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Text of H.R. 5314, the Protecting Our Democracy Act Offered by M\_. \_\_\_\_ [Showing the text of H.R. 5314, as introduced with modifications.]

#### **SECTION 1. Short title.**

This Act may be cited as the "Protecting Our Democracy Act".

#### SEC. 2. Organization of Act into divisions; table of contents.

- (a) DIVISIONS.— This Act is organized into divisions as follows:
  - (1) Division A—Preventing Abuses of Presidential Power.
- (2) Division B—Restoring Checks and Balances, Accountability, and Transparency.
  - (3) Division C—Defending Elections Against Foreign Interference.
  - (4) Division D—Severability.
- (b) TABLE OF CONTENTS.— The table of contents of this Act is as follows:

Sec. Short title.

Sec. Drganization of Act into divisions; table of contents.

## DIVISION A—PREVENTING ABUSES OF PRESIDENTIAL POWER TITLE I—ABUSE OF THE PARDON POWER PREVENTION

Sec. 108 hort title.

Sec. 1@2ongressional oversight relating to certain pardons.

Sec. 10Bribery in connection with pardons and commutations.

Sec. 104rohibition on presidential self-pardon.

#### TITLE II—ENSURING NO PRESIDENT IS ABOVE THE LAW

Sec. 208 hort title.

Sec. 2020lling of statute of limitations.

## TITLE III—ENFORCEMENT OF THE FOREIGN AND DOMESTIC EMOLUMENTS CLAUSES OF THE CONSTITUTION

Sec. 308 hort title.

Sec. 302 efinitions.

Sec. 302 rohibition on acceptance of foreign and domestic emoluments.

Sec. 304ivil actions by Congress concerning foreign emoluments.

Sec. 303 is closures concerning foreign and domestic emoluments.

Sec. 306 forcement authority of the Director of the Office of Government Ethics.

Sec. 307arisdiction of the Office of Special Counsel.

## DIVISION B—RESTORING CHECKS AND BALANCES, ACCOUNTABILITY, AND TRANSPARENCY

#### TITLE IV—ENFORCEMENT OF CONGRESSIONAL SUBPOENAS

Sec. 408 hort title.

Sec. 402 indings.

Sec. 40Bnforcement of congressional subpoenas.

Sec. 4@Compliance with congressional subpoenas.

Sec. 40 Sule of construction.

#### TITLE V—REASSERTING CONGRESSIONAL POWER OF THE PURSE

Sec. 508 hort title.

## Subtitle A—Strengthening Congressional Control and Review To Prevent Impoundment

Sec. 503 trengthening congressional control.

Sec. 502 rengthening congressional review.

Sec. 503pdated authorities for and reporting by the Comptroller General.

Sec. 504dvance congressional notification and litigation.

Sec. 50 Eenalties for failure to comply with the Impoundment Control Act of 1974.

#### Subtitle B—Strengthening Transparency and Reporting

#### PART 1—FUNDS MANAGEMENT AND REPORTING TO THE CONGRESS

Sec. 5 Expired balance reporting in the President's budget.

- Sec. 51/2ancelled balance reporting in the President's budget.
- Sec. 5 Bapse in appropriations—Reporting in the President's budget.
- Sec. 5 Thransfer and other repurposing authority reporting in the President's budget.
- Sec. 51\( \text{Suthorizing cancellations in indefinite accounts by appropriation.} \)

#### PART 2—EMPOWERING CONGRESSIONAL REVIEW THROUGH NONPARTISAN CONGRESSIONAL AGENCIES AND TRANSPARENCY INITIATIVES

- Sec. 52Requirement to respond to requests for information from the Government Accountability Office Comptroller General for budget and appropriations law decisions.
- Sec. 522 eporting requirements for Antideficiency Act violations.
- Sec. 52D epartment of Justice reporting to Congress for Antideficiency Act violations.
- Sec. 524ublication of budget or appropriations law opinions of the Department of Justice Office of Legal Counsel.

