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- 6 TRUSTING THE TAP: UPGRADING AMERICA'S
- 7 DRINKING WATER INFRASTRUCTURE
- 8 TUESDAY, MARCH 29, 2022
- 9 House of Representatives,
- 10 Subcommittee on Energy and Commerce,
- 11 Committee on Environment and Climate Change,
- 12 Washington, D.C.
- 13
- 14
- 15

16 The subcommittee met, pursuant to notice, at 10:33 a.m., 17 in Room 2123, Rayburn House Office Building and via Webex, 18 Hon. Paul Tonko, [chairman of the subcommittee] presiding. 19 20 Present: Representatives Tonko, Schakowsky, Sarbanes,

21 Clarke, Ruiz, Barragan, McEachin, Blunt Rochester, Soto,

22 O'Halleran, Pallone [ex officio]; McKinley, Johnson, Hudson,

23 Carter, Palmer, Curtis, Crenshaw, and Rodgers [ex officio].

24

25

26 Staff Present: Timia Crisp, Professional Staff Member;27 Waverly Gordon, Deputy Staff Director and General Counsel;

28 Tiffany Guarascio, Staff Director; Anthony Gutierrez, 29 Professional Staff Member; Caitlin Haberman, Senior 30 Professional staff Member; Perry Hamilton, Clerk; Zach Kahan, 31 Deputy Director, Outreach and Membership Service; Rick Kessler, Senior Advisor and Staff Director, Energy and 32 Environment; Mackenzie Kuhl, Press Assistant; Brendan Larkin, 33 34 Policy Coordinator; Elysa, Montfort, Press Secretary; Kaitlyn 35 Peel, Digital Director; Kylea Rogers, Staff Assistant; Andrew 36 Souvall, Director of Communications, Outreach and Member 37 Services; Rebecca Tomilchik, Policy Analyst; Michael Cameron, Minority Policy Analyst, CPC, Energy, Environment; Jerry 38 39 Couri, Minority Deputy Chief Counsel for Environment; Peter 40 Kielty, Minority General Counsel; Emily King, Minority Member 41 Services Director; Bijan Koohmaraie, Minority Chief Counsel, 42 Oversight and Investigations Chief Counsel; and Mary Martin, 43 Minority Chief Counsel, Energy and Environment

44

45 *Mr. Tonko. The Subcommittee on Environment and Climate
46 Change will now come to order.

47 Today the subcommittee is holding a hearing entitled 48 "Trusting the Tap: Upgrading America's Drinking Water 49 Infrastructure.''

50 Due to the COVID-19 public health emergency, members can 51 participate in today's hearing either in person or remotely 52 via online video conferencing.

In accordance with the updated guidance issued by the attending physician, members, staff and members of the press present in the hearing room are not required to wear a mask. For members participating remotely, your microphones will be set on mute for the purpose of eliminating inadvertent background noise. Members participating remotely

59 will need to unmute your microphone each time you wish to 60 speak.

61 Please note that once you unmute you microphone,
62 anything that is said in Webex will be heard over the
63 loudspeakers in the committee room and subject to be heard by
64 the live stream and C-SPAN.

Since members are participating from different locations at today's hearing, all recognition of members, such as for questions, will be in the order of subcommittee seniority. Documents for the record can be sent to Rebecca Tomilchik at the email address we provided to staff, and all

70 documents will be entered into the record at the conclusion 71 of this hearing. 72 I now recognize myself for five minutes for an opening 73 statement.

75 STATEMENT OF HON. PAUL TONKO, A REPRESENTATIVE IN CONGRESS 76 FROM THE STATE OF NEW YORK

77

*Mr. Tonko. For many years under both Democratic and Republican majorities, this committee has heard from a chorus of State and local governments, public health and environmental organizations, labor unions, and American manufacturers urging Congress to provide greater Federal assistance in support of our Nation's crumbling water infrastructure.

We are all too aware of water systems' struggles, frequent main breaks, massive leaks of treated water, PFAS contaminations, and an estimated ten million lead pipes in service, which are overwhelmingly found in low-income communities and communities of color.

90 These challenges on top of a growing backlog of 91 maintenance projects put financial stress on local 92 governments and water authorities, which then translates to 93 rate increases for water users.

I believe that every federally elected official should bear some responsibility and, frankly, some shame that there are so many Americans that lack access to safe, reliable, and, yes, affordable drinking water.

98 Only since last year can we say that we have made an 99 honest attempt to tackle the scale of this problem. Last 100 year's bipartisan infrastructure law made an historic down 101 payment to address our long-neglected water infrastructure. 102 It included more than \$50 billion for water systems, and 103 today we will have an opportunity to examine the funding 104 being distributed through the Drinking Water State Revolving 105 Funds.

This includes some \$11.7 billion to supplement the Drinking Water SRF annual appropriations; \$15 billion for the replacement of lead service lines; and \$4 billion to address emerging contaminants in drinking water, such as PFAS.

Furthermore, Congress has required that 49 percent of the funds for the SRF supplemental and lead lines be provided as grants and forgivable loans to our disadvantaged communities.

Given this historic investment, there will certainly need to be some adjustments made by States, and with that in mind, earlier this month EPA issued an implementation memo to provide information to States on how best to administer these new funds, and by providing this funding through the SRF, States have flexibility to meet their unique needs.

120 This is the nature of the cooperative federalism 121 enshrined in the Safe Drinking Water Act, and I have no doubt 122 that it can continue to be a successful model.

123 It is my expectation that EPA will continue to provide 124 technical assistance and guidance on how States can make the

most of these funds, including by identifying best practices to enhance capacity building and program access for rural and disadvantaged communities.

We know that ramping up State and local governments' capacity to administer these funds effectively will have its challenges, but we should not allow these challenges, which can and will be overcome by committed States, to overshadow the immense opportunity being provided by this funding.

133 States and local governments will finally be able to 134 address their immense infrastructure backlogs. They will have a pipeline of resources to enable recruitment and 135 136 training of the next generation of water sector employees and 137 the ability to access SRF funds as grants and forgivable 138 loans which provides new opportunities to small and 139 disadvantaged systems that previously would never have been 140 able to consider an SRF loan.

141 It is no surprise that stakeholders, such as the 142 National Rural Water Association and the Rural Community 143 Assistance Partnership, have submitted letters which will be 144 entered into the hearing record later today that celebrate 145 this funding's potential benefits to rural communities.

146The bipartisan infrastructure law will resolve long-147overdue work getting done. It will fund projects that will148make Americans healthier, and it will create jobs.

149 The City of Newark has proven it can be done, and the

work being done in Milwaukee is further confirming that there are replicable models for removing lead lines and repairing infrastructure that results in developing a localized, unionized workforce.

This funding will not solve all of our Nation's water issues. There is still work to do both to ensure effective implementation of these funds as well as efforts to improve water affordability, system resilience, and certainly standard setting.

But I am excited that today we will hear from State, local, public health, and labor organizations to understand the opportunities created by this bipartisan infrastructure law.

163 I do thank our witnesses for joining us this morning, 164 and I look forward to your testimonies.

165 [The prepared statement of Mr. Tonko follows:]

166

167 *********COMMITTEE INSERT********

169 *Mr. Tonko. And with that, I will now recognize the 170 ranking member of the subcommittee, Representative McKinley 171 of West Virginia.

172 The mike is yours.

174 STATEMENT OF HON. DAVID B. McKINLEY, A REPRESENTATIVE IN

175 CONGRESS FROM THE STATE OF WEST VIRGINIA

176

177 *Mr. McKinley. Thank you, Mr. Chairman.

Mr. Chairman, according to the American Society of Civil Engineers, they publish a report card that ranks the States according to their water quality and their whole infrastructure system, and they commented that Nevada and Oregon were ranked first and second for their quality of their infrastructure.

So it may be understandable that those States may have had some reservation about funding an infrastructure bill, but what about Mississippi, West Virginia who ranked last? If you look at the report card, we are ranked last in the country. Our drinking water alone in West Virginia was given a D, the lowest rating.

190 These States are desperate. Nearly everyone in Congress 191 says America needs better infrastructure, but when they were 192 given a chance to vote for the bill last year, it did not 193 pass unanimously.

So, Mr. Chairman, look. I have been a member of Congress for nearly 12 years, and this was the first opportunity we had to get a real infrastructure bill to the President's desk.

198 Oh, President Obama talked about doing it, but in the

eight years he never did it, and then President Trump wanted to pass an infrastructure, but Speaker Pelosi would not let his bill come to the floor.

And after months of bickering here, partisan bickering, I appreciate the leadership's decision to keep the social spending known as Build Back Better separate from the bill. Now, this bill we have passed by the legislature is pure infrastructure.

207 And according to Forbes, the social spending portion is 208 dead in the Senate.

209 So when I am back in West Virginia, I hear great things 210 from stakeholders everywhere I go about this bill, from Marie 211 Prezioso with the West Virginia Water Development Authority 212 and Todd Grinstead with the West Virginia Rural Water 213 Association. They talk about communities like Aurora, 214 Fairview, Paw Paw, and McDowen, and Wayne County, McDowen and 215 Wyoming County. These communities are struggling, Mr.

216 Chairman.

According to the West Virginia DEP, our State had nearly 218 2,500 miles of contaminated water streams. So this 219 bipartisan infrastructure bill is a once in a lifetime 220 opportunity for these small and rural communities to get 221 clean, affordable water.

222 But this committee is going to need to conduct rigorous 223 oversight. Democrats unfortunately have a history of 224 prioritizing climate change over drinking water and putting 225 urban interests over those of rural communities.

For example, President Obama cut funding for the State Revolving Fund for rural areas by half.

228 So these communities must be vigilant to ensure, and 229 this committee particularly and to you, Mr. Chairman; we have 230 got to be vigilant that the small and rural communities are 231 not left out again.

232 So I look forward to today's discussion, and I yield 233 back the balance of my time.

234 [The prepared statement of Mr. McKinley follows:]

235

236 ********COMMITTEE INSERT********

237

238 *Mr. Tonko. The gentleman yields back.

The chair now recognizes Representative Pallone, the hard-working chair of the full committee, for five minutes for his opening statement.

243 STATEMENT OF HON. FRANK PALLONE, JR., A REPRESENTATIVE IN

244 CONGRESS FROM THE STATE OF NEW JERSEY

245

246 *The Chairman. Thank you, Chairman Tonko, particularly 247 for that hard-working remark. Thank you.

248 *Mr. Tonko. It is true.

249 *The Chairman. Today the committee is continuing its 250 ongoing work to ensure all Americans have access to safe and 251 clean drinking water.

And when you think about it, there is no more basic necessity in our lives than drinking water. We all need to be able to trust that when we turn the tap on, our faucets have water coming out that is safe for us and for our families.

257 Unfortunately, for far too long we failed to properly 258 invest in our aging drinking water infrastructure, and as 259 Chairman Tonko mentioned, the American Society of Civil 260 Engineers just last year gave our Nation's water 261 infrastructure a C-minus grade, and that is simply 262 unacceptable for a Nation as prosperous our ours. 263 Fortunately, last November this Congress acted by 264 passing the bipartisan infrastructure law, which included \$30

265 billion to strengthen and rebuild our drinking water 266 infrastructure, and this is the single largest Federal 267 investment in our drinking water infrastructure in our 268 Nation's history.

Specifically, the law provides over \$11 billion to bolster the Drinking Water State Revolving Fund, our main funding mechanism for drinking water projects, and the Drinking Water SRF provides flexibility to States to address pressing drinking water challenges. It is imperative that we leverage this flexibility to ensure that we are lifting up communities.

And while the SRF has been a critical lifeline, there are many small, rural, and underserved communities that face barriers to access this Federal funding source. Our ranking member mentioned that, and those communities, which often have the greatest needs, will benefit from additional resources and assistance, and we should ensure that they can tap into them.

Now, the bipartisan infrastructure law also includes \$15 billion to help accelerate the inventory and removal of lead service lines, which is one of my priorities as chairman. Earlier this year, I was pleased to see Newark, and we have Director Adeem here representing Newark in my home State. They completed their efforts to replace all of the lead service lines.

But millions of other Americans in other places are being exposed to lead in drinking water through lead service lines, and this is extremely troubling considering that there 293 is no safe lead exposure level.

294	All of these lead pipes must be replaced, and this
295	funding will provide a huge boost in our efforts to finally
296	address the longstanding issue of lead in drinking water.
297	The law also allocates \$9 billion to remove dangerous
298	PFAS chemicals, also known as "forever chemicals,'' from
299	drinking water, and this funding will help water systems
300	clean up PFAS contamination that is becoming more prevalent
301	and is linked to adverse health effects.
302	This investment will accelerate current infrastructure
303	projects and kickstart new, often costly projects.
304	So with the bipartisan infrastructure law, we are not
305	only modernizing our infrastructure in a more resilient way
306	for the future, but we are also strengthening our local
307	economies.
308	With provisions to expand the use of American iron and
309	steel and providing wars protoctions, the hipprtices
	steel and prevailing wage protections, the bipartisan
310	infrastructure law will help create good paying jobs across
310 311	
	infrastructure law will help create good paying jobs across
311	infrastructure law will help create good paying jobs across industries and bolster domestic manufacturing.
311 312	infrastructure law will help create good paying jobs across industries and bolster domestic manufacturing. But as I said, clean, safe drinking water is, in my
311 312 313	<pre>infrastructure law will help create good paying jobs across industries and bolster domestic manufacturing. But as I said, clean, safe drinking water is, in my opinion, a fundamental right, and the bipartisan</pre>
311 312 313 314	<pre>infrastructure law will help create good paying jobs across industries and bolster domestic manufacturing. But as I said, clean, safe drinking water is, in my opinion, a fundamental right, and the bipartisan infrastructure law provides our Nation with the necessary</pre>

318 environmental contamination.

I just wanted to take a minute to say that I appreciate all our witnesses today, but especially Newark's Water and Sewer Utilities Director Kareem Adeem. Thanks to his leadership, along with the mayor, Mayor Baraka, and Governor Murphy and our congressional delegation, Newark successfully completed the replacement of all of its lead lines earlier this year.

326 And I really want to commend you for your work, Director 327 Mayor Baraka made this a major point that he wanted Adeem. 328 to do this, and you know, Congress helped in other ways. We 329 actually had to redirect some of the funds from the Clean 330 Water Act with legislation that I had introduced in the House 331 and Senator Booker championed in the Senate and Donald Payne 332 also. I have to mention Congressman Payne who represents 333 Newark.

But I still think it was amazing that you did this so quickly, that you were able to do it so quickly. It really was amazing.

337 So thank you again and thank you for being here.

We have an incredible opportunity to build resilience and invest in the future of communities. We also have an opportunity to continue to work on a bipartisan basis to ensure these funds have a long-lasting impact, which is why Chairman Tonko is having this hearing today.

343 And while this funding is a critical step in closing the resource gap for drinking water, there is a lot more we can 344 345 do and should do to ensure that every person can trust the 346 water that is coming out of the tap. 347 So thank you, again, Chairman Tonko. This is a very 348 important hearing. 349 I yield back. 350 [The prepared statement of Mr. Pallone follows:] 351

352 ********COMMITTEE INSERT********

354 *Mr. Tonko. The gentleman yields back.

Now the chair will recognize Representative Buddy Carter of Georgia, who is speaking on behalf of Mrs. Rodgers, the ranking member of the full committee.

358 Mr. Carter, you are recognized for five minutes please. 359 360 STATEMENT OF HON. EARL LEROY "BUDDY'' CARTER, A

361 REPRESENTATIVE IN CONGRESS FROM THE STATE OF GEORGIA

362

363 *Mr. Carter. Thank you, Mr. Chairman, and thank all of 364 our witnesses for being here. We appreciate your attendance 365 very much.

From Day One I urged for there to be transparency on the massive amounts of money this Congress has been providing to the executive branch. Record government spending is fueling inflation, and it is out of control.

370 From the gas pump to the grocery store, it is making it 371 harder for people to pay for basic expenses to get by. We 372 just learned that funds from the Democrats', quote, "American 373 Rescue Plan,'' have been spent on things like a hotel, a 374 ballpark, and ski slopes.

This is the kind of waste we warned about when Democrats acted alone to spend \$2 trillion. Where is the

377 accountability we have been asking for?

378 Whether it is over this \$2 trillion and inflationary 379 spending or over this Senate infrastructure law, there must 380 be proper oversight over how we spend people's hard-earned 381 taxpayer dollars.

American families who are struggling to afford gas, cars, food, new clothes, and heating their homes, they deserve the certainty that their duly elected representatives 385 are leading to ensure funds are not wasted or abused. We 386 should all be asking if the Federal Government wants to spend 387 more money, can the American people afford it.

388 Today is an important opportunity for this subcommittee 389 to review and conduct oversight over the Safe Drinking Water 390 Act provisions in the Senate infrastructure law, and I 391 appreciate the chairman scheduling it.

That being said, we are missing an important witness, the Environmental Protection Agency. The EPA is responsible for implementing the law we are discussing today. I hope, Mr. Chairman, that you will work with us to invite EPA to testify about its implementation of the \$35 billion in funding for safe drinking water programs.

