Amendment in the Nature of a Substitute to H.R. 6577 $\label{eq:offered} \text{Offered by } M \quad .$

Strike all that follows after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Real Courts, Rule of Law Act of 2022".
- 4 (b) TABLE OF CONTENTS.—The table of contents for
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Establishment and structure of the United States Immigration Courts.
 - Sec. 3. Employees.
 - Sec. 4. Budget and expenditures.
 - Sec. 5. Annual report.
 - Sec. 6. Application date; transitional provisions.
 - Sec. 7. Institutional transfer; continuity of proceedings.
 - Sec. 8. Review by the Judicial Conference; consultation requirements.
 - Sec. 9. Technical and conforming provisions.

6 SEC. 2. ESTABLISHMENT AND STRUCTURE OF THE UNITED

STATES IMMIGRATION COURTS.

- 8 The Immigration and Nationality Act is amended by
- 9 adding at the end the following:

"TITLE VI—UNITED STATES IMMIGRATION COURTS "Subtitle A—Organization and Jurisdiction

5 "SEC. 601. ESTABLISHMENT AND STRUCTURE.

6 "(a) Establishment.—

7 "(1) IN GENERAL.—There is established, under 8 article I of the Constitution of the United States, a 9 system of courts of record to be known as the 10 United States Immigration Courts (referred to in 11 this Act as the 'Immigration Courts'). Each such 12 court of record may be referred to as an 'immigra-13 tion court'. The Immigration Courts is not an agen-14 cy of, and shall be independent of, the executive 15 branch of the Government.

16 "(2) DIVISIONS.—The Immigration Courts shall
17 consist of an appellate division, a trial division, and
18 an administrative division.

"(3) COURT OFFICES.—The principal office of
the Immigration Courts shall be in the Washington,
DC, metropolitan area, but any immigration court
may sit at any place within the United States.

23 "(4) COURT SEAL.—The Immigration Courts
24 shall have a seal which shall be judicially noticed.

25 "(b) Appellate Division.—

1	"(1) IN GENERAL.—The appellate division of
2	the Immigration Courts shall be composed of 21 im-
3	migration appeals judges, one of whom shall serve as
4	chief judge, in accordance with paragraph (3).
5	"(2) Appointment of immigration appeals
6	JUDGES.—
7	"(A) IN GENERAL.—Each immigration ap-
8	peals judge shall be appointed by the President,
9	by and with the advice and consent of the Sen-
10	ate, consistent with the requirements described
11	in section 602.
12	"(B) TERM OF OFFICE.—Each immigra-
13	tion appeals judge shall be appointed for a term
14	of 15 years and may be reappointed for addi-
15	tional 15-year terms. An immigration appeals
16	judge who is not reappointed for an additional
17	term may continue to serve after the expiration
18	of the prior term until the earlier of—
19	"(i) the date that a successor is ap-
20	pointed; or
21	"(ii) the date that is 1 year after the
22	expiration of the prior term.
23	"(C) Special rule.—If an immigration
24	appeals judge does not serve the entirety of an
25	appointed term, the resulting vacancy shall be

1	filled by a successor appointed for the remain-
2	der of the term in accordance with this para-
3	graph. At the conclusion of the term, such suc-
4	cessor may be reappointed in accordance with
5	subparagraph (B).
6	"(3) CHIEF JUDGE.—
7	"(A) DESIGNATION.—
8	"(i) IN GENERAL.—The chief judge
9	shall be the immigration appeals judge who
10	is most senior in appointment among the
11	immigration appeals judges who, at that
12	time of appointment to the appellate divi-
13	sion—
14	"(I) have served for 1 or more
15	years;
16	"(II) have at least 5 years re-
17	maining in their term of office as an
18	immigration appeals judge; and
19	"(III) have not previously served
20	as chief judge.
21	"(ii) Acting chief judge.—If no
22	immigration appeals judge in regular ac-
23	tive service satisfies all of the requirements
24	in clause (i), the immigration appeals
25	judge who is most senior in commission

1	and who has not previously served as chief
2	judge shall serve as acting chief judge until
3	an immigration appeals judge becomes eli-
4	gible under such clause.
5	"(iii) PRECEDENCE.—Immigration
6	appeals judges who have the same seniority
7	in commission shall be eligible for service
8	as chief judge according to seniority in
9	age.
10	"(B) TERM OF OFFICE.—
11	"(i) IN GENERAL.—Except as pro-
12	vided in clause (ii), the chief judge shall
13	serve a term that shall end on the earliest
14	of—
15	"(I) the date that is 5 years after
16	the date that term begins;
17	"(II) the date that the judge is
18	removed from service for cause in ac-
19	cordance with section $602(f)$;
20	"(III) the date that the judge
21	leaves regular active service as an im-
22	migration appeals judge; and
23	"(IV) the date that the judge
24	provides written notice to the other
25	immigration appeals judges that such

1	judge is resigning from service as	
2	chief judge.	
3	"(ii) Continuation of service.—If,	
4	upon conclusion of the chief judge's term	
5	of office described in clause (i)(I), no other	
6	immigration appeals judge is eligible to as-	
7	sume the role of chief judge as provided in	
8	subparagraph (A), the incumbent shall	
9	continue to serve as chief judge until an-	
10	other immigration appeals judge becomes	
11	eligible.	
12	"(4) EN BANC EXERCISE OF APPELLATE DIVI-	
13	SION AUTHORITY IN NON-ADJUDICATIVE MAT-	
14	TERS.—	
15	"(A) IN GENERAL.—The appellate division	
16	shall exercise only en banc its authority to—	
17	"(i) appoint immigration trial judges	
18	to the trial division;	
19	"(ii) remove immigration trial judges	
20	in accordance with section 602(f);	
21	"(iii) appoint a chief administrative	
22	officer to the administrative division;	
23	"(iv) promulgate rules and set policies	
24	and procedures of the Immigration Courts;	
25	and	

 $\overline{7}$

1	"(v) address other non-adjudicative
2	matters that require en banc consideration,
3	as determined by the chief judge.
4	"(B) MAJORITY VOTE.—The appellate divi-
5	sion shall exercise its en banc authority as pro-
6	vided in subparagraph (A) by a majority vote,
7	a quorum being present.
8	"(C) QUORUM.—For purposes of this
9	paragraph, not less than three immigration ap-
10	peals judges in regular active service or $^{2}/_{3}$ of
11	all immigration appeals judges in regular active
12	service, whichever is greater, shall constitute a
13	quorum.
14	"(c) Trial Division.—
15	"(1) IN GENERAL.—The trial division of the
16	Immigration Courts shall be composed of immigra-
17	tion trial courts, the number and geographical loca-
18	tion of which shall be determined by the administra-
19	tive council, in accordance with the procedures de-
20	scribed in subsection $(d)(3)(B)$. Each immigration
21	trial court shall be overseen by a chief trial judge.
22	"(2) APPOINTMENT OF IMMIGRATION TRIAL
23	JUDGES.—
24	"(A) IN GENERAL.—Except as provided in
25	section 603, each immigration trial judge shall

1	be appointed by the appellate division consistent
2	with the requirements described in section 602.
3	"(B) TERM OF OFFICE.—Each immigra-
4	tion trial judge shall be appointed for a term of
5	15 years and may be reappointed for additional
6	15-year terms. An immigration trial judge who
7	is not reappointed for an additional term may
8	continue to serve after the expiration of the
9	prior term for not more than 1 year or until a
10	successor is appointed, whichever occurs first.
11	"(3) Chief trial judges.—
12	"(A) DESIGNATION.—The chief judge shall
13	designate one immigration trial judge to serve
14	as the chief trial judge for each geographical
15	area. If only one immigration trial judge pre-
16	sides over a geographical area, that judge shall
17	be designated the chief trial judge.
18	"(B) TERM OF OFFICE.—Chief trial judges
19	shall serve for an initial term of 5 years and
20	may be reappointed for additional 5-year terms,
21	or other periods of time that are less than 5
22	years as determined by the appellate division.
23	"(C) RESPONSIBILITIES.—In addition to
24	fulfilling regular judicial duties, chief trial
25	judges shall be responsible for—

1	"(i) overseeing the administrative op-
2	erations of the trial division in the geo-
3	graphical area in which they are located;
4	and
5	"(ii) fulfilling all other duties and re-
6	sponsibilities articulated in this Act or del-
7	egated to the chief trial judges by the chief
8	judge.
9	"(d) Administrative Division.—
10	"(1) IN GENERAL.—The administrative division
11	of the Immigration Courts shall consist of an admin-
12	istrative office and an administrative council.
13	"(2) Administrative office.—The adminis-
14	trative office shall be managed by a chief adminis-
15	trative officer, who shall be responsible for—
16	"(A) implementing and administering oper-
17	ational rules, policies, and procedures of the
18	Immigration Courts established by the appellate
19	division or the administrative council;
20	"(B) assisting the administrative council in
21	executing its responsibilities as described in
22	paragraph (3); and
23	"(C) fulfilling all other administrative du-
24	ties and responsibilities articulated in this Act
25	or delegated by the chief judge.

