# AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 2045

OFFERED BY M\_.

Strike all after the enacting clause and insert the following:

1 SECTION 1. ESTABLISHMENT OF VETERANS ECONOMIC OP-2 PORTUNITY AND TRANSITION ADMINISTRA-3 TION. 4 (a) VETERANS ECONOMIC OPPORTUNITY AND TRAN-SITION ADMINISTRATION.— 5 6 (1) IN GENERAL.—Part V of title 38, United 7 States Code, is amended by adding at the end the following new chapter: 8 "CHAPTER 80-VETERANS ECONOMIC OP-9 PORTUNITY AND TRANSITION ADMIN-10 11 ISTRATION "8001. Organization of Administration.

"8001. Organization of Administration."8002. Functions of Administration."8003. Annual report to Congress.

### 12 "§ 8001. Organization of Administration

13 "(a) VETERANS ECONOMIC OPPORTUNITY AND
14 TRANSITION ADMINISTRATION.—There is in the Depart15 ment of Veterans Affairs a Veterans Economic Oppor16 tunity and Transition Administration. The primary func-

tion of the Veterans Economic Opportunity and Transi tion Administration is the administration of the programs
 of the Department that provide assistance related to eco nomic opportunity to veterans and their dependents and
 survivors.

6 "(b) UNDER SECRETARY FOR ECONOMIC OPPOR-7 TUNITY AND TRANSITION.—The Veterans Economic Op-8 portunity and Transition Administration is under the 9 Under Secretary for Veterans Economic Opportunity and 10 Transition, who is directly responsible to the Secretary for 11 the operations of the Administration.

#### 12 "§ 8002. Functions of Administration

13 "The Veterans Economic Opportunity and Transition
14 Administration is responsible for the administration of the
15 following programs of the Department:

- 16 "(1) Vocational rehabilitation and employment17 programs.
- 18 "(2) Educational assistance programs.
- 19 "(3) Veterans' housing loan and related pro-20 grams.
- "(4) The verification of small businesses owned
  and controlled by veterans pursuant to subsection (f)
  of section 8127 of this title, including the administration of the database of veteran-owned businesses
  described in such subsection.

"(5) The Transition Assistance Program under
 section 1144 of title 10.

3 "(6) Any other program of the Department
4 that the Secretary determines appropriate.

#### 5 "§ 8003. Annual report to Congress

6 "The Secretary shall include in the annual report to 7 the Congress required by section 529 of this title a report 8 on the programs administered by the Under Secretary for 9 Veterans Economic Opportunity and Transition. Each 10 such report shall include the following with respect to each 11 such program during the fiscal year covered by that re-12 port:

13 "(1) The number of claims received.

14 "(2) The number of claims decided.

15 "(3) The average processing time for a claim.

16 "(4) The number of successful outcomes (as de-17 termined by the Secretary).

18 "(5) The number of full-time equivalent em-19 ployees.

20 "(6) The amounts expended for information21 technology.".

(2) CLERICAL AMENDMENTS.—The tables of
chapters at the beginning of title 38, United States
Code, and of part V of title 38, United States Code,

are each amended by inserting after the item relat ing to chapter 79 the following new item:

3 (b) EFFECTIVE DATE.—Chapter 80 of title 38,
4 United States Code, as added by subsection (a), shall take
5 effect on October 1, 2020.

6 (c) AUTHORIZATION FOR APPROPRIATIONS FOR VET7 ERANS BENEFITS ADMINISTRATIONS.—There is author8 ized to be appropriated for fiscal year 2020 for the Gen9 eral Operating Expenses account of the Veterans Benefits
10 Administration \$3,025,000,000.

11 (d) LABOR RIGHTS.—Any labor rights, inclusion in 12 the bargaining unit, and collective bargaining agreement that affects an employee of the Department of Veterans 13 Affairs who is transferred to the Veterans Economic Op-14 portunity and Transition Administration, as established 15 under chapter 80 of title 38, United States Code, as added 16 by subsection (a), shall apply in the same manner to such 17 18 employee after such transfer.

