1	NATIONAL	CAPITOL	CONTRACTING
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- 2 RPTS AVERETT
- 3 HJU030000
- 4 MARKUP OF H.R. 3808
- 5 | Tuesday, January 30, 2018
- 6 House of Representatives,
- 7 | Committee on the Judiciary,
- 8 Washington, D.C.

- 9 The committee met, pursuant to call, at 11:15 a.m., in
 10 Room 2141, Rayburn House Office Building, Hon. Bob Goodlatte
 11 [chairman of the committee] presiding.
- 12 Present: Representatives Goodlatte, Smith, Chabot,
- 13 Issa, King, Gohmert, Jordan, Poe, Marino, Gowdy, Labrador,
- 14 | Farenthold, DeSantis, Buck, Ratcliffe, Gaetz, Johnson of
- 15 Louisiana, Biggs, Rutherford, Handel, Nadler, Lofgren,
- 16 Jackson Lee, Cohen, Johnson of Georgia, Deutch, Jeffries,
- 17 | Cicilline, Swalwell, Lieu, Raskin, Jayapal, Schneider, and
- 18 Demings.
- 19 Staff Present: Shelley Husband, Staff Director; Branden
- 20 Ritchie, Deputy Staff Director; Zach Somers, Parliamentarian

21	and General Counsel; Paul Taylor, Chief Counsel,
22	Subcommittee on the Constitution and Civil Justice; Alley
23	Adcock, Clerk; James Park, Minority Chief Counsel; Mathew
24	Morgan, Minority Counsel; David Greengrass, Minority
25	Counsel; Danielle Brown, Minority Parliamentarian and Chief
26	Legislative Counsel; and Rachel Calanni, Minority
27	Professional Staff Member.

Chairman Goodlatte. Good morning. The Judiciary

Committee will come to order. Without objection, the chair
is authorized to declare a recess at any time. Pursuant to
notice, I now call up H.R. 3808 for purposes of markup and
move that the committee report the bill favorably to the

House. The clerk will report the bill.

Ms. Adcock. H.R. 3808. To preclude absolute liability
in any action against a property owner or contractor for
projects receiving Federal financial assistance for

infrastructure and transportation development, and for other

[The bill follows:]

purposes.

40 | ******** INSERT 1 *******

Chairman Goodlatte. Without objection, the bill is considered as read and open for amendment at any time, and I will begin by recognizing myself for an opening statement.

I commend Representative John Faso from New York for introducing H.R. 3808, the Infrastructure Expansion Act, a commonsense piece of liability reform tied to Federal funding in the context of Federal infrastructure and housing programs. This bill, if enacted, would save billions of dollars in Federal taxpayer money and facilitate the construction of much-needed infrastructure and housing projects.

Currently, New York is the only State that allows absolute liability against property owners and contractors for injuries sustained by construction workers through their own fault, including intoxication and failure to use provided safety equipment. That New York law, a statute referred to as the Scaffold Law, was originally enacted in 1885, when skyscrapers were first being built and no other worker safety regulations existed.

Under that law, one category of injured workers, those who suffer gravity-related accidents, get the benefit of absolute liability, not only against the worker's employer, who is today already liable under workers' compensation, but also against the parties who often have little to no supervisory control over the project, such as property

owners and general contractors. Absolute liability is imposed on these third parties with no limits on damages and no consideration of fault or of the disregard of instructions by the worker.

Because the Scaffold Law imposes such costly liability on those involved with Federal infrastructure projects in New York, the costs of federally funded projects that go through New York have soared, and these costs are passed on to Federal taxpayers and the construction industry generally.

According to a 2013 study conducted by the Rockefeller Institute of Government, a public policy research arm of the State University of New York, New York taxpayers spend \$785 million annually for the insurance costs associated with public construction projects due to the Scaffold Law.

The financial cost of the Scaffold Law is so large that the added cost of insurance in New York can tip the scale against a project altogether. For example, insurance costs associated with the Scaffold Law were so high that several disaster relief organizations gave up on helping New York families affected by Superstorm Sandy, choosing instead to help those in neighboring States.

Habitat for Humanity of New York supports this legislation, saying in a letter to the editor of a New York paper that "Habitat for Humanity and our volunteer partners

strive to create a safe environment for our staff, contractors, and volunteers.

The Scaffold Law has hindered our efforts to build in New York and should be reformed. The Times-Union editorial board should support Congressman John Faso's effort and the efforts of State legislators on behalf of worker safety, on behalf of civil justice, and on behalf of all New Yorkers who struggle to find affordable housing."

In 2014, Habitat for Humanity-New York City wrote that "Many of our fellow nonprofit recovery organizations have struggled to obtain necessary insurance coverage due to the availability of crisis drive by the Scaffold Law. Make no mistake, the Scaffold Law has directly and significantly hindered organizations' ability to help hundreds of New Yorkers return home after Superstorm Sandy."

H.R. 3808 would apply only where Federal funds were used on an infrastructure project. In such cases, the bill would apply a comparative negligence liability standard to gravity-related injuries that occurred on such projects, a standard that considers the comparative negligence of the injured person when such negligence is a proximate cause of an injury to a person.

Today, every State uses some form of comparative or contributory negligence liability in tort cases generally. I will offer a manager's amendment that will also allow

116	courts to use a contributory negligence standard, thereby
117	preserving all State law in this context and overriding only
118	New York's particular Scaffold Law, and only when Federal
119	funds are involved.
120	I urge all my colleagues to join me in supporting this
121	simple and fair reform legislation that will facilitate
122	Federal infrastructure projects, expand housing for the
123	homeless, and save billions of dollars in Federal taxpayer
124	money. It is now my pleasure to recognize the ranking
125	member of the committee, the gentleman from New York, Mr.
126	Nadler, for his opening statement.
127	[The prepared statement of Chairman Goodlatte follows:]
128	 ******

Mr. Nadler. Thank you, Mr. Chairman. Mr. Chairman, H.R. 3808, the so-called Infrastructure Expansion Act of 2017, has nothing to do with improving infrastructure, but is rather a bald-faced attempt to undermine enforcement of a New York State law that protects workers at construction sites.

This law, known as the Scaffold Law, imposes absolute liability on the property owners and general contractors at construction sites for elevation- or gravity-related injuries if they fail to provide a safe working environment; only if they fail to provide a safe working environment.

The Scaffold Law has long been the subject of vigorous debate in New York. There have been repeated attempts in the State legislature to repeal or modify the law. But there is no excuse for Congress doing an end run around this process and for taking up this legislation, particularly in the complete absence of hearings or legislative process. For these reasons, I must oppose this bill.

H.R. 3808 effectively prohibits application of the Scaffold Law when plaintiffs bring a case seeking damages for injuries suffered while working on a construction project that directly or indirectly receives Federal financial assistances, terms that the bill does not define and that potentially are broad enough to encompass most construction projects. The bill requires that any lawsuits

alleging injury under such circumstances must allow for consideration of the plaintiff's comparative negligence, accordingly reducing or eliminating any damages the defendant must pay.

The Scaffold Law, first enacted in 1885 by the New York Legislature in response to its concern over unsafe working conditions involving heights, provides that all building contractors and owners and their agents must put in place a variety of safety measures to protect workers at a construction site.

1948; the New York Court of Appeals, the State's highest court, interpreted the Scaffold Law to impose absolute liability when an employer, contractor, property owner, fails to provide proper scaffolding or other elevation-related equipment at a construction site and such failure was the proximate cause of the plaintiff's injury.

The court reasoned that the legislature, in passing the Scaffold Law, absolutely imposed a flat and unvarying duty on employers, contractors, and property owners to give proper protection to workers, because the employers were in the best position to protect workers from faulty or inadequate equipment.

In every session of the New York Legislature going back at least since I was a member in the 1980s and probably further, bills have been introduced to amend, repeal, or

modify the Scaffold Law and its qualified strict liability enforcement regime. Each time, the legislature chose not to act on these bills. But supporters of this bill want to take the decision out of the hands of New Yorkers and place it into the hands of Congress, and they want to rush it through the legislative process without even demonstrating the need for it or understanding its potential consequences.

Opponents of the Scaffold Law argue that it is outdated and out of step with the rest of the country. They also argue that New York's law inhibits infrastructure investment in the economy by increasing construction costs because of high insurance premiums.

Supporters of the law, on the other hand, believe it is a critical safety measure that protects workers. Whatever the merits of maintaining, amending, or repealing New York's Scaffold Law might be, however, the key point is that this is a decision for the State of New York, and not for Congress to make.

Tort law has always been a matter left to the States.

It is sheer arrogance to think that New York cannot govern itself and that Congress knows best in this instance. H.R. 3808 represents a deep intrusion into State sovereignty, and it is especially troubling because it targets just one particular State's law. For all the foregoing reasons, I must oppose this bill.

Before I close, I must make a separate but urgent request. We have reached an inflection point in our politics, Mr. Chairman. For months, my colleagues and I have urged this committee to conduct meaningful oversight of the Trump administration. Across the board, House Republicans have failed in that responsibility.

Despite the intelligence community's unanimous conclusion that our last election was compromised by a foreign adversary and their warning that Russia and others will certainly attempt to compromise our next elections, they have taken no action to secure our next election from foreign adversaries. The majority seems not to care that President Trump has tried to pressure all three of his FBI directors to make the Russia investigation go away.

The majority took the time to trash Deputy Director

McCabe in a letter last night but said nothing about the

President's attempt to fire Special Counsel Mueller or the

President's hints at removing Deputy Attorney General

Rosenstein or the President's months-long personal attack on

Mr. and Mrs. McCabe.

But before now, we could only say that the House Republicans had ignored an obvious, coordinated attempt by President -- to protect President Trump by undermining the special counsel and the FBI. Over the past few days, Mr. Chairman, that characterization has clearly changed.

Last night, the Intelligence Committee voted to release a so-called Nunes memo, a set of talking points written by Republican committee staff and based on highly classified information related to an ongoing investigation. They did so over the objection of the Department of Justice, without regard for obvious national security concerns, and without having read many of the documents that the Nunes memo purports to summarize.

So, House Republicans are no longer simply ignoring an obvious attempt to obstruct the work of the special counsel; House Republicans are now complicit in an obvious attempt to obstruct the work of the special counsel. They are accessories to it.

Earlier this month, at your request, Mr. Chairman, the Department of Justice allowed the two of us to review many of the materials that would put the Nunes memo into context. As far as I can tell, you and I are among the very few members that have actually read these source documents.

I should add, Mr. Chairman, that your December 6th letter asking the Department to provide us with these documents cuts against most of your earlier explanations for inaction. You can ask the committee to wait until the special counsel has finished his work before we talk about Russia, or you can assert our jurisdiction to obtain these documents, but you cannot consistently do both.

You asked for these documents, the Department delivered, and the investigation into connections between the Trump campaign and the Russian Government are now fair game for hearings and further discussion in this chamber.

Because these documents are critical to understanding many of the gross inaccuracies of the Nunes memo, and because so many members of this committee have openly characterized that classified memo in the press without any firsthand knowledge of the documents on which that memo is supposedly based, it is imperative that every member of our committee have access to this material without delay.

I wrote to you last week to ask you to work with me to secure that access. I want to make that case again to you now, but I cannot do so in an open setting. I therefore move that the committee immediately move into executive session for further discussion of this topic.

If we need to move into a classified setting after that discussion, we can take that step as well. Mr. Chairman, I make the motion that the committee immediately move into executive session for further discussion of this topic.

 $\label{eq:chairman Goodlatte.} \mbox{ The gentleman should put his} \\ \mbox{motion in writing.}$

Mr. Nadler. It is being delivered to the desk right now. It is at the desk.

Chairman Goodlatte. The clerk will report the motion.

Ms. Adcock. Motion to close committee proceedings, offered by Ranking Member Nadler. I do hereby move that the committee now go to executive session, because disclosure of matters to be considered would endanger national security or would compromise sensitive law enforcement information.

Chairman Goodlatte. So the chair recognizes himself in opposition to the motion. We have before the committee today matters related to a bill that was properly noticed before the committee. And the committee should adhere to the agenda of the committee and should not engage in this type of effort to bring up something that is not before the committee and which has not been noticed to the committee. And I think it is inappropriate to have an executive session at this time.

Mr. Nadler. Mr. Chairman?

Chairman Goodlatte. For what purpose does the gentleman from New York seek recognition?

