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6	WE WILL ALWAYS HAVE PARIS: FILLING THE LEADERSHIP
7	VOID CAUSED BY FEDERAL INACTION ON CLIMATE CHANGE
8	THURSDAY, FEBRUARY 28, 2019
9	House of Representatives
10	Subcommittee on Environment and Climate Change
11	Committee on Energy and Commerce
12	Washington, D.C.
13	
14	
15	
16	The subcommittee met, pursuant to call, at 10:02 a.m., in
17	Room 2123 Rayburn House Office Building, Hon. Paul Tonko [chairman
18	of the subcommittee] presiding.
19	Members present: Representatives Tonko, Clarke, Peters,
20	Barragan, McEachin, Blunt Rochester, DeGette, Schakowsky,
21	Matsui, McNerney, Ruiz, Dingell, Pallone (ex officio), Shimkus,
22	McMorris Rodgers, McKinley, Johnson, Long, Carter, Duncan, and
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23 Walden (ex officio).

Staff present: Adam Fischer, Policy Analyst; Jean Fruci, 24 25 Energy and Environment Policy Advisor; Waverly Gordon, Deputy 26 Chief Counsel; Caitlin Haberman, Professional Staff Member; Rick 27 Kessler, Senior Advisor and Staff Directory, Energy and Environment; Brendan Larkin, Policy Coordinator; Mike 28 29 Bloomquist, Minority Staff Director; Jerry Couri, Minority Deputy Chief Counsel, Environment & Climate Change; Jordan Davis, 30 31 Minority Senior Advisor; Margaret Tucker Fogarty, Minority Staff Assistant; Peter Kielty, Minority General Counsel; Mary Martin, 32 33 Minority Chief Counsel, Energy & Environment & Climate Change; 34 Brandon Mooney, Minority Deputy Chief Counsel, Energy; Brannon 35 Rains, Minority Staff Assistant; and Peter Spencer, Minority 36 Senior Professional Staff Member, Environment & Climate Change. The Subcommittee on Environment and Climate 37 Mr. Tonko. Change will now come to order. I recognize myself for five 38 39 minutes for the purpose of an opening statement.

In late 2015, driven by American leadership, the world came
together to acknowledge the threat of climate change and make
plans for cooperative global efforts in mitigation, adaptation,
and finance.

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The purpose is to reduce greenhouse gas emissions to limit

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global temperature increase to well below 2 degrees Celsius.
The ingenuity of the Paris Agreement is that it builds from the
bottom up. It does not dictate specific reductions or remedies.
Each country sets its own target, submits a Nationally
Determined Contribution, or NDC, to achieve those targets,
reports on their emissions, and, hopefully, increases their
ambition over time.

The United States, for example, committed to reduce its 52 53 emissions by 26 to 28 percent below 2005 levels by 2025. This 54 achievable commitment was based on a plan that included a number 55 of actions: adopting fuel economy standards for light- and 56 heavy-duty vehicles, cutting carbon pollution from new and existing power plants, reducing methane emissions, addressing 57 58 building sector efficiency, and developing new alternatives to 59 HFCs.

Today, despite the obvious and growing threat posed by the climate crisis, many of these policies are being delayed or undone by the Trump administration. The Rhodium Group's "Taking Stock 2018" report found that U.S. emissions under current policy are heading toward a 12 to 20 percent below 2005 levels in 2025, well short of the U.S. target.

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In June of 2017, President Trump announced his intent to

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67 withdraw the United States from the Paris Agreement, although
68 it is important to note that this cannot be done formally until
69 November of 2020.

Still, as time goes by, I know that many of his supporters, possibly including some in this room, will come to regret this decision. President Trump may not understand the importance of international climate cooperation, but thousands of others, including states, cities, businesses, and universities have stepped up and said, "We are still in."

If you add them all up, these non-federal actors would have the third largest economy in the world. And their commitments are not just lip service. They are taking tangible steps and filling America's leadership void through organizations such as the United States Climate Alliance and the Climate Mayors coalition.

Last year, California even organized the Global Climate Action Summit with world leaders and garnered a new round of commitments.

To support these efforts, the climate organization America's Pledge has sought to compile and quantify subnational actions. According to their "Fulfilling America's Pledge" report, these actions could meet about two-thirds of what is needed for

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89 America's commitment.

While these efforts are keeping our targets within reach,
they are not enough. More must be done. We need federal policies
and we need real leadership.

93 While President Trump has pulled America's seat at the table, 94 other countries, including China and India, continue to write 95 the international rules on emissions monitoring, reporting, and 96 transparency, and work towards achieving their NDCs.

97 I have heard some spurious arguments from members in the 98 past about the Paris Agreement and the commitments of other 99 countries. But people must understand what we give up by walking 100 away.

101 If those members do not trust these other countries, that 102 is an important reason to stay in and fight for stronger reporting 103 and transparency rules. And if members really want other 104 countries to set bolder targets, the United States should not 105 set such a poor example and hurt our credibility.

At our last hearing, I was pleased to hear a new bipartisan consensus around the realities of climate change. America's NDC is a voluntary, non-binding commitment. If anyone thinks it is too difficult to achieve, they should say so and push for a different target.

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But if we agree that climate change is a problem, there is no reason to support the president's withdrawal. Our subcommittee members also seem to agree that energy innovation is an important part of any climate solution.

In this vein, I want to remind my colleagues of the announcement that coincided with Paris under the banner of "Mission Innovation." Twenty countries committed to doubling their clean energy R&D investment over five years, which will be bolstered by private sector commitments.

I hope we can expect those calling for more innovation to also support that initiative. Global problems require global cooperation. We accept this when it comes to countless security, health, and economic issues, and we know that climate change impacts all of these areas, and more.

We cannot hide from the mantle and the accompanying
responsibility of being the greatest nation on Earth. The United
States must lead. Others will be guided by our example.

I said in our first climate hearing that we are behind, but it is not too late. We are still in Paris and there is still time to reach America's 2025 target.

131But that takes Congress getting serious. It means pushing132back on administration actions that take us in the wrong direction

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133 and it means putting forward new policies that will accelerate 134 clean-energy deployment and reduce climate pollution.

Thank you all for being here this morning. I look forward to hearing from our witnesses. Before we introduce them, I will recognize Mr. Shimkus, our Republican leader on the Subcommittee on Environment and Climate Change, for five minutes with his opening statement.

Welcome.

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141 Mr. Shimkus. Thank you, Mr. Chairman. I think a useful 142 purpose of the hearing this morning will be to learn more about 143 the technologies and actions that are expected to accelerate the 144 reduction of U.S. carbon dioxide emissions.

I am not sure all of these actions will be viable or cost effective. I am also not sure that all these actions will be in the best interests of the United States, especially if they end up putting us in an economic or strategic disadvantage to our global competitors.

But it is important to gather this information for the committee's future consideration. Another purpose of this hearing, as you have indicated, is to examine the importance of the United States staying in the Paris Agreement, which President Obama formally accepted in late 2016, from which President Trump

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155 announced less than 10 months later in June 2017 that the United 156 States would withdraw under the terms of the agreement.

Fair points may be made about what the Paris Agreement represents in terms of a broad-based international cooperation but that is not really the issue here.

The issue is how the Obama administration made expensive commitments that would bind U.S. action without broad-based support from congressional policymakers. The commitments, the financial pledges, and the costly burdens from implementing regulations that will be needed to meet our obligations were not submitted to or approved by Congress.

Without that national political buy-in on such a complicated policy that would affect all sectors of the U.S. economy and people's daily lives, it is no wonder the new administration would change course.

The consumer cost and competitive harm the commitments pose to the nation deserve close and careful attention and approval from policymakers. And this is not a U.S. problem alone. While other developed nations may be, quote, unquote, "staying in" the agreement so far, they are not actually following through on their promises.

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The Climate Action Tracker, a European consortium of

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177 research organizations, found that nations' commitments will not 178 meet the actual goals in the Paris Agreement, and the Washington 179 Post reported on this research last October. Most major nations 180 are making few if any efforts to meet their goals.

The European Climate Action Network, another think tank, reported last summer that all European Union countries are off target. No single country in Europe is performing sufficiently to meet the Paris Agreement goals and those that have been making the most progress on their promises did not make any large commitments in the first place.

187 At the same time, we have the United Nations Gap Report 188 released this past November which assessed the situation and 189 reported that all these countries will have at least to triple 190 their efforts to meet the Paris Agreement's basic goals, if not 191 increase their goals fivefold to meet the more stringent 192 temperature targets. I am not sure that is going to go so well. 193 In France, we have witnessed the Paris riots, which were sparked 194 over government's climate-related proposal to increase gasoline 195 taxes on the rural French.

In Germany, according to news reports last week, a climate
law to get the nation back on track with its Paris emission goals
by 2030 has been threatening to break up the coalition government

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199 in Germany. Germany, of course, has turned away from nuclear 200 energy and increased coal production as well as emissions over 201 the past five years.

Finally, as we discussed in our hearing three weeks ago, there is a developing -- there is the developing world, which is participating in this agreement but will produce almost all the growth in future carbon dioxide emissions as billions of people understandably seek access to affordable energy.

The plain fact here is goals of the international climate agreements, which are to move towards lower-emitting systems in energy, transportation, industry, agriculture are not going to work unless there is sufficient affordable technology to deploy on a massive scale.

You cannot get there in a meaningful way with wind and solar without undermining industrial capacity and economic well-being.

So I will continue to say, Mr. Chairman, when it comes to addressing climate change let us take action. But let us be smart and pragmatic about it. We should focus on realistic solutions to prepare for the future and on policies that work for the American people.

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And with that, Mr. Chairman, I yield back the balance of

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243 I don't want to meet the goals. I want to withdraw from the Paris 244 Agreement.

He is not making any attempt to move forward to address climate change. In fact, he is moving in the opposite direction. The initiatives like the Clean Power Plan and the fuel efficiency standards that were put in place under President Obama he wants to scrap.

So I think it is a little disingenuous, I guess, to criticize other countries that are trying to meet the Paris goals and leaders that are trying to meet the Paris goals. Sure, they are going to -- you know, they are going to have a hard time. There are going to be those that push back. They are going to have pitfalls. But they are at least trying.

The problem here is that our president is saying the opposite. He said, I don't want to do that -- I don't care. You know, I am going to move in the opposite direction.

And I think that is what is really bad is just abrogation of American leadership that goes along with saying you are going to withdraw from the Paris Agreement.

But in any case, I know I am criticizing you but I don't mean to do it too hard because you are probably the best friend we have.

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Anyway, I wanted to thank Chairman Tonko for scheduling this hearing as the committee continues to discuss the growing crisis of climate change and the ways that we can combat it.

