covered under Price-Anderson, as well, to make sure,
1680 again, that we have appropriate coverage if there is some
1681 unthinkable accident that occurs in the future. Luckily, we
1682 have never had to -- had that, you know --

1683 *Mr. Johnson. Yes, just kind of in layman's terms, the
1684 original intent of Price-Anderson was because insurance
1685 companies didn't know how to set limits and liability on this
1686 stuff, right? And people were not -- businesses, industry,
1687 they were not going to invest in nuclear programs without
1688 some assurance that they wouldn't just be wiped out in the
1689 unfortunate instance of an event, right?

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1690 *Dr. Goff. Yes, and I think that is still the case, is
1691 insurance companies don't necessarily know how to continue to
1692 handle that. I even know we have issues with countries
1693 necessarily --

1694 *Mr. Johnson. Okay.

1695 *Dr. Goff. -- knowing how to handle that as well, so --

1696 *Mr. Johnson. Okay. Let me stay with you, Mr. Goff.

1697 In our hearing last month with the nuclear regulatory
1698 commissioners, we discussed the portion of my legislation
1699 having to do with, in my view, outdated bans on commercial
1700 nuclear investment coming from entities in allied, friendly
1701 countries. My bill would end that prohibition, which
1702 currently would hold -- could hold back critical investments
1703 that could move the U.S. nuclear industry forward.

1704 When I asked NRC Chairman Hanson about this last month,
1705 he said he thinks there is "a real opportunity" to perhaps
1706 make changes. Do you agree? What are your thoughts on this,
1707 from a DoE perspective?

1708 *Dr. Goff. You are saying bans from our allied
1709 countries?

1710 *Mr. Johnson. Yes. Mine lifts that ban. So he said he

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1711 agrees that there may be time for change. What do you think?

1712 *Dr. Goff. For us to export to certain countries?

1713 *Mr. Johnson. No.

1714 *Dr. Goff. Oh, okay.

1715 *Mr. Johnson. For investments --

1716 *Dr. Goff. Yes, sir.

1717 *Mr. Johnson. -- from allied -- friendly allied

1718 countries in the United States.

1719 *Dr. Goff. I think we -- you know, we want to make sure

1720 we still have control of those assets in the United States,

1721 and make sure they have appropriate control. But I think

1722 there is some potential opportunity to open up how much

1723 investment you can have --

1724 *Mr. Johnson. Okay.

1725 *Dr. Goff. -- in nuclear power plants.

1726 *Mr. Johnson. All right. Now, Mr. Dorman, let me go to

1727 you. In my legislation there are a couple of provisions

1728 where we are looking for the Nuclear Regulatory Commission to

1729 do a deep dive and report back to us here in Congress some of

1730 the unique licensing issues for some of the nuclear power

1731 applications of the future.

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1732 I am particularly interested not only in advanced
1733 techniques for speeding up the manufacturing of small modular
1734 reactors and micro-reactors, but also the innovative uses for
1735 these reactors in manufacturing perhaps one day being used to
1736 heat and power huge industrial facilities, data centers, and
1737 other energy-intensive industries. So Mr. Dorman, is NRC
1738 looking into these things now?

1739 And how is the Commission preparing for the licensing
1740 process for new manufacturing techniques and non-electric
1741 applications in the future?

1742 *Mr. Dorman. Thank you, Congressman. We are looking at
1743 those issues.

1744 As you know, the X-energy application that we expect in
1745 the next year is anticipated to provide process heat for a
1746 Dow facility.

1747 We are also -- the staff is looking at micro reactors,
1748 and particularly the factory manufacture and transport of
1749 micro reactors, and is developing a paper for the Commission
1750 on that subject. So we would be happy to also report to the
1751 committee.

1752 *Mr. Johnson. Great. Well, as one that is very

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1753 interested in America reasserting its leadership role in
1754 commercial civilian nuclear energy both here and abroad,
1755 because we know it has geopolitical implications, I am glad
1756 to hear the answers from both of you today.

1757 Mr. Chairman, I yield back.

1758 *Mr. Duncan. The gentleman yields back. I now go to
1759 Ms. Kuster for five minutes.

1760 *Ms. Kuster. Chairman Duncan and Ranking Member
1761 DeGette, thank you so much for this hearing on nuclear
1762 energy.

1763 Nuclear power is a key piece of our electric system in
1764 the United States. There are 54 nuclear power plants in the
1765 United States, including in New Hampshire. These power
1766 plants provide nearly 20 percent of the electricity generated
1767 in our country.

1768 Preserving existing nuclear resources is an important
1769 part of meeting our carbon reduction goals. And as a recent
1770 MIT study found, if existing nuclear power plants were to
1771 close we would see an increase in coal and natural gas
1772 production to make up for the lost power generation.

1773 To help our existing nuclear fleet remain operational,

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1774 Congress included the civilian nuclear credit program in the
1775 Bipartisan Infrastructure Law and a production tax credit for
1776 existing nuclear generators in the Inflation Reduction Act.

1777 A question for Mr. Goff. Can you comment on how the
1778 program passed in the Bipartisan Infrastructure Law and the
1779 Inflation Reduction Act are helping the existing nuclear
1780 fleet?

1781 *Dr. Goff. Well, first, we very much appreciate, you
1782 know, Congress moving forward on those actions. I think they
1783 are very critical to make sure that we stem closures of
1784 nuclear power plants. We have had a number of closures and,
1785 basically, any closure we need to be able to replace.

1786 So, yes, we had this Civil Nuclear Credit Program that
1787 moved forward first, and has done their round of
1788 solicitations, and was going forward potentially with one
1789 activity in that area.

1790 On the production tax credit, that has not been
1791 implemented yet, but we are, you know, anticipating getting
1792 it implemented over the next year or so.

1793 We should note we think that those are the very
1794 complementary programs. You know, we have looked at some on

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1795 the civil nuclear credit. Will the production -- would
1796 passage of the production tax credit eliminate the need for
1797 the civil nuclear credit? And the analysis that has been
1798 performed indicates that, no, there are still some plants
1799 that will have -- you know, will still potentially need the
1800 Civil Nuclear Credit in addition to, potentially, to the
1801 production tax credit. So we think those are very nice,
1802 complementary things, moving forward.

1803 *Ms. Kuster. And I want to take a step back and ask you
1804 to think holistically. I know you had 30 years experience in
1805 the field, and a Ph.D. in nuclear engineering.

1806 It is clear from the slate of 15 bills that are subject
1807 to the hearing today that Congress is very interested in
1808 identifying ways to ensure that the United States is a
1809 leader, particularly in advanced nuclear energy, moving
1810 forward. Advanced nuclear reactors are designed to be safer
1811 and have fewer environmental externalities than traditional
1812 light-water reactors.

1813 If you were in Congress, Mr. Goff, what steps would you
1814 take to promote the United States' role as a leader in
1815 advanced nuclear energy moving forward?

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1816 *Dr. Goff. Well, first, let me acknowledge what you are
1817 saying along that. I think we are the leaders in the
1818 innovation. We do have great companies and vendors that have
1819 developed the technology, the world-class technology. So I
1820 think we have the innovative technologies out there.

1821 We need to now make sure that we can effectively deploy
1822 those technologies and be able to export them, as well. I
1823 mean, some of the key things that we need to do as far as on
1824 deployment, say domestically, is we need to make sure that we
1825 are de-risking those deployments. These are big, capital-
1826 intensive projects. We in general -- the country as a whole
1827 -- we haven't always delivered well on large construction
1828 projects. We have got to make sure that we do deliver on the
1829 deployment of these reactors, and make sure that we have
1830 systems that can de-risk those, especially those first-of-a-
1831 kind deployments.

1832 That is why we are very appreciative of the funding from
1833 the Congress on the Vance Reactor Demonstration Project and
1834 the Carbon Free Power Project. Us doing those public-private
1835 partnerships to de-risk those initial deployments, I think,
1836 are very important so we can get additional reactors

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1837 deployed.

1838 So focusing again on things that we can do to de-risk
1839 those initial deployments, I think, is very important. And
1840 that will also then lead to being able to do exports, because
1841 I think, again, this is very critical, that we are exporting
1842 these technologies, as well.

1843 *Ms. Kuster. I am going to try to squeeze in one quick
1844 one for Mr. Dorman.

1845 I share this enthusiasm for the advanced nuclear energy,
1846 but I am concerned about safety and de-risking. Mr. Dorman,
1847 what resources does the NRC need to ensure advanced nuclear
1848 reactors are deployed safely?

1849 Twenty seconds.

1850 *Mr. Dorman. Thank you, Congresswoman.

1851 I think we have included those resources in our budget
1852 requests, and we need to continue our hiring efforts to make
1853 sure that we are getting the critical skills that we need
1854 using the insights from our pre-application engagements with
1855 the developers.

1856 *Ms. Kuster. And I think we need to be cautious about
1857 the deep cuts that have been proposed by our colleagues.

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1858 So thank you, and I yield back.

1859 *Mr. Duncan. The gentlelady yields back on. I will now
1860 go to Michigan, Mr. Walberg, for five minutes.

1861 *Mr. Walberg. Thank you, Mr. Chairman, and thank you,
1862 Mr. Goff and Mr. Dorman, for being here.

1863 Nuclear energy provides the clean, reliable, affordable
1864 power this country needs. I know the importance of our
1865 nuclear sector firsthand, with nuclear plants on both Lake
1866 Michigan and Lake Erie shores in my district. But the
1867 current licensing and regulatory processes for new projects,
1868 upgrading current reactors, and maintaining and operating our
1869 existing fleet is just too onerous. We must update the
1870 government's processes.

1871 Mr. Dorman, my draft legislation, the Nuclear Advisory
1872 Committee Reform Act, aims to speed up the licensing
1873 processes through reforms to the Advisory Committee on
1874 Reactor Safeguards. What is the role, first, of the Advisory
1875 Committee on Reactor Safeguards?

1876 And second, what kind of licensing actions do they
1877 participate in, and how often do they participate?

1878 *Mr. Dorman. Congressman, the Advisory Committee on

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1879 Reactor Safeguards is a group of independent experts hired by
1880 the Commission who report to the Commission, and they provide
1881 an independent review of the work that the staff does in its
1882 licensing. They generally participate in any new license,
1883 renewed license, and other significant licensing actions.

1884 *Mr. Walberg. Significant work that they have to do,
1885 and needs to be done as well, but as efficiently as possible.

1886 As I mentioned before, the nuclear community has
1887 suggested that the NRC implement a more efficient process for
1888 reviewing the power uprate license amendment applications
1889 consistent with NRC practice as recently as a decade ago.

1890 Additionally, where nuclear operators are interested in
1891 pursuing multiple levels of uprate, the NRC should consider
1892 approaches to streamline the license amendment applications
1893 so that an operator can submit the necessary technical
1894 reviews once, instead of having to prepare redundant
1895 applications and costs.

1896 So, Mr. Dorman, with over two gigawatts of new clean
1897 energy capacity available from potential uprates, what is the
1898 NRC doing to reverse the trend of longer and more costly
1899 uprate reviews?

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1900 *Mr. Dorman. Congressman, we have not had uprate
1901 reviews for a number of years. And so we know that, from the
1902 incentives in the Inflation Reduction Act, that the industry
1903 is actively looking at power uprate applications that we are
1904 expecting, based on the feedback we are getting, in late 2025
1905 into 2026. So we are looking at our uprate processes, and
1906 looking at how we can gain efficiencies in those reviews as
1907 the --

1908 *Mr. Walberg. Ways to streamline and --

1909 *Mr. Dorman. Yes, sir.

1910 *Mr. Walberg. Dr. Goff, a recent study by the
1911 University of Michigan found that the premature closure of
1912 the Palisades Nuclear Power Plant just north of my district
1913 will have an adverse economic impact on the region of more
1914 than \$250 million annually. As I said before, it will also
1915 address the critical needs for baseload generation in our
1916 state.

1917 Republicans and Democrats came together in Michigan to
1918 fund reopening of the plant. And now to the decision lies
1919 with the DoE. Do you have any updates on those efforts?

1920 This is a cone of silence in the room, as well, so be

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1921 frank.

1922 [Laughter.]

1923 *Dr. Goff. Well, first, I commend those efforts. We
1924 want to keep plants up and operational, online. This would
1925 be the first time we would, you know, restart a license on
1926 that. But those -- we commend the actions that have been
1927 taken by -- in Michigan on trying to move forward on that,
1928 and we are still assessing, I guess, what can be done as far
1929 as the different options out there.

1930 *Mr. Walberg. Well, assess well, assess efficiently,
1931 and don't waste any time.

1932 *Dr. Goff. Yes.

1933 *Mr. Walberg. Energy is needed. And right now I think
1934 there is a bipartisan support level that we haven't seen
1935 before on nuclear power for all sorts of reasons, including
1936 climate, environmental concerns, et cetera. So thank you.
1937 We will keep watch.

1938 I yield back, Mr. Chairman.

1939 *Mr. Duncan. The gentleman yields back. I now go to
1940 Ms. Schrier for five minutes.

1941 *Ms. Schrier. Thank you, Mr. Chairman. Thank you,

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1942 Ranking Member DeGette. And thank you, Dr. Goff and Mr.
1943 Dorman, for being here today.

1944 Uranium, obviously, is a critical fuel source for the
1945 United States, with nuclear power providing nearly 20 percent
1946 of our electricity and half of our carbon-free power. We
1947 also must eliminate our reliance on Russia for nuclear fuel,
1948 and prevent U.S. dollars from flowing into the hands of
1949 Russian interests.

1950 This committee in May passed legislation to prohibit
1951 imports of uranium from the Russian Federation with
1952 safeguards to ensure that our nuclear fleet has access to the
1953 fuel that it needs to continue operating. This ban will
1954 provide the industry with certainty around need and demand,
1955 and the price-insensitive Russian uranium supply that in
1956 recent years has eroded U.S. capabilities.

1957 Today we are considering the Nuclear Fuel Security Act
1958 of 2023, which is intended to expand our domestic capability
1959 to produce, convert, and enrich uranium, both for the
1960 existing fleet and for advanced nuclear reactors under
1961 development right now. I was wondering, Dr. Goff, how would
1962 this legislation, including an expanded strategic uranium

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1963 reserve, work in tandem with uranium -- with the Russian
1964 uranium import ban to restore domestic fuel cycle
1965 capabilities in the U.S. and give us national security?

1966 *Dr. Goff. You know, we are very supportive of any
1967 activities, again, to be moving forward to incentivize being
1968 able to build out additional uranium enrichment and
1969 conversion-type activities in the United States.

1970 That, with the -- and the American assured fuel supply,
1971 as far as authorizing that, I think that is something that is
1972 potentially very good, as well. That is a critical component
1973 of us being able to address shortfalls of uranium, enriched
1974 uranium. So the ability to be able to enlarge that, you
1975 know, fuel supply there provides us more of a buffer if there
1976 is some type of interruption in the future.

1977 But again, you know, we very much support trying to see
1978 how we can work together to incentivize new capacity for
1979 enrichment in the United States to be able to work ourselves
1980 off -- long-term, off the Russian supply of material.

1981 *Ms. Schrier. Thank you. And I appreciate your working
1982 with this committee, too, because we want to do whatever you
1983 need, within reason, to be able to hasten that. I anticipate

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1984 you will face many barriers along the way, and we want to
1985 work with you because of this need to convert to non-emitting
1986 sources.

1987 I was also wondering, because there were provisions in
1988 the bill that we passed, where else can we source uranium,
1989 say, from friendlier countries?

1990 *Dr. Goff. Right now we do -- you know, we use about 15
1991 million SWU. The unit for enrichment is this Separative Work
1992 Unit. The commercial fleet every year uses about 15 million
1993 of those things. In the United States right now we only have
1994 about 4.5 million SWUs. So we are buying right now a lot of
1995 our material already from Europe, primarily, that -- there
1996 are, yes, various enrichment capacities in Europe.

1997 And then, like I say, right now we have around 24
1998 percent of our material comes from Russia. So we are working
1999 with our allies and partners for that material.

2000 *Ms. Schrier. Where does Canada fit in that mix? My
2001 understanding is that we could significantly source from
2002 Canada.

2003 *Dr. Goff. They do -- they provide raw uranium material
2004 and conversion. They don't do enrichment. Their reactors

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2005 don't require, in general, don't necessarily have to have a
2006 lot of enrichment. But they are a valuable partner for
2007 providing uranium and uranium conversion services that will
2008 feed into an enrichment process.

2009 *Ms. Schrier. Thank you for that clarification.

2010 And I yield back.

2011 *Mr. Duncan. The gentlelady yields back. I now go to
2012 Kentucky, to Mr. Guthrie. Five minutes.

2013 *Mr. Guthrie. Thank you. Welcome to Kentucky, the
2014 great Commonwealth.

2015 So the Commonwealth is a known energy-producing state,
2016 and we are trying to maintain our position as an energy-
2017 producing state. Our state and community leaders are looking
2018 at converting brownfield sites, and particularly where there
2019 were coal-fired plants that are no longer operating, into
2020 nuclear sites.

2021 And so, Dr. Goff -- a question for both of you, but
2022 start with Dr. Goff -- are siting and licensing decisions
2023 faster at brownfield sites, and particularly when there is
2024 already some critical infrastructure in place?

2025 And what is the Department of Energy doing to

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2026 coordinate?

2027 So is that -- can it be quicker, and then what are you
2028 guys doing to coordinate that?

2029 *Dr. Goff. It has the potential to be quicker, as Mr.
2030 Dorman mentioned earlier, that you --

2031 *Mr. Guthrie. I was in another hearing, I am sorry --

2032 *Dr. Goff. No, no --

2033 *Mr. Guthrie. -- I apologize.

2034 *Dr. Goff. There is a lot of characterization already
2035 for those existing sites. So you could rely on those to help
2036 support, you know, the environmental reviews on that, as
2037 well.

2038 I mean, the Department is supportive of those type of
2039 activities. We did issue a report last year that really did
2040 a detailed look at trying to identify brownfield sites around
2041 the country, and look at, you know, what are -- which ones
2042 are very potentially viable.

2043 The other real benefit that they have, though, is also -
2044 - is you have an educated workforce in the energy sector, as
2045 well. So you have a workforce that can transition from a
2046 coal-fired plant to a nuclear plant. It actually looked at,

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2047 again, how many of those jobs can transition over, which is,
2048 again, a very large fraction. So, yes, there is a lot of
2049 opportunity in trying to do that.

2050 And I will note one of our demonstrations that we are
2051 doing, the TerraPower demonstration in Wyoming, is going at a
2052 retiring coal-fired plant. So we will be learning a lot from
2053 that process and how much that can streamline the process.

2054 *Mr. Guthrie. Thank you.

2055 And so then, Mr. Dorman, what is the NRC doing in that
2056 respect for guidance for those sites, particularly? Just
2057 kind of comment on that.

2058 *Mr. Dorman. Yes, I agree with Dr. Goff that there are
2059 opportunities here. I think how recent and the data and
2060 methods are that characterize this site will impact how much
2061 benefit we get from streamlining the review in that regard.

2062 There is also unique issues at a coal site potentially,
2063 that the coal ash contains naturally occurring radioactive
2064 material that has been concentrated that needs to be
2065 characterized and considered in planning for a nuclear
2066 facility there, and ultimately for the closure of that
2067 facility and the cleanup of it. So there may be unique

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2068 issues there.

2069 We have -- you mentioned the TerraPower in Wyoming. We
2070 also have recently completed the staff safety evaluation for
2071 a demonstration reactor in Tennessee, which is on a former
2072 nuclear site, DoE. So again, we were able to take some of
2073 the insights there from the already-characterized site to
2074 help streamline our review.

2075 *Mr. Guthrie. Okay, thank you. Well, that concludes my
2076 question for this panel if anybody needs time.

2077 Or Mr. Chair, if not, I will yield back.

2078 *Mr. Duncan. The gentleman yields back. I will now go
2079 to Florida to Ms. Castor, I believe, for five minutes.

2080 *Ms. Castor. Well, thank you, Chairman Duncan and
2081 Ranking Member DeGette, for organizing this important hearing
2082 on how we update our nuclear policies here in America. It is
2083 a good time to do that, because over the past couple of years
2084 Democrats and President Biden have made tremendous
2085 investments in the nuclear power industry. And it is
2086 critical for all of us to work together to build on that
2087 process.

2088 The Bipartisan Infrastructure Law provided \$6 billion

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2089 for the Civil Nuclear Credit Program, funds that will ensure
2090 our already-existing fleet of nuclear reactors stays safe and
2091 competitive. We have 93 reactors at 55 plants. They provide
2092 46 percent carbon -- or they provide 20 percent of our
2093 electricity generation and 46 percent of our carbon-free
2094 power.

2095 Then add on the Inflation Reduction Act, Democrats
2096 created a tax credit of up to 1.8 cents per kilowatt hour for
2097 zero-emission nuclear energy, and provided DoE with 700
2098 million to invest in increasing the availability of next-
2099 generation nuclear fuel for advanced reactors. So like I
2100 said, this is a very good time to do this.

2101 Mr. Dorman, what is the oldest reactor in the U.S. that
2102 is operating currently?

2103 *Mr. Dorman. I used to know that, but it closed. I
2104 think it is Dresden in Illinois --

2105 *Ms. Castor. So how old?

2106 *Mr. Dorman. -- at this point.

2107 *Ms. Castor. -- As we extend the -- we go through the
2108 safety review on extension of licenses, what is our oldest
2109 reactor? What do we need to be considering?

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2110 *Mr. Dorman. If I remember right, I think Dresden was
2111 licensed around the 1970 timeframe, so it would be 53 years-
2112 ish.

2113 *Ms. Castor. As we go through this process of trying to
2114 safely extend the life of nuclear power plants, I am
2115 concerned with extreme events right now. And there is one
2116 plant in Florida, Turkey Creek, where it was built right
2117 there between Biscayne Bay and the Everglades. They had
2118 extended the life of that plant a few years ago, and then did
2119 a safety review, and they rolled it back.

2120 So I am curious, as we update our policies on review of
2121 the existing plants, do you have the authority to really look
2122 at the impacts of climate change, whether it is extreme heat,
2123 or flash floods, hurricanes, you know -- earthquakes are a
2124 different, or a little different. But I just -- as we talk
2125 about streamlining and environmental reviews, I don't want us
2126 to lose sight of the increasingly unpredictable extreme
2127 events caused by climate change.

2128 *Mr. Dorman. Yes. Thank you, Congresswoman.

2129 Following the Fukushima accident we did a complete
2130 review of flooding and seismic issues for all the operating

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2131 plants in the United States, and we also established what we
2132 call a process for ongoing assessment of natural hazards
2133 information. So that is a process where the staff is
2134 constantly looking to USGS for seismic, looking to NOAA for
2135 weather information, looking to the Corps of Engineers for
2136 dam reliability issues that could impact nuclear power
2137 plants.

2138 Where we have -- where we would see any gap in the
2139 licensing basis of an existing plant based on new information
2140 we have the authority we need to engage that licensee and
2141 bring about change to address that, such a gap, if it were to
2142 occur.

2143 *Ms. Castor. Dr. Goff, do we need to -- as we update
2144 policies, do we need to keep anything in mind in particular
2145 for extension of useful life, or the new sites for the small
2146 modular reactors when it comes to these -- the shifting
2147 extreme events?

2148 *Dr. Goff. Yes, we do need to take into account the
2149 climate, and the river, the water usage.

2150 And I will note a lot of these plants, though, some of
2151 the advanced ones, can actually do more dry cooling, too. So

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2152 they have less water needs, which could be very important
2153 going forward --

2154 *Ms. Castor. Because wasn't there recently an incident
2155 in France, where the water temperature to cool the reactor
2156 was at issue?

2157 *Dr. Goff. You can at times downrate plants because of
2158 the -- whatever their cooling water is. If it gets too high,
2159 they have to back off on the power level. That happens lots
2160 of times during the summer at a lot of different areas, and
2161 all is --

2162 *Ms. Castor. So do you need -- do the agencies need
2163 additional authorities, or do you have the authorities that
2164 exist now to conduct all of the necessary reviews?

2165 *Dr. Goff. I believe we have the authorities right now
2166 to do those necessary reviews to assess --

2167 *Ms. Castor. And would any of the legislation here
2168 counteract that, take authorities away that you need in this
2169 unpredictable world right now?

2170 *Dr. Goff. Not that I am aware of, no.

2171 *Mr. Dorman. Not that I am aware of.

