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6 EXAMINING EXISTING FEDERAL PROGRAMS TO BUILD A

7 STRONGER HEALTH WORKFORCE AND IMPROVE PRIMARY CARE

8 WEDNESDAY, APRIL 19, 2023

9 House of Representatives,

10 Subcommittee on Health,

11 Committee on Energy and Commerce,

12 Washington, D.C.

13

14 The subcommittee met, pursuant to call, at 10:01 a.m.,
15 in Room 2123, Rayburn House Office Building, Hon. Brett
16 Guthrie [chairman of the subcommittee] presiding.

17

18 Present: Representatives Guthrie, Burgess, Latta,
19 Griffith, Bilirakis, Johnson, Bucshon, Hudson, Carter, Pence,
20 Crenshaw, Joyce, Harshbarger, Miller-Meeks, Rodgers (ex
21 officio); Eshoo, Sarbanes, Cardenas, Ruiz, Kuster, Kelly,

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22 Barragan, Blunt Rochester, Craig, Schrier, and Pallone (ex
23 officio).

24

25

26 Staff Present: Kate Arey, Digital Director; Jolie
27 Brochin, Clerk, Health; Sarah Burke, Deputy Staff Director;
28 Kristin Flukey, Professional Staff Member, Health; Grace
29 Graham, Chief Counsel, Health; Sydney Greene, Director of
30 Operations; Nate Hodson, Staff Director; Tara Hupman, Chief
31 Counsel; Peter Kielty, General Counsel; Emily King, Member
32 Services Director; Molly Lolli, Counsel, Health; Emma
33 Schultheis, Staff Assistant; Michael Taggart, Policy
34 Director; Lydia Abma, Minority Policy Analyst; Waverly
35 Gordon, Minority Deputy Staff Director and General Counsel;
36 Tiffany Guarascio, Minority Staff Director; Una Lee, Minority
37 Chief Health Counsel; Juan Negrete, Minority Professional
38 Staff Member; and Rick Van Buren, Minority Senior Health
39 Counsel.

40

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41 *Mr. Guthrie. The subcommittee will come to order.

42 The chair recognizes himself for an opening statement.

43 Today the health care subcommittee is taking an
44 important step in reauthorizing critical programs within the
45 Health Resources and Services Administration. The policies
46 before us today each play a unique role in providing greater
47 access to care for millions of Americans, particularly those
48 in rural and underserved communities. Many of these programs
49 expire on September 30th. By taking early action, we are
50 providing reassurance that they can continue without
51 disruption.

52 Early action also provides subcommittee members with the
53 chance to review the impact of -- the policies are currently
54 having, and ensure all future funds are directed in the most
55 effective and appropriate way possible. It also gives us
56 time to work together and find bipartisan offsets for
57 mandatory spending in future years.

58 The first bill, the Strengthening Community Care Act of
59 2023, would extend the Community Health Care [sic] Fund and
60 the National Health Service Corps through 2028. Both
61 programs allow millions of Americans across the country in

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62 medically underserved communities to receive access to high-
63 quality primary care services, including pharmacy, mental
64 health, substance use disorder, and dental care services.

65 Across Kentucky, HRSA's Uniform Data System data shows
66 that 25 health systems received grant funding in 2021.
67 Nearly 600,000 patients were served, many of which were
68 served by providers who participated in the National Health
69 Service Corps.

70 I want to thank Dr. Joyce for leading on this important
71 issue, especially at a time in which we are facing primary
72 care provider shortages across the nation.

73 I am hopeful we can come to a bipartisan agreement on a
74 path forward to extend funding and -- on the necessary
75 offsets for the Teaching Health Care Center Graduate Medical
76 Education program. I am committed to working with my
77 colleagues to continue these essential programs. However, I
78 do think we do not make -- should not make these programs
79 permanent at this time.

80 We are examining the National Nursing Workforce Center
81 Act, led by Representatives Kim and Blunt Rochester. This
82 bill is designed to help bolster our nursing workforce, and

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83 would specifically require HRSA to work with state nursing
84 workforce centers to help streamline their nursing workforce
85 programs. This would ultimately provide more targeted
86 investments that reflect the need of local communities.

87 I thank my colleagues for working on this bipartisan
88 bill.

89 I also would like to thank Representative Blunt
90 Rochester for working with me on one of my nursing workforce
91 priorities, the Building America's Health Care Workforce Act.
92 This would address very serious nursing workforce shortages
93 in the long-term care community. I will continue my push to
94 advance legislation like this that cuts red tape, especially
95 as we near the expiration of the COVID-19 public health
96 emergency on May the 11th.

97 We will also consider proposals to provide continued
98 access to key programs for chronic conditions such as
99 diabetes. The Special Diabetes Program Reauthorization Act
100 of 2023 and the Special Diabetes Program for Indians
101 Reauthorization Act will provide continued funding for both
102 programs through 2028. Over 1.6 million Americans living
103 with Type 1 diabetes -- these programs will allow patients to

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104 continue receiving comprehensive diabetes care, and will lead
105 to a higher quality of life and lower health care costs for
106 patients.

107 I thank Representatives Bilirakis and Cole for leading
108 on these issues.

109 We are also considering legislation that will promote
110 more transparency and greater access to care for over 100,000
111 individuals in need of an organ transplant. Dr. Bucshon's
112 Securing the U.S. Organ Procurement and Transplantation
113 Network Act would ensure the nation's organ procurement
114 system is operating more efficiently, which will ultimately
115 lead to greater access to organ transplants for vulnerable
116 populations.

117 Lastly, we are examining a proposal to increase
118 transparency within the Covered Countermeasures Injury
119 Compensation program to help ensure claimants are receiving
120 adequate information in a timely manner.

121 I look forward to today's discussion. I thank the
122 witnesses for being here, for being with us today.

123 [The prepared statement of Mr. Guthrie follows:]

124

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125 *****COMMITTEE INSERT*****

126

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127 *Mr. Guthrie. And I yield back. The chair now
128 recognizes my good friend from California, the ranking member
129 of the subcommittee, Ranking Member Eshoo, for five minutes
130 for an opening statement.

131 *Ms. Eshoo. Thank you, Mr. Chairman.

132 And good morning, Administrator Johnson. Welcome back
133 to the Health Subcommittee, and thank you for your superb
134 leadership at the helm of the Health Resources and Services
135 Administration, overseeing more than 90 programs that improve
136 the health and well-being of all Americans. You head up the
137 agency with grant-making, and it is the dispersal of those
138 funds in HHS that really make the policies dance. So thank
139 you.

140 Today our subcommittee is considering eight bills to
141 extend critical public health programs, bolster the health
142 workforce, and address the broken organ transplant system.
143 We are going to hear testimony about five health programs
144 that expire on September 30th; Community Health Centers that
145 are really core, you know, operations in our congressional
146 districts; the National Health Service Corps; the Teaching
147 Health Center Graduate Medical Education program; the Special

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148 Diabetes Program; and the Special Diabetes Program for
149 Indians.

150 First we are considering a bipartisan bill to extend
151 mandatory funding for Community Health Centers and the
152 National Health Service Corps for five years. The Community
153 Health Center Fund provides support to nearly 14,000 health
154 center locations across our country. These health centers
155 provide primary care to 1 in every 11 Americans. We cannot
156 do without them -- including 1 in 5 Californians, regardless
157 of their ability to pay.

158 A Community Health Center in my district, the Asian
159 Americans for Community Involvement, provides a full spectrum
160 of care through a multilingual team of doctors, nurses, and
161 patient navigators. They have earned a superb reputation for
162 the care that they give to people in the community. And at
163 this health center the team can speak more than 40 languages
164 to ensure their services are responsive to cultural beliefs,
165 to practices, and preferred languages.

166 The National Health Service Corps is a highly effective
167 program that has been connecting providers to patients in
168 need for over five decades. I am disappointed that funding

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169 for these programs is not adjusted for inflation, despite the
170 clear need. But I support the bipartisan reauthorization.

171 We are also considering programs to improve access to
172 primary care. We have to stay on this, because that is the
173 entrance to the entire health care system in our country,
174 including the Teaching Health Center GME Program and the
175 Special Diabetes Programs. They support viable primary care
176 workforce for low-income communities by providing residency
177 -- and we spoke about this on the phone -- residency training
178 at Federally Qualified Health Centers.

179 The Affordable Care Act enabled the teaching health
180 centers -- can we not talk in the background here? It is
181 distracting. Please.

182 The Affordable Care Act enabled Teaching Health Centers
183 to train residents. Thirteen years later, these centers have
184 proven they can successfully train residents who will build
185 their practices in rural and underserved urban communities.
186 This is -- you know, a giant bravo on this, because it really
187 is working. But funding for this program remains elusive and
188 inconsistent, preventing it from reaching its potential. I
189 support the legislation we are considering today to

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190 permanently authorize the THC GME program and fund new
191 training sites to increase resident physician spots. And I
192 believe that this subcommittee can get to a bipartisan
193 agreement on this reauthorization.

194 The other expiring programs include Special Diabetes and
195 the Special Diabetes Program for Indians, which provide
196 critical investments in research and care for those living
197 with diabetes.

198 I have more to say, and I will say it as we move through
199 our hearing today because my time is almost up. But I want
200 to thank you for your leadership, and I want to thank you
201 also for sending out to each one of us -- HRSA -- in our
202 congressional districts, because this really brings it home
203 about what HRSA is doing, the grant-making, and the
204 difference that it is making in the lives of our
205 constituents.

206 [The prepared statement of Ms. Eshoo follows:]

207

208 *****COMMITTEE INSERT*****

209

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210 *Ms. Eshoo. So with that, Mr. Chairman, thank you for
211 holding the hearing, and I yield back.

212 *Mr. Guthrie. Thank you --

213 *Ms. Eshoo. And welcome to the chairwoman's daughters.
214 Are they still here? Right here.

215 *Mr. Guthrie. Oh --

216 *Ms. Eshoo. Oh, yes, yes.

217 *The Chair. She outed you.

218 [Laughter.]

219 *Ms. Eshoo. Yes, yes.

220 [Applause.]

221 *Ms. Eshoo. Future women Members of the Congress.

222 *Mr. Guthrie. Absolutely.

223 *Ms. Eshoo. Yes.

224 *Mr. Guthrie. We do welcome you here today, and I thank
225 the gentlelady for yielding back, and the chair now
226 recognizes the chair of the full committee, Chair Rodgers,
227 for five minutes for an opening statement.

228 *The Chair. Thank you, Mr. Chairman. And I too would
229 like to welcome my two daughters, two most important
230 advisors, Brynn, Brynn Rodgers and Grace Rodgers, who are on

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231 spring break. It is great to have them in D.C. today.

232 Yes, so welcome to the Energy and Commerce Committee.

233 Yes, it is great to have you.

234 And also welcome to Carole Johnson, the administrator
235 for the Health Services and -- Health Resources and Services
236 Administration, known as HRSA. And I too want to say thanks
237 for the detailed district analysis that you have given each
238 one of us, and also coming to Spokane and spending some time
239 in my district.

240 Today we will discuss several existing Federal programs
241 and proposed legislation related to health care workforce,
242 primary care services, organ procurement, competition,
243 countermeasure injury compensation transparency, and diabetes
244 research and treatment.

