[DISCUSSION DRAFT]

119TH CONGRESS 1ST SESSION	H. R.	
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To provide for the regulation of payment stablecoins, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. Steil (for himself and Mr. Hill of Arkansas) introduced the following bill; which was referred to the Committee on

A BILL

To provide for the regulation of payment stablecoins, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Stablecoin Trans-
- 5 parency and Accountability for a Better Ledger Economy
- 6 Act of 2025" or the "STABLE Act of 2025".
- 7 SEC. 2. DEFINITIONS.
- 8 In this Act:

1	(1) Bank secrecy act.—The term "Bank Se-
2	crecy Act'' means—
3	(A) section 21 of the Federal Deposit In-
4	surance Act (12 U.S.C. 1829b);
5	(B) chapter 2 of title I of Public Law 91–
6	508 (12 U.S.C. 1951 et seq.); and
7	(C) subchapter II of chapter 53 of title 31,
8	United States Code.
9	(2) Board.—The term "Board" means the
10	Board of Governors of the Federal Reserve System.
11	(3) Comptroller.—The term "Comptroller"
12	means the Comptroller of the Currency.
13	(4) Corporation.—The term "Corporation"
14	means the Federal Deposit Insurance Corporation.
15	(5) DIGITAL ASSET.—The term "digital asset"
16	means any digital representation of value which is
17	recorded on a cryptographically-secured distributed
18	ledger.
19	(6) DISTRIBUTED LEDGER.—The term "distrib-
20	uted ledger" means technology where data is shared
21	across a network that creates a public digital ledger
22	of verified transactions or information among net-
23	work participants and the data is linked using cryp-
24	tography to maintain the integrity of the public ledg-
25	er and execute other functions.

1	(7) Federal Qualified Nonbank Payment
2	STABLECOIN ISSUER.—The term "Federal qualified
3	nonbank payment stablecoin issuer" means a sub-
4	sidiary of a nonbank entity approved by the primary
5	Federal payment stablecoin regulator, pursuant to
6	section 5, to issue payment stablecoins.
7	(8) Institution-affiliated party.—With re-
8	spect to a permitted payment stablecoin issuer, the
9	term "institution-affiliated party" means any direc-
10	tor, officer, employee, or person in control of, or
11	agent for, the permitted payment stablecoin issuer.
12	(9) Insured depository institution.—The
13	term "insured depository institution" means—
14	(A) an insured depository institution, as
15	defined in section 3 of the Federal Deposit In-
16	surance Act (12 U.S.C. 1813); and
17	(B) an insured credit union, as defined in
18	section 101 of the Federal Credit Union Act
19	(12 U.S.C. 1752).
20	(10) Monetary value.—The term "monetary
21	value''—
22	(A) means a national currency or deposit
23	(as defined under Section 3 of the Federal De-
24	posit Insurance Act) that is denominated in a
25	national currency; and

1	(B) does not include any agricultural or
2	other physical commodity (as such term is de-
3	fined under section 1a of the Commodity Ex-
4	change Act).
5	(11) National currency.—The term "na-
6	tional currency" means a Federal Reserve note, (as
7	the term is used in the first undesignated paragraph
8	of section 16 of the Federal Reserve Act (12 U.S.C.
9	411)), money issued by a central bank, and money
10	issued by an intergovernmental organization pursu-
11	ant to an agreement by one or more governments.
12	(12) Nonbank entity.—The term "nonbank
13	entity" means a person that is not an insured depos-
14	itory institution or subsidiary of an insured deposi-
15	tory institution.
16	(13) PAYMENT STABLECOIN.—The term "pay-
17	ment stablecoin' means a digital asset—
18	(A) that is or is designed to be used as a
19	means of payment or settlement;
20	(B) the issuer of which—
21	(i) is obligated to convert, redeem, or
22	repurchase for a fixed amount of monetary
23	value; or
24	(ii) represents will maintain or creates
25	the reasonable expectation that it will

1	maintain a stable value relative to the
2	value of a fixed amount of monetary value;
3	and
4	(C) that is not—
5	(i) a national currency; or
6	(ii) a security issued by an investment
7	company registered under section 8(a) of
8	the Investment Company Act of 1940 (15
9	U.S.C. 80a–8(a)).
10	(14) Permitted payment stablecoin
11	ISSUER.—The term "permitted payment stablecoin
12	issuer" means—
13	(A) a subsidiary of an insured depository
14	institution that has been approved to issue pay-
15	ment stablecoins under section 5;
16	(B) a Federal qualified nonbank payment
17	stablecoin issuer that has been approved to
18	issue payment stablecoins under section 5; or
19	(C) a State qualified payment stablecoin
20	issuer.
21	(15) Person.—The term "person" means an
22	individual, partnership, company, corporation, asso-
23	ciation (incorporated or unincorporated), trust, es-
24	tate, cooperative organization, or other entity.

1	(16) Primary federal payment stablecoin
2	REGULATOR.—
3	(A) In General.—The term "primary
4	Federal payment stablecoin regulator" means—
5	(i) with respect to an insured deposi-
6	tory institution (other than an insured
7	credit union) or a subsidiary of an insured
8	depository institution (other than an in-
9	sured credit union), the appropriate Fed-
10	eral banking agency of such insured depos-
11	itory institution (as defined under section
12	3 of the Federal Deposit Insurance Act
13	(12 U.S.C. 1813));
14	(ii) with respect to an insured credit
15	union or a subsidiary of an insured credit
16	union, the National Credit Union Adminis-
17	tration; and
18	(iii) with respect to a Federal quali-
19	fied nonbank payment stablecoin issuer
20	and any nonbank entity that seeks to have
21	a subsidiary approved as a Federal quali-
22	fied nonbank payment stablecoin issuer,
23	the Comptroller.
24	(B) Primary federal payment
25	STABLECOIN REGULATORS.—The term "pri-

1	mary Federal payment stablecoin regulators"
2	means the Comptroller, the Board, the Corpora-
3	tion, and the National Credit Union Adminis-
4	tration.
5	(17) REGISTERED PUBLIC ACCOUNTING
6	FIRM.—The term "registered public accounting
7	firm" has the meaning given that term under section
8	2 of the Sarbanes-Oxley Act of 2002 (15 U.S.C.
9	7201).
10	(18) State.—The term "State" means each of
11	the several States, the District of Columbia, and
12	each territory of the United States.
13	(19) State qualified payment stablecoin
14	ISSUER.—The term "State qualified payment
15	stablecoin issuer" means an entity that—
16	(A) is legally established and approved to
17	issue payment stablecoins by a State payment
18	stablecoin regulator; and
19	(B) issues a payment stablecoin in compli-
20	ance with the requirements under section 4.
21	(20) State payment stablecoin regu-
22	LATOR.—The term "State payment stablecoin regu-
23	lator" means a State agency that has primary regu-
24	latory and supervisory authority in such State over
25	entities that issue payment stablecoins.