2172 *Ms. Castor. All right. Thank you very much. And --

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2173 *Mr. Duncan. The gentlelady yields back, and I will now
2174 go to Alabama.

2175 Mr. Palmer, five minutes.

2176 *Mr. Palmer. Thank you, Mr. Chairman. I appreciate the
2177 witnesses being here. I want to get a little more specific
2178 about what we could do going forward in terms of utilizing
2179 nuclear technology for generating power, but before I do that
2180 I want to get back to this issue about fuel. And long term,
2181 if we transition to advanced reactors that can recycle spent
2182 fuel rods, that could virtually eliminate reliance on any
2183 foreign supply chain for enriched uranium.

2184 Dr. Goff, I think you were talking about our reliance on
2185 Russia for uranium. We had the director of the National
2186 Nuclear Laboratory in here from Idaho, and he made the point
2187 that if we went to the advanced reactors and started
2188 recycling the spent fuel rods, that we could operate our
2189 nuclear facilities for about 100 years. So I think that
2190 would address that issue. Not totally, but it would address
2191 it in a very significant way.

2192 Mr. Dorman, you served on nuclear submarines. And one
2193 of the things that interests me is the safety and the power

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2194 generation capacity of a nuclear submarine. It is about 150
2195 to 200 megawatts. Is that about right?

2196 *Mr. Dorman. That sounds like the right ballpark. It
2197 has been about 30 years for me, but that sounds about right.

2198 *Mr. Palmer. Yes. But the thing that interests me most
2199 about this is that they are a standard design. They are
2200 modular. They can be assembled somewhere else, and then be
2201 installed in a submarine. I don't know that we have ever had
2202 to replace one. We may have, but they are designed such that
2203 they can fit pretty much any submarine that we operate.

2204 And if we were to go to the small modular reactors, I
2205 think, by definition, they can -- a small modular reactor can
2206 produce up to 300 megawatts of power. Is that your
2207 understanding?

2208 *Mr. Dorman. That is the range we are looking at for
2209 most of the applications we are anticipating. Yes, sir.

2210 *Mr. Palmer. And one of the points I think that you
2211 raised was the problem with fitting things into the grid. It
2212 is a huge problem for renewables. That is one of the reasons
2213 why there is so much interest across the aisle for building
2214 out a new grid.

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2215 But with a small modular reactor, an SMR, you could fit
2216 that in pretty much anywhere. That is one of the advantages
2217 of a small -- of an SMR, is that it can be located in places
2218 where a larger nuclear reactor or renewables could not to
2219 meet the power needs of different communities. Is that a
2220 fair statement?

2221 *Mr. Dorman. Yes. So we are focused on the safety and
2222 less on the grid compatibility piece, except for the reliable
2223 power back to the plant. But it sounds reasonable.

2224 *Mr. Palmer. Well, that is -- the safety factor is one
2225 of the real assets of the SMRs, is because they are standard
2226 design, they are modular, and you even have micro reactors
2227 that the military is looking at using to power military
2228 bases, but could also be used in -- to meet power needs in
2229 emergency situations, whether it is post-disaster -- is that
2230 a fair point, as well?

2231 *Mr. Dorman. Yes.

2232 *Mr. Palmer. Well, here is part of what I think we need
2233 to be thinking about, Mr. Chairman, is that we have this
2234 emerging technology. We have got some that have been
2235 approved by the NRC. I think there is projects different

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2236 places around the country, one I know in Utah. And this
2237 might be the way to go, because these can be manufactured and
2238 assembled, delivered on site in locations where we can't get
2239 turbine farms, solar farms, can't get a large nuclear
2240 reactor. And the permitting on this ought to be a
2241 considerably shorter duration than any of these other
2242 facilities that we are talking about.

2243 Mr. Goff, Mr. Dorman, either one of you, comment on
2244 that.

2245 *Mr. Dorman. I think you hit a key principle there,
2246 Congressman, of standard design. You know, once we have gone
2247 through and approved a design, it should be very
2248 straightforward for us to do the safety review for that
2249 design in other locations. That has not been the experience
2250 in this country. We have 93 very different reactors, so the
2251 designs have evolved as it has come along.

2252 So I think getting a very standard design would be very
2253 helpful to a streamlined process.

2254 *Mr. Palmer. I really appreciate the opportunity to
2255 raise these points. This is what France does with their
2256 nuclear reactors with standard design. I think it is a good

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2257 direction for the United States.

2258 I yield back.

2259 *Mr. Duncan. The gentleman yields back, and I will go
2260 to Maryland, Mr. Sarbanes.

2261 *Mr. Sarbanes. Mr. Chairman, thanks very much, and
2262 thanks to you all.

2263 Obviously, based on the hearing today and some of the
2264 bills that we have been speaking of, we know that while
2265 nuclear energy is already a very significant force in our
2266 domestic energy production portfolio, there is opportunities
2267 to work in a bipartisan way to try to bring its constant
2268 reliable and carbon-free power to even more Americans. So it
2269 is a very exciting topic, actually, in the broad context of
2270 all the challenges we are facing on the energy front.

2271 So we know this will require licensing and deploying
2272 nuclear reactors, but another critical part of the domestic
2273 expansion of nuclear energy is going to be building and
2274 maintaining a robust Federal workforce -- we have
2275 acknowledged that, I know others here have spoken to it -- a
2276 workforce that we can count on every day to ensure safe and
2277 secure nuclear operations, as well as enable technological

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2278 advancements.

2279 This is very important to the broad public, too. If the
2280 full promise of this resource is going to be realized, we
2281 know, looking historically, that the public needs to have
2282 confidence. That derives not just from the technology, but
2283 it derives from the experts that are administering and
2284 managing the technology. So I want to learn a little bit
2285 more about the current workforce at the NRC and the
2286 Department of Energy's Office of Nuclear Energy.

2287 Mr. Dorman, can you talk about the importance to the NRC
2288 of retaining current staff, people you have that are good and
2289 that we can rely on, while also obviously trying to recruit
2290 new staff both at early and mid-career levels? Because I
2291 imagine being able to pull people in who have got experience
2292 over years is an important part of the resource picture that
2293 you want to build.

2294 And then give me the flip side. If we can't adequately
2295 staff the NRC, what are the consequences that you can foresee
2296 there?

2297 *Mr. Dorman. Thank you, Congressman.

2298 I think, as was touched on earlier in the conversation,

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2299 we have -- about a third of our workforce is currently
2300 eligible to retire. And so one of the blessings we have is
2301 that our workforce works well past their eligibility to
2302 retire, and that average number has actually been increasing
2303 in recent years. We have a very dedicated and committed
2304 workforce.

2305 But they are not going to be there forever, and so we
2306 are working hard to replenish the staff. We hired over 200
2307 people last year, and we are on track to hire probably 250 to
2308 300 people this year, which means that about 15 to 20 percent
2309 of our workforce will be less than 2 years. So we are very
2310 focused on staff development, training, and qualification,
2311 getting those people up to speed in the work that we do so
2312 that they can continue to pick up that load.

2313 You mentioned the distribution. We have, over the last
2314 three or four years, re-instituted our entry-level hiring
2315 program -- we call it an apprenticeship network -- to bring
2316 in people at the start of their career. But we are also very
2317 reliant on a significant portion of our external hiring being
2318 experienced people that we bring in with the knowledge and
2319 skills, and we just work with them on developing the

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2320 regulatory tradecraft.

2321 *Mr. Sarbanes. And Mr. Goff, could you talk about this
2322 in the context of the Department of Energy's Office of
2323 Nuclear Energy, and the recruiting and retaining strategies
2324 you are using there?

2325 *Dr. Goff. I think we have the similar challenges that
2326 were noted by the Nuclear Regulatory Commission. We have --
2327 a number of our staff could retire. In fact, over the last
2328 few years we have experienced a lot of attrition through the
2329 retirement.

2330 As far as on the Federal staff, we are much smaller than
2331 the Nuclear Regulatory Commission, but we are responsible for
2332 the laboratories, which does a lot of our work. And we are
2333 seeing significant hiring increases in the laboratories,
2334 especially, I would say, at Idaho National Lab, the Office of
2335 Nuclear Energy's lab. We are, you know, seeing a 10 to 20
2336 percent increase in hiring.

2337 But you are getting a lot of turnover, as well. There
2338 is a lot of competition with all these new vendors. So
2339 people are leaving, which -- I support that, I want the
2340 vendors and all to be successful. But there is more turnover

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2341 now within the industry --

2342 *Mr. Sarbanes. Yes --

2343 *Dr. Goff. -- and more growth.

2344 *Mr. Sarbanes. Let me follow on that in the time I have
2345 left. And I do just want to acknowledge, as I know has been
2346 done already, but Ranking Member DeGette has H.R. 4528, which
2347 is -- would help significantly in terms of this recruitment
2348 and retention challenge.

2349 But talk about the competition with the vendors, because
2350 everybody's efforts to recruit and retain is derivative of a
2351 broader ecosystem in which we are seeing shortages, and every
2352 player that is looking for these people is competing. So
2353 what does that look like?

2354 Because it is sort of -- every -- you know, poaching,
2355 stealing, borrowing, whatever you want to call it, talk to
2356 that dynamic in 15 seconds, if you can.

2357 *Mr. Duncan. The gentleman yields back. I will now go
2358 to the --

2359 *Mr. Sarbanes. Okay.

2360 *Mr. Duncan. -- crossroads of America, Mr. Bucshon, for
2361 five minutes.

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2362 *Mr. Sarbanes. Zero --

2363 *Mr. Bucshon. Thank you, Mr. Chairman. We have two
2364 hearings going at the same time, Health and this, so I
2365 apologize.

2366 I want to thank the witnesses, of course, for joining us
2367 today.

2368 America can and should be a leader in the advanced
2369 nuclear energy space. I was with Chairman Rodgers on the
2370 trip over to Europe, to Poland and Czech Republic, and we
2371 heard a lot about what they are doing over there, and we want
2372 to be leaders here.

2373 It is a valuable component to an all-of-the-above energy
2374 strategy. It helps with the goal of lower emissions, and it
2375 contributes immensely to a diverse and secure energy mix in
2376 the United States. I am interested in boosting the
2377 development and deployment of advanced nuclear energy
2378 technologies here in the United States, and there are a
2379 number of hurdles that companies may face when seeking to
2380 license advanced nuclear reactor technologies.

2381 Mr. Dorman, could you just -- and I know you may have
2382 done some of this -- could you just describe briefly the

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2383 interactions a new application has with NRC, from
2384 pre-application meeting and planning to the acceptance review
2385 and through the actual licensing process? What are the
2386 steps?

2387 *Mr. Dorman. Thank you, Congressman.

2388 So the pre-application is an entirely voluntary process,
2389 but we strongly encourage it, particularly with new and
2390 innovative technologies, because it gives the opportunity for
2391 the staff to learn the technology and be better prepared for
2392 the application, and for the applicant to understand what the
2393 agency is going to be looking for in a complete application.
2394 So it is -- it can take several years, depending on what
2395 point in the development of the design the applicant engages.

2396 The license review, once the application comes in, will
2397 take about 60 days to look at the application against the
2398 regulatory requirements and determine that the application is
2399 complete. And then we will docket it for the staff's review,
2400 and establish a schedule for that review based on the issues
2401 that arise in that licensing application.

2402 *Mr. Bucshon. So do you know roughly how many hours of
2403 work would typically be charged?

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2404 Because I have -- one of the pieces of legislation we
2405 are talking about is the Advanced Reactor Fee Reduction Act,
2406 trying to reduce the cost of this process. Do you know
2407 roughly how many hours of work would typically be charged in
2408 fees for the process?

2409 *Mr. Dorman. It is going to vary, depending on the
2410 innovations and the complexities in the design.

2411 *Mr. Bucshon. Right, yes.

2412 *Mr. Dorman. -- fixed number, but generally, I would
2413 say, on the order of the ten to tens of thousands of staff
2414 hours.

2415 *Mr. Bucshon. Yes, so a very costly process.

2416 *Mr. Dorman. Yes.

2417 *Mr. Bucshon. Do you know roughly what portion of these
2418 initial fees are mission-direct costs and what portion are
2419 indirect or administrative costs?

2420 *Mr. Dorman. Roughly, I would say half. There is one
2421 hourly rate that the current --

2422 *Mr. Bucshon. Right.

2423 *Mr. Dorman. -- that we currently calculate, and I
2424 think it is in the ballpark of half.

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2425 *Mr. Bucshon. Yes, \$300 an hour, I think, final hour
2426 rate.

2427 *Mr. Dorman. Right.

2428 *Mr. Bucshon. Something along those lines.

2429 *Mr. Dorman. Yes, sir.

2430 *Mr. Bucshon. Okay. In your opinion, would eliminating
2431 some of the costs for pre-licensing activities encourage more
2432 applications and designs from smaller companies?

2433 Do you think that is a rate-limiting step?

2434 *Mr. Dorman. I think it could. That is kind of out of
2435 my wheelhouse.

2436 *Mr. Bucshon. Yes.

2437 *Mr. Dorman. I think the predominant cost for the
2438 applicant is the development of their design, and the
2439 research that they need to do to provide the technical basis
2440 to support it. But I am sure that reducing the cost of our
2441 review would be --

2442 *Mr. Bucshon. Yes.

2443 *Mr. Dorman. -- appealing.

2444 *Mr. Bucshon. So -- and this is for either. I have
2445 some time left, so either one of you all. If there were

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2446 three key things that we could do that would make this
2447 process move along more quickly and keep America out front,
2448 what would it be, just broadly?

2449 And that can be, you know, regulatory reform. I mean,
2450 just in your experience, what are the rate-limiting steps?

2451 I mean, what is really holding us --

2452 *Mr. Dorman. I think Dr. Goff touched on it earlier in
2453 the context of financing. You know, I think ultimately
2454 getting these products to market is a question of the
2455 financing.

2456 I think regulatory reform is an area that we are focused
2457 on, and that is our area, and we welcome the committee's
2458 thoughts on that.

2459 *Mr. Bucshon. Yes, I mean, the longer it takes, right,
2460 the more costly it is. So it is kind of a vicious cycle,
2461 right? If it takes longer to review, it becomes -- continues
2462 to be more costly. And we are seeing that now, right, in
2463 Georgia and other places. You know, we have seen it in the
2464 past.

2465 Also, I just want to make it clear we -- the number-one
2466 focus is on safety, right, and doing this properly.

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2467 *Dr. Goff. Yes.

2468 *Mr. Bucshon. Do you have a comment?

2469 *Dr. Goff. Well, I will agree with that, yes. The
2470 number-one focus still is on safety.

2471 But yes, going back to your earlier question, I would
2472 agree, as well. I mean, one of the key issues is financing,
2473 you know, is --

2474 *Mr. Bucshon. Yes, because we are going to have these
2475 small modular nuclear reactors probably in the next 5 to 10
2476 years, maybe sooner.

2477 And, you know, every time we deploy one of these things,
2478 you know, we basically roll it up in a truck and connect it.
2479 We can't have a multi-multi-year-long -- we have to figure
2480 that out, I think, right, that we can't take 10 years when we
2481 have a product that -- everybody knows the product, it is
2482 just a matter of, okay, now we are deploying it to here, and
2483 we are going to replace an old coal-fired power plant,
2484 literally just plug it in there. We can't take 10 years to
2485 do that, right? So we have got to figure that out.

2486 I yield back.

2487 *Mr. Duncan. Good points. The gentleman yields back.

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2488 I now go to California, Mr. Cardenas. Five minutes.

2489 *Mr. Cardenas. Thank you very much, Mr. Chairman. I
2490 appreciate the leadership putting this hearing together.

2491 Over the last few months this subcommittee has had the
2492 privilege of having the Nuclear Regulatory Commission testify
2493 before us multiple times. Throughout these conversations the
2494 NRC -- I have been vocal about my concerns relating to the
2495 life cycle of spent nuclear fuel. And during our last
2496 hearing with the Commission, Chairman Hanson identified that
2497 spent fuel storage and ultimate disposal remained key policy
2498 issues that we are still having to figure out how to contend
2499 with properly.

2500 I continue to believe that addressing the legacy of
2501 toxic waste associated with nuclear energy should be at the
2502 forefront of our conversations. Our biggest priority should
2503 be to protect public health and safety. And as such, it is
2504 also our shared responsibility to ensure that current and
2505 future nuclear fleets are licensed and operated safely.
2506 Luckily, data has indicated that the production of nuclear
2507 power in the United States is safe, largely due to the
2508 current processes and regulations in place.

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2509 Of the 15 bills included in today's hearing, several
2510 reduce mandatory hearing and public notice requirements and
2511 change the environmental review process. Mr. Dorman, can you
2512 please explain what the current public notice and hearing
2513 processes look like?

2514 *Mr. Dorman. Yes, sir. When a license application
2515 comes in, and the staff has determined that it is complete
2516 and docketed it, the staff issues a notice in the Federal
2517 Register of an opportunity to comment and an opportunity for
2518 public hearing on that action.

2519 In addition, on the environmental review, we go out into
2520 the community and conduct what we call a scoping meeting,
2521 where we get the community's insights on the scope of issues
2522 at play in the environmental report for the site, and then
2523 for -- the draft environmental impact statement is noticed
2524 for comment. And then there is comment resolution in the
2525 staff reaching to a final environmental impact statement.

2526 *Mr. Cardenas. Okay. Can you please explain or discuss
2527 why the process was established the way it is, and the
2528 importance of this process?

2529 *Mr. Dorman. Well, I think part of it is governed by

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2530 the Procedures Act. So there are legal requirements that we
2531 need to meet, as well as under NEPA. But I think, in the
2532 context of the Commission's strategic goals of strategic --
2533 building stakeholder confidence in the work that we do, we
2534 are very much engaged in the communities that may be impacted
2535 by our licensing decisions, and making sure that they have
2536 the opportunity to hear and understand what we are doing to
2537 ensure that they are safe.

2538 *Mr. Cardenas. I think at the root of that, that you
2539 just described, the real purpose is because we live in the
2540 United States of America, where every human being who lives
2541 here has the right to know what is going on to the left of
2542 them, to the right of them, what is going on in their
2543 community, whether or not it is going to be safe or endanger
2544 them, et cetera.

2545 I have been legislating for 27 years now, and I heard
2546 one of my colleagues give a ridiculous comment that in China,
2547 for example, they can build a dam darn near overnight. That
2548 is a silly comparison, because in China I don't think the
2549 people have the rights that we do in this country. And thank
2550 God we have the rights that we do in this country. And with

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2551 that comes, unfortunately, processes that may cause complaint
2552 by those involved in the process.

2553 But at the end of the day, as was mentioned by Dr. Goff
2554 and you, Mr. Dorman, you agreed with one of my colleagues
2555 that public safety, safety, is at the root of everything that
2556 we should be concerned with and involved with in every step
2557 and every action that we take when it comes to nuclear
2558 facilities. Isn't that correct?

2559 *Mr. Dorman. Yes, sir. Safety is our focus.

2560 *Mr. Cardenas. Okay. Safety for people, right?

2561 *Mr. Dorman. Yes.

2562 *Mr. Cardenas. Thank you. Can you similarly expand on
2563 what the current environmental review process looks like, its
2564 history, and the importance of each aspect of the process?

2565 *Mr. Dorman. Well, I briefly touched on the sequence of
2566 events --

2567 *Mr. Cardenas. Yes.

2568 *Mr. Dorman. -- of the scoping and drafting, but there
2569 is -- it actually starts with the applicant doing site
2570 characterization, and characterizing the environment of the
2571 site that they plan to work on, and what they propose to do

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2572 at that site, and exploration of alternatives. It includes
2573 an assessment of severe accident management alternatives,
2574 ways that, if something adverse did happen, it could be
2575 mitigated.

2576 So there is a very detailed process looking at the site,
2577 the potential impacts to the site, alternatives, and
2578 mitigations.

2579 *Mr. Cardenas. And there are various levels of
2580 governments in the process, local governments, state
2581 governments, Federal Government, all these different
2582 processes.

2583 *Mr. Dorman. Yes.

2584 *Mr. Cardenas. Do you think there is a possibility that
2585 we could actually be more efficient by having more parallel
2586 tracks when and if -- without compromising safety, without
2587 compromising informing the public -- perhaps more parallel
2588 tracks?

2589 *Mr. Dorman. Parallel tracks and, really, a thorough
2590 understanding of the stakeholder community so that we engage
2591 them very early in the process so that all the issues get
2592 raised early so that they can be addressed efficiently.

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2593 *Mr. Cardenas. Excellent. Thank you very much, Mr.
2594 Chairman. I apologize, my time expired. I yield back.

2595 *Mr. Duncan. The gentleman's time has expired. I will
2596 now go to the vice chair of the committee, Mr. Curtis, for
2597 five minutes.

2598 *Mr. Curtis. Thank you, Mr. Chairman. I really
2599 appreciate this hearing. This has been very interesting. I
2600 think it should be very encouraging to the American people to
2601 hear the vast amount of bipartisan enthusiasm for this.

2602 I think we have heard today about a world where we see
2603 hundreds of nuclear plants in -- by the year 2050 and perhaps
2604 even beyond that. And yet I have watched the struggle to --
2605 in Utah we have a project by UAMPS, a -- power cities. There
2606 is also one that you two have referred to as TerraPower. I
2607 prefer to refer to it as Pacificorp, because that brings it
2608 back to Utah, even though the plant will actually go in
2609 Wyoming. But strong Utah ties there.

2610 And in the case of Pacificorp, I think you see
2611 incredibly strong resources coming together to take every
2612 advantage of moving forward with permitting in a pretty
2613 powerful way. Yet in the example of UAMPS, you have a number

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2614 of cities, some of which are in the tens of thousands of
2615 residents, not hundreds of thousands, very limited resources.
2616 And I have watched from the beginning of their project
2617 seeming -- impossible to cross this hurdle. So in my few
2618 minutes today I would like to talk about that barrier, and
2619 how we lower that barrier to get to the hundreds of plants
2620 that we foresee.

2621 I have a bill. It is called the Advanced Nuclear
2622 Reactor Prize Act. It provides assistance to innovators that
2623 successfully license and deploy advanced reactors.
2624 Currently, first mover advanced reactors will have to expend
2625 significant financial resources. You both kind of called out
2626 finances as one of our most difficult barriers. My bill
2627 authorizes the Secretary of Energy to make targeted awards to
2628 cover regulatory costs to first technologies that are
2629 licensed and made operational in certain categories. The
2630 incentive of the award will help first movers to submit
2631 quality applications that allow the public to benefit from
2632 safe, reliable nuclear technology.

2633 Could you both briefly talk about this attempt to lower
2634 the barrier if you see value in this?

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2635 And then I would like to kind of probe other
2636 opportunities, as well.

2637 Mr. Dorman, would you start first?

2638 *Mr. Dorman. Yes, thank you, Congressman. The proposal
2639 that you mentioned, as I understand it, would provide the
2640 award after the completion of the regulatory review. And I
2641 think that that is important to us.

2642 And you mentioned the quality applications. Quality
2643 applications are going to be critical to our being able to do
2644 efficient reviews. So I think having an incentive that
2645 supports that outcome is consistent with what we need to get
2646 our job done the best possible way.

2647 *Mr. Curtis. Thank you.

2648 Doctor?

2649 *Dr. Goff. I agree strongly that, yes, helping to
2650 finance the licensing of those early movers is a very
2651 important incentive. We have already -- we are doing that
2652 some already like, say, through the UAMPS project. You know,
2653 we helped -- you know, the -- cost-shared. The burden of
2654 doing the design certification for the U.S. was public-
2655 private partnership.

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2656 Similarly with the Pacificorp reactor, as we will say
2657 there, similarly with that we are cost sharing as they are
2658 going through the licensing process. So I think that cost
2659 sharing is important as far as moving forward.

2660 I will even note that is what we did for the AP-1000
2661 that was built in Georgia. That was a public-private
2662 partnership during the licensing process and the design
2663 certification. So I think having some public-private
2664 partnership to take care of some of that design certification
2665 cost is an important incentive.

2666 *Mr. Curtis. You know, for reference, I was chair of
2667 UMPA, which is a sister agency to UAMPS, and so that is why I
2668 have watched them go through this process for a number of
2669 years. And I am amazed that they have been able to make it
2670 as far as they have. And I agree without the help that is
2671 being provided, there is no way that they are able to plow
2672 through this.