398 So let me be clear. My stated concerns with the 399 drinking water provisions in the Senate infrastructure law 400 are about transparency and accountability. Without question, 401 I want our communities to have safe drinking water.

I was a mayor one time. I get it. I understand how important it is. Making that water safe though costs money. Some communities, because it requires a monetary investment, again, I get it and I understand. I was a mayor of a growing city.

407 Because it requires a monetary investment, they need 408 help from the Federal Government, but simply throwing money 409 at drinking water challenges using a Federal one-size-fits410 all approach is no way to solve the problems that many 411 communities face.

My concerns start with the large amounts of spending, but also include whether EPA is using this bill as an excuse to overtake drinking water program management, spending flexibility, and utility operations.

These are all areas that traditionally fall to local governments and to the States. A Federal takeover would be unprecedented and troubling.

My concerns with the Safe Drinking Water provisions in the Senate infrastructure bill go further. First, whether they impact the law's mandates on required spending. Promoting purchasing power for communities should be our highest aim.

If we swallow up these goals with requirements that strain the ability to complete necessary projects, we do both taxpayers and those serving communities a disservice.

427 Second, how will this additional new funding and EPA's 428 guidance affect existing State Drinking Water Revolving 429 Funds?

And will any of the changes relate only to the Senate infrastructure funding or would they have long-term impacts to project prioritization on the State Revolving Fund? Third, will this law improve cybersecurity at drinking water plants or does it just increase the burdens on 435 utilities and strain their resources?

436 Fourth, there are questions about the lead service line 437 replacement provisions. For example, do EPA and the States 438 know where the lead service lines are? 439 And will the agency ensure that millionaires do not 440 benefit under this program? 441 Finally, there are concerns about rural communities' 442 role in the funding. Will rural communities have access to 443 funding and technical assistance or could they fall just 444 outside of the definition of disadvantaged communities? 445 The Senate infrastructure law has both substantial 446 authorizing and appropriations provisions. So we have a lot 447 to cover today. Again, I hope in a future hearing the EPA is 448 here to formally answer questions about its use of \$35 449 billion in additional funding. 450 This is important to ensure accountability and 451 understand any changes that may be needed in the law. 452 Thank you, Mr. Chairman, and I look forward to our 453 conversation today, and I yield back. 454 [The prepared statement of Mr. Carter follows:] 455

456 ********COMMITTEE INSERT********

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458

*Mr. Tonko. The gentleman yields back.

The chair reminds members that, pursuant to committee rules, all members' written opening statements shall be made part of the record.

I now introduce the witnesses for today's hearing. We have Mr. Eric Olson, Senior Strategic Director for Health and Food, Natural Resources Defense Council.

We have Ms. Lori Mathieu, Public Health Branch Chief of the Environmental Health and Drinking Water Branch of Connecticut's Department of Public Health, and President of the Association of Drinking Water Administrators.

469 Mr. Kareem Adeem, Director of Water and Sewer Utilities470 for the City of Newark, New Jersey.

And on Zoom, we have Mr. Richard Diaz, Midwest RegionalField Organizer for the BlueGreen Alliance.

And then finally, Mr. Jim McGoff, Chief Operating
Officer and Director of Environmental Programs, Indiana
Finance Authority, on behalf of the Council of Infrastructure
Financing Authorities.

477 We welcome each and every one of you here today and on 478 Zoom.

And at this time the chair will recognize each witnessfor five minutes to provide the opening statements.

481 Before we begin, I would like to explain the lighting 482 system. In front of our witnesses is a series of lights.

The light will initially be green. The light will turn yellow when you have one minute remaining. Please begin to wrap up your testimony at that point. The light will turn red when your time expires.

487 Since we have witnesses appearing virtually, I need to 488 ask my colleagues in the hearing room to mute themselves 489 whenever they are not directly speaking during their Q&A 490 portion so that we can, indeed, clearly hear the witnesses' 491 responses.

492 So with that, we now recognize Mr. Olson for five 493 minutes please to provide your opening statement, and again, 494 welcome.

496 STATEMENT OF ERIK D. OLSON, SENIOR STRATEGIC DIRECTOR FOR 497 HEALTH AND FOOD, NATURAL RESOURCES DEFENSE COUNSEL; LORI J. 498 MATHIEU, PUBLIC HEALTH BRANCH CHIEF, ENVIRONMENTAL HEALTH AND 499 DRINKING WATER BRANCH, CONNECTICUT DEPARTMENT OF PUBLIC 500 HEALTH, AND PRESIDENT, ASSOCIATION OF DRINKING WATER 501 ADMINISTRATORS; KAREEM ADEEM, DIRECTOR OF WATER AND SEWER 502 UTILITIES, THE CITY OF NEWARK, NEW JERSEY; RICHARD DIAZ, 503 MIDWEST REGIONAL FIELD ORGANIZER, BLUEGREEN ALLIANCE; AND 504 JAMES P. McGOFF, CHIEF OPERATING OFFICER AND DIRECTOR OF 505 ENVIRONMENTAL PROGRAMS, INDIANA FINANCE AUTHORITY, ON BEHALF 506 OF COUNCIL OF INFRASTRUCTURE FINANCING AUTHORITIES

507

508 STATEMENT OF ERIK D. OLSON

509

510 *Mr. Olson. Thank you, Mr. Chairman, and thank Ranking511 Member McKinley and all members of the committee.

512 I am Eric Olson with NRDC, Natural Resources Defense 513 Counsel.

And I wanted to emphasize that this bipartisan infrastructure law -- I will call it "the bill'' -- really makes historic investments, and I appreciate the bipartisan nature of the investments that are being made and appreciate the ranking member's vote in favor of this as well as many other members of this committee.

520 It is an historic investment that is going to yield

521 benefits for a long time.

522 One issue that we talked about, heard about a little bit 523 already, is the \$15 billion that are going to be invested to 524 remove these lead pipes, which is basically like drinking 525 water out of a lead straw. We do not want to be doing that. 526 And the good news is that that investment is going to 527 take a big bite out of this problem. But \$15 billion is 528 about a third of what we need. The reconciliation bill that 529 this body passed some time ago would add an additional \$10 530 billion that is really urgently needed money in addition. 531 And I wanted to point out that this historic investment 532 really is something that is broadly supported. All the 533 polling shows that about 90 percent of the public supports 534 investing in things like pulling out all of these lead pipes. 535 So this is something that is both good sense from a 536 public support standpoint, but also of course from a public 537 health standpoint. 538 One thing that we really need to do, as several members 539 have already mention, is make sure that this money is being 540 targeted well to the disadvantaged communities that need it. 541 And I will emphasize that the States get the vast 542 majority of this money. This is not going to be administered 543 by the Federal Government in most cases. Most of that money 544 is going out to each individual State. 545 The State defines what a disadvantaged community is, and

546 the State is going to be allocating the money.

547 So we need to make sure that that money is being 548 targeted where it is needed most, be it a rural community 549 that has urgent need or be it a large city that may have a 550 pocket of low-income people that really need to get that 551 help.

552 The bill also includes, as has been mentioned by a 553 couple of members, \$9 billion to address these so-called 554 PFAS, the chemicals that have been around for now many years 555 and are just starting to show up in West Virginia, New York, 556 many other States. North Carolina has a severe problem with 557 PFAS contamination. Basically every State has this.

558 We believe that it is going to be a top priority to make 559 sure that is addressed.

560 In addition, there are a lot of good jobs that are going 561 to be created. You are going to hear from Mr. Adeem in 562 Newark who has created a lot of jobs of local people who are 563 trained by a local union.

These jobs are very well paying. We hope that they are going to be permanent. I cite in my testimony a study that found over 560,000 job-years that are going to be created just by pulling out the lead pipes. Those are going to be good paying jobs under this infrastructure legislation. It is crucial that that go forward.

570 But I will point out that industry estimates are that

571 the total cost is going to be a trillion dollars for all of 572 our drinking water infrastructure fixes. That is a big 573 investment. We are going to need more than has already been 574 put on the table. We have got an historic investment, but 575 there is a lot more needed.

576 Nine to 12 million lead service lines still in the 577 ground; lead in schools, which this legislation did not quite 578 tackle. There are widespread PFAS contamination problems, 579 and 30 million people are served by systems that are in 580 violation of the Safe Drinking Water Act. All of that needs 581 to be addressed.

582 In addition, we have got some pockets in Appalachia and 583 Texas border communities, low income, deep South [inaudible]. 584 We need to address this. [Audio malfunction.]

We also need to tackle the fact that with climate change there are going to be more and more challenges that are going to be coming. Texas' recent experience with losing huge swaths of the State and of Mississippi with no water and now power as a result of a storm. That is an initial indication that we have got this huge problem.

591 So we envision a future where every person in America 592 gets safe, sufficient, and affordable drinking water. That 593 is something that can be done. Newark is showing that it can 594 be done in a big city. It can be done in rural communities. 595 That is something that we ought to tackle and make the 596 investments to make happen.

597 Thank you.

598 [The prepared statement of Mr. Olson follows:]

599

600 ********COMMITTEE INSERT********

- 602 *Mr. Tonko. Thank you, Mr. Olson.
- And we now recognize Ms. Mathieu.
- Ms. Mathieu, you are recognized for five minutes please, and the mike is yours.

607 STATEMENT OF LORI J. MATHIEU

608

*Ms. Mathieu. Good morning, Subcommittee Chairman
Tonko, Ranking Member McKinley, members of the subcommittee.
My name is Lori Mathieu, and I am the President of the
Association of State Drinking Water Administrators, known as
ASDWA. We have 57 members, and we include all 50 States and
five territorial programs, a Navajo Nation, and the District
of Columbia.

616 Thank you for this incredible opportunity to appear 617 before you and the subcommittee to discuss effective and 618 efficient implementation of the bipartisan infrastructure law 619 for safe drinking water.

A collaborative partnership is always and has always been needed since the beginning of time with the Safe Drinking Water Act between all of us, States, tribes, territories, and the Federal Government.

First of all, first and foremost, we collectively and sincerely wish to say thank you for this funding. This is a substantial increase in funding under the bill, and an investment in safe drinking water and public health.

ASDWA members have compliance oversight and enforcement authority or primacy of the State Drinking Water Act. Our members and their staff are the scientists and the engineers on the front lines every day implementing the Act and 632 executing the laws that you pass.

633 We provide technical assistance and oversight of 634 drinking water systems. That is our job every single day. 635 I am also, as you mentioned, the Public Health Branch 636 Chief of the Environmental Health and Drinking Water Branch 637 of the Connecticut Department of Public Health. I have been 638 a public health official for over 34 years. 639 I have received Statewide programs and addressed primacy 640 and the Safe Drinking Water Act and regulation of drinking 641 water systems, also the SRF Program. We also have a PFAS and 642 Emerging Contaminants Program, Certified Operator Program. 643 We started a new Climate Change and Public Health Program. 644 We also oversee a number of lead programs that work to

645 prevent lead exposure.

646 Today I will discuss ASDWA's perspective on
647 implementation of the bill. My testimony has three basic
648 themes.

We want to focus on getting the lead out everywhere. ASDWA support the removal of all lead service lines across the country from the water main to where the lead service line goes to the building wall.

The development of the inventories is only the first 54 step. Then we need to move toward removal. ASDWA requests 55 that Congress consider providing for additional subsidization 56 up to possibly 100 percent loan forgiveness for lead service 657 line replacements.

In Connecticut, Governor Lemont has proposed Bill 5045, which focuses on childhood lead poisoning, and we are working to merge all efforts to reduce lead exposure.

Flexibility and ease in bill implementation are critical to achieving the goal of equity and helping systems and communities that need the funding the most.

As stated in EPA's recent implementation bill memo from Radhika Fox, States are responsible for defining disadvantaged communities, taking into account local

667 conditions.

In Connecticut and in many States, we are currently working with our leadership to right now enhance our focus on communities that need the funding the most, with a focus on health equity.

672 Streamline the SRF Programs, the application process. 673 States and EPA need to work together to make applying for the 674 bill funds and the SRF Programs as simple and as easy as 675 possible, while ensuring the requirements are addressed. 676 Let's work together to develop waivers. ASDWA 677 recommends the development of waivers in limited 678 circumstances for the requirements of Buy America, Build 679 America, and the Davis-Bacon Acts. Make funds simpler to 680 obtain for those most in need.

681 Sustainability, durability, and longevity. Public water

682 systems that receive bill funding need to be durable,

resilient, and have longevity. While the bill funding is substantial, we need the public water systems that use these funds to be able to appropriately operate and maintain their infrastructure. Being resilient into the future is important.

There are over 124,000 small community public water systems in this country. Many lack long-term durability and to meet the challenges, the many challenges of the Safe Drinking Water Act.

In Connecticut, we have 400 of those small systems in rural settings, many in disadvantaged communities. The DWSRF Programs, States, and EPA need to work together to ensure that the SRF loans are sustainable and have longevity with the split of loan versus principal forgiveness.

697 The bill funding is only the first step to address the 698 needs of our drinking water infrastructure.

Workforce. The workforce needs a sustainable workforce through these bill funds and beyond, with a particular focus on engineers. It is incredibly hard to find engineers to take our jobs these days.

703 Cybersecurity. We must never forget this issue, and we 704 must recognize and address it, and it is a growing threat, 705 and we want to work closely with EPA and our colleagues at 706 the Department of Homeland Security. 707 As we participate today in this hearing, ASDWA members 708 are hard working on the implementation right now, and we are 709 moving forward. In Connecticut right now, we have an open 710 call for projects. This unprecedented funding will improve 711 the country's infrastructure and public health, and we look 712 forward to keeping Congress informed of our progress. 713 And, again, thank you so much for this investment in 714 safe drinking water and public health. It is greatly 715 appreciated by our membership across the country and 716 certainly within the State of Connecticut Department of 717 Public Health, who I represent. 718 Thank you very much. 719 [The prepared statement of Ms. Mathieu follows:] 720 721

*Mr. Tonko. You are most welcome. Thank you, Ms.Mathieu.

And next we move to Mr. Adeem. Let me congratulate you and Newark on the efforts you have made and the achievement. So you are recognized, sir, for five minutes please. 729 STATEMENT OF KAREEM ADEEM

730

*Mr. Adeem. Thank you, Chairman Tonko, Ranking Member
McKinley, and subcommittee members, and Congressman Pallone,
New Jersey's own.

Good morning. It is an honor to be here in front of this congressional Subcommittee on Environment and Climate Change, and I would especially like to just, you know, thank the Congress for the bipartisan infrastructure bill.

This bill the City of Newark has seen firsthand how investment in infrastructure can impact communities. This investment is not just in our water and wastewater infrastructure. This bill is going to provide human capital infrastructure.

You know, from employing local residents to come and work on union-scale jobs to remove lead service lines, to installing water mains, but also having Mom and Pop businesses take a part of what is going on in their community.

Moreover, the bipartisan infrastructure bill is the most significant investment in the Nation in my lifetime. This bill is an essential step in the right direction to provide safe drinking water to everyone in America.

In addition, the Federal Government will investinfrastructure upgrades and provide economic capital to

754 communities, like others in New Jersey. I have witnessed the 755 investment benefits in water infrastructure improvements 756 firsthand and would like to just share a couple of them with 757 the committee.

758 I would like to talk about our lead service line 759 replacement program. With the investment in human capital 760 and the solution to a long-neglected problem, of the 200 761 million spent on repair and replacement of lead service 762 lines, 70 percent of that money stays in the local community, 763 the City of Newark.

In the State and the community when we hired local contractors, subcontractors and emphasized that they hire Newark residents from the union apprenticeship program that we created, and we created a unique program with assistance from the city's Department of Workforce Development, our State Department of Labor, and the Local Union 472.

Collaboration made the success of this program appreciated. The apprenticeship program trained into a dozen of our residents the skills that they need for the future to earn middle-class salaries and get permanent jobs, permanent union jobs.

As more cities replace lead service lines and start water infrastructure with Federal infrastructure money, our residents will find continued employment.

778 In addition, we have women and minority-owned business

779 find business opportunities for these projects, support in 780 everything from engineering inspections to printing door 781 hangers, to informing our residents in community meetings. 782 One of tremendous successes is the joy of community 783 being a part of the economic investment. They actually see 784 it. A lot of times when we look at government doing a project, we look at our highway system. No disrespect to the 785 786 highway system. We always see that construction lasts for 787 decades.

You can ride down the New Jersey Turnpike. We can ride down I-95, and we always see construction going on. However, no one takes a look at water and wastewater needs because it is a buried asset.

This buried asset is only brought upon light when there is a crisis or we have a major flooding event or water main break where there is a lack of water, and everyone wants to know then that we need hurry up and fix our aging

796 infrastructure.

As fellow Congress members today pointed out, the American Society of Engineers gives is a C average. We are in the greatest country in the world. We should have an A. We should have an A for infrastructure.

You know, investments in water are an investment in human capital because we are protecting valuable lives with drinking water.

