

**H.R. 2670—NATIONAL DEFENSE
AUTHORIZATION ACT FOR FISCAL YEAR
2024**

**SUBCOMMITTEE ON INTELLIGENCE
AND SPECIAL OPERATIONS**

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SUBTITLE J—MISCELLANEOUS REPORTS, BRIEFINGS, AND OTHER MATTERS

Section 591—Force Structure and Personnel Requirements of Special Operations Forces: Review; Briefing; Report

This section would require the Secretaries of the military departments, the Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict, and the Commander of U.S. Special Operations Command to conduct a coordinated review of force structure and personnel requirements for special operations forces under the jurisdiction of the Secretaries of the military departments to carry out special operations activities. This section would also require the Secretary of

Defense, not later than 180 days after the commencement of the review, to provide a briefing to the Committees on Armed Services of the Senate and the House of Representatives on the initial findings as well as, 90 days after completion of the review, to submit a report to the Committees on Armed Services of the Senate and the House of Representatives. The Secretary of Defense would be unable to make any reduction in force structure, personnel requirements, or staffing levels to a special operations force until after the Secretary submits the required report.

TITLE XII—MATTERS RELATING TO FOREIGN NATIONS

LEGISLATIVE PROVISIONS

SUBTITLE A—ASSISTANCE AND TRAINING

Section 1201—Support of Special Operations for Irregular Warfare

This section would codify section 1202 of the National Defense Authorization Act for Fiscal Year 2018 (Public Law 115-91), as well as amendments made by Section 1207 of the William M. (Mac) Thornberry National Defense Authorization Act for Fiscal Year 2021 (Public Law 116-283) by adding a new section after section 127c, of title 10, United States Code.

Section 1202—Modification of Combatant Commander Initiative Fund

This section would amend section 166a of title 10, United States Code, to include incremental expenses related to security cooperation activities of the Department of Defense to the authorized activities under the Joint Chiefs of Staff Combatant Commander Initiative Fund. Additionally, this section would authorize funding for U.S. Africa Command and U.S. Southern Command for certain purposes under the Combatant Commander Initiative Fund.

Section 1203—Mission Training through Distributed Simulation

This section would modify section 346 of title 10, United States Code, to authorize the Secretary of Defense to utilize mission training through distributed simulation activities with friendly foreign forces.

Section 1204—Modifications to Security Cooperation Workforce Development Program and Establishment of Defense Security Cooperation University

This section would modify section 384 of title 10, United States Code, regarding the Security Cooperation Workforce Development Program (SCWDP), and would establish the defense security cooperation university structure. This section would also require the Secretary of Defense to develop and submit an implementation plan for the structure of the defense security cooperation

university. Additionally, this section would require the Secretary to submit a report on the Department of Defense security cooperation workforce. Finally, this section would require the Comptroller General of the United States to submit a report containing an independent evaluation of the actions of the Secretary to carry out this section.

The National Defense Authorization Act for Fiscal Year 2017 (Public Law 114-328) enacted extensive reforms to the Department's security cooperation authorities, programs, and activities, including establishment of the SCWDP. In the conference report accompanying Public Law 114-328 (H. Rept. 116-617), the conferees noted that "increased attention and resourcing must be focused on the recruitment, training, certification, assignment, and career development of the security cooperation workforce." Further, the conferees noted the expectation that the Department would "implement this authority expansively in order to address shortfalls in the security cooperation workforce throughout the enterprise."

The committee recognizes that the Department has not implemented the SCWDP as directed in H. Rept. 116-617. As was the case prior to establishment of the SCWDP, the current system neither develops appropriate skills among its workforce nor rationally assigns its workforce to match appropriate skills with requirements. Accordingly, this section would modify the SCWDP to address such shortfalls.

Additionally, the committee notes that improving the security cooperation workforce is a key element in advancing the transfers of defense articles and services with allies and partners. The committee recognizes the critical importance of the Australia-United Kingdom-United States trilateral agreement known as AUKUS, and believes that a well-trained and managed workforce will help ensure its success. Seamless and expedient transfer of advanced defense technology both to and from allies and partners is in the national security interest of the United States and is critical to retaining a technological edge over adversaries.

Section 1205—Report on End-Use Monitoring

This section would require the Comptroller General of the United States to submit a report on practices related to alleged end-use violations of equipment provided to foreign countries through Foreign Military Sales (FMS), section 333 of title 10, United States Code, or any other authority of the Department of Defense to provide defense items to foreign countries.

The Arms Export Control Act requires the President to report promptly to Congress when a "substantial violation" of any agreement under which the United States provides defense articles under the FMS program may have occurred. These violations can include use for unauthorized purposes, unauthorized transfers, and security violations, among other things. Department of Defense officials are to report alleged end-use violations to the Defense Security Cooperation Agency and the State Department, which investigates such allegations to determine whether a violation occurred and determine what actions the U.S. Government will take.

Allegations that U.S.-origin equipment was misused or transferred to parties that should not have access to U.S. arms, such as militia units, can harm diplomatic relations and potentially cause harm to national security.