For the last two years, President Trump, his administration, and Republicans here in Congress have repeatedly pushed actions and policies that would only make the crisis worse.

271 We are here today to discuss one of these actions. President 272 Trump's decision to pull out of the Paris Agreement is unjustified 273 and dangerously shortsighted. It abdicates U.S. leadership on 274 global climate action -- an issue where America has always been 275 a leader -- and breaks our promise to all nations who joined the 276 historic agreement.

I believe the Trump administration's retreat puts the health and safety of our communities at great risk and seriously jeopardizes our future security. It also puts our economic future at great risk as the world embarks on a major transition to a low-carbon economy.

President Trump now wants to pull us out of that agreement. The Paris Agreement -- an agreement reached by nearly 200 nations -- was an important unified stand in the fight against our changing climate.

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It sets a strong foundation for action that will accelerate

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287 the shift to a clean-energy economy and puts us on the path to 288 a safer healthier planet for generations to come.

It is also our best hope of mobilizing the global action needed to avoid catastrophic changes to our environment and the Paris Agreement represents a significant departure from past efforts to secure international cooperation on climate change. It allows each nation to design its own

294 emission reduction strategy that is best suited to the unique 295 circumstances of its society and economy.

Importantly, the Paris Agreement applies to all parties to the Convention, including India and China. It also includes critical transparency and accountability measures to ensure countries are meeting their emissions reduction goals and have the flexibility to make any necessary adjustments to stay on track.

The Obama administration's plan to meet the goals of this agreement were reasonable, achievable, and balanced. It provided a framework in reducing U.S. emissions while also growing our economy.

306 More energy-efficient appliances, buildings, and vehicles 307 result in lower costs for consumers and keep our manufacturing 308 industries competitive globally, all while lowering emissions

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309 of harmful air pollutants.

The plan also calls for controlling methane emissions from the oil and gas sector, which was a long-overdue and sensible step, and so too was curbing carbon emissions from the power sector under the Clean Power Plan.

In fact, the reductions required by the Clean Power Plan were so reasonable that most of the power sector is now meeting them. And, yet, the Trump administration has methodically stalled or rolled back all these initiatives.

The administration's actions reflect a determination to lock in fossil fuel dependence for consumers, reversing meaningful progress and setting the planet on a dangerous course.

The good news is that the rest of world and many states, cities, and businesses here in the United States have rejected the Trump administration's retreat on climate change.

They have declared, "We are still in." They are leading the way to cleaner energy, greater energy efficiency, lower consumer costs, more resilient communities, and new technologies and business.

328 While each individual contribution by these nonfederal 329 actors may be small, together they add up to significant emission 330 reductions and, just as importantly, their experience lays the

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353 confidence that each other were actually reducing the emissions
354 they said they were and they got international credit for that.
355 I think part of what we are after is, again, pursuing an
356 agenda of U.S. innovation, conservation, adaptation, and
357 preparation. We can lead the world in this space and we should.
358 We just don't want to repeat the mistakes that others have made
359 in their laboratory work, if you will, trying to tackle this issue.

360

They have had riots on the streets in France since November as consumers said the direction France went with the high cost of gasoline was more than they were willing to bear. We need to keep consumers in mind in this discussion.

We are ready to work on developing policies, in fact, I would say, build on the policies that we developed over the last several Congresses in this space to make sure that we have an electric grid that is reliable and secure and has the capacity to be able to feed into renewable energy.

We have been big advocates for battery storage enhancement and, indeed, in my district there is a partnership between NextEra and PGE to have one of the biggest battery storage energy sectors in the United States. It is the biggest, it is the first, and they will link renewable energy into battery storage to help bring

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375 more firm baseload power to the grid. That will replace energy 376 now generated from coal.

Our country invests in these national labs that help develop this technology and there is more work to be done there. You know, we have learned over the years how these policies rapidly transform the nation's electricity system from a system designed for the economical and reliably dispatch of power to a system focused on meeting federal emissions caps can have unintended consequences.

This rapid transformation, which Congress opposed, would have driven out major sources of affordable energy, threatened reliability and security, and driven up consumer electricity bills.

To achieve the goals I think we could all find some common ground along we also have to make sure that we don't encourage unintended consequences that could affect consumers negatively to the point that they riot in the streets, as they are doing in France, as well as put the grid in peril.

We learned that even with the economically harmful impact of these and other policies targeting the fuels we use and cars we drive, the goals proposed by the Paris Agreement still could not be met.

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397 The policies, according to the administration's own 398 estimates, would get maybe 60 percent of the way there, and I 399 am talking about the Obama administration now.

Even Secretary Kerry noted at the time the negotiations that the United States or even all the developed world cut their CO2 emissions to zero it would still not offset the emissions coming from the rest of the world.

404 So, again, we can be a leader in developing new technologies 405 that we should sell to the rest of the world to reduce their 406 emissions. We have got to be smart about how we do this.

In short, commitments in Paris were made without a clear
plan to meet those promises without a full view of the cost and
certainly not a plan that had broad bipartisan support in
Congress.

That is what we would like to see developed here, Mr. Chairman, is a bipartisan plan, going forward. This focus on U.S. commitments to the Paris Agreement is the centerpiece for our nation's climate policy. It kind of misses the point of what we should focus on if we want to make a difference in global emissions while strengthening the economy.

417 We should not lock ourselves into a narrow vision of what 418 is possible. We must consider the realities of global energy

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419 systems and the need for affordable reliable energy access around 420 the world.

We are fortunate in America to have electrified nearly every home and business in the country. There are many parts of the world that seek electricity for the first time. They will not be denied that. So let us work with them to figure out how to do it in an environmentally sensitive way.

Let us continue to work, as we have done in past Congresses, to reduce barriers to innovation, enable the United States to deploy new technologies to drive economic engines of the future and make realistic headway in curbing emissions from advanced carbon capture to nuclear technology to innovative hydropower solutions.

And we also have to look at things I care passionately about in my district in Oregon. The IPCC report going back to 2007 says sustainable forest management would help. We had 68 million tons of carbon emissions for the fires in California last year alone.

Now, not all those are forests -- I get that -- but there
is a lot of work that has been pointed out we could do to reduce
the excess fuel load in our forests that reduce emissions of more
than just carbon -- the other poisons that go up at the time --

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441 || if we could come together in a bipartisan way on that.

So, Mr. Chairman, I look forward to working with you as we
always do and thank you for having this hearing, and I yield back.
Mr. Tonko. Thank you, and Republican leader yields back.
As chair, I remind members that pursuant to committee rules
all members' written opening statements shall be made part of
the record.

Now we welcome the witnesses to this subcommittee hearing.
I thank them for taking the time and sharing their intellect
with us.

451 Let me introduce our panel. First, we have Ms. Carla Frisch, 452 principal with the Rocky Mountain Institute; then Mr. Samuel 453 Thornstrom -- Thernstrom, I am sorry -- chief executive officer 454 of the Energy and Innovation Reform Project; Mr. Nathan Hultman, 455 director of the Center for Global Sustainability, associate 456 professor at the University of Maryland School of Public Policy; and Mr. Andrew Light, distinguished senior fellow, World 457 458 Resources Institute.

We thank, again, all of our witnesses for joining us today. We look forward to your testimony and thank you for sharing time with the subcommittee.

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At this time, I will now recognize each witness for five

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463 minutes to provide his or her opening statement. Before we begin,
464 I would like to explain the lighting system. In front of our
465 witnesses is a series of lights.

The light will initially be green at the start of your opening statement. The light will turn yellow when you have one minute left. Please begin to wrap up your testimony at that point and the light will turn red when your time has expired.

470 So we will begin with Ms. Frisch. You are recognized for 471 five minutes, and welcome.

472 STATEMENTS OF CARLA FRISCH, PRINCIPAL, ROCKY MOUNTAIN INSTITUTE;
473 SAMUEL THERNSTROM, CEO, ENERGY INNOVATION REFORM PROJECT; NATHAN
474 HULTMAN, DIRECTOR, CENTER FOR GLOBAL SUSTAINABILITY, ASSOCIATE
475 PROFESSOR, UNIVERSITY OF MARYLAND SCHOOL OF PUBLIC POLICY; ANDREW
476 LIGHT, DISTINGUISHED SENIOR FELLOW WORLD RESOURCE INSTITUTE,
477 UNIVERSITY PROFESSOR, GEORGE MASON UNIVERSITY

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479 STATEMENT OF MS. FRISCH

Ms. Frisch. Thank you, Chairman Tonko, Ranking Member
Shimkus, and members of the subcommittee for inviting me to
testify and for your leadership in focusing on climate change.
I am a principal at the nonprofit nonpartisan Rocky Mountain
Institute, where we work on market-based low-carbon solutions.

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Cities, states, and businesses and others have been working to address climate and the environment for decades. But in the past two years, they have scaled up their efforts and come together more formally and, in part, that connects back to the announcement of the intent to leave the Paris Agreement.

Within 72 hours from that announcement, a very diverse coalition of over 1,200 states, cities, businesses, universities, counties, tribes, faith-based organizations, hospitals, and others came together, and today that coalition is more than 3,600 members.

Their leaders have committed to reduce their emissions, not only because it is good for the climate but because it advances the interests of their citizens, their consumers, and their shareholders.

Are these commitments meaningful? America's Pledge set out to find that out. Rocky Mountain Institute worked on analysis which found that given existing commitments, the U.S. is, roughly, two-thirds of the way towards meeting the original commitment in Paris and broader engagement has the potential to put us within striking distance of the Paris Agreement.

505That means scaling high-impact near-term climate506strategies. But even since we published the report progress has

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507 been made. In the last three weeks alone, five gigawatts of coal 508 retirements have been announced, and also in the electricity space 509 more than 100 companies, including many Fortune 500 companies, 510 have committed to 100 percent renewable energy and they are 511 following through on those commitments and taking advantage of 512 the lower technology costs of solar and wind, which continue to 513 fall. Cities are doing that, too.

That clean electricity is powering clean electric 514 515 transportation. Late last year, we passed the 1 million electric vehicles sold mark in the U.S. and sales have grown since then, 516 517 and one-third of our public buses are on track to become 518 emissions-free, which could significantly improve health and air 519 quality and also reduce costs for transit authorities, and that 520 in part is driven by lower battery costs, as Ranking Member Walden mentioned. 521

522 That clean electricity is also powering homes and 523 businesses. Using electricity to heat our homes and water is 524 more efficient than using natural gas and burning that natural 525 gas directly on site.

526 It improves indoor air quality and it reduces greenhouse 527 gas emissions. And acknowledging that potential, New York State 528 has required their electric utilities achieve a portion of their

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529 energy efficiency savings through deployment of efficient530 electric heat pumps.

