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1 NATIONAL CAPITOL CONTRACTING
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- 2 RPTS HASKELL
- 3 HJU172000
- 4 | MARKUP OF: H.R. 495; H.R. 2826;
- 5 AND H.R. 1096
- 6 Wednesday, June 21, 2017
- 7 | House of Representatives,
- 8 | Committee on the Judiciary,
- 9 Washington, D.C.

- 10 The committee met, pursuant to call, at 10:28 a.m., in
- 11 Room 2141, Rayburn House Office Building, Hon. Bob Goodlatte
- 12 [chairman of the committee] presiding.
- 13 Present: Representatives Goodlatte, Sensenbrenner,
- 14 | Smith, Chabot, Issa, King, Franks, Gohmert, Jordan, Poe,
- 15 | Marino, Labrador, Farenthold, Collins, DeSantis, Buck,
- 16 Ratcliffe, Roby, Gaetz, Johnson of Louisiana, Biggs,
- 17 Rutherford, Conyers, Nadler, Lofgren, Jackson Lee, Cohen,
- 18 Johnson of Georgia, Deutch, Gutierrez, Richmond, Jeffries,
- 19 | Cicilline, Swalwell, Lieu, Raskin, Jayapal, and Schneider.
- 20 | Staff Present: Shelley Husband, Staff Director; Branden

Ritchie, Deputy Staff Director; Zach Somers, Parliamentarian and General Counsel; Andrea Loving, Deputy Chief Counsel, Subcommittee on Immigration and Border Security; Joe Edlow, Counsel, Subcommittee on Immigration and Border Security; John Coleman, Counsel, Subcommittee on the Constitution and Civil Justice; Alley Adcock, Clerk; Danielle Brown, Minority Chief Legislative Counsel; David Shahoulian, Minority Chief Counsel, Subcommittee on Immigration and Border Security; Maunica Sthanki, Minority Counsel, Subcommittee on Immigration and Border Security; Matthew Morgan, Minority Counsel; and Rosalind Jackson, Minority Professional Staff.

Chairman Goodlatte. Good morning. The Judiciary

Committee will come to order, and without objection, the

chair is authorized to declare a recess at any time.

Pursuant to notice, I now call up H.R. 495 for purposes

of markup and move that the committee report the bill

favorably to the House. The clerk will report the bill.

Ms. Adcock. H.R. 495, to amend the William Wilberforce

Trafficking Victims Protection Reauthorization Act of 2008

to provide for the expedited removal of unaccompanied alien

children who are not victims of a severe form of trafficking

in persons and who do not have a fear of returning to their

country of nationality or last habitual residence and for

[The bill follows:]

other purposes.

46 \*\*\*\*\*\*\*\* INSERT 1 \*\*\*\*\*\*\*

Chairman Goodlatte. Without objection, the bill is considered as read and open for amendment at any time, and I will begin by recognizing myself for an opening statement.

The past 4 years have witnessed the phenomenon of unaccompanied alien minors arriving at our borders in unprecedented numbers. Central American minors, largely teenagers, are making the perilous journey through Mexico and then walking miles across a hostile border environment, assisted or abandoned by smugglers, as the case may be, with the intent of entering the United States illegally.

In fiscal year 2011, the number of unaccompanied minors apprehended at the border was a little over 6,000. Between 2012 and 2016, the total number caught at the border surged to almost a quarter million. The Obama administration claimed that generalized violence and economic depression in Central America was the reason for this influx. However, a 2014 intelligence report illustrated that the previous administration's policies of lax immigration enforcement played the key role in enticing parents, already in the U.S. illegally, to hire coyotes to smuggle their children into the country.

Word apparently spread throughout Central America that, even if apprehended, minors would not only be not removed, they would be turned over to the parents who placed them at risk in the first place by attempting to smuggle them into

72 the U.S.

The Trump administration is making strong efforts to resuscitate immigration enforcement. After only a month in office, the administration reported a 40 percent drop in border apprehensions. While enforcement is clearly having a big impact, in this fiscal year so far, over 31,000 unaccompanied minors have already been apprehended at our southern border. That is five times the number in 2011.

The statutory loopholes exploited by aliens and by statutorily-required disparate treatment of apprehended minors based simply on their countries of nationality cannot be fixed, even by a well-meaning administration, but must be corrected by Congress. Only in this manner can we conclusively end these systemic problems.

Judge John Carter's bill does the job. It sends the urgently-needed message to parents in or from Central America, who are considering smuggling their children into the U.S., that once apprehended, these minors will not be released into our communities. Rather, they will be swiftly and safely returned to their home countries.

The Carter bill modifies the Trafficking Victims

Reauthorization Act of 2008. That legislation created 2

distinct sets of rules regarding unaccompanied minors, one
for minors apprehended from contiguous countries, such as

Mexico, and one for minors from noncontiguous countries.

Minors from contiguous countries can be immediately returned if they consent, have not been trafficked, and do not have a credible fear of persecution. However, minors from other countries must be placed in lengthy removal proceedings before the immigration courts, during which they are usually released into the United States, often to the very parents who attempted to smuggle them into the United States.

Mr. Carter's bill eliminates the conflicting rules and subjects all minors to expeditious return if they have not been trafficked and do not have a credible fear of persecution.

The bill also provides authority for the Secretary of State to negotiate agreements with foreign countries regarding unaccompanied minors, including protections for minors who are returned to their country of nationality. As for those unaccompanied minors who will be awaiting immigration court proceedings, Judge Carter's bill provides for greater transparency and safety.

It requires the Department of Health and Human Services to finally take steps to provide DHS with biographical information regarding the sponsors or family members to whom they are released. With no requirement currently in place, minors have been lost in the system, or worse, delivered into the hands of criminals or child abusers. They are

easily targeted for recruitment by street gangs, and we have witnessed many so-called unaccompanied minors joining vicious, transnational gangs such as MS-13.

The bill also mandates that DHS follow up with the sponsors with whom the minors are placed to verify their immigration status and issue notices for them to appear in immigration court where appropriate, and it ensures that unaccompanied minors get the same number of bites at the apple for asylum as other aliens.

I want to thank Judge Carter for championing such a critical issue and introducing a bill that will curb illegal immigration, disincentivize dangerous smuggling practices, and ultimately protect children. I urge my colleagues to support this bill. We must prevent another mass influx of minors along our southern border and the suffering that inevitably comes along with it.

It is now my pleasure to recognize the ranking member of the Judiciary Committee, the gentleman from Michigan, Mr. Conyers, for his opening statement.

[The prepared statement of Chairman Goodlatte follows:]

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Mr. Conyers. Thank you, Chairman Goodlatte. Members of the committee, the Protection of Children Act, contrary to its name, does nothing to protect children. Instead, it strips crucial protections from unaccompanied children, who are fleeing trafficking and persecution in their home countries. Let me be clear: this legislation will lead to the victimization and endangerment of children at the hands of the United States Government.

First, this legislation would authorize lengthy detention of children in Department of Homeland Security facilities that are not suitable for children at all. Why do I say that? Because it extends the length of time that unaccompanied children can be held in Border Patrol stations from 72 hours up to 30 days. Actually, for unaccompanied children who do not pass the cursory screening performed by Border Patrol agents, the bill establishes no time limit for their detention.

We have long held that children deserve heightened care. This standard should be no different for immigrant children. Incarcerating children for long periods of time in Border Patrol stations and DHS facilities, no less, is not the American way.

Secondly, this legislation would return children to a parent in their home country who has abandoned, abused, or neglected them. It does this by changing a crucial

eligibility requirement for Special Immigrant Juvenile Status. Under the guise of protecting children, this legislation says that, if you are a child who is abused, neglected, or abandoned, the United States Government will return you to your abuser.

Finally, this bill will send children back, who are fleeing persecution and trafficking, back to the terror from which they fled without an opportunity to make their case for protection.

During the summer of 2014, I had the opportunity to hear the stories of immigrant refugee children at a Congressional Progressive Caucus hearing. These children spoke bravely and honorably about their experiences in their home countries, about the journey north, and about what they had experienced in our country. They spoke of being assaulted and having witnessed murders in their home countries, having witnessed murders in their home countries.

The decision to leave their homes was often made because it was the last choice they had when their countries were unable to provide them with safety. While not all immigrant children will qualify for legal relief, do we not have a responsibility to give them a fair opportunity to pursue their claims under our refugee protection laws?

In closing, this legislation strikes me as particularly mean-spirited and short-sighted. Our immigration system is

broken, but instead of working on comprehensive solutions to
meet the needs of American families, businesses, and our
economy, we are considering legislation to target children
for swift deportation. I yield back the balance of my time,
and I thank the chairman.

[The prepared statement of Mr. Conyers follows:]

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Chairman Goodlatte. Thank you, Mr. Conyers. I would now like to recognize the ranking member of the Subcommittee on Immigration and Border Security, the gentlewoman from California, Ms. Lofgren, for her opening statement.

Ms. Lofgren. Mr. Chairman, as Mr. Conyers has mentioned, the Protection of Children Act actually does not protect children. Instead, it will result in increased child sex trafficking, the return of children to violence, the denial of legal counsel, and the prolonged detention of children. I think it is very sad that today we are amending the Wilberforce Act, which was really a triumph of bipartisanship, coming together across ideological divides to say, "We are going to take a stand against slavery and sex trafficking." This bill would weaken that magnificent effort.

To argue that the bill protects children because it discourages them from making the journey to the U.S. misses the point. These kids, many of them, are fleeing from violent and desperate situations, including forced sexual slavery, gang recruitment, and extortion. Some have labeled these children, many of them under 12 years of age, as gang members and violent criminals, but this ignores that these children are escaping the brutality, not embracing it. And as Catholic Bishop Mark Seitz testified before this committee in 2014, proposals like this "is akin to sending

these children back into a burning building they just fled."

We all know the stories of children escaping unspeakable violence to seek refuge, and others who were brutally murdered before having a chance to do so. Many of these children reach us after escaping from human trafficking for sex or labor. Now, the majority has argued that, in some cases, that this violence is no different than the violence of some of our own American cities, and no one disputes that violence in our cities is a problem.

But there are crucial differences. Most importantly is that the violence in Central America is not localized, but instead pervades the entire region. Gangs control every aspect of children's lives, including the police, the government, public transportation, street corners, even schools. The truth is that many of these children simply cannot find safety within their borders. They have no choice but to seek safety outside. And in fact, they are fleeing not only to the United States, but to Mexico, Nicaragua, Belize, and other countries as well.

Under the guise of protection, this bill particularly harms disabled and younger children. The bill removes the provision in the Trafficking Victims Protection

Reauthorization Act that requires a DHS official to determine whether a child is able to make an independent decision to waive her application for admission and thus any

right to seek protection under our laws. Now, this provision was intended to protect, and it was bipartisan, to protect younger children and those with reduced mental capacities.

In practice, CBP officers transfer children under the age of 14 to DHS custody because it is understood that such children lack the capacity to make informed decisions about their own cases, particularly in the presence of enforcement officers. Transfer to Health and Human Service custody allows these younger children or mentally-disabled children to undergo a longer screening process with HHS social workers, as well as the opportunity to have a hearing before an immigration judge.

If this bill were actually intended to protect children, this provision would not be stricken. Instead, the proposal is a short-term solution that would result in rapid deportation of vulnerable, younger, and disabled children. It is really, I think, Orwellian to argue that this could possibly protect children.

Now, it has been argued that there is a loophole in the TVPRA that allows children from noncontiguous countries, now, mainly, from Central America, to be treated better than children from contiguous countries, who are mostly from Mexico, not Canada. The majority argues that children from all countries should be subjected to the same expedited

screening mechanism as Mexican children, but this ignores what we know about expedited screening practices.

At our government's request, the United Nations reviewed our screening practices and concluded that we are returning Mexican children to face trafficking and persecution. The GAO conducted a similar review a year later and also found that the CBP failed to properly screen Mexican children. Given how broken this practice of expedited removal is, it should be ended, not expanded to other children.

H.R. 495 also extends DHS's ability to detain unaccompanied children for up to 30 days. Remarkably, it even authorizes the indefinite detention of those who pass the screening. Now, we all saw heartbreaking photos of children in Border Patrol stations several years ago. Some of us, including me, traveled to the border to personally assess the situation. The Border Patrol agents at the time did their very best in a difficult situation, but we should never force these officers to care for children for such lengthy periods of time. They would be the very first to tell us that a Border Patrol station is no place for a child, and certainly not for 30 days or more. This change in the law makes no sense.

Now, I am always willing to consider commonsense solutions to our broken immigration system, but this bill is

300 not that. This proposal will harm the most vulnerable: 301 unaccompanied children fleeing violence, trafficking, and 302 abuse. It is not good policy, and it is not in line with 303 our American values of freedom and protection. And I yield 304 back. 305 Mr. Conyers. Mr. Chairman? 306 Chairman Goodlatte. For what purpose does the 307 gentleman from Michigan seek recognition? 308 Mr. Conyers. I have an amendment at the desk, sir. 309 Chairman Goodlatte. I am going to recognize myself 310 first --311 Mr. Conyers. All right. 312 Chairman Goodlatte. -- for the purposes of offering an 313 amendment. 314 Well, he can be recognized during the consideration of 315 my amendment. 316 I now recognize myself for the purposes of offering an 317 amendment. The clerk will report the amendment. 318 Ms. Adcock. Amendment to H.R. 495, offered by Mr. 319 Goodlatte of Virginia. Add, at the end of the bill, the 320 following. 321 [The amendment of Chairman Goodlatte follows:] 322 \*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*

Chairman Goodlatte. Without objection, the amendment will be considered as read, and I will recognize myself to explain the amendment.

The Protection of Children Act will improve and streamline the way our government addresses the continued influx of unaccompanied minors at our borders. It will expedite the initiation of removal proceedings in our immigration courts and ensure those minors, who can be, are expeditiously and safely returned.

Without any method to measure its impact, however, it would be impossible for Congress to evaluate the success of such an important piece of legislation. Thanks to Customs and Border Protections recordkeeping, Congress has rapid access to statistics on all aliens apprehended at our borders, including unaccompanied minors. Once an individual is apprehended, however, the recordkeeping becomes significantly less specific.

There are no clear metrics on how many unaccompanied minors fail to appear for their immigration court hearing or how many are granted asylum, either before USCIS or the immigration court. These are crucial pieces of information that presently we only receive anecdotally and without the veracity that hard numbers provide.

This manager's amendment provides a quarterly reporting requirement mandating that the Department of Justice and the

| 348 | Department of Homeland Security keep better records and      |
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| 349 | provide Congress with a long-overdue snapshot of             |
| 350 | unaccompanied minors not immediately returned.               |
| 351 | In keeping these children safe, we must get a better         |
| 352 | sense of the outcome of their cases, exercise our oversight  |
| 353 | authority, and ensure that the system is operating as        |
| 354 | intended. I urge my colleagues to join me in supporting      |
| 355 | this amendment.  |
| 356 | For what purpose does the gentlewoman from California        |
| 357 | seek recognition?  |
| 358 | Ms. Lofgren. I have an amendment to the amendment.           |
| 359 | Chairman Goodlatte. The clerk will report. We need to        |
| 360 | get it.  |
| 361 | Ms. Lofgren. Would the staff hand the amendment to the       |
| 362 | clerk, please?   |
| 363 | Ms. Lofgren. While this is being distributed, maybe I        |
| 364 | can  |
| 365 | Chairman Goodlatte. Let me have the clerk report.            |
| 366 | Ms. Lofgren. All right.                                      |
| 367 | Chairman Goodlatte. She now has it. The clerk will           |
| 368 | report the amendment.  |
| 369 | Ms. Adcock. Amendment to H.R. 495, offered by Ms.            |
| 370 | Lofgren. Strike section 2                                    |
| 371 | Chairman Goodlatte. Without objection, the amendment         |
| 372 | is considered as read, and the gentlewoman is recognized for |

| 373 | 5 minutes on her amendment.                                 |
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| 374 | Ms. Lofgren. First, I think the underlying amendment -      |
| 375 | _   |
| 376 | Chairman Goodlatte. Would the gentlewoman yield?            |
| 377 | Ms. Lofgren. Yes.   |
| 378 | Chairman Goodlatte. My amendment is not a substitute.       |
| 379 | It is a freestanding amendment. So I think we should finish |
| 380 | consideration of that, and then we can consider your        |
| 381 | amendment.  |
| 382 | Ms. Lofgren. Procedurally, my amendment to your             |
| 383 | amendment is  |
| 384 | Chairman Goodlatte. Your amendment does not amend my        |
| 385 | amendment.  |
| 386 | Ms. Lofgren. Well, I think it does. Did they                |
| 387 | distribute the wrong amendment?                             |
| 388 | Chairman Goodlatte. If you have an amendment that           |
| 389 | amends the amendment I just introduced                      |
| 390 | Ms. Lofgren. I do.  |
| 391 | Chairman Goodlatte we should distribute that.               |
| 392 | Ms. Lofgren. Where is the amendment?                        |
| 393 | Chairman Goodlatte. All right. The clerk will report        |
| 394 | the amendment to the amendment offered by the chair.        |
| 395 | Ms. Adcock. Amendment to the amendment offered by Mr.       |
| 396 | Goodlatte to H.R. 495, offered by Ms. Lofgren. Amend the    |
| 397 | amendment as follows.                                       |

| 398 | [The amendment of Ms. Lofgren follows:] |  |
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| 399 | ****** COMMITTEE INSERT *******         |  |
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Chairman Goodlatte. Without objection, the amendment is considered as read, and the gentlewoman is recognized for 5 minutes on her amendment.

Ms. Lofgren. Thank you, Mr. Chairman. The amendment that you have offered, I think, is unlikely to yield very much information because we do not have enough judges to actually adjudicate these matters within a 3-month time period. I mean, we can find that out if you wish, but I think one of the pertinent pieces of information, and why I have offered an amendment to your amendment, is to find out what the implications are for children who are represented by counsel as compared to children who are not represented by counsel. Do the children who are represented by counsel show up more often? Are they granted asylum or other forms of relief? Are they removed instead? For children who are not represented by counsel, what is the impact in those cases?

Now, it is obviously not a scientific study. But if you take, you know, 300 children, who are 12, who have fled from Central America, and who are making claims of asylum, and most of the children who are represented by counsel get relief, and most of the children who are not represented by counsel do not, I think certain conclusions can be reached: that there is a due process problem involved here. And I think that is something that the Judiciary Committee, which

is dedicated to defending the Constitution, including the Due Process Clause, should know.

As a matter of fact, we have had immigration judges defend the practice of 5-year-olds appearing in immigration court and defending themselves, that they would have the opportunity and the capacity to make their claims understood. I personally think that is preposterous, and the immigration judge who asserted that was widely criticized for that assertion. But let's find out, and as I mentioned, I do not think your amendment is likely to reveal much information.

I do not object to the amendment, but I think, if we accept my amendment, we might get some very useful information, Mr. Chairman. And that is why I offer it in a spirit of comity to you. And with that, I would yield back the balance of my time.

Chairman Goodlatte. The chair recognizes himself in opposition to the amendment to the amendment. The William Wilberforce Act provides for and encourages the American Immigration Lawyers Association and others to provide pro bono counsel to children who are unaccompanied minors, and I do not support the taxpayers of the United States paying for counsel for these children. So I think, while this amendment does not provide for that, I think the objective of the amendment is to gather data to make the case for

doing that, and I do not support doing that in and of itself.

Ms. Lofgren. Would the gentleman yield?

Chairman Goodlatte. I would be happy to yield.

Ms. Lofgren. As the chairman has recognized, this amendment does not suggest the provision of counsel to children at taxpayers' expense or at private expense. But we do have a Due Process Clause in the Constitution, and it seems to me getting this information would be a useful thing for us. And I would hope the chairman would reconsider his opposition because there is nothing in here about the provision of counsel.

But we should all be concerned if the due process rights of people in our system are not being respected. And I would hope that the chairman might accept this amendment in the spirit in which it is being offered, which is to improve your amendment, not to oppose your amendment. And I thank the chairman for yielding.

Chairman Goodlatte. Well, reclaiming my time, I would simply say that the information gathered here is not related to whether or not due process is being provided these children, but whether or not they are provided with counsel. And there are plenty of opportunities for people to be provided with counsel, just as it is true for almost any kind of proceeding in any kind of court. And in the nature

475 of these proceedings, we do not provide counsel. I do not 476 think we need to know the information that is requested 477 here. And therefore, I am opposed to the amendment. 478 Mr. Nadler. Mr. Chairman? 479 Chairman Goodlatte. For what purpose does the 480 gentleman from New York seek recognition? 481 Mr. Nadler. Strike the last word. 482 Chairman Goodlatte. The gentleman is recognized for 5 483 minutes. 484 Mr. Nadler. Thank you, Mr. Chairman. Mr. Chairman, I 485 rise in support of Ms. Lofgren's amendment. It is 486 interesting to hear that we support due process, but we have 487 no need, in fact, do not want to know, the impact of counsel 488 or lack of counsel on this kind of proceeding. It seems to 489 me it is essential information. If it turns out, and maybe 490 it does, and maybe it does not; that is what the amendment 491 is designed to ascertain. If it turns out that the outcomes 492 of a proceeding for children are vastly different depending 493 on whether they have counsel or not, then that would 494 certainly indicate a certain result as to due process. 495 If the presence of counsel changes the outcome of a 496 proceeding of this type, that would indicate that due 497 process requires the presence of counsel. If it turns out 498 that the presence of counsel does not really change the 499 mathematics, then that would indicate that due process does

500 not require the presence of counsel.

The wish not to know, I think, is really a fear of what the information might show and a desire to remain in public ignorance, lest we see that unrepresented children have much worse outcomes than represented children, and lest we decide, or lest there be then pressure, intellectual, political, other pressure, to decide that unrepresented children should, in fact, be represented.

Now, we do not have the facts. We have assertions by certain people that there is a great difference and assertions that it does not make a difference by other people. Why not know the facts? How can we assert that due process is served either way, when we do not know?

The chair asserts that due process does not require counsel, and maybe he is right. And maybe he is wrong. Getting to this --

Chairman Goodlatte. Will the gentleman yield?
Mr. Nadler. Yes.

Chairman Goodlatte. The Supreme Court has ruled that taxpayer-funded counsel is not required for due process.

Mr. Nadler. Reclaiming my time, the Supreme Court has ruled that due process, as a legal requirement, does not require this. But as a practical matter, if we were to find out that unrepresented children have vastly different outcomes from represented children, then some people would

say, I would say, I assume Ms. Lofgren would say, others would say, that, as a practical matter, the data indicates that due process is not served. And maybe our judicial understanding of due process is not sufficient, but due process is not served without representation. Now, the data may indicate differently. But we should know the data, and opposition to this amendment is saying we should remain willfully ignorant, lest data show what we do not want to see.

Chairman Goodlatte. Would the gentleman yield?

Mr. Nadler. Sure.

Chairman Goodlatte. Your party was in the majority.

Mr. Conyers was chairman of the committee when the William

Wilberforce Act was adopted. There was no provision made

for this at that time. I am just amazed that you think

that, somehow, something has changed that requires that this

data be gathered or that counsel be provided, as you

suggest, data would suggest that it be provided. I am

opposed to taxpayer-funded counsel for people who are not

lawfully present in the United States.

Mr. Nadler. Let me just answer that. Well, first of all, what my party did or did not do, what was it? Eight years ago, 6 years ago? Whenever. I am not here to defend everything we did or did not do then. Right now --

Chairman Goodlatte. Will the gentleman yield? Nor are

550 we.

Mr. Nadler. Okay. Fine. That is not the question.

We are not debating who did what then, nor should we. We

are trying to figure out how to improve the law, presumably.

In any event, to answer your question, I have not asserted

that due process is not served without counsel. My

suspicion is that it is not. But this amendment is to find

And we should know. We should not legislate in ignorance, and we should not act in ignorance. And that is all this amendment says. Now, the chairman says he is opposed to a provision of taxpayer-funded counsel. Fine. That is his position. But that does not mean we should not know what, in fact, we are dealing with, and how necessary that is or is not, whatever your preconceived notion, pro or con. I yield back.

Ms. Jayapal. Mr. Chairman, would --

out. This amendment is to find out.

Chairman Goodlatte. For what purpose does the gentlewoman from Washington seek recognition?

Ms. Jayapal. I move to strike the last word.

Chairman Goodlatte. The gentlewoman is recognized for 5 minutes.

Ms. Jayapal. Thank you, Mr. Chairman. I wanted to rise in strong support of Ms. Lofgren's amendment to your amendment. And I do so thinking about what exactly it is

that this bill is trying to do. And I am in opposition to the bill itself, the underlying bill itself.

But it seems to me that the bill is asserting that certain things are or are not happening; for example, that children are coming over the border, that they are somehow being released, that they do not show up for their hearings. And I think your amendment, then, is saying, "Let's get the data around who exactly is showing up and whether, you know, the total number of asylum cases and the number of unaccompanied alien children who fail to appear," this is from your amendment, Mr. Chairman, "who fail to appear for any proceeding."

So, it seems to me that if you are going to ask for the data about how many kids are not showing up, then it is relevant, very relevant, and in fact, necessary, that you find out why they are not showing up. I think Mr. Lofgren's amendment is saying, "If you are going to ask for that information, then let's find out exactly why they are not showing up." And, you know, the reality is that we know certain things.

The National Association of Immigration Judges, these are the folks who sit in those courtrooms, say that legal representation is absolutely essential to ensure that children have meaningful access to asylum or other protections. And they say that it also improves the

efficiency of the courts. Now, the reason that they say it improves the efficiency of the courts is because there have been some studies showing that, if somebody has an attorney to navigate these complex procedures, particularly for young children, then they will show up to court. They will know exactly what recourse they have or do not have, and that there will be much less burden on the court.

So, I understand that we are not, at this point, arguing whether or not people should have legal representation that is provided for by the taxpayer. But it is important to know what having that legal representation does or not do, in terms of the consequences. And your amendment is getting at, "What are the consequences?" So, I think it is appropriate that we would then add in the fact that we are asking for the information about how legal representation affects those consequences.

That is something that I think the American people should know, because I think a lot of people out there do not understand that the immigration system is a civil system, that 98 percent of people are pro se; they are unrepresented. They think that this is actually a criminal system and that everyone gets an attorney. That is not the case. You are provided an attorney if you can pay for one. But that does affect the consequences of how people understand the law and whether or not they should show up in

court.

Certainly, in the context of children, it seems like we should understand what the impact is if a child does not have legal representation. And it is about the efficiency of the courts, and it is, fundamentally, about, I think, the information that you are trying to get to, because, if the reality is that we find, for example, incorporating Ms.

Lofgren's amendment, that people are not showing up because they do not have representation, then the solution to that is going to be very different than if that is not the case.

The solution for that is not actually a harsh enforcement-only bill. The solution to that might be some other ways of making sure that, even if taxpayers are not paying for representation, that we do a better job of making sure that they get pro bono representation. There are lots of solutions that do not involve the government paying for representation, which I would not be opposed to, let me make that clear, but I also think that we are trying to get the information that is at the base of, in some ways, what the underlying bill is asserting.

So, I really hope that we incorporate Ms. Lofgren's amendment, because I think it provides very important backup information to the very information that you are seeking. What is the point of knowing that kids do not show up if you do not know why it is that they do not show up? So --

Ms. Lofgren. Would the gentlelady yield?

651 Ms. Jayapal. I would yield.

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in 1996.

652 Ms. Lofgren. I would just thank her for her support. 653 And it is important to get this information from the 654 government. Now, the Lutherans and some other groups did a 655 study. And their report is that, in a 6-month period in 656 2014, 94 percent of the unaccompanied children who were 657 ordered removed did not have an attorney and that over 7,000 658 of the kids who were ordered removed did not show up in 659 court. Now, they indicate that there was an increase in the 660 problems with the Notices to Appear; in fact, the children 661 were not receiving the notice of the hearings. And as you 662 will recall, we repealed the requirement for actual notice

So, it just seems to me, getting this information from a reliable source, the government itself, would inform us, because it costs money if you have to continue cases. As I mentioned, I mean, it is one thing if you are 17. I mean, not that that is acceptable; 17-year-olds are probably not able to defend or make their case. But you were a very young child, 7 or 8 years old, and you are appearing unrepresented, I think that is something we ought to know about. And to say we do not want to know about this, I think, is inexplicable. And I thank the gentlelady for yielding.

675 Ms. Jayapal. I thank you for your comments, and I will 676 yield back and just say, again, that from the National 677 Association of Immigration Judges, they say that children 678 are vulnerable and lack full competency. And therefore, 679 Immigration Court cases must be conducted in a manner 680 different than that of adults. I thank you and yield back, 681 Mr. Chairman. 682 Ms. Jackson Lee. Mr. Chairman? 683 Chairman Goodlatte. The time of the gentlewoman has 684 expired. 685 For what purpose does the gentlewoman from Texas seek 686 recognition? 687 Ms. Jackson Lee. Mr. Chairman, I rise to strike the 688 last word. 689 Chairman Goodlatte. The gentlewoman is recognized for 690 5 minutes. 691 Ms. Jackson Lee. I am not sure whether the offer of 692 the amendment Ms. Lofgren offered to indicate that both of 693 us, a year, or 2, or 3, were at the border in my State, and 694 watched as young children, babies, some in mother's arms, 695 fled the extreme, horrific persecution and violence of the 696 countries of which they were fleeing from. 697 I do not think, if anyone had a chance to see that, 698 that they would oppose an amendment of commonsense that the 699 gentlelady has offered. And I rise with great concern that

this is not an amendment that is accepted, which indicates the number of children who are not represented by counsel are ordered removed. These children fled because they were in fear of their lives. And therefore, this simple addition, I believe, Mr. Chairman, is a worthy one.

But I want to speak to what I think is the larger breach, and that is the broken promise that have been made by several Republican Presidents, from President Reagan in his immigration reform efforts, President Bush, who, for 8 years as a Texan, sought to have this Congress pass comprehensive immigration reform, a broken promise that literally destroys and undermines the goodness of this country.

I just came from a national security briefing, where we were discussing how the unraveling of the greatest

Democracy, because what we stand for is a refuge for those who want to do good. As I have listened to my colleagues, we have not that, but we have the deportation, this morning, of a woman from El Salvador, who has a husband and two children. And even with the pardoning by the Governor of Virginia of a lousy traffic ticket, which generated her deportation; she is now gone. Where is the moral compass that I ask about?

Tragically, we lost seven sailors. One of those were from Texas, who came from Guatemala. I do not know his

status, and I offer my sympathy to those families, but he came from Guatemala. Wanted to serve this Nation.

We are breaching the basic tenets of dignity and humanity and the recognition of what this country is all about. At the same time, we are dealing with this kind of legislation. Mr. Chairman, you know that we have worked together on a number of issues. We have sent a letter to you, Mr. Chairman, that I wish to hand to you at this time, that indicates every day we are going down a perilous route.

And this committee is absent from the discussion. Our colleagues in the Senate, on the Judiciary Committee, have crafted an investigation on obstruction of justice. The way they have done it is a sensible one. They have jurisdiction over the Department of Justice. They have jurisdiction over the FBI. And these allegations deal with the FBI and the Department of Justice. Last month, President Trump took to Twitter to threaten Mr. Comey, cautioning that, "He better hope that there are no tapes of our conversations" before he starts leaking to the press.

That is a direct attack, comment about the Department of Justice. We have expressed, this committee, its unwillingness to debate these questions because investigations into these matters are ongoing. We acknowledge the sensitivity, but there is no bar or prohibition from the Judiciary Committee of the House to

take its rightful responsibilities of oversight, dealing with the Department of Justice and the FBI, and of course, the question of the obstruction of justice.

I beg of my good friends, Republicans and Democrats, that we are adult enough to be able to handle this investigation as the oversight committee. I fear that, although we may have a purpose in what we are doing, which is to quash any investigation here in the House, that we are yielding to a non-courageous journey, and as well, we are allowing detestable actions to go without the House voice. And it is the people's House.

I am extremely concerned, and I believe that courage calls upon us to put aside political concerns and to not allow the seething, if you will, feeling that people have about their government to continue. We cannot cede jurisdiction, Mr. Chairman. We are ceding jurisdiction, not only to other committees in this body, but we are ceding it to the other body.

And I would ask that you have due deliberation between you and Mr. Conyers on moving forward on at least minimally getting our documents that we requested; we have never seen. It looks like a conspiracy against it, and as well to hold these oversight hearings as quickly as possible.

And I thank the gentleman. I want to give this to the chairman. And I yield, Mr. Chairman.

Chairman Goodlatte. The time of the gentlewoman has expired.

For what purpose does the gentleman from Florida seek recognition?

Mr. Deutch. I move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Deutch. Thank you, Mr. Chairman. Mr. Chairman, I support my friend from California's amendment to your amendment, but I wanted to follow-up on what my friend from Texas said, and ask a simple question, which is, when will we have a real conversation on this committee about what is going on in the White House?

Will we, the members of the House Judiciary Committee, take a serious look at the evidence before the American public that the President may have obstructed justice? It is simple.

As chair, this is your job, Mr. Chairman. As members of this committee, this is our job. We do not operate in a vacuum. The White House is only a few blocks away. And while we sit here, the President and his team are working to block the American people's access to real answers. They are closing the doors to the press. They are making them turn off their camera. They refusing to give answers to even basic policy questions. Why? Because they do not want

to be held accountable to their own statements.

The President's newest lawyer refused to be held accountable to his own statements when he first said that, "President Trump is under investigation," and then refused to admit that he had just said it. And the reporters, who are doing the hard work of trying to get even the most basic answers from this White House, are left to Tweet out pictures of their socks in briefings with the White House Press Secretary, when they are prohibited from using their cameras to give the American people a look into this administration.

In this court, Mr. Chairman, the job of holding the government accountable is not limited to the free press.

Let's go back to first principles here. Let's go back to the Constitution. Let's go back to Article I, which establishes the Congress, the people's branch of government. The check on the executive powers of the president. We make the rules on behalf of those people back home who use their vote to send us here.

We make sure that the President and his administration are following the rules that this Congress has set. And this committee has, under its jurisdiction, the responsibility to assure that our system of laws is functioning. We have the responsibility of ensuring that no one man or woman is above the law.

We have the responsibility of verifying the facts that have contributed to the nationwide discussion about the possible obstruction of justice by the President of the United States. The public testimony, sworn under oath, under penalty of perjury, from a public servant who has honorably served this country, hints pretty strongly that the President intimidated him, asked for his loyalty above his honesty, and asked him to let Mike Flynn go because he is a good guy, and to lift the cloud from his administration, and that the President went on national television and said that he fired that same public servant for an investigation into the President's campaign ties to Russia.

The public has been debating the evidence of obstruction of justice. Now, it is up to us whether or not we are going to engage in that same debate and do anything with that evidence, whether the House Judiciary Committee will examine the evidence on behalf of the American people. Every year, we sit up here and exercise oversight over the criminal justice system, including the Department of Justice. And now, here is something that screams out for us to focus that oversight responsibility on. So, I would ask, Mr. Chairman, we had asked, as my friend from Texas pointed out, 16 members of this committee have asked, that we start to ask some tough questions.

| 850 | I would ask that we not let the administration close us     |
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| 851 | out like they are trying to close out the press. Let's give |
| 852 | the American people what they deserve, above all else, from |
| 853 | this committee, the House Judiciary Committee. Let's use    |
| 854 | this committee the way it has always been used throughout   |
| 855 | its history: to provide oversight, to investigate, and to   |
| 856 | seek the truth. I thank the chairman for the time, and I    |
| 857 | yield back.   |
| 858 | Chairman Goodlatte. The question occurs on the              |
| 859 | amendment offered by the gentlewoman from California to the |
| 860 | amendment offered by the chair.                             |
| 861 | All those in favor, respond by saying aye.                  |
| 862 | Those opposed, no.  |
| 863 | In the opinion of the chair, the noes have it.              |
| 864 | Ms. Lofgren. I would like a recorded vote.                  |
| 865 | Chairman Goodlatte. A recorded vote is requested, and       |
| 866 | the clerk will call the roll.                               |
| 867 | Ms. Adcock. Mr. Goodlatte?                                  |
| 868 | Chairman Goodlatte. No.                                     |
| 869 | Ms. Adcock. Mr. Goodlatte votes no.                         |
| 870 | Mr. Sensenbrenner?  |
| 871 | [No response.]  |
| 872 | Mr. Smith?  |
| 873 | Mr. Smith. No.  |
| 874 | Ms. Adcock. Mr. Smith votes no.                             |
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| 875 | Mr. Chabot?                      |
| 876 | [No response.]                   |
| 877 | Mr. Issa?                        |
| 878 | Mr. Issa. No.                    |
| 879 | Ms. Adcock. Mr. Issa votes no.   |
| 880 | Mr. King?                        |
| 881 | Mr. King. No.                    |
| 882 | Ms. Adcock. Mr. King votes no.   |
| 883 | Mr. Franks?                      |
| 884 | [No response.]                   |
| 885 | Mr. Gohmert?                     |
| 886 | [No response.]                   |
| 887 | Mr. Jordan?                      |
| 888 | Mr. Jordan. No.                  |
| 889 | Ms. Adcock. Mr. Jordan votes no. |
| 890 | Mr. Poe?                         |
| 891 | [No response.]                   |
| 892 | Mr. Chaffetz?                    |
| 893 | [No response.]                   |
| 894 | Mr. Marino?                      |
| 895 | Mr. Marino. No.                  |
| 896 | Ms. Adcock. Mr. Marino votes no. |
| 897 | Mr. Gowdy?                       |
| 898 | [No response.]                   |
| 899 | Mr. Labrador?                    |

| 900 | [No response.]                      |
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| 901 | Mr. Farenthold?                     |
| 902 | [No response.]                      |
| 903 | Mr. Collins?                        |
| 904 | [No response.]                      |
| 905 | Mr. DeSantis?                       |
| 906 | [No response.]                      |
| 907 | Mr. Buck?                           |
| 908 | [No response.]                      |
| 909 | Mr. Ratcliffe?                      |
| 910 | Mr. Ratcliffe. No.                  |
| 911 | Ms. Adcock. Mr. Ratcliffe votes no. |
| 912 | Mrs. Roby?                          |
| 913 | [No response.]                      |
| 914 | Mr. Gaetz?                          |
| 915 | Mr. Gaetz. No.                      |
| 916 | Ms. Adcock. Mr. Gaetz votes no.     |
| 917 | Mr. Johnson of Louisiana?           |
| 918 | Mr. Johnson of Louisiana. No.       |
| 919 | Ms. Adcock. Mr. Johnson votes no.   |
| 920 | Mr. Biggs?                          |
| 921 | Mr. Biggs. No.                      |
| 922 | Ms. Adcock. Mr. Biggs votes no.     |
| 923 | Mr. Rutherford?                     |
| 924 | [No response.]                      |

| 925 | Mr. Conyers?                           |
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| 926 | Mr. Conyers. Aye.                      |
| 927 | Ms. Adcock. Mr. Conyers votes aye.     |
| 928 | Mr. Nadler?                            |
| 929 | Mr. Nadler. Aye.                       |
| 930 | Ms. Adcock. Mr. Nadler votes aye.      |
| 931 | Ms. Lofgren?                           |
| 932 | Ms. Lofgren. Aye.                      |
| 933 | Ms. Adcock. Ms. Lofgren votes aye.     |
| 934 | Ms. Jackson Lee?                       |
| 935 | Ms. Jackson Lee. Aye.                  |
| 936 | Ms. Adcock. Ms. Jackson Lee votes aye. |
| 937 | Mr. Cohen?                             |
| 938 | [No response.]                         |
| 939 | Mr. Johnson of Georgia?                |
| 940 | Mr. Johnson of Georgia. Aye.           |
| 941 | Ms. Adcock. Mr. Johnson votes aye.     |
| 942 | Mr. Deutch?                            |
| 943 | Mr. Deutch. Aye.                       |
| 944 | Ms. Adcock. Mr. Deutch votes aye.      |
| 945 | Mr. Gutierrez?                         |
| 946 | Mr. Gutierrez. Yes.                    |
| 947 | Ms. Adcock. Mr. Gutierrez votes yes.   |
| 948 | Ms. Bass?                              |
| 949 | [No response.]                         |

| 050 | Mar Discharge of C                                |
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| 950 | Mr. Richmond?                                     |
| 951 | Mr. Richmond. Yes.                                |
| 952 | Ms. Adcock. Mr. Richmond votes yes.               |
| 953 | Mr. Jeffries?                                     |
| 954 | [No response.]                                    |
| 955 | Mr. Cicilline?                                    |
| 956 | [No response.]                                    |
| 957 | Mr. Swalwell?                                     |
| 958 | [No response.]                                    |
| 959 | Mr. Lieu?   |
| 960 | [No response.]                                    |
| 961 | Mr. Raskin?                                       |
| 962 | Mr. Raskin. Aye.                                  |
| 963 | Ms. Adcock. Mr. Raskin votes aye.                 |
| 964 | Ms. Jayapal?                                      |
| 965 | Ms. Jayapal. Aye.                                 |
| 966 | Ms. Adcock. Ms. Jayapal votes aye.                |
| 967 | Mr. Schneider?                                    |
| 968 | Mr. Schneider. Aye.                               |
| 969 | Ms. Adcock. Mr. Schneider votes aye.              |
| 970 | Chairman Goodlatte. Mr. Rutherford is recognized. |
| 971 | Ms. Adcock. Mr. Rutherford votes no.              |
| 972 | Mr. Lieu. Aye.                                    |
| 973 | Ms. Adcock. Mr. Lieu votes aye.                   |
| 974 | Chairman Goodlatte. The gentleman from Idaho, Mr. |

| 975 | Labrador?   |
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| 976 | Mr. Labrador. No.   |
| 977 | Ms. Adcock. Mr. Labrador votes no.                          |
| 978 | Chairman Goodlatte. The gentleman from Georgia, Mr.         |
| 979 | Collins?  |
| 980 | Mr. Collins. No.  |
| 981 | Ms. Adcock. Mr. Collins votes no.                           |
| 982 | Chairman Goodlatte. The gentleman from Colorado, Mr.        |
| 983 | Buck?   |
| 984 | Mr. Buck. No.   |
| 985 | Ms. Adcock. Mr. Buck votes no.                              |
| 986 | Chairman Goodlatte. The chairman from Arizona, Mr.          |
| 987 | Franks?   |
| 988 | Mr. Franks. No.   |
| 989 | Ms. Adcock. Mr. Franks votes no.                            |
| 990 | Chairman Goodlatte. Has every member voted who wishes       |
| 991 | to vote?  |
| 992 | The clerk will report.                                      |
| 993 | Ms. Adcock. Mr. Chairman, 12 members voted aye; 15          |
| 994 | members voted no.   |
| 995 | Chairman Goodlatte. And the amendment is not agreed         |
| 996 | to. The question now occurs on the amendment offered by the |
| 997 | chair.  |
| 998 | All those in favor, respond by saying aye.                  |
| 999 | Those opposed, no.  |

| 1000 | In the opinion of the chair, the ayes have it, and the |
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| 1001 | amendment is agreed to.                                |
| 1002 | Are there further amendments to H.R. 495?              |
| 1003 | Mr. Conyers. I have an amendment at the desk, sir.     |
| 1004 | Chairman Goodlatte. The clerk will report the          |
| 1005 | amendment offered by the gentleman from Michigan.      |
| 1006 | Ms. Adcock. Amendment to H.R. 495, offered by Mr.      |
| 1007 | Conyers. In section 2A of the bill:                    |
| 1008 | [The amendment of Mr. Conyers follows:]                |
|      |  |
| 1009 | ****** COMMITTEE INSERT ******                         |

Chairman Goodlatte. And without objection, the amendment is considered as read, and the gentleman is recognized for 5 minutes on his amendment.

