

**Suspend the Rules and Pass the Bill, H.R. 2153, with an Amendment**

**(The amendment strikes all after the enacting clause and inserts a new text)**

116<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 2153

To support empowerment, economic security, and educational opportunities for adolescent girls around the world, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 9, 2019

Ms. FRANKEL (for herself, Mrs. BROOKS of Indiana, Mrs. LOWEY, Mr. FITZPATRICK, Mr. BERA, Ms. STEFANIK, Mr. WEBER of Texas, Ms. KELLY of Illinois, Mr. RUTHERFORD, and Ms. HOULAHAN) introduced the following bill; which was referred to the Committee on Foreign Affairs

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## A BILL

To support empowerment, economic security, and educational opportunities for adolescent girls around the world, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Keeping Girls in School Act”.

1 (b) TABLE OF CONTENTS.—The table of contents for  
2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Appropriate congressional committees defined.
- Sec. 3. Findings.
- Sec. 4. Sense of Congress.
- Sec. 5. Secondary education for adolescent girls.
- Sec. 6. Global strategy requirement.
- Sec. 7. Transparency and reporting to Congress.

3 **SEC. 2. APPROPRIATE CONGRESSIONAL COMMITTEES DE-**  
4 **FINED.**

5 In this Act, the term “appropriate congressional com-  
6 mittees” means—

7 (1) the Committee on Foreign Affairs and the  
8 Committee on Appropriations of the House of Rep-  
9 resentatives; and

10 (2) the Committee on Foreign Relations and  
11 the Committee on Appropriations of the Senate.

12 **SEC. 3. FINDINGS.**

13 Congress finds the following:

14 (1) Adolescence is a critical period in a girl’s  
15 life, when significant physical, emotional, and social  
16 changes shape her future.

17 (2) Adolescent girls are particularly vulnerable  
18 to HIV/AIDS, child, early and forced marriage, and  
19 other forms of violence which are detrimental to  
20 their futures, as evidenced by the following statistics:

21 (A) Each year, 380,000 adolescent girls  
22 and young women become newly infected with

1 HIV, more than 1,000 every day, and comprise  
2 the fastest-growing demographic for new infec-  
3 tions in sub-Saharan Africa.

4 (B) Each year, 12,000,000 adolescent girls  
5 around the world are married before their 18th  
6 birthday, and more than 650,000,000 women  
7 alive today were married as children.

8 (C) Child marriages often interrupt school-  
9 ing, limit opportunities, and impact the phys-  
10 ical, psychological and social well-being of such  
11 girls. If there is no reduction in child marriage,  
12 the global number of women married as chil-  
13 dren is projected to increase by 150,000,000 by  
14 2030.

15 (D) One-quarter to one-half of girls in de-  
16 veloping countries become mothers before the  
17 age of 18, and girls under 15 are five times  
18 more likely to die during childbirth than women  
19 in their 20s.

20 (3) Approximately 130,000,000 girls around the  
21 world are not in school, and millions more are failing  
22 to acquire basic reading, writing, and numeracy  
23 skills.

1           (4) Girls between the ages of 10 and 19 are  
2 three times more likely than boys to be kept out of  
3 school, particularly in countries affected by conflict.

4           (5) Due to discriminatory gender norms and ex-  
5 pectations, disparities in access to safe and quality  
6 education manifest early in a girl's life and continue  
7 to become more pronounced throughout adolescence.

8           (6) Girls living with disabilities are less likely to  
9 start school and transition to secondary school than  
10 boys living with disabilities and other children, and  
11 just 1 percent of women with disabilities are literate  
12 globally.

13          (7) While two-thirds of all countries have  
14 achieved gender parity in primary education, only 40  
15 percent have achieved gender parity in secondary  
16 education.

17          (8) Adolescent girls who remain in school are  
18 more likely to live longer, marry later, have healthier  
19 children, and, as adults, earn an income to support  
20 their families, thereby contributing to the economic  
21 advancement of communities and nations.

22          (9) Since July 2015, more than 100 public-pri-  
23 vate partnerships have been formed between the  
24 United States Government and external partners to  
25 support innovative and community-led solutions in

1 targeted countries, including Malawi and Tanzania,  
2 to ensure adolescent girls receive a quality edu-  
3 cation.

4 (10) The United States Global Strategy to Em-  
5 power Adolescent Girls, published in March 2016,  
6 has brought together the Department of State, the  
7 United States Agency for International Develop-  
8 ment, the Peace Corps, and the Millennium Chal-  
9 lenge Corporation, as well as other agencies and pro-  
10 grams such as the President’s Emergency Fund for  
11 AIDS Relief (PEPFAR), to address the range of  
12 challenges preventing adolescent girls from attaining  
13 an inclusive and equitable quality education leading  
14 to relevant learning outcomes.