1	(21) Subsidiary of an insured credit
2	UNION.—With respect to an insured credit union,
3	the term "subsidiary of an insured credit union"
4	means—
5	(A) an organization providing services to
6	the insured credit union that are associated
7	with the routine operations of credit unions, as
8	described under section $107(7)(I)$ of the Fed-
9	eral Credit Union Act (12 U.S.C. 1757(7)(I));
10	and
11	(B) a credit union service organization, as
12	such term is used under part 712 of title 12,
13	Code of Federal Regulations, with respect to
14	which the insured credit union has an owner-
15	ship interest or to which the insured credit
16	union has extended a loan.
17	SEC. 3. LIMITATION ON WHO MAY ISSUE A PAYMENT
18	STABLECOIN.
19	It shall be unlawful for any person other than a per-
20	mitted payment stablecoin issuer to issue a payment
21	stablecoin for use by any person in the United States.
22	SEC. 4. REQUIREMENTS FOR ISSUING PAYMENT
23	STABLECOINS.
24	(a) Standards for the Issuance of Payment
25	STABLECOINS.—

1	(1) In General.—Permitted payment
2	stablecoin issuers shall—
3	(A) maintain reserves backing the issuer's
4	payment stablecoins outstanding on an at least
5	1 to 1 basis, with reserves comprising—
6	(i) United States coins and currency
7	(including Federal reserve notes);
8	(ii) funds held as insured demand de-
9	posits or insured shares at insured deposi-
10	tory institutions, subject to limitations es-
11	tablished by the Corporation and the Na-
12	tional Credit Union Administration, re-
13	spectively, to address safety and soundness
14	risks of such insured depository institu-
15	tions;
16	(iii) Treasury bills with a maturity of
17	90 days or less;
18	(iv) repurchase agreements with a ma-
19	turity of 7 days or less that are backed by
20	Treasury bills with a maturity of 90 days
21	or less; or
22	(v) central bank reserve deposits;
23	(B) publicly disclose the issuer's redemp-
24	tion policy;

1	(C) establish procedures for timely redemp-
2	tion of outstanding payment stablecoins; and
3	(D) publish the monthly composition of the
4	issuer's reserves on the website of the issuer,
5	containing—
6	(i) the total number of outstanding
7	payment stablecoins issued by the issuer;
8	and
9	(ii) the amount and composition of
10	the reserves described under subparagraph
11	(A).
12	(2) Prohibition on Rehypothecation.—Re-
13	serves described under paragraph (1)(A) may not be
14	pledged, rehypothecated, or reused, except for the
15	purpose of creating liquidity to meet reasonable ex-
16	pectations of requests to redeem payment
17	stablecoins, such that reserves in the form of Treas-
18	ury bills may be pledged as collateral for repurchase
19	agreements with a maturity of 90 days or less, pro-
20	vided that either—
21	(A) the repurchase agreements are cleared
22	by a central clearing counterparty that is ap-
23	proved by the primary Federal payment
24	stablecoin regulator or the State payment
25	stablecoin regulator; or

1	(B) the permitted payment stablecoin
2	issuer receives the prior approval of the primary
3	Federal payment stablecoin regulator or the
4	State payment stablecoin regulator.
5	(3) Monthly Certification; examination
6	OF REPORTS BY REGISTERED PUBLIC ACCOUNTING
7	FIRM.—
8	(A) In general.—A permitted payment
9	stablecoin issuer shall, each month, have the in-
10	formation disclosed in the previous month-end
11	report required under paragraph (1)(D) exam-
12	ined by a registered public accounting firm.
13	(B) CERTIFICATION.—Each month, the
14	Chief Executive Officer and Chief Financial Of-
15	ficer of a permitted payment stablecoin issuer
16	shall submit a certification as to the accuracy
17	of the monthly report to—
18	(i) the primary Federal payment
19	stablecoin regulator; or
20	(ii) in the case of a State qualified
21	payment stablecoin issuer, to the State
22	payment stablecoin regulator.
23	(C) CRIMINAL PENALTY.—Any person who
24	submits a certification required under subpara-
25	graph (B) knowing that such certification is

1	false shall be subject to the criminal penalties
2	set forth under section 1350(c) of title 18,
3	United States Code.
4	(4) Capital, Liquidity, and Risk manage-
5	MENT REQUIREMENTS.—
6	(A) In general.—The primary Federal
7	payment stablecoin regulators shall, jointly, (or
8	in the case of a State qualified payment
9	stablecoin issuer, the State payment stablecoin
10	regulator may)issue—
11	(i) capital requirements applicable to
12	permitted payment stablecoin issuers,
13	which may not exceed what is sufficient to
14	ensure the permitted payment stablecoin
15	issuer's ongoing operations;
16	(ii) liquidity requirements applicable
17	to permitted payment stablecoin issuers,
18	which may not exceed what is sufficient to
19	ensure the financial integrity of the per-
20	mitted payment stablecoin issuer and the
21	ability of the issuer to meet the financial
22	obligations of the issuer, including redemp-
23	tions; and
24	(iii) risk management requirements
25	applicable to permitted payment stablecoin