245 The health care workforce shortage is leaving people
246 without the primary care they need, which is why we are
247 considering the Strengthening Community Care Act of 2023, led
248 by Representative Joyce. This legislation will reauthorize
249 the Community Health Center Fund and the National Health
250 Services Corps that will help support both primary care
251 services and the health care workforce.

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252 I am especially proud of the work Community Health
253 Centers in my district are doing to expand services and
254 increase job opportunities. New Health currently offers a
255 medical assistant pre-apprenticeship program in partnership
256 with local high schools. They are also working with a local
257 school district to develop workforce a training center, where
258 rural high school students can gain access to clinical and
259 non-clinical internships.

260 Additionally, CHAS Health in Spokane is giving high
261 school students the opportunity to participate in training
262 sessions where they can learn about the different aspects of
263 the health clinic and related professions. I am hopeful that
264 these efforts will help bring more health care workers into
265 our community.

266 Next we will discuss proposals to continue the Teaching
267 Health Center Graduate Medical Education Program funding. I
268 am a long-time supporter of this program, which helps to
269 bring more primary care doctors, OB-GYNs, mental health
270 providers, and others to rural areas. Spokane, Washington
271 has recognized this, and is a national leader on recruiting
272 the next generation of health care workers. The mandatory

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273 funding for this program runs out September 30th, and I am
274 committed to working to extend it. I hope that we can come
275 to a bipartisan agreement and find the offsets needed.

276 We will also consider the National Nursing Workforce
277 Center Act of 2023, led by Representative Young Kim. This
278 bill will help enhance existing state-based nursing workforce
279 centers, so that we can better access workforce challenges
280 and address any gaps.

281 I am thankful for Representative Bucshon's leadership on
282 the Securing of the U.S. Organ Procurement and
283 Transplantation Network Act. It will allow for HRSA to make
284 the Organ Procurement and Transplantation Network process
285 more competitive, with the ultimate goal of making organs
286 available to more people in need: one area where more work
287 needs to be done.

288 We will also consider a proposal to increase
289 transparency within the Countermeasures Injury Compensation
290 Program. This is administered by HRSA, and provides
291 compensation for covered injuries or deaths that occur as a
292 direct result of using certain countermeasures used to treat
293 ailments from a public health emergency or security threat.

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294 Lastly, we will discuss two programs critical to improve
295 the lives of people with diabetes, including Representative
296 Bilirakis's Special Diabetes Program Reauthorization Act of
297 2023 and Representative Cole's Special Diabetes Program for
298 Indians Reauthorization Act of 2023.

299 [The prepared statement of The Chair follows:]

300

301 *****COMMITTEE INSERT*****

302

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303 *The Chair. With that I am looking forward to today's
304 discussion, and I yield back.

305 *Mr. Guthrie. I thank the gentlelady; the chair yields
306 back.

307 The chair now recognizes the ranking member of the full
308 committee, the gentleman from New Jersey, Mr. Pallone, for
309 five minutes for an opening statement.

310 *Mr. Pallone. Thank you, Mr. Chairman. Today the
311 committee continues its critical work of strengthening our
312 health care systems by building a stronger health care
313 workforce and improving access to primary care.

314 I am delighted that we will be considering my bill, the
315 DOC Act, which permanently authorizes and increases funding
316 for the Teaching Health Center Graduate Medical Education
317 Program. And this program supports the training of primary
318 care medical and dental residents in high-need communities.
319 It is the only Federal program that invests in this training
320 of future physicians in a community-based setting, rather
321 than a hospital setting. And this is important for a number
322 of reasons.

323 We know that physicians often choose to practice close

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324 to their training sites. By moving primary care training
325 into the community, Teaching Health Centers help to address
326 the workforce shortages in underserved areas, and increase
327 access to primary care.

328 This program has been incredibly successful since it was
329 established by the Affordable Care Act. Today there are 72
330 Teaching Health Center programs in 24 states, with 969
331 medical residents handling more than 1 million patient visits
332 annually in rural and urban communities. It is because of
333 this success that the program has been reauthorized several
334 times with strong bipartisan support.

335 Reauthorization is critical, but often times these
336 reauthorizations have often been short-term, leaving the
337 program in a state of uncertainty. The threat of expiration
338 makes it difficult for Teaching Health Centers to plan and
339 recruit for their residency programs. Low funding levels
340 also jeopardize the sustainability of programs and their
341 ability to address primary care workforce shortages in
342 underserved areas.

343 Unfortunately, unlike the Medicare Graduate Medical
344 Education GME program, which funds GME slots and teaching

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345 hospitals at over \$16 billion a year, the Teaching Health
346 Centers program is not permanently authorized or funded, and
347 my bill provides the long-needed security that these programs
348 have asked for. It will create a reliable stream of doctors
349 for high-need communities with funding for 48 new programs
350 across the country, and creating an estimated 1,060 new
351 residency slots. It is still a tiny fraction of the GME
352 slots that we fund in teaching hospitals, but this kind of
353 investment is exactly what we need to increase access to
354 primary care in underserved areas.

355 We will also discuss legislation that will extend
356 funding for Community Health Centers, which provides primary
357 care to more than 30 million people across the country,
358 including many living in poverty and in rural areas. While I
359 am disappointed the funding included in this legislation
360 today does not reflect increases in the costs of providing
361 care, it is critical that we do not allow this funding to
362 lapse. So I am pleased that the legislation we are
363 discussing today provides for long-term, stable funding for
364 these centers.

365 We will also examine legislation that will reauthorize

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366 other expiring public health programs, including the Special
367 Diabetes Program and the Special Diabetes Program for
368 Indians. Both of these programs provide critical research
369 and care. And particularly the Special Diabetes Program for
370 Indians funds critical treatment and prevention efforts for
371 American Indians and Alaska Natives, who have the highest
372 prevalence of diabetes in this country.

373 I am also pleased that we will be considering
374 legislation introduced by Representative Blunt Rochester to
375 address shortages and bolster the nursing workforce by
376 expanding state-based nursing workforce centers and
377 establishing a national nursing-focused research center.

378 We will also discuss legislation that seeks to improve
379 existing programs at the Health Resources and Services
380 Administration, HRSA, including the Organ Procurement and
381 Transplantation Network, or OPTN. More than 6,000 Americans
382 die each year while waiting for organ transplants, and this
383 problem is even more pronounced for people of color and
384 people in rural communities. HRSA has undertaken a number of
385 efforts to modernize the OPTN, and the legislation before us
386 today seeks to complement those efforts. It would make OPTN

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387 contracts more competitive in order to increase oversight and
388 enhance the performance of the program.

389 So I look forward to continuing work with my colleagues
390 on these important pieces of legislation, but I would like to
391 once again request that the committee immediately schedule a
392 hearing to examine the very real health impacts of all
393 Americans by these extremist right-wing judges who are
394 attacking the Federal drug approval process by the FDA.

395 Today we expect a decision from the Supreme Court, but
396 the decisions to date challenging FDA's decade-old approval
397 of the drug mifepristone are not grounded in science or in
398 law. We should hold a hearing on the detrimental impacts
399 these decisions could have on the drug approval process, so
400 we can ensure Americans continue to have access to FDA-
401 approved medication.

402 There is no time to wait, and that is why every Democrat
403 on this committee has requested the Republican majority
404 schedule a hearing immediately. We must examine the very
405 real impacts that these dangerous court decisions could have
406 on the American people.

407 [The prepared statement of Mr. Pallone follows:]

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408

409 *****COMMITTEE INSERT*****

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411 *Mr. Pallone. And with that, Mr. Chairman, I thank you,
412 and I yield back.

413 *Mr. Guthrie. I thank the gentleman for yielding back,
414 and I will -- the chair will move into witness testimony, and
415 our witness today is Carole Johnson, administrator of the
416 Health Resources and Services Administration at the
417 Department of Health and Human Services.

418 We appreciate you being here today, and look forward to
419 discussing these bills before us with you. But you are now
420 recognized for five minutes for your opening statement.

421

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422 STATEMENT OF CAROLE JOHNSON, ADMINISTRATOR, HEALTH RESOURCES
423 AND SERVICES ADMINISTRATION, U.S. DEPARTMENT OF HEALTH AND
424 HUMAN SERVICES

425

426 *Ms. Johnson. Thank you so much, Mr. Chairman.

427 Chair McMorris Rodgers, Ranking Member Pallone, Chair
428 Guthrie, Vice Chair Bucshon, Ranking Member Eshoo, and
429 members of the subcommittee, thank you for the opportunity to
430 speak with you today about improving primary care and the
431 health care workforce. I am Carole Johnson, administrator of
432 the Health Resources and Services Administration, the agency
433 of the Department of Health and Human Services that supports
434 delivering health care in the nation's highest-need
435 communities, building the health care workforce, improving
436 maternal and child health, supporting individuals with HIV,
437 and meeting the health care needs of rural America.

438 I would like to begin by thanking the subcommittee for
439 your longstanding bipartisan support for HRSA's programs.
440 With your help we have made significant gains in expanding
441 access to health care services, particularly in communities
442 that have struggled for far too long to recruit and retain

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443 health care providers and access high-quality care. Yet we
444 know there is much more work to do.

445 I particularly appreciate the opportunity to focus today
446 on three vital programs HRSA -- three vital HRSA programs
447 that are designed to help meet these needs. Mandatory
448 funding for each of these programs is expiring at the end of
449 this fiscal year.

450 First, the Community Health Center program, which
451 provides high-quality, cost-effective care to 30 million
452 people through 1,400 local health care centers, operating
453 nearly 15,000 sites that see patients regardless of their
454 ability to pay. Health centers are a vital source of care
455 for individuals and families who are uninsured, people who
456 live in rural areas, folks who are enrolled in Medicaid, and
457 others who find it hard to find a doctor or pay for the cost
458 of care.

459 Second, the National Health Service Corps program,
460 through which we provide scholarships and loan repayment to
461 students and clinicians in return for them practicing in
462 health professional shortage areas. Last year, at a time of
463 critical workforce challenges across the country, we reached

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464 a historic high of 20,000 National Health Service Corps
465 clinicians practicing in underserved and rural areas, thanks
466 to this program, as well as about 3,000 medical students
467 currently receiving National Health Service Corps
468 scholarships in return for their service commitment to
469 practice in high-need communities.

470 And third and finally, the Teaching Health Center
471 Graduate Medical Education program, which funds medical and
472 dental residency programs in settings like health centers,
473 recognizing that most primary care takes place in community
474 settings, not acute care hospitals. This fiscal year -- by
475 the end of this fiscal year we will have close to 1,100
476 primary care medical and dental residents in training in
477 these community settings, with recruitment of new residents
478 for a Resident Match Day 2024 beginning as early as this
479 fall.

480 The President's fiscal year 2024 budget includes 3 years
481 of mandatory funding for each of these critical programs.
482 Multi-year funding will help to prevent disruptions in care
483 or training for millions of patients and thousands of
484 students and clinicians, while also giving health centers,

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485 medical residents, and students predictability and confidence
486 in the sustainability of these programs as they grow.

487 With respect to health centers, the proposed budget
488 includes funding to sustain current services and reach more
489 people in need through longer hours and additional sites.
490 Importantly, the budget also recognizes the overwhelming need
491 to better integrate mental health and substance use disorder
492 services into primary care by both funding and requiring
493 behavioral health as a health center service.

