- 1 ALDERSON COURT REPORTING
- 2 CHRISTINE ALLEN
- 3 HJU253000
- 4 MARKUP OF H.R. 683, THE PUERTO RICO RECOVERY ACCURACY IN
- 5 DISCLOSURES ACT OF 2019, OR PRRADA; H.R. 6196, THE TRADEMARK
- 6 MODERNIZATION ACT OF 2020, OR THE TM ACT OF 2020; H.R. 631,
- 7 FOR THE RELIEF OF ARPITA KURDEKAR, GIRISH KURDEKAR, AND
- 8 VANDANA KURDEKAR; H.R. 4225, FOR THE RELIEF OF MARIA ISABEL
- 9 BUESO BARRERA, ALBERTO BUESO MENDOZA, KARLA MARIA BARRERA DE
- 10 BUESO, AND ANA LUCIA BUESO BARRERA; H.R. 7146, FOR THE RELIEF
- 11 OF VICTORIA GALINDO LOPEZ; H.R. 7572, FOR THE RELIEF OF
- 12 MEDIAN EL-MOUSTRAH; H.R. 5053, THE JUSTICE FOR JUVENILES ACT;
- 13 AND H.R. 8124, TO AMEND TITLE 18, UNITED STATES CODE, TO
- 14 PROVIDE FOR TRANSPORTATION AND SUBSISTENCE FOR CRIMINAL
- 15 JUSTICE DEFENDANTS, AND FOR OTHER PURPOSES
- 16 Wednesday, September 9, 2020
- 17 House of Representatives
- 18 Committee on the Judiciary
- 19 Washington, D.C.

21 Webex, Hon. Jerrold Nadler [chairman of the committee]

- 22 presiding.
- 23 Present: Representatives Nadler, Lofgren, Jackson Lee,
- 24 Cohen, Johnson of Georgia, Deutch, Bass, Jeffries, Cicilline,
- 25 Swalwell, Lieu, Raskin, Jayapal, Demings, Correa, Scanlon,
- 26 Garcia, Neguse, McBath, Stanton, Dean, Mucarsel-Powell,
- 27 Escobar, Chabot, Gohmert, Buck, Roby, Biggs, Lesko,
- 28 Reschenthaler, Cline, Armstrong, Steube, and Tiffany.
- 29 Staff Present: Amy Rutkin, Chief of Staff; David
- 30 Greengrass, Senior Counsel; John Doty, Senior Adviser;
- 31 Madeline Strasser, Chief Clerk; Moh Sharma, Member Services
- 32 and Outreach Adviser; Jordan Dashow, Professional Staff
- 33 Member; Anthony Valdez, Staff Assistant; John Williams,
- 34 Parliamentarian; Slade Bond, Chief Counsel, ACAL
- 35 Subcommittee; Jamie Simpson, Chief Counsel, Courts and IP
- 36 Subcommittee; Matt Robinson, Counsel, Courts and IP
- 37 Subcommittee; MaryBeth Walker, Detailee, Courts and IP
- 38 Subcommittee; Ben Hernandez-Stern, Counsel, Crime
- 39 Subcommittee; Joe Graupensperger, Chief Counsel, Crime
- 40 Subcommittee; Milagros Cisneros, Detailee, Crime
- 41 Subcommittee; Betsy Lawrence, Counsel, Immigration
- 42 Subcommittee; David Shahoulian, Chief Counsel, Immigration
- 43 Subcommittee; Katy Rother, Minority Deputy General Counsel
- 44 and Parliamentarian; Ella Yates, Minority Director of Member
- 45 Services and Coalitions; Andrea Loving, Minority Chief

46 Counsel for Immigration; Jason Cervenak, Minority Chief

- 47 Counsel for Crime; Douglas Geho, Minority Chief Counsel for
- 48 Administrative Law; Ken David, Minority Counsel; Andrea
- 49 Woodard, Minority Professional Staff Member; Kiley Bidelman,
- 50 Minority Clerk; and John Lee, USPTO Detailee.

52 Chairman Nadler. The Judiciary Committee will please

- 53 come to order, a quorum being present.
- Without objection, the chair is authorized to declare
- 55 recess at any time.
- Pursuant to Committee Rule 2 and House Rule 11,
- 57 Clause 2, the chair may postpone further proceedings today on
- 58 the question of approving any measure or matter or adopting
- 59 an amendment for which a recorded vote for the yeas and nays
- 60 are ordered.
- I would like to remind members that we have established
- 62 an email address and distribution list dedicated to
- 63 circulating amendments, exhibits, motions, or other written
- 64 materials that members might want to offer as part of our
- 65 markup today. If you would like to submit materials, please
- send them to the email address that has been previously
- 67 distributed to your offices, and we will circulate the
- 68 materials to members and staff as quickly as we can.
- I want to thank all members for participating in today's
- 70 markup, the first that we have held in a fully virtual
- 71 format. We have successfully held hybrid markups and
- 72 hearings with remote participation, and I believe we are well
- 73 prepared to take this next step.
- 74 I would ask all members to please mute your microphones
- 75 when you are not speaking. This will help prevent feedback
- 76 and other technical issues. You may unmute yourself any time

- 77 you seek recognition.
- 78 I appreciate all of the work that has gone into making
- 79 this markup possible, and I look forward to consideration of
- 80 the important bipartisan bills we have in front of us today.
- Pursuant to notice, I now call up H.R. 683, the Puerto
- 82 Rico Recovery Accuracy in Disclosures Act of 2019, for
- 83 purposes of markup and move that the committee report the
- 84 bill favorably to the House.
- The clerk will report the bill.
- Ms. Strasser. H.R. 683, to impose requirements on the
- 87 payment of compensation of professional persons --
- 88 Chairman Nadler. Without objection, the bill is
- 89 considered as read and open for amendment at any point.
- 90 [The bill follows:]

92 Chairman Nadler. I will begin by recognizing myself for

- 93 an opening statement.
- 94 H.R. 683, the Puerto Rico Recovery Accuracy in
- 95 Disclosures Act, or PRRADA, is bipartisan legislation that
- 96 would promote greater transparency and integrity with respect
- 97 to the ongoing financial reorganization of Puerto Rico. In
- 98 response to dire fiscal issues facing Puerto Rico at the
- 99 time, Congress passed the Puerto Rico Oversight Management
- and Economic Stability Act, or PROMESA, in 2016. That
- 101 legislation established the Financial Oversight Management
- 102 Board with control over Puerto Rico's budget, laws, financial
- 103 plans, and regulations, and the authority to retain
- 104 professionals to assist the board in executing its
- 105 responsibilities.
- 106 Although largely patterned on Chapter 11 of the
- 107 bankruptcy code, PROMESA did not incorporate all facets of
- 108 Chapter 11 and other relevant provisions of the code,
- 109 including, for example, the code's mandatory disclosure
- 110 requirements regarding actual or potential conflicts of
- 111 interest that professional persons seeking to be retained in
- 112 a bankruptcy case must make to the court prior to their
- 113 retention. This bill would close that loophole, and to quote
- 114 our colleague from New York, Ms. Velazquez, who authored the
- 115 bill, it would "improve transparency and restore confidence
- 116 and integrity in Puerto Rico's restructuring process."