1	issuers, tailored to the business model and
2	risk profile of the permitted payment
3	stablecoin issuer.
4	(B) Tailoring of requirements.—The
5	primary Federal payment stablecoin regulators
6	shall, in issuing requirements under this para-
7	graph, tailor or differentiate among permitted
8	payment stablecoin issuers on an individual
9	basis or by category, taking into consideration
10	such issuers' capital structure, riskiness, com-
11	plexity, financial activities (including financial
12	activities of any subsidiaries), size, and any
13	other risk-related factors that the primary Fed-
14	eral payment stablecoin regulators determine
15	appropriate.
16	(C) Rule of Construction.—Nothing in
17	this paragraph may be construed to limit the
18	supervisory, regulatory, or enforcement author-
19	ity of a Federal banking agency (as defined
20	under section 3 of the Federal Deposit Insur-
21	ance Act) to further the ability of an institution
22	under the supervision of the Federal banking
23	agency to comply with this Act.
24	(5) Treatment under the bank secrecy
25	ACT.—A permitted payment stablecoin issuer shall

1	be treated as a financial institution for purposes of
2	the Bank Secrecy Act.
3	(6) Limitation on payment stablecoin ac-
4	TIVITIES.—A permitted payment stablecoin issuer
5	may only—
6	(A) issue payment stablecoins;
7	(B) redeem payment stablecoins;
8	(C) manage related reserves (including
9	purchasing and holding reserve assets);
10	(D) provide custodial or safekeeping serv-
11	ices for payment stablecoins or private keys of
12	payment stablecoins;
13	(E) in the case of a permitted payment
14	stablecoin issuer described in section (14)(A),
15	provide custodial or safekeeping services for re-
16	serves; and
17	(F) undertake other functions that directly
18	support the work of issuing and redeeming pay-
19	ment stablecoins.
20	(7) REGULATION BY THE COMPTROLLER.—
21	(A) In General.—A Federal qualified
22	nonbank payment stablecoin issuer shall be reg-
23	ulated and supervised exclusively by the Comp-
24	troller.

1	(B) Rulemaking.—The Comptroller may,
2	in consultation with the other primary Federal
3	payment stablecoin regulators, issue such regu-
4	lations and orders as may be necessary to en-
5	sure the safety and soundness of Federal quali-
6	fied nonbank payment stablecoin issuers, con-
7	sistent with the provisions of this Act.
8	(b) State-level Regulatory Regimes.—Not-
9	withstanding subsection (a), a person that wishes to be-
10	come a State qualified payment stablecoin issuer may opt
11	to be regulated, for purposes of issuing payment
12	stablecoins, under a State-level regulatory regime, if the
13	State-level regulatory regime meets the standards and re-
14	quirements described in subsection (a).
15	(c) Rulemaking.—
16	(1) In general.—The primary Federal pay-
17	ment stablecoin regulators and the State payment
18	stablecoin regulators may issue such orders and reg-
19	ulations as may be necessary to administer and
20	carry out the requirements of this section, including
21	to establish conditions, and to prevent evasions
22	thereof.
23	(2) Joint issuance of regulation.—All reg-
24	ulations issued to carry out this section by the pri-

1	mary Federal payment stablecoin regulators shall be
2	issued jointly.
3	(3) Rulemaking deadline.—Not later than
4	the end of the 180-day period beginning on the date
5	of enactment of this Act, the Federal payment
6	stablecoin regulators shall issue regulations to carry
7	out this section.
8	SEC. 5. APPROVAL OF SUBSIDIARIES OF INSURED DEPOSI-
9	TORY INSTITUTIONS AND SUBSIDIARIES OF
10	NONBANK ENTITIES.
11	(a) In General.—
12	(1) Application.—
13	(A) In General.—The primary Federal
14	payment stablecoin regulator shall receive and
15	review applications from any insured depository
16	institution that seeks to issue payment
17	stablecoins through a subsidiary and any
18	nonbank entity that seeks to issue payment
19	stablecoins through a subsidiary.
20	(B) Completion of application.—With
21	respect to an application filed under this para-
22	graph, once the primary Federal payment
23	stablecoin regulator has informed the applicant
24	that the application is complete, such applica-
25	tion shall be deemed to be complete unless the

1	primary Federal payment stablecoin regulator
2	determines that a significant change in cir-
3	cumstances requires otherwise.
4	(2) Evaluation of applications.—A com-
5	plete application received under paragraph (1) shall
6	be evaluated by the primary Federal payment
7	stablecoin regulator based on the ability of the sub-
8	sidiary of the applicant, based on the financial con-
9	dition and resources, to meet the requirements set
10	forth in section 4.
11	(3) Timing for decision; grounds for de-
12	NIAL.—
13	(A) Timing.—The primary Federal pay-
14	ment stablecoin regulator shall—
15	(i) inform the applicant whether the
16	applicant has submitted a complete appli-
17	cation no later than 45 days after receiving
18	the application; and
19	(ii) render a decision on an applica-
20	tion no later than 120 days after informing
21	the applicant that the application is com-
22	plete.
23	(B) Denial of Application.—
24	(i) Grounds for Denial.—The pri-
25	mary Federal payment stablecoin regulator

1	may only deny a complete application re-
2	ceived under paragraph (1) if the regulator
3	determines that the activities of the appli-
4	cant would be unsafe or unsound based on
5	the ability of the subsidiary of the appli-
6	cant, based on the financial condition and
7	resources, to meet the requirements set
8	forth in section 4.
9	(ii) Explanation required.—If the
10	primary Federal payment stablecoin regu-
11	lator denies a complete application received
12	under paragraph (1), the regulator shall,
13	not later than 30 days after the date of
14	such denial, provide the applicant with
15	written notice explaining the denial with
16	specificity, including all findings made by
17	the regulator with respect to all identified
18	material shortcomings in the application,
19	including actionable recommendations on
20	how the applicant could address the identi-
21	fied material shortcomings.
22	(iii) Opportunity for hearing;
23	FINAL DETERMINATION.—
24	(I) IN GENERAL.—Not later than
25	30 days after the date of receipt of

1	any notice of the denial of an applica-
2	tion under this subsection, the appli-
3	cant may request, in writing, an op-
4	portunity for a written or oral hearing
5	before the primary Federal payment
6	stablecoin regulator to appeal the de-
7	nial.
8	(II) TIMING.—Upon receipt of a
9	timely request, the primary Federal
10	payment stablecoin regulator shall no-
11	tice a time (not later than 30 days
12	after the date of receipt of the re-
13	quest) and place at which the appli-
14	cant may appear, personally or
15	through counsel, to submit written
16	materials or provide oral testimony
17	and oral argument.
18	(III) FINAL DETERMINATION.—
19	Not later than 60 days after the date
20	of a hearing under this clause, the
21	primary Federal payment stablecoin
22	regulator shall notify the applicant of
23	the final determination of the primary
24	Federal payment stablecoin regulator,
25	which shall contain a statement of the