Mr. Conyers. Mr. Chairman and colleagues, under current law, unaccompanied children from Mexico and Canada receive fewer procedural protections than children from other countries. While children from other countries are transferred to Health and Human Services and placed in removal proceedings, almost all Mexican children are quickly screened before being returned without any real process at all.

Now, the majority says this bill simply eliminates this disparate treatment to treat unaccompanied children the same. They are right that this bill will treat them the same. Children fleeing violence and persecution from Honduras, El Salvador, and Guatemala will now be treated the same as children from Mexico. But the bill would actually treat all children, Mexican and otherwise, far worse than any child is treated today.

The law currently requires the Department of Human Services to evaluate whether a child from Mexico is capable of making an independent decision to forgo possible legal protection under our laws by withdrawing his or her application for admission and simply agreeing to return to the home country.

In practice, this provision ensures greater protection for children who are 13 years old or younger, who are presumed to be incapable of making such an independent decision. It also protects children with reduced intellectual capacities for whatever reason.

This bill eliminates that requirement for all children. I do not understand why the majority believes we should stop evaluating the ability of children to make independent decisions about whether they should pursue relief or give up on the protections our laws allow, particularly when in the custody of enforcement officers. Why is it a good policy decision to strip a very basic protection from younger children and those with intellectual disabilities?

My amendment would preserve this crucial protection.

The amendment would continue to require the Department of

Human Service officers to decide whether a child is

independently able to make a decision that will allow the

child to be transferred to HHS custody, where trained child

welfare professionals would be able to conduct a screening

and provide child-appropriate services.

In a letter on the treatment of unaccompanied children, law professors specializing in child welfare law, explained that our legal system is rooted in the philosophy that, "Children are vulnerable and need to be protected, and that we, as a society, have an obligation to do so."

| 1060 | They explain that this protection is even more crucial       |
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| 1061 | when children, arriving at our border, present signs of past |
| 1062 | trauma, violence, or abuse.                                  |
| 1063 | I ask unanimous consent to enter that letter into the        |
| 1064 | record.  |
| 1065 | Chairman Goodlatte. Without objection, the letter will       |
| 1066 | be made a part of the record.                                |
| 1067 | [The information follows:]                                   |
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| 1068 | ****** COMMITTEE INSERT ******                               |
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Mr. Conyers. Thank you. We have all heard many of the terrible stories of Central American youth fleeing violence and arriving at our southwest border. And I hope that we can all agree that we should not remove those provisions that protect the most vulnerable within this group. I plead with and urge my colleagues to support my amendment. I thank the chairman, and I yield back any balance of the time remaining.

Chairman Goodlatte. The chair recognizes himself in opposition to the amendment. This amendment goes in exactly the wrong direction of what was intended by Judge Carter, who represents a district in the State of Texas, a border State that has experienced much of the difficulty that has arisen, backed that unaccompanied minors have increased by 945 percent at its apex in the past few years. In fact, the survey of those minors indicates that they come here because they understood and believed that there was a change in law or policy that will allow them to stay, and in point of fact, the Carter bill provides for protection for those minors who have expressed fear or are victims of trafficking. So, minors who are apprehended at the border should be returned expeditiously and safely to their home countries so long as they do not have a credible fear of persecution and have not been trafficked. This is the only way dissuade minors from making the perilous journey to the

1094 United States.

It should not be up to the minor to decide whether to accept being returned safely and expeditiously. Expeditious and safe return should be a matter of policy, so long as they do not have a credible fear of persecution and have not been trafficked. Therefore, it is irrelevant whether the minor can make an independent decision to accept return to their home country. We must send the message that minors will be returned. I urge my colleagues to oppose the amendment.

Mr. Issa. Would the gentleman yield?

Chairman Goodlatte. I would be happy to yield.

Mr. Issa. Thank you. I appreciate your comments. I think they are right on. I would hope that all of us would recognize that each time we try to say we will not do something, such as this amendment, what we are really saying is we do not trust Mexico. We do not trust Guatemala. We do not trust Honduras.

Do they care less about their children? Do they love theirs less? And yet, we make that assumption that only child custody-type decisions made in America are right for a child coming from Honduras. Why would we think that we have that right to make the decision rather than the government? Is it that we think those governments are somehow unfair on human rights? I know of none that have been adjudicated,

1119 and I thank the chairman for yielding. 1120 Mr. Nadler. Mr. Chairman? Ms. Jackson Lee. Does the chairman yield? 1121 1122 Mr. Nadler. Mr. Chairman? 1123 Chairman Goodlatte. I would be happy to yield to the 1124 gentlewoman from Texas. Ms. Jackson Lee. Mr. Chairman, I am from Texas. I 1125 1126 know Judge Carter, a great deal of respect, but that was at 1127 least 3 years ago when it was peaking. Those numbers are drastically much lower, first of all, and I think we can 1128 1129 document that. 1130 Secondarily, to my good friend from California: No, you 1131 are not informed, if I might say so, with great respect. 1132 Those countries do not have the capacity. Those countries 1133 are enormously poor. Honduras has been known to have the 1134 highest murder rate almost in the world, and they are 1135 extremely vulnerable. I would venture to say that they have 1136 no children's protective service, period. And as well, they 1137 do not have an infrastructure that can protect those 1138 children while they watch bloody gang wars in the streets. 1139 So, the idea of Mr. Conyers' amendment is most timely and 1140 appropriate. 1141 And I think the question is not what Honduras, 1142 Guatemala, El Salvador will do. We wish them well. 1143 what the morality of this country will cause it to do.

is the standard by which we are operating in this room, no the standard of Guatemala and El Salvador; and again, I wish them well. Travel the streets of Honduras and tell me whether or not you think it is suitable for a child of the age Mr. Conyers is talking about. So, I support the gentleman --

Chairman Goodlatte. But reclaiming my time -Ms. Jackson Lee. -- but Mr. Chairman, I just want to
explain that those numbers are down. Thank you for
yielding.

Chairman Goodlatte. I understand, but I want to point out to you the numbers are still dramatically higher comparable to at the apex. For example, in 2011, a little over 6,000 unaccompanied minors presented themselves and were apprehended at our border. This year, this fiscal year, which began last October 1st, we are already at 31,000 people. That is five times the number, and we still have a few months to go before we reach the end of this year. So, this problem has perhaps abated a little from its apex, but it is still multiple times greater than it was before this border surge began.

I would also suggest to the gentlewoman that it is not safe, we do not have statistics on how unsafe it is, but it is not safe for a child of any age to travel, accompanied by human smugglers or not, from a Central American country all

the way up through Mexico, across our border illegally, and into the United States and perhaps arriving at some of our cities in the United States which have very high murder rates and rates of violence as well. So, I just simply do not agree that the judge's approach here, of safely returning these children to their home countries which are the responsibility of the governments of those countries, is not a good idea; it is a good idea. We should support this bill.

1178 Mr. Nadler. Mr. Chairman?

1179 Chairman Goodlatte. For what purpose does the 1180 gentleman from New York seek recognition?

Mr. Nadler. Strike the last word.

1182 Chairman Goodlatte. The gentleman is recognized for 5
1183 minutes.

Mr. Nadler. Mr. Chairman, I think it was you who asked a few minutes ago, "Do we trust the governments of Honduras and Guatemala and so forth?" The answer is no, we do not trust those governments. No one who reads the newspapers can trust those governments; it is not their intent, but as was said by the gentlelady from Texas, their capacity.

And yes, whatever the numbers may be, we do not want unaccompanied kids traveling through this country. But we must recognize the desperation that makes them do so. No parents send their kids unaccompanied to another country

unless they are desperate. We saw Jewish parents in Germany in the 1930s send kids unaccompanied on Kindertransports. They did not do that because they thought that England was a nice place or the United States was a great place. They did that because they were desperate for the lives of their children, and they were right.

When these kids are coming here, somebody was desperate. Their parents were desperate for the safety and wellbeing of the kids. Now, the question is, "Should we look at the situation for each kid?" That is all Mr.

Conyers wants us to do. It is all we want to do, and say, "Look at the situation. Do not assume the situation." Do not assume a) that the situation is safe when we know perfectly well that most of the time it is not. Do not assume that a 10-year-old can represent himself and convince a judge that he has a credible fear of persecution, as if he knows what that even is. Do not assume a 3-year-old can do that.

Take a look individually and make a determination whether we want to send these kids back to be murdered. That is what we are really talking about. Are we moral? That is what we are really talking about. This bill is immoral because it will subject many children to death, and calling the Children's Safety Act inverts it exactly. So, I support Mr. Conyers' amendment.

And now, since I have some time, I also want to support the gentlelady from Texas in her comments that this committee is shirking its responsibility by not doing oversight of the Justice Department in the question of possible obstruction of justice. Now, we have jurisdiction over the FBI, not the House Intelligence Committee. We have jurisdiction over the Department of Justice, not the House Intelligence Committee. This is clearly a subject of intense public interest, and not just public interest, but of intense necessity to look into. The fact that there is a special prosecutor who may or may not be looking into this is not relevant. It does not take away our responsibility to do oversight when serious allegations have been made.

Now, we know the Senate Judiciary Committee, which has a similar jurisdiction to ours, is apparently going to be looking in to this. I understand -- well, maybe I do not understand the reluctance to look in to this, and I certainly do not understand why we would permit or even invite another committee to invade our own committee's jurisdiction, which is what is being suggested by some people in the House Intelligence Committee at the moment. It is our responsibility to the people of the United States to exercise our oversight jurisdiction, and the fact that there is a special prosecutor who may or may not be looking in to this is irrelevant because we have oversight

responsibility. A special prosecutor looks for crimes.

Our responsibility is not to look for crimes, it is to do oversight over the proper conduct of affairs by the Department of Justice, by the FBI, and by other agencies subject to our jurisdiction. That is our duty, and not to look in to this, not to hold hearings, is shirking our duty, completely shirking our duty. So, I urge that we reexamine this question and not shirk our duty.

In coming back to the bill, the bill ought to be defeated and the amendment certainly ought to be adopted because we do not want -- I hope -- we do not want to endanger children's lives and we do not trust the capacity -- we know better than to trust the capacity -- of countries ridden by gangs and murder and everything that these kids are fleeing, that these desperate parents are sending their kids to flee. We know they cannot handle it and to assert they can is contrary to all the evidence and all the knowledge, and is complicity in the deaths of kids we would send back. I yield back.

Mr. Jordan. Mr. Chairman?

Chairman Goodlatte. For what purpose does the gentleman from Ohio seek recognition? The gentleman is recognized for 5 minutes.

1267 Mr. Jordan. Thank you, Mr. Chairman. I heard a couple 1268 speakers from the other side now talk about the American

people deserve answers. The previous speaker, a gentleman from New York, talked about we need to have hearings. Let me say this: I am for hearings if we actually bring in the right people. We learned 2 weeks ago that James Comey misled the American people at the direction of the Attorney General. The Justice Department misleading Americans, that should not happen, and should the Judiciary Committee look in to that? Of course we should.

Loretta Lynch told James Comey to portray the investigation as a matter when in fact it was an investigation; and he did it willfully, he did it intentionally, he did it at the direction of the Attorney General. That should not happen in the United States.

This year, Mr. Comey furthered the perception that President Trump was under investigation when in fact he was not and had been told three times by Mr. Comey he was not under investigation. But he allows that perception to exist.

So, if we are going to have these hearings that the other side wants, we have got to have the right people in here answering those kind of questions, why they did that. Then Mr. Comey orchestrates a leak through a friend to the New York Times with his stated goal of creating momentum for a special counsel, and not just any special counsel, but his good friend, his mentor, Bob Mueller. Right?

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So, if we are going to have hearings, let's talk about those things. Should the former FBI Director be giving agency information, agency memos, to the New York Times? do not think so. A few years ago, Mr. Chairman, this committee called for a special counsel in the IRS investigation. The Justice Department said, "No." Justice Department said, "No, we cannot do that," even though the lead agent on the case was a max-out contributor to the President's campaign, they said, "No, no we cannot do that, " even though people's fundamental liberties, First Amendment liberties, were attacked by the agency with the power that the Internal Revenue Service has, they said, Several people last year called for a special counsel in the Clinton email investigations, the Justice Department said, "No." But when it involves someone in the Justice Department, when it involves James Comey's reputation, oh, we have got to have a special counsel. So, if we are going to have hearings, like the other side suggests, let's ask the right questions. Let's get Mr. Comey in here and ask him some questions that the American people deserve answers to, like my colleague from Florida mentioned earlier. Ms. Jackson Lee. Would the gentleman yield? Mr. Jordan. With that, I yield back. I would be happy, well --

| Chairman Goodlatte. Would the gentleman yield to the         |
|--|
| Chair?   |
| Mr. Jordan. I yield to the chair, sure.                      |
| Chairman Goodlatte. I thank the gentleman for                |
| yielding, and I appreciate, very much, his comments. I want  |
| to respond briefly to the remarks made by the gentleman from |
| New York about the issue that is before us and subjecting    |
| these children to unsafe circumstances because the mere fact |
| that they travel all the way across Mexico, often in the     |
| hands of people who are not only engaged in human smuggling  |
| but also drug trafficking and weapons trafficking and other  |
| things, would indicate that we should be doing everything we |
| can to discourage them from ever undertaking that journey.   |
| But the idea that somehow these countries are less safe      |
| places than places in the United States is not necessarily   |
| true either. El Salvador has a very high murder rate:        |
| 93.09; Guatemala, 70.66; Honduras, 36.03; Venezuela, 47.04;  |
| Trinidad, 43.38. But in the United States, the city of St.   |
| Louis, 59.0; the city of Detroit, 43.0. The city of          |
| Chicago's murder rate has spiked up. I do not have the most  |
| recent number for that, but it is said to be perhaps the     |
| highest in the United States now.                            |
| So, the argument that somehow these children are coming      |
| here because of murder rates in their own countries where    |
| their parents were illegally present in the United States    |
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1344 are sponsoring human smugglers to bring them all the way 1345 across Central America and Mexico to enter the United States 1346 is simply not true, and they are far better off if they are 1347 discouraged from making that journey to come to the United 1348 States and their parents are encouraged to go home and take 1349 care of their children where they are supposed to be. 1350 So, I very strongly disagree with the gentleman from 1351 New York, and I urge my colleagues to oppose the amendment 1352 offered by the gentleman from Michigan. 1353 Mr. Conyers. Mr. Chairman? 1354 Chairman Goodlatte. For what purpose does the 1355 gentlewoman from California seek recognition? 1356 Ms. Lofgren. Mr. Chairman, I would like to speak in 1357 favor of Mr. Conyers amendment. Chairman Goodlatte. The gentlewoman is recognized for 1358 1359 5 minutes. 1360 Ms. Lofgren. There has been a lot of discussion, but I want to talk about the Wilberforce Act and why we came 1361 1362 together across party lines to enact that. A lot of it was 1363 about sex trafficking of people, and especially children. 1364 And I will give you an example of what this bill would do 1365 and why Mr. Conyers' amendment fixes it. 1366 For children from contiguous countries, there is 1367 expedited removal, and the exception is for very young 1368 children or even non-children, people who are mentally

disabled, who cannot really make a decision or they are not capable, that there is going to be a secondary review of their situation. At the request of the United States, the U.N. took a look at how the border patrol interviews children, and then the GAO, at our request, followed up with that same inquiry, and what they found is not encouraging. They found that we are turning children away who have been sex trafficked.

That is what is happening, and the prevention of that is to take -- well, we actually should expand this -- but certainly, you do not want to just summarily turn vulnerable children who have been trafficked away. And this is primarily children from Mexico. I have a great deal of sympathy for little kids who have come thousands of miles, but the population we are talking about here that the bill would specifically target are children who have been sex trafficked from Mexico. If Mr. Conyers' amendment is not approved, we will be sending these trafficking victims back to their pimps to be further trafficked. I do not think that is what we want to do.

You know, we have a situation here where all the Republicans vote one way, all the Democrats vote another; that is not a smart way to approach this, and it is not the way we used to approach this. We used to say, and we were led by the religious community, that "No, we are going to

take a stand across party lines against trafficking," and now we are not doing that. It is a huge disappointment to me that we have come off that bipartisan effort.

I think a step forward would be to approve Mr. Conyers' amendment, and I would like also to ask unanimous consent to put in to the record the report from the U.N. that was done at our request, and the report from the Government Accountability Office, also at our request, on how the current procedure, absent the removal the HHS is working at the border. It is not an encouraging situation, and I would further like to ask, Mr. Chairman, unanimous consent to put into the record the following statements: the Friends Committee on National Legislation, the Statement on World Services, the Hebrew Immigration group, the Immigrant Legal Resources Center, the Refugee Counsel, the Juvenile Law Center, the Tahirih Justice Center, the American Immigration Lawyers Association, the Center for Migration Studies, and the U.S. Conference of Catholic Bishops Committee.

And I will just note that when you think back to what we did a number of years ago on the Wilberforce Act, and the fact that the Friends Committee and Church World Services and the Catholic bishops are saying, "Please do not do this," we ought to stop. And you know, actually, it would be great if we could adjourn and have a discussion with each other about why this approach -- I have a great deal of

respect for Judge Carter, I like him personally, we work
together a lot -- but I think his effort, this bill, is
mistaken. And if we could have a collaborative approach as
we did during the Wilberforce Act, it would be much likelier
to yield a result that protects victims of child sex
trafficking, which this bill does not. You know, I would
hope we could support Mr. Conyers amendment -- but it would
be even better if we could adjourn to a discussion about
what we are doing here that is not just along party lines.
And with that, Mr. Chairman, I would yield back with my
unanimous consent request on these documents.

Chairman Goodlatte. Without objection the documents
submitted will be made a part of the record.

[The information follows:]

| 1434 | Chairman Goodlatte. For what purpose does the                |
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| 1435 | gentleman from Georgia seek recognition?                     |
| 1436 | Mr. Johnson of Georgia. I move to strike the last            |
| 1437 | word.  |
| 1438 | Chairman Goodlatte. The gentleman is recognized for 5        |
| 1439 | minutes.   |
| 1440 | Mr. Johnson of Georgia. I yield to the gentlelady from       |
| 1441 | Texas.   |
| 1442 | Ms. Jackson Lee. I thank the gentleman very much. I          |
| 1443 | want to build on the spirit of Congresswoman Lofgren, but I  |
| 1444 | want to give a historical perspective, and I made the        |
| 1445 | comment that I, too, respect Judge Carter and know the       |
| 1446 | conditions in Texas.   |
| 1447 | But I would take issue with the comparisons of crime         |
| 1448 | rates in our American cities; yes, that is the case, but the |
| 1449 | point that I made about the countries cited, and the         |
| 1450 | gentleman from California was citing them as some beacons of |
| 1451 | opportunity, is that it does not compare with respect to the |
| 1452 | infrastructure that we have in the United States that we     |
| 1453 | attempt to continue to improve that is protecting children.  |
| 1454 | So, we know that we have had violence. We have had           |
| 1455 | children who have been the victims of violence in the United |
| 1456 | States. There is no doubt. But we have a circumstance in     |
| 1457 | the countries from upon which they are fleeing where the     |
| 1458 | entire country is caught up in the level of violence and     |
|      |  |

there is no space of peace or opportunity to protect the children. So, it is not an unusual phenomenon. We may not be familiar with it as the most developed Nation in the world, the leading democracy, the country that is the leader of the world, as we have been at least in recent years. That is a distinctive difference.

And then if I can take you down the historical pathway, if you read any of the historical essays and books on immigration in the United States, as people migrated from Europe, it was not uncommon in the 18th and 19th century that children traveled alone on ships across the ocean to flee persecution or starvation, or their families may have thought that this was a better route, this beacon of light, this shining city on the hill.

They came here and many people in this Congress may be, in fact, descendants of those children. Now we have coming from a different region where the children of a different ethnic background, racial background; and I do not think we can make the distinction to not protect these children, as the historical essays will dictate that children were funneled to a different area and tested and determined what their health condition was. Maybe there were relatives waiting to pick them up on shore. But I really think that that is a problem in the comparisons.

Finally, let me accept -- I knew that the gentleman

from Ohio had intended to yield to me, so I thank him for his intentions, but I am certainly both challenged and willing to accept his offer. There is no reason why Director Comey cannot be in front of us, or the acting FBI Director, or General Sessions, and those questions can be raised. There is no bar to the questioning that would come. What happened previously, determinations were made and I am sure that the gentleman had his say in the last session when he was dealing with other leaders of the DOJ. Well, we need to have our say, if you will, but I am not going to -- and would not think that this committee would bar anyone from asking questions.

What we are here to do is get the facts and engage in oversight, and I think maintain and develop and create a system of integrity that seems to be unraveling at the edges. One person after another is attacking the other person in the administration of who said what and who is agreeing with what and what confusion is occurring, what is the level of the Russian collusion and who impacted the elections. All of those potentially are issues that can be raised as they impact and deal with the Department of Justice.

So, I am not in any way intimidated by the questions that the gentleman has offered. Let's get at it in the professional way in which we need to do so, and that is that

| 1509 | the witnesses come and the members of this committee engage  |
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| 1510 | in the appropriate oversight that I think is our duty and    |
| 1511 | obligation as members of this august committee that holds in |
| 1512 | the highest responsibility as the protectors of the          |
| 1513 | Constitution and as well in making sure that the Rule of Law |
| 1514 | is followed. It is obviously not being followed, and it      |
| 1515 | certainly is our obligation to ensure that it is.            |
| 1516 | Mr. Conyers. Would the gentlelady                            |
| 1517 | Ms. Jackson Lee. I would be happy to yield to the            |
| 1518 | gentleman.   |
| 1519 | Mr. Conyers. I want to thank her for                         |
| 1520 | Chairman Goodlatte. Time is controlled by the                |
| 1521 | gentleman from Georgia. He can yield to                      |
| 1522 | Mr. Conyers. Oh, yes. The gentleman yields?                  |
| 1523 | Mr. Johnson of Georgia. Yes, sir.                            |
| 1524 | Mr. Conyers. Thank you very much. I wanted to                |
| 1525 | congratulate her on the very appropriate way that the        |
| 1526 | Judiciary Committee of the House of Representatives might be |
| 1527 | able to move under that kind of a plan. I congratulate you   |
| 1528 | and thank you.   |
| 1529 | Ms. Jackson Lee. I yield back to the gentleman and I         |
| 1530 | thank the gentleman from Georgia.                            |
| 1531 | Mr. Johnson of Georgia. And with that, I yield back.         |
| 1532 | Chairman Goodlatte. For what purpose does the                |
| 1533 | gentleman from Louisiana seek recognition?                   |

Mr. Richmond. Mr. Chairman, I move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Richmond. And I will say what I am going to say because I thought that Congresswoman Lofgren had a great substantive suggestion of backing up, finding if there were middle ground, because we do not want to send victims of human trafficking back to the traffickers. And I thought that she made that suggestion in good will, and I do not want my frustration or anything to hamper her genuine and sincere effort to find middle ground.

But as chair of the CBC, I still find some obligation to voice concern or hurt by your comparison, just as I did with the President of the United States when he compared many of our urban cities to Baghdad. Your comparison of urban cities to Guatemala and other areas with almost twice the murder rate is hurtful, and I would just ask that you think of it in this way: In those communities, there are a lot of mothers waking up every day to make sure that their kid, who is doing the right thing, is protected. In those communities, there are a bunch of kids like me when I was young, who were catching hell from the thugs but also scared of the police, a whole bunch of parents who are trying to do right by their kids and provide them with opportunity, who

may be listening to this hearing today because their parents want to educate them on the civil process or civics or U.S. Government or how it works. And we just had a moment where we decided that we would tone down what we say and how we say it.

I can only speak for me, and I think we are all a product of our life experiences, but I am from New Orleans that has a high murder rate unfortunately, and it is all caused by drugs and lack of economic opportunity, similar to the other cities, similar to the other countries. But for someone who has fought my entire life not to go down that round, to get compared to Guatemala is hurtful. And I just think that if we are going to be the leaders of this country and we are going to set the tone, we have to be very careful about the comparison.

And I am not saying that you want the kids listening to feel any inferior because I do not believe that is who you are, but I do think that words have meanings and sometimes they hurt. And I would just caution us about how quickly we can make those comparisons when they are not our communities, and I would just remind you I live there and I have a 3-year-old son who lives in what would be one of those communities; and I just think that it sends a message to the people who live in those communities that they are no better than the people in Guatemala or that their

circumstances are the same, and I think that is unfortunate. I am not going to ask you to do anything -- you are the chairman, you do whatever you want to do -- but I think that when people use words that hurt it is oftentimes good to acknowledge that that was not the sentiment, or acknowledge that it was a mistake, or just say I am sorry. I do not know, but I am just telling you that I thought that we were working to get to a better place in this body, and I just do not feel it right now. With that, I yield back.

Chairman Goodlatte. Who seeks recognition? For what purpose does the gentleman from Illinois seek recognition?

Mr. Gutierrez. I move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Gutierrez. I just want to follow up on my colleague's comments from New Orleans, Mr. Richmond. And to me, this is simply a continuation of what we heard.

Mexicans are murderers, rapists, drug dealers. There might be a few good ones, but for the most part, that is who they are.

And that is kind of my life experience in the United States of America. I am a little older than a lot of members of this committee, so I was born in 1953, when separate but equal was the law of the land. Now I lived in the North, not in the South. They did not have a sign that

said "Negroes drink here" and "Whites drink there." But I knew which swimming pools not to go to. I knew which schools I was not going to be enrolled in, in the city of Chicago. I knew what parks not to play baseball in.

And so, sorry, but it is part of a continuation of using race and, at the same time, criminalization of a community, to combine to create fear and to create a politicization which you benefit from. That is not new in America. I have been living that experience all of my life, and I was born and raised in Chicago, Illinois, which, by the way, Martin Luther King said, when he came to my city in 1967, he said he never saw such hate in people's eyes anywhere in the South when he came to visit my city.

So segregation and the use of it and the use of racism is pretty old. So know we are dealing with children, children under the age of 14. I do not know. I have a grandson that is 14. He is a child. He thinks about soccer; he thinks about playing his Xbox; he thinks about what 14-year old kids think about: the latest hip-hop song that he, you know, compares to some reggaeton music because he combines them all together, because he is 14 years old.

I was into the Beatles, right, when I was 14 years old. That is what kids are about. And you are asking kids to make decisions about life and death circumstances, and take away protections about kids, at that very tender age.

But they are kids from Central America. They are from Honduras. And remember that, when you say, in America, Mexicans are murderers, rapists and drug dealers, here is what America understands: Latinos are murderers, drug dealers, because, I have got to tell you, you have got to be quite an expert to be able to tell the difference between a Dominican, a Puerto Rican, a Colombian, a Mexican, a Salvadorian, or by the same rate, an African American that comes from Jamaica or Africa or from the South. I would not venture to tell the difference if I just saw them or their country of origin. Or someone that is white, whether they came from, I do not know, Ukraine or Poland or Ireland; I would probably have a hard time. So I understand.

So people understand that. And that, sadly, is part of what we are confronting here today because we are going to be able to take away the protections for children that come from these countries fleeing not just abject poverty, because that would be one thing; abject poverty would be one thing because, you see, they could get a job, and they could maybe not have everything nutritional that they need. But that is not really what the case is.

It is a case of whether they are going to live or die, not whether they are going to have a job or not there that pays better here. And that is really what we are going to take the protection away from, those kids because remember,

the majority of refugees are what? Children. I know that you tend to look at the news, and they will talk to you, "Oh, those jihadists are coming; those hardline, they are coming." And they will show you the ami quince (?), and the gangbangers are coming.

But really, they are kids. They are kids coming, fleeing. And that is what we are having here today. So I understand this conversation in that context, that we are going to continue to have this conversation in that context, because unfortunately, that is the context in which I have learned. My friend, Mr. Jeffery, he is from New York, so he knows a little bit about the history of the Puerto Rican community.

My mom and dad came to this country because they were poor, because they had a bad education. And in 1952, they came, and they came to New York, Mr. Jeffrey's city. And they did not have a banner that says, "Oh, what a good idea that all you hundreds of thousands of Puerto Ricans just showed up." They came as citizens of the United States. You know what they said about my mom and dad? They were murderers; they were criminals, that they wanted to be on welfare. Oh, and that they were bringing tropical diseases from the island of Puerto Rico.

And all the elected officials in New York tried to stop people like my mom and dad from coming. Now, they were

citizens. What did they have in common with the people today? The color of their skin, and the language that they speak, and the origin of the world that they come from. And I think that is unfortunate that history has to continue to repeat itself. But maybe there was not anybody to stand up for my mom and dad. But I am going to stand up for people who are just like my mom and dad today.

Ms. Jayapal. Mr. Chairman.

Chairman Goodlatte. For what purpose does the gentlewoman from Washington seek recognition?

1694 Ms. Jayapal. Move to strike the last word.

Chairman Goodlatte. The gentlewoman was recognized.

Ms. Jayapal. Thank you, Mr. Chairman. I wanted to rise in strong support for the Conyers amendment, and go back to something that Ms. Lofgren was talking about in terms of the root causes of why kids and people are coming across the border, and specifically wanted to talk about sexual and gender-based violence in these countries, because I think that we really have to focus on what the situation is and why kids are coming across the border. And I would like to ask unanimous consent, Mr. Chairman, to introduce into the record the Kids in Need of Defense report, called "Neither Security nor Justice."

Chairman Goodlatte. Without objection, it will be made a part of the record.

| 1709 | [The information follows:]     |
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| 1710 | ****** COMMITTEE INSERT ****** |
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Ms. Jayapal. Thank you, Mr. Chairman. And I quote from this report about the lack of protection and services for victims of gang-related sexual violence and gender-based violence. And this is from a police officer in El Salvador; he says, "There are no viable options in this country for victims of gang violence. If you report, the gang will come after you, and the State cannot protect you. Even if the gang member goes to jail, there is a network in place to harm you."

Mr. Chairman, in Central America, the Northern Triangle countries are among the top five countries in the world with the worst female homicide rates. If you go to Honduras, from 2005 to 2012, murders of Honduran women and girls increased 346 percent. In El Salvador, the Center for Gender and Refugee Studies found that El Salvador had the highest rate of femicide, or gender-motivated killing of women, in the world.

In 2012 alone, groups reported that 731 Guatemalan women and girls were murdered, and only 2 percent of those murdered were investigated. Violence against women rose 17 percent in 2013. In El Salvador, there were organized armed criminal actors targeting women and girls, using rape as an intimidation tactic in communities. And from 2010 to 2012, an average of 461 rapes per year, Mr. Chairman, 461 rapes per year reported.

I think this is really important, because we are talking about why kids are coming across the border. Why do parents send their children, unaccompanied, through the dangers that you rightly pointed out of getting to the United States? Because there are no other options. It is not because they are just sending kids over for the heck of it, because the United States is a great country; of course we are a great country.

But you do not send your kids through that kind of trauma, separation, and danger unless there is a real need. And the specific angle of sexual and gender-based violence has to be considered in this context. And Mr. Conyers' amendment, I think, gets at that, and assures that we are looking at these situations, assessing them, and really making a determination that should be made in order to provide for due process, but more importantly, in order to preserve the tradition that this country has of being a place of refuge and a place of protection for people who are seeking that kind of asylum.

So I hope, Mr. Chairman, that we will accept Mr. Conyers' amendment, and that we continue to think about and articulate not some false facts about why people are coming here, and what would cause a mom to send her kid here, or what would cause a child to decide to come here on their own, but in fact look at the circumstances in these

| 1761 | countries.   |
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| 1762 | And I also just wanted to say thank you to my colleague      |
| 1763 | from Louisiana for an incredibly articulate, personal        |
| 1764 | perspective about the problems with comparing what is        |
| 1765 | happening in our cities to what is happening in these        |
| 1766 | countries. I just think that comparison is harmful; it is    |
| 1767 | detrimental; and I think it is actually not accurate at all. |
| 1768 | So thank you, Mr. Chairman, and I yield back.                |
| 1769 | Chairman Goodlatte. The question occurs on the               |
| 1770 | amendment offered by the gentleman from Michigan.            |
| 1771 | All those in favor, respond by saying "Aye."                 |
| 1772 | Those opposed, no.   |
| 1773 | In the opinion of the chair, the noes have it.               |
| 1774 | Mr. Conyers. A record vote is requested.                     |
| 1775 | Chairman Goodlatte. A recorded vote is requested, and        |
| 1776 | the clerk will call the roll.                                |
| 1777 | Ms. Adcock. Mr. Goodlatte?                                   |
| 1778 | Chairman Goodlatte. No.                                      |
| 1779 | Ms. Adcock. Mr. Goodlatte votes no.                          |
| 1780 | Mr. Sensenbrenner?   |
| 1781 | [No response.]   |
| 1782 | Mr. Smith?   |
| 1783 | Mr. Smith. No.   |
| 1784 | Ms. Adcock. Mr. Smith votes no.                              |
| 1785 | Mr. Chabot?  |

| 1786 | [No response.]                     |
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| 1787 | Mr. Issa?                          |
| 1788 | Mr. Issa. No.                      |
| 1789 | Ms. Adcock. Mr. Issa votes no.     |
| 1790 | Mr. King?                          |
| 1791 | [No response.]                     |
| 1792 | Mr. Franks?                        |
| 1793 | [No response.]                     |
| 1794 | Mr. Gohmert?                       |
| 1795 | [No response.]                     |
| 1796 | Mr. Jordan?                        |
| 1797 | [No response.]                     |
| 1798 | Mr. Poe?                           |
| 1799 | [No response.]                     |
| 1800 | Mr. Chaffetz?                      |
| 1801 | [No response.]                     |
| 1802 | Mr. Marino?                        |
| 1803 | Mr. Marino. No.                    |
| 1804 | Ms. Adcock. Mr. Marino votes no.   |
| 1805 | Mr. Gowdy?                         |
| 1806 | [No response.]                     |
| 1807 | Mr. Labrador?                      |
| 1808 | Mr. Labrador. No.                  |
| 1809 | Ms. Adcock. Mr. Labrador votes no. |
| 1810 | Mr. Farenthold?                    |

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| 1811 | [No response.]                       |
| 1812 | Mr. Collins?                         |
| 1813 | [No response.]                       |
| 1814 | Mr. DeSantis?                        |
| 1815 | Mr. DeSantis. No.                    |
| 1816 | Ms. Adcock. Mr. DeSantis votes no.   |
| 1817 | Mr. Buck?                            |
| 1818 | Mr. Buck. No.                        |
| 1819 | Mr. Buck votes no.                   |
| 1820 | Mr. Ratcliffe?                       |
| 1821 | [No response.]                       |
| 1822 | Mrs. Roby?                           |
| 1823 | Mrs. Roby. Nay.                      |
| 1824 | Ms. Adcock. Mrs. Roby votes no.      |
| 1825 | Mr. Gaetz?                           |
| 1826 | [No response.]                       |
| 1827 | Mr. Johnson of Louisiana?            |
| 1828 | [No response.]                       |
| 1829 | Mr. Biggs?                           |
| 1830 | Mr. Biggs. No.                       |
| 1831 | Ms. Adcock. Mr. Biggs votes no.      |
| 1832 | Mr. Rutherford?                      |
| 1833 | Mr. Rutherford. No.                  |
| 1834 | Ms. Adcock. Mr. Rutherford votes no. |
| 1835 | Mr. Conyers?                         |

| 1836 | Mr. Conyers. Aye.                      |
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| 1837 | Ms. Adcock. Mr. Conyers votes aye.     |
| 1838 | Mr. Nadler?                            |
| 1839 | Mr. Nadler. Aye.                       |
| 1840 | Ms. Adcock. Mr. Nadler votes aye.      |
| 1841 | Ms. Lofgren?                           |
| 1842 | Ms. Lofgren. Aye.                      |
| 1843 | Ms. Adcock. Ms. Lofgren votes aye.     |
| 1844 | Ms. Jackson Lee?                       |
| 1845 | Ms. Jackson Lee. Aye.                  |
| 1846 | Ms. Adcock. Ms. Jackson Lee votes aye. |
| 1847 | Mr. Cohen?                             |
| 1848 | [No response.]                         |
| 1849 | Mr. Johnson of Georgia?                |
| 1850 | Mr. Johnson of Georgia. Aye.           |
| 1851 | Ms. Adcock. Mr. Johnson votes aye.     |
| 1852 | Mr. Deutch?                            |
| 1853 | [No response.]                         |
| 1854 | Mr. Gutierrez?                         |
| 1855 | [No response.]                         |
| 1856 | Ms. Bass?                              |
| 1857 | [No response.]                         |
| 1858 | Mr. Richmond?                          |
| 1859 | Mr. Richmond. Aye.                     |
| 1860 | Ms. Adcock. Mr. Richmond votes aye.    |

| 1861 | Mr. Jeffries?                                   |
|------|---|
| 1862 | Mr. Jeffries. Aye.                              |
| 1863 | Ms. Adcock. Mr. Jeffries votes aye.             |
| 1864 | Mr. Cicilline?                                  |
| 1865 | [No response.]                                  |
| 1866 | Mr. Swalwell?                                   |
| 1867 | [No response.]                                  |
| 1868 | Mr. Lieu?                                       |
| 1869 | Mr. Lieu. Aye.                                  |
| 1870 | Ms. Adcock. Mr. Lieu votes aye.                 |
| 1871 | Mr. Raskin?                                     |
| 1872 | Mr. Raskin. Aye.                                |
| 1873 | Ms. Adcock. Mr. Raskin votes aye.               |
| 1874 | Ms. Jayapal?                                    |
| 1875 | Ms. Jayapal. Aye.                               |
| 1876 | Ms. Adcock. Ms. Jayapal votes aye.              |
| 1877 | Mr. Schneider?                                  |
| 1878 | Mr. Schneider. Aye.                             |
| 1879 | Ms. Adcock. Mr. Schneider votes aye.            |
| 1880 | Chairman Goodlatte. The gentleman from Florida? |
| 1881 | Mr. Gaetz. No.                                  |
| 1882 | Ms. Adcock. Mr. Gaetz votes no.                 |
| 1883 | Chairman Goodlatte. The gentleman from Iowa?    |
| 1884 | Mr. King. No.                                   |
| 1885 | Ms. Adcock. Mr. King votes no.                  |

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| 1886 | Chairman Goodlatte. The gentleman from Arizona?       |
| 1887 | Mr. Franks. No.                                       |
| 1888 | Ms. Adcock. Mr. Franks votes no.                      |
| 1889 | Chairman Goodlatte. The gentleman from Ohio?          |
| 1890 | Mr. Jordan. No.                                       |
| 1891 | Ms. Adcock. Mr. Jordan votes no.                      |
| 1892 | Chairman Goodlatte. Hand waving is a positive         |
| 1893 | indicator. The gentleman from Florida?                |
| 1894 | Mr. Deutch. Aye.                                      |
| 1895 | Ms. Adcock. Mr. Deutch votes aye.                     |
| 1896 | Chairman Goodlatte. Has every member voted who wishes |
| 1897 | to vote?  |
| 1898 | The clerk will report.                                |
| 1899 | Ms. Adcock. Mr. Chairman, 12 members voted aye; 14    |
| 1900 | members voted no.                                     |
| 1901 | Chairman Goodlatte. The amendment is not agreed to.   |
| 1902 | Are there further amendments to H.R. 495?             |
| 1903 | Mr. King. Mr. Chairman, to your right?                |
| 1904 | Chairman Goodlatte. For what purpose does the         |
| 1905 | gentleman from Iowa seek recognition?                 |
| 1906 | Mr. King. Thank you, Mr. Chairman. I have an          |
| 1907 | amendment at the desk.                                |
| 1908 | Chairman Goodlatte. The clerk will report the         |
| 1909 | amendment.  |
| 1910 | Ms. Adcock. Amendment to H.R. 495 offered by Mr. King |

| 1911 | of Iowa. Add at the end of the bill, the following: section |
|------|---|
| 1912 | 6, biannual report to Congress.                             |
| 1913 | [The amendment of Mr. King follows:]                        |
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| 1914 | ****** COMMITTEE INSERT ******                              |
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Chairman Goodlatte. Without objection, the amendment is considered as read, and the gentleman is recognized for 5 minutes on his amendment.

Mr. King. Thank you, Mr. Chairman. I have been listening to the debate here, and I know there is a disagreement on what kind of recidivism that we have, and what the impact is on crime in the United States when we import people from high-crime countries. And I was looking at the numbers that show 227,149 unaccompanied alien children have been brought into the United States from these countries in the past 6 years.

So one wonders, how many crimes were committed by that universe of people that come from the most violent places in the world? And what this amendment does is, it requires, every 6-month increment, a report from the Attorney General on each crime for which an unaccompanied alien child is charged or convicted during the previous 6-month period, following their release from the custody of the U.S.

Department of Homeland Security. And many of them are being released, you know, on their own recognizance, and I heard the chairman's statements on the violent crime rates within the countries that many of them are coming from. And I am just summarizing some of that data that I heard from the chairman, and it comes out this way.

