

119<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 7632

To designate a Coordinator for hybrid warfare accountability, require the Secretary of State to submit a report identifying Chinese entities materially supporting Russia’s defense industrial base and recommending appropriate sanctions, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 20, 2026

Mr. SELF (for himself, Mr. KEATING, and Mr. SHERMAN) introduced the following bill; which was referred to the Committee on Foreign Affairs

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## A BILL

To designate a Coordinator for hybrid warfare accountability, require the Secretary of State to submit a report identifying Chinese entities materially supporting Russia’s defense industrial base and recommending appropriate sanctions, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Strategic Hybrid Ac-  
5 tivities Defense and Operations for the West Act” or the  
6 “SHADOW Act”.

1 **SEC. 2. ASSESSMENT AND ENGAGEMENT RELATING TO HY-**  
2 **BRID WARFARE ACTIVITIES AGAINST UNITED**  
3 **STATES INTERESTS.**

4 The Secretary of State shall—

5 (1) in consultation with other relevant officials  
6 of the Department of State, assess the persistent  
7 and growing threat of hybrid warfare activities, in-  
8 cluding in Europe against United States interests as  
9 a matter of importance to the foreign policy of the  
10 United States;

11 (2) engage diplomatically with foreign govern-  
12 ments including in Europe to promote transatlantic  
13 cooperation in countering and addressing hybrid  
14 warfare activities that may threaten transatlantic  
15 stability, the security of United States citizens and  
16 institutions abroad, and the stability of the North  
17 Atlantic Treaty Organization (NATO); and

18 (3) encourage closer United States information  
19 sharing with NATO allies on hybrid warfare activi-  
20 ties, including on Chinese and Russian cyber cam-  
21 paigns including in Europe, through measures such  
22 as the adoption of common attribution language,  
23 shared red lines for disruptive activities, coordinated  
24 non-kinetic response options, and common defini-  
25 tions for gray zone activities, to strengthen shared  
26 understanding, preparedness, and mitigation efforts.

1 **SEC. 3. COORDINATOR FOR HYBRID WARFARE ACCOUNT-**  
2 **ABILITY.**

3 (a) DESIGNATION.—Not later than 30 days after the  
4 date of the enactment of this Act, the Secretary of State  
5 shall designate a senior official from among existing offi-  
6 cers or employees of the Department of State, who shall  
7 report to the Under Secretary for Political Affairs, to  
8 serve as the principal official responsible for coordinating  
9 all United States interagency and allied engagement on  
10 hybrid warfare (in this section referred to as the “Coordi-  
11 nator”).

12 (b) DUTIES.—The Coordinator shall oversee the ef-  
13 forts of the Department of State relating to the following:

14 (1) Assessing, integrating, and disseminating  
15 information on hybrid warfare activities, including  
16 Chinese and Russian-linked efforts as well as those  
17 of non-state actors, for use in diplomatic engage-  
18 ment, interagency strategy, and allied coordination.

19 (2) Identifying analytic and operational gaps in  
20 the United States understanding of hybrid threats  
21 and developing recommendations to address those  
22 gaps.

23 (3) Coordinating within NATO and among  
24 NATO allies, as well as with other key partners,  
25 such as South Korea, Japan, Australia, and New  
26 Zealand, to facilitate timely information sharing, in-

1 including the exchange of assessments, and to support  
2 the development of aligned response strategies  
3 among allied and partner countries.

4 (4) Supporting resilience and de-risking efforts  
5 with allies and partners in sectors vulnerable to for-  
6 eign coercion, including critical infrastructure, tele-  
7 communications, energy, and strategic materials.

8 (c) PLAN.—Not later than 60 days after the designa-  
9 tion of a Coordinator pursuant to subsection (a), the Sec-  
10 retary of State shall submit to the appropriate congres-  
11 sional committees—

12 (1) the name of the official designated as the  
13 Coordinator; and

14 (2) a strategy describing the manner in which  
15 the Coordinator will support the Department of  
16 State and interagency efforts to address hybrid  
17 threats.

18 (d) REPORT.—Not later than 1 year after the des-  
19 ignation of a Coordinator pursuant to subsection (a), and  
20 annually thereafter for 3 years, the Coordinator shall sub-  
21 mit to the appropriate congressional committees a report  
22 detailing the following:

23 (1) Key assessments and findings on hybrid  
24 warfare activities.

1           (2) Progress on interagency and allied coordina-  
2           tion.

3           (3) Measures taken to support resilience and  
4           de-risking efforts with allies and partners.

5           (e) FORM.—Each report required by this section may  
6           be submitted in classified form as necessary to protect sen-  
7           sitive sources and methods.

8           (f) HYBRID WARFARE ACTIVITIES DEFINED.—For  
9           purposes of this section, the term “hybrid warfare activi-  
10          ties” refers to the use of a combination of military and  
11          non-military, as well as covert and overt, means to influ-  
12          ence, destabilize, or undermine United States interests  
13          abroad. Such activities may include the following among  
14          others:

15               (1) Information campaigns targeting United  
16               States interests.

17               (2) Cyber-attacks.

18               (3) Economic pressure, coercion, or manipula-  
19               tion.

20               (4) Deployment of operatives, irregular armed  
21               groups, and uses of regular forces in ways that  
22               threaten United States or allied interests.

23               (5) The deliberate weaponization or exploitation  
24               of migration flows to exert political, economic, or se-  
25               curity pressure on the United States or its allies.

1           (6) Sabotage, damage, or disruption of critical  
2 onshore or offshore infrastructure, including energy,  
3 telecommunications, or undersea infrastructure.

4           (7) Targeted assassinations or attempted assas-  
5 sinations undertaken as part of a broader effort to  
6 intimidate, destabilize, or coerce.

7 **SEC. 4. REPORT ON THE NEXUS OF CHINESE ENTITIES**  
8                   **THAT MATERIALLY SUPPORT RUSSIA'S DE-**  
9                   **FENSE INDUSTRIAL BASE.**

10          (a) IN GENERAL.—Not later than 180 days after the  
11 date of the enactment of this Act, the Coordinator des-  
12 igned pursuant to section 3(a), in consultation with the  
13 relevant heads of other Federal departments and offices,  
14 shall submit to the appropriate congressional committees  
15 a report that—

16           (1) identifies each Chinese entity the Coordi-  
17 nator determines materially supports Russia's de-  
18 fense industrial base; and

19           (2) recommends sanctions, export controls, or  
20 other measures the Coordinator determines are nec-  
21 essary or appropriate to address such support.

22          (b) FORM.—The report required by subsection (a)  
23 shall be submitted in unclassified form, but may include  
24 a classified annex only for the protection of intelligence

1 sources and methods relating to the matters contained in  
2 such report.

3 (c) PUBLICATION.—The Secretary of State shall pub-  
4 lish on a publicly available website of the Department of  
5 State the unclassified portion of the report required by  
6 subsection (a).

7 **SEC. 5. APPROPRIATE CONGRESSIONAL COMMITTEES DE-**  
8 **FINED.**

9 In this Act, the term “appropriate congressional com-  
10 mittees” means the Committee on Foreign Affairs of the  
11 House of Representatives and the Committee on Foreign  
12 Relations of the Senate.

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