

AMENDMENT TO COMMITTEE PRINT OF H.R. 2339

OFFERED BY

Page 6, line 22, through page 7, line 10, strike subsection (c) (and make such conforming changes as may be necessary).

Page 8, line 24, after “possession” insert “, nor shall it be used as a justification to stop, search, or conduct any other investigative measure against any individual”.

Page 12, after line 4, insert after section 103 the following new section (and make such other conforming changes as may be necessary):

1 SEC. 104. PROHIBITION AGAINST REMOTE RETAIL SALES.

2 (a) IN GENERAL.—Paragraph (4) of section 906(d)
3 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
4 387f(d)) is amended to read as follows:

5 “(4) PROHIBITION AGAINST REMOTE RETAIL
6 SALES.—

7 “(A) PROHIBITION.—Not later than 18
8 months after the date of enactment of the the
9 Reversing the Youth Tobacco Epidemic Act of
10 2019, the Secretary shall promulgate a final

1 regulation prohibiting the retail sale of all to-
2 bacco products other than retail sales through
3 a direct, face-to-face exchange between a re-
4 tailer and a consumer.

5 “(B) EXCEPTION FOR CERTAIN CIGAR TO-
6 BACCO PRODUCTS.—

7 “(i) EXCEPTION.—The regulation re-
8 quired by subparagraph (A) shall not apply
9 to tobacco products described in section
10 910(a)(2)(A)(iii).

11 “(ii) APPLICABLE REQUIREMENTS.—
12 Not later than 18 months after the date of
13 enactment of the the Reversing the Youth
14 Tobacco Epidemic Act of 2019, the Sec-
15 retary shall promulgate regulations regard-
16 ing the sale and distribution of tobacco
17 products described in section
18 910(a)(2)(A)(iii) that occur through means
19 other than a direct, face-to-face exchange
20 between a retailer and a consumer in order
21 to prevent the sale and distribution of to-
22 bacco products described in section
23 910(a)(2)(A)(iii) to individuals who have
24 not attained the minimum age established
25 by applicable law for the purchase of such

1 products, including requirements for age
2 verification.

3 “(C) RELATION TO OTHER AUTHORITY.—

4 Nothing in this paragraph—

5 “(i) limits the authority of the Sec-
6 retary to take additional actions under the
7 other paragraphs of this subsection; or

8 “(ii) preempts the authority of a State
9 or local government to establish restric-
10 tions on the retail sale of tobacco products
11 that are at least as restrictive as the prohi-
12 bition under subparagraph (A).”.

13 (b) APPLICABILITY.—Section 906(d)(4) of the Fed-
14 eral Food, Drug, and Cosmetic Act, as in effect on the
15 day before the date of enactment of this Act, shall con-
16 tinue to apply until the effective date of the regulations
17 required by section 906(d)(4) of such Act, as amended by
18 subsection (a).

Page 12, line 20, through page 13, line 5, amend
subsection (b) to read as follows:

19 (b) APPLICATION OF USER FEES TO ALL CLASSES
20 OF TOBACCO PRODUCT.—

21 (1) IN GENERAL.—Subparagraph (A) of section
22 919(b)(2) of the Federal Food Drug, and Cosmetic

1 Act (21 U.S.C. 387s(b)(2)) is amended to read as
2 follows:

3 “(A) IN GENERAL.—

4 “(i) FISCAL YEARS 2020 AND 2021.—

5 For fiscal years 2020 and 2021, user fees
6 shall be assessed and collected under sub-
7 section (a) only with respect to the classes
8 of tobacco products listed in subparagraph
9 (B)(i), and the total such user fees with re-
10 spect to each such class shall be an
11 amount that is equal to the applicable per-
12 centage of each such class for the fiscal
13 year multiplied by the amount specified in
14 paragraph (1) for the fiscal year.

15 “(ii) SUBSEQUENT FISCAL YEARS.—

16 For fiscal year 2022 and each subsequent
17 fiscal year, user fees shall be assessed and
18 collected under subsection (a) with respect
19 to each class of tobacco products to which
20 this chapter applies (including tobacco
21 products that the Secretary by regulation
22 deems to be subject to this chapter), and
23 the total user fees with respect to each
24 such class shall be—

1 “(I) with respect to each class of
2 tobacco products listed in subpara-
3 graph (B)(i), an amount that is cal-
4 culated in the same way as the
5 amounts calculated for fiscal years
6 2020 and 2021 under clause (i), ex-
7 cept that for purposes of fiscal years
8 2022 and subsequent fiscal years, in-
9 stead of multiplying the applicable
10 percentage of each such class by ‘the
11 amount specified in paragraph (1) for
12 the fiscal year’, the applicable percent-
13 age shall be multiplied by—

14 “(aa) the amount specified
15 in paragraph (1) for the fiscal
16 year, reduced by

17 “(bb) the total user fees as-
18 sessed and collected pursuant to
19 subclause (II) for the fiscal year;
20 and

21 “(II) with respect to each class of
22 tobacco products to which this chapter
23 applies but which is not listed in sub-
24 paragraph (B)(i), an amount deter-

1 mined pursuant to a formula under
2 subparagraph (C).”.