2673 I have also seen, in my current role -- earlier we
2674 talked with another representative about the brownfield sites
2675 and this Pacificorp project. And I can tell you firsthand,
2676 as somebody who has a county called Carbon County in their

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2677 district, how much enthusiasm and excitement there would be
2678 for this, and how many more goals we would actually
2679 accomplish in addition to clean, reliable power, helping
2680 these communities that have been so devastated by a lot of
2681 this transition. So thank you for those efforts, and thank
2682 you for all you are doing.

2683 Maybe with 30 seconds left, let me just shout out you --
2684 the other thing that you mentioned was regulatory reform.
2685 Somehow, when the word "regulatory reform" is mentioned, all
2686 of us think of different things. I know some think of
2687 transmission, some are thinking of pipelines, right? And we
2688 don't have time to explore that, but I would just like to put
2689 out there that that is a place where we do need to come
2690 together as Congress, and get broad consensus and move
2691 forward if we are going to lower this barrier.

2692 Thank you, gentlemen, for your time, and I yield.

2693 *Mr. Duncan. It is now my pleasure to recognize, since
2694 I am an honorary Texan, the gentlelady from Texas, Mrs.
2695 Fletcher, five minutes.

2696 *Mrs. Fletcher. Well, thank you so much, Mr. Chairman.
2697 I appreciate you holding this hearing today. And I really

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2698 want to thank our witnesses, too. This has been a really
2699 useful hearing, I think, for all of us. I appreciate your
2700 thoughts and insights. And as we are getting toward the end
2701 here, we have covered a lot of the topics that I had hoped to
2702 hear from you about, and I appreciate your insights and your
2703 answers.

2704 As we have discussed throughout the day, nuclear energy
2705 plays just an essential role in generating reliable, carbon-
2706 free baseload power. That is certainly something that we see
2707 in Texas, where I have visited our south Texas nuclear power
2708 plant. But we also know -- and our work on sort of the next
2709 generation of nuclear technologies -- and that is really
2710 important in sort of our path forward.

2711 So one of the things we have touched on a little bit
2712 today are the small modular nuclear reactors. And obviously,
2713 that offers a lot of potential advancements that are going to
2714 improve cost and efficiency and versatility for the grid, as
2715 well as addressing some of the concerns that people have
2716 raised over the years.

2717 And we know, and we talked a little bit about, you know,
2718 the process at NRC to review these advanced nuclear reactors.

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2719 And I know that along the Texas Gulf Coast there are some
2720 active partnerships trying to bring this technology to light,
2721 and so I wanted to ask you, Mr. Dorman, because you touched
2722 on it a little bit in your opening, the work that the NRC is
2723 doing to address the bipartisan NEMA requirements.

2724 And I think that this is an area where I have heard a
2725 lot of concerns from folks that the draft rule that has been
2726 put together really just doesn't meet the requirements that
2727 Congress laid out, but also -- and it is something we hear,
2728 unfortunately, a lot in this context -- isn't workable. And
2729 so that is the big challenge, I think, in front of us.

2730 And so can you talk just a little bit more with the time
2731 that I have about what the NRC is doing to try to ensure that
2732 the part 53 rule will meet the requirements of NEMA, and
2733 specifically the new licensing framework that -- to be both
2734 risk-informed and performance-based?

2735 I think that that is some of the tension. And if you
2736 could, just talk a little bit more about what you are doing.

2737 And I know you anticipated movement on the rule quickly.
2738 I know you said you are ahead of schedule, but those seem to
2739 be the concerns. And so I want to know how you are seeing

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2740 them play out now, and how you are addressing them as we move
2741 toward a final rule.

2742 *Mr. Dorman. Thank you, Congresswoman. So I will speak
2743 to what the staff has done, because the rule is currently
2744 with the Commission.

2745 The staff had an extensive process over two years of
2746 iterative language development with significant stakeholder
2747 engagement. We did have areas where we took stakeholder
2748 feedback. We have, as you know, a two-framework rule before
2749 the Commission. The second framework was developed by the
2750 staff in response to stakeholder inputs. But there are a
2751 number of areas that we had stakeholder inputs that was
2752 contrary to where the staff was coming out.

2753 In presenting the rule to the Commission, the staff teed
2754 up four specific issues like that with what the basis for the
2755 staff's recommendation was, as well as other considerations
2756 that the Commission could evaluate. So that -- the staff
2757 brought those issues to the Commission, and we are awaiting
2758 the Commission direction on that.

2759 As you noted, we are two years ahead of the NEMA
2760 schedule on that, so we have some leeway to take that

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2761 direction and whatever direction we get from the Commission,
2762 and work it forward.

2763 *Mrs. Fletcher. Well, thanks. I appreciate that,
2764 because I do think there is still some outstanding concerns,
2765 and that is what I am, you know, continuing to hear.

2766 *Mr. Dorman. Yes.

2767 *Mrs. Fletcher. And I think the other concern that I
2768 just want to touch on -- I have a little over a minute left,
2769 and this is again, something you mentioned in your opening --
2770 but can you talk a little about what the NRC is doing to
2771 ensure that the licensing frameworks make sense for all
2772 reactors, and not just the traditional light-water reactors
2773 that are part of our existing fleet, but sort of all reactors
2774 going forward?

2775 You have got about a minute for that.

2776 *Mr. Dorman. Yes, thank you, Congresswoman.

2777 So the part 53 would be what we are trying to do that
2778 would be technology inclusive. The existing rules in part 50
2779 and 52 were designed for large, light-water reactors. We
2780 anticipate two applications for non-light-water reactors in
2781 the next year under part 50 and 52. And so part of the

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2782 pre-application engagement with those applicants is looking
2783 at those rules, applicability considerations of those rules,
2784 and any areas that are not applicable or may need exemptions
2785 from those requirements.

2786 So we are working with those applicants to work through
2787 and get through a coherent licensing process and sound
2788 conclusions under the existing framework.

2789 *Mrs. Fletcher. Great. Well, thank you so much, Mr.
2790 Dorman, and thanks to both of you for your time and testimony
2791 today.

2792 With that, Mr. Chairman, I will yield back.

2793 *Mr. Duncan. The gentlelady yields back. I now go to
2794 the gentlelady that knows about the Palo Verde Nuclear Power
2795 Plant, Mrs. Lesko, for five minutes.

2796 *Mrs. Lesko. Thank you, Mr. Chairman. Thank you for
2797 being here to both of you.

2798 Mr. Dorman, I was told, I don't know, probably about a
2799 year ago or so, that the NRC sends out additional inspectors
2800 to nuclear plants in addition to the onsite inspectors that
2801 are already at the plants. I was told that some of these
2802 additional inspectors sometimes do what they believe is

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2803 outdated inspections, maybe duplicative inspections, and that
2804 the thought was that maybe the extra cost of this additional
2805 inspector doesn't always outweigh the benefits.

2806 And so, because of those concerns, I have introduced
2807 this one bill to try to come up with ideas or a report from
2808 the NRC. And my bill requires the NRC to produce three
2809 reports for this committee detailing how to improve
2810 regulatory oversight: the report one would discuss lessons
2811 learned from technologies used during the COVID crisis to see
2812 if they can be applied on a permanent basis, because I was
2813 told there was some that worked well; our report two would
2814 access specific elements of oversight and inspections that
2815 can be modified using technology, improved planning, and
2816 continually-updated risk-informed performance-based
2817 assessment; and report three would review office and facility
2818 space requirements.

2819 Mr. Dorman, have you heard of any of the inspection
2820 concerns that I just talked about?

2821 *Mr. Dorman. I think not in those terms. We have our
2822 resident inspectors, whose full-time duty station is at the
2823 nuclear power plant. And they are focused primarily on

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2824 operations and maintenance issues and response to incidents
2825 that occur at the site.

2826 The staff in our respective regional offices are
2827 deployed as part of our baseline inspection program to do
2828 more focused inspections in areas like engineering, security,
2829 and emergency preparedness. So they are specialists, and
2830 they are focused in different areas of our baseline
2831 inspection program than what the -- is done day to day by the
2832 resident inspectors. So that is what I am hearing that you
2833 describe.

2834 I think we are always open to improvements in our
2835 inspection program. The process that we have in place now
2836 was established a little over 20 years ago, and it
2837 establishes a baseline inspection program combined with
2838 objective performance indicators that are -- that, combined,
2839 provide a minimum level of oversight to assure safety of the
2840 facility on an ongoing basis. And then there is a structured
2841 process if there is degradations in performance to -- for
2842 escalation of additional inspection to ensure that causes are
2843 understood and fixed.

2844 But I think, in terms of your proposals, we are happy to

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2845 work with the committee on those report areas. There are
2846 technology enhancements that occurred during the pandemic to
2847 support our mission effectiveness during the pandemic, and I
2848 think there are ways that we can apply some of those.

2849 We also have been working to put better tools in our
2850 inspectors' hands to make them more efficient in the field,
2851 in terms of technology. So I think there is definitely areas
2852 we can work with you on.

2853 *Mrs. Lesko. Good. I would appreciate it. Mr. Dorman,
2854 it is also my understanding that the NRC staff -- maybe about
2855 -- I don't know how recently, I think within the last year --
2856 originally recommended conducting that -- inspections every
2857 three years, instead -- wait, let me back up -- the problem
2858 identification and resolution program is part of the reactor
2859 oversight process, which follows up on how plants identify
2860 and resolve issues. As part of the overall efforts to
2861 enhance the reactor oversight process, this program was
2862 reviewed. One of the program's many inspection activities
2863 involves a large team inspection which is conducted every two
2864 years.

2865 Mr. Dorman, it is my understanding that the NRC staff

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2866 originally recommended conducting that inspection every three
2867 years, instead of every two years, but that recommendation
2868 was withdrawn. Can you tell me more about this, and why the
2869 recommendation was withdrawn?

2870 *Mr. Dorman. The recommendation that went to the
2871 Commission originally went with a view expressed in the paper
2872 that the leadership in our regional offices who implement the
2873 program hadn't had a chance to fully digest this
2874 recommendation, and were not on board with the
2875 recommendation.

2876 So the reason we withdrew the recommendation was to go
2877 back and further develop our -- look at the whole problem
2878 identification resolution component, which consists of that
2879 two-year inspection into the licensees program effectiveness,
2880 as well as individual samples of discrete actions that the
2881 licensee identifies and resolves over the course of time.

2882 And having done that review, the staff did not see a net
2883 benefit in the change in the -- went back to the Commission
2884 and reported out that we did not intend to change that from
2885 two years.

2886 *Mrs. Lesko. Thank you.

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2887 And Mr. Chair, I may submit more questions because I
2888 have more questions with examples of -- there is kind of an
2889 egregious example in 2017 how just changing two words of a
2890 corporate name was going to cost this nuclear plant -- not
2891 the one that I am familiar with, but a nuclear plant -- like,
2892 tons of money. And so I will submit it to you so you know
2893 what I am talking about.

2894 [The information follows:]

2895

2896 *****COMMITTEE INSERT*****

2897

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2898 *Mr. Dorman. Okay, thank you.

2899 *Mrs. Lesko. Thank you very much.

2900 *Mr. Duncan. The gentlelady will submit questions, and
2901 her time is up. I now go to Ms. Matsui for five minutes.

2902 *Ms. Matsui. Thank you very much, Mr. Chairman.

2903 Nuclear energy has the potential to provide a reliable,
2904 carbon-free source of baseload energy. However, we cannot
2905 hold a hearing on the future of nuclear energy without
2906 addressing the 88,000-ton elephant in the room: nuclear
2907 waste. Before we build a new generation of reactors, we need
2908 to have a clear plan for how to dispose of spent fuel. The
2909 Rancho Seco Nuclear Power Plant in my district was shuttered
2910 over 30 years ago, and yet we are still dealing with the
2911 spent fuel.

2912 I am pleased to see the Department of Energy take this
2913 problem seriously with a consent-based siting approach. I
2914 have led efforts to support annual funding for this program
2915 at DoE, and I also lead the Store Nuclear Fuel Act, which
2916 would authorize an interim storage program at DoE.

2917 Dr. Goff, I was encouraged to see DoE's funding
2918 announcement in June to advance the conversation around

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2919 consent-based siting for spent nuclear fuel. Dr. Goff, how
2920 will these 13 grants translate into the next stage of
2921 eventually siting a spent fuel storage facility?

2922 *Dr. Goff. Thank you for the question, and thank you
2923 for the support in this activity. We are excited to be able
2924 to move forward on this consent-based siting for,
2925 potentially, a Federal interim storage facility. We are
2926 looking at this as being a three-phase process: this first
2927 phase that we are in right now with the consortium, the 13
2928 different consortiums that were awarded, is really focused on
2929 planning and capacity building; you know, the next phase will
2930 be focused more on screening and assessments of siting; and
2931 then the final phase will be more toward negotiation and
2932 implementation.

2933 But right now, these 13 teams will be helping us be able
2934 to, you know, have capacity building within the different
2935 communities and within the different stakeholders. So those
2936 entities that are spread out across the country will be able
2937 to interface with different communities and stakeholders that
2938 want to learn and understand more about potentially siting
2939 one of these facilities. So they will be able to make awards

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2940 from those consortium to, again, help them understand and be
2941 able to know how they want to move forward into the next
2942 process, and help inform us, as well, on how we need to take
2943 this into the next stage, as well, within the Department.

2944 *Ms. Matsui. Okay. In DoE's April report on the
2945 consent-based siting process, you state that, while DoE is
2946 focused on consolidated interim storage facilities, you are
2947 also pursuing a comprehensive integrated strategy for spent
2948 nuclear fuel, and you expect the siting of interim storage
2949 could inform the siting of permanent disposal.

2950 Dr. Goff, can you provide an update on where DoE is with
2951 developing a comprehensive strategy for siting long-term
2952 disposal of spent fuel?

2953 *Dr. Goff. Yes, we do recognize that we need to go
2954 beyond interim storage, so we do need to have, again, kind of
2955 a three-phased approach. We need to have an integrated
2956 storage process, transportation process, and eventually
2957 geological disposal, as well.

2958 We have talked about what we are doing in the integrated
2959 storage. We are continuing to do, you know, research and
2960 development-type activities to help us be able to move

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2961 forward on both the transportation and the geological
2962 disposal, as well. That will support whatever type activity
2963 and whatever type repository you go into. So the work we are
2964 doing on geological repository, we are doing R&D to assess a
2965 number of different type of geologies. On transportation we
2966 are working and have worked toward licensing a railcar to be
2967 able to transport this fuel as it leaves retired sites --

2968 *Ms. Matsui. Right.

2969 *Dr. Goff. -- and all, as well. So we are doing a lot
2970 of activities to make sure that we are ready to implement as
2971 -- implement those next stages, as well --

2972 *Ms. Matsui. Sure.

2973 *Dr. Goff. -- process.

2974 *Ms. Matsui. Now, there are several international
2975 examples of countries successfully navigating the consent-
2976 based siting process for long-term geologic storage. Finland
2977 now hosts the world's first permanent site for high-level
2978 nuclear waste, and France and Switzerland have also proposed
2979 sites for long-term storage.

2980 How is DoE incorporating the lessons from other
2981 countries in how we approach long-term disposal?

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2982 *Dr. Goff. We are making sure that we are collaborating
2983 with all of those other countries, as well, either
2984 bilaterally -- we are working with Finland and Canada, a
2985 number of different countries like that -- to take their
2986 lessons learned -- like I say, especially the Finns -- on how
2987 they were able to site repository.

2988 But we are also working through multilateral
2989 organizations like the Nuclear Energy Alliance, as well, to,
2990 again, look at what the lessons learned around the world are
2991 so we can take those and apply them to our system and
2992 hopefully, also, then be ones in the future to talk about our
2993 lessons learned and how other countries can apply them, as
2994 well.

2995 *Ms. Matsui. Okay, thank you. I know all of us really
2996 believe that that aspect of nuclear waste is really critical
2997 to moving forward.

2998 So thank you very much, and I yield back.

2999 *Mr. Duncan. The gentlelady yields back. I now go to
3000 Mr. Balderson for five minutes.

3001 *Mr. Balderson. Thank you, Mr. Chairman, and thank you
3002 both for being here today.

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3003 Mr. Dorman, in your testimony you note that the industry
3004 is looking at using brownfield -- and we talked a little bit
3005 about that today -- sites such as former coal plants to use
3006 existing infrastructure and workforce. Have you received
3007 applications for new nuclear plants at these types of sites?

3008 *Mr. Dorman. We have not to date. We are anticipating
3009 one in the next year.

3010 *Mr. Balderson. Can you expand on how the NRC would
3011 leverage existing data about the sites to speed up any
3012 environmental reviews?

3013 *Mr. Dorman. So the use of existing data is going to
3014 depend a little bit on the currency of the data and the
3015 methods used. But we would use any information that the
3016 licensee or the applicant provided from the historic
3017 characterization to gain efficiencies in our review.

3018 *Mr. Balderson. Okay, thank you. That is what we like
3019 to hear.

3020 In 2021 -- Mr. Dorman, again, I am sorry, sir -- NRC
3021 ceased rulemaking efforts related to commercial reprocessing,
3022 citing a lack of interest from the industry. However, since
3023 that decision there have been a number of private-sector

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3024 entities that have emerged with plans to pursue commercial
3025 reprocessing at various scales. Some of these companies have
3026 received substantial funding from DoE programs for R&D.

3027 Mr. Dorman, can you discuss what the NRC is doing to
3028 prepare for reviewing applications from such entities?

3029 *Mr. Dorman. So, to my knowledge, we have one license
3030 plan for a company called Oklo to apply for a reprocessing
3031 facility. So we have begun what we call pre-application
3032 engagements with that licensee.

3033 We also, going back 15 years, we had 3 letters of intent
3034 for reprocessing facilities that -- the applications never
3035 materialized, but we did considerable work at that time to
3036 prepare for those. So we are refreshing on that as we get
3037 ready to potentially get another application for
3038 reprocessing.

3039 *Mr. Balderson. Okay, thank you. Mr. Dorman, again --
3040 sorry, Dr. Goff -- I would like to follow up on an issue that
3041 Chair Rodgers raised earlier during last month's hearing with
3042 the NRC commissioners.

3043 Commissioner Caputo noted the need for enhanced
3044 performance indicators so the Commission and the public can

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3045 track the duration and status for licensing reviews. On a
3046 slightly separate note, Mr. Dorman, I am curious how NRC
3047 measures staff performance today. And can you describe your
3048 performance indicators?

3049 *Mr. Dorman. Yes, sir. I talked a little bit about it
3050 earlier. When the staff gets a license application in, when
3051 we have determined that it is appropriate for docketing, we
3052 look at the issues raised in the application, establish a
3053 review schedule and a level of staff effort associated with
3054 that review. And so we -- I believe we communicate those to
3055 the applicant, and we track those internally to make sure we
3056 are meeting those.

3057 So I think one of the concerns that Commissioner Caputo
3058 raised is that may not be broadly visible to the public. I
3059 think we report out on those macroscopically, a roll-up of
3060 how we are meeting those, in some of our reports to Congress.
3061 So there are -- I think part of the concern that I hear there
3062 is we could do better in public-facing indicators of
3063 performance in that regard.

3064 *Mr. Balderson. Okay, thank you very much.

3065 Mr. Chairman, I yield back.

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3066 *Mr. Duncan. The gentleman yields back. I now go to
3067 Mr. Pfluger for five minutes.

3068 *Mr. Pfluger. Thank you, Mr. Chairman, and I appreciate
3069 you holding this important hearing. Thank you to the
3070 witnesses for being here.

3071 I am concerned just overall about where the
3072 Administration is going when it comes to the production of
3073 electricity in this country and, you know, the different
3074 sources.

3075 I think nuclear is exactly where we should be putting
3076 our resources, our innovation, and our time to enhance that.
3077 You know, recently leading a trip to South America, you see
3078 where the CCP and their influence is everywhere. It is in
3079 Africa. You know, I think my first question -- I am just
3080 going to start with Mr. Dorman -- how far behind are we when
3081 it comes to exporting our technology, getting nuclear
3082 technology to other countries? How far behind the CCP are
3083 we?

3084 *Mr. Dorman. I am not sure I have a good measure for
3085 that. I think they clearly have an agenda to get into all
3086 parts of the world and have an influence.

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3087 We have recently had the agreements in Poland, and they
3088 are planning to build U.S. technology. I think the -- we are
3089 seeing from our regulatory counterparts a high degree of
3090 interest in U.S. technology and support from the NRC to
3091 enable them to be ready to license those.

3092 *Mr. Pfluger. One of the issues -- we recently passed
3093 legislation about the NEPA process. Can you tell me how the
3094 NRC is going to implement --

3095 *Mr. Dorman. So --

3096 *Mr. Pfluger. -- those changes to reduce the timelines,
3097 and to get to a realistic timeline for impact statements or
3098 analyses?

3099 *Mr. Dorman. Yes, thank you, Congressman. So we are
3100 digesting that legislation, but we have a number of similar
3101 initiatives ongoing to reduce the magnitude of the
3102 documentation that we produce in our NEPA process to reduce
3103 our costs and time in producing the sound decisions
3104 consistent with NEPA.

3105 There are a number of other areas that we are focused
3106 on. You know, I think that is probably -- if we can get
3107 standard reactors, I think that NEPA process is going to be

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3108 the area that will be most important for gaining
3109 efficiencies. But in terms of your specific legislation, we
3110 are still analyzing that.

3111 *Mr. Pfluger. I use the term "moving at the speed of
3112 relevancy," and we need the Nuclear Regulatory Commission to
3113 move at the speed of relevancy in order to not just get to an
3114 export -- that was my first question -- but also to
3115 domestically produce. And can either of you tell me how
3116 much, percentage-wise, how much electricity is produced
3117 annually from nuclear power?

3118 *Mr. Dorman. In the U.S. about 20 percent of the
3119 electricity is from nuclear.

3120 *Mr. Pfluger. Wow, you guys are the first ones that
3121 have had a clue about electricity source generation.

3122 And Dr. Goff, you mentioned something about a carbon-
3123 free electrical grid. I am interested to know what that
3124 looks like. I mean, what do you think the demand in U.S.
3125 electricity is going to be if the Administration gets to just
3126 an EV mandate that they are pushing for by about 2032?

3127 I mean, where are we going in the country, and how is
3128 nuclear going to play a role in that? What would that 20

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3129 percent have to look like in order to service the demand?

3130 *Dr. Goff. I think that 20 percent will have to go up.
3131 But I think -- well, we put out a report looking -- the
3132 technology liftoff report, commercialization liftoff report
3133 from the Department of Energy. In that we are projecting
3134 that we need on the order of 200 gigawatts of nuclear
3135 capacity between now and 2050, you know, where we have
3136 roughly 100 gigawatts, so roughly three times the build-out
3137 of what we have. And that is assuming what we have continues
3138 operating.

3139 So it is a significant amount of new nuclear, but it is
3140 also a significant amount of renewables and, you know, fossil
3141 with sequestration. There is a lot of new capacity that
3142 needs to be out there as you go to that decarbonization, and
3143 nuclear has to play a major role in that.

3144 *Mr. Pfluger. And it has to play a major role. And, as
3145 you guys know, renewables are not baseload providers. So
3146 when we are talking about baseload capacity -- and thank you
3147 for doing the math on it -- I would encourage you to please
3148 share this with Department of Energy, because they have not
3149 done the math. They have sat right here, and the Secretary

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3150 of Energy does not know how much electricity the United
3151 States uses annually. That is shocking.

3152 And so my last question, Dr. Goff, can we source all of
3153 the uranium and other materials from the United States of
3154 America? If we were to be able to permit appropriately, can
3155 we source what we need from this country?

3156 *Dr. Goff. Right now we are not providing a lot of the
3157 uranium resources, the ore. We are not mining a lot. We do
3158 have resources in the country, but we also have resources in
3159 Canada and other trusted allies, as well, Canada, Australia.
3160 So there is -- we can trust -- we can provide it from trusted
3161 allies. And we do have, like I say, reasonable reserves
3162 here, as well, so --

3163 *Mr. Pfluger. Thank you. My time is expired. I yield
3164 back.

3165 *Mr. Duncan. The gentleman yields back. I will now go
3166 to Mr. Armstrong from North Dakota.

3167 *Mr. Armstrong. Thank you, Mr. Chairman.

3168 Mr. Dorman, the NRC has more than 50 years of experience
3169 in the licensing and regulatory space. Given the time,
3170 process, and subject matter expertise, it would normally be

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3171 safe to assume that nuclear review time should shrink, and
3172 costs should decrease as agency efficiencies increase. But
3173 despite decades of working in this space review cost and time
3174 have both increased. What actions is the NRC taking to
3175 increase efficiencies during the review process?