Mr. Nadler. Mr. Chairman, we have been attempting to get a discussion of these matters before this committee for almost a year. We have written repeated letters to you. We have spoken repeatedly; we have asked for full committee access to the FISA materials that you and I have reviewed. We have asked to discuss the interference with the FBI and the special counsel by the President and others.

We have asked to discuss the circumstances surrounding

the firing of James Comey. We have asked to discuss the foreign interference in Federal elections. We have asked to discuss the many apparent ethics violations of the administration, including the presence violation of the foreign emoluments clause of the Constitution. In every case, the committee has not acted.

The chairman has stated repeatedly that we did not have to act on any of this because the special prosecutor was doing the investigation. This, despite the fact that the special counsel is limited in his jurisdiction to looking at crimes, while we have the jurisdiction to look at the circumstances and to look at the effects on the country and on the Constitution.

We have been stonewalled. We have this memo now from Mr. Nunes based allegedly on underlying documents, which I can say, having read the underlying documents, it is totally misleading. We have the release by the Intelligence

Committee of that document. We have other matters and ample reason that this committee must get involved. And this committee now, or at least the Republican members of this committee, have been alleging various conspiracies and other plots.

And I make this motion now, and we can discuss in executive session know all the details and why, because we have been asking for a long time for this committee to take

action or at least to discuss these matters which are in our jurisdiction.

The FBI is subject to systematic attack by the administration. The FBI is within our jurisdiction, not the Intel Committee's jurisdiction or anybody else. The Department of Justice is within our jurisdiction, and I would submit it is our duty to look at the circumstances under which the integrity of the FBI is being maligned and its integrity assaulted. There is a very serious issue before this country as to the integrity of our public security agencies, and we have to get into that.

And I make this motion now to go into executive session to discuss this, because we have tried every other means to do so, and frankly, this is more important than the Scaffolding Law, as important as that may be on either side.

Chairman Goodlatte. Would the gentleman yield?
Mr. Nadler. I will yield.

Chairman Goodlatte. I thank the gentleman for yielding. Well, first of all, as the gentleman knows, we have recognized in this committee that there is a special counsel. I have always supported the work of the special counsel, have never called for the termination of that work, and believe that that work should continue. And we have not a special counsel appointed to delve into the matters related to the other side of the congressional campaign, the

campaign of Hillary Clinton, and many concerning matters related to the behavior of the former FBI director and many other people in the FBI, and some in the Department of Justice during that timeframe.

And so, we launched, with the cooperation of the gentleman from South Carolina, the chairman of the Oversight and Government Reform Committee, an examination of that. We have so far interviewed two witnesses; we have examined a number of documents. And we have, as the gentleman knows, adhered to in those confidential but not classified interviews a rule that we would stay away from the matters related to Trump/Russia, and we would examine the matters related to other things.

Now, there is no question that other committees in the Congress, including the House Intelligence Committee, are doing work that is very much related to what the gentleman is interested in this committee looking into. But I am completely satisfied, and I think members on my side of the aisle are satisfied to allow the special counsel to do the work that the special counsel is doing and see what the special counsel reports.

We do have an oversight responsibility. Your predecessor and I have met with Mr. Mueller himself, with the deputy FBI director, and certainly, if we have future meetings in a confidential or classified setting to do that,

you would, of course, be included in that as well. Because we do have a responsibility to make sure that this is a fair and impartial investigation, but we are not going to get into the underlying substance of that investigation.

So I am opposed to the gentleman's motion, because I think it is directed in that direction. It is directed to try to counter efforts going on in other committees of the Congress which I am not engaging in, except that I may be consulted by others in other committees. That is very different than this committee launching an investigation, and for that reason I must oppose the motion.

Mr. Nadler. Reclaiming my time for just a moment, I would simply point out without contradicting, without getting into the debate over what the chairman just said, it is clear at this point that the FBI has been subjected to attack.

Mr. Comey was fired. Mr. McCabe has now been forced out. Mr. Rosenstein has been subject to criticism from on high. It is clear that everybody associated with the investigation or who supervises it -- even the Attorney General has been criticized because of this, publicly, and humiliated publicly. There is a concerted attack going on against the integrity of the FBI and of the investigation. And that, this committee cannot fob off on a different committee. That, this committee must look into, and that is

404	part of what we are talking about today.
405	In a moment, I will insist on the motion, but some
406	other
407	Mr. King. Mr. Chairman?
408	Chairman Goodlatte. For what purpose does the
409	gentleman from Iowa seek recognition?
410	Mr. King. Mr. Chairman, I move to table the motion to
411	close committee proceedings.
412	Chairman Goodlatte. The motion has been made to table
413	the motion of the gentleman from New York.
414	Mr. Cicilline. Mr. Chairman? Mr. Chairman?
415	Chairman Goodlatte. All those in favor of the motion,
416	respond by saying aye.
417	Those opposed, no.
418	In the opinion of the chair, the ayes have it and the
419	motion to table is agreed to.
420	Mr. Nadler. I request a recorded vote.
421	Chairman Goodlatte. A recorded vote is requested, and
422	the clerk will call the roll.
423	Ms. Adcock. Mr. Goodlatte?
424	Chairman Goodlatte. Aye.
425	Ms. Adcock. Mr. Goodlatte votes aye.
426	Mr. Sensenbrenner?
427	[No response.]
428	Mr. Smith?

429	[No response.]
430	Mr. Chabot?
431	[No response.]
432	Mr. Issa?
433	[No response.]
434	Mr. King?
435	Mr. King. Aye.
436	Ms. Adcock. Mr. King votes aye.
437	Mr. Gohmert?
438	[No response.]
439	Mr. Jordan?
440	Mr. Jordan. Yes.
441	Ms. Adcock. Mr. Jordan votes yes.
442	Mr. Poe?
443	Mr. Poe. Yes.
444	Ms. Adcock. Mr. Poe votes yes.
445	Mr. Marino?
446	Mr. Marino. Yes.
447	Ms. Adcock. Mr. Marino votes yes.
448	Mr. Gowdy?
449	Mr. Gowdy. Yes.
450	Ms. Adcock. Mr. Gowdy votes yes.
451	Mr. Labrador?
452	Mr. Labrador. Yes.
453	Ms. Adcock. Mr. Labrador votes yes.

454	Mr. Farenthold?
455	Mr. Farenthold. Yes.
456	Ms. Adcock. Mr. Farenthold votes yes.
457	Mr. Collins?
458	[No response.]
459	Mr. DeSantis?
460	Mr. DeSantis. Yes.
461	Ms. Adcock. Mr. DeSantis votes yes.
462	Mr. Buck?
463	Mr. Buck. Aye.
464	Ms. Adcock. Mr. Buck votes aye.
465	Mr. Ratcliffe?
466	[No response.]
467	Mrs. Roby?
468	[No response.]
469	Mr. Gaetz?
470	Mr. Gaetz. Yes.
471	Ms. Adcock. Mr. Gaetz votes yes.
472	Mr. Johnson of Louisiana?
473	Mr. Johnson of Louisiana. Aye.
474	Ms. Adcock. Mr. Johnson votes aye.
475	Mr. Biggs?
476	Mr. Biggs. Aye.
477	Ms. Adcock. Mr. Biggs votes aye.
478	Mr. Rutherford?

479	Mr. Rutherford. Aye.
480	
	Ms. Adcock. Mr. Rutherford votes aye.
481	Mrs. Handel?
482	Mrs. Handel. Aye.
483	Ms. Adcock. Mrs. Handel votes aye.
484	Mr. Nadler?
485	Mr. Nadler. No.
486	Ms. Adcock. Mr. Nadler votes no.
487	Ms. Lofgren?
488	Ms. Lofgren. No.
489	Ms. Adcock. Ms. Lofgren votes no.
490	Ms. Jackson Lee?
491	Ms. Jackson Lee. No.
492	Ms. Adcock. Ms. Jackson Lee votes no.
493	Mr. Cohen?
494	Mr. Cohen. No.
495	Ms. Adcock. Mr. Cohen votes no.
496	Mr. Johnson of Georgia?
497	Mr. Johnson of Georgia. No.
498	Ms. Adcock. Mr. Johnson votes no.
499	Mr. Deutch?
500	Mr. Deutch. No.
501	Ms. Adcock. Mr. Deutch votes no.
502	Mr. Gutierrez?
503	[No response.]

504	Ms. Bass?
505	[No response.]
506	Mr. Richmond?
507	[No response.]
508	Mr. Jeffries?
509	Mr. Jeffries. No.
510	Ms. Adcock. Mr. Jeffries votes no.
511	Mr. Cicilline?
512	Mr. Cicilline. No.
513	Ms. Adcock. Mr. Cicilline votes no.
514	Mr. Swalwell?
515	Mr. Swalwell. No.
516	Ms. Adcock. Mr. Swalwell votes no.
517	Mr. Lieu?
518	Mr. Lieu. No.
519	Ms. Adcock. Mr. Lieu votes no.
520	Mr. Raskin?
521	Mr. Raskin. No.
522	Ms. Adcock. Mr. Raskin votes no.
523	Ms. Jayapal?
524	[No response.]
525	Mr. Schneider?
526	Mr. Schneider. No.
527	Ms. Adcock. Mr. Schneider votes no.
528	Ms. Demings?

529	[No response.]
530	Chairman Goodlatte. The gentleman from Texas, Mr.
531	Gohmert?
532	Mr. Gohmert. Yes.
533	Ms. Adcock. Mr. Gohmert votes yes.
534	Chairman Goodlatte. Has every member voted who wishes
535	to vote?
536	For what purpose does the gentleman from New York seek
537	recognition?
538	Mr. Nadler. How am I recorded?
539	Chairman Goodlatte. The gentleman is recorded as a no
540	vote. The clerk will report.
541	Ms. Adcock. Mr. Chairman, 16 members voted aye; 12
542	members voted no.
543	Chairman Goodlatte. And the motion to table is agreed
544	to.
545	Mr. Cicilline. Mr. Chairman?
546	Mr. Deutch. Parliamentary inquiry, Mr. Chairman.
547	Chairman Goodlatte. The chair now recognizes the
548	chairman of the Subcommittee on the Constitution and Civil
549	Justice, Mr. King of Iowa, for his opening statement on the
550	legislation before the committee.
551	Mr. King. Thank you, Mr. Chairman. Mr. Chairman, I
552	join you, Chairman Goodlatte, and a good many other members
553	in supporting this necessary reform. It will facilitate

Federal infrastructure projects, expand housing for the homeless, and save billions of dollars in Federal taxpayer money. Legal reform is a vital component of the administration's infrastructure plan, and this bill will deliver it for the American people.

Philip Howard, the chairman of the bipartisan legal reform group Common Good, wrote the following about this bill in the New York Daily News: "New York is at the cusp of a major infrastructure building boom, but an obsolete New York statute from the 19th century called the Scaffold Law has already wasted \$200 million on one project, the new Mario Cuomo Tappan Zee Bridge.

"With the \$25 billion gateway rail tunnel project under the Hudson River potentially nearing approval, it is vital that the Scaffold Law be repealed in order to avoid wasting as much as \$300 million on that project alone. That is the Port Authority's estimate, which is part of a fuller analysis of the Scaffold Law recently released by Common Good, the nonprofit group I chair.

"Overriding the Scaffold Law should be the first step in a larger legislative effort to repeal obsolete laws that cause waste in infrastructure projects. Over many years" -- I continue to quote -- "the New York State legislature has resisted all efforts to eliminate the Scaffold Law, which is a favorite of trial lawyers because it creates absolute

liability with no limits on damages for many construction injuries.

"Construction workers are already covered by worker's compensation with their employer, but the Scaffold Law imposes unlimited liability on property owners and others who have little or sometimes no supervisory authority.

"In 2012, 16 of the 30 largest settlements in New York involved the Scaffold Law. Largely as a result, New York's general liability insurance costs for construction are the highest among the 50 States. In Congress, John Faso introduced a bill that would prohibit application of the Scaffold Law to any projects receiving Federal funding.

"New Yorkers should rally behind that measure, which will reap immediate savings. It is time for taxpayers to let their elected officials in Congress know that they do not want to pay for the waste from obsolete laws."

Well, the Rockefeller Institute also compared the construction worker injury rate in New York with that of Illinois after Illinois repealed its own version of the Scaffold Law in 1995 and found that New York's Scaffold Law encouraged more injuries, presumably because workers are incentivized to engage in more personal responsibility when they cannot blame others for their own negligence. And so, it appears New York's Scaffold Law not only makes infrastructure projects more expensive, it also seems to

604 encourage more injuries.

