

**Suspend the Rules and Pass the Bill, H.R. 4723, With an Amendment**

**(The amendment strikes all after the enacting clause and inserts a new text)**

118<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 4723

To provide for the imposition of sanctions with respect to foreign persons undermining the Dayton Peace Agreement or threatening the security of Bosnia and Herzegovina, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 18, 2023

Mrs. WAGNER (for herself, Ms. WILD, Mr. KEAN of New Jersey, and Mr. TURNER) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Financial Services, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide for the imposition of sanctions with respect to foreign persons undermining the Dayton Peace Agreement or threatening the security of Bosnia and Herzegovina, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Upholding the Dayton  
3 Peace Agreement Through Sanctions Act”.

4 **SEC. 2. STATEMENT OF POLICY.**

5 It is the policy of the United States—

6 (1) to support Bosnia and Herzegovina’s sov-  
7 ereignty, territorial integrity, multi-ethnic character  
8 and the prosperity of the Republika Srpska entity,  
9 the Federation of Bosnia and Herzegovina entity,  
10 and the Breko District within one Bosnia and  
11 Herzegovina;

12 (2) to support Bosnia and Herzegovina’s  
13 progress towards Euro-Atlantic integration;

14 (3) to encourage officials in Bosnia and  
15 Herzegovina to resume institutional participation at  
16 all levels of government to advance functionality and  
17 common-sense reforms for greater prosperity;

18 (4) to call on Bosnia and Herzegovina to imple-  
19 ment the rulings of the European Court of Human  
20 Rights;

21 (5) to support the robust use of targeted sanc-  
22 tions against persons who undermine the Dayton  
23 Peace Agreement, as well as the democratic institu-  
24 tions and Constitution of Bosnia and Herzegovina,  
25 to support peace and stability in that country;

1           (6) to urge the European Union to join the  
2           United States and United Kingdom in sanctioning  
3           Milorad Dodik, a member of the Presidency of Bos-  
4           nia and Herzegovina, for his actions that undermine  
5           the stability and territorial integrity of Bosnia and  
6           Herzegovina;

7           (7) to expose and condemn the Government of  
8           Russia for its role in fueling instability in Bosnia  
9           and Herzegovina and undermining the Dayton Peace  
10          Agreement, the role of the Office of the High Rep-  
11          resentative, and the European Union Force in BiH's  
12          Operation Althea;

13          (8) to work with other regional states, including  
14          Serbia and Croatia, to support the territorial integ-  
15          rity and stability of Bosnia and Herzegovina; and

16          (9) to encourage the United States to use its  
17          voice and vote at the United Nations, the Peace Im-  
18          plementation Council and its Steering Board, and  
19          other relevant international bodies to support the  
20          Office of the High Representative.

21 **SEC. 3. IMPOSITION OF SANCTIONS WITH RESPECT TO FOR-**  
22 **EIGN PERSONS UNDERMINING THE DAYTON**  
23 **PEACE AGREEMENT OR THREATENING THE**  
24 **SECURITY OF BOSNIA AND HERZEGOVINA.**

25          (a) IMPOSITION OF SANCTIONS.—

1           (1) LIST REQUIRED.—Not later than 180 days  
2 after the date of the enactment of this Act, and  
3 every 180 days thereafter, the President shall sub-  
4 mit to the appropriate congressional committees a  
5 list of foreign persons that are determined—

6           (A) to be responsible for or complicit in, or  
7 to have directly or indirectly engaged in, any  
8 action or policy that threatens the peace, secu-  
9 rity, stability, or territorial integrity of Bosnia  
10 and Herzegovina, including actions that seek to  
11 undermine the authority of Bosnia and  
12 Herzegovina’s state-level institutions, such as  
13 forming illegal parallel institutions or actions  
14 that threaten the Office of the High Represent-  
15 ative;

16           (B) to be responsible for or complicit in, or  
17 to have directly or indirectly engaged in, any  
18 action or policy that undermines democratic  
19 processes or institutions in Bosnia and  
20 Herzegovina;

21           (C) to be responsible for or complicit in, or  
22 to have directly or indirectly engaged in, or to  
23 have attempted, a violation of, or an act that  
24 has obstructed or threatened the implementa-  
25 tion of, the Dayton Peace Agreement or the

1 Conclusions of the Peace Implementation Con-  
2 ference Council held in London in December  
3 1995, including the decisions or conclusions of  
4 the Office of the High Representative, the  
5 Peace Implementation Council, or its Steering  
6 Board;

7 (D) to be a member, official, or senior  
8 leader of an illegal parallel institution or any  
9 other institution that engages in activities de-  
10 scribed in subparagraph (A), (B) or (C), as de-  
11 termined by the Secretary of State;

