

.....  
(Original Signature of Member)

119TH CONGRESS  
1ST SESSION

**H. R.** \_\_\_\_\_

To authorize additional district judges for the district courts and convert temporary judgeships.

\_\_\_\_\_  
IN THE HOUSE OF REPRESENTATIVES

Mr. ISSA introduced the following bill; which was referred to the Committee on \_\_\_\_\_

\_\_\_\_\_  
**A BILL**

To authorize additional district judges for the district courts and convert temporary judgeships.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Judicial Understaffing  
5 Delays Getting Emergencies Solved Act of 2025” or the  
6 “JUDGES Act of 2025”.

7 **SEC. 2. FINDINGS.**

8 Congress finds the following:

1           (1) Article III of the Constitution of the United  
2 States gives Congress the power to establish judge-  
3 ships in the district courts of the United States.

4           (2) Congress has not created a new district  
5 court judgeship since 2003 and has not enacted  
6 comprehensive judgeship legislation since 1990.

7           (3) This represents the longest period of time  
8 since district courts of the United States were estab-  
9 lished in 1789 that Congress has not authorized any  
10 new permanent district court judgeships.

11           (4) By the end of fiscal year 2022, filings in the  
12 district courts of the United States had increased by  
13 30 percent since the last comprehensive judgeship  
14 legislation.

15           (5) As of March 31, 2023, there were 686,797  
16 pending cases in the district courts of the United  
17 States, with an average of 491 weighted case filings  
18 per judgeship over a 12-month period.

19           (6) To deal with increased filings in the district  
20 courts of the United States, the Judicial Conference  
21 of the United States requested the creation of 66  
22 new district court judgeships in its 2023 report.

23 **SEC. 3. ADDITIONAL DISTRICT JUDGES FOR THE DISTRICT**  
24 **COURTS.**

25 (a) **ADDITIONAL JUDGESHIPS.—**

1 (1) 2025.—

2 (A) IN GENERAL.—The President shall ap-  
3 point, by and with the advice and consent of the  
4 Senate—

5 (i) 1 additional district judge for the  
6 central district of California;

7 (ii) 1 additional district judge for the  
8 eastern district of California;

9 (iii) 1 additional district judge for the  
10 northern district of California;

11 (iv) 1 additional district judge for the  
12 district of Delaware;

13 (v) 1 additional district judge for the  
14 middle district of Florida;

15 (vi) 1 additional district judge for the  
16 southern district of Indiana;

17 (vii) 1 additional district judge for the  
18 northern district of Iowa;

19 (viii) 1 additional district judge for  
20 the district of New Jersey;

21 (ix) 1 additional district judge for the  
22 southern district of New York;

23 (x) 1 additional district judge for the  
24 eastern district of Texas; and

1 (xi) 1 additional district judge for the  
2 southern district of Texas.

3 (B) TABLES.—The table contained in sec-  
4 tion 133(a) of title 28, United States Code, is  
5 amended—

6 (i) by striking the items relating to  
7 California and inserting the following:

“California:	
Northern .....	15
Eastern .....	7
Central .....	28
Southern .....	13”;

8 (ii) by striking the item relating to  
9 Delaware and inserting the following:

“Delaware .....	5”;
-----------------	-----

10 (iii) by striking the items relating to  
11 Florida and inserting the following:

“Florida:	
Northern .....	4
Middle .....	16
Southern .....	17”;

12 (iv) by striking the items relating to  
13 Indiana and inserting the following:

“Indiana:	
Northern .....	5
Southern .....	6”;

14 (v) by striking the items relating to  
15 Iowa and inserting the following:

“Iowa:	
Northern .....	3
Southern .....	3”;

1 (vi) by striking the item relating to  
2 New Jersey and inserting the following:

“New Jersey ..... 18”;

3 (vii) by striking the items relating to  
4 New York and inserting the following:

“New York:  
Northern ..... 5  
Southern ..... 29  
Eastern ..... 15  
Western ..... 4”; and

5 (viii) by striking the items relating to  
6 Texas and inserting the following:

“Texas:  
Northern ..... 12  
Southern ..... 20  
Eastern ..... 8  
Western ..... 13”.