H.R. 3808 is based on the policy that Federal taxpayers should not have to pay for the uniquely limitless liability New York Scaffold Law imposes on property owners and on general contractors involved in federally funded infrastructure projects in New York.

New York has a right to enact its own laws governing the people of New York and its State taxpayers, but Congress has the clear constitutional authority to break down such barriers to national infrastructure projects when Federal taxpayer money is involved.

And I would point out in addition that we are going to hear a State of the Union address tonight. I am very confident that the President is going to bring up his infrastructure an initiative. And it is also a fact that the President is from the State of New York, and I am very well confident that he is well-versed with the existing Scaffold Law, and he would eagerly like to see this arrive at his desk.

Our timing is good; the cause is good. I congratulate Congressman Faso for bringing this before this committee. I thank the chairman, and I urge its adoption. I yield back the balance of my time.

[The prepared statement of Mr. King follows:]

628	*****	COMMITTEE	INSERT	*****	

629	Chairman Goodlatte. Thank you, Mr. King. I would now
630	like to recognize the ranking member of the Subcommittee
631	Mr. Deutch. Mr. Chairman, parliamentary inquiry,
632	please.
633	Chairman Goodlatte. The gentleman will state his
634	parliamentary inquiry.
635	Mr. Deutch. Mr. Chairman, can this House Judiciary
636	Committee, by unanimous consent, agree to bring up
637	legislation to finally protect the special counsel from the
638	ongoing efforts on the part of the leadership of the House
639	Intelligence Committee and the White House to sow discord
640	and confusion and distraction and threaten the very
641	investigation that the President tried to end in June when
642	he ordered that the special counsel be filed? Can this
643	committee by unanimous consent agree to bring up that
644	legislation?
645	Chairman Goodlatte. I think that the gentleman should
646	follow the proper rules and procedure and notice
647	requirements, but there is no unanimous consent for what the
648	gentleman suggests. So, the committee will resume.
649	Mr. Deutch. Mr. Chairman?
650	Chairman Goodlatte. The parliamentary inquiry has been
651	addressed.
652	Mr. Deutch. Mr. Chairman, it has not been addressed.
653	I would like the chairman to simply answer this

654	parliamentary inquiry. Can this committee by unanimous
655	consent agree to take up those bills?
656	Chairman Goodlatte. It would violate House rules.
657	Mr. Cicilline. Point of order, Mr. Chairman.
658	Mr. Deutch. If the chairman would elaborate on those
659	House rules that would be violated?
660	Chairman Goodlatte. There is a 24-hour notice
661	requirement to bring the legislation.
662	Mr. Deutch. I understand, Mr. Chairman. Can that be
663	waived by unanimous consent?
664	Chairman Goodlatte. It is a House rule.
665	Mr. Deutch. But can it be waived with the concurrence
666	of the chairman?
667	Chairman Goodlatte. No, not without the concurrence of
668	the House. It is a House rule. The gentleman's inquiry is
669	academic, however, because there is not unanimous consent.
670	Mr. Cicilline. Well, you have not asked.
671	Chairman Goodlatte. The type of motion the gentleman
672	just suggested he wanted to bring up.
673	Mr. Jeffries. Mr. Chairman?
674	Mr. Deutch. Let me, if I may
675	Chairman Goodlatte. I will now recognize the ranking
676	member of the Subcommittee on the Constitution and Civil
677	Justice, Mr. Cohen of Tennessee, for his opening statement.
678	Mr. Cohen. Thank you. Firstly, I would like to say

some of us attended a hearing in New York about the Grammys, and I want to reflect on my friend Warren Zevon's Grammy in 2003 for the song "Disorder in the House." "The land of the free and the land of the brave, where the less you know the better off you will be."

With that homage, I go on to my statement. This bill, H.R. 3808, has nothing to do with expanding infrastructure or bolstering our economy. It has nothing to do with people on scaffolds taking higher risks so they can get better judgments from a court and risking their lives 50 stories above the ground. That is ludicrous. Hold that up, please. These people, men and women, that get up on scaffolds do not do daring stunts to get money through trial lawyers. That is baloney. This is aimed at overturning at the absolute or strict liability regime of the State of New York's labor law known as the Scaffold Law.

Under that statute, contractors and owners on construction projects have an absolute duty to provide safe scaffolding, ladders, hoists, or other elevation equipment. It prohibits any absolute liability lawsuit -- this bill does -- based on a claim for injury stemming from the failure to provide such equipment for any project that directly or indirectly receives Federal financial assistance. That is ludicrous.

Would you want to get up there? Would this be a safe

place to work? Would not you want the best rules, the best laws, and the best sureties that you could have to say that you would not lose your life and your family would not lose their breadwinner? I think you would, and New York does, too.

New York courts have interpreted the Scaffold Law to impose absolute liability, but only when a contractor owner has failed to provide proper and safe equipment and that failure was the proximate cause of the worker's injury. That makes sense. That is family values.

The ultimate goal of imposing such modified absolute liability on contractors and owners is to assure that those who are in the best position to guarantee workplace safety take the greatest care to do so, not builders who build large buildings or casinos in cities and do not care about their workers and only care about greed and profit.

The facts arising from recent Scaffold Law-related litigation demonstrates the prevalence of elevation-related injuries, particularly in New York City, and the continuing need for the Scaffold Law.

For instance, in June 2017, a construction worker in Brooklyn died after falling from scaffolding. A supervisor blamed the man's fall on a slip, but the Fire Department of New York requested an inspection after finding a loose scaffold shortly after the accident. That same month, six

construction workers in Queens received nine lifethreatening injuries in a scaffold collapse.

In September 2017, two workers at two separate construction sites in Manhattan died from falls. In October 2017, two workers were seriously injured at a Bronx construction site after falling 20 feet as a result of shoddy scaffolding.

As these recent incidents demonstrate, there is ample reason why the New York legislature would want to keep the Scaffold Law to protect the citizens of New York who get up on these scaffolds and do the work to build all those skyscrapers that we all saw when we were in New York. They are everywhere, and somebody has got to build them and risk their lives.

As these recent incidents demonstrate, there is ample reason why the New York legislature want to keep the Scaffold Law and a strict regime in place despite numerous attempts to weaken that for greed, for money for the developer -- the developer.

Given the particularly large amounts of high-rise building construction that takes place in New York, in New York City in particular, it makes sense the legislature want to respond to particularly heightened local dangers and risks by enacting particularly strict workplace safety mechanisms.

Notwithstanding the New York construction industry's well-documented risk of elevation- or gravity-related risk, a coalition of property developers, people who can make big campaign contributions, contractors, and tort reform groups support H.R. 3808 on the grounds that the Scaffold Law increases insurance premiums and infrastructure costs, yet such assertions are unsupported by any publicly available data that can be scrutinized.

H.R. 3808 attempts to impose a one-size-fits-all standard that ignores local conditions that defeats the whole point of having a Federal system where States are responsible for much of the health and safety laws that protect workers and others, precisely because conditions vary from State to State.

New York is where they build big buildings on broad shoulders, and they do not want those people's broad shoulders to fall down on their rears, and we should not allow it. We need to be a safety net.

Because H.R. 3808 inappropriately circumvents the New York Legislature's determination an absolute liability regime is the best approach for enforcing the duty of contractors and owners to ensure workplace safety. And because this bill has not even had a hearing -- not even a hearing -- I strongly oppose this bill and urge the community to reject -- this committee to reject it, go back

779	to regular order, have hearings, have facts established, and
780	then vote on what is the best thing for State-Federal
781	relations and for workers. I yield back the balance of my
782	time.
783	[The prepared statement of Mr. Cohen follows:]
784	****** COMMITTEE INSERT ******

785	Chairman Goodlatte. For what purpose does the
786	gentleman from Rhode Island seek recognition?
787	Mr. Cicilline. Mr. Chairman, I move to strike the last
788	word, and I have a motion at the desk.
789	Chairman Goodlatte. The gentleman is recognized for 5
790	minutes.
791	Mr. Cicilline. Thank you, Mr. Chairman. I am asking
792	the committee to take
793	Chairman Goodlatte. Do you want us to report the
794	motion?
795	Mr. Cicilline. Yes. Sorry.
796	Chairman Goodlatte. The clerk will report the motion.
797	Ms. Adcock. Motion to move into classified setting,
798	offered by Mr. Cicilline of Rhode Island. I do hereby move
799	that the committee move into a classified setting, because
800	disclosure of matter to be considered would endanger
801	national security by revealing highly sensitive
802	intelligence, asset, and source materials, and would
803	compromise sensitive law enforcement investigations.
804	Mr. Cicilline. Thank you, Mr. Chairman.
805	Chairman Goodlatte. The gentleman is recognized for 5
806	minutes.
807	Mr. Cicilline. I am asking the committee to take
808	a temporary reprieve from overruling the duly-elected
809	decisions of the people of New York by considering a bill to

enrich wealthy New York developers at the expense of working people, to consider my motion.

And I thank the ranking member for an earlier motion to move us into executive committee. This motion is to request that we move into a classified setting so we can address many of the issues that have been raised.

The notion that we are too busy to do this, or we have not raised the sufficiently, is nonsense. We have written to the chairman of this committee time and time again, imploring him to take up the responsibilities of oversight by this committee to address the issues of the ongoing attack on the FBI, the Department of Justice, an ongoing effort to undermine the credibility of the investigation and the integrity of Robert Mueller, and the American people's demand to know the truth. Those calls have gone unanswered.

We now see a new effort underway with a compilation of a so-called report by a person so partisan that he was removed from leading the investigation, we know now that there is information that the report was occasioned in part by a campaign online, "Release the Memo," with significant Russian participation.

So the responsibly we have to provide really meaningful oversight while this FBI is under such sustained attack; we see the firing of the FBI director Comey, driving-out of Andrew McCabe, undermining of Mr. Rosenstein, and the list

goes on and on. This is the committee. And the chairman is quite right: Many other committees are doing their work.

They are fulfilling their oversight responses. We do nothing. We remain silent.

What we are asking is to go into a classified setting to give us the opportunity to make the case to you, to the other members on the other side of the aisle. Now, you will make a motion to table, and you will deny every member of this committee the opportunity to be heard on this motion.

You will pat yourselves on the back, very proud of that, and you will have disrespected the demands of the American people to know the truth and for the members of this committee to fulfill their responsibilities when we took the oath of office to provide meaningful oversight over the Department of Justice and the FBI, and to safeguard the integrity of this ongoing and serious investigation.

And so, I am asking the members of this committee, when you make the motion to table to vote against it, to respect the American people enough to go into executive session and face us face to face; make your arguments.

If you are so proud of your effort to enable and aid and abet in the cover-up by this administration, then be willing to say it in public. Be part of the debate and vote to go into executive session or closed session and have this debate with us and respect the American people enough to

know they demand to know the truth, and do not continue in this ongoing effort to prevent real oversight by this committee. And I will yield the balance of my time to the gentleman from California, Mr. Swalwell.

Mr. Swalwell. Thank you, Mr. Chairman. I thank the gentleman from Rhode Island for his motion. This is the House Judiciary Committee. It is a privilege for all of us to sit on this committee. And at this dark hour in our country, Mr. Chairman, we are considering laws with respect to scaffolding.

Now, we should be talking about scaffolding, but the scaffolding of our democracy, because it is under attack by a wrecking ball. Not just from the Trump administration, not just from the President anymore, but by his allies in Congress.

Tonight, he will address the House and the Senate and the American people, and the State of our Union, Mr.

Chairman, is lawless. It was lawless when the President tried to fire and did fire James Comey. It was lawless when he put pressure on Jeff Sessions to fire Andrew McCabe. And it is lawless as he continues to use his allies in Congress to undermine and fire Bob Mueller.

If there ever was a time when the Judiciary Committee should set aside its ordinary business, it is at this very, very troubling time for our democracy.

And I would hope that we could go into a classified setting and discuss the Democratic memo that every single Republican on the House Intelligence Committee refused to allow the public to see, a 10-page memo that rebukes and shines light on the memo the Republicans have put out as a brainwashing effort to the public.

It rebukes it, and not only rebukes it; it provides a mountain of new evidence that provides more and more credibility for the investigation the FBI is conducting.