Section 1206—Report on Enhanced End-Use Monitoring

This section would require the Comptroller General of the United States to submit a report on practices related to enhanced end-use monitoring of equipment provided to foreign countries through Foreign Military Sales, section 333 of title 10, United States Code, or any other authority of the Department of Defense to provide defense items to foreign countries.

TITLE XVI—SPACE ACTIVITIES, STRATEGIC PROGRAMS, AND INTELLIGENCE MATTERS

LEGISLATIVE PROVISIONS

SUBTITLE A—SPACE ACTIVITIES

Section 1602—Authorization for Establishment of the National Space Intelligence Center as a Field Operating Agency

This section would authorize the Secretary of the Air Force to establish the National Space Intelligence Center as a field operating agency of the Space Force.

BILL LANGUAGE

1 **Subtitle J—Miscellaneous Reports,**
2 **Briefings, and Other Matters**

3 **SEC. 591 [log77389]. FORCE STRUCTURE AND PERSONNEL**
4 **REQUIREMENTS OF SPECIAL OPERATIONS**
5 **FORCES: REVIEW; BRIEFING; REPORT.**

6 (a) REVIEW REQUIRED; ELEMENTS.—Not later than
7 one year after the date of the enactment of this Act, the
8 covered officials shall conduct a coordinated review of
9 force structure and personnel requirements for special op-
10 erations forces under the jurisdictions of the covered offi-
11 cials to carry out special operations activities regarding
12 the following:

13 (1) Operational and campaign plans of the com-
14 mander of a combatant command.

15 (2) The National Defense Strategy of 2022.

16 (3) The Joint Concept for Competing (dated
17 February 10, 2023) and any additional relevant
18 Joint Operating Concepts.

19 (4) Any Executive orders related to strategic
20 competition.

21 (b) BRIEFING.—Not later than 180 days after the
22 commencement of the review under subsection (a), the
23 Secretary of Defense shall brief the Committees on Armed
24 Services of the Senate and House of Representatives on
25 the initial findings of the review.

1 (c) REPORT.—Not later than 90 days after comple-
2 tion of the review under subsection (a), the Secretary of
3 Defense shall submit to the Committees on Armed Serv-
4 ices of the Senate and House of Representatives a report
5 that includes the following:

6 (1) A summary of the findings of the review.

7 (2) Details of any proposed changes to force
8 structure and personnel requirements.

9 (3) The costs associated with any changes iden-
10 tified in paragraph (2) and the time required to exe-
11 cute such changes.

12 (4) If the Secretary proposes a reduction in
13 special operations forces force structure or personnel
14 requirements, effects of such reductions on the abil-
15 ity to carry out plans described in subsection (a)(1).

16 (d) PROHIBITION.—The Secretary of Defense may
17 not make any reduction in force structure, personnel re-
18 quirements, or staffing levels to a special operations force
19 until after the Secretary submits the report under sub-
20 section (c).

21 (e) DEFINITIONS.—In this section:

22 (1) The term “covered official” means the fol-
23 lowing.

24 (A) The Secretary of the Army.

25 (B) The Secretary of the Navy.

1 (C) The Secretary of the Air Force.

2 (D) The Assistant Secretary of Defense for
3 Special Operations and Low-Intensity Conflict.

4 (E) The Commander of United States Spe-
5 cial Operations Command.

6 (2) The term “special operations activities”
7 means the activities described in section 167(k) of
8 title 10, United States Code.

9 (3) The term “special operations forces” means
10 the forces described in section 167(j) of title 10,
11 United States Code.

1 **Subtitle A—Assistance and**
2 **Training**

3 **SEC. 1201. [LOG 77368] SUPPORT OF SPECIAL OPERATIONS**
4 **FOR IRREGULAR WARFARE.**

5 (a) CODIFICATION.—

6 (1) IN GENERAL.—Chapter 3 of title 10, United
7 States Code, is amended by inserting after section
8 127c a new section 127d consisting of—

9 (A) a heading as follows:

10 **“§ 127d. Support of special operations for irregular**
11 **warfare”; and**

12 (B) a text consisting of the text of sub-
13 sections (a) through (i) of section 1202 of the
14 National Defense Authorization Act for Fiscal
15 Year 2018 (Public Law 115–91; 131 Stat.
16 1639).

17 (2) CLERICAL AMENDMENT.—The table of sec-
18 tions at the beginning of such chapter is amended
19 by inserting after the item relating to section 127c
20 the following new item:

 “127d. Support of special operations for irregular warfare.”.

21 (b) MODIFICATION OF DOLLAR AMOUNT.—Section
22 127d of title 10, United States Code, as so amended, is
23 further amended in subsection (a) by striking
24 “\$15,000,000” and inserting “\$25,000,000”.

1 (c) CONFORMING REPEAL.—Section 1202 of the Na-
2 tional Defense Authorization Act for Fiscal Year 2018 is
3 repealed.