That shocking number in El Salvador, 93.09 violent

1940 deaths per 100,000. Shocking, until I looked up the data 1941 that was delivered to this committee from a former member, 1942 and a stellar member, Randy Forbes of Virginia, who had gone 1943 to New Orleans to examine the violent death rate and the 1944 crime rates in New Orleans, this was post-Katrina. And 1945 there, the violent death rate, that was actually 1946 characterized as a homicide rate, in New Orleans, was 90 per 1947 100,000. Very close to the 93.09 out of El Salvador. 1948 Mr. Richmond. Mr. Chairman? Mr. Chairman? Mr. 1949 Chairman? 1950 Chairman Goodlatte. For what purpose does the 1951 gentleman from Louisiana seek recognition? 1952 Mr. Richmond. We just had a conversation about this. 1953 We are going to lose all civility in this committee if he 1954 thinks it is appropriate to compare New Orleans to 1955 Guatemala. Now --1956 Chairman Goodlatte. The gentleman will suspend. 1957 gentleman from Iowa has the right to make a statistical 1958 comparison between two locations. 1959 Mr. Richmond. Well, you are comparing the people in 1960 the locations. That would be like me comparing them to 1961 somebody in the Klan. I do not have a basis to do that. 1962 Chairman Goodlatte. When the gentleman has completed 1963 his remarks, I will be happy to recognize the gentleman from 1964 Louisiana to make his arguments to the contrary. But he is

1965 entitled to make those remarks.

Mr. Richmond. We just had a conversation about civility in this United States Congress. Now, I wear badges of bipartisanship because I actually take up and stand up for principles. I am not going to sit here and let him do that. Now, the people I love, the people I respect, and I live in New Orleans. Now, if the gentleman persists on it, then let us go in the back and have the conversation about New Orleans. But I am not going to sit here and do that. And if it takes walking across over there, then I am prepared to do that, too. But it is not appropriate; it is insensitive; and it is nothing more than traditional white privilege of, "Let me criticize a minority city." Now, take it how you want. I am telling you how I feel.

Chairman Goodlatte. Look, the gentleman is entitled to express how he feels. But so is the gentleman from Iowa.

And these remarks from both sides are within -

Mr. Richmond. And words and actions have consequences, and we just saw it days ago. And we promised to do better, because words have consequences.

Chairman Goodlatte. Words have consequences. So do statistics, and so do arguments. This is the place to do it, under the rules of the House. And under the rules of the House, he is entitled to proceed. The gentleman from Iowa may resume his arguments.

Mr. King. Thank you, Mr. Chairman. And I suggest that, if the gentleman cannot participate in an open discussion on this, then it might be better for one of us, and that would be directly to you, the gentleman from Louisiana, then, to remove himself from the room if he cannot restrain himself.

Chairman Goodlatte. We will suspend. That remark is not appropriate. And the gentleman has offered to have this discussion in private. You can choose to do that or not do that. You are entitled to have a discussion regarding the statistics related to murder rates in various communities in various countries, but the issue of whether or not the gentleman can be here or not is his business, not yours. So the gentleman is recognized, but --

Mr. King. Mr. Chairman, in reclaiming my time, I am simply reciprocating in this regard, but I will go back to the data, and I will not be intimidated by this kind of thing. It is important that we look at data. In fact, it is more important that we look at the data than it is we listen to the rhetoric that surrounds the data.

And these are bodies that are going to the morgue, Mr. Chairman. That is something that is offensive to me. And it has gone on in this country for a long, long time. And I have listened to these debates about the violent death rate in the countries that the people are coming in, that are

unaccompanied alien minors coming into the United States.

I have listened to that death rate, and I have heard the members on the other side of the aisle say, "We have got to get them out of those countries. We have got to get them out of there because they are subjected to these high death rates: 93.09 in El Salvador; 70.66 per 100,000 in Guatemala; Venezuela at 47; Trinidad-Tobago, 43; Belize, 43; Lesotho, there is one outside of south of the Rio Grande River, 41.9; Colombia, back in there, number seven in the world, 37; Honduras, number eight in the world, 36; and then Haiti, 35; Panama, 34; Brazil, 30. You take the top 13 countries in the world, and 11 of them are not just south of the Rio Grande; they are south of Mexico.

And we are talking about having sympathy in our hearts to remove people from those violent areas? All right, that is a point that, statistically, I recognize that statistic. But you also must recognize the statistic of the violent death rates in the inner cities in the United States of America, of which New Orleans is not the highest anymore. In fact, that 90 has gone down substantially in New Orleans since Katrina, and that is a legitimate point, too, that I intended to make in the flow of this conversation.

But East St. Louis is not so good, with that 70 per 100,000. St. Louis itself, 49.99, call that 50. This city here, in Washington, D.C., used to be 53 violent deaths per

2040 | 100,000.

There was a time when it was safer for someone who was a typical citizen, uninformed, in Iraq, than it was to live in Washington, D.C. That is the data we are talking about here. When is this committee going to come around to reducing the crime rates within our inner cities? Within Detroit, for example, and the chairman, the ranking member knows, I have gone to Detroit; I have met with the Chief of Police; I am very impressed with him. I think they are making some good moves there, and they have dropped down from number one to second or third in the Nation. It is a long ways to go where Detroit needs to get, but we need to have those kind of conversation, and we need to get to the point where we understand the real data.

That is what this amendment is about, is the real data on the recidivism rate. These kids coming in here, 13, 14, 15, 16, 17 years old, and they may not be telling the truth on that, prime gang recruitment age. Young men, 81 percent, prime gang recruitment age. We need to know the data, Mr. Chairman, and I urge the adoption of my amendment, and I yield back the balance of my time, even though I lost a minute or so in the exchange.

Chairman Goodlatte. The time of the gentleman has expired. For what purpose does the gentleman from Louisiana seek recognition?

Mr. Richmond. Mr. Chairman, I would just go -Chairman Goodlatte. The gentleman is recognized for 5
minutes.

Mr. Richmond. I would just go to the data and the point that the gentleman made when talking about violence in inner city communities. We always talk about it, but we never talk about the role that government has played in that. We decided that we would have a war on drugs, and I am not saying it is Democrats versus Republicans. I am saying, the United States Congress, as a body, decided that they wanted to have a war on drugs, which has caused real pain and has caused the violent inner cities to emerge, based on this war on drugs.

Now, you take the same crack epidemic, you change who is the primary victims and perpetrators, and let's call it opioids, and all of a sudden, we have the warm and fuzzy, loving approach to how we are going to tackle it. We are going to treat it as a mental health crisis. We are going to treat it as substance abuse addiction. We are going to wrap our arms around it, and we are going to treat it in a different fashion.

By the way, the way we are approaching opioid addiction and abuse in this country is the right way to do it. And I applaud Congress for realizing that it is the right way.

But our response to crack cocaine was the wrong way. What

it became was a war on inner city communities, where the same addictive drug was found, but you removed so many people from the community. You did not treat the substance abuse part of the problem. And then drugs kept coming in, so it became this highly profitable market.

Now, we are treating the substance abuse that we did not treat the first time. So yes, we play a role in it, because our response to crack cocaine was the opposite to what we are doing for opioids. Not to mention, if you got caught with crack cocaine, for the same amount as powder cocaine, you were sentenced to 100 times longer.

Now, people who had crack cocaine were primarily young, African American males. People who had powder cocaine were not young, African American males. We now realize that that approach was wrong, which is why Newt Gingrich, which is why Heritage, which is why Koch Brothers, which is why NAACP, ACLU, and others have said that we need real criminal justice reform to make it make sense, just like we are doing with opioids.

So we have a role. We get some of the credit for how the response to crack cocaine has added and contributed to the violence in a lot of these inner cities, not to mention the lack of funding for public education, economic opportunity, and all those other things that would play a role in it. So if we are going to talk about those things,

2115 at least do it in a fair way that compares apples to apples 2116 and tells more of the complete story. With that, Mr. 2117 Chairman, I yield back. 2118 Mr. Nadler. Mr. Chairman? 2119 Chairman Goodlatte. For what purpose does the 2120 gentleman from New York seek recognition? 2121 Mr. Nadler. Strike the last word. 2122 Chairman Goodlatte. The gentleman is recognized for 5 2123 minutes. 2124 Mr. Nadler. Thank you, Mr. Chairman. I agree with the 2125 gentleman from Louisiana, in his observations about the 2126 history of our fighting drugs and of the war on drugs, and 2127 of the results of that. In fact, we have run the same play 2128 twice. We are still doing it. We created, to a large 2129 extent, organized crime in this country by prohibition, 2130 prohibition of alcohol. We generally recognize that that 2131 created the large criminal syndicates, because we could not 2132 enforce that law, and people wanted liquor, whether 2133 prohibition existed or not. So we repealed prohibition, but 2134 we did not learn our lesson. 2135 In the 1970s, you started the war on drugs, with the 2136 same result, with the same result. Large organized crime, 2137 not only in the United States. Why do you have all these 2138 murderous drug cartels in Mexico and Central America? 2139 supply the U.S. market. To supply our market, we are the

| 2140 | customers. If there were no drug problem in the United       |
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| 2141 | States, you would not have the drug cartel problem in        |
| 2142 | Mexico. And that is the causation, not the other way         |
| 2143 | around. The supply, the demand, demands the supply. So we    |
| 2144 | have still not learned that lesson.                          |
| 2145 | Now, on the opioids, maybe we have learned a lesson; we      |
| 2146 | are following a more intelligent policy, although we still   |
| 2147 | have not really repealed the war on drugs, which is still    |
| 2148 | creating murderous gangs and criminal activity. So I hope    |
| 2149 | we have learned our lesson in that. And we have inflicted    |
| 2150 | immense harm in this country and in Latin America, and for   |
| 2151 | that matter, in Afghanistan, through our drug policies,      |
| 2152 | through our prohibition drug policies, which we should have  |
| 2153 | learned, and maybe we are beginning to learn, as the         |
| 2154 | gentleman from Louisiana said.                               |
| 2155 | Having said that, I do not see anything wrong with Mr.       |
| 2156 | King's amendment. He wants more information. He thinks, I    |
| 2157 | presume, I should not say what he thinks, a great calumny, a |
| 2158 | great libel has been spread by the administration, by the    |
| 2159 | President, by others, that immigrants to this country commit |
| 2160 | crimes at a greater rate than non-immigrants. The            |
| 2161 | statistics tell us the opposite.                             |
| 2162 | The President said that at the State of the Union            |
| 2163 | address. The statistics tell us the exact opposite. I        |
| 2164 | presume this amendment is intended to show that              |

2165 unaccompanied alien children, you know, will be committing a 2166 lot of crimes. I think the amendment will show, if enacted, 2167 that that is not the case. I do not have any opposition to 2168 gathering facts. I wish the other side of the aisle had 2169 supported our other amendment today, to gather facts, that 2170 was offered a while ago, with regard to representation in 2171 court of unaccompanied minors and whether, in fact, that has 2172 a real effect on the decisions. 2173 I would like to know that, I have my own opinion on 2174 that. I think it does; some other people think it does not; 2175 it would be useful to know those facts. 2176 Mr. Raskin. Would the gentleman yield? 2177 Mr. Nadler. Who asked me to yield? Sure. 2178 Mr. Raskin. Thank you very much. I have a similar 2179 reaction, Mr. Nadler, to Mr. King's amendment. He is just 2180 looking for facts gathering, but would it not also be 2181 equally as important to assemble information about children 2182 who are denied entry to the country under this legislation? 2183 What their future holds, how many of them become victims of 2184 prostitution, child sex trafficking, child abuse, murder and 2185 so on? Would you think that that would be a logical 2186 amendment to add to Mr. King's amendment? 2187 Mr. Nadler. I would think that would be a very logical 2188 amendment. If, in fact, we are sending kids back, as I

think is the case, to some extent, as I mentioned

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previously, to be murdered, and we are, therefore, complicit in that result, that would be something very useful to know on a more systematic basis, so that we could act appropriately.

As I said, I think that the facts, if this amendment were to pass, will show the contrary to what Mr. King thinks it would show, but it will show whatever it shows. I think I would like to know the information that was in the amendment before; I think it was either the gentlelady from Texas or the gentlelady from California offered it on the effects of counsel. And certainly, I would think that what the gentleman from Maryland raises is also appropriate.

So again, let me just say that I have no opposition to gaining facts, but we should recognize that the basic purpose of the bill, which is to send more kids back, probably will result in more kids being murdered and subjected to unspeakable violence. And we should not do that without looking into it and having an opportunity, on an individual basis, to look into it, which is what previous amendments were talking about. The bill is a terrible bill. I do not see that this amendment makes it any worse. I yield back.

Ms. Jackson Lee. Mr. Chairman? Mr. Chairman?

Chairman Goodlatte. For what purpose does the gentlewoman from Texas seek recognition?

| 2215 | Ms. Jackson Lee. Strike the last word.                       |
|------|--|
| 2216 | Chairman Goodlatte. The gentlewoman is recognized for        |
| 2217 | 5 minutes.   |
| 2218 | Ms. Jackson Lee. I think it is important to make a           |
| 2219 | general statement that we would be contradictory if we did   |
| 2220 | not allow members to seek information. And so the aspect of  |
| 2221 | the gentleman from Iowa's amendment that causes the need for |
| 2222 | information is certainly what the role of this body is all   |
| 2223 | about.   |
| 2224 | But I think Mr. Richmond made a very appropriate             |
| 2225 | intervention in terms of how we use numbers to make a point  |
| 2226 | that may be valid. Now, I know Lesotho. It is a country in   |
| 2227 | Africa. We have not assessed, in those numbers, the          |
| 2228 | infrastructure or the level of poverty or the governmental   |
| 2229 | structure in Lesotho that may impact, or what those deaths   |
| 2230 | may be about. It may be conflict, certainly is far           |
| 2231 | different from circumstances of gang violence, general       |
| 2232 | street crime, which we know, over the years, have gone down. |
| 2233 | I think my good friend from Iowa misses the whole            |
| 2234 | element. Race is still a very sensitive issue in this        |
| 2235 | nation. There are members on the other side of the aisle     |
| 2236 | that have a difficulty in understanding that. There are      |
| 2237 | some   |
| 2238 | Mr. Richmond. Would the gentlelady yield?                    |
| 2239 | Ms. Jackson Lee. I will not yield at this moment, and        |

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I thank the gentleman for his courtesies. There are some cities that are associated, terminology, "inner city," "ghetto," with people of color. Growing up, I did not realize that I may have lived in a neighborhood that was predominantly of one color. It was a different era, of We just happened to live in a neighborhood. But as one moves into the land of sociological studies and analysis, you begin to understand, if you read late Senator Moynihan's work and all of the assessments of what makes people of color tick, why they live in these conditions, high crime rates. I know that, during the historical time of the Great Society, when LBJ indicated that, "I am going to invest in people," between Pell Grants and Labor Department, Department of Education; there was a whole surge of opportunity for people of color. Crime was different, may

Moving through the skinny budgets of a number of Republican Presidents, those hopes and dreams were dashed, and they were, in fact, substituted by bad laws, regarding drugs and rounding up folk and institutionalizing people, who happen to be people of color, and creating added criminals coming back in the streets. Compound that with no jobs. Compound that with the sequester. Compound that with constant policies that continue to undermine opportunities

have been isolated, and people had opportunity.

for young African Americans, young Hispanics, young Anglos, young immigrants.

So I would hope that the gentleman would join me in eliminating the sequester and fully providing for funding for opportunities that, in fact, quash the bad pathway that some young people are relegated to doing. But to sit here and associate a data collection document or amendment with a whole litany of statistics calling on cities that population is dominated by people of color, yes, it is offensive, because I still live in an America that is divided by color.

I do not teach my children that. They do not live by that. I do not live by that. But the gentleman knows how to raise the buzzwords. He has done it consistently, and that is just not the pathway in which we should go. And I would simply ask the gentleman to join me on lifting the sequester, begin to look at the landscape, and I ask my colleagues: there is a subcommittee tomorrow, Criminal Justice Committee, on reforming the juvenile justice system. You are not on the committee. Come join us and be part of the solution.

But if the gentleman wants to have this amendment on data, why does he not amend his amendment and provide the funding for the Department of Justice and ICE and the FBI that each unaccompanied child have a Federal agent that walks around with them from the time they arrive in the

| 2290 | United States through the moment that they apply for asylum? |
|------|--|
| 2291 | When they receive asylum or status, continue walking with    |
| 2292 | them when they go through high school. Make sure you         |
| 2293 | continue with them through college. If they go into the      |
| 2294 | United States military, continue that Federal officer, so    |
| 2295 | they do not create a crime. Let's put funding in there, so   |
| 2296 | they will have that kind of criminal                         |
| 2297 | Chairman Goodlatte. The time of the gentlewoman has          |
| 2298 | expired.   |
| 2299 | Ms. Jackson Lee protection of the United States.             |
| 2300 | All I can say is the gentleman should be careful in how we   |
| 2301 | debate these questions. Getting information, sir, is         |
| 2302 | relevant. But the argument is not relevant.                  |
| 2303 | Chairman Goodlatte. The time of the gentlewoman has          |
| 2304 | expired.   |
| 2305 | Ms. Jackson Lee. And I am particularly sensitive as an       |
| 2306 | African American woman. I yield back.                        |
| 2307 | Chairman Goodlatte. The question occurs on the               |
| 2308 | amendment  |
| 2309 | Ms. Jayapal. Mr. Chairman?                                   |
| 2310 | Mr. Johnson of Georgia. Mr. Chairman?                        |
| 2311 | Ms. Jayapal. Mr. Chairman?                                   |
| 2312 | Mr. Johnson of Georgia. Mr. Chairman?                        |
| 2313 | Chairman Goodlatte. For what purpose does the                |
| 2314 | gentleman from Georgia seek recognition?                     |

2315 Mr. Johnson of Georgia. I move to strike the last 2316 word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Johnson of Georgia. Mr. Chairman, I rise in support of the gentleman's amendment. He would like to determine, through this amendment, how many children, refugees end up committing crimes in the United States of America. I think that is a fair question, just as the other amendments that have come before his, which I supported, present fair questions.

I must take the time to talk about the statistics that the gentleman from Iowa cited from 11 countries of the top 15 for murder throughout the world. And I would opine that those high murder rates are not because those people, who happen to be south of our border, are not Americans, or they are, you know, somehow racially inferior. You know, I mean, it is not from where they come that caused the crime rate and the murder rates to be so out of line with the rest of the world. Could it be conditions that exist in those countries as opposed to the people themselves? Because why would we punish innocent children? That is what this bill is directed towards, H.R. 495, misnamed the Protection of Children Act.

I do not know who named it the Protection of Children.

This is actually kicking out protections of children entering this country as refugees. Now, refugees are people coming into the country, trying to escape violence, trying to escape war, persecution, the fear of imminent death.

That is why a mother would send her children over a perilous 6,000-mile route from Central America through Mexico to get to the shores of the U.S. for safety. That is a problem.

Why are the conditions south of our border so perilous that it would prompt a mother to do that?

It is oftentimes the war on drugs that this country is waging south of the border that promotes violence. It is also economic persecution that corrupts those governments, so that multinational corporations can come in and rape and pillage the land for natural resources, displacing people, killing people who disagree politically and who are protesting these actions by multinational corporations.

So you have drug violence. You have violence by right-wing militias that are sponsored by governments. You have no protection for children. And so people want their children to be safe, to be able to live, so they send them to a place where they think that they can get some protection. And that is what refugees have done for many years, and this legislation seeks to close the door on those refugees.

And this is another example of our society paying

2365 attention to divisive issues for political gain. This comes 2366 at a time when there is important things happening in this 2367 country, on this Judiciary Committee, which is responsible 2368 for overseeing the Justice Department. We have got the head 2369 of the Justice Department recusing himself from an 2370 investigation, which is so important to our Democracy, the 2371 Russian investigation and any collusion that may exist 2372 between the Russians and the Trump administration, and then 2373 allegations that the Trump administration has tried to cover 2374 up and obstruct the investigation by firing the FBI 2375 Director. 2376 And then the Director of the Department of Justice has 2377 to recuse himself from that investigation because he failed 2378 to report his meetings with the Russians. And so if that is 2379 not a whole lot for this committee to be investigating, I do 2380 not know what else is. Perhaps the prevention of child 2381 refugees into this country is more important than a cover-2382 up. 2383 Chairman Goodlatte. The time of the gentleman has 2384 expired. 2385 Mr. Cicilline. Mr. Chairman? 2386 Mr. Johnson of Georgia. With that, I will yield. 2387 Chairman Goodlatte. For what purpose does the 2388 gentleman from Rhode Island seek recognition? 2389 Mr. Cicilline. I move to strike the last word.

Chairman Goodlatte. The gentleman is recognized for 5 minutes.

Mr. Cicilline. Mr. Chairman, I associate with myself with the remarks of my colleagues, who have expressed their willingness to gather information to make important decisions in the area of refugees and immigration. I would just note two things. One is children, in most jurisdictions in this country, are actually not convicted of crimes. They are adjudicated. So the answer to this question is likely to be zero. I would just raise that in terms of drafting, and the author may want to consider that.

But I would suggest that if the intention is to try to gather information to make informed decisions, this resolution or this amendment is premised on a notion about the criminality of unaccompanied children. I think we all will learn that the overwhelming majority of these children do not commit crimes. They are fleeing violence and war, conflict, and in fact, come to this country and make tremendous contributions.

So I would ask the gentleman from Iowa, so that we really get a complete sense of information, whether he would be amenable to a friendly amendment to his amendment, which would add after U.S.C. 1232, "and a report detailing the contributions, achievements, and successes of the same group of unaccompanied alien child." I think if he agrees to

2415 that, then we can get a full picture, and I have the 2416 language to give him if he would like to look at it. 2417 Mr. King. If the gentleman would yield? Thank you. 2418 Okay. 2419 Voice. And a report detailing the contributions, 2420 achievements --2421 Chairman Goodlatte. Does the gentleman yield back? 2422 Voice. -- and successes of the same group. 2423 Mr. Cicilline. No. I am giving Mr. King an 2424 opportunity to look at the language. I have offered a 2425 friendly amendment to add, after 1232, so that it is a 2426 complete accounting, the following words: "and a report 2427 detailing the contributions, achievements, and successes of 2428 the same group of unaccompanied alien child." 2429 Mr. King. If the gentleman would yield? 2430 Mr. Cicilline. Sure. 2431 Mr. King. I would just say, in a quick read of that 2432 amendment, I appreciate the spirit that you deliver it in. 2433 It is complex, and I think it is unquantifiable to measure 2434 achievements and contributions, in a way, in this dialogue 2435 that we are in today. I think it is important to have those 2436 discussions, but when I look, also, at the gentleman's 2437 critique of the language on what we might miss with crimes 2438 committed by minors, we say, within my amendment, "submit a 2439 report on each crime for UACs charged or convicted." So I

believe "charged" will cover the minors on that. I think we are going to get that data. But I would like to look at this after the committee, and it is something we could submit as an amendment to the floor if we need to clean up this language in my amendment. So I do not --

Mr. Cicilline. Reclaiming my time. I would just ask the gentleman, if the intention is to give this committee and this Congress a full understanding of what the implications are of unaccompanied children coming into the United States, part of that story is, what percentage of them commit crime? The other, larger part of that story is, what is the nature of the successes and achievements of these? I think we can certainly rely on the Department of Homeland Security to make commonsense determinations. What is a success? High school graduation. What is a success?

Chairman Goodlatte. Would the gentleman yield?

Mr. Cicilline. I mean, there are a number of indicators that I think would quantify as a contribution, achievement, or success that would give us at least some context for evaluating the real impact of unaccompanied children in this country. Unless this is just simply an effort to continue a false narrative that these children come in and all commit crimes and significantly undermine the well-being and safety of our country, then it seems to

2465 me we ought to have a full picture of what they do, and I 2466 think --2467 Chairman Goodlatte. Would the gentleman yield? 2468 Mr. Cicilline. Sure. 2469 Chairman Goodlatte. The gentleman's point is well 2470 But I think the advice would be that it needs to be 2471 more quantifiable than the language that he has put in his 2472 amendment. So if he wanted to specify certain things that 2473 were easily statistically gatherable, like the crime rate is 2474 attainable, such as high school graduation or college 2475 graduation or something else like that, I would not oppose 2476 that amendment to the amendment. But I think this is too 2477 vague, too unspecific, too unquantifiable to gather 2478 information that would be useful to the committee. 2479 would just suggest either that we vote on this, I would not 2480 support it, or you can withdraw it, and we can work with you 2481 on some specific measures that we could insert as we move 2482 the bill to the floor. 2483 Mr. Cicilline. I would just ask, reclaiming my time, 2484 if that is acceptable to the author of the amendment and if 2485 we could hold this until after the vote. I will work on it 2486 right now, and maybe before we adjourn today, I can have 2487 very specific language. 2488 Mr. King. And if the gentleman would yield.

suggest, instead, we follow the chairman's recommendation on

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| 2490 | this. Either vote on it, or I politely ask you if you would  |
|------|--|
| 2491 | withdraw it. And I think that the topic that you raise is    |
| 2492 | an important one, and we should look at this more broadly    |
| 2493 | and take some time to dig into it. But I would like to be    |
| 2494 | able to move forward today.                                  |
| 2495 | Mr. Cicilline. Yeah, no, no. What I am suggesting is         |
| 2496 |  |
| 2497 | Mr. King. Now.   |
| 2498 | Mr. Cicilline vote on it, but hold this amendment,           |
| 2499 | if we could, until the conclusion of our business today, and |
| 2500 | I can, perhaps, present you with language before we leave    |
| 2501 | today that might be acceptable.                              |
| 2502 | Mr. King. I am going to say, and if you could yield,         |
| 2503 | that I want to have a vote on these amendments and on this   |
| 2504 | bill as we follow through and edge through on this.          |
| 2505 | Mr. Cicilline. No, no. I am not disagreeing.                 |
| 2506 | Mr. King. I am open to having the discussion after the       |
| 2507 | bill passes committee.                                       |
| 2508 | Chairman Goodlatte. Let me intervene here. If the            |
| 2509 | gentleman would withdraw his amendment, if he has something  |
| 2510 | ready before the bill is through the committee               |
| 2511 | Mr. Cicilline. That is fine.                                 |
| 2512 | Chairman Goodlatte we can do that. But I would               |
| 2513 | assure the gentleman that, if it is not ready by the end of  |
| 2514 | whatever amount of time it takes to finish this bill today,  |

| 2515 | I would still work with the gentleman to add it.            |
|------|---|
| 2516 | Mr. Cicilline. Thank you, Mr. Chairman. With that, I        |
| 2517 | will withdraw the amendment.                                |
| 2518 | Mr. Raskin. Mr. Chairman?                                   |
| 2519 | Chairman Goodlatte. For what purpose does the               |
| 2520 | gentleman from Maryland seek recognition?                   |
| 2521 | Mr. Raskin. I have an amendment at the desk. And this       |
| 2522 | is an amendment to Mr. King's amendment.                    |
| 2523 | Chairman Goodlatte. All right. The clerk will report        |
| 2524 | the amendment to the amendment.                             |
| 2525 | Mr. Raskin. And also, I hope the sponsor of the             |
| 2526 | amendment will consider a friendly amendment to his, and it |
| 2527 | is extremely quantifiable. In fact, it is based on the      |
| 2528 | structure of the underlying amendment itself.               |
| 2529 | Chairman Goodlatte. The clerk will report the               |
| 2530 | amendment.  |
| 2531 | Mr. Raskin. The   |
| 2532 | Chairman Goodlatte. The clerk will report the               |
| 2533 | amendment.  |
| 2534 | Ms. Adcock. Amendment to the amendment to H.R. 495,         |
| 2535 | offered by Mr. Raskin. Strike                               |
| 2536 | [The amendment of Mr. Raskin follows:]                      |
| 2537 | ****** COMMITTEE INSERT *******                             |

2538 Chairman Goodlatte. Without objection, the amendment 2539 will be considered as read, and the gentleman is recognized 2540 for 5 minutes on his amendment. 2541 Mr. Raskin. Thank you, Mr. Chairman. 2542 amendment, which we have decided to set to the side for the 2543 moment just because of its quantifiability, focused on what 2544 might be the positive outcomes for children who are 2545 admitted, and this focuses, instead, on, what are the 2546 criminal harms that are suffered by children who are denied 2547 entry to the United States under this act? 2548 And so it would simply strike the period and add a new 2549 report, and it says, "And a report on any criminal harm 2550 suffered by children denied entry to the United States and 2551 returned to their countries under this act, including 2552 murder, rape, sexual assault, sex trafficking, assault, or 2553 child abuse." I hope that the offerer of the amendment 2554 would agree that this is something that is very quantifiable 2555 and obviously relevant to what we are doing. Nobody --2556 Chairman Goodlatte. Would the gentleman yield on that 2557 point? 2558 Mr. Raskin. Yes. 2559 Chairman Goodlatte. How is it quantifiable? 2560 Mr. Raskin. Well, these are crimes that are committed. 2561 So we would collect from, you know, the countries that the

children are returned to, reports of crimes committed and

2562

2563 who the victims are. 2564 Chairman Goodlatte. And how would we get that? 2565 these other countries --2566 Mr. Raskin. Well, the Department of Homeland, I mean, 2567 presumably, we are in touch with them and have law 2568 enforcement relationships with these governments. 2569 Chairman Goodlatte. And they would keep records that 2570 are separate with regard to children who are returned to 2571 countries and children who are not? 2572 Mr. Raskin. Yes. Well, these governments are 2573 obviously keeping the statistics that the gentleman from 2574 Iowa has been invoking, so that we know the number of 2575 murders that are taking place and the number of rapes and --2576 Chairman Goodlatte. I would question whether they keep 2577 those statistics. 2578 Mr. Raskin. The State Department has the ability to 2579 access this information from those governments. And if not, 2580 that is something that we would want to know as well. 2581 mean, assuming --2582 Chairman Goodlatte. The government would have to break 2583 out the statistics regarding children first, but then 2584 secondly, children who stayed in Guatemala or whatever 2585 country and children who did not. And I do not believe that 2586 any of these countries have those statistics, nor do I think 2587

it is the jurisdiction of the Judiciary Committee to compel

2588 | them to put them together.

Mr. Raskin. Well, if we are going to be in the business of keeping statistics on children who are in the United States who have come here, why would we not want to keep statistics and access them through the State Department or through the United Nations --

Chairman Goodlatte. Because we have control -
Mr. Raskin. -- of the children that we return when we
are trying to develop a refugee policy that is consistent
with the values and the ideals that the United States was
founded on? Tom Payne said that America would be a haven of
refuge for people fleeing religious and political repression
all over the world. But I am assuming everybody here is
operating in good faith. I assume nothing but the best of --

Chairman Goodlatte. If the gentleman would yield, the information that he desires would be desirable in a whole host of circumstances around the world. But the United States does not have the ability to gather that information because it is not within the purview of the United States Government to gather it; whereas what the gentleman from Iowa is asking for is well within the purview of the United States Government. So --

Mr. Raskin. But I find it unfathomable that the government of Guatemala or Mexico does not have access to

2613 information about children who are victims of serious 2614 criminal offenses. Chairman Goodlatte. There would be absolutely nothing 2615 2616 to stop the gentleman from asking for that data. 2617 Mr. Raskin. And that is precisely what I am doing with 2618 this amendment. I think it is something that is of public 2619 concern to everybody in America under our refugee policies 2620 to make sure that they are consistent with the values of our 2621 country. 2622 Chairman Goodlatte. I disagree. I do not believe that 2623 this information is readily available, and --2624 Mr. Raskin. Well, would you agree that, if it were 2625 readily available, it would be relevant to us? 2626 Chairman Goodlatte. It would be of interest to this 2627 debate. I am not sure that it has the same impact on United 2628 States citizens as crimes committed in the United States. 2629 Mr. Raskin. In other words, you think the American 2630 people are not equally interested whether or not our refugee 2631 policy is returning children to a situation where they are 2632 sex trafficked, or they are raped, or they are murdered? I 2633 think the American people would want to know that, just like 2634 we would want to know whether some children get in who get 2635 involved with gangs. I mean, we want information in both 2636 contexts. 2637 Chairman Goodlatte. I think people would be interested

in knowing all kinds of information, but it is not within
the purview of the United States Government to gather that
information.

Mr. Raskin. Let's try it out. I have got faith in our

Mr. Raskin. Let's try it out. I have got faith in our government and our ability to do it.

Chairman Goodlatte. I am sorry. I cannot support it unless it is in a fashion that is truly quantifiable, and I do not believe the amendment that the gentleman has offered is quantifiable in that fashion.

Mr. Raskin. I would ask the offerer of the amendment whether he would accept it as a friendly amendment.

Mr. King. If the gentleman will yield?

2650 Mr. Raskin. By all means.

Mr. King. I would like a little more time, and I may ask for some, and your clock runs down of the gentleman, but the thing I am thinking about is this. My amendment addresses recidivism. It does not address the number of crime victims or where they might be or who are the victims of them. But when I listen to the gentleman from Maryland speak of this, I think of the data that I have gathered and that has been picked up along the trail from Central America to the United States by those who are migrating into America; 100 percent of the girls get a contraceptive coming out of their hometown, delivered to them by their parents, because they expect that they will be raped on the way.

And when I go into the transfer centers in places like
Texas and near McAllen, and I ask the people that are
working with those unaccompanied alien minors that are
housed in there by HHS temporarily, actually, they have
said, we had seven different sources from different
locations said that 100 percent are victims of sex violence.

Now, I do not accept 100 percent. Some of them have to get here and not be violated. But when they give me that consistent number, I think the victims on the way to the United States to illegally enter America are probably in greater percentage than those that are being sent home. So I think we have got a bigger topic here that we should address in a different forum and try to do this broadly, so we can see all sides of this.

Mr. Raskin. Just reclaiming whatever time I have left. I agree with you completely that many of the children who are trying to get into America are fleeing horrific conditions and terrible gang violence and rape, even as a kind of gang ritual. We know that that is taking place. So they are fleeing that kind of situation. The fact that you know that and that there are statistics available suggests that our government has it within its means and within its enormous budget to access the information about children who become victims when they go back to Mexico or Guatemala or Honduras. If the information is not available, it is not

2688 available.

Mr. King. I think it is not.

Chairman Goodlatte. The time of the gentleman has expired. The chair recognizes himself for 5 minutes on this amendment and yields to the gentleman from Maryland. Before I yield, though, let me just say that I do not think the gentleman from Iowa is talking about children fleeing the violence of these countries. I think he is talking about what they experience once they flee that. They run into these dangers in the other countries they pass through, including Mexico, as well as what may occur when they enter the United States. So again, I have serious doubts about whether this information is quantifiable. But be that as it may, I will yield to the gentleman from Maryland.

Mr. Raskin. Thank you. Well, I mean, I do think that we are advancing, somewhat, the dialogue here because we are talking about extremely dangerous conditions that nobody on this committee would ever want to subject a daughter or a son or anybody in our family to. And if they go through that on the way up, we return them back, and we send them back in the other direction, presumably they are going to be subjected to the exact same kind of situation, which is, perhaps, why there is a lot of skepticism about tightening the standards to the point where it is impossible for kids to get a fair shake once they are in the country.

But it seems to me that there are law enforcement authorities north of the border and south of the border who can work to try to figure out the fate of these kids.

Otherwise, we are just consigning them to a terrible destiny. We are basically saying, "You might be subject to rape. You might be subject to sex trafficking. You might be subject to abuse. You might be subject to gang violence. But it is not our problem. And not only do we take no responsibility for what happens to you, we do not even care to ask whether statistics are available." And I just think that is an unconscionable posture for the United States of America to be in.

We are the country that was founded on the idea of the rights of men and women and children. That is who we are.

We are not an authoritarian country. We are not a despotic country. I think the reason why so many of my colleagues on this side of the aisle reacted strongly to the comparison is because we try to hold ourselves to a higher standard than failed States that have lapsed into right-wing, authoritarian government with lawlessness for the people. That is not who we are.

So I think that anybody who comes into contact with America should expect the highest ideals and the highest standards. And I hope that Mr. King would be willing to grant this as a very small measure that is completely

2738 | consistent with the spirit of what he wants to do.

How are we harmed by getting more information about what happens to children because of the policies that we are adopting here today? That is how we proceed pragmatically to develop the best policies and the best laws over time. I am happy to yield back, Mr. Chairman, and thank you for yielding to me.

2745 Mr. King. Mr. Chairman?

2746 Chairman Goodlatte. I am happy to yield to the gentleman from Iowa.

2748 Mr. King. Thank you. I move to strike the last word.

Chairman Goodlatte. I have control of the time. I am yielding to you.

Mr. King. Oh, excuse me. Thank you. A couple of things I wanted to add to this, because we are now finally getting some heart into this discussion, and I am not going to be prepared to support the gentleman's amendment, but I am going to be promoting the idea that this committee gain a much broader understanding of the scope of this. And I think one of the things that we should do is be informing ourselves as to what a typical path is for a young person that may decide to come to the United States.

And I made an effort to learn and understand this to a degree, and I am sure there are others that know it better. But I know the chairman led a CODEL down to Guatemala. We

looked at their justice system down there. I have tracked this data for years and the data of the violent death rates within the countries in the world because I think it matters.

One thing I want to put into the record here today; I wrote it down in my little memo sheet, if I can find it.

Yes, here it is. This is on a library in Akumal, Mexico.

It is the Hekab Be Library, Akumal, Mexico. And it is posted up there on the gable end. And I have a picture of it. It says, "A Nation's culture resides in the heart and soul of its people." And I saved that, and I have that in my iPhone because that is really what matters. And I hear the discussion about race, ethnicity, national origin. It is not any part of it. It is culture that is the part that matters. And cultures do grow within certain communities, and levels of violence vary with a reflection of the culture that is there. And we see that across America.

I would like to see America a lot more peaceful with less division that we have. But I hear a lot of focus on the division, rather than the things that are universal to us. And so when I look at these young people, that 81 percent males on the Train of Death from El Salvador to McAllen, Texas, is 1,500 miles, the same distance as it is from McAllen to St. Paul, Minnesota. And on that train, they expect that they will be raped, and their parents

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| 2788 | expect they will be raped, and they go to the local         |
| 2789 | pharmacist and buy birth control pills and give them to     |
| 2790 | their daughters and put them on the train. So I do not want |
| 2791 | to encourage them to  |
| 2792 | Chairman Goodlatte. Reclaiming my time. I appreciate        |
| 2793 | the gentleman's comments. I do not believe that the         |
| 2794 | language offered by the gentleman from Maryland is          |
| 2795 | quantifiable. I cannot support that. The gentleman from     |
| 2796 | Rhode Island has resubmitted new language, which, in        |
| 2797 | examining, I think moves us closer to where we need to be.  |
| 2798 | I still think it needs additional work. We will come back   |
| 2799 | to that in a moment because now we have to dispose of the   |
| 2800 | amendment offer by the gentleman from Maryland, but my time |
| 2801 | has expired.  |
| 2802 | Mr. Cicilline. Mr. Chairman, can I seek a vote on my        |
| 2803 | language?   |
| 2804 | Chairman Goodlatte. Yes. The question occurs                |
| 2805 | Mr. Cicilline. Mr. Chairman?                                |
| 2806 | Chairman Goodlatte. For what purpose does the               |
| 2807 | gentleman from Illinois seek recognition?                   |
| 2808 | Mr. Cicilline. After the vote? I will yield back now.       |
| 2809 | Sorry.  |
| 2810 | Chairman Goodlatte. He yields back. The question            |
| 2811 | occurs on the amendment offered by the gentleman from       |
| 2812 | Maryland.   |

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| 2813 | All those in favor, respond by saying aye.             |
| 2814 | Those opposed, no.                                     |
| 2815 | In the opinion of the chair, the noes have it. The     |
| 2816 | amendment is not agreed to.                            |
| 2817 | Mr. Cicilline. I would like the recorded vote if I     |
| 2818 | could, please.   |
| 2819 | Chairman Goodlatte. A recorded vote requested, and the |
| 2820 | clerk will call the roll.                              |
| 2821 | Ms. Adcock. Mr. Goodlatte?                             |
| 2822 | Chairman Goodlatte. No.                                |
| 2823 | Ms. Adcock. Mr. Goodlatte votes no.                    |
| 2824 | Mr. Sensenbrenner?                                     |
| 2825 | [No response.]   |
| 2826 | Mr. Smith?   |
| 2827 | [No response.]   |
| 2828 | Mr. Chabot?  |
| 2829 | [No response.]   |
| 2830 | Mr. Issa?  |
| 2831 | [No response.]   |
| 2832 | Mr. King?  |
| 2833 | Mr. King. No.  |
| 2834 | Ms. Adcock. Mr. King votes no.                         |
| 2835 | Mr. Franks?  |
| 2836 | Mr. Franks. No.  |
| 2837 | Ms. Adcock. Mr. Franks votes no.                       |
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| 2838 | Mr. Gohmert?                         |
|------|--------------------------------------|
| 2839 | Mr. Gohmert. No.                     |
| 2840 | Ms. Adcock. Mr. Gohmert votes no.    |
| 2841 | Mr. Jordan?                          |
| 2842 | Mr. Jordan. No.                      |
| 2843 | Ms. Adcock. Mr. Jordan votes no.     |
| 2844 | Mr. Poe?                             |
| 2845 | [No response.]                       |
| 2846 | Mr. Chaffetz?                        |
| 2847 | [No response.]                       |
| 2848 | Mr. Marino?                          |
| 2849 | Mr. Marino. No.                      |
| 2850 | Ms. Adcock. Mr. Marino votes no.     |
| 2851 | Mr. Gowdy?                           |
| 2852 | [No response.]                       |
| 2853 | Mr. Labrador?                        |
| 2854 | Mr. Labrador. No.                    |
| 2855 | Ms. Adcock. Mr. Labrador votes no.   |
| 2856 | Mr. Farenthold?                      |
| 2857 | Mr. Farenthold. No.                  |
| 2858 | Ms. Adcock. Mr. Farenthold votes no. |
| 2859 | Mr. Collins?                         |
| 2860 | [No response.]                       |
| 2861 | Mr. DeSantis?                        |
| 2862 | [No response.]                       |

| 2863 | Mr. Buck?                            |
|------|--------------------------------------|
| 2864 | [No response.]                       |
| 2865 | Mr. Ratcliffe?                       |
| 2866 | [No response.]                       |
| 2867 | Mrs. Roby?                           |
| 2868 | [No response.]                       |
| 2869 | Mr. Gaetz?                           |
| 2870 | Mr. Gaetz. No.                       |
| 2871 | Ms. Adcock. Mr. Gaetz votes no.      |
| 2872 | Mr. Johnson of Louisiana?            |
| 2873 | [No response.]                       |
| 2874 | Mr. Biggs?                           |
| 2875 | Mr. Biggs. No.                       |
| 2876 | Ms. Adcock. Mr. Biggs votes no.      |
| 2877 | Mr. Rutherford?                      |
| 2878 | Mr. Rutherford. No.                  |
| 2879 | Ms. Adcock. Mr. Rutherford votes no. |
| 2880 | Mr. Conyers?                         |
| 2881 | Mr. Conyers. Aye.                    |
| 2882 | Ms. Adcock. Mr. Conyers votes aye.   |
| 2883 | Mr. Nadler?                          |
| 2884 | Mr. Nadler. Aye.                     |
| 2885 | Ms. Adcock. Mr. Nadler votes aye.    |
| 2886 | Ms. Lofgren?                         |
| 2887 | [No response.]                       |

| 2888 | Ms. Jackson Lee?                     |
|------|--------------------------------------|
| 2889 | [No response.]                       |
| 2890 | Mr. Cohen?                           |
| 2891 | [No response.]                       |
| 2892 | Mr. Johnson of Georgia?              |
| 2893 | [No response.]                       |
| 2894 | Mr. Deutch?                          |
| 2895 | [No response.]                       |
| 2896 | Mr. Gutierrez?                       |
| 2897 | [No response.]                       |
| 2898 | Ms. Bass?                            |
| 2899 | [No response.]                       |
| 2900 | Mr. Richmond?                        |
| 2901 | [No response.]                       |
| 2902 | Mr. Jeffries?                        |
| 2903 | [No response.]                       |
| 2904 | Mr. Cicilline?                       |
| 2905 | Mr. Cicilline. Aye.                  |
| 2906 | Ms. Adcock. Mr. Cicilline votes aye. |
| 2907 | Mr. Swalwell?                        |
| 2908 | Mr. Swalwell. Aye.                   |
| 2909 | Ms. Adcock. Mr. Swalwell votes aye.  |
| 2910 | Mr. Lieu?                            |
| 2911 | Mr. Lieu. Aye.                       |
| 2912 | Ms. Adcock. Mr. Lieu votes aye.      |

| 2913 | Mr. Raskin?   |
|------|---|
| 2914 | Mr. Raskin. Aye.                                      |
| 2915 | Ms. Adcock. Mr. Raskin votes aye.                     |
| 2916 | Ms. Jayapal?  |
| 2917 | Mr. Jayapal. Aye.                                     |
| 2918 | Ms. Adcock. Ms. Jayapal votes aye.                    |
| 2919 | Mr. Schneider?  |
| 2920 | Mr. Schneider. Aye.                                   |
| 2921 | Ms. Adcock. Mr. Schneider votes aye.                  |
| 2922 | Chairman Goodlatte. The gentleman from Wisconsin?     |
| 2923 | Mr. Sensenbrenner. No.                                |
| 2924 | Ms. Adcock. Mr. Sensenbrenner votes no.               |
| 2925 | Chairman Goodlatte. The gentleman from Texas?         |
| 2926 | Mr. Poe. No.  |
| 2927 | Ms. Adcock. Mr. Poe votes no.                         |
| 2928 | Chairman Goodlatte. Has every member voted who wishes |
| 2929 | to vote? The gentleman from Texas?                    |
| 2930 | Mr. Ratcliffe. No.                                    |
| 2931 | Ms. Adcock. Mr. Ratcliffe votes no.                   |
| 2932 | Chairman Goodlatte. The gentlewoman from Alabama?     |
| 2933 | Mrs. Roby. No.  |
| 2934 | Ms. Adcock. Mrs. Roby votes no.                       |
| 2935 | Chairman Goodlatte. The clerk will report. Sorry, the |
| 2936 | gentleman from Florida?                               |
| 2937 | Mr. Deutch. Aye.                                      |

| 2938 | Ms. Adcock. Mr. Deutch votes aye.                          |
|------|--|
| 2939 | Chairman Goodlatte. The clerk will report.                 |
| 2940 | Ms. Adcock. Mr. Chairman, 9 members voted aye; 15          |
| 2941 | members voted no.  |
| 2942 | Chairman Goodlatte. And the amendment is not agreed        |
| 2943 | to.  |
| 2944 | Mr. Cicilline. Mr. Chairman, I have an amendment at        |
| 2945 | the desk.  |
| 2946 | Chairman Goodlatte. An amendment to the amendment          |
| 2947 | offered by the gentleman from Rhode Island. The clerk will |
| 2948 | report the amendment.                                      |
| 2949 | Ms. Adcock. Amendment to the amendment offered by Mr.      |
| 2950 | Cicilline. On June 5th, add after "8 U.S.C. 1232" the      |
| 2951 | following.   |
| 2952 | [The amendment of Mr. Cicilline follows:]                  |
| 2953 |  |
| 2954 | ****** COMMITTEE INSERT ******                             |
|      |  |

Chairman Goodlatte. I think that means on line 5, but in any event, the amendment will be considered as read, and the gentleman is recognized for 5 minutes on his amendment.