494 With respect to the National Health Service Corps, the
495 budget would allow us to maintain the historic level of
496 20,000 providers currently practicing in health professional
497 shortage areas.

498 And for teaching health centers, the budget would ensure
499 no disruption for current residents, allow teaching health
500 centers to take on new residents as current cohorts complete
501 their training, and help programs with planning grants to --
502 programs that currently have planning grants to begin to come
503 online.

504 I would like to emphasize the key point that clinicians
505 who are trained through these two programs tend to stay and

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506 practice in rural and underserved communities, yielding a
507 valuable long-term return on the Federal Government's
508 investment in these programs.

509 I have recently had the opportunity to visit a host of
510 health care centers, including those that serve individuals
511 experiencing homelessness, school-based health center
512 clinics, health centers that are partners in our HIV work, in
513 our Cancer Moonshot work, and others that demonstrate how
514 much health centers are reflective of and trusted by the
515 communities they serve.

516 I have also had the opportunity to meet with National
517 Health Service Corps members who, to a person, report that
518 Health -- the National Service Corps [sic] has helped enable
519 them to practice in the community where they want to serve,
520 often a rural community. And often, without National Health
521 Service Corps money, they would have had to make a different
522 choice about their practice.

523 In addition, I have had the good fortune to visit a
524 couple of teaching health centers, both with Chair McMorris
525 Rodgers, and a planning grant awardee with Ranking Member
526 Pallone to see up close and in person how important this

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527 program is to the next generation of the health care
528 workforce, and really building primary care in the
529 communities where we want people to serve.

530 These are just a few examples of the exciting and
531 important work happening in communities across the country as
532 a result of these critical programs. And I look forward to
533 working closely with the subcommittee to sustain and build on
534 this work.

535 Thank you, and I look forward to your questions.

536 [The prepared statement of Ms. Johnson follows:]

537

538 *****COMMITTEE INSERT*****

539

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540 *Mr. Guthrie. I thank the witness for her statement,
541 and we will now move to member questions, and I will begin
542 questioning and recognizing myself for five minutes.

543 So Administrator Johnson, HRSA operates workforce
544 programing both in scholarship programs and loan repayment
545 programs, as we have discussed just recently -- thanks for
546 the meeting -- in exchange for individuals working in
547 medically underserved communities. So my -- what I want to
548 kind of explore is staying in medical-served [sic]
549 communities, as we talked about before.

550 So can you explain how HRSA measures success within
551 these programs?

552 And for providers practicing in health care provider
553 shortage areas, do you have long-term data on how many of
554 those providers stay within the communities in which they are
555 practicing, or practice in other health care provider
556 shortage areas?

557 *Ms. Johnson. I thank you so much for that question,
558 Mr. Chairman. It is really important to us that we are
559 tracking as well as we can continued participation, continued
560 practice in the communities where we are encouraging people

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561 to serve.

562 So we, as a matter of practice, we know how long people
563 are practicing as part of their service commitment. That is
564 part of their contract with us through the National Health
565 Service Corps. And in some instances we are able to offer
566 people continuations that keep them in a community longer if
567 they continue to have eligible medical debt.

568 But we also are tracking whether people stay in
569 underserved and rural communities. We do that most directly
570 through our two-year survey tracking, which shows our rate of
571 people continuing to practice two years out from when they
572 have completed their service agreement, not when they start
573 practicing in the community, but when they have completed
574 their service with us, and so they are no longer under
575 contract with us. And that retention rate is 86 percent.

576 And then what we are working to do, and what we have
577 been doing is building the capacity to continue to monitor
578 and be informed by where people choose to practice beyond
579 that. And we are working closely with CMS on national
580 practitioner identifier data, so that we can continue to
581 monitor that over time.

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582 *Mr. Guthrie. Okay, thank you. And also, I know that
583 we want to get people out into these areas through the
584 programs that we just discussed, and hopefully remain in the
585 areas.

586 The other way that we like to do it is in Teaching
587 Health Center Graduate Medical Education, if they are in
588 those same kind of areas. So I guess my question is how many
589 residents practice within the same area or community within a
590 health care provider shortage area, especially in rural
591 communities?

592 *Ms. Johnson. Yes --

593 *Mr. Guthrie. So how does that get people out into the
594 -- how does the Graduate Medical Education get people out
595 into --

596 *Ms. Johnson. I appreciate the question, sir. The
597 Teaching Health Center Graduate Medical Education program
598 doesn't have the same kind of service commitment tied to it
599 that the National Health Service Corps does.

600 *Mr. Guthrie. Right.

601 *Ms. Johnson. In the National Health Service Corps you
602 get our resources in return for practicing. And so then you

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603 are obligated to do that. In the Teaching Health Center
604 program our model is to try to make sure that we are training
605 people in the communities where we hope that they will
606 continue to serve by having people have direct experience of
607 working in rural areas, in underserved communities.

608 And we find, you know, our -- after our residencies are
609 completed -- now, you know, as Mr. Pallone mentioned, we are
610 -- we still -- we have about 1,400 people who have completed
611 the training. You know, more than half of them are still in
612 their communities. And we are continuing to work to ensure
613 that we are doing everything we can to keep people in rural
614 and underserved communities.

615 *Mr. Guthrie. So how would you define the success of
616 those programs?

617 And I know that you measure, and you had 86 percent
618 staying for it. So I guess an anecdotal -- or how would you
619 define success in these?

620 *Ms. Johnson. I think that, from the strict
621 requirements of the law, our success is the overwhelming
622 demand we have for people who come to these programs, and the
623 reports we get from people who come to these programs that

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624 they would have made a different choice about where they had
625 to practice if not for these programs giving them the support
626 to pay down their medical debt, to let them go to communities
627 that are underserved or rural, that allow them to do that
628 work which we all -- which is our shared goal, and why these
629 programs have been in place for so long, and we have all
630 worked to continue to grow them.

631 I think it is also an added benefit of these programs
632 that we see people continue to stay in those communities long
633 after their obligation to us, and that is part and parcel of
634 what I suspect the clinicians on this panel would say, which
635 is what we see, which is that people tend to stay in the
636 environments and communities where they train, or where they
637 have mentors, or where they start their practice. And so we
638 get that benefit from the programs, as well.

639 *Mr. Guthrie. Well, and it is important to have these
640 graduate medical programs outside of the bigger city, in the
641 rural areas, because, you know, a lot of southern states, in
642 particular, like Alabama, the universities are in Tuscaloosa
643 and Auburn, but the teaching hospital, the medical centers in
644 Birmingham and Mississippi, the same way Oxford is where

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645 their main school -- and Starkville, which are small towns.
646 And then there are medical centers in Jackson, Tennessee,
647 Memphis versus -- Knoxville is not a small town, but it is
648 important.

649 And I am going to close, because -- and without
650 responding -- because I am out of time. But it is important
651 that we get outside of those major health centers and get
652 people in the community, so they will hopefully put down
653 their -- as we talked the other day, their -- you are
654 graduating from medical school and residency, you are almost
655 at the time you are putting down roots and picking where you
656 are going to be.

657 *Ms. Johnson. That is right.

658 *Mr. Guthrie. And it is a good opportunity to be
659 exposed to rural areas if they haven't before. So thanks for
660 that. I appreciate that.

661 I now recognize the ranking member of the subcommittee,
662 Ms. Eshoo, for five minutes for questions.

663 *Ms. Eshoo. Thank you, Mr. Chairman.

664 In 1997 this subcommittee held a joint hearing with the
665 Senate Labor Committee to review our nation's system for

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666 organ transplant. I was at that hearing, and I have long
667 remembered it and how the witnesses from the United Network
668 for Organ Sharing seem to resent any questions being asked of
669 them. That is what stands out to me from that hearing,
670 amongst other things. But I recall that very well.

671 Now, 26 years later, that organization continues to have
672 a stranglehold on the Organ Procurement and Transplantation
673 Network, OPTN, which has been plagued by inefficiencies,
674 oversights, and errors along the way.

675 I know a key part of your plan to modernize the
676 transplant system is to establish a competitive and open
677 bidding process for the next OPTN contract. Why don't you
678 tell us, in your words, why you think this is necessary?

679 *Ms. Johnson. Well, thank you so much for the question,
680 Ranking Member.

681 You know, if you are an individual, or your family
682 member is in need of an organ transplant, this is the
683 absolute most critical system that you depend on to make sure
684 that the system is fair, and treats everyone the same, and
685 gives everyone equal access, and that it is run well. And my
686 responsibility in this seat is that it is run well.

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687 And as you point out, there has been -- you know, the
688 statute is 40 years old, and there have been limited
689 opportunities, limited work in the past to modernize that,
690 which is why we are so excited to work with the subcommittee
691 on modernizing the system.

692 We think that we need best-in-class contractors, rather
693 than having all functions of the Organ Procurement and
694 Transplant Network tied up in one single competitive bid. We
695 think there is the opportunity for competition here, which
696 will allow --

697 *Ms. Eshoo. Let me ask you -- because I only have 2
698 minutes and 43 seconds left -- in fiscal year 2024, the
699 budget proposal, the President requested congressional
700 authority to update tools governing the OPTN. Do you think
701 that the legislation that we are considering today fulfills
702 this request?

703 *Ms. Johnson. I think we are continuing to provide TA
704 to the committee on the particulars of the legislation.

705 *Ms. Eshoo. Okay.

706 *Ms. Johnson. But we are very pleased to be able to
707 work with you on this --

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708 *Ms. Eshoo. Good.

709 *Ms. Johnson. -- going forward.

710 *Ms. Eshoo. Great. When the Community Health Center
711 Fund lapsed for five months in 2017, how were the community
712 centers, health centers, impacted, and what would happen,
713 very importantly, if this Congress allowed the Community
714 Health Centers authorization to lapse again?

715 *Ms. Johnson. Yes, thank you for the question. I mean,
716 nothing is more important, particularly at this moment in
717 health care delivery, than predictability and stability of
718 funding, particularly as health care facilities are trying to
719 recruit new workers, trying to hold on to their current
720 workforce.

721 You know, workforce is a big challenge in the field
722 right now --

723 *Ms. Eshoo. It is.

724 *Ms. Johnson. -- and instability in funding, or fear of
725 not being able to maintain their capacity, it not only
726 creates disruption in their day-to-day services, but it
727 really creates challenges with stability of the health care
728 workforce. And everybody is competing for their workforce.

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729 *Ms. Eshoo. Okay. As of April 1st, certain states have
730 begun removing Medicaid recipients who are no longer eligible
731 for the program, and more than 40 states will begin this
732 process in the coming months. How are the Community Health
733 Centers preparing for this change?

734 *Ms. Johnson. Oh, thank you for raising this question.
735 This is an incredibly important moment for the people that
736 health centers serve, and it is important that we ensure that
737 people who remain eligible get re-determined and maintain
738 their Medicaid eligibility; those who aren't can get to
739 affordable marketplace coverage. And we are using our
740 sisters at health centers to be able to do that. We are
741 providing a little bit of extra funding to our state primary
742 care offices to coordinate that.