1	basis for that determination, with spe-
2	cific findings.
3	(IV) NOTICE IF NO HEARING.—If
4	an applicant does not make a timely
5	request for a hearing under this
6	clause, the primary Federal payment
7	stablecoin regulator shall notify the
8	applicant, not later than 10 days after
9	the date by which the applicant may
10	request a hearing under this clause, in
11	writing, that the denial of the applica-
12	tion is a final determination of the
13	primary Federal payment stablecoin
14	regulator.
15	(C) Failure to render a decision.—If
16	the primary Federal payment stablecoin regu-
17	lator fails to render a decision on a complete
18	application within the time period specified in
19	subparagraph (A), the application shall be
20	deemed approved.
21	(D) RIGHT TO REAPPLY.—The denial of
22	an application under this subsection shall not
23	prohibit the applicant from filing a subsequent
24	application.

1	(4) Report on pending applications.—
2	Each of the primary Federal payment stablecoin
3	regulators shall annually report to Congress on—
4	(A) the number of calendar days each ap-
5	plicant waited for either an approval or denial
6	of the applicants' application;
7	(B) the number of calendar days each out-
8	standing application has waited for a decision;
9	and
10	(C) the number of applications that have
11	been pending for 6 months or longer since the
12	date of the initial application filed under para-
13	graph (1) where the applicant has been in-
14	formed that the application remains incomplete,
15	including providing documentation on the sta-
16	tus of the application and why the application
17	has not yet been approved.
18	(5) Rulemaking.—The primary Federal pay-
19	ment stablecoin regulators shall, jointly, issue rules
20	necessary for the regulation of the issuance of pay-
21	ment stablecoins, but may not impose requirements
22	inconsistent with the requirements specified under
23	section 4.
24	(b) Effective Date.—

1	(1) In general.—This section shall take effect
2	on the earlier of—
3	(A) 18 months after the date of enactment
4	of this Act; or
5	(B) the date that is 120 days after the
6	date on which the primary Federal payment
7	stablecoin regulators issue final regulations im-
8	plementing this section.
9	(2) Authority to issue regulations and
10	PROCESS APPLICATIONS.—The primary Federal pay-
11	ment stablecoin regulators may, before the effective
12	date described under paragraph (1)—
13	(A) issue regulations to carry out this sec-
14	tion; and
15	(B) pursuant to regulations described
16	under subparagraph (A), accept and process ap-
17	plications described under this section.
18	(3) Notice to congress.—Each of the pri-
19	mary Federal payment stablecoin regulators shall
20	notify Congress once beginning to process applica-
21	tions described under this section.
22	(4) Safe harbor for pending applica-
23	TIONS.—The primary Federal payment stablecoin
24	regulator may waive the application of the require-
25	ments of this section for a period not to exceed 12

1	months beginning on the effective date described
2	under paragraph (1), with respect to—
3	(A) a subsidiary of an insured depository
4	institution, if the insured depository institution
5	has an application pending for the subsidiary to
6	become a permitted payment stablecoin issuer
7	on the effective date described under paragraph
8	(1); or
9	(B) a subsidiary of a nonbank entity, if the
10	nonbank entity has an application pending to
11	become a Federal qualified nonbank payment
12	stablecoin issuer on the effective date described
13	under paragraph (1).
1 1	SEC. 6. SUPERVISION AND ENFORCEMENT WITH RESPECT
14	
14 15	TO SUBSIDIARIES OF INSURED DEPOSITORY
	TO SUBSIDIARIES OF INSURED DEPOSITORY INSTITUTIONS AND FEDERAL QUALIFIED
15	
15 16	INSTITUTIONS AND FEDERAL QUALIFIED
15 16 17	INSTITUTIONS AND FEDERAL QUALIFIED NONBANK PAYMENT STABLECOIN ISSUERS.
15 16 17 18	INSTITUTIONS AND FEDERAL QUALIFIED NONBANK PAYMENT STABLECOIN ISSUERS. (a) SUPERVISION.—
15 16 17 18 19	INSTITUTIONS AND FEDERAL QUALIFIED NONBANK PAYMENT STABLECOIN ISSUERS. (a) Supervision.— (1) Subsidiary of an insured depository
15 16 17 18 19 20	INSTITUTIONS AND FEDERAL QUALIFIED NONBANK PAYMENT STABLECOIN ISSUERS. (a) Supervision.— (1) Subsidiary of an insured depository institution.—
15 16 17 18 19 20 21	INSTITUTIONS AND FEDERAL QUALIFIED NONBANK PAYMENT STABLECOIN ISSUERS. (a) Supervision.— (1) Subsidiary of an insured depository institution.— (A) In general.—Each permitted pay-

1	stablecoin regulator in the same manner as
2	such insured depository institution.
3	(B) Gramm-Leach-Bliley act.—For
4	purposes of title V of the Gramm-Leach-Bliley
5	Act (15 U.S.C. 6801 et seq.) each permitted
6	payment stablecoin issuer that is a subsidiary
7	of an insured depository institution shall be
8	deemed a financial institution.
9	(2) Federal Qualified nonbank payment
10	STABLECOIN ISSUER.—
11	(A) Submission of Reports.—Each Fed-
12	eral qualified nonbank payment stablecoin
13	issuer shall, upon request, submit reports to the
14	Comptroller as to—
15	(i) the financial condition of the Fed-
16	eral qualified nonbank payment stablecoin
17	issuer;
18	(ii) systems for monitoring and con-
19	trolling financial and operating risks; and
20	(iii) compliance with this Act by the
21	Federal qualified nonbank payment
22	stablecoin issuer.
23	(B) EXAMINATIONS.—The Comptroller
24	may make examinations of a Federal qualified

1	nonbank payment stablecoin issuer in order to
2	inform the Comptroller of—
3	(i) the nature of the operations and fi-
4	nancial condition of the Federal qualified
5	nonbank payment stablecoin issuer;
6	(ii) the financial, operational, and
7	other risks within the Federal qualified
8	nonbank payment stablecoin issuer that
9	may pose a threat to—
10	(I) the safety and soundness of
11	the Federal qualified nonbank pay-
12	ment stablecoin issuer; or
13	(II) the stability of the financial
14	system of the United States; and
15	(iii) the systems of the Federal quali-
16	fied nonbank payment stablecoin issuer for
17	monitoring and controlling the risks de-
18	scribed in clause (ii).
19	(C) REQUIREMENTS FOR EFFICIENCY.—In
20	supervising and examining a Federal qualified
21	nonbank payment stablecoin issuer, the Comp-
22	troller shall, to the fullest extent possible, use
23	existing reports and other supervisory informa-
24	tion.