117 I thank Ms. Velazquez for her leadership in championing

- 118 this bill and for her relentless dedication to ensuring that
- 119 the people of Puerto Rico receive the fair, efficient, and
- 120 transparent restructuring process they deserve.
- I urge all members to support this legislation.
- I now recognize the distinguished ranking member of the
- 123 Judiciary Committee, the gentleman from Ohio, Mr. Jordan, for
- 124 his opening statement.
- 125 Mr. Cline. Thank you, Mr. Chairman.
- 126 I understand that Mr. Jordan is not here today and that
- 127 I am going to be filling in for him.
- 128 I want to thank you, Mr. Chairman, and the staff for all
- 129 the work that they have done in putting this markup together.
- 130 I want to express a general concern about the fact that this
- is a fully virtual markup. Commerce is down the hall. They
- 132 are having a hybrid markup, and I think that it would behoove
- 133 us to also enable members to use the committee room to vote
- in person, to represent their constituents in person as well.
- As to this piece of legislation, Mr. Chairman, for years
- 136 Puerto Rico was facing a growing financial crisis brought on
- 137 by increasing debt and related obligations. As a result,
- 138 Congress enacted the Puerto Rico Oversight Management and
- 139 Economic Stability Act of 2016 to establish a bankruptcy
- 140 mechanism for Puerto Rico to deal with its debt.
- 141 As in traditional bankruptcy law, the 2016 law permits

142 certain professionals to receive court-approved compensation 143 for their services. However, the Puerto Rico bankruptcy 144 process lacks disclosure requirements typically found in 145 bankruptcy proceedings, creating the potential for 146 unaddressed conflicts of interest. 147 To close that loophole, H.R. 683 establishes disclosure 148 requirements on professionals, such as business consultants 149 and attorneys, seeking compensation in Puerto Rico's 150 bankruptcy. With disclosure requirements more consistent 151 with traditional bankruptcy law, the court is more likely to 152 catch and address potential conflicts of interest, and this 153 improved transparency is better for creditors, taxpayers, and 154 ultimately, Puerto Rico. 155 Mr. Chairman, I yield back. 156 Chairman Nadler. Without objection, all other opening statements will be included in the record. 157 158 [The statements follow:]

160	Chairman Nadler. I now recognize myself for purposes of
161	offering an amendment in the nature of a substitute.
162	The clerk will report the amendment.
163	Ms. Strasser. Amendment in the nature of a substitute
164	to H.R. 683, offered by Mr. Nadler of New York
165	Chairman Nadler. Without objection, the amendment in
166	the nature of a substitute will considered as read and shall
167	be considered as base text for purposes of amendment.
168	[The amendment of Chairman Nadler follows:]
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170 Chairman Nadler. I will recognize myself to explain the

- 171 amendment.
- 172 This amendment in the nature of a substitute strikes the
- 173 text of H.R. 683 and inserts the text of Senate -- of
- 174 S. 1675, the Senate version of the bill. The key difference
- 175 between the House and Senate versions is fairly subtle. Both
- 176 versions allow its court to deny compensation to any
- 177 attorney, accountant, consultant, and other professional
- 178 persons employed by the oversight board tasked with managing
- 179 Puerto Rico's restructuring if the court finds that the
- 180 professional was not a "disinterested person," as defined by
- 181 Section 1.1 of the bankruptcy code.
- But the Senate version, and thus this amendment, is
- 183 essentially forward-looking in that the court can deny
- 184 compensation to any professional who is not a disinterested
- 185 person on or after the date of enactment of this bill. The
- unamended text of H.R. 683, by contrast, would allow the
- 187 court to deny compensation to a professional who did not meet
- 188 the standards for disinterestedness at any point, including
- 189 before the bill's date of enactment.
- 190 By adopting the more forward-looking language of the
- 191 Senate version of the bill, we will prevent the inadvertent
- 192 disqualification of professionals whose retention was
- 193 permitted under the law as it existed at the time they were
- 194 retained.

I urge support of this amendment, and I yield back the

- 196 balance of my time.
- 197 Are there any amendments to the amendment in the nature
- 198 of a substitute?
- 199 Ms. Jackson Lee, do you seek recognition?
- 200 Ms. Jackson Lee. Yes. Good morning.
- 201 Thank you very much. I would like to strike the last
- 202 word.
- 203 Chairman Nadler. The gentlelady is recognized.
- Ms. Jackson Lee. Thank you.
- 205 For many of us who have been engaged with Puerto Rico
- 206 for a number of years since the horrific hurricane and the
- 207 devastating financial concerns, recognizing the importance of
- 208 Puerto Rico to the United States and the people of Puerto
- 209 Rico, which, of course, is part of the United States -- these
- 210 are citizens of the United States -- I rise to
- 211 enthusiastically support the manager's amendment for the
- 212 Puerto Rico Recovery Accuracy in Disclosures Act of 2019.
- 213 We well know, of course, that Puerto Rico still faces
- 214 sometimes insurmountable obstacles in terms of its recent
- 215 recovery of the hurricane, but more importantly, its fiscal
- 216 health as well. This legislation does work more proactively
- 217 to address the concerns dealing with the bankruptcy code, and
- 218 unlike PROMESA, which one of the issues that I know we
- 219 addressed with respect to Puerto Rico was the unaccounted --

220	the inability to account for the funds that were being
221	utilized that were either being given to be to assist the
222	people of Puerto Rico. One of the challenges they had was
223	the energy grid, and I remember the letting of contracts in
224	that instance.
225	So I support the fact that this provides for in the
226	bankruptcy code authorized professional persons such as
227	attorneys, financial advisers, appraisers, and others to be
228	retained in connection with the administration of the
229	bankruptcy code that they meet the following conditions.
230	First, such a person must not hold a represented interest
231	adverse to the bankruptcy estate, and second, a professional
232	must be a disinterested person.
233	H.R. 683, the Puerto Rico Recovery Accuracy in
234	Disclosures Act of 2019, or PRRADA, conditions compensation
235	of professional persons retained under PROMESA upon the
236	applicant providing certain disclosures similar to those
237	required in the bankruptcy code. In addition, it would
238	require the United States trustee to review such disclosures
239	and submit comments in response to the court, as well as
240	authorize the United States trustee to object to compensation
241	requested by professionals. Further, the measure would apply
242	retroactively to professionals who had previously been
243	awarded compensation.
244	It would also authorize the court to deny allowance of

- 245 compensation for services and reimbursement of expenses
- 246 accruing after the bill's enactment date if the professional
- 247 person did not comply with the disclosure requirement and was
- 248 not a disinterested person or represented or held interest
- 249 adverse to the bankruptcy estate.
- I think the main point that I see H.R. 683 providing is
- 251 an extra level of oversight that the people of Puerto Rico
- 252 can be helped. We still have not finished our pass in making
- 253 them whole. There still are tragedies as relates to both
- 254 their financial health and, of course, recovering from their
- 255 most recent hurricane.
- 256 So I believe this is a constructive addition to
- 257 providing extra support for the people of Puerto Rico that
- 258 the funds utilized would be utilized for the enhancement and
- 259 improvement of a better quality of life.
- 260 And with that, I support the manager's amendment and
- 261 yield back my time. I ask colleagues to support the
- 262 legislation.
- 263 Chairman Nadler. The gentlelady yields back. Does
- 264 anyone else seek recognition? In that case --
- 265 Mrs. Lesko. Mr. Chair, it looks like Andy Biggs wants
- 266 to seek recognition.
- 267 Chairman Nadler. Mr. Biggs then is recognized.
- 268 Mr. Biggs. Thank you, Mr. Chairman. I appreciate the
- 269 opportunity to speak on this bill as a cosponsor of this

- 270 bill, and I appreciate your amendment.
- And I would just tell you that public confidence in our
- 272 legal system is the cornerstone of a healthy republic. And
- 273 when conflicts of interest or cronyism are present, it
- 274 destroys that faith, and that is why I joined a really
- 275 bipartisan coalition with Representatives Velazquez, Bishop,
- 276 Grijalva, and Jenniffer Gonzalez-Colon to introduce this
- 277 bill.
- I won't rehearse the long history of PROMESA, but
- 279 without the conflict of interest provisions that this bill
- and your amendment seek to provide, companies that are hired
- 281 to determine the best interest of Puerto Rico and its
- 282 creditors can actually profit from their advice by investing
- 283 in the debt instruments they are recommending in their
- 284 fiduciary role.
- 285 And according to news reports from the Wall Street
- Journal, the New York Times, and others, McKinsey & Company
- 287 is one of those advisers. And while it is the prerogative of
- the oversight board on how much Puerto Rico should pay
- 289 creditors, McKinsey's investment unit is one of those
- 290 creditors directly and indirectly holding Puerto Rican bonds.
- 291 And as a bond holder, McKinsey's investment arm has a
- 292 financial stake in the outcome of the bankruptcy
- 293 restructuring.
- As feared, when the oversight board announced a plan for

how much to pay those bond holders in the restructuring, it

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296 was extremely generous to bond holders like McKinsey at the 297 expense of the claims of other creditors. And that is why 298 this particular bill became necessary. 299 The PROMESA oversight board hired the law firm of 300 Luskin, Stern & Eisler to investigate McKinsey's potential 301 conflicts of interest, and in that investigation, Luskin 302 confirmed that McKinsey had not broken the law because such 303 disclosures were not required under the current PROMESA. 304 That is not necessarily a criticism of McKinsey. They 305 complied with the law. But the criticism is actually back to 306 the underlying law, which is why we need to make this bill 307 happen. 308 This bill requires attorneys, accountants, consultants, 309 and other professional persons employed by the oversight board to submit verified disclosures of their connections 310 311 with the debtors, creditors, or persons employed by the 312 oversight board prior to being compensated under PROMESA. 313 This simple change to the existing law will give the 314 oversight board the information necessary to evaluate actual 315 and apparent conflicts of interest so that proper action can 316 be taken to negate such conflicts. 317 This bill implements a major recommendation of the Luskin report on Puerto Rican debt restructuring in line with 318 319 the conflict of interest rules and standard bankruptcy laws,

