

**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H.R. 1998  
OFFERED BY MR. JACKSON OF ILLINOIS**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Sanction Sea Pirates  
3 Act of 2025”.

**4 SEC. 2. FINDINGS.**

5 Congress finds the following:

6 (1) In 2011, there were 212 attempted attacks  
7 against vessels off of the Somali coast, more than  
8 1,000 crew were held hostage, and 35 seafarers were  
9 killed.

10 (2) Over the past decade through the beginning  
11 of 2023, rates of piracy in the Western Indian  
12 Ocean subsided.

13 (3) Houthi attacks against commercial vessels  
14 in the Red Sea and Gulf of Aden since the Hamas  
15 terrorist attack against Israel on October 7th have  
16 impacted global shipping markets.

17 (4) There has been a surge in Somali pirate at-  
18 tacks, beginning in the fall of 2023 and lasting into

1       2024, that has coincided with and taken advantage  
2       of Houthi aggression.

3 **SEC. 3. SENSE OF CONGRESS.**

4       It is the sense of Congress that—

5           (1) the United States Government should seek  
6       to stop piracy all around the world, including off the  
7       Somali Coast and in the Gulf of Aden; and

8           (2) the United States should seek to work with  
9       allies and partners around the globe to combat pi-  
10      racy around the globe and to curb the surge in pi-  
11      racy off of the coast of Somalia and in the Gulf of  
12      Aden.

13 **SEC. 4. SANCTIONS.**

14      (a) **IN GENERAL.**—The President shall impose sanc-  
15      tions described in subsection (b) with respect to any for-  
16      eign person the President determines knowingly engages  
17      in piracy.

18      (b) **SANCTIONS DESCRIBED.**—The sanctions de-  
19      scribed in this subsection are the following:

20           (1) **ASSET BLOCKING.**—Notwithstanding the re-  
21      quirements of section 202 of the International  
22      Emergency Economic Powers Act (50 U.S.C. 1701),  
23      the President may exercise of all powers granted to  
24      the President by that Act to the extent necessary to  
25      block and prohibit all transactions in all property

1 and interests in property of the foreign person if  
2 such property and interests in property are in the  
3 United States, come within the United States, or are  
4 or come within the possession or control of a United  
5 States person.

6 (2) VISAS, ADMISSION, OR PAROLE.—

7 (A) IN GENERAL.—An alien who the Sec-  
8 retary of State or the Secretary of Homeland  
9 Security (or a designee of one of such Secre-  
10 taries) knows, or has reason to believe, is de-  
11 scribed in subsection (a) is—

12 (i) inadmissible to the United States;

13 (ii) ineligible for a visa or other docu-  
14 mentation to enter the United States; and

15 (iii) otherwise ineligible to be admitted  
16 or paroled into the United States or to re-  
17 ceive any other benefit under the Immigra-  
18 tion and Nationality Act (8 U.S.C. 1101 et  
19 seq.).

20 (B) CURRENT VISAS REVOKED.—

21 (i) IN GENERAL.—The issuing con-  
22 sular officer, the Secretary of State, or the  
23 Secretary of Homeland Security (or a des-  
24 ignee of one of such Secretaries) shall, in  
25 accordance with section 221(i) of the Im-

1 migration and Nationality Act (8 U.S.C.  
2 1201(i)), revoke any visa or other entry  
3 documentation issued to an alien described  
4 in subparagraph (A) regardless of when  
5 the visa or other entry documentation is  
6 issued.

7 (ii) EFFECT OF REVOCATION.—A rev-  
8 ocation under clause (i)—

9 (I) shall take effect immediately;  
10 and

11 (II) shall automatically cancel  
12 any other valid visa or entry docu-  
13 mentation that is in the alien's pos-  
14 session.

15 (c) EXCEPTIONS.—

16 (1) EXCEPTION TO COMPLY WITH INTER-  
17 NATIONAL OBLIGATIONS.—Sanctions under sub-  
18 section (b)(2) shall not apply with respect to the ad-  
19 mission of an alien if admitting or paroling the alien  
20 into the United States is necessary to permit the  
21 United States to comply with the Agreement regard-  
22 ing the Headquarters of the United Nations, signed  
23 at Lake Success June 26, 1947, and entered into  
24 force November 21, 1947, between the United Na-

1 tions and the United States, or other applicable  
2 international obligations.

3 (2) EXCEPTION RELATING TO THE PROVISION  
4 OF HUMANITARIAN ASSISTANCE.—Sanctions under  
5 this section may not be imposed with respect to  
6 transactions or the facilitation of transactions for—

7 (A) the sale of agricultural commodities,  
8 food, medicine, or medical devices;

9 (B) the provision of humanitarian assist-  
10 ance;

11 (C) financial transactions relating to hu-  
12 manitarian assistance; or

13 (D) transporting goods or services that are  
14 necessary to carry out operations relating to  
15 humanitarian assistance.

16 (3) EXCEPTION FOR INTELLIGENCE, LAW EN-  
17 FORCEMENT, AND NATIONAL SECURITY ACTIVI-  
18 TIES.—Sanctions under this section shall not apply  
19 to any authorized intelligence, law enforcement, or  
20 national security activities of the United States.

21 (d) CLASSIFIED INFORMATION.—In any judicial re-  
22 view of a determination made under this section, if the  
23 determination was based on classified information (as de-  
24 fined in section 1(a) of the Classified Information Proce-  
25 dures Act) such information may be submitted to the re-

1 viewing court ex parte and in camera. This subsection may  
2 not be construed to confer or imply any right to judicial  
3 review.

4 (e) IMPLEMENTATION; PENALTIES.—

5 (1) IMPLEMENTATION.—The President may ex-  
6 ercise all authorities provided to the President under  
7 sections 203 and 205 of the International Emer-  
8 gency Economic Powers Act (50 U.S.C. 1702 and  
9 1704) to carry out this section.

10 (2) PENALTIES.—The penalties provided for in  
11 subsections (b) and (c) of section 206 of the Inter-  
12 national Emergency Economic Powers Act (50  
13 U.S.C. 1705) shall apply to a person that violates,  
14 attempts to violate, conspires to violate, or causes a  
15 violation of regulations promulgated to carry out  
16 this section to the same extent that such penalties  
17 apply to a person that commits an unlawful act de-  
18 scribed in section 206(a) of that Act.

19 (f) WAIVER.—The President may waive the applica-  
20 tion of sanctions imposed with respect to a foreign person  
21 under this section if the President certifies to the Com-  
22 mittee on Foreign Affairs of the House of Representatives  
23 and the Committee on Foreign Relations of the Senate  
24 not later than 15 days before such waiver is to take effect

1 that the waiver is crucial to the national security interests  
2 of the United States.

3 (g) DEFINITIONS.—In this section:

4 (1) FOREIGN PERSON.—The term “foreign per-  
5 son” means an individual or entity that is not a  
6 United States person.

7 (2) UNITED STATES PERSON.—The term  
8 “United States person” means—

9 (A) a United States citizen;

10 (B) a permanent resident alien of the  
11 United States; or

12 (C) an entity organized under the laws of  
13 the United States or of any jurisdiction within  
14 the United States, including a foreign branch of  
15 such an entity.

16 (3) PIRACY.—The term “piracy” means any act  
17 in violation of one or more provisions of chapter 81  
18 of title 18, United States Code.

