

**Suspend the Rules and Pass the Bill, H.R. 56, with an Amendment**  
**(The amendment strikes all after the enacting clause and inserts a new text)**

116<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 56

To establish an Independent Financial Technology Task Force to Combat Terrorism and Illicit Financing, to provide rewards for information leading to convictions related to terrorist use of digital currencies, to establish a Fintech Leadership in Innovation and Financial Intelligence Program to encourage the development of tools and programs to combat terrorist and illicit use of digital currencies, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 3, 2019

Mr. BUDD (for himself and Mr. LYNCH) introduced the following bill; which was referred to the Committee on Financial Services

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## A BILL

To establish an Independent Financial Technology Task Force to Combat Terrorism and Illicit Financing, to provide rewards for information leading to convictions related to terrorist use of digital currencies, to establish a Fintech Leadership in Innovation and Financial Intelligence Program to encourage the development of tools and programs to combat terrorist and illicit use of digital currencies, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “Financial Technology  
5 Protection Act”.

6 **SEC. 2. SENSE OF CONGRESS.**

7        It is the sense of Congress that the Federal Govern-  
8 ment should prioritize the investigation of terrorist and  
9 illicit use of new financial technology, including digital  
10 currencies.

11 **SEC. 3. INDEPENDENT FINANCIAL TECHNOLOGY TASK**  
12 **FORCE TO COMBAT TERRORISM AND ILLICIT**  
13 **FINANCING.**

14        (a) ESTABLISHMENT.—There is established the Inde-  
15 pendent Financial Technology Task Force to Combat Ter-  
16 rorism and Illicit Financing (the “Task Force”), which  
17 shall consist of—

18            (1) the Secretary of the Treasury, who shall  
19        serve as the head of the Task Force;

20            (2) the Attorney General;

21            (3) the Director of National Intelligence;

22            (4) the Director of the Financial Crimes En-  
23        forcement Network;

24            (5) the Director of the Secret Service;

1           (6) the Director of the Federal Bureau of In-  
2           vestigation; and

3           (7) 6 individuals appointed by the Secretary of  
4           the Treasury, in consultation with the members of  
5           the Task Force described under paragraphs (2)  
6           through (6), to represent the private sector (includ-  
7           ing the banking industry, nonprofit groups, and  
8           think tanks), with at least 2 of such individuals hav-  
9           ing experience in the Fintech industry.

10          (b) DUTIES.—The Task Force shall—

11           (1) conduct independent research on terrorist  
12           and illicit use of new financial technologies, includ-  
13           ing digital currencies; and

14           (2) develop legislative and regulatory proposals  
15           to improve counter-terrorist and counter-illicit fi-  
16           nancing efforts.

17          (c) ANNUAL CONGRESSIONAL REPORT.—Not later  
18          than 1 year after the date of the enactment of this Act,  
19          and annually thereafter, the Task Force shall issue a re-  
20          port to the Congress containing the findings and deter-  
21          minations made by the Task Force in the previous year  
22          and any legislative and regulatory proposals developed by  
23          the Task Force.

1 **SEC. 4. REWARDS FOR INFORMATION RELATED TO TER-**  
2 **RORIST USE OF DIGITAL CURRENCIES.**

3 (a) IN GENERAL.—The Secretary of the Treasury, in  
4 consultation with the Attorney General, shall establish a  
5 fund to pay a reward, not to exceed \$450,000, to any per-  
6 son who provides information leading to the conviction of  
7 an individual involved with terrorist use of digital cur-  
8 rencies.

9 (b) USE OF FINES AND FORFEITURES.—With re-  
10 spect to fines and forfeitures related to the conviction of  
11 an individual involved with terrorist use of digital cur-  
12 rencies, the Secretary of the Treasury shall, subject to the  
13 availability of appropriations made in advance—

14 (1) use such amounts to pay rewards under this  
15 section related to such conviction; and

16 (2) with respect to any such amounts remaining  
17 after payments are made under paragraphs (1) and  
18 (2), deposit such amounts in the Fintech Leadership  
19 in Innovation and Financial Intelligence Program.

