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- 6 PROMISES AND PERILS:
- 7 THE POTENTIAL OF AUTOMOBILE TECHNOLOGIES
- 8 TUESDAY, MAY 18, 2021
- 9 House of Representatives,
- 10 Subcommittee on Consumer Protection and Commerce,
- 11 Committee on Energy and Commerce,
- 12 Washington, D.C.
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- The subcommittee met, pursuant to call, at 10:34 a.m. Via Webex, Hon. Jan Schakowsky, [chairman of the subcommittee] presiding.
- Present: Representatives Schakowsky, Rush, Castor,
 Trahan, McNerney, Cardenas, Kelly, Soto, Rice, Craig,
 Fletcher, Pallone (ex officio); Bilirakis, Upton, Latta,
 Guthrie, Bucshon, Dunn, Lesko, Pence, Armstrong, and Rodgers
 (ex officio).
- Also present: Representatives Eshoo, Doyle; and Joyce.

Staff Present: Jeff Carroll, Staff Director; Lisa 26 27 Goldman, Senior Counsel; Waverly Gordon, General Counsel; Jessica Grandberry, Staff Assistant; Daniel Greene, 28 Professional Staff Member; Tiffany Guarascio, Deputy Staff 29 30 Director; Perry Hamilton, Deputy Chief Clerk; Alex Hoehn-Saric, Chief Counsel, CPC; James Johnson, Policy Coordinator; 31 Ed Kaczmarski, Policy Analyst; Zach Kahan, Deputy Director 32 Outreach and Member Service; Mackenzie Kuhl, Press Assistant; 33 Phil Murphy, Policy Coordinator; Tim Robinson, Chief Counsel; 34 35 Chloe Rodriguez, Deputy Chief Clerk; Andrew Souvall, Director of Communications, Outreach, and Member Services; Sydney 36 Terry, Policy Coordinator; Sarah Burke, Minority Deputy Staff 37 Director; Michael Cameron, Minority Policy Analyst, CPC, 38 Energy, Environment; William Clutterbuck, Minority Staff 39 Assistant; Theresa Gambo, Minority Financial and Office 40 Administrator; Nate Hodson, Minority Staff Director; Tim 41 Kurth, Minority Chief Counsel, CPC; and Brannon Rains, 42 Minority Policy Analyst, CPC, Energy, Environment 43

45 *Ms. Schakowsky. The Subcommittee on Consumer 46 Protection and Commerce will now come to order. Due to --47 today we will hold a hearing entitled, "Promises and Perils: 48 The Potential of Automobile Technologies.''

Due to the COVID-19 health emergency today, the hearing -- today's hearing is going to be held remotely. All members are -- and witnesses will participate via conference.

As part of our hearing, microphones will be set on mute for the purpose of eliminating inadvertent background noise. Members are -- and witnesses will need to unmute your own microphone each time that you wish to speak.

Additionally, members will need to be visible on the screen in order to be recognized.

Documents for the record can be sent to Ed Kaczmarski at the email that we provided to the staff. All documents will be entered into the record at the end of -- the conclusion of the hearing.

62 So the -- we will begin with opening statements, and the 63 chair will now recognize herself for five minutes.

64 So good morning, everyone. Thank you for joining us. 65 Today this subcommittee will hear about the potentials for 66 automobile technologies to improve lives and enhance safety. 67 Let me state, up front, innovation and revolutionary

68 transportation technologies do not have to come at the 69 expense of our workers or the domestic manufacturing.

Hundreds of thousands of Americans are gainfully employed in the automobile manufacturing sector, and more than four million Americans work as drivers. As we head into the next era of automobile technology, including autonomous vehicles, we must ensure economic security for the -- for this critical workforce and their families.

We also must ensure that these vehicles are safe andaccessible to improved mobility.

Twenty-twenty was the worst year in a generation for automobile fatalities and injuries, despite the dramatic decrease in the number of cars that are -- actually have been on the road, due to -- and I think that that is likely due to the fact that drivers have been more reckless, as the roads have been more open.

Crash avoidance systems, lane departure warnings, and other advanced driver assistance systems could save tens of thousands of lives every year. However, the National Highway Traffic Safety Administration has not established safety standards for these technologies. Given the increase in deaths and a -- I think, at this point, a deregulatory approach is really unwarranted.

The Federal Government needs to create standards to ensure the safe deployment of technologies that are available now and in the future. Standards will create certainty that is needed to accelerate innovation. I am sure we will hear

this morning about the need to compete with China, but we must not do so in -- at the expense of the safety of Americans and the American workforce. So I want to thank all of the witnesses that are here today. [The prepared statement of Ms. Schakowsky follows:]

104 *Ms. Schakowsky. And my intention has been to yield to 105 my colleague and friend, Congresswoman Dingell. Is she 106 there?

107 Do we have you, Debbie?

108 [Pause.]

*Ms. Schakowsky. It looks like we don't. So, instead, I am going to yield back, and the chair now recognizes Mr. Bilirakis, the ranking member of the Subcommittee on Consumer Protection and Commerce, for his five minutes for an opening statement.

114 Mr. Bilirakis, it is yours.

*Mr. Bilirakis. Thank you, Madam Chair, I appreciate it very much. And good morning to everyone. Thank you for holding this important hearing, Madam Chair. And I want to thank today's panel for their testimonies. I am eager to hear their perspectives on this issue.

As you all know, I am from the State of Florida, and 120 many of my colleagues would associate that with the NASA 121 The goals set by our space program, and its 122 program. 123 partnership with innovative businesses, has had a transformational impact on our economy and our daily lives. 124 It has led to many benefits, from image sensors and mobile 125 phones to hearing aids and improved radial tires. I feel 126 similarly about the topic of the hearing today, automobile 127 technologies, as well as a conversation about the future of 128

129 autonomous vehicles.

It is important to say, "the future of,'' because there 130 is an assumption among many that these vehicles are already 131 being sold commercially today, when they certainly are not. 132 133 Driverless vehicles now are still in a very early testing -the very early testing stages, and still have a long way to 134 go. However, by designing our own moonshot framework for 135 AVs, we can set the industry on the path to a fully 136 autonomous vehicle that is currently still many years away. 137 138 But the importance of achieving that goal and so many advancements will be borne along the way that will make the 139 current generations of -- generation of cars safer, and force 140 us to rethink how vehicle designs should evolve. The U.S. 141 must seek that -- the highest form of autonomy, so we can 142 reap all those benefits. Without that, many of the 143 innovations won't be developed by us, and our economy and 144 society will be at a loss, in my opinion. We will lose the 145 race to other countries around the world. 146 Additionally, the sad context here is that nearly 40,000 147

people die each year in traffic accidents, and in almost every case the denominator is the same: human error. The preventable loss of life on our roads is tragic and unacceptable.

The AV ecosystem will also go beyond increasing the safety of our roads. It has the potential to transform the

lives of seniors and those living with disabilities in my district in Florida and around the nation. Every advancement will connect these communities that feel isolated and cut off from everyday routines many take for granted. That means the benefits go beyond safety. It really means opportunity and accessibility.

We have already seen real examples of how our future 160 could be impacted. During the pandemic, AVs transported 161 COVID-19 tests to and from the Mayo Clinic in Jacksonville, 162 163 Florida. This was occurring at a crucial time, and demonstrates the real-world impact we should be embracing. 164 Again, I do want to be clear, fully autonomous vehicles 165 are not currently sold on our market today, and they won't be 166 tomorrow. But we must develop a framework path forward, so 167 they are safely tested and deployed and, in doing so, educate 168 the public during this transition period of what is occurring 169 in these adaptive technologies. 170

For that reason, I wanted to specifically call out and 171 thank Professor Rajkumar, from Carnegie Mellon University in 172 173 Pittsburgh, who is with us today. The professor is a respected authority on the topic, and can communicate the 174 facts and myths of this future technology. This objective of 175 informing and educating the public on this issue also led to 176 -- me to introduce -- and I will later this week, actually --177 the Raising Objectivity standards in Advertising Driving 178

Systems, or the ROADS Act. If you could take a look at that 179 bill, I would appreciate it very much, once I introduce. 180 Or, if you have any interest, please contact my office. 181 This bill will look at ways to most effectively 182 183 communicate about the capabilities and limitations of advanced driver assistance systems by examining how 184 manufacturers advertise, disclose, label, and name their 185 vehicles -- driving systems. It really is common sense. 186 Current vehicle descriptions, such as "autopilot'' can 187 188 mislead consumers into thinking their cars have self-driving capabilities, when they do not, much the same -- the same way 189 that the public had to understand how anti-lock brakes work. 190 They need to understand the benefits and limitations of 191 the current generation of technologies --192 *Ms. Schakowsky. Mr. Bilirakis, you are going to need 193 to wind up. You are way over time. 194 *Mr. Bilirakis. Let's say 10 more seconds? 195 *Ms. Schakowsky. Yes, go ahead. 196 *Mr. Bilirakis. Okay. Again, I am hopeful today serves 197 198 as a path to move forward with several priorities that this committee has in the automotive space. It will be such a 199 shame if we miss the opportunity to pass bipartisan 200 legislation that can be included in broader efforts moving us 201 202 -- moving forward.

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204 [The prepared statement of Mr. Bilirakis follows:]

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206 ********COMMITTEE INSERT********

Mr. Bilirakis. So, anyway, thank you very much, Madam Chair, I appreciate it. Thanks for holding this very important hearing, and I yield back.

*Ms. Schakowsky. The gentleman yields back. And now I call on the chairman of the full committee, Mr. Pallone, for his five-minute opening statement.

*The Chairman. Thank you, Madam Chair. Last year more 214 than 42,000 people died in the U.S. as a result of auto 215 accidents, and nearly 4.8 million were injured. And these 216 217 deaths and injuries are preventable, and demand action from Congress and federal regulators. And we are prepared to meet 218 this challenge with a bold vision for safety innovation that 219 will save lives, boost domestic manufacturing, strengthen our 220 industrial base, protect and create new jobs, and grow wages. 221

222 So last -- in the last session of the House we passed the Moving Forward Act. That included important auto safety 223 reforms that mandate proven safety technologies that could 224 save 20,000 lives per year. The legislation included the 225 Five Stars for Smart Cars Act, which would have modernized 226 227 the five-star safety rating, and provided consumers with meaningful information about the safety of vehicles. It also 228 included provisions that would have mandated crash avoidance 229 systems and drunk driving prevention technologies. 230 It would have also put an end to children dying in hot cars, prevented 231 232 carbon monoxide poisoning, and dangerous roll-aways of

keyless ignition vehicles, and, finally, address glaring
limousine safety issues.

And so this is our vision to end the epidemic of automobile crashes, and save American lives. And by putting Americans' safety first, we are also putting American workers, the industrial base, and our economy first. And an investment in safety is an investment in domestic manufacturing.

Auto manufacturing is still the largest domestic 241 242 manufacturing sector. But like many manufacturing sectors, our auto industry faces steady headwinds. Domestic auto 243 production has decreased by 11 percent since 1994. And 244 during that same period, nearly a fifth of all vehicle and 245 parts manufacturing jobs were lost, and real wages decreased 246 247 by 22 percent. And this hollowing out of America's industrial might threatens our economic security and harms 248 our ability to compete internationally. If this century is 249 to be another American century, the United States must 250 harness innovation, strengthen the industrial base, and 251 252 invest in the American worker.

253 So that is why I am so pleased that the Biden 254 Administration has released a transformative proposal, the 255 American Jobs Plan, to upgrade our nation's infrastructure, 256 revitalize manufacturing, and shore up supply chains. 257 Cutting-edge technologies like autonomous vehicles hold the

258 promise of improving safety, expanding mobility, and 259 strengthening our economy.

And fortunately, we hold a competitive edge in 260 developing and deploying AVs. According to KPMG, the United 261 262 States ranks higher in preparedness for AVs than Japan, Germany, and China. We have to preserve and expand this 263 advantage by making sure that the United States, not 264 265 countries like China, write the rules of the road for this technology. But we must chart a course that balances 266 267 deployment with our fundamental American values, and those are safety, workforce protections, and environmental 268 stewardship. 269

We can't save lives if AVs does not operate safely or 270 adhere to state and local laws. We can't create jobs and 271 272 grow wages if we don't address how AVs may displace workers. And we can't meet our climate goals if AVs lead to more 273 congestion or undermine our bedrock environmental laws. 274 So Congress can bridge these gaps by creating a national road 275 map for AVs that establishes robust workforce protections for 276 277 those whose livelihoods may be harmed by the deployment of AVs, ensures that these technologies are developed and 278 manufactured in the U.S., and protects the environment, 279 Americans' rights, and safety. 280

281 So I think we have to act thoughtfully to address all 282 these issues. That is why we are having this hearing today.

283 [The prepared statement of The Chairman follows:]

- 285 ********COMMITTEE INSERT********
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287 *The Chairman. And I wanted to yield a minute-and-a288 half now to Representative Doyle.

289 *Mr. Doyle. Well, thank you, Chairman Pallone, for 290 yielding to me. And thank you, Chair Schakowsky, for holding 291 this important hearing.

I would like to welcome Professor Rajkumar from Carnegie 292 Mellon University in my hometown of Pittsburgh. He directs 293 Mobility 21 and the Metro 21 Smart Cities Institute at CMU. 294 Raj is also a pioneer and leading researcher in the 295 296 development of AV technologies. His work, and that of others at CMU, has led Pittsburgh to become a world leader AV 297 research and development, and it is the reason that I care so 298 deeply about this technology and, as the hearing title 299 alludes to, the promise and perils that it portends. 300

301 We, as a government, need to help guide the development and adoption of this technology. Americans need to have 302 faith in the safety and efficacy of AVs. They need to know 303 304 that someone is accountable when they fail. And we need to have a plan for how this technology is going to increase, and 305 306 not detract, from equity in our society for workers and for marginalized communities. It is critical that we bring folks 307 308 to the table and have these important discussions because, if we can't figure out a path forward, someone else will. 309

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312 [The prepared statement of Mr. Doyle follows:]

- 314 *******COMMITTEE INSERT********
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*Mr. Doyle. Thank you, Mr. Chairman, for this time. 316 Thank you, Chair Schakowsky, for this hearing. I yield back. 317 *The Chairman. And I yield back, as well, Madam Chair. 318 *Ms. Schakowsky. The gentleman yields back, and the 319 chair now recognizes Mrs. Rodgers, ranking member of the full 320 committee, for her five minutes for her opening statement. 321 *Mrs. Rodgers. Thank you, Madam Chair. Before I speak 322 on AVs, I would like to appeal to all the members of this 323 committee to support full, in-person hearings. I heard the 324 325 chair say at the beginning, "Due to the COVID-19 health emergency, this hearing is being held remotely.'' 326

Madam Chair, the CDC guidance allows for in-person hearings. It is time. The Senate is holding in-person hearings. I am a proud member of this committee. We often say we all know that it is the best committee on Capitol Hill. And I speak for many of my colleagues who are eager to do the people's work again together, face to face, not through a computer screen, or muted.

Virtual hearings are taking a toll on this committee's important work, and further breaking down our effectiveness. Let's come together. Let's reopen E&C to legislate and plow the hard ground necessary to get things done on behalf of the people that we have the honor to represent in the People's House.

Now, turning back to today's hearing, this is a critical

time for us to be discussing the advancement of economist 341 (sic) technologies that will bring more efficient movement of 342 people and goods, further reduce carbon emissions, save lives 343 -- currently, 37,000 people, on average, die on our roadways, 344 345 most due to human error -- and improve mobility for so many. The surface transportation bill expires this year, and 346 discussions on its reauthorization are currently underway. 347 348 At the same time, U.S. leadership in innovation and next-generation technologies is being challenged by 349 350 adversaries like the China -- Chinese Communist Party. То win the future and beat China, the Energy and Commerce 351 Committee must again move bipartisan legislation. We must 352 act now to ensure the U.S. continues to lead in technologies 353 like AVs. If we fail to act, as we did last Congress, not 354 only do we risk ceding global leadership to China, but here 355 in Congress we risk ceding this committee's stewardship of 356 these matters. Our fellow committees will not hesitate to 357 legislate on next-generation technologies, and creep in on 358 our jurisdiction. 359

360 So how should we think about these challenges before us? 361 Ralph Waldo Emerson once wrote, "Do not follow where the path 362 may lead. Go instead where there is no path, and leave a 363 trail.'' Now, he was not talking about autonomous vehicles 364 when he wrote that. Yet it is a fitting way to think about 365 the future, and the future of these technologies, and the

366 opportunity that we have on this committee to lead with 367 unique solutions.

As with any new technology, businesses of all sizes and sectors will be disrupted and forced to adjust. The workforce will need to be retrained to prepare and adapt.

At the same time, we are already seeing the benefits associated with AVs. During COVID we have witnessed how AVs can be used to deliver critical food, medical supplies, virus tests, and other needed provisions. During this time many of us have also experienced some degree of restrictions as to where we can go and what we can do.

Sadly, for many of our senior citizens and those with 377 disabilities, these are the kinds of restrictions that they 378 live with every single day. But AV technology has the power 379 380 to tremendously improve their access and mobility. The idea that someone with a disability could one day be able to get 381 into a car and go wherever they need to go is revolutionary. 382 Many of these adjustments will be challenging, but they will 383 be more challenging if the U.S. is not forging the path and 384 385 leading the way. If we do not lead, we will empower our adversaries to chart the future for AVs, artificial 386 intelligence, and other critical and emerging technologies 387 this committee has championed. 388

China is moving forward with ambitious plans to lead the development and deployment of AVs. Their authoritarian

regime is already providing a roadmap. We cannot trust the CCP to set the standards for this industry, and we certainly cannot trust them to protect intellectual property and individual rights. The standards and regulatory framework must be led by the United States.