531 So if we continue to scale and focus on these two priorities, 532 rapidly cleaning up electricity production and using that clean 533 electricity in our homes, businesses, and transportation systems, 534 we could address up to 70 percent of U.S. greenhouse gas emissions.

And the nation's rural electric co-ops have taken notice of that and they are moving forward to focus on cost-effective beneficial electrification. States that have taken climate actions like these find that they are benefitting their economies and strengthening their community.

540 Through the bipartisan U.S. Climate Alliance 21 governors 541 have come together to lead on climate change including many 542 recently-elected governors. Their climate policies have 543 attracted billions in investment and have helped support more 544 than 1.6 million clean-energy and energy-efficiency jobs.

545 Together, coalitions like these are demonstrating in real 546 time how to deliver cost-effective climate action from the ground 547 up.

Despite this tremendous progress, we need faster action. To avoid the worst impacts of climate change and get back on track for IPCC, we need action from all levels of government and

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551 participation from civil society.

552 It is not possible to solve the climate crisis without state, 553 city, and business action. It is also not possible to solve the 554 climate crisis without strong and sustained federal policy. 555 The good news is we don't have to start from scratch at the 556 federal level. Federal reengagement can build on the great 557 momentum and hard work that states, cities, and businesses have 558 underway. 559 We have to have both to ensure that America continues to 560 set the standard for international leadership. 561 [The prepared statement of Ms. Frisch follows:] 562 563 Thank you, Ms. Frisch. 564 Mr. Tonko. 565 Next, we will move to Mr. Thernstrom. You are recognized, 566 sir, for five minutes. 567 STATEMENT OF MR. THERNSTROM 568 569 Mr. Thernstrom. I would like to thank the chairman, the 570 ranking member, and members of this subcommittee for the 571 opportunity to speak on behalf of the Energy Innovation Reform 572 Project. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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573 The EIRP promotes public policies to accelerate the 574 development of advanced energy technologies to improve the 575 affordability, reliability, safety, and security of America's 576 energy supplies and our energy economy.

577 As Mr. Tonko and Mr. Walden both noted, President Trump 578 announced in June 2017 his intent to withdraw the U.S. from Paris 579 but for procedural reasons the U.S. withdrawal cannot take effect 580 until November of 2020. So we are still in.

Whether one agrees or not with the president's decision, he does have the authority to make it and I tend to see his decision as a reflection of the challenges in climate policy that Paris tried to paper over. Resolving these challenges should be the focus of our attention and I think a number of remarks today have already indicated that.

587 Our central challenge is that effective mitigation depends 588 upon the availability of commercially competitive clean energy 589 technologies more than it requires treaties or other 590 international agreements.

We are making great progress with this challenge, as other
witnesses will testify to, but much more remains to be done.
If we can develop these technologies, international agreements
can constructively contribute to their global dissemination.

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595 If we do not develop them, nations are unlikely to meet 596 commitments made under international agreements and, in fact, 597 many nations are not on track to meet their Paris pledges, 598 suggesting that their ambitions exceed their abilities.

Aspirational international agreements may reflect worthy ambitions. But domestic policy is where the decisive decisions are made. Paris appropriately focused international attention on each nation's domestic actions and that is where a constructive conversation must occur.

Ultimately, the Paris Agreement was unworkable for the U.S.
because it was a substitute for rather than the product of a
domestic political consensus. Indeed, the lack of settled
domestic U.S. policy was among the reasons that Paris was an
agreement rather than a treaty.

Trying to make domestic policy in Paris rather than in 609 Washington was a mistake, I believe. It circumvented the role 610 611 of Congress and specifically ignored the importance of 612 implementing legislation and ensuring alignment between America's domestic policy and our international commitments. 613 614 America cannot address a complex challenge like climate 615 change without bipartisan agreement on the way forward that is enacted in federal law. 616

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617After climate legislation failed in the Senate in 2009, the618Obama administration pursued its domestic policy goal through619the Clean Power Plan which was stayed by the Supreme Court. The620Trump administration is seeking to implement an alternative621regulation, which will certainly face judicial scrutiny of its622own.

This back and forth demonstrates the fragility of policy
made through regulations rather than law just as agreements are
poor substitutes for treaties.

Now, many climate advocates have despaired of enacting
bipartisan legislation and have consequently sought
alternatives. At EIRP, we believe that there is no substitute
for sound national policy embodied in law and so we work to promote
that.

The principal objective of federal climate legislation
should be to promote innovation in a broad portfolio of clean
energy-related technologies and ensure their economical use over
time.

A focus on accelerating technology innovation in order to drive down the cost of decarbonization while avoiding the zero-sum politics of some popular climate proposals is a necessary first step.

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As a complement to innovation policies, clear and durable
environmental regulations would also permit innovators and
investors to cost effectively modernize America's energy system.
I do want to emphasize the importance of getting the relationship
between public policy and the private sector right.

This will require a mix of regulatory reforms and public and private investments that must be appropriate to the complexity of the task, not the product of a formulaic or ideological approach.

Also, as my written testimony emphasizes, the
decarbonization literature is very clear about the crucial
importance of developing a diverse mix of energy technologies
and resources rather than taking a narrow path that relies on
renewables alone.

Innovation initiatives must be designed to produce clean
energy that is both abundant and affordable. If clean energy
is too expensive or impractical in other respects, it won't be
used broadly or adopted sufficiently rapidly.

657 Our challenge today is to combat climate change in a manner
658 that strengthens America, our economy, and our international
659 leadership.

660

At EIRP, we believe that federal policies to accelerate

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It is an honor to share with the committee my perspective on how subnational efforts in our country are driving progress today and laying the groundwork for an effective comprehensive American strategy to address climate and economic issues of fundamental importance to our country.

688 My message today is in three parts. The first part answers 689 the essential question of what does it all add up to and describes 690 the significant impact resulting from accelerating subnational 691 climate actions in our country.

The second part illustrates how these actions can provide
a path to comprehensive American climate strategy that includes
diverse subnational actors as a basis to support and enhance
additional progress through new federal action.

The third part underscores how subnational American leadership combined with a reinvigorated federal engagement can catalyse global action to accelerate our ability to respond effectively to the climate crisis.

In recent years, coalitions of subnational actors have
formed to enhance their own communities' interest in climate
action. These coalitions represent well over half the U.S.
population of over 173 million people and nearly 60 percent of
U.S. GDP and they are globally significant, representing the

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705 equivalent of the world's third largest economy and the world's
706 fourth largest greenhouse gas emitter.

A key question, however, is whether these actions from these groups will make a difference. The answer is yes. Our study estimates that existing commitments from subnational actors are already making a significant impact with additional near-term reductions possible.

712 Without these subnational actions, we estimate that U.S.
713 emissions would grow slightly between now and 2025 and it is in
714 this context that the contribution from subnational actors today
715 is so important, turning that potential 3 percent growth in
716 emissions from today into a 17 percent reduction below 2005 levels
717 by 2025.

718 And more is possible. Using the tools available to them today, states, cities, and businesses could drive U.S. emissions 719 close to but not quite reaching the U.S.-Paris target to, roughly, 720 721 24 percent below 2005 levels by 2025. Such actions could include 722 more rapid expansion of renewables, reductions in methane 723 leakage, increased building energy efficiency, accelerated coal 724 power retirements, land sector policies, and a variety of other 725 approaches across sectors.

726

And, indeed, many of these actors are already stepping up

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727 to do more, particularly after the recently mid-term elections.
728

729 So existing commitments are extraordinarily helpful, making 730 a real and meaningful difference today during a period of federal 731 inaction. Nevertheless, even additional subnational 732 commitments will likely not be sufficient to get us fully on track towards a long-term trajectory consistent with science-driven 733 climate goals if this work of subnational actors to implement 734 735 more ambitious climate actions does provide a basis for 736 accelerating economy wide climate action in the future.

For example, subnational actions could potentially deliver
accelerating emissions reductions across the U.S. economy,
increasing our decarbonization rate from, roughly, 1.6 percent
per year before 2025 to, roughly, 2.1 percent per year thereafter.

This rate is close to the, roughly, 2.3 percent annually needed to be consistent with long-term climate goals. But the key currently missing boost to this activity would be broad engagement by the U.S. federal government.

In this way, subnational actions are laying the groundwork
today for faster action under an essential comprehensive approach
that integrates the significant policy authorities across our
federal system.

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Subnational action can also impact climate outcomes by influencing the international community. In climate change, U.S. global leadership matters. We are the world's second largest emitter and what we do here in many ways sets the tone for the level of climate action globally and this, in turn, can raise the chances of our global success in addressing this immediate and growing challenge.

The fact that American subnational actors are still making significant progress in reducing our own emissions is an important signal to other countries that the U.S. is still remaining engaged and delivering real change.

In summary, we have seen a groundswell of climate action
over recent years with leadership from all corners of America.
In doing so, these states, cities, businesses, and others have
also helped create the conditions for a strong federal answer
to their own climate leadership.

765 Thank you.

[The prepared statement of Mr. Hultman follows:]

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769 Mr. Tonko. Thank you, Mr. Hultman.

And now to conclude, Mr. Light, you are recognized for five

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771	minutes.
772	Thank you.
773	STATEMENT OF MR. LIGHT
774	
775	Mr. Light. Thank you, Chairman Tonko, Ranking Member
776	Shimkus, and the members of the subcommittee for inviting me to
777	testify.
778	I am Andrew Light from the World Resources Institute and
779	also from George Mason University. I will address the
780	international implications and limits of U.S. non-federal action
781	on climate change.
782	I previously served at the Department of State as one of
783	the senior officials working on the creation of the Paris
784	Agreement on climate change. I am going to touch on four points
785	summarized from my written testimony.
786	One, the Paris Agreement remains essential for international
787	cooperation on climate change. Two, other countries continue
788	to take ambitious steps to reduce their emissions. Three,
789	efforts by non-federal actors have been embraced internationally.
790	However, fourth, reengagement by the federal government is a
791	geopolitical necessity.
792	First, let us start with Paris. While President Trump has

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announced his intention to withdraw from the agreement, over 190
countries are still actively working to implement the agreement's
goals.

And I agree with your characterization, Chairman Tonko. These targets were all done in-country. They were nationally determined. They were not negotiated in Paris. They were not determined by the Paris Agreement. That is very important.

Paris is a success because part -- because the first set of commitments under it achieved higher than expected ambition, significantly improving projections of temperature savings over prior estimates.

804 Moreover, parties are expected to make continual pledges 805 of increasing ambition over time to put the temperature goals 806 of the agreement within reach.

Second, the agreement fulfills a long-sought goal of the last three presidential administrations, both Republican and Democratic, of creating a set of common rules for all parties on reporting transparency and review of their progress on meeting their targets regardless of their development status.