So I leave here today. I just want to say, one, engage with your State. A part of making these programs efficient and effective would be engaging with your State Revolving Loan Program early. Have meetings and conversation with them to understand the process, limits of funding, the terms, and construction long-term financing.

Lead service lines are on the homeowner's property. We have to make sure we have special legislation in place to remove lead service lines by spending public money on private property.

Schedule meetings with your local county and State officials. The infrastructure money is to be used to replace infrastructure, not to be held up by bureaucratic red tape in the permitting process.

In Newark, most disadvantaged people rent. In other major cities, too. Seventy-four percent of our residents in the City of Newark are renters. We needed a council ordinance to pass to make sure we had the right of access to go on private and replace lead service lines.

We understand that collaboration on the Federal, State, and local level will move projects forward, but we understand that there are emerging contaminants that also need to be addressed, and this infrastructure funding bill will provide the needed necessities to move it forward.

828 Thank you.

[The prepared statement of Mr. Adeem follows:]

- 831 ********COMMITTEE INSERT********
- 832

833 *Mr. Tonko. Thank you, Mr. Adeem.

And now we will move to our next witness who is joining us virtually. Mr. Diaz, you are recognized please for five minutes.

838 STATEMENT OF RICHARD DIAZ

839

840 *Mr. Diaz. Thank you, Chair Tonko, Ranking Member841 McKinley, and members of the committee.

My name is Richard Diaz, and I am the Midwest Regional Field Organizer with the BlueGreen Alliance. We are a national partnership of labor unions and environmental organizations.

Thank you for convening this hearing on upgrading America's drinking water infrastructure. As it was stated earlier, our Nation's drinking water infrastructure received a grade of a C-minus by the American Society of Civil Engineers.

The good news is that the \$55 billion investment in water infrastructure within the bipartisan infrastructure law is the largest Federal investment we have ever seen in our water systems, and it is a significant down payment on the \$434 billion investment gap identified in the ASCE's 2021 infrastructure report card.

Fifteen of that \$55 billion investment will be to fund the replacement of lead service lines. There is no safe level of lead exposure. Communities of color and low-income communities often bear the brunt of the hazard of lead water contamination.

862 Eliminating lead exposure in our water systems can not

863 only keep communities healthy, but also create good paying 864 jobs and boost local economies across the country,

865 particularly if impacted communities are hired to do this 866 work.

An analysis by the BlueGreen Alliance found that the \$15 billion investment for lead service line replacement would result in the creation of about 200,000 jobs over ten years. Those same investments made by the bill will greatly benefit the construction industry.

For example, plumbing, pipefitting, and steam-fitting all have an industry that currently employs about 300,000 workers, and there is expected to be a job growth of about 16 percent through 2026. This investment will be a massive job creator for American manufacturing thanks to strong domestic procurement and prevailing wage provisions.

According to the Alliance for American Manufacturing, Buy America provisions lead to 33 percent increase in manufacturing jobs per dollar of public spending.

At McLean Ductile Pipe in Ohio, members of the United Steel Workers Local 7014 produced ductile iron pipe used in water infrastructure. Buy America helps keep this facility open and provides a foundation for more good union jobs in the decades to come.

We also have to make sure that these are not just good jobs but accessible jobs. This means supporting and growing

888 pathways into good union water sector jobs for women and 889 workers of color historically underrepresented.

Provisions needed to ensure these jobs are good and accessible include registered apprenticeships, free apprenticeship programs, and other union affiliated training programs as well as project labor agreements, community workforce agreements, and community benefits agreements.

The bill also includes a number of changes that will help direct funding to communities that need it most. The requirement that 49 percent at least of that funding be distributed as grants or forgivable loans.

899 This will be help for people like Ms. Ledora Meadows 900 from my hometown of Milwaukee, Wisconsin. She is someone who 901 has been in the same house for over four decades in a 902 neighborhood with a median income level that is well below 903 the poverty line, and she is someone who is taking care of 904 many children in the neighborhood, some of those lead 905 poisoned children, and she has decided to get her lead 906 service line replaced.

907 Trying to protect her family from lead exposure, Ms. 908 Ledora ended up with a bill of more than \$1,000, and that is 909 \$1,000 she does not have.

910 Resources in the bill will help families like Ms.
911 Ledora's, but it will be crucial for the EPA to provide
912 technical assistance for communities applying for funds to

913 ensure that disadvantaged communities benefit equitably from 914 these investments.

915 The bill's funding will help rebuild our Nation's water 916 infrastructure and will help protect Americans from the 917 irreversible damage of lead poisoning. We will save billions 918 of dollars that would have been spent on medical treatments, 919 special education, crime and juvenile delinquency caring for 920 lead poisoned individuals.

We also save billions of dollars in treated water that is lost from water main breaks and leaks. This translates into benefits for the environment and for all rural, urban, and suburban communities, and we do it while creating high quality union jobs not only at construction job sites, but at manufacturing facilities down the supply chain.

927 The bill's investment and continued investment in our 928 water infrastructure is a win for our country.

929 Thank you, again, for the opportunity to speak today.

930 [The prepared statement of Mr. Diaz follows:]

931

932 ********COMMITTEE INSERT********

933

934 *Mr. Tonko. You are most welcome, Mr. Diaz, and thank 935 you for your participation.

936 And finally we turn to Mr. McGoff, who is recognized now 937 for five minutes please.

939 STATEMENT OF JAMES P. McGOFF

940

941 *Mr. McGoff. Thank you, Chair Tonko, Ranking Member
942 McKinley, Chair Pallone, Ranking Member Rodgers, and members
943 of the subcommittee.

My name is Jim McGoff, and I am the Director of Environmental Program for the Indiana Finance Authority. I am testifying today on behalf of the Council of Infrastructure Financing Authorities, which represents the Clean Water and Drinking Water Revolving Funds.

949 I would like to begin my testimony by taking this 950 opportunity to personally thank you and the other members of 951 Congress for trusting and empowering the State Drinking Water 952 SRF Programs with the financial resources to make meaningful 953 investments in our Nation's drinking water infrastructure.

I know the success of our programs is well documented and included in my written testimony. So I will get right to the purpose of this hearing.

I visit today with a simple request. Please consider expanding our ability to quickly and effectively deploy the historic funding in the bipartisan infrastructure bill. My comments will focus on the SRF's ability to utilize the funding for emerging contaminants and lead service line replacement in a way that achieves our shared goal of protecting the health of the American people. I can confidently say the SRF Programs are experts in providing low-cost financial assistance for every community's drinking water needs. Congress was right to choose the SRF Programs when looking for the appropriate vehicle to address emerging contaminants and lead service line removal.

However, to be able to achieve the intent of the law, this targeted funding requires more flexible and innovative approach than the base program that we currently monitor. For example, firefighting foam. It is currently stored at every firefighting station and usually contains PFAS or PFOA.

We believe the intent of the legislation included the ability of States to inventory, collect, and properly dispose of these toxic chemicals.

977 My apologies of being from Indiana. I feel compelled to 978 make at least one basketball analogy here. This is a layup. 979 Of course, we should be able to use this funding to 980 eliminate that public health threat. However, because we 981 would not be providing financial assistance directly to a 982 drinking water utility, we have been informed that we are not 983 permitted to use the emerging contaminant funding you have 984 provided to address this critical problem.

Another example, PFAS and PFOA and other contaminants that would qualify as emerging can be found in our soils and other areas not associated with the drinking water utility. Again, the SRF Programs cannot go into these urban

989 neighborhoods desperately needing the financial assistance to 990 address known and identified emerging contaminants with this 991 funding unless they are somehow associated with a drinking 992 water utility.

EPA has provided flexibility in the past, primarily within the Clean Water SRF Program, and however, we would hope with your urging and/or modifications to the bill, EPA would do the same with the Drinking Water SRF Program.

997 For example, an SRF Program has used its Clean Water SRF 998 Funds to fund energy efficiency projects with EPA approval 999 under the theory that energy efficient additions to homes 1000 would reduce energy use, which would reduce energy 1001 production, which would reduce stack emissions, which would 1002 reduce particulate matter leaving the stack and falling into 1003 a receiving stream.

Arguably, there is a greater threat of a container of firefighting foam failing and leaking in the basement of a firehouse or the more likely scenario of it being used and then flowing into a receiving stream or well, and that may be the town's only source of drinking water.

I will now turn my attention to our ability to address lead service lines. Federal law requires that we provide EPA with a list of projects we intend to fund before we can draw down the first dollar. So the funds you have made available to the States cannot be used unless and until we provide EPA

1014 with a list of projects that will be funded.

1015 Therein lies the problem. Utilities in many States have 1016 not begun the process of developing an inventory of lead 1017 service lines. It would be logical to think we would be able 1018 to use these funds to generate a statewide inventory and then 1019 begin the process of removing the lead lines.

However, we are limited to only using a fraction of the funds for this purpose. Funds referred to as set-asides are generally reserved for program administrative expenses or State-specific initiatives maybe eligible, but in the aggregate would not be sufficient to adequately address the necessary inventories.

Logic suggests and we believe your intent would be that the lead service line funding be eligible for use in all things associated with the removal or at the very least the first and second year of funding be eligible for inventories, believing that once inventoried the later years' funding could be targeted for their removal.

We do not believe wholesale changes in the legislation are necessary. It is good legislation, but minor revisions are needed to ensure we can achieve its goals. Thank you.

1035 [The prepared statement of Mr. McGoff follows:]

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1039 *Mr. Tonko. Mr. McGoff, thank you.

1040 And thank you to all of our witnesses again for your 1041 participation here today.

1042 That concludes your opening statements, and we now will 1043 move to member questions, and I will start by recognizing 1044 myself for five minutes.

Now, we often hear about water systems' needs in big numbers, \$472 billion often quoted as that needed for the next 20 years. Mr. Olson, can you please help us

1048 contextualize these needs?

1049 What does it mean today for American families, for their 1050 health, for their pocketbooks that water systems require 1051 nearly half a trillion in investment?

1052 *Mr. Olson. Thank you, Mr. Chairman.

1053 I will say that that is even a lowball estimate 1054 according to the American Waterworks Association, which 1055 estimates it could be a trillion dollars.

1056 I think what it means is there are so many communities 1057 around the country, as we have heard, where this is a buried 1058 asset. Most people do not know that they have problems with 1059 their drinking water until they do not have water if there is 1060 a water main break or they learn that they have lead 1061 contamination in their water or if they are in a rural community that they have serious contamination problems. 1062 1063 So what it means to communities across the country is if

we do not invest in these problems, I said in my testimony it is a lot like a decades old car that has not had a brake job or oil change in years.

1067 That is sort of what we are operating with in a lot of 1068 communities across the country is these water systems are 1069 starting to fall apart. They are not modernized. They are 1070 delivering in many cases water that is not up to snuff. It 1071 is especially true in lower income communities and in many 1072 rural communities that have real problems.

1073 So what it means to Americans is many of us are getting 1074 water that is not safe. Many of us are getting water that 1075 should be better even if it meets standards, and these kinds 1076 of investments from the bipartisan deal will take us a long 1077 way towards helping to fix the problem.

1078 *Mr. Tonko. Thank you.

1079 And, Ms. Mathieu, I looked up Connecticut's latest SRF 1080 intended use plan. For a relatively small State, there were 1081 a lot of proposed projects.

1082 Can you discuss how far this new funding could go to 1083 addressing the State's infrastructure backlog?

1084 *Ms. Mathieu. Excellent question. And thank you for 1085 looking up our intended use plan. I very much appreciate it. 1086 We are very proud of our SRF Program.

1087 So in our little State, we have 2,400 public water 1088 systems, 2,400 in the little State of Connecticut. Two 1089 thousand of those are non-communities. There are about 725 1090 that are formally eligible to apply for the SRFs.

We have not used one word in here, but which is really important: aging infrastructure. It is prevalent. Our treatment systems, as Mr. Olson mentioned, a lot of our treatment plants need between 40 to \$60 million in replacement funding.

Many of even our larger municipal systems cannot afford that on their own. They need the subsidization. We have actually rebuilt a treatment plant at Groton, which serves about 80,000 people. They could not afford the \$55 million price.

1101 We were able to pull together some State funding to help 1102 them with the affordability of that loan.

1103 We have many small systems in our State. We have 3.6 1104 million people. We have 148 really small towns, very rural 1105 towns.

1106 Many small systems struggle. Many of you mentioned the 1107 small system struggle. Many of you mentioned the small 1108 system problem.

1109 A small system to us in Connecticut is 25 people, 1110 literally 15 service connections. Affordability is a serious 1111 problem, even taking on a loan. That is why one of the 1112 comments that we made was let's make the process as simple as 1113 possible. Taking out a loan is incredibly difficult. Even

1114 if you gave them 80 percent subsidy, just to fill out the 1115 paperwork, so to make it simple and easy as possible.

We like one of the ideas that has come out through EPA, and I think through the President himself, this idea of technical hubs. We want in. In our State of Connecticut, we have asked our EPA Boston people and headquarters staff. We would like a technical hub for Connecticut. We have enough systems and enough problems. We want a focused effort.

We as regulators, we scare people when we show up. All right. Let's face it, right? Every time we show up, it is thousands of dollars because we are pointing out violations, as many violations that we identify.

So to bring in a technical expert under a technical hub idea that is funded directly by EPA to help, I would love to have that. Three to 400 systems, to sit down and help apply for an SRF loan; to help identify your lead service line inventories.

1131 Many of them do not even understand how to put that 1132 together. So to provide direct technical assistance to the 1133 communities that need it the most in these three to 400 1134 really small systems would be really very important to be 1135 able to spend that money.

1136 *Mr. Tonko. Well, thank you very much.

1137 Okay. We now recognize Mr. McKinley, subcommittee 1138 ranking member, for five minutes of questions, please.

1139 *Mr. McKinley. Thank you, Mr. Chairman.

1140 I tried to say in my opening remarks I believe there is 1141 a nexus between States that have low per capita income and 1142 the ranking with your infrastructure. Particularly, the 1143 example would be Mississippi and West Virginia.

1144 So I want to keep that in consideration as we go with 1145 this.

1146 Now, let me go to Mr. Olson. You made a comment about 1147 lead water pipes and identifying. I really want to give a 1148 shout-out to Clarksburg Water Department. What they did, they found out they had a problem, and they have been 1149 1150 actively going after that. And they have replaced most of 1151 those now. And they are identifying the water lines, the 1152 lead pipes all throughout the district for that. So we are 1153 making a move on that.

Ms. Mathieu, you made an interesting remark. You said you are finding a shortage of engineers to do this. I would say to you we have got a shortage of engineers in Washington. I am just one of two licensed engineers in Congress and think about it. Here we are dealing with a massive infrastructure bill, and as we say, there are two licensed engineers, but there are 242 attorneys.

1161 So the question is who do we want addressing our 1162 infrastructure, and I will end up on that. We will go back. 1163 But just last week I had a meeting with a water group,

and they were telling me the lack of oversight. The concern they are having is the massive increase in water pipes and copper and fire hydrants and all.

As a matter of fact, what they showed me was because of this lack of oversight and this control that we have now put in, eight-inch PVC pipe, kind of the heartbeat of water systems, it has already increased our suppliers 210 percent over the last three years, 210 percent.

1172 The same thing with six-inch; 157 percent increase.
1173 Fire hydrants, 30-some percent increase in just two years.

1174 So I am hoping that we can develop some kind of 1175 oversight with this, our chairman and our committee, to be 1176 able to control this because our communities are not going to 1177 be able to meet the infrastructure if we are faced with this 1178 kind of supply cost that is facing us.

1179 So let me go to two quick questions with Mr. McGoff, if 1180 I could with you.

1181 States each have their own idea of what a disadvantaged 1182 community is and whether it is urban or rural, and so that 1183 both of these communities, both rural and urban communities, 1184 are on a level playing field.

How can we ensure that the population and needs are part of the equal consideration if we go ahead?

1187 Need is huge for us in areas in West Virginia and 1188 Mississippi and others that are struggling now to do this. 1189 How can we do that?

How can we make sure that need is also included? Mr. McGoff. Thank you for the question. And the SRF Programs have been identifying and getting or targeting disadvantaged communities for years. So we are well equipped so each State has the ability and the flexibility to tailor their definitions of disadvantaged communities to fit their State need.

For example, in Indiana we have both urban and very rural communities. Many of the rural communities are very much like what you have described in some of the Southern States.

And so our disadvantaged community definition recognizes very low median household income, high user rates, and we target our grant funding that we have available or forgivable loan funding that we have available to those communities.

1205 And the communities that can afford a standard interest 1206 rate, that is where we program those loans to.

1207 *Mr. McKinley. Thank you.

Ms. Mathieu, last year and then prior to the infrastructure bill being passed, this committee had hearings on drinking water, but primarily over leaking pipes and breaks. And according to the American Water Association when they testified, they said that we are probably losing 30 to 40 percent of all the water treated because of leaks and 1214 breaks.

1215 So how will this legislation start to address that so 1216 that we can be more efficient in our systems?

1217 *Ms. Mathieu. Thank you for question.

