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    NATIONAL CAPITOL CONTRACTING
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    MARKUP OF H.R. 2826; H.R. 1096; H.R. 2480
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    Wednesday, June 28, 2017
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    House of Representatives,
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    Committee on the Judiciary,
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    Washington, D.C.
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         The committee met, pursuant to call, at 10:28 a.m., in
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    Room 2141, Rayburn House Office Building, Hon. Bob Goodlatte
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    [chairman of the committee] presiding.
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         Present: Representatives Goodlatte, Sensenbrenner,
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    Smith, Chabot, Issa, King, Gohmert, Jordan, Poe, Marino,
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    Gowdy, Labrador, Farenthold, Collins, DeSantis, Buck,
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    Ratcliffe, Roby, Johnson of Louisiana, Biggs, Rutherford,
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    Handel, Conyers, Nadler, Lofgren, Jackson Lee, Cohen,
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    Johnson of Georgia, Deutch, Gutierrez, Bass, Richmond,
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    Jeffries, Cicilline, Swalwell, Lieu, Raskin, Jayapal, and
19
    Schneider.
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Staff Present: Shelley Husband, Staff Director; Branden

Ritchie, Deputy Staff Director; Zach Somers, Parliamentarian and General Counsel; Andrea Loving, Deputy Chief Counsel, Subcommittee on Immigration and Border Security; Joe Edlow, Counsel, Subcommittee on Immigration and Border Security; John Coleman, Counsel, Subcommittee on the Constitution and Civil Justice; Meg Barr, Counsel, Subcommittee on Crime, Terrorism, Homeland Security, and Investigations; Alley Adcock, Clerk; Danielle Brown, Minority Chief Legislative Counsel & Parliamentarian; Joe Graupensperger, Minority Chief Counsel, Subcommittee on Crime, Terrorism, Homeland Security, and Investigations; Monalisa Dugue, Minority Deputy Chief Council, Subcommittee on Crime, Terrorism, Homeland Security, and Investigations; David Shahoulian, Minority Chief Counsel, Subcommittee on Immigration and Border Security; Slade Bond, Minority Chief Counsel, Subcommittee on Regulatory Reform, Commercial and Antitrust Law; David Greengrass, Minority Counsel; Maunica Sthanki, Minority Counsel; Matthew Morgan, Minority Counsel; Jason Boyd, Minority Counsel (USCIS Detailee); Regina Milledge-Brown (ATF Detailee), Minority Counsel; Mauri Gray (Federal Defenders Detailee); and Joseph Ehrenkrantz, Professional Staff; and Elizabeth McElvein, Professional Staff.

Chairman Goodlatte. Good morning. The Judiciary

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Committee will come to order, and without objection, the chair is authorized to declare a recess at any time. We will introduce our new member when she arrives.

Pursuant to notice, I now call up H.R. 2480 for purposes of markup and move that the committee report the bill favorably to the House. The clerk will report the bill.

Ms. Adcock. H.R. 2480, to amend the Omnibus Crime Control and Safe Streets Act of 1968 to include an additional permissible use of amounts provided as grants under the Byrne JAG Program and for other purposes.

[The bill follows:]

56 \*\*\*\*\*\*\*\* INSERT 1 \*\*\*\*\*\*\*

considered as read and open for amendment at any time, and I will begin by recognizing myself for an opening statement.

Actually, before we do that, I would like to welcome, as she takes her seat, the newest member of the Judiciary Committee. Karen Handel joins us from the Sixth District of Georgia. As Georgia's former Secretary of State, Karen has a distinguished background in public service. She also has significant private sector work experience. Her knowledge in all of these areas will be of tremendous value to the work of our committee and the matters we are tackling this Congress, and I hope you will all join me in welcoming Karen to the committee.

Mrs. Handel. Thank you, Mr. Chairman.

71 Chairman Goodlatte. And I will turn to the ranking 72 member.

Mr. Conyers. Welcome aboard.

Mrs. Handel. Thank you, sir.

75 Mr. Conyers. All right.

76 Mr. Raskin. Would the gentleman yield?

Mr. Conyers. Of course.

Mr. Raskin. I just want to say that Congresswoman

Handel and I were in a leadership training program together

as State legislators, and I got to know her well, and I

think very highly of her. And she also has Maryland roots,

and I think, if I remember correctly, went to University of

Maryland and Prince George Community College. So I am very happy to be serving with you on this committee.

Mrs. Handel. It is a real pleasure to see you again. Look forward to it.

Chairman Goodlatte. The chair thanks the gentleman.

Mr. Conyers. Thank you.

Chairman Goodlatte. And now, we will return to consideration of the bill, and I recognize myself for an opening statement.

Yesterday, Secretary of State Rex Tillerson hosted the State Department's ceremony to launch the 2017 Trafficking in Persons Report, the 17th installment of the report, which assesses government efforts around the world to combat human trafficking. Secretary Tillerson remarked that human trafficking is one of the most tragic human rights issues of our time. He went on to observe that the worst thing about trafficking is that it robs human beings of their freedom and dignity.

Today, our committee marks up legislation to combat human trafficking by ensuring State and local law enforcement can pursue criminals who are buying trafficking victims. H.R. 2480, the Empowering Law Enforcement to Fight Sex Trafficking Demand Act, does this by adding antihuman trafficking efforts as an allowable use for funds under the Byrne JAG Program, the Justice Department's flagship grant

program for State and local law enforcement. Every day, the men and women of American law enforcement use these funds to fight crime and protect the most vulnerable among us. It is entirely appropriate to allow JAG funds to be used to combat trafficking in persons.

As part of any comprehensive approach in combating trafficking, law enforcement must address what many call the demand issue; that is going after those who are buying sex from young victims off the street and, very often, off the internet. This is simple economics applied to a horrific crime. By deterring demand, we hope that traffickers will have fewer buyers and abandon that illegal activity. These demand reduction operations and programs are most often carried out at the local level, and it is important to ensure local governments have the tools they need to prevent this horrible crime. H.R. 2480 will help make that a reality.

I want to thank Congresswoman Hartzler for introducing this legislation, and I urge my colleagues to support it.

And it is now my pleasure to recognize the ranking member of the committee, the gentleman from Michigan, Mr. Conyers, for his opening statement.

[The prepared statement of Chairman Goodlatte follows:]

131 \*\*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*\*

Mr. Conyers. Thank you, Chairman Goodlatte. Top of

the morning, members. H.R. 2480, the Empowerment Law Enforcement to Fight Sex Trafficking Demand Act, would amend the Omnibus Crime Control and Safe Streets Act of 1968 to add an additional purpose area for the use of funds from the Edward Byrne Memorial Justice Assistance Grant Program, or what is known as the Byrne JAG Grant Program.

The bill is intended to clarify that State and local jurisdictions may use JAG Grant Program funds to combat human trafficking, including initiatives to reduce the demand for trafficked persons, namely the buyers driving the demand for such crimes.

Without question, the epidemic of the abhorrent practices of sex trafficking is growing, which makes the need for consideration of all measures to help law enforcement prevent these crimes from occurring is even more imperative. This escalating epidemic can be seen nationwide, including in my home State of Michigan. In fact, data from the National Human Trafficking Hotline show that reports of human trafficking cases have more than tripled in Michigan from 69 reported cases in 2012 to 246 reported cases in 2016, with sex trafficking accounting for more than 75 percent of all human trafficking cases reported.

Too often, victims of these horrendous crimes, especially children, are afraid to seek help from law

enforcement because of the risk that they will be treated as criminals rather than victims, yet these unfortunate children should absolutely not be treated as criminals for their involvement in these sex acts.

Secondly, traffickers and those who would pay to exploit victims are the ones who should be held responsible for human trafficking in its various forms and for sexual exploitation, including sex trafficking involving children. As such, it is critical that we must do everything possible to ensure the most effective practices are in place, so that perpetrators of sex trafficking are ultimately brought to justice.

The true criminals involved in human and sex trafficking are those who seek to engage in such horrific acts. These are the individuals who should be targeted and penalized, not the victims. Finally, we understand it is already possible for State and local jurisdictions to use JAG Grant Program funding to combat human trafficking, including demand reduction under the current purpose areas. However, I have no objection to adding an additional purpose area for these grants that emphasizes the need to fund initiatives that target and fight human trafficking as proposed under H.R. 2480.

And so for these reasons, I support this bill. I urge you to consider them favorably, and I yield back the balance

183	of my time and thank the chairman.
184	[The prepared statement of Mr. Conyers follows:]
185	****** COMMITTEE INSERT ******

Chairman Goodlatte. The chair thanks the gentleman, and is now pleased to recognize the ranking member of the Crime Subcommittee, the gentlewoman from Texas, for her opening statement.

Ms. Jackson Lee. Mr. Chairman, thank you and good morning. I am delighted to join my colleagues and the chairman and ranking member on an issue that many members have been working on, on this committee, and I take note of a number of members, particularly my colleague from Texas, who has been working on human trafficking and sex trafficking, Judge Poe, along with my seatmate neighbor, Ms. Lofgren, and myself as a member of the Judiciary Committee and as a member of Homeland Security. So I rise in support of 2480. Pleased to be a cosponsor of this bill, Empowering Law Enforcement to Fight Sex Trafficking Demand Act of 2017.

We know that human trafficking and sex trafficking is still a scourge here in the United States and as well around the world. Sadly, sex trafficking is a modern day form of slavery that occurs every day, almost in every State, including my State of Texas, which my own city has been called the epicenter of such trafficking. But thank goodness, I want to cite my mayors, previous mayor and the present mayor, who have been working very hard with law enforcement and those who will intervene to stop this scourge of sex trafficking, particularly the plight that it

puts young girls in, and young boys.

Following California, Texas is the second largest hub for human trafficking, with a disturbing increase in cases. The National Human Trafficking Hotline found that, in 2015, there were 330 human trafficking cases and a spike of 670 at the end of 2016 in Texas. Of those 670 cases, 473 were sex trafficking and 31 were sex and labor. I personally went to one of those stash houses, and the conditions were horrid. The conditions were dangerous and life-threatening.

My congressional district of Houston has the highest number of human trafficking victims nationwide due to its proximity to the border and its urban focus. A few years ago, we convened the first congressional hearing on human trafficking through the Homeland Security Committee and listened to a number of law enforcement, including Kathy Griffin, who has managed to take both prostitutes and trafficked victims off of the streets.

If the chairman and ranking member might remember, when we went to the Harris County Jail as part of the Police Working Group, we met individuals whose lives had been intervened in, although they were incarcerated, who had been sex trafficked, human trafficked, and were so grateful that they were in this program, that they could restore their lives and say no to human traffickers and to the life that would lead them to be a sex slave.

Of the thousands of calls made into the hotline last year, 76 percent involved some sort of sex trade. This alarming epidemic will continue to flourish so long as there are substantial monetary gains for traffickers in our cities across the United States. Many of these traffickers are using brothel stages, cantinas, and domestic work within the hotel industry to expand their practice and finance their illegal enterprise.

We must dismantle these illegal activities by allowing law enforcement to fight the demand offered in these various hot spots and rescue these innocent victims forced into sex, labor, and, ofttimes, charged of crimes that become difficult to erase from their records. And they are innocent. In many instances, the victims are innocent.

Traffickers are bringing sex victims across the border and reducing them to a commodity that can be bought and sold in an open market. Distinctive from individuals coming and fleeing for their life, there are those who are specifically brought for the purposes of sex trafficking, which is really a constructive victimization of which we, as members of this committee, can fight in a bipartisan manner.

And Houston has become one of those markets with its access to the I-10 Highway Corridor that serves as a gateway for the traffickers to disperse victims throughout the country. Therefore, the Empowering Law Enforcement to Fight

Sex Trafficking Demand Act can stand in the gap to help us and help local communities continue their fight.

And I want to express my appreciation to the city of Houston, the nonprofit NGOs, and individuals who have been working strongly, our chief of police, sheriff, to thwart this dastardly act and victimization. So I strongly stand against sex trafficking and support this bill to empower law enforcement to fight the demand and would clearly want to acknowledge an article that I would like to put in the record; that is "Inside Houston's Sex Slave" is the article by Thom Patterson, and ask unanimous consent to put this into the record, Mr. Chairman.

Chairman Goodlatte. Without objection, it will be made part of the record.

[The information follows:]

278 \*\*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*

Ms. Jackson Lee. And I just conclude by saying this

opening sentence: "Esperanza was waiting for her cousins outside her high school in Mexico one day when a strange man drove up in a car, forced her inside, and sped away. At that moment, Esperanza had, in effect, become a sex slave." He goes on to say that she was beat and raped. This is the horror of being a sex slave, and this is the importance of continuing legislation to stop these dastardly acts. With that, I yield back.

[The prepared statement of Ms. Jackson Lee follows:]

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291 Are there any amendments to H.R. 2480?

For what purpose does the gentleman from Georgia seek recognition?

Mr. Johnson of Georgia. Move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5
minutes.

Mr. Johnson of Georgia. Thank you, Mr. Speaker. I rise in support of H.R. 2480, which is the Empowering Law Enforcement to Fight Sex Trafficking Demand Act. H.R. 2480 increases money for the Byrne JAG Grant Program to permit the use of funds under that program to combat sex trafficking. While I will support this bill in the committee, I would note that I am not entirely sure that we need another bill for this purpose, as the program already permits the use of funds for that purpose.

I would like to talk about a glaring contrast, however, that this committee is creating by expanding the Byrne JAG Grant Program here while, at the same time, constricting its application elsewhere. Specifically, I am talking about a pair of bills scheduled for a vote on the House floor this week. I am talking about H.R. 3003, the No Sanctuary for Criminals Act, and H.R. 3004, Kate's Law.

Municipalities across the country have taken a position that they will not let their police forces be deputized as deportation forces. Sanctuary cities are acutely aware of

the problems and the circumstances confronting their municipalities, and they have concluded that they will limit their cooperation with the national government effort to enforce immigration law; actually, to crack down on immigration law.

These cities are being forced, or would be forced, to become immigration enforcers while, at the same time, taking their attention away from important local issues, such as fighting sex trafficking, fighting drug use, fighting burglaries and armed robberies, and instead divert them into becoming Federal immigration deportation deputies. That is pretty senseless.

But while H.R. 2480, which is the underlying legislation here, is good in sentiment, there is still a lot that needs to be done with regard to the injustices that would be enacted if we pass H.R. 3003 and H.R. 3004 later this week. So I urge my colleagues to vote yea on 2480 and nay on H.R. 3003 and H.R. 3004 that are on the House floor this week. And with that, Mr. Chairman, I yield back.

Mr. Swalwell. Would the gentleman yield before he yields back?

Mr. Johnson of Georgia. I will.

Mr. Swalwell. Thank you, and I share my colleague from Georgia's concern. I have a deep interest in addressing some of the issues around crime in our communities,

particularly with respect to Kate's Law. The Steinle family is a family I grew up with, I knew very well. And I am disappointed that we are not going through the markup process here, because I do believe that it addresses issues that people in the community are understandably concerned about, but there are a number of issues that I think are unintended that could come about if not addressed.

And so I was hopeful that perhaps the chair could pull this bill from the floor this week, give us an opportunity in this committee to address those issues, and then put it forward to the whole Congress. And I was hopeful that the chair would address that, because I do have a genuine interest in working with the chair on this issue, knowing the pain that this murder brought to the Steinle family and the interest that the community has in making sure it never happens again. And with that, I would yield back to the gentleman from Georgia.

Mr. Johnson of Georgia. I yield back.

359 Chairman Goodlatte. Are there any amendments to H.R. 360 2480?

A reporting quorum being present, the question is on the motion to report the bill, H.R. 2480, favorably to the House.

364 Those in favor will say aye.

Those opposed, no.

366	The ayes have it. The bill is ordered reported
367	favorably. Members will have 2 days to submit views.
368	The Judiciary Committee will resume consideration of
369	H.R. 2826, the Refugee Program Integrity Restoration Act of
370	2017. When we ended last week's markup of this bill, we had
371	an amendment in the nature of a substitute pending, and were
372	in the process of considering amendments to the substitute.
373	I hope that we can proceed at a reasonably quick pace
374	through the remaining amendments to this bill. The
375	committee has a bill on the floor this afternoon, and it is
376	my hope that we can complete consideration of this bill
377	before we have to go to the floor.
378	Are there further amendments to H.R. 2826?
379	For what purpose does the gentleman from New York seek
380	recognition?
381	Mr. Nadler. Mr. Chairman, I have an amendment at the
382	desk.
383	Chairman Goodlatte. The clerk will report the
384	amendment.
385	Ms. Adcock. Amendment to the amendment in the nature
386	of a substitute to H.R. 2826, offered by Mr. Nadler. Amend
387	section 2 of the bill
388	[The amendment of Mr. Nadler follows:]
389	****** COMMITTEE INSERT *******

Chairman Goodlatte. Without objection, the amendment

is considered as read, and the gentleman is recognized for 5 minutes on his amendment.

Mr. Nadler. Thank you, Mr. Chairman. This amendment would address just one of the many mean-spirited and irresponsible provisions in this legislation. It would remove the bill's arbitrary and unreasonably low cap on refugees who may be admitted into the United States each year and would preserve the President's discretion to set an annual cap and his ability to respond to emergency situations that may arise.

Under current law, the President determines the annual cap on refugees, which President Obama set at 110,000 for fiscal year 2017. Many people believe this figure was already too low, given the humanitarian crises unfolding in Syria and in Central America. But this legislation would further reduce the cap by more than half to just 50,000 refugees a year, the same number as was ordered by President Trump when he announced his Muslim travel ban.

It would also remove the discretion and flexibility the President currently has to adjust the cap as circumstances warrant. It would fix into law the 50,000-person cap, regardless of international events, regardless of any crises that may occur, and would allow the President merely to recommend an increase to Congress, provided that recommendation is made at least 6 months before the start of

a fiscal year. Should an emergency refugee situation arise, current law provides the President flexibility to respond to the crisis, but under this legislation, even if there was an emergency, the President's hands would be tied, and he or she could only recommend an increase to Congress without needing to wait the 6 months otherwise required.

There is no guarantee under the bill that Congress will even act on the President's recommendations, whether for an emergency or in setting an annual cap. Waiting for a bitterly divided and hopelessly gridlocked Congress to act is essentially a guarantee that this arbitrary and unreasonably low cap will stay in law for a long, long time. My amendment would strike these harsh and unnecessary provisions from the bill and would retain the current law.

The United States has always been and should always be a place of refuge. Across the globe, people are fleeing unspeakable violence, persecution, terror, sexual slavery, and torture. There are as many as 65 million refugees worldwide today, more than at any time since World War II. But this legislation would have us shrink our commitment to help those most in need. What sort of example would we set for the world when Nations with much smaller populations than ours are taking in hundreds of thousands of Syrian refugees while we slash our assistance?

The unspoken assumption behind this bill is that

refugees are a danger and a drain on our society, despite clear evidence to the contrary. Refugees have made many, many contributions to our society in disproportion to their numbers. We have been down this path before. In 1924, a racist, xenophobic, and anti-Semitic Congress passed legislation slamming the door shut on Jewish, Italian, Greek, and Eastern European immigrants. The Almanac of American Politics has said that, if it were not for the 1924 Immigration Act, perhaps 2 million of the 6 million Jews who were murdered in the Holocaust in Europe would have been living safely in the United States instead.

We should not revisit the shameful policies of the past, and we must not be guided by irrational fear. We have a moral obligation to help the most desperate among us. But this legislation would turn our backs on those who need our protection the most. Throughout the world, huge numbers of innocent people are being subjected to violence, slavery, sexual abuse, and persecution, conditions we could not imagine in our worst nightmares. Some of them seek the safety of our shores, so they can build a new life for ourselves and for their families. If anything, we should be welcoming more refugees to our country, rather than reducing the cap as this bill would do.

Many countries with much smaller populations are admitting larger numbers of refugees to meet the crisis. It

is shameful that we are not and that this would reduce even what we are doing. My amendment would at least preserve the status quo and would leave it up to the President.

Granted, President Trump has sought a cap of 50,000 refugees. That is his decision, and my amendment would enable him to enforce that decision at 50,000. That is his decision, as cruel and unwise as it may be. But we will not always have a President who demonizes refugees and who treats them as dangerous criminals to be feared. One day, we will once again have a President who is guided by reason and compassion, and we should not tie his or her hands by giving in to the politics of fear today and locking it in, in perpetuity. I urge adoption of the amendment, and I yield back the balance of my time.

Chairman Goodlatte. For what purpose does the gentleman from Idaho, Mr. Labrador, seek recognition?

Mr. Labrador. Mr. Chairman, I oppose the amendment.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Labrador. The Refugee Act of 1980 set the refugee ceiling at 50,000 for the first 3 years after enactment.

But for subsequent years, the act required that the President set the annual refugee ceiling after appropriate consultation with Congress. Unfortunately, that appropriate consultation has become simply a September meeting between

the Secretary of State and certain members of the House and Senate Judiciary Committees, at which the Secretary tells us how many refugees the President has decided can be admitted during the next fiscal year. So Congress has now no real say in setting the numerical ceiling.