So, I second the gentleman's motion. I hope all of my colleagues will move to go into classified section at this important time for our country. I yield back.

Chairman Goodlatte. For what purpose does the gentleman from Texas, Mr. Gohmert, seek recognition?

Mr. Gohmert. I move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Gohmert. I have not long ago watched the Watergate hearings and have been struck by the concern about liberty and about this little experiment as a democratic republic that Republicans took an active interest in pursuing what the Nixon administration had done.

We have now come into evidence that not only was the IRS weaponized -- we were not able to do much about it because our friends across the aisle were stopping us at

every turn -- we now have evidence that the DOJ and our intelligence agencies have been weaponized. And that the DOJ and some intelligence assets, combined with a political campaign to surveil a presidential candidate from the opposing party -- and even after he was elected -- to potentially even bring down his presidency.

My friends across the aisle have been very loud this morning. We are just trying to debate over a bill so that the Federal Government does not end up being screwed over for money that could go to help children, perhaps, with health insurance. But my friends are going to be on the wrong side of history, if we have history 40, 50 years from now, as a democratic republic.

And people like us are looking back and seeing that the Republican elected representatives wanted to find out and get to the bottom of how deep the weaponization went, and root it out, and try to make sure that nothing like that would happen for another 40 or 50 years. And this other party was doing everything they could to prevent us getting to the bottom of just how disastrous this constitutional crisis had become. It is not going to look good.

And my friends, when others 40, 50 years from now are seeing the tapes and seeing the righteous indignation to prevent us from being able not only to get to the bottom of the outrageous weaponization of our intel and our Justice

935 Department, but also to just carry on, pass a bill, like 936 being taken up here, so that we can actually move forward, 937 save money for the Federal Government, make sure her people 938 are taken care of, but without running up the price tag on 939 the American taxpayers. 940 So, you know, I have come to develop very warm feelings 941 of friendship with some of the folks on the other side of 942 the aisle. And I am just saying it is not going to look 943 good in the decades to follow when people look back. And 944 they do not see Democrats the way the Republicans were 945 during the Watergate hearings. They see obstruction; 946 obfuscation; pointing here, there, and beyond; righteous 947 indignation to prevent us from correcting when it may be the 948 most disastrous constitutional crisis, certainly, in my 949 lifetime. But that is the reason I now move to table the 950 gentleman's motion. 951 Chairman Goodlatte. A motion has been made to table 952 the motion of the gentleman from Rhode Island. 953 All those in favor, respond by saying aye. 954 Those opposed, no. 955 In the opinion of the chair, the ayes have it and the 956 motion is --957 Mr. Cicilline. I request a recorded vote, Mr. Chairman. 958 959 Chairman Goodlatte. A recorded vote is requested and

960	the clerk will call the roll.
961	Ms. Adcock. Mr. Goodlatte?
962	Chairman Goodlatte. Aye.
963	Ms. Adcock. Mr. Goodlatte votes aye.
964	Mr. Sensenbrenner?
965	[No response.]
966	Mr. Smith?
967	Mr. Smith. Aye.
968	Ms. Adcock. Mr. Smith votes aye.
969	Mr. Chabot?
970	Mr. Chabot. Aye.
971	Ms. Adcock. Mr. Chabot votes aye.
972	Mr. Issa?
973	[No response.]
974	Mr. King?
975	Mr. King. Aye.
976	Ms. Adcock. Mr. King votes aye.
977	Mr. Gohmert?
978	Mr. Gohmert. Aye.
979	Ms. Adcock. Mr. Gohmert votes aye.
980	Mr. Jordan?
981	Mr. Jordan. Yes.
982	Ms. Adcock. Mr. Jordan votes yes.
983	Mr. Poe?
984	Mr. Poe. Yes.

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985	Ms. Adcock. Mr. Poe votes yes.
986	Mr. Marino?
987	Mr. Marino. Yes.
988	Ms. Adcock. Mr. Marino votes yes.
989	Mr. Gowdy?
990	Mr. Gowdy. Yes.
991	Ms. Adcock. Mr. Gowdy votes yes.
992	Mr. Labrador?
993	Mr. Labrador. Yes.
994	Ms. Adcock. Mr. Labrador votes yes.
995	Mr. Farenthold?
996	Mr. Farenthold. Aye.
997	Ms. Adcock. Mr. Farenthold votes aye.
998	Mr. Collins?
999	[No response.]
1000	Mr. DeSantis?
1001	Mr. DeSantis. Yes.
1002	Ms. Adcock. Mr. DeSantis votes yes.
1003	Mr. Buck?
1004	Mr. Buck. Aye.
1005	Ms. Adcock. Mr. Buck votes aye.
1006	Mr. Ratcliffe?
1007	[No response.]
1008	Mrs. Roby?
1009	[No response.]

1010	Mr. Gaetz?
1011	Mr. Gaetz. Aye.
1012	Ms. Adcock. Mr. Gaetz votes aye.
1013	Mr. Johnson of Louisiana?
1014	Mr. Johnson of Louisiana. Aye.
1015	Ms. Adcock. Mr. Johnson votes aye.
1016	Mr. Biggs?
1017	Mr. Biggs. Aye.
1018	Ms. Adcock. Mr. Biggs votes aye.
1019	Mr. Rutherford?
1020	Mr. Rutherford. Aye.
1021	Ms. Adcock. Mr. Rutherford votes aye.
1022	Mrs. Handel?
1023	Mrs. Handel. Yes.
1024	Ms. Adcock. Mrs. Handel votes yes.
1025	Mr. Nadler?
1026	Mr. Nadler. No.
1027	Ms. Adcock. Mr. Nadler votes no.
1028	Ms. Lofgren?
1029	[No response.]
1030	Ms. Jackson Lee?
1031	[No response.]
1032	Mr. Cohen?
1033	Mr. Cohen. No.
1034	Ms. Adcock. Mr. Cohen votes no.

1035	Mr. Johnson of Georgia?
1036	Mr. Johnson of Georgia. No.
1037	Ms. Adcock. Mr. Johnson votes no.
1038	Mr. Deutch?
1039	Mr. Deutch. No.
1040	Ms. Adcock. Mr. Deutch votes no.
1041	Mr. Gutierrez?
1042	[No response.]
1043	Ms. Bass?
1044	[No response.]
1045	Mr. Richmond?
1046	[No response.]
1047	Mr. Jeffries?
1048	Mr. Jeffries. No.
1049	Ms. Adcock. Mr. Jeffries votes no.
1050	Mr. Cicilline?
1051	Mr. Cicilline. No.
1052	Ms. Adcock. Mr. Cicilline votes no.
1053	Mr. Swalwell?
1054	Mr. Swalwell. No.
1055	Ms. Adcock. Mr. Swalwell votes no.
1056	Mr. Lieu?
1057	[No response.]
1058	Mr. Raskin?
1059	Mr. Raskin. No.

1060	Ms. Adcock. Mr. Raskin votes no.
1061	Ms. Jayapal?
1062	[No response.]
1063	Mr. Schneider?
1064	Mr. Schneider. No.
1065	Ms. Adcock. Mr. Schneider votes no.
1066	Ms. Demings?
1067	[No response.]
1068	Chairman Goodlatte. The clerk will report.
1069	Ms. Adcock. Mr. Chairman, 18 members voted aye; 9
1070	members voted no.
1071	Chairman Goodlatte. And the amendment to table is
1072	agreed to.
1073	Mr. Raskin. Mr. Chairman?
1074	Chairman Goodlatte. I now recognize myself for
1075	purposes of offering an amendment. And we are waiting for
1076	that amendment to arrive at the clerk's desk momentarily.
1077	Mr. Raskin. Mr. Chairman?
1078	Mr. Johnson of Georgia. Mr. Chairman? Mr. Chairman?
1079	Chairman Goodlatte. There I have recognized myself.
1080	I am controlling the time.
1081	Mr. Johnson of Georgia. I move to strike the last
1082	word.
1083	Chairman Goodlatte. I have recognized myself for that
1084	purpose.

1085	Mr. Johnson of Georgia. I ask the gentleman to yield
1086	to me so that I can move to strike the last word.
1087	Chairman Goodlatte. I am sure the gentleman's purpose
1088	would be great, but I am happy to have the clerk report the
1089	amendment in the nature of a substitute.
1090	Ms. Adcock. Amendment in the nature of a substitute to
1091	H.R. 3808, offered by Mr. Goodlatte of Virginia. Strike all
1092	that follows
1093	[The amendment of Chairman Goodlatte follows:]
1094	****** COMMITTEE INSERT ******

Chairman Goodlatte. Without objection, the amendment will be considered as read, and I recognize myself to explain the amendment in the nature of a substitute.

As I mentioned previously, H.R. 3808 would apply only where Federal funds were used on an infrastructure project. In such cases, the bill would apply a comparative negligence liability standard to gravity-related injuries that occurred on such projects, a standard that considers the comparative negligence of the injured person, when such negligence is a proximate cause of an injury to a person. The base bill applied that standard because it is the majority's standard, and also applies in New York outside the scaffolding context.

However, some States also use a contributory negligence standard. Because, today, every State uses some form of comparative contributory negligence liability in tort cases generally, I am offering this amendment in the nature of a substitute that will also allow courts to use the contributory negligence standard, thereby preserving all State law general liability standards, other than New York's Scaffold Law, when Federal funds are involved.

States should be free to impose their own laws, State laws, where State interests govern. But where Federal laws are involved, no State should be able to impose an absolute liability rule that substantially increases infrastructure

1120	and housing costs to Federal taxpayers. I urge my
1121	colleagues to join me in supporting this amendment in the
1122	nature of a substitute.
1123	Are there any amendments
1124	Mr. Raskin. Mr. Chairman?
1125	Chairman Goodlatte. Are there any amendments to the
1126	amendment in the nature of a substitute?
1127	Mr. Raskin. Would you yield for
1128	Chairman Goodlatte. For what purpose does the
1129	gentleman from Maryland seek recognition?
1130	Mr. Raskin. For a question for you, Mr. Chairman,
1131	about the nature of your amendment.
1132	Chairman Goodlatte. Yes. The gentleman is recognized
1133	for 5 minutes.
1134	Mr. Raskin. Thank you very much. Just to address this
1135	amendment first and I wanted to go back to something that
1136	Mr. Gohmert said as well.
1137	But as I am reading your amendment to H.R. 3808, it
1138	says that for any project I am reading from Line 15
1139	"for any project for which Federal financial assistance is
1140	used, a State shall for any claim brought by a covered
1141	person otherwise available against a property owner and
1142	contractor for any injury associated with elevation or
1143	gravity-related risk, apply a comparative negligence
1144	liability standard that considers the comparative negligence

1145 of the injured person or a contributory negligence liability 1146 standard, that considers the contributory negligence of the 1147 injured person, when such negligence is a proximate cause of 1148 an injury to a person." 1149 Am I understanding this correctly, Mr. Chairman, that 1150 you are giving each State, and each State court, the choice 1151 of a comparative or a contributory negligence standard? And 1152 is it in each case that it may choose, or is it in this 1153 category of cases? And who does the choosing? Is it the 1154 State judiciary or is it the State legislature that is being 1155 essentially imposed upon by this legislation? 1156 Chairman Goodlatte. The answer is yes, the State can 1157 choose, but only in this category. 1158 Mr. Raskin. Okay. And when you say, "The State can 1159 choose," this operates directly on the courts. So, the 1160 court can say, "We will use a comparative negligence 1161 standard or a contributory negligence standard." 1162 Chairman Goodlatte. Yeah. This is the standard that 1163 already applies in the courts in every other State. 1164 Mr. Raskin. Okay. But for the first time -- so, for 1165 example, my State has a contributory negligence standard. 1166 But now my State could apply either a comparative or a 1167 contributory negligence standard under this new Federal law 1168 that we are imposing on all 50 States? 1169 Chairman Goodlatte. Well, if there is a statute in the

1170 State of Maryland that requires a standard to be imposed, 1171 the court will be able to apply that standard. 1172 under the --1173 Mr. Raskin. Well, it is being overruled by this law, 1174 is not it? In other words, this law supersedes all 50 State 1175 laws, does not it? So, the courts, presumably, under this 1176 Federal legislation, would be able to say, "We are going to 1177 use comparative or the contributory." 1178 Chairman Goodlatte. Whatever the State of Maryland 1179 requires is what will be imposed here, because the State of 1180 Maryland has passed legislation that dictates that. And we 1181 simply want to recognize that the State of Maryland might 1182 have a standard different than was set forth in the 1183 underlying bill. And so, this amendment in the nature of a 1184 substitute gives Maryland the authority to recognize the 1185 standard that they recognize now. 1186 Mr. Raskin. Well, what if a State -- and many of them 1187 do -- have a common-law standard that has been adopted by --1188 either contributory or comparative negligence. Would this 1189 not overrule the common law in order to say that the State 1190 courts would have to apply or could apply either a 1191 comparative or a contributory standard? 1192 Chairman Goodlatte. Well, would the gentleman yield? 1193 This would allow that State to recognize that common-law 1194 standard that they recognize under their law.