3 (2) OTHER TOBACCO PRODUCTS.—Section
4 919(b)(2) of the Federal Food Drug, and Cosmetic
5 Act (21 U.S.C. 387s(b)(2)), as amended by para-
6 graph (1), is further amended by adding at the end
7 the following new subparagraphs:

8 “(C) ALLOCATION FOR OTHER TOBACCO
9 PRODUCTS.—

10 “(i) IN GENERAL.—Beginning with
11 fiscal year 2022, the total user fees as-
12 sessed and collected under subsection (a)
13 each fiscal year with respect to each class
14 of tobacco products not listed in subpara-
15 graph (B)(i) shall be an amount that is de-
16 termined pursuant to a formula developed
17 by the Secretary by regulation using infor-
18 mation required to be submitted under
19 subparagraph (D).

20 “(ii) ALLOCATION FOR OTHER TO-
21 BACCO PRODUCTS.—For each class of to-
22 bacco products not listed in subparagraph
23 (B)(i), the percentage of fees under the
24 formula under clause (i) for the respective
25 fiscal year shall be equal to the percentage

1 of the gross domestic sales in the previous
2 calendar year that is attributable to such
3 class of tobacco products in such calendar
4 year, as determined by the Secretary.

5 “(iii) ALLOCATION OF ASSESSMENT
6 WITHIN EACH CLASS OF OTHER TOBACCO
7 PRODUCTS.—The percentage of the total
8 user fee to be paid by each manufacturer
9 or importer of tobacco products in a class
10 not listed in subparagraph (B)(i) shall be
11 determined by the Secretary, based on the
12 percentage of the gross domestic sales of
13 all such classes of tobacco products by all
14 manufacturers and importers in the pre-
15 vious calendar year that is attributable to
16 such manufacturer or importer.

17 “(iv) EFFECT OF FAILURE TO FINAL-
18 IZE FORMULA ON TIME.—If the Secretary
19 for any reason fails to finalize by fiscal
20 year 2022 the formula required by this
21 subparagraph for the assessment and col-
22 lection of user fees for classes of tobacco
23 products not listed in subparagraph
24 (B)(i)—

1 “(I) the Secretary shall continue
2 to assess and collect fees under sub-
3 section (a) with respect to each class
4 of tobacco products listed in subpara-
5 graph (B)(i); and

6 “(II) until the first fiscal year
7 commencing after the finalization of
8 such formula, the exception described
9 in subparagraph (A)(ii)(I) shall not
10 apply.

11 “(v) REVISIONS BY REGULATION.—
12 Any revisions to the formula promulgated
13 pursuant to this subparagraph shall be by
14 regulation.

15 “(vi) DEFINITION.—In this subpara-
16 graph, the term ‘gross domestic sales’
17 means the total value in dollars of the sale
18 or distribution by manufacturers and im-
19 porters of tobacco products in the United
20 States in classes not listed in subpara-
21 graph (B)(i), as determined based on the
22 aggregation of sales data from every man-
23 ufacturer and importer of tobacco products
24 that submits sales data to the Secretary.

1 “(D) INFORMATION REQUIRED TO BE SUB-
2 MITTED.—Each manufacturer or importer of
3 any tobacco product shall submit to the Sec-
4 retary the information required under this sub-
5 paragraph by March 1, 2021, for calendar year
6 2020, by April 1, 2021, for the period of Janu-
7 ary 1, 2021, through March 30, 2021, and
8 monthly thereafter. Such information shall in-
9 clude—

10 “(i) the identification of the manufac-
11 turer or importer;

12 “(ii) the class or classes of tobacco
13 products sold by the manufacturer or im-
14 porter;

15 “(iii) the full listing of the finished to-
16 bacco products in a class not listed in sub-
17 paragraph (B)(i) sold or distributed by the
18 manufacturer or importer in the United
19 States; and

20 “(iv) the gross domestic sales data for
21 each class of finished tobacco products sold
22 or distributed by the manufacturer or im-
23 porter in the United States.”.

24 (3) PROHIBITED ACT.—Section 301(q)(1)(B) of
25 the Federal Food, Drug, and Cosmetic Act (21

1 U.S.C. 331(q)(1)(B)) is amended by inserting
2 “919(b)(2)(D),” before “or 920”.

Page 13, line 19, strike “(7) and (8)” and insert
“(5) and (6)”.

