

AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 2591
OFFERED BY MR. LARSEN OF WASHINGTON

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Mental Health in Avia-
3 tion Act of 2025”.

4 SEC. 2. REGULATIONS FOR INDIVIDUALS CARRYING OUT
5 AVIATION ACTIVITIES.

6 (a) IN GENERAL.—Not later than 2 years after the
7 date of enactment of this Act, the Administrator of the
8 Federal Aviation Administration shall update regulations,
9 including in part 67 of title 14 of Code of Federal Regula-
10 tions, as appropriate, to encourage individuals to—

11 (1) seek help for mental health conditions or
12 symptoms of mental health conditions; and

13 (2) disclose conditions or symptoms described
14 in paragraph (1).

15 (b) CONSULTATION; REPORT REQUIREMENTS.—Sec-
16 tion 411(d) of the FAA Reauthorization Act of 2024 (49
17 U.S.C. 44703 note(d)) is amended—

18 (1) in paragraph (4)—

1 (A) in subparagraph (A) by striking “and”
2 at the end;

3 (B) in subparagraph (B) by striking “and”
4 at the end;

5 (C) in subparagraph (C) by striking the
6 period at the end and inserting a semicolon;
7 and

8 (D) by adding at the end the following:

9 “(D) a review and evaluation of any rec-
10 ommendations reached by the National Trans-
11 portation Safety Board related to aviation
12 workforce mental health; and

13 “(E) a description of relevant clinical stud-
14 ies, research, diagnostic manuals, and protocols
15 used by the licensed professionals as of the date
16 of enactment of this Act.”; and

17 (2) by adding at the end the following:

18 “(5) CONSULTATION.—In carrying out this sub-
19 section, the task group shall consult with relevant
20 stakeholders from the aviation and medical commu-
21 nities, as necessary, including—

22 “(A) the certified exclusive bargaining rep-
23 resentatives of air traffic controllers of the Ad-
24 ministration certified under section 7111 of
25 title 5, United States Code;

1 “(B) organizations representing certified
2 collective bargaining representatives of airline
3 pilots;

4 “(C) aviation medical examiners, as de-
5 scribed in section 183.21 of title 14, Code of
6 Federal Regulations; and

7 “(D) any other stakeholder determined rel-
8 evant by the task group, including any stake-
9 holders described in paragraph (3)(B).”.

10 (c) IMPLEMENTATION.—

11 (1) IN GENERAL.—Not later than 180 days
12 after the submission of the report required under
13 section 411(f) of the FAA Reauthorization Act of
14 2024 (49 U.S.C. 44703 note), the Administrator
15 shall take such actions as are necessary to imple-
16 ment the mental health-related recommendations of
17 such report.

18 (2) JUSTIFICATION.—If the Administrator de-
19 cides not to implement any of the recommendations
20 described in paragraph (1), the Administrator shall
21 submit to the appropriate committees of Congress
22 the justification for such decision.

1 **SEC. 3. ANNUAL REVIEW OF MENTAL HEALTH SPECIAL**
2 **ISSUANCE PROCESS.**

3 The Administrator shall conduct an annual review,
4 and update, as appropriate, the applicable regulations,
5 policies, orders, and guidance on mental health-related
6 special issuance for pilots and air traffic controllers to—

7 (1) reclassify and approve additional medica-
8 tions that may be safely prescribed to airmen to
9 treat mental health conditions;

10 (2) improve mental health knowledge and train-
11 ing for aviation medical examiners;

12 (3) if the Administrator determines appropriate,
13 delegate additional authority to aviation medical ex-
14 aminers consistent with the recommendation of the
15 Mental Health Aviation Rulemaking Committee de-
16 scribed in section 5; and

17 (4) improve the special issuance process for pi-
18 lots and air traffic controllers.

19 **SEC. 4. AUTHORIZATION OF APPROPRIATION FOR ADDI-**
20 **TIONAL AVIATION MEDICAL EXAMINERS.**

21 Of the amounts made available pursuant to section
22 106(k)(1) of title 49, United States Code, the Adminis-
23 trator shall set aside \$13,740,000 for each of fiscal years
24 2026 through 2028 to—

25 (1) recruit, select, train, and delegate the nec-
26 essary authorities to additional aviation medical ex-

1 aminers and human intervention motivation study
2 aviation medical examiners, including those who are
3 psychiatrists;

4 (2) expand capacity to provide oversight of
5 aviation medical examiners and clear the backlog of
6 special issuance requests and cases awaiting review
7 at the Office of Aerospace Medicine; and

8 (3) support any other related activities, as the
9 Administrator determines appropriate.

10 **SEC. 5. IMPLEMENTATION OF AVIATION RULEMAKING**
11 **COMMITTEE RECOMMENDATIONS.**

12 (a) IN GENERAL.—Not later than 2 years after the
13 date of enactment of this Act, the Administrator shall im-
14 plement, to the greatest extent practicable, the rec-
15 ommendations of the Mental Health and Aviation Medical
16 Clearances Aviation Rulemaking Committee which were
17 submitted to the Administrator on April 1, 2024.

18 (b) CONSULTATION.—In carrying out subsection (a),
19 the Administrator shall consult with the parties described
20 in section 411(d)(5) of the FAA Reauthorization Act of
21 2024 (as added by this Act).

22 (c) JUSTIFICATION.—If the Administrator decides
23 not to implement any of the recommendations described
24 in subsection (a), the Administrator shall submit to the

1 appropriate committees of Congress the justification for
2 such decision.

3 **SEC. 6. PUBLIC INFORMATION CAMPAIGN.**

4 (a) IN GENERAL.—Of the amounts made available
5 under section 106(k)(1) of title 49, United States Code,
6 the Administrator shall set aside \$1,500,000 for each of
7 fiscal years 2026 through 2028 for a public information
8 campaign or similar public education efforts to
9 destigmatize individuals in (or interested in joining) the
10 aviation industry who seek mental health care, to broaden
11 awareness of available supportive services, and establish
12 trust with pilots and air traffic controllers.

13 (b) REPORT.—Not later than 1 year after the Admin-
14 istrator creates the public information campaign described
15 in subsection (a), the Administrator shall submit to appro-
16 priate committees of Congress a report describing the ac-
17 tions taken to develop such campaign and the plans for
18 implementation.

19 **SEC. 7. DEFINITIONS.**

20 In this Act:

21 (1) APPROPRIATE COMMITTEES OF CON-
22 GRESS.—The term “appropriate committees of Con-
23 gress” means—

1 (A) the Committee on Transportation and
2 Infrastructure of the House of Representatives;
3 and

4 (B) the Committee on Commerce, Science,
5 and Transportation of the Senate.

6 (2) SPECIAL ISSUANCE.—The term “special
7 issuance” has the meaning given the term in section
8 67.401 of title 14, Code of Federal Regulations.