7 (C) EFFECTIVE DATE.—This paragraph  
8 shall take effect on the date of the enactment  
9 of this Act.

10 (2) 2027.—

11 (A) IN GENERAL.—The President shall ap-  
12 point, by and with the advice and consent of the  
13 Senate—

14 (i) 1 additional district judge for the  
15 district of Arizona;

16 (ii) 2 additional district judges for the  
17 central district of California;

1 (iii) 1 additional district judge for the  
2 eastern district of California;

3 (iv) 1 additional district judge for the  
4 northern district of California;

5 (v) 1 additional district judge for the  
6 middle district of Florida;

7 (vi) 1 additional district judge for the  
8 southern district of Florida;

9 (vii) 1 additional district judge for the  
10 northern district of Georgia;

11 (viii) 1 additional district judge for  
12 the district of Idaho;

13 (ix) 1 additional district judge for the  
14 northern district of Texas; and

15 (x) 1 additional district judge for the  
16 southern district of Texas.

17 (B) TABLES.—The table contained in sec-  
18 tion 133(a) of title 28, United States Code, as  
19 amended by paragraph (1) of this subsection, is  
20 amended—

21 (i) by striking the item relating to Ar-  
22 izona and inserting the following:

“Arizona ..... 13”;

23 (ii) by striking the items relating to  
24 California and inserting the following:

“California:

Northern .....	16
Eastern .....	8
Central .....	30
Southern .....	13”;

1 (iii) by striking the items relating to  
 2 Florida and inserting the following:

“Florida:

Northern .....	4
Middle .....	17
Southern .....	18”;

3 (iv) by striking the items relating to  
 4 Georgia and inserting the following:

“Georgia:

Northern .....	12
Middle .....	4
Southern .....	3”;

5 (v) by striking the item relating to  
 6 Idaho and inserting the following:

“Idaho ..... 3”;

7 (vi) by striking the items relating to  
 8 Texas and inserting the following:

“Texas:

Northern .....	13
Southern .....	21
Eastern .....	8
Western .....	13”.

9 (C) EFFECTIVE DATE.—This paragraph  
 10 shall take effect on January 21, 2027.

11 (3) 2029.—

1 (A) IN GENERAL.—The President shall ap-  
2 point, by and with the advice and consent of the  
3 Senate—

4 (i) 1 additional district judge for the  
5 central district of California;

6 (ii) 1 additional district judge for the  
7 eastern district of California;

8 (iii) 1 additional district judge for the  
9 northern district of California;

10 (iv) 1 additional district judge for the  
11 district of Colorado;

12 (v) 1 additional district judge for the  
13 district of Delaware;

14 (vi) 1 additional district judge for the  
15 district of Nebraska;

16 (vii) 1 additional district judge for the  
17 eastern district of New York;

18 (viii) 1 additional district judge for  
19 the northern district of Oklahoma;

20 (ix) 1 additional district judge for the  
21 eastern district of Texas;

22 (x) 1 additional district judge for the  
23 southern district of Texas; and

24 (xi) 1 additional district judge for the  
25 western district of Texas.

1 (B) TABLES.—The table contained in sec-  
2 tion 133(a) of title 28, United States Code, as  
3 amended by paragraph (2) of this subsection, is  
4 amended—

5 (i) by striking the items relating to  
6 California and inserting the following:

“California:	
Northern .....	17
Eastern .....	9
Central .....	31
Southern .....	13”;

7 (ii) by striking the item relating to  
8 Colorado and inserting the following:

“Colorado .....	8”;
-----------------	-----

9 (iii) by striking the item relating to  
10 Delaware and inserting the following:

“Delaware .....	6”;
-----------------	-----

11 (iv) by striking the item relating to  
12 Nebraska and inserting the following:

“Nebraska .....	4”;
-----------------	-----

13 (v) by striking the items relating to  
14 New York and inserting the following:

“New York:	
Northern .....	5
Southern .....	29
Eastern .....	16
Western .....	4”;

15 (vi) by striking the items relating to  
16 Oklahoma and inserting the following:

“Oklahoma:  
Northern ..... 4  
Eastern ..... 1  
Western ..... 6  
Northern, Eastern, and Western ..... 1”; and

1 (vii) by striking the items relating to  
2 Texas and inserting the following:

“Texas:  
Northern ..... 13  
Southern ..... 22  
Eastern ..... 9  
Western ..... 14”.