During the consultation meeting for fiscal year 2016, then-Secretary of State Kerry told the members in attendance, including the chairman of this committee, that the administration would set the ceiling at 75,000. But when the President signed the final fiscal year 2016 determination, the ceiling was actually 10,000 more than what Secretary Kerry had indicated just days before. H.R. 2826 brings the refugee program in line with other immigration programs that have an annual limit, so that Congress, as opposed to the President, sets that limit.

The United States consistently resettles many times more UNHCR-referred refugees than any other country. For instance, the nearly 53,000 refugees resettled by the U.S. during calendar year 2015 was five times more than the number resettled by Canada, the country with the next highest number of resettled UNHCR-referred refugees.

Some of my colleagues have called upon the U.S. to admit as many as 200,000 per fiscal year, and others have called for a moratorium on refugee resettlement. H.R. 2826 takes a middle-of-the-road approach, setting the annual

refugee ceiling at 50,000 and calling on the President to make a recommendation to increase the number if he sees fit. Congress can then choose to act on that recommendation.

Congress created the refugee program and should have all responsibility for setting the number that can be admitted each year. A 6-month wait time on the Presidential recommendation is not problematic. Normally, the President submits his budget to Congress in early February, in which funding is requested for a certain number of refugee resettlement for the next fiscal year. And for this reason, I oppose this amendment, and I yield back.

Chairman Goodlatte. The chair thanks the gentleman.

For what purpose does the gentlewoman from California seek recognition?

Ms. Lofgren. Move to strike the last word.

Chairman Goodlatte. The gentlewoman is recognized for 5 minutes.

Ms. Lofgren. I would like to speak in favor of Mr. Nadler's amendment. We jealously guard our legislative authority as a Congress, but there are times when we should recognize the need for executive authority, and this is one of them. The refugee program responds to events that are prevalent in the world that can change rapidly. They change at a pace that is quite different than the legislative pace.

I would note that, when Saigon fell in April of 1975,

thousands, hundreds of thousands of Vietnamese who fought against communism fled Vietnam in boats, in any way that they could. And at one point, the United States was resettling refugees from Vietnam at a pace of 10,000 a month or more. That was something that was not predicted, and yet it was the right thing for us to do. And had this bill been law, we would not really have been able to respond the way that we did, that was the right way.

So I do think that, even though I often disagree with President Trump, I do think that having this decisionmaking in the executive branch with consultation of the Congress is the preferred method. And therefore, I think Mr. Nadler's amendment is a sensible one and ought to be supported.

Obviously, this is not, you know, in support of President Trump, because I have many disagreements with President Trump. It is really about the structure of the executive branch versus the legislative branch and what is likelier to yield a result that is tuned to the times and able to be agile in responding to world events.

So I thank Mr. Nadler for his amendment, and I hope that we could support it in a bipartisan basis, especially considering that the delegation, at this point, would be to a Republican President, with whom most of us on this side of the aisle disagree. And with that, I would be happy to yield back, Mr. Chairman.

Ms. Jackson Lee. Mr. Chairman?

Chairman Goodlatte. For what purpose does the gentlewoman from Texas seek recognition?

Ms. Jackson Lee. I would like to strike the last word.

Chairman Goodlatte. The gentlewoman is recognized for

5 minutes.

Ms. Jackson Lee. Thank you. Just a few steps away from this room, Ambassador Haley is testifying before the Foreign Affairs Committee. And I would ask the gentleman in a rhetorical manner whether or not anyone in this committee has consulted with the ambassador to the United Nations, who has to sit every day with her international colleagues and put a face on America that is of strength, is of extreme integrity, excessive integrity and honesty, and leadership, which, among many other traits -- democratic ideals, mercy -- we are known for around the world. I wonder if anybody has consulted with Ambassador Haley, who is now just a few steps away?

I rise to support the gentleman's amendment because I dare say he might not have consulted, but he might have understood the relevance of the opportunity for an assessment to be made on the issue of refugees. Refugees is not necessarily immigration, and I know that there is a contentious perspective on immigration. It has almost become demonized, when in fact the Nation was built on

immigrants. And, of course, I must acknowledge the false statement that slaves were immigrants; that was certainly not accurate. But, certainly, labor of slaves built this Nation.

Refugees can be many things: fleeing catastrophic natural disasters such as the incident in some of our Central American countries, initially; or the terrible bloodshed in Liberia with President Charles Taylor killing his own citizens. Although we do not see a rush of Sudanese, the terrible conflict now in South Sudan. The horrors in Syria, where Syrian refugees are on the border of Georgia and other refugees, a million-plus; the refugee crisis in Europe, coming through Greece and other places. So, I want to support the gentleman's amendment because it allows the integrity of our government to uphold the values of which the world perceives us to have.

This is a narrowly-framed thought process. We in the Judiciary Committee -- and I will constantly say, I wish we were dealing with the issue of obstruction of justice in our oversight over the DOJ -- but we in the Judiciary Committee are making a world statement. We are making a foreign policy statement because we are equating refugees to immigrants. Get these bad guys out of here. I do not think that is our direction to make a foreign policy statement about what country will be in a devastating situation,

616 bloodshed in the streets, fleeing wars, our allies, and we 617 have a standard lowering the annual refugee cap without 618 knowing the catastrophic incidences that may occur in 2019 619 or 2020. 620 So, I ask my colleagues to take their head out of the 621 concept of getting rid of the bad guys, the immigrants, and 622 put their head back in the overall world position that 623 America has and the signal that this will send and resound 624 across the world. These guys, in 2017, are putting their 625 hand behind their back and their head in the sand, and never 626 looking up. I implore my colleagues that this is really a 627 worth amendment of the gentleman, and I would ask my 628 colleagues to vote for the Nadler amendment. I yield back. 629 Chairman Goodlatte. The question occurs on the 630 amendment offered by --631 Mr. Johnson of Georgia. Mr. Chairman? 632 Mr. Nadler. Mr. Chairman? 633 Chairman Goodlatte. For what purpose does the 634 gentleman from Georgia seek recognition? 635 Mr. Johnson of Georgia. Move to strike the last word. 636 Chairman Goodlatte. The gentleman is recognized for 5 637 minutes. 638 Mr. Johnson of Georgia. I yield to the gentleman from 639 New York. 640 Mr. Nadler. Thank the gentleman for yielding. I want

to make three points. Number one, the gentleman from Idaho referred to Canada as taking the next largest number of refugees. Canada's population is about 11 percent of ours. And assuming the gentleman's statistic is correct, they are taking twice as many per capita as we are. Many European countries are taking much more. I want to say, also, you can debate, obviously, the number of immigrants we should be taking in this country, but the number of refugees is a different question. The number of refugees that we should be taking depends on what is happening abroad, how many people are fleeing catastrophe, and we should do our fair share.

Secondly, we have to retain the flexibility which current law allows because we do not know what is going to happen. Maybe 1 year it can be below 50,000, but another it should be 200,000, depending on what is happening, you know, how many desperate people there are. Now, if the gentleman were saying that, well, we have ceded too much power to the President, if he would propose that the President should name the number, but Congress should have an ability to veto it afterwards or something, that might be more rational than saying that Congress should have to legislate a number different than 50,000. Because you know how difficult it is to legislate anything, and 50,000 will be it for every year, no matter what, unless Congress acts, and Congress is

unlikely to act on any particular thing any time.

Number three, I am very sensitive, as the gentleman is, to congressional prerogative. But we are looking at the wrong prerogative. If we are really concerned about maintaining constitutional prerogatives in the Constitution, why are we not saying to President Trump, "Hey, you can say what you want about Syria, but we are not at war with Syria, and you cannot attack Syria, no matter what they do, without prior congressional approval." And the same with North Korea. And we should have said the same to President Obama with respect to Libya several years ago. That is a much more important, much more consequential abdication of congressional responsibility to the President: much more consequential.

I mean, when the President makes a statement that we know they are going to do chemical weapons, a chemical attack, and maybe they are, and they better not, or else -- what does or else mean? He is threatening a military response, and maybe we should, but that is our decision, not his. And the same, before he launched those missiles at Syria, what, a few months ago, and when he makes a threat against North Korea. The congressional prerogative to decide on war and peace is something we have let slip, and it is a heck of a lot more consequential to this country than whether we admit 50,000 or 75,000 or 100,000 refugees

691 in a given situation. That is where we should retain 692 flexibility to respond to exigencies and emergencies abroad 693 which may generate refugees, or not, depending. 694 And you could argue that we should have a congressional 695 veto over a President who acts in a way that we do not 696 approve of. But to say that it will be 50,000, and why not 697 say 100,000? To pick an arbitrary number, a low number at 698 that, but an arbitrary number and say it is going to stay 699 that way until Congress acts by the full legislative route, 700 which you know how difficult that is, that is not a way to 701 respond to an emergency abroad. So, I again urge the 702 amendment, and I thank the gentleman from Georgia for 703 yielding, and I yield back to him. 704 Chairman Goodlatte. Does the gentleman yield back? 705 Mr. Johnson of Georgia. With that, I yield back. 706 Chairman Goodlatte. The question occurs on the 707 amendment offered by the gentleman from New York. 708 All those in favor, respond by saying aye. 709 Those opposed, no. 710 In the opinion of the chair, the noes have it. 711 amendment is not agreed to. 712 Mr. Nadler. Let's do a roll call vote, please. 713 Chairman Goodlatte. A recorded vote is requested, and 714 the clerk will call the roll. 715 Ms. Adcock. Mr. Goodlatte?

716	Chairman Goodlatte. Aye. No. I vote no, sorry.
717	Ms. Adcock. Mr. Goodlatte votes no.
718	Mr. Sensenbrenner?
719	Mr. Sensenbrenner. No.
720	Ms. Adcock. Mr. Sensenbrenner votes no.
721	Mr. Smith?
722	Mr. Smith. No.
723	Ms. Adcock. Mr. Smith votes no.
724	Mr. Chabot?
725	[No response.]
726	Mr. Issa?
727	[No response.]
728	Mr. King?
729	Mr. King. No.
730	Ms. Adcock. Mr. King votes no.
731	Mr. Franks?
732	[No response.]
733	Mr. Gohmert?
734	Mr. Gohmert. No.
735	Ms. Adcock. Mr. Gohmert votes no.
736	Mr. Jordan?
737	Mr. Jordan. No.
738	Ms. Adcock. Mr. Jordan votes no.
739	Mr. Poe?
740	[No response.]

741	Mr. Marino?
742	Mr. Marino. No.
743	Ms. Adcock. Mr. Marino votes no.
744	Mr. Gowdy?
745	Mr. Gowdy. No.
746	Ms. Adcock. Mr. Gowdy votes no.
747	Mr. Labrador?
748	Mr. Labrador. No.
749	Ms. Adcock. Mr. Labrador votes no.
750	Mr. Farenthold?
751	[No response.]
752	Mr. Collins?
753	Mr. Collins. No.
754	Ms. Adcock. Mr. Collins votes no.
755	Mr. DeSantis?
756	[No response.]
757	Mr. Buck?
758	[No response.]
759	Mr. Ratcliffe?
760	Mr. Ratcliffe. No.
761	Ms. Adcock. Mr. Ratcliffe votes no.
762	Mrs. Roby?
763	[No response.]
764	Mr. Gaetz?
765	[No response.]

766	Mr. Johnson of Louisiana?
767	[No response.]
768	Mr. Biggs?
769	Mr. Biggs. No.
770	Ms. Adcock. Mr. Biggs votes no.
771	Mr. Rutherford?
772	Mr. Rutherford. No.
773	Ms. Adcock. Mr. Rutherford votes no.
774	Mrs. Handel?
775	Mrs. Handel. No.
776	Ms. Adcock. Mrs. Handel votes no.
777	Mr. Conyers?
778	Mr. Conyers. Aye.
779	Ms. Adcock. Mr. Conyers votes aye.
780	Mr. Nadler?
781	Mr. Nadler. Aye.
782	Ms. Adcock. Mr. Nadler votes aye.
783	Ms. Lofgren?
784	Ms. Lofgren. Aye.
785	Ms. Adcock. Ms. Lofgren votes aye.
786	Ms. Jackson Lee?
787	Ms. Jackson Lee. Aye.
788	Ms. Adcock. Ms. Jackson Lee votes aye.
789	Mr. Cohen?
790	Mr. Cohen. Aye.

791	Ms. Adcock. Mr. Cohen votes aye.
792	Mr. Johnson of Georgia?
793	Mr. Johnson of Georgia. Aye.
794	Ms. Adcock. Mr. Johnson votes aye.
795	Mr. Deutch?
796	[No response.]
797	Mr. Gutierrez?
798	[No response.]
799	Ms. Bass?
800	[No response.]
801	Mr. Richmond?
802	Mr. Richmond. Aye.
803	Ms. Adcock. Mr. Richmond votes aye.
804	Mr. Jeffries?
805	[No response.]
806	Mr. Cicilline?
807	Mr. Cicilline. Aye.
808	Ms. Adcock. Mr. Cicilline votes aye.
809	Mr. Swalwell?
810	Mr. Swalwell. Aye.
811	Ms. Adcock. Mr. Swalwell votes aye.
812	Mr. Lieu?
813	[No response.]
814	Mr. Raskin?
815	Mr. Raskin. Aye.

816	Ms. Adcock. Mr. Raskin votes aye.
817	Ms. Jayapal?
818	Ms. Jayapal. Aye.
819	Ms. Adcock. Ms. Jayapal votes aye.
820	Mr. Schneider?
821	Mr. Schneider. Aye.
822	Ms. Adcock. Mr. Schneider votes aye.
823	Chairman Goodlatte. The gentleman from California?
824	Mr. Issa. No.
825	Ms. Adcock. Mr. Issa votes no.
826	Chairman Goodlatte. The gentleman from Texas?
827	Mr. Poe. No.
828	Ms. Adcock. Mr. Poe votes no.
829	Chairman Goodlatte. The gentleman from California?
830	Mr. Lieu. Yes.
831	Ms. Adcock. Mr. Lieu votes yes.
832	Chairman Goodlatte. Has every member voted who wishes
833	to vote?
834	Mr. Conyers. There he is.
835	Chairman Goodlatte. The gentleman from Florida?
836	Mr. Deutch. Aye.
837	Ms. Adcock. Mr. Deutch votes aye.
838	Chairman Goodlatte. The clerk will report.
839	Ms. Adcock. Mr. Chairman, 14 members voted aye; 16
840	members voted no.

841	Chairman Goodlatte. And the amendment is not agreed
842	to. Are there further amendments to H.R. 2826? For what
843	purpose does the gentlewoman from California seek
844	recognition?
845	Ms. Lofgren. I have an amendment at the desk.
846	Chairman Goodlatte. The clerk will report the
847	amendment.
848	Ms. Adcock. Amendment to the amendment in the nature
849	of a substitute to H.R. 2826 offered by Ms. Lofgren. Strike
850	section 4.
851	Chairman Goodlatte. The gentlewoman is recognized for
852	5 minutes on her amendment.
853	[The amendment of Ms. Lofgren follows:]
854	****** COMMITTEE INSERT ******
855	Ms. Lofgren. Mr. Chairman, this amendment strikes the

portion of the bill that prioritizes the refugee program to practitioners of a minority religion from a country of particular concern as determined by the Commission on International Religious Freedom. Now, while current law recognizes that individuals who face religious persecution can and should qualify for refugee protection, section four prioritizes religious minorities over all other refugees from the same country, regardless of their vulnerability or the danger to them of imminent harm.

The notion that religious minorities are more worthy of protection than other refugees is inconsistent with the fundamental values on which U.S. asylum and refugee law is based, as well as international law. Currently, refugees to the U.S. are resettled based on their vulnerability.

Using this approach, we have often, working with the U.N., prioritized orphans, women with children, women who have been victims of sexual slavery, and other vulnerable populations. This amendment would change that in certain countries, mostly, but not entirely, Muslim countries, so that the religious minorities would have preference over other vulnerable populations. For the first time in our history, it would lift religious persecution above all grounds. I think that is a mistake.

Now, I think some assume that the amendment would prioritize Christian refugees over Muslims in Middle East

countries such as Syria, Iraq, and Iran. That would be unconstitutional. That would be a violation of the First Amendment's Establishment Clause if that were the intent. But, in fact, I do not think the amendment even achieves that. For example, the current list of countries of concern include, for example, Iran and Pakistan. In Iran, the primary minority religion would be Sunni Muslim, and in Pakistan, the primary minority religion would be Shia Muslim.

Also on the list is the country of Vietnam. Now, the major religion in Vietnam, the primary religion, is Buddhism, but the communist government has oppressed the Buddhist church, and they have founded a state-run Buddhist church, and the real Buddhists are fighting the communistestablished Buddhist church.

The question is, would the Buddhists who are fighting the communists be eligible for refugee status because Buddhism is the primary religion in that country? Or would only the Catholics, who are also being oppressed by the communist government, be eligible for refugee status? As you can see, this leads us to a path that does not necessarily lead to rational decision making because we ought to be making these decisions based on who is most vulnerable, who is likeliest to face imminent harm, not on religious priorities. And the religious priorities do not

even work when you take a look at the countries of particular concern that is referenced in the amendment.

I will just mention that in the case of China, which is also on the list, would prioritize Christian refugees, I believe, who have been oppressed, but it would not allow for the priority of a Saudi human rights defender who was sentenced to 2 years in jail and 200 lashes for advocating for the rights of religious minorities in Saudi Arabia, because that is not on the list. And since we have included a solid top number in the bill, this would really prevent those who are freedom fighters and who are facing imminent death from being in the group that might find safe haven here in the United States.

I think this amendment is a huge mistake. It will not achieve the goals that the authors possibly intended, and is really contrary to the history of refugee laws, international law, when it comes to refugees. And I urge that we strike this provision. And with that, Mr. Chairman, I yield back.

Chairman Goodlatte. The chair thanks the gentlewoman. For what purpose does the gentleman from Idaho seek recognition?

928 Mr. Labrador. Mr. Chairman, I oppose the amendment.
929 Chairman Goodlatte. The gentleman is recognized for 5
930 minutes.

Mr. Labrador. We are very fortunate that in the United States, religious freedom is respected. In fact, the First Amendment to the U.S. Constitution states, "Congress shall make no law respecting an establishment of religion or prohibiting the free exercise thereof." Of course, in many countries across the world, religious persecution is commonplace, and the U.S. has a long history of providing safe haven for those persecuted on the basis of their religion.

The bill provides that for refugees from countries with the worst records of religious persecution, refugee claims based on religious persecution are given preference over other claims. In particular, the bill states that when processing refugee applications from a country of particular concern as listed in the annual U.S. Commission on International Religious Freedom report, preference is given to religious persecution claims. In fact, the gentlelady from California just showed us why you should never assume what the intentions of somebody else are. We actually are trying to protect all religious minorities, not just Christians.

If you look at the countries of particular concern, you are looking at countries like Burma, where the minority is actually a Muslim group that is being persecuted. You look at countries in the Central African Republic, China,

Eritrea, Iran, Nigeria, North Korea, Pakistan, Russia, Saudi Arabia, Sudan, Syria, Tajikistan, Turkmenistan, Uzbekistan, and Vietnam. In many of these countries, it is actually non-Christian minority groups that need to be protected, so our intent has always been to protect religious minorities.

I know the other side likes to ascribe motives to us that are usually not correct and very inaccurate, but this is the perfect example where we can show that their beliefs about our intent are false. We are actually trying to protect the religious minorities of the world. That is what the refugee law is supposed to do, and I think that this is very appropriate. No specific religion is singled out by this bill, so members of whichever religion is persecuted in the country -- whether they be Christian, Jewish, Muslim, or other -- will be eligible to take advantage of the preference provided by the bill. And with that, I think this amendment should be opposed, and I yield back.

Mr. Richmond. Mr. Chairman?

Chairman Goodlatte. For what purpose does the gentleman from Louisiana seek recognition?

Mr. Richmond. I was going to speak in favor of the amendment and yield the balance of my time to Ms. Lofgren.

Chairman Goodlatte. The gentlewoman is recognized for 5 minutes.

Ms. Lofgren. Thank you. I appreciate that very much.

I, in my remarks, certainly did not indicate that the gentleman from Idaho had intended to preference Christian refugees, although I think some in the Congress do hope for that, and they have told me that. But here is what the bill would do.

Let's take Pakistan, for example. They have a very severe system where if you are accused of blasphemy, you can be killed on that basis. So, if you have two individuals, one who is a Christian and one who is a Muslim, and they are both facing charges of blasphemy and death, the Christian gets priority over the Muslim. And I do not think that really is sensible. The point is that they are facing death for the expression of a belief, a religious belief, and the fact that one is a prevalent religion and the other is not really is not a material fact.

I also would note that many, as I mention, in the case of Vietnam, but it is not only Vietnam, you have got people who are in predominant religion groups who are viciously oppressed. In the case of Vietnam, the Buddhist church has been hounded. We have had Buddhist priests arrested. We have had not only house arrest, but beatings. The Hoa Hao Buddhists have been oppressed, and they are the majority. So, I do not think that the change to elevate a minority religion victim over all others really meets the criteria of the freedom agenda that is really behind our American

refugee law, and for that matter, the refugee law of the world.

And so, you know, not changing the law does not preclude providing relief to those who have been oppressed on account of their religion. But it certainly allows for people whose religion is the majority in their country to also claim that relief, as well as people whose oppression is not related to religion, that may be related to a fight for freedom, as example we have seen in certain countries also listed where people have spoken out against corruption in China or in Burma against the unbelievably brutal military regime where they have stood up for democracy and for freedom.