1195 Mr. Raskin. I just do not read this language in that 1196 way. I mean, it seems to me -- I understand, if that is --1197 if your purpose is basically to say that any State can 1198 choose contributory or comparative negligence and have that 1199 as its rule or that the current law is not superseded, 1200 except in New York, then it could be in that way. 1201 But I think what this says is that any State -- and I 1202 do not know whether -- I mean, again, because this is a 1203 rather radical overruling of federalism in State law. But I 1204 read it to say that the courts could choose to adopt one of 1205 the other, regardless of what the State legislature has 1206 said. That is the import of this Federal legislation. 1207 Chairman Goodlatte. The court is going to look to 1208 their State law and apply that. 1209 Mr. Raskin. Well, why is this necessary, then? 1210 mean, in other words, if you are just silent on it, why 1211 would not you just go back to it? 1212 Mr. Biggs. Will the gentleman yield? 1213 Chairman Goodlatte. The bill simply says, whatever the 1214 law is, the State continues to apply. 1215 Mr. Biggs. Will the gentleman yield? 1216 Mr. Raskin. I will yield in one second. But here is 1217 the issue I am having, just conceptually. And again, we are 1218 not having an ideological disagreement here. We are just 1219 trying to figure out what this language means.

1220	Right now there is a spectrum of laws in the States.
1221	There are pure contributory negligence. There are modified
1222	contributory negligence. There is pure comparative
1223	negligence standard. There is modified comparative
1224	negligence. There is strict liability, which this seems to
1225	be targeting. And then you say, everything has got to fit
1226	into peg A or peg B; square A or square B.
1227	And it is also not clear whether that is operating
1228	directly on the State legislature or directly on the courts.
1229	Because you know, as I understand it, we have never done
1230	this before. We are basically usurping the State's power to
1231	define tort law. But I do not know what the import of this
1232	is, and I am happy to yield.
1233	Mr. Biggs. Thank you. I thank the gentleman for
1234	yielding. It might be clarified if you inserted a clause
1235	following on line 5 on page 2, simply, that said, "According
1236	to the laws of the State." So, you have effectively
1237	repealed the strict liability provision that is the
1238	scaffolding law, but you have allowed the States to apply
1239	the laws of their State vis-a-vis comparative negligence or
1240	contributory negligence.
1241	Mr. Raskin. Can you draw that up? Would you draw that
1242	up? I would be very happy to look at that.
1243	But right now, I want every member in this room to
1244	understand, this is targeting your State's law, because

right now this says that every State's law is thrown into doubt, in essence, that the State courts in your State can impose contributory, even if you are in a modified comparative jurisdiction. Or you can impose comparative if you are in a strict contributory negligence jurisdiction.

I think that this needs to be written, at the very least, in order to clarify what it is saying. I mean, we are obviously in dangerous territory when we are trying to change the law of one State, which is what this bill is all about, by the explicit account of its own authors. But the language is written in such a way as to level what is going on across the States and to force everybody into one camp or another.

And again, it is not clear to me whether this is operating on the State legislatures; whether their processes are being commandeered so they have got to change their law or whether the courts themselves are supposed to interpret the meaning of this Federal legislation.

Chairman Goodlatte. If the gentleman would yield.

Mr. Raskin. Yes, by all means.

Chairman Goodlatte. I would just simply, again, say to the gentleman that I think his reading of the amendment in the nature of a substitute is not correct, and that States will -- as they should -- impose the law. Any subset of either comparative negligence or contributory negligence

1270 that they have their State will continue to be imposed under 1271 this amendment. 1272 Mr. Raskin. Well, it does not say that, Mr. Chairman. 1273 I would be very happy to look at an amendment that does --1274 Chairman Goodlatte. I just have to disagree with the 1275 gentleman. 1276 Mr. Raskin. Okay. Well, I am happy to yield back. 1277 Chairman Goodlatte. Are there any amendments to H.R. 1278 3808? 1279 Mr. Johnson of Georgia. Mr. Chairman, I would ask to 1280 strike the last word as to the amendment in the nature of a 1281 substitute. 1282 Chairman Goodlatte. The gentleman is recognized for 5 1283 minutes. 1284 Mr. Johnson of Georgia. Thank you, Mr. Chairman. Mr. 1285 Chairman, let's not get this bill twisted up in terms of 1286 legalese and wording. 1287 The bottom line about this bill is that it seeks to 1288 usurp a 100-year-old New York statute so that it can protect 1289 big money New York developers like President Donald Trump, 1290 big money real estate developers in New York; Donald Trump. 1291 Let's not get this twisted up. This is legislation designed 1292 to protect Donald Trump, who has been the subject of 1293 scaffolding lawsuits -- he and his enterprises -- throughout 1294 the years of his doing business, where workers have been

killed or grievously injured as a result of scaffolding collapses or falling off of scaffolding.

So this legislation is exactly what Donald Trump wants. And whatever Donald Trump wants, Donald Trump gets from this Congress. It does not matter which committee it is; whether or not it is Judiciary, whether or not it is Intelligence, whether or not it is Oversight and Investigations. He gets whatever he wants. He uses his bully pulpit in a blustery, overbearing, and badgering way to intimidate people here in Congress -- Republicans -- into doing whatever he wants them to do.

This is an example of it -- one day -- less than one day after the House Intelligence Committee Republicans take the astoundingly dangerous step of agreeing to release a memo with classified information in it that has not been approved by our intelligence apparatus nor by our law enforcement apparatus. In fact, DOJ has warned of how dangerous and inappropriate the release of that Devin Nunes memo would be.

But yet, Republicans on the Intelligence Committee voted to release the document. Would not even accommodate the Senate Intelligence Committee, who requested to see the document before it was released, before the vote of the House Intelligence Committee. The House Intelligence Committee refused to share the classified document prepared

1320 by Nunes with the Senate.

I mean, it is stunningly inappropriate for this

Congress to act this way. So, across the board, we see

people do everything they can to protect the Trump

administration and to protect the private enterprises of
this President, Donald Trump.

It is amazing what is going on in America today, on all levels in this Congress. It speaks to why it is so important for the voters to pay attention to what is going on, connect the dots.

And they are not hard to connect because every time you look around now, there is something that this Congress is doing to protect Donald Trump. And they will do it regardless of whether or not it hurts America or not.

There is a reason why this American flag that I have on my lapel sits above this congressional pin that I am wearing. This flag is what this congressional pin is all about.

So, in other words, we should be here not to protect the politician and to enhance our partisan politics. We should be about protecting the Republic, which is represented by this flag. And this Republican-controlled Congress is showing exactly the opposite.

I wish that every legislator would think about the Framers of our Constitution and what, from their graves,

1345 they must be thinking about when they watch what is going on 1346 in Congress today, when they see in every committee 1347 throughout this Congress what is being perpetrated on our 1348 constitution, how you are trying to destroy our way of life. 1349 And with that, Mr. Chairman, I will yield back. 1350 Chairman Goodlatte. The chair thanks the gentleman. 1351 For what purpose does the gentleman from Texas seek 1352 recognition? 1353 Mr. Poe. Mr. Speaker, I move to strike the last --1354 Chairman Goodlatte. The gentleman is recognized for 5 1355 minutes. 1356 Mr. Poe. Mr. Chairman, I just want to express my 1357 resentment to the gentleman who just spoke. Labeling 1358 Congress as a rubber stamp for the President, to do whatever 1359 the President wants, that is what Congress does -- I resent 1360 that. I am a Member of Congress, and I make my vote based 1361 upon what is best for the country and the people in Texas 1362 that I represent. I just want the gentleman to know that I 1363 resent his remarks a great deal, accusing Congress of, I 1364 think, malfeasance, especially the Republicans. 1365 The issue before us today is not President Trump. 1366 issue today before this committee on this bill is really 1367 pretty simple. It is whether or not Congress, this 1368 committee, should pass a specific law in the State of New 1369 York to change New York's liability's laws. And the

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argument I hear is, "Well, we need to save taxpayer money." So, that is the federalism issue before us, whether there is a Federal issue of saving taxpayer money because of the law in New York. It seems to me that the 10th Amendment, what is left of it, continues to be eroded away. And I personally do not have a stake in what happens in New York at all. I seldom agree with the ranking member -- I know this makes him nervous, that I am agreeing with him today -- but I do not think Congress has any business at all dealing with this. This is not our issue. It is a States issue, and if the State of New York wants to have strict liability and it costs more money to whoever -- the insurance companies -well, that is not our business. It is New York's business. And I do not think Congress ought to be involved in this issue at all. What is next? What State are we going

And I do not think Congress ought to be involved in this issue at all. What is next? What State are we going to pick on next to go in and change their liability laws? So, in all due respect to the chairman and the members who have sponsored this bill, this is a federalism issue. It is not Congress' issue. It is New York's problem or issue. They do not want to deal with it? Then, New York: do not deal with it. But it certainly should not be our issue.

And big Federal Government comes in and says, "Well, you do not have the liability laws we like. We are going to change it based upon money factor." So, I will not support

1395 the legislation. But I do want to make it clear that I base 1396 my vote -- and I think most members on both sides base their 1397 vote totally on what is best for the country, what is best 1398 for the Constitution, and what is best for the people that 1399 we represent. So, I yield back to the chairman. 1400 Chairman Goodlatte. Would the gentleman yield? 1401 Mr. Poe. Yes. 1402 Chairman Goodlatte. I thank the gentleman for 1403 yielding, and I appreciate his sentiments. But I just want 1404 to make this very clear: this bill relates directly to 1405 federally-funded infrastructure projects that connect State 1406 roads and bridges. It is squarely within Congress' 1407 constitutional spending clause and commerce clause 1408 authorities, the very same clauses that support Congress' 1409 authority to establish a Federal highway system itself. 1410 Under this bill, if New York wants to preserve its 1411 Scaffold Law, it is entirely free to do so by simply 1412 refusing Federal funds. If State and private funds are the 1413 only funds involved in an infrastructure project in New 1414 York, the Scaffold Law will continue to apply. But if New 1415 York wants Federal taxpayer dollars, those dollars are going 1416 to have to come with reasonable conditions, including a 1417 requirement that Federal taxpayer money not be used to pay 1418 for things that are the fault of others. 1419 True federalism allows Federal conditions to follow the

1420	use of Federal funds. False federalism, federalism turned
1421	on its head, demands that Federal taxpayer dollars subsidize
1422	the cost of State laws. This bill stands for the principle
1423	of true federalism. Federal taxpayers, through their
1424	elected Federal representatives, should control how their
1425	Federal taxpayer dollars are spent. I respect the
1426	gentleman, but I respectfully disagree.
1427	Mr. Poe. Reclaiming my time, we do disagree, Mr.
1428	Chairman. I think that this is the responsibility for the
1429	State of New York. It is not our issue. And I think that
1430	we in all due respect I think this is a 10th Amendment
1431	issue totally. And then I yield back my time.
1432	Chairman Goodlatte. I thank the gentleman for yielding
1433	to me. For what purpose does the gentleman from New York
1434	seek recognition?
1435	Mr. Nadler. Strike the last word on the manager's
1436	amendment and the amendment in the nature of a substitute.
1437	Chairman Goodlatte. The gentleman is recognized for 5
1438	minutes.
1439	Mr. Nadler. Thank you. Let me begin by pointing out
1440	to the gentleman from Texas, I thank him for agreeing on
1441	this, but I also want to point out we agreed on the FISA
1442	amendments in section 702. So, this is not unique.
1443	But the gentleman is correct. This is a federalism
1444	issue. And we have too often invaded the provinces of the

States. It used to be a standard Republican argument -maybe I am showing my age by remembering this -- but it used
to be a standard Republican argument against most Federal
spending proposals of any sort that it would be used to
tamper with States' rights to make their own decisions. And
that was an argument, and many of us dismissed that argument
by saying that would not happen, and the States' sovereignty
would continue to be respected.