- 320 as the chairman has said.
- 321 So with that, Mr. Chairman, I support your amendment,
- 322 and I support this underlying bill and hope that it really
- 323 does a good job at ferreting out conflicts of interest and
- 324 protects the process that we have going for it.
- 325 Thank you, Mr. Chairman. I yield back.
- 326 Chairman Nadler. The gentleman yields back.
- 327 The question then occurs on the amendment in the nature
- 328 of a substitute. This will be followed immediately by a vote
- 329 on final passage of the bill.
- 330 All those in favor, respond by saying aye.
- 331 Opposed, no.
- 332 In the opinion of the chair, the ayes have it. The
- amendment in the nature of a substitute is agreed to.
- 334 A reporting quorum being present, the question is on the
- 335 motion to report the bill H.R. 683, as amended, favorably to
- 336 the House.
- 337 Those in favor, respond by saying aye.
- 338 Opposed, no.
- 339 The ayes have it, and the bill is ordered to be reported
- 340 favorably.
- 341 The members will have 2 days to submit views. Without
- 342 objection, the bill will be reported as a single amendment in
- 343 the nature of a substitute, incorporating all adopted
- 344 amendments, and staff is authorized to make technical and

345 conforming changes.

- 346 Pursuant to notice, I now call up H.R. 6196, the
- 347 Trademark Modernization Act of 2020, for purposes of markup
- 348 and move that the committee report the bill favorably to the
- 349 House.
- 350 The clerk will report the bill.
- Ms. Strasser. H.R. 6196, to amend the Trademark Act of
- 352 1946 --
- 353 Chairman Nadler. Without objection, the bill is
- 354 considered as read and open for amendment at any point.
- 355 [The bill follows:]

357 Chairman Nadler. I will begin by recognizing myself for 358 an opening statement. 359 H.R. 6196, the Trademark Modernization Act of 2020, is a 360 bipartisan bill that will modernize trademark law to reflect 361 technological advances, improve the efficiency of trademark 362 registration, and address recent threats to the proper 363 functioning of the U.S. trademark system. I am pleased to be 364 an original cosponsor of the bill, together with my 365 colleagues on both sides of the aisle, IP Subcommittee 366 Chairman Johnson, IP Subcommittee Ranking Member Roby, and Mr. Collins, the former full committee ranking member. 367 368 A well-functioning trademark system supports a robust and successful commercial economy. Trademarks enable 369 370 producers to build goodwill, and trademark protection 371 prevents others from trading on that goodwill. By guarding 372 against deception in the marketplace, trademarks also serve 373 an important consumer protection function, which is 374 especially critical today as electronic commerce commands a 375 larger and larger role in the U.S. economic landscape. 376 Federal trademark registration is an important component 377 of protecting trademarks and, in turn, in protecting U.S.

For small and medium-size businesses, it is especially

companies and consumers. To function properly, the

registration system must work for all entities, not just for

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large companies.

important that the process of registering a trademark not be

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383 overly burdensome. Small businesses succeed when their brand 384 recognition grows, and the heart of brand recognition is 385 trademark protection. 386 In recent years, it has become apparent that there are 387 inefficiencies in the trademark registration process. It is 388 also clear that marks have been registered that should not 389 have been, either through inadvertent mistake or through 390 fraudulent activity during the examination process. 391 H.R. 6196 helps restore balance in the trademark system 392 by creating new processes to allow even small businesses to 393 challenge improper registrations through new, more efficient, 394 and less costly ex parte cancellation proceedings. Clearing 395 improper registrations from the trademark register allows 396 those marks to be available again for use in registration by 397 later legitimate actors seeking to build their brand and 398 their business. 399 The bill also modernizes trademark examination practice 400 by allowing the Patent and Trademark Office to set trademark 401 examination deadlines that are more in concert with the 402 availability of electronic communications today, and it 403 codifies an existing practice of the office that allows third parties to submit evidence to ensure that only those 404 405 applications entitled to registration proceed at an 406 examination.

407	Additionally, for the trademark system to function
408	properly, appropriate remedial relief must be available when
409	a company's trademark is infringed. Given the consumer
410	protection function of trademarks to prevent confusingly
411	similar marks from coexisting in the marketplace, trademark
412	law has historically recognized the rebuttable presumption of
413	irreparable harm when trademark infringement is proven.
414	That presumption was called into question after a 2006
415	Supreme Court decision in a patent case. And since that
416	time, a circuit split has developed over whether the
417	presumption still applies in a trademark case.
418	H.R. 6196 confirms that the historical practice of
419	applying a rebuttable presumption of irreparable harm is the
420	appropriate course of claims under the Trademark Act of 1946.
421	This provision ensures that injunctive relief will be
422	available in appropriate cases for parties prevailing on
423	trademark claims.
424	The changes made by this legislation would strengthen
425	and modernize the trademark system, and I urge my colleagues
426	to support this important bipartisan effort.
427	I now recognize the distinguished ranking member of the
428	Judiciary Committee, the gentleman Mr. Cline, for his opening
429	statement.

Mr. Cline. Thank you, Mr. Chairman. And I want to

431 thank Chairman Johnson, Ranking Member Roby, and former

432 Ranking Member Collins for their leadership on this important 433 legislation. 434 Trademarks are among the most valuable and economically 435 important types of intellectual property, with some 436 trademarks being valued in the billions of dollars. American 437 businesses depend on trademarks to protect their brands and 438 products. Trademark protection allows businesses [inaudible] 439 creating jobs and producing better and safer products. 440 Trademarks help prevent bad actors from stealing or taking advantage of the benefits of those investments, such 441 442 as customer trust and loyalty. Trademark protections are 443 particularly important for small businesses. 444 Trademarks also protect American consumers, who depend 445 on them to identify the goods and services they trust for 446 themselves and their family. Whether it is choosing to shop 447 at a certain supermarket for food or choosing a certain brand 448 of tires for your family car or truck, those choices are made 449 based on trademarks, which is why it is so important to 450 recognize that our trademark system is under attack. 451 The vast majority of the world's most valuable 452 trademarks are owned by American businesses. As part of its 453 campaign to undermine the United States and American 454 intellectual property, the Chinese Communist Party has been encouraging the filing of fraudulent trademark applications 455

at the U.S. Patent and Trademark Office. They have literally

457 been paying their citizens to jam our national trademark

- 458 registry with thousands of fraudulent trademarks.
- 459 As a result, American business owners have had to waste
- valuable time and money searching through numerous fake
- 461 trademarks every time they launch a new product. American
- 462 entrepreneurs have had to waste time and money sifting
- 463 through dozens of fake trademarks every time they start a new
- 464 business. Enough is enough. We must hold China accountable
- 465 for its actions.
- We must act to stop this attempted sabotage of our
- 467 trademark system and protect the countless Americans who
- 468 depend on it. Existing tools have not been good enough.
- 469 This important bill, H.R. 6196, the Trademark Modernization
- 470 Act, provides the tools that American businesses and the
- 471 USPTO need to fight against this tide of fraudulently
- 472 obtained trademarks.
- The bill updates existing mechanisms to make them
- faster, more efficient, and more accurate, such as by
- 475 codifying the ability of third parties to provide evidence
- 476 during examination to prevent fraudulent applications from
- 477 being granted. It also grants the USPTO more flexibility for
- 478 the examination of trademark applications.
- 479 H.R. 6196 also provides new procedures to target these
- 480 fraudulent trademarks and clear them from the registry.
- 481 These procedures are designed to be fast and efficient so