3 (C) EFFECTIVE DATE.—This paragraph  
4 shall take effect on January 21, 2029.

5 (4) 2031.—

6 (A) IN GENERAL.—The President shall ap-  
7 point, by and with the advice and consent of the  
8 Senate—

9 (i) 1 additional district judge for the  
10 district of Arizona;

11 (ii) 1 additional district judge for the  
12 central district of California;

13 (iii) 1 additional district judge for the  
14 eastern district of California;

15 (iv) 1 additional district judge for the  
16 northern district of California;

17 (v) 1 additional district judge for the  
18 southern district of California;

19 (vi) 1 additional district judge for the  
20 middle district of Florida;

1 (vii) 1 additional district judge for the  
2 southern district of Florida;

3 (viii) 1 additional district judge for  
4 the district of New Jersey;

5 (ix) 1 additional district judge for the  
6 western district of New York; and

7 (x) 2 additional district judges for the  
8 western district of Texas.

9 (B) TABLES.—The table contained in sec-  
10 tion 133(a) of title 28, United States Code, as  
11 amended by paragraph (3) of this subsection, is  
12 amended—

13 (i) by striking the item relating to Ar-  
14 izona and inserting the following:

“Arizona ..... 14”;

15 (ii) by striking the items relating to  
16 California and inserting the following:

“California:  
Northern ..... 18  
Eastern ..... 10  
Central ..... 32  
Southern ..... 14”;

17 (iii) by striking the items relating to  
18 Florida and inserting the following:

“Florida:  
Northern ..... 4  
Middle ..... 18  
Southern ..... 19”;

1 (iv) by striking the item relating to  
2 New Jersey and inserting the following:

“New Jersey ..... 19”;

3 (v) by striking the items relating to  
4 New York and inserting the following:

“New York:  
Northern ..... 5  
Southern ..... 29  
Eastern ..... 16  
Western ..... 5”; and

5 (vi) by striking the items relating to  
6 Texas and inserting the following:

“Texas:  
Northern ..... 13  
Southern ..... 22  
Eastern ..... 9  
Western ..... 16”.

7 (C) EFFECTIVE DATE.—This paragraph  
8 shall take effect on January 21, 2031.

9 (5) 2033.—

10 (A) IN GENERAL.—The President shall ap-  
11 point, by and with the advice and consent of the  
12 Senate—

13 (i) 2 additional district judges for the  
14 central district of California;

15 (ii) 1 additional district judge for the  
16 northern district of California;

17 (iii) 1 additional district judge for the  
18 district of Colorado;

1 (iv) 1 additional district judge for the  
2 middle district of Florida;

3 (v) 1 additional district judge for the  
4 northern district of Florida;

5 (vi) 1 additional district judge for the  
6 northern district of Georgia;

7 (vii) 1 additional district judge for the  
8 southern district of New York;

9 (viii) 1 additional district judge for  
10 the eastern district of Oklahoma;

11 (ix) 1 additional district judge for the  
12 southern district of Texas; and

13 (x) 1 additional district judge for the  
14 western district of Texas.