12 (E) to be responsible for or complicit in, or  
13 to have directly or indirectly engaged in, or at-  
14 tempted to engage in, corruption related to  
15 Bosnia and Herzegovina, including corruption  
16 by, on behalf of, or otherwise related to the gov-  
17 ernment in Bosnia and Herzegovina, or a cur-  
18 rent or former government official at any level  
19 of government in Bosnia and Herzegovina, such  
20 as the misappropriation of public assets, expro-  
21 priation of private assets for personal gain or  
22 political purposes, corruption related to govern-  
23 ment contracts or the extraction of natural re-  
24 sources or bribery;

1 (F) to be an adult family member of any  
2 foreign person described in subparagraph (A),  
3 (B), (C), (D), or (E), unless the President de-  
4 termines that the adult family member—

5 (i) has condemned the activity or ac-  
6 tivities of the foreign person described in  
7 any such subparagraph; and

8 (ii) has taken tangible steps to oppose  
9 the activity or activities;

10 (G) to have knowingly facilitated a signifi-  
11 cant transaction or transactions for or on be-  
12 half of a foreign person described in subpara-  
13 graph (A), (B), (C), (D), or (E);

14 (H) to be owned or controlled by, or to  
15 have acted or purported to act for or on behalf  
16 of, directly or indirectly, a foreign person de-  
17 scribed in subparagraph (A), (B), (C), (D), or  
18 (E); or

19 (I) to have knowingly materially assisted,  
20 sponsored, or provided financial, material, or  
21 technological support for, or goods or services  
22 to or in support of, a foreign person described  
23 in subparagraph (A), (B), (C), (D), or (E).

24 (2) IMPOSITION OF SANCTIONS.—Upon the sub-  
25 mission of each list required by paragraph (1), the

1 President shall impose the sanctions described in  
2 subsection (c) with respect to each foreign person  
3 identified on the list.

4 (b) ADDITIONAL MEASURE RELATING TO FACILITA-  
5 TION OF TRANSACTIONS.—The Secretary of the Treasury  
6 may, in consultation with the Secretary of State, prohibit  
7 or impose strict conditions on the opening or maintaining  
8 in the United States of a correspondent account or pay-  
9 able-through account by a foreign financial institution  
10 that the President determines has, on or after the date  
11 of the enactment of this Act, knowingly conducted or fa-  
12 cilitated a significant transaction or transactions on behalf  
13 of a foreign person on the list required by subsection  
14 (a)(1).

15 (c) SANCTIONS DESCRIBED.—The sanctions de-  
16 scribed in this subsection are the following:

17 (1) PROPERTY BLOCKING.—Notwithstanding  
18 the requirements of section 202 of the International  
19 Emergency Economic Powers Act (50 U.S.C. 1701),  
20 the President may exercise of all powers granted to  
21 the President by that Act to the extent necessary to  
22 block and prohibit all transactions in all property  
23 and interests in property of the foreign person if  
24 such property and interests in property are in the  
25 United States, come within the United States, or are

1 or come within the possession or control of a United  
2 States person.

3 (2) ALIENS INADMISSIBLE FOR VISAS, ADMIS-  
4 SION, OR PAROLE.—

5 (A) IN GENERAL.—An alien on the list re-  
6 quired by subsection (a)(1) is—

7 (i) inadmissible to the United States;

8 (ii) ineligible for a visa or travel to the  
9 United States; and

10 (iii) otherwise ineligible to be admitted  
11 or paroled into the United States or to re-  
12 ceive any other benefit under the Immigra-  
13 tion and Nationality Act (8 U.S.C. 1101 et  
14 seq.).

15 (B) CURRENT VISAS REVOKED.—

16 (i) IN GENERAL.—The visa or other  
17 documentation issued to an alien on the  
18 list required by subsection (a)(1) shall be  
19 revoked, regardless of when such visa or  
20 other documentation is or was issued.

21 (ii) EFFECT OF REVOCATION.—A visa  
22 or other entry documentation revoked  
23 under clause (i) shall, in accordance with  
24 section 221(i) of the Immigration and Na-



1                   tionality Act (8 U.S.C. 1201(i)), no longer  
2                   be valid for travel to the United States.

3           (d) EXCEPTIONS.—

4                   (1) EXCEPTION FOR INTELLIGENCE, LAW EN-  
5                   FORCEMENT, AND NATIONAL SECURITY ACTIVI-  
6                   TIES.—Sanctions under this section shall not apply  
7                   to any authorized intelligence, law enforcement, or  
8                   national security activities of the United States.

9                   (2) EXCEPTION TO COMPLY WITH UNITED NA-  
10                  TIONS HEADQUARTERS AGREEMENT.—Sanctions  
11                  under subsection (c)(2) shall not apply with respect  
12                  to the admission of an alien to the United States if  
13                  the admission of the alien is necessary to permit the  
14                  United States to comply with the Agreement regard-  
15                  ing the Headquarters of the United Nations, signed  
16                  at Lake Success June 26, 1947, and entered into  
17                  force November 21, 1947, between the United Na-  
18                  tions and the United States, the Convention on Con-  
19                  sular Relations, done at Vienna April 24, 1963, and  
20                  entered into force March 19, 1967, or other applica-  
21                  ble international obligations.