Mr. Cicilline. Thank you, Mr. Chairman. Mr. Chairman, I want to thank you for your thoughtful and wise counsel in asking that I be more detailed, and I think this amendment achieves what the chairman and the author of the amendment have suggested, and just for my colleagues, it would add the following language: "and a report detailing the educational status and community engagement of each alien child for the year following their release from custody, including: 1) school enrollment and status; 2) academic performance, as reflected in school report cards; 3) any honors or awards presented to said child by school or community for participation or membership in community-based or youth-service organizations."

This is obviously not a fully-inclusive list, but it will give us, I think, some sense of the successful integration of the children that are the subject of this report. All of these are quantifiable. It can be provided by a school in a simple report form. I think it is the kind of detail that is both achievable and useful, and I would ask Mr. King to accept my amendment so I can look forward to voting for his amendment.

Chairman Goodlatte. If the gentleman would yield, we

| 2980 | do not have all of it; the copy that we have leaves off a    |
|------|--|
| 2981 | line or something. In addition                               |
| 2982 | Mr. Cicilline. No, it is on the back.                        |
| 2983 | Chairman Goodlatte some of these things                      |
| 2984 | Mr. Cicilline. It is on the back, Mr. Chairman.              |
| 2985 | Chairman Goodlatte. Oh, okay. You are right; you are         |
| 2986 | right. I am not sure why that is, but it is there. So, if    |
| 2987 | the gentleman would yield, I will say that I think that this |
| 2988 | is better, and I am prepared to support it; however, I would |
| 2989 | say that there are some of these things that may not be      |
| 2990 | available, and I would like to work with the gentleman. I    |
| 2991 | will support it now, but I would like to work with the       |
| 2992 | gentleman on the floor because it may need to be fine-tuned, |
| 2993 | and we may need to make it clear that, if it is not          |
| 2994 | available, then schools do not have to go extra distance to  |
| 2995 | create something that does not exist now.                    |
| 2996 | Mr. Cicilline. Thank you.                                    |
| 2997 | Mr. Sensenbrenner. Will the gentleman yield?                 |
| 2998 | Mr. Cicilline. Certainly.                                    |
| 2999 | Mr. Sensenbrenner. How much of this stuff is Privacy         |
| 3000 | Act protected?   |
| 3001 | Mr. Cicilline. I do not know that any of it is privacy       |
| 3002 | protected  |
| 3003 | Mr. Sensenbrenner. Report cards are not Privacy Act          |
| 3004 | protected?   |

3005 Mr. Cicilline. I do not believe so. And certainly 3006 membership in school organizations or awards, honors. 3007 Chairman Goodlatte. The gentleman from Wisconsin makes 3008 a good point, and if the gentleman, again, is willing, we 3009 would want to make sure that that is covered, and we are 3010 talking about broad statistics, not individual reports about 3011 individuals. 3012 Mr. Cicilline. I think that is fine. 3013 Chairman Goodlatte. If the gentleman agrees that --3014 Mr. Sensenbrenner. Well, if the gentleman will further 3015 yield, you know, we are not talking about statistics. 3016 says, "The educational status of each alien child for the year following their release, " you know, including one, two, 3017 3018 three, four, and five. And, you know, I do not think any of 3019 us can walk into a high school office and say, "We want to 3020 have the report card for, you know, Mary Jones," and you 3021 know, get a copy of the report card and --3022 Mr. Cicilline. Reclaiming my time, Mr. Chairman. 3023 Mr. Sensenbrenner. -- I sure do not want to go back 3024 to, you know, your high school and ask for your fourth grade 3025 report card. 3026 Mr. Cicilline. Right. Reclaiming my time, I am not 3027 under the supervision --3028 Mr. Sensenbrenner. I do not want to do it for mine. 3029 Mr. Cicilline. Reclaiming my time, Mr. Chairman, I am

3030 happy to work on tweaking the language. I thank you for 3031 your support. It is to be reminded, these children are 3032 under the supervision of the Department of Homeland 3033 Security. This is, again, asking for a report. These are 3034 not protected. There are all kinds of requirements under 3035 supervision, so that is a red herring. It is auspicious 3036 argument. This information is valuable and important. It 3037 can be collected, and it is asking that it be consolidated 3038 in a report, not the achievement of an individual student, 3039 the same way that the criminal cases --3040 Chairman Goodlatte. I will work with the gentleman and 3041 the gentleman from Wisconsin to make sure that the language 3042 is --3043 Mr. Sensenbrenner. Mr. Chairman? Mr. Cicilline. Thank you, Mr. Chairman. 3044 3045 Chairman Goodlatte. For what purpose does the 3046 gentleman from Wisconsin seek recognition? 3047 Mr. Sensenbrenner. Mr. Chairman, I move to strike the 3048 last word. 3049 Chairman Goodlatte. The gentleman is recognized for 5 3050 minutes. 3051 Mr. Sensenbrenner. Now, I sympathize with what the 3052 gentleman from Rhode Island is aiming at; however, you know, 3053 one of the things that I think this committee should be 3054 proud of is drafting things correctly so that, between the

committee and the floor, we do not have to have a major fixup, and this thing cries out for, you know, a major fixup.

The other point I would like to make is, you know, we have, you know, really led the charge in the Congress and in the country to try to protect the privacy of people's phone records, which is why the Freedom Act passed and passed with very strong support by most, if not all, of the members of this committee when the House considered it in the last Congress. And to say that, you know, the phone records of every American should not be snooped by the NSA, I do not think, is much different than, you know, allowing a dragnet to go and get a kids' report cards on it.

So, I would suggest that the amendment be withdrawn and, rather than passing something that obviously is deficient, even by the gentleman from Rhode Island's admission, that he withdraw the amendment and then work with us with something from scratch.

Mr. Cicilline. Will the gentleman yield?

Mr. Sensenbrenner. I yield.

Mr. Cicilline. As I am sure the gentleman knows, the Privacy Act only applies to citizens and permanent lawful residents, so this category of individuals is not covered by the Privacy Act. I am happy to work with the chairman, but I would ask that we move forward --

Mr. Sensenbrenner. So, I am reclaiming my time. You know, there are a lot of court decisions that say that even the police cannot ask for the immigration status, you know, of somebody who is pulled over on a traffic stop, and you know, does that mean that, if I go in and ask for Johnny Jones' fourth grade report card, I have got to say that I know that Johnny Jones is a citizen or a permanent lawful resident?

This is one of the problems with having scribbled amendments from the floor, whether it is over across the street or in committee. I, again, would ask the gentleman to withdraw the, you know, the amendment, which I do not think is as accurately drafted because he talks about the educational status of each alien child. And I do not know whether high school or grade school records or, for that matter, higher education records indicate the immigration status of the students who are enrolled in the school and, you know, end up completing their courses and getting grades.

You know, we have had a big argument in the States about, you know, whether alien children who are not in status should get in-State tuition, and that means you cannot ask whether the alien child is in status or is not on that. So, you know, you are asking the, whoever is supposed to give these records to the Department of Homeland

3105 Security, basically to violate the law, and they might be 3106 violating the State law. I am not going to vote for the 3107 amendment. I am sympathetic to what you are doing, but when 3108 we do things here, we ought to do it right. 3109 Chairman Goodlatte. Will the gentleman yield? 3110 Mr. Sensenbrenner. I yield to the Chairman. 3111 Chairman Goodlatte. Given what the gentleman from 3112 Wisconsin, will the gentleman from Rhode Island agree to 3113 withdraw the amendment and work with me to fashion an 3114 amendment that addresses some of the concerns just raised? 3115 I am sympathetic to the gentleman's amendment, but I am also 3116 sympathetic to the gentleman from Wisconsin's concern that 3117 drafting on the run can create problems sometimes. 3118 Mr. Cicilline. Mr. Chairman, might I offer the 3119 insertion of one word that I think will get to this issue? 3120 I do not at all --3121 Chairman Goodlatte. I would be amazed if one word will get the gentleman from Wisconsin --3122 3123 Mr. Cicilline. Well, I think it will, your honor. 3124 you add "and a report detailing the aggregate educational 3125 status and community engagement of each alien child, " you 3126 can collect the same information. No one has a stronger 3127 privacy record in this Congress than I do; I take those 3128 issues very seriously, but the notion that a child under the 3129 supervision of the Department of Homeland Security cannot be

|      | 1  |
|------|--|
| 3130 | required to share their educational status and their         |
| 3131 | community involvement is simply not the case.                |
| 3132 | Mr. Sensenbrenner. Yeah, but                                 |
| 3133 | Mr. Cicilline. There are all kinds of conditions the         |
| 3134 | supervisor under the Department of Homeland Security         |
| 3135 | Mr. Sensenbrenner. Reclaiming my time.                       |
| 3136 | Mr. Cicilline. It is not your time.                          |
| 3137 | Chairman Goodlatte. No, it is his time.                      |
| 3138 | Mr. Sensenbrenner. It is.                                    |
| 3139 | Mr. Cicilline. Oh, I am sorry.                               |
| 3140 | Mr. Sensenbrenner. Boy, the gap is getting wider and         |
| 3141 | wider and wider here. You know, let me say that, you know,   |
| 3142 | the flaw in the gentleman from Rhode Island's argument is    |
| 3143 | that most of these agencies that would be compiling these    |
| 3144 | records, either in the aggregate or for individuals, do not  |
| 3145 | have the immigration status of the people whose records are  |
| 3146 | being compiled. You know, I doubt you can go to any          |
| 3147 | university, and I do not know whether Rhode Island gives in- |
| 3148 | State tuition to out-of-status alien students at the         |
| 3149 | University of Rhode Island, and say, "I want to get the      |
| 3150 | transcript of what grades this person has," nowhere will it  |
| 3151 | say that there has been an inquiry as to what the            |
| 3152 | immigration status of the student is.                        |
| 3153 | So, you are putting a burden on the Department of            |
| 3154 | Homeland Security to get information that is not being kept  |

| 3155 | by the people who are supposed to divulge the information.   |
|------|--|
| 3156 | Now, if you want to be stubborn, I am going to urge that the |
| 3157 | amendment be rejected. I want to work with you               |
| 3158 | Mr. Cicilline. Will the gentleman yield?                     |
| 3159 | Mr. Sensenbrenner. Of course, I am glad to.                  |
| 3160 | Mr. Cicilline. I think, again, if you look at the            |
| 3161 | amendment that we are attempting to modify with this         |
| 3162 | amendment, this involves individuals released from the       |
| 3163 | custody of the Department of Homeland Security pursuant to 8 |
| 3164 | U.S.C. 1232. The immigration status is determined by the     |
| 3165 | release from the Department of Homeland Security. The        |
| 3166 | individuals are identified                                   |
| 3167 | Mr. Sensenbrenner. Will the gentleman yield? My time         |
| 3168 | is already over. Federal law prohibits the school from       |
| 3169 | disclosing this information                                  |
| 3170 | Mr. Cicilline. For citizens and permanent lawful             |
| 3171 | residents.   |
| 3172 | Mr. Sensenbrenner. Okay, but                                 |
| 3173 | Mr. Cicilline. These are not citizens; they are from -       |
| 3174 | _  |
| 3175 | Chairman Goodlatte. Will the gentlemen                       |
| 3176 | Mr. Cicilline the Department of Homeland Security            |
| 3177 |  |
| 3178 | Mr. Sensenbrenner. How do you know?                          |
| 3179 | Chairman Goodlatte. Without objection, the gentleman         |

3180 from Wisconsin is recognized for an additional minute if he 3181 would yield to me. 3182 Mr. Sensenbrenner. I yield. Chairman Goodlatte. I thank the gentleman, and I would 3183 3184 strongly urge the gentleman from Rhode Island to withdraw 3185 the amendment. He has a strong commitment from me to work 3186 with him on getting to where we can gather some useful 3187 information about what children who are released that are in 3188 the custody of the Federal Government has, but I think it 3189 needs a lot of work, and I just think that he would be 3190 better off --3191 Mr. Cicilline. Mr. Chairman, I regret that it is 3192 taking my dear friends on the other side of the aisle longer 3193 to understand this than it took me, but I am happy to work 3194 with you, and I will withdraw the amendment, so that we can 3195 do that. 3196 Chairman Goodlatte. I thank the gentleman. 3197 Mr. Sensenbrenner. We are slow learners. 3198 Mr. Cicilline. I see that. Yield back. 3199 Chairman Goodlatte. The question occurs on the 3200 amendment offered by the gentleman from Iowa. 3201 All those in favor, respond by saying aye. 3202 Those opposed, no. 3203 The ayes have it, and the amendment is agreed to. 3204 Are there further amendments to H.R. 495?

| 3205 | Mr. Nadler. Mr. Chairman, may we have a recorded vote? |
|------|--|
| 3206 | Chairman Goodlatte. For what purpose does the          |
| 3207 | gentleman from New York?                               |
| 3208 | Mr. Nadler. I have an amendment at the desk, Mr.       |
| 3209 | Chairman.  |
| 3210 | Chairman Goodlatte. The clerk will report the          |
| 3211 | amendment.   |
| 3212 | Ms. Adcock. Amendment to H.R. 495 offered by Mr.       |
| 3213 | Nadler. To strike section 4 of the bill                |
| 3214 | [The amendment of Mr. Nadler follows:]                 |
|      |  |
| 3215 | ****** COMMITTEE INSERT *******                        |

Chairman Goodlatte. Without objection, the amendment is considered as read. The gentleman is recognized for 5 minutes on his amendment.

Mr. Nadler. Mr. Chairman, this amendment would strike section 4 of the bill, a particularly obnoxious provision that fails to recognize the inherent difference between children and adults.

Under current law, when an unaccompanied minor is apprehended, his or her asylum claim is initially presented to a CIS officer in a nonadversarial proceeding rather than to a judge in immigration court. If the application is denied, he or she still has the opportunity to present the claim to an immigration judge at a later proceeding. But the initial determination is made by a specially-trained asylum officer in plain clothes in an office setting, which is more appropriate for unaccompanied and often unrepresented children.

This important protection was contained in the Trafficking Victims Protection Reauthorization Act, which was signed into law by President Bush in 2008. The so-called Protection of Children Act, however, which is this bill, which would, in fact, do nothing of the kind would strike this provision and would require children to present their initial claims in an adversarial proceeding in immigration court, as if they were adults.

But they are not adults. Congress recognized that children are developmentally different from adults, and they must be treated differently. Children have different levels of cognition, of language skills, of emotional development, and maturity of judgment. That is why CIS guidelines require an asylum officer to conduct "child-appropriate interviews, taking into account age, stage of language development, background, and level of sophistication."

This bill, however, would subject children to rigorous

This bill, however, would subject children to rigorous cross-examination by an ICE trial attorney in open court about their past traumas, which may include sexual abuse, child abuse, and other violent experiences. And since there is no guarantee of legal representation, these children, many of them small children, would be forced to defend themselves in an intimidating, adversarial setting. How does that amount to protection of children?

Many of these children have escaped unspeakable violence and horror in their home countries, and they have risked their lives to find safety in the United States. They are scared, alone, and likely do not speak English. It is absurd to expect them to represent themselves in an intimidating formal legal procedure. It is not a loophole when we treat children like children. It is the protection that a civilized society grants to the most vulnerable people among us.

My amendment asks for no greater protection than is already provided under current law, as I said, signed by President Bush in 2008. We should leave the present system in place and continue to treat children as children in a reasonable and humane fashion. I urge support for the amendment, and I yield back the balance of my time.

Chairman Goodlatte. Jerry, thanks. The gentleman and recognizes himself in opposition of the amendment. I must oppose this amendment, which would strike a provision that seeks to fix a significant loophole in asylum law.

The Trafficking Victims Protection Act of 2008 included provisions for minors applying for asylum. Amongst numerous changes made by the bill making it easier for minors to seek asylum, the TVPRA amended the procedure processing asylum applications of unaccompanied alien minors. An asylum officer at USCIS has initial jurisdiction over any asylum application filed by an unaccompanied alien minor, including applications filed by minors in removal proceedings. This allows a minor, who would normally have been placed directly in removal proceedings, to get two bites at the apple for the purposes of their asylum claim.

They can have their asylum case heard first before an asylum officer, and if their claim is not granted, they can have it heard again before an immigration judge in removal proceedings. Currently, USCIS is granting 60 percent of

3291 unaccompanied minor applications at the first bite. If an 3292 asylum officer does not approve the application, it is 3293 referred to an immigration judge. Combining these two bites 3294 at the apple with adjudication standards at USCIS, where 3295 fraud detection was not a priority under the prior 3296 administration, the vast majority of minors who 3297 affirmatively seek asylum are now successful in their 3298 claims, and according to HHS, the vast majority of these 3299 minors are 15 to 17 years of age and are essentially 3300 considered adults in their home country. 3301 Unaccompanied minors should get the same one bite of 3302 the apple, as do all other individuals who are crossing our 3303 borders in search of asylum. By the way, the asylum 3304 proceeding is not open to the public, and therefore, the 3305 information is confidential. The bill makes an important 3306 reform, and this amendment strikes it, so I urge my 3307 colleagues to oppose it. 3308 Ms. Lofgren. Excuse me. 3309 Chairman Goodlatte. For what purpose does the 3310 gentlewoman from California seek recognition? 3311 Ms. Lofgren. I would like to support the Nadler 3312 amendment. 3313 Chairman Goodlatte. The gentlewoman is recognized for 3314 5 minutes. 3315 Ms. Lofgren. Section 4 of the bill eliminates the

initial jurisdiction over asylum claims for children from the asylum office, and I think that is a huge mistake. If the bill is implemented as written, children who have been persecuted or trafficked for sex would have to make that claim first in an adversarial immigration proceeding or hearing, instead of a more child-appropriate interview before an asylum officer.

Now, everybody who has been involved in the criminal justice system knows that it is not best practices to interview child sex victims in that setting. Every police department in the entire United States has specially-trained people who are not in uniform who are trained to elicit information from children, who are not mini-adults; I mean, they have different developmental issues, to get the truth about what is happening. I think our current system falls a little bit short of that, but to eliminate it completely and to have the first time a child, who has a claim because they have been persecuted or trafficked, to make that claim in immigration court is not the right thing.

It is not the right thing, and when you think, further, that these children, I mean, chairman mentioned 17- or 18-year-old children who are not fully developed. But think also, there is a large number of these kids, they are 8; they are 9; they are 10 years old. That they are supposed to go into immigration court without a lawyer and explain in

front of a whole courtroom of people that they have been sexually molested and then trafficked? That is not going to happen. That is just not going to happen, and it is not right to put that in the law.

Now, as I said earlier, I think that we could, if we sat down together in a collaborative way, that we could work to address the issues of concern to the chairman and others in a way that did not do damage to child trafficking victims and children who have been victimized in other ways. This bill is not going to fix the problems. This is not a loophole that this is closing, and so I think Mr. Nadler's amendment is an important step forward in bringing justice, and I intend to support it.

And I hope that the majority will think long and hard about whether this would not make sense, or if you want some variation on it, whether we should not adjourn and sit down together and reason together on how we can address issues that you think are of concern in a way that does not do violence to children who have been persecuted or trafficked by adults who have violated their human dignity.

Mr. Raskin. Would the gentlewoman yield for questions?

Ms. Lofgren. I would be happy to yield.

Mr. Raskin. Thank you very much, and forgive a rather simplistic question, but we had no hearing on this bill, and so we have not had the ability to ask any experts or people

3366 who are actually involved in the process about what goes on. 3367 So, I am afraid I have got to turn to you, Ms. Lofgren, 3368 because you seem to be a real expert on it. 3369 But if we do not adopt Mr. Nadler's amendment, would 3370 this mean that we are reducing the opportunity for all 3371 children to have a fuller investigation of their claims and 3372 their situation, or is it just children in that age 15 to 17 3373 age range? 3374 Ms. Lofgren. I think it eliminates initial 3375 jurisdiction over asylum claims for unaccompanied children, 3376 and the initial jurisdiction now is USCIS asylum officers in 3377 the case of noncontingent children. This eliminates that, 3378 and so I guess the answer is yes. 3379 Mr. Raskin. So, if I am getting right, if we do not 3380 adopt his amendment, then unaccompanied minors of any age 3381 would have a reduced opportunity to talk about their 3382 situation and why they are seeking asylum in the United 3383 States. 3384 Ms. Lofgren. Yes, it would have to be in the format of 3385 an immigration proceeding. 3386 Mr. Raskin. Thank you. 3387 Ms. Lofgren. And I yield back, Mr. Chairman. 3388 Chairman Goodlatte. The question occurs on the 3389 amendment offered by the gentleman from New York. 3390 All those in favor, respond by saying aye.

| 3391 | Those opposed, no.                                    |
|------|---|
| 3392 | In the opinion of the chair, the noes have it. The    |
| 3393 | amendment is not agreed to.                           |
| 3394 | A recorded vote is requested, and the clerk will call |
| 3395 | the roll.   |
| 3396 | Ms. Adcock. Mr. Goodlatte?                            |
| 3397 | Chairman Goodlatte. No.                               |
| 3398 | Ms. Adcock. Mr. Goodlatte votes no.                   |
| 3399 | Mr. Sensenbrenner?                                    |
| 3400 | [No response.]  |
| 3401 | Mr. Smith?  |
| 3402 | [No response.]  |
| 3403 | Mr. Chabot?   |
| 3404 | Mr. Chabot. No.                                       |
| 3405 | Ms. Adcock. Mr. Chabot votes no.                      |
| 3406 | Mr. Issa?   |
| 3407 | [No response.]  |
| 3408 | Mr. King?   |
| 3409 | [No response.]  |
| 3410 | Mr. Franks?   |
| 3411 | Mr. Franks. No.                                       |
| 3412 | Ms. Adcock. Mr. Franks votes no.                      |
| 3413 | Mr. Gohmert?  |
| 3414 | Mr. Gohmert. No.                                      |
| 3415 | Ms. Adcock. Mr. Gohmert votes no.                     |

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| 3416 | Mr. Jordan?                          |
| 3417 | Mr. Jordan. No.                      |
| 3418 | Ms. Adcock. Mr. Jordan votes no.     |
| 3419 | Mr. Poe?                             |
| 3420 | [No response.]                       |
| 3421 | Mr. Chaffetz?                        |
| 3422 | [No response.]                       |
| 3423 | Mr. Marino?                          |
| 3424 | Mr. Marino. No.                      |
| 3425 | Ms. Adcock. Mr. Marino votes no.     |
| 3426 | Mr. Gowdy?                           |
| 3427 | [No response.]                       |
| 3428 | Mr. Labrador?                        |
| 3429 | [No response.]                       |
| 3430 | Mr. Farenthold?                      |
| 3431 | Mr. Farenthold. No.                  |
| 3432 | Ms. Adcock. Mr. Farenthold votes no. |
| 3433 | Mr. Collins?                         |
| 3434 | [No response.]                       |
| 3435 | Mr. DeSantis?                        |
| 3436 | [No response.]                       |
| 3437 | Mr. Buck?                            |
| 3438 | [No response.]                       |
| 3439 | Mr. Ratcliffe?                       |
| 3440 | Mr. Ratcliffe. No.                   |

| 3441 | Ms. Adcock. Mr. Ratcliffe votes no.  |
|------|--------------------------------------|
| 3442 | Mrs. Roby?                           |
| 3443 | Mrs. Roby. No.                       |
| 3444 | Ms. Adcock. Mrs. Roby votes no.      |
| 3445 | Mr. Gaetz?                           |
| 3446 | Mr. Gaetz. No.                       |
| 3447 | Ms. Adcock. Mr. Gaetz votes no.      |
| 3448 | Mr. Johnson of Louisiana?            |
| 3449 | Mr. Johnson of Louisiana. No.        |
| 3450 | Ms. Adcock. Mr. Johnson votes no.    |
| 3451 | Mr. Biggs?                           |
| 3452 | Mr. Biggs. No.                       |
| 3453 | Ms. Adcock. Mr. Biggs votes no.      |
| 3454 | Mr. Rutherford?                      |
| 3455 | Mr. Rutherford. No.                  |
| 3456 | Ms. Adcock. Mr. Rutherford votes no. |
| 3457 | Mr. Conyers?                         |
| 3458 | Mr. Conyers. Aye.                    |
| 3459 | Ms. Adcock. Mr. Conyers votes aye.   |
| 3460 | Mr. Nadler?                          |
| 3461 | Mr. Nadler. Aye.                     |
| 3462 | Ms. Adcock. Mr. Nadler votes aye.    |
| 3463 | Ms. Lofgren?                         |
| 3464 | Ms. Lofgren. Aye.                    |
| 3465 | Ms. Adcock. Ms. Lofgren votes aye.   |

| 3466 | Ms. Jackson Lee?                     |
|------|--------------------------------------|
| 3467 | [No response.]                       |
| 3468 | Mr. Cohen?                           |
| 3469 | [No response.]                       |
| 3470 | Mr. Johnson of Georgia?              |
| 3471 | [No response.]                       |
| 3472 | Mr. Deutch?                          |
| 3473 | [No response.]                       |
| 3474 | Mr. Gutierrez?                       |
| 3475 | [No response.]                       |
| 3476 | Ms. Bass?                            |
| 3477 | [No response.]                       |
| 3478 | Mr. Richmond?                        |
| 3479 | [No response.]                       |
| 3480 | Mr. Jeffries?                        |
| 3481 | [No response.]                       |
| 3482 | Mr. Cicilline?                       |
| 3483 | Mr. Cicilline. Aye.                  |
| 3484 | Ms. Adcock. Mr. Cicilline votes aye. |
| 3485 | Mr. Swalwell?                        |
| 3486 | Mr. Swalwell. Aye.                   |
| 3487 | Ms. Adcock. Mr. Swalwell votes aye.  |
| 3488 | Mr. Lieu?                            |
| 3489 | Mr. Lieu. Aye.                       |
| 3490 | Ms. Adcock. Mr. Lieu votes aye.      |

| 3491 | Mr. Raskin?  |
|------|--|
| 3492 | Mr. Raskin. Aye.                                       |
| 3493 | Ms. Adcock. Mr. Raskin votes aye.                      |
| 3494 | Ms. Jayapal?   |
| 3495 | Ms. Jayapal. Aye.                                      |
| 3496 | Ms. Adcock. Ms. Jayapal votes aye.                     |
| 3497 | Mr. Schneider?   |
| 3498 | Mr. Schneider. Aye.                                    |
| 3499 | Ms. Adcock. Mr. Schneider votes aye.                   |
| 3500 | Chairman Goodlatte. The gentleman from Wisconsin?      |
| 3501 | Mr. Sensenbrenner. No.                                 |
| 3502 | Ms. Adcock. Mr. Sensenbrenner votes no.                |
| 3503 | Chairman Goodlatte. The gentleman from Texas, Mr. Poe? |
| 3504 | Mr. Poe. No.   |
| 3505 | Ms. Adcock. Mr. Poe votes no.                          |
| 3506 | Chairman Goodlatte. Has every member voted who wishes  |
| 3507 | to vote?   |
| 3508 | The clerk will report.                                 |
| 3509 | Oh, the gentleman from Iowa?                           |
| 3510 | Mr. King. No.  |
| 3511 | Ms. Adcock. Mr. King votes no.                         |
| 3512 | Chairman Goodlatte. The clerk will report.             |
| 3513 | Ms. Adcock. Mr. Chairman, 9 members voted aye; 16      |
| 3514 | members voted no.                                      |
| 3515 | Chairman Goodlatte. And the amendment is not agreed    |

| 3516 | to.   |
|------|---|
| 3517 | Are there further amendments?                         |
| 3518 | For what purpose does the gentlewoman from California |
| 3519 | seek recognition?                                     |
| 3520 | Ms. Lofgren. I have an amendment at the desk.         |
| 3521 | Chairman Goodlatte. The clerk will report the         |
| 3522 | amendment.  |
| 3523 | Ms. Adcock. Amendment to H.R. 495 offered by Ms.      |
| 3524 | Lofgren. Strike section 2 of the bill and insert the  |
| 3525 | following.  |
| 3526 | [The amendment of Ms. Lofgren follows:]               |
| 3527 | ****** COMMITTEE INSERT *******                       |

Chairman Goodlatte. Without objection, the amendment is considered as read, and the gentlewoman is recognized for 5 minutes on her amendment.

Ms. Lofgren. Mr. Chairman, this amendment would strike section 2 and replace it with a provision that treats children from Mexico and Canada in the same manner as children from Central America are currently treated. This would ensure that Mexican children who are fleeing trafficking receive no fewer protections than other kids, simply by virtue of the place of their birth.

Now, here is how it works today: under current law, unaccompanied children are placed into two different processes, depending on whether they are coming from a contiguous country, either Mexico or Canada, or a noncontiguous country, any other country. With a contiguous country processing, DHS permits them to withdraw the application; we had the discussion, and return to their home country, only if it is clear that the child has not been a victim of a severe form of trafficking, and there is no credible evidence that the child will be at risk of being trafficked and that the child is able to make an independent decision.

Contrary to that, for the noncontiguous children, it requires the children be transferred from the Customs and Border Patrol custody within 72 hours to HHS or ORR custody.

Now, once in custody, the attempts are made to place the child in the least restricted setting possible. The children are placed in deportation proceedings that determine whether they are eligible for asylum, for U visas as victims of crime, for T visas as victims of trafficking, for Special Immigrant Juvenile Status, voluntary departure, or other forms of relief.

These cases are reviewed by not only the judges, but also by the USCIS asylum officers, if asylum is sought. And that is a far preferable procedure than the contiguous country processing. Earlier, I put into the record two reports: one from the United Nations that was done at the request of the American government, and the other a GAO report that we requested about how this is going for the contiguous countries, and here is what those reports said: "Almost all Mexican children are returned after not receiving effective screening."

This is what the reports discovered: "Many CBP officers do not ask Mexican children any, and certainly not all, of the required questions; they just return the children immediately with a cursory screening." A lot of the supervisors are either unaware of the TVPRA requirements, or they have not ensured that inquiries regarding trafficking are actually made.

Many CBP officers do not know what trafficking is, or

persecution, two of the things they are required to screen for, because they have not been adequately trained in that subject. CBP officers have no specialized training in how to work with children and interview techniques appropriate for children. That is not their training; their training is to go catch people who are intruding to keep us safe at the border. It is not to elicit information from vulnerable children.

Border patrol stations are inappropriate environments for interviewing children, and I think those of us who have been down the see the CBP stations, the holding cells, can explain why that does not work. You have got a chaotic environment, hundreds of people; everybody knows everybody else's business; you have got armed officers in uniform. You cannot get a child victim to say, in front of everybody else, to an officer, when they are afraid, the intimate details of what has happened to them, if they are a sex trafficking victim.

Mexican children are currently being interviewed in close proximity to other children in nonprivate settings. There is no place in America, in a law enforcement setting, that that would be considered acceptable. There is no police department that, if you have a belief that a child has been sexually abused, that you would interview that child in front of other kids and adults by uniformed

officers. That is not best practices.

And so it is important that we strike this amendment. I will have another amendment later to have best practices, but certainly, we should not subject all children to the deficient procedures currently in place for children, who are from contiguous countries. I think it is important that this amendment be adopted, and I see my time has expired, so I yield back, Mr. Chairman.

Chairman Goodlatte. The chair thanks the gentlewoman, but I must oppose this amendment. I recognize myself.

Over the past 8 years, I and many others watched with dismay as the prior administration failed to enforce our immigration laws, effectively sending the word south that, if you come to the United States, the "new law" will allow you to be admitted into this country. The sad irony of this is that very messages has resulted in far more sex trafficking of minors, who leave their countries in Central America, travel 1,000 miles across Mexico, often with human smugglers, who, in many instances, are themselves sex traffickers.

This change is necessary to eliminate the incentive to make that dangerous trek and ensure that they go home safely once they are encountered, in the hopes that they will not continue to arrive in this country in numbers approaching 10 times the numbers they were just a few years ago. The

William Wilberforce Trafficking Victims Protection

Authorization Act of 2008, in addition to expanding

protection for trafficking victims generally, made

procedural and substantive changes to immigration law as it

deals with apprehended, unaccompanied alien minors that

have, unfortunately, contributed to the border surge.

In 2014, an unprecedented number of unaccompanied alien minors were apprehended along our borders: nearly 70,000. Part of the reason for the surge, and the reason why we have been unable to stop it, is that the TVPRA of 2008 created two distinct sets of rules regarding unaccompanied minors apprehended from contiguous and noncontiguous countries. Under the TVPRA, minors from contiguous countries, such as Mexico, can immediately be returned if they consent, have not been trafficked, and do not have a credible fear of persecution.

However, minors from other countries must be placed in often lengthy removal proceedings in immigration court, in which court dates are years in the future. During this time, they are usually released into the United States, often to the very parents who paid to smuggle them across 1,000 miles of Mexico into the U.S. It is imperative that we end these conflicting rules and subject minors to expeditious and safe return if they have not been trafficked and do not have a credible fear of persecution.

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the clerk will call the roll.

Otherwise, we will continue to see a dramatic surge of minors arriving at our borders, actually seeking our border patrol agents in the belief that they will be released into the United States. The immigration law has to stop encouraging minors to make these dangerous treks. amendment would actually place all apprehended, unaccompanied minors into removal proceedings, doing the exact opposite of the reforms contained in this bill. would expand the current dysfunctional system in which minors are released to their unlawful alien parents, often never to be heard from again. In order to end the surges that have plaqued the past several years, we must cease putting most apprehended minors in lengthy removal proceedings and, instead, quickly return them to their home countries. I urge my colleagues to oppose the amendment. The question occurs on the amendment offered by the gentlewoman from California. All those in favor, respond by saying aye. Those opposed, no. In the opinion of the chair, the noes have it. Ms. Lofgren. I would like a recorded vote, Mr. Chairman. Chairman Goodlatte. A recorded vote is requested, and

| 3678 | Ms. Adcock. Mr. Goodlatte?              |
|------|---|
| 3679 | Chairman Goodlatte. No.                 |
| 3680 | Ms. Adcock. Mr. Goodlatte votes no.     |
| 3681 | Mr. Sensenbrenner?                      |
| 3682 | Mr. Sensenbrenner. No.                  |
| 3683 | Ms. Adcock. Mr. Sensenbrenner votes no. |
| 3684 | Mr. Smith?                              |
| 3685 | [No response.]                          |
| 3686 | Mr. Chabot?                             |
| 3687 | Mr. Chabot. No.                         |
| 3688 | Ms. Adcock. Mr. Chabot votes no.        |
| 3689 | Mr. Issa?                               |
| 3690 | [No response.]                          |
| 3691 | Mr. King?                               |
| 3692 | [No response.]                          |
| 3693 | Mr. Franks?                             |
| 3694 | Mr. Franks. No.                         |
| 3695 | Ms. Adcock. Mr. Franks votes no.        |
| 3696 | Mr. Gohmert?                            |
| 3697 | [No response.]                          |
| 3698 | Mr. Jordan?                             |
| 3699 | [No response.]                          |
| 3700 | Mr. Poe?                                |
| 3701 | [No response.]                          |
| 3702 | Mr. Chaffetz?                           |

| 3703 | [No response.]                       |
|------|--------------------------------------|
| 3704 | Mr. Marino?                          |
| 3705 | Mr. Marino. No.                      |
| 3706 | Ms. Adcock. Mr. Marino votes no.     |
| 3707 | Mr. Gowdy?                           |
| 3708 | [No response.]                       |
| 3709 | Mr. Labrador?                        |
| 3710 | [No response.]                       |
| 3711 | Mr. Farenthold?                      |
| 3712 | Mr. Farenthold. No.                  |
| 3713 | Ms. Adcock. Mr. Farenthold votes no. |
| 3714 | Mr. Collins?                         |
| 3715 | [No response.]                       |
| 3716 | Mr. DeSantis?                        |
| 3717 | [No response.]                       |
| 3718 | Mr. Buck?                            |
| 3719 | [No response.]                       |
| 3720 | Mr. Ratcliffe?                       |
| 3721 | Mr. Ratcliffe. No.                   |
| 3722 | Ms. Adcock. Mr. Ratcliffe votes no.  |
| 3723 | Mrs. Roby?                           |
| 3724 | Mrs. Roby. No.                       |
| 3725 | Ms. Adcock. Mrs. Roby votes no.      |
| 3726 | Mr. Gaetz?                           |
| 3727 | Mr. Gaetz. No.                       |

| 3728 | Ms. Adcock. Mr. Gaetz votes no.      |
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| 3729 | Mr. Johnson of Louisiana?            |
| 3730 | Mr. Johnson of Louisiana. No.        |
| 3731 | Ms. Adcock. Mr. Johnson votes no.    |
| 3732 | Mr. Biggs?                           |
| 3733 | Mr. Biggs. No.                       |
| 3734 | Ms. Adcock. Mr. Biggs votes no.      |
| 3735 | Mr. Rutherford?                      |
| 3736 | Mr. Rutherford. No.                  |
| 3737 | Ms. Adcock. Mr. Rutherford votes no. |
| 3738 | Mr. Conyers?                         |
| 3739 | Mr. Conyers. Aye.                    |
| 3740 | Ms. Adcock. Mr. Conyers votes aye.   |
| 3741 | Mr. Nadler?                          |
| 3742 | [No response.]                       |
| 3743 | Ms. Lofgren?                         |
| 3744 | Ms. Lofgren. Aye.                    |
| 3745 | Ms. Adcock. Ms. Lofgren votes aye.   |
| 3746 | Ms. Jackson Lee?                     |
| 3747 | [No response.]                       |
| 3748 | Mr. Cohen?                           |
| 3749 | [No response.]                       |
| 3750 | Mr. Johnson of Georgia?              |
| 3751 | [No response.]                       |
| 3752 | Mr. Deutch?                          |

| 3753 | [No response.]                       |
|------|--------------------------------------|
| 3754 | Mr. Gutierrez?                       |
| 3755 | [No response.]                       |
| 3756 | Ms. Bass?                            |
| 3757 | [No response.]                       |
| 3758 | Mr. Richmond?                        |
| 3759 | [No response.]                       |
| 3760 | Mr. Jeffries?                        |
| 3761 | [No response.]                       |
| 3762 | Mr. Cicilline?                       |
| 3763 | Mr. Cicilline. Aye.                  |
| 3764 | Ms. Adcock. Mr. Cicilline votes aye. |
| 3765 | Mr. Swalwell?                        |
| 3766 | Mr. Swalwell. Aye.                   |
| 3767 | Ms. Adcock. Mr. Swalwell votes aye.  |
| 3768 | Mr. Lieu?                            |
| 3769 | Mr. Lieu. Aye.                       |
| 3770 | Ms. Adcock. Mr. Lieu votes aye.      |
| 3771 | Mr. Raskin?                          |
| 3772 | Mr. Raskin. Aye.                     |
| 3773 | Ms. Adcock. Mr. Raskin votes aye.    |
| 3774 | Ms. Jayapal?                         |
| 3775 | Ms. Jayapal. Aye.                    |
| 3776 | Ms. Adcock. Ms. Jayapal votes aye.   |
| 3777 | Mr. Schneider?                       |

| 3778 | Mr. Schneider. Aye.                                    |
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| 3779 | Ms. Adcock. Mr. Schneider votes aye.                   |
| 3780 | Chairman Goodlatte. The gentleman from Texas, Mr. Poe? |
| 3781 | Mr. Poe. No.   |
| 3782 | Ms. Adcock. Mr. Poe vote no.                           |
| 3783 | Chairman Goodlatte. The gentleman from Iowa?           |
| 3784 | Mr. King. No.  |
| 3785 | Ms. Adcock. Mr. King votes no.                         |
| 3786 | Chairman Goodlatte. The gentleman from Ohio?           |
| 3787 | Mr. Jordan. No.  |
| 3788 | Ms. Adcock. Mr. Jordan votes no.                       |
| 3789 | Chairman Goodlatte. The gentleman from Idaho?          |
| 3790 | Mr. Labrador. No.                                      |
| 3791 | Ms. Adcock. Mr. Labrador votes no.                     |
| 3792 | Chairman Goodlatte. The gentleman from Texas, Mr.      |
| 3793 | Gohmert?   |
| 3794 | Mr. Gohmert. No.                                       |
| 3795 | Ms. Adcock. Mr. Gohmert votes no.                      |
| 3796 | Chairman Goodlatte. Has every member voted who wishes  |
| 3797 | to vote?   |
| 3798 | The gentleman from California?                         |
| 3799 | Mr. Issa. No.  |
| 3800 | Ms. Adcock. Mr. Issa votes no.                         |
| 3801 | Chairman Goodlatte. The clerk will report.             |
| 3802 | Ms. Adcock. Mr. Chairman, 8 members voted aye; 18      |

| 3803 |  |
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| 3003 | members voted no.  |
| 3804 | Chairman Goodlatte. And the amendment is not agreed        |
| 3805 | to. Are there further amendments to H.R. 495?              |
| 3806 | For what purpose does the gentlewoman from California      |
| 3807 | seek recognition?  |
| 3808 | Ms. Lofgren. I have an amendment.                          |
| 3809 | Chairman Goodlatte. The clerk will report the              |
| 3810 | amendment.   |
| 3811 | Ms. Adcock. Amendment to H.R. 495 offered by Ms.           |
| 3812 | Lofgren: page 3, line 22, strike "and" at the end. Page 3, |
| 3813 | after line 22, insert the following: "and redesignate      |
| 3814 | provisions accordingly." By redesignating paragraphs 3     |
| 3815 | through 5 as paragraphs 4 through 6, respectively, and     |
| 3816 | inserting  |
| 3817 | [The amendment of Ms. Lofgren follows:]                    |
| 3818 | ****** COMMITTEE INSERT *******                            |

Mr. Sensenbrenner. [Presiding.] Without objection, the amendment is considered as read, and the gentlewoman from California is recognized for 5 minutes.