America values the safety of our citizens. China does 396 not. We value our workforce and free market economies. 397 China does not. We value civil society groups and their 398 right to speak freely. China does not. We uphold Western 399 400 values like liberty, individualism, and human rights. And we culture -- and we cultivate innovation, entrepreneurship, and 401 competition from the ground up. China does not. To win the 402 403 future, the United States of America must lead on AVs. We must chart the path, so that all of these considerations can 404 405 be part of the road we design, and not determined by our adversary that does not respect our ideals and values. 406 [The prepared statement of Mrs. Rodgers follows:] 407 408

409 ********COMMITTEE INSERT********

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411 *Mrs. Rodgers. I look forward to this discussion today, 412 and with that I yield back. Thank you.

413 *Ms. Schakowsky. The gentlewoman --

414 [Audio malfunction.]

*Ms. Schakowsky. I think that is me. No? Okay.
The gentlewoman yields back.

The chair would like to remind members that, pursuant to committee rules, all members' written opening statements shall be made part of the record.

And now I would like to introduce our witnesses for today's hearing.

We have -- Jason Levine is the director of -- is the executive director of the Center for Auto Safety.

Raj -- I will get this right -- Raj Rajkumin -- Raj Rajkumar is the George Westinghouse professor in the department of electric and computer engineering at Carnegie Mellon University.

And Greg Regan is the president of the transportation trade department of the AFL-CIO.

So we want to thank our witnesses for joining us today.We look forward to your testimony.

432 Mr. Levine, you are recognized now for five minutes.433

434 STATEMENT OF JASON LEVINE, EXECUTIVE DIRECTOR, CENTER FOR
435 AUTO SAFETY; RAGUNATHAN "RAJ'' RAJKUMAR, DEPARTMENT OF
436 ELECTRICAL AND COMPUTER ENGINEERING, CARNEGIE MELLON
437 UNIVERSITY; AND GREG REGAN, PRESIDENT, TRANSPORTATION TRADES
438 DEPARTMENT, AFL-CIO

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440 STATEMENT OF JASON LEVINE

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*Mr. Levine. Thank you, and good morning. Good
morning, Chairman Pallone, Chairwoman Schakowsky, Ranking
Member McMorris Rodgers, and Ranking Member Bilirakis. And
thank you for holding this important hearing today.

My name is Jason Levine, and I am the executive director of the Center for Auto Safety. Since 1970 the Center has been the nation's premier, member-supported, independent, nonprofit consumer advocacy organization dedicated to improving vehicle safety, quality, and fuel economy for all drivers, passengers, and pedestrians.

The topic of today's hearing is, "Promises and Perils: the Potential of Automobile Technologies.''

For 51 years the Center for Auto Safety has urged using proven vehicle safety technology to protect everyone inside and outside vehicles. The promise of such technology, in combination with smarter infrastructure and a dedication to consumer rights, is a safer world for all, starting right

459 now.

The perils are our continued acceptance of 115 deaths a day every year, the equivalent of everyone in a sold-out Washington Nationals Park being killed.

463 A lot has changed in the two years since I last had the honor of appearing before this subcommittee. Obviously, the 464 last time we met in person, and today we are connected 465 466 virtually. Sadly, however, far too much has remained the same. Since May 2019, an estimated 80,000 lives have been 467 468 lost due to vehicle crashes in the United States. Last year, an estimated 42,060 lives were taken, representing an 469 incredible 8 percent increase from the previous year, and the 470 greatest year-over-year increase since 1924. 471

There are still an estimated 5,000 deaths involving 472 heavy trucks, annually killing both truck drivers and other 473 road users, such as 6-month-old Leo Wallace of South Bend, 474 Indiana, who was killed last week in a rear end collision. 475 The fatality rate in rural communities remains twice as 476 high as in America's urban areas. Pedestrians, bicyclists, 477 478 and other vulnerable road users now number over 7,000 deaths, annually, including the death in November of Larry Willis, 479 the president of TTD. 480

481 Greg, our condolences go out to you and everyone in the 482 TTD family.

This ongoing public health crisis is, in large part, due

to our vehicle safety policy remaining in pit row, while the 484 rest of the world laps us by focusing on using available 485 safety technology. Taylor Grace Warner died at 17 months old 486 when her parents' seatbacks collapsed in a crash. 487 Sammy 488 Cohen Eckstein was run over at age 12 in the street outside his home by a speeding van. Jewel Brangman died at age 26, 489 as a passenger, when a defective recalled airbag deployed 490 shrapnel in her face. 491

These victims, and many thousands like them, derive no 492 493 benefit from counting the number of state-funded companies exposing Chinese citizens to the risks of automated vehicle 494 technology. Their families took no comfort from discussions 495 about the need to protect AV manufacturers from liability, 496 even after Elaine Herzberg, a pedestrian, was killed by an 497 498 automated test vehicle in Arizona. Conversations about limiting common-law liability make no one's funeral less 499 awful. 500

501 But there is a better way. We recommend a four-pronged approach to seize on the potential of existing and yet-to-502 503 come vehicle technologies, Federal Government involvement, data collection, gaited certification, and requiring 504 standards for proven advanced driver assistance systems. 505 However, instead of a debate about solutions to an 506 actual crisis, crash victims and their families must suffer 507 508 through another round of Chicken Little commentary decrying

509 that, if we do not immediately put all our eggs in the 510 driverless vehicle basket, the U.S. will lose out in the race 511 to be first to transportation and environmental nirvana.

512 Yet few AV proponents who claim to be motivated by 513 vehicle safety mention that the 29 countries making up the European Union experienced record-low vehicle-related deaths 514 just last year, without a single driverless vehicle on the 515 516 road. The EU, despite a larger population, and an almost identical number of vehicles and land size, had fewer than 517 518 19,000 crash deaths last year, a total that is less than half of the U.S. death toll. This disparity is unacceptable. 519

The United States remains home to the greatest vehicle innovators in the world. The time is now to use proven safety innovations in a way that can save lives immediately. We want to thank this committee for your ongoing focus on vehicle safety, an issue that impacts every single American.

525 On behalf of our members, The Center for Auto Safety 526 stands ready to assist however we can. We have provided more 527 details in our written submission, and I look forward to your 528 questions today.

529 [The prepared statement of Mr. Levine follows:] 530

531 ********COMMITTEE INSERT********

533 *Ms. Schakowsky. Thank you for your testimony. And

534 now, Professor Rajkumar -- I am sorry, say it for me.

535 Rajkumar, is that correct?

536 Okay, you are recognized for five minutes.

538 STATEMENT OF RAGUNATHAN "RAJ'' RAJKUMAR

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*Dr. Rajkumar. Thank you, Congressman Doyle, for your
kind introduction. I am grateful to Chairman Schakowsky,
Ranking Member Bilirakis, Chairman Pallone, Ranking Member
Rodgers, and members of this committee for the opportunity to
testify on a topic vital to American competitiveness and our
standard of living: self-driving vehicle technology.

I am Raj Rajkumar, an academic researcher and educator 546 547 of autonomous vehicle AV technology. AV innovations will be accompanied by large-scale economic opportunities, immense 548 social benefits, and significant perils. Those perils 549 include not advancing innovation that will ensure the safety 550 of the technology, and falling behind the global technology 551 552 race that will define competitiveness in the massive transportation industry and beyond. 553

Beginning in the 1980s, investments across 8 federal agencies advanced various aspects of AV technology. Scientists like me, working on AVs, share a passion for the mission to save 42,000 lives lost in the U.S. alone, per year, and to reduce the vast human and economic toll of automotive crashes.

560 When vehicles can drive themselves, transportation 561 deserts can be eliminated. The elderly and differently-abled 562 individuals will gain personal mobility and independence.

The historical milestone that demonstrated the practical 563 feasibility of AV technology was triggered by the 2007 DARPA 564 Urban Challenge. Subsequent investments of more than \$10 565 billion, globally, have accelerated innovation and 566 567 applications. Underlying this history of innovation are the best American traditions of partnership among government, 568 industry, academia, and the communities that worked together 569 570 to incubate this technology. As we plan ahead to address the challenges, opportunities, and deployment of AVs, the full 571 572 might of the unique American innovation ecosystem must be 573 brought to bear.

The AV market size is estimated at about \$7 trillion per 574 This market is not monolithic, and comprises multiple 575 year. distinct segments. With the same market in mind, Chinese 576 577 companies are catching up with us, and are now surging ahead, aided in part by their relatively lax regulations. China can 578 also apply its global leadership in 5G technologies to 579 leverage the large volumes of information for use in AVs. 580 Unless we take quick and corrective action to out-innovate, 581 582 them, China can secure a dominant position in both these important economic sectors. 583

584 How do we navigate the perils and realize the promise of 585 AVs?

586 One, advance a new generation of collaborative research. 587 Focused investments in basic research are needed to, A,

verify, validate, and demonstrate the safety of AV

589 technologies; B, enable connectivity; and C, designing smart 590 infrastructure.

591 Two, accelerate investment and deployment in the 592 infrastructure of the future. We must deploy smart physical 593 infrastructure, 5G networks, edge computing, and vehicle-to-594 everything communications.

Number three, actively engage on workforce issues. An all-of-nation commitment must include an up-front, holistic approach to meet job and workforce needs. Workforce organizations should be engaging directly in university AV research. If the technology is not developed or deployed here, it will happen elsewhere, anyway.

Four, actively manage the transition from driver-assist features to automated driving systems. Robust driver monitoring mechanisms will help prevent deaths from impaired driving. NHTSA must also educate the public about the deep chasm between advanced driver assistance systems and full autonomy, and take action against misleading claims.

Five, the regulatory framework must advance safety and accelerated innovation. Create a clear and uniform national approach to on-road testing. Recognize the distinctions between AV market segments. Keep regulations adaptive and agile. Encourage collaboration among jurisdictions, and create a national roundtable of stakeholders.

In conclusion, the emergence of AV technology is an 613 exemplary American innovation success story. However, 614 615 significant but addressable technical and policy challenges remain. We must commit to an all-of-nation initiative to 616 617 ensure AV technology does not join the list of innovations which are invented here in the U.S., but end up generating 618 jobs and wealth only far beyond our shores. 619 620 Thank you. I yield back. [The prepared statement of Dr. Rajkumar follows:] 621 622 623 624

Ms. Schakowsky. Thank you, Professor Rajkumar.
And now I welcome Mr. Regan for your five minutes of
testimony.

629 STATEMENT OF GREG REGAN

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*Mr. Regan. Thank you. On behalf of the Transportation 631 632 Trades Department, our 33 affiliated unions, and millions of 633 frontline workers, I want to thank Chair Schakowsky and Ranking Member Bilirakis for inviting me to testify today. 634 Although they are not an affiliate of TTD, we have 635 636 worked closely with the Teamsters on automated vehicle policy, and I share a document, and -- I have shared a 637 638 document with the committee that outlines our shared principles, and request that it be submitted for the record, 639 along with my written testimony. 640

While the concept of fully automated vehicles may be 641 new, innovation and change have always been hallmarks of the 642 643 transportation industry. Transportation workers have lived through generations of new breakthroughs. Time and again, 644 the skills frontline workers bring to their jobs, their 645 adaptability in the face of accelerated innovation, and the 646 benefits they receive from union representation have proven 647 648 invaluable in implementing new technologies and serving the American public. 649

While the projections on how automation will impact jobs are not uniform, we know that -- with certainty, that millions will see their jobs altered or eliminated. In commercial driving alone, reports suggest that as many as

three million workers may be displaced or have their jobs fundamentally changed by automation. As we enter a new era of technology-enabled change in our system of mobility, policymakers must not allow the lure of that new, shiny object to obscure the facts, and substitute sound policy with hastily-developed legislation.

We must also not let fears of being outclassed in AV 660 661 technology by other countries drive us towards rash public policies that grow wealth only for a handful of tech 662 663 companies and their investors. Instead, we must balance a legitimate desire to lead the world in transportation 664 innovation with safety, and the needs of American workers to 665 care for their families, and to live and retire with economic 666 security and dignity, something that is not possible if we do 667 668 not reject the hands-off, de-regulatory approach to AVs we have seen in recent years. 669

Frontline transportation employees are already seeing a 670 growing number of automated vehicle pilot projects on our 671 roads and in our public transportation systems. They know 672 673 that, without good training opportunities, they will be left without the skills they need to manage these new 674 technologies. And that is the best case scenario. At worst, 675 they risk having their jobs eliminated, all together. 676 Proponents of automation suggest that the labor market 677

is "well-equipped to reabsorb displaced workers,'' and they

tout creation of new jobs in the AV and tech industry. Yetthose proponents gloss over two key questions.

First, will mid-career workers who are displaced by automation be reabsorbed into jobs with similar incomes and workplace protections? Negative shocks to the economy can cause significant, long-term damage to the earning potential of working families. One study suggests that workers' earnings may be depressed by 10 percent or more, even more than a decade after workers are displaced.

Second, how confident are any of you that the new jobs created by automation will be realized back home in your districts, and not just in a handful of communities where the tech sector is concentrated?

We believe the antidote for significant economic harm 692 and job impacts caused by the automation is a holistic 693 approach by Congress that attacks the issues from multiple 694 fronts, including mandating workforce impact statements when 695 these new technologies are procured with federal dollars; 696 creating career ladder and apprenticeship programs; 697 698 mitigating job losses and wage degradation via the employee protections, job retention, just transition, vehicle taxation 699 regimes, and wage supplements; and boosting the right to form 700 and join unions and bargain collectively as a strategy to 701 ensure workers have a voice in decisions around widespread 702 703 deployment of AVs.

We also urge Congress to continue the carve-out for vehicles over 10,000 pounds. Heavy commercial motor vehicles come with unique operational challenges that will complicate the introduction of AVs into that space. Frontline commercial vehicle operators do not just drive, they have specific training to react to an array of challenges that an AV is ill-equipped to handle without a human on board.

At the same time, vehicles under 10,000 pounds being used for commercial or passenger service should have strict safeguards in place based on explicit, enforceable Federal regulations. The presence of a trained human driver to quickly assume control of the vehicle, for example, must be mandated for any such service.

717 Lawmakers must also make -- take clear steps to ensure 718 that jobs created in AV manufacturing are good jobs, here in the U.S. Government assistance for the development and 719 procurement of AV technologies must come with strong Buy 720 America policies and procurement standards. 721 These requirements will help ensure that the development and use of 722 723 AVs also produce broad community benefits, and leads to good, middle-class domestic manufacturing and supply chain jobs. 724

While ensuring a safe framework for the deployment of automated vehicles is a critical task before this committee, I would remind you that your work must be part of a larger package that takes full stock of the disruptive nature of

this tech. We have seen the impacts of automation in other 729 sectors, as well as the consequences for workers and 730 consumers when public policy fails to protect the public 731 I urge you to give our safety and workforce 732 interest. 733 proposals the full weight they deserve, and to work closely with your colleagues across other committees in the 734 development of comprehensive policy that protects our 735 736 transportation system and country from the premature and irresponsible deployment of AV technology. 737 738 Please reject the AV lobby's poorly-veiled attempts to sidestep all of the tough questions surrounding AV 739 deployment. The broad-based set of principles and proposals 740 developed by transportation labor that I have shared with you 741 today takes on the toughest question, and offers a 742 743 responsible path forward. Thank you again for the opportunity to testify, and I 744 look forward to your questions. 745 [The prepared statement of Mr. Regan follows:] 746 747 748

749
*Ms. Schakowsky. Thank you, Mr. Regan. So we have concluded witness opening statements. At this time we will move to member questions. Each member will have five minutes to ask a question, including getting the answer, of our witnesses. And I will start by recognizing myself for five minutes.

Before I do, I just wanted to say to Mrs. Rodgers that I look forward -- hopefully, when we come back after three weeks -- that we will be able to have in-person meetings, and I too look forward to that time.

So let me begin my questions with Mr. Regan. Okay, so as I mentioned in my short opening statement, that four million people in the United States of America make their living by driving. We are talking about 2.7 million truck drivers, nearly 600,000 school bus drivers, taxi drivers, and chauffeurs, over 150,000 bus and transit drivers.

So what I wanted to ask you, Mr. Regan, can the United States reap the economic benefit of AVs without considering the workforce protections for those who may lose their jobs? And the question is, how can we do that?

*Mr. Regan. I don't believe we can realize the benefits, unless we look at it -- address workforce conditions, up front.

Frankly, the proposals we have adopted here are not onesthat are designed to stand in the way of technology being

developed. They are designed to make sure that policy that is being developed right now will benefit the most people moving forward, will make sure that careers and jobs are able to grow along with the tech as we adapt it into our mobility systems. So I think that is the key to success.

And the key to truly leading when it comes to AV technology is making sure we are developing the right policy, and policy that, frankly, can be the leader in the world that will bring the workforce along with the tech.

*Ms. Schakowsky. Well, I certainly think that the people that you represent need to be part of the solution, and certainly can't be left on the sidelines.

There is no question that driving -- the driving profession, if you will, is a dangerous job. What existing technologies could make our roads safer and better for the workers, and for the passengers?

791 And how do you ensure that we deploy those technologies792 as soon as possible?

793 *Mr. Regan. Sure, and I would defer to Jason on some of 794 these, as well.

But if you look at automated braking technology, the sensors that are in a lot of vehicles that are being deployed right now, all of these are a form of automation, or a form of technology that could be beneficial, if widely deployed, and actually provide a great number of safety benefits, and

ones that enhance the ability of an operator, of a human 800 operator, to do their job safely and effectively, or just 801 drive their vehicle safely and effectively. So all of these 802 can actually enhance safety, and should be adopted widely. 803 804 *Ms. Schakowsky. Well, let me turn to Mr. Levine. If an AV hits -- oh, let me see, hang on. 805 If an AV were to hit and kill a pedestrian, or runs a 806 807 red light, who is responsible? Is it the manufacturer, or the AV -- of the AV, one of the vehicle suppliers, the 808 809 passenger? Who is to be charged for that?