22                  (3) EXCEPTION RELATING TO THE PROVISION  
23                  OF HUMANITARIAN ASSISTANCE.—Sanctions under  
24                  this section may not be imposed with respect to  
25                  transactions or the facilitation of transactions for—

1 (A) the sale of agricultural commodities,  
2 food, medicine, or medical devices;

3 (B) the provision of humanitarian assist-  
4 ance;

5 (C) financial transactions relating to hu-  
6 manitarian assistance or for humanitarian pur-  
7 poses; and

8 (D) transporting goods or services that are  
9 necessary to carry out operations relating to  
10 humanitarian assistance or humanitarian pur-  
11 poses.

12 (4) EXCEPTION RELATING TO THE IMPORTA-  
13 TION OF GOODS.—

14 (A) IN GENERAL.—The authorities and re-  
15 quirements under this section shall not include  
16 the authority or a requirement to impose sanc-  
17 tions on the importation of goods.

18 (B) GOOD DEFINED.—In this section, the  
19 term “good” means any article, natural or man-  
20 made substance, material, supply, or manufac-  
21 tured product, including inspection and test  
22 equipment, and excluding technical data.

23 (e) WAIVER.—The President may, on a case-by-case  
24 basis and for periods not to exceed 180 days each, waive  
25 the application of sanctions or restrictions imposed with

1 respect to a foreign person under this section if the Presi-  
2 dent certifies to the appropriate congressional committees  
3 not later than 15 days before such waiver is to take effect  
4 that the waiver is vital to the national security interests  
5 of the United States.

6 (f) REGULATIONS.—

7 (1) IN GENERAL.—The President shall, not  
8 later than 180 days after the date of the enactment  
9 of this Act, prescribe regulations as necessary for  
10 the implementation of this Act.

11 (2) NOTIFICATION TO CONGRESS.—Not later  
12 than 10 days before the prescription of regulations  
13 under paragraph (1), the President shall notify the  
14 appropriate congressional committees regarding the  
15 proposed regulations and the provisions of this Act  
16 that the regulations are implementing.

17 (g) IMPLEMENTATION.—The President may exercise  
18 all authorities provided under sections 203 and 205 of the  
19 International Emergency Economic Powers Act (50  
20 U.S.C. 1702 and 1704) to carry out this Act.

21 (h) PENALTIES.—The penalties provided for in sub-  
22 sections (b) and (c) of section 206 of the International  
23 Emergency Economic Powers Act (50 U.S.C. 1705) shall  
24 apply to a person that violates, attempts to violate, con-  
25 spires to violate, or causes a violation of regulations pre-

1 scribed to carry out this Act to the same extent that such  
2 penalties apply to a person that commits an unlawful act  
3 described in subsection (a) of such section 206.

4 (i) **TERMINATION OF SANCTIONS.**—The President  
5 may terminate the application of sanctions under this sec-  
6 tion with respect to a foreign person if the President deter-  
7 mines and reports to the appropriate congressional com-  
8 mittees not later than 15 days before the termination of  
9 the sanctions that—

10 (1) credible information exists that the foreign  
11 person did not engage in the activity for which sanc-  
12 tions were imposed;

13 (2) the foreign person has been prosecuted and  
14 sentenced appropriately for the activity for which  
15 sanctions were imposed; or

16 (3) the foreign person has credibly dem-  
17 onstrated a significant change in behavior, has paid  
18 an appropriate consequence for the activity for  
19 which sanctions were imposed, and has credibly com-  
20 mitted to not engage in an activity described in sub-  
21 section (a)(1) in the future.

22 **SEC. 4. CODIFICATION OF SANCTIONS RELATING TO THE**  
23 **WESTERN BALKANS.**

24 (a) **IN GENERAL.**—Each sanction imposed through  
25 Executive orders described in subsection (b), including

1 each sanction imposed with respect to a person under such  
2 an Executive order, as of the date of the enactment of  
3 this Act, shall remain in effect, except as provided in sub-  
4 section (c).

5 (b) EXECUTIVE ORDERS SPECIFIED.—The Executive  
6 orders specified in this subsection are—

7 (1) Executive Order 13219 (50 U.S.C. 1701  
8 note; relating to blocking property of persons who  
9 threaten international stabilization efforts in the  
10 Western Balkans), as in effect on the date of the en-  
11 actment of this Act; and

12 (2) Executive Order 14033 (50 U.S.C. 1701  
13 note; relating to blocking property and suspending  
14 entry into the United States of certain persons con-  
15 tributing to the destabilizing situation in the West-  
16 ern Balkans), as in effect on such date of enact-  
17 ment.