15 (B) TABLES.—The table contained in sec-  
16 tion 133(a) of title 28, United States Code, as  
17 amended by paragraph (4) of this subsection, is  
18 amended—

19 (i) by striking the items relating to  
20 California and inserting the following:

“California:	
Northern .....	19
Eastern .....	10
Central .....	34
Southern .....	14”;

21 (ii) by striking the item relating to  
22 Colorado and inserting the following:

“Colorado .....	9”;
-----------------	-----

1 (iii) by striking the items relating to  
2 Florida and inserting the following:

“Florida:	
Northern .....	5
Middle .....	19
Southern .....	19”;

3 (iv) by striking the items relating to  
4 Georgia and inserting the following:

“Georgia:	
Northern .....	13
Middle .....	4
Southern .....	3”;

5 (v) by striking the items relating to  
6 New York and inserting the following:

“New York:	
Northern .....	5
Southern .....	30
Eastern .....	16
Western .....	5”;

7 (vi) by striking the items relating to  
8 Oklahoma and inserting the following:

“Oklahoma:	
Northern .....	4
Eastern .....	2
Western .....	6
Northern, Eastern, and Western .....	1”;

9 (vii) by striking the items relating to  
10 Texas and inserting the following:

“Texas:	
Northern .....	13
Southern .....	23
Eastern .....	9
Western .....	17”.

11 (C) EFFECTIVE DATE.—This paragraph  
12 shall take effect on January 21, 2033.

1 (6) 2035.—

2 (A) IN GENERAL.—The President shall ap-  
3 point, by and with the advice and consent of the  
4 Senate—

5 (i) 2 additional district judges for the  
6 central district of California;

7 (ii) 1 additional district judge for the  
8 northern district of California;

9 (iii) 1 additional district judge for the  
10 southern district of California;

11 (iv) 1 additional district judge for the  
12 middle district of Florida;

13 (v) 1 additional district judge for the  
14 southern district of Florida;

15 (vi) 1 additional district judge for the  
16 district of New Jersey;

17 (vii) 1 additional district judge for the  
18 eastern district of New York; and

19 (viii) 2 additional district judges for  
20 the western district of Texas.

21 (B) TABLES.—The table contained in sec-  
22 tion 133(a) of title 28, United States Code, as  
23 amended by paragraph (5) of this subsection, is  
24 amended—

1 (i) by striking the items relating to  
2 California and inserting the following:

“California:

Northern .....	20
Eastern .....	10
Central .....	36
Southern .....	15”;

3 (ii) by striking the items relating to  
4 Florida and inserting the following:

“Florida:

Northern .....	5
Middle .....	20
Southern .....	20”;

5 (iii) by striking the item relating to  
6 New Jersey and inserting the following:

“New Jersey .....

20”;
------

7 (iv) by striking the items relating to  
8 New York and inserting the following:

“New York:

Northern .....	5
Southern .....	30
Eastern .....	17
Western .....	5”;

and

9 (v) by striking the items relating to  
10 Texas and inserting the following:

“Texas:

Northern .....	13
Southern .....	23
Eastern .....	9
Western .....	19”.

11 (C) EFFECTIVE DATE.—This paragraph  
12 shall take effect on January 21, 2035.

13 (b) TEMPORARY JUDGESHIP.—

1           (1) IN GENERAL.—The President shall appoint,  
2           by and with the advice and consent of the Senate,  
3           1 additional district judge for the eastern district of  
4           Oklahoma.

5           (2) VACANCIES NOT FILLED.—The first va-  
6           cancy in the office of district judge in each of the  
7           offices of district judge authorized by this sub-  
8           section, occurring 5 years or more after the con-  
9           firmation date of the judge named to fill the tem-  
10          porary district judgeship created in the applicable  
11          district by this subsection, shall not be filled.

12          (3) EFFECTIVE DATE.—This subsection shall  
13          take effect on the date of the enactment of this Act.

14          (c) AUTHORIZATION OF APPROPRIATIONS.—

15               (1) IN GENERAL.—There is authorized to be  
16               appropriated to carry out this section and the  
17               amendments made by this section—

18                       (A) for each of fiscal years 2025 and 2026,  
19                       \$12,965,330;

20                       (B) for each of fiscal years 2027 and  
21                       2028, \$23,152,375;

22                       (C) for each of fiscal years 2029 and 2030,  
23                       \$32,413,325;

24                       (D) for each of fiscal years 2031 and  
25                       2032, \$42,600,370;

1 (E) for each of fiscal years 2033 and  
2 2034, \$51,861,320; and

3 (F) for fiscal year 2035 and each fiscal  
4 year thereafter, \$61,122,270.