1	(D) AVOIDANCE OF DUPLICATION.—The
2	Comptroller shall, to the fullest extent possible,
3	avoid duplication of examination activities, re-
4	porting requirements, and requests for informa-
5	tion in carrying out this Act with respect to a
6	Federal qualified nonbank payment stablecoin
7	issuer.
8	(E) Gramm-Leach-Bliley act.—For
9	purposes of title V of the Gramm-Leach-Bliley
10	Act (15 U.S.C. 6801 et seq.) each Federal
11	qualified nonbank payment stablecoin issuer
12	shall be deemed a financial institution.
13	(b) Enforcement.—
14	(1) Suspension or revocation of registra-
15	TION.—The primary Federal payment stablecoin
16	regulator may prohibit a permitted payment
17	stablecoin issuer from issuing payment stablecoins, if
18	the primary Federal payment stablecoin regulator
19	determines that such permitted payment stablecoin
20	issuer, or an institution-affiliated party of the per-
21	mitted payment stablecoin issuer, is—
22	(A) materially violating or has materially
23	violated this Act or any regulation or order
24	issued under this Act; or

1	(B) materially violating or has materially
2	violated any condition imposed in writing by the
3	primary Federal payment stablecoin regulator
4	in connection with a written agreement entered
5	into between the permitted payment stablecoin
6	issuer and the primary Federal payment
7	stablecoin regulator.
8	(2) Cease-and-desist proceedings.—If the
9	primary Federal payment stablecoin regulator has
10	reasonable cause to believe that a permitted payment
11	stablecoin issuer or any institution-affiliated party of
12	a permitted payment stablecoin issuer is violating,
13	has violated, or is attempting to violate this Act, any
14	regulation or order issued under this Act, or any
15	written agreement entered into with the primary
16	Federal payment stablecoin regulator or condition
17	imposed in writing by the primary Federal payment
18	stablecoin regulator in connection with any applica-
19	tion or other request, the primary Federal payment
20	stablecoin regulator may, by provisions that are
21	mandatory or otherwise, order the permitted pay-
22	ment stablecoin issuer or institution-affiliated party
23	of the permitted payment stable coin issuer to—
24	(A) cease and desist from such violation or
25	practice; or

1	(B) take affirmative action to correct the
2	conditions resulting from any such violation or
3	practice.
4	(3) Removal and prohibition authority.—
5	The primary Federal payment stablecoin regulator
6	may remove an institution-affiliated party of a per-
7	mitted payment stablecoin issuer from their position
8	or office or prohibit further participation in the af-
9	fairs of the permitted payment stablecoin issuer or
10	all permitted payment stablecoin issuers by such in-
11	stitution-affiliated party, if the primary Federal pay-
12	ment stable coin regulator determines that—
13	(A) the institution-affiliated party has, di-
14	rectly or indirectly, committed a violation or at-
15	tempted violation of this Act or any regulation
16	or order issued under this Act; or
17	(B) the institution-affiliated party has
18	committed a violation of any provision of sub-
19	chapter II of chapter 53 of title 31, United
20	States Code.
21	(4) Procedures.—
22	(A) In general.—If the primary Federal
23	payment stablecoin regulator identifies a viola-
24	tion or attempted violation of this Act or makes
25	a determination under paragraph (1), (2), or

1	(3), the primary Federal payment stablecoin
2	regulator shall comply with the procedures set
3	forth in subsections (b) and (e) of sections 8 of
4	the Federal Deposit Insurance Act (12 U.S.C.
5	1818).
6	(B) Judicial review.—A person ag-
7	grieved by a final action under this subsection
8	may obtain judicial review of such action exclu-
9	sively as provided in section 8(h) of the Federal
10	Deposit Insurance Act (12 U.S.C. 1818(h)).
11	(C) Injunction.—The primary Federal
12	payment stablecoin regulator may, in the dis-
13	cretion of the regulator, follow the procedures
14	provided in section 8(i)(1) of the Federal De-
15	posit Insurance Act (12 U.S.C. 1818(i)(1)) for
16	judicial enforcement of any effective and out-
17	standing notice or order issued under this sub-
18	section.
19	(D) TEMPORARY CEASE-AND-DESIST PRO-
20	CEEDINGS.—If the primary Federal payment
21	stablecoin regulator determines that a violation
22	or attempted violation of this Act or an action
23	with respect to which a determination was made
24	under paragraph (1), (2), or (3), or the con-

tinuation thereof, is likely to cause insolvency or

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1 significant dissipation of assets or earnings of a 2 permitted payment stablecoin issuer, or is likely to weaken the condition of the permitted pay-3 4 ment stablecoin issuer or otherwise prejudice 5 the interests of the customers of the permitted 6 payment stablecoin issuer prior to the comple-7 tion of the proceedings conducted under this 8 paragraph, the primary Federal payment 9 stablecoin regulator may follow the procedures 10 provided in section 8(c) of the Federal Deposit 11 Insurance Act (12 U.S.C. 1818(c)) to issue a 12 temporary cease-and-desist order. 13 (5) CIVIL MONEY PENALTIES.— 14 (A) Failure to be approved.—Any per-15 son who issues a payment stablecoin and who is 16 not a permitted payment stablecoin issuer, and 17 any institution-affiliated party of such a person 18 who knowingly participates in issuing such a 19 payment stablecoin, shall be liable for a civil 20 penalty of not more than \$100,000 for each day 21 during which such payment stablecoins are 22 issued. 23 (B) First tier.—Except as provided in 24 subparagraph (A),a permitted payment

stablecoin issuer or institution-affiliated party

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1 of such permitted payment stablecoin issuer 2 that materially violates this Act or any regulation or order issued under this Act, or that ma-3 4 terially violates any condition imposed in writ-5 ing by the primary Federal payment stablecoin 6 regulator in connection with a written agree-7 ment entered into between the permitted pav-8 ment stablecoin issuer and the primary Federal 9 payment stablecoin regulator, shall be liable for 10 a civil penalty of up to \$100,000 for each day 11 during which the violation continues. 12 (C) Second Tier.—Except as provided in 13 subparagraph (A), and in addition to the pen-14 alties described under subparagraph (B), a per-15 mitted payment stablecoin issuer or institution-16 affiliated party of such permitted payment 17 stablecoin issuer who knowingly participates in 18 a violation of any provision of this Act, or any 19 regulation or order issued thereunder, is liable 20 for a civil penalty of up to an additional 21 \$100,000 for each day during which the viola-22 tion continues. 23 (D) Procedure.—Any penalty imposed 24 under this paragraph may be assessed and col-25 lected bv the primary Federal payment