3176 *Mr. Dorman. Thank you, Congressman. Several things I
3177 mentioned earlier, specifically on subsequent license
3178 renewal.

3179 We recognize that the costs have gone up, and we are
3180 taking a look at how we can better use risk insights to focus
3181 our review. I think, in general, in our licensing reviews we
3182 are looking to apply risk insights at the outset of our
3183 process to make sure we are focused on the right things. And
3184 as I mentioned earlier, we are laying out the cost and time
3185 estimates at the outset of a review, and holding ourselves
3186 accountable to those estimates as we go through reviews.

3187 So we are trying to be more focused on the most
3188 significant issues and effectively -- more effectively
3189 managing our processes.

3190 *Mr. Armstrong. Under its current framework, is the NRC
3191 capable of managing new workload in the advanced reactor

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3192 space?

3193 *Mr. Dorman. Within the framework we are capable of
3194 managing the workload we have in the next couple of years. I
3195 think if we get through several demonstrations and start to
3196 see that workload significantly increase, I think we will
3197 need to adjust our resources concomitantly.

3198 I think, as I have mentioned earlier in this hearing, if
3199 we get standard designs where we truly are getting nth of a
3200 kind of the same thing that we have already reviewed, we
3201 should be able to get very substantial efficiencies in the
3202 process.

3203 *Mr. Armstrong. So you said the NRC is streamlining the
3204 licensing review process, and that includes, like,
3205 pre-application interactions, enhancing communication with
3206 applicants and licensees, and early engagement with the NRC
3207 advisory committee. Does this include environmental reviews?

3208 *Mr. Dorman. It does include the environmental reviews,
3209 yes.

3210 *Mr. Armstrong. Okay. And earlier in the hearing you
3211 mentioned that there is a substantial amount of information
3212 available to the public today that was not available in, say,

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3213 like, the 1950s, particularly the public participation in
3214 contested hearings. Can you just further explain how the
3215 public engagement process works, and why the public should
3216 have confidence in the existing structure without an
3217 additional office of public participation?

3218 *Mr. Dorman. So the -- if I go back just 30 years, for
3219 the public to get information on what the NRC was doing, they
3220 had to get into a local library, navigate a microfiche system
3221 to find documents. Today those documents are all available
3222 on the Internet. They have Google-type search engines to
3223 have ready access to all of our record activities.

3224 In all of our licensing processes there are notice and
3225 comment. We go out into the community, engage. We engage
3226 through their state and local governments. So there are a
3227 number of ways that we very intentionally engage people in
3228 the process to make sure that they are aware that an action
3229 has been proposed in their community, that they have the
3230 opportunity to hear from us of how we are going to make sure
3231 that it is done safely, and to ask us questions.

3232 *Mr. Armstrong. And I don't mean to trivialize this in
3233 any way, because we have to have 100 percent on safety. It

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3234 is nuclear, we all understand that, both for the danger, the
3235 -- like, minor, minor chances, but extreme problems it
3236 raises, but also for public confidence in the energy source.
3237 But I make a joke with my staff quite a bit that we have way
3238 too many meetings that could have been an email, and I think
3239 an uncontested hearing is -- kind of fits into that mold,
3240 particularly when you are talking about the advancements in
3241 how we communicate the information available.

3242 So I appreciate your guys's attempts in trying to do
3243 this, and we have to figure out how to speed it up. We are
3244 coming to a crisis point on grid resiliency and reliability,
3245 and we need more molecules on the grid, not less. And
3246 nuclear is going to be a big part of that, moving forward.
3247 So I appreciate your time here today.

3248 And with that, I yield back, Mr. Chairman.

3249 *Mr. Duncan. The gentleman yields back, and I will now
3250 go to Mr. Carter from Georgia.

3251 *Mr. Carter. Thank you, Mr. Chairman. I appreciate you
3252 giving me an opportunity to waive on this. This is extremely
3253 important. As you know, we have two reactors that are under
3254 construction now and -- well, one of them we thought was up,

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3255 but got delayed a little bit. But still, we are very
3256 committed to nuclear power in the State of Georgia, and very
3257 proud of that.

3258 Today what we are doing is, of course, looking at bills
3259 that will support the U.S. nuclear industry. But it is
3260 important that we understand -- and I am sure you would agree
3261 that we need to be looking at other nations, as well, and
3262 what they are doing, particularly our adversaries, Russia and
3263 China.

3264 We understand that together they account for nearly 70
3265 percent of the reactors that are either under construction or
3266 being planned right now. In fact, Russia, I think, has the
3267 most, with 19, and has a strong, very strong influence in
3268 global nuclear power. Russia is building plants in Turkey,
3269 Egypt, and I think they are discussing one in Hungary, as
3270 well.

3271 And then China, we know what they are doing. They are
3272 pursuing Pakistan, Argentina, and talks with Saudi Arabia and
3273 other countries, as well. In fact, this is a big part of
3274 China's Belt and Road Initiative. And that, you know, that
3275 alone should be enough to get our attention, much less the

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3276 fact that we need reliable baseload power here in America,
3277 and we all understand how important that is.

3278 But that is why I have got a bill that I -- if you can
3279 imagine that, that is why I am here -- I have got a bill that
3280 I want to talk about. It is the Global Nuclear Energy
3281 Assessment and Cooperation Act. And what it does is to take
3282 a multi-pronged approach to promoting nuclear energy around
3283 the world.

3284 First of all, it will prohibit us here in the United
3285 States from importing nuclear fuel assemblies from hostile
3286 foreign nations like Russia and China. That will encourage
3287 energy independence, and that is important, as well.

3288 Secondly, it will introduce a program, the International
3289 Nuclear Reactor Export and Innovation Branch at the NRC, that
3290 will focus our international nuclear efforts, including
3291 training and sharing our expertise with allies.

3292 Dr. Goff, you just made a comment a few minutes ago
3293 about how we have got natural resources here and in Canada
3294 and our allies, and that is very important. We need to
3295 really foster those relationships, and share with our allies,
3296 and work together with them. That is extremely important.

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3297 I want to ask you -- I will start with you, Mr. Goff --
3298 what are your concerns with Russia and Chinese dominance in
3299 the nuclear energy space, globally?

3300 *Dr. Goff. Well, like I say, Russia's invasion of
3301 Ukraine has demonstrated that they are not a reliable energy
3302 partner. So, you know, we can't rely on them for fuel, and I
3303 don't think other of our allies should be relying on them for
3304 new builds, as well. We need to be looking at instead
3305 providing us -- our allied resources there.

3306 I would say similar things about China, as well, that we
3307 would rather have us or our allies doing those builds and
3308 all. So we do need to take this opportunity to focus on how
3309 can we replace those builds, and how can we turn around more
3310 U.S. builds. You know, we have had some success now in
3311 Central Europe, and we need to, you know, continue our
3312 efforts to focus on how we can export U.S. technology --

3313 *Mr. Carter. Right.

3314 *Dr. Goff. -- because we want to make sure the U.S. is
3315 setting the standards for safety, security, and non-
3316 proliferation around the world. And the way we do that is to
3317 have the U.S. technology --

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3318 *Mr. Carter. And China is an open book. I mean, they
3319 have said through their Belt and Road Initiative what their
3320 intentions are. So they are just following through on their
3321 intentions. It is pretty obvious what they are doing.

3322 Mr. Dorman, let me ask you, do you agree? Do you think
3323 it is important for the U.S. to be a leader in setting
3324 standards globally and sharing our best practices with our
3325 allies?

3326 *Mr. Dorman. Yes, Congressman, and we have a
3327 longstanding role at the NRC working with other regulators to
3328 ensure they have the capacity to take on these
3329 responsibilities, particularly these countries that are
3330 looking to embark on nuclear power programs.

3331 *Mr. Carter. Good. Well, I hope you will look at this
3332 bill, because it is a bipartisan bill. Scott Peters is the
3333 Democrat who -- on this committee -- who is the other
3334 cosponsor of it. But it is, I think, a good approach at how
3335 we should be looking at nuclear power and positioning
3336 ourselves in the United States, along with our allies, to
3337 make sure we are a leader in nuclear power.

3338 Again, Mr. Chairman, I want to thank you for giving me

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3339 the opportunity to waive on and to get a plug in for what I
3340 think is a very, very productive bill. And I will yield
3341 back.

3342 *Mr. Duncan. The gentleman yields back, and this
3343 concludes the question-and-answer portion of this panel. So
3344 I want to thank the witnesses for being here.

3345 I thought it was excellent testimony and answers to the
3346 questions, a lot of information was provided. So thank you
3347 once again.

3348 And we are going to go ahead and change over and seat
3349 the next panel in the essence of time, because votes are
3350 going to be called. We are going to try to get through at
3351 least the testimony beforehand.

3352 But thank you, Dr. Goff and Mr. Dorman, very much.

3353 [Pause.]

3354 *Mr. Duncan. All right. While you are being seated, I
3355 want to go ahead and thank you for being here today and
3356 taking time to testify before the subcommittee.

3357 Each witness will have an opportunity to give an opening
3358 statement, followed by a round of questions from members.

3359 The second panel consists of Mr. Ted Nordhaus, founder

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3360 and executive director of Breakthrough Institute; Ms. Maria
3361 Korsnick, president and CEO of Nuclear Energy Institute; Ms.
3362 Jackie Toth -- did I pronounce that right, Toth? Toth, okay
3363 -- deputy director of the Good Energy Collective; and the
3364 honorable Jeffrey Merrifield, chairman of the Advanced
3365 Nuclear Working Group at the U.S. Nuclear Industry Council,
3366 former NRC commissioner.

3367 So we appreciate you being here. I will now recognize
3368 Mr. Nordhaus for five minutes to give an opening statement.
3369

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3370 STATEMENT OF TED NORDHAUS, FOUNDER AND EXECUTIVE DIRECTOR,
3371 THE BREAKTHROUGH INSTITUTE; MARIA KORSNICK, PRESIDENT AND
3372 CEO, NUCLEAR ENERGY INSTITUTE; JACKIE TOTH, DEPUTY DIRECTOR,
3373 GOOD ENERGY COLLECTIVE; AND JEFFREY S. MERRIFIELD, CHAIRMAN,
3374 ADVANCED NUCLEAR WORKING GROUP, U.S. NUCLEAR INDUSTRY COUNCIL

3375

3376 STATEMENT OF TED NORDHAUS

3377

3378 *Mr. Nordhaus. Thank you for inviting me to testify.
3379 My name is Ted Nordhaus. I am the founder and executive
3380 director of the Breakthrough Institute. We are an
3381 independent global research center based in Berkeley,
3382 California that identifies and promotes technological
3383 solutions to environmental and human development challenges.

3384 It is a particular honor to me to testify before this
3385 committee because my father, Bob Nordhaus, served as general
3386 counsel to the Commerce Committee in the early 1970s, and
3387 played a major role in drafting much of the foundational
3388 Federal energy and environmental law enacted by this
3389 committee during that era, most notably, for purposes of this
3390 hearing, the Energy Reorganization Act of 1974, which created

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3391 the Nuclear Regulatory Commission.

3392 Today the United States faces far different
3393 environmental and energy security challenges from the ones
3394 that these laws were enacted to address in the early 1970s.
3395 In no area is that more clearly the case than America's
3396 profoundly outdated approach to the regulation of nuclear
3397 energy.

3398 Over the 70-year history of commercial operation,
3399 nuclear energy has proven to be a remarkably safe and
3400 reliable energy technology. Accidents are exceedingly rare,
3401 public exposure to radiation vanishingly small, and public
3402 health consequences nonexistent. Yet the NRC continues to
3403 regulate nuclear energy as if it represented an exceptional
3404 threat to America's public health.

3405 Moreover, despite a clear mandate from Congress, the NRC
3406 appears unprepared to efficiently license a new generation of
3407 small advanced reactors appropriate for reactor technologies
3408 that are typically smaller, simpler, and safer than today's
3409 extremely safe light-water reactors.

3410 If there is one critical point that I hope that this
3411 committee will take away from my testimony today, it is that

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3412 we are not going to develop an innovative, advanced nuclear
3413 sector capable of meeting our energy security and climate
3414 objectives if we don't fix the Nuclear Regulatory Commission.

3415 There are other critical challenges that the sector
3416 faces, but the development of a rational and efficient
3417 framework for regulating advanced reactors grounded in up-to-
3418 date public health data and science is a precondition for
3419 solving any of those further challenges. Critically, I would
3420 urge this committee to consider the following steps.

3421 First, clarify the mission of the NRC. In both the
3422 Atomic Energy Act and the Energy Reorganization Act of 1974,
3423 Congress clearly recognized the importance of nuclear energy
3424 to the nation's general welfare and common defense and
3425 security. Nonetheless, the NRC has interpreted its mission
3426 far more narrowly, limiting its regulatory activities to
3427 consideration of potential negative public health impacts of
3428 using nuclear energy.

3429 To assure that NRC is prepared to license and regulate
3430 advanced reactors consistent with the national interest,
3431 Congress should amend section 201 of the Energy
3432 Reorganization Act to make clear that the NRC's legal mandate

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3433 is consistent with the overall objective of the Act, and
3434 amend that mandate to clearly include the goals of reducing
3435 the overall public health burden of the electrical system and
3436 its carbon intensity.

3437 Second, ground NRC public health standards in
3438 epidemiologically observable metrics, and harmonize them with
3439 EPA air toxics standards. The NRC has long enforced
3440 radiological health standards that are so low as to be
3441 entirely theoretical, and are far stricter than those
3442 enforced for pollutants associated with similar energy
3443 production and industrial activities by the Environmental
3444 Protection Agency. The failure to harmonize environmental
3445 health standards across highly substitutable energy sources
3446 has resulted in significant excess mortality and illness over
3447 recent decades.

3448 Third, clarify congressional intent with regard to NEMA
3449 implementation. A bipartisan letter sent yesterday from over
3450 60 members of the House and Senate, including a majority of
3451 this committee, makes it clear that the intent of Congress in
3452 NEMA was to establish an efficient, technologically
3453 inclusive, and risk-informed framework for licensing advanced

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3454 reactors.

3455 In my written testimony I suggest a number of other
3456 further steps that this committee might take. So hopefully,
3457 we can get into some of that in the conversation.

3458 But thank you very much for considering my testimony
3459 today.

3460 [The prepared statement of Mr. Nordhaus follows:]

3461

3462 *****COMMITTEE INSERT*****

3463

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3464 *Mr. Duncan. Mr. Nordhaus, thank you so much.

3465 I will now recognize Ms. Korsnick.

3466

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3467 STATEMENT OF MARIA KORSNICK

3468

3469 *Ms. Korsnick. Well, thank you and good afternoon. I
3470 am president and CEO of the Nuclear Energy Institute,
3471 representing more than 340 organizations in an industry that
3472 directly employs nearly 100,000 people throughout the United
3473 States.

3474 I really appreciate the opportunity to testify, and I
3475 thank Chairman Duncan, Ranking Member DeGette, and the
3476 subcommittee, as well as Chair Rodgers and Ranking Member
3477 Pallone, for continuing to recognize the critical need for
3478 nuclear energy for our nation's energy security and
3479 decarbonization goals.

3480 Congress has passed historic legislation that will
3481 preserve our existing nuclear generation and accelerate
3482 future deployment. I thank Congress for these important
3483 actions, and urge you to protect the tax credits and other
3484 provisions that will enable continued U.S. leadership in
3485 nuclear technology. Federal support is a catalyst for action
3486 we are seeing in state capitals, private investment
3487 portfolios, and public utility partnerships in places with

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3488 retired coal plants and new hydrogen facilities.

3489 Demand for nuclear defines the current moment. Our
3490 member utilities expect to add enough new nuclear to double
3491 current output by the 2050s. And because nuclear is not only
3492 necessary for decarbonizing the electric sector, but the
3493 entire economy, the Department of Energy predicts U.S.
3494 nuclear capacity has the potential to triple by 2050.

3495 My written testimony outlines several policy proposals
3496 and will help us meet this demand, but I want to highlight
3497 three crucial points.

3498 First, we must modernize the regulatory process. If we
3499 are serious about decarbonizing and meeting our climate and
3500 energy security goals, the NRC must get serious about
3501 modernizing its processes to be much faster without
3502 sacrificing safety. And let me be clear: those two things
3503 can coexist. Without NRC modernization, regulatory
3504 inefficiency leads to excessive cost and lack of
3505 predictability, which will hinder deployment.

3506 Our analysis of the NRC's own data demonstrates that,
3507 instead of the agency's reviews becoming faster and more
3508 efficient, they are taking longer and requiring more

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3509 resources. For example, the staff resources applied to
3510 second license renewal review for plants that have safely
3511 operated for more than 5 decades -- so you would assume it
3512 would be faster -- are now 50 percent greater than the first
3513 license renewal.

3514 DoE has projected that we will need to begin the ramp-up
3515 of advanced nuclear deployments in the next decade, which
3516 means the NRC will be asked to process a significant number
3517 of permit applications. So now is the time to take
3518 meaningful steps to ensure that the regulatory approvals do
3519 not slow progress.

3520 Second, we need a competitive domestic nuclear fuel
3521 supply. Russia provides roughly half of the world's
3522 commercial enrichment capacity, and is the only commercial
3523 supplier of the high-assay, low-enriched uranium needed by
3524 most advanced reactor designs. The U.S. commercial nuclear
3525 industry is committed to eliminating the import of uranium
3526 and related conversion and enrichment services from Russia.
3527 However, Federal support is essential to establishing a
3528 secure supply in the U.S., so that we can move away from
3529 Russia fuel imports just as soon as possible. Accelerating

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3530 investments aimed at competitive enrichment and conversion in
3531 the U.S. will support both near-term and long-term national
3532 security interests.

3533 And finally, we need to deploy new technology at home
3534 now to support U.S. technology exports abroad. Governments
3535 around the world recognize that by making nuclear the
3536 centerpiece of their energy systems, they can decarbonize
3537 their electric grid and strengthen their energy independence
3538 because energy security is national security. Countries in
3539 Asia, South America, Central Europe, and Africa are
3540 committing to new nuclear, large and small. Although some
3541 countries have already made commitments to import U.S.
3542 technologies, it is a very competitive marketplace.

3543 If we cannot be competitive in the global market,
3544 countries can turn to Russia and Chinese state-owned
3545 enterprises and they, not us, will build 100-year
3546 relationships throughout the globe. It is already happening
3547 today. And despite our superior technology, their nuclear
3548 programs are positioning themselves as very attractive
3549 options.

3550 The U.S. must assign strategic value to Nuclear Energy

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3551 Exports Act to open markets to our industry and back U.S.

3552 companies with the tools needed to compete.

3553 The industry I represent looks forward to working with
3554 you to ensure our nation can take full advantage of all that
3555 nuclear energy has to offer. Thank you.

3556 [The prepared statement of Ms. Korsnick follows:]

3557

3558 *****COMMITTEE INSERT*****

3559

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3560 *Mr. Duncan. Thank you, Ms. Korsnick.

3561 Ms. Toth is recognized for five minutes.

3562

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3563 STATEMENT OF JACKIE TOTH

3564

3565 *Ms. Toth. Chairman Duncan, Ranking Member DeGette,
3566 honorable members of the subcommittee. My name is Jackie
3567 Toth, deputy director of Good Energy Collective. Thank you
3568 for the opportunity to testify today on behalf of my
3569 organization, a progressive nuclear energy policy non-profit
3570 that develops community-centered, social-science-informed
3571 policies to enable the adoption of advanced nuclear energy
3572 and promote equitable energy outcomes in a climate-
3573 constrained world.

3574 As an energy journalist covering Capitol Hill from 2016
3575 to 2020, I observed regular bipartisan collaboration on laws
3576 that have jump-started domestic nuclear energy innovation and
3577 reinvigorated U.S. global nuclear leadership.

3578 I want to thank congressional Democrats, including ones
3579 on this subcommittee, for the key role you continue to play
3580 in supporting our nation's largest source of carbon-free
3581 electricity.

3582 Among these bipartisan statutes was the Nuclear Energy
3583 Innovation and Modernization Act, or NEMA, which the House

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3584 passed under suspension of the rules in 2018 on an
3585 overwhelmingly favorable vote of 361 to 10. NEMA directed
3586 the U.S. Nuclear Regulatory Commission to develop the
3587 licensing frameworks and evaluation strategies to enable
3588 predictable, efficient, and timely approvals for the use of
3589 advanced reactors.

3590 These regulatory activities reflect a dual imperative to
3591 provide communities with reliable, emission-free power, and
3592 the urgency to address climate change. It is in these
3593 contexts, the need to uplift communities and to meet the
3594 climate challenge, that Good Energy Collective is interested
3595 in ensuring that Congress build upon NEMA and equip the NRC
3596 with the necessary direction and resources to facilitate the
3597 successful adoption of advanced nuclear, while preserving the
3598 public's ability to learn about and participate in the NRC's
3599 work.

3600 Several bill texts before the subcommittee today
3601 advanced that goal. H.R. 4530, the NRC Office of Public
3602 Engagement and Participation Act introduced by Representative
3603 Levin, would ensure that, as the NRC's workload grows, the
3604 agency can undertake more proactive and effective engagements

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3605 with the public to share information about NRC activities and
3606 provide technical assistance.

3607 Another of our independent energy regulators, the
3608 Federal Energy Regulatory Commission, established in 2021 its
3609 own office of public participation, which is now
3610 stakeholders' one-stop-shop for receiving support in
3611 navigating matters before FERC. Establishing a similar
3612 office at the NRC would not only streamline engagement
3613 opportunities and address public hesitations about the use of
3614 nuclear, but also support licensing efficiency by bringing
3615 communities into the siting and licensing process early on,
3616 and supplementing industry's own engagement efforts.
3617 Developing these capacities aligns with reactor developers'
3618 growing recognition that to ensure the timely success of
3619 their projects they will need to increase early-stage public
3620 engagement.

3621 We can build new energy infrastructure both quickly and
3622 justly. In fact, we must.

3623 The NRC demonstrably struggles with employee
3624 satisfaction and retention. H.R. 4528, the Strengthening the
3625 NRC Workforce Act from Representative DeGette, would begin to

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3626 address NRC staff hiring and attrition issues by ensuring the
3627 agency can attract and reward skilled employees.

3628 Good Energy Collective further approves of policies
3629 supporting our international allies with nuclear energy and
3630 fuels, and with the development of strong safety regimes.
3631 H.R. 995, the Global Nuclear Energy Assessment and
3632 Cooperation Act from Representatives Carter and Peters, and
3633 the discussion draft of the Strengthening American Nuclear
3634 Competitiveness Act include useful measures to bolster U.S.
3635 climate leadership through nuclear energy exports.

3636 I maintain reservations regarding some of the other
3637 draft legislation under discussion today. Any proposal to
3638 alter the mission of the NRC such as in the NRC Mission
3639 Alignment Act must be weighed against the risk of frightening
3640 the public that its trusted nuclear regulator is operating
3641 with a new purpose at the very moment that the Commission
3642 undertakes an historic scaling of certification reviews and
3643 licensing activities.

3644 The cultural changes at the Commission that may be
3645 necessary to meet this moment and increase the timeliness and
3646 efficiency of its activities will depend more on the

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3647 resonance and strength of Commission leadership and the
3648 availability of resources for staff than on a change in
3649 mission. Likewise, proposals before the subcommittee to
3650 reduce mandatory hearing requirements and public notice
3651 regardless of the novelty of reactor design, or to streamline
3652 environmental reviews without providing additional resources
3653 for public engagement and outreach may weaken the NRC's
3654 responsiveness to the public that it serves, first and
3655 foremost.

3656 Thank you. I look forward to your questions.

3657 [The prepared statement of Ms. Toth follows:]

3658

3659 *****COMMITTEE INSERT*****

3660

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3661 *Mr. Johnson. [Presiding] The gentlelady yields back.
3662 The chair now goes to Honorable Merrifield for your five
3663 minutes.
3664

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3665 STATEMENT OF JEFFREY S. MERRIFIELD

3666

3667 *Mr. Merrifield. Chair, Ranking Member DeGette, and
3668 members of the subcommittee, it is an honor to testify before
3669 you today on the role that nuclear power can play in securing
3670 the clean, reliable, and resilient energy that we need to
3671 power our nation's electric grid and decarbonize critical
3672 industrial capabilities.