743 But if people who otherwise would be eligible lose
744 coverage, health centers will still need to see them, which
745 puts an even greater burden on health centers at a time when
746 we have the -- we are approaching this issue with respect to
747 continuing funding.

748 *Ms. Eshoo. Terrific. Thank you for your leadership.
749 And I would like to point out that our former chairman

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750 of this committee, Congressman Greg Walden, is here.

751 It is great to see you, Greg. You can come and sit
752 behind me, if you would like.

753 [Laughter.]

754 *Ms. Eshoo. It is wonderful to see you, a friend to all
755 of us, really great to see you.

756 I yield back, Mr. Chairman.

757 *Mr. Guthrie. The gentlelady yields back. He would
758 like to sit behind you, but he couldn't admire his picture
759 from sitting there.

760 [Laughter.]

761 *Mr. Guthrie. Or portrait, I should say, not a picture.
762 The chair now recognizes Dr. Burgess from Texas for five
763 minutes for questions.

764 *Mr. Burgess. Thank you, Mr. Chairman.

765 Good to see you again, Mr. Chairman. Always welcome in
766 this hearing room.

767 I do have a number of questions, Ms. Johnson, on the
768 340B program. I may run out of time, and I may need to
769 submit those for the record.

770 I do need to ask -- the Sickle Cell Disease Partnership

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771 had asked that their statement for the record -- be made part
772 of the record, and I would ask unanimous consent to --

773 *Mr. Guthrie. Seeing no objection, so ordered.

774 [The information follows:]

775

776 *****COMMITTEE INSERT*****

777

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778 *Mr. Burgess. So, of course, I do get to meet with
779 doctors all across the country. They come in and they talk
780 to me about all kinds of issues. And you can imagine after
781 the physicians fee schedule and reimbursement, the number-one
782 issue -- the number-two issue is always workforce.

783 So we have just been through this bad pandemic, put a
784 lot of stress on our health care system, a lot of stress on
785 our doctors. Now we have got inflation that has reared its
786 ugly head, in combination with low reimbursement. And the
787 consequence of that is doctors are leaving practice.

788 Last Congress -- and I can't believe I am going to say
789 this out loud, but last Congress Mr. Sarbanes had a very good
790 idea about physician re-entry. I don't know if he is going
791 to reintroduce the bill this year. We were never quite able
792 to get to a place where we could actually partner on the
793 bill. But the concept is one that I think is worthy of some
794 discussion to create a training program for -- in his version
795 it was for primary care doctors who would like to return to
796 clinical practice, to un-retire, if you will.

797 So there is no question about it, we are at a time in
798 this Congress we have got to be so diligent with all our

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799 spending. But would something like a physician re-entry
800 program work if Federal dollars were used strictly for
801 offsetting the costs of training and re-credentialing re-
802 entering physicians?

803 *Ms. Johnson. Well, thank you for the question, sir,
804 and for your attention to this really important issue. I
805 would love to talk to you about the particulars of it, but
806 conceptually, you know, getting physicians who have the
807 ability or the capacity to come back into the workforce is a
808 great goal that I would love to work with you on, and love to
809 think about how we can work together to achieve that. I
810 think that is true of nurses, it is true of the workforce
811 writ large.

812 And, you know, I recruit physicians to come to work in
813 the Federal Government for some time, and I see them having
814 to make choices about what credentials they retain. And I
815 think it is really important for us to think about how to
816 make sure we get people back into the workforce when they are
817 able to.

818 *Mr. Burgess. Sure. After you have left the bedside,
819 it can -- for any number of years or months, it can be very

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820 difficult to then re-emerge on that path.

821 Do you -- I assume that one of your principal tasks is
822 assuming -- assembling data information available on the
823 effectiveness of the current health care workforce programs.

824 *Ms. Johnson. That is right. We collect a lot of data
825 on both the -- who participates, and the outcomes associated
826 with it.

827 *Mr. Burgess. So would it be possible to consolidate or
828 re-imagine some of these programs to be more effective with
829 Federal spending? Broad question, I get it, but could you do
830 a better job?

831 *Ms. Johnson. Well, sir, we are constantly looking at
832 the programs, both for -- from a couple of ways. One, from
833 the front end, to make sure everyone who can be competitive
834 is competitive, because sometimes it is hard to apply for
835 Federal grants, and we are trying to make our entry door
836 easier. Two, from ensuring that we are getting the best
837 outcome data, and we are not having people collect data for
838 data's sake. And then three, constantly looking at where can
839 we get efficiencies in the design and implementation of our
840 programs.

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841 *Mr. Burgess. So recently, Optum disclosed they employ
842 70,000 physicians, 7 percent of the total workforce. They
843 acquire new health systems, literally, every month. And they
844 want to add 10,000 physicians a year to their growing base.

845 Does HRSA collect data on whether the National Health
846 Service Corps physicians -- or any physicians, for that
847 matter -- stay independent, or do they join these large
848 practices?

849 *Ms. Johnson. We collect data on our National Health
850 Service Corps members when they are fulfilling their service
851 obligation. And then we do our two-year outlook. And we are
852 continually working to build to figure out where they are
853 going in -- beyond that. And so, you know, we, obviously,
854 are looking for where they are billing from in the future.

855 *Mr. Burgess. Sure. Well, I mean, it leads up to --
856 one of my pet peeves is -- in this country, because of the
857 Affordable Care Act, it is legal for hospitals and health
858 systems to own doctors, but doctors can't own hospitals, and
859 we are in the best position to understand the allocation of
860 those resources. I hope this committee will work on the
861 concept of physician ownership of hospitals. It is one that

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862 remains, I -- should remain at the forefront of our minds.

863 And Mr. Chairman, I yield back.

864 *Mr. Guthrie. The gentleman yields back. The chair now
865 recognizes Mr. Sarbanes from Maryland for five minutes for
866 questions.

867 *Mr. Sarbanes. Thanks very much, Mr. Chairman, and let
868 me thank our witness today for your good work. It is so
869 important.

870 And let me thank Rep. Burgess, as well, for saying such
871 kind things a moment ago -- apparently, against all of his
872 impulses. But I appreciate that.

873 [Laughter.]

874 *Mr. Sarbanes. And I look forward to continuing to work
875 on the Physician Reentry Initiative. And I appreciate the
876 conversations that we have been having over the last couple
877 of years about -- or really, I guess, over the last six
878 months. I think there is good opportunity there to
879 collaborate and think about an innovative design that can
880 encourage that cohort to come back into the practice of
881 medicine, particularly in those areas of shortage.

882 And we would certainly look forward to input from you,

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883 Ms. Johnson, about how that can be designed, and what sort of
884 resources could be brought to bear to assist with this
885 because we understand -- and you certainly understand -- that
886 the shortages across the country in just about every category
887 of the health workforce, if not, frankly, every category of
888 the entire workforce in the country, those shortages are
889 significant and need to be addressed. And I thank you for
890 all of the work that you are doing.

891 I do also want to commend my colleague, Representative
892 Blunt Rochester, for the work that she has been doing. And
893 we have been collaborating on this, as well, in terms of
894 advocating for funding for HRSA's efforts to collect and
895 analyze, disseminate information about health care workforce
896 dynamics through the National Center on Health Workforce
897 Analysis, which is a very important resource for your agency
898 and, frankly, for the country in terms of understanding what
899 these dynamics are, and making sure we are, again, being
900 creative in addressing them. We need to enact policies that
901 will lead to a stronger, more diverse workforce, one that can
902 address the current and projected provider shortages that we
903 face.

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904 In addition, there is the National Nursing Workforce
905 Center Act, which is another bill that Representative Blunt
906 Rochester has been working on. And I again thank her for
907 those efforts. It will be interesting to understand a little
908 bit better what you envision the design of that could be, if
909 you get authority around it.

910 I know that the Biden Administration has made clear,
911 including through its proposed Health Care Workforce
912 Innovation Program, that it definitely understands the need
913 to comprehensively and innovatively approach health care
914 workforce issues, particularly now. And there is, I think,
915 bipartisan focus on this as we continue to confront a mental
916 and behavioral health care crisis that seems to be growing by
917 the day, and as we are serving an aging population. So these
918 innovative approaches have to span provider types,
919 geographics, and other things in order to be effective. And
920 no solution is too small to make a difference.

921 I do know, as well, that there is workforce programs
922 that provide educational, other financial assistance. You
923 have mentioned that in terms of the Corps, and this idea of
924 exchanging for service, that support in exchange for service

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925 at the Community Health Centers and other critical access
926 points.

927 Can you speak just briefly -- I have about a minute
928 left, but I would be interested to hear you speak again or
929 emphasize what it would mean to increase our commitments to
930 the National Health Services Core, other service-based
931 programs like a kind of reentry program that was mentioned
932 earlier by Congressman Burgess, but these efforts to help us
933 recruit, train, retain a diverse and community-focused -- and
934 I think this is very important -- workforce that can meet our
935 current and projected demand.

936 *Ms. Johnson. Thank you so much for the question,
937 Congressman.

938 There is -- I suspect this is true for your experience,
939 as well -- there is nowhere that I go, to any of our
940 grantees, to anyone in the community-based health workforce,
941 where workforce isn't the first, second, and third list on
942 their priorities of the issues that they are facing right
943 now, which is why we think it is so critically important to
944 sustain the level that we are at when it comes to what we
945 have been able to do with the National Health Service Corps,

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946 and be able to help place clinicians in the communities that
947 need them most in return for loan repayments and
948 scholarships, that that service commitment is so critical.

949 We also think -- outside the scope of the hearing today,
950 but we also think the other investments we are making in our
951 budget, as you pointed to, our new innovation program that
952 would help -- really help bubble up good, community-based
953 ideas for how we more effectively train and more efficiently
954 train in the health care workforce is a vital pillar of how
955 we kind of move the process forward. Our new investments in
956 training more mental health providers, our new investments in
957 breaking some of the bottlenecks that make it harder to move
958 more people into nurse training, we really think that,
959 comprehensively, the budget is focused on workforce as a
960 priority.

961 *Mr. Sarbanes. Thank you very much.

962 I yield back, Mr. Chairman. I appreciate it.

963 *Mr. Guthrie. Thank you. The gentleman yields back.

964 The chair now recognizes Chairwoman McMorris Rodgers for five
965 minutes for questions.

966 *The Chair. Thank you, Mr. Chairman.

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967 In a report published in December of 2015, GAO reported
968 that HHS has 72 workforce programs that were funded in fiscal
969 year 2014. In that report, GAO looked at the 12 programs
970 with the highest obligations. Seven of those were at HRSA,
971 including the National Health Service Corps. How many
972 workforce programs does HRSA currently administer?

973 *Ms. Johnson. I believe our workforce number now is
974 about 50.

975 *The Chair. Okay. Well, how many --

976 *Ms. Johnson. And that is considered the individual --

977 *The Chair. -- workforce programs --

978 *Ms. Johnson. -- programs.

979 *The Chair. So 50 different workforce programs?

980 *Ms. Johnson. Different funding opportunities.

981 *The Chair. Okay. And then would you speak to how you
982 measure performance outcomes of these programs?

983 *Ms. Johnson. Yes. Thank you for the question.

984 Performance outcomes is a weighted factor in awarding
985 our grants. We make sure that we are collecting outcomes
986 associated with the grant. That will factor into future
987 funding for the potential awardee, it factors into decisions

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988 about the current award, and then we collect performance
989 metrics in detail about the participants in the program and
990 the outcomes associated with the programs.