1 **SEC. 1202. [LOG 77427] MODIFICATION OF COMBATANT**
2 **COMMANDER INITIATIVE FUND.**

3 (a) IN GENERAL.—Section 166a of title 10, United
4 States Code, is amended—

5 (1) in subsection (b), by adding at the end the
6 following:

7 “(11) Incremental expenses (as such term is de-
8 fined in section 301(5) of this title) related to secu-
9 rity cooperation programs and activities of the De-
10 partment of Defense (as such term is defined in sec-
11 tion 301(7) of this title).”; and

12 (2) in subsection (c)—

13 (A) in paragraph (2), by striking “and” at
14 the end;

15 (B) in paragraph (3), by striking the pe-
16 riod at the end and inserting “; and”; and

17 (C) by adding at the end the following:

18 “(4) incremental expenses related to security
19 cooperation programs and activities of the Depart-
20 ment of Defense, as authorized by subsection
21 (b)(11), for United States Africa Command and
22 United States Southern Command.’”.

23 (b) AUTHORIZATION OF APPROPRIATIONS.—Funds
24 are authorized to be appropriated to the Combatant Com-
25 mander Initiative Fund for fiscal year 2024, as specified
26 in section 4301 of this Act, to carry out the activities au-

1 thORIZED by paragraphs (7), (8), and (11) (as added by
2 subsection (a)(1)) of section 166a(b) of title 10, United
3 States Code, for United States Africa Command and
4 United States Southern Command.

1 **SEC. 1203. [LOG 77627] MISSION TRAINING THROUGH DIS-**
2 **TRIBUTED SIMULATION.**

3 Section 346 of title 10, United States Code, is
4 amended—

5 (1) by striking the section designation and
6 heading and inserting the following:

7 **“§ 346. Mission training of certain foreign forces**
8 **through distributed simulation and**
9 **networked technology to enhance mili-**
10 **tary interoperability and integration**
11 **with United States Armed Forces”;**

12 (2) in subsection (a)—

13 (A) in the subsection heading, by inserting
14 “TRAINING AND” before “DISTRIBUTION AU-

15 THORIZED”;
16 (B) in the matter preceding paragraph (1),
17 by striking “interoperability” and inserting
18 “interoperability and integration”;

19 (C) in paragraph (1), by inserting “per-

20 sistent advanced networked training and exer-

21 cise activities, also referred to as mission train-

22 ing through distributed simulation, and other”

23 before “electronically-distributed learning con-

24 tent”; and

1 (D) in paragraph (2), by striking “com-
2 puter software” and inserting “hardware and
3 software”; and

4 (3) in subsection (c)—

5 (A) in the matter preceding paragraph (1),
6 by striking “shall include” and inserting “may
7 include”; and

8 (B) by adding at the end the following:

9 “(3) Persistent advanced networked training
10 and exercise activities.”.

1 **SEC. 1204. [LOG 77403] MODIFICATIONS TO SECURITY CO-**
2 **OPERATION WORKFORCE DEVELOPMENT**
3 **PROGRAM AND ESTABLISHMENT OF DE-**
4 **FENSE SECURITY COOPERATION UNIVER-**
5 **SITY.**

6 (a) MODIFICATIONS TO PROGRAM.—Section 384 of
7 title 10, United States Code, is amended—

8 (1) by amending subsection (c) to read as fol-
9 lows:

10 “(c) ELEMENTS.—The Program shall consist of ele-
11 ments relating to the development and management of the
12 security cooperation workforce for the purposes specified
13 in subsection (b), including the following elements on
14 training, certification, assignment, career development,
15 and tracking of personnel of the security cooperation
16 workforce:

17 “(1) Establishment of a comprehensive system
18 to track and account for all Department of Defense
19 personnel in the security cooperation workforce,
20 using systems of record in the military departments,
21 the Office of the Secretary of Defense, the combat-
22 ant commands, Defense Agencies, Department of
23 Defense Field Activities, and the National Guard.

24 “(2) Establishment of a management informa-
25 tion system, pursuant to regulations prescribed by
26 the Secretary of Defense, acting through the Under

1 Secretary of Defense for Policy and the Director of
2 the Defense Security Cooperation Agency, to ensure
3 that the all organizations and elements of the De-
4 partment provide standardized information and data
5 to the Secretary on persons serving in security co-
6 operation positions. Such management information
7 system shall, at a minimum, provide for the collec-
8 tion and retention of information concerning the
9 qualification, assignments, and tenure of persons in
10 the security cooperation workforce.

11 “(3) Implementation and management of the
12 security cooperation human capital initiative under
13 subsection (e).

14 “(4) Establishment of a defense security co-
15 operation service which shall include—

16 “(A) members of the armed forces and ci-
17 vilians assigned to security cooperation organi-
18 zations of United States missions overseas; and

19 “(B) personnel of the Department of De-
20 fense performing functions in furtherance of
21 section 515 of the Foreign Assistance Act of
22 1961 (22 U.S.C. 2321i).