5 (2) INFLATION ADJUSTMENT.—For each fiscal  
6 year described in paragraph (1), the amount author-  
7 ized to be appropriated for such fiscal year shall be  
8 increased by the percentage by which—

9 (A) the Consumer Price Index for the pre-  
10 vious fiscal year, exceeds

11 (B) the Consumer Price Index for the fis-  
12 cal year preceding the fiscal year described in  
13 subparagraph (A).

14 (3) DEFINITION.—In this subsection, the term  
15 “Consumer Price Index” means the Consumer Price  
16 Index for All Urban Consumers (all items, United  
17 States city average), published by the Bureau of  
18 Labor Statistics of the Department of Labor.

19 **SEC. 4. ORGANIZATION OF TEXAS DISTRICT COURTS.**

20 Section 124(b)(2) of title 28, United States Code, is  
21 amended, in the matter preceding paragraph (3), by in-  
22 serting “and College Station” before the period at the end.

1 **SEC. 5. ORGANIZATION OF CALIFORNIA DISTRICT COURTS.**

2 Section 84(d) of title 28, United States Code, is  
3 amended by inserting “and El Centro” after “at San  
4 Diego”.

5 **SEC. 6. GAO REPORTS.**

6 (a) JUDICIAL CASELOADS.—Not later than 2 years  
7 after the date of enactment of this Act, the Comptroller  
8 General of the United States shall submit to the Com-  
9 mittee on the Judiciary of the Senate and the Committee  
10 on the Judiciary of the House of Representatives and  
11 make publicly available reports—

12 (1) evaluating—

13 (A) the accuracy and objectiveness of case-  
14 related workload measures and methodologies  
15 used by the Administrative Office of the United  
16 States Courts for district courts of the United  
17 States and courts of appeals of the United  
18 States;

19 (B) the impact of non-case-related activi-  
20 ties of judges of the district courts of the  
21 United States and courts of appeals of the  
22 United States on judicial caseloads; and

23 (C) the effectiveness and efficiency of the  
24 policies of the Administrative Office of the  
25 United States Courts regarding senior judges;  
26 and

1           (2) providing any recommendations of the  
2           Comptroller General with respect to the matters de-  
3           scribed in paragraph (1).

4           (b) DETENTION SPACE.—The Comptroller General of  
5           the United States shall submit to the Committee on the  
6           Judiciary of the Senate and the Committee on the Judici-  
7           ary of the House of Representatives a report on an assess-  
8           ment of—

9           (1) a determination of the needs of Federal  
10          agencies for detention space;

11          (2) efforts by Federal agencies to acquire de-  
12          tention space; and

13          (3) any challenges in determining and acquiring  
14          detention space.

15   **SEC. 7. PUBLIC ACCESSIBILITY OF THE ARTICLE III JUDGE-**  
16                           **SHIP RECOMMENDATIONS OF THE JUDICIAL**  
17                           **CONFERENCE OF THE UNITED STATES RE-**  
18                           **PORT.**

19          (a) IN GENERAL.—The Administrative Office of the  
20          United States Courts, in consultation with the Judicial  
21          Conference of the United States, shall make publicly avail-  
22          able on their website, free of charge, the biennial report  
23          entitled “Article III Judgeship Recommendations of the  
24          Judicial Conference of the United States”.

1           (b) CONTENTS.—The report described in subsection  
2 (a) should be released not less frequently than biennially  
3 and contain the summaries and all related appendixes sup-  
4 porting the judgeship recommendations of the Judicial  
5 Conference of the United States, including—

6           (1) the process used by the Judicial Conference  
7           in developing the recommendations;

8           (2) any caseload and methodology changes;

9           (3) judgeship surveys with recommendations;

10          and

11           (4) specific information about each court for  
12          which the Judicial Conference recommends addi-  
13          tional judgeships.

14          (c) SUBMISSION TO CONGRESS.—The Administrative  
15 Office of the United States Courts shall submit to the  
16 Committee on the Judiciary of the Senate and the Com-  
17 mittee on the Judiciary of the House of Representatives  
18 copies of the report described in subsection (a).