20 **SEC. 5. FINTECH LEADERSHIP IN INNOVATION AND FINAN-**  
21 **CIAL INTELLIGENCE PROGRAM.**

22 (a) ESTABLISHMENT.—There is established a pro-  
23 gram to be known as the “Fintech Leadership in Innova-  
24 tion and Financial Intelligence Program”, which shall be  
25 funded as provided under section 4(b)(2).

26 (b) INNOVATION GRANTS.—

1           (1) IN GENERAL.—The Secretary of the Treas-  
2           ury shall make grants for the development of tools  
3           and programs to detect terrorist and illicit use of  
4           digital currencies.

5           (2) ELIGIBLE RECIPIENTS.—The Secretary may  
6           make grants under this subsection to entities located  
7           in the United States, including academic institu-  
8           tions, companies, nonprofit institutions, individuals,  
9           and any other entities located in the United States  
10          that the Secretary determines appropriate.

11          (3) ELIGIBLE PROJECTS.—With respect to tools  
12          and programs described under paragraph (1), in ad-  
13          dition to grants for the development of such tools  
14          and programs, the Secretary may make grants  
15          under this subsection to carry out pilot programs  
16          using such tools, the development of test cases using  
17          such tools, and research related to such tools.

18          (4) PREFERENCES.—In making grants under  
19          this subsection, the Secretary shall give preference  
20          to—

21                 (A) technology that is nonproprietary or  
22                 that is community commons-based;

23                 (B) computer code that is developed and  
24                 released on an open source basis;

1 (C) tools that are proactive (such as meet-  
2 ing regulatory requirements under “know your  
3 customer” and anti-money laundering require-  
4 ments for any entity that has to comply with  
5 U.S. Government regulations) vs. reactive (such  
6 as aiding law enforcement organizations in  
7 catching illegal activity after the fact); and

8 (D) tools and incentives that are on decen-  
9 tralized platforms.

10 (5) OTHER REQUIREMENTS.—

11 (A) USE OF EXISTING GLOBAL STAND-  
12 ARDS.—Any new technology developed with a  
13 grant made under this subsection shall be based  
14 on existing global standards, such as those de-  
15 veloped by the Internet Engineering Task Force  
16 (IETF) and the World Wide Web Consortium  
17 (W3C).

18 (B) SUPPORTING EXISTING LAWS OR REG-  
19 ULATIONS.—Tools and programs developed with  
20 a grant made under this subsection shall be in  
21 support of existing laws or regulations, includ-  
22 ing the Bank Secrecy Act, and make efforts to  
23 balance privacy and anti-money laundering con-  
24 cerns.

1 (C) OPEN ACCESS REQUIREMENT.—Tools  
2 and programs developed with a grant made  
3 under this subsection shall be freely accessible  
4 and usable by the public. This requirement may  
5 be fulfilled by publicly availing application pro-  
6 gramming interfaces or software development  
7 kits.

8 **SEC. 6. PREVENTING ROGUE AND FOREIGN ACTORS FROM**  
9 **EVADING SANCTIONS.**

10 (a) REPORT AND STRATEGY WITH RESPECT TO DIG-  
11 ITAL CURRENCIES AND OTHER RELATED EMERGING  
12 TECHNOLOGIES.—

13 (1) IN GENERAL.—Not later than 180 days  
14 after the date of the enactment of this Act, the  
15 President, acting through the Secretary of Treasury  
16 and in consultation with the Attorney General, the  
17 Secretary of State, the Secretary of Homeland Secu-  
18 rity, the Director of National Intelligence, the Direc-  
19 tor of the Office of Management and Budget, and  
20 the appropriate Federal banking agencies and Fed-  
21 eral functional regulators, shall—

22 (A) submit to the appropriate congres-  
23 sional committees a report that identifies and  
24 describes the potential uses of digital currencies  
25 and other related emerging technologies by

1 states, non-state actors, and foreign terrorist  
2 organizations to evade sanctions, finance ter-  
3 rorism, or launder monetary instruments, and  
4 threaten United States national security; and

5 (B) develop and submit to the appropriate  
6 congressional committees a strategy to mitigate  
7 and prevent such illicit use of digital currencies  
8 and other related emerging technologies.

9 (2) FORM; PUBLIC AVAILABILITY.—

10 (A) FORM.—The report and strategy re-  
11 quired under paragraph (1) shall be submitted  
12 in unclassified form, but may contain a classi-  
13 fied annex.