18 (c) TERMINATION OF SANCTIONS.—The President  
19 may terminate the application of a sanction described in  
20 subsection (a) with respect to a person if the President  
21 certifies to the appropriate congressional committees  
22 that—

23 (1) such person—

24 (A) is not engaging in the activity that was  
25 the basis for such sanctions; or

1 (B) has taken significant verifiable steps  
2 toward stopping such activity; and

3 (2) the President has received reliable assur-  
4 ances that such person will not knowingly engage in  
5 activity subject to such sanctions in the future.

6 (d) SANCTIONS RELATING TO THE IMPORTATION OF  
7 GOODS UNCHANGED.—This section may not be construed  
8 to create any new authorities or requirements related to  
9 sanctions on the importation of goods.

10 **SEC. 5. CONSIDERATION OF CERTAIN INFORMATION IN IM-**  
11 **POSING SANCTIONS.**

12 (a) IN GENERAL.—Not later than 60 days after re-  
13 ceiving a request from the chairman and ranking member  
14 of one of the appropriate congressional committees with  
15 respect to whether a person or foreign person, as the case  
16 may be, meets the criteria of a person described in section  
17 3(a)(1) or a person described in Executive Order 13219  
18 or Executive Order 14033 as provided for in section 4(b),  
19 or any Executive order issued pursuant to this Act or  
20 under the Balkans regulatory regime, the President  
21 shall—

22 (1) determine if the person or foreign person,  
23 as the case may be, meets such criteria; and

24 (2) submit a classified or unclassified report to  
25 such chairman and ranking member with respect to

1 such determination that includes a statement of  
2 whether or not the President imposed or intends to  
3 impose sanctions with respect to such person or for-  
4 eign person.

5 (b) SUNSET.—This section shall terminate on the  
6 date that is 5 years after the date of enactment of this  
7 Act.

8 **SEC. 6. DEFINITIONS.**

9 In this Act:

10 (1) ADMITTED; ALIEN.—The terms “admitted”  
11 and “alien” have the meanings given those terms in  
12 section 101 of the Immigration and Nationality Act  
13 (8 U.S.C. 1101).

14 (2) APPROPRIATE CONGRESSIONAL COMMIT-  
15 TEES.—The term “appropriate congressional com-  
16 mittees” means—

17 (A) the Committee on Foreign Affairs and  
18 the Committee on Financial Services of the  
19 House of Representatives; and

20 (B) the Committee on Foreign Relations  
21 and the Committee on Banking, Housing, and  
22 Urban Affairs of the Senate.

23 (3) CORRESPONDENT ACCOUNT; PAYABLE-  
24 THROUGH ACCOUNT.—The terms “correspondent ac-  
25 count” and “payable-through account” have the

1 meanings given those terms in section 5318A of title  
2 31, United States Code.

3 (4) DAYTON PEACE AGREEMENT.—The term  
4 “Dayton Peace Agreement”, also known as the  
5 “Dayton Accords”, means the General Framework  
6 Agreement for Peace in Bosnia and Herzegovina,  
7 initialed by the parties in Dayton, Ohio, on Novem-  
8 ber 21, 1995, and signed in Paris on December 14,  
9 1995.

10 (5) FOREIGN FINANCIAL INSTITUTION.—The  
11 term “foreign financial institution” has the meaning  
12 of that term as determined by the Secretary of the  
13 Treasury by regulation.

14 (6) FOREIGN PERSON.—The term “foreign per-  
15 son” means a person that is not a United States  
16 person.

17 (7) ILLEGAL PARALLEL INSTITUTION.—The  
18 term “illegal parallel institution” means an agency,  
19 structure, or instrumentality at the Republika  
20 Srpska entity level that disrupts the authority of the  
21 state-level institutions of Bosnia and Herzegovina  
22 and undermines its constitutional order.

23 (8) KNOWINGLY.—The term “knowingly”, with  
24 respect to conduct, a circumstance, or a result,  
25 means that a person has actual knowledge, or should



1 have known, of the conduct, the circumstance, or the  
2 result.

3 (9) PERSON.—The term “person” means an in-  
4 dividual or entity.

5 (10) UNITED STATES PERSON.—The term  
6 “United States person” means—

7 (A) a United States citizen or an alien law-  
8 fully admitted to the United States for perma-  
9 nent residence;

10 (B) an entity organized under the laws of  
11 the United States or any jurisdiction within the  
12 United States, including a foreign branch of  
13 such an entity; or

14 (C) any person in the United States.

15 **SEC. 7. SUNSET.**

16 This Act and the authorities provided by this Act  
17 shall terminate on the date that is 7 years after the date  
18 of the enactment of this Act.