1 stablecoin regulator pursuant to the procedures 2 set forth in section 8(i)(2) of the Federal De-3 posit Insurance Act (12 U.S.C. 1818(i)(2)). 4 (E) Notice and orders after separa-5 TION FROM SERVICE.—The resignation, termi-6 nation of employment or participation, or sepa-7 ration of an institution-affiliated party (includ-8 ing a separation caused by the closing of a per-9 mitted payment stablecoin issuer) shall not af-10 fect the jurisdiction and authority of the pri-11 mary Federal payment stablecoin regulator to 12 issue any notice or order and proceed under 13 this subsection against any such party, if such 14 notice or order is served before the end of the 15 6-year period beginning on the date such party 16 ceased to be an institution-affiliated party with 17 respect to such permitted payment stablecoin 18 issuer. 19 (6) Non-applicability to a state quali-20 FIED PAYMENT STABLECOIN ISSUER.—This sub-21 section shall not apply to a State qualified payment 22 stablecoin issuer, except in exigent circumstances, as 23 described in section 7(e).

1 SEC. 7. STATE QUALIFIED PAYMENT STABLECOIN ISSUERS.

- 2 (a) In General.—A State payment stablecoin regu-
- 3 lator shall have supervisory, examination, and enforcement
- 4 authority over a State qualified payment stablecoin issuer
- 5 of such State.
- 6 (b) Authority to Enter Into Agreements.—A
- 7 State payment stablecoin regulator may enter into a
- 8 memorandum of understanding with the Board and Comp-
- 9 troller, by mutual agreement, under which the Board and
- 10 Comptroller may carry out the supervision, examination,
- 11 and enforcement authority with respect to the State quali-
- 12 fied payment stablecoin issuers of such State.
- 13 (c) Sharing of Information.—A State payment
- 14 stablecoin regulator, the Board, and the Comptroller shall
- 15 share information on an ongoing basis with respect to a
- 16 State qualified payment stablecoin issuer of such State,
- 17 including a copy of the initial application and any accom-
- 18 panying documents.
- 19 (d) Rulemaking.—A State payment stablecoin regu-
- 20 lator may issue orders and rules under section 4 applicable
- 21 to State qualified payment stablecoin issuers to the same
- 22 extent as the primary Federal payment stablecoin regu-
- 23 lators issue orders and rules under section 4 applicable
- 24 to permitted payment stablecoin issuers that are not a
- 25 State qualified payment stablecoin issuers.

1	(e) Enforcement Authority in Exigent Cir-
2	CUMSTANCES.—
3	(1) By the board.—
4	(A) In general.—Subject to subpara-
5	graph (C), in exigent circumstances, the Board
6	may, after no less than 5 days prior written no-
7	tice to the applicable State payment stablecoin
8	regulator, take an enforcement action against a
9	State qualified payment stablecoin issuer that is
10	a subsidiary of an insured depository institution
11	or an institution-affiliated party thereof for vio-
12	lations of this Act that are exigent in nature.
13	(B) Rulemaking.—Not later than the end
14	of the 180-day period beginning on the date of
15	enactment of this Act, the Board shall issue
16	rules to set forth those exigent circumstances in
17	which the Board may act under this paragraph.
18	(C) Limitations.—If the Board deter-
19	mines that there is reasonable cause to believe
20	that the continuation by a State qualified pay-
21	ment stablecoin issuer that is a subsidiary of an
22	insured depository institution of any activity
23	constitutes a violation of this Act, the Board
24	may impose such restrictions as the Board de-
25	termines to be necessary to address such risk.

1	(D) Exigent authority under section
2	6(b).—Solely for purposes of carrying out this
3	paragraph, section 6(b) shall apply to a State
4	qualified payment stablecoin issuer that is a
5	subsidiary of an insured depository institution
6	as if the Board were the primary Federal pay-
7	ment stablecoin regulator with respect to the
8	State qualified payment stablecoin issuer.
9	(2) By the comptroller.—
10	(A) IN GENERAL.—Subject to paragraph
11	(C), in exigent circumstances, the Comptroller
12	shall, after no less than 5 days prior written no-
13	tice to the applicable State payment stablecoin
14	regulator, take an enforcement action against a
15	Sate qualified payment stablecoin issuer that is
16	a nonbank entity or an institution-affiliated
17	party thereof for violations of this Act.
18	(B) RULEMAKING.—Not later than the end
19	of the 180-day period beginning on the date of
20	enactment of this Act, the Comptroller shall
21	issue rules to set forth those exigent cir-
22	cumstances in which the Comptroller may act
23	under this paragraph.
24	(C) LIMITATIONS.—If the Comptroller de-
25	termines that there is reasonable cause to be-

1	lieve that the continuation by a State qualified
2	payment stablecoin issuer that is a nonbank en-
3	tity of any activity constitutes a violation of this
4	Act, the Comptroller shall impose such restric-
5	tions as the Comptroller determines to be nec-
6	essary to address such risk.
7	(D) Exigent authority under section
8	6(b).—Solely for purposes of carrying out this
9	paragraph, section 6(b) shall apply to a State
10	qualified payment stablecoin issuer that is a
11	nonbank entity as if the Comptroller were the
12	primary Federal payment stablecoin regulator
13	with respect to the State qualified payment
14	stablecoin issuer.
15	(f) Gramm-Leach-Bliley Act.—For purposes of
16	title V of the Gramm-Leach-Bliley Act (15 U.S.C. 6801
17	et seq.) a State qualified payment stablecoin issuer is
18	deemed a financial institution.
19	(g) Effect on State Law.—The provisions of this
20	section do not preempt any law of a State and do not su-
21	persede any State licensing requirement.
22	SEC. 8. CUSTOMER PROTECTION.
23	(a) In General.—A person may only engage in the
24	business of providing custodial or safekeeping services for