*Mr. Levine. Sure, thank you so much for the question. And, you know, I think, as others have already noted, there are currently no truly driverless vehicles on our roads. And so right now, the responsibility for those actions go to the driver of the vehicle. And so I think what is important to think about is, when we talk about AVs, that should be the same. Except now the question is, who is the driver?

817 *Ms. Schakowsky. Well --

*Mr. Levine. And the AV -- you know, when we are talking about a driverless vehicle, that means it was created by a manufacturer who wrote computer code, and totally and completely controls that vehicle. Now, right now, that is regulated at a state level. Right? State and localities determine exactly how that liability, and how that responsibility will be apportioned, which is why it is really

important that we maintain that ability at the local level, to make sure we have oversight over the responsibility, if a vehicle operator -- a computer, in this case -- runs a red light and kills someone, or injures someone, that entity who created that code is who needs to be held responsible.

*Ms. Schakowsky. Well, so let me follow up on that.
How has -- on there -- how have Americans' access to the courts actually helped improve safety?

And do AVs pose a different challenge to consumers? Mr. Levine. Sure, I see there is only a little time left. Can I answer that question?

*Ms. Schakowsky. Yes.

*Mr. Levine. Okay. So, quickly, Americans' access to 837 courts have, literally, saved thousands, if not tens of 838 thousands, of lives. And we say that because defects that 839 were found -- one perfect example is the General Motors 840 ignition switch defect, which killed over 174 people, and 841 injured many more, was only brought to light because of a 842 civil action that someone brought after there was a death. 843 844 And that is what uncovered it. That is what led to the That is what led to the fix. So that is really an 845 recall. 846 important history that goes backwards.

Going forwards, that same -- those same issues remain vitally important. And so, if we have a circumstance where Americans are interacting with autonomous vehicles from a

legal standpoint, where they lose their right to bring an action, should something go wrong, that not only injures that person financially, but their injury may not be able to open up what might be a problem and help everyone else, if they are denied access to the courts. And so that is something we are going to --

*Ms. Schakowsky. Thank you, Mr. Levine. I appreciate that. And now the chair will recognize Mr. Bilirakis, subcommittee ranking member, for his five minutes to ask questions.

*Mr. Bilirakis. Thank you, Madam Chair. I appreciate 860 it very much. The first question is for Professor Rajkumar. 861 As I mentioned in my opening statement, I am alarmed by 862 some manufacturers that potentially mislead consumers by 863 advertising automated capabilities not currently on the 864 market. My draft legislation was circulated with 865 stakeholders on this topic. And while I am pleased that 866 NHTSA took note of it, and announced a campaign yesterday to 867 educate drivers, I still believe it is important we legislate 868 869 on this topic, since we have seen that, every time there is a related accident, it sets back our progress and the efforts 870 to actually test and develop AVs. 871

So the question. We hear about the Society of Automotive Engineers, SAE, level of autonomy. Can you tell us what SAE-level vehicles are on the road today, and how

875 many years away are we from level five autonomy that many 876 opponents of AVs are most concerned about?

*Dr. Rajkumar. Thank you, Ranking Member Bilirakis. 877 Number one, the Society for Automotive Engineers has 878 879 defined multiple levels of automation. It has become sort of an industry standard, going from level zero, with no 880 automation at all, to level five, which is complete 881 882 automation, where the passengers do not do anything at all. All the technologies out there today on the market correspond 883 884 to level two, which basically means that the vehicle can, "drive itself'' under some well-defined conditions like 885 highways with well-defined lane markers. But the operator of 886 the driver must be paying attention at all times so, if the 887 self-driving software misbehaves, it is the responsibility of 888 889 the driver to intervene and take over.

So pretty much all technologies out there today are level two. And then, going up to level three, level four, level five, they begin incrementally much -- more and more complex. And in my estimate, level five autonomy is many years away, at least five years, if not much longer.

*Mr. Bilirakis. Okay, thank you. How does misrepresenting the autonomous capabilities of vehicles damaged consumer confidence in the safety and mobility benefits these currently present?

And how do you suggest we ensure that manufacturers

900 accurately reflect actual capabilities and limitations of 901 their vehicles' automated driver assistance systems? 902 I think this is very important. If you could answer 903 that, I would appreciate it.

*Dr. Rajkumar. Sure. There is at least one car company out there which seems to have mislabeled -- it is really not marketing correctly, truthfully, its vehicle capabilities. And such misrepresentations cause all sorts of problems. One is that there are customers who actually believe that misleading information, and possibly could end up either

A second category of people who are allowed to benefit from this technology do not believe these misleading statements and, therefore, they are -- trust in these systems actually going to -- so that is a disservice to the rest of the industry.

dying or causing problems to other people on the road.

910

In terms of making sure that information is not misleading, enforcement agencies, including NHTSA -- false advertising laws that the Federal Trade Commission can enforce, that they just basically make -- must take concrete action to prevent such misinformation being used, either in the selling of the product, or through marketing.

922 *Mr. Bilirakis. Thank you, sir. I am turning on 923 another issue again, Professor Rajkumar, on the related issue 924 of updating the new car assessment program. I am interested

in your familiarity with crash testing of anthropomorphic 925 test vehicles -- actually, devices. So these dummies that we 926 are talking about, commonly known as test dummies, and have 927 -- how those can factor in. I have seen recent reports where 928 929 gender is not reflected during these crash safety tests. I believe that the physiological differences between a man and 930 a woman must be considered to rectify gaps that may exist 931 within the safety standards. 932

933 So can you tell me if you conducted research on this 934 matter, and, if so, what has that research shown?

And then I have a short question for Mr. Levine, if I have time. Well, let me go ahead and give it, and if I don't have time, Madam Chair, that is fine.

Can you briefly answer what you believe is a sensible balance with regard to these crash dummies? Because, again, we have been hearing these reports. It is very dangerous for female drivers, and it is just not fair.

942 So, Mr. Rajkumar, can you briefly answer that question? 943 And then also, Mr. Levine, if possible, if I am 944 permitted, Madam Chair. I know I am already over, I 945 apologize.

*Dr. Rajkumar. I am not an active researcher in crash test dummies. But that being said, I do know that the industry, both NHTSA and the Insurance Institute for Highway Safety, they use, "male version'' of these dummies, which are

five foot and nine inches tall, the median height of the 950 American male. So that allows them to, basically, 951 standardize across all tests across different cars and such. 952 But it turns out that American women, for example, are 953 954 -- the average height is five feet, four inches. So testing on a five-foot, nine-inch dummy is not the same as the effect 955 on a five-foot, four-inches person. It turns out that I am 956 957 five foot five inches. So this really does not reflect on me, as well. So really, the study has to be conducted to 958 959 understand the effects of shorter people and females, as 960 well.

961 *Mr. Bilirakis. Thank you. I guess, Madam Chair, I 962 probably need to yield back. I appreciate it very much. 963 *Ms. Schakowsky. Yes. And you can submit a question to 964 -- for the record.

Mr. Bilirakis. Yes, thank you, Madam Chair.
Ms. Schakowsky. Is Chairman Pallone here?
It is your five minutes to ask your questions. Thank

968 you.

969 *The Chairman. Thank you, Madam Chair.

970 The auto industry claims that AVs have the potential to 971 eliminate virtually all human-caused crashes, but then they 972 oppose efforts to establish safety standards that would 973 ensure that AVs perform safely. Instead, they want a hands-974 off approach to self-driving cars, quick deployment with no 975 new safety standards. And so I wanted to ask in that regard, 976 if I could start with Mr. Levine.

Do you believe that the auto industry can be trusted to police itself, and ensure AVs perform safely?

979 *Mr. Levine. No.

980 *The Chairman. Okay.

981 *Mr. Levine. I do not. That --

*The Chairman. How will -- okay, go ahead, I am sorry.
*Mr. Levine. Oh, no, I was just going to say, I mean,
there is a -- unfortunately, a many-decades-long history of
the industry failing to do exactly that. And you know, you
can go back to before our founding in 1970 to find evidence
of that. In fact, that is why we were founded.

*The Chairman. All right, thanks. Now, how will implementation and safety standards applicable to selfdriving cars help us reach the potential benefits of AVs, if you would?

992 *Mr. Levine. Sure. There is -- in two ways, actually. You know, in -- to accelerate the success of automated 993 994 technology will require an entire new set of layers of standards. And whether we are calling them voluntarily or 995 996 calling them mandatory, the reality is, eventually, they are going to need to be mandatory, and they are going to need to 997 be part and parcel of our new vehicles. And they are going 998 999 to need to be built for trust. They are going to need to be

1000 built so everyone knows how they work, whether they are 1001 working, when they are not working.

But I would also say, on the road to autonomy, we are going to need -- and we can achieve far more safety gains than we are currently getting out of existing technologies that will eventually become part of autonomous technology. So safety standards can help us get to AVs, but can also help us protect lives now.

1008 *The Chairman. All right. So I want to go to Mr.
1009 Regan, and talk about workforce and safety, if you will. So,
1010 Mr. Regan, what policies can Congress include in an AV bill
1011 to strengthen American jobs, enhance U.S. competitiveness -1012 we keep talking about China -- and also boost domestic
1013 manufacturing?

*Mr. Regan. Sure, I -- thank you for the question. 1014 Ι know that, frankly, one of the talking points we hear is we 1015 are going to lose to China. Well, if we don't have, you 1016 1017 know, strong Buy American policies attached to this if we are using Federal dollars, then we are going to lose all of that 1018 1019 manufacturing to China, regardless of how we deploy it here. We do need to make sure that we have built-in workplace 1020 protections at the front end of all this, so that we are 1021 growing the workforce along with the technology as it is 1022 deployed. We have laid out all of these in the document that 1023 1024 we have submitted for the record today. And frankly, if you

do it based on maintaining collective bargaining agreements, using transit worker protections, there is a lot of ways that we can ensure that working people benefit as much as those who are using the systems.

1029 *The Chairman. All right. And I want to go to back to1030 Mr. Levine again about advanced driver assistance.

1031 The wide-scale deployment of advanced driver assistance 1032 systems like automatic emergency brakes, lane departure 1033 warnings, and blind spot detection are building blocks of AV, 1034 and could save 20,000 lives a year. But as we work on a 1035 framework for deployment of AVs, should we also consider 1036 policies to expand the deployment of advanced driver 1037 assistance systems?

1038 *Mr. Levine. Thank you so much for the question. And 1039 the answer is categorically, 100 percent yes.

I mean, if you look at the main significant difference 1040 between our death rates and the European death rates I 1041 mentioned earlier, there are about 20,000 deaths. 1042 That is the number you just mentioned. Now, is it one for one? No, 1043 1044 that is not exactly how it works. But one thing that Europe has done is -- really consistently have implemented a lot of 1045 these ADAS systems that we haven't. By next year they are 1046 going to be required on all new vehicles in Europe, and they 1047 1048 have been rapidly adopting them, whereas here they remain luxury items, they remain completely unregulated. We are not 1049

1050 even sure whether they work, how they work, and manufacturers
1051 can call them whatever they want.

1052 So we need to accelerate not only getting them into 1053 cars, but making sure that we have got standards around them, 1054 that they succeed in protecting people on our roads.

1055 *The Chairman. All right. Thank you so much.

1056 Oh, did anyone else want to say anything?

1057 No, all right. Thank you.

1058 And thank you, Madam Chair. I yield back.

Ms. Schakowsky. I did just want to mention that we heard from Debbie Dingell. There was no way to overcome the technology problems that she faced, so she will be presenting her questions and her comments for -- and opening statement for the record.

1064 [The prepared statement of Mrs. Dingell follows:]

1065

1068 *Ms. Schakowsky. And now I welcome our ranking number, 1069 Mrs. Rodgers, for five minutes of questions.

Mrs. Rodgers. Thank you, Madam Chair. Before I begin my questions, I would like to offer for the record a letter from the National Federation for the Blind to Senators Cantwell and Wicker, in support of the autonomous vehicles legislation, in this case attaching a version to the Senate's Endless Frontiers Act, which is supposed to focus on U.S. leadership versus China.

1077 Sadly, the amendment was withdrawn, as Senator Thune 1078 cited, "due to intense lobbying pressure from the trial 1079 lawyers and the Teamsters.''

1080 *Ms. Schakowsky. Without objection, so ordered.

1081 [The information follows:]

1082

1083 ********COMMITTEE INSERT********

1085 *Mrs. Rodgers. Thank you.

Professor Rajkumar, I believe, lost in this tug of war on auto issues among companies, and safety advocates, and labor unions, and trial lawyers is the greater opportunity that will be available years down the road for seniors and those with disabilities. Can you tell me about the mobility benefits autonomous vehicle technology will provide for the more vulnerable in our society?

*Dr. Rajkumar. Oh, sure. There are more than six 1093 1094 million legally blind people in the country, more than a million physically disabled people in the country, none of 1095 whom can actually drive like you or me. So these are people, 1096 millions who, actually, are, literally, stuck at home. 1097 And to go from point A to point B, they need to depend on 1098 1099 somebody else. With autonomy these people will gain mobility and independence, and a much better quality of living. 1100

1101 And the same concept applies to elderly people. Since women tend to outlive men, it applies more to women than to 1102 When an elderly person's faculties begin to decline, 1103 men. 1104 they may end up losing their driver's license. And even though they have been an independent spirit their entire 1105 life, now they do not have a license. It is an empty nest. 1106 They basically get stuck at home all by themselves, and 1107 1108 records indicate that both mental and physical health begin to decline very rapidly. So we can -- with autonomy we can 1109

1110 actually give them a better quality of life.

1111 *Mrs. Rodgers. Thank you.

Mr. Regan, while we do not have jurisdiction over labor 1112 or trucking issues, we do appreciate you being here today to 1113 1114 speak to workforce issues. I just wanted to know, given other topics are covered in your testimony relative to 1115 1116 autonomous vehicles, specifically in regard to the Tesla accident, do you mind just stating for the record that the 1117 AFL-CIO agrees with us that Tesla does not currently sell an 1118 1119 autonomous vehicle?

Mr. Regan. Well, sure. It depends on how you define autonomous vehicle.'' It is not a fully autonomous vehicle, no.

*Mrs. Rodgers. Right, right. There is five levels.
Theirs is a level two, so we have a long ways to go.

Since public transportation options and assistance can be limited, depending upon where you live, do you agree that these technologies can fill a gap in areas where organized labor is not serving those in need?

1129 *Mr. Regan. We have always looked for opportunities to 1130 expand mobility options for people in all communities. We 1131 think that there are other ways to do that, frankly: more 1132 investing in public transit, for instance.

And frankly, what public transit offers right now for -whether it be paratransit for people that are in need of

special assistance -- a lot of that, as we start developing technology and moving forward, needs to be replicated in the right way to make sure that that -- those people are not left behind, that we have the same access to transit that everybody else has, and --

1140 *Mrs. Rodgers. Okay.

1141 *Mr. Regan. -- the pathway to the middle class there, 1142 as well.

*Mrs. Rodgers. Thank you. To all the witnesses, I 1143 1144 mentioned in my opening statement America still leads the world in the innovation of advanced technologies. However, 1145 just like the lessons we learned from ceding leadership on 1146 1147 telecommunications networking equipment, we risk our auto and tech companies being marginalized or acquired by Chinese 1148 competitors if we fail to enact our own roadmap to develop 1149 and test AVs, getting to that place where we have full 1150 autonomous vehicles. We are not there yet. 1151

1152 While we will always have outliers in this discussion 1153 for their own several (sic) interests, I hope our auto and 1154 tech companies, our workforce, and our safety advocates can 1155 see the benefit of the U.S. developing this technology, 1156 setting up supply chains, and designing the rules and 1157 standards creating new jobs.

Do you all agree that China will seize our inability to lead on this technology, yes or no?

- 1160
- Professor Rajkumar, would you answer?

1161 *Dr. Rajkumar. Yes.

1162 *Mrs. Rodgers. Mr. Regan, would you answer?

1163 *Mr. Regan. No, not necessarily. I think it depends on 1164 how you define "lead.''

Mrs. Rodgers. Okay. And I am looking for the third, here.

1167 Oh, Mr. Levine. Yes, please.

Mr. Levine. No, because I don't think that they are leading. We are leading, and I believe we will continue to lead, if we choose to do so.

Mrs. Rodgers. Okay. Well, I will just underscore we need a national framework. We need to take action to make sure that we do this right.

1174 With that, I yield back. Thank you.

Ms. Schakowsky. The gentlewoman yields back, and now I recognize Mr. Rush.

1177 Are you here from --

1178 *Mr. Rush. I am here, Madam Chair.

1179 *Ms. Schakowsky. Go ahead.

Mr. Rush. Madam Chair, I thank you so much for this hearing. My first question is directed to Mr. Levine.

As you know, Mr. Levine, I, along with my good friend from Indiana, Dr. Bucshon, recently introduced a bill that will require the National Highway Traffic Safety

1185 Administration to "evaluate the performance of crash

avoidance systems, and detecting and classifying pedestrians, bicyclists, and other vulnerable units, including those with different skin tones.''

The genesis of this bill came out of a recent Georgia Tech study that found that crash avoidance systems currently on the market have trouble recognizing individuals with darker skin tones. And I am grateful to you and the Center for Auto Safety for your support of our bill.

1194 Can you please discuss why this legislation and the performance evaluation it mandates are so important? 1195 *Mr. Levine. Thank you so much for the question, 1196 1197 Congressman. And thank you for introducing the bill. The value of making sure that crash avoidance systems 1198 work is really inarguable. The idea, both for vehicles today 1199 -- you know, when we talk about automatic emergency braking, 1200 and forward collision warning, and all these different 1201 acronyms that people throw around, the value in them is only 1202 if they work, only if they detect other vehicles and, of 1203 1204 course, other vulnerable road users, pedestrians, bicyclists, particularly, making sure they detect every one of every --1205 you know, of every possible skin color, and whether they are 1206 -- again, they are a bicyclist or a pedestrian. 1207

And most importantly, this is something that will help save lives now, and help build AVs in the future, because 1210 these AVs are going to be dependent upon crash avoidance 1211 technology. So this is really an important step in making 1212 sure we get the right technology on the road for everyone's 1213 safety.