14 (B) PUBLIC AVAILABILITY.—The unclassi-  
15 fied portion of such report and strategy shall be  
16 made available to the public and posted on the  
17 internet website of the Department of Treas-  
18 ury—

19 (i) in pre-compressed, easily  
20 downloadable versions that are made avail-  
21 able in all appropriate formats; and

22 (ii) in machine-readable format, if ap-  
23 plicable.

24 (3) SOURCES OF INFORMATION.—In preparing  
25 the report and strategy required under paragraph



1 (1), the President may utilize any credible publica-  
2 tion, database, web-based resource, and any credible  
3 information compiled by any government agency,  
4 nongovernmental organization, or other entity that  
5 is made available to the President.

6 (b) BRIEFING.—Not later than 2 years after the date  
7 of the enactment of this Act, the Secretary of the Treasury  
8 shall brief the appropriate congressional committees on  
9 the implementation of the strategy required under sub-  
10 section (a).

11 **SEC. 7. DETERMINATION OF BUDGETARY EFFECTS.**

12 The budgetary effects of this Act, for the purpose of  
13 complying with the Statutory Pay-As-You-Go Act of 2010,  
14 shall be determined by reference to the latest statement  
15 titled “Budgetary Effects of PAYGO Legislation” for this  
16 Act, submitted for printing in the Congressional Record  
17 by the Chairman of the House Budget Committee, pro-  
18 vided that such statement has been submitted prior to the  
19 vote on passage.

20 **SEC. 8. DEFINITIONS.**

21 For purposes of this Act:

22 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
23 TEES.—The term “appropriate congressional com-  
24 mittees” means—

1 (A) the Committee on Financial Services,  
2 the Committee on the Judiciary, the Permanent  
3 Select Committee on Intelligence, and the Com-  
4 mittee on Foreign Affairs of the House of Rep-  
5 resentatives; and

6 (B) the Committee on Banking, Housing,  
7 and Urban Affairs, the Committee on Home-  
8 land Security and Governmental Affairs, the  
9 Committee on the Judiciary, the Select Com-  
10 mittee on Intelligence, and the Committee on  
11 Foreign Relations of the Senate.

12 (2) APPROPRIATE FEDERAL BANKING AGEN-  
13 CIES.—The term “appropriate Federal banking  
14 agencies” has the meaning given the term in section  
15 3 of the Federal Deposit Insurance Act (12 U.S.C.  
16 1813).

17 (3) BANK SECRECY ACT.—The term “Bank Se-  
18 crecy Act” means—

19 (A) section 21 of the Federal Deposit In-  
20 surance Act;

21 (B) chapter 2 of title I of Public Law 91–  
22 508; and

23 (C) subchapter II of chapter 53 of title 31,  
24 United States Code.

1           (4) DIGITAL CURRENCY.—The term “digital  
2           currency”—

3           (A) means a digital representation of value  
4           that—

5                   (i) is used as a medium of exchange,  
6                   unit of account, or store of value; and

7                   (ii) is not established legal tender,  
8                   whether or not denominated in established  
9                   legal tender; and

10          (B) does not include—

11                   (i) a transaction in which a merchant  
12                   grants, as part of an affinity or rewards  
13                   program, value that cannot be taken from  
14                   or exchanged with the merchant for legal  
15                   tender, bank credit, or digital currency; or

16                   (ii) a digital representation of value  
17                   issued by or on behalf of a publisher and  
18                   used solely within an online game, game  
19                   platform, or family of games sold by the  
20                   same publisher or offered on the same  
21                   game platform.

22          (5) FEDERAL FUNCTIONAL REGULATOR.—The  
23          term “Federal functional regulator” has the mean-  
24          ing given that term in section 509 of the Gramm-  
25          Leach-Bliley Act (15 U.S.C. 6809).

1           (6) FOREIGN TERRORIST ORGANIZATION.—The  
2           term “foreign terrorist organization” means an or-  
3           ganization that is designated as a foreign terrorist  
4           organization under section 219 of the Immigration  
5           and Nationality Act (8 U.S.C. 1189).

6           (7) TERRORIST.—The term “terrorist” includes  
7           a person carrying out domestic terrorism or inter-  
8           national terrorism (as such terms are defined, re-  
9           spectively, under section 2331 of title 18, United  
10          States Code).