"(3) Administrative council.—

2 "(A) IN GENERAL.—The chief judge of the 3 appellate division shall summon annually the 4 chief trial judge of each court of the trial divi-5 sion to a meeting at such time and place in the 6 United States as the chief judge may designate. 7 The chief judge shall preside at such meeting 8 which shall be known as the administrative 9 council of the Immigration Courts. Special ses-10 sions of the council may be called by the chief 11 judge at such times and places as the chief 12 judge may designate. If the chief trial judge of 13 any court of the trial division is unable to at-14 tend, the chief judge may summon any other 15 judge from such court. Every judge summoned shall attend and, unless excused by the chief 16 17 judge, shall remain throughout the sessions of 18 the council and advise as to the needs of that 19 judge's court and as to any matters in respect 20 of which the administration of justice in the 21 Immigration Courts may be improved. 22

22 "(B) DETERMINATION OF NUMBER OF RE23 QUIRED JUDGES AND GEOGRAPHICAL AREAS OF
24 SERVICE.—

1	"(i) SURVEY.—Not later than 1 year
2	after the application date described in sec-
3	tion 6 of the Real Courts, Rule of Law Act
4	of 2022, and every 4 years thereafter, the
5	administrative council shall conduct a sur-
6	vey, which shall include the solicitation of
7	information and recommendations from the
8	public, to determine the number of immi-
9	gration trial courts required to provide for
10	the expeditious and effective administra-
11	tion of justice, as well as the geographical
12	areas to be served by such courts. In con-
13	ducting the survey, the administrative
14	council shall—
15	"(I) assess the continuing need
16	for existing immigration trial court
17	positions and the need for additional
18	positions in each geographical loca-
19	tion;
20	"(II) evaluate local conditions in
21	each geographical location, including
22	the proximity to populations to be
23	served, the quality and availability of
24	infrastructure to support transpor-
25	tation and communication, and the

1	and lability of land anning for indi
1	availability of legal services for indi-
2	gent and non-English speaking indi-
3	viduals;
4	"(III) consider proximity and ac-
5	cess to judicial and Department of
6	Homeland Security facilities; and
7	"(IV) consider the allocation of
8	immigration trial courts and judges
9	among existing geographical areas
10	and whether the administration of
11	justice would be better served by the
12	presence of immigration trial courts
13	and judges in new or different areas.
14	"(ii) Publication of survey re-
15	SULTS.—The administrative council shall
16	publish the results of the survey described
17	in subparagraph (A).
18	"(iii) NOTICE OF VACANCIES.—The
19	administrative council shall publish notice
20	of any immigration judge vacancies or new
21	staff positions.
22	"(C) Merit selection panel.—
23	"(i) Appointment of immigration
24	JUDGES.—The administrative council shall
25	establish a merit selection panel to assist

1	in identifying and recommending individ-	
2	uals who are best qualified to serve as im-	
3	migration judges, consistent with sub-	
4	sections (a), (b), and (c) of section 602.	
5	"(ii) Composition.—The panel de-	
6	scribed in paragraph (1) shall consist of	
7	qualified individuals with experience in a	
8	diverse range of settings, including aca-	
9	demia, nongovernmental organizations, pri-	
10	vate immigration practice, and government	
11	service.	
12	"SEC. 602. IMMIGRATION APPEALS JUDGES AND TRIAL	
13	JUDGES.	
	"(a) Qualifications of Immigration Judges.—	
14	"(a) Qualifications of Immigration Judges.—	
14 15	"(a) QUALIFICATIONS OF IMMIGRATION JUDGES.— Each immigration judge shall—	
15	Each immigration judge shall—	
15 16	Each immigration judge shall— "(1) be a member in good standing of the bar	
15 16 17	Each immigration judge shall— "(1) be a member in good standing of the bar of a Federal court or the highest court of a State,	
15 16 17 18	Each immigration judge shall— "(1) be a member in good standing of the bar of a Federal court or the highest court of a State, or any combination thereof, for not less than 10	
15 16 17 18 19	Each immigration judge shall— "(1) be a member in good standing of the bar of a Federal court or the highest court of a State, or any combination thereof, for not less than 10 years;	
15 16 17 18 19 20	Each immigration judge shall— "(1) be a member in good standing of the bar of a Federal court or the highest court of a State, or any combination thereof, for not less than 10 years; "(2) possess, and have a reputation for, integ-	
 15 16 17 18 19 20 21 	Each immigration judge shall— "(1) be a member in good standing of the bar of a Federal court or the highest court of a State, or any combination thereof, for not less than 10 years; "(2) possess, and have a reputation for, integ- rity and good character;	
 15 16 17 18 19 20 21 22 	Each immigration judge shall— "(1) be a member in good standing of the bar of a Federal court or the highest court of a State, or any combination thereof, for not less than 10 years; "(2) possess, and have a reputation for, integ- rity and good character; "(3) possess and have demonstrated a commit-	

1	by substantial legal experience, ability to deal with	
2	complex legal problems, aptitude for legal scholar-	
3	ship and writing, and familiarity with courts and	
4	court processes;	
5	((5) exhibit demeanor, character, and person-	
6	ality that indicate a judicial temperament; and	
7	"(6) be qualified to conduct fair and impartial	
8	hearings that are consistent with due process.	
9	"(b) Additional Factors for the Appointment	
10	OF IMMIGRATION JUDGES.—In appointing immigration	
11	judges, the President and the appellate division shall en-	
12	sure that—	
13	"(1) qualified candidates are identified without	
14	regard to race, color, sex, religion, national origin,	
15	disability, age, or any other factor protected under	
16	Federal law;	
17	((2) to the extent practicable, the corps of im-	
18	migration judges—	
19	"(A) is comprised primarily of individuals	
20	with prior legal experience in immigration law;	
21	and	
22	"(B) reflects a balance of individuals with	
23	prior legal experience in the public sector and	
24	private sector; and	

1 "(3) candidates are selected without regard to 2 political party affiliation or perceived political ide-3 ology.

4 "(c) PROHIBITED RELATIONSHIPS.—No individual may be appointed as an immigration trial judge if such 5 individual is related by blood in the first, second, or 6 7 third-degree, or by marriage to a immigration appeals 8 judge in regular active service.

9 "(d) CONTINUING EDUCATION.—In addition to the training required under section 603(c) of the International 10 11 Religious Freedom Act of 1998 (22 U.S.C. 6473(c)), all immigration judges shall be required to satisfy continuing 12 education requirements, as determined by the administra-13 14 tive council.

"(e) SALARIES.— 15

"(1) IMMIGRATION APPEALS JUDGES.—Each 16 17 immigration appeals judge shall serve on a full-time 18 basis and shall receive as compensation for such 19 services, an annual salary that is equal to the salary 20 of a judge of the district court of the United States 21 as determined pursuant to section 135 of title 28, 22 United States Code.

23 "(2) IMMIGRATION TRIAL JUDGES.—Each im-24 migration trial judge shall serve on a full-time basis 25 and shall receive as compensation for such services,

an annual salary that is equal to 92 percent of the
 salary of a judge of the district court of the United
 States as determined pursuant to section 135 of title
 28, United States Code.

5 "(3) PROHIBITION ON THE PRACTICE OF 6 LAW.—No immigration judge may engage in the 7 practice of law or any other practice, business, occu-8 pation, or employment that is inconsistent with the 9 expeditious, proper, and impartial performance of 10 such judge's duties.

11 "(f) Removal.—

"(1) IN GENERAL.—An immigration judge may
be removed from office only on grounds of incapacity, misconduct, neglect of duty, or having engaged in the practice of law, and in accordance with
the following:

17 "(A) An immigration appeals judge may be18 removed from office by the President.

19 "(B) An immigration trial judge may be20 removed from office by the appellate division.

21 "(C) No immigration judge may be re22 moved from office unless such judge is provided
23 with notice of the allegations forming the basis
24 for removal and an opportunity to appear in
25 person at a hearing to rebut such allegations.

"(2) Complaints.—

2 "(A) IN GENERAL.—The appellate division 3 shall promulgate rules, consistent with chapter 4 16 of title 28, United States Code, for receiv-5 ing, investigating, and resolving complaints re-6 garding the conduct of immigration judges. In 7 investigating and acting upon any such complaint, the appellate division shall have the pow-8 9 ers granted to a judicial council under such 10 chapter.

11 "(B) JUDICIAL CONFERENCE.—The provi-12 sions of sections 354(b) through 360 of title 28, 13 United States Code, regarding referral or cer-14 tification to, and petition for review in the Judi-15 cial Conference of the United States, and action 16 thereon, shall apply to the exercise of the pow-17 ers of a judicial council by the appellate divi-18 sion. The grounds for removal specified in para-19 graph (1) shall provide the basis for a deter-20 mination to refer a complaint to the Judicial Conference, for further action by the Con-21 22 ference, and for certification and transmittal by 23 the Conference of any complaint to the Presi-24 dent.