1218 It is an important one when you lose 30 percent of your 1219 product that you spend a lot of money producing. It is a 1220 shame.

So aging infrastructure is a real problem. Water main replacement has always been a big part of the SRF Programs, and I hope that it will continue. Some of our water mains, if you see the water main that runs right on Capital Avenue on the City of Hartford, it is 100 years old.

And what is interesting is they say, well, we have got another 20 years on that pipe. It is good.

So we are in the northeastern part of the country. We have a lot of aging infrastructure. My colleague from New Jersey, the pipes are old, systems are old.

We need the investment, and I know that one thing in Connecticut, our intended use plan or last call for projects, we had over 120 project requests totaling over \$520 million in requests.

We believe on this most recent call for projects, we will have over \$800 million in requests for a little State of Connecticut.

1238 We also have 12 lead service line removal projects

1239 totaling asking for over \$134 million. A one percent State

1240 like we are in Connecticut for the SRFs, we are receiving in

1241 the bill \$150 million over five years.

1242 *Mr. McKinley. Thank you.

1243 I have gone over my time. I yield back.

1244 *Mr. Tonko. That is fine. Engineers love that.

1245 The gentleman yields back.

1246 The chair now recognizes Chairman Pallone of the full

1247 committee for five minutes to ask questions please.

1248 *The Chairman. Thank you, Chairman Tonko.

1249 I wanted to start with Ms. Mathieu. We have talked a 1250 lot about the need to replace lead service lines, cleaning up 1251 PFAS, but all that can be very costly, right?

1252 So in a City like Newark, you know, they struggled to 1253 get the funding, right? I mean they did between the State 1254 and the Federal Government.

So I just wanted to ask basically about resources, Ms. Mathieu. Is sustained and robust Federal investment like that provided by the BIS critical to helping water systems address these public health challenges or would we have just gotten the job done just as well using the incremental annual funding approach that we had until the bipartisan bill came along?

1262 *Ms. Mathieu. That is a very good question. Thank you 1263 for that. 1264 This infusion of funding will significantly invest in 1265 our cities in their aging infrastructure across the country, 1266 as well as helping the smallest systems that need the help 1267 the most.

1268 In our most rural communities, they struggle just to 1269 pull water samples and to meet the time frames of the Safe 1270 Drinking Water Act. This funding will help them and these 1271 technical assistance helps in our increased ability at the 1272 State level.

We anticipate and are hopeful to hire additional engineers to get the work done. We would love those professional engineers to take our jobs. But we have a hard time bringing engineers on. For whatever reason, there does not seem to be many coming to the table.

But with this additional funding, it gives our State and other States across the country an incredible ability to change the way we have been investing in public health and drinking water.

Our aging infrastructure in our State alone, again, the needs are high, about \$800 million, we believe, and we know that we cannot afford that alone.

So my colleague had mentioned Mississippi. I know my colleague well, Bill Moody, in the State of Mississippi, and we just completed a nice week together during our member meeting, and he said, "Lori, you know, when we invest this 1289 money in these small systems and any system, we have to make 1290 sure those systems are resilient for the future.''

1291 We see this as an investment in the future, and again, 1292 we cannot thank you enough for this investment in our 1293 drinking water.

As Mr. Adeem said, these are not -- I am going to say it -- these are not the sexiest things, right, because they are all buried. People do not know. People do not see the pipes in the ground. People do not know about the work that you all do to supply drinking water every day all day.

1299 They see the roads and the bridges. But to provide this 1300 level of money to safe drinking water and public health 1301 protection is tremendous, and we, again, we are thrilled with 1302 it and want to get the work started.

1303 *The Chairman. Well, thank you.

Let me go to Mr. Adeem. You talked, of course, about how there were a lot of jobs created and local jobs as a result of this major effort to replace all the service lines in Newark.

Just tell me a little more about the benefits to the community you have witnessed as your city invested in this effort to replace the lead service lines.

1311 *Mr. Adeem. Thank you, Congressman Pallone, Chairman1312 Pallone.

1313 As we have seen in our community, the City of Newark, we

engage our local residents into coming into an apprenticeship program with the local trade union. They had gotten an opportunity that they would never see, but we "never see'' is always hard to get into a union skilled job. Unions always had these announcements. "We are hiring.'' You see them in the papers, and there is a long line where it could be as much as five to 10,000 people trying to get 20 positions.

1321 In the City of Newark, because we knew we had an 1322 infrastructure project that was going to impact one local 1323 union, the Laborers Union for Local 472, we met with them 1324 early and with the State Department of Labor to make sure 1325 that we wanted to focus on putting Newark residents, right, 1326 those underprivileged residents that did not have the 1327 opportunity, men and women, Black and Brown, that may have 1328 not had an opportunity to be a part of the union, to get into 1329 the union.

1330 Immediately, we have seen the impact because not only were we doing the lead service line replacement work in the 1331 1332 community. Residents that actually lived in the community 1333 had the opportunity to replace their own lead service line. 1334 So you are working on a job where you are replacing your 1335 own house, and the income that they received off those jobs, 1336 the middle-class salary, they were putting that money back 1337 into the community. They lived in the community. They were 1338 investing back into the community.

I was on a job site, me and one of my colleagues and a former reporter, one early in the morning, and we had the street blocked off, and we were helping a lady bring her groceries into her house because the street was blocked off. And she saw her nephew out there. She said, "Leave those gentlemen alone. They are working. Get away from them.''

1346 And he says, "Auntie, I am working."

1347 She said, "You are not working with them. Leave them 1348 alone. Get out of the way.''

And he says, "No, I have been working. I went through the apprenticeship program, and I have been working for two months.''

Just the smile on her face and his face to let his aunt know that he actually had a job, right, on a construction job, on a union scale job, and today that gentleman is working in Baltimore somewhere with one of the companies, Pinello Company, which is a New Jersey company, but it works around the Nation doing sewer replacement.

1358 So that is one impact that we see.

Also it gives hope to the community. When we looked at small subcontractors, giving them the ability to bid or be a prime or a subcontractor on a government job, ushering the progress, not progress; ushering the steps and making the process easier for them to get in. So we set up and made sure they had MBEs and WMEs to be a part of a project that they would never have thought that they would have had the opportunity to.

One night working with a construction company in the City of Newark, the valve blew off at the meter, and it damaged the hot water tank. We had a contractor that came to one of our community outreach meetings that was a four-person firm that did cleaning.

1372 They were able to come in at eight o'clock at night and 1373 clean that basement up, clean the water up, sanitize the 1374 basement, you know, do restoration, and you know, this lady 1375 had a \$1,500 contractor come in and do restoration and 1376 cleanup with a small company, which led her later on to 1377 partner with another company.

1378 *Mr. Tonko. Mr. Adeem. The time has expired. Thank
1379 you. A great story. Thank you so much for sharing that.
1380 The gentleman yields back.

1381 Next, we will recognize the gentleman from Alabama.

1382 Mr. Palmer, you are recognized for five minutes please.1383 *Mr. Palmer. Thank you, Mr. Chairman.

1384 I thank the witnesses for participating, and to the 1385 subcommittee for holding this hearing.

One of my concerns about what we are doing here is asking for funds, additional funds, when we just passed the Infrastructure Investment and Jobs Act. And I am just 1389 wondering, and I guess this would be particularly for you,

1390 Mr. Adeem, has the City of Newark received funds from that

1391 bill we just passed yet?

1392 *Mr. Adeem. No, sir.

1393 *Mr. Palmer. Then why are we asking for more money when 1394 we have not even utilized the funds?

1395 Are you telling me that we do not have enough money in 1396 the bill we just passed, the 1.2 trillion?

1397 That is a yes or no.

1398 *Mr. Adeem. No.

1399 *Mr. Palmer. Okay. What concerns me about this, Mr. 1400 Chairman and the witnesses, is who is exercising oversight 1401 over this.

I understand that Mitch Landrieu, the former mayor of New Orleans, was named by the Biden administration as a coordinator, and I find that interesting considering the condition of infrastructure in New Orleans, particularly their roads and how sluggish or even inept they were in New Orleans in handling their infrastructure issues.

And I just wonder if the needs, and there are needs out there for replacing water systems, are going to be met in a timely manner and in a most economically, fiscally

1411 responsible manner.

1412 Mr. McGoff, if you would like, you can respond to that.1413 *Mr. McGoff. Yes, sir.

1414 *Mr. Palmer. Yes, sir what?

1415 *Mr. McGoff. The question to disburse the funds in a 1416 responsible manner.

1417 Yes. So you agree you have the same *Mr. Palmer. 1418 concerns about the dispersal of funds, that none of which 1419 have been disbursed yet and that the infrastructure that has been put in place by this administration for doing that, I 1420 1421 think, raises some questions in my mind about how well this 1422 will be done and how quickly it will be done, considering 1423 that we have these needs and we have known about these needs 1424 for a long time.

1425 And I see Ms. Mathieu nodding in agreement. Would you 1426 like to comment on that?

1427 *Ms. Mathieu. Yes, thank you. It is a good question. 1428 It is a lot of money to move fast and the SRF Programs 1429 have been around for 25 years under State oversight. That 1430 program in my State, which I have oversight of, has a lot of 1431 measures and metrics, and EPA I will guarantee you is on us 1432 constantly about a term known as ULO, unliquidated 1433 obligations.

They are on us also about pace of the program, and I suspect they will be adding five or six more metrics on us soon that will tell us how quickly we have to move this money.

1438 The pressure to move the money is extensive. The timing

1439 of the lead and copper rule, the first phase, was really 1440 important to send the signal to our water industry that it is 1441 time to get moving, to get the lead out. That was an 1442 important move.

1443 *Mr. Palmer. Figuratively as well as literally.

1444 *Ms. Mathieu. Right. Because we needed that signal 1445 because it sends a message that this is real. Now the money 1446 is there. We need to move quickly.

1447 Am I concerned that the money will not move fast enough? 1448 Yes.

Do we have the workforce to be able to move the money? That is a critical need. We need the engineers, the analysts, the financial analysts to be able to do this work. And my colleagues at ASDWA across the country are working hard on staffing plans, and again, workforce is a

1454 concern when it comes to this funding.

1455 But we are up to the task.

1456 *Mr. Palmer. Well, you should also be concerned about 1457 the permitting and other issues and how qualified the people 1458 are who are acting in coordination positions, particularly in 1459 respect to the ones who are overseeing the entire project and 1460 are in getting this done.

My big concern is with the inflation rate where it is right now, we are all talking about the price of a gallon of gas. We keep adding money to the money supply. We will be 1464 talking about the price of a gallon of milk.

1465 So it bothers me that we are having this discussion 1466 about needing more money when we have not spent the money we 1467 have, and the longer you delay, the more costly the project 1468 becomes.

And like Mr. McKinley, I worked for two international engineering companies, and I understand a little bit about how long it takes to get things done and how you need to move through the permitting process, the design. All of that has to be done, and the longer we wait, the more expensive it is going to get.

1475 So, Mr. Chairman, it might be that this committee 1476 considers exercising some additional oversight in regard to 1477 the administration and the handling of these funds.

1478 With what, Mr. Chairman, thank you for your indulgence,1479 and I yield back.

1480 *Mr. Tonko. The gentleman yields back.

1481The chair now recognizes the representative from the1482State of Illinois. The gentlelady from Illinois,

1483 Representative Schakowsky, is recognized for five minutes 1484 please.

1485 *Ms. Schakowsky. Thank you so much, Mr. Chairman.

You know, over the last couple of years now we have been talking about lead in drinking water, in schools, throughout the State of Illinois, which happens to be number one in the

1489 lead service lines.

And we are very, very concerned about this effect particularly on the health of children, the long-term, irreversible brain consequences that can happen.

And I know that in the bipartisan infrastructure bill, there is \$15 billion, although I do remember when the President was talking about \$45 billion, and I know that maybe yet we will still get something in legislation that passes.

And I know that all states are going to need funding to address this lead service line issue, but I am very concerned that Illinois, it seems, is disproportionately not getting the amount of money. I do not know if the numbers did not come through as our having such a huge problem.

I know that the Mayor if the City of Chicago is very concerned. We have had to turn off water faucets in so many of our schools right now because it is dangerous.

1506 So I wanted to ask Mr. Olson. Does the current State 1507 Revolving Fund consider the need for lead service line 1508 replacements?

And is there a review of how States, individual States, are affected that could change the amount of funding that goes to States like Illinois?

1512 *Mr. Olson. Thank you for the question. It is a very 1513 important one. As you mentioned there are \$15 billion in the bipartisan infrastructure law that is supposed to be dedicated to replacing these lead pipes, and Congress did pass the America's Water Infrastructure Act in 2018 that says that each State and EPA are supposed to assess how many lead service lines they have and how much it is going to cost to replace.

1521 The disconnect is that it is not clear that that 1522 assessment is going to be done in time to affect how the 1523 money is allocated at least for the next fiscal year. We are 1524 very concerned about that and urge EPA to set that money 1525 aside, that \$15 billion, and allocate it based on need and 1526 get that needs assessment done ASAP.

We are hearing it might not be done this year even though it was supposed to be done this year. So we are hoping EPA will expedite and allocate that money based on need. It is really important for Illinois and important for a lot of other States that are represented in this room. New York has the same issue. Many other States have this issue.

1534 *Ms. Schakowsky. Yes, we are proud of being number one 1535 in some important areas, but not in having the most lead 1536 surface lines.

1537 Yes, I wanted to ask Mr. Diaz a question about your 1538 testimony. You stressed talking about jobs, and you were

1539 talking about some of the apprenticeship programs, actually 1540 pre-apprenticeship program that we need.

And I am wondering if you could discuss further how preapprenticeship programs could help build the trained workforce that we need for our clean water future.

1544 *Mr. Diaz. Yes, thank you for that, Congresswoman, and 1545 that is a great question about how pre-apprenticeship

1546 programs -- can you all hear me now?

1547 *Ms. Schakowsky. Yes.

1548 *Mr. Diaz. Well, thank you, Congresswoman, about how 1549 pre-apprenticeship programs fit into the greater workforce 1550 development needs that we need to replace lead service lines.

You know, speaking with the Laborers Union in my hometown in Milwaukee, Wisconsin, you know, they mention that pre-apprenticeship programs, a/k/a apprenticeship program and pathways into apprenticeship programs are just so needed to fill the needs of operating engineers, laborers, and also plumbers that will be actually replacing these lead service lines.

1558 I see that I am over time. So I will yield from my 1559 response. I can definitely follow up with some more 1560 information for you, Congresswoman.

1561 *Ms. Schakowsky. I would like to hear that because I 1562 think the people that would be the most benefitted, too, are 1563 those individuals who want good jobs, need good jobs, and

1564 need these pre-apprenticeship programs.

1565 So thank you.

1566 I yield back.

1567 *Mr. Tonko. The gentlelady yields back.

1568 Before we recognize the gentleman from Ohio, Mr.

1569 Johnson, for five minutes, the ranker has asked to be

1570 recognized.

1571 *Mr. McKinley. Mr. Chairman, during my testimony or 1572 questioning, I referenced the increased costs that are 1573 occurring in an infrastructure, particularly copper and PVC, 1574 waterline pipe.

1575 I would like the record that was prepared by the Parker 1576 Utility Board on Friday of last week, that that be entered 1577 into the record.

1578 *Mr. Tonko. Okay. All requests to enter materials into 1579 the record will be addressed at the end of the hearing. So 1580 we will take care of that.

1581 *Mr. McKinley. Thank you, Mr. Chairman.

1582 *Mr. Tonko. Okay. The gentleman from Ohio is now 1583 recognized, Mr. Johnson, for five minutes please.

1584 *Mr. Johnson. Well, thank you, Mr. Chairman.

You know, drinking water State Revolving Funds are a good example of an effective Federal-State partnership, and I know these funds have helped finance beneficial projects in all of our districts. This is a good thing. But with the unprecedented huge infusion of cash from the recent infrastructure bill, it is important that we ensure proper oversight on where and for what these funds are now being used.

Mr. McGoff, I appreciate your mentioning Ohio in your testimony with a great example on how these funds can be used for a wide variety of small and large projects.

Looking at the 2022 project priority list in Ohio this year, in my district, the projects range from lead service line replacement in Guernsey County to a water tower replacement in Columbiana County, all the way up to a major water treatment plant replacement in Washington County.

With projects like these, it is clear this program needs to remain flexible to address the safe drinking water needs of the extremely wide range of communities in rural Appalachian, Eastern and Southeastern Ohio, but at the same time, we do not want to just throw enormous, unaccountable amounts of money at these problems without being thoughtful.

Mr. McGoff, in your testimony you talked about missed opportunities, with the dangers of too much red tape in the form of special categories, and one-time-only funding streams with the example of lead service lines.

1611 So to you, Mr. McGoff, when will we know where all the 1612 lead service lines are?

1613 And what will it take in reality to replace all of these

1614 lead service lines?