812 So what about progress in other countries? I am going to 813 focus here on China and India because concerns about them were 814 raised in recent hearings before this subcommittee.

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Both will need to do more. But under Paris, they are demonstrating ample domestic ambition. China is leading the world in renewable energy investment, committing to spend over \$360 billion through 2020, which is expected to create 13 million new jobs.

China launched a national emissions trading system for its power sector, which will eventually become the largest in the world. In 2017, the government halted or delayed over 150 coal plants.

China remains the world's largest emitter of carbon dioxide but committed under Paris to peak emissions by 2030 at the latest and experts argue that they could easily peak as early as 2025.

India's Paris targets include a goal of 40 percent electricity generation from non-fossil sources by 2030. Prior to setting these target, Prime Minister Modi increased the previous government's solar energy goal by himself by five times to 100 gigawatts by 2022, adding 75 gigawatts of wind, biomass, and small hydro, creating an estimated 330,000 new jobs.

The number of planned coal plants has plummeted, shrinking by a quarter in the first half of 2018. What about the international impact of U.S. subnational action, which we have heard about so far?

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The groundswell of activity in the U.S. has been widely embraced. German Chancellor Angela Merkel commented that it emphasizes the support for the climate agreement across large parts of the United States.

It is also spurring similar subnational coalitions abroad, including in Japan. States have also increased their bilateral programs. California initiated programs to work with China on developing renewable energy and cooperating on zero-emissions vehicles, energy storage, and grid modernization while the U.S. stayed on the sidelines.

847 But there are limits to subnational action that require 848 federal reengagement. Here are three reasons.

First, U.S. federal leadership is absolutely necessary as states and cities don't have a seat at the table in international negotiations. Active participation is essential to ensure that the Paris Agreement maintains elements that we value, including maintaining the integrity of the currently agreed-upon rules.

854 Secondly, states and cities do not have the capacity to help
855 prepare our strategic partners abroad for climate risks
856 threatening their safety which, in turn, threatens the American
857 people.

858

Make no mistake -- climate-related security risks are

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happening right now and they are getting worse. This conclusion
was unequivocal in last month's worldwide threat assessment of
the U.S. intelligence community.

Third, states and cities can't put sufficient pressure on larger countries to embrace climate smart foreign development. Take, for example, China's massive Belt and Road infrastructure project worth \$6 trillion that include 70 countries on three continents.

It is, roughly, 46 times as large as the Marshall Plan. Despite their domestic progress at home, from 2014 to 2017 93 percent of energy investments by China's Silk Road Fund and 95 percent of foreign energy investment by China's state-owned enterprises were in fossil fuels.

The U.S. is not challenging China, given President Trump's commitment to fossil fuels. No other countries can exert pressure on China. This gap requires federal reengagement in Paris and in broader international climate efforts.

Let me close with a few suggestions to what Congress can do to get the U.S. back into the international climate arena. First, pass a resolution to support the Paris Agreement that also explicitly supports current subnational action.

Second, double funding for clean energy and carbon removal

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903 agreement made voluntary mitigation contributions?

904 Mr. Light. Yes, sir.

905 Mr. Tonko. So with that being said, when President Trump 906 talks about imposing draconian burdens on our country, is that 907 a fair criticism of the agreement itself?

908 Mr. Light. It is absolutely false, sir. I was at the table 909 when the agreement was being negotiated. There were no draconian 910 burdens that were put on the United States or any other country.

911 Mr. Tonko. So then this is not a U.N. mandate that 912 undermines our sovereignty?

913 Mr. Light. Not at all.

914 Mr. Tonko. Our mitigation commitment was submitted based
915 on existing and planned United States policy. Is that correct?
916 Mr. Light. Yes, sir.

917 Mr. Tonko. And, Dr. Light, one of the biggest achievements 918 of the agreement is the inclusion of large developing nations 919 such as China and India. Can you explain their commitments and 920 how they were brought to the table?

921 Mr. Light. Well, I think I sort of gave you a little bit 922 of an overview of what China and India are doing right now and 923 we can talk about, you know, what's going on in terms of emissions 924 recently with those countries and the United States.

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But how they were brought to the table was a very interesting
story. The United States and China had historically been the
biggest adversaries in this process.

So if you go back decades to the original creation of the
framework convention in 1992, it was just an incredible fight
between large blocks of countries, mostly developed countries
on the one side, developing countries on the other side.

932 The developing countries said, you caused the problem, 933 essentially applying a kind of "polluter pays" mentality. It 934 is your responsibility to solve it. We shouldn't be required 935 to do anything.

But that is just not viable, as Representative Walden said. You can't reduce emissions sufficiently only on the backs of developed countries because the bulk of emissions now are from developing countries. We tried with different measures to move forward on this. But we could never get sufficient participation from these other countries to move forward.

942The Kyoto Protocol, for example, only had the participation943in terms of obligations to reduce emissions from less than 20944percent of emissions globally from the countries that had to945reduce their emissions.

946

The Paris Agreement -- the countries that are committed to

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947 the Paris Agreement now, until the U.S. leaves, covers 96 percent 948 of global emissions. We worked with China behind the scenes for 949 over a year to make sure that we could bring them to the table, 950 that we would only stand next to them, as President Obama did 951 in November of 2014, with President Xi in Beijing -- we would 952 only stand with them and while they were announcing the top lines 953 of their target if we thought their target was respectable, and they did the same with us. And that created a race to the top 954 955 that brought countries along.

956 India is another story. Prime Minister Modi has long been 957 a climate champion, and what we did is we took -- looked at his 958 domestic desire to try to move his country forward on a more 959 sustainable path. By himself he increased his own renewable 960 energy targets and then we worked with the Indian government to make sure that their platform could be used to advance other 961 962 research and innovation programs that they wanted to create. 963 Thank you for highlighting that. Mr. Tonko.

964 Because these countries are in a different stage in their 965 development their time line may be longer than ours. But it is 966 clear that they are committed to taking action and pursuing more 967 sustainable development.

968

How is China working forward? Are they still on track to

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969 peak with its emissions around 2030?

970 Mr. Light. That -- no, sir. I believe they are actually
971 going to peak quite earlier than that. I mean, all estimate
972 evidence to date is that they will peak earlier.

973 They did have a 3 percent uptick in their emissions as far 974 as we can tell in 2018. The U.S. emissions also went up 3.4 975 percent in the same time period.

976 But there is lots of explanations for this having to do with 977 some stimulus in the Chinese economy -- for example, a huge boom 978 in construction to try to create more apartments for people, which 979 are -- 20 percent of them are actually going empty right now.

980

981 So there have been things like that that have moved along. 982 But if you look at the scale of Chinese emissions, it really 983 precipitously goes down as we get closer to the creation of the 984 Paris Agreement because that is when international pressure is 985 That is when the Chinese are starting to recognize that there. 986 they have a geopolitical advantage by becoming leaders on this 987 issue. The small countries -- small island states -- are just 988 as worried about China as they are worried about the emissions 989 coming from the United States. All those emissions are going 990 to cause sea level rise. They are going to harm them.

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And so what we have seen is the Chinese respond to that. But, as I said at the end of my testimony, there is a worry here that the Chinese could still move forward with respect to building out coal facilities in other countries unless someone tries to pull them back to the table. No other country can do that other than the United States.

997 Mr. Tonko. Thank you.

998 Are there any other common misconceptions about the 999 agreement that you would like to clarify in a relative few 1000 questions?

Mr. Light. Sure. One thing, and that is this. I have heard -- I understand the criticism that the current pledges under the Paris Agreement -- right now that parties are behind. They don't -- aren't sufficient to meet the 2 degrees Celsius goal, let alone the goal of the agreement to try to even get lower -get lower temperature response like 1.5 degrees.

1007We have to keep in mind that Paris was created as a process.1008It is not just one shot, you make your pledge, and we are done1009and we see how good we do.

1010 It sets up a process so that parties have to come back to 1011 the table at regular intervals to make regular new commitments 1012 of increased ambition. That is going to be what is going to help

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1035 under international law and the Paris Agreement is something that
1036 we can use to accomplish the goals --

1037 Mr. Shimkus. Okay. But for us and our Constitution and 1038 our government, which is more binding? Which has political 1039 buy-in? Which is vetted by the legislative branch? 1040 Mr. Hultman. The Paris Agreement was formulated under the 1041 U.N. Framework Convention on Climate Change, which is --1042 Mr. Shimkus. Okay. Let me -- I just taught high school 1043 government and history. I mean, I don't profess to be an expert 1044 on the Constitution but only a treaty gets voted on by the

1045 || legislative branch, and not even the House -- the Senate.

1046 Mr. Light, would you agree with that?

1047 Mr. Light. That is true, sir. But -- -

1048 Mr. Shimkus. Well, let me ask -- -

1049 (Simultaneous speaking.)

1050 Mr. Light. -- depends on --

1051 (Simultaneous speaking.)

1052Mr. Shimkus. Let me ask you this question. Let me just1053ask -- let me ask you this question. Why didn't the Obama1054administration submit this as a treaty?

1055Mr. Light. Because it was not a treaty. Because it was1056an agreement under the treaty that we had already agreed to that

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1057 passed with unanimous support in the Senate, Republicans and 1058 Democrats -- the U.N. Framework Convention on Climate Change. 1059 This was an agreement under that treaty that the Senate had 1060 already -- had already ratified.

1061 Mr. Shimkus. So, Mr. Thernstrom -- so, Mr. Thernstrom, you 1062 heard -- in your testimony you highlight the need for a national 1063 buy-in, and maybe through the subnational groups you are going 1064 to build that consensus and we may be there.

1065 There was actual shifting since this last time we had this 1066 debate and I think you can hear that on our side. Why is it 1067 important for this decision to be vetted by a legislative body? 1068 Mr. Thernstrom. As other witnesses have testified today, the subnational actors certainly can take action in many respects 1069 1070 but they have also all called upon the federal government to use 1071 its resources, which are much greater than those of subnational actors in a coordinated fashion and, obviously, we lack a 1072 1073 political consensus in this country, which -- to produce a federal 1074 policy on clean energy innovation and climate-related emissions. 1075 And so if we could reach that consensus, and I think this 1076 committee is obviously the place to have that conversation, I 1077 think everyone at the table here would agree that federal action 1078 -- I think that is what I have heard from all witnesses is that

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1079 federal action could be much more effective than the state and 1080 local action and it is, obviously, that political process that 1081 you are speaking of that would enable coordinated and ambitious 1082 federal action and I hope that we can get there.

1083 Mr. Shimkus. And we have this fight and this debate in our 1084 committee all the time. Can a federal agency do this? Do they 1085 need more legislative language? How do you impart it? How do 1086 you have the force of law?