25 "(g) RETIREMENT.—

"(1) Any immigration judge shall retire upon
 attaining the age of 80.

3 "(2) Any immigration judge who meets the age
4 and service requirements set forth in the following
5 table may retire:

"The immigration judge has at- tained age	And the years of service as an immigration judge are at least	
65	15	
66	14	
67	13	
68	12	
69	11	
70	10.	

6	"(3) Any immigration judge who is not re-
7	appointed following the expiration of the term of his
8	office may retire upon the completion of such term,
9	if—
10	"(A) he has served as an immigration
11	judge for 15 years or more; and
12	"(B) not earlier than 9 months preceding
13	the date of the expiration of the term of his of-
14	fice and not later than 6 months preceding such
15	date, he advised the President or the appellate
16	division, as appropriate, in writing that he was
17	willing to accept reappointment as an immigra-
18	tion judge.

"(4) Any immigration judge who becomes per manently disabled from performing his duties shall
 retire.

4 "(h) RETIRED PAY.—Any individual who—

5 "(1) retires under paragraph (1), (2), or (3) of 6 subsection (g) and elects under subsection (i) to re-7 ceive retired pay under this subsection shall receive 8 retired pay during any period at a rate which bears 9 the same ratio to the rate of the salary payable to 10 an immigration judge during such period as the 11 number of years he has served as immigration judge 12 bears to 10; except that the rate of such retired pay shall not be more than the rate of such salary for 13 14 such period; or

"(2) retires under paragraph (4) of subsection 15 16 (b) and elects under subsection (i) to receive retired 17 pay under this subsection shall receive retired pay 18 during any period at a rate—(A) equal to the rate 19 of the salary payable to an immigration judge during 20 such period if before he retired he had served as an 21 immigration judge not less than 10 years; or (B) 22 one-half of the rate of the salary payable to an im-23 migration judge during such period if before he re-24 tired he had served as an immigration judge less 25 than 10 years.

Such retired pay shall begin to accrue on the day following 1 2 the day on which his salary as immigration judge ceases 3 to accrue, and shall continue to accrue during the remain-4 der of his life. Retired pay under this subsection shall be 5 paid in the same manner as the salary of an immigration judge. In computing the rate of the retired pay under 6 7 paragraph (1) of this subsection for any individual who 8 is entitled thereto, that portion of the aggregate number 9 of years he has served as an immigration judge which is a fractional part of 1 year shall be eliminated if it is less 10 than 6 months, or shall be counted as a full year if it 11 is 6 months or more. In computing the rate of the retired 12 pay under paragraph (1) of this subsection for any indi-13 14 vidual who is entitled thereto, any period during which 15 such individual performs services under subsection (c) on a substantially full-time basis shall be treated as a period 16 17 during which he has served as an immigration judge.

18 "(i) ELECTION TO RECEIVE RETIRED PAY.—Any
19 immigration judge may elect to receive retired pay under
20 subsection (h). Such an election—

"(1) may be made only while an individual is an
immigration judge (except that in the case of an individual who fails to be reappointed as immigration
judge at the expiration of a term of office, it may

1	be made at any time before the day after the day
2	on which his successor takes office);
3	"(2) once made, shall be irrevocable;
4	"(3) in the case of any immigration judge other
5	than the chief judge, shall be made by filing notice
6	thereof in writing with the chief judge; and
7	"(4) in the case of the chief judge, shall be
8	made by filing notice thereof in writing with the Of-
9	fice of Personnel Management.
10	The chief judge shall transmit to the Office of Personnel
11	Management a copy of each notice filed with him under
12	this subsection.
13	"(j) Retired Pay Affected in Certain Cases.—
14	In the case of an individual for whom an election to receive
15	retired pay under subsection (h) is in effect—
16	"(1) 1-YEAR FORFEITURE FOR FAILURE TO
17	PERFORM JUDICIAL DUTIES.—If such individual
18	during any calendar year fails to perform judicial
19	duties required of him by section 603, such indi-
20	vidual shall forfeit all rights to retired pay under
21	subsection (d) for the 1-year period which begins on
22	the first day on which he so fails to perform such
23	duties.
24	"(2) Suspension of retired pay during pe-
25	RIOD OF COMPENSATED GOVERNMENT SERVICE.—If

1	such individual accepts compensation for civil office
2	or employment under the Government of the United
3	States (other than the performance of judicial duties
4	pursuant to section 603), such individual shall for-
5	feit all rights to retired pay under subsection (h) for
6	the period for which such compensation is received.
7	"(3) Forfeitures of retired pay under
8	PARAGRAPH (1) NOT TO APPLY WHERE INDIVIDUAL
9	ELECTS TO FREEZE AMOUNT OF RETIRED PAY.—
10	"(A) IN GENERAL.—If any individual
11	makes an election under this paragraph—
12	"(i) paragraph (1) and section 603
13	shall not apply to such individual begin-
14	ning on the date such election takes effect,
15	and
16	"(ii) the retired pay under subsection
17	(h) payable to such individual for periods
18	beginning on or after the date such elec-
19	tion takes effect shall be equal to the re-
20	tired pay to which such individual would be
21	entitled without regard to this clause at
22	the time of such election.
23	"(B) ELECTION.—An election under this
24	paragraph—

1	"(i) may be made by an individual
2	only if such individual meets the age and
3	service requirements for retirement under
4	paragraph (2) of subsection (g),
5	"(ii) may be made only during the pe-
6	riod during which the individual may make
7	an election to receive retired pay or while
8	the individual is receiving retired pay, and
9	"(iii) shall be made in the same man-
10	ner as the election to receive retired pay.
11	Such an election, once it takes effect, shall be
12	irrevocable.
13	"(C) WHEN ELECTION TAKES EFFECT
14	Any election under this paragraph shall take ef-
15	fect on the first day of the first month following
16	the month in which the election is made.
17	"(k) Coordination With Civil Service Retire-
18	MENT.—
19	"(1) GENERAL RULE.—Except as otherwise
20	provided in this subsection, the provisions of the civil
21	service retirement laws (including the provisions re-
22	lating to the deduction and withholding of amounts
23	from basic pay, salary, and compensation) shall
24	apply in respect of service as an immigration judge
25	(together with other service as an officer or em-

1	ployee to whom such civil service retirement laws
2	apply) as if this section had not been enacted.
3	"(2) EFFECT OF ELECTING RETIRED PAY.—In
4	the case of any individual who has filed an election
5	to receive retired pay under subsection (h)—
6	"(A) no annuity or other payment shall be
7	payable to any person under the civil service re-
8	tirement laws with respect to any service per-
9	formed by such individual (whether performed
10	before or after such election is filed and wheth-
11	er performed as immigration judge or other-
12	wise);
13	"(B) no deduction for purposes of the Civil
14	Service Retirement and Disability Fund shall be
15	made from retired pay payable to him under
16	subsection (h) or from any other salary, pay, or
17	compensation payable to him, for any period be-
18	ginning after the day on which such election is
19	filed; and
20	"(C) such individual shall be paid the
21	lump-sum credit computed under section
22	8331(8) of title 5, United States Code, upon
23	making application therefor with the Office of
24	Personnel Management.
25	"(1) Retirement for Disability.—

"(1) Any immigration judge who becomes permanently disabled from performing his duties shall
certify to the President, or the appellate division, as
applicable, his disability in writing. If the chief judge
retires for disability, his retirement shall not take effect until concurred in by the President.

7 "(2) Whenever any immigration judge who be-8 comes permanently disabled from performing his du-9 ties does not retire or the appellate division, as ap-10 plicable, and the President finds that such immigra-11 tion judge is unable to discharge efficiently all the 12 duties of his office by reason of permanent mental 13 or physical disability and that the appointment of an 14 additional immigration judge is necessary for the ef-15 ficient dispatch of business, the President or the ap-16 pellate division, as applicable, shall declare such im-17 migration judge to be retired.

18 "(m) REVOCATION OF ELECTION TO RECEIVE RE-19 TIRED PAY.—

"(1) IN GENERAL.—Notwithstanding subsection
(e)(2), an individual who has filed an election to receive retired pay under subsection (h) may revoke
such election at any time before the first day on
which retired pay (or compensation under section
603 in lieu of retired pay) would (but for such rev-

ocation) begin to accrue with respect to such indi vidual.
 "(2) MANNER OF REVOKING — Any revocation

3	(2) MANNER OF REVORING.—Any revocation
4	under this subsection shall be made by filing a no-
5	tice thereof in writing with the Civil Service Com-
6	mission. The Civil Service Commission shall trans-
7	mit to the chief judge a copy of each notice filed
8	under this subsection.