#### 19 SEC. 2. UNDER SECRETARY FOR VETERANS ECONOMIC OP-

20

#### PORTUNITY AND TRANSITION.

21 (a) UNDER SECRETARY.—

(1) IN GENERAL.—Chapter 3 of title 38, United
States Code, is amended by inserting after section
306 the following new section:

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# 1 "§ 306A. Under Secretary for Veterans Economic Op 2 portunity and Transition

3 "(a) UNDER SECRETARY.—There is in the Department an Under Secretary for Veterans Economic Oppor-4 5 tunity and Transition, who is appointed by the President, by and with the advice and consent of the Senate. The 6 7 Under Secretary for Veterans Economic Opportunity and Transition shall be appointed without regard to political 8 9 affiliation or activity and solely on the basis of dem-10 onstrated ability in—

11 "(1) information technology; and

"(2) the administration of programs within the
Veterans Economic Opportunity and Transition Administration or programs of similar content and
scope.

16 "(b) RESPONSIBILITIES.—The Under Secretary for
17 Veterans Economic Opportunity and Transition is the
18 head of, and is directly responsible to the Secretary for
19 the operations of, the Veterans Economic Opportunity and
20 Transition Administration.

21 "(c) VACANCIES.—(1) Whenever a vacancy in the po-22 sition of Under Secretary for Veterans Economic Oppor-23 tunity and Transition occurs or is anticipated, the Sec-24 retary shall establish a commission to recommend individ-25 uals to the President for appointment to the position.

"(2) A commission established under this subsection
 shall be composed of the following members appointed by
 the Secretary:

4 "(A) Three persons representing education and
5 training, vocational rehabilitation, employment, real
6 estate, mortgage finance and related industries, and
7 survivor benefits activities affected by the Veterans
8 Economic Opportunity and Transition Administra9 tion.

10 "(B) Two persons representing veterans served
11 by the Veterans Economic Opportunity and Transi12 tion Administration.

13 "(C) Two persons who have experience in the 14 management of private sector benefits programs of 15 similar content and scope to the economic oppor-16 tunity and transition programs of the Department. 17 "(D) The Deputy Secretary of Veterans Affairs. 18 "(E) The chairman of the Veterans' Advisory 19 Committee on Education formed under section 3692 20 of this title.

"(F) One person who has held the position of
Under Secretary for Veterans Economic Opportunity
and Transition, if the Secretary determines that it
is desirable for such person to be a member of the
commission.

1 "(3) A commission established under this subsection 2 shall recommend at least three individuals for appoint-3 ment to the position of Under Secretary for Veterans Eco-4 nomic Opportunity and Transition. The commission shall 5 submit all recommendations to the Secretary. The Secretary shall forward the recommendations to the President 6 7 and the Committees on Veterans' Affairs of the Senate 8 and House of Representatives with any comments the Sec-9 retary considers appropriate. Thereafter, the President 10 may request the commission to recommend additional in-11 dividuals for appointment.

12 "(4) The Assistant Secretary or Deputy Assistant 13 Secretary of Veterans Affairs who performs personnel 14 management and labor relations functions shall serve as 15 the executive secretary of a commission established under 16 this subsection.".

17 (2) CLERICAL AMENDMENT.—The table of sec18 tions at the beginning of such chapter is amended
19 by inserting after the item relating to section 306
20 the following new item:

"306A. Under Secretary for Veterans Economic Opportunity and Transition.".

21 (b) CONFORMING AMENDMENTS.—Title 38, United
22 States Code, is further amended—

23 (1) in section 306(c)(2), by striking subpara24 graphs (A) and (E) and redesignating subpara-