15 (11) According to the United States Global  
16 Strategy to Empower Adolescent Girls, which is the  
17 first foreign policy document in the world solely  
18 dedicated to the rights and empowerment of girls  
19 globally, “[w]hile the Millennium Development Goals  
20 improved outcomes for girls in primary education,  
21 they also highlighted the need for a targeted focus  
22 on adolescents and young adults, particularly re-  
23 garding the transition to and completion of sec-  
24 ondary school”.

1           (12) PEPFAR, through its DREAMS (Deter-  
2           mined, Resilient, Empowered, AIDS-free, Mentored,  
3           and Safe) Initiative, has worked to address a num-  
4           ber of the specific barriers to education that adoles-  
5           cent girls face.

6 **SEC. 4. SENSE OF CONGRESS.**

7           It is the sense of Congress that—

8           (1) every child, regardless of place of birth, de-  
9           serves an equal opportunity to access quality edu-  
10          cation;

11          (2) the United States has been a global leader  
12          in efforts to expand and improve educational oppor-  
13          tunities for those who have been traditionally  
14          disenfranchised, particularly women and girls;

15          (3) gains with respect to girls' secondary edu-  
16          cation and empowerment have been proven to cor-  
17          relate strongly with progress in gender equality and  
18          women's rights, as well as economic and social  
19          progress, and achieving gender equality should be a  
20          priority goal of United States foreign policy;

21          (4) achieving gender parity in both access to  
22          and quality of educational opportunity contributes  
23          significantly to economic growth and development,  
24          thereby lowering the risk for violence and instability;  
25          and

1           (5) education is a lifesaving humanitarian inter-  
2           vention that protects the lives, futures, and well-  
3           being of girls.

4 **SEC. 5. SECONDARY EDUCATION FOR ADOLESCENT GIRLS.**

5           (a) **AUTHORITY.**—The Administrator of the United  
6 States Agency for International Development may enter  
7 into acquisition, assistance, or results-based financing  
8 agreements, including agreements combining more than  
9 one such feature, for activities addressing the barriers de-  
10 scribed in subsection (b) that adolescent girls face in ac-  
11 cessing a quality secondary education. Such activities  
12 shall—

13           (1) set outcome-based targets to demonstrate  
14           qualitative gains;

15           (2) use existing United States Government  
16 strategies and frameworks relevant to international  
17 basic education and gender equality, including evi-  
18 dence-based interventions, to—

19           (A) integrate new technologies and ap-  
20           proaches, including to establish or continue  
21           public-private partnerships or to pilot the use of  
22           development impact bonds (the results of which  
23           are verified by an independent evaluation);

1 (B) to the greatest extent possible, apply  
2 quasi-experimental and scientific, research-  
3 based approaches;

4 (C) promote inclusive, equitable and sus-  
5 tainable educational achievement; and

6 (D) support a responsible transition to  
7 education systems that are sustainably financed  
8 by domestic governments; and

9 (3) ensure that schools provide safe and quality  
10 educational opportunities and create empowering en-  
11 vironments, so that girls can enroll in and regularly  
12 attend school, successfully transition from primary  
13 to secondary school, and eventually graduate having  
14 achieved learning outcomes and positioned to make  
15 healthy transitions into adulthood.

16 (b) SPECIFIC BARRIERS.—The barriers described in  
17 this subsection include—

18 (1) harmful societal and cultural norms;

19 (2) lack of safety at school or traveling to  
20 school, including harassment and other forms of  
21 physical, sexual, or psychological violence;

22 (3) child, early, and forced marriage;

23 (4) female genital mutilation;

24 (5) distance from a secondary school;



1 (6) cost of secondary schooling, including fees,  
2 clothing, and supplies;

3 (7) inadequate sanitation facilities and products  
4 available at secondary schools;

5 (8) prioritization of boys' secondary education;

6 (9) poor nutrition;

7 (10) early pregnancy and motherhood;

8 (11) HIV infection;

9 (12) disability;

10 (13) discrimination based on religious or ethnic  
11 identity; and

12 (14) heavy workload due to household tasks.

13 (c) COORDINATION AND OVERSIGHT.—

14 (1) IN GENERAL.—The United States Agency  
15 for International Development Senior Coordinator  
16 for International Basic Education Assistance, in co-  
17 ordination with the United States Agency for Inter-  
18 national Development Senior Coordinator for Gender  
19 Equality and Women's Empowerment and the Am-  
20 bassador-at-Large for Global Women's Issues at the  
21 Department of State, shall be responsible for the  
22 oversight and coordination of all activities of the  
23 United States Government carried out under this  
24 section.

1           (2) DEVELOPMENT OF AGREEMENTS.—In the  
2           development of results-based financing agreements  
3           described in subsection (a), the Senior Coordinators  
4           shall consult with the United States Agency for  
5           International Development Innovation, Technology,  
6           and Research Hub or any successor center that is  
7           responsible for developing innovative tools and ap-  
8           proaches to accelerate development impact.