991 *The Chair. Okay. Would -- could you provide the
992 committee with an updated list of the programs, including
993 basic funding and performance --

994 *Ms. Johnson. Absolutely.

995 *The Chair. Okay, thank you. As I mentioned in my
996 opening statement, I have been a long-time supporter of the
997 Teaching Health Center GME program. I have led its
998 authorization -- reauthorization, not authorization --
999 reauthorization of the program during several congresses.
1000 And I understand HRSA plans to use resources from the
1001 American Rescue Plan to expand to new residency programs.

1002 How will this impact existing Teaching Health Centers
1003 like the Spokane Teaching Health Center in my district?

1004 *Ms. Johnson. Thank you so much for the question, and
1005 thank you for your leadership on this issue, Madam
1006 Chairwoman. It has been incredibly helpful to have the
1007 impact of your vision here, and what it means for residents
1008 on the ground, and so inspiring to hear the residents we

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1009 talked to in Spokane about how they intend to continue to
1010 work in rural communities.

1011 The President's budget is actually built so that we can
1012 both take advantage of resources that we have had from the
1013 American Rescue Plan to help new planning, new -- there is a
1014 lot of interest in the health center program, the Teaching
1015 Health Center program, and so to help new folks plan and
1016 develop and get ready to potentially apply in the future.

1017 But our budget is built to fund current awardees and
1018 then, over time, be able to bring on new folks if they meet
1019 the accreditation thresholds going forward, and they are
1020 competitive.

1021 *The Chair. Okay. In 2019 GAO reported that between
1022 2010 and 2017 Community Health Centers saw an increase in
1023 revenue coming from insurance, both public and private pay.
1024 How has health centers' revenue changed since 2017?

1025 *Ms. Johnson. I can't speak to the details, but I can
1026 tell you that what has happened is that health centers have
1027 continued to be the resource in communities for people who
1028 are underserved and/or under-insured. And so across the
1029 country in communities, whether they have expanded Medicaid

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1030 or not, health centers are still the resource that is seeing
1031 people who have -- who lack health insurance, or who have
1032 Medicaid and don't have another usual source of care.

1033 *The Chair. So does HRSA anticipate any further changes
1034 to the public and private revenue sources the health centers
1035 receive?

1036 *Ms. Johnson. I think what we -- the one thing that we
1037 did see was some growth in people -- a small growth, but
1038 people who got marketplace coverage who had previously been
1039 uninsured may continue to see their health center provider
1040 for the continuity of care.

1041 *The Chair. Okay, okay, thanks. As a mom with a son
1042 with Down Syndrome, I am extremely concerned by the continued
1043 reports of individuals with disabilities being denied an
1044 organ transplant solely based upon an individual's
1045 disability. As the agency tasked with administering the
1046 Organ Procurement and Transplantation Network, or OPTN, what
1047 steps has HRSA taken to address discrimination against
1048 individuals with disabilities in the organ transplant system?

1049 *Ms. Johnson. Thank you so much for the question. We
1050 are laser-focused on reforming the system so that we have

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1051 better accountability and better transparency and oversight
1052 in the OPTN system. And part of that is about bringing more
1053 competition into the program, so that the structures, the
1054 functions that govern our IT and our policy and our
1055 governance -- right now, the -- our vendor, the Organ
1056 Procurement and Transplant Network, and the private
1057 corporation that runs outreach and the like is the same
1058 vendor. And we think that we need to separate the boards,
1059 have more accountability in the board, and that that will be
1060 a venue for us getting better fairness and equity across the
1061 system.

1062 *The Chair. Okay. Well, I appreciate hearing more
1063 about those additional steps that you are taking --

1064 *Ms. Johnson. Absolutely.

1065 *The Chair. -- at HRSA, and thanks for being here
1066 today.

1067 *Ms. Johnson. Absolutely.

1068 *The Chair. I yield back.

1069 *Mr. Guthrie. I thank -- the chair yields back. The
1070 chair now recognizes the ranking member of the full committee
1071 for five minutes for questions.

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1072 *Mr. Pallone. Thank you, Chairman Guthrie. I
1073 appreciate the opportunity to discuss these important
1074 programs today, and thank you and Administrator Johnson for
1075 being here today. And I also thank the administrator for
1076 coming to my Community Health Center in Red Bank recently.

1077 I really appreciate you doing that.

1078 However, before I discuss primary care I must note that
1079 I remain very concerned by the recent efforts of extremist
1080 Federal judges putting their beliefs between doctors and
1081 their patients, particularly with regard to the abortion pill
1082 mifepristone. If we are to have a full discussion on ways to
1083 grow our health care workforce and protect patients, we must
1084 start with ensuring that health care providers can provide
1085 the care their patients need, and prescribe the medications
1086 that have been proven safe and effective. And I hope my
1087 majority colleagues recognize how detrimental these recent
1088 court actions like the FDA versus Alliance for Hippocratic
1089 Medicine could be, not only for patients, but also for
1090 providers.

1091 So let me ask Administrator Johnson about this.

1092 From your perspective, what impact do you think these

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1093 decisions like this recent one in FDA versus Alliance for
1094 Hippocratic Medicine by what I consider extremist judges have
1095 on the health care workforce in this country?

1096 *Ms. Johnson. Well, thank you for the question, Ranking
1097 Member. Obviously, we are -- there is actually -- there is,
1098 obviously, ongoing litigation, so I won't speak to the
1099 particulars of that. But I will say, you know, in health
1100 care services for a very long time we have recognized the
1101 value and the importance of the relationship between the
1102 provider and the patient, and respecting decisions that
1103 happen between the provider and the patient. And that is
1104 what our policies and our training programs are organized
1105 around, and that is what is important, is making sure that
1106 the -- that we are centered on the patient and the provider.

1107 *Mr. Pallone. Well, let me ask -- well, I guess Chair
1108 Rodgers isn't here. Let me ask Chair Guthrie.

1109 Every Democratic member of the committee sent you and
1110 Chair Rodgers a letter last week requesting that you
1111 immediately hold a hearing on the impact of this case. And I
1112 think we have to hear from experts on how detrimental this
1113 case could be for women and for all the Americans who rely on

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1114 FDA-approved drugs. Even the pharmaceutical industry agrees
1115 that this case has dangerous precedent-setting implications.
1116 I haven't received a response.

1117 So if you could, tell me, Chair Guthrie, whether you
1118 will hold a hearing on this important issue.

1119 *Mr. Guthrie. Well, we are going to continue to do
1120 oversight over the FDA, so we will have that under our
1121 committee's jurisdiction.

1122 *Mr. Pallone. Well --

1123 *Mr. Guthrie. We will continue to do oversight.

1124 *Mr. Pallone. Do you know when that is likely to be?

1125 *Mr. Guthrie. I don't have a time for it.

1126 *Mr. Pallone. Yes. I mean, the problem is, you know,
1127 that today -- I don't know if anything happened this morning
1128 yet, but as of, I think, midnight tonight the stay of the
1129 lower court's decision could be lifted, unless the Supreme
1130 Court acts. And that would mean that this pill would not be
1131 available, for the most part, in the country. And so I
1132 really think we need to do something immediately. And I just
1133 want to reiterate that again. We should have the hearing as
1134 soon as possible.

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1135 But I wanted to -- I do want to see if -- I know I only
1136 have a little time left. I want to ask Administrator Johnson
1137 about the primary care workforce. And, you know, many people
1138 in this country struggle to access primary care because of a
1139 lack of providers. We have already discussed this. There
1140 was a report from the Kaiser Family Foundation that said over
1141 97 million Americans live in a designated primary care health
1142 professional shortage area. And of course, the Teaching
1143 Health Center Graduate Medical Education Program is designed
1144 to address that.

1145 So let me ask you a question. Can you explain the value
1146 of medical residence training in community-based settings
1147 rather than in hospitals, and what kind of impact the
1148 program, like the Teaching Health Center Graduate Medical
1149 program has, particularly in underserved communities?

1150 You have got about a minute.

1151 *Ms. Johnson. Well, I will just say that we are so
1152 excited about the way this innovative program has sort of
1153 changed the game for what primary care training can and
1154 should look like, and anchoring it in the community in the
1155 places where we want primary care providers to serve. It

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1156 makes it more likely that they will practice there, it gives
1157 them the kind of experience and access to the kind of
1158 training experiences that will then be useful to them in
1159 their primary care practice. And so it has been
1160 transformational, and it makes a huge difference in
1161 communities across the country.

1162 *Mr. Pallone. And just the challenges, particularly
1163 because of unstable funding, you know, we have had this
1164 discussion about how, if you do this short-term and the
1165 funding is not there, it really presents challenges for the
1166 program. If you could, respond quickly.

1167 *Ms. Johnson. It has been very difficult for programs
1168 to plan appropriately. Funding cliffs make it hard to know
1169 whether with security you can recruit your next class of
1170 residents. It makes it hard for residents who really want to
1171 train in the community to make that commitment if they are
1172 not sure the funding is there. So it creates problems,
1173 challenges for programs, existing residents, and future
1174 residents.

1175 *Mr. Pallone. Thank you so much. I appreciate
1176 everything you have been doing on this.

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1177 And thank you, Chairman.

1178 *Mr. Guthrie. Thank you. The ranking member yields
1179 back. The chair now recognizes Mr. Griffith for five minutes
1180 for questions.

1181 *Mr. Griffith. So I have lots of questions about the
1182 black lung program. But unfortunately, all the questions I
1183 have are in areas that are not under your jurisdiction, so I
1184 will have to save those for somebody else.

1185 *Ms. Johnson. Okay.

1186 *Mr. Griffith. But there are a lot of things I think we
1187 can do to help black lung victims as we move forward. So if
1188 I can ever be of help to you on that, let me know.

1189 *Ms. Johnson. I very much appreciate that, and we will
1190 do all we can with our -- from our vantage point, as well.

1191 *Mr. Griffith. Thank you. So let's talk 340B. Some of
1192 the non-profit hospital systems, in my opinion, have been
1193 exploiting the 340B program to reap huge profits that fuel
1194 expansion into affluent communities, instead of continued
1195 reinvestment in communities of greatest need. In fact, my
1196 district is relatively economically stressed. We are 409th
1197 out of 435 for median household pay. So I have got for-

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1198 profit hospitals that are doing a substantial amount, and my
1199 hospitals in my area that get 340B are using it -- through my
1200 analysis, at least -- they are using it to help people. They
1201 don't have much choice, frankly. So it is a great program,
1202 and I support it.

1203 That being said, there are bad actors out there. And
1204 one notable example happened in Virginia in what was then the
1205 district of my friend, Don McEachin. And it appears that Bon
1206 Secours Hospital System used the Richmond Community Hospital,
1207 which is clearly 340B-eligible, to expand its use of 340B at
1208 the expense of Richmond Community Hospital and their patients
1209 in that economically-stressed community. Over the years,
1210 services at the Richmond Community Hospital were cut and
1211 departments closed, while at the same time Bon Secours, it
1212 appears, was transferring millions out of the Richmond
1213 Hospital to other hospitals within the system -- some in
1214 their system maybe even as far away as Ohio, I am told.