3673 I am here today in my role as the chairman of the
3674 Advanced Nuclear Working Group of the U.S. Nuclear Industry
3675 Council, although my full-time occupation is as a partner in
3676 the nuclear energy practice at Pillsbury Law Firm. I served
3677 as an NRC commissioner from 1998 to 2000, and in the time I
3678 spent at the agency it remains one of the most satisfying
3679 periods of my career. To this day I embrace the motto of the
3680 agency, "Protecting people and the environment," a tagline I
3681 helped craft.

3682 I believe the agency is staffed and led by talented,
3683 bright, well-meaning, and dedicated civil servants, and I
3684 firmly believe in the mission of the agency and the value of
3685 its independence. With that preface, I believe the agency

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3686 has lost sight of its role. I fervently hope that the NRC
3687 can become a more efficient, effective, risk-informed,
3688 timely, and technically adept regulator.

3689 Title 1, chapter 1, section 1 of the Atomic Energy Act
3690 of 1954 outlines the vision of Congress that it is the policy
3691 of the United States that atomic energy shall be deployed to
3692 "promote world peace, improve the general welfare, increase
3693 the standard of living, and strengthen free competition in
3694 private enterprise." While those words were passed into law
3695 in 1954, they ring true and remain the law of the land.

3696 In a time when global climate change is real and present
3697 -- is a real and present threat to our common defense and
3698 security, and given that nuclear energy is the only major
3699 low-carbon proven energy system that can reliably dispatch
3700 24/7 energy, enabling nuclear energy safe usage is an
3701 obligation of the NRC under the Atomic Energy Act and the
3702 Energy Reorganization Act.

3703 In my opinion, the NRC of 2023 fails to fully recognize
3704 the positive encouragement of nuclear energy that the Atomic
3705 Energy Act put into place that frames its licensing and
3706 oversight activities for the safe use of nuclear energy in

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3707 our country. Instead, it is overly conservative, and does
3708 not consistently apply common-sense principles in regulating
3709 the technologies it oversees. The current impasse on
3710 creating a new regulatory framework for advanced reactors
3711 under part 53 is the most recent example of this gap.

3712 There are a variety of reasons that underline the
3713 behavior of the agency which are outlined in a speech I gave
3714 at the American Nuclear Society annual meeting on June 13 of
3715 this year, and I would ask these remarks be included in the
3716 record of this hearing.

3717 I have heard from many licensees that the NRC staff
3718 states that it is limited in what it can say to applicants
3719 seeking clarification of agency rules and guidance, as the
3720 NRC cannot "promote" nuclear energy or act as a
3721 "consultant," due to its independent safety mission. I
3722 believe this is an incorrect reading of the agency's legal
3723 mission, and I believe the agency can and should do more to
3724 enable the deployment of advanced nuclear technologies, while
3725 maintaining its ability to independently assess the safety of
3726 the same.

3727 There is absolutely nothing wrong with the agency

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3728 providing clarifications and assistance to licensees who are
3729 attempting to understand and meet the complex, difficult, and
3730 sometimes inscrutable guidance and rules of the NRC.

3731 Responding to questions and engaging with licensed entities
3732 and the public with direct and fulsome responses is the
3733 responsibility of the agency, and the NRC should not hide
3734 behind its role as an independent safety regulator.

3735 I believe Congress needs to address the ability of the
3736 NRC to have the resources to attract capable and experienced
3737 staff, and I believe the NRC needs to be provided flexibility
3738 such has been provided to agencies like the Securities and
3739 Exchange Commission and FDIC to pay above the standard
3740 government pay structure.

3741 Recently, Pillsbury partnered with the Nuclear
3742 Innovation Alliance to assess the current role of the
3743 Advisory Committee on Reactor Safeguards, and issued a report
3744 with a series of recommendations to modernize the role of
3745 ACRS. I respectfully request that a copy of our report and
3746 recommendations also be included in the record of today's
3747 hearing.

3748 In sum, I believe the Act should be updated to focus the

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3749 role of ACRS on reviewing unique and difficult nuclear
3750 technologies, and we generally support the ACRS language
3751 included in the Nuclear Advisory Committee Reform Act.

3752 U.S. NIC has reviewed the 15 bills that make up this
3753 legislative hearing. As a general matter, U.S. NIC is
3754 supportive of most of the legislation in its current form,
3755 and we have made comments about a handful of the bills in our
3756 written remarks. I am prepared to answer any questions you
3757 may have about my remarks, the bills under consideration,
3758 other matters associated with the NRC.

3759 The advanced nuclear technologies that are under
3760 deployment are putting our country in a position to address
3761 its future energy demands, while also allowing the U.S. to
3762 regain its leading position in nuclear exports. I am
3763 thankful for the hard work undertaken by the members and
3764 staff of this committee in support of this vital technology.

3765 Thank you for allowing me to testify on behalf of the
3766 U.S. Nuclear Industry Council and its 80 members on this
3767 important subject.

3768 [The prepared statement of Mr. Merrifield follows:]

3769

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3770 *****COMMITTEE INSERT*****

3771

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3772 *Mr. Duncan. [Presiding] I ask unanimous consent to
3773 allow the documents Mr. Merrifield referenced be entered into
3774 the record.

3775 Without objection, so ordered.

3776 [The information follows:]

3777

3778 *****COMMITTEE INSERT*****

3779

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3780 *Mr. Duncan. So now we are going to get the question-
3781 and-answer, and we will try to get through at least a few
3782 here. Let me raise the same question I raised on the first
3783 panel. I recognize myself for five minutes.

3784 As many of us have made clear, a goal of our nuclear
3785 policy work is to align and restore agency alignment with the
3786 policy goals of the Atomic Energy Act. These policies helped
3787 the United States for several decades lead the world in
3788 nuclear technology to spread peaceful benefits of nuclear.

3789 So to the panel, beginning with Mr. Nordhaus, would you
3790 each speak briefly to the value of making sure NRC's mission
3791 is more in line with the mission goals of the Atomic Energy
3792 Act?

3793 Mr. Nordhaus.

3794 *Mr. Nordhaus. I am happy to. I think both the Atomic
3795 Energy Act and the goals of the Energy Reorganization Act of
3796 1974, which created the NRC, actually very clearly establish
3797 that the NRC has a responsibility to account for the benefits
3798 that nuclear energy brings, as well as assure public safety
3799 from radiological exposure.

3800 And as I kind of make fairly clear in our -- in my

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3801 written testimony, the focus on limiting the NRC's public
3802 safety focus purely to operations at the plant level actually
3803 is propagating public health risk; it is not reducing it.
3804 And that is because we don't consistently regulate these
3805 risks across different exposures.

3806 So EPA's regulations for similar facilities that combust
3807 fossil fuels are an order of magnitude less strict than the
3808 NRC's, and that results in actually increased public health
3809 risk. It results in increased mortality associated with the
3810 operations of the electrical system.

3811 So for that reason we would argue that, you know, not
3812 only do we need to get back to the original goals, but that
3813 we actually need to add -- further, that the NRC needs to
3814 consider the overall consequences in terms of public health
3815 and also in terms of carbon intensity of the electrical grid
3816 when it is making licensing and regulatory determinations.

3817 *Mr. Duncan. That is good. Ms. Korsnick?

3818 *Ms. Korsnick. Yes, thank you. Yes, I would just maybe
3819 state directly what it does say in the Atomic Energy Act of
3820 1954, which states not only does the NRC -- or should this
3821 industry be guided and provided adequate protection from

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3822 public health and safety, but also to achieve the policy goal
3823 of making sure that nuclear energy make the maximum
3824 contribution to the general welfare. And so we believe that
3825 in the actual reading of the current Act, the NRC needs to
3826 embrace that mission.

3827 *Mr. Duncan. Thank you.

3828 Ms. Toth.

3829 *Ms. Toth. Thank you, Chairman. Yes, I want to be
3830 clear I don't dispute that the Atomic Energy Act or the
3831 Energy Reorganization Act of 1974 don't leave room for the
3832 consideration of the public welfare as part of the NRC's
3833 activities. But you know, ultimately, the agency mission is
3834 as much about optics as it is about setting direction. And
3835 setting direction is something that agency leadership can do
3836 just as easily.

3837 I would caution the committee that, you know, any effort
3838 to alter the mission be weighed against the potential of
3839 increasing or welcoming litigation risk by the public. For
3840 example, if consideration of the general welfare is added to
3841 the mission, one could foresee public concerns and litigation
3842 over whether or not they think the Commission had met that

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3843 benchmark, whatever that benchmark may be.

3844 And likewise, we heard from the Executive Director
3845 Dorman on the previous panel that the NRC is currently
3846 performing important functions in supporting our
3847 international partners in other countries, and standing up
3848 strong safety regimes for their own regulatory
3849 infrastructure, and certainly would not want to raise any
3850 concerns among our international allies that the gold
3851 standard of U.S. nuclear regulatory -- regulation and safety
3852 was being changed in any way at this important juncture.

3853 *Mr. Duncan. Thank you, Ms. Toth.

3854 Mr. Merrifield.

3855 *Mr. Merrifield. Yes, the foundation of the Atomic
3856 Energy Act remains the same as it was in 1954. It is a
3857 determination that we want nuclear power to be deployed in
3858 the United States for beneficial purposes.

3859 The agency, the NRC, is to evaluate those technologies.
3860 As long as they can determine that they are safe, they have
3861 to license them. That is the -- that is built into the
3862 legislation. And so the NRC utilizes its authority to
3863 determine if reasonable assurance of adequate protection has

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3864 been demonstrated by the applicant. And if so, it has to
3865 license it. That hasn't changed. That was the way it was
3866 when I was a commissioner back in 1999. It is not different
3867 today.

3868 I just think the agency needs to be reminded of that to
3869 a greater degree, because I think some of the impediments it
3870 has put into place, including what I think is an
3871 inappropriate framework under part 53, go against that.

3872 *Mr. Duncan. Thank you all for that. I have some
3873 additional questions I will submit for the record.

3874 [The information follows:]

3875

3876 *****COMMITTEE INSERT*****

3877

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3878 *Mr. Duncan. I now recognize the ranking member, Ms.
3879 DeGette, for five minutes.

3880 *Ms. DeGette. Thank you, Mr. Chairman.

3881 So as all of you know, I have got one of the bills in
3882 this hearing today about workforce. And I talked to our
3883 government witnesses about the workforce issues. They are
3884 not just limited to the safety concerns, but also to the
3885 NRC's ability to process applications. So I am curious to
3886 know what our panelists think about this.

3887 I will start with you, Ms. Toth. In your view, how will
3888 the NRC's workforce challenges impact the industry?

3889 *Ms. Toth. Sure. Thank you for the question.
3890 Absolutely.

3891 As we heard from the previous panel, there is 100
3892 percent a shortage of -- right now of nuclear engineers
3893 across all of the different hiring functions for these roles,
3894 from the development community, our national labs, the Energy
3895 Department, and the NRC. So certainly, the Strengthening the
3896 NRC Workforce Act could go a really long way toward ensuring
3897 that the NRC has the capacity to hire top talent, which it is
3898 certainly going to need as part of its workforce continues to

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3899 retire, and as competition from other nuclear sectors
3900 continues to grow.

3901 *Ms. DeGette. Thank you. I guess I would like to ask
3902 the rest of the panel, too.

3903 Outside of the regulatory workforce, what steps do you
3904 think we need to do to bolster the nuclear workforce that
3905 will help us meet anticipated growth in nuclear, and ensure
3906 the highest levels of safety?

3907 Mr. Nordhaus, do you have any thoughts on that?

3908 *Mr. Nordhaus. I think that the -- you know, I think
3909 there is clearly -- we are seeing these problems across the
3910 economy, and not just nuclear, from sort of qualified STEM
3911 talent to, you know, electricians who can sort of build the
3912 infrastructure, install the infrastructure that we are
3913 talking about, particularly in this sort of post-IRA with
3914 significant incentives to sort of scale up these
3915 technologies. And I think nuclear is sort of, basically --

3916 *Ms. DeGette. So do you think significant incentives is
3917 an answer?

3918 *Mr. Nordhaus. Yes, correct.

3919 *Ms. DeGette. Ms. Korsnick?

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3920 *Ms. Korsnick. Yes, thank you.

3921 Well, for one, I think we can redeploy some of the
3922 talent that we have on the fossil fuel side of the house. We
3923 did an analysis -- or an analysis was done on using workforce
3924 that are currently at coal plants, and it demonstrated that
3925 75 percent of the folks that work in coal facilities could
3926 work at nuclear facilities. And so I think there is a
3927 wonderful, synergistic effect as we are closing down some of
3928 the fossil fuel plants to redeploy that talent and save a lot
3929 of towns that depend on that talent.

3930 Also, we can create partnerships with unions. We have a
3931 wonderful relationship with the unions who have fantastic
3932 apprenticeship programs. So we don't just need nuclear
3933 engineers, we need workers across the board, and I think
3934 partnering with the unions is a great opportunity for us, as
3935 well.

3936 And it is not just four-year degrees. You know, we need
3937 two-year degrees. We can take people right out of high
3938 school. So I just want people to appreciate the breadth of
3939 attention that we can be using for the whole energy sector.

3940 *Ms. DeGette. That is exactly right.

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3941 Chairman Merrifield?

3942 *Mr. Merrifield. Yes, I think the point of your
3943 legislation, to provide tools to the NRC, is one that we
3944 appreciate and agree with the general intent.

3945 As I mentioned in my testimony, I actually think perhaps
3946 having it focused more along the lines of the Securities and
3947 Exchange Commission, rather than the FERC legislation, would
3948 be -- would probably be my recommendation.

3949 A couple other things in the legislation, it vests the
3950 authority solely in the chairman of the NRC to make those
3951 determinations. And as a former commissioner, I would say
3952 policy decisions of that size and scope really need to be
3953 decisions of the Commission as a whole. So that would be an
3954 area we would certainly want to talk to the committee about.

3955 *Ms. DeGette. Great.

3956 *Mr. Merrifield. There is a duration of time on which
3957 the authority applies. Given the nature of the competition
3958 that the NRC faces today for workforce, I think addressing
3959 this in a longer term than perhaps five year -- the five-year
3960 limitation included in the draft bill would be appropriate.

3961 *Ms. DeGette. Great.

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3962 *Mr. Merrifield. But we certainly --

3963 *Ms. DeGette. If you don't mind, I have one more
3964 question for Ms. Toth.

3965 *Mr. Merrifield. Absolutely.

3966 *Ms. DeGette. And I have 40 seconds. I wanted to ask
3967 you, Ms. Toth, if you could elaborate on the concerns you
3968 mentioned with respect to the Efficient Nuclear Licensing
3969 Hearings Act and, in particular, whether you think these
3970 hearings are a critical tool for ensuring public health and
3971 safety.

3972 *Ms. Toth. Certainly. Thank you, Ranking Member. I
3973 think it is super important that, as we move forward here
3974 with the licensing of new reactor designs, we continue to
3975 maintain that level of Commission oversight and the mandatory
3976 hearings.

3977 *Ms. DeGette. Thank you.

3978 Thank you very much, Mr. Chairman. I yield back.

3979 *Mr. Duncan. The gentlelady yields back. I will now go
3980 to Dr. Burgess for five minutes.

3981 *Mr. Burgess. I thank the chair.

3982 Ms. Korsnick, I really liked your answer to

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3983 Representative DeGette's question about helping people who
3984 are in the -- in a two-year or four-year degree, and even
3985 providing a paid internship perhaps to someone in high
3986 school. We really do need to move away from a system where
3987 kids amass so much student debt that they are never able to
3988 pay it off, and yet at the same time you need workforce. And
3989 if there were a way to incorporate a learn-on-the-job
3990 trajectory, it just seems like that could be so powerful.

3991 And right now, again, there is no one who comes in here
3992 and talks to us in any committee that doesn't identify
3993 workforce as a central thesis that they are having to deal
3994 with consistently. But if there were a way to make it easier
3995 for the workers of tomorrow to begin to integrate into the
3996 program -- and again, even during the high school years -- I
3997 don't think that is too early.

3998 And to be able to offset the cost of their higher
3999 education with loans and grants from industry itself, not
4000 from the government -- we do enough. But really, it is on
4001 you all to be able to bring that next wave of the workforce
4002 into being.

4003 *Ms. Korsnick. Yes, I would just agree with you, and to

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4004 say that, you know, the industry is eager. And I can just
4005 speak from my past, as a chief nuclear officer and as a site
4006 vice president, we created partnerships with local community
4007 colleges and, you know, worked on students. Again, maybe
4008 they just wanted a two-year degree, and then they could work
4009 as chemistry technicians or other technicians in the plant.

4010 Sure, we will take people with full college degrees.
4011 They can also be put to work. But we -- as we look ahead,
4012 there is a wide spectrum. You know, you need electricians
4013 and plumbers and pipefitters. And again, I am just going to
4014 give a plug to our union craft. You know, they have a
4015 wonderful apprenticeship program, and we are also working
4016 with them to figure out how best to lay the groundwork for
4017 what we hope to be a very thriving industry over the next 10
4018 to 20 years.

4019 *Mr. Burgess. Well, I think that is wonderful. You
4020 don't always need a Federal program to provide for workforce
4021 when it can be developed internally.

4022 Let me just ask you a question about, in the NRC, the
4023 operating plant budget that is derived by fees. It is up a
4024 significant amount, 64 percent since fiscal year 2018. There

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4025 does seem to be a growing disparity between fee-for-service
4026 collections and overhead.

4027 The most recent NRC fee rule indicates that operating
4028 plants will each be required to pay approximately \$5.5
4029 million in annual fees, which is a 22 percent increase since
4030 fiscal year 2017. But there are less operating plants. Do
4031 we need to be concerned about this trend?

4032 *Ms. Korsnick. Yes, right? So I think, across the
4033 board, we are looking for a level of efficiency for the
4034 regulator. You have heard it from several different ways.
4035 The example I gave in my opening remarks was about subsequent
4036 license renewal and how it is taking even longer in the
4037 subsequent license renewal, even though they have done it
4038 more, and they should be getting more efficient in the same
4039 way that -- what you are suggesting, we have now fewer
4040 plants, plants have shut down, and yet the cost burden is
4041 increasing.

4042 And in addition, they carry over from fiscal year to
4043 fiscal year. And even with that carryover, still the burden
4044 on the operating plants is increasing. And so I do think
4045 that we need to take a hard look at that, and just provide

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4046 pressure for an internal drive for efficiency. There is no
4047 sense in hiring more people to an agency that is already
4048 operating inefficiently. You will just create more people
4049 working inefficiently. So the drive needs to be to get
4050 efficient.

4051 *Mr. Merrifield. Congressman, I completely agree with
4052 Maria. When I was a commissioner, we really had a focus on
4053 effectiveness, efficiency, and alignment with the staff to
4054 achieve that goal. I think Congress needs to hold the
4055 Commission's feet to the fire to get there.

4056 *Mr. Burgess. Yes, it does seem like the operating
4057 reactors are the cash source for the NRC, when they should be
4058 licensing new projects to continue building, rather than just
4059 bleeding what is already available.

4060 Thank you, Mr. Chairman. I will yield back. I know
4061 there are votes on.

4062 *Mr. Duncan. The gentleman yields back. I am going to
4063 try one more. I will go to Bill Johnson for five minutes.

4064 *Mr. Johnson. Well, thank you, Mr. Chairman. I want to
4065 continue -- and thanks to our second panel for being with us
4066 this afternoon -- I want to build off my questioning that I

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4067 began in the first panel.

4068 My legislation, the Strengthening American Nuclear
4069 Competitiveness Act, directs the NRC to submit a report on
4070 licensing requirements for non-electric applications and
4071 advanced manufacturing. Mr. Merrifield, can you please
4072 explain why preparing for licensing of advanced nuclear for
4073 non-electric applications is a good use of the agency's time?

4074 *Mr. Merrifield. There is going to be a significant
4075 wave of non-utilities who are going to seek advanced reactor
4076 technologies to decarbonize difficult-to-deal issues such as
4077 steelmaking, aluminum, chemical manufacturing. We have seen
4078 this with announcements with companies like Nucor and Dow
4079 seeking to evaluate advanced reactor technologies. So this
4080 is an area I think the agency is going to have to spend some
4081 time. I think it can do it effectively, and I think that
4082 these types of technologies can be appropriately deployed in
4083 support of those efforts.

4084 I would want to make one note about your bill, section 3
4085 -- I am sorry, section 4, regarding removing some of the
4086 prohibitions on the Atomic Energy Act regarding foreign
4087 ownership. I testified in front of this committee as a

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4088 commissioner back in the 2000s in support of that type of
4089 change, and certainly would want to reinforce that in what
4090 you are trying to do.

4091 *Mr. Johnson. Okay. Well, thank you. And next, my
4092 legislation seeks to strengthen U.S. global competitiveness
4093 by reviewing our current export capabilities, improving
4094 export processes, and encouraging coordination with our
4095 allies to increase deployment of new commercial nuclear
4096 energy technologies.

4097 So again, Mr. Merrifield and Ms. Korsnick, I would like
4098 to hear from both of you on this. Ms. Korsnick, I would let
4099 you go first.

4100 How important is it to the global nuclear market that
4101 the United States works with its allies?

4102 And also, with countries like China and Russia rushing
4103 to deploy civilian nuclear around the globe, giving them a
4104 century-long foothold in a given area, why is it important
4105 for the U.S. to be able to export its own civilian commercial
4106 nuclear technology abroad?

4107 Ms. Korsnick, you go first.

4108 *Ms. Korsnick. Well, it is critical to our national

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4109 security, I would argue, that we absolutely want to be
4110 supporting countries around the globe and helping and support
4111 them with their energy supply.

4112 I think we have all watched Russia cut off gas to
4113 Europe, and watched how they manage when they are in control
4114 of your energy supply. And I think we should take strong
4115 note of that. And it wouldn't be any different if they had
4116 built a nuclear plant in some of these countries --

4117 *Mr. Johnson. Right.

4118 *Ms. Korsnick. -- and they would be also able to turn
4119 that off. And so I think doing business with the United
4120 States, with our allies, is precious. And I think it is very
4121 important that we take that leadership role.

4122 I would point out that a Russian reactor just started up
4123 in Egypt. I believe one just started up in Pakistan. So
4124 when we say that there is this potential, it is not a
4125 potential, it is happening.

4126 *Mr. Johnson. Yes, it --

4127 *Ms. Korsnick. And that is why we need the United
4128 States to really be very relevant and support our allies.

4129 *Mr. Johnson. I agree. And I think most people don't

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4130 understand that when a country like Russia or China gets
4131 their foot in the door in another country providing nuclear
4132 capability, they are in there for upwards of 100 years. I
4133 mean, they got to build a plant, they got to operate it, they
4134 got to maintain it, they got to update it, and they are there
4135 to stay.

4136 Mr. Merrifield, do you want to comment --

4137 *Mr. Merrifield. Yes, Congressman, you put your finger
4138 on it. These are 100-year relationships --

4139 *Mr. Johnson. Yes.

4140 *Mr. Merrifield. -- build, and so it is vital that we
4141 be there and have an alternative.

4142 I think the advanced reactor technologies that we are
4143 talking about today provide us an opportunity to retake that
4144 lead. We have some game-changing technologies that we are
4145 going to be deploying, and those are going to really allow us
4146 to take that flag abroad.

4147 *Mr. Johnson. Okay.

4148 *Mr. Merrifield. Having said that, I think we also need
4149 to talk about our Canadian and UK friends who can be
4150 collaborative. This is an international arena. None of the

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4151 plants that we build today can be built with entirely U.S.
4152 parts. But I think we need to be focused on our allies, and
4153 working to try to win more market share.

4154 *Mr. Johnson. And let me move quickly. I have got one
4155 more question. I want to address my legislation's extension
4156 of Price-Anderson out to 2065.

4157 Again, Ms. Korsnick, I will start with you. Can you
4158 explain why Price-Anderson has been important to America's
4159 nuclear industry, and why it would be important to extend it
4160 40 more years, especially with advanced reactors and small
4161 modular reactors on the way?

4162 *Ms. Korsnick. Absolutely. It is very critical. I
4163 would just say, in straightforward terms, it provides a
4164 framework within the -- insurance companies can work to allow
4165 us to appropriately insure.