1087 So other than going through the legislative process and 1088 binding us to the votes that we cast, we are going to be whipsawed 1089 back and forth by administrations here and there and we will not 1090 have a consistent national policy for the decades. And I think 1091 -- I think we all agree.

1092I mean, if you look at the Climate Action Tracker, which1093I used in my opening statement, even going to the Paris Accords1094now you are plateauing.

1095Talk about -- and my time is almost out so I only have a1096minute left -- Mr. Thernstrom, done poorly with all the different1097aspects of energy use in this country, how could that affect jobs1098and the economy and the cost?

1099 Mr. Thernstrom. As my testimony, especially my written 1100 testimony, indicates, I think climate protection is a very

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1101 important value for myself and for many Americans, most Americans
1102 even.

But I think balancing climate concerns with the other values in this space such as protecting, you know, affordable energy sources for consumers is critical both to achieving the political consensus that we have been calling for in this exchange but also for the technologies to actually reach the level of economic competitiveness that would allow them to scale successfully into global markets and be used in developing nations.

1110 So I think keeping costs of clean low is crucial to both 1111 political consensus, to durability of policy over the years, as 1112 you suggest, and to acceptance within the global marketplace, 1113 which is key to environmental performance.

1114Mr. Shimkus. My time has expired. Thank you, Mr. Chairman.1115Mr. Tonko. Thank you, Mr. Shimkus.

The House has called for at least three votes. The time estimate for that is about 40 minutes. So what we are going to do is move to Chairman Pallone for his questioning for five minutes. Then we will take a recess to go vote and we will come back after that, 15 minutes after the last vote is called.

1121 So Chairman Pallone?

1122

The Chairman. Thank you. I had some questions to ask Mr.

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1145 or Republican.

1157

1146 I mean, even his own daughter I remember at the time was, 1147 like, you know, pleading with him, don't withdraw -- this is a 1148 voluntary agreement. I mean, I don't even know if anybody in 1149 the White House agreed with him. Certainly, his family didn't. 1150 So, you know, all this discussion about, you know, treaties 1151 versus agreements I just -- I just think it's, you know, largely 1152 irrelevant. I don't mean to be disrespectful but I just think 1153 that he was trying to send a signal that I am not going to move 1154 on climate change -- I don't believe that climate change is an 1155 issue and I am going to try to kill everything we have done under 1156 Obama to lead in that direction.

And he is an outlier. We should just recognize.

1158 Unfortunately, he is the president. Let me ask Mr. Hultman, you 1159 know, it is interesting that it is almost the opposite. You know, 1160 Mr. Shimkus talked about, you know, France and other countries 1161 that, you know, where the leaders are trying to move forward and 1162 they are getting resistance.

I almost feel, based on what Ms. Frisch said, it is the opposite here. Our leader is trying to move backward and the business community and the grassroots are saying, no, don't do that. It is sort of interesting in a way.

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But what I wanted to ask you, Mr. Hultman, is this whole issue with the -- you know, with -- well, you call them the subnational or non-federal actors. What is it that we can do to make it easier for these subnational actors to take meaningful action and live up to our Paris commitments? You sort of suggested that they are -- at some point they are going to have their own limitations.

Is there something we could do maybe on a bipartisan basis 1174 1175 to make it easier for them to continue in that vein? Or what 1176 kind of challenges will they face because of federal inaction? 1177 Mr. Hultman. There are -- there are a few things that I 1178 think can be done now at the federal level and let me just pick 1179 up on your previous comment that, yes, we are seeing this 1180 leadership and I think this actually is an element that ties 1181 together some of the comments that we have heard today from you all, that we are building through this substantial, you know, 1182 1183 set of leadership across party lines in some cases some ideas 1184 and some strategies for reducing emissions. We are --

1185 The Chairman. By the way, I don't have -- I have a lot of 1186 Republican mayors and county legislators. There isn't a single 1187 one of them that agrees with the president on Paris. Not one. 1188 Mr. Hultman. And in many cases, as Carla also mentioned,

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1189 that a lot of these actors are doing these in response to demands 1190 from their constituencies and being responsive and trying to lead 1191 in the ways that they see being valuable for their -- for their 1192 organizations, for their jurisdictions.

1193 So we are seeing what I would argue we had to do anyway in 1194 this country. We had to anyway leverage all of these levels of 1195 government, leverage all of the leadership.

1196 Think about what is going to work and not work in our various 1197 kinds of situations and build from the ground up a strategy that 1198 we can use then, stitched together at the federal level.

1199 The Chairman. Is there anything -- because we are going 1200 to run out of time --

Mr. Hultman. Yes.

1201

1202 The Chairman. -- is there anything that we can do to make 1203 it easier for them or challenges they are going to face because 1204 of what we -- -

Mr. Hultman. I think it is important to make sure that those states and cities which want to be leading and out ahead that from the federal level we allow them to do so. I think that is sort of first and foremost -- do no harm. I would highlight the state of California in particular, which is trying to move forward on some of its regulatory actions.

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1211Also, to make sure that we are as somebody -- I think Andrew1212mentioned -- spending out the funds that have been allocated to1213those jurisdictions -- for example, weatherization efficiency.1214That is helpful for low-income people, it is helpful for building1215the basis for future reductions.

1216 The Chairman. I know we are running out of time but, Mr. 1217 Chairman, is there something Mr. Light wanted to say?

1218 Mr. Light. Thank you, sir. I just wanted to go back to 1219 one thing you said at the top on the voluntary nature of the Paris 1220 Agreement. Absolutely correct.

1221 It is important to remember, though, that the rules on 1222 Itransparency, on accountability, those are binding.

The Chairman. Okay.

1224 Mr. Light. That is the interesting combination we set here. 1225 This is why this is not just a vacuous agreement and it doesn't 1226 have force like a treaty.

Now, you know, Mr. Thernstrom said that innovation is the key and treaties are not as important. I agree innovation is totally important. But the important thing is that we need to know whether other countries are actually fulfilling the pledges that they are making publicly.

1232

1223

The only way we know that is if we actually have the rules

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1255 domestic political consensus," which I think is a really important 1256 point.

1257 The role of the Congress should not be circumvented in 1258 addressing such sweeping policies that impact so many aspects 1259 of our daily lives, from our utility bills to what we pay at the 1260 pump to the livelihoods of American citizens.

1261 And that is what I hope and I trust with our chairman that 1262 we will be able to build here as a consensus -- bipartisan 1263 consensus. That is how big things get done. This is a big thing 1264 that needs to get done.

Mr. Thernstrom, last November, Bill Gates was quoted at a Stanford Precourt Institute for Energy event as saying, and I quote, "The climate is easy to solve group is our biggest problem. The climate is easy to solve group is our biggest problem." He said this in context of people who assume that we have the current tools to address climate change and should be able to do so rather easily.

1272Do you agree that this is not an easy problem to solve --1273that we do not currently have all the technologies needed to solve1274it?

1275 Mr. Thernstrom. I very strongly agree with that, Mr. 1276 Walden, and I think that the -- consequently, as I said in my

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1299 better ones and there is an important role for public policy in 1300 that as well as for the private sector.

Mr. Walden. I was in a meeting yesterday with some leaders from one of the world's largest oil companies and I asked them the same sort of question about innovation in their space, especially as it relates to methane capture and carbon capture and sequestration.

And they started to tell me about some of the cutting-edge technologies they are investing in to see what they can get done and that is where I think, as Americans, we are unique in the construct that we believe in -- the entrepreneurial spirit.

1310We believe in that innovation. We believe in that a couple1311of guys in a garage in San Jose that do some weird stuff and end1312up with a company named Apple or, in my context, a guy with a1313waffle iron that developed a little shoe we know now as Nike.

You know, and I have great confidence we can do that here, and from a positive standpoint. In fact, the study you submitted in your testimony says that a bet exclusively on today's apparent winners -- solar, wind, and battery storage -- should be a mistake. Why do you think that?

1319 Mr. Thernstrom. So the point of that -- the point of that 1320 study is to say that we can see -- as I have said, I applaud the

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1321 success of renewable energy technologies in improving their 1322 performance in recent years.

1323 Mr. Walden. Right.

1324 Mr. Thernstrom. But if you think about the question of how 1325 you get to a clean energy system as a whole -- not just to have 1326 some incremental progress -- all the analyses that I have seen 1327 agree that having a diverse mix of fuel sources within the energy 1328 system is really crucial to getting to -- to maintaining low cost 1329 as we reach for higher levels of decarbonization.

1330 Mr. Walden. And should advanced nuclear be part of that 1331 Does it have to be? mix?

Absolutely. My organization is a strong 1332 Mr. Thernstrom. believer in investing in the full portfolio of technologies, very 1333 1334 much believe that advanced nuclear is part of that, advanced 1335 carbon capture as well and many renewable technologies. So we 1336 see value, as I say, in that full portfolio.

1337 Mr. Walden. And, I assume, hydropower?

1338 Mr. Thernstrom. Absolutely.

1339 Mr. Walden. We have studies from our own agencies saying 1340 we can increase hydropower dramatically. Now, there are some 1341 price points here, too. It is one thing to say you can do it. 1342 It is another to say the market would accept that higher price

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So --

in some of these facilities. But we know that is carbon neutral.
Mr. Thernstrom. That is correct, sir. I know some
advocates are working very hard on figuring out how we can get
more productivity out of our existing hydropower resources and
things like that and I certainly applaud those efforts.

1348 Mr. Walden. My time is expiring. I know we have focused kind of on energy in this discussion. We need to do this on 1349 1350 manufacturing, what we can do to capture carbon. I have heard 1351 of technologies that are being developed where you could sort 1352 of drop powder in and -- elementary level here -- and it would 1353 surround the molecules and pull it out, the carbon is taken out. 1354 It would be fascinating to be able to get in that discussion. 1355 If we are going to add all these electric vehicles -- I drive 1356 a hybrid on both coasts -- but, you know, that is going to be 1357 a drain on the energy grid but it can also be a big storage battery. 1358 I mean, I have heard of that discussion.

So anyway, I appreciate all our witnesses here today. Sorry
I have to come and go but, Mr. Chairman, thank you for your
indulgence and I yield back.

1362 Mr. Tonko. Okay. The gentleman yields back, and can I just 1363 please encourage the witnesses to speak into the mic so that we 1364 can all record well and hear well.

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1365 So with that, the chair now recognizes the gentleman from1366 Virginia, Mr. McEachin, for five minutes.

1367 Mr. McEachin. Thank you, Mr. Chairman, and let me begin 1368 by thanking you for calling this hearing and all of our witnesses 1369 for sharing your expertise.

1370I also want to acknowledge my friends and constituents back1371home who have worked hard to show that whatever the Trump1372administration may say or do about the Paris Agreement, Virginia1373is still in.