9 "(3) EFFECT OF REVOCATION.—In the case of
10 any revocation under this subsection—

"(A) for purposes of this section, the individual shall be treated as not having filed an
election to receive retired pay under subsection
(h),

15 "(B) no credit shall be allowed for any 16 service as an immigration judge unless with re-17 spect to such service either there has been de-18 ducted and withheld the amount required by 19 the civil service retirement laws or there has 20 been deposited in the Civil Service Retirement 21 and Disability Fund an amount equal to the 22 amount so required, with interest,

23 "(C) the Immigration Courts shall deposit
24 in the Civil Service Retirement and Disability
25 Fund an amount equal to the additional

1	amount it would have contributed to such Fund
2	but for the election under subsection (i), and
3	"(D) if subparagraph (C) is complied with,
4	service on the Immigration Courts shall be
5	treated as service with respect to which deduc-
6	tions and contributions had been made during
7	the period of service.
8	"(n) Thrift Savings Plan.—
9	"(1) Election to contribute.—
10	"(A) IN GENERAL.—An immigration judge
11	may elect to contribute to the Thrift Savings
12	Fund established by section 8437 of title 5,
13	United States Code.
14	"(B) PERIOD OF ELECTION.—An election
15	may be made under this paragraph only during
16	a period provided under section 8432(b) of title
17	5, United States Code, for individuals subject to
18	chapter 84 of such title.
19	"(2) Applicability of title 5 provisions.—
20	Except as otherwise provided in this subsection, the
21	provisions of subchapters III and VII of chapter 84
22	of title 5, United States Code, shall apply with re-
23	spect to an immigration judge who makes an elec-
24	tion under paragraph (1).

25 "(3) Special Rules.—

"(A) 1 Amount CONTRIBUTED.—The 2 amount contributed by an immigration judge to 3 the Thrift Savings Fund in any pay period shall 4 not exceed the maximum percentage of such im-5 migration judge's basic pay for such period as 6 allowable under section 8440f of title 5, United 7 States Code. Basic pay does not include any re-8 tired pay paid pursuant to this section. "(B) CONTRIBUTIONS FOR BENEFIT OF 9 10 IMMIGRATION JUDGE.—No contributions may 11 be made for the benefit of an immigration judge

13 Code.

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14 "(C) APPLICABILITY OF SECTION 8433(b)
15 OF TITLE 5 WHETHER OR NOT IMMIGRATION
16 JUDGE RETIRES.—Section 8433(b) of title 5,
17 United States Code, applies with respect to an
18 immigration judge who makes an election under
19 paragraph (1) and who either—

under section 8432(c) of title 5, United States

20 "(i) retires under subsection (g), or
21 "(ii) ceases to serve as an immigra22 tion judge but does not retire under sub23 section (g).

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Retirement under subsection (b) is a separation
 from service for purposes of subchapters III
 and VII of chapter 84 of that title.

"(D) APPLICABILITY OF SECTION 8351(b)(5) OF TITLE 5.—The provisions of section 8351(b)(5) of title 5, United States Code, shall apply with respect to an immigration judge who makes an election under paragraph (1).

10 "(E) EXCEPTION.—Notwithstanding sub-11 paragraph (C), if any immigration judge retires 12 under this section, or resigns without having 13 met the age and service requirements set forth 14 under subsection (g)(2), and such immigration 15 judge's nonforfeitable account balance is less than an amount that the Executive Director of 16 17 Federal Retirement Thrift Investment the 18 Board prescribes by regulation, the Executive 19 Director shall pay the nonforfeitable account 20 balance to the participant in a single payment. 21 **"SEC. 603. TEMPORARY IMMIGRATION JUDGES AND COURT**

22

FACILITIES.

23 "(a) IN GENERAL.—Subject to subsection (c), if the
24 administrative council determines, based on specific and
25 credible facts, that the current resources of the Immigra-

tion Courts are insufficient for the expeditious and effec tive administration of justice, the appellate division may
 exercise its authority en banc to—

4 "(1) appoint temporary immigration trial
5 judges, which appointment shall be undertaken in a
6 manner consistent with the requirements of section
7 602, to the extent practicable;

8 "(2) recall retired immigration trial or appeals
9 judges, as described in subsection (b); and

10 "(3) establish temporary court facilities in des-11 ignated geographic areas.

12 "(b) Recall of Retired Judges.—

13 "(1) ELIGIBILITY.—A retired immigration 14 judge may be recalled for service if the judge pro-15 vides to the clerk of the Immigration Courts written 16 notice that the judge is willing to be recalled for 17 service in accordance with the terms of this sub-18 section.

19 "(2) AUTHORITY OF RECALLED JUDGES.—An 20 immigration judge who is recalled to serve as an im-21 migration appeals judge or immigration trial judge 22 may exercise all of the judicial powers and duties of 23 such judges in regular active service, except as spe-24 cifically provided in this subtitle. Such judge shall not be counted for purposes of section 601(b)(1) or
 (c)(2).

3 "(3) COMPENSATION.—An immigration judge
4 who is recalled for service shall be paid at the rate
5 of pay in effect under section 602(e) for the position
6 at the time of such recall, less the amount of the
7 judge's retirement annuity, if any.

8 (4)EFFECT ON CIVIL SERVICE RETIRE-9 MENT.—Except as provided in subsection (d), an im-10 migration judge who is recalled for service who re-11 tired under chapter 83 or 84 of title 5, United 12 States Code, shall be considered to be a reemployed 13 annuitant under that chapter. Nothing in this sub-14 section affects the right of an immigration judge 15 who retired under chapter 83 or 84 of title 5, United 16 States Code, to serve as a reemployed annuitant in 17 accordance with the provisions of title 5. United 18 States Code.

19 "(c) Reporting Requirements.—

"(1) INITIAL REPORT.—Prior to exercising the
authority described in subsection (a), the appellate
division shall transmit a report to the Committee on
the Judiciary of the House of Representatives and
the Committee on the Judiciary of the Senate detailing—

1	"(A) the specific and credible facts that led
2	to the determination that additional court re-
3	sources are required;
4	"(B) an assessment as to the number of
5	temporary immigration judges or court facilities
6	that are required; and
7	"(C) an estimate as to how long the appel-
8	late division expects the immigration judges or
9	court facilities described in subsection (a) to re-
10	main in place.
11	"(2) Additional reporting.—Not later than
12	30 days after exercising the authority under sub-
13	section (a) and every 30 days thereafter, the appel-
14	late division shall report to the Committees named
15	in paragraph (1) on the current status of the Immi-
16	gration Courts and the continuing need for the tem-
17	porary immigration judges or court facilities.
18	"(3) Reduction in resources and termi-
19	NATION.—
20	"(A) GRADUAL REDUCTION IN RE-
21	SOURCES.—The appellate division shall, exer-
22	cising its authority en banc in accordance with
23	section $601(b)(4)$, terminate the appointment of
24	individual temporary immigration judges and
25	close individual temporary court facilities as the

1	appellate division, in consultation with the ad-
2	ministrative council, determines they are no
3	longer required. For purposes of this subpara-
4	graph, section 602(g) does not apply.
5	"(B) TERMINATION.—All temporary immi-
6	gration judge appointments shall be rescinded
7	and all temporary court facilities closed upon
8	the earliest of—
9	"(i) the date that the appellate divi-
10	sion determines, in consultation with the
11	administrative council, that regular court
12	resources are sufficient to resume normal
13	court operations;
14	"(ii) the date that Congress directs
15	that such actions be taken by concurrent
16	resolution; or
17	"(iii) 210 days after the appellate di-
18	vision submits its initial report under para-
19	graph (1)(A), unless Congress extends
20	such 210-day period by law.
21	"SEC. 604. JURISDICTION.
22	"(a) Appellate Division Jurisdiction.—
23	"(1) IN GENERAL.—The appellate division of
24	the Immigration Courts shall have jurisdiction
25	over—

1	"(A) appeals of immigration trial judge de-
2	cisions, as described in section 625(c);
3	"(B) appeals of decisions by the Secretary
4	of Homeland Security on petitions filed under
5	section 204 to classify an alien described in sec-
6	tion $201(b)(2)(A)(i)$ or $203(a)$; and
7	"(C) original proceedings and appeals in
8	disciplinary matters concerning attorneys and
9	practitioners before the Immigration Courts.
10	"(2) SAVINGS CLAUSE.—In addition to the mat-
11	ters described in paragraph (1), the appellate divi-
12	sion shall have jurisdiction to hear and decide all
13	other matters over which the Board of Immigration
14	Appeals had authority on the day before the applica-
15	tion date described in section $6(a)$ of the Real
16	Courts, Rule of Law Act of 2022.
17	"(b) Trial Division Jurisdiction.—
18	"(1) IN GENERAL.—The trial division of the
19	Immigration Courts shall have original jurisdiction
20	over—
21	"(A) removal proceedings as described in
22	sections 238 and 240;
23	"(B) review of rescissions of lawful perma-
24	nent residence under section 246;

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"(C) review of credible fear determinations under section 235 and reasonable fear determinations for aliens subject to reinstated orders of removal under section 241;

"(D) review of applications for asylum re-5 6 ferred by the Secretary of Homeland Security 7 where the applicant is barred from being placed 8 in removal proceedings under section 240, and 9 referrals for protection under section 241(b)(3)10 or the United Nations Convention Against Tor-11 ture where the individual is not in removal pro-12 ceedings and is barred from asylum under this 13 Act;

> "(E) determinations relating to bond, custody, or the detention of any alien in the custody of the Department of Homeland Security;

"(F) determinations as to whether administrative actions arising from applications or petitions filed by or on behalf of the alien and that are pending during the course of the alien's removal proceedings under section 240 have been unlawfully withheld or unreasonably delayed; and "(G) disciplinary matters concerning attor neys and practitioners before the Immigration
 Courts.