4166 The second place is it then requires the rest of the
4167 nuclear energy industry to contribute. So it creates an
4168 indemnification framework that allows us to manage risk. And
4169 without one, you wouldn't have the industry that you have
4170 today. And we just need to continue this framework -- you
4171 mentioned -- for a length of time. I would love a lifetime

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4172 extension. So yes, it is just -- it is absolutely critical.

4173 *Mr. Johnson. It is going to be almost as hard as
4174 getting insurance on an electric vehicle, Mr. Chairman.

4175 *Mr. Duncan. Yes, I am seeing that.

4176 *Mr. Johnson. Chairman --

4177 *Mr. Duncan. The gentleman's time is expired, and we
4178 are going to have to go vote. So we are going to stand in
4179 recess, pending the call of the chair. I ask witnesses just
4180 to hang out, use the restroom, whatever you need to do, and
4181 we will be back as soon as we can.

4182 [Recess.]

4183 *Mr. Duncan. I am going to call the meeting back to
4184 order.

4185 There is a lot of hearings going on today, there is a
4186 lot of work going on, so we are back in order, and I will now
4187 recognize -- as she gets her computer going -- Mrs. Lesko for
4188 five minutes.

4189 We will start the clock when you are ready.

4190 *Mrs. Lesko. Almost there.

4191 *Mr. Duncan. Okay, the gentlelady from Arizona is
4192 recognized for five minutes.

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4193 *Mrs. Lesko. Thank you very much, Mr. Chairman, and
4194 thank you for being here all these hours and testifying. I
4195 appreciate it.

4196 Ms. Korsnick, can you explain the use of on-site
4197 inspectors versus inspectors that come from off-site to
4198 nuclear plants?

4199 And do you believe the benefit from these extra
4200 inspectors is worth it?

4201 *Ms. Korsnick. Absolutely. So the on-site inspectors
4202 are called resident inspectors, and these are inspectors that
4203 are always at the plant, 7/24, if you will, whenever they
4204 want to be there or not be there. They have full access to
4205 the plant.

4206 And then the extra inspectors that you talk about, there
4207 are certain inspections that they will plan and schedule, and
4208 they will bring other resources to the plant to conduct
4209 those. PI&R inspection, problem identification and
4210 resolution, is an example of one where you know it is going
4211 to be a pretty extensive amount of time, and they will send
4212 extra people to your plant.

4213 So I do think that there is value, because they have

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4214 additional background and additional expertise. I think that
4215 is helpful. But I would like to add -- perhaps where you are
4216 going with this question is -- that during COVID they were
4217 also able to conduct a lot of these inspections with a lot
4218 fewer inspectors on site. So they used technology. They
4219 used other ways to get the information without having to send
4220 a bunch of inspectors to the site.

4221 And so what we would like is some of the improvements
4222 and some of the synergies that they were able to put in place
4223 when they were under more restrictive conditions. They still
4224 conducted their inspections very effectively, and I think
4225 that can be leveraged.

4226 *Mrs. Lesko. And so then, do you think that my piece of
4227 legislation that is being considered or will be voted on soon
4228 out of this committee would be beneficial?

4229 Because part of my legislation basically asks the NRC to
4230 look at what they did during COVID, and see if some of those
4231 practices that were more efficient could be used permanently.

4232 *Ms. Korsnick. Absolutely. Spot on.

4233 *Mrs. Lesko. Thank you. Ms. Korsnick, I would
4234 appreciate your perspectives on other areas we should focus

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4235 on to improve the effectiveness of NRC's oversight of the
4236 operating reactor fleet.

4237 *Ms. Korsnick. Thank you. Yes, I do think there is
4238 opportunities for improved oversight, and I know we sent in a
4239 letter with some of our suggestions, and I would be happy to
4240 work with you to provide some additional examples for
4241 improving oversight of the regulator.

4242 But at the heart of it, it goes to, in general, just how
4243 can we be more efficient with the oversight of the fleet.
4244 And one of the things that we are very passionate about is
4245 what we call risk informing.

4246 In other words, whatever it is that you are working on,
4247 understand what the ultimate risk to safety is. And if there
4248 is very, very low risk, then spend less time on it, and so
4249 that it helps you decide where to put your time, energy, and
4250 effort. And we think that there is improvements that could
4251 be made there on things of very low safety consequence and
4252 significance.

4253 *Mrs. Lesko. I am going to another committee hearing
4254 upstairs, Oversight Subcommittee. But it is dealing with
4255 energy infrastructure, and cybersecurity, and physical

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4256 threats.

4257 But one of the things that has come up is, actually,
4258 EMPs, electromagnetic pulses. And do the nuclear plants ever
4259 talk about that risk, and if they are prepared, protected
4260 against any EMP attacks?

4261 *Ms. Korsnick. Yes. And actually, we worked with EPRI,
4262 the Electric Power Research Institute, to do testing on EMPs
4263 and what parts would be impacted by that, like large
4264 transformers, for example. So I do know that quite a bit of
4265 work was done relative to EMP to better understand the risk
4266 of it.

4267 *Mrs. Lesko. And do you think that there is any way for
4268 the plants to protect themselves against EMPs, or is it just
4269 like everything just shut down?

4270 *Ms. Korsnick. No, there are -- yes, there are some
4271 things, some hardware modifications that can be put in place
4272 to make some of the equipment that you are counting on to be
4273 more resilient in case of an EMP threat.

4274 *Mrs. Lesko. All right. And are the plants doing those
4275 things currently?

4276 *Ms. Korsnick. Yes. I don't know the complete status

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4277 of the whole industry. It comes a little bit more from the
4278 transmission and distribution side in terms of the grid being
4279 resilient, if you will. I think the plants were evaluated to
4280 be relatively resilient, but the grid, I believe, was the
4281 weak point. And I know that they have looked at specific
4282 modifications that could be done to protect the grid. I
4283 don't know the status in terms of how far along they are,
4284 though.

4285 *Mrs. Lesko. Thank you, and I yield back.

4286 *Mr. Latta. [Presiding] The gentlelady's time has
4287 expired and yields back. The chair now recognizes the
4288 gentleman from New York for five minutes.

4289 *Mr. Tonko. Thank you, Mr. Chair.

4290 In the past, the Environment Subcommittee has done great
4291 bipartisan work to support remediation and redevelopment of
4292 our nation's brownfields. EPA's brownfields program has been
4293 tremendously successful in reducing pollution, creating jobs,
4294 and getting vacant properties back on local governments' tax
4295 rolls. So I was very interested to see the Nuclear for
4296 Brownfields Site Preparation Act.

4297 Former coal plants and other brownfield sites often have

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4298 great characteristics that can be assets in their
4299 redevelopment. They may be near existing transmission
4300 infrastructure, have access to water and rail infrastructure,
4301 and have pre-existing security infrastructure. So the notion
4302 of reusing these sites for advanced nuclear or other clean
4303 energy projects could provide a great opportunity for local
4304 communities to bring back high-quality jobs to their given
4305 region.

4306 So Ms. Toth, how can new nuclear projects create jobs
4307 and support economic revitalization in former energy
4308 communities?

4309 *Ms. Toth. Thank you, Congressman, for the question,
4310 and we are very supportive of the Nuclear for Brownfield Site
4311 Preparation Act.

4312 Good Energy Collective takes a particular interest in
4313 ensuring that we advance enabling policies so that nuclear
4314 energy can support communities facing the retirements of
4315 their coal generators in the next, you know, 10 years as part
4316 of a just energy transition.

4317 Like you mentioned, there are a lot of opportunities to
4318 reuse existing infrastructure on site transmission, road and

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4319 rail access, water, the heat sink. But more importantly, and
4320 what Good Energy Collective has started to analyze, are what
4321 are the community-level benefits of these transitions? And
4322 there are many to be able to support these communities with
4323 good-paying jobs that they are losing when these coal plants
4324 close, with the tax revenues for the local community.

4325 So we see this legislation up on the docket today as
4326 important and enabling policy on the regulatory side when
4327 Congress last year passed the Vision for the Future Act,
4328 enabling DoE to support technical assistance for R&D for coal
4329 -- the revitalization of coal plant infrastructure with
4330 nuclear energy.

4331 *Mr. Tonko. Thank you.

4332 And Ms. Korsnick, what are your thoughts? What are the
4333 opportunities to reuse these former power plant sites for new
4334 nuclear projects?

4335 *Ms. Korsnick. I think there is a wonderful
4336 opportunity. A study was done about the plants that -- coal
4337 plant workers, and how they could be transitioned to work at
4338 a nuclear plant, and I think the study suggested that 75
4339 percent of the jobs at coal plants could be re-purposed to

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4340 nuclear plants. Personally, I think it is probably even
4341 larger than that, but that just gives you an early idea of
4342 just how much synergy there is.

4343 You know, from being a site vice president and running a
4344 previous nuclear plant, I would tell you that we would bring
4345 the coal plant and fossil fuel folks down to work our
4346 refueling outages. There is a natural synergy. We might
4347 boil water differently in nuclear, but after that you need
4348 mechanics, and electricians, and I&C techs, and, you know,
4349 the same skill set that you are working and using at that
4350 coal facility. So I am incredibly optimistic of the synergy.

4351 And I think it is beautiful, as she mentioned, you know,
4352 some of these plants -- or the towns are going to be
4353 devastated by the closing of a fossil fuel plant, and there
4354 is no need for it. We can absolutely re-purpose all of those
4355 jobs, and keep that community alive and thriving.

4356 *Mr. Tonko. Thank you. I am supportive of trying to
4357 redevelop formerly-used fossil fuel sites for productive,
4358 cleaner uses, and that seems to be the intent of this draft.

4359 Mr. Chair, I would like to raise an issue that I hope
4360 the committee staff can further investigate before this

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4361 proposal moves to a markup. The draft uses the CERCLA
4362 definition of brownfield site, which explicitly excludes
4363 numerous types of facilities, including facilities that had
4364 permits under RCRA, the Clean Water Act, and the Safe
4365 Drinking Water Act. So I am worried that many former coal
4366 plants may not meet this definition of a brownfield site, and
4367 the Commission may not include them in their evaluation.

4368 CERCLA included these statutory exclusions for good
4369 reason, so that polluters could not gain access to limited
4370 brownfield funds in order to carry out remediation otherwise
4371 required by their permits. That is still a good reason to
4372 maintain the exclusion within the EPA brownfields program. I
4373 am not sure if it should be the litmus test for a brownfield
4374 site under this proposal, so I hope the majority and minority
4375 staffs can receive technical assistance from the Commission
4376 and EPA to ensure that this language does not accidentally
4377 exclude some of the intended beneficiaries by taking too
4378 narrow of a definition of brownfield site.

4379 And with that I thank you, Mr. Chair, and yield back.

4380 *Mr. Duncan. [Presiding] The gentleman yields back. I
4381 now go to Mr. Latta from Ohio for five minutes.

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4382 *Mr. Latta. Well, thank you, Mr. Chairman, and thank
4383 you for -- our witnesses for appearing today. We appreciate
4384 your knowledge, and we also appreciate your feedback on the
4385 legislation before us today.

4386 Commissioner Merrifield, many new reactor technologies
4387 require access to HALEU to fuel their operations. Russia's
4388 invasion of the Ukraine has made the only commercial source
4389 of that fuel inaccessible, and has also negatively impacted
4390 the LEU market, which is used to fuel our existing fleet.

4391 My bill, the Nuclear Fuel Security Act, aims to reduce
4392 our reliance on Russia. And as we heard in the previous
4393 testimony of our first panel today, about 24 percent coming
4394 from Russia and 2 of the -- Kazakhstan and Uzbekistan, adding
4395 up to all over 50 percent, then, that is not good. So we
4396 need to increase the United States' global leadership.

4397 Could you expand on the current state of our nuclear
4398 fuel security?

4399 *Mr. Merrifield. Yes. We, obviously, have significant
4400 dependance on the import of Russian material that makes up at
4401 least 20, if not more, percent of the fuel used in the U.S.
4402 We do not currently have the capability to produce high-

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4403 assay, low-enriched uranium, which we are working toward.
4404 DoE has a series of programs -- there was an announcement
4405 yesterday -- with Centrus and TerraPower that they are
4406 engaging on a program to do some of that.

4407 So I think Congress and the legislation you have are
4408 working to try to improve this, both in the supply of
4409 uranium, in the supply of low-enriched uranium, and
4410 ultimately in the supply of HALEU. So I think these efforts
4411 in your legislation are beneficial, and I think U.S. NIC is
4412 supportive of them.

4413 One thing in your legislation I would also want to point
4414 out, which I think is positive, you do establish in the -- it
4415 would establish in the U.S. Treasury a revolving loan fund
4416 for the revenues received by the Secretary from the sale and
4417 transfer of feed material. We think that is a very logical
4418 step, and one that certainly we would support.

4419 *Mr. Latta. You know, what role can NRC play in quickly
4420 establishing a robust domestic nuclear fuel supply chain?

4421 *Mr. Merrifield. The NRC does need to take a look at
4422 the methods it uses to review and approve new fuel
4423 facilities, and I think that is an area that could get some

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4424 additional attention.

4425 There will be a series of centrifuge facilities that
4426 will need to be built in order to make up for the loss of
4427 fuel capabilities from outside of the United States. That is
4428 an area I think additional attention by Congress would be
4429 very beneficial.

4430 One thing I would also note, I think we need to think
4431 about this not just in terms of the United States. We also
4432 do need to be thinking about Canada. As mentioned earlier in
4433 the hearing, Canada is a critically important source of
4434 uranium, but there is no enrichment capability in Canada at
4435 all, despite the fact that they will be deploying low-
4436 enriched uranium reactors by GE Hitachi. The Ontario power
4437 generation is committed to doing that, and there are a series
4438 of other advanced reactors that would use highly-enriched --
4439 or high-assay, low-enriched uranium in their production.

4440 So I think there is a great utility in having enhanced
4441 U.S.-Canadian cooperation in this area.

4442 *Mr. Latta. Thank you.

4443 Ms. Korsnick, just this week we heard the announcement
4444 that the company TerraPower would be entering into a

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4445 memorandum of understanding with Centrus Energy Corporation,
4446 which operates a HALEU enrichment facility in Piketon, Ohio.
4447 This is a sign that private capital is already -- is ready to
4448 invest in our -- in the domestic nuclear industry, and DoE
4449 needs to step up its support and quickly implement programs
4450 to establish -- established in the Energy Act of 2020.

4451 How important is it for the industry to have DoE fully
4452 implement the HALEU availability program?

4453 *Ms. Korsnick. Yes, we think it is critical for the DoE
4454 to engage on the high-assay LEU program, and that is because
4455 the market is not yet established, right? These are advanced
4456 reactors that are going to be built, but there is not an
4457 established supply right now of the high-assay LEU, and that
4458 is where it is very important that our government, through
4459 the Department of Energy, help get that sort of moving and
4460 going. And significant investment -- they did recently put
4461 out a request for proposal that was mentioned earlier today.

4462 Just a point of note, as the industry reviewed that we
4463 were very dissatisfied with the request for proposal, and put
4464 comments to that effect, which I appreciate the DoE is
4465 looking at now.

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4466 *Mr. Latta. Well, Mr. Chairman, my time is about to
4467 expire, and I appreciate the testimony from our witnesses
4468 today because we want to make sure that we are leading in the
4469 world, and we have everything we have to have, especially
4470 from the uranium and the enriched uranium in this country.
4471 So with that, Mr. Chairman, I yield back the balance of my
4472 time.

4473 *Mr. Duncan. The gentleman yields back. I will now go
4474 to Washington for Ms. Schrier for five minutes.

4475 *Ms. Schrier. Thank you, Mr. Chairman. Thank you,
4476 Ranking Member DeGette, and thank you to our witnesses today.

4477 My understanding is that, for every gigawatt of nuclear
4478 capacity constructed, some 200,000 job years of employment
4479 are created. And as we increase the mix of nuclear energy in
4480 the U.S. energy grid, many more very skilled workers will be
4481 needed to construct, and operate, and maintain, and also
4482 guard these facilities.

4483 We heard from my colleagues and witnesses in the earlier
4484 panel about the workforce shortages and our Federal
4485 Government, and what we must do to meet -- to manage the
4486 workforce to meet the need for nuclear power in the coming

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4487 decades. But ensuring that we develop and support workers
4488 within the private sector is also important, not just the
4489 public sector.

4490 In fact, in Washington State we have a long history of
4491 nuclear power with hundreds of companies participating.
4492 Terrapower is actually one of them. But universities with
4493 Ph.D.s, we have PNNL, which is a powerhouse of research in
4494 this area.

4495 I was just a few minutes ago so heartened by your
4496 comments, Ms. Korsnick, about how the coal industry jobs can
4497 translate so well into nuclear industry jobs, because that is
4498 one of the things that we have really worried about, is that
4499 we don't want to be pie in the sky about making sure that
4500 everybody can transition to a clean energy job. And so what
4501 you said meant a lot, I think, to all of us. And I think
4502 that facts should weigh heavily in decisions about where to
4503 site nuclear power plants, so that we can have those same
4504 people doing the work.

4505 I wanted to direct this question, really, to the entire
4506 panel, just for your thoughts. And it is about workforce. I
4507 would like to start with you, Ms. Korsnick, because you

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4508 touched on the significance of nuclear power and job
4509 creation. Can you just expand on ways you have seen the
4510 private sector thoughtfully approach workforce development,
4511 where partnerships have been made, what lessons we can learn
4512 on the government side, and how we should prepare the next
4513 generation of leaders and thinkers in the nuclear industry?

4514 *Ms. Korsnick. Sure, I am happy to begin and my
4515 colleagues, obviously, can jump in and add.

4516 I think a recent DoE report came out as they looked
4517 ahead at potentially having 3 times the amount of nuclear
4518 power by 2050, and they estimated that we would need 375,000
4519 additional workers. So just to give a sort of a volume, it
4520 is very significant.

4521 But these aren't all nuclear engineers, right? These
4522 are -- they run the whole gamut. Some of them are engineers,
4523 mechanical, electrical, et cetera. But they are also, you
4524 know, plumbers, and pipefitters, and electricians, and I&C
4525 techs. And they are also, you know, folks that maybe have
4526 just a two-year degree, a chemistry technician, for example.
4527 There are some people right out of high school.

4528 And so I think what we need to really look at, from a

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4529 workforce perspective, is literally K through 12, you know,
4530 and on. Like, don't just start at secondary education, you
4531 know, start from the very beginning. I know we have teamed
4532 several years ago -- I want to give credit to the American
4533 Nuclear Society, where they have built in programs about
4534 nuclear energy into K through 12 programs, because I think it
4535 starts that young that you get people sort of interested and
4536 engaged. And my hat is off to American Nuclear Society.
4537 They worked with the Department of Energy to get this
4538 established, and they are continuing to grow it.

4539 When I was a site vice president back in the earlier
4540 age, maybe 2008, 2010 timeframe, there was the conversation
4541 around a nuclear renaissance. And what it caused the
4542 industry to do is partner with community colleges and partner
4543 with others to begin to get that supply chain of people, if
4544 you will, ready. And so I think that is really what needs to
4545 happen again today.

4546 If there is this clear signal that we are absolutely
4547 focused on making nuclear thrive, then, if you will, a
4548 machine begins within the industry itself that says we want
4549 to invest in these people, we want a team with people that

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4550 have fossil fuel workers and encourage them to come over to
4551 nuclear. We want a team with universities. We want a team
4552 with high schools to have a natural pipeline. We work very
4553 well with the unions. They have fantastic apprenticeship
4554 programs. We are all in.

4555 *Mr. Merrifield. Yes, I would like to reinforce that
4556 comment, and I chair an organization called E4 Carolinas,
4557 which is a North and South Carolina energy association --
4558 plumbers, electricians, pipefitters, welders.

4559 We identified a long time ago having nuclear-grade
4560 welders is going to be critically important. That is an area
4561 we are already challenged in the existing nuclear industry,
4562 let alone having the workforce available for these advanced
4563 reactors going forward.

4564 We talked a lot about the issue of the bow wave of
4565 retirement at the NRC. It is the same in the nuclear
4566 industry, and particularly with the trades. So, you know, I
4567 think colleges and universities will respond to having the
4568 engineers that we need, but it is really the trades that are
4569 going to need more help, both from unions and otherwise.

4570 *Ms. Schrier. Thank you. I appreciate those comments,

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4571 particularly touching on apprenticeship programs.

4572 I yield back.

4573 *Mr. Duncan. The gentlelady yields back. Thanks for
4574 mentioning the Carolinas and what we are doing. I will now
4575 go to Kentucky and recognize Mr. Guthrie.

4576 *Mr. Guthrie. Thank you. Welcome to Kentucky again.
4577 Thank you. And I am sorry I missed some of the discussion.
4578 We have three subcommittee hearings going on today, so we are
4579 all kind of bouncing around. And I really wanted to be part
4580 of this discussion, but I was chairing one, so I couldn't be.
4581 So I will say that and get right to my point.

4582 You know, Kentucky has been an energy-producing state.
4583 We are very famous for good Kentucky coal. And what we have
4584 seen is some of our coal plants, obviously, go out of
4585 existence and move forward. So, you know, my big concern and
4586 one of the things I would like to see and we are going to
4587 work on is turning these brownfield sites, the old coal
4588 plants, into nuclear sites. We are trying to continue our
4589 leadership, and our local -- state and local leaders.

4590 So I guess my question -- and I know I used to work in
4591 transportation stuff when I was in previous committees, and

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4592 building in a right-of-way is a lot simpler when you have
4593 already done a lot of the work beforehand than just building
4594 a greenfield site. I know there is differences between -- it
4595 is not just completely 100 -- you are not just adding an
4596 extra lane, there are some differences between nuclear and
4597 other power generation, but there are a lot of similarities.

4598 And so my question to each of you, if you kind of
4599 address them -- we will just start left and go right -- what
4600 are your views about the potential use of brownfield sites?

4601 And then, can we use these sites to help expedite? Do
4602 you think it would make it quicker using a site that already
4603 existed for energy producing to make it quicker?

4604 Mr. Nordhaus, if you will, start and --

4605 *Mr. Nordhaus. Yes, I mean, there -- obviously, I think
4606 we have -- a number of conversations we have had already
4607 here, it is clear that there is huge potential there. I
4608 think that we will need to expedite and do any of that
4609 quickly. I think we are going to kind of need to take a hard
4610 look at a set of the existing rules and regulations
4611 associated with exclusion zones, emergency planning, a
4612 variety of other issues. I think the Commission has already

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4613 stumbled a bit on that issue and sort of trying to reset
4614 those rules already.

4615 And, you know, obviously, when you are talking about a
4616 very different kind of advanced nuclear plant, often smaller
4617 that you are talking to sort of dropping into an existing
4618 coal site that is smaller than the historic, large, you know,
4619 10-mile exclusion zones we have had around large, light-water
4620 plants, there is going to be a need to make pretty
4621 significant changes in the regulatory frameworks. Those
4622 changes are appropriate, given the differences in the
4623 technology, but that is just one example of the sort of kind
4624 of change that is going to have to happen. It is going to
4625 have to happen quickly in terms of modernizing regulation.

4626 I think, you know, I see kind of a pretty broad
4627 bipartisan desire to kind of turn these sites into sites for
4628 nuclear generation. But that literally can't happen without
4629 pretty significant changes in how the NRC approaches a set of
4630 these questions around regulating sites.

4631 *Mr. Guthrie. All right, thank you.

4632 Ms. Korsnick?

4633 *Ms. Korsnick. I think it is a wonderful idea, and I

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4634 think we should challenge the regulator to make it happen
4635 efficiently. These are a fantastic way to keep that
4636 workforce employed. Many towns are built, literally, around
4637 a fossil fuel plant. There is no reason for that town to go
4638 out of business just because that coal plant needs to
4639 transition to another source of energy. And nuclear is a
4640 wonderful opportunity.

4641 I mentioned in answer to a previous question a study was
4642 done. We could use 75 percent of the workforce. I challenge
4643 it. I think it can be even more of a percentage of the
4644 workforce. I have worked at nuclear plants before. We
4645 brought coal folks down to help us with our refueling
4646 outages. We work hand in glove. It is a match made in
4647 heaven.

4648 *Mr. Guthrie. Thank you.

4649 Ms. Toth?

4650 *Ms. Toth. Yes, thank you, Congressman.

4651 So Good Energy Collective, you know, we have looked, we
4652 have started to look at quantifying some of the community-
4653 level benefits through our report, "Opportunities for Coal
4654 Closure Communities through Nuclear Energy," and, you know,

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4655 this year we will be conducting some on-the-ground
4656 engagements with prospective host communities facing coal
4657 plant retirements over, you know, what are your questions
4658 about nuclear? Maybe you have worked on some of the plants
4659 before to help with refueling outages.