## Subtitle C—Strengthening Congressional Role in and Oversight of Emergency Declarations and Designations

- Sec. 53 Improving checks and balances on the use of the National Emergencies Act.
- Sec. 53 National Emergencies Act declaration spending reporting in the President's budget.
- Sec. 533 is closure to Congress of presidential emergency action documents.
- Sec. 5: Emergency and overseas contingency operations designations by Congress in statute Congressional Designations.

#### TITLE VI—SECURITY FROM POLITICAL INTERFERENCE IN JUSTICE

- Sec. 603hort title.
- Sec. 602 efinitions.
- Sec. 603 ommunications logs.
- Sec. 604ule of construction.

#### TITLE VII—PROTECTING INSPECTOR GENERAL INDEPENDENCE

#### **Subtitle A—Requiring Cause for Removal**

- Sec. 708 hort title.
- Sec. 702mendment.
- Sec. 703emoval or transfer requirements.

#### Subtitle B—Inspectors General of Intelligence Community

- Sec. 7 II hdependence of Inspectors General of the Intelligence Community.
- Sec. 71\(\Delta\) uthority of Inspectors General of the Intelligence Community to determine matters of urgent concern.
- Sec. 71Gonforming amendments and coordination with other provisions of law.

#### **Subtitle C—Congressional Notification**

- Sec. 728hort title.
- Sec. 722hange in status of Inspector General offices.
- Sec. 723 residential explanation of failure to nominate an Inspector General.

#### TITLE VIII—PROTECTING WHISTLEBLOWERS

#### **Subtitle A—Whistleblower Protection Improvement**

- Sec. 803hort title.
- Sec. 802 additional whistleblower protections.
- Sec. 80Bnhancement of whistleblower protections.
- Sec. 804 lassifying certain furloughs as adverse personnel actions.
- Sec. 805odification of protections for disclosures of censorship related to research, analysis, or technical information.
- Sec. 806itle 5 technical and conforming amendments.

#### Subtitle B—Whistleblowers of the Intelligence Community

- Sec. 8 Limitation on sharing of intelligence community whistleblower complaints with persons named in such complaints.
- Sec. 8 Disclosures to Congress.
- Sec. 8 Prohibition against disclosure of whistleblower identity as reprisal against whistleblower disclosure by employees and contractors in intelligence community.

#### TITLE IX—ACCOUNTABILITY FOR ACTING OFFICIALS

- Sec. 908hort title.
- Sec. 902larification of Federal Vacancies Reform Act of 1998.

#### TITLE X—STRENGTHENING HATCH ACT ENFORCEMENT AND PENALTIES

- Sec. 1008hort title.
- Sec. 1002 rengthening Hatch Act enforcement and penalties against political appointees.

#### TITLE XI—PROMOTING EFFICIENT PRESIDENTIAL TRANSITIONS

- Sec. 1108hort title.
- Sec. 1102 scertainment of successful candidates in general elections for purposes of presidential transition.

## TITLE XII—PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY

Sec. 120 Presidential and Vice Presidential tax transparency.

## DIVISION C—DEFENDING ELECTIONS AGAINST FOREIGN INTERFERENCE TITLE XIII—REPORTING FOREIGN INTERFERENCE IN ELECTIONS

- Sec. 13 (Flederal campaign reporting of foreign contacts.
- Sec. 13@Lederal campaign foreign contact reporting compliance system.
- Sec. 1303riminal penalties.
- Sec. 13 Report to congressional intelligence committees.
- Sec. 130 Rule of construction.

#### TITLE XIV—ELIMINATING FOREIGN INTERFERENCE IN ELECTIONS

- Sec. 1400 larification of application of foreign money ban.
- Sec. 14@ equiring acknowledgment of foreign money ban by political committees.
- Sec. 1403.

Prohibition on contributions and donations by foreign nationals in connections with ballot

## DIVISION D—SEVERABILITY TITLE XV—SEVERABILITY

Sec. 150 Severability.

