

**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H.R. 1668  
OFFERED BY MS. KELLY OF ILLINOIS**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Internet of Things Cy-  
3 bersecurity Improvement Act of 2019” or the “IoT Cyber-  
4 security Improvement Act of 2019”.

**5 SEC. 2. DEFINITIONS.**

6       In this Act:

7           (1) AGENCY.—The term “agency” has the  
8 meaning given such term in section 3502 of title 44,  
9 United States Code.

10          (2) COVERED DEVICE.—The term “covered de-  
11 vice” means a physical object that—

12           (A) is capable of being in regular connec-  
13 tion with—

14                   (i) the Internet; or

15                   (ii) a network that is connected to the  
16 Internet on a recurring basis;

17           (B) has computer processing capabilities of  
18 collecting, sending, or receiving data; and

- 1 (C) is not a—
- 2 (i) general-purpose computing device;
- 3 (ii) personal computing system;
- 4 (iii) smart mobile communications de-
- 5 vice;
- 6 (iv) programmable logic controller
- 7 with an industrial control system specifi-
- 8 cally not designed for connection to the
- 9 internet;
- 10 (v) mainframe computing system; or
- 11 (vi) subcomponent of a device.

12 (3) DIRECTOR OF OMB.—The term “Director of

13 OMB” means the Director of the Office of Manage-

14 ment and Budget.

15 (4) DIRECTOR OF THE INSTITUTE.—The term

16 “Director of the Institute” means the Director of

17 the National Institute of Standards and Technology.

18 (5) SECURITY VULNERABILITY.—The term “se-

19 curity vulnerability” has the meaning given that

20 term under section 102(17) of the Cybersecurity In-

21 formation Sharing Act of 2015 (6 U.S.C. 1501(17)).

1 **SEC. 3. COMPLETION OF ONGOING EFFORTS RELATING TO**  
2 **CONSIDERATIONS FOR MANAGING INTERNET**  
3 **OF THINGS CYBERSECURITY RISKS.**

4 Not later than December 31, 2019, the Director of  
5 the National Institute of Standards and Technology shall  
6 complete the efforts of the Institute in effect on the date  
7 of the enactment of this Act regarding considerations for  
8 managing the security vulnerabilities of Internet of Things  
9 devices and examples of possible cybersecurity capabilities  
10 of such devices by publishing a report that includes, at  
11 a minimum, the following considerations for covered de-  
12 vices:

- 13 (1) Secure development.  
14 (2) Identity management.  
15 (3) Patching.  
16 (4) Configuration management.

17 **SEC. 4. SECURITY STANDARDS FOR USE OF COVERED DE-**  
18 **VICES BY THE FEDERAL GOVERNMENT.**

19 (a) GUIDELINES REQUIRED.—

- 20 (1) GUIDELINES.—Not later than 6 months  
21 after the date on which the report under section 3  
22 is completed, the Director of the Institute shall de-  
23 velop under section 20 of the National Institute of  
24 Standards and Technology Act (15 U.S.C. 278g-3),  
25 and submit to the Director of OMB, guidelines on—

1 (A) the appropriate use and management  
2 by the agencies of covered devices owned or  
3 controlled by the agencies; and

4 (B) minimum information security require-  
5 ments for managing security vulnerabilities as-  
6 sociated with such devices.

7 (2) DEVELOPMENT OF GUIDELINES.—In devel-  
8 oping the guidelines submitted under paragraph (1),  
9 the Director of the Institute shall—

10 (A) consider relevant standards and best  
11 practices developed by the private sector, agen-  
12 cies, and public-private partnerships; and

13 (B) ensure that such guidelines are con-  
14 sistent with the considerations published in the  
15 report described under section 3.

16 (b) PROMULGATION OF STANDARDS.—

17 (1) STANDARDS.—Not later than 180 days  
18 after the date on which the Director of the Institute  
19 completes the development of the guidelines required  
20 under subsection (a), the Director of OMB, in con-  
21 sultation with the Director of the Cybersecurity and  
22 Infrastructure Security Agency of the Department of  
23 Homeland Security, shall—

24 (A) promulgate standards on the basis of  
25 the guidelines submitted under subsection (a)

1           pertaining to covered devices owned or con-  
2           trolled by agencies, except those considered na-  
3           tional security systems as defined by section  
4           3552(b)(6) of title 44, United States Code; and

5           (B) ensure such standards are consistent  
6           with the information security requirements  
7           under subchapter II of chapter 35 of title 44,  
8           United States Code.