4660 But we anticipate that, you know, communities that are
4661 familiar with hosting large energy infrastructure like a coal
4662 facility may be among the most interested in hosting new
4663 nuclear, and we should be facilitating that as part of a just
4664 energy transition.

4665 *Mr. Guthrie. Thank you.

4666 And Mr. Merrifield?

4667 *Mr. Merrifield. Yes, I think coal facilities, for all
4668 the reasons mentioned, make excellent sites for nuclear power
4669 plants. Much of the infrastructure can be reused.

4670 I would say the same for other fossil plants that are
4671 retiring -- combined cycle gas units, for example -- or other
4672 brownfield communities. I think Congressman Tonko made some
4673 good points about the expansion there.

4674 One thing I would say, you know, the NRC right now
4675 requires there to be an analysis of a need for power in the

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4676 environmental impact statement process. That seems to be
4677 pretty redundant, if you are talking about repowering a coal
4678 plant.

4679 In addition, this requirement is really typically
4680 covered by state public utility commissions in terms of the
4681 for power, or has been evaluated by the applicant itself.

4682 So I think the NRC's -- I know in the context of the
4683 modernization of Nuclear Reactor Environmental Reviews Act,
4684 one of the areas of strengthening, I would -- I believe,
4685 would be to drop the requirement for the NRC to do a need for
4686 power. It is one of the largest pieces of their review.
4687 Frankly, I think it is completely unnecessary.

4688 *Mr. Guthrie. Thanks, I appreciate that.

4689 And my time has expired, so I will yield back.

4690 *Mr. Duncan. The gentleman's time has expired. I now
4691 go to Mr. Veasey from Texas for five minutes.

4692 *Mr. Veasey. Mr. Chairman, thank you very much. And it
4693 is great that during this hearing -- that we are considering,
4694 in conjunction with -- just how important good jobs are as it
4695 relates to some of the improvements that the NRC's licensing
4696 of nuclear technologies are.

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4697 I know that, combined with targeted funding, that we can
4698 truly make nuclear energy a component of our cleaner energy
4699 plans. And so I am just -- great that we are here talking
4700 about this, because I really do think that we need to get
4701 this out more in front of the public.

4702 One of the things that I am really -- I think is a
4703 really great project that is going on right now in Texas as
4704 it relates to nuclear technologies -- and I have mentioned it
4705 before in a previous committee hearing -- is that Abilene
4706 Christian University is experimenting with a nuclear energy
4707 experimental testing lab in conjunction with University of
4708 Texas and Texas A&M to experiment using molten salts, rather
4709 than water, as a coolant for nuclear reactors. And potential
4710 new additions of safe, reliable, affordable, and cleaner
4711 nuclear power like those at Abilene Christian, I think, are
4712 going to be very essential to the U.S. energy security and
4713 deployment of new advanced nuclear reactor technology that is
4714 going to be crucial for our ability to compete with China and
4715 Russia in the global nuclear industry.

4716 For new nuclear technology to get to these goals, these
4717 reactors will need to be licensed quickly by the NRC at

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4718 scale, and be eligible for targeted Federal funding. That is
4719 clearly in our national interest. And on the latter point, I
4720 was pleased to hear that the Chip Act established a new
4721 program for new university research reactors, and last year's
4722 NDAA provided important access to fuel service for such new
4723 reactors.

4724 Commissioner Merrifield, I know that you are helping at
4725 Abilene Christian, and that you are advising them on its
4726 research reactor project. Can you please describe how
4727 important it is that we ensure a steady funding stream to
4728 eligible new research reactor projects in the same way we
4729 have supported existing research reactors?

4730 *Mr. Merrifield. Yes, thank you very much, Congressman,
4731 for that question.

4732 And the Abilene Christian University program, with its
4733 partner, Natura, is an important one, and one that I think is
4734 very exciting. It is going to allow the development and
4735 deployment of a molten salt reactor for university research
4736 purposes. It will be the first new research reactor to be
4737 built in the United States for several decades.

4738 And I think, if you go back to the early days of the

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4739 Atomic Energy Act, research reactors were really the leading
4740 technique used by the Eisenhower Administration in its Atoms
4741 for Peace program. So I think having a new, U.S.-based,
4742 designed research reactor could be a potential item that
4743 could be exported to countries that are seeking to get into
4744 the nuclear energy programs. So I think it is very exciting
4745 there.

4746 The Chips Act, the recent legislation, was very helpful
4747 in that regard. The NDAA, there is still some appropriations
4748 language out there that says, you know, the appropriators
4749 don't want to build new research reactors. I think this is
4750 something there needs to be further dialogue. It is
4751 important for us to have a new generation of these reactors,
4752 to have a new generation of individuals who can be trained on
4753 them, and certainly appreciate your support and that of other
4754 Members of Congress to enable that activity.

4755 *Mr. Veasey. Yes. No, thank you very much, and work
4756 with me a little bit on this question. It is more of a --
4757 getting your opinion on something, but do you think that
4758 there is actually some benefit for people to be able to go to
4759 someplace like west Texas, and see so much traditional fossil

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4760 fuel energy being produced, then also see the country's
4761 leader when it comes to cleaner technologies like wind and
4762 solar, and then see this nuclear project, and kind of see it
4763 all come together in one space? How important is that for
4764 the public?

4765 *Mr. Merrifield. I think it is important for a couple
4766 of different reasons.

4767 Number one, we do not have a university-based molten
4768 salt reactor in the United States. So it would be a leader
4769 in that regard, and would draw people from all over the world
4770 to look at it. It is a consortium made up of four
4771 universities, three of which are in Texas, one of which is in
4772 Georgia. So it is a very collaborative, interactive program.

4773 The other thing I think is important -- and I can't talk
4774 in detail -- but as a law firm we have talked with a number
4775 of folks in Texas and in west Texas who are really looking at
4776 trying to decarbonize various parts of the upstream part of
4777 oil production through the use of micro reactors and other
4778 advanced reactor technologies. So this is really an area
4779 Texas could take a lead, and we certainly think that Abilene
4780 and Natura could be part of that.

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4781 *Mr. Veasey. Yes, thank you very much. I appreciate
4782 that.

4783 I yield back.

4784 *Mr. Duncan. The gentleman yields back. We should talk
4785 about U-233 some time.

4786 I now go to the chairwoman of the full committee, Mrs.
4787 Rodgers, for five minutes.

4788 *The Chair. Thank you, Mr. Chairman.

4789 On the first panel I raised concerns about the NRC's
4790 handling of its part 53 regulatory development -- so this is
4791 for the advanced nuclear reactors, some exciting technology
4792 in Washington State, too -- as outlined in the letter Members
4793 of Congress just sent to the Commission. And I believe all
4794 of you do not think that the current proposal is workable. I
4795 also believe many of you expressed this repeatedly to NRC
4796 staff.

4797 So to Ms. Korsnick, Mr. Merrifield, Mr. Nordhaus, my
4798 first question is, "How do you instill within NRC a results-
4799 oriented culture, a culture that measures its work, shows
4800 progress, works to adhere to the laws that Congress has
4801 passed?' `

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4802 And I am going to start with Ms. Korsnick.

4803 *Ms. Korsnick. Thank you very much. Thanks for the
4804 question.

4805 It has to start with leadership, honestly. If you want
4806 the organization to change, it has to be important to
4807 leadership. They have to talk about it.

4808 And, you know, we have had previous working
4809 relationships with the NRC that have been very helpful, and
4810 have solved problems, and we have worked through things.
4811 Part 53 was not that experience. It has been one of the most
4812 frustrating interactions, I think, between the industry and
4813 the regulator that I have been associated with, and I have 35
4814 years with this industry.

4815 And again, to change that, I think it has to come from
4816 leadership. It is not about holding meetings, it is about
4817 listening to the feedback. They held a lot of meetings; they
4818 didn't listen.

4819 *The Chair. Okay, thank you.

4820 *Mr. Merrifield. I concur with Maria. As a former
4821 commissioner, I have to say this has been very disappointing
4822 to see how this has all panned out. I sat in a lot of those

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4823 meetings, and I will tell you there wasn't a whole lot of --
4824 there was listening, but there wasn't engagement. And I
4825 think some of it was a bit of a kabuki dance, frankly.

4826 I think the -- what they have come up with in terms of
4827 part 53 is not useful. I don't think it will be used. And
4828 frankly, they could do a whole lot better. The agency has
4829 been around for 50 years. They have got a lot of knowledge.
4830 They ought to be able to put together an efficient and
4831 streamlined licensing process for advanced reactors. And
4832 what we got is completely opposite of that.

4833 Ultimately, when I was a commissioner we got held
4834 accountable by Congress. Former Senator Pete Domenici called
4835 us to the carpet. We had a similar situation that happened
4836 with the earlier iteration of part 52, the 2-step licensing
4837 process, and the Commission at that -- 1-step licensing
4838 process. And the Commission at that point went back to the
4839 staff and told them to start from scratch.

4840 This piece in part 53 isn't workable, it is not going to
4841 be helpful, and it certainly is not what Congress intended by
4842 passing the law.

4843 *The Chair. Thank you.

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4844 Mr. Nordhaus?

4845 *Mr. Nordhaus. I will just agree with both of the prior
4846 comments. You know, just -- there is -- I don't think that
4847 this happens without greater leadership both from Congress
4848 and from the Commission itself.

4849 And until, you know -- and as I mentioned in my opening
4850 comments, you know, it was very heartening to see 60 Members
4851 of Congress, bipartisan, saying, you know, to the Commission
4852 that this part 53 rule, we need to go back to the drawing
4853 board, it needs substantial changes, and being pretty
4854 explicit about a set of the major problems that need to be
4855 addressed before that rule moves forward.

4856 I think that the Commission and the commissioners need
4857 to sort of take up that challenge, and send that message very
4858 clearly to the staff, that they need to go back to the
4859 drawing board. They need to go back and look at, you know --
4860 as our organization, which was, I think, certainly on the
4861 sort of NGO, non-governmental, side, attended more of these
4862 meetings, submitted more extensive public comment than sort
4863 of almost anyone else participating, very little of it was
4864 actually kind of taken up. And I think that was generally

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4865 the stakeholder experience.

4866 So I think until Congress, you know, makes it very clear
4867 that we need a substantially modernized and different
4868 framework for licensing advanced reactors, and then I think
4869 we need to expect that the commissioners kind of follow
4870 through on that --

4871 *The Chair. Thank you.

4872 *Mr. Nordhaus. -- and demand that of the staff.

4873 *The Chair. Great, okay, thank you.

4874 And to that point, Mr. Merrifield, you mentioned that
4875 there were lots of meetings. I wanted to ask, do you think
4876 the NRC licensing staff, in interactions with applicants,
4877 should not act as a consultant on agency rules and guidance,
4878 as they have been telling applicants I --

4879 *Mr. Merrifield. I think what the agency staff can do
4880 is engage. They can have workshops where they actually
4881 engage in back-and-forth conversation to try to drive better
4882 understanding of where the licensees are coming from and
4883 where the agency positions are. Many of the meetings were
4884 not much more than listening sessions, where the utilities
4885 and other advanced reactor developers would explain their

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4886 concerns, which were met with, "Thank you very much, we will
4887 consider it.'`

4888 At the end of the day -- Dan Dorman was here earlier.
4889 Dan Dorman and his senior team are perfectly satisfied with
4890 the package they delivered to the Commission on part 53.
4891 That is troubling to me. Despite all of the concerns that
4892 have been raised by Congress and by folks on this side of the
4893 table, they have no -- they believe that they are completely
4894 in the right.

4895 I think that there is -- and I put this into my -- the
4896 speech I gave at ANS earlier this year -- I think there is
4897 some fundamental issues at the agency. One of them is
4898 technical depth. I am a little concerned whether they have
4899 the technical capability to come back with a better product.

4900 *The Chair. Thank you. It is very helpful for you all
4901 to be here and to tell us, from your perspective, what is
4902 going on. We are going to work on this with bipartisan
4903 support. Thank you.

4904 *Mr. Duncan. The gentlelady yields back. I now go to
4905 Mr. Cardenas for five minutes.

4906 *Mr. Cardenas. Thank you very much, Mr. Chairman and

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4907 Ranking Member. I appreciate this opportunity for -- to have
4908 this hearing, and thank you to the witnesses for giving us
4909 your perspectives and expertise.

4910 While the NRC considers public opinion in their nuclear
4911 regulatory decisions, proceedings are often inaccessible and
4912 difficult to understand. Creating better, more accessible
4913 opportunities for public participation are necessary out of
4914 respect for potentially impacted communities to rebuild trust
4915 with the public, and because it will lead to better outcomes
4916 down the line. That is why I am pleased to see Congressman
4917 Levin's bill, H.R. 4530, which would establish the office of
4918 public engagement and participation within NRC included in
4919 today's hearing.

4920 Ms. Toth, is that how you say your name? Toth, okay,
4921 thank you. Can you discuss how an office of public
4922 engagement and participation at the Nuclear Regulatory
4923 Commission would help communities better navigate proceedings
4924 before the Commission?

4925 *Ms. Toth. Certainly. Thank you, Congressman.

4926 As the ranking member of the full committee,
4927 Representative Pallone, mentioned on the previous panel, from

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4928 2021 to 2022, the NRC undertook a systematic assessment of
4929 how it addresses environmental justice across all of its
4930 programs and activities. And that review process revealed a
4931 lot of learnings about how the Commission can be doing better
4932 that extend beyond just how it implements environmental
4933 justice practices across the agency.

4934 The staff made many recommendations to the Commission
4935 that are still sitting with the Commission for action. One
4936 of these, referencing the NRC's existing 1995 EJ strategy,
4937 flagged that the NRC has a goal to inspire stakeholder
4938 confidence through more comprehensive public outreach,
4939 engaging more transparently, providing information up front.
4940 And certainly, the staff had identified that, currently, NRC
4941 stakeholder outreach is very infrequent, and often only ever
4942 takes place when there is already a pending activity within
4943 the community.

4944 Also that in its engagements with tribal and EJ
4945 communities, but also writ large, the NRC -- it is often
4946 incumbent on an individual project manager to take the
4947 initiative to conduct effective local engagement and
4948 outreach. And there is a lot of variability among the

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4949 project management of how they, you know, undertake that
4950 work.

4951 So we see OPEP as potentially playing an important
4952 function not only in externally making itself accessible to
4953 the public and answering questions, but also internally,
4954 potentially being able to train project managers in effective
4955 strategies for public engagement.

4956 *Mr. Cardenas. So an office of public engagement, do
4957 you think it potentially could help both project sponsors and
4958 potentially impacted communities, as well?

4959 *Ms. Toth. Yes, absolutely. As I mentioned in my
4960 opening remarks, the OPEP would establish more capabilities
4961 to enable the public to engage with the regulator, which is
4962 an important democratizing function of any Federal agency.

4963 But critically, having that office in place, the OPEP
4964 would also be able to engage with some of the developers, as
4965 well, or with communities where there is conversation around
4966 potentially hosting new nuclear infrastructure, and bringing
4967 those communities into the process early on to answer a lot
4968 of questions that they might have, bring them into the
4969 process. Because as we know, a lot of times, even with

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4970 environmental reviews under NEPA, some of the delays that are
4971 experienced are because of issues or concerns that the public
4972 has that aren't unearthed until much later in the
4973 infrastructure siting process. So OPEP could start to
4974 detangle that concern to the benefit of industry.

4975 *Mr. Cardenas. I am the kind of average American before
4976 I got elected. Now I am just kind of messed up. I have been
4977 doing this for 27 years. I am in the inside looking out.

4978 But before I got elected I had never gone to a community
4979 meeting when it came to the environmental issues impacting my
4980 community, the Northeast Valley, where I was born and raised.
4981 But when I got elected, it was brought to my attention that
4982 we had more dump sites and more particulate matter issues
4983 emanating out of our community that were actually coming from
4984 all over LA County, the largest populated county in the
4985 country.

4986 And it wasn't until I became an elected official that I
4987 realized that somebody needed to do something to actually
4988 listen to the people who are affected by these things, not
4989 just look at it from the vantage point of somebody investing
4990 \$1 million, \$100 million, \$1 billion into a facility. It is

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4991 about balance, about making sure that we listen to all sides.

4992 And so with that, can you talk about how the NRC Office
4993 of Public Engagement and Participation Act would build on the
4994 NRC's environmental justice review team's recommendations?

4995 *Ms. Toth. Yes, certainly, Congressman.

4996 You know, with the systematic assessment of EJ that the
4997 Commission has identified, they held a lot of both public and
4998 private community meetings to understand how the public felt
4999 about the NRC's engagements, certainly found things like
5000 improvements in translation services, providing longer notice
5001 ahead of public meetings, the kinds of learnings that an
5002 office of public participation could learn and convey to NRC
5003 Commission staff to implement -- to improve that -- those
5004 functions.

5005 *Mr. Cardenas. Thank you very much.

5006 My time having expired, I yield back. Thank you very
5007 much, Mr. --

5008 *Mr. Duncan. The gentleman yields back. I now go to
5009 Mr. Walberg from Michigan. Five minutes.

5010 *Mr. Walberg. Thank you, Mr. Chairman, and thank you to
5011 our second panel. It has been a long wait for you.

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5012 Mr. Merrifield, it is good to see you again since COP
5013 27.

5014 *Mr. Merrifield. Thank you very much.

5015 *Mr. Walberg. It is about as warm here as it was back
5016 then.

5017 *Mr. Merrifield. Indeed.

5018 *Mr. Walberg. Yes. I spoke to the first panel about my
5019 draft legislation, the Nuclear Advisory Committee Reform Act.
5020 Could you talk to us about why the reforms laid out in this
5021 legislation are needed?

5022 And along with that, would these changes actually
5023 produce better outcomes because the Advisory Committee on
5024 Reactor Safeguards will be focused on new and novel projects?

5025 *Mr. Merrifield. Yes, thank you very much for that
5026 question. And this is an issue I have been thinking about
5027 since the late 1990s, when I was a commissioner.

5028 I interacted with the ACRS, and I engaged with them and
5029 used their work product in helping to make determinations as
5030 commissioner. I engaged -- and I had it read into the record
5031 -- with the Nuclear Innovation Alliance in a study of ACRS.
5032 We interviewed over 40 individuals, most of them former NRC

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5033 commissioners, senior staff, ACRS members, and others, and
5034 came up with a series of recommendations not to get rid of
5035 ACRS, not to take away from the work it does on behalf of the
5036 Commission and the public, but to really target them to the
5037 most important things that they needed to be doing in order
5038 to enable the commissioners to make sound decisions about the
5039 technologies that we are moving forward with, and to do so in
5040 a manner that was going to be efficient and effective.

5041 And the recommendations that you have included in your
5042 legislation are consistent with what that attempted to
5043 achieve. We certainly -- you know, I certainly support the
5044 work that you are doing there. We would certainly be
5045 committed to working with the committee to see if there are
5046 some additional improvements to your legislation we could
5047 make.

5048 But at the end of the day, I think the Commission needs
5049 to be granted the authority, which it currently doesn't have
5050 under the Atomic Energy Act, to have some flexibility about
5051 how it deploys the ACRS to really look at the most
5052 technically difficult issues, and free up some time for them
5053 to focus on that, and remove the current requirement that

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5054 they have to review, in some cases, relatively mundane
5055 licensing areas that don't -- where they don't, frankly, add
5056 value.

5057 *Mr. Walberg. Good tools used by the right body
5058 ultimately help make the project work, doesn't it? Or we
5059 hope that is the case.

5060 In addition to making sure that the NRC's regulatory
5061 requirements are appropriate, the right staff must be in
5062 place to do the work. There are some proposals to improve
5063 the NRC's ability to hire the right people, including one
5064 bill today, the Strengthening the NRC Workforce Act of 2023.
5065 However, I am concerned that we need a fix that provides
5066 certainty to companies that they would be working with a
5067 competent regulator in the long term.

5068 And so, Mr. Merrifield, your testimony discusses this
5069 legislation, as well as the need for the NRC to have
5070 qualified staff and leadership. Can you expand on that?

5071 And then, secondarily, how can the NRC incorporate some
5072 of the best practices of private industry to attract the
5073 right staff?

5074 *Mr. Merrifield. The NRC -- thank you -- the NRC is

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5075 challenged right now. They have a retiring workforce.
5076 Frankly, as I mentioned, I think they have lost some of their
5077 technical capabilities as a result of that. And so having
5078 greater tools to make sure that they have got the right
5079 workforce makes sense.

5080 I have looked at the Securities and Exchange Commission,
5081 FDIC, and others. There are other financial institutions
5082 which have been given greater flexibility to hire their
5083 workforce not simply at the entry level, but all the way up
5084 through senior management, to make sure that there is an
5085 appropriate workforce that is encouraged and employed. I
5086 think it is very important that they have diversity in that
5087 group, not just simply -- I think they ought to be
5088 considering people who do have industry experience, who do
5089 have experience in other departments and agencies, because
5090 that was the kind of diversity we had when I was a
5091 commissioner, and I think, frankly, the NRC needs more of it.

5092 I do have a few concerns. I agree with the intent of
5093 the Strengthening the NRC Workforce Act. I am a little
5094 concerned about the authority is vested solely in the
5095 chairman. I think those decisions should be with the

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5096 Commission as a whole.

5097 The limitations on the timing of that authority is
5098 somewhat limited. There may be reasons of which I am not
5099 aware. Maybe budgetary. I think those authorities should be
5100 given to the NRC for a longer period of time.

5101 And I think, certainly, it would probably be worth
5102 considering having the Government Accountability Office and
5103 perhaps OMB engaged in dialogue about other tools that might
5104 be useful to enhance the ability of the agency to have what
5105 they need to attract a talented and capable workforce.

5106 *Mr. Walberg. Okay. Thank you.

5107 My time is expired. I yield back.

5108 *Mr. Duncan. The gentleman yields back. I now go to
5109 Mr. Palmer for five minutes.

5110 *Mr. Palmer. Thank you, Mr. Chairman.

5111 In the previous panel we had a discussion about the fact
5112 that the U.S. needs to decouple from China and Russia and
5113 other foreign sources for nuclear fuel. And one of the
5114 things that I have really been pushing is the conversion to
5115 advanced nuclear, but specifically following the model
5116 utilized by France with their standard design, but more

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5117 specifically the model of what we would use with our nuclear
5118 fleet, our submarines and aircraft carriers.

5119 And Mr. Merrifield, I just -- I want to ask you, what is
5120 your -- what are your thoughts about the ability to -- for
5121 the NRC to expeditiously permit small modular nuclear
5122 reactors?

5123 *Mr. Merrifield. I have a couple of different views.
5124 The first one is, as we discussed, I don't think the part 53
5125 process that you are coming up with is going to be helpful
5126 and useful. Having said that, I think there is an
5127 identification that the existing 2-step process in part 50
5128 and the 1-step process that can be used under part 52 can be
5129 used to deploy these reactor designs.

5130 What I think is going to be important going forward is
5131 having a framework that the agency can deploy in which after
5132 they have reviewed the first version of that design, whether
5133 it is TerraPower, X-energy, Terrestrial, Oklo, or others,
5134 that the -- that what is required to deploy the next version
5135 of that same design should really be only focused on site-
5136 specific factors, and make it as speedy as possible.

5137 *Mr. Palmer. But isn't that one of the advantages of

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5138 the small modular reactors, is that because they can be
5139 constructed outside fabricated parts, that site location --
5140 it is much easier to locate one of these than it is the
5141 traditional nuclear reactor?

5142 Plus, they will fit into the grid where you have got all
5143 kind of grid issues with renewables, and with the traditional
5144 nuclear. Isn't that --

5145 *Mr. Merrifield. That is completely the case. I used
5146 to be -- I used to work in the construction industry. We
5147 sold combined cycle gas units. Once you have got that design
5148 down, a nuclear reactor design down and licensed, it should
5149 be a very similar process.

5150 In the 2000s we put in about 1000 gigawatts of gas,
5151 either combined cycle, simple cycle, or other combustion
5152 units. The goal ought to be able to get to a point where we
5153 can deploy nuclear reactors, advanced nuclear reactors, in a
5154 similar, efficient way.

5155 *Mr. Palmer. You also use a lot less land space than
5156 you do with the renewables and the -- and what we normally
5157 have with traditional nuclear.