I think the elevation of this is misguided, but I also believe it does not even promote religious freedom because it is based only on which religion has the most people in a given country, which is really not the measure of how you evaluate religious oppression.

So, I think the bill is a confused mess, frankly, and that we would be much better off deleting this section and going with current law. And with that, I would be happy to yield to the gentleman, if the gentleman from Louisiana is game, to the gentleman from Maryland.

Mr. Raskin. Thank you very much, and I want to thank the gentlewoman from California for introducing this

essential amendment.

In addition to the problems of ambiguity and indeterminacy that the author of the amendment advises about, I think that there is a fundamental constitutional problem with the way this is written. And I do not know whether the author of this language is still with us, but it prioritizes in the refugee program practitioners of a minority religion, and presumably, that would be within any category of people seeking refugee status, whether it is religious refugee status, political refugee status, and so on.

So, if you think about it, even if you added practitioners of a minority or a majority religion, it is privileging practitioners of religion over people who are not practicing religion. So, it privileges religionists or the devout or the faithful over secularists or people who are non-religious. And I think that is unconstitutional. There are lots of Supreme Court precedents which say that the government can neither privilege one particular religious sect over others, nor can it privilege religion over non-religion. So, this is in direct contradiction of the Establishment Clause of the United States.

Now, even if you were somehow to clean up that language, which I think you could if you wanted to say that we privilege victims of religious persecution, whether they

1056 are religious or secular in nature, you could clean that up. 1057 The problem there goes to an underlying question of 1058 political morality in our Constitution and in the origins of 1059 our republic. 1060 Tom Paine said that America was founded as a haven of 1061 refuge for people fleeing religious and political 1062 persecution, and what this does is it plucks out those 1063 people who are the victims of religious persecution over 1064 those who are victims of political persecution. And I am 1065 not sure we want to do that. Oh, I am sorry. I will yield 1066 back and seek recognition if I could, Mr. Chairman. 1067 Chairman Goodlatte. For what purpose does the 1068 gentleman from Rhode Island seek recognition? 1069 Mr. Cicilline. Move to strike the last word. 1070 Chairman Goodlatte. The gentleman is recognized for 5 1071 minutes. 1072 Mr. Cicilline. I am anxious to hear the balance of the 1073 gentleman from Maryland's historic and important discussion, 1074 so I will yield to Mr. Raskin. 1075 Mr. Raskin. Thank you very much, Mr. Cicilline. 1076 Again, the founders thought that America would be defined as 1077 a place where refugees from religious persecution and 1078 political persecution would find a safe haven, and you can 1079 find that in the writings of John Adams, in James Madison,

in Tom Paine. And they put religious persecution and

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1081 political persecution on the same plane.

So, even if you were to clean up what I think is the blatantly unconstitutional language that is presently in the bill and you made it victims of religious persecution over victims of political persecution, I still think it is the wrong move. It could probably pass constitutional muster. I am not sure. I would have to think about it. But it is the wrong move.

Take Saudi Arabia, for example, where there are people who are in prison today for having practiced blasphemy in the eyes of the law. There are also people in prison because they object to the political regime in Saudi Arabia and the violation of human rights and object to rules against women having civil equality and women even being able to drive.

Now, assuming that we have two people who are the victims of political persecution in Saudi Arabia, and one is in because their views are considered heretical or apostate or blasphemous, and you have another whose views are considered antiauthoritarian and politically heretical and subversive because they are standing up for the equality of women, why would we privilege someone who is fleeing the religious repression in Saudi Arabia, but not the political repression in Saudi Arabia?

And I speak as someone who has a resolution, Mr.

Chairman, which is on a bipartisan basis that I have introduced with Mr. Cicilline and with Mr. Culberson and Mr. Mooney against the blasphemy, heresy, and apostasy laws all over the world, calling for the repeal of those laws and calling for making it a central part of American foreign policy that we get those religious offenses -- which in some countries include sorcery and witchcraft -- repealed and taken off of the books.

But having said that, I do not see how, consistent with the political morality of our Founders and the ethics of our country, we would privilege the victims of religious persecution over the victims of political persecution.

So, I strongly urge passage of the Lofgren amendment in order, if nothing else, to make the legislation constitutional. But this phrase is a sitting duck for a First Amendment lawsuit. It will lead to the invalidation of that provision, and I think that we should clean it up and rethink the whole enterprise of somehow privileging victims of religious persecution over political persecution. And with that, I would gladly yield back to my good friend from Rhode Island.

Mr. Cicilline. I thank the gentleman for that really helpful explanation, and strongly support the Lofgren amendment that I think cures not only an unconstitutional provision of this bill, but also undermines the important

1131	founding principles of this country. And I thank the
1132	gentlelady from California for offering it, and I yield
1133	back.
1134	Chairman Goodlatte. The question occurs on the
1135	amendment offered by the gentlewoman from California.
1136	All those in favor, respond by saying aye.
1137	Those opposed, no.
1138	In the opinion of the chair, the noes have it, and the
1139	amendment is not agreed to.
1140	Ms. Lofgren. May I have a recorded vote, Mr. Chairman?
1141	Chairman Goodlatte. A recorded vote is requested, and
1142	the clerk will call the roll.
1143	Ms. Adcock. Mr. Goodlatte?
1144	Chairman Goodlatte. No.
1145	Ms. Adcock. Mr. Goodlatte votes no.
1146	Mr. Sensenbrenner?
1147	Mr. Sensenbrenner. No.
1148	Ms. Adcock. Mr. Sensenbrenner votes no.
1149	Mr. Smith?
1150	[No response.]
1151	Mr. Chabot?
1152	[No response.]
1153	Mr. Issa?
1154	[No response.]
1155	Mr. King?

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1156	Mr. King. No.
1157	Ms. Adcock. Mr. King votes no.
1158	Mr. Franks?
1159	[No response.]
1160	Mr. Gohmert?
1161	Mr. Gohmert. No.
1162	Ms. Adcock. Mr. Gohmert votes no.
1163	Mr. Jordan?
1164	[No response.]
1165	Mr. Poe?
1166	[No response.]
1167	Mr. Marino?
1168	Mr. Marino. No.
1169	Ms. Adcock. Mr. Marino votes no.
1170	Mr. Gowdy?
1171	Mr. Gowdy. No.
1172	Ms. Adcock. Mr. Gowdy votes no.
1173	Mr. Labrador?
1174	Mr. Labrador. No.
1175	Ms. Adcock. Mr. Labrador votes no.
1176	Mr. Farenthold?
1177	[No response.]
1178	Mr. Collins?
1179	Mr. Collins. No.
1180	Ms. Adcock. Mr. Collins votes no.

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1181	Mr. DeSantis?
1182	[No response.]
1183	Mr. Buck?
1184	Mr. Buck. No.
1185	Ms. Adcock. Mr. Buck votes no.
1186	Mr. Ratcliffe?
1187	Mr. Ratcliffe. No.
1188	Ms. Adcock. Mr. Ratcliffe votes no.
1189	Mrs. Roby?
1190	[No response.]
1191	Mr. Gaetz?
1192	[No response.]
1193	Mr. Johnson of Louisiana?
1194	[No response.]
1195	Mr. Biggs?
1196	Mr. Biggs. No.
1197	Ms. Adcock. Mr. Biggs votes no.
1198	Mr. Rutherford?
1199	[No response.]
1200	Mrs. Handel?
1201	Mrs. Handel. No.
1202	Ms. Adcock. Mrs. Handel votes no.
1203	Mr. Conyers?
1204	Mr. Conyers. Aye.
1205	Ms. Adcock. Mr. Conyers votes aye.

1206	Mr. Nadler?
1207	Mr. Nadler. Aye.
1208	Ms. Adcock. Mr. Nadler votes aye.
1209	Ms. Lofgren?
1210	Ms. Lofgren. Aye.
1211	Ms. Adcock. Ms. Lofgren votes aye.
1212	Ms. Jackson Lee?
1213	Ms. Jackson Lee. Aye.
1214	Ms. Adcock. Ms. Jackson Lee votes aye.
1215	Mr. Cohen?
1216	[No response.]
1217	Mr. Johnson of Georgia?
1218	Mr. Johnson of Georgia. Aye.
1219	Ms. Adcock. Mr. Johnson votes aye.
1220	Mr. Deutch?
1221	Mr. Deutch. Aye.
1222	Ms. Adcock. Mr. Deutch votes aye.
1223	Mr. Gutierrez?
1224	[No response.]
1225	Ms. Bass?
1226	[No response.]
1227	Mr. Richmond?
1228	Mr. Richmond: Aye.
1229	Ms. Adcock. Mr. Richmond votes aye.
1230	Mr. Jeffries?

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1231	[No response.]
1232	Mr. Cicilline?
1233	Mr. Cicilline. Aye.
1234	Ms. Adcock. Mr. Cicilline votes aye.
1235	Mr. Swalwell?
1236	Mr. Swalwell. Aye.
1237	Mr. Adcock: Mr. Swalwell votes aye.
1238	Mr. Lieu?
1239	[No response.]
1240	Mr. Raskin?
1241	Mr. Raskin. Aye.
1242	Ms. Adcock. Mr. Raskin votes aye.
1243	Ms. Jayapal?
1244	Ms. Jayapal. Aye.
1245	Ms. Adcock. Ms. Jayapal votes aye.
1246	Mr. Schneider?
1247	Mr. Schneider. Aye.
1248	Ms. Adcock. Mr. Schneider votes aye.
1249	Chairman Goodlatte. The gentlewoman from Alabama?
1250	Mrs. Roby. No.
1251	Ms. Adcock. Mrs. Roby votes no.
1252	Chairman Goodlatte. The gentleman from Texas?
1253	Mr. Farenthold. No.
1254	Chairman Goodlatte. The gentleman from
1255	Ms. Adcock. Mr. Farenthold votes no.

1256	Chairman Goodlatte Texas, Mr. Poe?
1257	Mr. Poe. No.
1258	Ms. Adcock. Mr. Poe votes no.
1259	Chairman Goodlatte. The gentleman from Florida, Mr.
1260	Rutherford?
1261	Mr. Rutherford. No.
1262	Ms. Adcock. Mr. Rutherford votes no.
1263	Ms. Lofgren. Mr. Chairman, how am I recorded?
1264	Chairman Goodlatte. The sponsor of the amendment is
1265	recorded as an aye.
1266	Ms. Lofgren. Oh.
1267	Chairman Goodlatte. The gentleman from California, Mr.
1268	Lieu?
1269	Mr. Lieu. Yes.
1270	Ms. Adcock. Mr. Lieu votes yes.
1271	Chairman Goodlatte. Has every member voted who wishes
1272	to vote? The clerk will report.
1273	Ms. Adcock. Mr. Chairman, 13 members voted aye; 16
1274	members voted no.
1275	Chairman Goodlatte. And the amendment is not agreed
1276	to.
1277	Ms. Jackson Lee. Mr. Chairman?
1278	Chairman Goodlatte. Are there further amendments? For
1279	what purpose does the gentlewoman from Texas seek
1280	recognition?

1281	Ms. Jackson Lee. I have an amendment at the desk.
1282	Chairman Goodlatte. The clerk will report the
1283	amendment.
1284	Ms. Adcock. Amendment to the amendment in the nature
1285	of a substitute to H.R. 2826, offered by Ms. Jackson Lee.
1286	Page 11
1287	Chairman Goodlatte. Without objection, the amendment
1288	is considered as read and the gentlewoman is recognized for
1289	5 minutes on her amendment.
1290	[The amendment of Ms. Jackson Lee follows:]
1291	******* COMMITTEE INSERT ******

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Ms. Jackson Lee. Mr. Chairman, I am happy to offer

this amendment with myself and my wonderful cosponsor, Mr. Schneider, and I ask to strike the last word or to begin my discussion.

Chairman Goodlatte. The gentlewoman is recognized.

Ms. Jackson Lee. The Jackson Lee-Schneider Amendment simply adds a requirement that the Government Accountability Office reports on the number of persons who apply for admission as refugees, but who are separated from their families as a result of delays in the processing of applications. The underlying bill already calls for GAO reports, for example, and information about refugees' participation in federally funded programs. The Jackson Lee-Schneider amendment would simply require an additional GAO report on information documenting the conditions and experiences of families who are separated.

For example, it would be useful to know whether prolonged family separation leads to at-risk children, sex trafficking rings, human trafficking, prostitution, drug use, gang membership, and all the evils that come when families are separated. The bill requires additional refugee processing time, which could result in lengthy family separations. Refugees seeking admission to the United States are currently subjected to more intense screening than any other applicant for admission. Refugee processing currently takes 18 to 24 months. This bill adds

a number of new measures that will substantially lengthen the amount of time a refugee has to wait abroad.

Let me be very clear: as a member of the Homeland Security Committee, with oversight over the Homeland Security Department, we have touted the stringent requirements that are already set on our refugees and the ability to ensure that individuals who come are, in fact, here to seek relief and not to harm, and I would say that the record has been effective. There will be some citations, but I will say that as we look across the landscape of individuals, including the 9/11 terrorists, they were not refugees.

So, I think it is important to know that the measures that are already there for detecting, including that a USCIS fraud detection national security officer be present in the refugee interview; authorizing FDNS officers to place refugee applications on hold; requiring that refugees be reinterviewed if there was any error, even a non-material error, in interpretation; the requiring additional vetting of refugees; making fundamental changes in the refugee definition; eliminating all inadmissibility waivers.

The result of these extra burdensome measures is that refugee families could be separated because some members of a family -- i.e., the wife and child -- are approved more quickly and others -- a father or brother -- are approved

1343 slowly or not at all. The result would be family 1344 separation, families possibly living in two complete 1345 continents apart. And so, I would ask my colleagues to 1346 consider, for example, a refugee woman who never gives up, 1347 forced to flee due to violence and persecution of country. 1348 Maria Christina arrived in Atlanta on January 2009 as 1349 an asylee from Colombia. Before coming to Atlanta, she and 1350 her family spent 7 years in Costa Rica, where they failed to 1351 get refugee status. Then, they were helped and they managed 1352 to come. She has experience and skills in sewing, et 1353 cetera, bought a sewing machine, and she was referred to the 1354 Refugee Women's Network, constructively working and 1355 constructively being a part of the relief that we give to 1356 refugees. This is what we see mostly in refugee 1357 resettlement, and to have these stringent additions that may 1358 separate families, we need to assess by a GAO study to 1359 ensure what impact that would have. 1360 With that, I ask my colleagues to support the Jackson 1361 Lee Amendment and I yield back. 1362 Chairman Goodlatte. For what purpose does the 1363 gentleman from Idaho seek recognition? 1364 Mr. Labrador. Mr. Chairman, I oppose the amendment. 1365 Chairman Goodlatte. The gentleman is recognized for 5 1366 minutes. 1367 Mr. Labrador. And I will be very brief. I think the

language is in this amendment is very vague. I do not think it makes it clear what it is trying to accomplish, and I also believe that we need screening for these refugees that are coming to the United States. For those reasons, I oppose the amendment, and I yield back.

Mr. Schneider. Mr. Chairman?

Chairman Goodlatte. For what purpose does the gentleman from Illinois seek recognition?

Mr. Schneider. I seek to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Schneider. Thank you, Mr. Chairman. I would like to echo the comments of my colleague, Congresswoman Sheila Jackson Lee of Texas, in support of this amendment that we are offering jointly today.

We must continue to strengthen and look for ways to improve our screening processes for refugees to keep the American people safe, but the refugee vetting process is already very robust. In fact, our current procedures typically take 18 to 24 months. Any changes to this process need to be carefully considered, but some of the provisions of H.R. 2826 create unnecessary burdens without improving security. The likely practical result of these new rules will be more family separation. That is, situations where some members of a family, such as the mother and child, are

approved for refugee status and entry into the United States while other family members, such as a father or siblings, remain in legal limbo.

This amendment would require the GAO to produce a report on the prevalence of these situations and the conditions and experiences of the families who are separated. I do not think there is any vagueness in this at all. It is important we understand whether family separation is increasing under this legislation and what risk this prolonged separation exposes at-risk children seeking refugee status. The underlying legislation already requires GAO reports on other topics, so this amendment should not be seen as burdensome. I ask my colleagues to join me in supporting this amendment, and I yield back --

Ms. Jackson Lee. Would the gentleman yield?
Mr. Schneider. Yes, I will.

Ms. Jackson Lee. I thank the gentleman very much for his leadership and support/co-sponsorship of this amendment and his clarity [laughs] in the simplicity of the amendment. And I want to share with my distinguished gentleman from Idaho because I do not want anyone to seem to find this amendment unclear. It is very clear. The language says, adding to the other studies that the gentleman has in GAO, it says, "The number of aliens seeking admission to the United States as refugees who were separated from a spouse,

1418 a minor child or parent" -- that is number one, separated; 1419 that is a simple point -- "due to refugee screening 1420 mechanisms under this Act and the amendments made by this 1421 Act," which means that in the process of screening you go 1422 forward, but you do not go forward. That means separated on 1423 the basis of this act. "Including the length of separation 1424 and the reasons for delay." 1425 Colleagues, I beg to differ with my friend from Idaho. 1426 The amendment is very clear. It is not unclear and it is 1427 not untenable. You can do this, because all of these 1428 numbers are reported. I would ask my colleagues to support 1429 the Jackson Lee-Schneider amendment and I thank the 1430 gentleman for yielding. I yield back to the gentleman. 1431 Mr. Schneider. Thank you. 1432 Mr. Gutierrez. Mr. Chairman? 1433 Mr. Schneider. And I yield back the balance of my 1434 time. 1435 Mr. Gutierrez. Mr. Chairman? 1436 Chairman Goodlatte. For what purpose does the 1437 gentleman from Illinois seek recognition? 1438 Mr. Gutierrez. To strike the last word. 1439 Chairman Goodlatte. The gentleman is recognized for 5 1440 minutes. 1441 Mr. Gutierrez. Thank you, Mr. Chairman. Mr. Chairman, 1442 before we proceed I just thought, number one, great

amendment, Congresswoman Lee. I was just reading in the 1840s there was a potato crop disappeared, and the blight just killed the potato crops in Ireland, and the Irish people were left starving, literally starving. And of the eight million people in Ireland, three to four million faced starvation; about a million of them died of disease. Two million of them -- two million of the eight million -- came to the United States of America.

According to a recent article, back in those days, in the Irish Times, it said panic had set in by the winter of 1846, 1847. People risked winter voyages across the Atlantic on unsanitary, unsafe coffin ships. Of the nearly 100,000 who left for Canada in 1847, at least 30,000 were dead by the end of that year, perishing at sea and shortly thereafter, the article continues. People were placed in quarantine stations or held on board ships docked at ports; refugees experienced violence and racist reactions in Liverpool, Glasgow, Edinburgh, Montreal, Boston, New York, Philadelphia, and they all sought to restrict them. Yeah, they all sought to restrict the Irish.

Is not it interesting? They were fleeing hunger and they sought to restrict them when they came, and they died on the voyage across, tens of thousands of them. And I just thought that, in the context of what we are talking about here today, I bet that if they were leaders of the Judiciary

Committee back then, they would not have thought they were sending their best. They would have said, "Well, they are poor, they are hungry, they are uneducated, and they are fleeing for their lives. Those are economic refugees. We cannot let them into the United States of American."

And if we had had the same kind of Judiciary Committee back then and had they been successful -- they were not -- in stopping them, 10 percent of everyone who lives in the United States of America can trace their roots to those Irish people. Ten percent; one out of 10 Americans can trace their roots to those people who came here. Now, I just bring this because I just think that at this extraordinary moment, when we see people fleeing and we say, "Well, they are not sending their best and maybe we should be careful because they are different than we are." That is what they thought of the Irish, that they were different than the rest of us because they were not white, Anglo-Saxon Protestant. No, it is true!

So, why did they want to keep the Irish out? They wanted to keep them out because they were Irish. And I wish everybody could go back to see the cartoons and the editorials against them: the demeaning, racist editorials against them. So, there were two things they feared. They said, "Well, they are not sending their best," and number two, they said, "They are Catholics. Their religion is not

1493 consonant with the United States of America. They are not
1494 Protestant. Yes, they are Catholics."

Now, interestingly enough, about 120 years later,

Kennedy -- President Kennedy -- his grandfather came in 1948
in the middle of this famine. 1848, thank you. 1848, in
the middle of this famine. And just think about it.

Sometimes I think about it and I think, "wow, 120 years
later, there was John F. Kennedy, President of the United
States of America, the same Irish lineage that, 120 years
later, in America everybody said, 'Stop them from coming in.
They cannot be let into the country; they are dangerous.
They are poor. They are uneducated.'" And think about all
of the contributions and think about the 10 percent of
Americans who can trace.