23 “(5) Such other elements as the Secretary of
24 Defense determines appropriate.”;

25 (2) in subsection (e)—

1 (A) in the subsection heading, by striking
2 “GUIDANCE” and inserting “SECURITY CO-
3 OPERATION HUMAN CAPITAL INITIATIVE”;

4 (B) by striking paragraphs (1) and (2) and
5 inserting the following new paragraph:

6 “(1) IN GENERAL.—The Secretary shall imple-
7 ment a security cooperation human capital initiative
8 to identify, account for, and manage the career pro-
9 gression of personnel in the security cooperation
10 workforce.”;

11 (C) by striking “(3) SCOPE OF GUID-
12 ANCE.—The guidance shall do the following”
13 and inserting “(2) ELEMENTS.—The security
14 cooperation human capital initiative shall do the
15 following:”

16 (D) in paragraph (2) (as amended and re-
17 designated by subparagraph (C))—

18 (i) by striking subparagraph (E);

19 (ii) by redesignating subparagraphs
20 (F) through (H) as paragraphs (E)
21 through (G), respectively; and

22 (iii) by adding at the end the fol-
23 lowing new subparagraphs:

24 “(H) Identify career paths that provide a
25 competency-based road map for security co-

1 operation employees to aid in their career plan-
2 ning and professional development.

3 “(I) Develop a competency-based approach
4 to the security cooperation workforce that en-
5 ables components of the Department of Defense
6 to incorporate competencies in recruitment and
7 retention tools such as job analysis, position de-
8 scriptions, vacancy announcements, selection as-
9 sessment questionnaires, and employee training
10 and development plans.

11 “(J) Align with the Department of Defense
12 and Defense Security Cooperation Agency stra-
13 tegic planning, budget process, performance
14 management goals, and metrics to ensure the
15 appropriate workforce mix and skill sets to ac-
16 complish the security cooperation mission.

17 “(K) Include assessment measures in-
18 tended to assess progress in implementing the
19 security cooperation workforce using results-ori-
20 ented performance measures.”

21 (3) by redesignating subsections (f) through (h)
22 as subsections (g) through (i), respectively; and

23 (4) by inserting after subsection (e) the fol-
24 lowing new subsection:

1 “(f) AUTHORITIES AND RESPONSIBILITIES OF AS-
2 SISTANT SECRETARY.—Subject to the authority, direction,
3 and control of the Secretary of Defense, the Assistant Sec-
4 retary of Defense for Strategy, Plans, and Capabilities
5 shall—

6 “(1) carry out all powers, functions, and duties
7 of the Secretary of Defense with respect to the secu-
8 rity cooperation workforce in the Department of De-
9 fense;

10 “(2) ensure that the policies of the Secretary of
11 Defense established in accordance with this section
12 are implemented throughout the Department of De-
13 fense; and

14 “(3) prescribe policies and requirements for the
15 educational programs of the defense security co-
16 operation university structure established under sec-
17 tion 384a.”.

18 (b) ESTABLISHMENT OF DEFENSE SECURITY CO-
19 OPERATION UNIVERSITY.—Subchapter VII of chapter 16
20 of title 10, United States Code, is amended by inserting
21 after section 384 the following new section:

22 **“§ 384a. Defense security cooperation university**

23 “(a) DEFENSE SECURITY COOPERATION UNIVERSITY
24 STRUCTURE.—The Secretary of Defense, acting through
25 the Under Secretary of Defense for Policy and the Direc-

1 tor of the Defense Security Cooperation Agency, shall es-
2 tablish a structure for a defense security cooperation uni-
3 versity to provide for—

4 “(1) the professional educational development
5 and training of the security cooperation workforce;

6 “(2) research and analysis of defense security
7 cooperation policy issues from an academic perspec-
8 tive;

9 “(3) advancement of the profession of security
10 cooperation by serving as an intellectual home for
11 critical inquiry, research, knowledge, publication,
12 and learning;

13 “(4) operation of university components deemed
14 necessary for the execution of the university mission.

15 “(5) implementation and management of the
16 program under section 384(a) of this title; and

17 “(6) implementation of the security cooperation
18 human capital initiative required under section
19 384(e) of this title to ensure the workforce is appro-
20 priately educated, trained, and allocated to execute
21 its mission.

22 “(b) CIVILIAN FACULTY MEMBERS.—The Secretary
23 of Defense may employ civilian faculty members at the
24 Defense Security Cooperation University pursuant to sec-
25 tion 1595 of title 10, United States Code.

1 “(c) COMPONENT INSTITUTIONS.—The defense secu-
2 rity cooperation university structure shall include the
3 School of Security Cooperation Studies and the College of
4 Strategic Security Cooperation.

5 “(d) COOPERATIVE RESEARCH AND DEVELOPMENT
6 AGREEMENTS.—

7 “(1) IN GENERAL.—In engaging in research
8 and development projects pursuant to subsection (a)
9 of section 4001 of this title by a contract, coopera-
10 tive agreement, or grant pursuant to subsection
11 (b)(1) of such section, the Secretary may enter into
12 such contract or cooperative agreement or award
13 such grant through the Defense Security Coopera-
14 tion University.

15 “(2) LABORATORY STATUS.—The Defense Se-
16 curity Cooperation University shall be considered a
17 Government-operated Federal laboratory for pur-
18 poses of section 12 of the Stevenson-Wydler Tech-
19 nology Innovation Act of 1980 (15 U.S.C. 3710a).