1215 So this is important to me. How do we make these -- how
1216 do we make reforms? What exactly do you plan to do with the
1217 information that you all are collecting? I know you have
1218 sent a number of letters out to hospitals asking them how

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1219 they are using it. What do you plan to do with that
1220 information when you get it? And if you don't get it, should
1221 we be passing legislation?

1222 I know I am adding two or three things in there. Should
1223 we be passing legislation for more transparency?

1224 Because I made a promise to Don that I wouldn't let this
1225 go, and neither one of us knew he was going to pass away. He
1226 called me a couple of weeks before his death and said, "Hey,
1227 as chairman of Oversight and Investigations on Energy and
1228 Commerce, I need your help.'" I promised him I would help.
1229 Help me keep my promise.

1230 *Ms. Johnson. Well, thank you so much for raising this
1231 issue. Thank you for your work on this issue.

1232 I had the opportunity to talk to him before he passed,
1233 as well, on this topic, and know how passionate he was about
1234 making sure resources are going to the places where they are
1235 intended.

1236 As you noted, 340B plays a vital role for some critical
1237 safety net providers, but we need to make sure that there is
1238 accountability and transparency in the system. Our recent
1239 letters to a number of covered entities were part of that

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1240 process. Our request in the President's budget that we
1241 actually get specific designated authority for reporting --
1242 for covered entities report -- to report on the savings from
1243 the program, and how that is benefiting the communities they
1244 serve is a specific ask we have made in the budget.

1245 We look forward to working with you on that. We really
1246 would benefit from your assistance in making sure that we
1247 have all the tools necessary. As you probably know, we are
1248 in a lot of litigation on 340B, and so clarity about our
1249 scope and authority would be incredibly important to us.

1250 *Mr. Griffith. All right, and I look forward to working
1251 with you on that.

1252 Let's switch gears and go to Community Health Centers,
1253 another group that does great work in my region. I am glad
1254 to have them.

1255 But it has come to my attention in talking with some of
1256 my Community Health Centers that Pharmacy Benefit Managers
1257 are taking predatory actions against the health centers by
1258 effectively forcing them to sign what they believe to be
1259 unfair contracts. They are forced to sign these contracts,
1260 which include provisions which give the savings, or a part of

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1261 the savings, back to the PBM, the Pharmacy Benefit Manager,
1262 instead of helping the poor folks who really need these
1263 services of the health centers.

1264 So do you all have legal authority to address the
1265 matter, or is this an issue that we need to -- Mr. Carter and
1266 I need to put legislation in on?

1267 *Ms. Johnson. I would ask --

1268 *Mr. Griffith. Oh, I should have -- shouldn't have left
1269 out Mrs. Harshbarger.

1270 *Ms. Johnson. Thank you. I would ask for your
1271 assistance here.

1272 We -- as you may know, we also have had the issue of
1273 manufacturers not selling to covered entities via their
1274 contract pharmacy arrangements. We issued violation letters
1275 associated with that. That has been a source of considerable
1276 litigation, as well. Clarity about our authority and scope
1277 here to be able to -- because I share your view that
1278 accountability in this system is critical, and would love to
1279 work with you on that.

1280 *Mr. Griffith. All right. I look forward to working
1281 with you. And if we need legislation, you have got three

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1282 people on this committee that are more than happy to help you
1283 in any way you need.

1284 *Ms. Johnson. Thank you.

1285 *Mr. Griffith. I yield back, Mr. Chairman.

1286 *Mr. Guthrie. Thank you. The chair yields back, and
1287 the chair now recognizes Mr. Cardenas from California for
1288 five minutes for questions.

1289 *Mr. Cardenas. Thank you very much, Chairman Guthrie,
1290 and also Ranking Member Eshoo, for holding this very
1291 important hearing.

1292 And thank you, Administrator Johnson, for coming
1293 forward. I like your answers. Your answers are very
1294 concise. You are not copying what they do in the Senate,
1295 which is filibustering. Sometimes some of our witnesses kind
1296 of do that. But thank you for being so direct with your
1297 answers, and so helpful.

1298 I am concerned about shortages in pediatric care. We
1299 need to look no further than this past winter, when a
1300 combination of COVID, RSV, and flu wreaked havoc on our kids
1301 and left many without access to care. Administrator Johnson,
1302 what role will increased funding for the THC GME program play

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1303 in boosting the pediatric care workforce?

1304 And how can the program increasingly prioritize
1305 physicians who will work in medically underserved
1306 communities?

1307 *Ms. Johnson. Thank you so much for the question,
1308 Congressman.

1309 The Teaching Health Center Graduate Medical Education
1310 program, because it is so primary-care-focused, we have
1311 worked really hard to encourage programs to stand up
1312 pediatric programs. We have a few. We hope, with our
1313 planning and development grants, we will get more. We have
1314 trained probably close to 50 pediatricians through the
1315 program so far. We hope to continue to grow that and -- as
1316 we go forward, to ensure that this vital program is actually
1317 doing what we want in terms of training not only internal
1318 medicine and family medicine docs, but family -- but
1319 pediatricians in community-based settings.

1320 *Mr. Cardenas. Thank you. And also I want to take a
1321 moment to discuss the critical role that Community Health
1322 Centers play.

1323 Personally, I grew up in a household of 11 children and

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1324 2 parents. And for a good portion of my childhood, we did
1325 not have health coverage. We didn't have access to health
1326 care. Honestly, it came down to prayers and aspirin, which
1327 are -- which was the way that we handled things most of the
1328 time. And the place where we showed up, unfortunately, was
1329 the emergency room. And that still goes on to this day with
1330 too many families, whether it is one child or many children.
1331 And that -- we need to do what we can in this great country
1332 to make sure that that is not the alternative. It is either
1333 no coverage or going to the emergency room.

1334 CHCs and FQHCs, literally, are a lifeline for families
1335 with -- like mine. For example, FQHCs, when I was about 10
1336 years old, were created, and one of them showed up in my
1337 community, and that is when we finally got access to health
1338 care. So they are the reason why I received care when I was
1339 10 years old and beyond.

1340 NAVHC was the place that we went, and other CHCs are
1341 still doing this essential work in my district to this day,
1342 and they are getting creative about caring for as many people
1343 as possible. For example, some are using mobile clinics to
1344 provide care to hard-to-reach populations. Also, in many

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1345 cases, centers are even keeping extended hours to try to keep
1346 ERs, you know, out of the picture as much as possible. I am
1347 proud of the work that the CHCs do in my community, and so
1348 many questions are really focused on how to grow these
1349 lifesaving resources.

1350 So Administrator Johnson, what else can we do from a
1351 policy standpoint to increase the reach of CHCs, especially
1352 in medically underserved and rural communities?

1353 *Ms. Johnson. Oh, thank you so much for the question,
1354 because that is what our budget is about. Our budget is
1355 saying we not only need to sustain where we are, but this is
1356 a proven model and we know it works, so we need to ensure
1357 that we are building on it to get to more people in need.
1358 And so our budget focuses on new access points.

1359 We know from all the health centers, as you said, when a
1360 health center shows up in your community it makes a
1361 difference for families. So getting more health centers into
1362 more communities, extended hours, making sure -- you know, if
1363 you work shift work, getting to a regular office hour
1364 appointment is hard. Health centers try really hard now, but
1365 we want to invest in making sure that they have extended

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1366 hours.

1367 And integrating mental health and substance use disorder
1368 services into the core of what health centers do, so that
1369 primary care isn't, you know, medical services on one side
1370 and then refer you to mental health and substance use
1371 disorder, but primary care is integrated care.

1372 *Mr. Cardenas. When -- one of the big issues is
1373 workforce recruitment. And how will this -- how will funding
1374 help ensure that CHCs are adequately staffed?

1375 *Ms. Johnson. Yes, the funding -- the continuation and
1376 expansion of our health center resources are absolutely vital
1377 to them retaining their health workforce and growing their
1378 health workforce. And uncertainty about the future of their
1379 funding will make it challenging when it comes to retaining
1380 workforce at a time like this, when the workforce competition
1381 is so intense in the health care field.

1382 *Mr. Cardenas. Well, thank you.

1383 My time is about expired. Thank you, Mr. Chairman. I
1384 yield back.

1385 *Mr. Guthrie. Thank you. The gentleman yields back.
1386 The chair now calls on Mr. -- recognizes Mr. Bilirakis for

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1387 five minutes for questions.

1388 *Mr. Bilirakis. Thank you, Mr. Chairman, I appreciate
1389 it. Again, thanks. This is a very important conversation
1390 today, as you know. And we are looking at multiple
1391 reauthorizations that provide such vital care and services
1392 for many of my constituents, for Floridians and all
1393 Americans.

1394 My question is -- and I appreciate you being here, thank
1395 you. To start, I am very thankful that legislation I am
1396 working on to extend the funding for the Special Diabetes
1397 Program and the Special Diabetes Program for Indians has been
1398 noticed at this hearing.

1399 I appreciate it, Mr. Chairman. Working with my friends,
1400 Ms. DeGette, Mr. Cole, and Dr. Ruiz, we have introduced bills
1401 that would provide level of funding for these programs for
1402 five more years. These programs are vitally important, as
1403 you know, an essential resource in our nation's investment in
1404 diabetes research, treatment, education, and prevention
1405 programs.

1406 Diabetes is our country's most expensive chronic disease
1407 in both human and economic terms, affecting people of all

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1408 ages, races, and in every region of our country. It is the
1409 leading cause of heart disease and stroke. Additionally, it
1410 is the number-one cause of kidney disease blindness in
1411 working-age adults and lower limb amputations, unfortunately.
1412 Reauthorizing these programs will provide stability and hope
1413 for the millions of Americans impacted by diabetes. This is
1414 truly a bipartisan effort, and I look forward to working with
1415 all my colleagues to get these programs extended long-term.

1416 Ms. Johnson, thank you again for being here. You have
1417 not mentioned diabetes in your testimony today, but I am sure
1418 you recognize its impact on the American people. I know
1419 that. What role do you believe the primary care workforce
1420 plays in addressing pre-diabetes and diabetes in the U.S. in
1421 general, please?

1422 *Ms. Johnson. Thank you so much, Congressman, for your
1423 comments. And I do defer to my colleagues in the other
1424 agencies who run the Special Diabetes Program, but know from
1425 the long history of those programs how valuable they are to
1426 the public health and health care services.

1427 Diabetes is a -- it is such a -- it, in and of itself,
1428 is such a challenging chronic disease for people to manage.

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1429 And the risk factors for it are just as challenging. And
1430 having an established relationship with a community health
1431 provider who often speaks your language or is from your
1432 community makes such a difference in identifying risk early,
1433 in doing the kind of modifications and work necessary to try
1434 to forestall the onset of diabetes, to try to help people
1435 manage their condition if they have diabetes. It just makes
1436 such a difference to have a usual source of care.

1437 And when you are uninsured or under-insured, having a
1438 usual source of care is very hard unless you can turn to a
1439 Community Health Center that will see you, regardless of your
1440 ability to pay. And those Community Health Centers are often
1441 staffed by National Health Service Corps members. So all of
1442 this works together to make sure that we have that critical
1443 work.