And I just want you to think today, think of Supreme Court justices. Right? CEOs of companies, right? Presidents of the United States. Think of all of the Irishsurnamed people in America and all of their contributions. And if people had stopped them from coming, think what a tragedy it would have been. And they wanted to stop them from coming because they were not their best and, number two, because of their religion. It sounds so familiar today. "Let's stop and have a Muslim ban because of their religion and because of where they come from, because somehow that is not consonant with America." They were

1518 wrong then about the Irish. Guess what? Let's not make the 1519 same mistake again and be wrong once again. Thank you, Mr. 1520 Chairman. 1521 Ms. Jackson Lee. Will the gentleman yield? 1522 Mr. Gutierrez. Sure, I will. 1523 Ms. Jackson Lee. [?] articles that I would like to put 1524 into the record. Office of Refugee Resettlement; Charlotte, 1525 Soles for Success in the microenterprise -- she is from 1526 Congo -- was a refugee that came in from Congo. And then, 1527 "A Refugee Woman Who Never Gives Up." This is the woman I 1528 mentioned from Colombia. I ask unanimous consent to put 1529 these two articles of refugee success into the record. 1530 Chairman Goodlatte. Without objection, they will be 1531 made part of the record. 1532 [The information follows:] 1533 \*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*\*

Ms. Jackson Lee. I yield back. I thank the gentleman

1534

1535 from yielding. 1536 Ms. Jayapal. Mr. Chairman? 1537 Chairman Goodlatte. For what purpose does the 1538 gentlewoman from Washington seek recognition? 1539 Ms. Jayapal. I move to strike the last word. 1540 Chairman Goodlatte. The gentlewoman is recognized for 1541 5 minutes. 1542 Ms. Jayapal. Thank you, Mr. Chairman. I yield to the 1543 cosponsor of the amendment, Mr. Schneider. 1544 Mr. Schneider. Thank you for letting me have an extra 1545 moment. I just want to take the chance to remind my 1546 colleagues that as we have looked at this legislation and 1547 other legislation, the idea of having good information to 1548 make better decisions, is something we have talked quite a 1549 bit about. And in other amendments, even though I may have 1550 had concerns about certain aspects of the amendments in the 1551 effort and intent of getting better facts and better 1552 reports, I have continued to support those amendments. 1553 I do not want to block any efforts to uncover facts or data. 1554 So, I would just like to urge my colleagues to support this 1555 amendment, which will do nothing more than give us better 1556 information to make better decisions. 1557 Ms. Lofgren. Will the gentleman yield? 1558 Mr. Schneider. Yes. Ms. Lofgren. I very much think this amendment is 1559

1560 worthwhile. I mean, it is always a good idea to know the 1561 impact of what we are doing so that we can be informed to do 1562 even better. So, I appreciate Ms. Jackson Lee and your 1563 sponsorship of this ament. I also would like to note that 1564 there is vast opposition to this bill, and I would like to 1565 ask unanimous consent to put in the record statements from 1566 the following individuals and organizations in opposition to 1567 H.R. 2826, the Refugee Program Destruction Act, as we call 1568 it. 1569 One, a statement from the Cato Institute; a statement 1570 of Church World Services; a statement of 80 CEOs, former 1571 CEOs, and business leaders; a statement from the 1572 International Rescue Committee; a statement from the 1573 National Immigration Law Center; a statement from OCA, the 1574 Asian-Pacific Americans Advocates; a statement from the U.S. 1575 Conference of Catholic Bishops; a statement from the 1576 American Immigration Lawyers Association; a statement from 1577 the Global Jewish Advocacy Group; as well as a statement from the Employees Union of USCIS. And I think that would 1578 1579 be unanimous consent requested --1580 Chairman Goodlatte. Without objection, those documents 1581 have been made a part of the record. 1582 [The information follows:] \*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*\* 1583

Ms. Lofgren. And I would yield back with thanks to the

1585 gentlewoman.

Ms. Jayapal. And I will reclaim my time, Mr. Chairman, and just say thank you to the cosponsors of this amendment. I rise in strong support of it. I did want to say that part of the reason that all of these groups have submitted statements opposing this bill is because they understand that this bill, which I believe is a refugee program destruction act, represents an un-American assault on our country's bipartisan humanitarian record of welcoming those who are fleeing violence.

And I did want to correct the record just in terms of something my colleague from Idaho said. In terms of refugees resettled per thousand in the population -- so, per capita -- Canada leads, Norway is second, Lichtenstein is third, Australia is fourth, and the United States is fifth. So, that is the per-capita ranking of refugees. So, of course, if you look at absolute numbers, that is one thing, but you have to look at per capita.

And I also just wanted to say that I think it is disappointing, frankly, and distressing that this bill is somehow being put forward as a national security solution, because the Cato Institute has documented that on an annual basis the odds of anyone being murdered by somebody born in America are 269 times higher than the odds of being killed in a terrorist incident by a refugee in the United States.

So, this goes counter to our national security interests.

We have interests in other countries that require that we actually provide safe refuge and haven for those who are fighting alongside American troops in other countries, not to mention the humanitarian reasons at a time when right now, Mr. Chairman, one person is being displaced every 3 seconds in the world. One person every 3 seconds.

The United States has had a long record, bipartisan record; in my home State of Washington, it was a Republican governor, Dan Evans, who welcomed the Vietnamese refugees into our State and that really helped set the precedent for Washington State to become one of the top refugee resettlement states in the country.

We are proud of that on both sides of the aisle and we are going to meet the 50,000 cap next week at a time when there is such turmoil in the world and such need for us to welcome refugees. And I think this amendment is simple, it is clear, it is just asking for information, and, in my view, information is always better for us to have so that we can craft better policy. And I urge my colleagues on both sides of the aisle to support this amendment. I yield back.

Chairman Goodlatte. The question occurs on the amendment offered by the gentlewoman from Texas.

All those in favor, respond by saying aye.

Those oppose, no.

1635	In the opinion of the chair, the noes have it.
1636	Ms. Jackson Lee. Mr. Chairman?
1637	Chairman Goodlatte. The amendment is not agreed to.
1638	Ms. Jackson Lee. Mr. Chairman?
1639	Chairman Goodlatte. For what purpose does the
1640	gentlewoman from Texas
1641	Ms. Jackson Lee. I request a roll call vote.
1642	Chairman Goodlatte. A recorded vote is requested and
1643	the clerk will call the roll.
1644	Ms. Adcock. Mr. Goodlatte?
1645	Chairman Goodlatte. No.
1646	Ms. Adcock. Mr. Goodlatte votes no.
1647	Mr. Sensenbrenner?
1648	Mr. Sensenbrenner. No.
1649	Ms. Adcock. Mr. Sensenbrenner votes no.
1650	Mr. Smith?
1651	[No response.]
1652	Mr. Chabot?
1653	[No response.]
1654	Mr. Issa?
1655	Mr. Issa. No.
1656	Ms. Adcock. Mr. Issa votes no.
1657	Mr. King?
1658	Mr. King. No.
1659	Ms. Adcock. Mr. King votes no.

1660	Mr. Franks?
1661	[No response.]
1662	Mr. Gohmert?
1663	Mr. Gohmert. No.
1664	Ms. Adcock. Mr. Gohmert votes no.
1665	Mr. Jordan?
1666	[No response.]
1667	Mr. Poe?
1668	[No response.]
1669	Mr. Marino?
1670	Mr. Marino. No.
1671	Ms. Adcock. Mr. Marino votes no.
1672	Mr. Gowdy?
1673	Mr. Gowdy. No.
1674	Ms. Adcock. Mr. Gowdy votes no.
1675	Mr. Labrador?
1676	Mr. Labrador. No.
1677	Ms. Adcock. Mr. Labrador votes no.
1678	Mr. Farenthold?
1679	[No response.]
1680	Mr. Collins?
1681	Mr. Collins. No.
1682	Ms. Adcock. Mr. Collins votes no.
1683	Mr. DeSantis?
1684	[No response.]

i	
1685	Mr. Buck?
1686	Mr. Buck. No.
1687	Ms. Adcock. Mr. Buck votes no.
1688	Mr. Ratcliffe?
1689	Mr. Ratcliffe. No.
1690	Ms. Adcock. Mr. Ratcliffe votes no.
1691	Mrs. Roby?
1692	[No response.]
1693	Mr. Gaetz?
1694	[No response.]
1695	Mr. Johnson of Louisiana?
1696	[No response.]
1697	Mr. Biggs?
1698	Mr. Biggs. No.
1699	Ms. Adcock. Mr. Biggs votes no.
1700	Mr. Rutherford?
1701	Mr. Rutherford. No.
1702	Ms. Adcock. Mr. Rutherford votes no.
1703	Mrs. Handel?
1704	Mrs. Handel. No.
1705	Ms. Adcock. Mrs. Handel votes no.
1706	Mr. Conyers?
1707	Mr. Conyers. Aye.
1708	Ms. Adcock. Mr. Conyers votes aye.
1709	Mr. Nadler?

1710	Mr. Nadler. Aye.
1711	Ms. Adcock. Mr. Nadler votes aye.
1712	Ms. Lofgren?
1713	Ms. Lofgren. Aye.
1714	Ms. Adcock. Ms. Lofgren votes aye.
1715	Ms. Jackson Lee?
1716	Ms. Jackson Lee. Aye.
1717	Ms. Adcock. Ms. Jackson Lee votes aye.
1718	Mr. Cohen?
1719	[No response.]
1720	Mr. Johnson of Georgia?
1721	Mr. Johnson of Georgia. Aye.
1722	Ms. Adcock. Mr. Johnson votes aye.
1723	Mr. Deutch?
1724	Mr. Deutch. Aye.
1725	Ms. Adcock. Mr. Deutch votes aye.
1726	Mr. Gutierrez?
1727	Mr. Gutierrez. Aye.
1728	Ms. Adcock. Mr. Gutierrez votes aye.
1729	Ms. Bass?
1730	[No response.]
1731	Mr. Richmond?
1732	[No response.]
1733	Mr. Jeffries?
1734	[No response.]

1735	Mr. Cicilline?
1736	[No response.]
1737	Mr. Swalwell?
1738	Mr. Swalwell. Aye.
1739	Ms. Adcock. Mr. Swalwell votes aye.
1740	Mr. Lieu?
1741	Mr. Lieu. Aye.
1742	Ms. Adcock. Mr. Lieu votes aye.
1743	Mr. Raskin?
1744	[No response.]
1745	Ms. Jayapal?
1746	Ms. Jayapal. Aye.
1747	Ms. Adcock. Ms. Jayapal votes aye.
1748	Mr. Schneider?
1749	Mr. Schneider. Aye.
1750	Ms. Adcock. Mr. Schneider votes aye.
1751	Chairman Goodlatte. The gentleman from Texas, Mr. Poe?
1752	Mr. Poe. No.
1753	Ms. Adcock. Mr. Poe votes no.
1754	Chairman Goodlatte. The gentlewoman from Alabama?
1755	Mrs. Roby. No.
1756	Ms. Adcock. Mrs. Roby votes no.
1757	Chairman Goodlatte. The gentleman from Texas, Mr.
1758	Farenthold?
1759	Mr. Farenthold. No.

1760	Ms. Adcock. Mr. Farenthold votes no.
1761	Chairman Goodlatte. Has every member voted who wishes
1762	to vote? The gentleman from Illinois requests how he is
1763	recorded.
1764	Ms. Adcock. Aye.
1765	Chairman Goodlatte. The clerk will report.
1766	Ms. Adcock. Mr. Chairman, 11 voted members vote aye;
1767	17 members voted no
1768	Chairman Goodlatte. And the amendment is not agreed
1769	to. Are there further amendments to H.R. 2826?
1770	Mr. Deutch. Mr. Chairman?
1771	Chairman Goodlatte. For what purpose does the
1772	gentleman from Florida seek recognition?
1773	Mr. Deutch. I have an amendment at the desk.
1774	Chairman Goodlatte. The clerk will report the
1775	amendment.
1776	Ms. Adcock. Amendment to the amendment in the nature
1777	of a substitute to H.R. 2826, offered by Mr. Deutch. Page
1778	3, after line
1779	Chairman Goodlatte. Without objection, the amendment
1780	is considered as read and the gentleman is recognized for 5
1781	minutes on his amendment.
1782	[The amendment of Mr. Deutch follows:]
1783	****** COMMITTEE INSERT ******

Mr. Deutch. Thank you, Mr. Chairman. This bill, H.R.

2826, the Refugee Program Integrity Act or the refugee program destruction act, undermines America's moral leadership on the world stage. It would end America standing as the strongest and most principled Nation in the world by demonizing the most vulnerable people in the world.

No one wants to be a refugee. No one wants to flee their homes and uproot their children after seeing their cities burned and their neighbors killed. No one wants to live in a refugee camp, dependent on the generosity of other nations or international aid organization for basic needs. Refugees only do so because of extreme desperation and fear for their lives. This committee is now considering legislation that will turn the most desperate people in our world away from our borders, those who are fleeing terrorism, war, genocide, and famine.

This bill is loud and clear. It tells the world's most desperate people, people without a country or a home, that the U.S. is closed and "we do not want you here." The bill arbitrarily lowers the number of refugees admitted in the United States from 110,000 to 50,000. It undermines the President's authority as Commander in Chief to respond to the most devastating crises of humanity.

The bill would require the President to inform Congress 6 months in advance of the need to raise the refugee cap.

This notification requirement would make it impossible for

our country to respond to a crisis in the world. It would inject politics into responding to a humanitarian crisis.

When a war, terrorism, or genocide strikes, 6 months is an eternity and the bill would permit Governors and local officials to close their borders of their States or cities to the most thoroughly vetted refugees in the world. State and local officials would be allowed to score political points by refusing humanitarian assistance to those in need.

This bill dispels our Nation's moral leadership in the world. It plays politics with people's lives. Our committee should be ashamed to consider such hateful and harmful legislation. For if this bill were enacted into law, which I hope it never is, people will die, children will die, because we closed our Nation to the most vulnerable people in the world.

My amendment addresses a specific provision of this bill, section three. Section three of the bill provides for the mandatory termination of a person's refugee status if the person returns to the country they were persecuted in absent a change of circumstances. My amendment would permit a refugee to seek a waiver from the mandatory termination of status. Under my amendment, a refugee could apply for a humanitarian waiver to return to their home country while retaining their refugee status. To obtain the humanitarian waiver, the refugee would be required to apply for a waiver

of termination by demonstrating a compelling humanitarian need.

Currently, some refugees in the United States undertake extreme personal risk and hardship to embark on brief trips back home for humanitarian reasons. Refugees in the U.S. have briefly returned to their home country to visit ill and dying relatives or to oversee or attend funerals. Some refugees have even made brief visits to speak out about the conditions they fled and advocate for change. Others have returned to assess if the conditions in their country have changed, and it is now safe enough for their return. Under section three of this bill, such visits would cause the person's refugee status to be terminated, putting their lives in potential jeopardy.

Under current law, the travel patterns of refugees are analyzed on a case-by-case basis by the Department of Homeland Security. Such analysis determines if the refugee has returned to their home country and was not a refugee to begin with or may have briefly returned to their home country for humanitarian reasons.

My amendment would preserve discretion in this process. Without this amendment, the bill would remove any discretion from DHS to make a case-by-case determination, any discretion to consider humanitarian factors, any discretion at all. I urge support for my amendment. I yield back the

1860 | balance of my time.

1861 Chairman Goodlatte. For what purpose does the gentleman from Idaho seek recognition?

Mr. Labrador. I oppose this amendment.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Labrador. Mr. Chairman, 8 U.S.C. 11-01-A42 defines a refugee as "any person who is outside any country of such person's nationality or, in the case of a person having no nationality, is outside any country in which such person last habitually resided and who is unable or unwilling to return to, and is unable or unwilling to avail himself or herself of the protection of that country because of persecution or a well-founded fear of persecution on account of race, religion, nationality, membership in a particular social group, or political opinion."

Again, it is somebody who should avail himself because of persecution in those countries or a well-founded fear of persecution.

We should be welcoming to all individuals fleeing persecution, but if someone granted refugee status feels safe enough to return to the country from which they sought refuge, absent changed country conditions and within a few years after they fled, they should no longer be allowed to avail themselves of the protections offered by refugee

status in the United States. In fact, it is contrary to
what the refugee status that was granted was intended to
protect them from.

If a refugee has a genuine fear of persecution, it is highly unlikely that he or she would voluntarily return to the country from which they sought refuge. Those who do so make a mockery of our refugee laws and for that purpose I oppose this amendment and I yield back.

Chairman Goodlatte. The question occurs on the amendment -- for what purpose does the gentleman from Illinois seek recognition?

Mr. Gutierrez. I move to strike the last word.

1897 Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Gutierrez. I would like to give my colleague, Mr. Deutch, 3 minutes.

Mr. Deutch. I appreciate it, my friend from Illinois. I wonder if the bill's sponsor would characterize a refugee who understands well the threat of persecution, who understands well the threat to his life, who is willing to put his life on the line to return to his country to see a relative before he dies, understanding that he may well be at risk himself, I wonder if that makes a mockery of the current law. I yield back.

Mr. Gutierrez. Thank you. I just want to thank the

gentleman from Florida for introducing the amendment and I just wanted to make sure that we understand, historically, what we are doing.

So, I want to be clear that 32 million Americans trace their roots to Ireland. That is about 10 percent of the U.S. population. And let's be clear: the British rulers over Ireland were not sending what they considered their best. Most were poor; lots of them were uneducated. And U.S. politicians at the time said -- you know what they were sending from Ireland? Murderers, drunks. Even though we assume some of them were good people.

And you know what? They were from a religion that threatened the United States of America. They were Catholics and Catholics were as foreign to American Protestants in some regards as Muslims are today. Americans said they would never be loyal to the U.S. -- the Irish -- they would only be loyal to Rome and the Pope. They did not share our values of hard work, of family, of sobriety or abiding by laws.

But who can imagine America without the Irish today?

Just imagine. You look down the list of generals and presidents, members of Congress, Senators, entertainers, every aspect of America. You come to the Irish, to some degree. The Kennedy family can trace their Irish roots, according to article, to Wexford County.

I want to correct the record: the great-grandfather of John, Bobby, and Teddy Kennedy left Ireland in 1848 in the midst of the crisis in Ireland. As each generations of Kennedys were born, the family moved up in the world. Patrick started a successful stationery store. Patrick's son, Patrick J. Kennedy, went on to become a successful Boston politician, winning five consecutive terms to the Massachusetts House of Representatives and then three terms to the state senate.

Then his son, John B. Kennedy, became a leading member of the Democratic Party and the U.S. ambassador. The same man whose grandfather was told not to come to this country was the ambassador to the United Kingdom. And everyone knows the stories of Joseph's sons, John, Bobby, and Teddy, and his grandsons and daughters who serve with distinction, including Joseph P. Kennedy the third. He is my friend from Massachusetts and he is a current member of Congress today.

Okay, I understand that those on the other side might not be fans of the Kennedys and what they have contributed to the country in terms of civil rights and as war heroes, but America would not be the country it is today without their contributions to our success.

So, as we meet today to debate laws to keep out the wretched refuge of teeming shores, the homeless, the tempest-tossed, as we pass laws to pull back the drawbridge

1960 and put a black hood over the head of the Statue of Liberty, 1961 I hope those of us in this room who can trace their roots to 1962 someone who came across the water, risked everything, and 1963 bet their lives on a life in the United States -- I hope all 1964 of us reflect on those ancestors as we deliberate the laws 1965 that would have kept them, the 10 percent of us who can 1966 trace our roots back to Ireland, out of this country. I 1967 yield back the balance of my time. 1968 Chairman Goodlatte. The question occurs on the 1969 amendment offered by the gentleman from Florida. 1970 All those in favor, respond by saying aye. 1971 Those oppose, no. 1972 In the opinion of the chair, the noes have it. 1973 amendment is not agreed to. 1974 Recorded vote is requested, and the clerk will call the 1975 role. I vote no. 1976 Ms. Adcock. Mr. Goodlatte votes no. 1977 Mr. Sensenbrenner? 1978 Mr. Sensenbrenner. 1979 Ms. Adcock. Mr. Sensenbrenner votes no. 1980 Mr. Smith? 1981 [No response.] 1982 Mr. Chabot? 1983 Mr. Chabot. No. 1984 Ms. Adcock. Mr. Chabot votes no.

1985	Mr. Issa?
1986	Mr. Issa. No.
1987	Ms. Adcock. Mr. Issa votes no.
1988	Mr. King?
1989	Mr. King. No.
1990	Ms. Adcock. Mr. King votes vote.
1991	Mr. Franks?
1992	[No response.]
1993	Mr. Gohmert?
1994	[No response.]
1995	Mr. Jordan?
1996	[No response.]
1997	Mr. Poe?
1998	[No response.]
1999	Mr. Marino?
2000	Mr. Marino. No.
2001	Ms. Adcock. Mr. Marino votes no.
2002	Mr. Gowdy?
2003	[No response.]
2004	Mr. Labrador?
2005	Mr. Labrador. No.
2006	Ms. Adcock. Mr. Labrador votes no.
2007	Mr. Farenthold?
2008	[No response.]
2009	Mr. Collins?