I know many others up here can say the same things about their communities, their citizens and their friends back home. Part of our job is to ensure that those folks are not alone, to give them a federal government that supports and further builds on their work instead of ignoring it or trying to thwart it.

I have tried to do my part. In the last Congress, I was proud to introduce a bill that would have forced the Trump administration to acknowledge over and over that the U.S. withdrawal from the Paris Agreement is disastrously out of step with the choice that all of our partners and allies around the world are making.

1385So I think this hearing is a very important step and I hope1386it helps to lay the groundwork for some of the concrete policy

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1387 changes we desperately need.

1388And with that, Mr. Light, I would like to ask you the1389following. Some of my friends across the aisle oppose aggressive1390climate action because they say the challenges we face are bigger1391than our one country -- we cannot solve them alone.

I actually agree with that point. Other countries need to pull their weight. But the outcome -- collective action -- is exactly what the Paris Agreement was meant to achieve.

1395 Can you explain how the imperative to influence other 1396 countries makes climate action at the federal level an absolute 1397 necessity?

1398 Mr. Light. Thank you, Representative McEachin, and I just 1399 want to say I appreciate your leadership on the Paris climate 1400 act on transportation and a host of other issues for helping the 1401 country and helping the district and state.

I think that the -- you know, that one of the things that has been coming out here, and Representative Walden just mentioned it, is this -- sort of this idea that we shouldn't have moved forward with Paris because there wasn't a bill that came out of Congress to support the U.S. position.

1407And I think that this is wrong for a number of reasons that1408you have just touched on.

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1409 So, first of all, President Obama did ask the Congress at 1410 least three times in State of the Union speeches to bring forward 1411 legislation so that he would have a commitment that he could use 1412 to take and build a commitment under Paris.

We didn't get bill come out of Congress. But climate change is moving on. The urgency was still there. The United States had to act. The United States can't solve the problem alone. But we are not going to be able to get the buy-in from other countries unless the United States is there to move them along, and I gave several examples of that in my testimony.

1419 Secondly, we are losing the competitiveness race to China 1420 and other countries. If you just take -- the ISC had a study 1421 that just looked at the pledges from developing countries alone 1422 under Paris. That created a \$23 trillion market in 1423 transformations, in energy, and infrastructure abroad.

1424 The United States has to compete with that and if we are 1425 not part of Paris, if we are not part of these coalitions, we 1426 are going to lose the race and other countries are going to gobble 1427 up those markets and gobble up the jobs from that.

And so that is where you need the United States there to cooperate and bring other countries along and also not to suffer by appearing to be dragging everyone behind, which is what we

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1431 are doing now.

1440

1432 Mr. McEachin. Thank you for that.

Ms. Frisch, did I say that close? Okay. You know, we always talk about the states are laboratories for democracies -- for democracy. And you have stated that states with commitments to climate have reduced their greenhouse emissions faster than the rest of the country while growing their economies.

1438 What have the last two years taught us about the economic 1439 feasibility of large-scale action.

Ms. Frisch. And thank you for that question.

The initial states in the U.S. Climate Alliance not only found that they were able to reduce their emissions faster than the rest of the country but their economies grew faster than the rest of the country. They are making commitments to reduce emissions that also have all kinds of co-benefits like jobs and technology.

And on the technology front, you mentioned the costs coming down. We have seen that trend just continue to go and go, and even one of the leaders of the second largest utility in the U.S. said recently that by the early 2020s, which is not that far from now, renewables plus storage -- building that new will be cheaper than continuing to operate existing coal and existing nuclear.

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## 1475 minutes.

1476 Mrs. McMorris Rodgers. Thank you, Mr. Chairman, and thank 1477 you, Ranking Member. I appreciate everyone being here and 1478 sharing your thoughts on the issues impacting our environment. 1479 Clearly, the climate is changing and global industrial activity is a contributing factor. I believe that we must play 1480 a role in reducing carbon emissions and being good stewards of 1481 1482 our natural resources. Part of why I have fought for the 1483 advancement of clean energy resources like hydropower, nuclear 1484 energy, biomass, hydrogen fuel cells.

1485 It is also why I have long advocated for active forest 1486 management and reforms that we need to reduce the risk of 1487 catastrophic fires like the ones that we experience regularly 1488 in the West, and these decimate our carbon-capturing forests and 1489 emit toxic smoke into the atmosphere.

1490I believe that these and other realistic market-based1491solutions that incentivize use and investment in clean energy1492resources are the answer, not the big government proposals that1493harm our economy and force the American people to bear1494unreasonable burdens.

1495Mr. Thernstrom, as you may know, I am a strong proponent1496of hydropower as a piece of the comprehensive clean energy program

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1497 that we need. My home state of Washington is a large producer 1498 of clean renewable reliable hydropower and I have supported 1499 efforts to advance this clean energy both nationally and 1500 internationally, I believe, that we should be doing.

With the role that Washington State plays in hydropower energy production and the overall role that hydropower plays in the United States, I just wanted to get your thoughts on how hydropower can grow as a power resource on the international level.

1506 You note in your papers that there may be geological limits 1507 to current expansion of hydropower but you see promising 1508 technological advances that would increase its usefulness as a 1509 clean baseload power source.

1510 I just wanted you to discuss that a little bit further and 1511 also hear what you think the United States needs to do to remain 1512 a prominent player in the hydropower arena internationally.

Mr. Thernstrom. Thank you very much for that question, Congresswoman, and I should say at first that I don't actually consider myself an expert on hydropower. So take my answers for what they are worth. I study it in the context of innovation and clean energy technologies, broadly.

1518

I do believe that hydropower has a very important role to

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1519 play in this, particularly because it is a renewable resource 1520 -- energy resource -- that is also firm, that it is dispatchable 1521 mostly when you need it.

1522 Obviously, weather conditions can affect the state -- the 1523 status of reservoirs and dams and therefore the ability to 1524 dispatch that power indefinitely.

But, fundamentally, hydropower can be considered a firm resource and therefore plays a crucial role in a reliable low-cost clean energy system. So I applaud the role of hydropower.

1528 The question is, of course, how much more can we get out 1529 of our hydropower resources. There are limitations on the 1530 geography for where new hydropower can be developed and, 1531 obviously, there is questions of community opposition in some 1532 places.

I know many environmental advocates are interested in how we can get more power out of existing resources that we have, so without building new dams, repower those and get more productivity out of that and I certainly think that is a very strong place to start with that question.

1538 Mrs. McMorris Rodgers. Thank you. You may be aware that 1539 last year this committee passed legislation to expedite the 1540 two-year licensing process for pumped storage hydropower. As

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1541 we are focussing on innovation I think we should also be focussing 1542 on identifying the regulatory barriers to implementing advanced 1543 technologies. What role do you see regulatory reform playing 1544 in serving our efforts to speed up clean technology deployment? 1545 Mr. Thernstrom. Again, thank you for that excellent 1546 question. I do think that there are many instances in the hydropower space and within -- with many of these other 1547 1548 technologies where existing regulatory structures are an 1549 impediment to the adoption and rapid use of these technologies 1550 -- that we can make them -- we can make it easier for businesses, 1551 for utilities, for states that want to be leaders on this to 1552 actually move forward with that by looking at the regulatory barriers that we have now. 1553

I applaud that hydro bill. I think we see similar efforts in other areas with other technologies to try to make it easier to build advanced nuclear reactors, to test new fuel cycles, to build carbon capture, to move carbon dioxide through pipelines and inject it underground.

Across the suite of technologies we see there are regulatory barriers to the adoption of clean energy that I think this Congress should be looking at and trying to lower in every instance. Mrs. McMorris Rodgers. Yes. Only 3 percent of the dams

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1563 actually produce hydroelectricity in America, and we could double 1564 that without building a new dam. But, unfortunately, it takes 1565 10 years on average to relicense one of those dams. So there 1566 is more to be done.

1567 Thank you very much.

1568 Mr. Thernstrom. Thank you.

1569 Mr. Tonko. The gentlelady yields back.

1570 The chair now recognizes the gentleman from California,1571 Representative McNerney, for five minutes.

1572 Mr. McNerney. I want to thank the chair and I thank the 1573 witnesses this morning.

1574 Mr. Light, Mr. Latta, my colleague, and I co-chair the Grid 1575 Innovation Caucus and I am committed to modernizing the grid to 1576 keep up with the demands that the electoral system is going to 1577 be seeing in the future.

1578 What do you think needs to be done to educate the ratepayers 1579 and the PUCs and the policymakers and the consumers about having 1580 utilities adopt this technology?

1581 Mr. Light. Well, I think this is an excellent example of 1582 where -- again, I am all in favor of doing work on RD&D, on 1583 innovative technologies, on battery storage, on, you know, small 1584 nuclear.

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We need to -- this is an all of the above -- all forms of clean energy have to be deployed to meet these larger targets. That is an excellent example of where we have got a problem right now that we solve. We can't move forward on those until we do grid modernization.

1590 Mr. McNerney. And we have to educate the different 1591 stakeholders.

1592 Mr. Light. And we have -- and we are going to have to --1593 Exactly. We have to educate the stakeholders that there 1594 is a market out there to be had. This transition is better for 1595 them. It avoids longer-term risks.

1596 It also, at the end of the day, will lower their electricity 1597 rates and this requires programs out there -- not draconian 1598 regulations of any sort but programs out there that help people 1599 to understand the opportunities before them.

1600 Mr. McNerney. And investments as well.

1601 Mr. Thernstrom, thanks for coming in this morning. And I 1602 appreciate your comments about the need for innovation.

1603 What federal policy do you -- what federal policy do we need 1604 to encourage the adoption or -- and acceleration of clean energy 1605 technology? What federal policies are we going to need? 1606 Mr. Thernstrom. Well, obviously, there isn't a simple

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1607 answer to that question. It is a complex range of things. As 1608 you know from our previous conversations, sir, I believe in a 1609 mix of policies that could be knitted together in one coherent 1610 package.

But, broadly speaking, I think it is important to have technology push -- that is, investments in innovation in the full suite of technology spaces -- renewables, efficiency, carbon capture, nuclear, hydro.

Across the board we need to invest in advancing those technologies. I do think in the long run there needs to be demand pull as well. We need to know what the rules of the road are going to be in the power sector.

1619 We have a state of flux, let us say, in what the regulatory 1620 requirements will be and I think this committee is the place to 1621 think about what the long-term rules of the road will be for the 1622 power -- -

1623Mr. McNerney. It sounds like you are advocating for1624consistent long-term policy.

