..... (Original Signature of Member)

115TH CONGRESS 1ST SESSION



To amend the National Institute of Standards and Technology Act to implement a framework, assessment, and audits for improving United States cybersecurity.

### IN THE HOUSE OF REPRESENTATIVES

Mr. ABRAHAM introduced the following bill; which was referred to the Committee on \_\_\_\_\_

## A BILL

- To amend the National Institute of Standards and Technology Act to implement a framework, assessment, and audits for improving United States cybersecurity.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "NIST Cybersecurity
- 5 Framework, Assessment, and Auditing Act of 2017".

 $\mathbf{2}$ 

## 1 SEC. 2. NIST MISSION TO ADDRESS CYBERSECURITY 2 THREATS.

3 Section 20(a)(1) of the National Institute of Standards and Technology Act (15 U.S.C. 278g-3(a)(1)) is 4 5 amended by inserting ", emphasizing the principle that expanding cybersecurity threats require engineering security 6 7 from the beginning of an information system's life cycle, 8 building more trustworthy and secure components and 9 systems from the start, and applying well-defined security design principles throughout" before the semicolon. 10

# 11SEC. 3. IMPLEMENTATION OF CYBERSECURITY FRAME-12WORK.

13 The National Institute of Standards and Technology
14 Act (15 U.S.C. 271 et seq.) is amended by inserting after
15 section 20 the following:

## 16 "SEC. 20A. FRAMEWORK FOR IMPROVING CRITICAL INFRA-

17

#### STRUCTURE CYBERSECURITY.

18 "(a) Implementation by Federal Agencies.—

19 "(1) IN GENERAL.—The Institute shall promote 20 the implementation by Federal agencies of the 21 Framework for Improving Critical Infrastructure 22 Cybersecurity (in this section and section 20B re-23 ferred to as the 'Framework') by providing to the 24 Office of Management and Budget, the Office of 25 Science and Technology Policy, and all other Federal 26 agencies, not later than 6 months after the date of

1	enactment of the NIST Cybersecurity Framework,
2	Assessment, and Auditing Act of 2017, guidance
3	that Federal agencies may use to incorporate the
4	Framework into their information security risk man-
5	agement efforts, including practices related to com-
6	pliance with chapter 35 of title 44, United States
7	Code, and any other applicable Federal law.
8	"(2) GUIDANCE.—The guidance required under
9	paragraph (1) shall—
10	"(A) describe how the Framework aligns
11	with or augments existing agency practices re-
12	lated to compliance with chapter 35 of title 44,
13	United States Code, and any other applicable
14	Federal law;
15	"(B) identify any areas of conflict or over-
16	lap between the Framework and existing
17	cybersecurity requirements, including gap areas
18	where additional policies, standards, guidelines,
19	or programs may be needed to encourage Fed-
20	eral agencies to use the Framework and im-
21	prove the ability of Federal agencies to manage
22	cybersecurity risk;
23	"(C) include a template for Federal agen-
24	cies on how to use the Framework, and rec-
25	ommend procedures for streamlining and har-

monizing existing and future cybersecurity-re-1 2 lated requirements, in support of the goal of 3 using the Framework to supplant Federal agen-4 cy practices in compliance with chapter 35 of 5 title 44, United States Code; 6 "(D) recommend other procedures for com-7 pliance with cybersecurity reporting, oversight, 8 and policy review and creation requirements 9 under such chapter 35 and any other applicable 10 Federal law; and 11 "(E) be updated, as the Institute considers 12 necessary, to reflect what the Institute learns 13 from ongoing research, the audits conducted 14 pursuant to section 20B(b), the information 15 compiled by the Federal working group estab-16 lished pursuant to paragraph (3), the informa-17 tion compiled by the public-private working 18 group established pursuant to subsection (b)(1), 19 the annual reports published pursuant to para-20 graph (4), and the annual reports published 21 pursuant to subsection (b)(2). 22 "(3) FEDERAL WORKING GROUP.—Not later 23 than 3 months after the date of enactment of the

NIST Cybersecurity Framework, Assessment, and

Auditing Act of 2017, the Institute shall establish

24

 $\mathbf{5}$ 

and chair a working group (in this section referred
 to as the 'Federal working group'), including rep resentatives of the Office of Science and Technology
 Policy and other appropriate Federal agencies, which
 shall—