Ms. Lofgren. Thank you, Mr. Chairman. This amendment would provide the following: an unaccompanied alien child shall be reviewed by a dedicated U.S. Citizenship and Immigration Services immigration officer with specialized training in interviewing child trafficking victims. Such officers shall be in plain clothes, shall not carry a weapon, and the interview shall occur in a private room with no other adults present.

Now, why have I offered this? As I mentioned earlier, the report that we commissioned has made it clear; actually, this is a report commissioned by the CBP: that agents and officers find it difficult to elicit accurate information from children for a variety of reasons, including the absence of specific training on how to interview children and the fact that questioning takes place by uniformed agents and officers in a public setting and the intimidating environment of a detention facility.

Interviews typically last no more than 10 minutes and often involve agents and officers reading questions contained on Form 93, a screening tool that is available only in English and was not intended to replace an appropriate, child-friendly interview. Now, there has been

a transformation across the United States of how to deal with child victims, and virtually every law enforcement agency in American has adopted child-centered interviewing models and protocols to obtain reliable information during the investigation.

That approach recognizes that the amount and quality of information obtained during an interview of a child often depend upon the setting in which the interview is conducted and the level of training and expertise possessed by the interviewer. Interviews should be conducted in a child-friendly setting that is safe and private, and although law enforcement personnel may observe interviews with children because we have video cameras in all of these rooms, the interviews themselves are typically conducted by trained forensic interviewers.

Now, a child that has been sex trafficked has suffered a tremendous trauma, and they are likely to require special attention and additional time, certainly more than 10 minutes of reading a form, to get the actual information out there. I think that we do not know what the answer would be, but hopefully, all of us have an interest in finding out the truth, and we are not going to get the truth about what has happened to children unless we adopt this amendment.

This amendment is in keeping with the best practices of law enforcement all over the United States; it should be

| 3869 | brought to bear in these proceedings as well.              |
|------|--|
| 3870 | Mr. Sensenbrenner. Will the gentlewoman yield?             |
| 3871 | Ms. Lofgren. I would be happy to yield.                    |
| 3872 | Mr. Sensenbrenner. I think the gentlewoman is on the       |
| 3873 | right track, but I have a couple questions. I am concerned |
| 3874 | about the "no other adult present" requirement at lines 12 |
| 3875 | and 13. What if the child has an attorney?                 |
| 3876 | Ms. Lofgren. I would ask unanimous consent to strike       |
| 3877 | the last three words on line 12 and the word "present" on  |
| 3878 | line 13.   |
| 3879 | Mr. Sensenbrenner. Without objection, the modification     |
| 3880 | is made, and I am prepared to accept he amendment.         |
| 3881 | Ms. Lofgren. Thank you.                                    |
| 3882 | Mr. Sensenbrenner. The question is on the amendment        |
| 3883 | offered by the gentlewoman from California.                |
| 3884 | Those in favor will say aye.                               |
| 3885 | Opposed, no.   |
| 3886 | The ayes appear to have it; the ayes have it, and the      |
| 3887 | amendment is agreed to.                                    |
| 3888 | Are there further amendments? If there are no further      |
| 3889 |  |
| 3890 | Mr. Cicilline. Mr. Chairman?                               |
| 3891 | Mr. Sensenbrenner. For what purpose does the gentleman     |
| 3892 | from Rhode Island seek recognition?                        |
| 3893 | Mr. Cicilline. Mr. Chairman, I have an amendment at        |

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| 3894 | the desk.  |
| 3895 | Mr. Sensenbrenner. The clerk will report the       |
| 3896 | amendment. There is no amendment to report.        |
| 3897 | Mr. Cicilline. I believe it is coming right now.   |
| 3898 | Mr. Sensenbrenner. Are there copies for the other  |
| 3899 | members of the committee to look at?               |
| 3900 | Mr. Cicilline. I think they are being distributed. |
| 3901 | Mr. Sensenbrenner. The clerk will report the       |
| 3902 | amendment.   |
| 3903 | Ms. Adcock. Amendment to H.R. 495 offered by Mr.   |
| 3904 | Cicilline: strike section 3 of the bill.           |
| 3905 | [The amendment of Mr. Cicilline follows:]          |
|      |  |
| 3906 | ****** COMMITTEE INSERT ******                     |

Mr. Sensenbrenner. The gentleman from Rhode Island is recognized for 5 minutes.

Mr. Cicilline. Thank you, Mr. Chairman. Under current law, an immigrant child can qualify for Special Immigration Juvenile Status, or SIJS, if the child established to a State court judge, among other things, that the child could not be reunited with one or both parents because of abandonment, abuse, or neglect. Section 3 of H.R. 495 would change the eligibility requirement for SIJS to offer protection from deportation only to a child who can prove that reunification is impossible, with both parents, because of abandonment, abuse, or neglect.

My amendment strikes that change tot eh SIJS eligibility and retains current law. I agree with the Chairman Goodlatte, who recently said that "children are among the most innocent and vulnerable among us and merit the highest protection of the law." And there are no children more vulnerable than those subjected to abuse and abandonment. This status is meant to protect this unique and narrow class of vulnerable children; for example, children who flee to a caring parent in the United States to escape an abusive parent in their home country.

UNHCR conducted a survey where over 400 unaccompanied or separated children who had fled to the United States from the Northern Triangle of El Salvador, Honduras, and

Guatemala. The survey found that more than 20 percent of such children cited abuse in the home as the impetus for fleeing.

H.R. 495 would absurdly change the SIJS eligibility to require the removal of a child back into the hands of the parent or guardian who abused, neglected, or abandoned the child. This makes no sense. Prohibiting such children from being eligible for SIJS and returning them to the same abusive parents they fled plainly defies the logic of this immigration program, which is expressly designed to protect children.

In addition, vetting by both the State juvenile court system and USCIS double verifies that the child deserves protection. The process can move forward only if a specialized juvenile or family court determines and issues orders certifying that the child has suffered abuse, abandonment, or neglect by a parent and that reunification with that parent is not viable. The USCIS performs its own extensive screening and analysis. The effects of this change could be devastating.

Advocates advance that nearly half of the applicants for SIJS would be affected by this change in law. I see no benefit to this cruel change in policy, other than to make it easier to remove children who can demonstrate that they have been abused, neglected, or abandoned. Deporting

traumatized and abused children should not be our priority, and I ask my colleagues to support my amendment.

Ms. Lofgren. Will the gentleman yield?

Mr. Cicilline. And I yield the balance of my time to the gentlelady from California.

Ms. Lofgren. I would just like to support the gentleman's amendment, and I think he has explained it well. At first blush, it seems strange that, if you had one parent who is not abusive, but the other one was, that you would be eligible for this status. But in most cases, the abusive parent is where you fled from and the nonabusive parent is here. The important thing to remember is that the child who gets this status is prohibited from petitioning to benefit their parent.

People have expressed concern over so-called chain immigration, but once you have got this status, if you later become a citizen, you cannot petition for your parent like other citizens can. And so I think this is an important safety valve for children who have been abandoned. It has been a part of the law for a very long time, and I think it would be a mistake to change it. And I commend the gentleman for his amendment, and I yield back to him the balance of his time.

3980 Mr. Cicilline. I thank the gentlelady, and I yield 3981 back.

Mr. Sensenbrenner. I recognize myself for 5 minutes in opposition to the amendment. I must oppose this amendment that strikes the part of the bill that is required in order to prevent the abuse of the immigration system.

Alien minors who have been abused, neglected, and abandoned by their parents should be and are eligible for Special Immigration Juvenile visas. However, an unintended consequence of the Trafficking Victims Protection Reauthorization Act of 2008 allows a minor to receive SIJ Status, which grants permanent residence, even if only one of his or her two parents have abused of abandoned them and even if the minor can be safely reunited with their other parent.

The TVPRA expanded the SIJ definition to allow for a juvenile or other State court to consider if reunification is possible with one or both of the child's parents.

Practitioners argue that the plain language of the statutory revision means that family reunification must only be not viable with one parent, even if reunification with the other parent is possible. This loophole has been exploited and has burdened State courts and the USCIS with adjudicating their portion of the SIJ matters of children who are safely living with a parent or guardian, instead of focusing on the truly deserving children who Congress intended to be recipients of the Special Immigration Juvenile visas.

| 4007 | H.R. 495 corrects this unintended consequence, so that    |
|------|---|
| 4008 | aliens are eligible for SIJ status only if they cannot be |
| 4009 | unified with either of their parents. I strongly urge my  |
| 4010 | colleagues to oppose the amendment.                       |
| 4011 | The question is on the amendment offered by the           |
| 4012 | gentlewoman from California.                              |
| 4013 | Those in favor will say aye.                              |
| 4014 | Opposed, no.  |
| 4015 | The noes appear to have it.                               |
| 4016 | Mr. Cicilline. Mr. Chairman, I ask for a recorded         |
| 4017 | vote.   |
| 4018 | Mr. Sensenbrenner. Recorded vote is ordered.              |
| 4019 | Those in favor of the amendment will vote aye.            |
| 4020 | Those opposed will vote no.                               |
| 4021 | And the clerk will call the roll.                         |
| 4022 | Ms. Adcock. Mr. Goodlatte?                                |
| 4023 | Mr. Sensenbrenner?  |
| 4024 | Mr. Sensenbrenner. No.                                    |
| 4025 | Ms. Adcock. Mr. Sensenbrenner votes no.                   |
| 4026 | Mr. Smith?  |
| 4027 | [No response.]  |
| 4028 | Mr. Chabot?   |
| 4029 | Mr. Chabot. No.   |
| 4030 | Ms. Adcock. Mr. Chabot votes no.                          |
| 4031 | Mr. Issa?   |

| 4032 | Mr. Issa. No.                      |
|------|------------------------------------|
| 4033 | Ms. Adcock. Mr. Issa votes no.     |
| 4034 | Mr. King?                          |
| 4035 | Mr. King. No.                      |
| 4036 | Ms. Adcock. Mr. King votes no.     |
| 4037 | Mr. Franks?                        |
| 4038 | Mr. Franks. No.                    |
| 4039 | Ms. Adcock. Mr. Franks votes no.   |
| 4040 | Mr. Gohmert?                       |
| 4041 | Mr. Gohmert. No.                   |
| 4042 | Ms. Adcock. Mr. Gohmert votes no.  |
| 4043 | Mr. Jordan?                        |
| 4044 | [No response.]                     |
| 4045 | Mr. Poe?                           |
| 4046 | [No response.]                     |
| 4047 | Mr. Chaffetz?                      |
| 4048 | [No response.]                     |
| 4049 | Mr. Marino?                        |
| 4050 | [No response.]                     |
| 4051 | Mr. Gowdy?                         |
| 4052 | [No response.]                     |
| 4053 | Mr. Labrador?                      |
| 4054 | Mr. Labrador. No.                  |
| 4055 | Ms. Adcock. Mr. Labrador votes no. |
| 4056 | Mr. Farenthold?                    |

| 4057 | Mr. Farenthold. No.                  |
|------|--------------------------------------|
| 4058 | Ms. Adcock. Mr. Farenthold votes no. |
| 4059 | Mr. Collins?                         |
| 4060 | [No response.]                       |
| 4061 | Mr. DeSantis?                        |
| 4062 | [No response.]                       |
| 4063 | Mr. Buck?                            |
| 4064 | [No response.]                       |
| 4065 | Mr. Ratcliffe?                       |
| 4066 | Mr. Ratcliffe. No.                   |
| 4067 | Ms. Adcock. Mr. Ratcliffe votes no.  |
| 4068 | Mrs. Roby?                           |
| 4069 | Mrs. Roby. Nay.                      |
| 4070 | Ms. Adcock. Mrs. Roby votes no.      |
| 4071 | Mr. Gaetz?                           |
| 4072 | [No response.]                       |
| 4073 | Mr. Johnson of Louisiana?            |
| 4074 | Mr. Johnson of Louisiana. No.        |
| 4075 | Ms. Adcock. Mr. Johnson votes no.    |
| 4076 | Mr. Biggs?                           |
| 4077 | Mr. Biggs. No.                       |
| 4078 | Ms. Adcock. Mr. Biggs votes no.      |
| 4079 | Mr. Rutherford?                      |
| 4080 | Mr. Rutherford. No.                  |
| 4081 | Ms. Adcock. Mr. Rutherford votes no. |

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| 4082 | Mr. Conyers?                       |
| 4083 | [No response.]                     |
| 4084 | Mr. Nadler?                        |
| 4085 | Mr. Nadler. Aye.                   |
| 4086 | Ms. Adcock. Mr. Nadler votes aye.  |
| 4087 | Ms. Lofgren?                       |
| 4088 | Ms. Lofgren. Aye.                  |
| 4089 | Ms. Adcock. Ms. Lofgren votes aye. |
| 4090 | Ms. Jackson Lee?                   |
| 4091 | [No response.]                     |
| 4092 | Mr. Cohen?                         |
| 4093 | [No response.]                     |
| 4094 | Mr. Johnson of Georgia?            |
| 4095 | [No response.]                     |
| 4096 | Mr. Deutch?                        |
| 4097 | [No response.]                     |
| 4098 | Mr. Gutierrez?                     |
| 4099 | [No response.]                     |
| 4100 | Ms. Bass?                          |
| 4101 | [No response.]                     |
| 4102 | Mr. Richmond?                      |
| 4103 | [No response.]                     |
| 4104 | Mr. Jeffries?                      |
| 4105 | [No response.]                     |
| 4106 | Mr. Cicilline?                     |

| 4107 | Mr. Cicilline. Aye.                                  |
|------|--|
| 4108 | Ms. Adcock. Mr. Cicilline votes aye.                 |
| 4109 | Mr. Swalwell?  |
| 4110 | Mr. Swalwell. Aye.                                   |
| 4111 | Ms. Adcock. Mr. Swalwell votes aye.                  |
| 4112 | Mr. Lieu?  |
| 4113 | Mr. Lieu. Aye.                                       |
| 4114 | Ms. Adcock. Mr. Lieu votes aye.                      |
| 4115 | Mr. Raskin?  |
| 4116 | Mr. Raskin. Aye.                                     |
| 4117 | Ms. Adcock. Mr. Raskin votes aye.                    |
| 4118 | Ms. Jayapal? Ms. Jayapal votes aye.                  |
| 4119 | Mr. Schneider?                                       |
| 4120 | Mr. Schneider. Aye.                                  |
| 4121 | Ms. Adcock. Mr. Schneider votes aye.                 |
| 4122 | Mr. Sensenbrenner. Are there any members who wish to |
| 4123 | record or change their votes?                        |
| 4124 | The gentleman from Virginia?                         |
| 4125 | Chairman Goodlatte. No.                              |
| 4126 | Ms. Adcock. Mr. Goodlatte votes no.                  |
| 4127 | Mr. Sensenbrenner. The gentleman from Florida?       |
| 4128 | Mr. Gaetz. No.                                       |
| 4129 | Ms. Adcock. Mr. Gaetz votes no.                      |
| 4130 | Mr. Sensenbrenner. The gentleman from Texas?         |
| 4131 | Mr. Poe. No.   |

| 4132 | Ms. Adcock. Mr. Poe votes no.                                |
|------|--|
| 4133 | Mr. Sensenbrenner. The gentleman from Arizona?               |
| 4134 | Ms. Adcock. No.  |
| 4135 | Mr. Sensenbrenner. Any other members who wish to             |
| 4136 | record or change their votes?                                |
| 4137 | Any further members who wish to record or change their       |
| 4138 | votes?   |
| 4139 | If not, the clerk will report.                               |
| 4140 | Ms. Adcock. Mr. Chairman, 8 members voted aye; 17            |
| 4141 | members voted no.  |
| 4142 | Mr. Sensenbrenner. And the amendment is not agreed to.       |
| 4143 | Are there further amendments to H.R. 495?                    |
| 4144 | Ms. Jayapal. Mr. Chairman?                                   |
| 4145 | Mr. Sensenbrenner. For what purpose does the                 |
| 4146 | gentlewoman from Washington seek recognition?                |
| 4147 | Ms. Jayapal. I have an amendment at the desk.                |
| 4148 | Mr. Sensenbrenner. The clerk will report the                 |
| 4149 | amendment.   |
| 4150 | Ms. Adcock. Amendment to H.R. 495 offered by Ms.             |
| 4151 | Jayapal: strike section 2 and insert the following: by       |
| 4152 | amending paragraph 3 to read as follows: "transfers of       |
| 4153 | unaccompanied alien children; in general, except in the case |
| 4154 | of exceptional circumstances, any department or agency of    |
| 4155 | the Federal Government that has an unaccompanied alien child |
| 4156 | in custody shall transfer the custody of such child to the   |

Secretary of Health and Human Services not later than 72 hours after determining that such child is an unaccompanied alien child. Mandatory training: the Secretary of Homeland Security, in consultation with the Secretary of Health and Human Services and independent child experts, shall mandate appropriate training of all personnel who come into contact with unaccompanied alien children and the relevant legal authorities." Policies, practices, and procedures pertaining to -
[The amendment of Ms. Lofgren follows:]

\*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*

Mr. Sensenbrenner. Without objection, the amendment is considered as read. The gentlewoman from Washington is recognized for 5 minutes.

Ms. Jayapal. Thank you, Mr. Chairman. Mr. Chairman, I fear that this bill tosses aside the United States' historic role as a shelter for children seeking safety and subjects them to inhuman treatment in detention. My amendment would simply ensure that, when children are detained, that they are detained in conditions that are safe and humane. And in fact, this is an issue that many faith communities have weighed in on across the country. The positon, for example, of the Catholic Church is that detaining young migrant women and children in response to their flight from persecution violates their human dignity and human rights.

My amendment would ensure, as was said, that children are transferred to the custody of Health and Human Services within 72 hours. It makes sure that children who are being detained are actually in the care, if it is longer than 72 hours, in the care of child welfare experts, rather than in the custody of law enforcement agents, whose job it is to enforce the law, not to care for children. And this is critical, Mr. Chairman, because we do have some precedent around this.

In June of 2013, a complaint was filed on behalf of over 100 unaccompanied children who reported experiencing

abuse and mistreatment in CBP custody. For example, one 7-year-old boy who was mentioned in the complaint was severely developmentally disabled and suffered from acute malnutrition when CBP apprehended him. But he was detained for about 5 days without any medical treatment, and eventually, he was hospitalized and underwent emergency surgery.

I want to say that there are CBP agents who have done admirable work, who have changed diapers and done their best to care for children in their custody, but it is clear that children should never be detained in the custody of law enforcement agents who have limited resources and are illequipped to care for these children. If anything, I hope my colleagues can agree that it is not, nor should it be, their job.

In addition, it is dangerous to prevent CBP to retain custody of children long term, given the issues that we have seen in the past. My amendment also does require training for those who come into contact with the unaccompanied children on best policies, practices, and procedures, and it is really and attempt to help those who are there and who have to deal with this situation that may be far beyond their abilities at this moment.

It also does provide for the presence of child welfare experts at the border to ensure proper screening and

treatment of these unaccompanied children, because many of the children are fleeing places where the police, frankly, turn a blind eye or, at worst, are complicit in violence perpetrated against them and their families.

So, we need to make sure that children who have suffered these long journeys can trust people in uniforms and can feel comfortable sharing those sensitive details about why they are seeking safety. My amendment also protects girls by ensuring that women officers are continuously present during the transfer and the transport of unaccompanied immigrant girls, and we know that this is an important safeguard.

In 2010, a guard at the Hutto detention center in Taylor, Texas pled guilty to charges related to sexually assaulting five women who he drove from the detention center to the airport for detention. He was allowed, at that time, to transport the women on his own. So, we just need to put in place some commonsense measures that, if we are going to be detaining children, that they do not get held for longer than 72 hours and that we provide some resources and training.

My amendment, really, is about simple, basic protections for children that I, certainly, as a parent, would want for all children, regardless of who they are or where they come from. Around the world, we have seen

parents make incredibly difficult decisions about how to protect their children, and sometimes, the consequences are devastating, from Alan Kurdi's drowning off of the shores of Turkey to the thousands of children who do arrive alone at the border.

The one thing that I believe these children have in common is that they are seeking a better future and fleeing for their lives. Just yesterday, we recognized World Refugee Day, and we remember the refugees who fled violence, such as those fleeing Nazi Germany, Burma, Cuba, Vietnam, and Sudan, and we have to ensure that we are responding with compassion and with the resources to protect these unaccompanied children.

Mr. Chairman, I would like unanimous consent also to introduce, for the record, a statement from the U. S. Conference of Catholic Bishops, the Committee on Migration, that is on both this bill, as well as another bill that we will be considering. And in this letter, there is a quote from Pope Francis who has said, "Among migrants, children constitute the most vulnerable group because, as they face the life ahead of them, they are invisible and voiceless."

The letter goes on to say that, "We must recognize this vulnerability and remember, when forming our laws and policies, that many unaccompanied children are fleeing for their lives." Mr. Chairman, I hope that both sides of the

| 4268 | aisle in this committee can support this amendment and just |
|------|---|
| 4269 | ensure that we have protections in place for these very     |
| 4270 | vulnerable, the most vulnerable, children who are coming to |
| 4271 | the border and deserve to be treated with dignity and       |
| 4272 | respect. I yield.   |
| 4273 | Mr. Sensenbrenner. The gentlewoman's time has expired.      |
| 4274 | Without objection, the letter will be included in the       |
| 4275 | record.   |
| 4276 | [The information follows:]                                  |
|      |   |
| 4277 | ****** COMMITTEE INSERT ******                              |

Mr. Sensenbrenner. And I recognize myself for 5 minutes in opposition to the amendment. The bill ensures a speedy court process for unaccompanied alien minors; whereby they will have at least an initial hearing before an immigration judge within 14 days. It has been reported that more than 40 percent of the unaccompanied alien minors fail to appear for their immigration court dates. A faster court process will insist on ensuring that these minors appear for court and do not abscond and become immigration fugitives.

This provision will ensure that unaccompanied alien minors do not wait for years on end for their hearings as they receive work authorization while their proceedings are pending. Both in the interests of the minors and the proceedings and the integrity of our immigration process, a 14 day hearing requirement is essential. Such a requirement would be impossible if minors are released to HHS to be resettled within 72 hours.

With regard to the specialized care, this amendment creates a costly and convoluted system, whereby welfare professionals are injected into the immigration process. The goal of this amendment seems to further entrench unaccompanied minors here in the United States, rather than ensuring their safe and prompt return home. Detention is already costly, as ICE creates state-of-the-art facilities for children and families at a very high cost. For these

4303 reasons, I oppose the amendment, and yield back the balance 4304 of my time. 4305 We are about ready to vote. 4306 The question is on -- okay, when the bell rings, I will 4307 recess the committee. 4308 The gentlewoman from California is recognized for 5 4309 minutes. 4310 Ms. Lofgren. Mr. Chairman, I thank you for it. I know 4311 that we are going to be called away to votes, but this is an 4312 important amendment, and I feel an obligation to speak in 4313 favor of it. I, along with Mr. Gutierrez and Ms. Jackson 4314 Lee and some of the lawyers on the subcommittee staff, went 4315 down to the border. 4316 Mr. Sensenbrenner. If the gentlewoman would suspend, 4317 we are called for a vote. The committee is recessed, and 4318 members are requested to come back immediately after the 4319 vote. The committee is recessed. 4320 [Recess.] 4321 Chairman Goodlatte. [Presiding.] The committee will 4322 reconvene. When the committee recessed, we were considering 4323 an amendment offered by the gentlewoman from Washington, Ms. 4324 Jayapal's, amendment, and Ms. Lofgren was using her time. 4325 She is not here. Is anybody else taking time on the 4326 Jayapal amendment? 4327 Mr. Raskin. Mr. Chairman?

Chairman Goodlatte. For what purpose does the gentleman from Maryland to seek recognition?

Mr. Raskin. Thank you Mr. Chairman. I was actually going to ask the author of the amendment some questions, so I do not know what the appropriate thing to do is at this point.

Chairman Goodlatte. She needs to get here quickly.

Mr. Raskin. Yeah, all right. Well, I will tell you:

let me start just by saying two things that I wanted to

state in any event. If I can move to strike the last word,

Mr. Chairman.

Chairman Goodlatte. Here she is.

Mr. Raskin. There she is, okay. Mr. Chairman, one of the things I wanted to say was that, in American law, we do treat children in a sharply different way than we treat adults. We treat children with a kind of solicitude and a kind of paternalism and maternalism that we do not see in the rest of the law. So in juvenile justice, for example, we do not prosecute and convict children for offenses. We adjudicate the offenses, and it has been a theme of our jurisprudence for, I think, around a century now that the governing principle of juvenile justice is not punishment, but rehabilitation and education and setting the child, again, on the right path.

The other thing that I wanted to say, Mr. Chairman,

forgive me if I am sounding like a broken record here, but for those of us who just joined the committee, as freshmen members who love this committee and love what it is about, it is difficult to get on top of some of these issues without hearings on the bills. And for those of us who come from State legislatures, it is unorthodox, to say the least, and it is difficult to feel as if we are voting with complete information when we do not have hearings and testimony by professional witnesses.

So I did want to ask my colleague, Ms. Jayapal, about her amendment. If she could explain, as I understand the amendment, that unaccompanied alien children would be turned over to the custody of Health and Human Services. Is that the current practice today?

Ms. Jayapal. Yes, that is the current practice today, and basically, what this amendment is saying is we do not want to hold, and right now, the bill says up to 14 days. That is a long time for a child to be held by Homeland Security, who are not trained and who are not prepared with the resources that they need to have in order to take care of kids. And we just have to recognize that this is about children. That is what we are talking about.

We are specifically talking about kids, and so what we are saying is that, within 72 hours, my amendment would say that, within 72 hours, they would get transferred to people

4378 who actually know how to work with kids, are trained to work 4379 with kids, and they would be able to have a place where, if 4380 it does take more than 72 hours, less than 14 days, more 4381 than 14 days, that they would have the proper care that they 4382 need. 4383 That does not seem unreasonable to me, and I recognize 4384 that I am somebody who has worked on immigration for a long 4385 I have been to the facilities at the border. 4386 been with kids who have been in this situation, and really, 4387 it is unconscionable that we would treat them like adults. 4388 We really need to differentiate and recognize that they are 4389 children. 4390 Mr. Raskin. So, just to be clear on it, today such 4391 children are rendered to the custody of Health and Human 4392 Services, but under this legislation, without your 4393 amendment, they no longer would be? 4394 Ms. Jayapal. Correct. 4395 Mr. Raskin. They would remain within the custody of 4396 the Department of Homeland Security? 4397 Ms. Jayapal. For up to 14 days. 4398 Mr. Raskin. For up to 14 days. Okay, so, what is the 4399 practical effect of your amendment? 4400 Ms. Jayapal. The practical effect is that we actually 4401 maintain our status quo and that we make sure that kids do 4402 get transferred over within 72 hours to people who can look

after them. That is really the practical effect is kids will get the care that kids deserve.

Mr. Raskin. Okay, again, let me just ask you, and I understand more in the realm of hypotheticals and speculation, but since we did not have a hearing on it: so at least I do not have a clear sense of what the reason is for making the change. Can you articulate what the reason is for making the change, or your best understanding of it?

Ms. Jayapal. Well, I would really have to ask the majority why they would be proposing this bill and this change because, to me, it does not have a rationale, other than that this would wrap immigrant kids up into the same rhetoric of how immigrants in general are being described, which I also do not agree with: that they are somehow criminals and dangerous. These are kids we are talking about, kids who are coming across seeking asylum, seeking safety, and we should recognize that everybody needs to be treated with respect, but certainly the most vulnerable.

Mr. Raskin. Okay, and just to reclaim whatever time I have. I wonder if I could shift the question to the chairman. Mr. Chairman, I wonder if you could explain the rationale for switching from the current process to the 14 days within Homeland Security.

Chairman Goodlatte. The effort is to get people not absconding, not returning, and into court as rapidly as

4428 possible.

Mr. Raskin. But my puzzlement is just that we are holding them for a longer period. Is that right? In other words, under the status quo, they are being brought to a hearing on a more expedited basis.

Chairman Goodlatte. Right, the problem is that there is no way, practically, to get them into a hearing in 72 hours.

4436 Mr. Raskin. Okay, thank you. Ms. Jayapal, I yield to 4437 you.

Chairman Goodlatte. Well, your time's expired, and I have to return to the gentlewoman from California, who was in mid-sentence, I think, when we recessed, so she is recognized for 5 minutes.

Ms. Lofgren. Thank you, Mr. Chairman. I do want to speak in favor of Ms. Jayapal's amendment for several reasons. First, I remember very well Ms. Jackson Lee was with me, Mr. Gutierrez and several others, where we went down to look at the border, when we had unaccompanied minor children that had basically caught the administration by surprise. The facility we visited was primarily children from toddlers to about 11 years of age. These kids were sleeping on the cement floor. The Border Patrol agents were doing their very best to try and take of these kids, but that really was not their job, it is not what they are

trained to do. They were sending out for pizza to feed these kids. It was really a ridiculous situation. Kids were getting sick, there was no medical care, there were inadequate bathroom facilities, there was no place for kids to get clean. It was just a time bomb in terms of disease, and it is not really an appropriate way for children to be housed.

Nobody disagrees with the need for people to appear at their hearings. I do not think there is any disagreement whatsoever on that point. This is not the way to do that. You do not need to be in the custody of Border Patrol, as opposed to Health and Human Services, to ensure appearance at a hearing.

In a subsequent trip, we went to visit some of the facilities that are licensed, or contracted with Health and Human Services. One, the Southern Baptists have a facility, it is like a summer camp. And there were kids that were in dorms. You know, you can tell what is going on with kids, because they are not very good at feigning it. When you went into the Border Patrol, and you saw these kids and they were so miserable, then you went to the Baptist home and the kids, they were kids. They were cheerful, they were getting some schooling, they had smiles on their faces, and they were in an orderly situation.

We went at a subsequent visit to a similar facility

that was run by the Catholic Church, also under contract with Health and Human Services. There is a thing about being good to small children that our country is for, and I think this bill, and I do not think, I am sure, not intended, because I know Judge Carter is a very decent man, but the impact would be very wrong. And Ms. Jayapal's amendment would go a long ways towards fixing it.

I do think, and I will just say a point on the 14-day hearing, first, we do not have the capacity to do that, because we have failed to add judges, and, I hope that we have some hearings on this, Mr. Chairman, we are about to have an even bigger emergency when it comes to immigration courts, because there is a whole generation of immigration judges that are nearing retirement age, and because of the working conditions they are all going to retire. Plus, we are already behind the eight ball when it comes to having enough judges just to deal with the matters currently before us. So the 14-day period, whether you think it is a good idea or a bad idea, we are not going to meet because we have failed to put the resources into the judicial end of the immigration system to actually meet that requirement.

Secondarily, I have done, and I assume the chairman has as well, asylum cases. It is not easy to put together an asylum case. And to do it in 14 days, with a child who may or may not be very good at explaining themselves, especially

4503 if it is a small child, it is not a realistic timeframe to 4504 do a very complicated immigration matter. And I think those 4505 of us who have done it realize the truth of that. 4506 So I do think that the amendment offered by Ms. Jayapal 4507 is absolutely right in terms of treating children well. 4508 I also think in the underlying bill, the timeframes are 4509 problematic indeed. And I am hopeful that we could adopt 4510 her amendment, or if there is something in particular you 4511 think is problematic, let us work together and deal with it. 4512 I like Ms. Jayapal's amendment, but it cannot be that we 4513 want these little kids to be in lockup. That cannot be the 4514 right answer. So that is my take on this, Mr. Chairman. I 4515 continue to think we would be better off if we would recess 4516 this markup, and work through these issues in a more 4517 collaborative manner. And I see my time is up, so I yield 4518 back. 4519 Chairman Goodlatte. Question is on the amendment 4520 offered by the gentlewoman from Washington. 4521 All those in favor respond by saying aye. 4522 Those opposed, no. 4523 In the opinion of the chair, the noes have it. 4524 amendment is not agreed to. Record vote is requested, and 4525 the clerk will call the roll. 4526 Ms. Adcock. Mr. Goodlatte? 4527 Chairman Goodlatte.

| 4528 | Ms. Adcock. Mr. Goodlatte votes no. |
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| 4529 | Mr. Sensenbrenner?                  |
| 4530 | [No response.]                      |
| 4531 | Mr. Smith?                          |
| 4532 | Mr. Smith. No.                      |
| 4533 | Ms. Adcock. Mr. Smith votes no.     |
| 4534 | Mr. Chabot?                         |
| 4535 | [No response.]                      |
| 4536 | Mr. Issa?                           |
| 4537 | [No response.]                      |
| 4538 | Mr. King?                           |
| 4539 | Mr. King. No.                       |
| 4540 | Ms. Adcock. Mr. King votes no.      |
| 4541 | Mr. Franks?                         |
| 4542 | [No response.]                      |
| 4543 | Mr. Gohmert?                        |
| 4544 | [No response.]                      |
| 4545 | Mr. Jordan?                         |
| 4546 | [No response.]                      |
| 4547 | Mr. Poe?                            |
| 4548 | Mr. Poe. No.                        |
| 4549 | Ms. Adcock. Mr. Poe votes no.       |
| 4550 | Mr. Chaffetz?                       |
| 4551 | [No response.]                      |
| 4552 | Mr. Marino?                         |

| 4553 | Mr. Marino. No.                     |
|------|-------------------------------------|
| 4554 | Ms. Adcock. Mr. Marino votes no.    |
| 4555 | Mr. Gowdy?                          |
| 4556 | [No response.]                      |
| 4557 | Mr. Labrador?                       |
| 4558 | Mr. Labrador. No.                   |
| 4559 | Ms. Adcock. Mr. Labrador votes no.  |
| 4560 | Mr. Farenthold?                     |
| 4561 | [No response.]                      |
| 4562 | Mr. Collins?                        |
| 4563 | [No response.]                      |
| 4564 | Mr. DeSantis?                       |
| 4565 | Mr. DeSantis. No.                   |
| 4566 | Ms. Adcock. Mr. DeSantis votes no.  |
| 4567 | Mr. Buck?                           |
| 4568 | [No response.]                      |
| 4569 | Mr. Ratcliffe?                      |
| 4570 | Mr. Ratcliffe. No.                  |
| 4571 | Ms. Adcock. Mr. Ratcliffe votes no. |
| 4572 | Mrs. Roby?                          |
| 4573 | [No response.]                      |
| 4574 | Mr. Gaetz?                          |
| 4575 | Mr. Gaetz. No.                      |
| 4576 | Ms. Adcock. Mr. Gaetz votes no.     |
| 4577 | Mr. Johnson of Louisiana?           |

| 4578 | [No response.]                         |
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| 4579 | Mr. Biggs?                             |
| 4580 | Mr. Biggs. No.                         |
| 4581 | Ms. Adcock. Mr. Biggs votes no.        |
| 4582 | Mr. Rutherford?                        |
| 4583 | Mr. Rutherford. No.                    |
| 4584 | Ms. Adcock. Mr. Rutherford votes no.   |
| 4585 | Mr. Conyers?                           |
| 4586 | Mr. Conyers. Aye.                      |
| 4587 | Ms. Adcock. Mr. Conyers votes aye.     |
| 4588 | Mr. Nadler?                            |
| 4589 | Mr. Nadler. Aye.                       |
| 4590 | Ms. Adcock. Mr. Nadler votes aye.      |
| 4591 | Ms. Lofgren?                           |
| 4592 | Ms. Lofgren. Aye.                      |
| 4593 | Ms. Adcock. Ms. Lofgren votes aye.     |
| 4594 | Ms. Jackson Lee?                       |
| 4595 | Ms. Jackson Lee. Aye.                  |
| 4596 | Ms. Adcock. Ms. Jackson Lee votes aye. |
| 4597 | Mr. Cohen?                             |
| 4598 | [No response.]                         |
| 4599 | Mr. Johnson of Georgia?                |
| 4600 | [No response.]                         |
| 4601 | Mr. Deutch?                            |
| 4602 | [No response.]                         |

| 4603 | Mr. Gutierrez?                       |
|------|--------------------------------------|
| 4604 | [No response.]                       |
| 4605 | Ms. Bass?                            |
| 4606 | [No response.]                       |
| 4607 | Mr. Richmond?                        |
| 4608 | [No response.]                       |
| 4609 | Mr. Jeffries?                        |
| 4610 | Mr. Jeffries. Aye.                   |
| 4611 | Ms. Adcock. Mr. Jeffries votes aye.  |
| 4612 | Mr. Cicilline?                       |
| 4613 | [No response.]                       |
| 4614 | Mr. Swalwell?                        |
| 4615 | [No response.]                       |
| 4616 | Mr. Lieu?                            |
| 4617 | Mr. Lieu. Aye.                       |
| 4618 | Ms. Adcock. Mr. Lieu votes aye.      |
| 4619 | Mr. Raskin?                          |
| 4620 | Mr. Raskin. Aye.                     |
| 4621 | Ms. Adcock. Mr. Raskin votes aye.    |
| 4622 | Ms. Jayapal?                         |
| 4623 | Ms. Jayapal. Aye.                    |
| 4624 | Ms. Adcock. Ms. Jayapal votes aye.   |
| 4625 | Mr. Schneider?                       |
| 4626 | Mr. Schneider. Aye.                  |
| 4627 | Ms. Adcock. Mr. Schneider votes aye. |

| 4628 | Chairman Goodlatte. The gentleman from Texas, Mr.            |
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| 4629 | Gohmert.   |
| 4630 | Mr. Gohmert. No.   |
| 4631 | Ms. Adcock. Mr. Gohmert votes no.                            |
| 4632 | Chairman Goodlatte. The gentleman from Georgia, Mr.          |
| 4633 | Johnson.   |
| 4634 | Mr. Johnson of Georgia. Aye.                                 |
| 4635 | Ms. Adcock. Mr. Johnson votes aye.                           |
| 4636 | Chairman Goodlatte. Has every member voted who wishes        |
| 4637 | to vote? Clerk will report.                                  |
| 4638 | Ms. Adcock. Mr. Chairman, 10 members voted aye, 12           |
| 4639 | members voted no.  |
| 4640 | Chairman Goodlatte. The amendment is not agreed to.          |
| 4641 | Are there further matters                                    |
| 4642 | Ms. Jackson Lee. Mr. Chairman?                               |
| 4643 | Chairman Goodlatte. For what purpose does the                |
| 4644 | gentlewoman from Texas seek recognition?                     |
| 4645 | Ms. Jackson Lee. I have an amendment at the desk.            |
| 4646 | Chairman Goodlatte. Clerk will report the amendment.         |
| 4647 | Ms. Adcock. Amendment to H.R. 495, offered by Ms.            |
| 4648 | Jackson Lee. In section 2, strike 2012, and insert 2012      |
| 4649 | except that the amendment made by subsection AlB shall not   |
| 4650 | take effect until the number of immigration judges who are   |
| 4651 | employed and are in service is increased by 70 or over the   |
| 4652 | number of such judges employed and in service on the date of |

| 4653 | the enactment of this act, and there are employed all |
|------|---|
| 4654 | additional staff                                      |
| 4655 | [The amendment of Ms. Jackson Lee follows:]           |
|      |   |
| 4656 | ****** COMMITTEE INSERT ******                        |
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Chairman Goodlatte. Without objection, the amendment is considered as read, and the gentlewoman is recognized for 5 minutes on her amendment.