20 “(e) ACCEPTANCE OF RESEARCH GRANTS.—

21 “(1) IN GENERAL.—The Secretary of Defense,
22 acting through the Undersecretary of Defense for
23 Policy and the Director of the Defense Security Co-
24 operation Agency, may authorize the President of
25 the Defense Security Cooperation University to ac-

1 cept qualifying research grants. Any such grant may
2 only be accepted if the work under the grant is to
3 be carried out by a professor or instructor of the De-
4 fense Security Cooperation University for a sci-
5 entific, literary, or educational purpose.

6 “(2) QUALIFYING GRANTS.—A qualifying re-
7 search grant under this section is a grant that is
8 awarded on a competitive basis by an entity referred
9 to in paragraph (3) for a research project with a sci-
10 entific, literary, or educational purpose.

11 “(3) ENTITIES FROM WHICH GRANTS MAY BE
12 ACCEPTED.—A grant may be accepted under this
13 section only from a corporation, fund, foundation,
14 educational institution, or similar entity that is orga-
15 nized and operated primarily for scientific, literary,
16 or educational purposes.

17 “(4) ADMINISTRATION OF GRANT FUNDS.—The
18 Director of the Defense Security Cooperation Agen-
19 cy shall establish an account for administering funds
20 received as research grants under this section. The
21 President of the Defense Security Cooperation Uni-
22 versity shall use the funds in the account in accord-
23 ance with applicable provisions of the regulations
24 and the terms and condition of the grants received.

1 “(5) RELATED EXPENSES.—Subject to such
2 limitations as may be provided in appropriations
3 Acts, appropriations available for the Defense Security
4 Cooperation University may be used to pay ex-
5 penses incurred by such University in applying for,
6 and otherwise pursuing, the award of qualifying re-
7 search grants.

8 “(6) REGULATIONS.—The Secretary of De-
9 fense, through the Under Secretary of Defense for
10 Policy and the Director of the Defense Security Co-
11 operation Agency, shall prescribe regulations for the
12 administration of this subsection.”.

13 (c) DESIGNATION OF CENTER OF EXCELLENCE.—
14 Not later than January 1, 2025, the Secretary of Defense
15 shall designate the School of Security Cooperation Studies
16 or the College of Strategic Security Cooperation of the De-
17 fense Security Cooperation University to serve as a For-
18 eign Military Sales Center of Excellence for the following
19 purposes:

20 (1) To improve the training and education of
21 personnel engaged in the planning and execution of
22 foreign military sales.

23 (2) To conduct research and establish best
24 practices to ensure that foreign military sales are
25 timely and effective.

1 (3) To expand existing curriculum to ensure
2 that the relevant workforce is fully trained and pre-
3 pared to manage and execute foreign military sales
4 programs.

5 (d) IMPLEMENTATION OF DEFENSE SECURITY CO-
6 OPERATION UNIVERSITY STRUCTURE.—

7 (1) PLAN REQUIRED.—The Secretary of De-
8 fense, acting through the Under Secretary of De-
9 fense for Policy and the Director of the Defense Se-
10 curity Cooperation Agency, shall develop an imple-
11 mentation plan for the structure for a defense secu-
12 rity cooperation university required under section
13 384a of title 10, United States Code (as added by
14 subsection (b)).

15 (2) ELEMENTS.—The implementation plan
16 under paragraph (1) shall provide for the following:

17 (A) Operation under a charter developed
18 by the Secretary of Defense.

19 (B) Establishment of a university mission
20 to achieve objectives formulated by the Sec-
21 retary of Defense. Such objectives shall in-
22 clude—

23 (i) the achievement of more efficient
24 and effective use of available security co-
25 operation resources by coordinating De-

1 partment of Defense security cooperation
2 education and training programs and tai-
3 loring those programs to support the ca-
4 reers of personnel in security cooperation
5 positions;

6 (ii) the development of education,
7 training, research, and publication capa-
8 bilities in the area of security cooperation;
9 and

10 (iii) implementation of the security co-
11 operation human capital initiative required
12 under section 384(e) of title 10, United
13 States Code (as amended by subsection
14 (a)) to ensure the workforce is appro-
15 priately educated, trained, and allocated to
16 execute its mission.

17 (C) Establishment of appropriate lines of
18 authority (including relationships between the
19 university any existing security cooperation edu-
20 cation and training institutions and activities)
21 and accountability for the accomplishment of
22 the university mission (as established by the
23 Secretary).

1 (D) A coherent framework for the edu-
2 cational development of personnel in security
3 cooperation positions.

4 (E) Appropriate organizations, such as a
5 policy guidance council, composed of senior De-
6 partment of Defense officials, to recommend or
7 establish policy, and a board of visitors, com-
8 posed of persons selected for their preeminence
9 in the fields of academia, business, and the de-
10 fense industry, to advise on organization man-
11 agement, curricula, methods of instruction, fa-
12 cilities, and other matters of interest to the uni-
13 versity.