1625Mr. Thernstrom. That is right. I do think --1626Mr. McNerney. And I think everybody here would agree with1627that. So --

1628

Mr. Thernstrom. I think that is crucial that --

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1629 Mr. McNerney. But, I mean, the problem is getting a 1630 bipartisan agreement on that. So it is going to take pain on both sides if we are going to get there. 1631 1632 And we are -- okay. Enough said. 1633 Mr. Thernstrom. Well, I agree with you on that point, sir. 1634 Mr. McNerney. Mr. Hultman, I am working on legislation to 1635 improve our understanding of stratospheric composition and 1636 aerosol interactions. 1637 Now, would this research be helpful in establishing a 1638 baseline of current conditions that is needed before any NGO 1639 engineering deployment could be considered? 1640 Mr. Hultman. Thank you for the question, and I want to 1641 distinguish two pieces of this question. 1642 One is that on the broad science of climate change we 1643 definitely know enough to take actions today of the kind we have 1644 been talking about I think that are being taken both at the 1645 subnational level and maybe bringing some of those ideas to the 1646 federal. 1647 That said, there are some significant uncertainties about

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how human interference or human contribution to a geoengineering

highlighted in the National Research Council report of a couple

approach to climate change would actually work, and this was

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1651 of years ago that really called for some necessary investments 1652 in understanding the scientific elements of a geoengineering 1653 strategy. So the short answer is yes.

Mr. McNerney. Well, that was the only answer.

1655 Thanks. Anybody can answer this one. In order to address 1656 climate change we are going to have to move rapidly in reducing 1657 our carbon emissions and removing carbon from the atmosphere. 1658 What are the most promising technologies right now that we 1659 have out there to do that? Whoever wants to take that question. 1660 Ms. Frisch. I think the most promising technologies that 1661 we have out there are the ones that can help prevent emitting 1662 that carbon dioxide into the atmosphere in the first place. 1663 So those are ready to go and being deployed in those spaces. 1664 But as the other panellists have said, we have to bring every 1665 single technology to bear on the solution -- to bear on this 1666 problem to be able to get on track and reduce emissions as quickly

1667 as we need to.

1654

Mr. McNerney. I saw an article -- I think it was in the New York Times -- about a promising technology in Switzerland to remove carbon cheaply. I mean, there must be some really good technology out there that we need to look into and encourage. Ms. Frisch. Right. I read that article, too, and I think

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This is a preliminary, unedited transcript. The statements within may be inaccurate, incomplete, or misattributed to the speaker. A link to the final, official transcript will be posted on the Committee's website as soon as it is available. 77 1673 the key there was that it is in the R&D phases and the costs need 1674 to come down. So we should definitely be encouraging that while 1675 we are deploying the technology that we already have. 1676 Mr. McNerney. Right. 1677 Mr. Thernstrom. If I may, I would just agree with Ms. Frisch that I think halting emissions from existing sources first and 1678 1679 developing, say, carbon capture technologies that would 1680 facilitate the development of carbon removal in the long term, 1681 that is the pathway we need to take. 1682 Mr. McNerney. All right. Thank you. 1683 Mr. Chairman, I yield back. 1684 Mr. Tonko. The gentleman yields back. 1685 The chair now recognizes the gentleman from West Virginia, 1686 Representative McKinley, for five minutes. 1687 Mr. McKinley. Thank you, Mr. Chairman. 1688 And this subject is long overdue to having a conversation 1689 on this because there -- obviously, there are storm clouds on 1690 the horizon. 1691 Around the world there is still a voracious appetite for 1692 the use of fossil fuels and they are predicted by the next few years that the global increase -- its consumption of fossil fuels 1693 1694 by up to 16 percent.

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1695So the idea of how we are going to deal with that issue is1696complex. America could very well lead the way and we have in1697decarbonizing and lowering our emissions -- CO2 emissions down1698to 16, 18 percent -- 21 percent by some standards.

But yet China and India have markedly a continued increase. So what is it, the number of -- China is up 290 percent in this decade, and India 235 percent.

So the thing that I am perplexed about is that we can go about -- American continuing to lead and make our reductions where -- again, up to 20 percent. We have already begun complying with the Kyoto and the Paris Accord by making reductions.

But the rest of the world isn't, and so as a result, we are going to be the ones that suffer with this. We are still going to have -- across the globe you are going to have climate change. We are still going to see the oceans rise, temperatures again increase.

Miami is going to be under water and all that -- we have done everything. We have complied totally with it. So the thing that bothers me the most about this is that we are asking people, other nations of the world, to implement reductions in their emissions but we are not giving them the tools to do it. There is no technology that is economically feasible out there right

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## 1717 now.

So the fact that, Mr. Thernstrom, we have been working together, quite frankly, so with all disclosure here to try to figure out what is a solution to give -- empower these other countries to implement something that is cost effective and because if we don't and they continue to burn fossil fuels, we are still going to have a water problem.

We are still going to have droughts. We are still going to have severe weather all around the globe. Maybe not in America but around the world is going to suffer.

1727 So I think if we -- if the primary cause is how we capture 1728 carbon, I think we need to have the innovation and we have to 1729 move it up first. Do the innovation first.

1730 Show that what the technology, and then we can export it 1731 to the rest of the world and make it so that it is affordable for them to do it because they are still going to use carbon. 1732 1733 We -- I think we have the responsibility to lead the way 1734 in doing this. But let us make sure that we don't put the reverse 1735 in -- we don't put a hammer approach. Let us use the innovation 1736 first and then go to implement the policies then to follow back with that. 1737

1738

So if they don't have the -- Mr. Thernstrom, if we don't

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have the technology yet, what are you suggesting? What now -what could we do? I know last year we passed 45Q to be able -that was a major step to show how we might be able to do that to develop that in carbon capture.

What are -- what are some of the thoughts that you would have how we might do the innovation first? Unfortunately, we lost one of our members here that I know has an interest in innovation.

But give me a little bit more on your spin.

Mr. Thernstrom. Thank you, sir, and thank you for your leadership on this question. I guess I would start my answer to that question by you ended, with 45Q as an example of both what I think can be done that is constructively but also what more needs to be done.

1753 So full disclosure, I was up here advocating for 45Q passage 1754 for almost more years that I can remember -- I think it was seven 1755 or eight. I think 45Q was a very important step forward.

1756At the same time, we are actually seeing very few projects1757are being built so far because of 45Q, although I still have high1758hopes that more will come.

1759The reason for that is that 45Q is one lever within a very1760complex energy system. And so what I keep saying to you and others

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1761 is that if we want big outcomes from big energy systems we need 1762 big inputs.

1763 And that is why I think it is important for the members of 1764 this committee to come together around some consensus about what 1765 policy proposals would be.

As you know, another theme of mine is that the innovation 1766 1767 needs of different technology families are distinct. So my 1768 answer to you is what we need to do for fossil decarbonization 1769 is different than what we need to do to advance nuclear and that 1770 is different from what we need to do for solar.

1771 And I would encourage you and other members of this committee 1772 to look at the specific needs of those technologies, have policy responses that are tailored to them but which are comprehensive 1773 1774 and ambitious rather than just these one-off small ball type 1775 approaches. That is how we will get to big outcomes in the energy 1776 system that we all --

1777 Mr. McNerney. Thank you. My time has expired. I yield 1778 back.

Mr. Tonko. The gentleman yields back.

1780 The chair now recognizes the gentlelady from the state of Delaware, Representative Blunt Rochester, for five minutes. 1781 1782

Ms. Blunt Rochester. Thank you, Mr. Chairman, and thank

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1779

1783 you so much to the panel.

I am very happy to be joining you here at this hearing because as I jumped out of the room for a minute I had to meet with students, our Delaware Civil Air Patrol Cadets, and I thought about the significance of this conversation and how important it is not just to my state and our country but to the planet.

And I want to start by saying I am pleased to say that my home state of Delaware wasted no time joining the U.S. Climate Alliance and I believe it is encouraging to see so many local governments and communities stepping up to act on climate change.

Local officials are on the front lines of protecting our communities. But they need that federal support. And I am concerned that a piecemeal approach may create an uneven playing field where some communities may take meaningful steps and look out for their most disadvantaged citizens while others may not.

1798And, as you know, climate change is already affecting1799communities across the United States and those communities will1800only intensify over time.

1801 So I would love it if you could talk a little bit, Mr. Hultman 1802 and Ms. Frisch, have you seen any successful examples of local 1803 climate action addressing the unique challenges faced by 1804 disadvantaged communities? And what lessons can be learned at

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1805 the federal level from those case studies, again, examples of 1806 local climate action in disadvantaged communities?

1807 Mr. Hultman. So I will give two quick examples, and I think 1808 Ms. Frisch probably has some others because she has been working 1809 in -- across different kinds of technologies in this space.

But, very briefly, there are two areas that I would look at and this does tap into our conversation about the simultaneity of deploying new technology but also doing innovation with, you know, as necessary.

A third thing that we can imagine as part of that is jobs and economy, and I think that, for example, there has been a lot of new work, as we are talking about students and sort of new training, in looking at, for example, solar and wind installers, like, that is an area where you can, with some technical training, you know, people can actually learn the toolkit.

1820They can take sort of construction skills and apply it and1821be able to move forward with a career in this new and exciting1822-- new and exciting area.

1823A second area that is also quite useful, which has often1824partnerships across federal, state, and local government is1825thinking about efficiency in weatherization and those are things1826that save everybody money and are particularly valuable for those

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1827 populations that are lower income.

1828 And also, you know, there is a lot of benefits too in terms 1829 of emissions but primarily they are also helpful to the people 1830 who live in those spaces.

1831 Ms. Blunt Rochester. Thank you.

1832 Ms. Frisch?

1833 Ms. Frisch. Thank you for the question, and two additional 1834 examples are in clean electricity production and clean public 1835 transportation that can significantly reduce air emissions, which 1836 cause all kinds of problems like asthma and can actually reduce 1837 the length of people's lives.

And one of the great things about the subnational action that you mentioned with city, states, and businesses is that it is inherently local and those people's voices are coming to the table and they will talk with their policy makers and make policies that really work for them in those communities.

And I think what we are learning from that is the lesson we've always known that it is good to be reminded of -- that it really is about bringing people together. And for climate action in the U.S., I mean, let's face it, the way we often do federal policy the federal government lags behind public opinion and we are seeing this wave of public opinion about climate ready to

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1849 go and it is crashing on us now.

1850 So we are happy that you and members of the subcommittee 1851 are really taking this seriously.

1852 Ms. Blunt Rochester. Thank you.

1853 Mr. Light, my next question is for you and it is based on 1854 the testimony that you gave. You had a statistic that really 1855 jumped out at me that China is investing ten times more than the 1856 United States in research and development.

1857 Can you talk about the potential consequences of that
1858 discrepancy in funding? I actually lived in China for four years
1859 and I saw it first-hand. So if you could talk a little bit about
1860 that.