1	permitted payment stablecoins or private keys of per-
2	mitted payment stablecoins, if the person—
3	(1) is subject to—
4	(A) supervision or regulation by a primary
5	Federal payment stablecoin regulator or a pri-
6	mary financial regulatory agency described
7	under subparagraph (B) or (C) of section 2(12)
8	of the Dodd-Frank Wall Street Reform and
9	Consumer Protection Act (12 U.S.C.
10	5301(12)); or
11	(B) supervision by a State bank super-
12	visor, as defined under section 3 of the Federal
13	Deposit Insurance Act (12 U.S.C. 1813) or a
14	State credit union supervisor, as defined under
15	section 6003 of the Anti-Money Laundering Act
16	of 2020, and such state bank supervisor or
17	state credit union supervisor makes available to
18	the Board such information as the Board deter-
19	mines necessary and relevant to the categories
20	of information under subsection (d); and
21	(2) complies with the segregation requirements
22	under subsection (b), unless such person complies
23	with similar requirements as required by a primary
24	Federal payment stablecoin regulator, the Securities

1	and Exchange Commission, or the Commodity Fu-
2	tures Trading Commission.
3	(b) Segregation Requirement.—A person de-
4	scribed in subsection (a) shall—
5	(1) treat and deal with the payment stablecoins
6	private keys, cash, and other property of a person
7	for whom or on whose behalf the person receives, ac-
8	quires, or holds payment stablecoins, private keys
9	cash, and other property (hereinafter in this section
10	referred to as the "customer") as belonging to such
11	customer; and
12	(2) take such steps as are appropriate to pro-
13	tect the payment stablecoins, private keys, cash, and
14	other property of a customer from the claims of
15	creditors of the person.
16	(c) Commingling Prohibited.—
17	(1) In general.—Payment stablecoins, cash
18	and other property of a customer shall be separately
19	accounted for by a person described in subsection
20	(a) and shall not be commingled with the funds of
21	the person.
22	(2) Exception.—Notwithstanding paragraph
23	(1)—
24	(A) the payment stablecoins, cash, and
25	other property of a customer may, for conven-

1	ience, be commingled and deposited in an omni-
2	bus account holding the payment stablecoins,
3	cash, and other property of more than 1 cus-
4	tomer at an insured depository institution or
5	trust company;
6	(B) such share of the payment stablecoins,
7	cash, and other property of the customer that
8	shall be necessary to transfer, adjust, or settle
9	a transaction or transfer of assets may be with-
10	drawn and applied to such purposes, including
11	the payment of commissions, taxes, storage,
12	and other charges lawfully accruing in connec-
13	tion with the provision of services by a person
14	described in subsection (a); and
15	(C) in accordance with such terms and
16	conditions as the Board may prescribe by rule,
17	regulation, or order, any customer payment
18	stablecoin, cash, and other property described
19	in this subsection may be commingled and de-
20	posited in customer accounts with payment
21	stablecoins, cash, and other property received
22	by the person and required by the Board to be
23	separately accounted for, treated, and dealt
24	with as belonging to customers.

- 1 (d) REGULATORY INFORMATION.—A person de-
- 2 scribed under subsection (a) shall submit to the primary
- 3 Federal payment stablecoin regulator (or, if the person
- 4 does not have a primary Federal payment stablecoin regu-
- 5 lator, to the Board) information concerning the person's
- 6 business operations and processes to protect customer as-
- 7 sets, in such form and manner as the primary Federal
- 8 payment stablecoin regulator (or, if the person does not
- 9 have a primary Federal payment stablecoin regulator, the
- 10 Board) shall determine.
- 11 (e) Exclusion.—The requirements of this section
- 12 shall not apply to any person solely on the basis that such
- 13 person engages in the business of providing hardware or
- 14 software to facilitate a customer's own custody or safe-
- 15 keeping of the customer's payment stablecoins or private
- 16 keys.

17 SEC. 9. INTEROPERABILITY STANDARDS.

- 18 The primary Federal payment stablecoin regulators,
- 19 in consultation with the National Institute of Standards
- 20 and Technology, other relevant standard setting organiza-
- 21 tions, and State governments, shall assess and, if nec-
- 22 essary, may, pursuant to section 553 of title 5 and in a
- 23 manner consistent with the National Technology Transfer
- 24 and Advancement Act of 1995 (Public Law 104–113),

1	prescribe standards for payment stablecoin issuers to pro-
2	mote compatibility and interoperability.
3	SEC. 10. MORATORIUM ON ENDOGENOUSLY
4	COLLATERALIZED STABLECOINS.
5	(a) Moratorium.—During the 2-year period begin-
6	ning on the date of enactment of this Act, it shall be un-
7	lawful to issue, create, or originate an endogenously
8	collateralized stablecoin not in existence on the date of en-
9	actment of this Act.
10	(b) Study by Treasury.—
11	(1) Study.—The Secretary of the Treasury, in
12	consultation with the Board, the Comptroller, the
13	Corporation, and the Securities and Exchange Com-
14	mission, shall carry out a study of endogenously
15	collateralized stablecoins.
16	(2) Report.—Not later than 365 days after
17	the date of the enactment of this Act, the Secretary
18	shall provide to the Committee on Financial Services
19	of the House of Representatives and the Committee
20	on Banking, Housing, and Urban Affairs of the Sen-
21	ate a report that contains all findings made in car-
22	rying out the study under paragraph (1), including

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an analysis of—

1	(A) the categories of non-payment
2	stablecoins, including the benefits and risks of
3	technological design features;
4	(B) the participants in non-payment
5	stablecoin arrangements;
6	(C) utilization and potential utilization of
7	non-payment stablecoins;
8	(D) nature of reserve compositions;
9	(E) types of algorithms being employed;
10	(F) governance structure, including aspects
11	of decentralization;
12	(G) nature of public promotion and adver-
13	tising; and
14	(H) clarity and availability of consumer
15	notices disclosures.
16	(c) Endogenously Collateralized Stablecoin
17	DEFINED.—In this section, the term "endogenously
18	collateralized stablecoin" means any digital asset—
19	(1) in which its originator has represented will
20	be converted, redeemed, or repurchased for a fixed
21	amount of monetary value; and
22	(2) that relies solely on the value of another
23	digital asset created or maintained by the same
24	originator to maintain the fixed price.