#### DIVISION A— PREVENTING ABUSES OF PRESIDENTIAL POWER

## TITLE I— ABUSE OF THE PARDON POWER PREVENTION

#### SEC. 101. Short title.

This title may be cited as the "Abuse of the Pardon Power Prevention Act".

#### SEC. 102. Congressional oversight relating to certain pardons.

- (a) SUBMISSION OF INFORMATION.— In the event that the President grants an individual a pardon for a covered offense, not later than 30 days after the date of such pardon the Attorney General shall submit to the chairmen and ranking minority members of the appropriate congressional committees—
  - (1) all materials obtained or produced by the prosecution team, including the Attorney General and any United States Attorney, and all materials obtained or prepared by any investigative agency of the United States Government government, relating to the offense for which the individual was so pardoned; and
  - (2) all materials obtained or produced by the Department of Justice in relation to the pardon.
- (b) TREATMENT OF INFORMATION.— Rule 6(e) of the Federal Rules of Criminal Procedure may not be construed to prohibit the disclosure of information required by subsection (a) of this section.
  - (c) DEFINITIONS.— In this section:
    - (1) The term "appropriate congressional committees" means—
    - (A) the Committee on the Judiciary of the House of Representatives and the Committee on the Judiciary of the Senate; and
    - (B) if an investigation relates to intelligence or counterintelligence matters, the Permanent Select Committee on Intelligence of the House of Representatives and the Select Committee on Intelligence of the Senate.
    - (2) The term "covered offense" means—
    - (A) an offense against the United States that arises from an investigation in which the President, or a relative of the President, is a target or subject;
      - (B) an offense under section 192 of title 2, United States Code; or
    - (C) an offense under section 1001, 1505, 1512, or 1621 of title 18, United States Code, provided that the offense occurred in relation to a Congressional proceeding or investigation.

- (3) The term "pardon" includes a commutation of sentence.
- (4) The term "relative" has the meaning given that term in section 3110(a) of title 5, United States Code.

#### SEC. 103. Bribery in connection with pardons and commutations.

Section 201 of title 18, United States Code, is amended—

- (1) in subsection (a)—
- (A) in paragraph (1), by inserting ", including the President and the Vice President of the United States," after " or an officer or employee or person"; and
- (B) in paragraph (3), by inserting before the period at the end the following: ", including any pardon, commutation, or reprieve, or an offer of any such pardon, commutation, or reprieve "; and
- (2) in subsection (b)(3), by inserting "(including, for purposes of this paragraph, any pardon, commutation, or reprieve, or an offer of any such pardon, commutation, or reprieve)" after "corruptly gives, offers, or promises anything of value".

#### SEC. 104. Prohibition on presidential self-pardon.

The President's grant of a pardon to himself or herself is void and of no effect, and shall not deprive the courts of jurisdiction, or operate to confer on the President any legal immunity from investigation or prosecution.

# TITLE II— ENSURING NO PRESIDENT IS ABOVE THE LAW

#### SEC. 201. Short title.

This title may be cited as the "No President is Above the Law Act".

#### SEC. 202. Tolling of statute of limitations.

- (a) OFFENSES COMMITTED BY THE PRESIDENT OR VICE PRESIDENT DURING OR PRIOR TO TENURE IN OFFICE.—Section 3282 of title 18, United States Code, is amended by adding at the end the following:
- "(c) OFFENSES COMMITTED BY THE PRESIDENT OR VICE PRESIDENT DURING OR PRIOR TO TENURE IN OFFICE.— In the case of any person serving as President or Vice President of the United States, the duration of that person's tenure in office shall not be considered for purposes of any statute of limitations applicable to any Federal criminal offense committed by that person (including any offenses committed during any period of time preceding such tenure in office)."
- (b) APPLICABILITY.— The amendments made by subsection (a) shall apply to any offense committed before the date of the enactment of this section, if the statute of limitations applicable to that offense had not run as of such date.
- (c) RULE OF CONSTRUCTION.— Nothing in this section may be construed to preclude the indictment or prosecution of a President or Vice President, during that President or Vice President's tenure in office, for violations of the criminal laws of the United States.

About this report

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