6 "(A) not later than 6 months after the 7 date of enactment of the NIST Cybersecurity 8 Framework, Assessment, and Auditing Act of 9 2017, develop outcome-based and quantifiable 10 metrics, in coordination with the public-private 11 working group established pursuant to sub-12 section (b), to help Federal agencies in their 13 analysis and assessment of the effectiveness of 14 the Framework in protecting their information 15 and information systems;

16 "(B) update such metrics as the Federal17 working group considers necessary;

18 "(C) compile information from Federal
19 agencies on their use of the Framework and the
20 results of the analysis and assessment described
21 in subparagraph (A); and

22 "(D) assist the Office of Science and Tech23 nology Policy in publishing the annual report
24 required under paragraph (4).

1	"(4) REPORT.—The Office of Science and
2	Technology Policy shall develop and make publicly
3	available an annual report on agency adoption rates
4	and the effectiveness of the Framework. In pre-
5	paring such report, the Office shall use the informa-
6	tion compiled by the Federal working group pursu-
7	ant to paragraph $(3)(C)$ .
8	"(b) Implementation by Private Entities.—
9	"(1) PUBLIC-PRIVATE WORKING GROUP.—Not
10	later than 6 months after the date of enactment of
11	the NIST Cybersecurity Framework, Assessment,
12	and Auditing Act of 2017, the Institute shall, in co-
13	ordination with industry stakeholders, establish a
14	working group (in this section referred to as the
15	'public-private working group') which shall—
16	"(A) not later than 1 year after the date
17	of enactment of the NIST Cybersecurity
18	Framework, Assessment, and Auditing Act of
19	2017, develop specific Framework implementa-
20	tion models and measurement tools that private
21	entities can use to adopt the Framework;
22	"(B) not later than 1 year after the date
23	of enactment of the NIST Cybersecurity
24	Framework, Assessment, and Auditing Act of
25	2017, develop, in coordination with the Federal

1	working group, industry-led, consensus and out-
2	come-based metrics that quantify the effective-
3	ness and benefits of the Framework to enable
4	private entities to voluntarily analyze and as-
5	sess their individual corporate cybersecurity
6	risks;
7	"(C) update the models and tools devel-
8	oped pursuant to subparagraph (A) and the
9	metrics developed pursuant to subparagraph
10	(B), as the public-private working group con-
11	siders necessary;
12	"(D) compile information, derived from the
13	metrics developed pursuant to subparagraph
14	(B), voluntarily submitted by private entities on
15	their use of the Framework and on the effec-
16	tiveness and benefits of such use;
17	"(E) analyze the information compiled
18	pursuant to subparagraph (D) and provide such
19	information and analysis to—
20	"(i) the Institute, for the purpose of
21	enabling the Institute to make improve-
22	ments to the Framework; and
23	"(ii) private entities, for the purpose
24	of providing such entities with a greater