Ms. Jackson Lee. Thank you very much, Mr. Chairman. I have been working on this matter for a good while, not based upon my own independent proclivity, but speaking to immigration judges in really the busiest Federal District, the Southern District, as it relates to immigration cases. And so, I would hope that this would be a bipartisan effort, because even though we have disagreement on what the underlying message and results of the Protection of Children Act, which would strip longstanding and critically needed protections from child refugees, and would deal with the idea of refugees and trafficking victims, and as well to respond to the unaccompanied children in a way that I think is contrary to our values and what is good.

We have heard over and over again, for those who visited the border, have seen the needs of children who are fleeing conditions that cannot be changed with a Band-Aid. And so my amendment simply delays the effective date of the bill until the number of immigration judges is increased by 70, a concept which is consistent with H.R. 1985, the Justice for Children Now Act of 2017, a bill that I introduced in the last Congress and earlier this year, which authorizes the appointment of 70 additional immigration

judges by the Attorney General, reduces substantial delays in remove proceedings and crushing caseloads carried by current immigration judges, which for some judges exceed 3,000 cases.

The U.S. Customs and Border Protection Agency reported that last year alone, over 52,000 children were caught entering the United States, an unprecedented number that has caught our country without the necessary tools, such as immigration judges, which can help to determine, with counsel of course, how these children should be handled.

By law, these children are sent to various offices of the Department of Health and Human Services after their arrest, and are supposed to be given due process. This means that each child is reviewed in court before a decision can be made about their immigration status. However, funding for the immigration courts that process the removal hearings has not kept pace with the increase in cases. And those numbers are down, as we indicated earlier in our debate, from the surge of a couple of years ago. The result, Mr. Chairman, is a current average delay of 578 days to hear over 366,000 removal hearings.

The situation is untenable for all parties involved, law enforcement, taxpayers and individuals petitioning for relief. And as my colleague Ms. Lofgren said, we did see CBP officers, Custom and Border Patrol officers, buying

diapers, getting formula, and really going beyond the call of duty. That is of course, when you do not have the process in place to make sure that the children do get due process.

My amendment will help ensure a just trial for the children, and maintain the integrity of the U.S. immigration system, which is already overtaxed. The Jackson Lee amendment will help reduce the backlog in removal proceedings, so that these affected individuals have a fighting chance at a modicum of due process. The judges could be appointed immediately to conduct hearings in a timely and efficient manner, and it would help the administration of justice. I would add that my amendment includes a provision for additional staff to support the immigration judges.

We have for too long been short-changed for immigration judges. This is a common-sense amendment, and it responds to a bill that I do not agree with. But the bill is untenable, in terms of the speedy removal, when we do not have the process. There are many people who attempt to debate whether immigrants have due process rights in this country, but there is case law that says that if you are within the border of this Nation, you have a right to due process.

So I would like to submit into the record a series of

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articles that confront this very dastardly condition. Immigrants face long detention and few rights. The data shows that 18,000 immigrants had no criminal conviction, not even for illegal entry or low-level crimes like trespassing. More than 400 of those with no criminal record had been incarcerated for at least a year, because they have no process of getting into the immigration court. Eleven-yearold Norden survived a journey from Honduras, which we have established is the largest murder area, is currently in detention alone. If I might, Mr. Chairman, indulge a human rights-first U.S. immigration court, a ballooning backlog that requires action. I ask unanimous consent to submit those documents into the record. Chairman Goodlatte. Without objection, the documents will become part of the record. [The information follows:] \*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*

4749 Ms. Jackson Lee. I ask my colleagues to support the 4750 Jackson Lee amendment. I yield back. 4751 Chairman Goodlatte. The chair recognizes himself, in 4752 opposition to the amendment. We share an objective of 4753 getting more immigration judges, and especially more 4754 immigration judges in Texas and other places along the 4755 border. The Executive Office for Immigration Review has 4756 been detailing judges to the southern border since 2014. 4757 While additional immigration judges along the border as well 4758 as throughout the interior of the United States would 4759 certainly be a welcome addition, it is unnecessary to 4760 predicate enactment of this bill on that addition. H.R. 495 4761 will be of the solution. The problem will just be further 4762 compounded if we simply do nothing while we wait. 4763 amendment creates nothing but delay, and therefore I must 4764 oppose it. 4765 Mr. Conyers. Mr. Chairman? 4766 Chairman Goodlatte. For what purpose does the 4767 gentleman from Michigan seek recognition? 4768 Mr. Conyers. I rise in support of the amendment. 4769 Chairman Goodlatte. The gentleman is recognized for 5 4770 minutes. 4771 Mr. Conyers. I want to congratulate Ms. Jackson Lee on 4772 her amendment to add additional immigration judges, which 4773 there seems to be general agreement on. Now, this amendment

4774 requires immigration courts to have additional resources, so 4775 that they can meet increased burdens imposed by this bill. 4776 So there is little to guarrel about in that respect. 4777 Now, the next point that I would like to make is that 4778 currently over a half million cases pending before about 4779 only 300 immigration judges are available to actually hear 4780 cases. Many of these judges have as many as 1,500 open 4781 cases at any given time. They often hear more than 30 cases 4782 a day, and complete nearly 800 cases a year. In comparison, 4783 Federal judges complete 500 cases a year. Now, the National 4784 Association of Immigration Judges have explained that 4785 immigration hearings with a child respondent takes longer 4786 than adult hearings, particularly because there is no 4787 appointed counsel for these children. 4788 And so for these reasons, I am pleased to commend the 4789 gentlelady from Texas, and urge support of her amendment. 4790 thank the Chair. 4791 Chairman Goodlatte. For what purpose does the 4792 gentleman from Rhode Island seek recognition? 4793 Mr. Cicilline. Move to strike the last word. 4794 Chairman Goodlatte. The gentleman is recognized for 5 4795 minutes. 4796 Mr. Cicilline. I too strongly support the gentlelady's 4797 amendment, and would like to yield my time to her. 4798 Ms. Jackson Lee. Thank you. I think the clock needs

4799 to go back to 5 minutes. Thank you.

I want to thank the gentleman from Rhode Island for yielding, and I want to thank the ranking member for his very astute words, which I would like to build upon, and that is that we have a series of numbers that I think are crucial, that we should put into the record. Human Rights First takes particular note to cite the American Bar Association's Commission on Immigration, to the former George W. Bush administration ICE Assistant Secretary Julie Myers Wood, who have called for increased funding for the immigration courts to address the backlog and maintain the integrity and fairness of the immigration system. To address the ballooning backlog, Congress should allocate for 75 immigration judges in fiscal year 2017, and 75 in 2018. I have offered a compromise of 70.

In fact, a number that is very evident and clear indicates that the number of cases pending before the court right now, or forthcoming, will soon exceed 500,000, or half a million, far too many for a court staff with only 254 immigration judges, a fraction of the number needed to timely address removal.

Now let me address the question of timing. This particular legislation has to go through the committee, go through the floor, go to the Senate. I think that is sufficient enough time for the DOJ to simply add 70 judges.

So this is not a delay, per se. It is to match the movement of this bill through the legislative process, and to make sure before it is completed, and before it goes to the President's desk, he adds 70 more judges that are being pleaded for by those who deal with this system.

Mr. Conyers made a very good point, and Mr. Nadler made a very good point earlier, about, as I believe, the ability of children to make decisions, legal decisions; certainly a courtroom makes it even more difficult to make legal decisions. Then to be backlogged so that they are not even in the court for such a long period of time, this young man that is 11 years old, survived a journey that has killed many adults, he traveled from Honduras to the United States border, overland, almost entirely by himself, he almost drowned crossing the Rio Grande river, near Texas, in an inflatable raft.

Now, I do not want to go down memory lane to talk about the violence, and why this child would risk, or his family would risk, all manner of death for him to come. But I will say that Norden once witnessed a boy his own age gang raped in a neighborhood park after the child refused to join a local drug gang. I think that is a little different from the violence that was cited.

And so this is the kind of child that needs to make sure that we have judges in a court, that this child is not

now delayed in a detention condition, and then expected to go through a court process.

So there is the HHS. By law, 72 hours the most children can be kept in CBP custody after the children are turned over to the Federal Department of Health and Human Services, and that means that they can be there forever, or they might reunite with their family. But under this legislation, a court will intervene. The system is going to change. We are going to remove the protections for these children. The court steps in, and there are no courts.

I would simply ask this be an administration of justice amendment that is bipartisan, and ask my colleagues to support the Jackson Lee amendment, which is right in the middle of the request in 2017 of 70 judges, and 2018, of 75 immigration judges.

And I might add, Mr. Chairman, if we had a dial-in right now to immigration courts across America in the Southern District, they would tell you that the transfer of judges, leaving one jurisdiction to the other, just does not work. It is not an effective administration of justice.

Count me as telling you the facts. I am in the Southern District, I talk to these judges all the time. I ask my colleagues to support the Jackson Lee amendment, and I yield back. Thank you.

Chairman Goodlatte. Question occurs on the amendment

| 4874 | offered by the gentlewoman from Texas.                    |
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| 4875 | All those in favor respond by saying aye.                 |
| 4876 | Those opposed, no.  |
| 4877 | In the opinion of the chair, the noes have it. Roll       |
| 4878 | call vote is requested, and the clerk will call the roll. |
| 4879 | Ms. Adcock. Mr. Goodlatte?                                |
| 4880 | Chairman Goodlatte. No.                                   |
| 4881 | Ms. Adcock. Mr. Goodlatte votes no.                       |
| 4882 | Mr. Sensenbrenner?  |
| 4883 | [No response.]  |
| 4884 | Mr. Smith?  |
| 4885 | Mr. Smith. No.  |
| 4886 | Ms. Adcock. Mr. Smith votes no.                           |
| 4887 | Mr. Chabot?   |
| 4888 | [No response.]  |
| 4889 | Mr. Issa?   |
| 4890 | [No response.]  |
| 4891 | Mr. King?   |
| 4892 | [No response.]  |
| 4893 | Mr. Franks?   |
| 4894 | Mr. Franks. No.   |
| 4895 | Ms. Adcock. Mr. Franks votes no.                          |
| 4896 | Mr. Gohmert?  |
| 4897 | Mr. Gohmert. No.  |
| 4898 | Ms. Adcock. Mr. Gohmert votes no.                         |

| 4899 | Mr. Jordan?                         |
|------|-------------------------------------|
| 4900 | [No response.]                      |
| 4901 | Mr. Poe?                            |
| 4902 | [No response.]                      |
| 4903 | Mr. Chaffetz?                       |
| 4904 | [No response.]                      |
| 4905 | Mr. Marino?                         |
| 4906 | Mr. Marino. No.                     |
| 4907 | Ms. Adcock. Mr. Marino votes no.    |
| 4908 | Mr. Gowdy?                          |
| 4909 | [No response.]                      |
| 4910 | Mr. Labrador?                       |
| 4911 | [No response.]                      |
| 4912 | Mr. Farenthold?                     |
| 4913 | [No response.]                      |
| 4914 | Mr. Collins?                        |
| 4915 | [No response.]                      |
| 4916 | Mr. DeSantis?                       |
| 4917 | [No response.]                      |
| 4918 | Mr. Buck?                           |
| 4919 | [No response.]                      |
| 4920 | Mr. Ratcliffe?                      |
| 4921 | Mr. Ratcliffe. No.                  |
| 4922 | Ms. Adcock. Mr. Ratcliffe votes no. |
| 4923 | Mrs. Roby?                          |

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| 4924 | [No response.]                         |
| 4925 | Mr. Gaetz?                             |
| 4926 | Mr. Gaetz. No.                         |
| 4927 | Ms. Adcock. Mr. Gaetz votes no.        |
| 4928 | Mr. Johnson of Louisiana?              |
| 4929 | Mr. Johnson of Louisiana. No.          |
| 4930 | Ms. Adcock. Mr. Johnson votes no.      |
| 4931 | Mr. Biggs?                             |
| 4932 | Mr. Biggs. No.                         |
| 4933 | Ms. Adcock. Mr. Biggs votes no.        |
| 4934 | Mr. Rutherford?                        |
| 4935 | Mr. Rutherford. No.                    |
| 4936 | Ms. Adcock. Mr. Rutherford votes no.   |
| 4937 | Mr. Conyers?                           |
| 4938 | Mr. Conyers. Aye.                      |
| 4939 | Ms. Adcock. Mr. Conyers votes aye.     |
| 4940 | Mr. Nadler?                            |
| 4941 | Mr. Nadler. Aye.                       |
| 4942 | Ms. Adcock. Mr. Nadler votes aye.      |
| 4943 | Ms. Lofgren?                           |
| 4944 | Ms. Lofgren. Aye.                      |
| 4945 | Ms. Adcock. Ms. Lofgren votes aye.     |
| 4946 | Ms. Jackson Lee?                       |
| 4947 | Ms. Jackson Lee. Aye.                  |
| 4948 | Ms. Adcock. Ms. Jackson Lee votes aye. |

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| 4949 | Mr. Cohen?                           |
| 4950 | [No response.]                       |
| 4951 | Mr. Johnson of Georgia?              |
| 4952 | Mr. Johnson of Georgia. Aye.         |
| 4953 | Ms. Adcock. Mr. Johnson votes aye.   |
| 4954 | Mr. Deutch?                          |
| 4955 | [No response.]                       |
| 4956 | Mr. Gutierrez?                       |
| 4957 | [No response.]                       |
| 4958 | Ms. Bass?                            |
| 4959 | [No response.]                       |
| 4960 | Mr. Richmond?                        |
| 4961 | [No response.]                       |
| 4962 | Mr. Jeffries?                        |
| 4963 | Mr. Jeffries. Aye.                   |
| 4964 | Ms. Adcock. Mr. Jeffries votes aye.  |
| 4965 | Mr. Cicilline?                       |
| 4966 | Mr. Cicilline. Aye.                  |
| 4967 | Ms. Adcock. Mr. Cicilline votes aye. |
| 4968 | Mr. Swalwell?                        |
| 4969 | [No response.]                       |
| 4970 | Mr. Lieu?                            |
| 4971 | Mr. Lieu. Aye.                       |
| 4972 | Ms. Adcock. Mr. Lieu votes aye.      |
| 4973 | Mr. Raskin?                          |

| 4974 | [No response.]   |
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| 4975 | Ms. Jayapal?   |
| 4976 | Ms. Jayapal. Aye.  |
| 4977 | Ms. Adcock. Ms. Jayapal votes aye.                         |
| 4978 | Mr. Schneider?   |
| 4979 | Mr. Schneider. Aye.  |
| 4980 | Ms. Adcock. Mr. Schneider votes aye.                       |
| 4981 | Chairman Goodlatte. The gentleman from Iowa?               |
| 4982 | Mr. King. No.  |
| 4983 | Ms. Adcock. Mr. King votes no.                             |
| 4984 | Chairman Goodlatte. The gentleman from Texas, Mr. Poe?     |
| 4985 | Mr. Poe. No.   |
| 4986 | Ms. Adcock. Mr. Poe votes no.                              |
| 4987 | Chairman Goodlatte. The gentleman from Idaho?              |
| 4988 | Mr. Labrador. No.  |
| 4989 | Ms. Adcock. Mr. Labrador votes no.                         |
| 4990 | Chairman Goodlatte. The gentleman from Florida?            |
| 4991 | Mr. DeSantis. No.  |
| 4992 | Ms. Adcock. Mr. DeSantis votes no.                         |
| 4993 | Chairman Goodlatte. Has every member voted who wishes      |
| 4994 | to vote? The Clerk will report.                            |
| 4995 | Ms. Adcock. Mr. Chairman, 10 members voted aye, 14         |
| 4996 | members voted no.  |
| 4997 | Chairman Goodlatte. The amendment is not agreed to.        |
| 4998 | Are there further amendments to H.R. 495? For what purpose |

| 4999 | does the gentleman from Georgia seek recognition?  |
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| 5000 | Mr. Johnson of Georgia. I have an amendment at the |
| 5001 | desk.  |
| 5002 | Chairman Goodlatte. The clerk will report the      |
| 5003 | amendment.   |
| 5004 | Ms. Adcock. Amendment to H.R. 495, offered by Mr.  |
| 5005 | Johnson. Strike section 2 and insert the following |
| 5006 | [The amendment of Mr. Johnson of Georgia follows:] |
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| 5007 | ****** COMMITTEE INSERT *******                    |

Chairman Goodlatte. Without objection, the amendment is considered as read, and the gentleman is recognized for 5 minutes on his amendment.

Mr. Johnson of Georgia. Thank you, Mr. Chairman. I rise to offer an amendment to H.R. 495, which would strike the provision prohibiting government funds from being used to provide counsel to unaccompanied children, and replaces it with a requirement that the government appoint or provide counsel to them.

Currently, children appear in immigration court without any representation. They stand across from ICE trial attorneys, and are expected to adequately and effectively represent themselves. How is that okay? My amendment makes sense. Children, those under the age of 13 particularly, should not be expected or required to appear in immigration court proceedings in front of an immigration judge, and in opposition from a member of Trump's deportation counsel, without legal representation.

I would say to the proponents of H.R. 495, at least make this a fair fight. It is one thing to have utter disregard for the future of children, but cannot we at least give them legal representation before they are subjected to the pressures of immigration proceedings and deportation matters? If this amendment fails, it would be a step back from longstanding and bipartisan support for efforts to

5033 provide counsel to unaccompanied children.

As recently as 2014, the GOP-led House Appropriations
Committee instructed the DOJ to better serve populations
such as children to improve court efficiency through pilot
programs aimed at improving legal representation. This
makes intuitive sense, of course. Children with lawyers are
more likely to appear for their court dates, if for no other
reason than they have someone in whom they can confide, and
whose counsel they can absorb. And no surprise here,
children who are represented by counsel are more likely to
win relief.

This is also a non-partisan issue. The National Association of Immigration Judges states that legal representation is absolutely essential to ensuring that children have meaningful access to asylum and other protections.

So, ladies and gentlemen, there you have it. Providing legal representation to children is decent, it is fair, and it is the right thing to do. The lack of an attorney severely disadvantages a child's prospects for relief, and this is something that we should not stand for.

With this amendment, we have the ability to ensure that children have access to asylum and other protections, and are not unfairly taken advantage of by this process. While the Protection of Child Trafficking Act takes a step back,

this amendment strives to take a step forward in our efforts to provide unaccompanied children with the counsel that they need. Let us treat these children with empathy and integrity. I ask my fellow members to vote yes, in favor of this amendment, and provide unaccompanied children with appointed counsel. And with that, Mr. Chairman, I will yield to the gentlelady from Houston.

Ms. Jackson Lee. Mr. Johnson, I cannot think of a more important amendment that has been offered this afternoon.

Just listening to you, I am baffled by what the actuality will be if this amendment reaches the desk of the President.

What you are saying is that right now, in the underlying bill, counsel is denied to a child, who has the least amount of ability to be defensive or to defend themselves. I know that it is tied to no Federal resources, but it essence it means that they are denied the opportunity for counsel. And so I want to really, enthusiastically support your amendment, because I have grown up with the concept of due process and the right to counsel. Whether it was as television lawyers have been seen, and you all acknowledge that when you walk into a courtroom America tells you that you have a lawyer. If it is not from the television lawyers, it is certainly from the news accounts of individuals being represented in many, many different ways by counsel, and then coming to the Judiciary Committee

and recognizing the importance of lawyers in the system of the administration of justice, and to find out that we are actually considering a bill that would take away the rights of children to have counsel.

So I support your legislation because I think we cannot do anything else, and we will extinguish due process, and really the administration of justice and really an understanding of what is fair if we do not support your amendment. So I rise to support your amendment, and I yield back.

Mr. Johnson of Georgia. I thank the gentlelady for her support and, with that, I yield back.

Mr. Goodlatte. The chair thanks the gentleman, and recognizes himself in opposition to the amendment, which would allow taxpayer funds to be used to supply attorneys for unlawful aliens in removal proceedings. Section 292 of the Immigration and Nationality Act states that, "In any removal proceeding before an immigration judge, and in any appeal proceeding before the Attorney General from any such removal proceedings, the person concerned shall have the privilege of being represented at no expense to the government by such counsel." American taxpayers are already forced to shoulder the government's expenses incurred, placing someone in removal proceedings. They should not also be required to bear the cost of the alien fighting the

5108 very deportation process they are already funding on the 5109 government side. The burden should not be placed on the 5110 taxpayer. I oppose this amendment. I urge my colleagues to 5111 do the same. For what purpose does the gentleman from 5112 California seek recognition? 5113 Ms. Lofgren. Mr. Chairman, I actually --5114 Mr. Goodlatte. The gentlewoman is recognized for 5 5115 minutes. 5116 Ms. Lofgren. Just briefly, I agree with the 5117 gentleman's amendment, and let me explain why: As you have 5118 said, the taxpayers' money used for illegal aliens. First, 5119 we are talking about children. Obviously, an 8-year-old is 5120 not capable of representing themselves and meeting due 5121 process requirements. 5122 But, two, I have a bill to do something like the 5123 gentleman's amendment, and when we had the analysis done we 5124 actually discovered that because of the waste that is 5125 included in having unrepresented people in the system, it 5126 actually would not be a cost because you have -- let me just 5127 set the scene. You have got an immigration judge, and you 5128 have an 8-year-old who does not speak English standing in 5129 front of you. A lot of the immigration judges will hold 5130 that matter over because they are concerned that the child,

number one, has no idea what is going on, they cannot follow

it, they are not represented, and there are costs to holding

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matters over because you are paying all the lawyers who are there, mainly, the prosecutors. And so, when the full analysis was done it actually did not increase the cost because the efficiency increases.

I see my colleague Mr. Gutierrez here, but there is an irony here. The chairman mentioned that you have got people who are bringing children in who are traffickers, and that is a concern. That is why we have the Wilberforce Act to begin with. So if you have got some criminal who is trafficking children for sexual purposes, and that person is apprehended, the sex trafficker is entitled to be represented by a lawyer in the prosecution. The victim of the trafficking is not entitled to be represented. There is something wrong with this picture, and I do think that we should acknowledge that. I mean, the victims who are the children who have been trafficked are the ones who need our attention and our concern, and so I really think the gentleman's amendment goes a long way toward fixing it.

I thank him for offering it. I do not know if he wants it -- I would be happy to yield to the gentleman from Illinois.

Mr. Gutierrez. I just want to echo the sentiments of the gentlelady from California. Look, the children come from Honduras, El Salvador, Guatemala because of crime, to be very clear. So the drug dealer, the human trafficker,

the leader of the gang victimizes them. If we prosecute the person that is victimizing the applicant for refugee status in the United States, we grab him. He gets a lawyer, but their victim does not. And I think we have to understand that, as a woman once said to both the gentlelady from California, Zoe Lofgren and I, when we visited, she said, "I can raise my children in El Salvador. I just cannot keep them alive. I can feed them, but I cannot keep them alive. I did not come here because I did not have a way to feed them and to give them clothing. I could not keep them alive." So you have to understand the fundamental difference in why this child is before you, and why the child is a victim of crime and, therefore, needs an attorney. Thank you.

Ms. Lofgren. Reclaiming my time, I will just recall the trip that we took to the border, and Mr. Gutierrez and I were talking to a grandmother with three little girls. The grandmother knew that she was going to be deported back to El Salvador, and she accepted that. But she brought these little girls because they were about to be snatched by gangs and put into circulation for the sex trade, and she saved them by leaving. The stakes on this are very, very high. I am, again, regretful that we are in this format without an opportunity to really sort through this in a more collegial fashion, but I do think the gentleman's amendment helps a

5183 lot. And, with that, my time has expired, and I yield back. 5184 Mr. Cicilline. Mr. Chairman. 5185 Mr. Goodlatte. For what purpose does the gentleman 5186 from Rhode Island seek recognition? 5187 Mr. Cicilline. I move to strike the last word. 5188 Mr. Goodlatte. Gentleman is recognized for 5 minutes. 5189 Mr. Cicilline. Thank you, Mr. Chairman. I 5190 enthusiastically support the gentleman from Georgia's 5191 amendment for all of the obvious reasons. I mean, we 5192 require legal representation of children in virtually every 5193 other proceeding. We do not allow children to represent 5194 themselves in the immigration court, where the consequences 5195 that follow should be no different. 5196 And when you think about many of the children who are 5197 in these proceedings, they are fleeing horrible violence, 5198 persecution, trafficking, other circumstances which make 5199 them even more vulnerable, and it is sort of hard to believe 5200 that, while we recognize that children, because of where 5201 they are developmentally, should be represented in complex 5202 legal proceedings that somehow the context of removal 5203 proceedings those same conditions do not apply. 5204 There is obviously enormous evidence that children who 5205 are represented by counsel are more likely to appear. 5206 is also considerable evidence that children who are 5207 represented by counsel are more likely to win relief because

the law is properly applied to the facts as presented.

And, as the gentle lady from California pointed out, I know from my own experience many years practicing as a criminal defense attorney that those defendants who were representing themselves often consumed much more of the court's time as things needed to be explained, as continuances were sought because the efficiencies that skilled counsel can bring to that are absent. So there is a lot of reason to say it is pennywise and pound foolish to deny children legal representation. It is inconsistent with what we know about the developmental needs of children, and really inconsistent with a long and bipartisan history of treating children very differently than we do adults in legal proceedings.

And I would say sort of finally, in addition to all the efficiencies and all of the history that we will be rejecting by this provision and why this amendment is so urgent, it is important to remember that our legal system is the envy of the world, and one of the reasons it is the envy of the world is because we insist that people are properly represented, and we insist that children and the best interests of the child is the governing standard. The difficulty of children at very young ages to understand legal concepts and to understand or to grapple with language challenges make the notion of compelling children to be at a

proceeding against an experienced, trained lawyer that an 8or 9- or 10-year-old would be somehow required to engage in those proceedings in a meaningful way makes a farce of our judicial system.

And so, I thank the gentleman for offering this amendment. In many ways we have to ask ourselves the question of who have we become as a country if we are going to compel children into legal proceedings to kick them out of the United States, and in addition to all of the other injustices in this legislation, we are also going to strip from them the right or the requirement that they have the assistance of counsel so they can participate in these proceedings in a meaningful way.

Mr. Goodlatte. Would the gentleman yield?

Mr. Johnson of Georgia. Would the gentleman yield?

Mr. Cicilline. I would prefer to yield to Mr. Johnson first, and then to the chairman, or the chairman first, then Mr. Johnson; whichever.

Mr. Goodlatte. I thank the gentleman. I just want to respond to his rhetorical question about who we have become to note that this law before which these children would have been returned safely home to their countries without this process, but now a law was created by your party. Ms. Lofgren was the chairman of the subcommittee and did not provide for this or any of these other provisions that you

are offering amendments for now. So who we have become, I think, is people who are responding to the realities that the American taxpayers should not and cannot be required to provide the cost of bearing these counsel.

Ms. Lofgren. Would the gentleman --

Mr. Cicilline. I am reclaiming my time. Let me be very clear. I think there is no question that if there are proceedings which are prescribed for in this legislation, let my position be very clear. Children should be represented by counsel in those proceedings, and I yield the balance of my time.

Ms. Lofgren. I thank the gentleman. Since my name was mentioned, I would like to say that as time goes by we learn more things. We do not know everything there is to know in one moment in time. And what we have learned, although the Wilberforce Act did a lot of good things, one of the things that was a failure, frankly, was to provide for representation of small children. That is why I have introduced the Fair Day in Court for Kids Act to remedy that.

But I think since the chairman mentioned it, the
Republicans have been in charge for some time as well. As a
matter of fact, Republican members were with us on a
bipartisan effort to do the Wilberforce Act, and now you are
saying that was wrong. I think you are wrong at this point,

but certainly we need to make sure that we are constantly looking at the law, making improvements, as more information and evidence are compiled. That is our obligation as legislators, and one I take very seriously, and I thank the gentleman for yielding.

5288 Ms. Jayapal. Mr. Chairman.

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5289 Mr. Goodlatte. For what purpose does the gentlewoman from Washington seek recognition?

5291 Ms. Jayapal. I move to strike the last word.

5292 Mr. Goodlatte. Gentlewoman is recognized for 5
5293 minutes.

5294 Ms. Jayapal. Thank you, Mr. Chairman. You have raised 5295 several times that we should not put the burden of the costs 5296 on the taxpayer, and the deep concern for taxpayers, and I 5297 would not necessarily disagree with the concern for 5298 taxpayers, but if we are really concerned about taxpayers 5299 then, number one, we should pass comprehensive immigration 5300 reform because it would bring \$1.5 trillion into the 5301 economy.

Number two, I am on the Budget Committee, and we had three economists come and testify. Two of them were majority witnesses, one runs a conservative think tank, and when I asked him about immigration and, specifically, mass deportation, increased detention, all of these bills that we have been voting on without a hearing in this committee,

what he said is, they published a report. And I do not have it in front of me but maybe we can pull it up. They published a report saying that that would be a tremendous cost to the country, and that it was fiscally irresponsible to move in that direction.

And so I do not understand why we are suddenly talking about taxpayer burden because, if we are really concerned about taxpayer burden, we would actually move in a different direction. We would have real hearings about the issues of our broken immigration system; something that there has bipartisan agreement on for so long, and yet, in this committee, and I am on the Immigration and Border Security Subcommittee because I thought maybe we would engage with some of those critical questions. But in this committee, we have not had hearings on any of these things.

So people are voting on these bills; some new members. I am lucky to have worked on this issue before. I know a lot about it. But we should be talking about real solutions. This bill is not one of those real solutions. If enacted, this bill would result in more deportations, more returns, and less immigrants entering the country. And maybe there are some people on the other side of the aisle who would applaud that for reducing immigrant entries, but this bill fundamentally harms the health, safety, and wellbeing of children. Let's just be very clear about that.

And when it was said earlier by one of my colleagues on the other side of the aisle in this committee that a Nation's culture resides in the heart and soul of its people, I have to ask what exactly are we saying with that comment? Are we saying that other cultures somehow do not have heart and soul and that is why we are trying to pass these bills to keep immigrants out? Are we saying that somehow our heart and soul in America is so great that we are not going to provide for an attorney for children who are in need or that we are not going to detain children for more than 72 hours?

What is so great about the heart and soul of the American people if we do those things? And by the way, did we forget that the heart and soul of American people was actually brought over by immigrants, unwilling and willing, on slave ships? And unless you were Native American that the heart and soul actually did a lot to build this country of other cultures.

So I fundamentally do not understand why we would put this bill forward, why we would make arguments that somehow this is benefiting the taxpayer to not provide legal counsel, and I want to rise in support, strong support, of Mr. Johnson's amendment because it would bring some small amount of justice to a terribly unjust bill. I mean, really the idea that we would allow children, some of them

toddlers, to appear alone in court is unfathomable to me. We know that our system works better and that we are better as a country when we make sure that everyone has access to a qualified attorney to help them navigate the system, and there are statistics around access to counsel.

Among children with legal representation, 95.4 percent appeared for their court hearings. So even if you did not care about the morality, you could talk about if the point is that we want kids to appear, then we should provide them with legal representation, and it would streamline the courts. But what we know is that today 88 percent of the 3,200 children that have been ordered removed from July to December of 2014 did not have an attorney.

So we have a lot of work to do, Mr. Chairman, on how we actually respond to the issues and, quite frankly, we talk about civility, and I just have to say that increasingly the idea that immigrants somehow are a detriment to this country is so unjust and unfair to our history, to our values and, yes, to the heart and soul of who we are as Americans. I yield back.

Mr. Goodlatte. The time of the gentlewoman has expired.

5380 Mr. Johnson of Georgia. Mr. Chairman, she has 11 seconds.

5382 Ms. Jayapal. I have 11 seconds, Mr. Chairman.

| 5383 | Mr. Johnson of Georgia. I would ask that a report by        |
|------|---|
| 5384 | Dr. John Montgomery, Senior Vice President of NERA Economic |
| 5385 | Consulting, which finds that the net costs of this proposal |
| 5386 | to provide counsel, the savings could exceed the costs of   |
| 5387 | providing publicly funded counsel.                          |
| 5388 | Mr. Goodlatte. Without objection, the report will be        |
| 5389 | made a part of the record.                                  |
| 5390 | [The information follows:]                                  |
|      |   |
| 5391 | ****** COMMITTEE INSERT ******                              |

| 5392 | Mr. Johnson of Georgia. Thank you.                           |
|------|--|
| 5393 | Mr. Goodlatte. A question occurs on the amendment            |
| 5394 | offered by   |
| 5395 | Mr. Schneider. Mr. Chairman?                                 |
| 5396 | Mr. Goodlatte. For what purpose does the gentleman           |
| 5397 | from Illinois seek recognition?                              |
| 5398 | Mr. Schneider. I ask to strike the last word.                |
| 5399 | Mr. Goodlatte. The gentleman is recognized for 5             |
| 5400 | minutes.   |
| 5401 | Mr. Schneider. I would like to rise in support of this       |
| 5402 | amendment, and share a story of a young refugee who blessed  |
| 5403 | me with his presence yesterday in my office. He is from my   |
| 5404 | district. I had a chance to meet with him. He is 8 years     |
| 5405 | old from Honduras, born there. When he was 5 years old he    |
| 5406 | was kidnapped, and shortly after his release he made his way |
| 5407 | to the United States.  |
| 5408 | He wrote a letter to the President, and I just want to       |
| 5409 | quote one of the lines of his letter. I tell you this is a   |
| 5410 | handwritten letter. It says, "I must share with you the sad  |
| 5411 | reality that we live in because our countries of origin are  |
| 5412 | full of crime and violence. This is why our parents risked   |
| 5413 | our lives to bring us to safety in the United States." I     |
| 5414 | will reiterate what he said: that parents risked the         |
| 5415 | children's lives because where they are living is so fraught |
| 5416 | with danger. Raul Ortiz, an 8-year-old young man, just       |
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finished third grade. He holds as his hero Abraham Lincoln. If you talk about the heart and soul of a Nation and the spirit of its people, Raul Ortiz reflects the heart and soul of this Nation. A Nation of immigrants, a Nation of refugees, many of whom came to this country seeking refuge from persecution, from violence, and finding in a country opportunity and a chance to live out their American dream. That is what these kids are seeking. Part of that American promise is the right to counsel, and I believe that this amendment moves us in that direction and, therefore, I support it strongly, and I ask my colleagues to do the same. Mr. Johnson of Georgia. Would the gentleman yield? Mr. Schneider. I yield to my colleague from Georgia. Mr. Johnson of Georgia. Thank you, sir. I find it ironic that the title of this legislation is the Protection of Children Act of 2017, and it is premised upon protecting children brought to this country for purposes of child trafficking. But yet we would withdraw legal protection for these kids once they get here. This is really not protection at all. That is why we should really rename this act the Promotion of Child Trafficking Act of 2017. with that, I yield back. Mr. Goodlatte. A question occurs on the amendment offered by the gentleman from Georgia.

All those in favor respond by saying aye.

| 5442 | Those opposed, no.                                  |
|------|---|
| 5443 | In the opinion of the chair, the noes have it.      |
| 5444 | Mr. Johnson of Georgia. Recorded vote, please.      |
| 5445 | Mr. Goodlatte. A recorded vote is requested and the |
| 5446 | clerk will call the roll.                           |
| 5447 | Ms. Adcock. Mr. Goodlatte?                          |
| 5448 | Mr. Goodlatte. No.                                  |
| 5449 | Ms. Adcock. Mr. Goodlatte votes no.                 |
| 5450 | Mr. Sensenbrenner?                                  |
| 5451 | [No response.]                                      |
| 5452 | Mr. Smith?  |
| 5453 | [No response.]                                      |
| 5454 | Mr. Chabot?   |
| 5455 | [No response.]                                      |
| 5456 | Mr. Chabot. No.                                     |
| 5457 | Ms. Adcock. Mr. Chabot votes no.                    |
| 5458 | Mr. Issa?   |
| 5459 | [No response.]                                      |
| 5460 | Mr. King?   |
| 5461 | [No response.]                                      |
| 5462 | Mr. Franks?   |
| 5463 | Mr. Franks. No.                                     |
| 5464 | Ms. Adcock. Mr. Franks votes no.                    |
| 5465 | Mr. Gohmert?  |
| 5466 | [No response.]                                      |

| 5467 | Mr. Jordan?                         |
|------|-------------------------------------|
| 5468 | [No response.]                      |
| 5469 | Mr. Poe?                            |
| 5470 | [No response.]                      |
| 5471 | Mr. Chaffetz?                       |
| 5472 | [No response.]                      |
| 5473 | Mr. Marino?                         |
| 5474 | Mr. Marino. No.                     |
| 5475 | Ms. Adcock. Mr. Marino votes no.    |
| 5476 | Mr. Gowdy?                          |
| 5477 | [No response.]                      |
| 5478 | Mr. Labrador?                       |
| 5479 | [No response.]                      |
| 5480 | Mr. Farenthold?                     |
| 5481 | [No response.]                      |
| 5482 | Mr. Collins?                        |
| 5483 | [No response.]                      |
| 5484 | Mr. DeSantis?                       |
| 5485 | [No response.]                      |
| 5486 | Mr. Buck?                           |
| 5487 | [No response.]                      |
| 5488 | Mr. Ratcliffe?                      |
| 5489 | Mr. Ratcliffe. No.                  |
| 5490 | Ms. Adcock. Mr. Ratcliffe votes no. |
| 5491 | Mrs. Roby?                          |

| 5492 | [No response.]                       |
|------|--------------------------------------|
| 5493 | Mr. Gaetz?                           |
| 5494 | [No response.]                       |
| 5495 | Mr. Johnson of Louisiana?            |
| 5496 | Mr. Johnson of Louisiana. No.        |
| 5497 | Ms. Adcock. Mr. Johnson votes no.    |
| 5498 | Mr. Biggs?                           |
| 5499 | Mr. Biggs. No.                       |
| 5500 | Ms. Adcock. Mr. Biggs votes no.      |
| 5501 | Mr. Rutherford?                      |
| 5502 | Mr. Rutherford. No.                  |
| 5503 | Ms. Adcock. Mr. Rutherford votes no. |
| 5504 | Mr. Conyers?                         |
| 5505 | Mr. Conyers. Aye.                    |
| 5506 | Ms. Adcock. Mr. Conyers votes aye.   |
| 5507 | Mr. Nadler?                          |
| 5508 | Mr. Nadler. Aye.                     |
| 5509 | Ms. Adcock. Mr. Nadler votes aye.    |
| 5510 | Ms. Lofgren?                         |
| 5511 | Ms. Lofgren. Aye.                    |
| 5512 | Ms. Adcock. Ms. Lofgren votes aye.   |
| 5513 | Ms. Jackson Lee?                     |
| 5514 | [No response.]                       |
| 5515 | Mr. Cohen?                           |
| 5516 | [No response.]                       |

| 5517 | Mr. Johnson of Georgia?              |
|------|--------------------------------------|
| 5518 | Mr. Johnson of Georgia. Aye.         |
| 5519 | Ms. Adcock. Mr. Johnson votes aye.   |
| 5520 | Mr. Deutch?                          |
| 5521 | [No response.]                       |
| 5522 | Mr. Gutierrez?                       |
| 5523 | Mr. Gutierrez. Yes.                  |
| 5524 | Ms. Adcock. Mr. Gutierrez votes yes. |
| 5525 | Ms. Bass?                            |
| 5526 | [No response.]                       |
| 5527 | Mr. Richmond?                        |
| 5528 | [No response.]                       |
| 5529 | Mr. Jeffries?                        |
| 5530 | [No response.]                       |
| 5531 | Mr. Cicilline?                       |
| 5532 | Mr. Cicilline. Aye.                  |
| 5533 | Ms. Adcock. Mr. Cicilline votes aye. |
| 5534 | Mr. Swalwell?                        |
| 5535 | [No response.]                       |
| 5536 | Mr. Lieu?                            |
| 5537 | Mr. Lieu. Aye.                       |
| 5538 | Ms. Adcock. Mr. Lieu votes aye.      |
| 5539 | Mr. Raskin?                          |
| 5540 | Mr. Raskin. Aye.                     |
| 5541 | Ms. Adcock. Mr. Raskin votes aye.    |

| 5542 | Ms. Jayapal?   |
|------|--|
| 5543 | Ms. Jayapal. Aye.  |
| 5544 | Ms. Adcock. Ms. Jayapal votes aye.                         |
| 5545 | Mr. Schneider?   |
| 5546 | Mr. Schneider. Aye.  |
| 5547 | Ms. Adcock. Mr. Schneider votes aye.                       |
| 5548 | Mr. Goodlatte. The gentleman from Iowa?                    |
| 5549 | Mr. King. No.  |
| 5550 | Ms. Adcock. Mr. King votes no.                             |
| 5551 | Mr. Goodlatte. The gentleman from Idaho?                   |
| 5552 | Mr. Labrador. No.  |
| 5553 | Ms. Adcock. Mr. Labrador votes no.                         |
| 5554 | Mr. Goodlatte. Has every member voted who wishes to        |
| 5555 | vote? The gentleman from California?                       |
| 5556 | Mr. Issa. No.  |
| 5557 | Ms. Adcock. Mr. Issa votes no.                             |
| 5558 | Mr. Goodlatte. The gentleman from Florida?                 |
| 5559 | Mr. Gaetz. No.   |
| 5560 | Ms. Adcock. Mr. Gaetz votes no.                            |
| 5561 | Mr. Goodlatte. The clerk will report.                      |
| 5562 | Ms. Adcock. Mr. Chairman, 10 members voted aye; 12         |
| 5563 | members voted no.  |
| 5564 | Mr. Goodlatte. And the amendment is not agreed to. It      |
| 5565 | is my understanding there is another amendment. The        |
| 5566 | committee will stand in recess for votes on the floor, and |

| 5567 | we will reconvene immediately following these votes.        |
|------|---|
| 5568 | [Recess.]   |
| 5569 | Chairman Goodlatte. The committee will reconvene.           |
| 5570 | When we recessed, the gentleman from Illinois had indicated |
| 5571 | that he has an amendment, and the clerk will report the     |
| 5572 | amendment.  |
| 5573 | Ms. Adcock. Amendment to H.R. 495, offered by Mr.           |
| 5574 | Gutierrez. In subparagraph D, as inserted                   |
| 5575 | [The amendment of Mr. Gutierrez follows:]                   |
|      |   |
| 5576 | ****** COMMITTEE INSERT ******                              |

Chairman Goodlatte. Without objection, the amendment is considered as read, and the gentleman is recognized for 5 minutes on his amendment.