1444 I would also say we run a lot of maternal and child
1445 health programs as we work on maternal mortality crises and
1446 infant mortality issues. Addressing diabetes is such an
1447 important part of that equation, as well.

1448 *Mr. Bilirakis. Thank you very much. The next
1449 question, because I still have some time, another very

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1450 important program we must reauthorize, of course, is the
1451 Community Health Center Fund. I have been an outspoken
1452 advocate for the role that Community Health Centers play in
1453 providing whole health care for so many Americans, and I am
1454 proud to have led efforts to reauthorize the Community Health
1455 Center programs in the past years. I am very grateful to
1456 join forces with Dr. Joyce, and I thank him for his
1457 leadership on this particular bill.

1458 Locally, I am also very proud of the work that Florida
1459 Community Health Centers are doing throughout my home state.
1460 One CHC, Suncoast Community Health Center, has developed and
1461 built its own subsidiary training academy, Suncoast Academy,
1462 that provides training for dental assistants, pharmacy
1463 technicians, and later this year, medical assistants. It is
1464 really fantastic. Several CHCs around the state have begun
1465 planning or have already implemented registered
1466 apprenticeships without -- within their organizations.

1467 So a question for you, Ms. Johnson -- and again, I know
1468 that Florida CHCs are extremely resourceful -- and I am sure
1469 they are around the country, as well, it is a great program
1470 -- and have found creative ways to increase access for

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1471 patients. You have touched on this. They have a true sense
1472 of understanding of the needs of our neighborhoods and
1473 communities. How do you intend to partner with state CHCs to
1474 support and leverage the strength -- the strengths, as well
1475 as their efforts to grow the workforce and expand services?
1476 If you could elaborate on that -- I know you touched on it --
1477 I would appreciate it.

1478 *Ms. Johnson. Yes, thank you. Thank you so much for
1479 the question.

1480 I mean, one of the things that I am really excited about
1481 in the President's budget this year is a new initiative that
1482 we have proposed on the discretionary side called our Health
1483 Care Workforce Innovation Program, which would be our way to
1484 sort of -- in many ways, our health care workforce programs
1485 are defined by statute, and we lay out what the requirements
1486 are. Here we are really trying to get the best ideas from
1487 the field, like the models that Florida's health centers are
1488 implementing, and figure out what works and what we can start
1489 taking to scale so that we can actually be seeding some of
1490 these initiatives, as well. Because we hear time and time
1491 again med techs, farm techs, like a lot of the support, the

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1492 critical folks who are early in the career ladder --

1493 *Mr. Guthrie. Yes, thanks. We are going to have to
1494 round up this series of questions and --

1495 *Mr. Bilirakis. Yes, yes, I yield back.

1496 *Mr. Guthrie. -- time has expired, and I thank you for
1497 that, your answer. I know we are going to get to more of
1498 that as we -- as you continue to talk, so -- but the chair
1499 now recognizes Dr. Ruiz from California for five minutes for
1500 questions.

1501 *Mr. Ruiz. Thank you, and thank you for holding this
1502 important hearing today.

1503 I have been a long-time advocate for the Teaching Health
1504 Center program, and have introduced bills to extend the
1505 authorization time, and as well as increasing funding because
1506 I believe in its mission, and I believe that it works.

1507 I grew up, practiced medicine, and now represent an area
1508 that is in desperate need of health care providers. The
1509 doctor shortage is a nationwide problem, both in absolute
1510 terms and also in the distribution of physicians, but more
1511 acute in some communities like those in my district, where in
1512 research that I did back in 2010, there was 1 full-time

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1513 equivalent physician per 9,000 people. And as you know, the
1514 medically underserved criteria is 1 to 3,000.

1515 So as you know, where a doctor is from and where they
1516 train are the two biggest indicators of where they will
1517 practice. So training physicians in health centers that are
1518 located in and directly serve communities in need is critical
1519 in addressing the provider shortage. More importantly,
1520 taking individuals from those underserved communities and
1521 training them in their underserved communities increases the
1522 probability that those communities will have physicians who
1523 will care about them and take care of them.

1524 That is why I am proud to have joined Ranking Member
1525 Pallone to introduce the Doctors of Community Act, which will
1526 permanently fund the Teaching Health Centers program and
1527 result in the largest expansion of the program since its
1528 creation. Administrator Johnson, is there a demand for this
1529 program on the physician side, meaning do Teaching Health
1530 Centers receive a significant number of applications for
1531 residency slots, or are they struggling to get residents to
1532 apply?

1533 *Ms. Johnson. Oh, there is demand for this program,

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1534 Congressman. There is a lot of interest both in establishing
1535 residency programs and then in recruiting residents
1536 themselves to the programs. There is a lot of interest and a
1537 lot of enthusiasm. I think people who have a dedication to a
1538 community-based service, who want to practice in high-need
1539 communities or rural areas are drawn to this program.

1540 What is challenging both for programs and for the
1541 recruitment of residents is if there is instability in the
1542 program funding or not -- or folks not having confidence that
1543 it will be there for them through the full term of their
1544 residency.

1545 *Mr. Ruiz. And what do you see in terms of outcomes for
1546 this program? What is the percentage of physicians that stay
1547 in the communities that they train in?

1548 *Ms. Johnson. Well over half of them stay in the
1549 community -- in communities or in underserved communities.
1550 But we continue to see that number increasing, and we know
1551 that people are interested in making sure that -- we know
1552 that the data all supports that people who train in the
1553 community are more likely to stay in the community.

1554 *Mr. Ruiz. So jumping topics to address another one of

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1555 my policy priorities, in this hearing we are considering H.R.
1556 2547, the Special Diabetes Program for Indians
1557 Reauthorization Act of 2023, which I introduced with
1558 Congressman Cole. Although these programs do not fall
1559 squarely within HRSA's jurisdiction, the resources provided
1560 by the SDPI program have significantly -- impacts in the
1561 communities that HRSA serves, and the health workforce that
1562 provides diabetes care.

1563 And as a doctor, time and time again I saw patients in
1564 the emergency department with preventable conditions related
1565 to their diabetes, the silent killer. And these problem --
1566 this problem is continuing to get worse, particularly in
1567 communities of color with low access to health care
1568 prevention and chronic care for their chronic illness. And
1569 data shows that the incidence of type 1 diabetes is
1570 increasing among all population. Nevertheless, American
1571 Indian and Alaska Native populations have the highest
1572 prevalence of diabetes, which leads to renal failure,
1573 neuropathies, amputations, blindness, and other chronic
1574 comorbidities.

1575 I believe that reauthorizing this program is critical to

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1576 reducing the incidence and mortality of diabetes, which
1577 overall is the seventh leading cause of death and the number-
1578 one cause of kidney failure and lower limb amputations and
1579 adult blindness.

1580 What actions is HRSA taking to address the growing
1581 incidence of diabetes, and how is HRSA coordinating with
1582 other agencies such as the Indian Health Service to serve
1583 communities acutely affected by diabetes?

1584 *Ms. Johnson. There is no doubt how critical the
1585 Special Diabetes Programs are to both the work that they do
1586 directly, but then also building the models that our primary
1587 care providers can learn from and implement. And that is
1588 what we do, is create learning environments and learning
1589 collaboratives across health centers so that we are sharing
1590 the best practices and knowledge so that we are able to help
1591 do the cutting-edge prevention and treatment work.

1592 *Mr. Ruiz. Thank you. I do believe that these Teaching
1593 Health Centers should also participate in pipeline
1594 development programs --

1595 *Ms. Johnson. Yes.

1596 *Mr. Ruiz. -- working with local high schools in these

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1597 underserved communities, local colleges, and medical schools,
1598 so that from an early start they can start in high school,
1599 finish in medical school in residency training, like the
1600 Future Physician Leaders Program that I initiated back when I
1601 was senior associate dean at UC Riverside School of Medicine.

1602 *Ms. Johnson. Terrific. We also fund on the
1603 discretionary side some of those programs. So building those
1604 bridges is really important to us.

1605 *Mr. Ruiz. Wonderful, thank you.

1606 *Ms. Johnson. Thank you.

1607 *Mr. Guthrie. Thank you. The gentleman yields back.
1608 The chair now recognizes Mr. Johnson for five minutes for
1609 questions.

1610 *Mr. Johnson of Ohio. Well, thank you, Chairman
1611 Guthrie, and thank you, Administrator Johnson, for making
1612 yourself available today.

1613 I also want to thank you for -- you and HRSA -- for your
1614 response to the February 3rd train derailment in East
1615 Palestine, a small village in my district. It is critically
1616 important that all levels of government continue to work hard
1617 and hand in hand to ensure the health and long-term viability

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1618 of that small village that I represent.

1619 Locally, the Community Action Agency of Columbiana
1620 County stepped up immediately after the East Palestine train
1621 derailment, deploying a mobile health unit to a local church
1622 that enabled physicians and toxicology experts to perform
1623 health assessments for those individuals looking for care in
1624 the aftermath of the disaster. For residents without a
1625 physician, the health center provided quality medical and
1626 dental care to help the community recover from the event.

1627 So my question for you, Administrator Johnson, yours is
1628 the primary Federal agency responsible for improving access
1629 to health care for people who are uninsured, isolated, or
1630 medically vulnerable. And I would argue that that
1631 encapsulates the village of East Palestine. What has HRSA's
1632 involvement been with ensuring access to those medically
1633 vulnerable citizens there?

1634 *Ms. Johnson. Yes, thank you so much for the question
1635 and for recognizing the resources we were able to provide
1636 soon after the incident to ensure that the health center in
1637 the community was able to staff and support the mobile clinic
1638 and other resources.

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1639 We think it is vitally important that health centers are
1640 able to surge in a response, because they have community
1641 relationships and because they know where their patients are.
1642 Often for some of our centers that serve individuals who are
1643 experiencing homelessness, they have -- they are the
1644 connection to that individual and their services. So we are
1645 anxious to continue to build on that work, and we were
1646 delighted to be able to do that short-term. And we look
1647 forward to working with you and with the community on
1648 response going forward.

1649 *Mr. Johnson of Ohio. And what are you doing to
1650 coordinate the efforts on the ground?

1651 How have you assisted Community Health Centers like the
1652 Community Action Agency on the ground to ensure that
1653 resources are being allocated and used efficiently and
1654 effectively?

1655 *Ms. Johnson. Yes, we have a partnership with state
1656 primary care offices, which are often the coordinating entity
1657 for Community Health Centers across the state. In the event
1658 of an emergency, we often work directly with the state
1659 primary care agency --

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1660 *Mr. Johnson of Ohio. Okay.

1661 *Ms. Johnson. -- to make sure that we are touching all
1662 of the relevant health centers in the community. And then we
1663 work closely with our disaster response colleagues at the
1664 Federal -- at our Department and across FEMA.

1665 *Mr. Johnson of Ohio. All right. Another broader
1666 challenge that many in my district and much of rural America
1667 deal with is workforce.

1668 *Ms. Johnson. Yes.

1669 *Mr. Johnson of Ohio. Every industry, from
1670 manufacturing to health care, is having trouble recruiting
1671 and maintaining a necessary and sufficient workforce. Why is
1672 this?

1673 I mean, it could be because Washington paid countless
1674 individuals to stay at home and sit on the couch, or because
1675 we don't have things like work requirements on able-bodied
1676 Americans to receive Federal assistance. We, Washington, has
1677 incentivized people not to go to work.