9           (2) QUINQUENNIAL REVIEW AND REVISION.—

10          Not later than 5 years after the date on which the  
11          Director of OMB promulgates the standards under  
12          paragraph (1), and not less frequently than once  
13          every 5 years thereafter, the Director of OMB, in  
14          consultation with and the Director of the Institute  
15          and the Director of the Cybersecurity and Infra-  
16          structure Security Agency of the Department of  
17          Homeland Security, shall—

18                 (A) review such standards; and

19                 (B) revise such standards as appropriate.

20          (c) REVISION OF FEDERAL ACQUISITION REGULA-  
21          TION.—The Federal Acquisition Regulation shall be re-  
22          vised to implement any standard promulgated under sub-  
23          section (b).

1 **SEC. 5. PETITION TO EXCLUDE CERTAIN DEVICES.**

2 (a) PETITION.—The Director of OMB shall establish  
3 a process by which an interested party may petition the  
4 Director of OMB for a device described in section 2(2)  
5 to not be considered a covered device for the purpose of  
6 standards promulgated under section 4(b).

7 (b) GRANTS OF PETITION.—The Director of OMB  
8 shall grant a petition under subsection (a)—

9 (1) on a limited basis;

10 (2) in a timely manner; and

11 (3) only if the interested party demonstrates  
12 that—

13 (A) the procurement of such a covered de-  
14 vice with limited data processing and software  
15 functionality would be unfeasible; or

16 (B) the procurement of a covered device  
17 that does not meet the standards promulgated  
18 by the Director of OMB under this Act is nec-  
19 essary for national security or for research pur-  
20 poses.

21 (c) REPORT.—

22 (1) IN GENERAL.—Not later than one year  
23 after the date of the enactment of this Act, and an-  
24 nually thereafter for each of the following four years,  
25 the Director of OMB shall submit to the appropriate  
26 congressional committees a report on the process es-

1        established by the Director of OMB for granting or  
2        denying waivers under this section.

3            (2) ASSESSMENT OF IMPLEMENTATION.—The  
4        reports required under paragraph (1) shall include,  
5        at a minimum, the following:

6            (A) An assessment of the waiver evaluation  
7        process.

8            (B) A description of the methods estab-  
9        lished to carry out such assessment.

10          (C) A classified appendix listing the types  
11        and number of devices for each agency granted  
12        a waiver and the reasons for such waiver.

13          (3) APPROPRIATE CONGRESSIONAL COMMIT-  
14        TEES DEFINED.—In this subsection, the term “ap-  
15        propriate congressional committees” means the  
16        Committees on Oversight and Reform and Home-  
17        land Security of the House of Representatives and  
18        the Committee on Homeland Security and Govern-  
19        mental Affairs of the Senate.

20 **SEC. 6. COORDINATED DISCLOSURE OF SECURITY**  
21            **VULNERABILITIES RELATING TO COVERED**  
22            **DEVICES.**

23          (a) IN GENERAL.—Not later than 180 days after the  
24        date of the enactment of this Act, the Director of the In-  
25        stitute, in consultation with the Director of Cybersecurity

1 and Infrastructure Security Agency of the Department of  
2 Homeland Security, shall develop under section 20 of the  
3 National Institute of Standards and Technology Act (15  
4 U.S.C. 278g-3) and submit to the Director of OMB,  
5 guidelines—

6 (1) for the reporting, coordinating, publishing,  
7 and receiving of information about—

8 (A) a security vulnerability relating to a  
9 covered device owned or controlled by an agen-  
10 cy; and

11 (B) the resolution of such security vulner-  
12 ability; and

13 (2) for contractors providing a covered device to  
14 the Federal Government, and any subcontractor  
15 thereof at any tier providing such device to such  
16 contractors on—

17 (A) receiving information about a potential  
18 security vulnerability relating to the covered de-  
19 vice; and

20 (B) disseminating information about the  
21 resolution of a security vulnerability relating to  
22 the covered device;

23 (3) on the type of information about security  
24 vulnerabilities that should be reported to the Federal  
25 Government, including examples thereof.