1214 *Mr. Rush. Mr. Levine, I have a second question, and I 1215 thank you for your answer to my first question.

Does the Georgia Tech study have any more information as to the safety of AVs? And if so, give us some ideas about what those implications are.

1219 *Mr. Levine. Well, you know, I mean, AVs, if I understand the question correctly, I mean, AVs can prevent, 1220 in the long run, if they work properly, a lot of the current 1221 crash circumstances. But we have a long way to go to make 1222 sure that they are working correctly. As was discussed 1223 previously, there is some technology out there right now, 1224 particularly from Tesla, that claims it is autonomous, but is 1225 not. There is an unregulated sort of moment that we are 1226 1227 living in, with respect to how this technology is described and deployed. 1228

So in the long run, for us to get from where we are now to where we want to go, and eliminate, or at least mitigate, the vast majority of these 42,000 deaths a year, we are going to need careful, iterative steps to make sure the technology works --

1234 *Mr. Rush. Mr. Levine, I have another question. As you

1235 know, even pedestrians may lose their right to seek justice 1236 and, of course, if there is a continued proliferation of 1237 forced arbitration clauses. These clauses often -- in terms 1238 of service agreements that waive a consumer's right to sue in 1239 court, participate in a class action, or appeal the 1240 arbitrator's decision.

Does forced arbitration clauses relating to AVs pose a danger to pedestrians? And if so, why?

*Mr. Levine. They pose a real threat, and the threat is this. As we discussed earlier, the ability to make sure you are holding any manufacturer -- AV or otherwise -responsible for something defective, for a defective vehicle, is critical to safety. It is a backstop to our entire

1248 system.

And so, if you are a pedestrian who has entered into an 1249 agreement unknowingly when you downloaded an app to order a 1250 pizza, maybe, and you get hit by a pizza delivery vehicle, 1251 and you said, "Well, I am going to do everything, from a 1252 legal standpoint, through binding arbitration, '' you have now 1253 1254 lost your ability to go to court. That sounds outlandish, but it is not actually that far from where we are, in terms 1255 of binding arbitration, removing our ability to hold 1256 manufacturers accountable. 1257

1258 And so that is something that we don't want to see in an 1259 AV context.

1260 *Mr. Rush. Thank you very much.

1261 Madam Chair, I yield back.

1262 *Ms. Schakowsky. Thank you. And now, Mr. Upton, it is1263 your turn for five minutes of questioning.

*Mr. Upton. Well, thank you, Madam Chair. And I think we all agree -- I know we all agree that, if we don't lead, if America doesn't lead in AV technology, we run a lot of risks. And we saw this last week with Colonial Pipeline. We also run the risk of cybersecurity threats from abroad.

So I would just note to my colleagues that I introduced the GUARD Act last week that is going to require the Secretary of Transportation, in consultation with other appropriate Federal agencies, to conduct a study, report to us on the state of cybersecurity regarding motor vehicles.

And I wonder, Professor Rajkumar, if you could talk a little bit about what is Carnegie Mellon doing to address cyber, and what do you think the Secretary should focus on in the report, as authorized, if my legislation moves forward?

1278 [Pause.]

1279 *Mr. Upton. You have to unmute yourself.

*Dr. Rajkumar. Thank you, Congressman. Cybersecurity is a critical issue for AVs, in particular, and vehicles in general. If my bank account gets hacked, I may end up losing some money. But if my vehicle gets hacked, and the vehicle runs into something, I can lose my life. So it is actually a

1285 big imbalance out there. So I really think that

1286 cybersecurity, as applied to physical destruction of life and 1287 property, should really be cyber physical security.

At Carnegie Mellon we have an institute called CyLab 1288 that I am part of, as well. "Cy'' stands for cybersecurity 1289 and privacy, in this case. We are looking at so many 1290 different functions, detecting security intrusions, how to 1291 design systems from scratch to be secure, how to take an 1292 existing system, make it more robust, from a security 1293 1294 perspective. And when we map that to vehicles, we go across multiple hardware subsystems when computers talk to each 1295 other within the vehicle and with the environment, as well. 1296 1297 So we are looking at that whole spectrum of technology. So it is imperative that we make this vehicle secure. 1298

*Mr. Upton. So there has been pretty big investments made by -- you know, I am from Michigan, the auto state. The President is there, actually today, looking at the new Ford 1302 150 electric vehicle. But GM just announced more than \$2 1303 billion investment in a company called Factory ZERO in 1304 Hamtramck, Michigan. It is going to create a couple of 1305 thousand jobs, all on the AV industry.

You know, one of the things that we are all concerned about is DoD -- DoT, rather, Department of Transportation, needs to modernize the Federal Motor Vehicle Safety Standards, FMVSS, to account for AVs. What can we do in the

1310 interim to help with funding and development to make sure 1311 that those -- that technology, in fact, is born here, in the 1312 U.S.?

1313 *Dr. Rajkumar. I see multiple components forming a1314 holistic picture, Congressman.

1315 Number one, we still have a need for basic research, so 1316 targeted research programs at the Federal level would go a 1317 long way.

Number two, the USDOT, it has a program called Automated Driving System Demonstration Grants. We need more of that to, basically, deploy these technologies in the real world, and get -- collect data, and then obtain feedback.

1322 Number three, we need to engage workforce, and 1323 understand their concerns so that retraining programs can be 1324 put in place so that their skills can be upgraded.

1325 So all of that needs to happen.

With respect to FMVSS, Vehicle Safety Standards, we have 1326 some very outdated regulations on the books. You cannot 1327 remove your side mirrors, for example, and replace them with 1328 1329 small cameras with displays inside on the doors. If you remove those side mirrors, the aerodynamics of the vehicle 1330 will go up, mileage will go up, and costs will actually come 1331 down, cost ownership will come down. But meanwhile, nobody 1332 1333 has ownership of that particular regulation and, therefore, it is on the books. Even though the technology is there, it 1334

1335 cannot be deployed today.

1336 So we should be revisiting these regulations on a 1337 complete scale.

*Mr. Upton. So it would make some sense, then, to have some common-sense regulations that would be able to account for some of those things that weren't done when those regulations were promulgated through OMB.

*Dr. Rajkumar. Absolutely, yes. Many of them are outdated, and it is hard to change that. So going forward, when we put in regulations for AVs, it is important that the regulations are not set in stone. They need to be revisited every so often, at least once a year.

1347 *Mr. Upton. Thank you. I yield back.

1348 *Ms. Schakowsky. And next up, Congresswoman Castor, you
1349 are recognized for five minutes for questions.

1350 *Ms. Castor. Well, thank you, Chair Schakowsky, and1351 thank you to our witnesses for being here today.

You know, together with the Biden Administration, as we 1352 bounce back from COVID, we are pressing ahead on jobs in 1353 1354 clean energy and cost saving energy efficiency in ways that we reduce pollution, as well, to create these win-wins. 1355 Ιn fact, when it comes to autos, the House Select Committee on 1356 the Climate Crisis, our Big Climate Crisis Action Plan, we 1357 1358 recommended providing incentives for the purchase of electric vehicles and incentives for EV charging infrastructure, with 1359

1360 very significant Buy American, Build It in America 1361 complementary policies.

And what followed on? President Biden's American Jobs Plan. He does propose to invest \$174 billion in vehicle electrification, and there is an exciting announcement coming today out of Dearborn, Michigan with Ford and the United Auto Workers that we are all going to be watching.

1367 Mr. Regan, how will such investments boost domestic 1368 manufacturing, help us expand domestic jobs, and ensure all 1369 workers in the industry earn fair wages and high-quality 1370 benefits, while we boost American competitiveness?

*Mr. Regan. Thank you, Congresswoman. Really, the way 1371 1372 -- if you look at the American Jobs Plan, the reason why it will create so many jobs and be such an economic benefit is 1373 because of the labor standards that are attached to all of 1374 those investments. Buy America, 13C, Davis-Bacon, all of 1375 1376 these labor protections that have been proven to provide middle-class jobs are embedded in that proposal. And we 1377 expect Congress will make sure it is written in the right way 1378 1379 to do it, to create those jobs.

Ms. Castor. Yes, we have got to make sure that the United States outpaces our international competitors in the global race for electric vehicles.

1383And the race is on. In 2018 Chinese production1384accounted for more than half of all lithium battery cell

1385 manufacturing capacity, and nearly half of global EV sales.
1386 So this -- I mean, the race is on, and we better get our act
1387 together here with very substantive policies.

Mr. Regan, can we win the global race to EVs without a comprehensive Federal approach that supports electric vehicles and high-quality jobs, manufacturing, and

1391 deployment? What do you think?

1392 *Mr. Regan. No, we can't. We need those policies. We 1393 need the investments.

1394 And also, I would add, we need the investment in the workforce, as well. We need training requirements. We need 1395 1396 to make sure that the people are growing, their careers are 1397 growing at the same time that the technology is growing. That is true for EVs, it is true for AVs. And we have an 1398 opportunity here to really become a leader, not only in the 1399 manufacture of these vehicles, and the deployment of 1400 vehicles, but also in the policies that will redefine how we 1401 1402 interact, how these policies and how these vehicles are being built out, and expanding workforce opportunities. 1403

1404 *Ms. Castor. Exactly. And so would you recommend that 1405 any Member of Congress who wants the United States to 1406 outcompete China, support the American Jobs Plan?

1407 *Dr. Rajkumar. A hundred percent, yes.

1408 *Ms. Castor. We have to do it. As the economy heals 1409 and interest rates remain low, this is the perfect time to

1410 invest in our workforce, electric vehicles. We have got to 1411 outcompete our global competitors.

And by the way, these cars are really fun to drive. So this is going to be an exciting time, and an exciting announcement today.

Also, fuel economy and tailpipe emissions standards have 1415 played a critical role in reducing pollution, but these 1416 standards are only effective if they are enforced. 1417 Thankfully, when two major German automakers installed the 1418 1419 so-called defeat devices to cheat emissions tests, consumers who had purchased those cars under false pretenses had the 1420 right to hold the manufacturers accountable by participating 1421 in a class action lawsuit that awarded billions of dollars in 1422 1423 compensation.

Mr. Levine, automated vehicles, as they are deployed -a number of members have raised this today -- how do we ensure that consumers are still able to seek legal recourse if they violate the fuel economy and tailpipe pollution standards? What do you recommend?

¹⁴²⁹ *Mr. Levine. Sure. Thank you so much for the question. ¹⁴³⁰ I mean, a core way of achieving the accountability is not ¹⁴³¹ changing the system in a way that, all of a sudden, changes ¹⁴³² how we hold manufacturers accountable. Right now, if a ¹⁴³³ manufacturer of a vehicle is doing something that is cheating ¹⁴³⁴ intentionally, or putting a defect on the marketplace, they

1435 can be taken to court. They can be held accountable by both 1436 regulators and by individual citizens, either banding 1437 together or one on one. Let's not change that. Let's not 1438 remove that backstop that helps protect all of us, whether it 1439 be from an emissions cheating scandal or a defective ignition 1440 switch.

1441 *Ms. Castor. Thank you very much.

1442 Thank you, Madam Chair. I yield back.

1443 [Pause.]

1444 *Ms. Schakowsky. Oh, I am so sorry, Mr. Latta, I just 1445 introduced you as someone who has a little interest in this 1446 topic. But I was on mute, so now you have five minutes.

1447 *Mr. Latta. Well, thank you. I thank my friend and -1448 for holding today's hearing. I really appreciate it. Thanks
1449 to our witnesses for being with us today.

1450 It is hard to believe it has been two congresses ago 1451 that this committee and subcommittee passed out the AV 1452 legislation unanimously, and it passed the House on a voice 1453 vote. And I think that we are falling behind the rest of the 1454 world, and I am glad we are having this hearing. We need to 1455 spotlight this.

And, you know, if I could just go back to the legislation that we had, I think we had over 300 staff meetings, and meeting with everyone on the issue to make sure that we came up with a good piece of legislation, from

preemption to safety. And I remember saying it over and over 1460 and over, we wanted safety first, safety last, safety always, 1461 cybersecurity, and we wanted privacy. We wanted to make 1462 sure, of course, that the vehicles that were coming out would 1463 1464 be as safe or safer than anything that was on the road. And then, you know, talking about our senior citizens, 1465 give them more mobility, making sure that those with 1466 disabilities had more mobility. And so we wanted to make 1467

1468 sure that happened.

We also looked at, you know, saving energy, and working with smart cities like Columbus, Ohio. So it is getting out there, and testing.

And then, you know, it has been brought up, unfortunately, you know, we have had 42,000 deaths in the last year on the road, 94 percent being human error. And, you know, then it was increased. It was 37,000 when we were talking about this legislation two congresses ago.

1477 So, Mr. -- or Dr. Rajkumar, if I could start with you, 1478 first question: Are we falling behind China right now, in AV 1479 technology?

*Dr. Rajkumar. Congressman, I believe yes. Yes, we are. After the 2007 DARPA Urban Challenge, China launched a sequence of annual competitions. Initially, basically, they had vehicles that were really veering this way, that way, and then next year they improved. Now, basically, they are

1485 pretty much catching up with us.

Baidu, the big company in China, has announced -- has 1486 reported in Bloomberg that they will have more than 2,000 1487 autonomous vehicles across multiple Chinese cities in the 1488 1489 next couple of years. And meanwhile, the longest video on YouTube that showcases a completely driverless vehicle 1490 without anybody inside them is for two hours, driving across 1491 a Chinese city in light traffic, Sunday morning traffic. 1492 But it is the longest driverless trip I have seen anywhere, 1493 1494 including U.S. companies and such. And that is from a company that is operating in China. 1495

And meanwhile, they have these advantages of a relatively lax regulatory environment, where they don't -they can stifle -- muffle disagreements. And they tap into the resources available in China, in terms of talent and money. They also operate offices in the U.S., so they tap into American talent, as well.

1502 So I think we should be very concerned. They already have 80 percent of electric vehicle manufacturing capability, 1503 1504 I believe, more than the U.S. and Europe, combined. And if we end up losing the manufacturing capability, and we end up 1505 losing the IP, the intellectual innovation part with 1506 autonomous vehicle software and sensing -- they have sensor 1507 manufacturing companies there, as well -- we could end up 1508 losing the whole enchilada. 1509

Mr. Latta. Well, and, you know, we already know that is not only what they are doing in China, but they are testing in the United States right now.

Let me ask you. You talk about safety being paramount. Would you want to talk about -- a little bit about that? And I would like to -- if you could, make it a shorter

1516 answer, because I got about a minute and 12 seconds left.

1517 *Dr. Rajkumar. Sure. Without safe technologies, 1518 customers will not trust or buy these vehicles. So the 1519 companies are incentivized to basically make sure that this 1520 technology is reliable and safe.

1521 *Mr. Latta. Well, and also, you also mentioned that, 1522 you know, that this should be adaptive and agile. Could you 1523 touch on that?

*Dr. Rajkumar. Yes, the technology is maturing rapidly, evolving across multiple different segments and multiple different geographic regions. Whatever regulations that we put in place today will end up being outdated a few months from now, a year from now. So it is important that any framework that we put in place is revisited every so often, once a year.

Mr. Latta. And you also talk about encouraging collaboration, and that is something I -- we worked on in the last -- you know, two congresses ago, making sure we had everybody involved. Do you want to just quickly talk on

1535 collaboration?

*Dr. Rajkumar. Yes, I find that -- the American 1536 innovation ecosystem to be very unique. It comes about 1537 because of Federal investments in basic research, industry 1538 1539 participation, and groundbreaking creative ideas from universities working with communities and organizations. So 1540 that, I think, is the magic sauce that we have in the U.S., 1541 1542 why we became the innovation capital of the world, and we need to push that advantage that we have. 1543 *Mr. Latta. Well, thank you very much. 1544 And Madam Chair, my time has expired, and thank you for 1545 today's hearing. I yield back. 1546 1547 *Ms. Schakowsky. Thank you. Next up is Congresswoman Trahan. 1548 And you are recognized for five minutes for questions. 1549 *Mrs. Trahan. Thank you, Chairwoman Schakowsky, Ranking 1550 Member Bilirakis. 1551 I am the daughter of a union iron worker. And like 1552 several of my colleagues, I am concerned that market forces 1553 1554 will likely lead to an uptake in self-driving cars for ride hailing, transit, and delivery. And this means that, not 1555 only are the livelihoods of displaced workers at stake, but 1556 their physical health and safety, as well, as they look to be 1557 1558 the first major subset of the population to work in and around level three, four, and five vehicles. 1559

This workforce will be at the front lines when these vehicles make mistakes. And AVs will make mistakes, they already have. Mistakes are part of the process for developing innovative technologies. Mr. Levine, if a worker is killed or injured by a defective AV car or truck, what recourse will they have against the manufacturer? Can they bring an effective case if they are forced to

1567 proceed in a private arbitration, with little access to 1568 discovery, or to information from similar incidents that 1569 might have occurred?

*Mr. Levine. Well, as a general -- thank you so much 1570 1571 for the question. As a general matter, no. I mean, to the 1572 extent that an employee, or a contract worker, or, really, any individual has been bound from -- prevented from using 1573 all of the access to all the different tools that the 1574 American court system provides, then no, they are unlikely to 1575 be able to seek justice. They are unlikely to be able to 1576 1577 hold the manufacturer accountable. And, perhaps most importantly, whatever they do determine will be done in 1578 1579 secret, so the rest of the public won't learn what happened, and if there is a real widespread problem. 1580

Mrs. Trahan. Understood. And I am wondering if you could just expound a little bit on how these forced nonpublic arbitrations would affect public safety.