14 (F) Implementation of the management in-
15 formation system required under section
16 384(c)(2) of title 10, United States Code (as
17 added by subsection (a)), to address, with re-
18 spect to the security cooperation workforce:

19 (i) the exchange of human resource
20 data electronically, leveraging automated
21 and secure real-time or near real-time
22 interfaces between a program-managed
23 management information system and the
24 human resource system of record of the
25 various components;

1 (ii) the technical expertise and busi-
2 ness skills to ensure the Department is
3 able to manage the full scope of chapter 16
4 of title 10, United States Code including
5 any and all reporting requirements while
6 achieving best value for the expenditure of
7 public resources;

8 (iii) the collection and retention of in-
9 formation concerning the positions and bil-
10 lets;

11 (iv) the collection and retention of in-
12 formation concerning the qualifications, as-
13 signments, and tenure of persons currently
14 in the security cooperation workforce and
15 alumni of the security cooperation work-
16 force who may return to the security co-
17 operation workforce;

18 (v) the chain of command within each
19 organization that employs members of the
20 security cooperation workforce;

21 (vi) the full workforce (whether full-
22 time or part-time) engaged in planning,
23 executing, and managing—

24 (I) foreign military sales;

1 (II) end-use monitoring and the
2 number of hours of training and edu-
3 cation provided with respect to end-
4 use monitoring laws, regulations, prin-
5 ciples, and practice; and

6 (III) institutional capacity build-
7 ing and the training and education
8 provided to institutional capacity
9 building planners and practitioners.

10 (vii) measures to ensure the workforce
11 described in clause (vi) receives the appro-
12 priate levels of training and education:

13 (viii) succession management and ca-
14 reer paths.

15 (ix) expenditures associated with re-
16 cruiting, retention, awards, and other in-
17 centives available to, and provided to, the
18 security cooperation workforce.

19 (x) any other information necessary
20 for the Secretary of Defense to comply
21 with the requirements of this section and
22 the amendments made by this section.

23 (G) Implementation of the defense security
24 cooperation service required under section
25 384(c)(4) of title 10, United States Code (as

1 added by subsection (a)), including plans and
2 measures to address—

3 (i) the overall command and control
4 relationships and organizational construct
5 of the defense security cooperation service;

6 (ii) the anticipated number of per-
7 sonnel necessary to manage the defense se-
8 curity cooperation service at initial oper-
9 ating capacity and at full operational ca-
10 pacity;

11 (iii) the conditions that define initial
12 operating capacity and full operational ca-
13 pacity and the anticipated dates at which
14 the defense security cooperation service is
15 expected to reach those milestones;

16 (iv) the number of military and civil-
17 ian personnel working at embassies of the
18 United States abroad that will be incor-
19 porated into the defense security coopera-
20 tion service; and

21 (v) any additional authorities needed
22 for the effective implementation of the de-
23 fense security cooperation service.

24 (H) Requirements for each military depart-
25 ment, combatant command, Defense Agency,

1 Department of Defense Field Activity, or any
2 other organization of the Department managing
3 security cooperation workforce personnel to pro-
4 vide to the Defense Security Cooperation Agen-
5 cy, not later than July 1 of each year, a joint
6 table of distribution or equivalent formal man-
7 power document that—

8 (i) lists each position in the security
9 cooperation workforce of the organization
10 concerned; and

11 (ii) uniquely codes every position with-
12 in component manpower systems for the
13 security cooperation workforce.

14 (3) SUBMITTAL TO CONGRESS.—Not later than
15 90 days after the date of the enactment of this Act,
16 the Secretary of Defense, acting through the Under
17 Secretary of Defense for Policy and the Director of
18 the Defense Security Cooperation Agency, shall sub-
19 mit to the Committees on Armed Services of the
20 Senate and House of Representatives the implemen-
21 tation plan developed under paragraph (1), including
22 the charter required under paragraph (2)(A).

23 (4) DEADLINE FOR IMPLEMENTATION.—Not
24 later than 180 days after the date of the enactment
25 of this Act, the Secretary of Defense, acting through

1 the Under Secretary of Defense for Policy and the
2 Director of the Defense Security Cooperation Agen-
3 cy, shall carry out the implementation plan devel-
4 oped under paragraph (1).

5 (e) REPORT ON SECURITY COOPERATION WORK-
6 FORCE.—

7 (1) IN GENERAL.—Not later than two years
8 after the date of the enactment of this Act, and not
9 less frequently than once every two years thereafter,
10 the Secretary of Defense shall submit to the Com-
11 mittees on Armed Services of the Senate and the
12 House of Representatives a report on the Depart-
13 ment of Defense security cooperation workforce.

14 (2) ELEMENTS.—Each report under paragraph
15 (1) shall—

16 (A) identify current and projected security
17 cooperation workforce manpower requirements,
18 including expeditionary requirements within the
19 context of total force planning, needed to meet
20 the security cooperation mission;

21 (B) identify critical skill gaps (such as re-
22 cruitment in the existing or projected work-
23 force) and development of strategies to manage
24 the security cooperation workforce to address
25 those gaps;

1 (C) address development, validation, imple-
2 mentation, and assessment of security coopera-
3 tion workforce and Department-wide com-
4 petencies for security cooperation and associ-
5 ated occupational series using the Department
6 taxonomy;

7 (D) produce a comparison between com-
8 petency proficiency levels against target pro-
9 ficiency levels at enterprise and individual levels
10 to identify competency gaps and gap closure
11 strategies, for competencies needed at the time
12 of the report and in the future;

13 (E) identify any exceptions and waivers
14 granted with respect to the application of quali-
15 fication, assignment, and tenure policies, proce-
16 dures, and practices to persons, billets or posi-
17 tions;

18 (F) indicate relative promotion rates for
19 security cooperation workforce personnel; and

20 (G) include any other matters the Sec-
21 retary of Defense determines appropriate.