482	that businesses can quickly remove these obstacles and get
483	back to work. The bill also includes procedural safeguards
484	to ensure that these procedures are not abused and grants the
485	USPTO the authority to enact further safeguards if needed.
486	Finally, H.R. 6196 also clarifies certain aspects of
487	trademark law to provide more certainty to legitimate
488	trademark owners. I appreciate the hard work and effort that
489	the sponsors of this bill put in for many months and
490	appreciate their work to finally take action against China's
491	misdeeds.
492	Mr. Chairman, I yield back.
493	Chairman Nadler. Without objection, all other opening
494	statements will be included in the record.
495	[The statements follow:]
496	

497	Chairman Nadler. I now recognize myself for purposes of
498	offering an amendment in the nature of a substitute.
499	The clerk will report the amendment.
500	Ms. Strasser. Amendment in the nature of a substitute
501	to H.R. 6196, offered by Mr. Nadler
502	Chairman Nadler. Without objection, the amendment in
503	the nature of a substitute will considered as read and shall
504	be considered as base text for purposes of amendment.
505	[The amendment of Chairman Nadler follows:]
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507 Chairman Nadler. I will recognize myself to explain the 508 amendment. 509 In addition to certain technical revisions to enhance 510 clarity, the amendment in the nature of a substitute makes 511 two substantive changes to the bill. First, it limits the 512 period during which new ex parte expungement petitions may be 513 brought. 514 The underlying bill allows new petitions to be brought 515 anytime after 3 years from registration of a trademark. The 516 amendment requires new petitions to be brought within 517 10 years of registration after the 3-year period has expired. 518 The amendment also provides for a 3-year transition period after enactment of the bill during which this 10-year 519 520 limit does not apply. This provision is intended to balance 521 the need to provide repose for long-held trademark 522 registrations that were legitimately procured, with the need 523 for streamlined proceedings to address improperly procured 524 trademark registrations. 525 The amendment also adds a new section clarifying the 526 authority of the PTO Director to reconsider decisions of the 527 Trademark Trial and Appeal Board, including those that result 528 from the new ex parte proceedings created by H.R. 6196. 529 The recent decision by the Federal circuit in Arthrex v. Smith & Nephew found that patent judges were appointed in 530

violation of the appointments clause of the Constitution. To

resolve the constitutionality concern, the Federal circuit

- 533 stripped patent judges of their civil service protections.
- The Federal circuit has not yet ruled on the question of
- 535 whether the appointment of Trademark Trial and Appeal Board
- 536 judges similarly run afoul of the appointments clause.
- 537 Structural differences between the Patent Act and the
- 538 Trademark Act suggest that the outcome on the trademark side
- 539 would be different.
- And importantly, language in the Trademark Act supports
- 541 the interpretation that the Director of the PTO, a Senate-
- 542 confirmed official, has the implicit authority to reconsider
- 543 decisions of the Trademark Trial and Appeal Board. The
- 544 language added by the amendment, however, is intended to
- 545 resolve any question regarding the constitutionality of the
- 546 appointment of these judges. Its provision should not be
- 547 understood to give the Director new authority. Rather, the
- 548 new language simply confirms explicitly the authority of the
- 549 Director that is currently implicit in the Trademark Act.
- I urge all members to support the amendment.
- Are there any amendments to the amendment in the nature
- of a substitute?
- 553 For what purpose does Mr. Johnson of Georgia seek
- 554 recognition? Mr. Johnson?
- 555 Mr. Johnson of Georgia. I move to strike the last word,
- 556 Mr. Chairman.

557 Chairman Nadler. The gentleman is recognized. 558 Mr. Johnson of Georgia. Thank you, Mr. Chairman. 559 I was pleased to introduce the Trademark Modernization 560 Act with you and my colleagues across the aisle -- Ranking 561 Member of the IP Subcommittee, Mrs. Roby, and also former 562 ranking member of the full committee, Doug Collins, as well 563 as with Senators Coons and Tillis in the Senate. 564 Our bipartisan bicameral bill shows both the importance 565 of the issue and the work we have done to achieve a consensus 566 around the changes the bill makes to modernize the Federal 567 trademark system. The system was created by the Lanham Act 568 in 1946 and has rarely been updated since in spite of its 569 importance to our businesses. 570 Trademarks are unquestionably important to the American 571 economy. One study shows that trademark-intensive industries 572 contributed 23.7 million jobs to the U.S. economy in 2014 --573 that is the last year for which data is available --574 reflecting the importance of the trademark system and the 575 success of American brands. 576 But as we learned from testimony in the Intellectual 577 Property Subcommittee hearing I chaired last summer, the supply of good trademarks -- pithy, catchy names -- is not 578 579 infinite, and already there is a short supply in certain industries. An important part of this bill would create 580

proceedings at the Trademark Office to challenge and remove

582 trademarks that were not properly in use to make room for the

- 583 next generation of businesses.
- These same changes would also help address the recent
- rise in fraudulent trademark applications, particularly from
- 586 China, that are currently harming legitimate businesses. The
- 587 bill makes several other long overdue changes to modernize
- and strengthen the trademark system, such as updating the
- 589 registration process and ensuring that trademark holders can
- 590 seek redress in the courts for a confusingly similar mark, a
- 591 remedy that is key to ensuring that consumers know whose
- 592 product they are purchasing.
- 593 I urge my colleagues to support American businesses and
- 594 protect consumers by voting for this important bill. And
- 595 with that, I yield back.
- 596 Chairman Nadler. For what purpose does Mr. Correa seek
- 597 recognition?
- 598 Mr. Correa. Thank you, Mr. Chairman. I move to strike
- 599 the last word.
- 600 Chairman Nadler. The gentleman is recognized.
- Mr. Correa. Mr. Chairman, I respectfully urge the
- 602 committee to amend the Trademark Modernization Act with a
- 603 technical fix that will protect the franchise brands and
- 604 small business owners in my district.
- I ask the committee to work with me to include the
- 606 bipartisan Trademark Licensing Protection Act -- that is

607 H.R. 4164 -- as we advance reforms to trademark policy. In

- 608 my district, franchises create over 15,000 jobs. Their
- 609 businesses represent a significant share of women and
- 610 minority-owned businesses. This simply protects the ability
- of franchises to maintain their trademarks.
- The Trademark Licensing Protection Act should have been
- 613 part of today's legislation and would have provided a common
- 614 sense bipartisan fix to this issue.
- With that, I yield back the balance of my time.
- Mr. Gohmert. Mr. Chairman?
- Chairman Nadler. Does anyone else seek recognition?
- Mr. Gohmert. Mr. Chairman?
- 619 Chairman Nadler. Who seeks recognition? Mr. Gohmert?
- Mr. Gohmert. Yes, thank you.
- I am thrilled that we have got bipartisan effort, not
- 622 just one party, concerned about the assaults on our economy
- 623 by China. But I am exceedingly concerned that this is
- 624 brought up without a legislative hearing. I would think that
- 625 we could have a bipartisan concern asking experts and people
- 626 so we don't -- so we try to follow what doctors did for so
- 627 long in trying to do no harm.
- I know when the copyright bill and supposed improvements
- 629 were made, it devastated the brilliant, but individual
- 630 inventors. And one of the things that did that was the
- ability for the biggest money people in the country and world

632 to come in and challenge their copyrights after they fought 633 the process and finally gotten recognized and given a 634 copyright for their individual inventions. 635 So the big money folks come along, the huge corporations, and they challenge, even after they have gotten 636 637 the copyright, these individual inventors. So I have 638 concerns. I would love to go after fraudulent efforts by 639 China or Russia. I am surprised they are not mentioned. But 640 go after foreign entities that seek to destroy our economy 641 and do so through the trademark system, but also I would love 642 to have had legislative hearing where we could hear from 643 experts. 644 Is this going to allow, for example, the Chinese --645 still assaulting our system, our economy, our Government --646 come in and challenge trademarks after they are already 647 awarded and say they are fraudulent? I am just concerned 648 that we have a bipartisan interest in doing the very best 649 thing we can that we also -- because we haven't done due 650 diligence on this. So it is the best intentions. It is bipartisan. But we 651 652 may be doing grave injustice to people that don't have big 653 money to be overwhelmed by governmental companies around the 654 world or even big companies within this country to come in and steal a trademark from somebody who simply doesn't have 655 656 the money and the wherewithal to defend their trademark.