1 SEC. 11. REPORT ON RULEMAKING STATUS.

- 2 Not later than 6 months after the date of enactment
- 3 of this Act, the primary Federal payment stablecoin regu-
- 4 lators shall provide a status update on the development
- 5 of the rulemaking under this Act to the Committee on Fi-
- 6 nancial Services of the House of Representatives and the
- 7 Committee on Banking, Housing, and Urban Affairs of
- 8 the Senate.

9 SEC. 12. AUTHORITY OF BANKING INSTITUTIONS.

- 10 (a) Rule of Construction.—Nothing in this Act
- 11 may be construed to limit the authority of a depository
- 12 institution, Federal credit union, State credit union, or
- 13 trust company to engage in activities permissible pursuant
- 14 to applicable State and Federal law, including—
- 15 (1) accepting or receiving deposits and issuing
- digital assets that represent deposits;
- 17 (2) utilizing a distributed ledger for the books
- and records of the entity and to affect intrabank
- transfers; and
- 20 (3) providing custodial services for payment
- 21 stablecoins, private keys of payment stablecoins, or
- reserves backing payment stablecoins.
- 23 (b) Treatment of Custody Activities.—The ap-
- 24 propriate Federal banking agency (as defined under sec-
- 25 tion 3 of the Federal Deposit Insurance Act (12 U.S.C.
- 26 1813)), the National Credit Union Administration (in the

1	case of a credit union), and the Securities and Exchange
2	Commission may not require a depository institution, na-
3	tional bank, Federal credit union, State credit union, or
4	trust company, or any affiliate thereof—
5	(1) to include assets held in custody as a liabil-
6	ity on any financial statement or balance sheet, in-
7	cluding payment stablecoin custody or safekeeping
8	activities;
9	(2) to hold additional regulatory capital against
10	assets in custody or safekeeping, except as necessary
11	to mitigate against operational risks inherent with
12	the custody or safekeeping services, as determined
13	by—
14	(A) the appropriate Federal banking agen-
15	cy;
16	(B) the National Credit Union Administra-
17	tion (in the case of a credit union);
18	(C) a State bank supervisor (as defined
19	under section 3 of the Federal Deposit Insur-
20	ance Act (12 U.S.C. 1813)); or
21	(D) a State credit union supervisor (as de-
22	fined under section 6003 of the Anti-Money
23	Laundering Act of 2020);
24	(3) to recognize a liability for any obligations
25	related to activities or services performed for digital

1 assets that the entity does not own if that liability 2 would exceed the expense recognized in the income 3 statement as a result of the corresponding obligation. 4 (c) Definitions.—In this section: 5 6 DEPOSITORY INSTITUTION.—The 7 "depository institution" has the meaning given that 8 term under section 3 of the Federal Deposit Insur-9 ance Act. 10 (2) Credit union terms.—The terms "Fed-11 eral credit union" and "State credit union" have the 12 meaning given those terms, respectively, under sec-13 tion 101 of the Federal Credit Union Act. 14 SEC. 13. AMENDMENTS TO CLARIFY THAT PAYMENT 15 STABLECOINS ARE NOT SECURITIES. 16 (a) Investment Advisers Act of 1940.—Section 202(a)(18) of the Investment Advisers Act of 1940 (15) U.S.C. 80b-2(a)(18)) is amended by adding at the end 18 the following: "The term 'security' does not include a pay-19 ment stablecoin issued by a permitted payment stablecoin 20 21 issuer, as such terms are defined, respectively, in section 22 2 of the STABLE Act of 2025.". 23 (b) Investment Company Act of 1940.—Section 2(a)(36) of the Investment Company Act of 1940 (15 U.S.C. 80a-2(a)(36)) is amended by adding at the end

- 1 the following: "The term 'security' does not include a pay-
- 2 ment stablecoin issued by a permitted payment stablecoin
- 3 issuer, as such terms are defined, respectively, in section
- 4 2 of the STABLE Act of 2025.".
- 5 (c) SECURITIES ACT OF 1933.—Section 2(a)(1) of
- 6 the Securities Act of 1933 (15 U.S.C. 77b(a)(1)) is
- 7 amended by adding at the end the following: "The term
- 8 'security' does not include a payment stablecoin issued by
- 9 a permitted payment stablecoin issuer, as such terms are
- 10 defined, respectively, in section 2 of the STABLE Act of
- 11 2025.".
- 12 (d) Securities Exchange Act of 1934.—Section
- 13 3(a)(10) of the Securities Exchange Act of 1934 (15
- 14 U.S.C. 78c(a)(10)) is amended by adding at the end the
- 15 following: "The term 'security' does not include a payment
- 16 stablecoin issued by a permitted payment stablecoin
- 17 issuer, as such terms are defined, respectively, in section
- 18 2 of the STABLE Act of 2025.".
- 19 (e) Securities Investor Protection Act of
- 20 1970.—Section 16(14) of the Securities Investor Protec-
- 21 tion Act of 1970 (15 U.S.C. 78lll(14)) is amended by add-
- 22 ing at the end the following: "The term 'security' does
- 23 not include a payment stablecoin issued by a permitted
- 24 payment stablecoin issuer, as such terms are defined, re-
- 25 spectively, in section 2 of the STABLE Act of 2025.".

1 SEC. 14. RECIPROCITY FOR STABLECOINS ISSUED IN OVER-

- 2 SEAS JURISDICTIONS.
- 3 The Board, in collaboration with the Secretary of the
- 4 Treasury, shall create and implement reciprocal arrange-
- 5 ments or other bilateral agreements between the United
- 6 States and jurisdictions with substantially similar pay-
- 7 ment stablecoin regulatory regimes to facilitate inter-
- 8 national transactions and interoperability with the United
- 9 States dollar-denominated stablecoins issued overseas.