22 (f) COMPTROLLER GENERAL EVALUATION.—

23 (1) IN GENERAL.—The Comptroller General of
24 the United States shall conduct an independent eval-
25 uation of the actions taken by the Secretary of De-

1 fense to carry out the requirements of this section
2 and the amendments made by this section.

3 (2) REPORT.—Not later than two years after
4 the date of the enactment of this Act, the Comp-
5 troller General shall submit to the Committees on
6 Armed Services of the Senate and House of Rep-
7 resentatives a report on the evaluation conducted
8 under paragraph (1). Such report shall include—

9 (A) an analysis of the effectiveness of the
10 actions taken by the Secretary to carry out the
11 requirements of this section and the amend-
12 ments made by this section; and

13 (B) such legislative and administrative rec-
14 ommendations as the Comptroller General con-
15 siders appropriate to meet the objectives of this
16 section and the amendments made by this sec-
17 tion.

1 **SEC. 1205. [LOG 77413] REPORT ON END-USE MONITORING.**

2 (a) IN GENERAL.—Not later than 1 year after the
3 date of the enactment of this Act, the Comptroller General
4 of the United States shall submit to the appropriate con-
5 gressional committees a report on Department of Defense
6 and Department of State procedures related to alleged vio-
7 lations of requirements imposed by the United States Gov-
8 ernment with respect to use, transfers, and security of de-
9 fense articles and defense services provided to foreign
10 countries pursuant to—

11 (1) section 333 of title 10, United States Code
12 (relating to authority to build the capacity of foreign
13 security forces) or any other authority of the De-
14 partment of Defense to provide defense items to for-
15 eign countries; and

16 (2) Foreign Military Sales under section 36 of
17 the Arms Export Control Act (22 U.S.C. 2776).

18 (b) MATTERS TO BE INCLUDED.—The report re-
19 quired by subsection (a) shall include the following:

20 (1) The extent to which the Department of De-
21 fense and the Department of State coordinate to
22 track, report, and investigate violations described in
23 subsection (a).

24 (2) Any findings of Department of Defense or
25 Department of State investigations of such violations
26 and the actions taken in response to such findings.

1 (3) The extent to which the Department of De-
2 fense and the Department of State have identified
3 lessons learned or designated areas for increased
4 monitoring as a result of such investigations.

5 (4) The extent to which the Department of De-
6 fense and the Department of State have established
7 expectations in policy and in transfer agreements re-
8 garding what would constitute such violations.

9 (5) Any lessons learned on end-use monitoring
10 with respect to the conflict in Ukraine and the feasi-
11 bility to apply such lessons to other regions affected
12 by conflict.

13 (6) Any other matters determined to be appro-
14 priate by the Comptroller General.

15 (c) APPROPRIATE CONGRESSIONAL COMMITTEES DE-
16 FINED.—In this section, the term “appropriate congres-
17 sional committees” means—

18 (1) the Committee on Armed Services and the
19 Committee on Foreign Affairs of the House of Rep-
20 resentatives; and

21 (2) the Committee on Armed Services and the
22 Committee on Foreign Relations of the Senate.

1 **SEC. 1206. [LOG 78027] REPORT ON ENHANCED END-USE**
2 **MONITORING.**

3 (a) IN GENERAL.—Not later than 1 year after the
4 date of the enactment of this Act, the Comptroller General
5 of the United States shall submit to the appropriate con-
6 gressional committees a report on enhanced end-use moni-
7 toring of defense items provided to foreign countries pur-
8 suant to—

9 (1) section 333 of title 10, United States Code
10 (relating to authority to build the capacity of foreign
11 security forces) or any other authority of the De-
12 partment of Defense to provide defense items to for-
13 eign countries; and

14 (2) Foreign Military Sales under section 36 of
15 the Arms Export Control Act (22 U.S.C. 2776).

16 (b) MATTERS TO BE INCLUDED.—The report re-
17 quired by subsection (a) shall include the following:

18 (1) A description of the Department of De-
19 fense's process for determining the items subject to
20 enhanced end-use monitoring and the factors the
21 Department considers in designating items for such
22 monitoring.

23 (2) The extent to which, and how, the Depart-
24 ment of Defense coordinates with the Department of
25 State and other agencies in designating items for
26 such monitoring.

1 **SEC. 1602 [Log 77764]. AUTHORIZATION FOR ESTABLISH-**
2 **MENT OF THE NATIONAL SPACE INTEL-**
3 **LIGENCE CENTER AS A FIELD OPERATING**
4 **AGENCY.**

5 Notwithstanding any other provision of law prohib-
6 iting the establishment of a field operating agency, the
7 Secretary of the Air Force may establish the National
8 Space Intelligence Center as a field operating agency of
9 the Space Force to analyze and produce scientific and
10 technical intelligence on space-based and counterspace
11 threats from foreign adversaries.