So I wish that we could slow down. I know you are on

- 658 course to get this passed today, and I know it is not normal.
- 659 But I sure do think it would be a good idea to hear from
- experts to get a better view of just what damage could
- 661 possibly be done by this bill, again with the best of
- 662 intentions.
- It doesn't matter when you just start destroying the
- 664 small money people. I know Democrats have talked for years,
- 665 used to, about trying to help the small folks, the people
- 666 with small money or no money. Well, you may be helping the
- 667 big money people here, and I would love to hear experts talk
- 668 about that issue.
- 669 So I sure would hope, Mr. Chairman, that we could have a
- 670 legislative hearing instead of just ramming this through,
- 671 thinking that we know all, see all, and can do what is best
- from Mount Olympus in the District of Columbia.
- So that is my take. I hope that we could push for that
- 674 in a bipartisan way to make sure that we do no harm. And I
- 675 yield back.
- 676 Chairman Nadler. The question -- does anyone else seek
- 677 recognition?
- [No response.]
- 679 Chairman Nadler. The question then occurs on the
- amendment in the nature of a substitute. This will be
- 681 followed immediately by a vote on final passage of the bill.

All those in favor, respond by saying aye.

- 683 Opposed, no.
- In the opinion of the chair, the ayes have it. The
- amendment in the nature of a substitute is agreed to.
- A reporting quorum being present, the question is on the
- 687 motion to report the bill H.R. 6196, as amended, favorably to
- 688 the House.
- Those in favor, respond by saying aye.
- 690 Opposed, no.
- The ayes have it. The bill is ordered to be reported
- 692 favorably.
- The members will have 2 days to submit views. Without
- 694 objection, the bill will be reported as a single amendment in
- 695 the nature of a substitute, incorporating all adopted
- 696 amendments, and staff is authorized to make technical and
- 697 conforming changes.
- We are now going to consider four private immigration
- 699 bills en bloc. Pursuant to notice, I call up H.R. 631, for
- 700 the Relief of Arpita Kurdekar, Girish Kurdekar, and Vandana
- 701 Kurdekar; H.R. 4225, for the Relief of Maria Isabel Bueso
- 702 Barrera, Alberto Bueso Mendoza, Karla Maria Barrera de Bueso,
- 703 and Ana Lucia Bueso Barrera; H.R. 7146, for the Relief of
- 704 Victoria Galindo Lopez; and H.R. 7572, for the Relief of
- 705 Median El-Moustrah, for purposes of markup.
- 706 Without objection, I move that the committee report the

707 bills en bloc favorably to the House. 708 The clerk will report the bills. 709 Ms. Strasser. H.R. 631, for the Relief of Arpita 710 Kurdekar, Girish Kurdekar, and Vandana Kurdekar --711 Chairman Nadler. Without objection, the bills are 712 considered as read and open for amendment at any point. The 713 text of the amendment in the nature of a substitute to 714 H.R. 4225, circulated to members last Friday, is agreed to.

[The bills follow:]

716

717 Chairman Nadler. I will begin by recognizing myself for

- 718 an opening statement.
- 719 As my colleagues are well aware, this committee
- 720 considers private bills under a longstanding process and
- 721 bipartisan agreement developed after the Abscam scandal in
- 722 1980. Under carefully crafted procedural rules, we consider
- 723 only compelling cases in which removal of the beneficiary
- 724 would result in extreme hardship or injustice.
- 725 And making this assessment [inaudible] in the modern
- 726 congressional era is an important consideration. And in my
- 727 era, Congress has passed several private bills where the
- 728 extreme hardship that would result in the beneficiary's
- 729 removal centers around medical issues. In each of the cases
- 730 we are considering today, a beneficiary or the U.S. citizen
- 731 child of a beneficiary suffers from one or more serious
- 732 medical conditions that will undoubtedly be exacerbated if
- 733 the beneficiaries were removed.
- The facts of each of these cases are compelling and
- 735 uncontroverted. There is bipartisan agreement that each case
- 736 meets the medical condition precedent. In addition, the
- 737 Subcommittee on Immigration and Citizenship requested and
- 738 received reports from the Department of Homeland Security on
- 739 each of the named beneficiaries. None of the reports
- 740 revealed derogatory information that would prevent us from
- 741 proceeding with today's markup.

As noted previously, we have made a minor modification

- 743 to H.R. 4225 through an amendment in the nature of a
- 744 substitute, which is necessary to remove the fourth named
- 745 beneficiary, Ana Lucia Bueso Barrera, from the bill.
- 746 Ms. Bueso Barrera is currently in the process of applying for
- 747 lawful permanent residence through her U.S. citizen husband.
- 748 As such, she no longer requires the relief that this bill
- 749 would require.
- 750 Providing and removing -- I am sorry, removing Ms. Bueso
- 751 Barrera as a named beneficiary, the amendment also makes a
- 752 technical change to ensure that upon granting permanent
- 753 residence to the remaining beneficiaries, the Secretary of
- 754 State reduces the number of immigrant visas made available to
- 755 natives of the Bueso family's country of birth by three
- 756 instead of by four.
- 757 I would like to commend the work of my friends and
- 758 colleagues, Representatives Kuster, DeSaulnier, Brownley, and
- 759 Tlaib, for their enduring support for these deserving
- 760 families and for introducing these bills on their behalf.
- 761 I urge my colleagues in this committee to vote to report
- 762 these bills en bloc favorably to the House.
- 763 I recognize Ms. Lofgren for a unanimous consent request.
- 764 Ms. Lofgren. Mr. Chairman, I ask unanimous consent to
- 765 place my statement in the record. The subcommittee acted
- 766 unanimously on each of these bills, as you have noted.

767	Chairman Nadler. Without objection.
768	[The statement of Ms. Lofgren follows:]
769	

770 Chairman Nadler. Does anyone else -- does anyone seek

- 771 recognition?
- 772 [No response.]
- 773 Chairman Nadler. A reporting quorum being present, the
- 774 question is now on reporting the bills, as amended, en bloc
- 775 favorably to the House.
- 776 Those in favor, respond by saying aye.
- 777 Opposed, no.
- 778 The ayes have it, and the bills are ordered to be
- 779 reported favorably.
- 780 The members will have 2 days to submit views. Without
- 781 objection, H.R. 4225 will be reported as a single amendment
- 782 in the nature of a substitute, incorporating all adopted
- 783 amendments, and staff is authorized to make technical and
- 784 conforming changes.
- 785 Let me remind members that if they don't wish to speak
- 786 to mute themselves until they do wish to speak.
- 787 Pursuant to notice, I now call up H.R. 5053, the Justice
- 788 for Juveniles Act, for purposes of markup and move that the
- 789 committee report the bill favorably to the House.
- 790 The clerk will report the bill.
- 791 Ms. Strasser. H.R. 5053, to exempt juveniles from the
- 792 requirements for suits by prisoners --
- 793 Chairman Nadler. Without objection, the bill is
- 794 considered as read and open for amendment at any point.