1584 *Mr. Levine. Well, again, as a general matter, there is

only one party that seeks binding arbitration in a consumermanufacturer context. That is going to be the manufacturer. Consumers are never out there looking for binding arbitration agreements that they want to be able to sign. They are generally forced upon them.

And when we enter into them on our phone for an app, we 1590 don't think very much about it often. But when we are 1591 talking about a vehicle, whether you are in the vehicle, or 1592 you are hit by the vehicle, or you are -- have to use it for 1593 1594 work, it dramatically changes your opportunity, again, if something goes wrong, to hold that manufacturer responsible, 1595 1596 and perhaps, again, even more importantly -- remember, 1597 binding arbitration disputes are almost always settled in private, in secret, and do not get made public. And this is 1598 a major problem, historically, that has little to do with 1599 AVs, but there is no reason to expand this problem to the 1600 autonomous vehicle environment, which we all want to get to. 1601 1602 *Mrs. Trahan. Yes, no. Thank you.

Similarly, this same frontline workforce will be highly surveilled. Working alongside AVs means being constantly surrounded by cameras, and having your every move tracked. Mr. Regan, heavy-duty truck driving is already a highly surveilled occupation. Can you speak to the impact this has on workers, and ways Congress can create policies that balance a worker's right to privacy with the fact that AV

1610 technology needs large quantities of image data to work

1611 effectively?

1612 [Pause.]

1613 *Mrs. Trahan. Did we lose Mr. Regan?

1614 *Mr. Regan. I am sorry, my Webex just suddenly froze
1615 out on me. But can you repeat the question?

*Mrs. Trahan. You bet. You bet. I am -- given just 1616 the high level of surveillance, I am wondering -- you know, 1617 heavy-duty trucking is already highly surveilled, and I am 1618 1619 wondering if you could just tell us a little bit about the impact this has on workers, and ways that, you know, Congress 1620 can create policies that balance a worker's right to privacy 1621 with the fact that, you know, AV technology needs large 1622 quantities of image data to work effectively. 1623

Mr. Regan. Sure. I think you can look to, frankly, look to the aviation sector for guidance on how to balance worker privacy with the necessary safety constraints that are inherent in some of the monitoring equipment in an aircraft. We have struck that balance before. We can certainly do it here.

*Mrs. Trahan. Great. Well, certainly I join so many of my colleagues in my excitement about the potential of a world with self-driving cars, and I believe in the ingenuity of our engineers and our computer scientists. I believe our brightest minds can develop world-changing technology, while
1635 remaining committed to the safety of those working on our 1636 front lines of this grand experiment.

1637 Thank you, Madam Chair. I yield back.

1638 *Ms. Schakowsky. Thank you.

1639 Mr. Guthrie, you are now recognized for five minutes for 1640 questions.

Mr. Guthrie. Thank you, Madam Chair. And first I need to point out that Mr. Levine appears to have Willie the Wildcat behind him, which is a really good move, since Willie is a constituent of our chair. So that was a good move this morning.

1646 I have questions for Dr. Raj Rajkumar.

In your testimony you discuss the regulatory challenges that are preventing us from deploying autonomous vehicles. While these deserve our attention, I would like to shift focus to some of the technical challenges that remain ahead. As you know, we are also in a global race to 5G. How important of a role do you see 5g playing in the deployment of autonomous vehicles?

*Dr. Rajkumar. Thank you, Congressman. Autonomous vehicles collect a massive amount of information from different sensors, multiple cameras, radars, and lidars. We are talking a massive information.

1658 With the 5G connectivity, a good portion of that 1659 information can be transmitted to the cloud, to a central

computer somewhere, which can collect all this information 1660 1661 from multiple AVs, and then extract very useful information -- what the weather conditions are, different roads, what the 1662 road conditions are like, wet, icy, slippery, and so on. 1663 Ιt 1664 can get the traffic snags like accidents, debris on the road, the presence of potholes and such, and it can feed back that 1665 information back to the AVs. And now the AVs can basically 1666 react to that information that cannot be sensed by their 1667 sensors. Now they basically navigate those obstacles by 1668 1669 taking detours and such, and therefore, they are more safe -they are safer and more reliable. 1670

1671 *Mr. Guthrie. Okay, thank you, and --

1672 *Dr. Rajkumar. So --

Mr. Guthrie. Now, next, during today's hearing we have heard a lot about potential safety benefits that autonomous vehicles can bring to our nation's highways. And Dr. Rajkumar, what are the safety implications of allowing a country like China to beat the U.S. to automotive innovation and AV deployment?

1679 And how can we assure Americans that this technology 1680 will provide improved mobility and quality of life,

1681 ultimately ensuring more widespread adoption?

*Dr. Rajkumar. Sure. In terms of deaths, the World
Health Organization reported that there may be about 250,000
automotive deaths in China. So they are motivated to save

1685 lives, number one.

In my testimony I say that the market size is estimated 1686 about \$7 trillion a year -- with a T. They understand that, 1687 as well. So while they are investing intensely into the 1688 1689 space, they are encouraging their companies to forge ahead. And when they get the manufacturing base in-house, and they 1690 basically get the intellectual meat, the cream of the crop in 1691 1692 terms of the core innovations, so that can become an unbeatable combination, particularly when combined with 5G. 1693 1694 So it is important that we invest -- we out-innovate them. That is the only way that we can actually get ahead. 1695 And therefore, we maintain our national security, as well as 1696 economic competitiveness, retain our jobs in terms of 1697 maintaining control of domestic supply chain and such. 1698 *Mr. Guthrie. Okay, thanks. And how can we ensure that 1699 that rural America is going to benefit from AV technology? 1700 *Dr. Rajkumar. If there is a crash, an automotive crash 1701 1702 in the rural areas, it is likely that emergency vehicles will not reach you necessarily on time. So the fatality rate in 1703 1704 rural accidents is much higher than in urban areas. And if you are disabled, or legally blind, or living alone by 1705 yourself and you are old, you get stuck at home. 1706 So autonomous vehicles can give you both mobility, independence, 1707 1708 a better quality of life, access to opportunities and employment. So all of that will be enabled in rural areas. 1709

Luckily, rural areas also have open skies and such, and therefore, autonomous vehicles likely will drive better, also.

*Mr. Guthrie. All right, thanks. And then to also Dr. 1713 1714 Rajkumar, during the 115th Congress I introduced the SHARES Act, which eventually became part of the SELF DRIVE Act. 1715 The SHARES Act set up an advisory council to bring industry 1716 experts together to develop an information-sharing framework 1717 to advance the safety of AV. How important is it for us to 1718 1719 be sure we are bringing experts and relevant stakeholders together to tackle emerging issues? 1720

*Dr. Rajkumar. I believe that should be advisory boards 1721 that advise the USDOT, in particular, that brings together 1722 participants from industry, participants from academia, from 1723 stakeholder organizations, bike organizations, pedestrian 1724 organizations, people with disabilities and such. 1725 So it is important that all of us together communicate with each other 1726 our concerns, and come up with a solution that works for 1727 everybody, including the regulatory framework. 1728

1729 *Mr. Guthrie. Thank you very much, and my time has1730 expired, and I yield back. Thank you.

1731 *Ms. Schakowsky. I thank the gentleman. And now, Mr.
1732 McNerney, you are recognized for five minutes.

*Mr. McNerney. Well, I thank the chair, and I thank the
witnesses. Your testimony has been very informative.

The ransomware attacks at the Colonial Pipeline and the massive hack detected by SolarWinds are wake-up calls about the increasing cyber threats we now face. AVs are, effectively, computers on wheels, and can be hacked.

Mr. Levine, in your testimony you noted that AV legislation must include cybersecurity standards. Following up on Mr. Upton's question, why is it necessary that this legislation include such standards?

*Mr. Levine. Thank you so much for the question. 1743 And 1744 as Congressman Upton noted, you know, I mean, the Colonial Pipeline is a perfect example of how important cybersecurity 1745 is in our transportation sector. But we don't have to go 1746 outside of vehicles themselves. I mean, there have been 1747 reports, since we have made computers part and parcel of our 1748 1749 vehicles, of vehicles being hacked. There was a news report last week of a Tesla being hacked via a drone. 1750

1751 Now, we are not yet at the point where they are always 1752 able to take over operational control, but we are probably not that far away. So the immediate importance of setting up 1753 1754 cybersecurity standards that allow for us to know what is happening, and allow for a sharing of information that shares 1755 threats amongst both government and the manufacturers, will 1756 allow us to be more protected in these vehicles, going 1757 1758 forward. It is a critical part of the conversation. Thank you for raising it. 1759

Mr. McNerney. Thank you. Well, AVs are likely to communicate with smart infrastructure like tolls and traffic lights. Are you concerned that the potential cyber vulnerabilities of AVs could pose cybersecurity risks to a city's smart infrastructure?

Mr. Levine. It is certainly a concern. I mean, any time anything is online, there is a risk associated with it, from a cybersecurity perspective. That said, this is the way we are going to achieve the tremendous benefits that AV proponents are discussing.

And so it is probably not a question of if there is going to be a connection between infrastructure and vehicles. It is a question of how can we be sure to protect it as well as possible, and make sure that, if there is a hack, if there is a vulnerability, it can be closed as quickly as possible, and mitigated.

Mr. McNerney. Thank you. It is my understanding that NHTSA can currently use recall authority to remove vehicles with cybersecurity vulnerabilities. Is NHTSA's recall authority sufficient?

1780 *Mr. Levine. Well, the authority is probably
1781 sufficient, but remember, a recall is only happening after
1782 the problem has been discovered. The reason standards are
1783 useful is they try and prevent the problem from happening in
1784 the first place, and create a more effective mechanism,

1785 ideally, for limiting the scope of the problem.

1786 But yes, I mean, NHTSA can certainly recall something that has an issue, but there is a larger question of can we 1787 prevent or limit that issue before it gets to a recall. 1788 1789 *Mr. McNerney. Well, thank you. Well, in your written testimony you noted the importance that an AV law does not 1790 preempt protections provided by state and local rules of the 1791 road regarding operations of vehicles on the street. 1792 Why is that something you believe is important? 1793

1794 *Mr. Levine. Well, right now, remember, the way we think about who is in charge of our local roads, our local 1795 communities. They determine the rules of the road, who gets 1796 1797 on the road, who gets driver's licenses, speed limits, that sort of idea. And that is not just important for local 1798 control; that is important for oversight and accountability. 1799 And so, if we decide that that should all be preempted 1800 1801 at a Federal level, we are removing not only the opportunity for local communities to have oversight into what is going on 1802 on their roads, but we are also taking away a legal oversight 1803 1804 mechanism that holds manufacturers -- and anyone, quite frankly, any operator of a vehicle, a person or a computer --1805 responsible. 1806

1807 And so, again, that -- the importance of the oversight 1808 can't be overstated.

1809 *Mr. McNerney. Thank you. That makes that clear.

1810 Mr. Regan, I serve as the co-chair of the Artificial 1811 Intelligence Caucus. One of the issues that I am most 1812 concerned about is the impact of AI and automation on the 1813 workforce. And thank you for the set of recommendations you 1814 gave in your oral testimony for how to avoid large-scale job 1815 displacements due to AI and automation.

1816 What challenges are workers whose jobs are displaced as 1817 a result of AI likely to face in finding -- transitioning to 1818 new jobs?

*Mr. Regan. Thank you for the question. I mean, 1819 especially if you have people that are in the -- you know, 1820 mid-career, and all of a sudden have their jobs -- they lose 1821 1822 their jobs, I mean, the challenges of finding something and adapting to a new economy is going to be very difficult, 1823 especially if they don't have the built-in workforce training 1824 opportunities that we are calling for here to make sure that 1825 they can smoothly transition, along with the technology, to 1826 adapt to a -- to the new economy. 1827

1828 *Mr. McNerney. So this is going to require investment 1829 from the government and from the beneficiaries of the 1830 technology, is what I would guess.

1831 *Mr. Regan. Absolutely. I think this needs to be a 1832 comprehensive effort to make sure that the workforce is 1833 brought along, as well -- along with the technology. 1834 *Mr. McNerney. Thank you. I yield back.

1835 [Pause.]

1836 *Voice. Madam Chair?

1837 *Ms. Schakowsky. Yes, I got it.

1838 So, Mr. Dunn, you have a very sparkling -- behind you, 1839 and you are welcome now to take your five minutes for 1840 questioning.

1841 *Mr. Dunn. Thank you, Madam Chair. I will try to1842 address this background in between meetings.

Some critics of autonomous vehicles legislation claim 1843 1844 that exempted vehicles are not as safe as others currently on the road. And that is why I recently introduced the H.R. 1845 1334, Safe Alternative Vehicle Endorsement, or SAVE, Act. 1846 1847 This legislation would reclassify a vehicle's exemption -note the word "exemption" -- as an alternate safety 1848 endorsement. My intent is simply to better reflect that any 1849 endorsement granted by NHTSA meets or exceeds Federal vehicle 1850 1851 safety standards.

1852 So my first question is to the entire panel, and a 1853 simple yes or no will suffice, I think you would agree. 1854 Under current law, would you agree that, in order for a 1855 vehicle to receive such an exemption, the vehicle must have 1856 an overall safety level equal to that of the overall safety 1857 level of non-exempt vehicles?

1858 Let's start -- Mr. Regan?

1859 *Mr. Regan. Yes.

1860 *Mr. Dunn. Great. Mr. Levine?

1861 *Mr. Levine. That is the current standard. But 1862 remember, the Ford Pinto met all the Federal standards.

1863 [Laughter.]

1864 *Mr. Dunn. Yes, I was around for the Ford Pinto.

1865 Dr. Rajkumar?

1866 *Dr. Rajkumar. Yes.

1867 *Mr. Dunn. Yes, okay, great.

1868 So, Professor Rajkumar, can you briefly explain why the 1869 exemption process is critical for the development of

1870 autonomous vehicles now, right now?

1871 And what exemptions are necessary to allow manufacturers 1872 the flexibility to develop safer vehicles?

*Dr. Rajkumar. AV technology is very complex, and needs 1873 to be tested extensively to demonstrate safety. I can take a 1874 couple of approaches. You can simulate, but simulation only 1875 1876 goes so far. You can test for certain conditions, but the real world is much more complex than what simulations can 1877 produce. So these vehicles have to be tested in the real 1878 1879 world. So having a mechanism that enables testing under well-defined conditions so that it does not hurt the public, 1880 but enables the technology to mature, is hypercritical. 1881

1882 *Mr. Dunn. Well, thank you very much for that. Would 1883 you say, Professor, that an auto manufacturer must meet the 1884 same level of safety in order to receive what would today be 1885 called an exemption?

*Dr. Rajkumar. Well, absolutely. They could go through a very detailed process to, basically, get their exemption application granted.

*Mr. Dunn. So in that -- because you said that, now is it not more appropriate to describe and title what we are now calling an exemption what it truly is, which is an alternate type of safety endorsement?

*Dr. Rajkumar. Very much so, because the car maker, in this case, has to demonstrate to an enforcement agency like NHTSA that their technology is safe, because of the following reasons, and they should identify where they are going to be testing the vehicles, they need to be identifying who is involved, who is in the vehicle, who can be around, who is not, and such. It is definitely a process.

And meanwhile, NHTSA will very likely require them to share a lot more information. They will retain the right to maintain tight oversight of that vehicle, and then impose an expiry duration, after which -- car makers to come back and say, "This is what happened, and, therefore, please continue my exemption.''

1906 *Mr. Dunn. Very good. Thank you.

1907 Mr. Levine, would you be in favor of changing the title 1908 "exemption'' to "alternate safety endorsement''?

1909 *Mr. Levine. Well, thank you for the question. I am

1910 not sure that what we title it is as important as what the 1911 outcome is. And --

*Mr. Dunn. So I think you are right, the outcome, but 1912 we are talking -- the outcome is the same. So -- but the 1913 1914 title is intended to get away from the term "exemption, " which causes fear. That was my intention right there. 1915 *Mr. Levine. So -- and I think that that is fair. I 1916 mean, the concern would, of course, be, you know, there is 1917 this current process, which we call the "exemption process,'' 1918 1919 but the current process exists. There has been, I believe, two or three manufacturers who have submitted applications, 1920 one of which was approved, one of which was withdrawn. 1921 And 1922 so there is an existing process that is supposed to look at this information. 1923

I think the most important piece is, is enough data being acquired and submitted to allow NHTSA to make a reasonable determination as to the safety of the vehicle that may not meet the traditional standards? And that is the most important question before us. And that is the one I think we are all hoping to find a way to solve.

Mr. Dunn. And I would -- I think we would all agree with you on that. I mean, it is a new and evolving area. Thank you very much for your answers and your time, gentlemen.

1934 I yield back, Madam Chair.

Ms. Schakowsky. Okay, next we have my colleague and friend from Illinois, Congresswoman Kelly, for five minutes. Ms. Kelly. Thank you, Chair Schakowsky and the witnesses, for testifying today.

1939 One thing we can all agree on is the desire to protect and create good-paying jobs that provide families with 1940 financial security. For decades, automobile manufacturing 1941 has supplied just that kind of employment. While that sector 1942 has faced its fair share of challenges due to automation and 1943 1944 globalization, I am hopeful that the design, engineering, and manufacturing of autonomous vehicles will occur in the United 1945 1946 States.

1947 Mr. Regan, over 32,000 of my constituents are employed 1948 in the manufacturing industry, many in the automobile 1949 manufacturing sector. How can we ensure that federal support 1950 for AVs also supports American workers and domestic 1951 manufacturing?

*Mr. Regan. Thank you for the question. You know, this -- it is not going to happen by accident. It is not just going to magically develop here. We are going to need strong Buy America procurements. We are going to need community benefits agreements, U.S. employment plan restrictions, all these things that we have outlined here that are really important.