DIRECTIVE REPORT LANGUAGE

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DIVISION A—DEPARTMENT OF DEFENSE AUTHORIZATIONS

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ITEMS OF SPECIAL INTEREST

Irregular Warfare in Professional Military Education

The committee notes the importance of Professional Military Education (PME) in educating the joint force to meet the needs and challenges highlighted within the National Defense Strategy. The committee also recognizes the importance of educating the joint force on the nature of modern competition and warfare with peer and near-peer adversaries, to include the evolving nature of irregular warfare. To fill the gap in irregular warfare education and knowledge, the Irregular Warfare Functional Center was authorized in the William M. (Mac) Thornberry National Defense Authorization Act for Fiscal Year 2021 (Public Law 116-283). However, the committee recognizes that curricula at various military service and joint staff colleges has not fully incorporated critical topics for great power competition, such as irregular warfare.

Therefore, the committee directs the Secretary of Defense to provide a briefing to the House Committee on Armed Services not later than February 29, 2024, on the Department of Defense's efforts to educate the joint force on irregular

warfare and incorporate such topics into curricula within the services' staff colleges. The briefing shall include:

- (1) an overview of curricula and teaching related to irregular warfare available at military service and joint staff colleges;
- (2) an assessment of the Department's ability to incorporate irregular warfare teachings into existing PME curricula; and
- (3) a description of the Department's current and future plans for the Irregular Warfare Functional Center and how the Center can inform the teaching of irregular warfare at the military service and joint staff colleges.

TITLE X—GENERAL PROVISIONS

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Special Operations Capabilities in Wargames and Tabletop Exercises

The committee notes that the preponderance of wargaming and tabletop exercises conducted by the Department of Defense are focused on the employment of conventional capabilities of the joint force and direct conflict with peer and near-peer adversaries. However, the committee is concerned that such wargaming and tabletop exercises often omit, or fail to appropriately incorporate, capabilities of U.S. Special Operations Command (USSOCOM), such as irregular warfare, in the lead-up to conflict. The committee believes the Department and the Joint Chiefs of Staff should incorporate USSOCOM capabilities in future wargames and tabletop exercises to ensure the joint force is fully informed of USSOCOM's ability and capabilities to shape the environment and prepare the battlespace prior to and during direct conflict with peer and near-peer adversaries.

Therefore, the committee directs the Secretary of Defense, in coordination with the Chairman of the Joint Chiefs of Staff, to provide a briefing to the House Committee on Armed Services not later than February 28, 2024, on the Department's efforts to incorporate USSOCOM capabilities in wargames and tabletop exercises. The briefing shall include current efforts to incorporate USSOCOM in Department wargames, information related to future plans to incorporate irregular warfare and other special operations capabilities in wargames, and an overview of how the Department will analyze the utility of irregular warfare in supporting the joint force in the event of direct conflict.

TITLE XVI—SPACE ACTIVITIES, STRATEGIC PROGRAMS, AND INTELLIGENCE MATTERS

ITEMS OF SPECIAL INTEREST

INTELLIGENCE MATTERS

Analysis of Chinese Penetration of Transportation Nodes and Impact on the Department of Defense

The committee is interested in understanding which strategic transportation nodes are critical for supporting military operations during times of conflict. The committee is concerned that China's Belt and Road Initiative may impact the use of some of these strategic transportation nodes and would like to understand the efforts the Department of Defense has initiated to address this concern. Therefore, the committee directs the Secretary of Defense to provide a briefing to the House Committee on Armed Services not later than December 1, 2023, that details the efforts the Department of Defense has taken to understand the challenges that may impact the use of strategic transportation nodes that are critical for supporting military operations. The briefing shall, at a minimum, include the following:

- (1) an analysis of locations where the United States has concerns about strategic transportation nodes;
- (2) a list of policy and program initiatives taken by the Department to address transportation nodes, specifically shipping ports and airports that are of concern to the Department;
- (3) efforts by the Department to coordinate with the interagency to address these concerns; and
- (4) a summary of the work that the Department is conducting with non-U.S. Government entities to address any concerns.

OTHER MATTERS

Availability of Autoinjectors for Chemical and Nerve Agent Exposure

The committee notes the Department of Defense efforts to partner with industry improve and upgrade autoinjectors to counter chemical and nerve agent exposure, particularly Advanced Anticonvulsant System single chamber injectors that are Food and Drug Administration approved. These are critical advancements to ensure service members and first responders are protected in case of exposure. The committee is also concerned with the Department's continued extension of the shelf life of the injectors, both the dual chamber Antidote Treatment Nerve Agent Autoinjector and single chamber Atropine Sulfate Autoinjector, instead of establishing a process for cycled replacement to ensure the autoinjectors provide the protection when needed. Therefore, the committee directs the Secretary of Defense to provide a briefing to the House Committee on Armed Services by December 1, 2023, on the status of the current stockpile of autoinjectors to counteract the effects of chemical and nerve agent exposure. The report should include the current stockpile inventory, the number of autoinjectors anticipated to expire within 18 months of the date inventory is assessed, the number of times the shelf life has been

extended, how the physical mechanism of the autoinjectors is tested, and the procurement plan with costs to replace expiring autoinjectors.