*Mr. McGoff. A very good question, Congressman Johnson. 1615 1616 And our testimony did target the need for assessment. 1617 There are some States that have the un-assessment. Newark, 1618 for an example of a city that has done a very good job of 1619 assessing their lead service lines, but for the most part, because the SRF Programs did not have the funding to direct 1620 1621 towards assessment, many States are just getting started with 1622 that.

1623 And we think it is very important to assess to make sure 1624 that we are targeting the appropriate lead service lines to 1625 have them removed, and to have the flexibility in the funding 1626 to do the assessment we think is a necessary first step. 1627 *Mr. Johnson. Well, obviously, replacing these lead 1628 service lines is an important thing to do. How important is 1629 it to appropriately set public expectations on this? 1630 *Mr. McGoff. Very important because it is a process. I mean, you need to identify, assess, and then you need to turn 1631 the work into contracts, and so it will take some time. 1632 1633 The lead service lines will not be removed in two years, 1634 three years, five years. It will take some time and 1635 appropriate planning, too. Utilities should plan to do the 1636 lead service line removal when other projects are taking place, like a water main in the middle of the street is the 1637 1638 ideal time to replace the lead service line.

1639 So proper planning is important to make sure the job is 1640 done right.

1641 *Mr. Johnson. Okay. You mentioned the difficulty of 1642 using subsidized loans, that that may not be ideal for lead 1643 service line replacements on private property.

1644 Is your organization concerned that State SRFs might not 1645 be able to use the funding given to them or that they might 1646 be tasked with programs where the costs well outweigh the 1647 benefits?

1648 And if you agree with that statement, what would be a 1649 better way to do it?

1650 *Mr. McGoff. There is a concern because of the speed in 1651 which we need to deploy the funds. We are sitting here at 1652 now 18 months. We need to apply for the funding in the first 1653 year, and we have to identify how that funding will be used 1654 in order to apply for it.

So the speed is going to be quick, and communities, as is oftentimes the case, would prefer grant funding rather than loan funding. We in Indiana and many other States have been targeting lead service line replacement with loan funds. We have been trying to encourage cities and towns to take advantage of that, with zero percent loans, and we have been making some progress with that.

But with the speed at which we are being expected to deploy the funds, the more favorable that funding, the better

1664 off or the more ability we will be able to meet the timelines 1665 afforded us.

1666 *Mr. Johnson. All right. Thank you.

1667 Mr. Chairman, I yield back.

1668 *Mr. Tonko. The gentleman yields back.

1669 The chair now recognizes virtually Representative

1670 Sarbanes from the State of Maryland.

1671 Welcome, sir, and you have five minutes please.

1672 *Mr. Sarbanes. Mr. Chairman, thanks very much for

1673 today's hearing, and I want to thank you for your ongoing

1674 commitment to addressing the issue of drinking water

1675 infrastructure. You have made it a priority for many years.

1676 In fact, you and I had the opportunity on your 1677 initiative to visit the Ashburton filtration plant in 1678 Baltimore a few years back, and I am grateful to the 1679 leadership that you have exercised in this arena. So I 1680 appreciate it.

Obviously, this is a topic that affects every American every single day. When you turn on the tap, you want to know that clean water is coming out, that your family is safe, and that is why these infrastructure investments are so absolutely critical.

We know that in communities where residents have a wide disparity of income levels, some residents can be perfectly satisfied with the safety and reliability of their well1689 maintained water supply, while just a few blocks away their 1690 neighbors face a continuous struggle to access clean and safe 1691 water despite being part of the same larger water system.

1692 This situation is very prominent, particularly in urban 1693 areas such as Baltimore, where low-income residents have for 1694 years faced issues like lead contamination. It is a real 1695 problem in our city.

And the Infrastructure Investment and Jobs Act will help address these problems by providing robust funding to the Clean Water State Revolving Fund, as we have discussed today, which provides these key low-interest loans to States for investments in water and sanitation infrastructure.

Approximately half, 49 percent, of this amount will be distributed in the form of grants or forgivable loans and will be invested in disadvantaged communities, as you know, these communities which have historically borne the brunt of substandard water infrastructure.

1706 Mr. Adeem, in communities that have stratified income 1707 levels in a small geographic area, how important is it to 1708 ensure that water infrastructure resources like the SRF 1709 Program are available to the residents who need them most? 1710 *Mr. Adeem. This is hugely important. We see this time and time again. You just spoke about Baltimore, but we see 1711 that these are communities, if they are not adequately 1712 1713 addressed with their contaminants or funding to remediate a

1714 problem, it lasts for generations.

1715 *Mr. Sarbanes. You know, by statute States are allowed 1716 to set their own definition for the disadvantaged communities 1717 that are eligible for the 49 percent of the SRF fund, and 1718 that offers some opportunity. That control over the 1719 definition can provide targeted assistance to areas that 1720 really need it.

And EPA has provided guidance to States to update those definitions for the purposes of allocating these funds. Some States' current definitions of disadvantaged communities would omit urban communities like those I described earlier, where low-income neighborhoods are considered part of larger water systems that also contain more affluent neighborhoods.

And so on average, they would be deemed not to be in need of this water infrastructure support. So that is a challenge that we have to address.

Ms. Mathieu, in order to meet the required distribution of 49 percent of the SRF allocation going to disadvantaged communities, is it likely States are going to have to update or redefine which communities qualify as eligible for these funds?

1736 *Ms. Mathieu. Yes, thank you for the question. It is 1737 an important one.

1738 I can speak to our State, and in the offices today we

1739 are revising and looking at how we would revise the

1740 terminology to help the people that need it the most. To 1741 come up with a better definition of disadvantaged communities 1742 is important to us.

During the time of COVID, for the last two years, as a health department, many of us have worked on COVID related issues. I myself went out to a number of vaccine clinics and other things, and I helped out where I could.

But one thing that we found that was quite interesting is the terminology that the CDC utilizes. It is known as SVI, social vulnerability index. And this index is different than the way we have traditionally looked at distressed communities or defined them, you know, within the SRF Program.

1753 So we are looking at the metric and all metrics, 1754 frankly, of environmental justice, the EJ definitions, the 1755 social vulnerability definitions, our disadvantaged and 1756 distressed community definitions, and we are looking to 1757 better define where we could help the people that need it the 1758 most.

1759 So that work is ongoing, and from what I know of my 1760 colleagues in our association of ASDWA, is that every State 1761 is working on this right now to have a better definition. 1762 *Mr. Sarbanes. Thank you very much. That is very 1763 helpful. Mr. Chairman, I think this just shines a bright light on how we have got to make sure these definitions and other technical dimensions of how the money flows out and is invested are aligned with our intent, the purpose behind the infrastructure investment that we have made. I think we can accomplish that, and I appreciate your bringing attention to it in today's hearing.

1771 Thanks very much. I yield back.

1772 *Mr. Tonko. I appreciate that assessment and could not 1773 agree more.

1774 The gentleman yields back.

1775 The chair now recognizes the gentleman from Georgia.

1776 Oh, I am sorry. I now recognize the gentleman from Utah, Mr.1777 Curtis, for five minutes please.

1778 *Mr. Curtis. Thank you, Mr. Chairman, Mr. Ranking1779 Member.

I would like to bring up a point I have not heard discussed today, and I do it carefully because I do not want to imply that there are not serious needs that need to be addressed, particularly among those who can lease afford to pay for it.

But as I view the situation, during the 20th century, Federal grants and public works programs largely built out today's water infrastructure, and in my view this Federal subsidization and other political choices have led to 1789 artificially low water rates and water consumption.

Now, Utah is in the State's longest drought, and we are struggling to get people motivated to conserve water, and we talk about water as if it is free. Like it is an analogy, right, as compared to water if it is free.

I was a former mayor and dealt with an aging water system in my city, and I worry that a lot of our efforts to support cities are well intentioned but actually make infrastructure worse in the long run, like creating a backwards incentive for cities to wait for Federal funding instead of being proactive.

Mr. Olson, you referred to a decade old automobile, and it made me think about my children. If I had given them a car and they did not change the oil and they did not do any maintenance on it, would I give them a new car when that car was worn out or would I give them a lecture about maintaining the car?

And I am just worried that our cities were set up in a situation that actually incentivized bad behavior and those who did invest in infrastructure as a city or a municipality or State are probably less likely to get help from us now because their needs are less.

1811 Mr. McGoff, is it possible that too much Federal 1812 subsidization of local infrastructure has created a city 1813 where municipalities, counties, and States have not been 1814 building the cost of maintenance into water rates?

1815 And Ms. Mathieu talked about how expensive this is, but 1816 it becomes less expensive if we look at this over decades and 1817 decades of water users contributing to the cost.

1818 Mr. McGoff, could you comment on that?

1819 *Mr. McGoff. Certainly. Thank you, Congressman.

Many States, Indiana included, are now requiring asset management plans be part of the finance packages that they receive.

So recognizing your comments, we wanted to make sure that we are good stewards of Federal resources, and we now do require utilities and many States are starting to adopt the same philosophy that utilities do manage their assets appropriately.

And through the Safe Drinking Water Act there is the subject of technical managerial requirements that are associated with managing a utility, and we certainly look at those as we are closing financing with those communities.

1832 *Mr. Curtis. Thank you.

1833 Thomas Payne said what we obtain too cheap we esteem too 1834 lightly, and I think that applies to water users as well as 1835 communities who did not pay, right, for their systems.

1836 Mr. McGoff, nearly half of the supplemental funding in 1837 this program in the Infrastructure Investment and Jobs Act is 1838 directed to principal forgiveness or grants in contrast to 1839 subsidized loans, the traditional instrument of the SRF 1840 Programs.

1841 How big of a change is this?

1842 And are there any concerns you might have of this 1843 becoming a more permanent aspect of the programs?

1844 *Mr. McGoff. Because the base program is still being 1845 funded and the supplemental funding for the base program is 1846 continuing, the additional subsidization we are looking at is 1847 in addition to, and it is a five-year window to target those 1848 most in need.

So we do not see this as being a long-term concern. Certainly we are believers in a loan program that recycles loans in and back out to communities as long as the base program continues, as we did with ARRA. We can adjust and be good stewards of this specialized funding, if you will, to target in this instance lead service line and emerging contaminants.

1856 *Mr. Curtis. Thank you.

Let me come back to something that was touched on earlier that I want to go back to, and that is this concept of homeowners. I believe most circumstances, certainly when I was mayor, the homeowner owns the pipes from their home out into the street.

1862 Are we giving adequate consideration to homeowners who 1863 rarely have the funds, right, to replace those pipes?

1864 And what are we overlooking, if anything, here, and what should we be talking about in the case of homeowners? 1865 1866 It does not matter if all of the pipes are perfect up to 1867 their home if it is lead from there into their taps. 1868 *Mr. McGoff. And that would be the consideration for 1869 having additional subsidization not just targeted disadvantaged community, but if additional funds in the lead 1870 1871 service line replacement were available for additional 1872 subsidization or for grant funding, then those homeowners --1873 *Mr. Curtis. We are going to get cut off from the 1874 Chairman here. I see him reaching for his mouse. 1875 So let me just conclude by saying I think in addition to 1876 that even though they can afford it, they rarely know that 1877 they have the problem or how to do it, and certainly we need to be looking at an educational component as well. 1878 1879 Thank you, Mr. Chairman. I yield my time. 1880 *Mr. Tonko. The gentleman yields back. 1881 The chair now recognizes the gentlelady from New York, 1882 Brooklyn. We have Representative Yvette Clarke. You are 1883 given five minutes to ask questions please. 1884 *Ms. Clarke. Thank you very much, Mr. Chairman. I 1885 thank our ranking member, Mr. McKinley, for convening us 1886 today for this important hearing. 1887 And let me thank our witnesses for your testimony. 1888 Access to clean drinking water is a basic human right.

I think this is something that at least most of my colleagues can agree to, and yet here we are in the year 2022, and the right is still not a reality for too many folks in our Nation, particularly when we look at lower income communities, communities of color, and rural communities.

This is a major injustice not only because nobody should have to worry about whether their drinking water is safe, but because we also have the technology to modernize our infrastructure and guarantee clean water for each and every American.

1899 If we have the ability to do the right thing, then we 1900 also have the responsibility to do the right thing. This is 1901 why I was proud to cast my vote in favor of the 1902 Infrastructure Investment and Jobs Act, which makes the 1903 largest down payment on clean drinking water in our Nation's 1904 history.

1905 One of the key beneficiaries of these investments will be children, and up to 400,000 schools and childcare 1906 1907 facilities who have risk of exposure to lead service lines. 1908 Mr. Olson, can you briefly speak toward why lead 1909 contamination in drinking water is so acutely dangerous to children and why it is critical that we address this 1910 1911 contamination at schools and daycare locations? *Mr. Olson. Thank you for the question, Congresswoman. 1912 1913 Schools and daycare centers are an underrecognized

1914 source of lead exposure. Certainly drinking water is one.
1915 Also paint is something we should talk about separately.

But we actually looked at the data in New York State, 1917 which was collected. New York is one of the few States that 1918 required pretty comprehensive testing schools, and they found 1919 over 80 percent of the schools statewide had lead levels that 1920 in at least one of their faucets or fountains that exceeded 1921 New York State's then existing action level.

1922 So that is a lot of schools, a lot of kids drinking a 1923 lot of this water that is lead contaminated, and it can have 1924 lifelong impacts.

The problem with lead, as we all know, is there is no safe level, and a little bit of lead can cause harm for the child's entire life, learning disabilities, lower ability to earn money, and a lot of irreversible health impacts.

Ms. Clarke. Very well. This issue is extremely concerning to me, and that is why my Safe School Drinking Water Act included in the House-passed bill, Build Back Better Act, would support the installation of filtered water fountains at children and childcare programs across the Nation, with a focus on underserved school systems.

1935 These water stations will take advantage of the latest 1936 filtration technology capable of removing lead from drinking 1937 water.

1938 Mr. Olson, do you agree that this program would be an

1939 additional important step in protecting children from

1940 contaminated drinking water at schools?

1941 *Mr. Olson. This is absolutely a crucial program. Ιt 1942 is something that needs additional funding, however. I know 1943 the reconciliation bill that this body passed would include 1944 additional funding that can be applied to that, but it has been a really under resourced issue and something that we 1945 1946 would really like to see major investment to address in 1947 schools.

And I will just point out one thing, which is those filters, your approach of filtering, it is much less expensive than ripping out all of the plumbing in the school building, and it is more efficient because it will immediately provide safe drinking water to the kids.

1953 So we strongly support that approach.

1954 *Ms. Clarke. Wonderful. Thank you.

Lastly, I want to turn to the existential threat of climate change. As we have seen in Brooklyn with Hurricane Ida and Super Storm Sandy, one of the major climate impacts we are now having to deal with is more frequent and powerful storms that wreak havoc on our infrastructure.

1960 That is why the infrastructure law established two new 1961 EPA programs on water system resilience and sustainability. 1962 Mr. Adeem, can you speak to why this Federal support is 1963 so crucial to cities as they upgrade water infrastructure to 1964 deal with the realities of climate change?

1965 *Mr. Adeem. Thank you, Congresswoman. A crucial 1966 question.

Yes, just looking at the last storm and I would say Hurricane Ida, living in a large urban City like Newark, one of the oldest cities in the country, aged infrastructure cannot sustain the capacity of these frequent rain events, seven inches of water over a two-hour period. There is nowhere for it to go in large urban cities versus rural areas where water can recede.

1974 *Ms. Clarke. Ms. Mathieu, is there anything you would 1975 like to add?

1976 *Ms. Mathieu. Yes, thank you.

1977 An excellent point. Storm Sandy taught us a lot in our 1978 little State. It hit us really pretty hard, as well as New 1979 York and New Jersey.

So one of the things that we have recently started is a Climate and Public Health Office. We applied for the BRACE Grant under CDC, and we are now proud to say in Connecticut that we are a BRACE State finally.

So we want to focus on the people that are harmed the most. We find that, again, it is the same people that are harmed in disadvantaged communities that are exposed to heat islands, heat stress, and other issues.

1988 And we are very pleased to get that work started, but we

1989 have to scramble to put the funding together to start to

1990 focus on climate change and public health because there are a

1991 lot of impacts that we are seeing, and we are going to work 1992 really very hard on that.

1993 Air quality is really very important and so is water.

1994 *Ms. Clarke. Well, my time has expired, Ms. Mathieu.

1995 *Ms. Mathieu. I am sorry.

1996 *Ms. Clarke. Thank you so much.

1997 And I yield back, Mr. Chairman.

1998 *Ms. Mathieu. Sorry, sir.

1999 *Mr. Tonko. Sorry about that.

2000 The gentlelady yields back.

2001 The chair now recognizes the gentleman from Georgia.

2002 Representative Carter, you are recognized for five minutes 2003 please.

2004 *Mr. Carter. Thank you, Mr. Chairman.

2005 And thank all of you for being here and for indulging in 2006 this.

2007 Mr. McGoff, I want to start with you, and I want to 2008 discuss the very small and rural water systems.

I am from Georgia. There are two Georgias. There is Atlanta, and there is everywhere else, and I represent everywhere else.