4 "(2) SAVINGS CLAUSE.—In addition to the mat-5 ters described in paragraph (1), the trial division 6 shall have jurisdiction to hear and decide all other 7 matters over which immigration judges had author-8 ity on the day before the application date described 9 in section 6(a) of the Real Courts, Rule of Law Act 10 of 2022.

"Subtitle B—Procedure and Appellate Review

13 "SEC. 621. PROCEEDINGS.

11

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14 "(a) TRIAL DIVISION PROCEEDINGS.—

15 "(1) IN GENERAL.—Except as provided in sec-16 tion 604(a), all proceedings before the Immigration 17 Courts shall originate in the trial division. Pro-18 ceedings before the trial division shall be heard and 19 decided by a single immigration trial judge, with 20 matters assigned to such judges in a manner deter-21 mined by the appellate division.

22 "(2) AUTHORITY OF TRIAL DIVISION.—In pre23 siding over matters before the trial division, immi24 gration trial judges may—

1	"(A) record and receive evidence, admin-
2	ister oaths, examine and cross-examine wit-
3	nesses, set deadlines, and render findings of
4	fact and conclusions of law;
5	"(B) render decisions on respondents'
6	prima facie and discretionary eligibility for re-
7	lief from removal; and
8	"(C) order and take depositions, issue sub-
9	poenas requiring the attendance and testimony
10	of witnesses and the production of documents
11	or other evidence, and order responses to writ-
12	ten interrogatories.
13	"(b) Appellate Division Proceedings.—
14	"(1) IN GENERAL.—Except as provided by rules
15	established by the appellate division, proceedings be-
16	fore the appellate division shall be heard and decided
17	by immigration appeals judges sitting in panels of
18	three such judges or en banc, and decisions shall be
19	made by majority vote. Any decision of a panel may
20	be reconsidered by the court sitting en banc.
21	"(2) PRECEDENCE IN APPELLATE DIVISION.—
22	The chief judge of the Immigration Courts shall
23	have precedence and preside at any session of the
24	appellate division that such judge attends. Other im-
25	migration appeals judges shall have precedence and

preside in the appellate division according to the se niority of their original commissions and, for judges
 whose commissions bear the same date, according to
 seniority in age.

5 "(c) CONTEMPT AUTHORITY.—

6 "(1) IN GENERAL.—Immigration judges shall 7 have the authority, to sanction by civil money pen-8 alty, any individual whose action or inaction ob-9 structs the administration of justice or is otherwise 10 in contempt of the lawful authority of such judge or 11 the Immigration Courts.

"(2) NOTICE.—No individual may be sanctioned for contempt under paragraph (1) without
first receiving notice of the charges and an opportunity to rebut such charges.

16 "(d) Assistance to the Court.—The Immigration 17 Courts shall have such assistance in carrying out its lawful 18 writ, process, order, rule, decree, or command, including 19 nationwide service of a subpoena, as is available to a court 20 of the United States, as that term is defined in section 21 451 of title 28, United States Code. The United States 22 marshal for a district in which the immigration trial judge 23 is sitting shall, if requested by the presiding judge, attend 24 any court proceeding in that district, and may otherwise provide, when requested by the chief trial judge of that 25

immigration trial court, for the security of the immigra-1 2 tion trial court, including the personal protection of 3 judges, court officers, witnesses, and other threatened per-4 sons in the interests of justice, where criminal intimidation 5 impedes on the functioning of the judicial process or any 6 other official proceeding. The United States Marshals 7 Service retains final authority regarding security require-8 ments for the Immigration Courts.

9 "(e) OPINIONS AND ORDERS.—

10 "(1) IN GENERAL.—Opinions and orders shall 11 be issued in accordance with rules promulgated by 12 the appellate division, except that decisions on the 13 merits of an application or request for relief from re-14 moval rendered by the trial division or the appellate division shall, to the greatest extent practicable, be 15 16 issued in the form of a written opinion and shall in-17 clude an analysis of the facts of the case and the 18 legal reasoning for the decision.

"(2) PRECEDENTS.—Unless subsequently modified or reversed by the appellate division, the court
of appeals for the respective judicial circuit, or the
Supreme Court, precedent decisions of the appellate
division shall be binding on all immigration judges
and all officers and employees of executive agencies
(as defined in section 105 of title 5, United States

Code) with powers, functions, and duties under this
 Act and other laws relating to the immigration and
 naturalization of aliens.

4 "(f) RECUSAL OF JUDGES.—Section 455 of title 28,
5 United States Code, shall apply to all immigration judges
6 and proceedings of the Immigration Courts.

7 "SEC. 622. IMMIGRATION COURTS RULES OF PRACTICE AND 8 PROCEDURE.

9 "(a) IN GENERAL.—Exercising its en banc authority,
10 the appellate division shall promulgate rules of practice
11 and procedure before the trial division and the appellate
12 division, including—

13 "(1) rules governing the representation of par-14 ties, which shall—

15 "(A) provide for the admission of qualified
16 attorneys to practice before the Immigration
17 Courts and, as appropriate, for the admission of
18 qualified non-attorney representatives;

"(B) prescribe standards of practice and
professional conduct, which shall apply to all attorneys and practitioners that appear before the
Immigration Courts; and

23 "(C) provide for disciplinary proceedings24 before the Immigration Courts for attorneys

1	and practitioners who do not comply with the
2	standards described in subparagraph (B);
3	"(2) rules governing the exercise of the appel-
4	late division's en banc authority over adjudicative
5	matters, including decisions of an appellate division
6	panel;
7	"(3) rules setting forth the types of matters
8	that are appropriate for review by a single appellate
9	judge;
10	"(4) subject to section 621(e), rules governing
11	the issuance of opinions and written orders, and
12	precedent decisions;
13	"(5) rules governing the use of video teleconfer-
14	encing technology or other similar technologies, with
15	a presumption against the use of video teleconfer-
16	encing in proceedings where the alien's eligibility for
17	relief from removal is being evaluated, unless re-
18	quested by the alien;
19	"(6) procedures, consistent with section
20	602(f)(2) for receiving, investigating, and resolving
21	complaints regarding the conduct of immigration
22	judges; and
23	((7) all other policies, and procedures assigned
24	to the appellate division as described in this title.

1	"(b) LOCAL RULES.—Each chief trial judge may es-
2	tablish local rules of practice and procedure, provided
3	that—
4	((1) such rules are consistent with the provi-
5	sions of this title;
6	"(2) a majority of immigration trial judges on
7	the immigration trial court of that chief judge con-
8	cur to the local rules; and
9	"(3) the chief judge approves the local rules.
10	"(c) Immigration Court Fees.—
11	"(1) IN GENERAL.—The appellate division shall
12	prescribe rules which provide for the collection of
13	reasonable filing fees and other fees, as appropriate.
14	Each such fee may not exceed the fee charged and
15	collected for the same or a substantially similar pur-
16	pose by the Federal district courts or the Depart-
17	ment of Homeland Security.
18	"(2) WAIVER.—Rules promulgated by the ap-
19	pellate division shall include procedures under which
20	any such fee may be waived in the case of financial
21	hardship.
22	"(d) Publication of Rules and Fees.—The ad-
23	ministrative division shall maintain a public website that
24	contains or consolidates current information on all rules

and fees of the Immigration Courts, including all local
 rules established under this subsection.

3 "SEC. 623. REPRESENTATION OF PARTIES AND OTHER AS4 SISTANCE.

5 "(a) RIGHT TO COUNSEL.—In any proceeding before
6 the Immigration Courts, the person or party concerned
7 shall have the privilege of being represented (at no expense
8 to the Government) by such counsel, authorized to practice
9 before the Immigration Courts, of their own choosing.

10 "(b) INTERPRETERS.—The Immigration Courts shall
11 establish a program to ensure the use of qualified inter12 preters in proceedings before the Immigration Courts.

13 "(c) LEGAL ORIENTATION PROGRAM.—The Immi-14 gration Courts shall maintain, through agreements with 15 legal services and other nonprofit organizations, a legal 16 orientation program that explains the Court's procedures 17 and provides basic legal information to individuals who are 18 or may become parties to proceedings before the Immigra-19 tion Courts.

20 "SEC. 624. AVAILABILITY OF INFORMATION.

21 "(a) PUBLICATION OF PRECEDENT DECISIONS.—
22 Precedent decisions of the appellate division shall be pub23 lished in such form and manner as may be best adapted
24 for public information and use.