Mr. Gutierrez. Thank you, Mr. Chairman. Today's bill requires DHS to investigate the immigration status of any person who agrees to care for an unaccompanied child who is released from the custody of Health and Human Services. It also requires DHS to deport any person who is unlawfully present.

My amendment would strike this provision from the bill. If it is included, it will result in many children languishing in Federal custody for months or years. It would make families who could be reunited and give their children a home reluctant to come forward and could put other siblings, who may or may not be U.S. citizens, at risk of being placed in foster care.

According to the U.S. Conference of Catholic Bishops, tracking nearly 400 cases where they were involved in placing unaccompanied minors with parents or close relatives, in more than half of those cases, nearly 60 percent, there was at least one U.S. citizen child in the home. So, here is the choice you are making families make. Give a home to their traumatized, smuggled refugee child who just crossed Mexico to get to the United States, and risk being deported and, therefore, leaving their U.S. citizen

child or children without parents, possibly placed in foster care.

These are the choices you are making impossible for good, decent people who are raising families in the United States. Furthermore, because immigration cases can take months, years to work their way through the backlogged immigration courts, this will mean that thousands of children will languish in Federal custody for long periods of time.

Now, Mr. Chairman, I was a schoolteacher, elementary schoolteacher. And I am a dad, and I am a grandparent of 14-year-old. And before that, I was a social worker with the Department of Children and Family Services in the State of Illinois. So, I am not an amateur when it comes to child welfare issues, both as a teacher and as a former social worker. And according to Federal law, the standard for welfare of the child is to place them in the least-restrictive, most family-like setting possible.

Further, government "must consider giving preference to placement with a fit and willing adult relatives." The Trafficking Victims Protection Reauthorization Act requires the Department of Homeland Security to place a minor with a suitable family member as a priority over foster care. The family member under existing law, who sponsors the child, undergoes a home study by HHS to determine if the placement

5627 | with them will meet the needs of the child.

But apparently, the majority feels that being a fit parent, being a reliable adult guardian and having a visa are synonymous. Well, let me tell you something about parents, about Latino parents, and about immigrant and refugee parents. For any member of Congress to insinuate that immigration status determines one's fitness to care for, nurture, raise a child, well, has never met an immigrant refugee family. It is an outrageous insult to say that your visa status determines your fitness for parenthood.

Secondly, it is self-defeating, as stewards of the taxpayers' money, to demand that we hold children indefinitely and create barriers to them being placed in the least restrictive, most nurturing environment possible, which, of course, is, first, with parents. Think about it. We know parents will provide the best care, the most love, and do the best they can. They may not be always what the majority believes, yet this bill seeks to make it harder for that family to reunite and survive. And I just bring my experience, Mr. Chairman, to members as a schoolteacher, an elementary schoolteacher, and a social worker.

I used to go before the court every day and prepare family studies when I had times that I had to take protective custody of children. And the first thing that

judge would ask me: "Did you find a grandparent, Mr. Gutierrez? Did you find an aunt or an uncle, so they can be with their first cousins?" which, in many cases, we all know, we grow up, our first cousins are like our other brothers and sisters. Those were the first questions they would always ask me.

And as an elementary schoolteacher, any time there was a problem, and I called the family together, the first thing I looked for were grandparents, aunts, and uncles; thus, people with family ties. That is what we do. It is not only what the law says we should do; it is what the best practice is for children.

Let's not treat children seeking refuge in the United States any differently and put them in any less of a protective setting than we put our own children because you all remember that the Pope came visit us, and he said, "Follow the Golden Rule." You know, like, do unto others as you would have them unto you. In this case, do unto other children as you would have them do unto your own children. Thank you, Mr. Chairman.

Chairman Goodlatte. The chair thanks the gentleman and recognizes himself in opposition to the amendment. When an unaccompanied alien minor is apprehended by law, they are placed in the custody of the Office of Refugee Resettlement within the Department of Health and Human Services shortly

5677 after their entry into the United States.

HHS has indicated that they operate a set of facilities with private nonprofits until a parent, relative, or sponsor can be identified. The Federal Government must be required to obtain information on individuals with whom unaccompanied alien minors are placed, as they are often brought across the border by smugglers who are paid by the children's parents, who are already in the U.S. illegally.

On April 2, 2014, U.S. Customs and Border Protection conceded that the Obama administration's policies against deporting immigrant minors, as well as its practice of reuniting them with their parents, were factors in the steep increase in minors crossing the border without legal guardians. To make matters worse, oftentimes, HHS does not even know who the "sponsors" are. Problems have occurred when the government hands over unaccompanied alien minors to "guardians," regardless of the guardian's immigration status, background checks, or even knowing if the guardian has any legal ties to the child.

For example, in 2014, a Honduran man unlawfully present in the United States, living in Baltimore County, faced Federal charges after a 16-year-old female, unaccompanied minor sent to live with him told police he smuggled her into the United States, and he engaged in an inappropriate sexual relationship with her. Federal officials gave Pedro Lara

Portillo, 42, guardianship over the girl, who is also from Honduras, through the HSS process. Clearly, whatever HHS is doing to identify sponsors for these minors is inadequate to protect their safety. This teenager was just one among tens of thousands of children who have come north from Central America, often traveling alone, and sparking a crisis as officials try to figure out how to house them.

For these reasons, HHS must obtain more information on who the minors are placed with. HHS must also share that information with the Department of Homeland Security. If minors are being placed with unlawful aliens, DHS should have the ability to put those unlawful aliens in removal proceedings. Hence, I rise in opposition to this amendment to remove the requirements protecting UAMs from potential abusers and urge my colleagues to do the same.

For what purpose does the gentlewoman from California seek recognition?

Ms. Lofgren. To strike the last word.

Chairman Goodlatte. The gentlewoman is recognized for 5 minutes.

Ms. Lofgren. I agree with Mr. Gutierrez's amendment, but I also agree with the concern you have expressed about the need to make sure that children are placed in an appropriate manner. Mr. Gutierrez is right: the best place for children is with a family member. And if those family

members know that they will be deported if they step forward to take care of a small child, it is going to be very hard for them to do that, especially if they have other children who would then be left without any parent. So, Mr. Gutierrez's amendment is absolutely essential.

Now, on the point you raised, you know, we were very critical; I know the Republicans on the committee were critical; the Democrats were as well, because there was insufficient investigation of the placement of minor children. After that failure, new efforts were made to better vet the individuals, the adults and relatives who were stepping forward to provide temporary housing for these kids. In fact, DNA matches were put into effect, so that, if someone said they were the family member, you could actually find out if that was the case or whether it was made up. Other background checks were instituted.

I am not saying that we could not do more; maybe we could. But the bill, which prevents people from stepping forward, who are relatives, is not the answer. The answer is to make sure that we have absolute sure vetting of people who say they are family members. And with that, I think we have complete agreement. So, I think Mr. Gutierrez's amendment is absolutely essential, and I thank him for offering it. And I do not know if he needs additional time?

Mr. Gutierrez. Thank you so much. I will take the

time, some additional time. So, I listened to the chairman, and the chairman gave us this terrible case. And then he said, "Tens of thousands of these children come," as though tens of thousands of them are coming into this very same situation that this unfortunate young woman found herself in. The truth is she is the exception to the rule. What we should be doing, if we care so much about these children, is re-doubling our efforts to make sure we investigate appropriately the households. I mean, because really, okay. Let me go back to my original.

What it says is you must check the immigration status of the parent with which the child is to be placed and deport that parent if we find them to be unlawfully in the United States. How does that protect the child? You know, I get the argument. But what we are really doing is going after the parents and trying to deport them. And I will concede, and I am sure most of us, that there are parents of unaccompanied minors who are undocumented in the United States. But that is the best place for that undocumented child, as they go through the court system, is with their parents.

If you say you want to investigate the parents, too, not just for their suitability of whether they can care for their child, but their immigration status, then you are really eliminating the best household for that child to be

5777 raised in. And you are really not protecting the child, 5778 because you can give me cases of bad placement. I will give 5779 you tons of cases of private jails where there is rampant 5780 abuse of children and adults. And I will give you cases of 5781 rampant abuse in the foster care system that is broken in 5782 the United States, the foster care system that is broken, 5783 and a private jail system that is broken. 5784 So, let's go back to what we know works. And look, I 5785 did not get a legal background before I came to this. 5786 just a schoolteacher and a social worker, but I worked with 5787 children. I know a little bit about them. So, I hope that 5788 we can all support this amendment. And I return the balance 5789 of the time to the gentlelady. 5790 Ms. Lofgren. And I yield back, Mr. Chairman. 5791 Chairman Goodlatte. The question occurs on the 5792 amendment offered by the gentleman from Illinois. 5793 All those in favor, respond by saying aye. 5794 Those opposed, no. 5795 In the opinion of the chair, the noes have it, and the 5796 amendment is not agreed to. 5797 Mr. Gutierrez. Can I have a recorded vote? 5798 Chairman Goodlatte. A recorded vote is requested, and 5799 the clerk will call the roll. 5800 Ms. Adcock. Mr. Goodlatte? 5801 Chairman Goodlatte.

| 5802 | Ms. Adcock. Mr. Goodlatte votes no. |
|------|-------------------------------------|
| 5803 | Mr. Sensenbrenner?                  |
| 5804 | [No response.]                      |
| 5805 | Mr. Smith?                          |
| 5806 | Mr. Smith. No.                      |
| 5807 | Ms. Adcock. Mr. Smith votes no.     |
| 5808 | Mr. Chabot?                         |
| 5809 | Mr. Chabot. No.                     |
| 5810 | Ms. Adcock. Mr. Chabot votes no.    |
| 5811 | Mr. Issa?                           |
| 5812 | [No response.]                      |
| 5813 | Mr. King?                           |
| 5814 | [No response.]                      |
| 5815 | Mr. Franks?                         |
| 5816 | [No response.]                      |
| 5817 | Mr. Gohmert?                        |
| 5818 | [No response.]                      |
| 5819 | Mr. Jordan?                         |
| 5820 | [No response.]                      |
| 5821 | Mr. Poe?                            |
| 5822 | [No response.]                      |
| 5823 | Mr. Chaffetz?                       |
| 5824 | [No response.]                      |
| 5825 | Mr. Marino?                         |
| 5826 | Mr. Marino. No.                     |

| 5827 | Ms. Adcock. Mr. Marino votes no.     |
|------|--------------------------------------|
| 5828 | Mr. Gowdy?                           |
| 5829 | [No response.]                       |
| 5830 | Mr. Labrador?                        |
| 5831 | Mr. Labrador. No.                    |
| 5832 | Ms. Adcock. Mr. Labrador votes no.   |
| 5833 | Mr. Farenthold?                      |
| 5834 | Mr. Farenthold. No.                  |
| 5835 | Ms. Adcock. Mr. Farenthold votes no. |
| 5836 | Mr. Collins?                         |
| 5837 | [No response.]                       |
| 5838 | Mr. DeSantis?                        |
| 5839 | [No response.]                       |
| 5840 | Mr. Buck?                            |
| 5841 | Mr. Buck. No.                        |
| 5842 | Ms. Adcock. Mr. Buck votes no.       |
| 5843 | Mr. Ratcliffe?                       |
| 5844 | Mr. Ratcliffe. No.                   |
| 5845 | Ms. Adcock. Mr. Ratcliffe votes no.  |
| 5846 | Mrs. Roby?                           |
| 5847 | Mrs. Roby. No.                       |
| 5848 | Ms. Adcock. Mrs. Roby votes no.      |
| 5849 | Mr. Gaetz?                           |
| 5850 | Mr. Gaetz. No.                       |
| 5851 | Ms. Adcock. Mr. Gaetz votes no.      |

| 5852 | Mr. Johnson of Louisiana?          |
|------|------------------------------------|
| 5853 | [No response.]                     |
| 5854 | Mr. Biggs?                         |
| 5855 | Mr. Biggs. No.                     |
| 5856 | Ms. Adcock. Mr. Biggs votes no.    |
| 5857 | Mr. Rutherford?                    |
| 5858 | [No response.]                     |
| 5859 | Mr. Conyers?                       |
| 5860 | Mr. Conyers. Aye.                  |
| 5861 | Ms. Adcock. Mr. Conyers votes aye. |
| 5862 | Mr. Nadler?                        |
| 5863 | [No response.]                     |
| 5864 | Ms. Lofgren?                       |
| 5865 | Ms. Lofgren. Aye.                  |
| 5866 | Ms. Adcock. Ms. Lofgren votes aye. |
| 5867 | Ms. Jackson Lee?                   |
| 5868 | [No response.]                     |
| 5869 | Mr. Cohen?                         |
| 5870 | [No response.]                     |
| 5871 | Mr. Johnson of Georgia?            |
| 5872 | Mr. Johnson of Georgia. Aye.       |
| 5873 | Ms. Adcock. Mr. Johnson votes aye. |
| 5874 | Mr. Deutch?                        |
| 5875 | [No response.]                     |
| 5876 | Mr. Gutierrez?                     |

| 5877 | [No response.]                       |
|------|--------------------------------------|
| 5878 | Ms. Adcock. Ms. Bass?                |
| 5879 | Mr. Gutierrez. Aye.                  |
| 5880 | Ms. Adcock. Mr. Gutierrez votes aye. |
| 5881 | Ms. Bass?                            |
| 5882 | [No response.]                       |
| 5883 | Mr. Richmond?                        |
| 5884 | [No response.]                       |
| 5885 | Mr. Jeffries?                        |
| 5886 | [No response.]                       |
| 5887 | Mr. Cicilline?                       |
| 5888 | Mr. Cicilline. Aye.                  |
| 5889 | Ms. Adcock. Mr. Cicilline votes aye. |
| 5890 | Mr. Swalwell?                        |
| 5891 | [No response.]                       |
| 5892 | Mr. Lieu?                            |
| 5893 | Mr. Lieu. Aye.                       |
| 5894 | Ms. Adcock. Mr. Lieu votes aye.      |
| 5895 | Mr. Raskin?                          |
| 5896 | Mr. Raskin. Aye.                     |
| 5897 | Ms. Adcock. Mr. Raskin votes aye.    |
| 5898 | Ms. Jayapal?                         |
| 5899 | Ms. Jayapal. Aye.                    |
| 5900 | Ms. Adcock. Ms. Jayapal votes aye.   |
| 5901 | Mr. Schneider?                       |

| 5902 | Mr. Schneider. Aye.                                  |
|------|--|
| 5903 | Ms. Adcock. Mr. Schneider votes aye.                 |
| 5904 | Chairman Goodlatte. The gentleman from Florida?      |
| 5905 | Mr. Rutherford. No.                                  |
| 5906 | Ms. Adcock. Mr. Rutherford votes no.                 |
| 5907 | Chairman Goodlatte. The gentleman from Texas?        |
| 5908 | Mr. Poe. No.   |
| 5909 | Ms. Adcock. Mr. Poe votes no.                        |
| 5910 | Chairman Goodlatte. Has every member who wishes to   |
| 5911 | vote?  |
| 5912 | The gentleman from Florida?                          |
| 5913 | Mr. Deutch. Aye.                                     |
| 5914 | Ms. Adcock. Mr. Deutch votes aye.                    |
| 5915 | Chairman Goodlatte. The gentleman from Arizona?      |
| 5916 | Mr. Franks. No.                                      |
| 5917 | Ms. Adcock. Mr. Franks votes no.                     |
| 5918 | Chairman Goodlatte. The gentleman from Rhode Island? |
| 5919 | Have you voted?                                      |
| 5920 | Mr. Cicilline. I would like to vote again. Aye.      |
| 5921 | Chairman Goodlatte. Count him once.                  |
| 5922 | Ms. Lofgren. Mr. Chairman, have I voted?             |
| 5923 | Chairman Goodlatte. The gentleman from California?   |
| 5924 | Mr. Issa. Mr. Chairman, I do not know if I am        |
| 5925 | recorded.  |
| 5926 | Chairman Goodlatte. You are not recorded.            |

| 5927 | Mr. Issa. Well, then, Mr. Chairman, I would like to  |
|------|--|
| 5928 | vote no.   |
| 5929 | Ms. Adcock. Mr. Issa votes no.                       |
| 5930 | Ms. Lofgren. Mr. Chairman, I think Mr. Nadler is     |
| 5931 | running towards the door. If we could                |
| 5932 | Chairman Goodlatte. We would                         |
| 5933 | Ms. Lofgren. If we could just stall for a minute.    |
| 5934 | Chairman Goodlatte. There he is, a grand entrance by |
| 5935 | the gentleman from New York.                         |
| 5936 | Mr. Nadler. Aye.                                     |
| 5937 | Ms. Adcock. Mr. Nadler votes aye.                    |
| 5938 | Chairman Goodlatte. The clerk will report.           |
| 5939 | Ms. Adcock. Mr. Chairman, 11 members voted aye; 15   |
| 5940 | members voted no.                                    |
| 5941 | Chairman Goodlatte. And the amendment is not agreed  |
| 5942 | to.  |
| 5943 | Are there further amendments to H.R. 495?            |
| 5944 | A reporting quorum being present, the question is on |
| 5945 | the motion to report the bill, H.R. 495, as amended, |
| 5946 | favorably to the House.                              |
| 5947 | Those in favor, respond by saying aye.               |
| 5948 | Those opposed, no.                                   |
| 5949 | The ayes have it, and the bill is order reported     |
| 5950 | favorably.   |
| 5951 | Mr. Conyers. Could we get a record vote, please?     |

| 5952 | Chairman Goodlatte. A recorded vote is requested, and |
|------|---|
| 5953 | the clerk will call the roll.                         |
| 5954 | Ms. Adcock. Mr. Goodlatte?                            |
| 5955 | Chairman Goodlatte. Aye.                              |
| 5956 | Ms. Adcock. Mr. Goodlatte votes aye.                  |
| 5957 | Mr. Sensenbrenner?                                    |
| 5958 | [No response.]  |
| 5959 | Mr. Smith?  |
| 5960 | Mr. Smith. Aye.                                       |
| 5961 | Ms. Adcock. Mr. Smith votes aye.                      |
| 5962 | Mr. Chabot?   |
| 5963 | Mr. Chabot. Aye.                                      |
| 5964 | Ms. Adcock. Mr. Chabot votes aye.                     |
| 5965 | Mr. Issa?   |
| 5966 | Mr. Issa. Aye.  |
| 5967 | Ms. Adcock. Mr. Issa votes aye.                       |
| 5968 | Mr. King?   |
| 5969 | [No response.]  |
| 5970 | Mr. Franks?   |
| 5971 | Mr. Franks. Aye.                                      |
| 5972 | Ms. Adcock. Mr. Franks votes aye.                     |
| 5973 | Mr. Gohmert?  |
| 5974 | [No response.]  |
| 5975 | Mr. Jordan?   |
| 5976 | [No response.]  |

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| 5977 | Mr. Poe?                              |
| 5978 | Mr. Poe. Yes.                         |
| 5979 | Ms. Adcock. Mr. Poe votes yes.        |
| 5980 | Mr. Chaffetz?                         |
| 5981 | [No response.]                        |
| 5982 | Mr. Marino?                           |
| 5983 | Mr. Marino. Yes.                      |
| 5984 | Ms. Adcock. Mr. Marino votes yes.     |
| 5985 | Mr. Gowdy?                            |
| 5986 | [No response.]                        |
| 5987 | Mr. Labrador?                         |
| 5988 | Mr. Labrador. Yes.                    |
| 5989 | Ms. Adcock. Mr. Labrador votes yes.   |
| 5990 | Mr. Farenthold?                       |
| 5991 | Mr. Farenthold. Aye.                  |
| 5992 | Ms. Adcock. Mr. Farenthold votes aye. |
| 5993 | Mr. Collins?                          |
| 5994 | [No response.]                        |
| 5995 | Mr. DeSantis?                         |
| 5996 | [No response.]                        |
| 5997 | Mr. Buck?                             |
| 5998 | Mr. Buck. Aye.                        |
| 5999 | Ms. Adcock. Mr. Buck votes aye.       |
| 6000 | Mr. Ratcliffe?                        |
| 6001 | Mr. Ratcliffe. Yes.                   |

| 6002 | Ms. Adcock. Mr. Ratcliffe votes yes.  |
|------|---------------------------------------|
| 6003 | Mrs. Roby?                            |
| 6004 | Mrs. Roby. Aye.                       |
| 6005 | Ms. Adcock. Mrs. Roby votes aye.      |
| 6006 | Mr. Gaetz?                            |
| 6007 | Mr. Gaetz. Aye.                       |
| 6008 | Ms. Adcock. Mr. Gaetz votes aye.      |
| 6009 | Mr. Johnson of Louisiana?             |
| 6010 | [No response.]                        |
| 6011 | Mr. Biggs?                            |
| 6012 | Mr. Biggs. Aye.                       |
| 6013 | Ms. Adcock. Mr. Biggs votes aye.      |
| 6014 | Mr. Rutherford?                       |
| 6015 | Mr. Rutherford. Aye.                  |
| 6016 | Ms. Adcock. Mr. Rutherford votes aye. |
| 6017 | Mr. Conyers?                          |
| 6018 | Mr. Conyers. No.                      |
| 6019 | Ms. Adcock. Mr. Conyers votes no.     |
| 6020 | Mr. Nadler?                           |
| 6021 | Mr. Nadler. No.                       |
| 6022 | Ms. Adcock. Mr. Nadler votes no.      |
| 6023 | Ms. Lofgren?                          |
| 6024 | Ms. Lofgren. No.                      |
| 6025 | Ms. Adcock. Ms. Lofgren votes no.     |
| 6026 | Ms. Jackson Lee?                      |

| 6027 | [No response.]                      |
|------|-------------------------------------|
| 6028 | Mr. Cohen?                          |
| 6029 | [No response.]                      |
| 6030 | Mr. Johnson of Georgia?             |
| 6031 | Mr. Johnson of Georgia. No.         |
| 6032 | Ms. Adcock. Mr. Johnson votes no.   |
| 6033 | Mr. Deutch?                         |
| 6034 | Mr. Deutch. No.                     |
| 6035 | Ms. Adcock. Mr. Deutch votes no.    |
| 6036 | Mr. Gutierrez?                      |
| 6037 | Mr. Gutierrez. No.                  |
| 6038 | Ms. Adcock. Mr. Gutierrez votes no. |
| 6039 | Ms. Bass?                           |
| 6040 | [No response.]                      |
| 6041 | Mr. Richmond?                       |
| 6042 | [No response.]                      |
| 6043 | Mr. Jeffries?                       |
| 6044 | [No response.]                      |
| 6045 | Mr. Cicilline?                      |
| 6046 | Mr. Cicilline. No.                  |
| 6047 | Ms. Adcock. Mr. Cicilline votes no. |
| 6048 | Mr. Swalwell?                       |
| 6049 | [No response.]                      |
| 6050 | Mr. Lieu?                           |
| 6051 | Mr. Lieu. No.                       |

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| 6052 | Ms. Adcock. Mr. Lieu votes no.                         |  |  |
| 6053 | Mr. Raskin?  |  |  |
| 6054 | Mr. Raskin. No.  |  |  |
| 6055 | Ms. Adcock. Mr. Raskin votes no.                       |  |  |
| 6056 | Ms. Jayapal?   |  |  |
| 6057 | Ms. Jayapal. No.                                       |  |  |
| 6058 | Ms. Adcock. Ms. Jayapal votes no.                      |  |  |
| 6059 | Mr. Schneider?   |  |  |
| 6060 | Mr. Schneider. No.                                     |  |  |
| 6061 | Ms. Adcock. Mr. Schneider votes no.                    |  |  |
| 6062 | Chairman Goodlatte. The gentleman from Tennessee, Mr.  |  |  |
| 6063 | Cohen?   |  |  |
| 6064 | Mr. Cohen. How am I recorded?                          |  |  |
| 6065 | Chairman Goodlatte. You are not recorded.              |  |  |
| 6066 | Mr. Cohen. Not on 33, the third, 78, or 45?            |  |  |
| 6067 | Chairman Goodlatte. Not in any one of those formats.   |  |  |
| 6068 | Mr. Cohen. I vote no.                                  |  |  |
| 6069 | Ms. Adcock. Mr. Cohen votes no.                        |  |  |
| 6070 | Chairman Goodlatte. Has every member who wishes to     |  |  |
| 6071 | vote?  |  |  |
| 6072 | The clerk will report.                                 |  |  |
| 6073 | Ms. Adcock. Mr. Chairman, 15 members voted aye; 12     |  |  |
| 6074 | members voted no.                                      |  |  |
| 6075 | Chairman Goodlatte. The ayes have it, and the bill, as |  |  |
| 6076 | amended, is ordered reported favorably to the House.   |  |  |

Members will have 2 days to submit views. And without objection, the bill will be reported as a single amendment in the nature of a substitute, incorporating all adopted amendments, and staff is authorized to make technical and conforming changes.

Pursuant to notice, I now call up H.R. 2826 for purposes of markup and move that the bill be reported favorably to the House. The clerk will report the bill.

Ms. Adcock. H.R. 2826, to provide for an annual adjustment of the number of admissible refugees and for other purposes.

6088 [The bill follows:]

6089 \*\*\*\*\*\*\*\* INSERT 2 \*\*\*\*\*\*\*

Chairman Goodlatte. Without objection, the bill is considered as read and open for amendment at any time. And I will begin by recognizing myself for an opening statement.

And as I do, I will advise members that it is the intention of the chair to recess the committee at 6:30, in time for members to participate in or attend the ladies softball game, which I hope there are member son both sides competing in or attending. But that is our targeted adjournment for today.

With regard to H.R. 2826, the United States has a generous refugee program and has provided millions of people fleeing persecution with safe haven. Just last fiscal year, we resettled 84,994 refugees. And while we should continue that great tradition, it has become clear that our refugee laws can be abused and need reform.

The Refugee Act of 1980 created our current refugee resettlement process in which the President sets the annual limit for the number of refugees the United States can resettle during the next fiscal year. And the act sets forth who could be considered admissible as a refugee and how and when those refugees could adjust to lawful permanent resident status.

In addition, the act put in place a process for the Federal Government to work through nongovernmental agencies to resettle refugees. Thirty-seven years later, Members of

Congress and the American public are voicing a growing number of concerns about how many and the way refugees are admitted to the United States, as well as what happens once they are admitted. But the Federal Government has done little to respect those concerns.

Under the previous administration, when a State or locality expressed security concerns about refugee resettlement, the administration simply repeated the soundbite that refugees undergo the most rigorous background checks of any immigrant to the United States. That statement ignored those of several security officials that, if there is no information regarding a potential refugee in the databases that are checked, then no derogatory information will show up during the check. And it ignored the fact that in many failed states, like Syria, there is no reliable information about refugees.

We know that over 300 individuals being actively investigated for terrorist-related activity by the FBI came to the United States as refugees, and we know that at least 2 of the 10 successful terrorist attacks carried out on U.S. soil since September 11, 2001 were perpetrated by individuals who entered the U.S. as refugees. So, we should certainly be concerned about resettlement of refugees from countries that are hotbeds of terrorist activity.

In addition to security concerns, if a State or

locality expressed concerns about the costs of refugee resettlement or the lack of available employment opportunities, the prior administration did little in response. It was simply their view that, "The Federal Government has the right to resettle refugees all across America." And while that may be true, it is not necessarily the best practice. I know that many resettlement organizations do wonderful and necessary work, but essentially ignoring the pleas of communities across the U.S. and leaving refugee resettlement decisions to the administration is no longer a viable option.

Also ripe for change is the process by which the annual refugee ceiling is set. Currently, the President sets the refugee ceiling, after "appropriate consultation with Congress." But such appropriate consultation had become simply a September meeting between the Secretary of State and some members of the House and Senate Judiciary Committees, at which the Secretary told us how many refugees the President had decided could be admitted. This was the case under multiple administrations.

In 2015, when the Secretary did, in fact, provide us a number during the consultation, the final fiscal year 2016 determination by the President was 10,000 more than what the Secretary had told us just days before. So, among its many reforms, H.R. 2826 sets an annual limit for refugee

6165 admissions, curbing the President's limitless power. 6166 the bill places the power in the hands of the States and 6167 localities to determine whether or not refugee resettlement 6168 is best for their communities. 6169 After 37 years, it is time to make some needed reforms 6170 to U.S. refugee law and policy. H.R. 2826, the Refugee 6171 Program Integrity Restoration Act, does just that, and I 6172 urge my colleagues to support the bill. 6173 I commend the gentleman from Idaho, Mr. Labrador, for 6174 his hard work on it, as well as a number of members, both on 6175 the committee and off the committee, who have contributed to 6176 this. And I now recognize the gentleman from Michigan, Mr. 6177 Convers, for his opening statement. 6178 [The prepared statement of Chairman Goodlatte follows:] 6179 \*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*

Mr. Conyers. Thank you, Chairman Goodlatte. Ladies and gentlemen, we are in the midst of a global refugee crisis. There are currently more displaced people, approximately some 60 million, than at any time since World War II. They are in refugee camps in Africa. They are on boats, and trains, and traveling by foot from the Middle East to Europe. And they are coming to our border from Central America. These are the world's most vulnerable; many of them are women and children.

Unfortunately, the majority's apparent answer is to cut refugee admissions by more than half. This bill also follows the Trump administration's shameful executive order to shut down refugee processing, particularly from Syria, a country embroiled in a 5-year civil war. The majority would say no to Syrians caught fleeing Assad's use of chemical weapons on his own people, on the one hand, and the brutal savagery of ISIS on the other.

The so-called Refugee Program Integrity Restoration Act would destroy the very foundation of refugee resettlement, as we know it. It is perhaps more apt to call it the Refugee Program Destruction Act because, if enacted, it would destroy the U.S. refugee resettlement program.

Let us remember that, only yesterday, we observed World Refugee Day. It marked a celebration of the strength and value of courageous refugees everywhere. This great

Judiciary Committee must do better than honor refugees on a Tuesday, then vote to destroy the program that resettled them on a Wednesday.

For example, the bill prioritizes religious minorities for resettlement as a matter of law. While we can all agree that those fleeing religious persecution should be protected, it makes no sense to elevate religious persecution above other forms of persecution. And like the Trump executive order, I am concerned that this provision will be interpreted to block Muslim refugees from entering the United States.

Another section of the bill would permit governors or local governments to block resettlement. In my home State of Michigan, I opposed the Governor when he tried to exclude Syrian refugees from being resettled in Michigan. And while I am pleased that he changed his mind, the experience shows how this provision would allow base emotion and the politics of the day to drive refugee policy.

These types of provisions take us down a road that is uncomfortably close to the religious bigotry we saw in this country against Catholics, before the election of John F. Kennedy, and other religious minorities.

The bill would also erect new, costly, and ineffective hurdles for those seeking to start a new life in America after having been found to be refugees. These are nothing

less than dangerous proposals. They are dangerous to those who will be turned away because of an arbitrary cap that is far below what is actually needed and what we are capable of doing. But more than that, these policies betray our values. And in that way, they are dangerous to what makes America great.

Now, I have watched with dismay as the President talked of building a wall and issued an executive order with the intention of closing our country to Muslims. I know the Muslim community in and around the greater Detroit area, in my district. These are hardworking, for the most part, family-oriented people of faith. Their dreams are the same as immigrants who came before them: safety and protection from oppression, educational opportunities for their children, and a better life for those willing to work for it.

The bill we are marking up today, similar to Trump's executive order, plays on our worst fears. It would have us turn our back on those most in need of refugee resettlement. It is inconsistent with the letter and the spirit of American and international refugee law. And so, I strongly oppose this bill, and I plead with my colleagues to do the same. I thank the chairman, and I yield back the balance of my time, if there is any.

[The prepared statement of Mr. Conyers follows:]

| 6255 | ***** C | OMMITTEE INSERT | ***** |  |
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Chairman Goodlatte. Thank you, Mr. Conyers. It is now my pleasure to recognize the chief sponsor of the bill, the gentleman from Idaho, Mr. Labrador, for his opening statement. So, the gentleman does not choose to make a statement?

Mr. Labrador. No. I waive the opening statement.

Chairman Goodlatte. Very good. The chair now will turn to the ranking member of the Subcommittee on Immigration and Border Security, the gentlewoman from California, Ms. Lofgren, for her opening statement.

Ms. Lofgren. Thank you, Mr. Chairman. H.R. 2826 would create a huge shift in this country's history of welcoming and protecting refugees from around the world. I think it really is an attack on refugees and the programs that serve them. The bill, in my view, does not enhance security or address current problems in the refugee program. It fails to recognize refugees are fleeing persecution and that we have a moral and legal duty to provide them with safe haven.

The bill seems to be based on the faulty premise that refugees in general pose a danger to the country, that their numbers to be reduced, and that they need to be kept under surveillance. I was particularly disappointed, as the ranking member has mentioned, that this legislation comes before our committee just one day after World Refugee Day, when all of us paused to commemorate the struggle, courage,

and contributions of the many refugees that have so profoundly strengthened our Nation and congressional district, but we are vastly enriched by refugees from Vietnam, the largest number of Vietnamese Americans in the United States, right in the city of San Jose, who have created a tremendous business environment, wonderful children, a very valued portion of our community.

As the ranking member, Mr. Conyers, has said we are really in a worldwide refugee crisis at the moment. We have not seen this many refugees since World War II around the world. Yet, this bill severely hampers the ability of our country to respond to the crisis. Among other things, it strips the President of his ability to set annual admission levels and statutorily reduces the number of refugee admissions by more than half compared to fiscal year 2017. I think that is a mistake. I guard the legislative prerogative as much as any other member of Congress, but I think the President needs to have the ability to respond to international crises and events and not be hampered by an arbitrary number in law.

You know, since World War II, America has accepted millions of refugees. In the 1980s, under Reagan, as I mentioned, we resettled hundreds of thousands of Vietnamese, at times taking more than 10,000 refugees a month. In the 1990s, we accepted hundreds of thousands of refugees from

the former Soviet Union. And I would note that when the travel ban went into effect and people all over the country went to airports to protest, one of those who went was the cofounder of Google, Sergey Brin. And when the reporters asked the billionaire why he was there at 1:00 in the morning at the airport, he said, "Well, I am here because I am a refugee." And I am glad that Sergey Brin formed Google in Mountain View instead of Moscow. It made a big difference to my constituents to have all those great paying jobs here in the United States. Refugees from around the world have become enormous contributors to our economy, the fabric of our country, our society, and my district.

Now, at this moment of great need, I think we should really be trying to increase our capacity to resettle refugees, not decreasing it. The level set in this bill is low, and I think it sends a dangerous message to the rest of the world, relinquishing our historic leadership. As mentioned by Mr. Conyers, it also prioritizes religious minorities for refugee resettlement as a matter of law. That is a radical departure from established law that provides protection from persecution based on race, on religion, nationality, political opinion, membership in a political or social group. This provision would deprioritize Iraqis and Afghanis who supported U.S. Armed Services, or women who are fleeing sexual enslavement, or

female genital mutilation by Boko Haram, or political dissidence from North Korea.

I think another provision allowing governors and local legislators to deny refugee placement in their communities is a restriction that applies to no other group of immigrants and sends a message that refugees are undesirable and unwelcome in our communities.

I would note that, although much has been said about the vetting of refugees, they are the most studied group of people who come into the United States of anyone who comes in. And, you know, some have said, you know, "Well, we cannot get information from some of these regimes." That is true, but would we really place great weight on the records provided to us by the Assad regime? I do not think so. What we do is spend 2 or, in some cases, 3 years examining each applicant, reconstructing their lives and the lives of the villages they grew up in to make sure that their stories hold up. We also do DNA testing to make sure that the people who say they are related to each other are. You know, the idea of keeping refugees out is just not a good one. I do not think it is consistent with our values and our history.

I think also it is worth remembering that just over 75 years ago, a ship called the St. Louis carrying nearly 1,000 Jews fleeing Nazi Germany sailed so close to the United

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States that passengers could see the lights of Miami, but rather than welcome those refugees, America turned them away. Many of those Jewish refugees perished. They were killed by the Nazis when they were forcibly returned to Europe. That marked a change in U.S. refugee policy and in the world's refugee policy. It is a mistake to upend the principles that have guided us since that time, as this bill does. And I hope that we will not adopt it, and I yield back the balance of my time. Chairman Goodlatte. The chair thanks the gentlewoman. The chair now recognizes the gentleman from Idaho, Mr. Labrador, for purposes of offering an amendment in the nature of a substitute. And the clerk will report the amendment. Ms. Adcock. Amendment in the nature of a substitute to H.R. 2826 offered by Mr. Labrador. Strike all after the --[The amendment of Mr. Labrador follows:]

\*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*

Chairman Goodlatte. Without objection, the amendment will be considered as read and the gentleman is recognized for 5 minutes to explain his amendment.

Mr. Labrador. Thank you, Mr. Chairman. I am honored to introduce H.R. 2826, the Refugee Program Integrity Restoration Act of 2017. I have long been a supporter of the refugee program and the important humanitarian mission that it serves.

The United States should be a beacon of hope to those in dire need who face persecution, torture, or death on account of their religion, race, national origin, political opinion, or membership in a particular social group. As a former immigration lawyer, this is more than just theory. I have seen this program firsthand. The refugee program, however, is outdated and is now in need of reform. The process is wrought with fraud, unchecked executive authority, and potential threats to our national security. These deficiencies have been highlighted in several hearings and by numerous witnesses.

When former FBI Director James Comey testified before this committee in 2015, he made very troubling statements about the inability of law enforcement to properly vet incoming refugees. Compared to countries where U.S. Intelligence has a strong footing, many refugees are coming from failed states such as Syria where there is very little

U.S. Intelligence presence. The simple fact is that we do not know who these people truly are and former Director Comey made it clear the he could not give assurances for the safety of the communities that were accepting refugees. This is not only unacceptable, but it further undermines the legitimacy of the program and hurts those that it should help.

The reforms outlined in this bill do much to restore the refugee program's integrity that has been lost over the past several years. The statutory changes modernize a statute that was written over 30 years ago and that could not have contemplated the problems that we face now.

By updating provisions related to waver authority, termination of refugee status, and the process for adjustment of status for refugees, H.R. 2826 takes the necessary steps to bring the refugee program into the 21st century. This bill goes to great lengths to strengthen the infrastructure of the program and combat fraud and threats to our national security. By improving our fraud detection at the earliest stages of the process, and including recurrent security checks after refugees admitted to the country, U.S. law enforcement can better assess fraud patterns, identify future threats, and thwart attacks before they can occur.

The provisions of this bill truly anticipate the needs

6424 of future Congresses to protect against unchecked executive 6425 action. By setting the ceiling through a statute and 6426 requiring congressional action in advance of any adjustment, 6427 Congress finally brings the refugee ceiling determination in 6428 line with all other statutorily set immigration caps. 6429 Further, by providing a voice to State and local government, 6430 this or any future administration cannot dictate 6431 resettlement without substantive input from the States and 6432 communities that will be impacted. 6433 The amendment in nature of a substitute that I have 6434 introduced today removes section 13 from the original bill. 6435 Upon further review, this section is now more relevant to 6436 other legislation. For that reason, I have offered the ANS 6437 to remove that section of the base bill. This bill is the 6438 result of a collaborative effort of many members and I want 6439 to thank all members who provided good ideas, input, and 6440 language. I especially want to thank Chairman Goodlatte for 6441 his strong leadership on this issue and for fostering the 6442 collaborative spirit that has brought us here today. 6443 2826 is a strong bill that will greatly improve many facets 6444 of the refugee program, and I urge the members on this 6445 committee to support the ANS and the underlying bill today. 6446 And with that, I yield back. 6447 Chairman Goodlatte. The chair thanks the gentleman. 6448

Are there any amendments to H.R. 2826?

| 6449 | Ms. Lofgren. Chairman, did we get a copy of the             |  |  |  |  |
|------|---|--|--|--|--|
| 6450 | manager's amendment? I cannot find it here. Could I get a   |  |  |  |  |
| 6451 | copy, please?   |  |  |  |  |
| 6452 | Chairman Goodlatte. We will provide a copy. One was         |  |  |  |  |
| 6453 | supposed to be at your desk, I believe.                     |  |  |  |  |
| 6454 | Ms. Lofgren. Maybe it was and I have lost it, but I do      |  |  |  |  |
| 6455 | not have it.  |  |  |  |  |
| 6456 | Chairman Goodlatte. We will find one for you.               |  |  |  |  |
| 6457 | Mr. Conyers. Mr. Chairman, I have                           |  |  |  |  |
| 6458 | Chairman Goodlatte. For what purpose does the               |  |  |  |  |
| 6459 | gentleman from Michigan seek recognition?                   |  |  |  |  |
| 6460 | Mr. Conyers. I have an amendment at the desk and ask        |  |  |  |  |
| 6461 | that it be reported.  |  |  |  |  |
| 6462 | Chairman Goodlatte. The clerk will report the               |  |  |  |  |
| 6463 | amendment.  |  |  |  |  |
| 6464 | Ms. Adcock. Amendment to the amendment in the nature        |  |  |  |  |
| 6465 | of a substitute to H.R. 2826 offered by Mr. Conyers, strike |  |  |  |  |
| 6466 | section 9.  |  |  |  |  |
| 6467 | [The amendment of Mr. Conyers follows:]                     |  |  |  |  |
| 6468 | ****** COMMITTEE INSERT *******                             |  |  |  |  |
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Chairman Goodlatte. Without objection, the amendment is considered as read, and the gentleman is recognized for 5 minutes on his amendment.

Mr. Conyers. Thank you, Mr. Chairman. Members of the committee, my amendment would strike the provision of H.R. 2826 that empowers State and local governments to prohibit the resettlement of refugees in their communities.

Specifically, section 9 of this bill states that no refugee may be placed in a community where a governor, a State legislature, a local chief executive, or local legislature takes any action formally disapproving refugee resettlement. Now, this section panders to the xenophobic notion that refugees are undesirable, a danger to our communities and a drain our society.

