

115TH CONGRESS
1ST SESSION

H. R. 2921

[Report No. 115-]

To establish a vegetation management pilot program on National Forest System land to better protect utility infrastructure from passing wildfire, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 15, 2017

Mr. CRAMER (for himself, Mr. POLIS, Mr. COFFMAN, Mr. PETERSON, Mr. BUCK, Mr. PERLMUTTER, Mr. TIPTON, Ms. DEGETTE, and Mr. KIND) introduced the following bill; which was referred to the Committee on Agriculture, and in addition to the Committee on Natural Resources, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

OCTOBER --, 2017

Reported from the Committee on Agriculture

A BILL

To establish a vegetation management pilot program on National Forest System land to better protect utility infrastructure from passing wildfire, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “National Forest Sys-
5 tem Vegetation Management Pilot Program Act of 2017”.

6 **SEC. 2. UTILITY INFRASTRUCTURE RIGHTS-OF-WAY VEGE-**
7 **TATION MANAGEMENT PILOT PROGRAM.**

8 (a) **PILOT PROGRAM REQUIRED.**—To encourage
9 owners or operators of rights-of-way on National Forest
10 System land to partner with the Forest Service to volun-
11 tarily perform vegetation management on a proactive basis
12 to better protect utility infrastructure from potential pass-
13 ing wildfires, the Secretary shall conduct a limited, vol-
14 untary pilot program, in the manner described in this sec-
15 tion, to permit vegetation management projects on Na-
16 tional Forest System land adjacent to or near such rights-
17 of-way.

18 (b) **ELIGIBLE PARTICIPANTS.**—A participant in the
19 pilot program must have a right-of-way on National For-
20 est System land. In selecting participants, the Secretary
21 shall give priority to holders of a right-of-way who have
22 worked with Forest Service fire scientists and used tech-
23 nologies, such as Light Detection and Ranging surveys,
24 to improve utility infrastructure protection prescriptions.

1 (c) PROJECT ELEMENTS.—A vegetation management
2 project under the pilot program involves limited and selec-
3 tive vegetation management activities, which—

4 (1) shall create the least amount of disturbance
5 reasonably necessary to protect utility infrastructure
6 from passing wildfires based on applicable models,
7 including Forest Service fuel models;

8 (2) may include thinning, fuel reduction, cre-
9 ation and treatment of shaded fuel breaks, and other
10 measures as appropriate;

11 (3) shall only take place adjacent to the partici-
12 pant's right-of-way or within 75 feet of the partici-
13 pant's right-of-way;

14 (4) shall not take place in any designated wil-
15 derness area, wilderness study area, or inventoried
16 roadless area; and

17 (5) shall be subject to approval by the Forest
18 Service in accordance with this Act.

19 (d) PROJECT COSTS.—A participant in the pilot pro-
20 gram shall be responsible for all costs, as determined by
21 the Secretary, incurred in participating in the pilot pro-
22 gram, unless the Secretary determines that it is in the
23 public interest for the Forest Service to contribute funds
24 for a vegetation management project conducted under the
25 pilot program.

1 (e) LIABILITY.—

2 (1) IN GENERAL.—Participation in the pilot
3 program does not affect any existing legal obliga-
4 tions or liability standards that—

5 (A) arise under the right-of-way for activi-
6 ties in the right-of-way; or

7 (B) apply to fires resulting from causes
8 other than activities conducted pursuant to an
9 approved vegetation management project.

10 (2) PROJECT WORK.—A participant shall not be
11 liable to the United States for damage proximately
12 caused by activities conducted pursuant to an ap-
13 proved vegetation management project unless—

14 (A) such activities were carried out in a
15 manner that was grossly negligent or that vio-
16 lated criminal law; or

17 (B) the damage was caused by the failure
18 of the participant to comply with specific safety
19 requirements expressly imposed by the Forest
20 Service as a condition of participating in the
21 pilot program.

22 (f) IMPLEMENTATION.—The Secretary shall utilize
23 existing laws and regulations in the conduct of the pilot
24 program and, in order to implement the pilot program in
25 an efficient and expeditious manner, may waive or modify

1 specific provisions of the Federal Acquisition Regulation,
2 including modifications to allow for formation of contracts
3 or agreements on a noncompetitive basis.

4 (g) TREATMENT OF PROCEEDS.—Notwithstanding
5 any other provision of law, the Secretary may—

6 (1) retain any funds provided to the Forest
7 Service by a participant in the pilot program; and

8 (2) use such funds, in such amounts as may be
9 appropriated, in the conduct of the pilot program.

10 (h) DEFINITIONS.—In this section:

11 (1) NATIONAL FOREST SYSTEM LAND.—The
12 term “National Forest System land” means land
13 within the National Forest System, as defined in
14 section 11(a) of the Forest and Rangeland Renew-
15 able Resources Planning Act of 1974 (16 U.S.C.
16 1609(a)) exclusive of the National Grasslands and
17 land utilization projects designated as National
18 Grasslands administered pursuant to the Act of July
19 22, 1937 (7 U.S.C. 1010–1012).

20 (2) PASSING WILDFIRE.—The term “passing
21 wildfire” means a wildfire that originates outside the
22 right-of-way.

23 (3) RIGHT-OF-WAY.—The term “right-of-way”
24 means a special use authorization issued by the For-

1 est Service allowing the placement of utility infra-
2 structure.

3 (4) SECRETARY.—The term “Secretary” means
4 the Secretary of Agriculture.

5 (5) UTILITY INFRASTRUCTURE.—The term
6 “utility infrastructure” means electric transmission
7 lines, natural gas infrastructure, or related struc-
8 tures.

9 (i) DURATION.—The authority to conduct the pilot
10 program, and any vegetation management project under
11 the pilot program, expires December 21, 2027.

12 (j) REPORT TO CONGRESS.—Not later than Decem-
13 ber 31, 2019, and every two years thereafter, the Sec-
14 retary shall issue a report to the Committee on Energy
15 and Natural Resources of the Senate, the Committee on
16 Agriculture, Nutrition, and Forestry of the Senate, the
17 Committee on Natural Resources of the House of Rep-
18 resentatives, and the Committee on Agriculture of the
19 House of Representatives on the status of the program
20 and any projects established under this section.