1959 And I would add -- earlier the Ranking Member Rodgers

made a point about the Thune amendment being withdrawn 1960 because of Teamsters and trial lawyers. I would say it was 1961 withdrawn because it did absolutely nothing to address 1962 manufacturing, domestically. It laid out findings that we 1963 1964 need to be able to produce these here in the United States, but had zero policy that would actually accomplish that goal. 1965 *Ms. Kelly. Is there a danger, Mr. Regan, if we permit 1966 1967 the wide-scale development of AVs without any assurances that the vehicles are designed, engineered, and manufactured in 1968 1969 the United States?

Mr. Regan. Yes, I think the danger of falling behind China, as I know that -- has been raised many times here, would exactly be realized at that point. If we aren't making sure that it is going to be developed and built here, it is going to go overseas, and we are not going to realize the benefits, economically, of these in the United States.

Ms. Kelly. And how do you suggest we prevent a regulatory environment in which companies designing, engineering, and manufacturing AVs overseas reap the economic benefits? How do we prevent?

Mr. Regan. Well, I think what we have laid out here -it is the responsibility right now of policymakers to build a framework that is going to ensure that we reap the benefits. I think a failure to address the manufacturing, safety, workforce issues that are very complicated and, frankly, are

all going to be impacted by AVs, any policy that doesn't address all of those is, frankly, a failure of legislating, and any regulation that is adopted because of it would be a failure of regulation, if it doesn't address all these issues.

1990 *Ms. Kelly. Thank you.

Professor, in your testimony you mention that there is more research needed into cybersecurity and cyber physical security around AVs. What role can the Federal Government play, and how mature are the current industry standards actually -- how mature are they in auto cybersecurity?

*Dr. Rajkumar. Thank you, Congresswoman. We still need some fundamental breakthroughs, because cyber physical security spans all layers of the system, all the way from you playing your music on your Bluetooth device, all the way down to the wire that basically carries information back and forth between computers.

The industry is very sensitive to potential attacks, which will make them extremely liable for things that go wrong. But they do have the need, the necessity to make money now. So they are taking, basically, near-term solutions to address this problem.

But really, to come up with a fundamental framework that addresses the issue or the longer term, that calls for investments in basic research at the Federal level, and it 2010 really needs to be coordinated across multiple agencies,

2011 including the DoT, as well as basic research agencies like 2012 the National Science Foundation.

2013 *Ms. Kelly. Thank you.

2014 Mr. Levine, are industry standards sufficient to protect 2015 vehicles from cybersecurity threats?

*Mr. Levine. That is highly unlikely. Thank you so much for the question. It is highly unlikely that industry standards, all by themselves, are going to be sufficient. And we know that because they are not sufficient in almost any other category, either.

There is certainly a role to be played by industry standards. There is certainly a role to be played by publicprivate partnerships, when we talk about cybersecurity, whether you are talking about ISACs or other collaborations, but there needs to be a significant involvement from the Federal Government, and DoT should look to how it deals with cyber in the aviation space as a model.

2028 *Ms. Kelly. Thank you so much.

And lastly, Mr. Regan, what safety lessons can we learn from the aviation and transit sectors, which have long

2031 adopted automation to improve safety?

Mr. Regan. Thank you. Aviation is a really good example, because the FAA has often been referred to as the tombstone agency, where regulations are written in blood. 2035 Every time there is a major accident, you know, most of the

2036 good safety policy that has come out, good safety

regulations, are because of a catastrophic crash. We have an opportunity right now to prevent that from happening, when it comes to AVs, if we are addressing this at the early part, instead of waiting until there is a catastrophe.

*Ms. Kelly. Thank you so much, and I yield back.

2042 Thank you, Madam Chair.

2043 *Ms. Schakowsky. Thank you. And now five minutes go to 2044 Congresswoman Lesko.

2045 *Mrs. Lesko. Thank you, Madam Chairman, and thank you 2046 to the witnesses today.

I really do believe that the future of vehicle safety 2047 and autonomous vehicles is something we can work together on, 2048 as Republicans and Democrats. I am happy to cosponsor a bill 2049 with Congressman McNerney on -- Impaired Driving Safety Act. 2050 2051 And I think autonomous vehicles may be part of the solution. 2052 In the past five years, the State of Arizona has become the world leader in autonomous vehicle technology. Arizona 2053 2054 welcomes testing and pilot programs in our state. In fact, I rode in an autonomous shuttle launched in my hometown of 2055 Peoria, Arizona, just last spring, and it drove us around a 2056 shopping area in Peoria called P83. 2057

Autonomous, long-haul trucking companies have also found a welcome home in Arizona. And in March, Arizona Governor

Doug Ducey signed into law legislation that updates our 2060 2061 state's safety framework for autonomous vehicles. We know that approximately 94 percent of vehicle accidents are caused 2062 2063 by human error, including impaired driving. My district is 2064 home to thousands of senior citizens who can no longer drive, and need to get to their doctors and stores. I think 2065 2066 autonomous vehicles can be part of the future to solve that 2067 problem for senior citizens, those that are disabled, and, of course, will definitely cut down on impaired driving 2068 2069 accidents.

2070 Mr. Rajkumar, my first question is for you. In your 2071 opinion, what are the hurdles remaining for the automobile 2072 vehicle industry to overcome, to continue the development of 2073 this technology, as we shift from driver assist functions to 2074 fully autonomous systems?

*Dr. Rajkumar. Congresswoman, thank you for the question. The basic technology for doing that is available, or can be made available fairly quickly. There are so-called driver monitoring systems, where a camera can be mounted above the steering wheel, say, looking at the driver's face, and then monitor whether the driver's eyes are closed or not, that the head is drooping or not.

And therefore, the technology is there to detect whether the driver is opiated, drowsy, or drunk. And whether the vehicle is driving itself or not, even with the level two

systems and beyond, as well, you can monitor. And if things are not looking good, the vehicle can take action, generate alerts. And if they are not being responded to, slow down, turn the flashers on, pull over, and stop.

*Mrs. Lesko. Yes, that is very interesting that -- you know, of course, with the introduction -- there is drunk driving, and then, of course, with the introduction of more legalization of marijuana, that is causing a problem, as well. So I could see how that would be very beneficial.

I have another question for you, sir. You mentioned in your written testimony that China's ability to catch up with our advances in autonomous vehicles has been aided in part by their regulatory environment. What actions should Congress take to both address consumer safety and maintain American leadership and innovation in autonomous vehicles?

*Dr. Rajkumar. Oh, sure. China, being an aristocratic regime, they can turn many different ways, or just completely shut them down at will. We, being a democratic republic nation, we cannot do that. We will not do that. Our value systems are fundamentally different.

2105 So the way we basically beat them, I believe, is by out-2106 innovating with the most talented, innovative workforce in 2107 the entire world. So that is how we need to make it happen. 2108 We have done that through public-private partnerships with 2109 the gems of the nation in higher education contributing with

2110 the creativity -- and startups. So that is the way to make 2111 it happen.

*Mrs. Lesko. Thank you and members.

And Madam Chair, I do think this is part of our future. 2113 2114 Of course, we need to proceed cautiously, and make sure that the vehicles are safe. But as I am growing older, I look 2115 2116 forward to the use of autonomous vehicles, so that I don't have to rely on other ways to get to the doctor, or, you 2117 know, to the shopping center, because I know this is a huge 2118 2119 problem in my district. I have been working for years on how we transport around senior citizens that don't have access to 2120 vehicles. 2121

2122 And so, with that, I yield back.

2123 *Ms. Schakowsky. I thank the gentlewoman, and I look 2124 forward to working with you on this.

2125 And now, Mr. Soto, the floor is yours for questions for 2126 five minutes.

Mr. Soto. Thank you, Madam Chair, and I appreciate this great hearing today on autonomous vehicles. We can boost innovation, protect safety, and retrain American workers for our 21st century transportation system.

You know, autonomous vehicles have an incredible effect across the nation, but we are doing research already in what would otherwise seem like an unlikely place. In Auburndale, Florida, right next to the new Florida Polytechnic 2135 University, we have a 475-acre facility built amid both 2136 pasturelands and orange groves. The project, SunTrax, in 2137 conjunction with the Florida Department of Transportation and 2138 Florida Turnpike, has already completed phase one, a two-and-2139 a-quarter-mile oval testing track.

2140 We are also developing phase two, in-field testing 2141 elements to create obstacles and barriers for testing 2142 autonomous vehicles. And soon phase three, to be able to 2143 simulate rain, smoke, fog, and other environmental 2144 challenges. Plans call for several testing environments.

2145 We are seeing, right in central Florida, testing for the 2146 vehicles of future. But we know those can be 5 to 10 to 20 2147 years off. We also know that, if we aren't careful, we could 2148 see a disruption of many jobs in our current economy, which 2149 is why our Artificial Intelligence Jobs Act, our AI Jobs Act, 2150 is a blueprint to make sure that we are retraining those for 2151 the future.

But advanced driver assistance systems are already here: autonomous emergency brakes, blind spot detection, and lane delay. These technologies can save more lives at a time when we desperately need them. Unfortunately, in central Florida, we still have the highest pedestrian death rate in the nation: 740 pedestrian deaths from 2010 to 2019.

Florida also, sadly, still tops the list of dangerous -most dangerous places for pedestrians, according to the 2021

2160 Dangerous by Design, by Smart Growth America and National 2161 Complete Streets Coalition.

These new autonomous systems are available now. 2162 What is 2163 the solution? The National Highway Traffic Safety 2164 Administration must develop performance and safety standards for both -- for the advanced driver assistance systems in the 2165 2166 near term, and autonomous vehicles in the long term, as well as protecting drivers with access to the courts for legal 2167 remedies arising from product liability, negligence, or other 2168 2169 liability.

Then we need to pass the American Jobs Act, upgrade our crumbling highways, roads, and bridges, add new sidewalks, pedestrian bridges, and trails at commuter rail, high-speed rail, and add electric vehicles and charging stations to combat climate change.

In fact, today President Biden is in Dearborn, Michigan, visiting the Ford Rouge Electric Vehicle Center, where they are working on an F-150 with zero emissions and built by union workers.

2179 Mr. Regan, we know that, as we prepare for these 21st 2180 century jobs, advanced electric, semi-autonomous, and, 2181 eventually, autonomous vehicles are key for competitive 2182 manufacturing. What workforce training should we invest in 2183 to help these workers who may face economic disruption? 2184 *Mr. Regan. Thank you. Yes, workforce training, I

2185 think, is a key part of this. It is going to have to come so 2186 they can transition to the new jobs that are created in 2187 agencies, transit agencies, that are deploying this 2188 technology, making sure that people have a career or a ladder 2189 of opportunity to advance their careers.

And I think it is going to have to take -- frankly, be flexible about how people are able to take advantage of it, and pursue the career opportunities that they desire.

*Mr. Soto. And Mr. Regan, how will the American Jobs Plan help with workers displaced by new technology like autonomous vehicles, and a decline in oil jobs due to electric vehicles?

*Mr. Regan. The American Jobs Plan is -- has built into it labor protections that are key to making sure that workers are brought along, and that the investments we make as a country are going to build our economy from the bottom up, and make sure that working people have their fair share in all of this.

2203 So whether it be Buy America policies, 13C, Davis-Bacon, 2204 any number of labor protections to make sure that the 2205 investments are done in a way that advance middle-class jobs, 2206 and encourage the ability of people to form and join unions.

*Mr. Soto. Well, thank you so much. We know in this committee we need to be forward-looking, and having a Federal regulatory regime for both advanced driver assistance

2210 systems, which are coming online and helping save lives now,

2211 as well as autonomous vehicles.

And my time is expired.

2213 *Ms. Schakowsky. And so I thank the gentleman. And now
2214 I recognize for five minutes Mr. Pence.

2215 *Mr. Pence. Thank you, Chairwoman Schakowsky and 2216 Ranking Member Bilirakis, for holding this hearing. And 2217 thank you to the witnesses for appearing before us today.

As the crossroads of America, Indiana is uniquely

2219 positioned to play a central role in the development,

2220 deployment, and manufacturing of autonomous vehicles.

2221 Congressional action, or its inaction, will set the stage for 2222 our position globally, and opportunities locally for advanced 2223 transportation technologies.

2224 Just last summer the Indiana department of transportation announced a test bed initiative for partially 2225 autonomous trucks along Interstate 70, which runs through 2226 Greenfield across to Richmond in my district. Real-world 2227 opportunities like this are crucial to inform the continuing 2228 2229 policy discussion for AV standards across the country. Whether it is the workers at the Honda manufacturing plant in 2230 2231 Greensburg, or researchers and engineers at Cummins Technical Center in Columbus, autonomous vehicles have the potential to 2232 2233 expand opportunities for Hoosiers --

2234 [Audio malfunction.]

*Ms. Schakowsky. Oops, we seem to have lost Mr. Pence.
Shall we proceed? Let's wait a second and see if he can get back.

2238 We will come back to him if he gets back, and right now 2239 I will recognize Congresswoman Fletcher for five minutes.

*Mrs. Fletcher. Thank you so much, Chairwoman Schakowsky, and thanks to you and Ranking Member Bilirakis for convening today's hearing on this important topic. These issues matter to the people I represent in the Houston area.

From 2001 to 2016, our region had more than 3,000 fatal crashes from drunk and drugged driving, alone. Automobile technologies like advanced driver assistance systems and autonomous vehicles have great power to make our roads safer, and I appreciate the time our witnesses have taken today in detailing how we can best do that.

But, as we also know, this technology brings with it new concerns and new complications. Just last month we saw a fiery crash of a vehicle that killed two people that investigators believe no person was driving. And there is a major and ongoing investigation, and a lot of questions about exactly what happened. And that is a huge concern, going forward.

2257 So I have heard a few negative comments in this hearing 2258 from some of my colleagues about trial lawyers. And, as a 2259 former practicing courtroom lawyer, I really think that these 2260 comments are misplaced. There simply isn't time now to go 2261 into all of the reasons and ways that our legal system and 2262 our courtroom system protects consumers and all Americans 2263 through the courts. But access to the courtroom is 2264 important, and even a cursory review of the history of 2265 consumer and worker protection in this country will show 2266 that.

98

2267 Now, that said, some of my colleagues have already raised the potential for mandatory arbitration of disputes 2268 2269 relating to autonomous vehicles. And that is -- I think that is really an important thing to circle back to. While I 2270 certainly believe there are certain circumstances where 2271 2272 arbitration of disputes can be useful for the parties, where they agree to do so once a dispute has arisen in this 2273 context, as with, generally, you know, most consumer matters, 2274 arbitration moves disputes out of the public view. 2275 It is often confidential. It provides no meaningful opportunity to 2276 2277 appeal the result, all of which are hugely problematic in contexts like these, and especially with these emerging 2278 2279 technologies.

2280 So my first question is directed to you, Mr. Levine. 2281 Are you concerned that there will be less information 2282 available publicly about safety issues, if AV companies are 2283 allowed to force claims to arbitration? 2284 What kind of impact will that have on safety and 2285 creating a legal record for these new technologies?

*Mr. Levine. Sure. Thank you so much for the question. And the idea that we are going to have this transformational new technology, which is going to replace the 280 million currently human-driven vehicles on our roads, and -- but it is all going to be done behind closed doors, should really scare everyone.

2292 And we see that already, in AV manufacturers disclosing 2293 very little information to the Federal Government right now, 2294 as they are currently testing on our roads. Very little 2295 useful information is being disclosed now, and that is before 2296 there is widespread deployment and, hopefully, long before we 2297 get to widespread problems and defects that may result in 2298 injuries, in crashes, or deaths.

2299 So if there is a circumstance where the people who are using vehicles, or who are injured by them, or just 2300 2301 financially injured by them cannot make that made public, 2302 cannot hold people accountable -- manufacturers accountable, I should say -- that is going to really blunt the opportunity 2303 2304 to fix those problems, not just for the injured party, but for everyone else. We have got to get this stuff out into 2305 the light. 2306

Mrs. Fletcher. Thank you. And as a follow up to that, you know, in 2017 the Texas legislature passed a bill in our Senate that places the liability of vehicle operation on the

owner of the vehicle, not the manufacturer, even when the 2310 2311 owner has no control over how the system operates, no insight into where and when it might fail, and no ability to update 2312 the system, or keep up with the latest rules of the road. 2313 2314 So, you know, in thinking about this and looking into the future, do you think it is fair to hold owners of cars 2315 liable for a crash that may be caused by the company that 2316 built the vehicle and the technology that drives it? 2317 I mean, how do we address that concern? 2318 *Mr. Levine. You know, it just -- it is fundamentally 2319 unfair to posit a circumstance where you have no control over 2320 2321 the vehicle, what it does, how it operates, whether it 2322 operates safely, but you are responsible for it. This is not a circumstance where you chose to loan the vehicle to an 2323 irresponsible driver. You purchased it on the -- in this 2324 theoretical context, on the idea that it is a perfect driver, 2325 2326 it is a perfect robot that will never cause a problem, and that, if it does have a problem, you are responsible for it. 2327 Manufacturers need to be held responsible, not just for 2328 2329 their claims, but for what they actually put on the road. *Mrs. Fletcher. Well, thanks so much. And I have a few 2330 more questions, but I am running out of time, so I will 2331 submit them for the record. And thank you so much for your 2332 testimony today. 2333

And Madam Chairwoman, I yield back.

*Ms. Schakowsky. Is -- did I see Mr. Pence back?

*Mr. Pence. I am back, Madam Chair. Do you hear me?
*Ms. Schakowsky. Okay, yes, I can hear you. You just
disappeared on us.

2339 *Mr. Pence. Yes.

2340 *Ms. Schakowsky. So --

Mr. Pence. Thank you very much for your patience here.
I am just going to go straight to my question to Professor
Rajkumar.

Let me ask you this, Professor. Your testimony highlights the many benefits that would come from continued U.S. leadership in the autonomous vehicle industry. Workers in my district representing different parts of the autonomous vehicles value chain stand to benefit from American leadership.