But here, we are showing -- at least to some extent -the validity of that old Republican argument. I do not
think it is valid to say we should not spend money on the
Federal level, but we should refrain from dictating to the
States. And I rise in opposition to the amendment in the
nature of a substitute, which would add the ability for a
defendant in a case covered under the bill to avoid
liability by citing plaintiff's contributory negligence.

This amendment in no way addresses my principal concern with the bill, which is that any changes to the enforcement scheme of New York's Scaffold Law should be considered by New York's Legislature, not by Congress. And I must say, this makes me feel younger, because I remember debating this bill in the legislature when I was a member of the assembly about 30 years ago. Under a contributory negligence regime, even if a plaintiff is only 1 percent at fault, the defendant is entirely free from paying any damages at all.

It is an old tort rule that only a handful of States still retain because of its manifest unfairness -- and especially unfair in a situation like this, where the employer sets the conditions of the work. The employer decides what kind of scaffolding to have. The employer -- the contractor, the employer -- decides what safety protections will be in place. The worker works at the risk of whatever safety is in place.

The State of New York has decided that in order to protect the workers, the only thing that works is to have strict liability, not in the normal tort sense, but in the sense that if you do not maintain -- you, the contractor -- do not maintain a safe working environment, and if it is shown that the failure to maintain that safe working environment contributed to the injury, then you are at fault.

And we are not looking at a comparative injury provision, or, even worse, contributory, under the amendment in the nature of a substitute, if the employer refuses to have any safety mechanisms at all. And as a result, 99 percent of the fault for the injury, for the death of the worker, for example, is because of the refusal to maintain proper safety standards, which is the choice of the employer, not the employee.

But if the employee was at all negligent -- 1 percent -

- then the employer is totally off. Under that standard, you are not going to see very many safety protections. That is why the New York Legislature chose, in the 1880s and the 1980s and currently, to maintain the law the way it is in New York.

We can debate the intelligence of the law, but it is a federalism issue. It is a New York law. The statistics, by the way, that were cited before about the insurance costs — the reports that was cited before that the Scaffold Law greatly increases the insurance costs and so forth — that report has been attacked on the grounds that it does not rely on actuarially-grounded data to support the assertion that the law causes an increase in insurance premiums, and insurance companies have refused to allow the public to scrutinize their data and have opposed past New York State legislative proposals to make such data available for public review.

One assumes that if, in fact, the data which the insurance companies have supported the assertion that, in fact, the insurance premiums are substantially higher and the costs are higher because of the Scaffolding Law, they would let the government of New York see this information. One has to assume that because they refused to let anybody see this information, it is because that information does not support this assertion.

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1520	So we have an amendment here which makes the bill even
1521	worse because it says that you can have contributory, not
1522	comparative, negligence, where, no matter how egregious the
1523	violation of safety standards and refusal of the employer to
1524	have safety standards, if there is any negligence by the
1525	employee, the employee is liable, not the manager.
1526	The predictable result of this bill, if it passed, is a
1527	great reduction in investment in scaffolding and in other
1528	safety measures and a great increase in deaths and injuries
1529	to workers. And because the manager's amendment would cause
1530	this, and because it does not address the concern with
1531	overriding New York State law, which we have no reason to do
1532	it may, in fact, exacerbate the federalism concern I
1533	must oppose the amendment. I yield back.
1534	Chairman Goodlatte. Are there any amendments to the
1535	amendment in the nature of a substitute? Does the gentleman
1536	from New York care to offer an amendment?
1537	Mr. Nadler. No.
1538	Chairman Goodlatte. All right. The question occurs on
1539	the
1540	Mr. Nadler. Wait, wait.
1541	Ms. Lofgren. Mr. Chairman, I move to strike the last
1542	word.
1543	Chairman Goodlatte. The gentlewoman is recognized for
1544	5 minutes.

Ms. Lofgren. And I yield to Mr. Raskin from Maryland.

Mr. Raskin. I want to thank the gentlelady for

yielding. So, if all of this is really designed to have us

sit as the super-legislature of New York and overturn the

laws of New York, I am wondering about what the concrete

effects of passing this legislation are. The only one who

might be able to predict this is Mr. Nadler, since he served

in New York Legislature.

But let's say that we enact this legislation, and the New York Legislature takes the position that, under the Prince v. United States case in 1997, or the hazardous waste control case, or South Dakota v. Dole, that is a totally unconstitutional, and they refuse to enact a statute codifying either comparative or contributory negligence.

And they cite all of their legislative history about the unique dangers associated with, you know, working at skyscraper-level on scaffolding, and they invoke the dozens of people who have fallen to their deaths that way. And they say the strict liability regime is working, but they say it has been debated in the legislature, but this is where they come out. And they say, "We are not doing anything else."

At that point, as I understand it, the New York State courts would have to interpret Federal law. But given the A or B under Mr. Goodlatte's amendment, is it left up to the

judge to determine whether they are applying comparative negligence or contributory negligence at that point? Does the court get to decide? So, this is one of the baffling brainteasers caused by Congress sitting as a superlegislature for the State of New York.

If you do not care about New York's Legislature and their federalism -- and I do want to salute Mr. Poe for his distinguished and principled federalism that he has just stated here -- but let's say you do not care about the people of New York. You say, "It is a blue State; we do not care if we trample their laws."

What about the laws in your State? Most States have a comparative negligence law, but this Federal legislation says that the courts can apply either comparative negligence standard or a contributory negligence standard, at least as unclarified at this point.

It just throws a bunch of mush into the State law of every one of our States, and so if you want to make a surgical strike against New York and say, "We do not like the balance of power in the New York Legislature; we are going to overrule you, and we are going to use a sledgehammer to do it," then do that. At least do that.

Target the people in New York if that is what really what you are after, but this throws the tort laws of every State in the union completely up into the air. And we do

not know whether this applies against the States, which is almost certainly unconstitutional; against the courts, which just introduces all kinds of vagueness and uncertainty into the tort law system.

So, I think this is a good argument for the design of the Framers, for the design of the 10th Amendment, and for our respecting the rights and the powers of the people of the States to decide tort law for themselves. And if we do not want to spend our money in New York, let's not spend our money in New York. Fine. Let's not do it, but let's not try to use the spending of Federal money as a lever by which to overrule the considered legislative judgment of the people of New York. And so --

Ms. Lofgren. Reclaiming my time --

Mr. Raskin. Yes.

Ms. Lofgren. I would note that there are a long line of cases indicating use of the funding authority in this way will fail on constitutional grounds, as the member from Maryland has pointed out as a former constitutional law professor. But it is also bad policy, you know.

Why do we think that we know better what the tort law ought to be in the various States? I have never voted to do that insofar as I can recall and often oppose it, even when I might have, on the merits of a bill, agreed. That is just not the proper role for the Congress. And with that, Mr.

1620	Chairman, I yield back.
1621	Mr. Gohmert. Mr. Chairman?
1622	Chairman Goodlatte. For what purpose does the
1623	gentleman from Texas seek recognition?
1624	Mr. Gohmert. I rise in support of the manager's
1625	amendment.
1626	Chairman Goodlatte. The gentleman is recognized for 5
1627	minutes.
1628	Mr. Gohmert. I have made the prior chairman from my
1629	own State, who is a very, very dear friend, very, very angry
1630	in our prior efforts to change medical malpractice laws in
1631	all States in the union. Originally, there was just
1632	basically no Federal nexus, and it was totally
1633	inappropriate, and the arguments were made here "Yeah, but
1634	you did tort reform in Texas; do you not want Illinois and
1635	every other State to have your good tort reform?" And my
1636	response was always "That is up to the individual State."
1637	In this case and I appreciated the comments from my
1638	friend Mr. Raskin, because it did make me look again at the
1639	language as a former judge that would have had to apply
1640	this kind of law, I think there is enough federalism at play
1641	here. When the Federal Government is going to be paying for
1642	a project, and especially when tonight I expect the
1643	President to lay out a program for helping with
1644	infrastructure around the country in places where the

1645 | Federal role is appropriate.

If a State is saying it is going to be strict
liability, so the Federal Government -- "You are going to do
infrastructure in our State; you are going to have to pay a
whole lot more because you are going to be strictly liable"
-- then I think, as the chairman pointed out, the question
is, well, do you want the Federal help or not? Because if
you do, and there is an injury that results, then it comes
back to the judge.

And as it says here, you know, "Where there is Federal financial assistance a State shall" -- and you get over the top of Page Two -- "apply a comparative negligence liability standard or a contributory negligence liability standard," whatever the State has.

And if this were a law I was having to apply in one of the lawsuits in my court, then I would look at the State law -- which do we use here in Texas -- and that is what we would use. This bill gives that opportunity. So, I certainly appreciate the concern of my friend, Mr. Raskin, but I think this is adequate to give enough --

Mr. Nadler. Would the gentleman yield?

1666 Mr. Gohmert. Yes, I yield.

Mr. Nadler. Thank you. I would point, Mr. Gohmert, the amendment in the nature of a substitute does not talk about only, you know, if we are giving the States money,

where you might make a case. It says, "Federal financial assistance is used directly or indirectly." This could be a tax credit. It could be an SBA loan. And it is undefined, and we have had no hearings. So, we are not talking necessarily about a Federal expense at all.

We are saying if there is a tax benefit of a fixed amount, if there is an SBA loan of a fixed amount, then we are dictating to the State what its tort law ought to be. And somebody may say that does not include that, but it says, "Federal financial assistance is used directly or indirectly," which seems to include that.

And again, we have had no hearings in which to elucidate the meanings of these terms. So, I could understand the gentleman's argument -- I would not agree with it, but I could understand it -- if the bill were limited to where the Federal Government is paying for part of the project with direct cash grants. Then you could say, "Well, if we are paying for 10 percent, 10 percent of a larger expense is a larger amount of money this is costing, so this tort rule in New York is costing the Federal Government money." But we are talking also, apparently, about a tax credit, or about an SBA loan, where it does not cost the Federal Government any money.

Mr. Gohmert. Well, reclaiming my time, I see what the gentleman is saying about for any project there at the top

1695 of A. It does say "directly or indirectly," and then that addresses the absolute liability issue. But then, down at 1696 1697 line 15, it is "any project for which Federal financial 1698 assistance is used," and does not use the term "directly or 1699 indirectly" in setting out the use of comparative or 1700 contributory negligence. 1701 So I think it would need to be more direct than 1702 indirect, and I would see that being left up to the State 1703 judge, as I was. 1704 But the gentleman makes a good point, but I think this may be an exception where I will come down on the side of 1705 1706 the manager's amendment and be one of the rare cases where I 1707 do not have the chairman furious at me in this area. 1708 yield back. 1709 Ms. Jackson Lee. Mr. Chairman? 1710 Chairman Goodlatte. The chair thanks the gentleman. 1711 For what purpose does the gentlewoman from Texas seek 1712 recognition? 1713 Ms. Jackson Lee. I move to strike the last word. 1714 Chairman Goodlatte. The gentlewoman is recognized for 1715 5 minutes. 1716 Ms. Jackson Lee. Thank you very much, Mr. Chairman. 1717 First of all, the usual standard bearers of the question of 1718 States' rights are my friends to my right, so I am somewhat 1719 speechless in moving to strike the last word, Mr. Chairman,

1720 on the context of this legislation.

First of all, for those of us who had the opportunity to live in New York for a period of time, to travel to New York for a period of time, we realize that New York, and New York City in particular, has a proclivity for heights.

They also have a proclivity for very old buildings, and they have had over my recent time in Congress building collapses, large equipment falling into buildings, and in the mix there are construction workers. So, first premise is that we are eliminating States' rights by New York's determination on how they would solve the problem of construction with heights.

In a letter to our ranking member, dated September 21, 2017, the New York State AFL-CIO -- not the national, so this is States' rights and state information -- says, "Construction, particularly work at heights, is extremely dangerous." Maybe we were not aware of that. One workplace death is one too many, but some parts of the State -- New York City, for example -- there has been or they have seen an epidemic in construction death. The last thing we can do is for it to roll back safety.