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2010	[No response.]
2011	Mr. DeSantis?
2012	[No response.]
2013	Mr. Buck?
2014	[No response.]
2015	Mr. Ratcliffe?
2016	Mr. Ratcliffe. No.
2017	Ms. Adcock. Mr. Ratcliffe votes no.
2018	Mrs. Roby?
2019	[No response.]
2020	Mr. Gaetz?
2021	[No response.]
2022	Mr. Johnson of Louisiana?
2023	Mr. Johnson of Louisiana. No.
2024	Ms. Adcock. Mr. Johnson votes no.
2025	Mr. Biggs?
2026	Mr. Biggs. No.
2027	Ms. Adcock. Mr. Biggs votes no.
2028	Mr. Rutherford?
2029	Mr. Rutherford. No.
2030	Ms. Adcock. Mr. Rutherford votes no.
2031	Mrs. Handel?
2032	Mrs. Handel. No.
2033	Ms. Adcock. Mrs. Handel votes no.
2034	Mr. Conyers?

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2035	Mr. Conyers. Aye.
2036	Ms. Adcock. Mr. Conyers votes aye.
2037	Mr. Nadler?
2038	Mr. Nadler. Aye.
2039	Ms. Adcock. Mr. Nadler votes aye.
2040	Ms. Lofgren?
2041	[No response.]
2042	Ms. Jackson Lee?
2043	[No response.]
2044	Mr. Cohen?
2045	[No response.]
2046	Mr. Johnson of Georgia?
2047	Mr. Johnson of Georgia. Aye.
2048	Ms. Adcock. Mr. Johnson votes aye.
2049	Mr. Deutch?
2050	Mr. Deutch. Aye.
2051	Ms. Adcock. Mr. Deutch votes aye.
2052	Mr. Gutierrez?
2053	Mr. Gutierrez. Aye.
2054	Ms. Adcock. Mr. Gutierrez votes aye.
2055	Ms. Bass?
2056	[No response.]
2057	Mr. Richmond?
2058	[No response.]
2059	Mr. Jeffries?

2060	[No response.]
2061	Mr. Cicilline?
2062	Mr. Cicilline. Aye.
2063	
	Ms. Adcock. Mr. Cicilline votes aye.
2064	Mr. Swalwell?
2065	[No response.]
2066	Mr. Lieu?
2067	Mr. Lieu. Aye.
2068	Ms. Adcock. Mr. Lieu votes aye.
2069	Mr. Raskin?
2070	[No response.]
2071	Ms. Jayapal?
2072	Ms. Jayapal. Aye.
2073	Ms. Adcock. Ms. Jayapal votes aye.
2074	Mr. Schneider?
2075	Mr. Schneider. Aye.
2076	Ms. Adcock. Mr. Schneider votes aye.
2077	Chairman Goodlatte. The gentlewoman from Alabama?
2078	Mrs. Roby. No.
2079	Ms. Adcock. Mrs. Roby votes no.
2080	Chairman Goodlatte. The gentleman from Georgia?
2081	Mr. Collins. No.
2082	Ms. Adcock. Mr. Collins votes no.
2083	Chairman Goodlatte. The gentleman from Texas?
2084	Mr. Poe. No.

2085	Ms. Adcock. Mr. Poe votes no.
2086	Chairman Goodlatte. The gentleman from Colorado:
2087	Mr. Buck. No.
2088	Ms. Adcock. Mr. Buck votes no.
2089	Chairman Goodlatte. The gentleman from Texas, Mr.
2090	Gohmert?
2091	Mr. Gohmert. No.
2092	Ms. Adcock. Mr. Gohmert votes no.
2093	Chairman Goodlatte. The gentleman from Texas, Mr.
2094	Farenthold?
2095	Mr. Farenthold. No.
2096	Ms. Adcock. Mr. Farenthold votes no.
2097	Chairman Goodlatte. Has every member voted who wishes
2098	to vote? The clerk will report.
2099	Ms. Adcock. Mr. Chairman, 9 members voted aye; 18
2100	members voted no.
2101	Chairman Goodlatte. And the amendment is not agreed
2102	to. Are there further amendments to H.R. 2826?
2103	Mr. Gutierrez. Mr. Chairman?
2104	Chairman Goodlatte. For what purpose does the
2105	gentleman
2106	Mr. Gutierrez. I have an amendment at the desk.
2107	Chairman Goodlatte. The clerk will report the
2108	amendment of the gentleman from Illinois.
2109	Ms. Adcock. Amendment to the amendment in the nature

2110 of a substitute to HR2826, offered by Mr. Gutierrez. Page 2111 11, after line --2112 [The amendment of Mr. Gutierrez follows:] 2113 

Chairman Goodlatte. Without objection, the amendment

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is considered as read and the gentleman is recognized for 5 minutes on his amendment.

Mr. Gutierrez. Mr. Chairman, the amendment calls for a study by the General Accounting Office to issue a report investigating the number of refugees who are denied admission as refugees to the U.S. and are subsequently killed or harmed. We should all have learned about the St. Louis, the ocean liner that was turned away because of strict immigration quotas and anti-Semitism in the years before the United States entered World War II.

In 1939, the United States refused to admit 900 Jewish refugees, 900 Jews who fled Nazi Germany in 1939 on the MS St. Louis, which planned to stop in Cuba and then continue on in an attempt to gain entry into the United States.

Unable to enter, the passengers were forced to return to Europe, where a number of countries accepted some of them, but 254 of them were killed in death camps of the Holocaust. But today, when we turn away refugees and asylum seekers fleeing violence, there are also deadly consequences.

Eighty-three deportees were murdered in the Northern
Triangle, which is to say, Central American countries of El
Salvador, Guatemala, and Honduras, during the period of 2014
to 2015. Included among the 83 murders of deportees was
Jose Marvin Martinez. He was 16 years old when he fled
Honduras to the U.S. after his brother was shot and killed

by gang members. In August 2014, he was tracked down, deported, and he was sent back to Honduras. In December, four months after he was deported, Martinez was sitting outside a corner shop in San Manual when a gunman opened fire from a truck, killing him.

Another murder victim, Angel Diaz, 26, was sent away to the U.S. by his father after his brother was kidnaped by a Honduran gang and beaten almost to death. 2015, Diaz was arrested by police and sent directly to a detention center for deportees, then deported in July. Days later, he was shot dead on a local bus, it is assumed by local gang members.

Juan Francisco Diaz was deported back to his hometown in Honduras in 2015, having lived in the U.S. for 3 years. Four months after deportation, he was found dead, lying in an alleyway, by his parents in their neighborhood. These are anecdotal cases that we discovered through the news media, but to the people who were murdered and their families, they are clearly not anecdotes. They are real people who were killed.

When I think of these young men not granted asylum and returned to the country they fled, I think about the people who almost turned away from the United States this year by President Trump, had the courts not intervened and blocked the President's ban, and those who might be in the next 90

days. Had Americans not gone to airports to block the Republican policy and had Americans not gone to the courts to block the President's Muslim ban, how many more thousands of asylum seekers and refugees might have been sent back to Syria and elsewhere?

Now, we will see what happens when the Supreme Court finally deals with this case, but I think that history is abundant. The St. Louis; the Nazis were -- put them on a boat and said, "We do not want them. We do not want these Jews." They put them on a boat. What did the United States of America do? We said, "We do not want them either," and hundreds of them died in Nazi concentration camps. Let's not repeat that history once again. We see what happens in Central America and Honduras and El Salvador, and in Guatemala. And they come, seeking refuge in this country, and we send them back and they are murdered. So, literally, life-and-death decisions.

So, all I am asking for is a GAO report to see those who are not allowed to stay in the United States and see if they are harmed or they are murdered so that we can have a record of what it is we are doing with our immigration policies today. And I return the balance of my time.

Chairman Goodlatte. For what purpose does the gentleman from Idaho seek recognition?

Mr. Labrador. Mr. Chairman, I oppose the amendment.

2190 Chairman Goodlatte. The gentleman is recognized for 5 2191 minutes. 2192 Mr. Labrador. I think this amendment should be 2193 rejected because, first, the first part of it is not 2194 quantifiable. You are asking a country that the other side 2195 continues to say is mistreating their people to actually 2196 keep track of the people that go back to their country and 2197 it is also very difficult to quantify the numbers. 2198 suggests a conclusion. 2199 And then, the second part of it is asking for us to 2200 keep numbers, track of the people who are returned after 2201 receiving refugee status. We actually already keep track of 2202 people that are deported from the United States, so those 2203 numbers are available with a simple phone call to DHS. So, 2204 for that reason I reject this amendment. I think every 2205 member should reject it as well and I yield back. 2206 Chairman Goodlatte. The question occurs on the 2207 amendment offered by the gentleman from Illinois. All those in favor, respond by saying aye. 2208 2209 Those oppose, no. 2210 In the opinion of the chair, the noes have it. 2211 amendment is not agreed to. 2212 A recorded vote is requested and the clerk will call 2213 the roll. 2214 Ms. Adcock. Mr. Goodlatte?

2215	Chairman Goodlatte. No.
2216	Ms. Adcock. Mr. Goodlatte votes no.
2217	Mr. Sensenbrenner?
2218	Mr. Sensenbrenner. No.
2219	Ms. Adcock. Mr. Sensenbrenner votes no.
2220	Mr. Smith?
2221	[No response.]
2222	Mr. Chabot?
2223	Mr. Chabot. No.
2224	Ms. Adcock. Mr. Chabot votes no.
2225	Mr. Issa?
2226	Mr. Issa. No.
2227	Ms. Adcock. Mr. Issa votes no.
2228	Mr. King?
2229	Mr. King. No.
2230	Ms. Adcock. Mr. King votes no.
2231	Mr. Franks?
2232	[No response.]
2233	Mr. Gohmert?
2234	Mr. Gohmert. No.
2235	Ms. Adcock. Mr. Gohmert votes no.
2236	Mr. Jordan?
2237	[No response.]
2238	Mr. Poe?
2239	[No response.]

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2240	Mr. Marino?
2241	Mr. Marino. No.
2242	Ms. Adcock. Mr. Marino votes no.
2243	Mr. Gowdy?
2244	[No response.]
2245	Mr. Labrador?
2246	Mr. Labrador. No.
2247	Ms. Adcock. Mr. Labrador votes no.
2248	Mr. Farenthold?
2249	Mr. Farenthold. No.
2250	Ms. Adcock. Mr. Farenthold votes no.
2251	Mr. Collins?
2252	[No response.]
2253	Mr. DeSantis?
2254	Mr. DeSantis. No.
2255	Ms. Adcock. Mr. DeSantis votes no.
2256	Mr. Buck?
2257	Mr. Buck. No.
2258	Ms. Adcock. Mr. Buck votes no.
2259	Mr. Ratcliffe?
2260	Mr. Ratcliffe. No.
2261	Ms. Adcock. Mr. Ratcliffe votes no.
2262	Mrs. Roby?
2263	[No response.]
2264	Mr. Gaetz?

2265	[No response.]
2266	Mr. Johnson of Louisiana?
2267	Mr. Johnson of Louisiana. No.
2268	Ms. Adcock. Mr. Johnson votes no.
2269	Mr. Biggs?
2270	Mr. Biggs. No.
2271	Ms. Adcock. Mr. Biggs votes no.
2272	Mr. Rutherford?
2273	Mr. Rutherford. No.
2274	Ms. Adcock. Mr. Rutherford votes no.
2275	Mrs. Handel?
2276	Mrs. Handel. No.
2277	Ms. Adcock. Mrs. Handel votes no.
2278	Mr. Conyers?
2279	Mr. Conyers. Aye.
2280	Ms. Adcock. Mr. Conyers votes aye.
2281	Mr. Nadler?
2282	Mr. Nadler. Aye.
2283	Ms. Adcock. Mr. Nadler votes aye.
2284	Ms. Lofgren?
2285	[No response.]
2286	Ms. Jackson Lee?
2287	[No response.]
2288	Mr. Cohen?
2289	[No response.]

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2290	Mr. Johnson of Georgia?
2291	Mr. Johnson of Georgia. Aye.
2292	Ms. Adcock. Mr. Johnson votes aye.
2293	Mr. Deutch?
2294	[No response.]
2295	Mr. Gutierrez?
2296	Mr. Gutierrez. Yes.
2297	Ms. Adcock. Mr. Gutierrez votes yes.
2298	Ms. Bass?
2299	[No response.]
2300	Mr. Richmond?
2301	[No response.]
2302	Mr. Jeffries?
2303	[No response.]
2304	Mr. Cicilline?
2305	Mr. Cicilline. Aye.
2306	Ms. Adcock. Mr. Cicilline votes aye.
2307	Mr. Swalwell?
2308	[No response.]
2309	Mr. Lieu?
2310	[No response.]
2311	Mr. Raskin?
2312	[No response.]
2313	Ms. Jayapal?
2314	Ms. Jayapal. Aye.

2315	Ms. Adcock. Ms. Jayapal votes aye.
2316	Mr. Schneider?
2317	[No response.]
2318	Chairman Goodlatte. Mr. Schneider?
2319	Mr. Schneider. Aye.
2320	Ms. Adcock. Mr. Schneider votes aye.
2321	Chairman Goodlatte. The gentlewoman from Alabama?
2322	Mrs. Roby. No.
2323	Ms. Adcock. Mrs. Roby votes no.
2324	Chairman Goodlatte. The gentleman from California?
2325	Mr. Lieu. Yes.
2326	Ms. Adcock. Mr. Lieu votes yes.
2327	Chairman Goodlatte. Has every member voted who wishes
2328	to vote? The clerk will report.
2329	Ms. Adcock. Mr. Chairman, 8 members voted aye; 17
2330	members voted no.
2331	Chairman Goodlatte. And the amendment is not agreed
2332	to. Are there further amendments to H.R. 2826? For what
2333	purpose does the gentleman from Rhode Island seek
2334	recognition?
2335	Mr. Cicilline. Mr. Chairman, I have an amendment at
2336	the desk.
2337	Chairman Goodlatte. The clerk will report the
2338	amendment.
2339	Ms. Adcock. Amendment to the amendment in the nature

of a substitute to H.R. 2826, offered by Mr. Cicilline.  Strike section eight.  [The amendment of Mr. Cicilline follows:]
****** COMMITTEE INSERT *******

Chairman Goodlatte. Without objection, the amendment

is considered as read and is read and the gentleman is recognized for 5 minutes.

Mr. Cicilline. Thank you, Mr. Chairman. My amendment would eliminate section 8 of this legislation, which requires refugees who are applying for lawful permanent residency to demonstrate by clear and convincing evidence that they continue to face persecution in their home country. The refugee adjudication process already requires a rigorous interview during which applicants must reveal intensely traumatic experiences, such as sexual violence, physical abuse, torture, and other atrocities.

As this bill currently stands, refugees would have to undergo this interviewing process not just once, but again years later when applying for LPR status. My amendment would strike this requirement requiring that refugees be asked to repeatedly relive the horrific experience which they escaped.

As it stands, this bill also raises the burden of proof for showing fear of persecution to clear and convincing, which is significantly higher than the established standard of proving well-founded fear of persecution. In the landmark case of INS v. Cardozo Fonseca, the Supreme Court concluded that the standard for establishing the likelihood of future harm for asylum need not be exceedingly high. Indeed, the court found that, and I quote, "one can

certainly have a well-founded fear of an event happening when there is less than a 50 percent chance of the occurrence taking place," end quote.

The well-founded fear standard hinges on whether a reasonable person in similar circumstances as the applicant would fear persecution, not on the statistical probability of the harm occurring. In support, the Supreme Court gives an example of a country where every tenth adult male is put to death or sent to a labor camp. The Court concluded that, and I quote, "it would be only too apparent that anyone who has managed to escape from the country in question will have a well-founded fear of being persecuted upon his eventual return."

In contrast, a clear and convincing standard as described in the BIA precedent Matter of Carrubba, would require a "degree of proof, though not necessarily conclusive, which will produce in the mind of the Court a firm belief or conviction as to that degree of proof, which is more than a preponderance but less than beyond a reasonable doubt," end quote.

As the Supreme Court illustrated in Cardozo Fonseca, raising the standard of proof would be dangerous because even if there is less than a 50 percent chance of persecution, that probability is too high for us to take a chance and forcibly return an asylum seeker. A

significantly higher burden would also mean that refugees would have to go through this second interview process with the fear that denial of adjustment of status could mean indefinite refugee status or being returned to the country they fled.

Process for helping refugees should not exacerbate the traumatic experience they survived and escaped, and I urge my colleagues to support my amendment. I yield back the balance of my time.

Chairman Goodlatte. For what purpose does the gentleman from Idaho seek recognition?

Mr. Labrador. Mr. Chairman, I oppose the amendment.

Chairman Goodlatte. The gentleman is recognized for 5

minutes.

Mr. Labrador. I was a little bit confused by the language used by the proponent of the amendment, so that was what I was just looking at, the regulation. Adjustment of status should always have the applicability of section 237. The blanket waivers currently available to refugees as they attempt to become permanent residents prevents serious public safety concerns. Under current statute, if a refugee commits a crime, the refugee is absolved when applying for permanent residence. The United States continuously allows very serious criminals to adjust their immigration status. Doing so makes little sense.

Under current law, if a refugee commits an aggravated felony, they are still free to get a green card, and if a refugee is convicted of domestic violence offenses, they are still free to get a green card. I doubt that the American public supports criminals being able to get lawful permanent residence status simply because they initially came to the U.S. as refugees. There is no reason why the Department of Homeland Security should be forced to look the other way and ignore any of these acts. Refugees seeking adjustment of status should be subject to the same grounds of inadmissibility and deportability as any other alien seeking to become a permanent resident.

In addition, there is nothing in this section that precludes a refugee from seeking waivers that are currently available under both sections 212 and 237 of the INA. This is not an attempt to be unduly harsh to refugees or create a higher burden; it just puts refugees on the same equal footing with other immigrants and ensures that criminals who do not deserve the privilege of permanent residence are not able to achieve it.

The question has been asked, "What happens to a refugee who is placed in removal proceedings and is unable to adjust status?" I remind this committee that this scenario happens every day. For those who cannot be returned to their home countries, an alien remains eligible for withholding of

2445 removal or deferral of removal pursuant to the convention 2446 against torture. Aliens in these statuses can be regularly 2447 monitored to ensure compliance with the laws and are not 2448 given a green card. And for that reason, I oppose this 2449 amendment. 2450 Mr. Cicilline. Would the gentleman just yield just for 2451 2452 Mr. Labrador. Yes. 2453 Mr. Cicilline. Just to be clear, there is nothing in 2454 the amendment that changes any of the prevailing standards 2455 with respect to criminality. It does not disturb that at 2456 all. It simply prohibits the individual from having to 2457 subject themselves a second time to the question of their 2458 asylum status, and secondly, does not raise the burden of 2459 proof. But it would not change, in any way, the deportation 2460 or removal of criminals, period. 2461 Mr. Labrador. I reclaim my time. The current law 2462 waives all of the grounds of inadmissibility. Section 8 2463 actually includes the ground of inadmissibility that are 2464 available to every other alien, and for that reason, I 2465 oppose the amendment and I yield back. 2466 Chairman Goodlatte. The question occurs on the 2467 amendment offered by the gentleman from Rhode Island. 2468 All those in favor, respond by saying aye. 2469 Those oppose, no.

2470	In the opinion of the chair, the noes have it. The
2471	amendment is not agreed to.
2472	Mr. Cicilline. I ask for a recorded vote, Mr.
2473	Chairman.
2474	Chairman Goodlatte. A recorded vote is requested and
2475	the clerk will call the roll.
2476	Ms. Adcock. Mr. Goodlatte?
2477	Chairman Goodlatte. No.
2478	Ms. Adcock. Mr. Goodlatte votes no.
2479	Mr. Sensenbrenner?
2480	Mr. Sensenbrenner. No.
2481	Ms. Adcock. Mr. Sensenbrenner votes no.
2482	Mr. Smith?
2483	[No response.]
2484	Mr. Chabot?
2485	Mr. Chabot. No.
2486	Ms. Adcock. Mr. Chabot votes no.
2487	Mr. Issa?
2488	Mr. Issa. No.
2489	Ms. Adcock. Mr. Issa votes no.
2490	Mr. King?
2491	Mr. King. No.
2492	Ms. Adcock. Mr. King votes no.
2493	Mr. Franks?
2494	[No response.]

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2495	Mr. Gohmert?
2496	[No response.]
2497	Mr. Jordan?
2498	[No response.]
2499	Mr. Poe?
2500	[No response.]
2501	Mr. Marino?
2502	[No response.]
2503	Mr. Gowdy?
2504	[No response.]
2505	Mr. Labrador?
2506	Mr. Labrador. No.
2507	Ms. Adcock. Mr. Labrador votes no.
2508	Mr. Farenthold?
2509	Mr. Farenthold. No.
2510	Ms. Adcock. Mr. Farenthold votes no.
2511	Mr. Collins?
2512	[No response.]
2513	Mr. DeSantis?
2514	Mr. DeSantis. No.
2515	Ms. Adcock. Mr. DeSantis votes no.
2516	Mr. Buck?
2517	Mr. Buck. No.
2518	Ms. Adcock. Mr. Buck votes no.
2519	Mr. Ratcliffe?