2012 So I am talking about the small towns. A lot of my 2013 district in South Georgia is small towns, and as we discussed 2014 all during this hearing, that brings with it unique water 2015 challenges.

In fact, I had a small town of 300 people just two months ago that inquired about how they could get some funds to drill a well. They need help.

As I mentioned earlier, I was a mayor at one time, and these towns, especially these small towns, they do not have this expertise that they need.

How do you think, Mr. McGoff, that States can help assist these communities that have never used the SRFs?

And how can they use their expertise to assist?

2025 *Mr. McGoff. Thank you, Congressman.

And we do recognize that. I spend quite a bit of my time in small towns personally visiting with the small-town officials to try to educate them on our process.

2029 Many States have professionals whether it be engineering 2030 professionals, finance professionals and/or the Alliance for 2031 Rural Water, RCAP, some other agencies. Many of the SRF 2032 Programs regularly engage with those professionals as well as 2033 the agencies to inform them of the resources that we can make 2034 available to small communities.

2035 And so I think each State has the ability to tailor our 2036 financial resources to where their needs are within those 2037 particular States, and from my experience, the small 2038 communities are being heard and being served in multiple 2039 ways.

2040 *Mr. Carter. Do you think States need more 2041 flexibilities in order to help these communities? 2042 *Mr. McGoff. The current flexibility we have works. Ιt 2043 is the unknown. I know that the substantial guidance that 2044 was received from EPA suggests, pays a lot of attention to 2045 disadvantaged community and defining disadvantaged 2046 communities.

So in the past the SRF Programs, I think, have proven their ability to provide funding to get it out the door to the appropriate places, and as long as we can continue to do what we have done in the past, we feel confident that we will be able to take care of it.

2052 *Mr. Carter. Well, let me ask you something. In your 2053 testimony, you highlighted how statewide strategies for 2054 inventory in lead service lines and testing for contaminants 2055 is limited.

2056 What are other challenges aside from just funding that 2057 we need to work on with lead service line replacement 2058 projects?

2059 *Mr. McGoff. Because the lead service line replacement 2060 specifically and the emergent contaminants are new for the 2061 SRF Programs, they are not currently in our or on our 2062 fundable ranges or in our project priority list, and in order 2063 for us to access funding through EPA, we need to get them on 2064 those lists. So that's the target for those.

2065 And in the past or in ARRA for traditional

2066 wastewater/drinking water projects, we already had fundable 2067 lists that included those types of projects.

2068 So there will be a bit of a challenge with these new 2069 targets, if you will. The greater flexibility we have from 2070 EPA to identify those, get them on our project priority list, 2071 submit them for funding would be helpful.

*Mr. Carter. Let's just say we are successful, wildly successful in getting these lead lines removed and replaced with non-lead ones. Are we done with the issue or is there more?

2076 *Mr. McGoff. With respect to the lead issue and for the 2077 service lines going into the home --

2078 *Mr. Carter. I was about to say that, you know, that is 2079 still a problem, right?

2080 *Mr. McGoff. The removal of lines into the homes, I 2081 guess, after the Prentice Plumbing, we would not be aware of 2082 what is actually happening inside the premise, but the 2083 filters and other things could address it.

2084 *Mr. Carter. Well, we cannot simply ignore it. I mean, 2085 any suggestion?

2086 *Mr. McGoff. I think through the assessment we will 2087 come up with some of those suggestions because as we assess, 2088 we will build a knowledge base of what is needed to take care 2089 of the problem.

2090 And so I think, as we have testified, the assessment is 2091 a very important starting point for us.

2092 *Mr. Carter. Okay. Just one last thing. Are there any 2093 other areas that Congress should be watching during the 2094 implementation? Because they may need some statutory 2095 corrections. Anything else that you know of that we need to 2096 be aware of we might be working on with this?

2097 *Mr. McGoff. Apart from what has already been mentioned 2098 in my testimony, I think that is what we find to be of most 2099 importance especially since time is short for the SRF 2100 Programs to make application for this funding, being 18 2101 months is all we have to work with at this point in time. 2102 *Mr. Carter. Look. I know it is run through the State. 2103 I know all too well because, as I mentioned, I was a mayor 2104 for eight years, and our city quadrupled in size during those

2105 eight years.

We would not have been able to do it had it not been for having water and sewer available, and safe water was important. We used the SRF loans, and we depended on the State, and it helped us tremendously.

2110 So I hope everyone here realizes, and on the committee, 2111 that this is extremely important to these small communities 2112 and these growing communities.

2113 Thank you, Mr. Chairman. I will yield back.

2114

*Mr. Tonko. The gentleman yields back.

The chair now recognizes virtually the Representative from California. Representative Barragan, you are recognized for five minutes please.

*Ms. Barragan. Thank you, Chairman Tonko, for holding this important hearing on the importance of upgrading America's drinking water infrastructure and how the infrastructure law that President Biden and Democrats bought will help.

2123 Mr. Olson, the investment in the infrastructure law to 2124 clean up PFAS is long overdue. In my district, Southgate, a 2125 majority Latino community needs funding to remediate water 2126 treatment systems to address PFAS contamination.

However, for communities with limited resources, accessing Federal water infrastructure funds can be difficult because they are often given out through loans from a State Revolving Fund and must be paid back.

2131 How important is it for the EPA and States to focus on 2132 steering the infrastructure's law, set aside funding for 2133 grants or for forgivable loans to disadvantaged communities? *Mr. Olson. It is a great question, and it is something 2134 2135 that is absolutely crucial is to make sure that the money 2136 that is set aside in the new bipartisan infrastructure law 2137 will go to those communities that need it most in the form of 2138 either grants or forgivable loans.

And the good news is that about half of that State revolving fund money is going to go to those disadvantaged communities through those kinds of provisions, and also there is specific direction for the PFAS money also that needs to go to those disadvantaged communities.

So I think things like you are describing really should be able to get that money. The problem is going to be helping them apply for the money, getting them the information, the engineering help, as Mr. McKinley was talking about, to actually hold together a good, strong application.

A lot of these communities just do not even have the resources to apply for the money in the first place. So that is going to be key, is getting the technical assistance from the States and from EPA to those disadvantaged communities to help them apply and get the money.

*Ms. Barragan. Director Adeem, following up on that question, to meet the goals of Justice 40, what additional steps should the EPA and States take to reduce any unnecessary impediments to disadvantaged communities receiving water infrastructure funds and technical assistance

2160 needed to pursue them?

2161 *Mr. Adeem. Excellent question, Congresswoman.

I think the States should be more aggressive in meeting with those disadvantaged and environmental injustice communities and overburdened communities, rural communities, just having dialogue with them to know up front what they are looking for, what their needs and the resources that the State Revolving Loan Funds can provide, that technical assistance, that engineering assistance that sometimes exists but may be limited, but to let those systems know that is available.

2171 *Ms. Barragan. Thank you.

2172 *Mr. Adeem. It would be a huge step to moving those 2173 programs forward.

2174 *Ms. Barragan. Thank you, sir.

2175 Mr. Olson, as you highlight in your testimony, 2176 addressing underinvestment in our water infrastructure is 2177 only part of the challenge. We also need to strengthen the 2178 Safe Drinking Water Act and set pollution control standards 2179 on water polluters.

2180 Why is this so important for clean water, and what are the key steps that Congress and the Administration can take? 2181 2182 *Mr. Olson. Well, thank you for the question. 2183 One key issue is that the Safe Drinking Water Act, 2184 frankly, is broken, and I am hoping the committee will spend some time looking into that. It has been a problem for 2185 2186 years. EPA has not been able to adopt new standards for 2187 things like PFAS that we have known about for years. 2188 So that is one issue. In addition, I think a key

2189 problem has been that with this underinvestment, EPA has been

2190 reluctant to adopt rigorous standards for some of the

2191 contaminants, and I am hoping that that starts to change.

We really need to fix the law and to make sure that we are making the kind of investments that are actually going to make it possible for this to happen.

2195 *Ms. Barragan. Well, thank you.

2196 We certainly are taking your suggestions on what we can 2197 do to fix it.

2198 Director Adeem, my last question is for you.

In Newark, your city council passed a law to give your department the authority to go into private rental properties without the owners' consent to replace lead services lines.

2202 Why was this property access important to your work in 2203 disadvantaged communities and what actions the EPA and States 2204 can take to support rental property access in order to meet 2205 the administration's Justice 40 goals for the lead service

2206 line replacement?

2207 *Mr. Adeem. Thank you, again, Congresswoman, for this 2208 most important --

2209 *Ms. Barragan. This is about property access.

2210 *Mr. Adeem. -- for this important question.

And in the City of Newark, as we have made known, the City of Newark is a city of over 315,000 residents. Seventyfour percent of those residents are renters. They do not own their own home, and tenants that live in those properties there are always onboard to getting their lead service line replaced.

2217 But the owners can be a financial institution, an LLC 2218 that does not have an interest in replacing the lead service 2219 line.

So part of us reducing exposure to lead, we thought the ordinance played a huge role in making our program effective and efficient and save money and time by letting us go by a block-by-block approach and just have anyone give us right of entry to a home we are replacing that service line, allowed us to replace over 23,000 lead service lines today.

2226 So that legislation will be a crucial move forward for 2227 any utility that is looking to replace lead service lines.

2228 *Ms. Barragan. Thank you.

2229 With that, Mr. Chair, I yield back.

2230 *Mr. Tonko. The gentlelady yields back.

The Chair now recognizes the gentlelady from the State of Washington and also the ranking member of the full committee, Representative Rodgers. You are recognized for

2234 five minutes please.

2235 *Mrs. Rodgers. Thank you, Mr. Chairman.

2236 Thank you, everyone, for being here.

2237 Ms. Mathieu and Mr. McGoff, your testimony discusses 2238 small rural cities and towns and States that the Association 2239 of State Drinking Water Administrators has consistently 2240 highlighted because small communities can be equally 2241 disadvantaged.

2242 Why is it important for versatility and flexibility in 2243 defining and meeting these small and rural communities' 2244 needs?

*Ms. Mathieu. As I think it has been stated here before, small communities struggle. A small system can be a system of, say, 41 homes.

I recently met with a new owner. Many of these systems are owned or controlled by a homeowner's association. They are a group of volunteers that have full-time jobs or maybe two jobs, and they get together on a weekly basis trying to manage a water system.

2253 So as you can imagine, that is difficult to do, and I 2254 recently met with one in the small town of Lebanon, 41 homes, 2255 a new person who took on all of this responsibility herself. 2256 She is a young mother with four kids, just had COVID, but 2257 wanted to meet with us.

2258 So we met with her in the town hall with the town's 2259 First Selectman, and we talked it through for a couple of 2260 hours, the needs that she has.

A lot of it is financial. The rates have not been raised in years, maybe decades. Full cost pricing, as I think one of the gentlemen was getting at, really is not 2264 there for the smaller system. They have not raised the 2265 rates.

So we in our State two years ago, we passed the law requiring small systems that serve under 1,000 people to produce an asset and physical management plan. Keep it simple, draft a plan, know what you have, know how old your infrastructure is, know what your rates need to be.

2271 She in this small, small system has now started to step 2272 up the rates. She has worked with her community. She has 2273 communicated with her community, and they are all in 2274 agreement.

It is not easy. Then for her now to take on a loan for the SRF, that is another step, and we are going to work really very hard to get our engineers and our analysts to meet, you know, as Mr. Adeem had said. Get out into the community and sit down and meet with them. And talk with them directly. It is really important.

2281 *Mrs. Rodgers. Thank you.

2282 *Mr. Adeem. And thank you, congresswoman.

And I agree. It sounds like we spent the same time in these small towns, having similar conversations.

The beauty of the SRF Programs is in their flexibility. Each State can tailor their programs to address the needs of their State and to meet both urban, large environment or utilities, as well as small towns and small utilities. 2289 So I think that is the hallmark of the SRF Programs, is 2290 in the flexibility.

*Mrs. Rodgers. Okay. As a follow-up, your testimony focused on ensuring Infrastructure Improvement and Jobs Act funding is efficient, effective, and streamlined to lower the paperwork burden on the stakeholders. I think that that is a great idea.

I notice that your testimony also calls out challenges and barriers faced by communities, many without expertise in navigating requirements like Buy America, Build America, and Federal prevailing wage requirements.

2300 Why do you call out for the development of waivers for 2301 these requirements in limited circumstances?

And what did your officials learn from the use of waivers to some of the requirements in the 2009 American Recovery and Reinvestment Act?

Mr. McGoff. The smaller towns, smaller utilities are the least equipped to deal with red tape, if you will. They need additional resources and/or professional assistance.

We in Indiana hired labor standards administrators for those utilities to take care of that red tape, and it did come at an expense. Thousands of dollars were spent to provide that service for the small communities.

2312 So it can be done. It just takes additional resources 2313 and certainly hand-holding to get those communities through

2314 the process.

2315 *Mrs. Rodgers. Well, and I will let you answer also. 2316 *Ms. Mathieu. I would say the same. 2317 *Mrs. Rodgers. I would love to hear what are some of 2318 the specific challenges to Buy America, Build America? 2319 Because I think we all are anxious to see that happen, 2320 but what is the reality on the grounds? 2321 *Ms. Mathieu. Added costs, affordability of the loan. 2322 A small system like the one I just described. 2323 *Mrs. Rodgers. Can you give me some insights as to what 2324 we are facing? 2325 *Ms. Mathieu. I do not have the details. Maybe --2326 *Mr. McGoff. Uncertainty. It takes States some time to 2327 get up to speed on new requirements and then educate our 2328 borrowers and the professionals. 2329 *Mrs. Rodgers. Do we have the supplies in America that 2330 you would need? *Mr. McGoff. Well, that is uncertain. If it can be 2331 2332 implemented along the lines of AIS, then we understand AIS,

2333 but if it throws additional requirements to us, that is where 2334 the uncertainty is.

2335 *Mrs. Rodgers. Okay. Thank you all for being here.

2336 I yield back.

2337 *Mr. Tonko. The gentlewoman yields back.

2338 The chair now recognizes the gentleman from Virginia,

2339 Representative McEachin. You are recognized for five

2340 minutes, and thank you for joining us virtually.

*Mr. McEachin. Thank you, Mr. Chairman, and I
appreciate the opportunity to participate in today's hearing.
The bipartisan infrastructure law will provide

2344 approximately \$30 billion in investment over the next five 2345 years to improve our Nation's water infrastructure.

Additionally, the Justice 40 Initiative should ensure the funds are accessible to small and disadvantaged communities to ease efforts in replacing lead service lines and addressing emerging contaminants like PFAS.

This hearing today is critical. As money begins to flow to States and localities, we must ensure that in the implementation of new funds that we decrease the pollution burden on low-income Americans and communities of color because all Americans deserve access to clean water regardless of race or income.

Mr. Adeem, first of all, I want to salute you and the City of Newark for replacing all of your city's 23,000 lead service lines in three years. Particularly I appreciate this was done with no cost to residents, as low-income renters are some of the most vulnerable populations.

In order to provide lead service replacement to renters in the City of Newark, the city asked your State legislature to allow the use of public funds on private property. I know you have spoken of this somewhat in terms of Ms. Barragan's question, but are there other challenges that came with lead service lines and replacements on private property that you were not able to discuss with Ms. Barragan?

2368 *Mr. Adeem. Yes. Thank you for your question. Thank 2369 you, Congressman.

In the City of Newark, there is legislation around you cannot use public money on private property because you may be doing an improvement to that property which would create some type of assessment.

In the City of Newark, we have also found out that when you start putting a price on replacing lead service lines, it is an opt-in program. Many homeowners that own their home or a company that does not live in the city there on the property, does not participate in removing lead service lines.

2380 So having legislation in place that you will not provide 2381 an assessment on someone that cannot afford it anyway helps 2382 us expedite the replacement efficiently and effectively.

2383 *Mr. McEachin. Thank you, Mr. Adeem.

2384 Mr. Diaz, let me ask you. As you know, the EPA is 2385 currently working to propose rules on PFAS pollution by 2023.

2386 What rules would you like to see proposed on PFAS

2387 contamination?

2388 *Mr. Diaz. Thank you for the question, Congressman

2389 McEachin.

I would say that those kinds of suggestions are out of my wheelhouse, but I would like to add that, you know, as you know, lead is not the only public health concern, and contaminated water exposes communities to harmful chemicals like PFAS and also arsenic.

And you know, more than 27 million Americans get their water from systems that violate health standards, and again, low-income communities and communities of color are disproportionately impacted by this contaminated water.

The money in the bipartisan infrastructure law is a \$10 billion down payment on the cleanup of PFAS and urgent contaminants, but continued investment will be needed, as well as further research.

2403 Thank you.

2404 *Mr. McEachin. Thank you.

Let me open that question up to Mr. Olson or Ms. Mathieu, if I did not pronounce your name too badly. Are there particular rules that you would like to see proposed by EPA concerning PFAS contamination, either one of you?

2409 *Mr. Olson. Yeah, I will start briefly. Thank you for 2410 the question. It is crucial.