| 1  | graphs (B), (C), (D), and (F), as subparagraphs (A)  |
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| 2  | through (D), respectively;                           |
| 3  | (2) in section $317(d)(2)$ , by inserting after      |
| 4  | "Under Secretary for Benefits," the following: "the  |
| 5  | Under Secretary for Veterans Economic Opportunity    |
| 6  | and Transition,";                                    |
| 7  | (3) in section $318(d)(2)$ , by inserting after      |
| 8  | "Under Secretary for Benefits," the following: "the  |
| 9  | Under Secretary for Veterans Economic Opportunity    |
| 10 | and Transition,";                                    |
| 11 | (4) in section $516(e)(2)(C)$ , by striking "Health  |
| 12 | and the Under Secretary for Benefits" and inserting  |
| 13 | "Health, the Under Secretary for Benefits, and the   |
| 14 | Under Secretary for Veterans Economic Opportunity    |
| 15 | and Transition'';                                    |
| 16 | (5) in section $541(a)(2)(B)$ , by striking "Health  |
| 17 | and the Under Secretary for Benefits" and inserting  |
| 18 | "Health, the Under Secretary for Benefits, and the   |
| 19 | Under Secretary for Veterans Economic Opportunity    |
| 20 | and Transition";                                     |
| 21 | (6) in section $542(a)(2)(B)(iii)$ , by striking     |
| 22 | "Health and the Under Secretary for Benefits" and    |
| 23 | inserting "Health, the Under Secretary for Benefits, |
| 24 | and the Under Secretary for Veterans Economic Op-    |
| 25 | portunity and Transition";                           |

| 1  | (7) in section $544(a)(2)(B)(vi)$ , by striking            |
|----|--|
| 2  | "Health and the Under Secretary for Benefits" and          |
| 3  | inserting "Health, the Under Secretary for Benefits,       |
| 4  | and the Under Secretary for Veterans Economic Op-          |
| 5  | portunity and Transition";                                 |
| 6  | (8) in section $709(c)(2)(A)$ , by inserting after         |
| 7  | "Under Secretary for Benefits," the following: "the        |
| 8  | Under Secretary for Veterans Economic Opportunity          |
| 9  | and Transition,";  |
| 10 | (9) in section $7701(a)$ , by inserting after "as-         |
| 11 | sistance" the following: ", other than assistance re-      |
| 12 | lated to Economic Opportunity and Transition,";            |
| 13 | and  |
| 14 | (10) in section 7703, by striking paragraphs $(2)$         |
| 15 | and $(3)$ and redesignating paragraphs $(4)$ and $(5)$ as  |
| 16 | paragraphs (2) and (3), respectively.                      |
| 17 | (c) Effective Date.—Section 306A of title 38,              |
| 18 | United States Code, as added by subsection (a), and the    |
| 19 | amendments made by this section, shall take effect on Oc-  |
| 20 | tober 1, 2020.   |
| 21 | SEC. 3. TRANSFER OF SERVICES.                              |
| 22 | (a) REPORT TO CONGRESS.—Not later than 180 days            |
| 23 | after the date of the enactment of this Act, the Secretary |
| 24 | of Veterans Affairs shall submit to the Committees' on     |
| 25 |  |

25 Veterans Affairs of the Senate and House of Representa-

tives a report on the progress toward establishing the Vet erans Economic Opportunity and Transition Administra tion, as established under section 8001 of title 38, United
 States Code, as added by section 4, and the transition of
 the provision of services to veterans by such Administra tion.

7 (b) CERTIFICATION.—The Secretary of Veterans Af-8 fairs may not transfer the function of providing any serv-9 ices to veterans to the Veterans Economic Opportunity and Transition Administration, as established under sec-10 tion 8001 of title 38, United States Code, as added by 11 12 section 4 until the Secretary submits to the Committees' 13 Veterans Affairs of the Senate and House of Representatives certification that— 14

(1) the transition of the provision of services to
such Administration will not negatively affect the
provision of such services to veterans;

18 (2) such services are ready to be transferred.

(c) DEADLINE FOR CERTIFICATION.—The Secretary
shall submit to the Committees' on Veterans Affairs of
the Senate and House of Representatives the certification
required by subsection (b)—

- (1) no earlier than April 1, 2020; and
- (2) no later than September 1, 2020.

(d) FAILURE TO CERTIFY.—If the Secretary fails to
 submit the certification required by subsection (b) by the
 date specified in subsection (c)(2), the Secretary shall sub mit to the Committees on Veterans' Affairs of the Senate
 and House of Representatives a report that includes—

- 6 (1) the reason why the certification was not7 made by such date; and
- 8 (2) the estimated date when the certification9 will be made.

Amend the title so as to read: "A bill to amend title 38, United States Code, to establish in the Department of Veterans Affairs the Veterans Economic Opportunity and Transition Administration, and for other purposes.".

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