"(b) PUBLICATION OF NON-PRECEDENT DECISIONS
 AND RECORDS.—

3 "(1) IN GENERAL.—Subject to paragraph (2),
4 all non-precedent decisions of the Immigration
5 Courts and all briefs, motions, documents, and exhibits received by such court (including hearing
7 transcripts) shall be made available to the public.

8 "(2) Confidential information.—The Im-9 migration Courts shall preserve the confidentiality of 10 information relating to matters involving national se-11 curity, asylum and other forms of protection, and 12 claims under the Violence Against Women Act (Pub-13 lic Law 103–322, title IV, 108 Stat. 1902), as 14 amended, or any other applicable law. The Immigra-15 tion Courts may make any provision necessary to 16 prevent the disclosure of confidential information in 17 its proceedings and records, including requiring that 18 such information be placed under seal to be opened 19 only as directed by the Immigration Courts.

20 "SEC. 625. SCOPE OF REVIEW AND APPEALS.

21 "(a) IN GENERAL.—In any proceeding before the Im22 migration Courts, the immigration judge shall—

23 "(1) consider de novo all constitutional claims24 and questions of law; and

1 "(2) compel administrative action on an appli-2 cation or petition filed by or on behalf of the alien 3 that is unlawfully withheld or unreasonably delayed. "(b) TRIAL DIVISION PROCEEDINGS.—The decision 4 of an immigration trial judge shall be based only on the 5 6 evidence produced at the hearing and shall set forth the 7 judge's findings of fact, reasoning to support discretionary 8 determinations, and conclusions of law. Immigration trial 9 judges may take judicial notice of commonly known facts.

10 "(c) REVIEW BY APPELLATE DIVISION.—

11 "(1) IN GENERAL.—In considering an appeal 12 from an immigration trial judge decision, the appel-13 late division shall limit its review to the scope of 14 issues raised on appeal and shall conduct its review 15 of the decision based on the record of proceedings of 16 the trial division.

"(2) FACT FINDING.—Aside from taking judicial notice of commonly known facts, the appellate
division shall not engage in fact finding in considering an appeal of an immigration trial judge decision, and shall defer to the factual findings of the
immigration trial judge unless such findings are
challenged and determined to be clearly erroneous.

24 "(d) REVIEW BY THE UNITED STATES COURTS OF25 APPEALS.—A decision of the appellate division may be ap-

pealed by a party to such proceeding and reviewed by the 1 United States court of appeals for the judicial circuit 2 wherein venue lies, in accordance with section 242, as ap-3 4 plicable. If the Government appeals a decision pursuant to this subsection, and the court finds that the alien party 5 to such appeal is financially unable to obtain adequate rep-6 7 resentation, representation for such alien shall be provided 8 through the plan for representation on appeal that is in 9 effect under section 3006A of title 18, United States 10 Code.".

11 SEC. 3. EMPLOYEES.

12 (a) CLERK OF THE COURT.—The chief judge may ap-13 point, and prescribe the duties for, a clerk of the court without regard to the provisions of title 5. United States 14 15 Code, governing appointments in the competitive service. (b) CHAMBERS STAFF.—Immigration judges may ap-16 17 point law clerks and secretaries, in such numbers as the 18 appellate division approves, without regard to the provi-19 sions of title 5, United States Code, governing appointments in the competitive service. 20

(c) OTHER COURT STAFF.—The clerk of the court
and the chief administrative officer may appoint deputies
and employees, in such numbers as the appellate division
approves, without regard to the provisions of title 5,

United States Code, governing appointments in the com petitive service.

3 (d) STAFF SALARIES.—The appellate division may fix 4 and adjust the rates of basic pay for the clerk, the chief 5 administrative officer, and other employees of the Immigration Courts without regard to the provisions of chapter 6 7 51, subchapter III of chapter 53, or section 5373 of title 8 5, United States Code. To the maximum extent feasible, 9 such employees shall be compensated at rates consistent with those for employees holding comparable positions in 10 the judicial branch. 11

(e) PREFERENCE ELIGIBLES.—In making appointments under subsections (a) through (c), preference shall
be given, among equally qualified persons, to persons who
are preference eligible (as defined in section 2108(3) of
title 5, United States Code).

(f) EXPERTS AND CONSULTANTS.—The Immigration
Courts may procure the services of experts and consultants as provided under section 3109 of title 5, United
States Code.

21 SEC. 4. BUDGET AND EXPENDITURES.

(a) COURT BUDGET.—For each fiscal year, the budget of the Immigration Courts shall be established by the
Immigration Courts, without review or modification by the

executive branch, and shall be included in the budget of
 the President as submitted.

3 (b) Permissible Court Expenditures.—

4 (1) The Immigration Courts may make such ex-5 penditures (including expenditures for personal serv-6 ices and rent at the seat of Government and else-7 where, and for law books, books of reference, and 8 periodicals) as may be necessary to execute effi-9 ciently the judicial and administrative functions vest-10 ed in the Courts.

(2) The Immigration Courts may receive and
expend funds appropriated to the Courts for purposes of paragraph (1) either—

- 14 (A) directly, or
- 15 (B) by transfer to—
- 16 (i) the Director of the Administrative17 Office of the United States Courts,
- 18 (ii) another court established under19 article I of the Constitution, or

(iii) an executive agency as defined in
section 105 of title 5, United States Code,
to cover the expense of such administrative support
and guidance (including budgetary and financial,
payroll and personnel, protective and security, recordkeeping and statistical, and information tech-

nology services) as the Court may request and the
 Director, court, or agency may agree to provide from
 time to time.

4 (c) METHOD AND SOURCE OF EXPENDITURES.—All
5 expenditures of the Immigration Courts shall be allowed
6 and paid upon presentation of itemized vouchers signed
7 by the certifying officer designated by the chief judge.

8 SEC. 5. ANNUAL REPORT.

9 (a) IN GENERAL.—Not later than April 1 of each 10 year, the chief judge shall submit to the Committee on 11 the Judiciary of the House of Representatives and the 12 Committee on the Judiciary of the Senate, a report sum-13 marizing the workload of the Immigration Courts for the 14 preceding fiscal year.

(b) CONTENTS.—The report described in subsection(a) shall contain—

(1) demographic information, including the age,
gender, and nationality of respondents appearing before the Immigration Courts, and rates at which
such respondents are represented by counsel;

(2) outcomes of removal proceedings, including
grant rates for immigration relief, disaggregated by
geographical area and immigration trial judge;

24 (3) outcomes of bond hearings, disaggregated25 by geographical area and immigration trial court;

(4) the number of cases currently pending be fore the trial and appellate divisions of the Immigra tion Courts, and the change in such number from
 the prior fiscal year;

5 (5) the average number of days for which a re6 spondent waits to have their case heard,
7 disaggregated by geographical area; and

8 (6) any information requested by the Commit9 tees named in subsection (a), provided such request
10 is timely and reasonable.

11 SEC. 6. APPLICATION DATE; TRANSITIONAL PROVISIONS.

(a) APPLICATION DATE.—The Immigration Courts
may not begin to exercise the functions of the courts under
this Act and the amendments made by this Act until the
date (for purposes of this Act, referred to as the "application date") that is—

17 (1)(A) the first day of the first full fiscal year
18 after the date of the enactment of this Act, if such
19 date is 180 days or more after the date of enact20 ment of this Act; or

(B) the first day of the second full fiscal year
after the date of the enactment of this Act, if the
first day of the first full fiscal year after the date
of enactment of this Act is less than 180 days after
the date of enactment of this Act; and

1	(2) the date on which 3 or more immigration
2	appeals judges have been duly appointed by the
3	President, in accordance with procedures set forth in
4	section $6(c)$ of this Act and $601(b)(2)$ of the Immi-
5	gration and Nationality Act, as added by this Act.
6	(b) Transition Period and Appointment of In-
7	TERIM IMMIGRATION TRIAL JUDGES.—
8	(1) TRANSITION PERIOD.—The transition pe-
9	riod described in this section shall be the 4-year pe-
10	riod beginning on the application date of this Act.
11	(2) INTERIM IMMIGRATION TRIAL JUDGES.—
12	(A) IN GENERAL.—Each individual serving
13	as an immigration judge in the Executive Office
14	for Immigration Review on the date that is the
15	day before the application date of this Act shall
16	become an interim immigration trial judge.
17	(B) AUTHORITY OF INTERIM IMMIGRATION
18	TRIAL JUDGES.—Interim immigration judges
19	shall have the authority to exercise all powers
20	of an immigration trial judge as provided in
21	title VI of the Immigration and Nationality Act
22	(8 U.S.C. 601 et seq.).
23	(C) TERM OF SERVICE.—An interim immi-
24	gration trial judge may serve until the transi-
25	tion period has ended and a successor is ap-

pointed, or for a period not to exceed 5 years,

2	whichever is shorter. An otherwise qualified in-
3	terim judge may be appointed as an immigra-
4	tion trial judge.
5	(D) CREDIT AND ELIGIBILITY FOR BENE-
6	FITS.—Service as an interim immigration trial
7	judge shall be included in the same manner as
8	service as an immigration trial judge for pur-
9	poses of calculating service credit, retirement
10	eligibility, and disability.
11	(E) SEPARATION.—Nothing in this Act or
12	the amendments made by this Act may be con-
13	strued to—
14	(i) preclude an interim immigration
15	trial judge who is not appointed for a term
16	appointment by the appellate division
17	under section $601(c)(2)$ of the Immigration
18	and Nationality Act, as added by this Act,
19	from eligibility for appointment as an ad-
20	ministrative judge, administrative law
21	judge, and for attorney positions in agen-
22	cies throughout the Federal Government;
23	or