1 (b) DEVELOPMENT OF GUIDELINES.—In developing  
2 the guidelines under subsection (a), the Director of the  
3 Institute shall—

4 (1) consult with such cybersecurity researchers  
5 and private sector industry experts as the Director  
6 considers appropriate;

7 (2) to the maximum extent practicable, align  
8 such guidelines with Standards 29147 and 30111 of  
9 the International Standards Organization, or any  
10 successor standards thereof; and

11 (3) ensure such guidelines are consistent with  
12 the policies and procedures developed under section  
13 2209(m) of the Homeland Security Act of 2002 (6  
14 U.S.C. 659(m)).

15 (c) PROMULGATION OF STANDARDS.—

16 (1) IN GENERAL.—Not later than 180 days  
17 after the date on which the guidelines under sub-  
18 section (a) are submitted, the Director of OMB, in  
19 consultation with the Administrator of General Serv-  
20 ices and the Secretary of Homeland Security, shall  
21 promulgate standards on the basis of such guide-  
22 lines.

23 (2) CONTRACT REQUIREMENT FOR SUB-  
24 CONTRACTS.—The standards promulgated under  
25 paragraph (1) shall include a requirement for any

1 contract related to a covered device to include a  
2 clause that requires each contractor that provides a  
3 covered device under the contract to an agency to  
4 ensure that any covered device obtained through a  
5 subcontract, at any tier, complies with the standards  
6 and regulations promulgated under this section with  
7 respect to such covered device.

8 (3) CONSISTENCY WITH THE STRENGTHENING  
9 AND ENHANCING CYBER-CAPABILITIES BY UTILIZING  
10 RISK EXPOSURE TECHNOLOGY ACT.—The Director  
11 of OMB shall ensure that the standards promul-  
12 gated under paragraph (1) are consistent with sec-  
13 tion 101 of the Strengthening and Enhancing Cyber-  
14 capabilities by Utilizing Risk Exposure Technology  
15 Act (6 U.S.C. 663 note; Public Law 115–390).

16 (d) REVISION OF FEDERAL ACQUISITION REGULA-  
17 TION.—The Federal Acquisition Regulation shall be re-  
18 vised to implement the standards promulgated under sub-  
19 section (c).

20 **SEC. 7. CONTRACTOR COMPLIANCE WITH STANDARDS AND**  
21 **REGULATIONS.**

22 (a) IN GENERAL.—

23 (1) DETERMINATION.—

24 (A) COMPLIANCE REQUIRED.—Before  
25 awarding a contract to an offeror for the pro-

1           curement of a covered device, or renewing a  
2           contract to procure or obtain a covered device  
3           from a contractor, the agency Chief Informa-  
4           tion Officer shall determine if such offeror or  
5           contractor has complied with each standard  
6           promulgated under section 6(c) with respect to  
7           such covered device.

8           (B) SIMPLIFIED ACQUISITION THRESH-  
9           OLD.—Notwithstanding section 1905 of title  
10          41, United States Code, the requirements under  
11          subparagraph (A) shall apply to a contract or  
12          subcontract in amounts not greater than the  
13          simplified acquisition threshold.

14          (2) PROHIBITION ON USE OR PROCUREMENT.—  
15          The head of an agency may not procure or obtain,  
16          or renew a contract to procure or obtain, a covered  
17          device if the agency Chief Information Officer deter-  
18          mines under paragraph (1)(A) that such offeror or  
19          contractor has not complied with a standard promul-  
20          gated under section 6(c) with respect to such cov-  
21          ered device.

22          (b) WAIVER.—The head of an agency may waive the  
23          prohibition under subsection (a)(2) if the procurement of  
24          such covered device is necessary for national security or  
25          for research purposes.

1 (c) EFFECTIVE DATE.—The prohibition under sub-  
2 section (a) shall take effect one year after the date of the  
3 enactment of this Act.

4 **SEC. 8. INSTITUTE REPORT ON CYBERSECURITY CONSID-**  
5 **ERATIONS STEMMING FROM THE CONVER-**  
6 **GENCE OF INFORMATION TECHNOLOGY,**  
7 **INTERNET OF THINGS, AND OPERATIONAL**  
8 **TECHNOLOGY DEVICES, NETWORKS AND SYS-**  
9 **TEMS.**

10 Not later than 1 year after the date of the enactment  
11 of this Act, the Director of the Institute shall publish a  
12 report on the increasing convergence, including consider-  
13 ations for managing potential security vulnerabilities asso-  
14 ciated with such convergence, of traditional information  
15 technology devices, networks, and systems with—

- 16 (1) covered devices, networks and systems; and  
17 (2) operational technology devices, networks  
18 and systems.