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2520	Mr. Ratcliffe. No.
2521	Ms. Adcock. Mr. Ratcliffe votes no.
2522	Mrs. Roby?
2523	Mrs. Roby. No.
2524	Ms. Adcock. Mrs. Roby votes no.
2525	Mr. Gaetz?
2526	[No response.]
2527	Mr. Johnson of Louisiana?
2528	Mr. Johnson of Louisiana. No.
2529	Ms. Adcock. Mr. Johnson votes no.
2530	Mr. Biggs?
2531	Mr. Biggs. No.
2532	Ms. Adcock. Mr. Biggs votes no.
2533	Mr. Rutherford?
2534	Mr. Rutherford. No.
2535	Ms. Adcock. Mr. Rutherford votes no.
2536	Mrs. Handel?
2537	Mrs. Handel. No.
2538	Ms. Adcock. Mrs. Handel votes no.
2539	Mr. Conyers?
2540	Mr. Conyers. Aye.
2541	Ms. Adcock. Mr. Conyers votes aye.
2542	Mr. Nadler?
2543	Mr. Nadler. Aye.
2544	Ms. Adcock. Mr. Nadler votes aye.

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2545	Ms. Lofgren?
2546	[No response.]
2547	Ms. Jackson Lee?
2548	[No response.]
2549	Mr. Cohen?
2550	[No response.]
2551	Mr. Johnson of Georgia?
2552	Mr. Johnson of Georgia. Aye.
2553	Ms. Adcock. Mr. Johnson votes aye.
2554	Mr. Deutch?
2555	[No response.]
2556	Mr. Gutierrez?
2557	[No response.]
2558	Ms. Bass?
2559	[No response.]
2560	Mr. Richmond?
2561	[No response.]
2562	Mr. Jeffries?
2563	Mr. Jeffries. Aye.
2564	Ms. Adcock. Mr. Jeffries votes aye.
2565	Mr. Cicilline?
2566	Mr. Cicilline. Aye.
2567	Ms. Adcock. Mr. Cicilline votes aye.
2568	Mr. Swalwell?
2569	[No response.]

2570	Mr. Lieu?
2571	Mr. Lieu. Aye.
2572	Ms. Adcock. Mr. Lieu votes aye.
2573	Mr. Raskin?
2574	[No response.]
2575	Ms. Jayapal?
2576	Ms. Jayapal. Aye.
2577	Ms. Adcock. Ms. Jayapal votes aye.
2578	Mr. Schneider?
2579	Mr. Schneider. Aye.
2580	Ms. Adcock. Mr. Schneider votes aye.
2581	Chairman Goodlatte. The gentleman from Texas, Mr. Poe?
2582	Mr. Poe. No.
2583	Ms. Adcock. Mr. Poe votes no.
2584	Chairman Goodlatte. The gentleman from Texas, Mr.
2585	Gohmert?
2586	Mr. Gohmert. No.
2587	Ms. Adcock. Mr. Gohmert votes no.
2588	Chairman Goodlatte. The gentleman from Pennsylvania,
2589	Mr. Marino?
2590	Mr. Marino. No.
2591	Ms. Adcock. Mr. Marino votes no.
2592	Chairman Goodlatte. Has every member voted who wishes
2593	to vote? The gentleman from Illinois?
2594	Mr. Gutierrez. Yes.

2595	Ms. Adcock. Mr. Gutierrez votes yes.
2596	Chairman Goodlatte. The clerk will report.
2597	Ms. Adcock. Mr. Chairman, 9 members voted aye; 18
2598	members voted no.
2599	Chairman Goodlatte. And the amendment is not agreed
2600	to. Are there further amendments to H.R. 2826?
2601	Mr. Cicilline. Mr. Chairman, I have a second amendment
2602	at the desk.
2603	Chairman Goodlatte. The clerk will report the second
2604	amendment of Mr. Cicilline.
2605	Ms. Adcock. Amendment to the amendment in the nature of
2606	a substitute to H.R. 2826, offered by Mr. Cicilline. Page
2607	4, line
2608	[The amendment of Mr. Cicilline follows:]
2609	****** COMMITTEE INSERT ******
2610	Chairman Goodlatte. Without objection, the amendment

is considered as read and the gentleman is recognized for 5 minutes.

Mr. Cicilline. Thank you, Mr. Chairman. My amendment to H.R. 2826 would require that an asylum seeker who fears persecution on the basis of their sexual orientation or gender identity may not be found inadmissible or deportable on account of a criminal offense relating to sodomy or any other offense directly resulting for their LGBT status or advocacy for LGBT rights. LGBT people abroad face horrific persecution, threats, constant harassment, lack of access to health care, marginalization, violence, and death because of their status of being gay, lesbian, or transgender. Because of the particularly heinous nature of the violations routinely committed against LGBT communities around the world, many are forced to flee their homes and seek safe haven in the United States.

More than a third of the countries in the United

Nations, or 72 countries, criminalize same-sex relationships

with penalties, threat of imprisonment, and fines. In 10 of

those countries, same-sex relations are punishable by death.

However, although they have faced harm or could be subjected

to further persecution, some LGBT refugees may still be in

danger of being denied entry into the United States or of

being returned to their home country.

That is because under the Immigration and Nationality

Act, certain classes of refugees who have been convicted of a crime may be inadmissible or deportable. This could include LGBT refugees that have been criminalized in relation to their status as an LGBT person or advocacy for LGBT rights.

Recently, foreign governments have taken disturbing actions to target LGBT individuals and their families.

Police and lawmakers may criminally charge LGBT individuals in order to harass and intimidate them and prevent the formation of LGBT organizations. For example, LGBT individuals that are celebrating at a wedding or pride event or attending an LGBT rights rally may be charged with unlawful assembly or conspiracy as a tactic to intimidate them.

Lawmakers and police in these cases use laws as a pretext to punish people not for committing a crime but due to their LGBT status or support to equal rights. Lawmakers may also apply criminal laws against people for their association with or participation in LGBT activism. My amendment would ensure that LGBT refugees and their supporters are not inadmissible or deportable because of a wrongful conviction based solely on who they are, who they love, or what cause they stand up for.

The United States has led the world in the fight to advance LGBT equality with the hope we can ensure that all

2661 people live free from the fear of discrimination, bigotry, 2662 and violence, and I just want to ask unanimous consent that 2663 some news articles which really reflect what is happening to 2664 LGBT people around the world and why this amendment is so 2665 necessary. 2666 The first is an article entitled "53 Arrested in 2667 Nigeria for Celebrating Gay Wedding, Police Say." 2668 second is a Washington Post article: "Police Just Arrested 2669 27 Men for Homosexuality in Bangladesh." The Washington 2670 Post: "This one graph shows the biggest threat to LGBT 2671 rights in Malawi." And "Russians Protesting Abuse of Gay 2672 Men in Chechnya Are Detained." These are just four of many, 2673 many examples in Indonesia, Iran, Nigeria, Bangladesh, 2674 Malawi, and Russia, where individuals are being criminalized 2675 because of their LGBT status and thereby making them 2676 individuals who are either deportable or inadmissible to the 2677 United States. So, I urge my colleagues to support my 2678 amendment. Chairman Goodlatte. Without objection, the documents 2679 2680 referenced will be made a part of the record. 2681 [The information follows:] \*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\* 2682 2683 Chairman Goodlatte. For what purpose does the

gentleman from Idaho seek recognition?

2685 Mr. Labrador. Mr. Chairman, I oppose the amendment.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Labrador. I think I understand the intent of the amendment, but the problem is with the language. It says that "an offense directly resulting from the status" and I do not know we can prove that and if that offense was directly resulting from the status. Also, the gentleman needs to remember that the crimes --

Mr. Cicilline. Will the gentleman yield?

Mr. Labrador. -- of inadmissibility -- they have to be crimes, for the most part, in the United States as well.

So, I just do not see how this amendment applies in any way and I --

Mr. Cicilline. If the gentleman would yield, I am happy to explain. So, for example, a person could be arrested for attending a rally, a disturbance of the peace, because they are at an LGBT rally. That is a crime under United States law, but a determination can be made by a fact-finder that it derives from their advocacy for LGBT rights or derives from their status. That is a factual determination which a fact-finder can make and we do it routinely in the law. So, if in fact we are committed to protecting people from being deported or denied admission

2709	because in their country they have been harassed and accused
2710	of a crime or arrested because of their status, that is an
2711	important value for us to protect.
2712	Mr. Labrador. Yeah, but
2713	Mr. Cicilline. And what a terrible message
2714	Mr. Labrador. Reclaiming my time, that fact pattern is
2715	true of any rally that anybody attends in one of those
2716	countries.
2717	Mr. Cicilline. Well, that is actually not true. If
2718	the gentleman would yield
2719	Mr. Labrador. It is my time and I will not yield
2720	again. I think it is pretty clear that this not something
2721	we need to include in the law and I yield back the balance
2722	of my time.
2723	Chairman Goodlatte. The question occurs on the
2724	amendment offered by the gentleman from Rhode Island.
2725	All those in favor, respond by saying aye.
2726	Those opposed, no.
2727	In the opinion of the chair, the noes have it and the
2728	amendment is not
2729	Mr. Cicilline. I request a recorded vote, Mr.
2730	Chairman.
2731	Chairman Goodlatte. A recorded vote is requested and
2732	the clerk will call the role.
2733	Ms. Adcock. Mr. Goodlatte?

2734	Chairman Goodlatte. No.
2735	Ms. Adcock. Mr. Goodlatte votes no.
2736	Mr. Sensenbrenner?
2737	Mr. Sensenbrenner. No.
2738	Ms. Adcock. Mr. Sensenbrenner votes no.
2739	Mr. Smith?
2740	[No response.]
2741	Mr. Chabot?
2742	Mr. Chabot. No.
2743	Ms. Adcock. Mr. Chabot votes no.
2744	Mr. Issa?
2745	Mr. Issa. No.
2746	Ms. Adcock. Mr. Issa votes no.
2747	Mr. King?
2748	Mr. King. No.
2749	Ms. Adcock. Mr. King votes no.
2750	Mr. Franks?
2751	[No response.]
2752	Mr. Gohmert?
2753	[No response.]
2754	Mr. Jordan?
2755	[No response.]
2756	Mr. Poe?
2757	[No response.]
2758	Mr. Marino?

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2759	[No response.]
2760	Mr. Gowdy?
2761	[No response.]
2762	Mr. Labrador?
2763	Mr. Labrador. No.
2764	Ms. Adcock. Mr. Labrador votes no.
2765	Mr. Farenthold?
2766	Mr. Farenthold. No.
2767	Ms. Adcock. Mr. Farenthold votes no.
2768	Mr. Collins?
2769	[No response.]
2770	Mr. DeSantis?
2771	[No response.]
2772	Mr. Buck?
2773	Mr. Buck. No.
2774	Ms. Adcock. Mr. Buck votes no.
2775	Mr. Ratcliffe?
2776	Mr. Ratcliffe. No.
2777	Ms. Adcock. Mr. Ratcliffe votes no.
2778	Mrs. Roby?
2779	Mrs. Roby. No.
2780	Ms. Adcock. Mrs. Roby votes no.
2781	Mr. Gaetz?
2782	[No response.]
2783	Mr. Johnson of Louisiana?

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2784	Mr. Johnson of Louisiana. No.
2785	Ms. Adcock. Mr. Johnson votes no.
2786	Mr. Biggs?
2787	Mr. Biggs. No.
2788	Ms. Adcock. Mr. Biggs votes no.
2789	Mr. Rutherford?
2790	Mr. Rutherford. No.
2791	Ms. Adcock. Mr. Rutherford votes no.
2792	Mrs. Handel?
2793	Mrs. Handel. No.
2794	Ms. Adcock. Mrs. Handel votes no.
2795	Mr. Conyers?
2796	Mr. Conyers. Aye.
2797	Ms. Adcock. Mr. Conyers votes aye.
2798	Mr. Nadler?
2799	Mr. Nadler. Aye.
2800	Ms. Adcock. Mr. Nadler votes aye.
2801	Ms. Lofgren?
2802	[No response.]
2803	Ms. Jackson Lee?
2804	[No response.]
2805	Mr. Cohen?
2806	[No response.]
2807	Mr. Johnson of Georgia?
2808	Mr. Johnson of Georgia. Aye.

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2809	Ms. Adcock. Mr. Johnson votes aye.
2810	Mr. Deutch?
2811	[No response.]
2812	Mr. Gutierrez?
2813	[No response.]
2814	Ms. Bass?
2815	[No response.]
2816	Mr. Richmond?
2817	[No response.]
2818	Mr. Jeffries?
2819	Mr. Jeffries. Aye.
2820	Ms. Adcock. Mr. Jeffries votes aye.
2821	Mr. Cicilline?
2822	Mr. Cicilline. Aye.
2823	Ms. Adcock. Mr. Cicilline votes aye.
2824	Mr. Swalwell?
2825	[No response.]
2826	Mr. Lieu?
2827	Mr. Lieu. Aye.
2828	Ms. Adcock. Mr. Lieu votes aye.
2829	Mr. Raskin?
2830	Mr. Raskin. Aye.
2831	Ms. Adcock. Mr. Raskin votes aye.
2832	Ms. Jayapal?
2833	Ms. Jayapal. Aye.

2834	Ms. Adcock. Ms. Jayapal votes aye.
2835	Mr. Schneider?
2836	Mr. Schneider. Aye.
2837	Ms. Adcock. Mr. Schneider votes aye.
2838	Chairman Goodlatte. The gentleman from Texas, Mr.
2839	Gohmert?
2840	Mr. Gohmert. No.
2841	Ms. Adcock. Mr. Gohmert votes no.
2842	Chairman Goodlatte. The gentleman from Pennsylvania,
2843	Mr. Marino?
2844	Mr. Marino. No.
2845	Ms. Adcock. Mr. Marino votes no.
2846	Chairman Goodlatte. The gentleman from Ohio, Mr.
2847	Jordan?
2848	Mr. Jordan. No.
2849	Ms. Adcock. Mr. Jordan votes no.
2850	Chairman Goodlatte. The gentleman from California, Mr.
2851	Issa?
2852	Mr. Issa. I already voted no.
2853	Chairman Goodlatte. Has every member voted who wishes
2854	to vote? Oh, the gentleman from Texas, Mr. Poe?
2855	Mr. Poe. No.
2856	Ms. Adcock. Mr. Poe votes no.
2857	Chairman Goodlatte. The clerk will report.
2858	Ms. Adcock. Mr. Chairman, 9 members voted aye, 18

2859	members voted no.
2860	Chairman Goodlatte. And the amendment is not agreed
2861	to. For what purpose does the gentleman from New York seek
2862	recognition?
2863	Mr. Jeffries. I have an amendment at the desk.
2864	Chairman Goodlatte. The clerk will report the
2865	amendment.
2866	Ms. Adcock. Amendment to the amendment in the nature of
2867	a substitute to HR2826, offered by Mr. Jeffries. Page 6,
2868	line 20
2869	[The amendment of Mr. Jeffries follows:]
2870	**************************************
2871	Chairman Goodlatte. Without objection, the amendment

is considered as read and the gentleman is recognized for 5 minutes on his amendment.

Mr. Jeffries. Thank you, Mr. Chairman. This amendment would ensure that counsel is appointed for refugees subject to in-person interviews or reexamination for admission pursuant to section 8 of this bill. Section 8 would bar refugees from obtaining lawful permanent residence unless they reprove their refugee status using an overly burdensome clear and convincing standard during an in-person interview with a government official. Section 8 then forces those individuals who do not meet this new requirement to be returned to the custody of DHS every 5 years for inspection and reexamination. These are onerous provisions that justify at minimum the appointment of counsel and support of these highly vulnerable individuals, some of whom are children, who have been persecuted and abused.

Our Nation, of course, was founded by immigrants that came to America in search of freedom, prosperity, education, and a better life for their families while contributing to the economic and cultural fabric of this great country. The words on the Statue of Liberty that sits in New York Harbor in the city that I am proud to represent read, "Give me your tired, your poor, your huddled masses yearning to breathe free, the wretched refuse of your teeming shore. Send these, the homeless, tempest-tossed to me. I lift my lamp

beside the golden door." This poetic invitation for refugees and immigrants represents a foundational principle in our national character and has always helped define how we treat the most vulnerable amongst us.

Section 8's requirement of mandatory reexamination of refugee status will endanger the ability of qualified individuals to remain in the United States and will likely prevent deserving refugees from obtaining at some point in the future lawful permanent residence. It could even force some to be sent back home to their death.

Forcing refugees to return to a country of persecution would impose an onerous requirement for these individuals that no other applicant for lawful permanent residence in America is required to undertake. Moreover, requiring refugees, often extremely vulnerable individuals, to meet the onerous clear and convincing standard in this bill without counsel is wrong.

We have an adversarial system of justice in America which requires both sides to have a meaningful opportunity to be heard. Absent legal representation, it will be difficult, if not impossible, for many refugees to vindicate their rights under law. Appointment of counsel will ensure that the substantive and procedural due process rights that we should hold dear on behalf of refugees are upheld and that no individual is sent back to their possible doom when

2922 there is a bona fide fear of prosecution in their country of 2923 origin. 2924 The horrors witnessed by refugees and the years of 2925 trauma they endure would detrimentally impact their 2926 recollection and capacity to comprehensively advocate on 2927 their behalf in an adversarial proceeding. Failure to 2928 provide counsel makes a perilous situation worse. For these 2929 reasons, I respectfully urge my colleagues to support this 2930 amendment, and Mr. Chairman, I yield back the balance of my 2931 time. 2932 Chairman Goodlatte. The chair thanks the gentleman. 2933 For what purpose does the gentleman from Idaho seek 2934 recognition? 2935 Mr. Labrador. Mr. Chairman, I oppose this amendment. 2936 Chairman Goodlatte. The gentleman is recognized for 5 2937 minutes. 2938 Mr. Labrador. We have already litigated this issue a 2939 million times in this committee. I oppose it for the same 2940 reasons that I have opposed it every single time: 2941 no right to counsel in immigration. And I yield back. 2942 Chairman Goodlatte. The question occurs on the 2943 amendment offered by the gentleman from New York. 2944 All those in favor respond by saying aye. 2945 Those opposed, no. 2946 In the opinion of the chair, the noes have it.

2947	amendment is not agreed to.
2948	A recorded vote is requested and the clerk will call
2949	the roll.
2950	Ms. Adcock. Mr. Goodlatte?
2951	Chairman Goodlatte. No.
2952	Ms. Adcock. Mr. Goodlatte votes no.
2953	Mr. Sensenbrenner?
2954	Mr. Sensenbrenner. No.
2955	Ms. Adcock. Mr. Sensenbrenner votes no.
2956	Mr. Smith?
2957	[No response.]
2958	Mr. Chabot?
2959	Mr. Chabot. No.
2960	Ms. Adcock. Mr. Chabot votes no.
2961	Mr. Issa?
2962	Mr. Issa. No.
2963	Ms. Adcock. Mr. Issa votes no.
2964	Mr. King?
2965	Mr. King. No.
2966	Ms. Adcock. Mr. King votes no.
2967	Mr. Franks?
2968	[No response.]
2969	Mr. Gohmert?
2970	[No response.]
2971	Mr. Jordan?

2972	Mr. Jordan. No.
2973	Ms. Adcock. Mr. Jordan votes no.
2974	Mr. Poe?
2975	[No response.]
2976	Mr. Marino?
2977	Mr. Marino. No.
2978	Ms. Adcock. Mr. Marino votes no.
2979	Mr. Gowdy?
2980	[No response.]
2981	Mr. Labrador?
2982	Mr. Labrador. No.
2983	Ms. Adcock. Mr. Labrador votes no.
2984	Mr. Farenthold?
2985	Mr. Farenthold. No.
2986	Ms. Adcock. Mr. Farenthold votes no.
2987	Mr. Collins?
2988	[No response.]
2989	Mr. DeSantis?
2990	[No response.]
2991	Mr. Buck?
2992	[No response.]
2993	Mr. Ratcliffe?
2994	Mr. Ratcliffe. No.
2995	Ms. Adcock. Mr. Ratcliffe votes no.
2996	Mrs. Roby?

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2997	Mrs. Roby. No.
2998	Ms. Adcock. Mrs. Roby votes no.
2999	Mr. Gaetz?
3000	[No response.]
3001	Mr. Johnson of Louisiana?
3002	Mr. Johnson of Louisiana. No.
3003	Ms. Adcock. Mr. Johnson votes no.
3004	Mr. Biggs?
3005	Mr. Biggs. No.
3006	Ms. Adcock. Mr. Biggs votes no.
3007	Mr. Rutherford?
3008	Mr. Rutherford. No.
3009	Ms. Adcock. Mr. Rutherford votes no.
3010	Mrs. Handel?
3011	Mrs. Handel. No.
3012	Ms. Adcock. Mrs. Handel votes no.
3013	Mr. Conyers?
3014	Mr. Conyers. Aye.
3015	Ms. Adcock. Mr. Conyers votes aye.
3016	Mr. Nadler?
3017	Mr. Nadler. Aye.
3018	Ms. Adcock. Mr. Nadler votes aye.
3019	Ms. Lofgren?
3020	[No response.]
3021	Ms. Jackson Lee?

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3022	[No response.]
3023	Mr. Cohen?
3024	[No response.]
3025	Mr. Johnson of Georgia?
3026	[No response.]
3027	Mr. Deutch?
3028	[No response.]
3029	Mr. Gutierrez?
3030	[No response.]
3031	Ms. Bass?
3032	[No response.]
3033	Mr. Richmond?
3034	[No response.]
3035	Mr. Jeffries?
3036	Mr. Jeffries. Aye.
3037	Ms. Adcock. Mr. Jeffries votes aye.
3038	Mr. Cicilline?
3039	Mr. Cicilline. Aye.
3040	Ms. Adcock. Mr. Cicilline votes aye.
3041	Mr. Swalwell?
3042	Mr. Swalwell. Aye.
3043	Ms. Adcock. Mr. Swalwell votes aye.
3044	Mr. Lieu?
3045	Mr. Lieu. Aye.
3046	Ms. Adcock. Mr. Lieu votes aye.