795 [The bill follows:]

796

797 Chairman Nadler. I will begin by recognizing myself for 798 an opening statement. 799 H.R. 5053, the Justice for Juveniles Act, is a 800 bipartisan bill that would eliminate the administrative 801 exhaustion requirement for incarcerated youth before they may 802 file a lawsuit challenging the conditions of their 803 incarceration. This modest, but important bill would correct 804 a manifest wrong currently present in Federal law established 805 by the Prison Litigation Reform Act. 806 The Justice for Juveniles Act would exempt youth from having to comply with the unfair administrative burden of 807 808 having to exhaust their remedies before being authorized to access the courts. The PLRA's administrative exhaustion 809 810 requirement as applied to youth is inconsistent with today's 811 scientific understanding of the cognitive development of 812 young people. 813 Requiring a sophisticated understanding of how to 814 navigate bureaucratic and technical procedures, this 815 requirement is quite a burden for young people in custody to 816 meet successfully. The Supreme Court has repeatedly held 817 that a young person's immaturity and lack of knowledge might 818 cause unique obstacles to navigating legal proceedings. In a 2011 case, the Supreme Court explained that failing 819 to take age into account "and thus to ignore the very real 820

differences between children and adults would be to deny

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822 children the full scope of the procedural safeguards" to 823 which they are entitled. 824 The overwhelming number of experts recognize that 825 differences in maturity lead in the correctional context to 826 underreporting of assault and a general failure by youth to 827 recognize the dangerousness of particular circumstances, 828 which prevents young people from being able to effectively 829 petition for changes in their prison conditions. In 830 addition, the internal complaint system in correctional 831 settings is rife with problems, which are exacerbated because 832 grievance procedures tend to rely on written communication. 833 Juveniles in the justice system often have educational 834 deficits, lacking literacy skills to write a complaint or 835 adequately to explain the nature of their concern. It is, 836 therefore, particularly difficult for them to pursue 837 complaints and satisfy strict exhaustion requirements. 838 Courts have, sadly, been exacting in their requirements 839 that the exhaustion requirements be followed, no matter how 840 sympathetic the situation. A recent study of Prison Reform 841 Litigation Act cases in Federal court found that the law is 842 often invoked and throw out juveniles' cases on 843 technicalities, even in suits involving sexual assault or 844 youth who are illiterate, deaf, or mentally ill. Despite acknowledging that there are cognitive 845 846 differences between youth and adults, courts have not carved

847 out on an equitable basis an exception to the exhaustion 848 requirement. It is, therefore, up to us in Congress to 849 address this serious problem. Exempting youth from the 850 exhaustion requirement will not flood our courts with cases, 851 and it may very well shed much-needed light on 852 unconstitutional practices that have been left to fester for 853 decades. 854 I thank Representative Mary Gay Scanlon, joined by 855 Representatives Armstrong, Reschenthaler, and several other 856 of our colleagues, for championing this issue and for 857 introducing this bill. I encourage my colleagues to join me 858 in supporting it today. 859 I now recognize Mr. Cline for his opening statement. 860 Mr. Cline. Thank you, Mr. Chairman. 861 I want to thank Representatives Scanlon, Armstrong, and 862 Reschenthaler for their leadership on this bill. 863 Juvenile offenders often lack the knowledge to pursue and exhaust remedies. This bill eliminates some of the 864 865 obstacles for juvenile prisoners seeking relief from our 866 correctional facilities in Federal court. H.R. 5053 will 867 provide juvenile offenders quicker access to courts when they 868 have been abused or mistreated, builds on the bipartisan 869 FIRST STEP Act and criminal justice reform signed into law by

President Trump back in December of 2018, and it is an

important step forward for criminal justice reform in our

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871

- 872 Nation.
- 873 And with that, I yield back.
- 874 [Pause.]
- 875 Ms. Scanlon. Chairman Nadler, I think you are muted.
- 876 [Pause.]
- Mr. Cline. How long can the chairman stay muted?
- Mr. Gohmert. I think that is a good thing.
- 879 Chairman Nadler. For what purpose does Ms. Scanlon seek
- 880 recognition?
- Ms. Scanlon. Thank you, Mr. Chairman.
- I am really proud we are here today to advance the
- 883 Juveniles for Justice Act. I, of course, want to thank my
- 884 colleague Congressman Armstrong for his support and
- 885 partnership on this effort. I think our cooperation on this
- 886 legislation is a testament to the bipartisan accomplishments
- that are possible for our committee.
- And I also want to thank you, Chairman Nadler,
- 889 Chairwoman Bass, and all my colleagues on both sides of the
- 890 aisle who are cosponsors of this bill.
- 891 The Prison Litigation Reform Act, or PLRA, was passed in
- 892 1996 in an effort to decrease so-called frivolous lawsuits
- 893 brought by prisoners. However, during the intervening
- 894 decades, evidence has been growing that the law is overbroad
- 895 in some respects, and there is now bipartisan agreement that
- 896 one way in which it is overbroad is its inclusion of

897 juveniles. And that is what we are hoping to remedy with 898 this act. 899 This common sense bipartisan bill would exempt juveniles 900 from the requirements of the PLRA. As it stands today, that 901 act dictates that youth in juvenile or adult facilities need 902 to exhaust administrative remedies before they can bring a 903 suit. It also limits the kind of relief they may seek, 904 prevents them from bringing a suit for emotional injuries, 905 and limits attorney's fees, making it harder for young people 906 to find attorneys to represent them. 907 We know that youth are at particular risk for harm in 908 juvenile and adult facilities. Studies show they are 909 especially damaged by physical and sexual violence, harmful 910 restraints, and solitary confinement. And so, as they face 911 unique challenges in complying with the administrative 912 requirements of the PLRA, that is where the impetus for this 913 bill comes from. As you mentioned, youth often lack the 914 literacy skills, the understanding of the justice system, or 915 the capacity to comply with those administrative

For those of us who have kids or who have worked with children, it is easy to imagine the difficulty they would have navigating the complex legal systems necessary to raise allegations of abuse. So what we are trying to do here is address the very real impact of psychological and physical

916

requirements.

- 922 abuse on incarcerated youth.
- And to the extent that there is any question that we
- 924 need to act to correct this, you have to hear the story of
- 925 the Glen Mills Schools in my district. For almost 200 years,
- 926 youth were sent to the Glen Mills Schools to better
- 927 themselves, to be set straight, and come back to their
- 928 communities. The institution was the oldest reform school in
- 929 the country and accepted court order placements of juvenile
- 930 offenders from across the country.
- 931 But the school's longevity and its manicured
- 932 surroundings masked horrors which were being experienced by
- 933 the children, particularly in recent years. In 2019, there
- 934 was an explosive report by the Philadelphia Inquirer
- 935 revealing incidents of sexual and psychological abuse, broken
- 936 bones, physical assault suffered by students at the hands of
- 937 staff.
- And although the stories from the Glen Mills Schools are
- 939 heartbreaking, they are not unique. Reports show that
- 940 mistreatment of young people in juvenile facilities has
- 941 happened in almost every State in the country. So at a time
- 942 when coronavirus has put incarcerated individuals at
- 943 increased physical and psychological risk, we think it is
- 944 more important than ever to take steps to protect youth from
- 945 abuse by passing the Justice for Juveniles Act.
- 946 So I want to thank Chairman Nadler and the committee

947	members and the staff who helped bring this bill to markup.
948	I also want to thank the juvenile justice advocates who
949	helped us identify this area as being ripe for reform.
950	And I would ask unanimous consent to introduce into the
951	record the Philadelphia Inquirer article entitled "Beaten,
952	Then Silenced" from February 20, 2019.
953	With that, I would yield back.
954	Chairman Nadler. Without objection.
955	[The information follows:]
956	

957 Chairman Nadler. For what purpose does Mrs. McBath seek

- 958 recognition?
- 959 Mrs. McBath. Thank you, Chairman Nadler. I move to
- 960 strike the last word.
- 961 Chairman Nadler. The gentlelady is recognized.
- 962 Mrs. McBath. Thank you.
- 963 I want to thank my colleague Congresswoman Scanlon for
- 964 leading this bill with bipartisan support from Congressmen
- 965 Armstrong, Jeffries, Katko, and Reschenthaler.
- 966 When young people are put in the custody of our prisons
- 967 or our juvenile detention facilities, it is critical that
- 968 they are treated with care and they are treated with respect.
- 969 As young people removed from the protection of their parents
- 970 and communities, they are at a heightened risk for abuse.
- 971 Juvenile inmates depend on prison officials to keep them
- 972 safe and protected as they work towards rehabilitation. But
- 973 too often juvenile inmates experience violence, sexual abuse,
- 974 or mental harm while they are in custody. For example, the
- 975 2018 National Survey of Youth in Custody found that 7 percent
- 976 of youth in juvenile facilities reported being sexually
- 977 victimized by either fellow youth or facility staff just
- 978 within the past year.
- 979 At one all-female facility in Georgia, 19 percent of the
- 980 young women in custody reported experiencing coerced sexual
- 981 contact, and we have got to do better. Our children deserve

- 982 better.
- 983 When youth in custody are harmed, it is critical that
- 984 they have the ability to bring attention to their
- 985 circumstances so that the courts or other government
- 986 officials can step in to protect them. So that courts or
- 987 other government officials will make sure that they are doing
- 988 everything that they can to make sure that our children are
- 989 not subjected to violent treatment.
- 990 So the Justice for Juveniles Act takes the important
- 991 step of making sure procedural obstacles do not prevent
- 992 important oversight to protect the rights of youth that are
- 993 in custody, and I am pleased to support this legislation, and
- 994 I urge my colleagues to do the same. And I yield back the
- 995 balance of my time.
- 996 Chairman Nadler. The gentlelady yields back. For what
- 997 purpose does Ms. Jackson Lee seek recognition?
- 998 Ms. Jackson Lee. Mr. Chairman, I would like to strike
- 999 the last word.
- 1000 Chairman Nadler. The gentlelady is recognized.
- 1001 Ms. Jackson Lee. Thank you.
- 1002 I, too, rise to support with great enthusiasm the
- 1003 bipartisan H.R. 5053, the Justice for Juveniles Act, and I
- 1004 thank my colleague Congresswoman Scanlon. We have had
- 1005 conversations about her commitment and interest in juvenile
- 1006 justice, and I thank her for the leadership on this

legislation, along with our colleague Mr. Armstrong.