24 (ii) make an interim immigration25 judge described in clause (i) ineligible for

1	early retirement pursuant to section
2	8336(d)(2)(D) or $8414(b)(1)(B)$ of title 5,
3	United States Code.
4	(c) First Appointments to the United States
5	Immigration Courts.—
6	(1) APPELLATE DIVISION.—
7	(A) IN GENERAL.—Notwithstanding sec-
8	tion $601(b)(2)(B)$ of the Immigration and Na-
9	tionality Act as added by this Act, the first 21
10	immigration appeals judges appointed shall
11	serve for the following terms:
12	(i) The terms of the first 7 immigra-
13	tion appeals judges appointed shall termi-
14	nate on the date that is 5 years after the
15	date described in subsection (a).
16	(ii) The terms of the next 7 immigra-
17	tion appeals judges appointed after the
18	judges referred to in clause (i) shall termi-
19	nate on the date that is 10 years after the
20	date described in subsection (a).
21	(iii) The terms of the next 7 immigra-
22	tion appeals judges appointed after the
23	judges referred to in clause (ii) shall termi-
24	nate on the date that is 15 years after the
25	date described in subsection (a).

1 (B) SUCCESSION.—Each immigration ap-2 peals judge described in subparagraph (A) may 3 continue to serve after the expiration of the 4 designated term if such judge is reappointed in 5 accordance with section 601(b)(2)(B) of the Im-6 migration and Nationality Act as added by this 7 Act.

8 (2) TRIAL DIVISION.—Not later than 180 days 9 before the transition period has ended, the appellate 10 division shall establish procedures and requirements 11 related to the appointment of immigration trial 12 judges.

13 (3)CLARIFICATION.—Notwithstanding para-14 graphs (1) and (2) and section 601 of the Immigra-15 tion and Nationality Act, as added by this Act, any 16 individual appointed to fill an immigration trial 17 judge vacancy during the transition period described 18 in subsection (b)(1) shall serve only until the transi-19 tion period has ended and until a successor is ap-20 pointed in accordance with section 602 of the Immi-21 gration and Nationality Act, but not more than 1 22 year after the end of the transition period.

23 (d) PRIOR SERVICE CREDIT.—

24 (1) IN GENERAL.—The period that a covered
25 immigration judge who elects to receive retired pay

1	under section 602 of the Immigration and Nation-
2	ality Act, as added by this Act, serves as a member
3	of the Board of Immigration Appeals, an immigra-
4	tion judge, or an administrative law judge in the Ex-
5	ecutive Office for Immigration Review of the Depart-
6	ment of Justice, shall be included, up to a maximum
7	of 5 years, in the service of such individual on the
8	Immigration Courts for purposes of computing the
9	years of service as an immigration judge.
10	(2) Covered immigration judge defined.—
11	In this subsection, the term "covered immigration
12	judge" means—
13	(A) an immigration appeals judge ap-
14	pointed under section $601(b)$ of the Immigra-
15	tion and Nationality Act, as added by this Act;
16	(B) an immigration trial judge appointed
17	under section 601(c) of the Immigration and
18	Nationality Act, as added by this Act; or
19	(C) an interim immigration trial judge
20	under subsection $(b)(2)$ of this section.
21	SEC. 7. INSTITUTIONAL TRANSFER; CONTINUITY OF PRO-
	SEC. 7. INSTITUTIONAL TRANSFER; CONTINUITI OF PRO-
22	CEEDINGS.
22 23	
	CEEDINGS.

1	peals under title II of the Immigration and Nation-
2	ality Act (8 U.S.C. 1151 et seq.) that were issued
3	before the application date of this Act shall continue
4	to serve as precedent in proceedings before the Im-
5	migration Courts unless explicitly overruled by such
6	court.
7	(2) RULES.—To the extent that such rules are
8	consistent with this Act, the rules of the Attorney
9	General that were in effect before the application
10	date of this Act, shall remain in effect until amend-
11	ed or revoked by the appellate division.
12	(b) INSTITUTIONAL TRANSFER.—
13	(1) EXECUTIVE OFFICE FOR IMMIGRATION RE-
14	VIEW.—
15	(A) IN GENERAL.—Except as provided in
16	subparagraph (B), all functions under the Ex-
17	ecutive Office for Immigration Review on the
18	date that is the day before the application date
19	of this Act are transferred to the Immigration
20	Courts on the application date of this Act.
21	(B) EXCEPTIONS.—
22	(i) OCAHO.—The Office of the Chief
23	Administrative Hearing Officer and the
24	functions of the Executive Office for Immi-
25	gration Review that support such office

shall remain under the Department of Jus tice.

(ii) OTHER FUNCTIONS.—The func-3 4 tions of the Executive Office for Immigra-5 tion Review that are not necessary or ap-6 propriate for transfer to the Immigration 7 Courts shall be reassigned to other agen-8 cies within the Department of Justice or 9 dissolved at the discretion of the Attorney 10 General.

11 (2)TRANSFER AND ALLOCATION OF APPRO-12 PRIATIONS AND PERSONNEL.—Except as provided in this section, the personnel of the Executive Office 13 14 for Immigration Review employed in connection with 15 the functions transferred by this section, and the as-16 sets, liabilities, contracts, property, records, and un-17 expended balance of appropriations, authorizations, 18 allocations, and other funds employed, held, used, 19 arising from, available to, or to be made available to, 20 the Executive Office for Immigration Review, in con-21 nection with the functions transferred by this sec-22 tion, subject to section 202 of the Budget and Ac-23 counting Procedures Act of 1950, shall be trans-24 ferred to the Immigration Courts on the application 25 date of this Act. Unexpended funds transferred pur-

suant to this paragraph shall be used only for the
 purposes for which the funds were originally author ized and appropriated.

4 (3) PENDING CASES.—

(A) IN GENERAL.—The enactment of this 5 6 Act shall not result in any loss of rights or pow-7 ers, interruption of jurisdiction, or prejudice to 8 matters under title II of the Immigration and 9 Nationality Act (8 U.S.C. 1151 et seq.) which 10 are pending before the Board of Immigration 11 Appeals or an immigration judge on the appli-12 cation date of this Act.

13 TRANSFER.—All proceedings under (\mathbf{B}) 14 title II of the Immigration and Nationality Act 15 (8 U.S.C. 1151 et seq.) which are pending before the Board of Immigration Appeals or an 16 17 immigration judge on the application date of 18 this Act shall be transferred to the Immigration 19 Courts to proceed before the trial division or 20 the appellate division as appropriate.

21 SEC. 8. REVIEW BY THE JUDICIAL CONFERENCE; CON-22SULTATION REQUIREMENTS.

The Judicial Conference of the United States shall
conduct a review of adjudications in the United States Immigration Courts at least once every 4 years, as part of

its comprehensive survey of business in the courts of the 1 2 United States conducted pursuant to title 28, section 331. At the conclusion of its review, the Judicial Conference 3 4 shall submit a report of its findings to the appellate divi-5 sion and the Committee on the Judiciary of the House 6 of Representatives and the Committee on the Judiciary 7 of the Senate. The Committees shall cause to have such 8 report printed in the Congressional Record. 9 SEC. 9. TECHNICAL AND CONFORMING PROVISIONS. 10 (a) IN GENERAL.—The Immigration and Nationality 11 Act (8 U.S.C. 1101 et seq.) is amended— 12 (1) in section 101(b), by amending paragraph 13 (4) to read as follows: 14 "(4) The term 'immigration judge' means an

immigration appeals judge or immigration trial
judge appointed to serve in the United States Immigration Courts established under title VI.";

18 (2) in section 238(a)(1)—

(A) by striking "Attorney General" and in-serting "Immigration Courts"; and

21 (B) by striking "Service" and inserting
22 "Department of Homeland Security";

23 (3) in section 238(a)(2), by striking "Attorney
24 General" each place such term appears and inserting
25 "Secretary of Homeland Security";