3047	Mr. Raskin?
3048	Mr. Raskin. Aye.
3049	Ms. Adcock. Mr. Raskin votes aye.
3050	Ms. Jayapal?
3051	Ms. Jayapal. Aye.
3052	Ms. Adcock. Ms. Jayapal votes aye.
3053	Mr. Schneider?
3054	Mr. Schneider. Aye.
3055	Ms. Adcock. Mr. Schneider votes aye.
3056	Chairman Goodlatte. Has every member voted who wishes
3057	to vote? The clerk will report.
3058	Ms. Adcock. Mr. Chairman, 9 members voted aye, 15
3059	members voted no.
3060	Chairman Goodlatte. And the amendment is not agreed
3061	to. Are there further amendments to H.R. 2826? A reporting
3062	quorum being present, the question is on the motion
3063	Mr. Lieu. I
3064	Chairman Goodlatte. For what purpose does the
3065	gentleman from California seek recognition?
3066	Mr. Lieu. I have an amendment at the desk.
3067	Chairman Goodlatte. The clerk will report the
3068	amendment.
3069	Ms. Adcock. Amendment to the amendment in the nature of
3070	a substitute to H.R. 2826, offered by Mr. Lieu of
3071	California. At the end of section 2

3072	[The amendment of Mr. Lieu follows:]
3073	****** COMMITTEE INSERT *******
3074	Chairman Goodlatte. Without objection, the amendment

is considered as read and the gentleman is recognized for 5 minutes on his amendment.

Mr. Lieu. Thank you, Mr. Chair. Having served on active duty in the U.S. military, it is clear to me that our deployed forces often rely on the local population and their good deeds to assist our military personnel, particularly in Iraq. We have had a lot of Iraqis risk their lives to be translators and to do other things for our U.S. military forces. In recognition of the risk that these local folks took, our government created the special immigrant visa program to allow them to come over to the United States.

Unfortunately, because we have been in Iraq for so long and done so many operations, this visa program is about gone and so a lot of these Iraqis are trying to go through the regular refugee resettlement program. There is about 50,000 of these Iraqis, many of whom serve as translators and help U.S. forces. The underlying bill has now the unintended consequence of limiting these Iraqi translators who can come in.

So, I wrote a very simple, commonsense amendment that says, "Look, let's just let these Iraqi translators come in." It creates 25,000 slots, which is less than we believe the number of Iraqi translators there actually are. If the author does not like that number, we are happy to work on a number, but we do not want to have this unintended

3100 consequence of this bill affect the very people that have 3101 helped U.S. forces and are still helping U.S. forces. 3102 with that, I yield back. 3103 Chairman Goodlatte. For what purpose does the 3104 gentleman from Idaho seek recognition? 3105 Mr. Labrador. To oppose the amendment. 3106 Chairman Goodlatte. The gentleman is recognized for 5 3107 minutes. 3108 Mr. Labrador. I appreciate the gentleman's service to 3109 our Nation and I appreciate all those who have served. I am 3110 a little bit confused by this amendment, though, because I 3111 just spent some time arguing with the other side about 3112 special preferences, but apparently there are special 3113 preferences that the other side agrees to. And we have 3114 given special preferences to Iraqi interpreters; in fact, 3115 not only did we include them in the refugee program, but we 3116 have a special immigrant visa that allows them to come, and 3117 those numbers are increased almost every year in the NDAA 3118 and in other vehicles, so I do not think this is necessary. 3119 And for that reason, I oppose the amendment and I yield 3120 back. 3121 Chairman Goodlatte. The question occurs on the 3122 amendment offered by the gentleman from California. 3123 All those in favor, respond by saying aye. 3124 Those opposed, no.

3125	In the opinion of the chair, the noes have it. The
3126	amendment is not agreed to.
3127	A recorded vote is requested and the clerk will call
3128	the roll.
3129	Ms. Adcock. Mr. Goodlatte?
3130	Chairman Goodlatte. No.
3131	Ms. Adcock. Mr. Goodlatte votes no.
3132	Mr. Sensenbrenner?
3133	[No response.]
3134	Mr. Smith?
3135	[No response.]
3136	Mr. Chabot?
3137	Mr. Chabot. No.
3138	Ms. Adcock. Mr. Chabot votes no.
3139	Mr. Issa?
3140	[No response.]
3141	Mr. King?
3142	Mr. King. No.
3143	Ms. Adcock. Mr. King votes no.
3144	Mr. Franks?
3145	[No response.]
3146	Mr. Gohmert?
3147	[No response.]
3148	Mr. Jordan?
3149	Mr. Jordan. No.

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3150	Ms. Adcock. Mr. Jordan votes no.
3151	Mr. Poe?
3152	[No response.]
3153	Mr. Marino?
3154	Mr. Marino. No.
3155	Ms. Adcock. Mr. Marino votes no.
3156	Mr. Gowdy?
3157	[No response.]
3158	Mr. Labrador?
3159	Mr. Labrador. No.
3160	Ms. Adcock. Mr. Labrador votes no.
3161	Mr. Farenthold?
3162	Mr. Farenthold. No.
3163	Ms. Adcock. Mr. Farenthold votes no.
3164	Mr. Collins?
3165	[No response.]
3166	Mr. DeSantis?
3167	[No response.]
3168	Mr. Buck?
3169	[No response.]
3170	Mr. Ratcliffe?
3171	Mr. Ratcliffe. No.
3172	Ms. Adcock. Mr. Ratcliffe votes no.
3173	Mrs. Roby?
3174	Mrs. Roby. No.

3175	Ms. Adcock. Mrs. Roby votes no.
3176	Mr. Gaetz?
3177	[No response.]
3178	Mr. Johnson of Louisiana?
3179	Mr. Johnson of Louisiana. No.
3180	Ms. Adcock. Mr. Johnson votes no.
3181	Mr. Biggs?
3182	Mr. Biggs. No.
3183	Ms. Adcock. Mr. Biggs votes no.
3184	Mr. Rutherford?
3185	Mr. Rutherford. No.
3186	Ms. Adcock. Mr. Rutherford votes no.
3187	Mrs. Handel?
3188	Mrs. Handel. No.
3189	Ms. Adcock. Mrs. Handel votes no.
3190	Mr. Conyers?
3191	Mr. Conyers. Aye.
3192	Ms. Adcock. Mr. Conyers votes aye.
3193	Mr. Nadler?
3194	Mr. Nadler. Aye.
3195	Ms. Adcock. Mr. Nadler votes aye.
3196	Ms. Lofgren?
3197	[No response.]
3198	Ms. Jackson Lee?
3199	[No response.]

3200	Mr. Cohen?
3201	[No response.]
3202	Mr. Johnson of Georgia?
3203	[No response.]
3204	Mr. Deutch?
3205	[No response.]
3206	Mr. Gutierrez?
3207	[No response.]
3208	Ms. Bass?
3209	[No response.]
3210	Mr. Richmond?
3211	[No response.]
3212	Mr. Jeffries?
3213	[No response.]
3214	Mr. Cicilline?
3215	Mr. Cicilline. Aye.
3216	Ms. Adcock. Mr. Cicilline votes aye.
3217	Mr. Swalwell?
3218	Mr. Swalwell. Aye.
3219	Ms. Adcock. Mr. Swalwell votes aye.
3220	Mr. Lieu?
3221	Mr. Lieu. Aye.
3222	Ms. Adcock. Mr. Lieu votes aye.
3223	Mr. Raskin?
3224	Mr. Raskin. Aye.

3225	Ms. Adcock. Mr. Raskin votes aye.
3226	Ms. Jayapal?
3227	Ms. Jayapal. Aye.
3228	Ms. Adcock. Ms. Jayapal votes aye.
3229	Mr. Schneider?
3230	Mr. Schneider. Aye.
3231	Ms. Adcock. Mr. Schneider votes aye.
3232	Chairman Goodlatte. The gentleman from Wisconsin?
3233	Mr. Sensenbrenner. No.
3234	Ms. Adcock. Mr. Sensenbrenner votes no.
3235	Chairman Goodlatte. The gentleman from California?
3236	Mr. Issa. No.
3237	Ms. Adcock. Mr. Issa votes no.
3238	Chairman Goodlatte. Has every member voted who wishes
3239	to vote? The clerk will report.
3240	Ms. Adcock. Mr. Chairman, 8 members voted aye, 15
3241	members voted no.
3242	Chairman Goodlatte. And the amendment is not agreed
3243	to. Are there further amendments?
3244	Ms. Jayapal. Mr. Chairman, I have an amendment at the
3245	desk.
3246	Chairman Goodlatte. The clerk will report the
3247	amendment.
3248	Ms. Adcock. Amendment to the amendment in the nature
3249	of a substitute to H.R. 2826, offered by Ms. Jayapal. Page

3250	4
3251	[The amendment of Ms. Jayapal follows:]
3252	******* COMMITTEE INSERT ******

3253 Chairman Goodlatte. Without objection, the amendment

is considered as read and the gentlewoman is recognized for 5 minutes on her amendment.

Ms. Jayapal. Thank you, Mr. Chairman. From time to time, I know you have accepted an amendment or two in this committee and I hope this might be one of those time, that this amendment would be accepted. This is an issue for victims of trafficking that both sides of the aisle have agreed are important. My amendment simply continues current law around some of the most vulnerable people that are fleeing violence, and specifically, refugees forced into sex trafficking.

Under current law, the Secretary has broad discretion to waive grounds of inadmissibility, including grounds triggered by a refugee applicant's status as a trafficking victim. However, this bill removes the broad discretion and limits waivers to only health-related grounds of inadmissibility. As currently written, refugee applicants who are forced into sex slavery and other persecution-related grounds of inadmissibility would be ineligible for refugee protection.

My amendment would help people like the Syrian women in Lebanon who have been trafficked and forced to prostitute themselves night and day to earn meager funds to send to their families. Their traffickers often hold their passports and house them so that these women are entirely

reliant and essentially held captive by the individuals exploiting them. Women in forced sexual slavery are in danger of being prosecuted if they escape or displease their captors.

In Lebanon, in the first half of 2014 alone, 255 people, mostly Syrian women, were arrested on prostitution charges, more than the 205 arrested during all of 2013. Gender disparities are severe in many areas and they are only intensified in times of emergency and minimal resources. Women who are desperate to support themselves and their families and have limited options in refugee camps may feel forced to turn to the sex trade or are tricked into it by human traffickers.

Another group that this amendment would help are the Yazidi women. The Yazidi people fled from their ancestral home when ISIL captured it, displacing a sect of Islam that has historically suffered from persecution at the hands of majority sects. On March 12, 2016, the New York Times reported on the inhumane measures that ISIL pushes on its sex slaves in order to maintain their supply of available sex workers. This sex trade has become a lucrative underground economy for ISIL as it simultaneously terrorizes minority communities.

Under this bill, a former ISIL sex slave who managed to escape this unimaginable brutality would be denied refugee

admission to the United States. This is a callous and cruel approach to refugee determination and one that has no place in international or U.S. refugee law or policy. In short, Mr. Chairman, my amendment simply restores some small form of humanity to a deeply flawed bill and brings us a little bit closer to fulfilling our moral duty to protect those fleeing violence.

Currently, the bulk of the refugee crisis is falling on low- and middle-income countries. Turkey hosts the largest number of refugees, totaling 3 million, and Pakistan is second. Among the top 10 refugee host nations, Germany is the only high-income country hosting 669,500 refugees and asylum seekers. Ultimately, what we really need to do is to reject this act and the anti-immigrant and anti-refugee rhetoric that has led this committee to consider several abhorrent bills in recent weeks, but I hope that at least we can agree on a bipartisan solution and make sure that we protect those who are victims of trafficking.

And I urge my colleagues on both sides of the aisle to accept this amendment and to make sure that we continue to just keep in place what we have now. And with that, I yield back.

Chairman Goodlatte. For what purpose does the gentleman from Idaho seek recognition?

Mr. Labrador. Mr. Chairman, at this time, I oppose the

amendment, but I would invite the gentlelady to maybe work with us to see if there is some language that we can -- I do not think that we can do that right now, but I am willing to work with the gentlelady to see if there is some language that we can do what you said in your words, which is not what the amendment does. What you said in your words is that you are trying to protect victims of forced prostitution, and I think we can agree that maybe that is something that we can do, but if you read the language of your amendment, it is much broader than that. It protects people from any crime that they have committed, not just forced prostitution. So, I will oppose this amendment at this time, but I am willing to make a commitment to the gentlelady that I will work with her to maybe narrow down the language.

And the second thing that you need to look at is you said a couple times in your statement that you wanted discretion. This amendment does not provide discretion. It is just that it may not -- they may not be found inadmissible, so there is no discretion in there. So, for those reasons I will oppose the amendment, but I am willing to work with the gentlelady to make sure that we include some language in the bill that protects the people that she is trying to protect.

Chairman Goodlatte. Would the gentleman yield?

3354 Mr. Labrador. Yes. 3355 Chairman Goodlatte. I thank the gentleman for 3356 yielding. I share his interest in working something out 3357 here and share his concern about the language as it is 3358 written. If the gentlewoman would withdraw her amendment, 3359 we will be happy to work with her to see if we can do 3360 something that is tightly drawn. And other than that, I 3361 would have to join the gentleman from Idaho in opposing the 3362 amendment. 3363 Ms. Jayapal. Mr. Chairman, I thank the sponsor of the 3364 legislation, the gentleman from Idaho, for your willingness 3365 to work on this. I am wondering if we can go ahead and take 3366 a vote on the amendment, but still work with you to resolve 3367 and come up with language. Would that be acceptable? 3368 Mr. Labrador. I do not have a problem with that. I am 3369 just trying to expedite. We are about to be called for 3370 votes. Maybe if you are willing to not have a roll call 3371 vote -- I mean, we want to work with you on this amendment 3372 and if you want to take a vote -- but it is up to you. 3373 Chairman Goodlatte. If the gentleman --3374 Mr. Labrador. I am willing to work with you 3375 regardless. 3376 Chairman Goodlatte. If the gentlewoman would yield? 3377 Ms. Jayapal. I will yield, Mr. Chair. 3378 Chairman Goodlatte. I would suggest to the gentlewoman

3379 that our willingness to work is to not put ourselves at odds 3380 over the language that you have before us and that finding 3381 common ground would also find common votes, so I think it 3382 would be better if you withdrew the amendment. 3383 Ms. Jayapal. Mr. Chairman, I will accept the offer to 3384 work on this amendment with you and I hope that we can 3385 incorporate it into the bill. 3386 Chairman Goodlatte. With that, if the gentlewoman 3387 withdraws the amendment, it has the commitment of myself and 3388 the subcommittee chairman to work with you. 3389 Ms. Jayapal. I will withdraw the amendment. 3390 Chairman Goodlatte. Are there further amendments to 3391 HR2826? 3392 Mr. Raskin. Mr. Chairman? Chairman Goodlatte. For what purpose does the 3393 3394 gentleman from Maryland seek recognition? 3395 I have an amendment in the nature of a Mr. Raskin. 3396 substitute, an amendment to the amendment in the nature of a 3397 substitute. 3398 Chairman Goodlatte. Okay, that is an order -- an 3399 amendment in the nature of a substitute is not an order, but 3400 the clerk will report the amendment to the amendment in the 3401 nature of a substitute. 3402 Ms. Adcock. Amendment to the amendment in the nature of 3403 a substitute to H.R. 2826 --

3404	[The amendment of Mr. Raskin follows:]
3405	****** COMMITTEE INSERT ******
3406	Chairman Goodlatte. Without objection, the amendment

is considered as read and the gentleman is recognized for 5 minutes on his amendment.

Mr. Raskin. Mr. Chairman, thank you very much. And in the spirit of Ms. Jayapal's amendment, I think this is one that I would hope the offeror of the amendment would see as a friendly amendment. It goes back to the religious question we were discussing before. I think there were two major issues raised.

One was lifting religious persecution above other forms of persecution, which would be unprecedented within the statute, but this does not deal with that problem. This instead deals with the other problem raised, which is that it privileges practitioners of a minority religion over everyone else, including the other major target group for religious persecution, which is secularists, atheists, agnostics, people who have been persecuted in many of the 44 countries where blasphemy, apostasy, heresy, sorcery, and witchcraft laws are still in existence.

So, the language of minority religion would capture someone like the Christian governor of Jakarta, who recently was sentenced to prison at hard labor for 2 years because he defended himself in a debate with an Islamist opponent by saying there was nothing in the Koran that prevented a faithful Muslim from voting for a Christian. So, it would take care of that, but what about all of the secularists and

people who are big fans of the American system of government and separation of church and state and Thomas Jefferson and James Madison who are in prison in countries like Saudi Arabia and Indonesia and Bangladesh and Pakistan for blasphemy offenses?

So, this amendment adds five words, simply to say, "Practitioners of a minority religion or practitioners of no religion." And it lifts the secularists up to the same level of people who are being prosecuted for blasphemy because their religion is different from the orthodox religion.

And I hope this is something that the offeror would see fit to accept and I think, you know, even if he has got no sympathy for the secularists who are rotting in prison in some of those countries, it makes this legislation a far more seaworthy vehicle constitutionally because the Supreme Court has repeatedly said that government cannot prefer either one religious sect to all the other religious sects, nor can it prefer religion as against irreligion. So, with that, I hope to offer this as a friendly amendment to the amendment in the nature of a substitute.

Chairman Goodlatte. For what purpose does the gentleman from Idaho seek recognition?

Mr. Labrador. Mr. Chairman, I oppose the amendment. Chairman Goodlatte. The gentleman is recognized.

3457 Mr. Labrador. First, it is not unprecedented in 3458 refugee law to have religious preferences. We have had them 3459 for over 25 years and even before that, so every time I hear 3460 that, I have to remind the people on the other side that we 3461 have had preferences in refugee law and they have not been 3462 found to be unconstitutional or to be in violation of our 3463 First Amendment rights. 3464 Second of all, we are trying to protect people for 3465 their religious beliefs in this legislation. I do not think 3466 that this additional language is necessary and I yield back. 3467 Chairman Goodlatte. The question occurs on the 3468 amendment offered by the gentleman from Maryland. 3469 All those in favor, respond by saying aye. 3470 Those opposed, no. 3471 In the opinion of the chair, the noes have it. 3472 amendment is not agreed to. 3473 Are there further amendments to H.R. 2826? 3474 The question occurs on the amendment in the nature of a 3475 substitute. 3476 All those in favor, respond by saying aye. 3477 Those opposed, no. 3478 In the opinion of the chair, the ayes have it and the 3479 amendment in the nature of a substitute is adopted. 3480 reporting quorum being present, the question is on the 3481 motion to report the bill H.R. 2826 as amended favorably to

3482	the House.
3483	Those in favor will respond by saying aye.
3484	Those opposed, no.
3485	The ayes have it and the bill is ordered reported
3486	favorably.
3487	Mr. Nadler. Recorded vote, please.
3488	Chairman Goodlatte. A recorded vote has been requested
3489	and the clerk will call the roll.
3490	Ms. Adcock. Mr. Goodlatte?
3491	Chairman Goodlatte. Aye.
3492	Ms. Adcock. Mr. Goodlatte votes aye.
3493	Mr. Sensenbrenner?
3494	Mr. Sensenbrenner. Aye.
3495	Ms. Adcock. Mr. Sensenbrenner votes aye.
3496	Mr. Smith?
3497	[No response.]
3498	Ms. Adcock. Mr. Chabot?
3499	Mr. Chabot. Aye.
3500	Ms. Adcock. Mr. Chabot votes aye.
3501	Mr. Issa?
3502	[No response.]
3503	Mr. King?
3504	Mr. King. Aye.
3505	Ms. Adcock. Mr. King votes aye.
3506	Mr. Franks?

3507	[No response.]
3508	Mr. Gohmert?
3509	[No response.]
3510	Mr. Jordan?
3511	Mr. Jordan. Yes.
3512	Ms. Adcock. Mr. Jordan votes yes.
3513	Mr. Poe?
3514	[No response.]
3515	Mr. Marino?
3516	Mr. Marino. Yes.
3517	Ms. Adcock. Mr. Marino votes yes.
3518	Mr. Gowdy?
3519	[No response.]
3520	Mr. Labrador?
3521	Mr. Labrador. Yes.
3522	Ms. Adcock. Mr. Labrador votes yes.
3523	Mr. Farenthold?
3524	Mr. Farenthold. Yes.
3525	Ms. Adcock. Mr. Farenthold votes yes.
3526	Mr. Collins?
3527	[No response.]
3528	Mr. DeSantis?
3529	[No response.]
3530	Mr. Buck?
3531	Mr. Buck. Yes.