Now, let me say that I am a strong advocate for Habitat for Humanity. They do enormous work. But in this instance, I would wish the Habitat for Humanity's national entity representing their great work would meet with Members of

1745 Congress and meet with the legislators in New York, besides 1746 sending a letter, and so that we could explain the 1747 inadequacy of snatching from the State its rights to 1748 regulate its workplaces, and that there can be some 1749 respectable acknowledgment of entities like Habitat for 1750 Humanity. 1751 And, obviously, I know everyone builds high, up, in New 1752 York. I am not familiar of them building skyscrapers. 1753 if it has been an hindrance to helping Hurricane Sandy 1754 victims, I will be the first to find a pathway for them to 1755 do that. 1756 But if you read the manager's amendment, rather than 1757 full rights for the injured or deceased individuals' 1758 families -- let me just read this for you. So, this nexus 1759 is, of course, Federal financial assistance. By the time we 1760 get through with the tax bill, we will not have a dime 1761 anyhow to provide any financial assistance -- but the 1762 financial assistance. 1763 And it says, "For any claim brought by a covered person 1764 otherwise available against a property owner or contractor 1765 for any injury associated with an elevation- or gravity-1766 related risk, apply a comparative negligence liability

standard that considers the comparative negligence of the

standard that considers the contributory negligence of the

injured person or a contributory negligence liability

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injured person when such negligence is a proximate cause of an injury to a person."

Now, if anyone has seen individuals on scaffolding, many of them individuals who are immigrants, many of them vulnerable people who are intimidated by any form of government, and you are going to argue, "I assume the employer is responsible for a drunk employee, because you know that employee is drunk; they should not be on the scaffolding anyhow."

But what is the negligence of an individual at 102 stories or 90 stories, and the wind comes, and they fall?

And who is there to document the negligence of that employee should have had two feet strapped down with chains; they did not take the chains up there.

This is an abomination, and it goes to the well-meaning but unfortunate insensitivity of knowing what it means to work for a living. There are other ways to address the question of Habitat for Humanity. This is only addressing the question of the pocketbook of large construction companies interfering with the legitimate legal structure and choices made by New York State.

Chairman Goodlatte. The time of the gentlewoman has expired.

Ms. Jackson Lee. I am sorry, Mr. Chairman. I oppose the underlying bill and the amendment in the nature of a

1795	substitute.
1796	Chairman Goodlatte. For what purpose does the
1797	gentleman from Arizona seek recognition?
1798	Mr. Biggs. I move to strike the last word.
1799	Chairman Goodlatte. The gentleman is recognized for 5
1800	minutes.
1801	Mr. Biggs. Thank you, Mr. Chairman. I support the
1802	amendment in the nature of a substitute. And I appreciate
1803	this discussion, how it has turned to the federalism issue,
1804	because when I first read the underlying bill, I immediately
1805	had some federalism concerns. But I got to thinking, you
1806	know, we in Arizona, we pay a lot of Federal tax, too.
1807	And when I saw the limitation in this bill and in the
1808	amendment in the nature of a substitute in line 15, which
1809	particularly talks about for which Federal financial
1810	assistance is used, I became comfortable, because we are
1811	chasing Federal tax dollars that my constituents would
1812	otherwise be on the hook for. That is what this became for
1813	me. But I am very excited to hear what I think the
1814	gentlewoman from Texas just said, and I think I wrote down
1815	her comment. She is concerned that we are "snatching
1816	States' rights to regulate its workplaces."
1817	I worked on the fall legislation in Arizona, and we
1818	were greatly constrained in regulating our workplace by not
1819	just State laws but, oddly enough, the Federal OSHA

1820	requirements. And those Federal OSHA requirements come into
1821	play at low heights and at great heights in the scaffolding
1822	and in the construction industry.
1823	So I am just excited to hear my friends across the
1824	aisle now say they want the States to regulate its
1825	workplaces. I hope that expands to everything, and we can
1826	start saying, "Well, OSHA, get out of the States' ways.
1827	They are going to start regulating."
1828	So I am bit surprised that my friends across the aisle
1829	have turned this into a federalist issue on this one lone
1830	aspect, but they are willing to let federalism go away on
1831	the actual regulation part of it.
1832	So, Mr. Chairman, I think federalism applies here
1833	because the Federal taxpayer is on the hook. And so, with
1834	that, I yield back, Mr. Chairman.
1835	Mr. Deutch. Mr. Chairman?
1836	Chairman Goodlatte. For what purpose does the
1837	gentleman from Florida seek recognition?
1838	Mr. Deutch. I move to strike the last word.
1839	Chairman Goodlatte. The gentleman is recognized for 5
1840	minutes.
1841	Mr. Deutch. Thanks, Mr. Chairman. I will leave the
1842	federalism argument to others. I am going to just try to be
1843	really simple about this. The fact is, as most people do
1844	not work on scaffolds; they do not work high above the

ground. But if you ask them anywhere -- your district, my district, anywhere in America -- if they think that there should be some liability if there is an accident if, and only if, the contractor or owner failed to provide proper protection, they would say, "Yeah, that sounds about right."

That is what the New York law is. I do not understand why we would want to reject that. It seems pretty clear that the people who are in the best position to protect workers are the ones who ought to take those measures.

Mr. Raskin. Would the gentleman yield?

Mr. Deutch. I will not at the moment. But I want to just make another observation. To the extent that there is anyone who happens to be taking a look at their television listings, and they see that there is a meeting of the Judiciary Committee of the House of Representatives, they might have tuned in this morning.

And they probably thought, "Well, gee, since the last time the House met last Thursday, we learned that the President of the United States attempted to fire -- not just attempted; demanded that the special counsel be fired last Thursday. So, clearly, the House Judiciary Committee is going to want to take that up."

And then, we get into this week, and the day before our committee, the House Judiciary Committee, they would they would look at the news and see that there is an

investigation of the Department of Justice and the FBI that the Intelligence Committee is pursuing. They see that the Republican leadership on the Intelligence Committee has chosen to selectively release classified information against the advice of law enforcement, potentially putting at risk sources and methods.

All of that fall squarely within the Judiciary's jurisdiction. And they might think, "I am going to tune in, because clearly this is something the House Judiciary Committee is going to take up today." And they might put this in the broader context of the investigation into -- let's remember -- the Russian interference in our last election, an investigation that at this point has already produced guilty pleas and indictments against the President's campaign manager and the President's former national security adviser and others.

It is an investigation that has already disclosed and uncovered a secret meeting that took place at Trump Tower between the President's son and Jared Kushner and agents of the Russian Government.

All of this is going on. Clearly, the House Judiciary Committee has got to be a part of that. There has got to be outrage. Given these efforts to discredit Mueller, those on this committee who refer to a coup d'etat being waged, the secret society allegation, all of this; the Judiciary

1895 Committee has got to be outraged. They are going to want to do something about it, are they not? Well, obviously, the 1896 1897 answer to that is no. 1898 And, Mr. Chairman, I would just ask unanimous consent 1899 to put into the record the text of rule XI -- this is the 1900 rules of the House of Representatives. Rule XI, clause 2, 1901 section G-3(b) and section G-4; these are the rules that 1902 make clear that the House -- this committee -- with less 1903 than a week's notice or 3 days' notice to members can 1904 actually call for a hearing; the chairman, with the 1905 concurrence of the ranking minority member or a majority of 1906 the committee. And then G-4, which is the provision that 1907 says that legislation can be brought up in less than 24 1908 hours; again, using that same standard. And I ask that that 1909 be entered into the record. 1910 Chairman Goodlatte. Without objection, that will be 1911 made a part of the record. 1912 [The information follows:] 1913 ****** COMMITTEE INSERT ******

1914 Mr. Deutch. I appreciate that, Mr. Chairman. And 1915 given that information, my hope is that as we go forward 1916 from here today, knowing that the rules permit us to move 1917 quickly to take action, that we will, in fact, quickly move 1918 a majority of this committee to bring up H.R. 3771, which is 1919 the Special Counsel Integrity Act, a bill that on the Senate 1920 side we all must acknowledge is a bipartisan effort to 1921 protect the special counsel so that he can continue to do 1922 his work into the attacks on our democracy by Russia. 1923 Because ultimately that is really what we are focused 1924 on, and that that investigation lead to wherever the 1925 investigation takes the special counsel. I hope that we will be able to do that, Mr. Chairman, and I yield back the 1926 1927 balance of my time. 1928 Chairman Goodlatte. Are there any further amendments 1929 to the amendment in the nature of a substitute? 1930 Mr. Jeffries. Mr. Chairman? 1931 Chairman Goodlatte. For what purpose does the 1932 gentleman from New York seek recognition? 1933 Mr. Jeffries. I move to strike the last word. 1934 Chairman Goodlatte. The gentleman is recognized for 5 1935 minutes. 1936 Mr. Jeffries. Mr. Chairman, I just rise at this moment 1937 to address something that was said by one of our colleagues 1938 on the other side who mentioned that, in defense of his

perspective that this does not implicate federalism, his constituents in Arizona were on the hook. I would just argue that his constituents in Arizona are not on the hook for a dime.

There are two types of States in this country, donor

States and taker States. Donor States -- like New York, New

Jersey, Connecticut, California, Illinois -- regularly send

more money to the Federal Government than we get back in

return. Then there are taker States, many in the Deep

South, many represented by my colleagues on the other side

of the aisle, who regularly receive more from the Federal

Government than you give back in return.

Every year, New York sends \$40 billion more to the Federal Government than our taxpayers get back, so do not lecture us about taxpayers you represent being on the hook. That is a joke.

I want to thank the distinguished gentleman from Texas, Mr. Poe, for his ideological consistency, and I would humbly suggest that more of that is needed on both sides of the aisle. But I thank the gentleman from Texas, Mr. Poe, for his persistence in this regard.

And let me simply just posit a few questions. I am struggling to figure out what the Republican party represents. I really am struggling. You claim to be the party of fiscal responsibility, yet you saddle our children

1964 and grandchildren with \$1.5 trillion in additional debt 1965 simply to pay for tax cuts for millionaires, billionaires, 1966 corporations, and big donors. Are you for fiscal 1967 responsibility, or are you against it? 1968 You claim to be the party of law and order, yet 1969 regularly attack Department of Justice officials and FBI 1970 agents who are simply doing their job to keep the country 1971 safe. Are you for law and order, or are you against it? 1972 You claim to be the party of foreign policy hawks, yet many 1973 are providing aid and comfort to Russian spies who 1974 interfered with our election, according to 17 different 1975 intelligence agencies for the purpose of helping to 1976 artificially elect 45. Are you foreign policy hawks, or are 1977 you not? 1978 You claim to be the party of the rule of law, and yet 1979 many regularly attack Special Prosecutor Bob Mueller, who 1980 prior to his appointment was widely regarded on both sides 1981 of the aisle as a talented, pristine law enforcement 1982 professional who has sacrificed much for our country. 1983 you for the rule of law, or are you against it? 1984 You claim to be the party of family values, and yet the 1985 highest-ranking Republican official in the land endorsed and 1986 supported and campaigned for an accused pedophile and child 1987 molester for United States Senate seat. Are you for family 1988 values, or are you against it?

1989	And then, on today, you claim to be the party of
1990	States' rights, and yet we have got a bill before the
1991	committee that implicates a single donor State on a question
1992	of tort law that has never been a matter of Federal
1993	jurisprudence. Are you for States' rights? Are you for
1994	federalism? Or are you against it?
1995	Mr. Swalwell. Will the gentleman yield?
1996	Chairman Goodlatte. Will the gentleman yield back?
1997	Mr. Jeffries. I yield back.
1998	Chairman Goodlatte. The gentleman yields back. Are
1999	there further amendments to the amendment in the nature of a
2000	substitute to H.R. 3808?
2001	Mr. Swalwell. Mr. Chairman?
2002	Chairman Goodlatte. For what purpose does the
2003	gentleman from California, Mr. Swalwell, seek recognition?
2004	Mr. Swalwell. Thank you, Mr. Chairman. I appreciate
2005	the bipartisan concerns about this bill. It truly is
2006	bipartisan. And I will not rehash them, but one of my
2007	biggest concerns is that the work that people do when they
2008	are on scaffolding, whether it is in New York or any other
2009	State, is inherently dangerous work.
2010	These are typically low- or middle-class workers who do
2011	not have a lot of the insurance policies and safety nets
2012	that the developers and builders who employ them have. But
2013	what they have always had has been a justice system that

promises that if wrongdoing occurs at their job site, that the lawmakers in this country and the courts in this country will have their back and will make them whole. That is a promise that has always been made under our justice system in this country.