9           (3) COORDINATION WITH OTHER STRATE-  
10          GIES.—Activities carried out under this section shall  
11          also be carried out in coordination with—

12                   (A) the United States Global Strategy to  
13                   Empower Adolescent Girls described in section  
14                   6; and

15                   (B) the United States Government Strat-  
16                   egy on International Basic Education, including  
17                   its objective to expand access to quality basic  
18                   education for all, particularly marginalized and  
19                   vulnerable populations.

20          (d) ACCEPTANCE OF SOLICITATIONS FOR AWARDS.—  
21          The Administrator of the United States Agency for Inter-  
22          national Development shall seek to accept solicitations for  
23          one or more awards, pursuant to the authority in sub-  
24          section (a), to conduct activities under this section begin-

1 ning not later than 180 days after the date of the enact-  
2 ment of this Act.

3 (e) MONITORING AND EVALUATION.—The Adminis-  
4 trator of the United States Agency for International De-  
5 velopment shall seek to ensure that activities carried out  
6 under this section—

7 (1) employ rigorous monitoring and evaluation  
8 methodologies, including ex-post evaluation, to en-  
9 sure that such activities demonstrably close the gap  
10 in gender parity for secondary education and im-  
11 prove the quality of education offered to adolescent  
12 girls;

13 (2) disaggregate all data collected and reported  
14 by age, gender, marital and motherhood status, dis-  
15 ability, and urbanity, to the extent practicable and  
16 appropriate;

17 (3) adhere to the Policy Guidance on Promoting  
18 Gender Equality of the Department of State and the  
19 Gender Equality and Female Empowerment Policy  
20 of the United States Agency for International Devel-  
21 opment; and

22 (4) use, to the extent possible, indicators and  
23 methodologies identified by the Interagency Working  
24 Group for the Strategy on International Basic Edu-  
25 cation.

1 **SEC. 6. GLOBAL STRATEGY REQUIREMENT.**

2 (a) IN GENERAL.—Not later than 180 days after the  
3 date of the enactment of this Act, and every 5 years there-  
4 after for not less than 10 years, the Ambassador-at-Large  
5 for Global Women’s Issues at the Department of State,  
6 in consultation with the Senior Coordinator for Gender  
7 Equality and Women’s Empowerment and the Senior Co-  
8 ordinator for International Basic Education Assistance at  
9 the United States Agency for International Development,  
10 shall—

11 (1) review and update a United States global  
12 strategy to empower adolescent girls;

13 (2) provide a meaningful opportunity for public  
14 review and consultation on the strategy; and

15 (3) submit the strategy to the appropriate con-  
16 gressional committees.

17 (b) INITIAL STRATEGY.—For the purposes of this  
18 section, the “United States Global Strategy to Empower  
19 Adolescent Girls”, published in March 2016, shall be  
20 deemed to fulfill the initial requirement under subsection  
21 (a).

22 (c) CONSULTATION REQUIRED.—In reviewing and  
23 updating the strategy under subsection (a), the Amba-  
24 sador-at-Large for Global Women’s Issues, the Senior Co-  
25 ordinator for Gender Equality and Women’s Empower-

1 ment, and the Senior Coordinator for International Basic  
2 Education Assistance shall, as appropriate, consult with—

3 (1) the heads of relevant Federal departments  
4 and agencies their designees, as well as experts on  
5 adolescent girls, gender equality, and empowerment  
6 issues throughout the Federal Government;

7 (2) the appropriate congressional committees;

8 (3) representatives of United States civil society  
9 and multilateral organizations with demonstrated ex-  
10 perience and expertise in empowering adolescent  
11 girls or promoting gender equality, including local  
12 civil society organizations and beneficiaries where  
13 possible; and

14 (4) local organizations and beneficiaries in  
15 countries receiving assistance pursuant to the strat-  
16 egy, including youth and adolescent girls' organiza-  
17 tions.

18 **SEC. 7. TRANSPARENCY AND REPORTING TO CONGRESS.**

19 (a) IN GENERAL.—Not later than one year after the  
20 date of the enactment of this Act, and biennially thereafter  
21 for 10 years until each activity initiated pursuant to the  
22 authorities under this Act has concluded, the Adminis-  
23 trator of the United States Agency for International De-  
24 velopment, in coordination with the Secretary of State,

1 shall submit to the appropriate congressional committees  
2 a report describing—

3 (1) the activities initiated under the authorities  
4 provided in this Act; and

5 (2) the manner and extent to which such activi-  
6 ties are monitored and evaluated, in accordance with  
7 section 5(e).

8 (b) AVAILABILITY.—The report required by sub-  
9 section (a) shall be made available on a text-based, search-  
10 able, and publicly available website of the United States  
11 Agency for International Development.