1861 Mr. Light. It means that they are going to win the markets 1862 that have been created by the Paris Agreement. I mean, we can 1863 talk about, you know, whether the United States should have moved 1864 forward and the status of our pledge and whether agreement versus 1865 treaty and all that kind of stuff.

And in the meantime, China and the EU, Canada, other countries, are jumping ahead and grabbing the markets that were created by the fact the rest of the world is worried about climate change, they want to do something, and the prices are plummeting so it actually is affordable for them to move to solar power and

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1893 The chair now recognizes the representative from the state 1894 of New York -- Brooklyn. Yvette Clarke for five minutes. Ms. Clarke. Thank you very much, Mr. Chairman. Thank you 1895 1896 so much, Mr. Chairman, and I thank our panellists for really 1897 lending your expertise to us today as we grapple with this issue. 1898 I represent Brooklyn, as our chairman introduced me, where 1899 in 2012 we saw the impact of climate change first hand when Superstorm Sandy devastated my district and, going forward, will 1900 1901 only get worse.

1902I brought with me a map showing how sea level rise is an1903existential threat to New York City. Right there. And I wanted1904to talk about the flooded areas on the map are real communities.1905We are talking about inundation of homes in communities like1906Gerritson Beach and Sheepshead Bay and all of our subway lines,1907quite frankly.

As the president claims there is a national emergency on the southern border, he is ignoring what I believe is a national emergency in his own back yard and in the absence of federal leadership, what should cities like mine be doing to increase our climate resiliency and prepare for the impact of sea level rise? And I would like to extend that the entire panel.

Ms. Frisch. Thank you for that question, and New York has

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1915 been a leader in working on resilience, particularly after 1916 Superstorm Sandy and making some of the infrastructure, raising 1917 it up so it is above sea level rise in the planning. 1918 And that is a lesson that many communities across the U.S. 1919 are taking is that they need to evaluate what are those vulnerabilities and make a plan to address those vulnerabilities. 1920 1921 1922 Ms. Clarke. Does anyone else want to answer? 1923 I mean, you know, community resilience is Mr. Hultman. 1924 something everybody wants and I think that is something that is 1925 a point of agreement across a lot of different kinds of communities 1926 and leaders in those communities. 1927 There are steps that can be taken today in a diversity of 1928 kinds of communities and New York, I think I will echo Ms. Frisch's 1929 comment, has been leading in thinking about integrating, for 1930 example, first response with kind of weather understanding and how to kind of integrate those different ways to think about 1931 1932 near-term action to respond to natural hazards or disasters. 1933 But that also has to be coupled with a longer term planning 1934 process that does involve different kinds of stakeholders in that 1935 -- in those community groups. 1936 And looking at New York's example, looking at other places

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around the country as different places, we talked a lot about
emissions today and responding to climate through emissions.
So I appreciate your comment about thinking of climate as a much
broader set of issues affecting us today.

Those same studies date and business actions that are happening on emissions we can also see a lot of the same things happening on resilience, and I think this is a moment where we can use those experiments, we can use those understandings that are developing to better inform policy.

Ms. Blunt Rochester. It is an emerging industry that has to look at climate change holistically and I think that looking at this from a piecemeal perspective disadvantages us tremendously. So opponents of climate change legislation argue that the cost of sort of building out a green economy is simply too high. But they ignore the cost of inaction.

You talked about raising homes. It is extremely expensive to have to retrofit old housing stock in order to raise them, and just to address the whole resiliency issue.

How do we put a price tag on the damage sea level rise will continue to inflict on communities like mine?

1957Mr. Light. So I think that the National Climate Assessment1958just submitted to Congress this last past fall and I was -- I

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1959 worked on the national climate assessment on the chapter on 1960 mitigation. Look at that. I think the price figures are already 1961 there.

1962So in the higher -- in the higher scenario -- emission1963scenarios you are looking at sea level rise threatening a trillion1964dollar of assets both public and private in the United States.

1965If that is not enough to motivate something to be put into1966the next infrastructure bill, which is, we hope, coming down the1967pike, I am not exactly sure what is.

1968And in terms of what New York City needs to do and other1969cities like that, I would sort of say investment in natural1970infrastructure. We have known this from Superstorm Sandy. We1971have known this.

1972 The most effective way and the most cost effective way and 1973 the way that you can actually get lots of jobs created in your 1974 districts is by having people enhance natural infrastructure and 1975 not only just trying to build sea walls which are always going 1976 to be based on difficult propositions in the future.

1977I think the more that Congress can do to make it possible1978for states to form cross-border alliances to achieve those kinds1979of things, because sea level rise is not going to respect the1980state boundaries, the better you are going to see a good outcome.

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1981 Ms. Clarke. Very well. My time has run out. I have 1982 several other questions but this is to be continued and I thank 1983 you once again for all of your insight and expertise today. 1984 I yield back, Mr. Chairman. 1985 Mr. Tonko. The gentlelady yields back. 1986 The chair now recognizes the gentlelady from Illinois, 1987 Representative Schakowsky, for five minutes. 1988 Ms. Schakowsky. Thank you very much, Mr. Chairman and 1989 I am sorry that I missed most of it. Not all of it, and panel. 1990 I really appreciate all of your participation. 1991 So, first, I want to make a few remarks dealing with 1992 innovation. It seems to me that saying that we should focus on 1993 innovation rather than ambitious federal or international climate 1994 qoals is a false choice. 1995 Over the past several decades, we have seen industry claim time and time again that various federal rules and standards are 1996 1997 overly burdensome, and maybe sometimes that is the case, but that 1998 they will put American companies out of business. 1999 The auto industry told us that, quote, "We just do not have 2000 the technology to comply, "end quote, with tail pipe standards, 2001 for example. We heard that requirements for reformulation of

gasoline would result in, quote, "major supply disruptions,"

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2002

2003 unquote.

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2004 But these claims were not proven true and, in fact, history 2005 has shown that strong federal regulation and goals actually help 2006 drive further innovation.

2007 The Clean Air Act is a perfect example of that. It used 2008 regulatory standards to drive technology, technological 2009 innovation, and pollution controls.

2010 The act recognizes that usually costs that -- that it usually 2011 costs less to dump pollution for free than to clean it up. So 2012 businesses generally don't control pollution absent 2013 requirements.

2014 Once an air pollution standard is in place, American industry 2015 gets to work and meets the challenge, and along the way we develop 2016 more effective and less expensive pollution control technologies.

2018Not only is our air cleaner, we also export the technology,2019it seems to me, that having to meet certain standards helps us2020develop the technologies that we can export around the world.2021So not only is our air cleaner, we have seen that happen2022over and over again. So I would really like any of you who want2023to comment on the balance of regulation and technology, and I2024would be interested if anyone on this panel actually believes

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2025 that regulation in and of itself drives down innovation.

2026 And so I would love to hear about that. Anyone, go ahead. 2027 I only have two minutes.

2028 Mr. Hultman. Thank you for the question. I will try to 2029 keep mine brief so if the others want to chime in they are free. 2030 Your comment about not being a choice between deployment 2031 today and innovation I think is absolutely correct. I also agree that your phrasing of thinking about what policy driving the 2032 2033 deployment of technology is an absolutely essential part which 2034 Mr. Thernstrom even referred to of pulling technologies into the 2035 market and many times we need those -- need that impetus to drive 2036 down or drive the technology deployment which therefore drives 2037 down the technology costs.

And I will want to kind of return to one point that has been made in a couple of ways. But we have seen -- we are in the middle of a revolution in energy costs right now -- the costs for solar and wind and, frankly, other technologies have dropped precipitously over the last decade. Even in the last seven or eight years we have seen, you know, solar costs drop by something like 70-plus percent.

2045 So those costs are dropping and they are dropping not least 2046 because innovation is happening but also that there has been

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2047 deployment across a multitude of states, cities, businesses and, 2048 frankly, other countries.

2049 Ms. Frisch. Thank you for the many participants from 2050 Illinois and we are still a coalition.

2051 So to answer your question, analysis has shown that technology push plus from the policy pull including the 2052 2053 regulations that you are talking about can actually get us further 2054 than either of the two. So think of one plus one equals three. 2055 You have to have both you only get so far with the technology 2056 push. You have to have the policy pull to move along. 2057 So as far as the federal role, there is really an important 2058 role to make the priority clear so then the market can follow 2059 and get the progress and the benefits that you are talking about. 2060 Ms. Schakowsky. I think, clearly, and predictability is 2061 really important but it seems to me, I know we are talking about -- oops, we will discuss it later offline. 2062

2063 Ms. Frisch. Would love to.

Ms. Schakowsky. Thank you. I yield back.

2065 Mr. Tonko. I believe Mr. Light had a quick comment to make.

The conversation we were just having about 45Q that Mr.

McKinley started was a great example of where -- we have got a

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2066 Mr. Light. Very quick. Very concrete example.

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2069 regulation. The incentive has created through 45Q -- that is 2070 supposed to help the technology like direct air capture go from 2071 this exploratory phase, way too expensive to be deployable to 2072 get something there.

But the price is not there. And so but if you combine the innovation side on direct air capture with 45Q and then you put it in a state like California which has got a carbon market, so you got policy innovation, then you are talking about combined price that stars to make a technology like that feasible and profitable.

2079That is the way they all three work together. The idea that,2080you know, we have got to sort of choose one path or another is2081just false.

2082 Mr. Tonko. Thank you very much. I believe that concludes 2083 all the members who were choosing to be recognized.

2084I again thank the panel for their participation today and2085enduring the recess that required our absence for votes.

2086I now ask -- request unanimous consent to enter the following2087into the record: a report entitled "Getting to Zero Carbon2088Emissions in the Electric Power Sector" by Jesse Jenkins; the2089report entitled "Tracking Progress of the 2020 Climate Turning2090Point" by the World Resources Institute, the executive summary

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2091 of the report entitled, "Fulfilling America's Pledge: How States, 2092 Cities, and Businesses are Leading the United States to a 2093 Low-Carbon Future" by America's Pledge; the first United States 2094 Nationally Determined Contribution to the Paris Agreement; a 2095 letter from the U.S. Chamber of Commerce; the text of the Paris 2096 Agreement; and President Trump's statement on the 2097 administration's intended withdrawal from the agreement. 2098 And so request unanimous consent there. 2099 Without objection, so ordered. And, again, thank you to 2100 our panel. I remind members that pursuant to committee rules 2101 they have 10 business days by which to submit additional questions 2102 for the record to be answered by the witnesses who have appeared. 2103 I ask each of our witnesses to please respond promptly to 2104 any such questions that you may receive. 2105 And at this time, the subcommittee is adjourned. 2106 [Whereupon, at 12:56 p.m., the committee was adjourned.]

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