I introduced a bipartisan H.R. 2907, the Global Investment in American Jobs Act, which would ensure the United States remains the premiere global destination for investment, innovation, jobs, and manufacturing in emerging technologies like self-driving vehicles, which, in this world of driver shortages, is very important.

My question is, can you expand on what long-term job creation would look like across the "stack'' of technologies, particularly how it would affect my manufacturing district? [Pause.] 2360 *Ms. Schakowsky. Professor, you are muted. We are not 2361 hearing you.

2362 *Dr. Rajkumar. Oh, sorry about that. Thanks,2363 Congressman.

2364 I see the AV market being comprised of multiple segments: robo-taxis, individually-owned consumer vehicles, 2365 delivery vehicles. You have semi trucks and transit buses. 2366 2367 In terms of human involvement, I think transit vehicle drivers and semi-truck drivers, basically, do a lot more than 2368 2369 driving. So I think it will be a long time before they can be completely replaced. It would be a very long time. And 2370 meanwhile, I think robo-taxis, to make money to sustain the 2371 business, they will have to become completely autonomous, 2372 level four-plus, and that may take some time to happen. So 2373 2374 it is not clear what the business viability looks in the near It is not clear. 2375 term.

Meanwhile, for individually-owned personal vehicles, 2376 technologies like ADAS level three and beyond, can start 2377 taking off the burden of driving very long distances, being 2378 2379 stuck in traffic jams, and the like. So I think that sector ends up being the biggest winner in the near term. And over 2380 the long term, as the technology matures and becomes more 2381 reliable and safe, basically, that can disseminate across the 2382 2383 other market segments.

For -- I guess we sell about 17 million cars in the U.S.

2385 every year. Imagine more and more technology going in,

2386 sensors, computers, communications equipment into these cars.

2387 So all of that ought to be -- really be manufactured and

assembled in the U.S. in your district and beyond.

2389 *Mr. Pence. All right, thank you.

2390 Thank you, Madam Chair, I yield back.

Ms. Schakowsky. Yes, thank you. So we are going to go to Congresswoman Rice, and then come back to Mr. Armstrong. Okay?

2394 *Miss Rice. Thank you, Madam Chair --

2395 *Ms. Schakowsky. You are recognized --

*Miss Rice. Thank you, Madam Chair. I would like to --2396 2397 I haven't spoken to Representative Dingell, but I would like to think that I would, in my remarks, be echoing what Debbie 2398 2399 Dingell, Representative Debbie Dingell from Michigan, would be speaking about in terms of her bill, the HALT Drunk 2400 2401 Driving Act. I am proud to be a co-lead on this bipartisan bill with her and Representative McKinley, and I hope to see 2402 it signed into law, because drunk driving accidents continue 2403 2404 to plaque our nation.

It is estimated that drunk driving accidents cause over 10,000 deaths a year, 29 fatalities a day, and societal losses exceeding \$44 billion every year. Most importantly, you know, before coming to Congress I spent my whole life as a prosecutor, and I have seen the havoc that is wreaked in 2410 communities and among broken families. And it is just a 2411 terrible, preventable crime.

We do have -- the technologies that can passively detect whether a driver is intoxicated, and trigger the vehicle to automatically mitigate the risks, are on the horizon. And the HALT Act would require all passenger vehicles to be equipped with this technology.

2417 Mr. Levine, are you optimistic about the promises of 2418 drunk driving prevention technology?

*Mr. Levine. Yes. Thank you so much for the question, 2419 and thank you so much for pushing this issue forward. 2420 There is tremendous potential right now, not 10, 20, 30 years from 2421 2422 now, right now to help prevent not only drunk driving, but drunk, drugged, distracted, and drowsy driving with 2423 technology that exists right now. And we need to get it into 2424 vehicles as quickly as possible to limit, mitigate, and 2425 eventually, eliminate these tragedies. 2426

*Miss Rice. So I am -- thank you for saying that, 2427 because we are hearing a lot today about the promise of 2428 2429 autonomous vehicles, and how AVs on the road could lower drunk driving crashes, obviously. But you know, still, that 2430 is still a ways away. And I don't want us to kind of be 2431 thinking, okay, that is where we have to focus on, is what --2432 2433 how the deployment of AVs can lessen the occurrence of drunk driving fatalities and crashes, when we have that technology 2434

2435 now.

But now also, Mr. Levine, with you, you know, I am 2436 concerned, you know, with the proliferation of marijuana 2437 legalization. It is a lot more tricky to detect an impaired 2438 2439 driver from drugs versus an intoxicated driver from alcohol. So what are your thoughts about that, in terms of what is the 2440 latest technology, and what -- with the AV -- deployment of 2441 AV, how would that affect the impaired drugged driver? 2442 *Mr. Levine. Sure, and there is -- obviously, there are 2443 2444 different chemical characteristics of a -- of someone with alcohol in their system, or someone with other substances in 2445 their system. That is the idea of technology like driver 2446 2447 monitoring systems, is to try and get after the behavior that leads to crashes and injuries and deaths. And so maybe that 2448 is a drowsy driver. Maybe it is a driver who has had too 2449 much -- you know, who has had too much to drink, or who is on 2450 2451 drugs. There is a lot of different possibilities that lead to behavior that is dangerous. It could be a completely 2452 sober driver who is texting while driving. Many of these 2453 2454 behaviors, in terms of how we actually operate behind the wheel, are similar. 2455

And so the idea of driver monitoring systems is to try and attack the behavior that leads to the crash. And eventually, hopefully, we get to a place where we can detect what we need to detect. But until we get there, attacking the behavior that can stop the crash is our best opportunity, and we can, again, do it with technology that exists right now. We don't need to wait.

2463 *Miss Rice. Thank you.

Very quickly, Mr. Regan, many of your members have fallen victim to drunk drivers. How do you feel about the deployment of the, you know, drunk driving prevention technology to protect our nation's -- not only our nation's truck drivers, but our transit workers, as well.

2469 *Mr. Regan. Well, thank you. I think that it is important. I think it would be -- provide great benefit. 2470 Anything to increase safety is, in my view, a benefit. And I 2471 2472 think that is an example of new technology that can assist human operators, and that can be deployed throughout our 2473 system to make sure that we are augmenting the safety of the 2474 human operated crafts, and making sure that we are not just 2475 jumping headlong into an automated future without any real 2476 2477 safeguards.

2478 *Miss Rice. I want to thank all the witnesses for 2479 coming today, and I yield back the balance of my time, Madam 2480 Chair. Thank you.

2481 *Ms. Schakowsky. The gentlelady yields back. And Mr.
2482 Armstrong, you are recognized for five minutes.

2483 *Mr. Armstrong. Thank you, Madam Chair. And I want to 2484 just say I am going to go off of what Congressman Fletcher 2485 had said earlier about trial lawyers and all of that.

2486 I think the one thing that we forget in this dichotomy, whether it is autonomous or not, is every state in the 2487 country requires liability insurance. And how we deal with 2488 2489 these things moving forward, and how insurance companies deal with these things moving forward, as we deploy whatever 2490 vehicles, including the last testimony, I -- is going to be 2491 very, very important, which will be, I think, a little 2492 different than some of the other forced arbitration and 2493 2494 different conversations we have. Because I have a very distinct idea that both insurance companies and insurance 2495 defense lawyers are going to have something to say about how 2496 this moves forward. 2497

And as somebody who has spent my practicing legal career 2498 2499 dealing with the DoT, and spending a lot of time with NHTSA, I think one of our conversations we have to have on our end 2500 is Congress has never been really good at adapting to quick 2501 responses in technology. The Music Modernization Act, right 2502 before I got to Congress, comes to mind. We still haven't 2503 2504 figured out how to deal with privacy in the digital age. The Federal regulatory agencies aren't a lot better. We have no 2505 2506 -- we still aren't anywhere on AI, facial recognition, geofence, and those things. 2507

2508 So, Dr. Rajkumar, your testimony suggests an AV 2509 regulatory environment that continually adapts to real-world

testing and deployment, which I think sounds fantastic. 2510 I am 2511 skeptical that we are capable of that at the Federal level. So what policies would you suggest that would allow our 2512 government to adapt to these rapid developments in the field? 2513 2514 *Dr. Rajkumar. Thank you, Congressman. I believe we are going back about five years. The Secretary of the USDOT 2515 2516 did propose to have an annual revisit of AV-related quidance on a regulatory perspective. So I do agree that it is an 2517 aggressive schedule for a Federal agency, but it has been 2518 2519 talked about before. I believe it is feasible. I think it is necessary to, not just ensure the safety of the public, 2520 which is why the regulations are in place, but to adapt to 2521 the changing -- the maturation of the technology, so -- which 2522 is why that agility is required. 2523

I would also add two more elements in here, which are in the written testimony, too. The NHTSA budget needs to be reinforced, increased, because our responsibilities are becoming larger with the same amount of resources, number one.

2529 Number two, the technology in the AV space is 2530 complicated. We need to figure out ways and means to get 2531 appropriate expertise into agencies like NHTSA and the USDOT. 2532 *Mr. Armstrong. Yes, and I guess my concern is we are 2533 really good at regulating what is -- what already exists. We 2534 are very bad at crafting regulation for what might exist in 6
2535 months, 8 months, 15 months. So which -- and part of your 2536 testimony called for tailored regulatory framework in AV 2537 markets. Like, you state that a vehicle with a license 2538 operator would be regulated differently. Can you define the 2539 market segments, and how you would approach regulations like 2540 that, and in the segments?

*Dr. Rajkumar. Sure. For example, if you take robotaxis from a strictly business financial perspective, if there is a human operator on board, you would very likely be better off just buying a normal vehicle, hiring a human driver to operate the vehicle, and you are done, right? If -- instead, if you basically have to put an assistant

on board, the vehicle drives itself most of the time, but the equipment is very expensive sensing and computers, you only added to your overhead, and the revenue still remains the same.

But if you take an individually-owned consumer vehicle, 2551 2552 that is a person in the car who is going from point A to point B. The vehicle belongs to that person. And if the 2553 2554 vehicle has enough capabilities, it drives itself most of the time, and when it -- assistance, it calls upon the licensed 2555 operator in the car to basically help out the vehicle, take 2556 it out of its current fix, and then move to the destination, 2557 so that basically -- it really does not cost anybody 2558 anything, but adds convenience and, hopefully, safety to the 2559

2560 vehicle owner.

2561 So I think there are distinct segments. The same 2562 regulatory parameters should not apply.

2563 *Mr. Armstrong. Thank you.

2564 And with that I would just add that one -- as we start going down this road, we also have to recognize that how we 2565 deal with local and state DoTs and enforcements -- there was 2566 2567 just talk about marijuana versus impaired versus alcohol-Those are all really interesting conversations. 2568 related. Ι 2569 am just telling you being an impaired driver and being a tired driver are treated very differently in every court 2570 system across the state. And there is probably nothing 2571 litigated both in the civil and criminal matter more than 2572 driving crime. So, with that, I yield back. 2573

*Ms. Schakowsky. The gentleman yields back. And I
believe -- Mr. Cardenas, are you here -- is next.

No? So we have -- yes. I am going to call now on Mr. Bucshon. Then that would be the last of the members of the subcommittee, and we can go to the people who have waived on. Mr. Cardenas, you have five minutes.

No, I am sorry, I meant to say Mr. Bucshon, sorry.

2581 *Mr. Bucshon. Thank you, Madam --

2582 *Ms. Schakowsky. You have five, sorry.

2583 *Mr. Bucshon. Thank you, Madam Chairwoman, I appreciate2584 that. No, you are fine. Thank you.

Professor Rajkumar, I am a cosponsor of H.R. 2997, the 2585 2586 Crash Avoidance System Evaluation Act, a bill that I am proud to work with, with my friend, Bobby Rush. The bill would 2587 require the Department of Transportation to conduct a study 2588 2589 on the performance of crash avoidance systems to detect and classify vulnerable road users, pedestrians, and the like, 2590 2591 including those with darker skin tones. This has apparently 2592 been an issue.

In your testimony you state that stacking safety systems is paramount in achieving good outcomes for road users. Are there any emerging technologies that you have encountered in your research that you would think would be useful in addressing the concern of crash avoidance systems not detecting individuals of various skin tones, in addition to the things we know: cameras, radar, and lidar?

2600 [Pause.]

2601 *Mr. Bucshon. I think you might be muted.

2602 *Dr. Rajkumar. Yes, sorry about that.

2603 *Ms. Schakowsky. Oh, yes, okay, go ahead.

*Dr. Rajkumar. It depends upon the sensing mode within the vehicle. If only cameras are used to look at pedestrians, and the AI data being used to train that pedestrian detection system has only people of a certain skin color, and does not represent the entire distribution of people in the population, you run into these biases. When you feed in biased input data, bias outcomes result. The algorithm itself is completely agnostic to this, it is really about getting the data sets right, if you will. So that is a key point that many companies in the domain are being very sensitive to these days.

Number two, when you use lidars or radar, they really do not care about skin color or, the detectors -- there is an obstacle there. And this could be a human, so they would be completely independent of the skin color, if you will. So the safety, therefore, depends upon the combination of sensors being used.

*Mr. Bucshon. Okay, great. So what you are saying, the sensors that are being used are probably acceptable, but that it is very important to make sure that the data that is -that they are -- that is downloaded to them, or that they are adjusted for, is the critical piece here.

2626 *Dr. Rajkumar. Absolutely, yes.

2627 *Mr. Bucshon. Great. And how can Congress ensure that 2628 these concerns are properly investigated, while not stifling 2629 innovation of this emerging technology?

I mean, how can we avoid stepping in the way? Is there anything that we are doing that could prevent this type of development?

2633 *Dr. Rajkumar. Sure. Many states across the country 2634 have a permit process through which AV testing companies can 2635 get a permit to test AVs in those respective states.

Imagine a driver's test that all of us went through. So that test could actually involve injecting appropriate inputs of this kind, and seeing how the vehicle reacts.

Mr. Bucshon. Okay, great. And that is why Congressman Rush and myself are proposing this legislation, to make sure that the DoT, you know, investigates this performance to detect and classify vulnerable road users, and making sure that people are testing and are putting this information properly in their systems.

Also to you, the Chinese Communist Party has now 2645 developed a pathway for the development of autonomous 2646 2647 vehicles. And according to a recent Bloomberg article, the China tech giant, Baidu, is -- has set a goal to deploy 3,000 2648 2649 robo-taxis in 30 Chinese cities by the end of 2023. Ιf Congress continues to delay in passing AV legislation, and we 2650 cede our leadership in this space, how perilous do you think 2651 these consequences could be for the U.S.? 2652

*Dr. Rajkumar. I think this is the biggest peril that we currently face in the domain. We need to absolutely make sure that AVs on American streets are safe. At the same time, if China ends up taking the leadership in this massive market, they could locally transform their transportation industry, locally. They would also start exporting. They have incredible manufacturing power, lots of factories and such, so they could end up taking a big slice of that \$7 trillion market here.

It would be a huge loss, would be an unfortunate outcome 2662 2663 for the U.S., where -- the technology was, literally, 2664 invented here. The mission was carried out to fruition here. But the wealth and the jobs go to a country like China. 2665 *Mr. Bucshon. Yes, I think the -- I mean, the moral of 2666 that story is the United States Congress and the United 2667 States Government needs to get past our differences, and get 2668 2669 this process moving along.

2670 With that, Madam Chairwoman, I yield back. Thank you. 2671 *Ms. Schakowsky. The gentleman yields back. And now I 2672 note that Mr. Cardenas, from the subcommittee, has returned. 2673 And I recognize you for five minutes.

*Mr. Cardenas. Thank you, Madam Chairwoman. And thank you to you and the ranking member for having this important hearing in full view of the public. And I appreciate all of the witnesses bringing your perspectives and expertise on this matter.

The first thing I want to point out is that we, obviously, are looking at a shift in what kind of jobs will be out there, especially with autonomous vehicles. If we get to the point where we can actually have 100 percent autonomous, where we don't necessarily need a human being at the wheel, so to speak, that means that jobs shift, and what the future jobs look like is going to be incredibly different than what it looks today.

2687 Mr. Regan, when and if that takes place, especially when 2688 it hits momentum and moves en masse, would we see a shifting 2689 of skill sets in the people -- for example, bus drivers and 2690 truck drivers and delivery truck drivers, et cetera -- would 2691 we see a shift in the need within our society for those kinds 2692 of jobs shifting away to other kinds of jobs?

Mr. Regan. That is certainly possible, yes. And, you know, whether they are able to shift their skill set is depending on the policies that are going to be written by Congress, making sure that they have the resources to transition along with the technology in our systems.

*Mr. Cardenas. Is there any place on the planet where 2698 we have seen shifts like this, where the government and the 2699 private sector got together, for example, when it comes to 2700 training programs to retool, so to speak, so that people can 2701 continue to have that ability to put in an honest day's work, 2702 and yet get compensated when they are trying to shift from 2703 2704 maybe a job that they had for 2 or 20 years, and now they need to shift and have a different skill set? Is there 2705 examples on the planet where government and private industry 2706 have come together to do that? 2707

2708 *Mr. Regan. We have seen -- well, here in the U.S.,
2709 TAA, Trade Adjustment Assistance, is an example of that. And

2710 frankly, there are some flaws in that program. I know a lot 2711 of people rely on it, but that was an example of us trying to 2712 address a problem after the fact.

And what I am trying to impose (sic) during our -during this hearing today is that we have an opportunity now, you all have an opportunity to address this problem on the front end, and make sure that we are building up the capacity to advance our workforce early, rather than trying to deal with the problem down the line, when it is a crisis right in our face.

*Mr. Cardenas. So, Mr. Regan, the Federal Government 2720 could and perhaps should have a role in that. And not that 2721 the Federal Government should be, for example, practicing 2722 those kinds of on-the-ground efforts, but maybe with local 2723 governments, with private industry to look into the future, 2724 to see what private industry says, the kinds of jobs that 2725 they need and are ready to pay people to do, yet at the same 2726 time, for example, community colleges or trade associations, 2727 et cetera, could -- is that the kind of effort that maybe we 2728 2729 should get in front of?