Nothing could be further from the truth. Refugees make significant positive contributions in our society. A 2014 study by the city of Columbus, Ohio, found that refugees had contributed \$1.6 billion to the economy and were twice as likely to own a business as the general population.

In February of 2016, Bloomberg News published an article on my city, titled, "Detroit's Comeback Has an Arabic Accent." According to this article, foreign born residents make up about 9 percent of Detroit area's population, and it contributed significantly to our economic output, indeed. Refugees have been American leaders in

science, the arts, public service, and business. They include such luminaries as Albert Einstein, Miriam Makeba, Madeleine Albright, Sergey Brin, cofounder of Google.

The governors of a few States included Indiana,
Michigan, New Jersey, and Texas tried to block resettlement
of refugees under the Obama administration. I am pleased
that many have either backtracked or, alternatively, their
efforts were struck down in the courts. But, unfortunately,
this bill and this administration would embolden those same
governors to close their doors to refugees. Section 9 of
this bill does not reflect the values of a majority of
Americans.

Tellingly, a November 2015 study by Lake Research
Partners found that a strong majority of American voters
believe that the United States should do more to help
refugees or that it should continue to offer its current
level of help. Nonetheless, this provision would allow
local officials to trump the Federal Government and attempt
to wall off entire communities from refugees, thereby
forcing local refugee and faith-based organizations to close
or move. Many refugees have lived in temporary status for
years prior to entry, and we should be building bridges to
help them succeed in our country instead of erecting walls.
And so, I urge my colleagues to support this amendment and I
appreciate the time that I have had to present it and yield

6519 back the balance of my time, and thank the chairman. 6520 Chairman Goodlatte. The chair thanks the gentleman. 6521 For what purpose does the gentleman from Idaho seek 6522 recognition? 6523 Mr. Labrador. Mr. Chairman, I oppose the amendment. 6524 Chairman Goodlatte. The gentleman is recognized for 5 6525 minutes. 6526 Mr. Labrador. Thank you, Mr. Chairman. During the 6527 past several years, communities and States including New 6528 Hampshire, Tennessee, Indiana, Idaho, South Carolina, and 6529 Texas have expressed concerns about refugee resettlement. 6530 Current law requires resettlement agencies to regularly meet 6531 with representative of State and local governments to plan 6532 and coordinate the placement of refugees. With the extent 6533 to which such consultation occurs varies widely depending on 6534 the resettlement agency, the State, and the locality. 6535 the former administration made clear that States have little 6536 recourse if they express the will of their residents that 6537 they do not want to resettle refugees. 6538 In fact, the former Assistant Secretary for Population 6539 Refugees and Migration told the Immigration Subcommittee 6540 that the Federal Government has the right to resettle 6541 refugees all across America. She also noted that the 6542 refugee program only works with the support of the American 6543

people very much at the level of communities and societies

and towns to come forward and help these refugees, help them get jobs, and help them move on.

But she refused to say that if a community does not want to resettle refugees the government will not resettle them in that community. And she repeatedly referred to communities that expressed concerns as hostile. But such communities can have legitimate concerns about things such as security, employment opportunities, and even the cost associated with refugee resettlement.

In 2011, Manchester, New Hampshire, requested a moratorium in refugee resettlement after concerns that the community was becoming saturated with refugees, and that the NGO charged with resettlement duties was not meeting the required standards for resettlement. Instead of taking the concerns seriously and allowing such a moratorium, the administration decided to continue with their resettlement of 200 refugees down from the 300 initially proposed for resettlement. And some residents in South Carolina raised concerns about proposed refugee resettlement over the last few years, stating that the local government was not properly consulted. While the State Department acknowledged that the resettlement agency did not properly follow guidance and consultation, the agency bore no consequences and was still allowed to resettle the refugees.

States and localities should be able to determine where

6569 the refugee resettlement is best for their community. Many 6570 localities are actually welcoming, and we have many in Idaho that welcome refugees. But the community should decide, not 6571 6572 the resettlement agency. H.R. 2826 allows that. Thank you 6573 very much, and I yield back. 6574 Chairman Goodlatte. For what purpose does the 6575 gentlewoman from California seek recognition? 6576 Ms. Lofgren. In support of the amendment. 6577 Chairman Goodlatte. The gentlewoman is recognized for 6578 5 minutes. 6579 Ms. Lofgren. I understand the comment made by our 6580 colleague from Idaho that there is a need to work with 6581 communities on the placement of refugees. I do not think 6582 that is what the bill does and that is why I think Mr. 6583 Conyers' amendment is an important one. As we know, 6584 refugees, and Mr. Conyers has indicated, play an important 6585 role in our country. Let's say this example. You have got 6586 a governor who says, "I do not want any refugees," but you 6587 have counties and cities who say, "We do want these 6588 refugees." Well, the cities and counties are overruled by 6589 the governor, but really, what we are saying, and what I am 6590 hearing the proponents of the bill say is that they want to 6591 empower localities. Well, this bill does not do that. 6592 I do understand, and I have actually talked to one of 6593 our colleagues in a small community in Texas who expressed

to me concern, not hostility, towards refugee placement, the concern that a small town was not able to cope with the numbers. I think that is legitimate. If we wanted to say, we are going to require the State Department to have a consulting relationship with localities prior to placement, I think I could support that. But I do not think this prohibition is a very wise idea.

I also think what we have not talked about is the implication, not only that this whole bill has on some of the finest organizations that we have in this country, and that is the refugee resettlement organizations, most of them religious-based, who they have employees, they have to have plans, and they cannot just completely change everything overnight. I mean, they have got an important role to play. And, were it not for the Lutherans and the Hebrew Aid Society, and the Catholics, and on and on, we would not have a refugee program that works at all. I mean, we very much rely on those groups.

I have heard from many of those organizations that they would have to lay people off, and then when the numbers went up, they would not have anybody to resettle them. We have not addressed the impact on our partners in the refugee program. And I think that is a mistake. So I support Mr. Conyers' amendment, and I think, actually, if we sat down together and did not approach this in a partisan way, that

6619 we could actually come up with some solutions that we could 6620 all agree with to issues that exist on the program. 6621 has not happened here, but I stand ready to do that if we want to take the time to do it. And I would recommend that. 6622 6623 In the meantime, I think Mr. Conyers' amendment is worth 6624 supporting. I do support it and I would be happy to yield 6625 to the --6626 Chairman Goodlatte. I would ask the gentlewoman to 6627 yield to me. 6628 Ms. Lofgren. I will yield to you, Mr. Chairman. 6629 Chairman Goodlatte. I thank the gentlewoman for 6630 yielding, and I appreciate her comments. I would just point 6631 out that the consultative process that you describe is 6632 already a part of the law. And problem we have is that it 6633 is not happening. And when advice is received, it is not 6634 being followed. So the intent of the gentleman from Idaho, 6635 I believe, and the legislation, which I and others in this 6636 committee have participated in, is to give the States and 6637 localities some leverage to say, "Look, you are not 6638 listening to us, we are not going to participate." 6639 So I am all ears about other ideas about how to address 6640 that problem, but the solution the gentlewoman mentioned is 6641 already in the law and, unfortunately, is not working. 6642 Ms. Lofgren. Reclaiming my time, I do think giving a

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veto to anybody is a mistake.

AFTER 6:00 P.M.

I was talking to some students during the vote, and one of the young ladies who is here on a trip to Washington comes from what she described as a blue dot in Kansas. And the Governor of Kansas, which is interesting because when Brownback was a member of our body, we worked together with him on refugee programs. In fact, he was a leader on refugee programs, but has now taken a more hostile approach. The town she is in is very much into resettlement. To give the Governor veto over that town, I think, is a mistake to do.

All I am saying is that if the consultation process is insufficient, let's put our heads together to come up with something that is meaningful that does not basically destroy the program completely in a significant portion of the country, because this is a politicized action in some States, and we all know it. There are certain governors that have used the refugee program to demonize for reelection purposes. It really does not serve the needs of our refugee program nor the needs of localities that might have a different point of view. But my time is up, so I would --

Chairman Goodlatte. Without objection, the chair would recognize the gentlewoman for an additional minute for the opportunity to yield to the ranking member.

6669 Ms. Lofgren. And I would yield to the chairman. 6670 Mr. Conyers. Well, thank you very much. I appreciate 6671 the Lofgren presentation because it puts a commonsense 6672 approach on here. But I just wanted everyone on the 6673 committee to know that a majority of American voters believe 6674 that the United States should do more to help refugees and 6675 that it should continue to offer its current level of help. 6676 And I think that, if we follow that polling, we would end up 6677 supporting our proposal here, and I think we would more 6678 importantly be doing the right thing. And I thank the 6679 gentlelady for her presentation. 6680 Ms. Lofgren. Thank you, and I would yield now. 6681 Ms. Jackson Lee. Mr. Chairman? 6682 Chairman Goodlatte. For what purpose does the 6683 gentlewoman from Texas seek recognition? 6684 Ms. Jackson Lee. To strike the last word. 6685 Chairman Goodlatte. The gentlewoman is recognized for 6686 5 minutes. 6687 Ms. Jackson Lee. Well, I think I just was moved to 6688 comment by Congresswoman Lofgren's very thoughtful offer, 6689 and to respond, Mr. Chairman, to the lack of response to 6690 what is already in the law, that is I think an appropriate 6691 fix to ensure that the consultation is both effective and 6692 required. 6693 You can add a reporting feature to it, but where we are

now with this legislation is a shrinking of the footprint of America that has boded us well over the decades in terms of our international role and place of leadership. It is a frightening shrinking.

We are on the judiciary committee, so we are not on the foreign affairs committee. But the holistic future of this country depends upon not only its domestic needs and the parochial terminology that is so destructive of America First because anyone who makes the comment that I am making would suggest, "You are not for America?" I absolutely love this Nation without question, and those who are within it, to give them an opportunity. But I also love and recognize the gift that America has given to the world, its status of leadership, its moral grounding that puts it lightyears above other nations around the world, western democracies included.

This does not do anything but squeeze that footprint. And we have grown that footprint through the generosity of our citizens, either those who have gone to the front lines on D-Day, Vietnam, Korea, and beyond, or the wonderful volunteers, ecumenical organizations that have worked so extensively with those individuals who come to this country to do well and to do good.

The Church World Service is 71 years old, the humanitarian organization. They are urging the members of

the House Judiciary Committee to oppose H.R. 2826 because refugee resettlement is a longstanding lifesaving American tradition that has recently become unjustly maligned and politicized in the midst of today's global refugee crisis. The consequences of far reaching legislation such as this bill cannot be overstated. We know from sacred texts of which so many members profess that nations will be judged by how they treat the most vulnerable, the widow, the orphan, the refugee during trying times. There are refugee camps scattered across the earth from the continent of Africa and to Mideast and beyond.

These refugees of whom I spent two Sundays ago, Mr.

Conyers, and I am rising to support your amendment, during

Ramadan I went to the Hawa Mosque where they give out food

every weekend to tens upon tens, if I might say, newly

minted refugees: humble, grateful, thankful, fleeing

persecutions. I wanted to say individuals who are so

grateful to be in this country. And the Church World

Service knows that as well as the stories that we hear of

refugees that have come to this country and done outstanding

things.

None of us want our citizens to be harmed, none of us.

The New York mayor of Utica, New York, said their city had a rebirth. A family coming in from Laos opened a healthcare agency ranked by Columbus CEO Magazine as the fifth best

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minutes.

healthcare agency. And I think the gentleman from Michigan's amendment takes us back to the position of leadership, and for any cities, counties, States that do not want refugees, there is a process for them to not have refugees, but Ms. Lofgren is right: counties and cities, like Houston, Harris County, have taken in refugees to no detriment to its citizenry. And I chaired the Interfaith Ministry for a number of years before coming to the United States Congress, one of the most joyful nonprofits I have had the chance of chairing. A faith organization that encounters Meals on Wheels, deals with young people, and for decades, have dealt and been the welcoming arm for refugees, of whom they remember today, and their children remember. This is a bill finding, screaming, and screeching toward a problem that does not exist, creating a problem, and narrowly defining who America is. I just do not accept it, and I ask the gentleman -- first of all, I ask to support Mr. Conyers' amendment, and then I conclude by saying, I ask the amendment be accepted, and I ask the bill to be reconsidered. I yield back. Chairman Goodlatte. For what purpose does the gentleman from Georgia --Mr. Johnson of Georgia. Move to strike the last word. Chairman Goodlatte. The gentleman is recognized for 5

Mr. Johnson of Georgia. Thank you, Mr. Chairman, and I rise in support of the Conyers amendment, which would strike the portion of the deal that gives States and local governments the authority to prohibit resettlement of refugees in their communities, and I am struck by an email that I got from a constituent of mine on Monday.

I met her on Saturday, this past Saturday, at World Refugee Day that we celebrated in Clarkston, Georgia, which is a refugee hub located in the 4th Congressional District. And at that event she told me about the fact that, if it were not for this country accepting refugees, that she would not be here. She told me that her grandparents escaped to this country from the USSR and Poland around 1917. She said that her paternal grandmother, Bessie, who was the middle child of a family of 16, was 16 years old when she escaped with her 8-year-old sister Rose. The family only had enough money to purchase tickets for just those two children, and when they arrived at Ellis Island in New York, they were almost sent back to the USSR.

They spent a week in an Ellis Island cell before they were allowed in, and 2 years after they came here, the entire family back home was murdered and buried in a mass grave. The grave is unmarked, and she said that only her great grandfather Moses and her grandfather Harry were able to escape Poland, and the rest of the family perished in

Auschwitz. And she told me that she could not, in good conscience, turn any refugee away. She said that leaving people to die is in direct contradiction to the foundation of this country and that our forefathers came here to escape oppression. They were fearless, and we must be too. And so she told me that we must be better people than we are being to be anti-refugee.

Can you imagine back then if the State of New York or the county that Ellis Island is located in, those people, decided on their own that they did not want to accept any refugees? Can you imagine how many people would have been killed and how much would have been lost by America from the contribution made by the progeny of those who were allowed into this country as refugees many years ago? That is our history; that is our legacy. And that legacy is threatened by this harsh and mean-spirited bill, the underlying legislation here.

Instead of actually discussing reforms to strengthen the refugee program, this bill, instead, targets those fleeing persecution, violence, terror, sexual slavery, and torture. It cuts by half the number of refugees eligible for admission. This bill would make it harder for refugees to get a green card and makes it even more difficult for a refugee to obtain asylum. The bill distorts the definition of the word "refugee" to mandate that, in order for a

| 6819 | refugee to be granted asylum, the petitioner must show that |
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| 6820 | threats of violence were specifically directed towards the  |
| 6821 | individual seeking asylum. This change is inconsistent with |
| 6822 | U.S. and international law, and it would lead to the denial |
| 6823 | of thousands of applicants for asylum who are fleeing some  |
| 6824 | of the most terrible environments in the world.             |
| 6825 | Mr. Chairman, I ask that my colleagues support the very     |
| 6826 | reasonable and very American Conyers amendment, and I ask   |
| 6827 | that you also oppose the underlying bill, and with that, I  |
| 6828 | yield back.   |
| 6829 | Chairman Goodlatte. The question occurs on the              |
| 6830 | amendment offered by the gentleman from Michigan.           |
| 6831 | All those in favor, respond by saying aye.                  |
| 6832 | All those opposed, no.                                      |
| 6833 | In the opinion of the chair, the noes have it. A            |
| 6834 | recorded vote is requested, and the clerk will call the     |
| 6835 | roll.   |
| 6836 | Ms. Adcock. Mr. Goodlatte?                                  |
| 6837 | Chairman Goodlatte. No.                                     |
| 6838 | Ms. Adcock. Mr. Goodlatte votes no.                         |
| 6839 | Mr. Sensenbrenner?  |
| 6840 | [No response.]  |
| 6841 | Mr. Smith?  |
| 6842 | [No response.]  |
| 6843 | Mr. Chabot?   |

| 6844 | Mr. Chabot. No.                   |
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| 6845 | Ms. Adcock. Mr. Chabot votes no.  |
| 6846 | Mr. Issa?                         |
| 6847 | [No response.]                    |
| 6848 | Mr. King?                         |
| 6849 | Mr. King. No.                     |
| 6850 | Ms. Adcock. Mr. King votes no.    |
| 6851 | Mr. Franks?                       |
| 6852 | [No response.]                    |
| 6853 | Mr. Gohmert?                      |
| 6854 | Mr. Gohmert. No.                  |
| 6855 | Ms. Adcock. Mr. Gohmert votes no. |
| 6856 | Mr. Jordan?                       |
| 6857 | [No response.]                    |
| 6858 | Mr. Poe?                          |
| 6859 | [No response.]                    |
| 6860 | Mr. Chaffetz?                     |
| 6861 | [No response.]                    |
| 6862 | Mr. Marino?                       |
| 6863 | Mr. Marino. No.                   |
| 6864 | Ms. Adcock. Mr. Marino votes no.  |
| 6865 | Mr. Gowdy?                        |
| 6866 | [No response.]                    |
| 6867 | Mr. Labrador?                     |
| 6868 | Mr. Labrador. No.                 |

| 6869 | Ms. Adcock. Mr. Labrador votes no.   |
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| 6870 | Mr. Farenthold?                      |
| 6871 | Mr. Farenthold. No.                  |
| 6872 | Ms. Adcock. Mr. Farenthold votes no. |
| 6873 | Mr. Collins?                         |
| 6874 | [No response.]                       |
| 6875 | Mr. DeSantis?                        |
| 6876 | [No response.]                       |
| 6877 | Mr. Buck?                            |
| 6878 | [No response.]                       |
| 6879 | Mr. Ratcliffe?                       |
| 6880 | Mr. Ratcliffe. No.                   |
| 6881 | Ms. Adcock. Mr. Ratcliffe votes no.  |
| 6882 | Mrs. Roby?                           |
| 6883 | [No response.]                       |
| 6884 | Mr. Gaetz?                           |
| 6885 | Mr. Gaetz. No.                       |
| 6886 | Ms. Adcock. Mr. Gaetz votes no.      |
| 6887 | Mr. Johnson of Louisiana?            |
| 6888 | [No response.]                       |
| 6889 | Mr. Biggs?                           |
| 6890 | Mr. Biggs. No.                       |
| 6891 | Ms. Adcock. Mr. Biggs votes no.      |
| 6892 | Mr. Rutherford?                      |
| 6893 | Mr. Rutherford. No.                  |

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| 6894 | Ms. Adcock. Mr. Rutherford votes no.   |
| 6895 | Mr. Conyers?                           |
| 6896 | Mr. Conyers. Aye.                      |
| 6897 | Ms. Adcock. Mr. Conyers votes aye.     |
| 6898 | Mr. Nadler?                            |
| 6899 | [No response.]                         |
| 6900 | Ms. Lofgren?                           |
| 6901 | Ms. Lofgren. Aye.                      |
| 6902 | Ms. Adcock. Ms. Lofgren votes aye.     |
| 6903 | Ms. Jackson Lee?                       |
| 6904 | Ms. Jackson Lee. Aye.                  |
| 6905 | Ms. Adcock. Ms. Jackson Lee votes aye. |
| 6906 | Mr. Cohen?                             |
| 6907 | [No response.]                         |
| 6908 | Mr. Johnson of Georgia?                |
| 6909 | Mr. Johnson of Georgia. Aye.           |
| 6910 | Ms. Adcock. Mr. Johnson votes aye.     |
| 6911 | Mr. Deutch?                            |
| 6912 | Mr. Deutch. Aye.                       |
| 6913 | Ms. Adcock. Mr. Deutch votes aye.      |
| 6914 | Mr. Gutierrez?                         |
| 6915 | [No response.]                         |
| 6916 | Ms. Bass?                              |
| 6917 | [No response.]                         |
| 6918 | Mr. Richmond?                          |

| 6919 | [No response.]  |
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| 6920 | Mr. Jeffries?   |
| 6921 | [No response.]  |
| 6922 | Mr. Cicilline?  |
| 6923 | Mr. Cicilline. Aye.                                   |
| 6924 | Ms. Adcock. Mr. Cicilline votes aye.                  |
| 6925 | Mr. Swalwell?   |
| 6926 | [No response.]  |
| 6927 | Mr. Lieu?   |
| 6928 | [No response.]  |
| 6929 | Mr. Raskin?   |
| 6930 | [No response.]  |
| 6931 | Ms. Jayapal?  |
| 6932 | Ms. Jayapal. Aye.                                     |
| 6933 | Ms. Adcock. Ms. Jayapal votes aye.                    |
| 6934 | Mr. Schneider?  |
| 6935 | Mr. Schneider. Aye.                                   |
| 6936 | Ms. Adcock. Mr. Schneider votes aye.                  |
| 6937 | Chairman Goodlatte. The gentleman from Florida, Mr.   |
| 6938 | Gaetz? Has every member voted who wishes to vote? The |
| 6939 | clerk will report.                                    |
| 6940 | Ms. Adcock. Mr. Chairman, 8 members voted aye; 11     |
| 6941 | members voted no.                                     |
| 6942 | Chairman Goodlatte. And the amendment is not agreed   |
| 6943 | to.   |
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| 6944 | For what purpose does the gentleman from Iowa seek        |
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| 6945 | recognition?  |
| 6946 | Mr. King. I have an amendment at the desk.                |
| 6947 | Chairman Goodlatte. The clerk will report the             |
| 6948 | amendment.  |
| 6949 | Ms. Adcock. Amendment to the amendment in the nature      |
| 6950 | of a substitute to H.R. 2826 offered by Mr. King of Iowa. |
| 6951 | Page 7, line 5.   |
| 6952 | [The amendment of Mr. King follows:]                      |
|      |   |
| 6953 | ****** COMMITTEE INSERT *******                           |

Chairman Goodlatte. Without objection, the amendment is considered read, and the gentleman is recognized for 5 minutes on his amendment.

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Mr. King. Thank you, Mr. Chairman. This is an amendment that I offered the last time this bill was marked up that passed the Judiciary Committee here by a vote of 15 to 7, and it is one that I am just remiss that I did not present this to Labrador to be incorporated into the underlying bill.

But what it does is it recognizes the limitations that exist in the bill, respects them. Under section 9 that lays out these limitations, and under current bill, says that any State in which the governor of that State or the State legislator have taken any action formally disapproving of resettlement in that State. That component that gives local control to the resettlement of refugees and my amendment adds to that, and any State, which also has a referendum or a plebiscite or a ballot initiative, that will also be respected as if it were a governor's decision or a State legislature's decision. It is really pretty simple, and I recognize that some States have a referendum process. states do not. And for those states that do, we want to make sure that we respect the authority of those states to offer the referendum, the ballot initiative, or the plebiscite.

| 6979 | And so that is the summarization of this amendment. It       |
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| 6980 | is relatively simple, and I understand that it enjoys some   |
| 6981 | support, so I urge its adoption.                             |
| 6982 | Chairman Goodlatte. Will the gentleman yield?                |
| 6983 | Mr. King. I would be happy to yield to the chairman.         |
| 6984 | Chairman Goodlatte. It has my support.                       |
| 6985 | Mr. King. And that concludes my opening statement, and       |
| 6986 | I urge its adoption, and I yield back the balance of my      |
| 6987 | time.  |
| 6988 | Chairman Goodlatte. For what purpose does the                |
| 6989 | gentlewoman from California seek recognition?                |
| 6990 | Ms. Lofgren. I oppose this amendment, and I would like       |
| 6991 | to say why.  |
| 6992 | Chairman Goodlatte. The gentlewoman is recognized for        |
| 6993 | 5 minutes.   |
| 6994 | Ms. Lofgren. As mentioned, this would alter section 9        |
| 6995 | to allow voters to ban refugees. Now, the original bill is   |
| 6996 | bad enough. It limits the exclusionary authority to          |
| 6997 | governor, State legislatures, chief executives of a locality |
| 6998 | or the local legislature. This would expand the refugee ban  |
| 6999 | to allow voters to decide whether to deny refugees the       |
| 7000 | ability to resettle in their communities. I can foresee      |
| 7001 | some very xenophobic election campaigns that will be a       |
| 7002 | product of this amendment. It would take this prohibition    |
| 7003 | to the next level, and I do not think emboldening anti-      |

immigrant campaigns actually solves the problem in the underlying bill.

I would also note that polling shows a decisive majority of Americans favor welcoming refugees. For example, Indiana governor, now Vice President Mike Pence, our former colleague, issued an order to ban Syrian refugees in Indiana. A local Indiana organization called Exodus Refugee Immigration got a preliminary injunction preventing Governor Pence from enacting his ban. And what was the basis for the injunction? The Federal judge in that case found that Governor Pence's directive clearly discriminated against Syrian refugees based on their national origin, a provision that is prohibited in the Immigration and Nationality Act.

Allowing a vote on an exclusionary measure does not transform it into an acceptable action. You know, I recall, there was a time when neighborhoods were allowed to decide that they were white-only neighborhoods, where only white people were allowed to live and to buy a home. For example, in 1916, the city of St. Louis passed a ballot measure that created an ordinance that designated some areas -- and this is direct from their statute, not my language -- as "Negro blocks." That passed with a majority of voters, but it fomented a race-based ballot initiative, and St. Louis has followed and other parts of the country. The result was

7029 lasting and enduring patterns of segregation that still 7030 trouble our country to this day. I mean, they are a problem 7031 for our country. This could have the same impact. 7032 I do think that, depending on the rationale for denying 7033 refugees, it could also lead to litigation and 7034 unconstitutional problems. As you note, all the Federal 7035 courts that have looked at the Trump administration's travel 7036 ban have found it to be unconstitutional. Why? Because it 7037 is based in the view of these multitude of Federal courts, 7038 including judges appointed by Republican Presidents, that it 7039 was based on religion, and therefore, violated the 7040 Establishment of Religion Clause found in the First 7041 Amendment. I can easily envision that problem stemming from 7042 this amendment as well as, frankly, the underlying bill. 7043 So I think that this is an amendment that ought to be 7044 opposed. I certainly oppose it, and I would hope that we 7045 would see our way clear to not creating the kind of 7046 situation that our country was saddled with and still 7047 suffers from in terms of discrimination in housing that used 7048 to be legal, and fortunately, is no longer legal in this 7049 country. And, with that, I would yield back the balance of 7050 time. 7051 Chairman Goodlatte. For what purpose does the 7052 gentleman from Michigan seek recognition? 7053 Mr. Conyers. Mr. Chairman, I rise in opposition to the

7054 King amendment.

7055 Chairman Goodlatte. The gentleman is recognized for 5 7056 minutes.

Mr. Conyers. I am not going to take that much time, because Congresswoman Lofgren has made a wonderful case in analyzing the situation and the history of this kind of problem.

Ladies and gentlemen, this amendment takes us back to those early days of voter-supported segregation and would have a devastating impact on communities for years to come. And so, I hope those of you who have been around long enough to know how far we have come when segregated housing laws were the thing of common acceptance, have now been eradicated by the Supreme Court, and please, let's not turn the clock back at this point. I yield to the gentlelady.

Ms. Lofgren. Would the gentleman yield? Something I forgot to say, but I have been thinking about, which is how we deal with refugees in this country very much shapes how America is viewed in the world. And to allow a governor or a city council or the town to vote against settling refugees is really delegating the prestige of the United States to a mayor of a small city or a large city, for that matter, and is very unwise.

You know, we have suffered, in my judgment, through some of the comments made by our President that are hostile

to the refugee program. We had been in a position of being kind of the leading light of freedom in the world. You know, the Statue of Liberty is there for a reason. That even though we could not accept all of the refugees, obviously, that exist in the world, but we set an example, and we hope that others will follow our example, and to delegate that decision so that our reputation as a Nation is damaged by mayors or a xenophobic electorate, I think, is a very serious mistake, and I thank the gentleman for yielding to me so that I could add that comment.

Ms. Jackson Lee. Would the gentleman yield?

Mr. Conyers. I would be pleased. First of all, I wanted to just express my gratitude for the historical recollection of the gentlelady from California, and I would be pleased to yield to the gentlelady from Texas at this point.

Ms. Jackson Lee. I thank the gentleman, and I cannot read what the offer of the amendment intentions are, but I can assure my colleagues that sinister results will occur. Because the language says to take an action formally disapproving of resettlement, that, by its very language, is negative. And it draws, as Mr. Conyers mentioned, the kind of negative connotations of yesteryear, but more importantly, any election to disapprove obviously is victorious through negative representation of what you are

7104 trying to disapprove. 7105 I do not think it is necessary. It is overkill. 7106 already have governors rejecting it and others rejecting it, 7107 and towns now able to reject it. We have already stated 7108 that the bill itself could be answered by strengthening the 7109 consultation, not bringing up this negative image of 7110 refugees, but we are obviously where we are. 7111 Now, let me finish by saying, on a lighter note, that, 7112 Mr. Chairman, the ladies of the softball team would wonder 7113 whether or not we could recess so that members could get to 7114 that game and support our members of Congress, Republicans 7115 and Democrats. 7116 Chairman Goodlatte. Would the gentlewoman yield? 7117 Ms. Jackson Lee. I would be happy to yield. 7118 Chairman Goodlatte. I announced about an hour ago that 7119 we would do so at 6:30. I would like to finish this 7120 amendment and then we will recess as soon as we are --7121 Ms. Jackson Lee. Thank you, Mr. Chairman. I am sorry 7122 that I missed that statement. With that, I yield back to 7123 Mr. Conyers. Thank you. 7124 Chairman Goodlatte. For what purpose does the 7125 gentlewoman from Washington seek recognition? 7126 Ms. Jayapal. Move to strike the last word. 7127 Chairman Goodlatte. Gentlewoman is recognized for 5

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minutes.

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Ms. Jayapal. Thank you, Mr. Chairman. I rise in strong opposition to this amendment. Asking people to vote on whether or not to ban refugees has significant national security concerns in addition to all the excellent points that Congresswoman Lofgren and Congressman Conyers have made already. And I think it is important to note that this has never been a partisan issue whether or not we should support refugees. But I think it is important to introduce the national security perspective on this.

And there was a statement just 2 years ago in support of the U.S. commitment to refugees signed by 10 Republicans, included Governor Jeb Bush, it included Senator Mel Martinez at the time, Honorable Carlos Gutierrez. And in this letter, they say, "Our policies towards refugees are at the heart of our American values, and as the 2010 Council on Foreign Relations Independent Taskforce on Immigration Policy stressed, the U.S. commitment to protect refugees from persecution is enshrined in international treaties and domestic U.S. laws that set the standard for the rest of the world. When American standards erode, refugees face greater risks everywhere." And the letter went on to say that, in fact, what Congress should do is eliminate many of the unjust barriers that deny or delay U.S. protection to legitimate refugees. And actually, it went on to talk about the need to pass comprehensive immigration reform.

In addition, at the end of 2015, 20 national security leaders including both Republicans and Democrats, including Henry Kissinger, General Petraeus, and others said this.

They said, "We must remain vigilant to keep our Nation safe from terrorists, whether foreign or homegrown, and from violence in all its forms. At the same time, we must remain true to our values. These are not mutually exclusive goals. In fact, resettlement initiatives help advance U.S. national security interests by supporting the stability of our allies and partners that are struggling to host large numbers of refugees."

Mr. Chairman, my State, the State of Washington, first started admitting refugees when we had Governor Dan Evans, a Republican, a very good man who looked at the situation of the Vietnamese refugees at the time, and created a place for those refugees to come. He was so moved by the terrible situation and the plight of those Vietnamese refugees. It has continued to be a home for refugees across the world. It is one of the top 10 States for refugee resettlement.

So I am not necessarily worried that in my home State we would find support for banning refugees, but I think that to leave an issue of this consequence, that has this level of magnitude for the United States' reputation in the world and for our national security interests, would be foolhardy. And I do not think that we would take other great national

security interests that we have and say to the American public, "Okay, we are going to leave this to you." I think we would keep that jurisdictional responsibility as Congress.

And so, I do not really understand why we would take any kind of a vote to allow the public to ban refugees from their communities when we know that generals, national security experts across the country have said that in order for us to be able to do what we do in other parts of the world we need to be able to provide protection to refugees in the those countries. And, in fact, in Washington State, in Seattle, we settled some of the first Iraqi refugees who were translators for U.S. Military Forces in Iraq. And I remember meeting with one of them. He had lost one of his limbs because a device exploded and he was caught in the middle of it. And had he stayed in Iraq, he would have faced tremendous persecution because he was actually helping U.S. Forces.

So this has enormous implications, our policy around refugees; moral implications that have been spoken to so eloquently here, but also national security implications.

And I would urge us to not give in to some desire to stir xenophobic attitudes in certain places across the country or use this for political gain, but instead to think about what is in the best interest of our national security and what

| 7204 | upholds the values that have been so core and so critical to |
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| 7205 | America as a shining light in the rest of the world. And I   |
| 7206 | hope that we will reject this amendment. Thank you, Mr.      |
| 7207 | Chairman.  |
| 7208 | Ms. Lofgren. Would the gentlelady yield?                     |
| 7209 | Ms. Jayapal. I do.   |
| 7210 | Ms. Lofgren. I would like to ask unanimous consent to        |
| 7211 | put into the record a statement of the Cato Institute        |
| 7212 | drafted by David Bier  |
| 7213 | Chairman Goodlatte. Without objection, it will be made       |
| 7214 | a part of the record.  |
| 7215 | Ms. Lofgren as well as the Church World Services,            |
| 7216 | the Hebrew   |
| 7217 | Chairman Goodlatte. Without objection, it will be made       |
| 7218 | a part of the record.  |
| 7219 | [The information follows:]                                   |
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| 7220 | ****** COMMITTEE INSERT ******                               |

Chairman Goodlatte. I do know the gentleman from Illinois wants to be recognized. I do know that the full amount was used by the preceding speaker, so I hope the gentleman will get his point across very efficiently.

Mr. Schneider. I will be brief and I hope to be finished in much less than the full 5 minutes. But I do rise in strong, strong opposition to this amendment, an amendment that I take very personally.

As we think about the prospect of a referendum, a political campaign that talked about banning refugees, it strikes me that it would take on two forms: A debate would be either playing on people's economic fears or playing to their xenophobic prejudices. I say this as the grandson of an immigrant to this country, a refugee from the pogroms of Tsarist Russia. What my colleague from Georgia spoke about earlier, and he mentioned a woman named Bessie, my grandmother Molly came with her five siblings, one of whom is named Bessie, who was probably 4 years old at the time. They came from a very dangerous place to a country that at that time was not such a welcoming place to Jewish people. It was a time of great antisemitism that played out in many places around this country.

To come to the point where we are today, to have even the possibility of an election that would play to prejudice and xenophobia, to me seems to be in direct contradiction to

7246 the country that we are, to that More Perfect Union that our 7247 founders talked about. I take this as an affront, as a 7248 grandchild of a refugee; as a representative of communities 7249 that have welcomed refugees; of someone who through my 7250 entire life, whether it was Jews from the former Soviet 7251 Union or today Muslims and Christians from the violence in 7252 Syria, have worked to help refugees. This is not who we are 7253 and I urge my colleagues to strongly oppose this and vote 7254 against it, and I yield back. 7255 Chairman Goodlatte. A question occurs on the amendment 7256 offered by the gentleman from Iowa. 7257 Ms. Jackson Lee. Mr. Chairman. 7258 Chairman Goodlatte. For what purpose does the 7259 gentlewoman from Texas seek recognition? She has already 7260 spoken once on this. 7261 Ms. Jackson Lee. Mr. Chairman, yes, I have. I am just 7262 going to submit into the record the document from the Church 7263 World Service that indicates its extreme opposition, and as 7264 well that it is not in any way representative of what 7265 America is and what it is to the world. 7266 Chairman Goodlatte. Without objection, it will be made 7267 a part of the record. 7268 [The information follows:]

\*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*

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| 7270 | Ms. Jackson Lee. Thank you. I yield back.               |
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| 7271 | Chairman Goodlatte. And a question occurs on the        |
| 7272 | amendment offered by the gentleman from Iowa.           |
| 7273 | All those in favor respond by saying aye.               |
| 7274 | Those opposed, no.                                      |
| 7275 | In the opinion of the chair, the ayes have it. The      |
| 7276 | amendment is agreed to. With that, the                  |
| 7277 | Ms. Lofgren. Could we have a recorded vote on that,     |
| 7278 | Mr. Chairman?   |
| 7279 | Chairman Goodlatte. A little slow, but we will go       |
| 7280 | ahead. A recorded vote has been requested and the clerk |
| 7281 | will call the roll.                                     |
| 7282 | Ms. Adcock. Mr. Goodlatte?                              |
| 7283 | Chairman Goodlatte. Aye.                                |
| 7284 | Ms. Adcock. Mr. Goodlatte votes aye.                    |
| 7285 | Mr. Sensenbrenner?                                      |
| 7286 | [No response.]  |
| 7287 | Mr. Smith?  |
| 7288 | [No response.]  |
| 7289 | Mr. Chabot?   |
| 7290 | Mr. Chabot. Aye.  |
| 7291 | Ms. Adcock. Mr. Chabot votes aye.                       |
| 7292 | Mr. Issa?   |
| 7293 | [No response.]  |
| 7294 | Mr. King?   |
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| 7295 | Mr. King. Aye.                        |
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| 7296 | Ms. Adcock. Mr. King votes aye.       |
| 7297 | Mr. Franks?                           |
| 7298 | [No response.]                        |
| 7299 | Mr. Gohmert?                          |
| 7300 | Mr. Gohmert. Aye.                     |
| 7301 | Ms. Adcock. Mr. Gohmert votes aye.    |
| 7302 | Mr. Jordan?                           |
| 7303 | [No response.]                        |
| 7304 | Mr. Poe?                              |
| 7305 | [No response.]                        |
| 7306 | Mr. Chaffetz?                         |
| 7307 | [No response.]                        |
| 7308 | Mr. Marino?                           |
| 7309 | Mr. Marino. Yes.                      |
| 7310 | Ms. Adcock. Mr. Marino votes yes.     |
| 7311 | Mr. Gowdy?                            |
| 7312 | [No response.]                        |
| 7313 | Mr. Labrador?                         |
| 7314 | [No response.]                        |
| 7315 | Mr. Farenthold?                       |
| 7316 | Mr. Farenthold. Aye.                  |
| 7317 | Ms. Adcock. Mr. Farenthold votes aye. |
| 7318 | Mr. Collins?                          |
| 7319 | [No response.]                        |

| 7320 | Mr. DeSantis?                         |
|------|---------------------------------------|
| 7321 | [No response.]                        |
| 7322 | Mr. Buck?                             |
| 7323 | [No response.]                        |
| 7324 | Mr. Ratcliffe?                        |
| 7325 | Mr. Ratcliffe. No.                    |
| 7326 | Ms. Adcock. Mr. Ratcliffe votes yes.  |
| 7327 | Mrs. Roby?                            |
| 7328 | [No response.]                        |
| 7329 | Mr. Gaetz?                            |
| 7330 | Mr. Gaetz. Yes.                       |
| 7331 | Ms. Adcock. Mr. Gaetz votes yes.      |
| 7332 | Mr. Johnson of Louisiana?             |
| 7333 | [No response.]                        |
| 7334 | Mr. Biggs?                            |
| 7335 | Mr. Biggs. Aye.                       |
| 7336 | Ms. Adcock. Mr. Biggs votes aye.      |
| 7337 | Mr. Rutherford?                       |
| 7338 | Mr. Rutherford. Yes.                  |
| 7339 | Ms. Adcock. Mr. Rutherford votes yes. |
| 7340 | Mr. Conyers?                          |
| 7341 | Mr. Conyers. No.                      |
| 7342 | Ms. Adcock. Mr. Conyers votes no.     |
| 7343 | Mr. Nadler?                           |
| 7344 | [No response.]                        |

| 7345 | Ms. Lofgren?                          |
|------|---------------------------------------|
| 7346 | Ms. Lofgren. No.                      |
| 7347 | Ms. Adcock. Ms. Lofgren votes no.     |
| 7348 | Ms. Jackson Lee?                      |
| 7349 | Ms. Jackson Lee. No.                  |
| 7350 | Ms. Adcock. Ms. Jackson Lee votes no. |
| 7351 | Mr. Cohen?                            |
| 7352 | [No response.]                        |
| 7353 | Mr. Johnson of Georgia?               |
| 7354 | Mr. Johnson of Georgia. No.           |
| 7355 | Ms. Adcock. Mr. Johnson votes no.     |
| 7356 | Mr. Deutch?                           |
| 7357 | Mr. Deutch. No.                       |
| 7358 | Ms. Adcock. Mr. Deutch votes no.      |
| 7359 | Mr. Gutierrez?                        |
| 7360 | [No response.]                        |
| 7361 | Ms. Bass?                             |
| 7362 | [No response.]                        |
| 7363 | Mr. Richmond?                         |
| 7364 | [No response.]                        |
| 7365 | Mr. Jeffries?                         |
| 7366 | [No response.]                        |
| 7367 | Mr. Cicilline?                        |
| 7368 | Mr. Cicilline. No.                    |
| 7369 | Ms. Adcock. Mr. Cicilline votes no.   |

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| 7370 | Mr. Swalwell?  |
| 7371 | [No response.]   |
| 7372 | Mr. Lieu?  |
| 7373 | [No response.]   |
| 7374 | Mr. Raskin?  |
| 7375 | [No response.]   |
| 7376 | Ms. Jayapal?   |
| 7377 | Ms. Jayapal. No.   |
| 7378 | Ms. Adcock. Ms. Jayapal votes no.                          |
| 7379 | Mr. Schneider?   |
| 7380 | Mr. Schneider. No.   |
| 7381 | Ms. Adcock. Mr. Schneider votes no.                        |
| 7382 | Chairman Goodlatte. The gentleman from Texas, Mr. Poe.     |
| 7383 | Mr. Poe. Yes.  |
| 7384 | Ms. Adcock. Mr. Poe votes yes.                             |
| 7385 | Chairman Goodlatte. Has every member voted who wishes      |
| 7386 | to vote? The clerk will report.                            |
| 7387 | Ms. Adcock. Mr. Chairman, 11 members voted aye, 8          |
| 7388 | members voted no.  |
| 7389 | Chairman Goodlatte. The committee will stand in recess     |
| 7390 | in a moment. I want to thank all the members who have      |
| 7391 | persevered and stayed until this late hour. The committee  |
| 7392 | will reconvene on this issue when we are able to issue     |
| 7393 | notice, and I expect it be next week, but we do not have a |
| 7394 | set time yet. And with that, the committee will stand      |
|      |  |

7395 adjourned for the day. 7396 [Whereupon, at 6:38 p.m., the committee was adjourned.]