We would like to see EPA actually regulate the class of PFAS. They are proposing to just regulate two out of 9,000 PFAS. So we know PFOA and PFOS are two that should be 2414 regulated, and EPA is moving on that.

But they are short of like shark's teeth, right? I mean 2415 2416 you have got two of them that we are going to regulate, but you have got thousands of them literally behind those two 2417 2418 that are being regulated. If we do not deal with the whole 2419 class, we are never going to get this problem under control. 2420 And what we have seen in State after State, city after 2421 city is that we are not just seeing one or two PFAS. We are 2422 seeing a whole lot of different PFAS in a complex toxic 2423 mixture that people are being exposed to.

So we need to crack down on the whole class.

*Ms. Mathieu. And I would add to that, to Mr. Olson's point, I would wholeheartedly agree that we are happy to see that EPA is moving in the direction of setting hopefully maximum contaminant levels for OA and OS, but in our State we are seeing prevalence of many more.

And once we start testing, you will find it. And the unfortunate thing is you might find it in school drinking water because of septic fields and other things.

So I would agree that, number one, if I had, you know, things that we could ask of EPA to continue to move forward with at least OA and OS and move that along as quickly as possible, you know, reviewing all the science and the data, but also help us where we need the help the most with all of these other contaminants.

To get a better handle on that is incredibly important as we find them more and more in our State.

2441 *Mr. McEachin. Thank you so much.

I have run out of time, and I yield back.

2443 *Mr. Tonko. The gentleman yields back. The chair now 2444 recognizes the gentleman from Texas, Mr. Crenshaw, for five 2445 minutes please.

2446 *Mr. Crenshaw. Thank you. Thank you to the chair.
2447 Thank you to the ranking member, and thank you to all of the
2448 witnesses for coming today on this important hearing.

Look. I think even in the most limited government, conservatives do think that the government has a role in keeping everyday Americans safe and with safe drinking water. And there are communities in my district, for instance, like Tamina, that do not have clean water. My office is dedicated to helping that community get the water that it needs.

But along that same theme, there is a key component in keeping drinking water safe, which is chlorine, and last year there was a brief supply disruption in the production of chlorine that resulted in several communities sporadically losing access to chlorine products and requiring an abundance of boiled water notices across the United States.

Administrator Regan was so concerned about the communities losing access to chlorine that he actually sent an urgent letter to the chlorine manufacturers, reminding them that chlorine is used in the overwhelming majority of water systems and that they need to prioritize getting those shipments out the door.

I will submit this letter for the record.

But that same EPA also advocated so strongly against the processes that create chlorine in the first place. Support chlorine but just not how to make it.

There are only two ways of making chlorine. One uses asbestos and one uses PFAS. EPA is working on a draft rule that bans asbestos, and this committee has worked on a plan. We have passed it out of this Congress to effectively ban PFAS or at least create such extreme liability for producing it that many companies will simply choose not to do it.

2478 Mr. Adeem, you have got a water system. You use 2479 chlorine, do you not? And what do you make of this? What do 2480 you make of this?

2481 *Mr. Adeem. Thank you, Congressman.

2482 Chlorine is crucial to our treatment process to provide 2483 safe drinking water. It is a disinfectant that is widely 2484 used across the country to disinfect water.

2485 We did see last year some of the manufacturers were 2486 having delays in processing and shipping chlorine, especially 2487 early, the first quarter of 2021, around that.

2488 *Mr. Crenshaw. And can you import cheaper chlorine from

abroad?

2490 *Mr. Adeem. I am not sure. I never looked into that.
2491 *Mr. Crenshaw. The answer is no. You are not allowed
2492 to import chlorine.

2493 So you would have to buy it locally, and if there is a 2494 scarcity or if it just becomes prohibitively expensive 2495 because we crack down on the processes to make it, what do we 2496 do?

2497 It is a rhetorical question. I do not think you know 2498 the answer.

The point I am making is it is a problem, and we cannot regulate in silos. We have to regulate with the entire picture in mind, and I think some of these pursuits have been reckless or shortsighted.

It is also worth noting that chloring is not just a disinfectant for water systems. It is a foundational chemical for fertilizer and medicine as well. It always feels good to ban chemicals that you do not understand, but the question is will it do any good.

No. You are monitoring often about feelings, not facts. In this case, you could have serious consequences. Health care will be more expensive. Food will be more expensive. Water will be more expensive. That is what happens when you create scarcity via excessive government regulations: increased cost. And so I ask the committee today with inflation being the number one problem facing everyday Americans, do we do away with this shortsighted crusade to effectively ban the very chemicals that we need the most?

I still have some time left, and so, Mr. Olson, you were just talking about the need to crack down on PFAS chemicals. How do we do that without having the second and third order consequences that I just mentioned?

Those are very real consequences. We talked to the industries that make these chemicals that we absolutely need. So how do we thread the needle?

2525 *Mr. Olson. Well, I was speaking to the need to make 2526 sure that they are not in the drinking water, to filter it 2527 out of the drinking water before people drink it.

But I think there is a need to go toward reasonable controls on PFAS production, and the vast majority of PFAS can be replaced with other compounds.

2531 So firefighting foam is one example where it is in 2532 widespread use, and now all over the world a lot of airports, 2533 for example, are phasing out or have phased out PFAS-based 2534 firefighting foam.

2535 So in a lot of the big uses there are alternatives. 2536 There may be some crucial, absolutely essential uses that 2537 need to be retained until we can find out if there is an 2538 alternative, but the basic problem is we are seeing a lot of 2539 profligate --

2540 *Mr. Crenshaw. And I just mentioned one of them, but 2541 those companies that make the PFAS membrane that will create 2542 chlorine, they will not do it when they are faced with 2543 trillion dollar liabilities because of being regulated under 2544 CERCLA.

2545 So is that the right step to take?

*Mr. Olson. Well, what I will say is if you are contaminating somebody's drinking water with PFAS, you ought to be responsible for --

2549 *Mr. Olson. But they are not. They are making 2550 chlorine.

Understand there is more to the supply chain than just nothing here is touching the drinking water. The PFAS I not contaminating the drinking water in this case. We are talking about how to make chlorine, which is the opposite of contaminating the drinking water. It is what allows you to have clean drinking water.

*Mr. Olson. I understand. What I am referring to is a lot of the actual manufacturing of the PFAS has caused pretty widespread contamination in North Carolina and several other States.

2561 *Mr. Crenshaw. I am out of time.

2562 Thank you, Mr. Chairman.

2563 *Mr. Tonko. The gentleman yields back. You are

2564 welcome.

The chair now recognizes the gentleman from California, Dr. Ruiz. Congressman, you are recognized for five minutes please.

*Mr. Ruiz. Thank you, Mr. Chairman, for holding this hearing and for bringing attention to the important investments we made in clean drinking water through the bipartisan infrastructure act.

2572 Water is life. Access to clean drinking water is a 2573 human right and a common good for all, and it is a priority 2574 me for two reasons.

First, as a physician and public health expert, I know firsthand how important clean water is for our communities' health and for children's development. No matter if a child is growing up in downtown Detroit exposed to lead or in a farmworker trailer park exposed to arsenic in my district in rural California, they must have access to safe and clean drinking water.

2582 Second, over the last few years a number of communities 2583 in my district have been exposed to water contaminated with 2584 dangerous levels of arsenic.

I want to be clear. There is no greater environmental injustice than children having to drink contaminated water that can increase their chances of developing neurological illnesses, heart disease, diabetes, and cancer. I have been working on this issue since 2019 when the EPA issued an emergency order against Oasis Mobile Home Park located in Thermal on privately owned fee land in the Torres-Martinez Tribal Reservation in my district.

2593 Since then the EPA has announced seven additional mobile 2594 home parks in my congressional district whose water exceeds 2595 the maximum contamination level for arsenic, which was 2596 naturally occurring in the groundwater in their well water 2597 system.

We must do everything to protect the health of my constituents, including getting these farmworker mobile home parks linked up with the local water district so they do not have to rely on these wells pumping unsafe water.

2602 Mr. Olson, in your testimony, you mentioned a study that 2603 found that socioeconomic status and race were correlated with 2604 exposure to contaminants like arsenic and are also correlated 2605 with their water system being in noncompliance with safe 2606 drinking water standards.

What can we do to correct this environmental injustice? And how do we ensure that these vulnerable communities are not exposed to these contaminants and are protected by Federal standards?

2611 *Mr. Olson. It is an absolutely crucial issue, and that 2612 is one reason we are really glad that the bipartisan 2613 infrastructure law targets at least 49 percent of this new 2614 funding to disadvantaged communities.

Now, it is going to be up to your State of California. It is going to be up to each individual State to make sure that money actually goes to the communities that need it, and what we have seen in case after case is and I just heard earlier this week about a situation here State Revolving Fund money was going to a golf course community, to expand a gold course community's drinking water supply.

2622 So we want to target the communities that really need 2623 it.

*Mr. Ruiz. See, that is the reason why we have disparities. That is the reason why farmworkers get to drink arsenic in their water, yet you have development of these posh resorts in other areas.

2628 And this is a problem in California.

2629 Let me ask you another question. You know, I proudly 2630 supported the bipartisan infrastructure act, which contained \$11.7 billion in funding for the State Revolving Funds that 2631 2632 you just mentioned, which provide loans and other assistance 2633 for water projects. This is a fund that could be used for 2634 consolidating water systems and help bring clean drinking 2635 water to my constituents in these farmworker mobile home 2636 parks in the Eastern Coachella Valley.

2637 However, in the State of California, there is a rule 2638 that prohibits utilities from using rate payer funds for non2639 rate payer projects like those in the farmworker trailer 2640 parks in Eastern Coachella Valley which prevents those mobile 2641 home parks or water districts like the Coachella Valley Water 2642 District from accessing the federal loan portion of the State 2643 Revolving Fund for water consolidating projects, like they 2644 can in other States.

2645 So with this in mind, how can we help communities under 2646 this restriction access the increased money we provided in 2647 the infrastructure law for the State Revolving Fund, 2648 particularly for water system consolidation projects? 2649 *Mr. Olson. Well, I would love to talk to your office. 2650 I do not know the details of the California rules, which 2651 surprises me honestly. I know Community Water Center in 2652 California has been working on trying to address some of the 2653 very issues you are talking about. I would love to follow up 2654 with you on that because that is a very important issue. 2655 Arsenic should not be in anybody's drinking water.

2656 *Mr. Ruiz. Absolutely not. And we put \$11.-some 2657 billion in the State Revolving Funds. This is a fund pool or 2658 pocket that could be used, but we cannot bring those funds 2659 that we just put money into.

2660 So we have to address this barrier in the State of 2661 California to bring the money into consolidating these 2662 projects.

And so with that I yield back my time.

117

2664 *Mr. Tonko. The gentleman yields back.

And the chair now recognizes the gentlelady from Delaware, Representative Blunt Rochester. You are recognized for five minutes, and thank you for joining us virtually. *Ms. Blunt Rochester. Thank you so much, Mr. Chairman and Ranking Member McKinley, for calling this hearing. And I also want to thank all of the witnesses for your testimony today.

The bipartisan Infrastructure Investment and Jobs Act is an important step to provide long needed improvements in drinking water quality and accessibility, and we are already seeing the benefits of this legislation in Delaware.

2676 Earlier this month, Governor Carney announced that 2677 Delaware agencies would start accepting applications for 2678 grants and loans for drinking water and wastewater system 2679 improvement across the State. Using the historic funding 2680 from the infrastructure law to the existing Drinking Water State Revolving Fund and Clean Water State Revolving Fund, 2681 2682 along with the recently established State Clean Water Trust, 2683 to support these opportunities.

Water accessibility and affordability in the United States had been a mounting crisis for years, and the infrastructure law gives us an opportunity to make real and lasting improvements across our drinking water systems. But our investments cannot end there. The Environmental Protection Agency estimates that maintaining and upgrading the Nation's drinking water and wastewater systems will cost more than \$750 billion over the next 20 years.

We need to continue to work together to ensure that every person in this country, regardless of race, income, or zip code, has access to clean, reliable, and safe drinking water. This is a fundamental need that we can and should deliver to all Americans.

2697 My first question is for Mr. Olson. In your testimony, 2698 you highlighted the recommendation to create a low-income 2699 water assistance program, and last year I introduced H.R. 2700 3293, the bipartisan Low-Income Water Customer Assistance 2701 Program, along with my colleagues, Representatives Katko, 2702 Dingell, and Tlaib. This legislation was included in 2703 previous past packages and would establish programs at EPA 2704 that would assist low-income households to maintain access to 2705 drinking water and wastewater services.

2706 Can you discuss why these types of financial utility 2707 assistance programs are so important?

2708 *Mr. Olson. Thank you for the question.

Yes, we have actually been supportive of low-income water assistance. We have this for heat. We have low-income heating assistance, but we do not have a low-income water assistance program.

2713 There is a little bit of a pilot program that was

2714 created, but it really has not been financed, and it is 2715 something that I think is crucial.

The other crucial thing to do is make sure that water rates are structured in a way that will help lower-income people. So we favor restructuring of water rates as well so that there may be lifeline rates for very low-income people. So that it is a combination of low-income water

2721 assistance and reform of water rates.

2722 *Ms. Blunt Rochester. Great. Thank you so much for 2723 also mentioning the LIHEAP Program.

I am following up on Representative Carter's question. A lot of today's hearing is focused on public water infrastructure, but nearly two in ten Delawareans use private wells, and some communities in the State are in such remote and rural areas that even if they wanted to connect to a public water system, they are unable to do so.

2730 What are States doing to reach more remote communities 2731 that are not on public water systems?

2732 And how can Congress help support those homes that are 2733 not on traditional water lines?

*Mr. McGoff. Is that a question for Mr. Olson?

2735 *Ms. Blunt Rochester. Yes.

2736 *Mr. Olson. Okay. I will start it. It looks like Ms.2737 Mathieu may also have something to say.

2738 But I think it is really important for States to make

2739 this a priority, and it is something that I know that for 2740 years it has been debated about exactly what has to happen 2741 for private wells.

2742 Right now the Safe Drinking Water Act does not protect 2743 them at all, and it is ending up that so many States are 2744 realizing USGS is showing that there is widespread 2745 contamination of these private wells with arsenic, with

2746 bacteria, with PFAS.

We really need to address this problem, and currently the Federal laws really do not reach them. It has been left to States.

2750 *Ms. Mathieu. And I will add to that.

2751 *Ms. Blunt Rochester. Yes.

*Ms. Mathieu. If I may, I could add to that. In Connecticut, there are 325,000 private wells. The only tests that are done is during the first time when that well is drilled.

We are trying in Connecticut to pass a law through our legislative session right now to require, at the very least, testing on property transfer, at the very least.

Now, that is not everything. We really do believe private wells should be tested more often, and there are substantial issues, sodium chloride, uranium, arsenic, iron, manganese, people face every single day.

A lot of these sources, a lot of these wells are not

2764 tested at all. We really truly believe that that water 2765 should be tested.

2766 *Ms. Blunt Rochester. Great. Thank you.

I have another question that I will submit for the record for Mr. Diaz about apprenticeships, but I want to respect everyone's time.

2770 And thank you, Mr. Chairman, and I yield back.

2771 *Mr. Tonko. You are most welcome. The gentlelady 2772 yields back.

The chair now recognizes the gentleman from Florida. Representative Soto, you are recognized for five minutes please.

2776 *Mr. Soto. Thank you, Mr. Chairman.

We have a duty in the Congress to provide clean water for every American. My test is pretty simple. If it is not fit for my family, it is not fit for any family in Central Florida.

2781 When we see the American Society of Civil Engineers, 2782 they have given us a C-minus in the most powerful, wealthiest 2783 country in the world. When I look at areas in my district, 2784 we have in St. Cloud, Florida resin buildup that has made 2785 water brown. We have neighborhoods like Kissimmee where even 2786 my neighbor just the other day had a corroded pipe going into 2787 our neighborhood that has to be replaced.

2788 East Orlando, Kissimmee, Haines City, Winter Haven, Lake

Wales, all aging pipes from the 1880s to the early 1920s, with some of them built in the 1950s.

Add in the septic tanks and other water leaks affect the water quality of our lakes as well, and you see there is a big challenge ahead for Central Florida.

I have the fastest growing district in the Nation. So it is only getting bigger from there, but I am excited that help is on the way. The infrastructure law, \$55 billion for drinking water, wastewater, and stormwater, \$30 billion for drinking water, helping State Revolving Funds that have been talked about so much here; nine billion to remove PFAS, 15 billion for lead.

2801 We appreciate two of our Republican colleagues on this 2802 committee for supporting the bill, as well as all Democrats. 2803 We need to move forward on this.

2804 Mr. Adeem, it would be great for you to help us paint a 2805 picture for my constituents. For pipes that were built from 2806 the 1880s to the 1920s that are 100 to 120 years old, what do 2807 those look like right now and how does that affect water 2808 quality?

2809 *Mr. Adeem. Thank you, Congressman, for that question.
2810 They are old. They are brittle. The C factor is
2811 tuberculation build-up on old cast iron water mains or, you
2812 know, in my city we removed in the early 1990s probably one
2813 of the last wood water mains. It was great to see.