1	(4) in section $238(a)(3)$ —
2	(A) by amending subparagraph (A) to read
3	as follows:
4	"(A) Notwithstanding any other provision
5	of law, in the case of any alien convicted of an
6	aggravated felony, removal proceedings, and
7	any administrative appeals thereof, shall be
8	completed, to the extent possible, before the
9	alien's release from incarceration for the under-
10	lying aggravated felony."; and
11	(B) in subparagraph (B), by striking "At-
12	torney General" and inserting "Secretary of
13	Homeland Security";
14	(5) in section 238(a)(4)(A) by striking "Attor-
15	ney General" and inserting "administrative council
16	of the Immigration Courts";
17	(6) in section $238(b)(1)$ by striking "Attorney
18	General" and inserting "immigration judge";
19	(7) in section $238(b)(3)$ —
20	(A) by striking "Attorney General" and in-
21	serting "Secretary of Homeland Security"; and
22	(B) by striking "apply for" and inserting
23	"seek";
24	(8) in section 238(b) by amending paragraph
25	(4) to read as follows—

1	"(4) In any proceeding under this subsection—
2	"(A) the alien shall—
2	"(i) be given reasonable notice of the
4	charges and of the opportunity described
5	in subparagraph (C);
6	"(ii) have the privilege of being rep-
7	resented (at no expense to the government)
8	by such counsel, authorized to practice in
9	such proceedings, as the alien shall choose;
10	and
11	"(iii) have a reasonable opportunity to
12	inspect the evidence and rebut the charges;
13	and
14	"(B) the immigration judge shall ensure
15	that—
16	"(i) a determination is made for the
17	record that the individual upon whom the
18	notice for the proceeding under this section
19	is served (either in person or by mail) is,
20	in fact, the alien named in such notice; and
21	"(ii) a record is maintained for judi-
22	cial review.";
23	(9) in section $238(b)(5)$ —
24	(A) by striking "Attorney General" and in-
25	serting "immigration judge"; and

1	(B) by striking "Attorney General's" and
2	inserting "immigration judge's";
3	(10) by redesignating the second subsection (c)
4	of section 238 as subsection (d) and in the newly
5	designated subsection (d)—
6	(A) by striking "Commissioner" in each
7	place such term appears and inserting "Sec-
8	retary of Homeland Security";
9	(B) by striking "Attorney General" in each
10	place such term appears and inserting "Sec-
11	retary of Homeland Security"; and
12	(C) by striking "Service" in paragraph
13	(2)(B) and inserting "Secretary of Homeland
14	Security";
15	(11) in section 239(a) by striking "Attorney
16	General" in each place such term appears and in-
17	serting "Immigration Courts";
18	(12) in section $239(b)(2)$ by striking "Attorney
19	General" and inserting "Immigration Courts";
20	(13) in section $239(b)(3)$ by striking "Attorney
21	General" and inserting "immigration judge";
22	(14) in section $239(d)(1)$ by striking "Attorney
23	General" and inserting "immigration judge";
24	(15) in section 240(b)—

1	(A) by striking paragraphs (1) and (6) and
2	renumbering subsequent paragraphs accord-
3	ingly;
4	(B) by amending paragraph (1) as redesig-
5	nated by this paragraph to read as follows:
6	"(1) FORM OF PROCEEDING.—The proceeding
7	may take place—
8	"(A) in person; or
9	"(B) through video conference, subject to
10	rules promulgated under section 622(a)(5).";
11	(C) in paragraph (2) as redesignated by
12	this paragraph, by striking "Attorney General"
13	and inserting "immigration judge";
14	(D) in paragraph (3) as redesignated by
15	this paragraph—
16	(i) in the matter preceding subpara-
17	graph (A), by striking ", under regulations
18	of the Attorney General"; and
19	(ii) in subparagraph (A) by striking ",
20	at no expense to the government, by coun-
21	sel of the alien's choosing who is author-
22	ized to practice in such proceedings" and
23	inserting "in accordance with section
24	623(a)"; and

1	(E) in paragraph (4)(A) as redesignated
2	by this paragraph—
3	(i) by striking "Service" and inserting
4	"Government"; and
5	(ii) by amending the last sentence to
6	read as follows: "Written notice shall be
7	considered sufficient for purposes of this
8	subparagraph if provided at the most re-
9	cent address provided under section
10	239(a)(1)(F).'';
11	(16) in section $240(c)(2)$, in the matter fol-
12	lowing subparagraph (B), by striking "Attorney
13	General" and inserting "Secretary of Homeland Se-
14	curity.";
15	(17) in section $240(c)(3)$ —
16	(A) by striking "service" in the heading
17	and inserting "Government"; and
18	(B) by striking "Service" in each place
19	such term appears and inserting "Govern-
20	ment";
21	(18) in section $240(c)(7)(C)(iv)(II)$ —
22	(A) by striking "Attorney General" and in-
23	serting "immigration judge"; and

1	(B) by striking "Immigration and Natu-
2	ralization Service" and inserting "Secretary of
3	Homeland Security";
4	(19) in section $240(c)(7)(C)(iv)(III)$ —
5	(A) by striking "Attorney General" and in-
6	serting "immigration judge"; and
7	(B) by striking "Attorney General's" and
8	inserting "immigration judge's";
9	(20) in section 240(d) by amending the first
10	sentence to read as follows: "An immigration judge
11	may enter an order of removal stipulated to by the
12	alien (or the alien's representative) and the Govern-
13	ment.";
14	(21) in section $242(a)(2)(A)$ by striking "Attor-
15	ney General" in each place such term appears and
16	inserting "Secretary of Homeland Security";
17	(22) in section $242(a)(2)(B)(ii)$, by striking
18	"Attorney General" and inserting "the appellate di-
19	vision of the Immigration Courts" each place it ap-
20	pears;
21	(23) in section 242(a), by adding at the end the
22	following:
23	"(6) VENUE.—For purposes of judicial review
24	under this section and section 625(d), the venue of

1	a proceeding before the court of appeals is in the ju-
2	dicial circuit in which—
3	"(A) an immigration trial judge of the Im-
4	migration Court issued the original underlying
5	decision in the matter; or
6	"(B) the underlying administrative action
7	reviewed by the appellate division of the Court
8	occurred.";
9	(24) in section $242(b)(2)$ by inserting "trial"
10	after "immigration";
11	(25) in section $242(b)(3)(A)$ —
12	(A) by striking "Attorney General" in the
13	first sentence and inserting "United States";
14	and
15	(B) by amending the second sentence to
16	read as follows: "The petition shall be served on
17	the Attorney General and on the officer or em-
18	ployee of the Department of Homeland Security
19	in charge of the district in which the final order
20	of removal under section 240 was entered.";
21	(26) in section $242(b)(4)(D)$ by striking "Attor-
22	ney General's" and inserting "immigration judge's";
23	(27) in section $242(b)(8)$ by striking "Attorney
24	General" in each place such term appears and in-
25	serting "Secretary of Homeland Security";

1	(28) in section $242(e)(2)(C)$ by striking "as
2	prescribed by the Attorney General";
3	(29) in section 242(e)(3)(A)(ii) by striking "At-
4	torney General" and inserting "Secretary of Home-
5	land Security";
6	(30) in section 242(g) by striking "Attorney
7	General" and inserting "Secretary of Homeland Se-
8	curity''; and
9	(31) in section 246(a)—
10	(A) by striking "Attorney General" and in-
11	serting "Secretary of Homeland Security" each
12	place it appears; and
13	(B) by striking the second sentence, and
14	adding: "Upon request of the individual whose
15	status has been rescinded, the Secretary of
16	Homeland Security shall refer such rescission to
17	the United States Immigration Courts for re-
18	view in accordance with section $604(b)(1)(B)$.".
19	(b) Construction of Existing References.—To
20	the extent consistent with this Act, each reference in the
21	Immigration and Nationality Act (8 U.S.C. et seq.), or
22	in any rule prescribed thereunder—
23	(1) to the Board of Immigration Appeals or an
24	immigration judge, or any administrative appeal,
25	hearing, review, or other proceeding before such

Board or judge, shall be deemed to refer, as appropriate, to the United States Immigration Courts established under title VI of the Immigration and Nationality Act, as added by this Act, to the appropriate division of the Court, or to the corresponding proceedings under this Act before such Court; and

7 (2) to the authority of the Attorney General to 8 prescribe rules with respect to the Executive Office 9 for Immigration Review, the Board of Immigration 10 Appeals, immigration judges, or administrative ap-11 peals, hearings, reviews, or other proceedings con-12 ducted under the Immigration and Nationality Act, 13 by such Office, Board, or judges, shall be deemed to 14 confer rulemaking authority on the appellate division 15 of the United States Immigration Courts established 16 in title VI of the Immigration and Nationality Act, 17 as added by this Act.

18 (c) FINANCIAL DISCLOSURE REPORTING.—Section
19 109 of the Ethics in Government Act of 1978 (5 U.S.C.
20 App.) is amended—

(1) in paragraph (8), by inserting "of the
United States Immigration Courts," after "Court of
Appeals for Veterans Claims,"; and

(2) in paragraph (10), by inserting "United
 States Immigration Courts," after "Court of Ap peals for Veterans Claims".

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