1007

1008 For those of us who spend our time recognizing that the 1009 juvenile justice system should be reformed comprehensively, 1010 this is an important initiative. For those of us who have as 1011 well visited and interacted with juvenile detention centers 1012 around the Nation, we know that in many instances juveniles 1013 are sentenced without a sentence, meaning a juvenile can be 1014 sentenced to a juvenile detention center and continue to be 1015 in that center until the age of 21. It becomes their home. 1016 We also know with the reformation of the way States have 1017 written laws relating to juvenile issues or to school issues, 1018 unlike in "the old days," the auditorium detention turns into 1019 school police taking a juvenile for some infraction in the 1020 school straight down, as the kids would say, to juvie. That 1021 means these children are then sentenced "to juvie." Some do 1022 not have homes that families can support them. Some of them 1023 are just having difficulty in school. 1024 [Inaudible] to respond by civil rights cases for 1025 individuals who have been in juvie for so long, subjected to 1026 forms of sexual abuse and other forms of abuse, have been 1027 another sentence on top of a sentence. This legislation 1028 protects young people from abuse in institutions by exempting them from the grievance provision of the Prison Litigation 1029 Reform Act -- they can't wait -- by enabling them to file a 1030 lawsuit concerning physical or sexual assault or mental abuse 1031

1032 without first having to file administrative grievance. 1033 These young minds not matured to the age of 25, as 1034 science has indicated, these young minds combined can be so 1035 destroyed [inaudible], and so the PLRA was designed to 1036 address the problem of a large number of pro se prison 1037 lawsuits. This is not to recognize a crucial and urgent 1038 matter that a young person may be dealing with, particularly 1039 a young person that does not have access to a family 1040 structure that could be advocating for them. And so the 1041 ability to take the caps off, if you will, of the lawyer fees 1042 is likewise an important element of this particular 1043 litigation. 1044 I would like to indicate that it is important to 1045 recognize that the PLRA also has as a provision if a person 1046 fails to comply with these requirements, including missing a 1047 filing deadline that can be as short as a few days, he or she 1048 may no longer bring a lawsuit. I want to cite into the 1049 record Hunter v. Corr., a 17-year-old sexually assaulted in 1050 an adult facility, but the case was dismissed because the 1051 court ruled that he should have exhausted his administrative 1052 remedies. We know that is very difficult for a juvenile. 1053 So I enthusiastically support this. And as I conclude 1054 my remarks, let me thank the chairman for your tremendous 1055 leadership during this Congress and the past several months 1056 of hardship, stress, and disruption not only of the regular

1057 operation of this committee, but of the Congress and, more

- 1058 importantly, the lives of the American people.
- 1059 It has been said of Americans that we do the difficult
- 1060 immediately, and the impossible takes a longer time. We here
- 1061 in the State of Texas have faced not only COVID-19 hotspots,
- 1062 the recognizing of many who have died, but also Hurricane
- 1063 Laura.
- So I look forward to us working together on legislation.
- 1065 I look forward to having legislation that I have introduced,
- 1066 the H.R. 7636, the Custodial Interrogation Recording Act, and
- 1067 also H.R. 40 being brought to this committee as we continue
- 1068 to work in these difficult times, but as we continue to work
- 1069 on behalf of the American people.
- 1070 Again, I ask my colleagues to support Congresswoman
- 1071 Scanlon's legislation, which is H.R. 5053, Justice for
- 1072 Juveniles Act, and I am delighted to be a cosponsor.
- 1073 With that, I yield back.
- 1074 Chairman Nadler. The gentlelady yields back. I thank
- 1075 the gentlelady for her kind remarks.
- 1076 For what purpose does Ms. Dean seek recognition?
- 1077 Ms. Dean. I move to strike the last word, Mr. Chairman.
- 1078 Chairman Nadler. The gentlelady is recognized.
- 1079 Ms. Dean. I thank you, Mr. Chairman. I, too, rise in
- 1080 support of H.R. 5053, the Justice for Juveniles Act.
- 1081 There are nearly 60,000 children under the age of 18

1082 incarcerated in America's jails and prisons. Their bodies 1083 and minds are developing, they depend upon adults for 1084 nourishment and protection, and their understanding of the 1085 world lacks the wisdom of experience. In short, they are 1086 easy targets for abuse in the harsh environments of our jails 1087 and prisons and detention centers. 1088 The Prison Litigation Reform Act created unnecessary obstacles for children, for young people seeking relief in 1089 1090 Federal court for abuse they faced in juvenile and adult 1091 correction facilities. It required incarcerated youth to 1092 file grievances before bringing a lawsuit, many times with 1093 the very people who have abused them. 1094 It limited the type of relief youth can get from the 1095 courts and prevents youth from bringing lawsuits for 1096 emotional injuries if they are unable to also prove physical 1097 injuries. What is more, it made it harder for young people 1098 to find attorneys to represent them because of the limits on 1099 attorney's fees. 1100 I thank Representatives Scanlon, Armstrong, and others 1101 for this Justice for Juveniles Act because it will remove 1102 many of these obstacles for incarcerated children. The 1103 measure of a society is how it treats its children, even 1104 those who have committed serious offenses, maybe especially 1105 those who have committed serious offenses. 1106 I am pleased to support this bill. I am eager for its

- 1107 speedy passage, and I yield back.
- 1108 Thank you, Mr. Chairman.
- 1109 Chairman Nadler. The gentlelady yields back. For what
- 1110 purpose does Ms. Mucarsel-Powell seek recognition?
- 1111 Ms. Mucarsel-Powell. Mr. Chairman, I move to strike the
- 1112 last word.
- 1113 Chairman Nadler. The gentlelady is recognized.
- 1114 Ms. Mucarsel-Powell. Thank you, Mr. Chairman.
- 1115 I rise in support of H.R. 5053, the Justice for
- 1116 Juveniles Act, and I am very grateful to my dear friend and
- 1117 colleague Representative Scanlon for introducing this bill.
- 1118 This bipartisan legislation takes important steps to
- 1119 reform the Prison Litigation Reform Act to give incarcerated
- 1120 people under the age of 21 the pathway to address dangerous
- 1121 prison conditions. High barriers currently exist for
- 1122 incarcerated individuals to bring a lawsuit to address prison
- 1123 conditions like first exhausting all administrative avenues.
- 1124 Young adults and children are particularly vulnerable in
- 1125 our correctional system. When they are targeted or harmed,
- 1126 our current laws make it very hard for them to properly
- 1127 address terrible instances of physical and mental trauma.
- 1128 This issue, of course, affects thousands of juveniles across
- 1129 our country, and it affects juveniles here in my own
- 1130 district.
- 1131 The son of one of my constituents and a good friend,