3532	Ms. Adcock. Mr. Buck votes yes.
3533	Mr. Ratcliffe?
3534	Mr. Ratcliffe. Yes.
3535	Ms. Adcock. Mr. Ratcliffe votes yes.
3536	Mrs. Roby?
3537	Mrs. Roby. Aye.
3538	Ms. Adcock. Mrs. Roby votes aye.
3539	Mr. Gaetz?
3540	[No response.]
3541	Mr. Johnson of Louisiana?
3542	Mr. Johnson of Louisiana. Aye.
3543	Ms. Adcock. Mr. Johnson votes aye.
3544	Mr. Biggs?
3545	Mr. Biggs. Aye.
3546	Ms. Adcock. Mr. Biggs votes aye.
3547	Mr. Rutherford?
3548	Mr. Rutherford. Aye.
3549	Ms. Adcock. Mr. Rutherford votes aye.
3550	Mrs. Handel?
3551	Mrs. Handel. Yes.
3552	Ms. Adcock. Mrs. Handel votes yes.
3553	Mr. Conyers?
3554	[No response.]
3555	Mr. Nadler?
3556	Mr. Nadler. No.

3557	Ms. Adcock. Mr. Nadler votes no.
3558	Ms. Lofgren?
3559	Ms. Lofgren. No.
3560	Ms. Adcock. Ms. Lofgren votes no.
3561	Ms. Jackson Lee?
3562	[No response.]
3563	Mr. Cohen?
3564	Mr. Cohen. No.
3565	Ms. Adcock. Mr. Cohen votes no.
3566	Mr. Johnson of Georgia?
3567	[No response.]
3568	Mr. Deutch?
3569	[No response.]
3570	Mr. Gutierrez?
3571	Mr. Gutierrez. No.
3572	Ms. Adcock. Mr. Gutierrez votes no.
3573	Ms. Bass?
3574	[No response.]
3575	Mr. Richmond?
3576	[No response.]
3577	Mr. Jeffries?
3578	[No response.]
3579	Mr. Cicilline?
3580	Mr. Cicilline. No.
3581	Ms. Adcock. Mr. Cicilline votes no.

3582	Mr. Swalwell?
3583	Mr. Swalwell. No.
3584	Ms. Adcock. Mr. Swalwell votes no.
3585	Mr. Lieu?
3586	Mr. Lieu. No.
3587	Ms. Adcock. Mr. Lieu votes no.
3588	Mr. Raskin?
3589	Mr. Raskin. No.
3590	Ms. Adcock. Mr. Raskin votes no.
3591	Ms. Jayapal?
3592	Ms. Jayapal. No.
3593	Ms. Adcock. Ms. Jayapal votes no.
3594	Mr. Schneider?
3595	Mr. Schneider. No.
3596	Ms. Adcock. Mr. Schneider votes no.
3597	Chairman Goodlatte. Has every member voted oh, the
3598	gentleman from Michigan?
3599	Mr. Conyers. No.
3600	Ms. Adcock. Mr. Conyers votes no.
3601	Chairman Goodlatte. Has every member voted who wishes
3602	to vote? The clerk will report.
3603	Ms. Adcock. Mr. Chairman, 15 members voted aye, 11
3604	members voted no.
3605	Chairman Goodlatte. The ayes have it and the bill as
3606	amended is ordered reported favorably to the House. Members

will have 2 days to submit and without objection, the bill
will be reported as a single amendment in the nature of a
substitute incorporating all adopted amendments and staff is
authorized to make technical and conforming changes.

Pursuant to notice, I now call up H.R. 1096 for

Pursuant to notice, I now call up H.R. 1096 for purposes of markup and move that the committee report the bill favorably to the House. The clerk will report the bill.

Ms. Adcock. H.R. 1096, to amend Title 31, United

States Code, to provide for transparency of payments made

from the Judgment Fund.

3618 [The bill follows:]

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3619 | \*\*\*\*\*\*\* INSERT 2 \*\*\*\*\*\*\*

Chairman Goodlatte. Without objection, the bill is

considered as read and open for amendment at any time. I will begin by recognizing myself for an opening statement.

In an effort to ensure prompt and equitable payment of court judgments against the United States, Congress created the Judgment Fund in 1956, which over time has become a permanent, indefinite appropriation for the payment of both court judgments and settlements. While the Judgment Fund improves efficiency by authorizing agencies to request payments directly from the Treasury Department, Congress and the public consequently have very little access to details about them.

While the Treasury Department's website maintains a publicly available database of approved payments, important details such as the claimant's name and the claimant's counsel are not listed. Without this kind of critical information, it is difficult to locate specific payments.

H.R. 1096, the Judgment Fund Transparency Act, seeks to fix this problem.

Introduced by Congressman Chris Stewart of Utah earlier this year, this bill would require the Treasury Department to list on its website certain details about claims paid through the Judgment Fund unless the disclosure is prohibited by law or a court order. If the payment is made to a foreign state, the Treasury Department must also disclose the method of payment, the currency denomination

used for the payment, and the name and location of each financial institution owned or controlled by a foreign state or an agent of a foreign state through which the payment passed and from which payment was withdrawn or that is holding the payment.

In addition to these transparency provisions, H.R. 1096 prohibits use of the Judgment Fund for payments to state sponsors of terrorism. Under the current Judgment Fund statute, a final judgment or settlement against the U.S. government will be paid out of the Judgment Fund as long as three conditions are met.

First, payment must not be otherwise provided for; second, the Secretary of the Treasury must certify payment; and third, the judgment must be payable according to one of several specified statutory provisions. These provisions provide a finite set of circumstances in which the Judgment Fund may be used. The prohibition on payments to state sponsors of terrorism provided under this bill would narrow these circumstances. In order for Congress to properly do its job of exercising oversight over the Judgment Fund, we need to have more information about the payments.

This bill responds to the increased need for Congress to retain its power over the purse and for the American people to know how their hard-earned dollars are being spent. For these reasons, I support this bill and I

Mr. Conyers. Thank you, Mr. Chairman. My colleagues,

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H.R. 1096, the Judgment Fund Transparency Act, would require the Treasury Department to publicly disclose via the internet various details about payments it makes on claims paid out of the Judgment Fund. The Treasury Department is already required to publish much of this information, but personal details about the individuals are currently protected by the Privacy Act.

The purpose of the bill is ostensibly to promote greater transparency in government, which we all agree is a worthy goal. But the bill would in fact require the government to reveal private information about individuals simply because he or she had a legal claim against the government that happened to fall under the purview of the Fund. It is for this principal reason that I must oppose the bill.

H.R. 1096 contains a broad override of title 5, which includes the Privacy Act and the Freedom of Information Act and would effectively undermine the personal, private protections under these acts. Admittedly, a person's name or the facts of his or her lawsuit, which may contain personally identifying information, is in many instances a matter of public record. Nevertheless, there is a strong public interest in maintaining private protections.

The disclosure of some of this information could expose details of a person's medical history or that they were the

victim of racial or gender discrimination or harassment; and publishing this personal, identifying information on the web in an easily searchable format could also make individuals more vulnerable to fraudsters, data brokers, identity thieves, and other predators.

Notwithstanding the bill's broad override of existing privacy protections, our committee has not held a single legislative hearing on this measure to consider any of its private ramifications. Promoting transparency in government should not come at the expense of Americans' privacy. Unfortunately, H.R. 1096 achieves this very result by eroding privacy protections.

And finally, some of the reasons offered in support of this bill appear to be completely unjustified. For example, supporters of this legislation have claimed that the Obama administration's January 2016 settlement of a longstanding Iranian legal claim was ransom money for the release of four American prisoners in an illegitimate effort to avoid Congress's appropriations process. These payments were clearly legal under 28 U.S.C. section 24(14), justified by precedent and disclosed to the public at the time they were made in January 2016. The negotiations pertaining to the settlement and for the prisoner release were conducted by separate teams and were unrelated.

As the Obama administration explained, the payments

were withheld to ensure the Iranians followed through on the release of American prisoners. The Obama administration's actions regarding the Iran payments simply do not justify reducing individual privacy protections for the Judgment Fund.

In short, I am concerned that this bill will provide little additional transparency while unnecessarily eroding individual privacy. And so, accordingly, I urge my colleagues to join me in opposing H.R. 1096, and I yield back the balance of my time, Mr. Chairman.

[The prepared statement of Mr. Conyers follows:]

3737 | \*\*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*\*

Chairman Goodlatte. The chair thanks the gentleman.

3739	Are there any amendments to H.R. 1096?
3740	For what purpose does the gentleman from Louisiana seek
3741	recognition?
3742	Mr. Johnson of Louisiana. Mr. Chairman, I have an
3743	amendment at the desk.
3744	Chairman Goodlatte. The clerk will report the
3745	amendment.
3746	Ms. Adcock. Amendment to H.R. 1096, offered by Mr.
3747	Johnson of Louisiana. Page 3, insert after
3748	[The amendment of Mr. Johnson of Louisiana follows:]
3749	**************************************
3750	Chairman Goodlatte. Without objection, the amendment

is considered as read and the gentleman is recognized for 5 minutes on his amendment.

Mr. Johnson of Louisiana. Thank you, Mr. Chairman. My amendment today seeks to further increase transparency in the underlying legislation, H.R. 1096, the Judgment Fund Transparency Act, which I am proud to support as a cosponsor.

Simply put, this amendment would require the Secretary of the Treasury to clearly display the total expenditures, including the attorneys fees, interest, and all other payments made from the judgement fund in an annual basis. Hardworking taxpayers deserve to know where their taxpayer dollars are being spent and Congress must ensure programs like the Judgment Fund are following the law. The American people must be allowed to keep the actions of their government accountable.

My amendment would also further ensure a terrorist organization is prohibited from receiving any taxpayer funds from the Judgment Fund by also prohibiting any foreign terrorist organization as that is defined in section 219 of the Immigration and Nationality Act. This statute, which clearly classifies a terrorist organization as those who "engage in terrorist activity or terrorism and the organization threatens the security of the United States nationals or the national security of the United States."

These terrorist organizations only seek to commit serious harm on potential targets, including Americans, and I believe this prohibition is warranted to be included in this legislation.

Let me be clear. I am sure all of us agree that no taxpayer dollars should ever go to a state sponsor of terrorism or foreign terrorist organizations. The Iran payments referenced by Mr. Conyers a moment ago further illustrate the need for this ban on state sponsors of terrorism, as we saw from the previous administration, the payment of \$1.3 billion from the Judgment Fund to Iran in a settlement that dates back over 30 years. All the information surrounding this payment has never been made clear to the public, even to this day, and Iran still remains a state sponsor of terrorism.

Again, I am happy to introduce this amendment to further reduce government waste and increase transparency. We must never allow taxpayer dollars to be given to violent rogue nations that support terrorists or terrorist organizations and this is a commonsense amendment that will ensure a constitutional check on the Judgment Fund. With that, Mr. Chairman, I yield back.

Chairman Goodlatte. For what purpose does the gentleman from Tennessee seek recognition?

Mr. Cohen. Thank you. I would like to, for 5 minutes,

3801 strike the last word. 3802 Chairman Goodlatte. The gentleman is recognized for 5 3803 minutes. 3804 Mr. Cohen. Would the gentleman who offered the 3805 amendment yield? 3806 Mr. Johnson of Louisiana. Sure. 3807 Mr. Cohen. Would you accept a friendly amendment to 3808 also require the disclosure of any payments made to any 3809 organization that has a financial interest owned by the 3810 President or a member of his family? 3811 Mr. Johnson of Louisiana. I would not accept that 3812 friendly amendment to this because it is a separate measure 3813 unrelated to what I am trying to accomplish with this one. 3814 Mr. Cohen. But you are trying to get transparency. Do 3815 not you think that any payments made to the Trump 3816 organization or anybody in his family by the United States 3817 government or any funds expended by the United States 3818 government to organizations that are owned by the Trump 3819 family --3820 Chairman Goodlatte. Will the gentleman yield? 3821 Mr. Cohen. Yes. 3822 Chairman Goodlatte. That is exactly what this law 3823 If there is any funds paid out of the Judgment Fund, 3824 there will be greater disclosure as a result of this bill, 3825 and the gentleman's amendment simply tightens up that

3826 language and also deals with the issue of not transferring 3827 funds to terrorist organizations. So, I think the gentleman 3828 3829 Mr. Cohen. But what I am saying is that he --3830 Chairman Goodlatte. -- suggestion is completely out of 3831 order. 3832 Mr. Cohen. No, well, it is not out of order if it is 3833 to not allow payments to be made to those groups, because 3834 that is not part of the law and he is trying to add this 3835 title 28 to say you cannot pay to a terrorist organization. 3836 And what I want to know --3837 Chairman Goodlatte. The base bill provides for -- if 3838 there is a payment made out of the Judgment Fund to anybody, 3839 including the President of the United States --3840 Mr. Cohen. It says "notice," it does not say a 3841 prohibition, and what he is doing on page 4, line 3, is a 3842 prohibition, I believe. 3843 Chairman Goodlatte. To terrorist organizations. 3844 Mr. Johnson of Louisiana. 3845 Mr. Cohen. Right --3846 Mr. Johnson of Louisiana. Reclaiming my time --3847 Mr. Cohen. It is not your time, it is my time. And I 3848 am not on the cover of Time Magazine. Let's not get that 3849 confused. Yeah, I think Connelly is too now. 3850 What I am saying is we should not make payments to

3851	terrorist organizations nor should we be making payments to
3852	organizations that the Trump folks have investments in
3853	and/or own; like we should not be paying for events at the
3854	Trump Hotel or rental space at the Trump Tower for the FBI
3855	or whoever is there. Would you accept that as an amendment?
3856	Mr. Johnson of Louisiana. I would not accept that
3857	amendment because, with due respect, the gentleman is trying
3858	to equate the President of the United States, a duly elected
3859	President of the United States, with a terrorist
3860	organization, so it is a completely
3861	Mr. Cohen. No, you may be doing that.
3862	Mr. Johnson of Louisiana. Well, no
3863	Mr. Cohen. I reclaim my time. I reclaim my time. I
3864	am not doing that and I am not going to have you say that.
3865	I am putting that in terms of transparency and prohibition.
3866	And I think both are bad, but that is not to make them
3867	equivalent.
3868	Mr. Johnson of Louisiana. Well, I would not accept it
3869	as a friendly amendment to this, but the gentleman is
3870	obviously welcome to bring his own amendment.
3871	Mr. Cohen. And I am sorry the Gators won.
3872	Mr. Johnson of Louisiana. So am I.
3873	Mr. Cohen. And I yield back the balance of my time.
3874	Mr. Conyers. Mr. Chairman?
3875	Chairman Goodlatte. For what purpose does the

3876	gentleman from Michigan seek recognition?
3877	Mr. Conyers. To strike the requisite number of words.
3878	Chairman Goodlatte. The gentleman is recognized for 5
3879	minutes.
3880	Mr. Conyers. Members of the committee, this amendment,
3881	in my mind, does not address any of the concerns I raised in
3882	my opening statement. However, I also do not find anything
3883	objectionable about the amendment and I yield back the
3884	balance of my time.
3885	Chairman Goodlatte. The question occurs on the
3886	amendment offered by the gentleman from Louisiana.
3887	All those in favor, respond by saying aye.
3888	Those opposed, no.
3889	The ayes have it and the amendment is agreed to.
3890	Are there any further amendments to H.R. 1096?
3891	Mr. King. Mr. Chairman?
3892	Chairman Goodlatte. For what purpose does the
3893	gentleman from Iowa seek recognition?
3894	Mr. King. I move to strike the last word.
3895	Chairman Goodlatte. The gentleman is recognized for 5
3896	minutes.
3897	Mr. King. Thank you, Mr. Chairman. I intend to ask a
3898	question. I ask the chairman if he will yield. I just want
3899	to make some clarifications here on the Judgment Fund and
3900	things that I am interested in that we have discussed over

the time and the years, and that is, this bill becomes law; will we then learn the balance in the Judgment Funds; will we learn the receipts in the Judgment Funds; will we learn the distributions of the Judgment Funds; and will we learn about the transfer of funds that are directed by perhaps the Justice Department to be paid to their directed recipients that do not necessarily go through the Judgment Funds?

And I raise these questions because I want to make sure we have a complete approach to this and if we are a little short I would like to be able to pick up those pieces and do some work after committee.

Chairman Goodlatte. Well, first of all, this legislation is clearly designed to create more transparency with regard to payments made from the Judgment Fund and if the gentleman has refinements that he is not ready to offer today, we would certainly be willing to work with him as we move the legislation to the floor.

Mr. King. That satisfies me very well, Mr. Chairman. And you are aware that we have a request for a GAO report that is on the books, too, that is kind of slow getting it done, so I intend to work with it in that direction. I appreciate your response and I will be supporting the bill and yield back the balance of my time.

Chairman Goodlatte. The chair thanks the gentleman. For what purpose does the gentleman from California seek

3926 | recognition?

Mr. Lieu. I move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Lieu. I would like to vote for this bill. I think it is important that we support transparency. I do have a question because I am trying to understand if the bill overrides the Privacy Act. Because if you read the first line of page 2, it says, "Unless the disclosure of such information as otherwise prohibited by law or court order," that would suggest to me that this bill does not in fact override the Privacy Act or FOIA or other statutes that we all like.

But then, on page 3, section E, it says essentially that, "except with regard to children under 18, the disclosure information required in this section shall not be considered a clearly unwarranted invasion of personal privacy for purpose of title 5, United States Code." I am trying to understand what that means, because if this bill does not override the Privacy Act, then I am going to vote for it; but if it does, then I am not, and I am just trying to understand how that provision works with the first line of the bill.

Chairman Goodlatte. I think the gentleman's concern is addressed by the provision, because there are certain

circumstances where a court would seal a judgment. But ordinarily, judgments are a public matter and so the disclosure of information paid by the United States government to an individual who has a judgment or a settlement with the government is not ordinarily something that would be covered by the Privacy Act.

But there could be circumstances where, for example, a judge says that this is going to be not disclosed; for some reason, that would be within the purview of the court and therefore it would not be disclosed as per that provision that you just read. So, in my opinion, you are protected, but that is subject to each member's interpretation.

Mr. Lieu. So, thank you, Mr. Chair, for that. So, I guess I am just asking my question again and maybe I can get a clear answer. Does this bill override the Privacy Act with that section E provision or is it not meant to do that? And if it needs further clarification, that would be great, and perhaps you would want to clarify that. I am just trying to understand what section E does. Because it looks like, in the first sentence of the bill, it is not trying to override other privacy laws.

Chairman Goodlatte. Right. So, the language you refer to was offered by a professor who testified before the committee and according to the Department of Justice's guide to the Freedom of Information Act, under the FOIA privacy

encompasses the individual's control of information concerning his or her person. Exemption 6 protects information about individuals in personnel and medical files and similar files when the disclosure of such information would constitute a clearly unwarranted invasion of personal privacy.

In his written testimony, Professor Figley stated that "Treasury refuses to release the names of claimants or individual attorneys under the Freedom of Information Act on grounds that those names fall within FOIA's exemption for personnel and medical files and similar files, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy." This language was added to the amendment to prevent a similar refusal to release the names of claimants or individual attorneys under the requirements of the bill.

But I would again argue that that position taken by the Treasury is not covered by the Privacy Act because that information is not protected by the Privacy Act; and in the interest of transparency, we need to clarify that so that this information, moving forward, is made public.

Mr. Lieu. Thank you and I will yield my time to Mr. Cicilline.

Mr. Cicilline. I thank the gentleman for yielding. I quess I am struggling with the very same concern that the

gentleman from California has. It seems as if the plain language on page 3, section E, is actually a complete exemption. "Except with regard to children under 18, the disclosure of information required in this section shall not be considered a clearly unwarranted invasion of personal privacy for purposes of title 5, United States Code." So, it does seem as if this bill adds a new section that clearly overrides the privacy protections in the Privacy Act and FOIA by its plain language.

Chairman Goodlatte. No, I think that -- if the gentleman --

Mr. Cicilline. Yeah, of course.

Chairman Goodlatte. -- would yield -- it is the gentleman from California's time, but assuming he is yielding --

Mr. Cicilline. Yes.

Chairman Goodlatte. -- even though he is not listening to me right now, the problem arises from, what I believe and many others who support this legislation believe, was a mistaken decision on the part of the Treasury to not disclose information that is not protected by the Privacy Act and therefore that language in the bill is necessary to make it clear that the Treasury Department cannot use that as a reason to not disclose information being paid out of a Judgment Fund that the taxpayers of the United States should

4026 be entitled to have access to and be able to examine.

And while this obviously relates to a dispute that arose in the previous administration, I would think the gentleman would be interested in seeing how judgments are paid out in the current administration. So, that is why that portion of the bill is written the way it is and why I think the bill is an important addition to transparency.

Mr. Cicilline. I guess, Mr. Lieu, I yield back to you.

Mr. Lieu. I yield back.

Chairman Goodlatte. Well, there are no further amendments, so, a reporting quorum being present, the question is on the motion to report the bill, H.R. 1096, as amended favorably to the House.

Those in favor, respond by saying aye.

Those opposed, no.

The ayes have it and the bill is ordered reported favorably. Members will have 2 days to submit views. Without objection, the bill will be reported as a single amendment in the nature of a substitute incorporating all adopted amendments and the staff is authorized to make technical and conforming changes.

This concludes our business today. I want to thank all the members for attending and the markup is adjourned.

[Whereupon, at 1:24 p.m., the committee was adjourned.]