understanding of the benefits of the

1	Framework to enable them to use the
2	Framework more effectively to improve
3	their cybersecurity; and
4	"(F) assist the Office of Science and Tech-
5	nology Policy in publishing the annual report
6	required under paragraph (2).
7	"(2) REPORT.—The Office of Science and
8	Technology Policy shall develop and make publicly
9	available an annual report on industry adoption
10	rates and the effectiveness of the Framework. In
11	preparing such report, the Office shall use informa-
12	tion compiled by the public-private working group
13	pursuant to paragraph $(1)(D)$ .
13 14	pursuant to paragraph (1)(D). <b>"SEC. 20B. CYBERSECURITY AUDITS.</b>
14	<b>"SEC. 20B. CYBERSECURITY AUDITS.</b>
14 15	"SEC. 20B. CYBERSECURITY AUDITS. "(a) INITIAL ASSESSMENT.—
14 15 16	"SEC. 20B. CYBERSECURITY AUDITS. "(a) INITIAL ASSESSMENT.— "(1) REQUIREMENT.—Not later than 6 months
14 15 16 17	"SEC. 20B. CYBERSECURITY AUDITS. "(a) INITIAL ASSESSMENT.— "(1) REQUIREMENT.—Not later than 6 months after the date of enactment of the NIST
14 15 16 17 18	"SEC. 20B. CYBERSECURITY AUDITS. "(a) INITIAL ASSESSMENT.— "(1) REQUIREMENT.—Not later than 6 months after the date of enactment of the NIST Cybersecurity Framework, Assessment, and Auditing
14 15 16 17 18 19	<ul> <li>"SEC. 20B. CYBERSECURITY AUDITS.</li> <li>"(a) INITIAL ASSESSMENT.—</li> <li>"(1) REQUIREMENT.—Not later than 6 months after the date of enactment of the NIST Cybersecurity Framework, Assessment, and Auditing Act of 2017, the Institute shall complete an initial</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>"SEC. 20B. CYBERSECURITY AUDITS.</li> <li>"(a) INITIAL ASSESSMENT.—</li> <li>"(1) REQUIREMENT.—Not later than 6 months after the date of enactment of the NIST Cybersecurity Framework, Assessment, and Auditing Act of 2017, the Institute shall complete an initial assessment of the cybersecurity preparedness of the</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	"SEC. 20B. CYBERSECURITY AUDITS. "(a) INITIAL ASSESSMENT.— "(1) REQUIREMENT.—Not later than 6 months after the date of enactment of the NIST Cybersecurity Framework, Assessment, and Auditing Act of 2017, the Institute shall complete an initial assessment of the cybersecurity preparedness of the agencies described in paragraph (2). Such assess-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	"SEC. 20B. CYBERSECURITY AUDITS. "(a) INITIAL ASSESSMENT.— "(1) REQUIREMENT.—Not later than 6 months after the date of enactment of the NIST Cybersecurity Framework, Assessment, and Auditing Act of 2017, the Institute shall complete an initial assessment of the cybersecurity preparedness of the agencies described in paragraph (2). Such assess- ment shall be based on information security stand-

1 "(2) AGENCIES.—The agencies referred to in 2 paragraph (1) are the agencies referred to in section 3 901(b) of title 31, United States Code, and any 4 other agency that has reported a major incident (as 5 defined in the Office of Management and Budget 6 Memorandum—16—03, published on October 30, 7 2015, or any successor document). 8 "(3) NATIONAL SECURITY SYSTEMS.—The re-9 quirement under paragraph (1) shall not apply to 10 national security systems (as defined in section 11 3552(b) of title 44, United States Code). 12 "(b) AUDITS.— 13 "(1) REQUIREMENT.—Not later than 6 months of after the date enactment of the NIST Cybersecurity Framework, Assessment, and Auditing

14 15 16 Act of 2017, the Institute shall initiate an individual 17 cybersecurity audit of each agency described in sub-18 section (a)(2), to assess the extent to which the 19 agency is meeting the information security standards 20 developed under section 20.

"(2) RELATION TO FRAMEWORK.—Audits con-21 22 ducted under this subsection shall—

23 "(A) to the extent applicable and available, 24 be informed by the report on agency adoption

1	rates and the effectiveness of the Framework
2	described in section $20A(a)(4)$ ; and
3	"(B) if the agency is required by law or ex-
4	ecutive order to adopt the Framework, be based
5	on the guidance described in section $20A(a)(2)$
6	and metrics developed under section
7	20A(a)(3)(A).
8	"(3) Schedule.—The Institute shall establish
9	a schedule for completion of audits under this sub-
10	section to ensure that—
11	"(A) audits of agencies whose information
12	security risk is high, based on the assessment
13	conducted under subsection (a), are completed
14	not later than 1 year after the date of enact-
15	ment of the NIST Cybersecurity Framework,
16	Assessment, and Auditing Act of 2017, and are
17	audited annually thereafter; and
18	"(B) audits of all other agencies described
19	in subsection $(a)(2)$ are completed not later
20	than 2 years after the date of enactment of the
21	NIST Cybersecurity Framework, Assessment,
22	and Auditing Act of 2017, and are audited bi-
23	ennially thereafter.

1	"(4) REPORT.—A report of each audit con-
2	ducted under this subsection shall be transmitted by
3	the Institute to—
4	"(A) the Office of Management and Budg-
5	et;
6	"(B) the Office of Science and Technology
7	Policy;
8	"(C) the Government Accountability Of-
9	fice;
10	"(D) the agency being audited;
11	"(E) the Inspector General of such agency,
12	if there is one; and
13	"(F) Congress, including the Committee on
14	Science, Space, and Technology of the House of
15	Representatives and the Committee on Com-
16	merce, Science, and Transportation of the Sen-
17	ate.".