

**AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 7188
OFFERED BY M. _____**

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Shandra Eisenga
3 Human Cell and Tissue Product Safety Act”.

4 SEC. 2. DEFINITIONS.

5 In this Act:

6 (1) HUMAN CELL AND TISSUE PRODUCT.—The
7 terms “human cell and tissue product” and “human
8 cell and tissue products” have the meaning given the
9 term “human cells, tissues, or cellular or tissue-
10 based products” in section 1271.3(d) of title 21,
11 Code of Federal Regulations (or a successor regula-
12 tion).

13 (2) SECRETARY.—The term “Secretary” means
14 the Secretary of Health and Human Services.

15 (3) TISSUE REFERENCE GROUP.—The term
16 “Tissue Reference Group” means the Tissue Ref-
17 erence Group of the Food and Drug Administration.

1 **SEC. 3. HUMAN CELL AND TISSUE PRODUCTS TRANSPLANT**
2 **PUBLIC AWARENESS CAMPAIGN.**

3 The Secretary, in coordination with the Organ Pro-
4 curement and Transplantation Network and other appro-
5 priate organizations, shall support the development and
6 dissemination of educational materials to inform health
7 care professionals and other appropriate professionals
8 about issues surrounding—

9 (1) organ, tissue, and eye donation, including
10 evidence-based methods to approach patients and
11 their families;

12 (2) the availability of any donor screening tests;
13 and

14 (3) other relevant aspects of organ donation.

15 **SEC. 4. REVIEW AND UPDATE OF EXISTING GUIDANCE.**

16 The Secretary, acting through the Commissioner of
17 Food and Drugs, shall—

18 (1) not later than 1 year after the date of the
19 enactment of this Act, initiate an internal review of
20 existing guidance for determining eligibility of do-
21 nors of human cell and tissue products;

22 (2) not later than 3 years after the date of the
23 enactment of this Act, if appropriate—

24 (A) update the guidance titled “Eligibility
25 Determination for Donors of Human Cells, Tis-
26 sues, and Cellular and Tissue-Based Products;

1 Guidance for Industry” issued August 2007;
2 and

3 (B) issue or update, as applicable, any
4 guidance for industry of the Food and Drug
5 Administration that includes—

6 (i) recommendations to reduce the
7 risk of transmission of mycobacterium tu-
8 berculosis by human cells, tissues, and cel-
9 lular and tissue-based products (HCT/Ps);
10 or

11 (ii) recommendations to reduce the
12 risk of transmission of disease agents asso-
13 ciated with sepsis for donors of human
14 cells, tissues, and cellular and tissue-based
15 products (HCT/Ps); and

16 (3) if the Secretary determines that issuing or
17 updating guidance as specified in paragraph (2) is
18 not appropriate, provide a written statement of ex-
19 planation of that determination to the Committee on
20 Energy and Commerce of the House of Representa-
21 tives and the Committee on Health, Education,
22 Labor, and Pensions of the Senate.

1 **SEC. 5. STREAMLINING REGULATORY OVERSIGHT OF**
2 **HUMAN CELL AND TISSUE PRODUCTS.**

3 (a) INFORMATION ON HUMAN CELL AND TISSUE
4 PRODUCTS.—

5 (1) WEBSITE.—The Secretary, acting through
6 the Commissioner of Food and Drugs, shall publish
7 on the internet website of the Food and Drug Ad-
8 ministration—

9 (A) educational materials about the Tissue
10 Reference Group; and

11 (B) best practices for obtaining a timely,
12 accurate recommendation regarding human cell
13 and tissue products from the Tissue Reference
14 Group.

15 (2) EDUCATION.—The Secretary, acting
16 through the Commissioner of Food and Drugs, shall,
17 with respect to the regulation of human cell and tis-
18 sue products—

19 (A) provide information to relevant stake-
20 holders, including industry, tissue establish-
21 ments, academic health centers, biomedical con-
22 sortia, research organizations, and patients; and

23 (B) conduct workshops and other inter-
24 active and educational sessions for such stake-
25 holders to help support regulatory predictability
26 and scientific advancement, as appropriate.

1 (b) HUMAN CELL AND TISSUE PRODUCT SCIENTIFIC
2 AND REGULATORY UPDATES.—Section 3205 of the Food
3 and Drug Omnibus Reform Act of 2022 (title III of divi-
4 sion FF of Public Law 117–328) is amended by striking
5 “best practices” and all that follows through “other cel-
6 lular therapies” and inserting “best practices on gener-
7 ating scientific data necessary to further facilitate the de-
8 velopment of certain human cell-, tissue-, and cellular-
9 based medical products (and the latest scientific informa-
10 tion about such products) that are regulated as human
11 cell and tissue products under section 361 of the Public
12 Health Service Act (42 U.S.C. 264), drugs under the Fed-
13 eral Food, Drug, and Cosmetic Act (21 U.S.C. 301 et
14 seq.), or biological products under section 351 of the Pub-
15 lic Health Service Act (42 U.S.C. 262), namely, stem cell
16 and other cellular therapies”.

17 (c) PUBLIC DOCKET.—Not later than 60 days after
18 the date of enactment of this Act, the Secretary shall es-
19 tablish a public docket to receive written comments related
20 to—

21 (1) the approaches recommended for discussion
22 during the public workshop described in section
23 3205 of the Food and Drug Omnibus Reform Act of
24 2022 (title III of division FF of Public Law 117–
25 328);

1 (2) the definition of the term “minimal manipu-
2 lation” under section 1271.3 of title 21, Code of
3 Federal Regulations, including—

4 (A) previous and current interpretations of
5 such term;

6 (B) the landscape of products which have
7 been identified by the Food and Drug Adminis-
8 tration as meeting—

9 (i) such definition of “minimal manipu-
10 ulation”;

11 (ii) the definition of “more than mini-
12 mally manipulated” as used in the guid-
13 ance of the Food and Drug Administration
14 titled “Regulatory Considerations for
15 Human Cells, Tissues, and Cellular and
16 Tissue-Based Products: Minimal Manipula-
17 tion and Homologous Use” issued July
18 2020 (or any successor guidance); or

19 (iii) neither of the definitions referred
20 to in clause (i) or (ii);

21 (C) the approximate scope of use of such
22 products; and

23 (D) any changes to the interpretation of
24 “minimal manipulation” that may be necessary
25 to meet the risk benefit of such products; and

1 (3) considerations in assessing homologous use
2 of human cell and tissue products, and the character
3 and function of human cell and tissue products, in-
4 cluding—

5 (A) previous and current considerations of
6 such use, character, and function; and

7 (B) potential such considerations with re-
8 spect to products described in paragraph
9 (2)(B).

10 (d) REPORT TO CONGRESS.—Not later than Sep-
11 tember 30, 2026, the Secretary shall summarize the ap-
12 proaches discussed in the public workshop described in
13 section 3205 of the Food and Drug Omnibus Reform Act
14 of 2022 (title III of division FF of Public Law 117–328)
15 and the public docket described in subsection (c), and de-
16 velop and publish recommendations for modernizing con-
17 siderations for homologous use of human cell and tissue
18 products and the other criteria described in section
19 1271.10(a) of title 21, Code of Federal Regulations, and
20 minimal manipulation under section 1271.3 of such title
21 21, taking into account—

22 (1) regulatory burden;

23 (2) scientific development;

1 (3) access to human cell and tissue products
2 regulated under section 361 of the Public Health
3 Service Act (42 U.S.C. 264); and
4 (4) protecting public health.