1132 Ari, is a young man who is currently incarcerated. Like so

- 1133 many others, Ari's son has not received the adequate medical
- 1134 and mental health services that he needs, to his detriment.
- 1135 Before being incarcerated, he was in a coma for 2 weeks and
- 1136 was transferred from the hospital only a few hours after he
- 1137 woke up from his coma. He suffered a traumatic brain injury
- 1138 and has yet to receive follow-up health services that he
- 1139 desperately needs.
- 1140 This bill will fix stories like this and provide the
- 1141 resources to address prison conditions for young people, and
- 1142 it is a great first step to fix and to work on criminal
- 1143 justice reform.
- 1144 I strongly support this bill, and I urge my colleagues
- 1145 to vote in favor of this bill. I yield back, Mr. Chairman.
- 1146 Chairman Nadler. The gentlelady yields back.
- 1147 A reporting quorum being present, the question is on the
- 1148 motion to report the bill H.R. 5053 favorably to the House.
- 1149 Those in favor, say aye.
- 1150 Opposed, no.
- The ayes have it, and the bill is ordered to be reported
- 1152 favorably to the House.
- 1153 Members will have 2 days to submit views.
- Pursuant to notice, I now call up H.R. 8124, the
- 1155 Criminal Judicial Administration Act of 2020, for purposes of
- 1156 markup and move that the committee report the bill favorably

1157	to the House.
1158	The clerk will report the bill.
1159	Ms. Strasser. H.R. 8124, to amend Title 18, United
1160	States Code, to provide for transportation
1161	Chairman Nadler. Without objection, the bill is
1162	considered as read and open for amendment at any point.
1163	[The bill follows:]
1164	

1165 Chairman Nadler. I will begin by recognizing myself for

- 1166 an opening statement.
- 1167 H.R. 8124, the Criminal Judicial Administration Act of
- 1168 2020, is bipartisan legislation that makes two modest, but
- 1169 important amendments to current law, promoting the efficient,
- 1170 effective, and fair administration of justice.
- The first part of the bill concerns out of custody
- 1172 criminal defendants, particularly those who are released
- 1173 pending trial who live in communities that are located far
- 1174 from the courthouse where their cases are being heard. The
- 1175 majority of criminal defendants, of Federal criminal
- 1176 defendants are detained pending trial, and the U.S. Marshals
- 1177 Service is responsible for housing and transporting them to
- 1178 court hearings, including trial.
- 1179 In addition, under current law, the court may order the
- 1180 U.S. Marshals to provide funds for a criminal defendant who
- 1181 is released pending trial but cannot afford the cost of
- 1182 travel to cover the defendant's travel to the location of the
- 1183 courthouse for trials or hearings. However, the defendant
- 1184 must fund their own way back home, and a defendant in this
- 1185 position would not be able to receive financial support from
- 1186 the U.S. Marshals Service for subsistence such as lodging and
- 1187 meals. For an indigent defendant, these costs are sometimes
- 1188 insurmountable.
- 1189 For example, a defendant from Hawaii who must attend a

2-week trial in the Southern District of New York would have

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doing so with this bill.

1191	to figure out how to pay for 2 weeks of lodging in New York
1192	City. Or a defendant released to live at home on the Navajo
1193	Reservation who has a pretrial hearing at the Federal
1194	courthouse in Phoenix, Arizona, may not be able to afford gas
1195	for the 6-hour ride back home.
1196	For years, our Federal courts have struggled with how to
1197	assist indigent defendants when they find themselves in these
1198	difficult situations. Unfortunately, the courts' efforts
1199	have come up against the text of statute.
1200	This bill would authorize courts in the interest of
1201	justice to order the U.S. Marshals to cover roundtrip travel

and subsistence for defendants who must attend court hearings

Conference of the United States has urged us to correct this

grave unfairness, and I am pleased to see that we are finally

but cannot afford to pay this on their own. The Judicial

The second part of this bill concerning Federal

Conference. Magistrate judges have trial jurisdiction over

With a defendant's consent, however, a magistrate judge

certain misdemeanors, except for Class A misdemeanors for

which the maximum sentence is up to a year in custody.

may exercise trial jurisdiction over a case involving a

Class A misdemeanor. Magistrate judges frequently do so and

magistrate judges is also supported by the Judicial

1215 often hear Class A misdemeanor cases all the way through

- 1216 judgment and sentencing.
- 1217 Under current law, a magistrate judge's jurisdiction
- 1218 ends after judgment is entered in a misdemeanor case, and
- 1219 post judgment jurisdiction reverts to the district court.
- 1220 Indeed, magistrate judges are not authorized to hear post
- 1221 judgment motions, such as motions to vacate a sentence, even
- 1222 though they are the ones that handled the entire matter at
- 1223 the trial level and are best equipped to hear such post
- 1224 judgment motions.
- 1225 Among other things, this bill would authorize a
- 1226 magistrate judge to hear post judgment motions in misdemeanor
- 1227 cases in which he or she exercised trial jurisdiction. This
- 1228 amendment clearly improves judicial economy and makes perfect
- 1229 sense.
- 1230 I commend our colleagues Representative Jeffries and
- 1231 Representative Roby for bringing these matters to our
- 1232 attention, and I urge my colleagues to support this bill.
- 1233 I now recognize Mr. Cline for his opening statement.
- 1234 Mr. Cline. Thank you, Mr. Chairman.
- 1235 I will be brief. This bill comes at the request of the
- 1236 Judicial Conference, and it strengthens existing laws
- 1237 regarding the transportation and subsistence for indigent
- 1238 criminal defendants. The Judicial Conference offered reforms
- 1239 to improve our justice system, and their voices on such

- 1240 matters are appreciated.
- 1241 I want to thank the bipartisan sponsors of the
- 1242 legislation, and I yield back.
- Mr. Jeffries. I move to strike the last word.
- 1244 Chairman Nadler. For what purpose does Mr. Jeffries
- 1245 seek recognition?
- 1246 Mr. Jeffries. I move to strike the last word.
- 1247 Chairman Nadler. The gentleman is recognized.
- 1248 Mr. Jeffries. Thank you, Mr. Nadler, for your continued
- 1249 leadership and for your support of this legislation,
- 1250 H.R. 8124, the Criminal Judicial Administration Act of 2020.
- 1251 It is a bipartisan bill that would bring more efficiency and
- 1252 fairness to the criminal justice system by making two common
- 1253 sense improvements to the administration of justice in
- 1254 America.
- 1255 First, the bill would authorize courts to direct the
- 1256 U.S. Marshals Service to provide subsistence and return
- 1257 transportation to noncustodial defendants who are required to
- 1258 attend court proceedings, but who are often financially
- 1259 unable to cover the entire cost of doing so.
- 1260 There is a small group of defendants who are not
- 1261 detained pending the outcome of their case and must travel to
- 1262 attend court proceedings, sometimes, as the chairman
- 1263 outlined, for incredibly long distances. Furthermore, while
- 1264 current law provides subsistence and travel to proceedings,

1265 there is a gap in the statute. H.R. 8124 would expand the 1266 existing statute to cover transportation and lodging and food 1267 for defendants returning home from these proceedings. 1268 Second, the bill would authorize magistrate judges to 1269 decide post judgment motions in misdemeanor cases in which 1270 they have already exercised trial jurisdiction. Magistrate 1271 judges try and sentence individuals in such cases, but to 1272 consider a post judgment motion, current law requires a 1273 referral to a district judge or the party's consent. 1274 This provision would facilitate judicial economy and help reduce the caseloads of Article III Federal judges by 1275 1276 removing this requirement. The more efficient we can make 1277 our court system, the more effective it will be. 1278 These two noncontroversial changes would meaningfully 1279 improve the ability of our Federal court to deliver justice 1280 for everyone. The Judicial Conference of the United States, 1281 the national policymaking body for the Federal courts, 1282 supports this important and necessary bill. 1283 I thank the committee for considering it, and for the 1284 leadership of the ranking member of the Subcommittee on 1285 Courts, Intellectual Property, and the Internet, 1286 Representative Martha Roby, for partnering with me on this 1287 effort. I yield back the balance to my time. 1288

Chairman Nadler. The gentleman yields back the balance

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- 1290 of his time.
- 1291 Does anyone else seek recognition?
- [No response.]
- 1293 Chairman Nadler. Seeing that no one else is seeking
- 1294 recognition, a reporting quorum being present, the question
- is on the motion to report the bill H.R. 8124 favorably to
- 1296 the House.
- 1297 Those in favor, say aye.
- 1298 Opposed, no.
- The ayes have it, and the bill is ordered to be reported
- 1300 favorably to the House.
- Members will have 2 days to submit views.
- 1302 This concludes our business for today. Thanks to all
- 1303 the members for attending.
- 1304 Without objection, the markup is adjourned.
- 1305 [Whereupon, at 1:17 p.m., the committee was adjourned.]