It has gone through iterations, it has seen abuses, but, today, workers are better protected because in a bipartisan way we have come together to protect them. And this bill would certainly undermine that and reduce an injured worker's or a grieving family's ability to become whole again or at least find some sense of recovery.

But I also want to address this absurd suggestion that New York's Scaffold Law is a strict liability scheme. It has been a while since I went to law school. Certainly was not at the top of my class, but strict liability means that you are liable regardless of your culpability.

That is not the New York law. You can only be liable if a court finds a violation of the statute's requirements that the contractor, employer, or property owner did not provide proper protection. So, there has to be a finding under this statute in New York that proper protection was not provided.

You go to any bar, any church, any gathering of people in our country, and you say, "Hey, do you think workers should be protected in our justice system and be made whole

2039 if the employer did not provide proper protection and they 2040 were injured? Should their families find relief if they 2041 were killed?" Who would be opposed to that? I do not know 2042 a single person who would be opposed to that. So, this bill 2043 is really just a solution in search of a problem that does 2044 not exist. It looks like New York State got it right. 2045 But the larger issuer here, and I will yield to my 2046 friend from Maryland in a moment, is this committee would 2047 set a precedent of going after any State, county, 2048 municipality, water board policy that we do not like, 2049 completely disrespecting any constitutional norms or notions 2050 of federalism, and doing the bidding of people who, one, do 2051 not need it, like developers and builders, at the cost of 2052 people who have always counted on us: working Americans. 2053 So, I am opposed to this. And, Mr. Chairman, I will yield 2054 to the gentleman from Maryland. 2055 Mr. Raskin. I thank the gentleman from California very 2056 much for yielding. The language here appears to apply to 2057 change the laws of all 50 States. That is an interest that 2058 has been disclaimed by the authors and by the chairman. 2059 Apparently, it applies only to one State, to New York, but 2060 based on what was just suggested by Mr. Swalwell, it is not 2061 clear that it applies even to New York. 2062 The language says, "No action on the basis of absolute 2063 liability may be instituted by a covered person against a

2064 property owner," but New York's law is not one of absolute 2065 liability. It is not enough to show that you were on the 2066 premises and you were injured by the scaffolding in a 2067 gravity accident, because if it is your fault, if the only 2068 proximate cause is your own behavior, if you get drunk and 2069 you fall off, that is an absolute defense in New York. 2070 So, I am not sure that this language applies to any 2071 State, at least based on the representations and based on 2072 fair inferences from the language. I am not even sure New 2073 York has got anything to fear from this, because it does not 2074 have an absolute liability regime. It does have this 2075 defense if the sole proximate cause of the injuries are the 2076 actions of the employee him- or herself. All of which goes 2077 again to say let's let the States work out their own tort 2078 law systems. Let's not sit as a super-legislature for the 2079 people of New York. I yield back. 2080 Mr. Cicilline. Mr. Chairman? 2081 Mr. Nadler. Mr. Chairman, I ask unanimous consent to 2082 insert into the record a number of letters in opposition to 2083 this bill. 2084 Chairman Goodlatte. Without objection, they will be 2085 submitted into the record. 2086 [The information follows:] ****** COMMITTEE INSERT ****** 2087

2088	Chairman Goodlatte. We have very limited time. There
2089	will be a vote on the floor.
2090	Mr. Cicilline. Mr. Chairman?
2091	Chairman Goodlatte. For what purpose does the
2092	gentleman from Rhode Island seek recognition?
2093	Mr. Cicilline. I move to strike the last word.
2094	Chairman Goodlatte. Will the gentleman be brief?
2095	Mr. Cicilline. Yes, I will, Mr. Chairman.
2096	Chairman Goodlatte. The gentleman is recognized.
2097	Mr. Cicilline. Thank you, Mr. Chairman. I rise in
2098	opposition to this bill as amended. First of all, for the
2099	obvious reason that the responsibility to make this judgment
2100	rests with the New York Legislature, and it is both, I
2101	think, a violation of federalism but also a violation of the
2102	practice of this committee.
2103	And as Mr. Deutch said, people tuning in might think we
2104	would be taking up important issues, whether it is our
2105	oversight responsibility, whether it is fixing our broken
2106	immigration system, whether it is doing something to reduce
2107	gun violence or to reform our criminal justice system, and
2108	instead they see us meddling with the judgment made by duly-
2109	elected people serving in the New York State Legislature.
2110	Second point is, these are incredibly dangerous jobs.
2111	There is a reason that the General Assembly of New York
2112	enacted this statute a long time ago, because it recognized

2113	that this is dangerous work, that these are difficult jobs
2114	and difficult conditions, and when people get hurt they have
2115	a right to ensure that they are compensated, and their
2116	families are compensated.
2117	And the notion that Congress is going to intervene in a
2118	way that protects the big, wealthy developers at the expense
2119	of working people. This is exactly what people think
2120	Washington does. They intervene to help the fat cats at the
2121	expense of working people.
2122	This is a terrible idea. I urge my colleagues to vote
2123	against this, to recognize the difficult and hard work that
2124	these individuals do
2125	Ms. Jackson Lee. Will the gentleman yield
2126	Mr. Cicilline and their right to be protected. I
2127	yield to the gentlelady.
2128	Ms. Jackson Lee for a moment for something to be
2129	submitted into the record, Mr. Chairman?
2130	Chairman Goodlatte. For what purpose does the
2131	gentlewoman seek recognition?
2132	Ms. Jackson Lee. To submit into the record, with one
2133	qualifying sentence, life should not be measured by dollars
2134	and cents. And so, this bill undermines the very thought
2135	that a loss of life
2136	Chairman Goodlatte. Without objection, the document
2137	Ms. Jackson Lee. What I would like to submit is the

2138	idea of what we should be doing, Mr. Chairman, is H.R. 3654,
2139	which is my legislation with 40 other members of Congress,
2140	the Special Counsel Independence Protection Act
2141	Chairman Goodlatte. The gentlewoman
2142	Ms. Jackson Lee. I ask unanimous consent.
2143	Chairman Goodlatte. Without objection, made a part of
2144	the record.
2145	[The information follows:]
2146	****** COMMITTEE INSERT *******

2147	Ms. Jackson Lee. Thank you.
2148	Chairman Goodlatte. And the question occurs on the
2149	amendment in the nature of a substitute.
2150	All those in favor, respond by saying aye.
2151	Those opposed, no.
2152	The ayes have it, and the amendment in the nature of a
2153	substitute is agreed to.
2154	The question occurs on the passage of H.R. 3808. A
2155	reporting quorum being present, the question is on the
2156	motion to report the bill H.R. 3808 as amended favorably to
2157	the House.
2158	Those in favor, respond by saying aye.
2159	Those opposed, no.
2160	The ayes have it, and the bill is ordered reported
2161	favorably.
2162	Mr. Nadler. Mr. Chairman, I ask for a recorded vote.
2163	Chairman Goodlatte. A recorded vote is requested, and
2164	the clerk will call the roll.
2165	Ms. Adcock. Mr. Goodlatte?
2166	Chairman Goodlatte. Aye.
2167	Ms. Adcock. Mr. Goodlatte votes aye.
2168	Mr. Sensenbrenner?
2169	[No response.]
2170	Mr. Smith?
2171	Mr. Smith. Aye.

2172	Ms. Adcock. Mr. Smith votes aye.
2173	Mr. Chabot?
2174	Mr. Chabot. Aye.
2175	Ms. Adcock. Mr. Chabot votes aye.
2176	Mr. Issa?
2177	Mr. Issa. Aye.
2178	Ms. Adcock. Mr. Issa votes aye.
2179	Mr. King?
2180	Mr. King. Aye.
2181	Ms. Adcock. Mr. King votes aye.
2182	Mr. Gohmert?
2183	Mr. Gohmert. Aye.
2184	Ms. Adcock. Mr. Gohmert votes aye.
2185	Mr. Jordan?
2186	[No response.]
2187	Mr. Poe?
2188	Mr. Poe. No.
2189	Ms. Adcock. Mr. Poe votes no.
2190	Mr. Marino?
2191	Mr. Marino. Yes.
2192	Ms. Adcock. Mr. Marino votes yes.
2193	Mr. Gowdy?
2194	Mr. Gowdy. Aye.
2195	Ms. Adcock. Mr. Gowdy votes aye.
2196	Mr. Labrador?

2197	[No response.]
2198	Mr. Farenthold?
2199	Mr. Farenthold. Aye.
2200	Ms. Adcock. Mr. Farenthold votes aye.
2201	Mr. Collins?
2202	[No response.]
2203	Mr. DeSantis?
2204	Mr. DeSantis. Aye.
2205	Ms. Adcock. Mr. DeSantis votes aye.
2206	Mr. Buck?
2207	Mr. Buck. Aye.
2208	Ms. Adcock. Mr. Buck votes aye.
2209	Mr. Ratcliffe?
2210	Mr. Ratcliffe. Yes.
2211	Ms. Adcock. Mr. Ratcliffe votes yes.
2212	Mrs. Roby?
2213	[No response.]
2214	Mr. Gaetz?
2215	[No response.]
2216	Mr. Johnson of Louisiana?
2217	Mr. Johnson of Louisiana. Aye.
2218	Ms. Adcock. Mr. Johnson votes aye.
2219	Mr. Biggs?
2220	Mr. Biggs. Aye.
2221	Ms. Adcock. Mr. Biggs votes aye.

2222	Mr. Rutherford?
2223	Mr. Rutherford. Aye.
2224	Ms. Adcock. Mr. Rutherford votes aye.
2225	Mrs. Handel?
2226	Mrs. Handel. Yes.
2227	Ms. Adcock. Mrs. Handel votes yes.
2228	Mr. Nadler?
2229	Mr. Nadler. No.
2230	Ms. Adcock. Mr. Nadler votes no.
2231	Ms. Lofgren?
2232	Ms. Lofgren. No.
2233	Ms. Adcock. Ms. Lofgren votes no.
2234	Ms. Jackson Lee?
2235	Ms. Jackson Lee. No.
2236	Ms. Adcock. Ms. Jackson Lee votes no.
2237	Mr. Cohen?
2238	Mr. Cohen. No.
2239	Ms. Adcock. Mr. Cohen votes no.
2240	Mr. Johnson of Georgia?
2241	Mr. Johnson of Georgia. No.
2242	Ms. Adcock. Mr. Johnson votes no.
2243	Mr. Deutch?
2244	Mr. Deutch. No.
2245	Ms. Adcock. Mr. Deutch votes no.
2246	Mr. Gutierrez?

2247	[No response.]
2248	Ms. Bass?
2249	[No response.]
2250	Mr. Richmond?
2251	[No response.]
2252	Mr. Jeffries?
2253	Mr. Jeffries. No.
2254	Ms. Adcock. Mr. Jeffries votes no.
2255	Mr. Cicilline?
2256	Mr. Cicilline. No.
2257	Ms. Adcock. Mr. Cicilline votes no.
2258	Mr. Swalwell?
2259	Mr. Swalwell. No.
2260	Ms. Adcock. Mr. Swalwell votes no.
2261	Mr. Lieu?
2262	[No response.]
2263	Mr. Raskin?
2264	Mr. Raskin. No.
2265	Ms. Adcock. Mr. Raskin votes no.
2266	Ms. Jayapal?
2267	Ms. Jayapal. No.
2268	Ms. Adcock. Ms. Jayapal votes no.
2269	Mr. Schneider?
2270	Mr. Schneider. No.
2271	Ms. Adcock. Mr. Schneider votes no.

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2272	Ms. Demings?
2273	Ms. Demings. No.
2274	Ms. Adcock. Ms. Demings votes no.
2275	Chairman Goodlatte. Has every member voted who wishes
2276	to vote? The clerk will report.
2277	Ms. Adcock. Mr. Chairman, 16 members voted aye; 14
2278	members voted no.
2279	Chairman Goodlatte. The ayes have it, and the bill is
2280	ordered reported favorably to the House. Members will have
2281	2 days to submit views.
2282	Without objection, the bill will be reported as a
2283	single amendment in the nature of a substitute,
2284	incorporating all adopted amendments, and staff is
2285	authorized to make technical and conforming changes.
2286	This concludes our business for today. Thanks to all
2287	our members for attending. Markup is adjourned.
2288	[Whereupon, at 1:29 p.m., the committee was adjourned.]