Page 16, after line 9, add at the end of title I the
following (and make such conforming changes as may be
necessary):

3 **SEC. 108. EXEMPTION FROM PREMARKET APPROVAL OF**
4 **CERTAIN TOBACCO PRODUCTS.**

5 (a) IN GENERAL.—Section 910(a)(2) of the Federal
6 Food, Drug, and Cosmetic Act (21 U.S.C. 387j(a)(2)) is
7 amended—

8 (1) in subparagraph (A)—

9 (A) in clause (i)(II), by striking “or”;

10 (B) in clause (ii), by striking the period at
11 the end and inserting “; or”; and

12 (C) by adding at the end the following:

13 “(iii) subject to subparagraph (C), for
14 the period beginning on the date of the en-
15 actment of the Reversing the Youth To-
16 bacco Epidemic Act of 2019 and ending on
17 September 30, 2028, the tobacco product
18 is a cigar and—

1 “(I) is wrapped in whole tobacco
2 leaf;

3 “(II) contains a 100-percent leaf
4 tobacco binder;

5 “(III) contains primarily long
6 filler tobacco;

7 “(IV) does not have a character-
8 izing flavor other than tobacco;

9 “(V) weighs more than 6 pounds
10 per 1000 units;

11 “(VI) has no filter, tip, or non-
12 tobacco mouthpiece;

13 “(VII)(aa) is made by combining
14 manually the wrapper, filler, and
15 binder and is capped by hand; or

16 “(bb) has a homogenized tobacco
17 leaf binder and is made in the United
18 States using human hands to lay the
19 100-percent leaf tobacco binder onto
20 only one machine that bunches,
21 wraps, and caps each individual cigar;
22 and

23 “(VIII) has a retail price (after
24 discounts or coupons) per cigar of no
25 less than—

1 “(aa) for calendar years
2 2019 and 2020, \$12; and

3 “(bb) for each subsequent
4 calendar year, \$12 multiplied by
5 any percent increase in the Con-
6 sumer Price Index for all urban
7 consumers (all items; U.S. city
8 average) since calendar year
9 2020.”; and

10 (2) by adding at the end the following:

11 “(C) DETERMINATION OF APPLICA-
12 BILITY.—

13 “(i) IN GENERAL.—The Secretary
14 shall, notwithstanding subparagraph
15 (A)(iii) or any determination of substantial
16 equivalence, if any of the conditions speci-
17 fied in clause (ii) are met—

18 “(I) withdraw any exemption ap-
19 plicable to a tobacco product or prod-
20 ucts described in such subparagraph;

21 “(II) require that applications for
22 review under this section be submitted
23 with respect to such product or prod-
24 ucts; and

1 “(III) require that manufacturers
2 may only market such tobacco product
3 after the issuance of an order under
4 subsection (c)(1)(A)(i) with respect to
5 such product or products.

6 “(ii) CONDITIONS.—The conditions
7 specified in this clause are that—

8 “(I) the Secretary determines
9 that the use of a tobacco product or
10 products described in subparagraph
11 (A)(iii) has resulted in an emerging
12 public health threat;

13 “(II) data from a National Youth
14 Tobacco Survey (or successor survey)
15 conducted after the date of the enact-
16 ment of the Reversing the Youth To-
17 bacco Epidemic Act of 2019 identifies
18 a rise in youth usage of tobacco prod-
19 ucts described in section
20 910(a)(2)(A)(iii); or

21 “(III) the Secretary determines
22 that a tobacco product or products no
23 longer meets the criteria specified in
24 such subparagraph.”.

25 (b) NATIONAL ACADEMIES STUDY AND REPORT.—

1 (1) IN GENERAL.—The Secretary of Health and
2 Human Services, acting through the Commissioner
3 of Food and Drugs, shall enter into an agreement
4 with the National Academies of Sciences, Engineer-
5 ing, and Medicine under which the National Acad-
6 emies shall conduct a study on—

7 (A) the public health impact of having to-
8 bacco products described in subsection
9 (a)(2)(A)(iii) of section 910 of the Federal
10 Food, Drug, and Cosmetic Act (21 U.S.C.
11 387j(a)(2)), as amended by subsection (a), ex-
12 empt from premarket review under such sec-
13 tion;

14 (B) the youth usage of such tobacco prod-
15 ucts; and

16 (C) the market share of such products.

17 (2) REPORT.—The agreement under paragraph
18 (1) shall include a requirement that the National
19 Academies of Sciences, Engineering, and Medicine
20 submit to Congress, not later than December 31,
21 2026, a report on the findings of the study con-
22 ducted under such paragraph.