Mr. Regan. Yes, of course. And, you know, apprenticeship programs, you know, ladders of opportunity within agencies, whether it be public or private companies, all of those should be addressed, and we need to make sure that we are encouraging that from a Federal perspective. Mr. Cardenas. Well, I had an issue getting on this --I almost called it Zoom -- this Cisco Webex event earlier today, and I had a tech staff that was very capable, much more capable than me, even though I am an electrical engineer. Go figure. I -- it took me close to, you know, 12, 15 minutes to finally get back on track.

When somebody is driving a vehicle, especially if you 2741 have vehicles coming in the opposite direction at 60 and 70 2742 miles an hour, you don't get 12 minutes. You don't even get 2743 2744 1.2 seconds if that goes "off the rails.'' So are we there yet, in having autonomous vehicles on the streets of America, 2745 where we can actually trust that mistakes are not going to be 2746 2747 made, and lives will not be lost, based on a technical glitch? 2748

2749 [Pause.]

2750 *Mr. Cardenas. Who would like to answer that?
2751 *Mr. Regan. I would say no.

2752 *Mr. Levine. Yes, I would agree with Greg. No, we are not currently there. And in fact, when we have got 2753 2754 manufacturers suggesting that we are, we have seen what has happened with a number of crashes involving vehicles that 2755 are, you know, supposedly autonomous, and they are not. 2756 So we want to get there, certainly, but we are a long 2757 2758 way from there. And let's get a lot of this better technology in sooner. 2759

*Mr. Cardenas. Yes. And the fact of the matter is we 2760 2761 are in the United States of America, where, thank God, people have incredible rights, civil rights, et cetera, where in 2762 other countries, perhaps, they don't have the checks and 2763 2764 balances to make sure that, oops, we kind of let the cat out of the bag, and a few people got killed, and so what, let's 2765 just, in the name of progress, let's just continue to allow 2766 those kinds of catastrophes to happen. 2767

2768 So I believe that we can do it carefully in the United 2769 States. I believe in our institutions and our research to be 2770 able to do it right, respecting the individuals on the 2771 streets of America. So I look forward to the United States 2772 continuing to put a lot of energy and effort into making sure 2773 that we do not fall behind, but we do it responsibly.

And with that, my time has expired. Thank you, Madam Chairwoman, I yield back.

2776 *Ms. Schakowsky. Thank you.

And now it is such an honor for me to recognize Congresswoman Eshoo, the chairman of the wonderful Health Subcommittee that I regularly waive onto, and to welcome you to waive on here today. So you have five minutes for questions.

2782 *Ms. Eshoo. Well, thank you, Madam Chairwoman, for your 2783 warm welcome. I certainly appreciate the -- you extending 2784 your legislative courtesy to me for me to participate at your

2785 subcommittee today. And thank you to the witnesses.

2786 My congressional district covers most of Silicon Valley, and I have seen the rapid growth of the AV industry 2787 firsthand. In fact, I rode in a self-driving car in my 2788 2789 district before this subcommittee ever had its first hearing on AV legislation, nearly four years ago. This technology is 2790 likely to disrupt industries such as ride-sharing, delivery, 2791 long-haul trucking, and public transit. Because the vast 2792 majority of crashes are caused by humans, by human error, it 2793 2794 may also save lives. And I think that we are all focused on that, as well. 2795

Of course, there are risks, as well. Federal standards are necessary to establish minimum safety baselines to ensure consumer confidence. And testing data will be needed to evaluate whether AVs live up to their promise of reducing crashes. This is going to require legislation, and I look forward to working with my colleagues to develop that legislation.

To Professor Rajkumar, in your testimony you note that the AV market has six distinct segments, and that regulation should recognize these distinctions. Aside from exemption caps, what distinctions should the regulatory framework make between different kinds of AVs?

2808And then I have a question for Mr. Levine.2809*Dr. Rajkumar. Thank you for the question,

2810 Congresswoman.

In terms of the segments, for example, for individuallyowned -- the consumer vehicles, since that is a licensed driver in the car, the contours of operation can be broader than a ride-sharing taxi where there is no human operator on board. So that would be one distinction.

And meanwhile, if you go to the trucking industry, of 2816 course, lots of Silicon Valley companies working in that 2817 space, you could mandate that autonomous operations for semi 2818 trucks could only happen on highways, where there are no 2819 pedestrians, and only on good weather days, where the 2820 lighting conditions, road conditions, weather conditions are 2821 2822 good. So it is really not about the exemption count, it is about the operating design domain, if you will. 2823

*Ms. Eshoo. I see. Thank you very much.

2825 To Mr. Levine -- I hope I am pronouncing that correctly. 2826 Is it Levine or Levine?

2827 *Mr. Levine. It is Levine, but --

*Ms. Eshoo. Okay. We certainly agree that safety has to be at the forefront of AV policy. But no vehicle, whether it is traditional or self-driving, can prevent every crash. We go into this understanding it.

As the technology develops, the question will not be whether AVs are safe, but how safe they are. At least in my view, that will be the case. How safe do AVs need to be

before they are safe enough to allow on public roads? 2835

2836 *Mr. Levine. Wow, that is a great question. And it, I think, is one that the entire community, when we talk about 2837 vehicles, struggles with. But if we make it just a little 2838 2839 bit broader, I think the larger question is, how do we think about our entire auto vehicle infrastructure? 2840

How do we reduce the risk of the crashes, of the millions of crashes and injuries and 42,000 deaths every 2842 vear? 2843

2841

2844 And so, when we are going to measure autonomous vehicle safety, obviously, we are going to want them to be safer than 2845 our current drivers, which are -- the average driver, you 2846 know, only has -- experiences a death just over 1 time for 2847 every 100 million vehicle miles traveled. That means most 2848 drivers don't ever experience a crash death. So we are going 2849 to need to see, I think, for public to trust AVs, far 2850 significantly safer vehicle travel, with all of our 2851 infrastructure combined --2852

*Ms. Eshoo. How close would you estimate we are to 2853 2854 making that determination right now?

*Mr. Levine. Well, you know, I mean, based on what we 2855 see, the statements coming from the companies themselves, we 2856 are pretty far away from a circumstance where you could be 2857 comfortable putting your six-year-old in the back of a 2858 vehicle and sending them on their way to school. We are 2859

2860 really far away from that.

heterogeneity.

2882

*Ms. Eshoo. Okay, thank you very much, Madam
Chairwoman. It is a pleasure to join your wonderful
subcommittee, and I yield back.

*Ms. Schakowsky. Well, thank you for coming. Now I
want to yield to Mr. Joyce, who has waived on, as well.
And you have been very patient, and the floor is yours
for five minutes.

2868 *Mr. Joyce. Thank you, Madam Chair and Ranking Member.
2869 Thank you for allowing me to waive on to this important
2870 hearing today.

Dr. Rajkumar, while there are clear safety benefits from highly automated passenger cars, we also expect to see safety benefits in a variety of other applications. Many of these solutions are years down the road, and will require a stable regulatory framework.

Dr. Rajkumar, how important is it that the Federal Government creates such a framework?

*Dr. Rajkumar. I think it is extremely important, if 50 states in the U.S. -- basically, each has its own regulatory framework. Now the developers of the technology, be it a big company or a startup company, cannot deal with that

2883 What should happen instead is that there is a national 2884 framework that is enforced by the NHTSA/the USDOT, and therefore, the technology developers need to develop towards that one single standard, and then test against that standard. I think that is at the core of what needs to be done.

The USDOT has taken a similar position earlier, where the individual states had jurisdiction over licensing, insurance, and the like. But in this particular case, the driver is really not a human, but computer software, and therefore, the right to regulate that particular aspect of vehicles lies at the Federal level.

That being said, the USDOT has been taking the following 2895 position, where it lets individual states experiment with 2896 2897 different processes to help incubate and make sure local companies and technologies try out different processes. 2898 But 2899 the Federal Government has retained the right to preempt all those regulations at a future point in time, when the 2900 processes are well understood, the technology has been proven 2901 itself to be safe. 2902

2903 So that, I think, is the right framework to go forward 2904 with, a single national framework.

Mr. Joyce. If the Federal AV framework currently lacks clear testing requirements and guidelines, do you think drafting these for autonomous vehicle framework -- that the principles needed to be included should be outlined in advance?

2910 *Dr. Rajkumar. The --

Mr. Joyce. This is, again, for Dr. Rajkumar.
*Dr. Rajkumar. Yes, the guidelines need to be stated,
but I think they need to be drafted with input from the
vehicle makers, with the researchers who understand the
pitfalls of the technology, with community organizations,
with the workforce, and such.

And the more -- and then the other important aspect is that any regulations that we put in place today, if they are set in concrete, they will become outdated a year from now, 18 months from now. So it is important that the regulatory framework gets revisited every so often, like, every once a year.

2923 *Mr. Joyce. We hear about concerns with driverless cars 2924 on the roadways, that some manufacturers have made claims 2925 about the current existence already of self-driving cars. To 2926 me, this sounds like level five automated technology, which, 2927 according to NHTSA, is an automated driving system.

2928 On these vehicles, can they do all of the driving in all 2929 of the circumstances on the road?

*Dr. Rajkumar. Currently, there are no fully autonomous vehicles on the entire planet, period. The only vehicles that consumers can ride today corresponds to level two, which is far below level five. In level two features, the operator in the vehicle must be paying attention to the vehicle at all

times. You all know, if the vehicle is "driving itself,'' it 2935 could do something really crazy, something dangerous at any 2936 point in time, and it becomes the responsibility of the 2937 operator to step in when the vehicle does something bad. 2938 2939 So there is a huge chasm between level two functionality and level five. We are many years away from level five. 2940 *Mr. Joyce. Earlier in this hearing, Ranking Member 2941 2942 Bilirakis mentioned that it is important, worth repeating this. 2943

Dr. Rajkumar, should the NHTSA hold automakers responsible for misleading claims that create fear among the public about this technology?

2947 Clearly, you have stated to us there is a significant 2948 difference between level five and level two. Should there be 2949 accountability for misleading claims?

2950 *Dr. Rajkumar. I think that NHTSA must take on two 2951 roles.

Number one, educate the public about what -- the capabilities and the limitations of driving technology, selfdriving technology, today.

2955 Number two, it needs to take a very strong and 2956 compelling action against any company out there which 2957 misrepresents the capabilities of their level two functions. 2958 And meanwhile, I think, arguing on the side of NHTSA, we 2959 need to give them the appropriate resources and human 2960 expertise, so they can actually manage this process, as well.

2961 *Mr. Joyce. Thank you for your answer. My time has
2962 expired.

Again, thank you, Madam Chair, for allowing me to 2964 participate.

2965 *Ms. Schakowsky. Well, I am happy to have you. Thank 2966 you very much.

And now, last, but not least, I am going to call on a man who I know just loves to wait for things, because he is such a patient individual.

2970 And so, Mr. Doyle, you are recognized for five minutes. 2971 *Mr. Doyle. Thank you very much, Madam Chair. I 2972 appreciate your courtesy.

You know, it is critical that, as we work to advance development and adoption of technologies that can change the way we live and work, like autonomous vehicles, that we bring folks to the table to discuss the impact that these new technologies will have, so that we can affirmatively guide the development of this technology in a way that enhances our values, our communities, our workers, and our economy.

Professor Rajkumar, a few years ago we heard from luminaries -- or charlatans -- in Silicon Valley talking about innovations in AVs, and how we were right around the corner from a revolution that would make drivers obsolete. Well, that doesn't seem to have happened. Instead, it seems 2985 that we have seen a range of new safety technologies be 2986 deployed that can increase road safety. And I think those 2987 folks back then scared a lot of people.

2988 So tell me, how do you see this technology evolving? 2989 And do you see it as a sudden shift to driverless cars, 2990 or a more gradual transition, one that we have the 2991 opportunity to help guide, to ensure that these innovations 2992 enhance our values of inclusion and equity, as opposed to 2993 detracting from them?

2994 *Dr. Rajkumar. Thank you, Congressman Doyle. Autonomous -- driving, as an activity, is the most complex 2995 activity that we adults engage in on a regular basis. But if 2996 you close your eyes for a couple of seconds on the highway, 2997 one could actually end up getting killed. And meanwhile, 2998 2999 autonomous vehicles are deemed to be one of the grandest engineering challenges of this century. So when you, 3000 basically, juxtapose those two things together, it is very 3001 natural that it is going to take quite some time for the 3002 technology to evolve and mature that we can trust our lives 3003 3004 with it at any time.

But meanwhile, as you pointed out, there are multiple intermediate milestones, like level two and level three, which will actually help mitigate, compensate for human error and, therefore, reduce the number of fatalities and injuries. But the process is long. We have gone through this cycle of

3010 hype, as you pointed out, and then we went through this 3011 trough of disillusionment about a year or so back.

So we need to go past that disillusionment, understand 3012 that China is investing significantly in the space, enabling 3013 3014 and facilitating their companies to grow more, take a bigger -- a big share of this huge market space, and therefore, we 3015 need to wear the reality goggles, invest in basic research, 3016 enable private-public partnerships, and then help out 3017 deployments and testing, from a regulatory perspective. And 3018 3019 that is how we continue to sustain and extend the edge that we created in this space. 3020

Mr. Doyle. Thank you. Professor, do you believe that strong Federal safety standards are critical for the development and adoption of autonomous vehicles, that -- you know, for Americans to adopt this technology, they need to feel confident that the technology works?

*Dr. Rajkumar. Absolutely. So, if anything, any 3026 accident, crash, or fatality related to autonomous features 3027 get covered significantly, the media. It becomes top news, 3028 3029 if you will. So we hold computers and software to a very high standard. So therefore, they could be significantly 3030 better than human performance in driving. We humans cause 3031 fatalities once every 80 million miles or so. So computers 3032 3033 need to be better.

3034 So importing a high bar is necessary to earn the trust

3035 of the consumers, safeguard the reputation of the technology, 3036 and that is an incremental, evolving process that the Federal 3037 Government needs to support on ongoing basis.

*Mr. Doyle. And finally, let me ask you, do you believe the companies that deploy autonomous vehicles need to be accountable for the systems they create, if they fail and result in harm?

3042 It seems like, all too often, folks describe machine 3043 learning systems as black boxes that aren't accountable, and 3044 that aren't sort of verifiable in what they do and how they 3045 do it. Do you think that we need to hold AV systems to a 3046 higher standard?

3047 *Dr. Rajkumar. Yes, of course. Three words of caution to consumers: number one, understand the limitations of the 3048 system that they are buying, they are not fully autonomous; 3049 number two, be careful about what you agree to, the agreement 3050 3051 that the car maker presents to you, it very likely says that you are responsible, even if their software does something 3052 wrong, right; number three, delve deeper, watch videos, look 3053 3054 at the literature, read testimonies from my colleagues like Greg and Mr. Levine, and get yourself educated. We currently 3055 do not have fully autonomous cars, and will not for some more 3056 3057 time.

3058 *Mr. Doyle. Thank you very much, Professor.
3059 Madam Chair, thank you so much for your courtesy, and I

3060 yield back.

3061 *Ms. Schakowsky. I thank the gentleman for yielding 3062 back, and I thank him for sticking around and participating 3063 in this hearing today.

3064 So we have reached the end of the questioners. And I 3065 would like to really thank our witnesses, Mr. Levine, Mr. 3066 Regan, and Professor Rajkumar for being here today.

I want to let you know -- and I also want to say a special thank you to Representative Lesko for staying throughout the entire hearing.

We -- Mr. Bilirakis should be happy that we had almost perfect attendance today at our hearing, plus three individuals who wanted just to come and sign on. And the witnesses should know that, as well, because I think this is -- shows the interest in your areas of expertise, and the help that we are going to need from you, going forward.

Before we adjourn, I do want to have -- request unanimous consent to enter the following documents into the record.

3079 Without objection, so ordered.

3080 [The information follows:]

3081

3082 ********COMMITTEE INSERT********

*Ms. Schakowsky. And I want to just remind -- even though they are not here -- remind all members that, pursuant to the committee rules, they have 10 business days to submit additional questions for the record to be answered by our witnesses who have appeared here today. And I ask the witnesses to respond as promptly as possible to any questions that you may receive.

3091 [The information follows:]

3092

3093 ********COMMITTEE INSERT********

Ms. Schakowsky. At this time I will read the list. But if the witnesses are -- want to go, then I would excuse you, and thank you once again. But here is the list. If you want to stay and hear it, you have got it.

3099 So letters for the record: a letter from a AAVOR; a letter from the Center for Justice and Democracy; a letter 3100 3101 from the Motor and Equipment Manufacturers Association; a letter from Advocates for Highway and Auto Safety; a letter 3102 from the Institute of Electric and Electron Engineers 3103 3104 Standards (sic) -- okay -- Association; a letter from Consumer Reports; a letter from National Association of 3105 Mutual Insurance Companies; a letter from the Transportation 3106 3107 Trade Department of the AFL-CIO; a report from the Federal Trade Commission; an article from Auto Innovations; one paper 3108 from Alliance for Automotive Innovation; one paper from SELF-3109 DRIVE Coalition entitled, "America Loses Too Many Lives on 3110 Our Roads''; an article from Bloomberg; an article entitled, 3111 "The Automatic Future: What is at Stake?''; auto innovation 3112 plan to add -- I am sorry -- advance safety at the speed of 3113 3114 innovation; a letter from the Chamber of Commerce Technology Engagement Center; one paper from Self Driving Coalition 3115 entitled, "U.S. Must Maintain Global Leadership in AVs''; and 3116 finally, a letter from the National Federation for the Blind. 3117 So I -- you can leave now. At this time the 3118 subcommittee is adjourned. 3119

3120 [Whereupon, at 1:30 p.m., the subcommittee was 3121 adjourned.]