5158 And the other thing I want to point out is -- because I

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5159 keep hearing concerns about the use of nuclear with the --
5160 these are almost exactly the same. They have a little more
5161 generating capacity than a reactor on an aircraft carrier or
5162 a nuclear submarine, but the U.S. Navy has got 6,200 reactor
5163 years -- that is over a 50-year period -- with no accidents.
5164 This should be what, I think, the public should be pushing us
5165 toward. No emissions. These are modular units that are
5166 fabricated and located on a site connecting with the grid.
5167 It seems to me, in terms of eliminating emissions or reducing
5168 emissions, this is the best course to follow.

5169 And the last thing is being able to recycle what we have
5170 always considered spent fuel rods, because my understanding
5171 is -- again, going back somewhat to the French design, but
5172 what we could design with these -- we could recover about 96
5173 percent of the recoverable material from spent fuel rods.
5174 And that would decouple us to a certain extent from foreign
5175 supply.

5176 *Mr. Merrifield. Yes. To your point, Congressman, we
5177 regularly park two aircraft carriers in San Diego, each of
5178 which contains two nuclear reactors. The public lives
5179 immediately in proximity to those reactors, and nobody thinks

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5180 anything about it because of their safety. And that is the
5181 goal that, in my view, we can have for advanced nuclear
5182 technologies.

5183 On your second point, advanced reactors do bring with
5184 them the promise of re-utilizing what is considered now a
5185 waste, used nuclear fuel, and making it into a resource. And
5186 there are, from my count, probably at least four or five
5187 different companies out there today evaluating the potential
5188 of re-utilizing that fuel, and I think that is a very
5189 exciting thing going forward.

5190 *Mr. Palmer. Mr. Chairman, I really appreciate the
5191 opportunity to have hearings like this. I think it is
5192 extremely helpful. And hopefully, if the public is paying
5193 attention to this, they got to -- they should get a sense
5194 that we have a good idea of where we need to go.

5195 With that, I yield back.

5196 *Mr. Duncan. The gentleman yields back. And now Mr.
5197 Balderson of Ohio is recognized for five minutes.

5198 *Mr. Balderson. Thank you, Mr. Chairman, and thank you
5199 all for being here today.

5200 Mr. Merrifield, before I get to my questions, would you

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5201 like to respond to some of the earlier comments regarding
5202 public participation?

5203 Mary Martin from the committee just came back and asked
5204 me, "Mr. Merrifield, would you like to make some points?"
5205 Would you like to have any response to that, or --

5206 *Mr. Merrifield. Yes, I just -- I am firmly a firm
5207 believer that the NRC can do -- can and should do a better
5208 job of engaging with the public in two-way communication, and
5209 should also be leaning forward to provide information to
5210 communities that may host nuclear facilities. I fully agree
5211 with that, fully agree that more resources should be added
5212 there, fully agree that the agency staff should be more
5213 engaging with members of the public, should be providing them
5214 information about what is going on. All of that I am fully
5215 in agreement with.

5216 I do have concerns about the creation of a new office in
5217 equal standing to the Office of Nuclear Reactor Regulation,
5218 but with a mandate that will assist in submitting contentions
5219 and hearing requests which are ultimately a challenge to the
5220 NRC staff licensing process. Challenges could -- would then
5221 be funded by taxpayer dollars, such that the NRC staff could

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5222 essentially use taxpayer dollars to come up with new and
5223 creative ways to legally challenge its own licensing
5224 decisions, potentially delaying those decisions in the
5225 process.

5226 So I agree that the agency needs to be -- do more on
5227 engagement. I think that element of the agency funding a
5228 contentious process is not one I would support.

5229 *Mr. Balderson. Thank you. I will follow up with some
5230 of my other questions.

5231 As you know, the nuclear industry requires a predictable
5232 licensing process in order to secure financial support from
5233 investors to commercialize their technologies. Regulatory
5234 predictability allows financiers to estimate timelines and
5235 cost accurately. Draft bills such as the Nuclear Licensing
5236 Efficiency Act seek to address this. Mr. Merrifield, what
5237 are your thoughts on the approach taken by these bills?

5238 *Mr. Merrifield. As a general matter, I think many of
5239 the bills that are before this committee today are
5240 beneficial. I think I would include within that the Nuclear
5241 Licensing Efficiency Act. The U.S. NIC is supportive of the
5242 expedited review timelines contained in the legislation, and

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5243 we would certainly be pleased to continue to work with the
5244 committee to enhance the legislation.

5245 *Mr. Balderson. What else can be done to strengthen
5246 these bills to support more of these new technologies?

5247 *Mr. Merrifield. I am sorry, Congressman.

5248 *Mr. Balderson. I am sorry. What else can be done to
5249 strengthen these bills to support the commercialization of
5250 the new technologies?

5251 *Mr. Merrifield. I think, well, frankly, one of the
5252 areas that was talked about earlier today was the process
5253 that is used to -- the fee-based process used to apply to
5254 these reactor designs. And I do think that whole process was
5255 driven by the Omnibus Budget and Reconciliation Act, which
5256 created the NRC as a fee-based agency. The current fleet of
5257 reactors did not have to go through that process. They had
5258 to pay a fee for licensing, but it was relatively modest in
5259 comparison.

5260 I think there ought to be put into place some guidelines
5261 that would perhaps have a cost share requirement for advanced
5262 reactor developers -- you know, 80 percent of the regulatory
5263 costs paid for by the Federal Government, 20 percent by the

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5264 licensee, ability to perhaps waive fee requirements until
5265 after the reactors are built. I think there is a variety of
5266 things that could happen there that would be helpful.

5267 I think also the agency should be held -- you know, once
5268 it has accepted the application for review, it should be held
5269 to the timeline, and perhaps be held to the amount of hours
5270 that it would spend on reviewing that application. And if it
5271 went beyond that time or beyond those hours, those would be
5272 borne by the Federal Fisc, rather than imposing those on an
5273 advanced reactor developer.

5274 *Mr. Balderson. Okay. I would also like your thoughts,
5275 Ms. Korsnick and Mr. Nordhaus, on this particular subject.
5276 Would you like to add anything to that? What else can be
5277 done to strengthen the bills to support the commercialization
5278 of some of these technologies?

5279 *Ms. Korsnick. Yes, I -- earlier I think there was some
5280 conversation around maybe additional metrics that could be
5281 put in place, and I think that would allow for some of the
5282 transparency for how long is it taking to review some of this
5283 information, et cetera, so that you could see a pattern of
5284 improvement as they do more of these reviews, instead of a

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5285 pattern of additional resources and more time, for example.

5286 So I think some interesting metrics that would have to
5287 be reported back to Congress would be interesting.

5288 *Mr. Balderson. Okay. Mr. Nordhaus, sir.

5289 *Mr. Nordhaus. I would agree. I think that, you know,
5290 I will just sort of connect this a little bit to some of the
5291 discussion around staffing and workforce issues --

5292 *Mr. Balderson. Okay.

5293 *Mr. Nordhaus. -- which is I think there is reasonable
5294 concern that, if you don't have an accountable, streamlined,
5295 performance-based licensing process and you add additional
5296 staff, that you don't actually get additional efficiencies.
5297 So I think that the staffing and workforce issues at the NRC
5298 need to be much more explicitly tied to expectations of
5299 expeditious review, and --

5300 *Mr. Balderson. Thank you very much, Mr. Chairman. I
5301 yield back.

5302 *Mr. Duncan. The gentleman yields back. Now Mr.
5303 Pfluger is recognized for five minutes.

5304 *Mr. Pfluger. Thank you, Mr. Chairman, and I thank the
5305 witnesses for being here.

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5306 You know, one of the things that we keep talking about
5307 in this committee is just the speed of relevancy, doing
5308 things in the regulatory process that allow us to compete.
5309 And, you know, nobody knows bureaucratic red tape better than
5310 this panel of witnesses. We appreciate you helping us push
5311 back on that.

5312 And I also appreciate my colleague from Texas bringing
5313 up Abilene Christian, and the work that they are doing. This
5314 is the kind of innovation that we, as the government, we set
5315 the conditions and then get out of the way. And let's let
5316 either private industry or these partnerships or universities
5317 do what they do best.

5318 Ms. Korsnick, one thing that you brought up -- and I
5319 appreciate it -- is a need for a -- not an interim storage,
5320 but a permanent repository. And so I couldn't agree more.
5321 And we actually have been pushing back fervently in Andrews,
5322 Texas against an interim storage facility that -- you know,
5323 we have got Yucca Mountain. It is the law of the land. And
5324 how do we, in your opinion, get to that permanent facility
5325 there, and what needs to be done either by the NRC or by
5326 Congress in order to get to that point?

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5327 *Ms. Korsnick. Well, thank you, and thanks for the
5328 question.

5329 You know, I guess I would just step back for a minute
5330 and just recognize that the industry and ratepayers have done
5331 their part in establishing a fund to establish a long-term
5332 repository or a durable fuel solution. There is over \$40
5333 billion in that fund today. And it is really -- the
5334 government needs to get to yes on this. We need a long-term
5335 geologic repository. Whether or not we reprocess, whether or
5336 not we have, you know, interim storage, all of those can be
5337 pieces and parts. But at the end of the day, you are going
5338 to have to have a long-term repository, regardless.

5339 You know, we can look around the world and say, well,
5340 let's see, Finland is doing it, Sweden is doing it,
5341 Switzerland is doing it, France is doing something, Canada is
5342 making some progress, so is the UK. I have a high level of
5343 confidence in the United States of America that we can figure
5344 this out. It is not a technical challenge.

5345 We just need to move forward with it and, at the end of
5346 the day, act as we should and come up with a long-term
5347 repository. Because then things like interim storage, they

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5348 make sense. They make sense because people understand there
5349 is a long-term answer, and people have a view of being
5350 interim. Okay, I know I am interim because there is
5351 something long term. It is much harder to convince somebody
5352 they are interim when there is nothing else around.

5353 *Mr. Pfluger. What a great point.

5354 And I would like to thank the chairman for his
5355 leadership on this particular subject, which is helping get
5356 us -- get the government to yes. And there are many of us
5357 who are pushing for that. So thank you for your testimony
5358 there.

5359 Mr. Nordhaus, I enjoyed your commentary on the
5360 modernization of our environmental review, NEPA process, and
5361 how we can get to -- have the speed of relevancy. And maybe
5362 can you spend a couple of minutes expanding on other areas
5363 outside of the EA, the EIS, the analysis and impact
5364 statement, about how we can actually compete and innovate and
5365 build and get to where we need to? Because I am worried
5366 about competing with China right now and other countries,
5367 that we are not doing things at the speed of relevancy.

5368 *Mr. Merrifield. Was that --

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5369 *Mr. Pfluger. Sorry, I am looking at you, Mr.
5370 Merrifield, but I mean Mr. Nordhaus.
5371 *Mr. Merrifield. Okay.
5372 *Mr. Pfluger. Very confusing when you -- Mr. Merrifield
5373 is looking at me going, "Is that for me?"
5374 [Laughter.]
5375 *Mr. Nordhaus. I was a little -- could you briefly
5376 restate the question?
5377 *Mr. Pfluger. Yes, just looking at environmental impact
5378 statements and analyses, the recent legislation that we
5379 passed to modernize those, to shorten them, to bring them
5380 into the speed of relevancy, can you just comment and
5381 summarize --
5382 *Mr. Nordhaus. Yes --
5383 *Mr. Pfluger. -- what needs to be done, either outside
5384 of that or in addition to that?
5385 *Mr. Nordhaus. Well, you know, again, I think, you
5386 know, in your role providing oversight and accountability
5387 over the NRC, I mean, I think it needs to be clear that the
5388 NRC needs to move sort of quickly to comply with the new
5389 requirements in the Fiscal Responsibility Act.

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5390 I think that the NRC could also sort of remove new
5391 reactors as an automatic sort of trigger for EIS, for an EIS
5392 project. Our view is that it should be sort of based on
5393 whether there is significant impact associated. You know, a
5394 small factory-manufactured reactor shouldn't necessarily
5395 automatically have to kind of comply with an EIS in the way
5396 that we have historically required large reactors to do so.

5397 So those are two things that I think would sort of make
5398 a big difference.

5399 *Mr. Pfluger. Mr. Chairman, may I have 30 seconds for
5400 my snafu?

5401 So what is the threat if we don't comply with the Fiscal
5402 Responsibility Act, if we don't actually implement what the
5403 reforms to NEPA have stated for us? What is the real threat
5404 to the country?

5405 *Mr. Nordhaus. I just think we are likely to sort of
5406 end up what we have sort of had to date, which is just a lot
5407 more sort of automatic sort of deferral to an EIS process
5408 when it is not necessarily needed. So --

5409 *Mr. Pfluger. So thank you very much.

5410 Mr. Chairman, I yield back.

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5411 *Voice. Mr. Chairman, can I just --

5412 *Mr. Duncan. The gentleman yields back, and I now go to
5413 Mr. Carter for five minutes.

5414 *Mr. Carter. Thank you, Mr. Chairman, and thank you all
5415 for being here. I know it has been a long day for you, but
5416 we appreciate it because this is extremely important.

5417 You know, according to the Department of Energy Strategy
5418 to Restore American Nuclear Energy Leadership -- and that is
5419 a mouthful. But according to this group, the U.S. is missing
5420 out on a nuclear reactor market that is valued between 500
5421 and \$750 billion a year -- over the next 10 years, I should
5422 say. I mean, economically, just economically speaking, and
5423 never mind that we are talking about baseload, reliable,
5424 clean energy. Just from an economic perspective, we ought to
5425 be pursuing this.

5426 Not only that, but looking at it from a worldview, and
5427 looking at it from our allies, from our adversaries -- and I
5428 know this is preaching to the choir here, I know you all know
5429 this, but it is important that I repeat this because we know
5430 that China is providing over 80 percent of the financing for
5431 its nuclear power plants, and we know why they are doing it.

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5432 We know that they are, in some places, even 85 percent. I
5433 mean, that is practically giving it away. But what you have
5434 to take along with that, as we all know, is something that I
5435 think a lot of these countries, particularly these developing
5436 countries, are going to find out is very difficult.

5437 But we have had some successes here in America, too. In
5438 fact, Romania canceled its plans to work on a -- work with
5439 China on a nuclear plant, and instead is working with a U.S.
5440 group. That is good news.

5441 Also, Westinghouse building in Poland and the Czech
5442 Republic, and excluded Russia and Chinese from bidding on
5443 these. So we have got the ability, we have got the
5444 knowledge, we have got everything we need, we just need to
5445 utilize it and we need to take it.

5446 I want to ask you this question. I will start with you,
5447 Ms. Korsnick. Did I get it right? Okay. Let me ask you.
5448 With China and Russia rapidly expanding their nuclear reach
5449 around the globe, have we already ceded that opportunity to
5450 our adversaries?

5451 *Ms. Korsnick. Well, thanks for the question. I think
5452 we should be incredibly proud of the innovation that we do

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5453 here in the United States. And our innovation pipeline is
5454 chock a block full, ready to come out with several different
5455 designs.

5456 So, no, I don't think we have ceded our leadership. I
5457 think China and Russia -- and Russia, specifically, with
5458 their bad behavior in Ukraine -- I think have given a lot of
5459 people an opportunity to stand up and take notice. We have
5460 watched them cut off the gas supply to Europe, and so they
5461 wouldn't do anything different if you -- if they owned all
5462 the nuclear plants. They would shut them down, too. Right?

5463 *Mr. Carter. Absolutely.

5464 *Ms. Korsnick. So it matters who you do business with.
5465 It matters who you want to form a 100-year relationship with.

5466 *Mr. Carter. And it matters that we should be pursuing
5467 that.

5468 *Ms. Korsnick. Absolutely. It should be a strategic
5469 imperative of this country --

5470 *Mr. Carter. Absolutely, thank you.

5471 *Ms. Korsnick. -- to absolutely want to make sure that
5472 this happens.

5473 *Mr. Carter. Mr. Merrifield, do you want to comment on

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5474 that?

5475 *Mr. Merrifield. Yes, I want to give kudos. I think
5476 the Ex-Im Bank has been working hard to partner with
5477 Westinghouse and others to allow those to be deployed. I
5478 concur with Maria. We have got the technologies. We have
5479 the ability to get out there and win those markets.

5480 I would say the Development Finance Corporation has been
5481 given tools to do more, including having some authorities in
5482 equity participation. I think that needs to be encouraged.
5483 I think DFC has got to do more in that area.

5484 I would also say it is appalling, as the largest
5485 contributor to the World Bank, the United States nonetheless
5486 is burdened with the fact, as are others, that a small number
5487 of anti-nuclear countries, including Germany, Austria, and
5488 Ireland are keeping us from allowing to tap into World Bank
5489 funding to enable these technologies to deploy to countries
5490 in Africa and elsewhere. That is appalling to me, and I
5491 think the United States Government --

5492 *Mr. Carter. That is a great point. I had the
5493 opportunity to visit Europe with the Conservative Climate
5494 Caucus, and I will tell you that they have allowed --

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5495 particularly in Germany, they have allowed their policies to
5496 get ahead of their innovation, and closing all their nuclear
5497 plants, relying on wind and solar, and now they are having to
5498 go back to fire -- to coal power. And that is just
5499 inexcusable.

5500 Now, granted, some of it was due to what happened in
5501 Ukraine and Russia, but still, it was shortsighted on their
5502 part.

5503 Nevertheless, we understand our natural allies, that we
5504 can have some success with them. What about the developing
5505 countries? What can we do to better position ourselves with
5506 those countries?

5507 *Mr. Merrifield. We engage a lot as a law firm with
5508 countries in Africa and in Asia that are developing.

5509 *Mr. Carter. But they are just looking for the cheapest
5510 thing.

5511 *Mr. Merrifield. They --

5512 *Mr. Carter. They just want energy, period.

5513 *Mr. Merrifield. I will tell you, they -- and when it
5514 comes to nuclear, given their choices, they know what the
5515 situation is with China. They know what the situation is

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5516 with Russia. They would prefer to have U.S. technologies.
5517 We, as a government, need to find the tools to help them
5518 achieve that choice.

5519 *Mr. Carter. Great. Thank you. Thank you all again.
5520 And I yield back.

5521 *Mr. Duncan. I thank the gentleman, his time has
5522 expired. I will go to -- now to Mr. Allen for five minutes.

5523 *Mr. Allen. Thank you, Chair Duncan. This is an
5524 important hearing.

5525 Our energy demand is continuing to grow across the
5526 world. We saw that play out last winter, and particularly in
5527 Germany, where they, unfortunately, had a lot of folks that,
5528 you know, didn't have heat, and a lot of lives were lost.

5529 I want to thank you all for being here today and talking
5530 about this process. Advancing nuclear energy legislation in
5531 our country is critical, in my mind, not only for energy
5532 security, but national security. And we should continue to
5533 dominate this market.

5534 You know, we talked, I think, a lot about China today
5535 and what they are doing. In my district Plant Vogtle, home
5536 to units 3 and 4, will be the first two nuclear power plants

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5537 built to come online in the United States in over three
5538 decades. Unit 3 is projected to be in service at the end of
5539 this month, and unit 4 is projected to be in service the
5540 first of the year. You know, this is -- and I have been
5541 through this with Southern Company, and it has been a
5542 tremendous accomplishment. Lots of things, there were lots
5543 of headwinds, regulatory changes, and things like that which
5544 they experienced on 1 and 2.

5545 But, you know, they persevered, and the accomplishment
5546 also highlights the importance of investing in critical
5547 infrastructure to enable the next generation of nuclear
5548 technologies. What I was told is, you know, these are the
5549 new Westinghouse units. There was a learning curve. But
5550 guess what? We have the people now that know how to build
5551 these things.

5552 And so what I would like to get to here today is to find
5553 out how do we go -- I know there is the new module reactors
5554 and things like that, but it is going to be a while for those
5555 to -- you know, because once you get these things built, it
5556 costs very little to operate them. And it is still less than
5557 a penny a kilowatt hour. But as we look forward, you know,

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5558 what can we do?

5559 And I know that, you know, it is part of the
5560 Administration. And, of course, you know, Congress has its
5561 role in this. But as Congressman Carter mentioned, it gets
5562 to the point where you can't afford to build these things. I
5563 mean, it is just too much risk. And even on units 3 and 4,
5564 the government had to back those bonds and -- which changed a
5565 lot of how it was constructed.

5566 But I am proud to work on a version of the Nuclear
5567 Licensing Efficiency Act.

5568 And I would say -- I would ask this question to Mr.
5569 Nordhaus, and Mr. Merrifield, and Ms. Korsnick. Could you
5570 share your thoughts on this and the -- and, you know, what do
5571 we need to do to, one -- I mean, you see countries like
5572 France developing these technologies. What have we got to do
5573 here in our nation to understand nuclear and use it to our
5574 benefit?

5575 *Mr. Merrifield. I think Congress has taken a number of
5576 steps over the last several years to incentivize the
5577 deployment of advanced nuclear, whether it is through changes
5578 such as envisioned in this legislation to improve the

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5579 licensing process, or certain funding.

5580 To deploy those internationally, I think the AP-1000 is
5581 a good example. Lessons have been learned. We have got
5582 potential markets in Poland, Ukraine, Czech Republic, and
5583 others in Eastern Europe. And I think having the government
5584 tools used by Ex-Im Bank, Development Finance Corporation,
5585 and others could be very helpful in getting those designs
5586 deployed.

5587 Similarly, GE, TerraPower, other -- X-energy, other
5588 designs which are out there certainly could use those same
5589 tools, as well.

5590 *Ms. Korsnick. I guess I would add quickly that we need
5591 to build it here first. And I really commend the work that
5592 has happened at Plant Vogtle, and I commend the fact that the
5593 companies, you know, stuck to it even when times got tough.
5594 I know that was hard, but we should be very proud of that
5595 advanced technology that is now going to be in operation here
5596 in the United States.

5597 And in that same way, we have to build the SMRs and
5598 build the micro reactors, because if you are going to build
5599 it in Romania and Poland and Ghana and all these other

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5600 places, you know what? They want to see it here first. They
5601 want to see that you built it. They want to know that you
5602 did it well. They want to know that your regulator approved
5603 it.

5604 And so, you know, I look at this and say, oh, my gosh,
5605 we just have to move quickly, not only quickly to help
5606 ourselves, we need to move quickly so we can demonstrate to
5607 our allies that we can build it in their place, too.

5608 *Mr. Allen. Okay. I am out of time. But, sir, would
5609 you like -- Mr. Nordhaus, would you like to comment?

5610 *Mr. Nordhaus. I will just say that the advantage of
5611 the smaller reactors is that I think there is more likelihood
5612 that we can do it with project finance without these huge
5613 sort of government backstops. And it doesn't sort of require
5614 the same kind of huge, you know, 60-year, \$20 billion --

5615 *Mr. Allen. Right.

5616 *Mr. Nordhaus. -- bet on future electricity production
5617 that a big plant like the Vogtle plant costs.

5618 So hopefully, we start to see some AP-300s and some
5619 NuScale reactors, and some TerraPower reactors, and some
5620 smaller reactors, where we can sort of start to scale and get

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5621 some of that learning without necessarily needing to make the
5622 same kind of one-off sort of bet-the-farm on a gigawatt scale
5623 reactor.

5624 *Mr. Allen. Okay, Mr. Chairman, I apologize, I am over
5625 my time.

5626 *Mr. Duncan. That is okay.

5627 *Mr. Allen. But I yield back.

5628 *Mr. Duncan. You were at the end, and we needed to hear
5629 the answer.

5630 I want to thank all of our witnesses for being here
5631 today. You all have been great. Both panels, really.

5632 Members have additional written questions for you, I am
5633 sure. I do, as well.

5634 [The information follows:]

5635

5636 *****COMMITTEE INSERT*****

5637

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5638 *Mr. Duncan. And I will remind members they have 10
5639 business days to submit additional questions for the record.
5640 I ask the witnesses do their best to submit responses within
5641 10 business days upon receipt of the questions.

5642 I ask unanimous consent to insert in the record
5643 documents included on the staff hearing document list, other
5644 documents that were provided today.

5645 Without objection, that will be the order.

5646 [The information follows:]

5647

5648 *****COMMITTEE INSERT*****

5649

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5650 *Mr. Duncan. And without objection, the subcommittee
5651 will be adjourned.

5652 [Whereupon, at 3:16 p.m., the subcommittee was
5653 adjourned.]