But this infrastructure has exceeded its lifetime. We have pipes dating back to Abe Lincoln, when President Lincoln was in power, the President when we ran our distribution system.

2818 It is time to upgrade those systems.

*Mr. Soto. Thank you for mentioning the old cast iron pipes because that is exactly what flooded in our neighborhood next to a constituent's daughter's bedroom as it was bringing water in for the neighborhood and for fire hydrants.

Ms. Mathieu, it would be great for you to also paint a picture of what 100- to 120-year-old pipes look like and then add in that some of them were made from lead. How does that affect communities?

*Ms. Mathieu. So we have a lot of those aged mains in our State, a lot in the Northeast. All of those need to be replaced over the next ten years.

We also have wooden water mains that are being replaced in our State. The unfortunate thing is that there are so many of them to replace, and in our State we have about 40 medium-size cities, and many of those struggle financially. There are between 40 to 50,000 people.

They are also dealing with stormwater, sewer water, CSOs, you know, disconnecting the stormwater to sewer water, as well as drinking water. 2839 This infrastructure funding, this influx to drinking water infrastructure is timely. It is incredibly important 2840 2841 to working with those communities, those 40 communities that 2842 serve larger populations, that have populations within them 2843 that are disadvantaged, that need the help, that need the 2844 investment in not only their pipes but their treatment, their pump stations, and all the other mechanisms that run that 2845 2846 system.

*Mr. Soto. I am glad you mentioned midsized cities. I 2848 have a lot of them that are around 50,000 people, like a St. 2849 Cloud or a Kissimmee or Winter Haven, Florida. You mentioned 2850 them in Connecticut, too.

2851 What would it cost to do a basic upgrade of aging pipes 2852 and water systems in a midsized city of 50,000?

2853 If you want to defer to Mr. Adeem, by all means.

2854 *Mr. Adeem. Thanks, Congressman.

It would normally depend on the length of water main or sewer main that they have, the length and the size, but it is millions of dollars, probably billions of dollars.

2858 *Mr. Soto. Well, thank you for that.

2859 When I think about wooden pipes and cast iron pipes that 2860 are -- we do not have wooden ones in Central Florida. We are 2861 a little newer than that, but we have cast iron pipes that 2862 are corroded that when they are dug out of the ground, you 2863 cannot believe that drinking water for our families in modern 2864 times was going through such an antiquated piece of piping.

2865 So thanks for your testimony today. Together we can get 2866 this done for America.

And I yield back.

2868 *Mr. Tonko. The gentleman yields back.

2869 The chair now recognizes the gentleman from Arizona.

2870 Mr. O'Halleran, you are recognized for five minutes please,

2871 and thanks for joining us virtually.

*Mr. O'Halleran. Thank you, Mr. Chairman, and thank you, members, for this ensuring that every American has access to clean drinking water hearing. What a novel idea. Now, this is a critical issue across America, but even more so in Northern Arizona where tribal lands and rural lands have continued to be left behind.

I often talk about the digital divide, but there is also a drinking water divide in our country. In my district, 40 percent of homes on the Navajo Nation do not have access to clean drinking water.

This problem is compounded by the historic injustices of environmental degradation on tribal lands, and the government's failure to clean up the over 500 abandoned uranium mines on the reservation.

These Super Fund sites directly limit the availability of clean drinking water for thousands of Navajo residents and put at risk huge aquifers in the Western United States. For far too long the government has stood in the way of tribes' ability to protect our citizens from harmful contaminants.

2892 Mr. Olson, tribal communities face unique challenges. 2893 How can we support tribal communities so they can access 2894 clean drinking water?

2895 What resources in the bipartisan infrastructure law can 2896 be used towards that goal?

And beyond funding from the law, what else can Congress do to help these communities access safe drinking water? *Mr. Olson. Thank you for that really crucial question. I mentioned in my testimony how tribal communities in so many cases have in some cases no drinking water at all, no sanitation at all. They have to carry their water.

In a lot of other cases, they have contaminated water. A key is certainly funding. Another key is technical assistance because a lot of these communities, they do not have the wherewithal to even put together an application to get the money.

So we need to have money that is specifically set aside for the tribes is one key aspect, and then we also need the technical assistance to help them actually apply for the funds and to actually implement and to operate and maintain these facilities.

2913 And I would agree with you. What has gone on in the

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2914 Navajo Nation with uranium mining contaminating large swaths

2915 of the tribal area is inexcusable, and the Federal Government

2916 really owes a lot to that community to clean it up.

2917 *Mr. O'Halleran. Thank you, Mr. Olson.

The bipartisan infrastructure law makes historic investments to the United States drinking water restructure, including \$9 billion to remove PFAS contaminants from drinking water, a serious issue faced in the Tucson water system.

2923 The law also includes \$30 billion for water 2924 infrastructure, and this funding is badly needed throughout 2925 the Western United States and America.

Last week my staff visited a small town in my district, Kearny, and saw the decaying water infrastructure firsthand. The residents cannot drink the water. Cleanup and replacement of drinking water infrastructure is often prohibitively expensive, making it unrealistic that small

2931 towns like Kearny can foot the bill.

2932 It is an historic mining area also.

Ms. Mathieu, you mentioned in your testimony the challenges towns and communities with very small populations have with applying for funds through the drinking State Revolving Funds.

2937 How can States, tribes, and the EPA work to ensure these 2938 small communities are able to upgrade their drinking water 2939 infrastructure?

2940 What does a successful partnership look like in 2941 implementation of these funds?

And how can we work with the States especially to make sure that their laws are in compliance with the intent of Congress?

2945 Thank you.

2946 *Ms. Mathieu. Thank you. Thank you for your question.
2947 The smallest systems struggle the most. They struggle
2948 with compliance with the Safe Drinking Water Act, just the
2949 most basic things.

I think a number of panelists have said it. They need direct technical assistance, and that may not be my engineers who are regulators. That may be the rural water associations, the circuit riders, this technical hub.

And in not just one time and hold the night meeting and leave, but to stay there. You know, I have talked to many people who look at us as, you know, we are the bad guys. We are the regulators.

But you have to meet them in their neighborhoods. You have to talk to the people, and you have to understand what their concerns are, and again, a lot of it is financial.

2961 They do need technical help in just completing the

2962 applications.

2963 And I think Mr. Adeem also said --

2964 *Mr. O'Halleran. Ms. Mathieu, I do have limited time, 2965 and I do want to just say --

2966 *Ms. Mathieu. I am sorry.

*Mr. O'Halleran. -- Mr. Chairman, we have to find a way to make sure the States address the intent of what we are trying to accomplish here for rural America and tribal lands in America and not just concentrate on these other areas that already have good drinking water, and they are just trying to improve it a little bit more versus what we see day in and day out in many areas of our rural America.

2974 Thank you very much. I appreciate it.

2975 *Mr. Tonko. Point well made.

2976 The gentleman yields back.

2977 And the chair now recognizes virtually the

2978 Representative from the State of Florida, the gentlelady,

2979 Representative Castor, is recognized for five minutes please.

2980 *Ms. Castor. Hi, Chair Tonko, and thank you to our

2981 panelists very much for discussing clean drinking water

2982 today.

I mean, clean drinking water is central to the health and prosperity of families across the country, making sure that they can thrive and the bipartisan infrastructure law is an enormous achievement for President Biden and all of us, but most importantly, it will help our communities back home. So, Chair Tonko, this oversight hearing is very 2989 important. I appreciate you organizing it.

Especially in the wake of the fact that we know we have aging pipes. It is not lost on us that the American Society of Civil Engineers had graded drinking water infrastructure with a C. It is worse in a lot of areas due to aging infrastructure.

In my neck of the woods, in the Tampa area, we consistently have water main breaks and having to replace service lines.

And now we know we also have more responsibility to get the lead out of the piping, to replace the lead pipes, and address the PFAS and other chemicals.

But we also need to make sure that these substantial funds as they are distributed across the country, that they go to make communities more resilient; that our drinking water infrastructure is resilient to the rising costs and impacts of the climate crisis.

3006 And, Mr. Diaz, in your testimony, you noted the 3007 importance of EPA's implementation guidance for ensuring 3008 equity in climate resilience. EPA has said that States 3009 should prioritize disadvantaged communities and support 3010 projects that apply the best available and most 3011 geographically relevant climate information projections and standards, such as the federal flood risk management 3012 3013 standard.

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3014 Communities across the country are already experiencing 3015 those climate fueled rising costs and impacts, whether it is 3016 sea level risk or more frequent and costly storms.

3017 So how can Congress help States and communities access 3018 information about climate risk and vulnerability to ensure 3019 that projects will be resilient into the future, to make sure 3020 that they are making cost effective decisions?

3021 And how can States prioritize the needs of environmental 3022 justice communities in State plans and funding allocations? 3023 *Mr. Diaz. Thank you for that question, Congresswoman 3024 Castor.

3025 You know, climate change has a great strain on our 3026 Nation's water infrastructure, and the clean drinking water 3027 State Revolving Loan Funds are the main sources of funding 3028 for States, not only to update and maintain water 3029 infrastructure, but also to assure that this infrastructure 3030 is resilient to climate change.

One study from the National Association of Clean Water Agencies estimated that States will need an additional 448 to \$944 billion by 2050 to reengineer water systems to cope with sea level rise, extreme weather events, droughts, and floods. The EPA estimates that just the capital cost of clean drinking water infrastructure over the next 20 years is about \$750 billion.

3038 We have an historic infusion in funding in the bill and

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3039 somewhere in the ballpark of about \$23.5 billion for drinking 3040 water and clean water State Revolving Loan Funds, and that is 3041 split equitably.

This is a massive step and provides a significant down payment on the investment needed to upgrade our water systems.

3045 *Ms. Castor. Well, and thank you very much.

And, Mr. Olson, you have testified about the importance of addressing climate risk to water infrastructure including extreme weather and droughts and groundwater depletion, saltwater intrusion. You recommend increasing the use of integrated water resource management strategies to help with water supply and flooding and water quality in a more integrated way.

3053 How can Congress help promote that thoughtful strategy 3054 on integrated water resource management?

3055 *Mr. Olson. Obviously, funding is part of it and is 3056 urgently needed, and unfortunately, we are going to be 3057 facing, I think, a nationwide crisis as we see more and more 3058 of these extreme storms and more of the drought conditions we 3059 are seeing in many parts of the country.

3060 So I think funding is part of it. Assistance in 3061 identifying where the problems are worse; we are seeing a lot 3062 of coastal areas like your district where you are seeing 3063 saltwater intrusion becoming a significant issue in many of 3064 these coastal areas, and as climate change happens, we are 3065 going to see more of that.

3066 So I think help with planning and technical assistance 3067 with planning and dealing with that are going to be key 3068 aspects of it. But without the funding, you are not going to 3069 solve this problem.

3070 *Ms. Castor. Thank you very much.

3071 Thank you, Mr. Chairman. I yield back.

3072 *Mr. Tonko. You are most welcome.

3073 The gentlewoman yields back.

The chair now recognizes the gentleman from California who joins us virtually. Representative McNerney, you are recognized for five minutes please.

3077 *Mr. McNerney. Well, I thank the chairman.

3078 I thank the witnesses for hanging in there. I may be 3079 the last member. So thank you very much.

I am very proud of the historic investment that we have made with the Infrastructure Investment and Jobs Act to improve the drinking water and health of our systems.

However, the American West is in the mega drought, at least 112 years, the worst in 112 years. 2022, in fact, has seen the driest January and February on record. Farmers are facing severe water cuts. Wells are drying up. Some

3087 communities have already run out of water.

3088 So we have to achieve long-term drought resilience,

3089 which requires long-term, dedicated investments. If you do 3090 not have water, you do not have to worry about water quality. 3091 So our water systems lose about 14 to 18 percent of 3092 treated water in leaks in the system, and an additional 3093 amount is lost through inefficient fixtures.

Mr. Diaz, you spoke of the energy and financial implications of wasted water in your written testimony. Would you elaborate on the benefits of improving water efficiency and addressing water loss?

3098 *Mr. Diaz. Certainly, Congressman.

3099 You know, the question is spending all this money to 3100 replace our water infrastructure truly fiscally responsible, 3101 and you know, in terms of lead service line replacement, you 3102 know, investing in lead service line replacement not only 3103 prevents lead poisoning and creates jobs, but also saves 3104 taxpayers money in the long run.

In terms of wasted water and, you know, what the bipartisan infrastructure law investments do to help us preserve water systems through preventing water main breaks and leaks, it is an investment that is truly needed.

I do not have an adequate response to your question in detail, but I would like to follow up with your office to provide some more insight.

3112 *Mr. McNerney. Very good. I appreciate that.3113 Mr. Olson, would regular audits and improved data

3114 collection help reduce loss in drinking water systems?

3115 *Mr. Olson. Yes. We certainly believe that one key is 3116 to have water loss accounting so that water systems are 3117 actually tracking.

I actually looked into one system, a large system in Puerto Rico that said that they were losing 50 percent of the water that they pumped into their system as unaccounted for.

3121 So what we are seeing is pretty widespread problems. 3122 That is an extreme example, but we heard earlier just today 3123 in this hearing that as much as 30 percent of water is being 3124 wasted or lost, and that is just an unsustainable situation.

We need to tighten up those pipes, replace the old pipes. We have heard about 100-plus year old pipes. They need to be replaced and tightened up, and we will actually save money over the long term if we do that.

3129 *Mr. McNerney. Well, given the water-energy nexus, I 3130 mean, losing one and wasting one is wasting the other as 3131 well. So very important in terms of water availability and 3132 climate change.

3133 Ms. Mathieu, a 2014 GAO review found that 40 out of 50 3134 State water managers expected shortages in the next decade, 3135 and that additional uncertainty is likely with climate 3136 change.

3137 What additional resources do drinking water 3138 administrators need to plan for or need to plan for 3139 scarcities and shortages especially in the drought-prone 3140 areas?

3141 *Ms. Mathieu. I think what is mission critical for 3142 public water systems, to have plans, to have long-term plans, 3143 to test their sources of supply and understand what their 3144 safe daily yields are, and then not to do that once 30-years 3145 ago, but to do that maybe every couple of years so that you 3146 understand the impacts of climate change.

I think a lot of the impacts are not understood or known, and I think many utilities maybe across the country need to do more planning and invest in that planning.

3150 *Mr. McNerney. Okay. Mr. Olson, in California's 3151 Central Valley where my district is located nitrate pollution 3152 is becoming increasingly common in groundwater. Many 3153 communities have lost their wells to nitrate pollution 3154 and are now relying on water delivery.

3155 What kind of strategies are needed to address and 3156 mitigate legacy pollution in source water and groundwater? 3157 *Mr. Olson. Well, there are basically two things that 3158 need to happen. One is we need to control the sources of 3159 nitrate pollution, which we are not doing a very good job of 3160 in so many communities. Over-application of fertilizer or 3161 sewage can be contributors.

3162 And we also, frankly, need to invest in fixing the 3163 nitrate problem where there is a legacy contamination. That

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3164 means pretty expensive treatment. Some utilities like Des 3165 Moines, Iowa have had to spend tens of millions of dollars to 3166 clean up their nitrate contamination.

3167 And some smaller communities especially are going to 3168 need help in paying for treatment because it is not cheap. 3169 *Mr. McNerney. Okay. Well, thank you.

3170 My time has expired. Mr. Chairman, I am going to yield 3171 back to you.

3172 *Mr. Tonko. Thank you.

3173 The gentleman yields back, and I believe that completes 3174 the list of members that have chosen to ask questions of our 3175 witnesses.

I do, on behalf of the subcommittee, thank all of our witnesses for joining us for today's hearing. A tremendous information exchange, and thank you for the challenges you are making our way to make certain that we move forward with greatest progress.

3181 I remind members that pursuant to committee rules, they 3182 have ten business days by which to submit additional 3183 questions for the record that would be answered by our

3184 witnesses.

3185 I ask that our witnesses please respond promptly to any 3186 such questions that you may receive.

3187 Before we adjourn, I have a list of items that have been 3188 requested for unanimous consent to enter the following 3189 documents into the record:

3190	A letter from the National Rural Water Association;
3191	A letter from the Rural Community Assistance
3192	Partnership;
3193	A letter from the American Water Works Association;
3194	A letter from the Association of Metropolitan Water
3195	Agencies;
3196	A letter from industry associations;
3197	A replacement ordinance notice;
3198	A letter from the Department of Environmental Protection
3199	of the State of New Jersey.
3200	Inventory source data from the Parkersburg Utility Board
3201	of West Virginia;
3202	And a letter from EPA Administrator Mike Regan.
3203	Without objection, so ordered.
3204	[The information follows:]
3205	
3206	*******COMMITTEE INSERT*******
3207	

3208 *Mr. Tonko. With that, at this time the subcommittee 3209 hearing is adjourned.

3210 [Whereupon, at 1:19 p.m., the subcommittee was

3211 adjourned.]