1678 To this point, can you please explain for us today how
1679 the Federal Office of Rural Health Policy is working with
1680 Community Health Centers in rural communities to train and

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1681 place health care professionals in regions like Appalachia,
1682 where I call home?

1683 *Ms. Johnson. Yes, sir. I would say, you know, what we
1684 are seeing in health care is really -- we asked a lot of the
1685 health care workforce over the last several years, and it was
1686 incredibly traumatic and stressful for a lot of people. And
1687 we have seen some people, you know, either retire or move on
1688 to other work because of the strain of that, which is why we
1689 have made an investment in supporting the mental health and
1690 well-being of the health care workforce. We have done awards
1691 to medical centers across the country to help them focus on
1692 retaining their workforce by supporting their mental health
1693 and well being.

1694 Our Federal Office of Rural Health Policy focuses on
1695 building rural residency programs, so that we can train in
1696 rural communities. It focuses on making sure we are
1697 supporting the viability and financial viability of rural
1698 hospitals by providing support for them directly to ensure
1699 their long-term sustainability. We provide a ton of
1700 technical assistance in rural communities. We are very
1701 focused on workforce in rural communities.

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1702 *Mr. Johnson of Ohio. Okay. Well, my fear -- and
1703 something that I would continue to sensitize you to -- is
1704 that we are seeing -- and we are seeing it daily -- is that
1705 these rural communities are often left behind for -- in favor
1706 of more urban areas with regards to this program. And I
1707 appreciate it that you are sensitive to that.

1708 We have got a long way to go to equate health care
1709 access and the quality of health care for people in rural
1710 America.

1711 *Ms. Johnson. No doubt.

1712 *Mr. Johnson of Ohio. I yield back.

1713 *Ms. Johnson. No doubt that there is a lot of work to
1714 be done in rural America, but a lot of our National Service
1715 Corps members are in rural communities. Thank you, sir.

1716 *Mr. Johnson of Ohio. Thank you.

1717 I yield back.

1718 *Mr. Guthrie. The gentleman yields back, and the chair
1719 now recognizes Ms. Kuster from New Hampshire for five minutes
1720 for questions.

1721 *Ms. Kuster. Thank you very much, Mr. Chairman, I
1722 appreciate it.

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1723 Thank you to Administrator Johnson for being with us
1724 today. As has been highlighted throughout this important
1725 hearing, we are at a key point for supporting Community
1726 Health Centers. In New Hampshire, Community Health Centers
1727 serve as a critical site of care, filling gaps in rural areas
1728 and ensuring people of all backgrounds can access the health
1729 care that they need.

1730 Cost-effective, preventative care is under attack by
1731 conservative courts across the country trying to politicize
1732 our health care system. And it is essential we defend the
1733 health care providers who are delivering lifesaving services.

1734 The National Association of Community Health Centers
1735 finds that, overall, Community Health Centers save the health
1736 care system \$24 billion annually by increasing access to
1737 comprehensive, high-quality, preventative, and primary care.
1738 If Congress does not invest in our Community Health Centers,
1739 American health will suffer, and the cost of care will
1740 increase.

1741 I applaud my colleagues for introducing a bill that
1742 would not lead to cuts in funding, but we must do more. We
1743 know that flat funding will prevent Community Health Centers

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1744 from meeting our constituents' needs. While I am hopeful our
1745 colleagues in the Senate will be able to raise the funding
1746 levels, the conversation must start here.

1747 Administrator Johnson, can you speak to the importance
1748 of increasing funding for Community Health Centers, and how
1749 increases could benefit CHCs in states like New Hampshire?

1750 *Ms. Johnson. Thank you so much for the question. That
1751 is very consistent with the way our budget is structured. We
1752 recognize that it is vitally important that we sustain where
1753 we are with health centers, but we are not meeting the needs
1754 of communities that -- to their fullest. And we have the
1755 opportunity to do that here, in particular in a couple of key
1756 areas.

1757 We think it is important to make sure that we are
1758 expanding health centers into communities that need more
1759 sites. You know, convenience and access to health care is
1760 critical to delivery, as is making sure that we have expanded
1761 hours in health centers. Again, people who work shift work
1762 or who have child care issues, there are a host of things
1763 that can make it hard to see a doctor during normal business
1764 hours. We can expand business hours in health centers. We

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1765 can make it more convenient for people to get the care they
1766 need, and then they can go to a health center instead of
1767 going to an emergency room, which clearly costs more.

1768 And at the same time, we think it is vitally important
1769 to recognize the moment that we are in when it comes to the
1770 needs of families around mental health and substance use
1771 disorder. And time and time again when I talk to primary
1772 care providers, they say visits that started out being about
1773 hypertension or other issues quickly become about a mental
1774 health issue. And so making sure that we can provide those
1775 services and provide that support in health centers is part
1776 of what we think is essential to meeting this moment for
1777 families' needs.

1778 *Ms. Kuster. Great. You practically took the words out
1779 of my mouth, because I visited a site in my district just
1780 recently, and they are embedding the mental health care in
1781 the health care facility and vice versa, embedding mental
1782 health care in the -- embedding health care into the mental
1783 health facilities.

1784 So Community Health Centers do play an essential role in
1785 combating addiction and mental health. And I am the co-chair

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1786 of the bipartisan Mental Health and Substance Use Disorder
1787 Task Force, and I have seen firsthand the innovative ways
1788 that our health centers are helping meet people where they
1789 are to deliver the care that they need, as you mentioned,
1790 conveniently and in hours that fit people's real lives.

1791 Addiction and mental health challenges affect people of
1792 all ages, incomes, and backgrounds, which is why it is
1793 essential that Community Health Centers remain accessible.
1794 Can you explain the importance of including mental and
1795 behavioral health funding for Community Health Centers in
1796 future funding packages?

1797 *Ms. Johnson. Thank you so much for the question. We
1798 -- you know, this is just vital to what primary care needs to
1799 be going forward. Family -- an individual doesn't experience
1800 a mental health condition separate from their physical health
1801 condition. They are one person, and we need to be able to
1802 treat them where they -- and when someone raises their hand
1803 and says they need help, we need to be able to meet that
1804 moment and help them.

1805 Today health centers are only able to meet about 25
1806 percent of the mental health needs of their patients and

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1807 about 6 percent of the substance use disorder needs of their
1808 patients. We clearly need to do more to make sure that we
1809 are taking care of families and meeting their critical health
1810 care needs.

1811 *Ms. Kuster. Great. Well, thank you so much. I
1812 appreciate all your efforts.

1813 And thank you to the committee for raising this
1814 important conversation about how we can improve access to
1815 both health care and mental health and substance use
1816 disorder, and improve workforce. Thank you, and I yield
1817 back.

1818 *Mr. Bucshon. [Presiding] The gentlelady yields back.
1819 I now recognize Mr. Latta from Ohio for his five minutes.

1820 *Mr. Latta. Well, thank you, Mr. Chair.

1821 And Administrator, thanks for being with us today. You
1822 know, health professional shortages are everywhere. And I
1823 know that when I am out in my district, I don't think I can
1824 go into a facility that -- it is not one of these things that
1825 is like a few people, or a sort of many people. I mean, it
1826 is unbelievable, the numbers of individuals that we have to
1827 have filling our health care slots out there.

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1828 And, you know, it is everything from primary to dental
1829 to mental health, and -- as you were just talking about on
1830 the mental health side. But what trends have you seen in the
1831 distribution of health care professionals between HPSAs, and
1832 how is this distribution tracked at this time?

1833 *Ms. Johnson. Thank you so much for the question,
1834 because you are right, it is not just about producing more
1835 health care providers. It is about the distribution of
1836 health care providers. Because if we just train more, those
1837 folks will go where, you know, reimbursement is highest, or
1838 where they are -- they can get their -- make enough revenue
1839 to pay down their medical debts.

1840 That is why the National Health Service Corps is so
1841 focused on not just training new providers, but incentivizing
1842 them to practice in the communities that need them most. And
1843 we do that through our Health Professional Shortage Area
1844 designations, where we work closely with states on
1845 identifying the provider-to-population ratios in a community,
1846 the need in a community, the distance to providers in a
1847 community, and are able to define where highest needs are and
1848 be able to place National Health Service Corps members based

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1849 on need.

1850 And thanks to the resources that we have had over the
1851 past couple of years, we have been able to fund a sizable
1852 amount of the request for that. Without the resources in the
1853 President's budget to sustain those National Service Corps
1854 numbers, we won't be able to place nearly as many.

1855 *Mr. Latta. Wait, let me follow up on that, because,
1856 again, I was just out -- you know, this is a work period that
1857 we just came back from, so I was on the road extensively.
1858 And I know that, going through some of my rural providers out
1859 there, they are really struggling. And the problem then, of
1860 course, is they say, well, what we try to do is get somebody
1861 from a metropolitan area to come up for two to three days.
1862 And so they have this going back and forth.

1863 But when you are tracking this, I think it is really
1864 going to be important because, again, I don't want to have a
1865 situation where somebody -- maybe somebody -- they might say
1866 that, oh, they have got somebody up here at this period of
1867 time, but they need somebody there all the time. And so --
1868 but, you know, they are doing everything they possibly can to
1869 make sure that they can make -- treat their patients in a

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1870 timely manner.

1871 Let me go on. You know, I understand that on the --
1872 payment and reimbursement are an issue, and that there are a
1873 lot of ideas on how to expand the workforce and provide
1874 timely care. However, do you believe there are any
1875 regulatory barriers that hinder that workforce growth at this
1876 time?

1877 *Ms. Johnson. Well, you know, I think that one of the
1878 things that we are looking at with our new proposed health
1879 care innovation program is for the health care community to
1880 come to us with good new ideas for how to address workforce
1881 challenges. And sometimes what we see in some of those
1882 places is folks have suggested to us there are models that
1883 have sort of accelerated training, or they have, you know,
1884 broken through some of the accreditation issues, or licensing
1885 issues, or those kinds of things.

1886 And so what we are hoping is that this new program
1887 allows us to look at creative ideas from the community to
1888 break through any barriers.

1889 *Mr. Latta. You know, and again, you know, following up
1890 again on this, because, again, this is one of my concerns --

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1891 and I am sure it is everybody's concern -- what this is that
1892 scenario that everybody has in the back of their mind. What
1893 happens when we don't have a sufficient number of personnel
1894 to be in a facility that is, you know, under regulation, so
1895 you have to have X number of people, and all of a sudden they
1896 say we don't have those people, but they have the great need
1897 to serve all these patients that, all of a sudden, they can't
1898 do anymore?

1899 So, you know, here is the horrible thought. What do
1900 they start saying? Number one, we don't accept anybody else
1901 in. Number two, we have to almost do a triage in there in
1902 saying that, well, for those who we think that don't have as
1903 great a need, we are just going to have to release back to
1904 their families. And then what are we going to do?

1905 *Ms. Johnson. Well, so I would say, sir, obviously, we
1906 have much more work to do to incentivize people to come into
1907 the health care pipeline. But we are looking at those kind
1908 of pipelines. Like, where do we have people who are on the
1909 first ladder in their career that we can get from an LPN to
1910 an RPN, and so that we can get more nurses in the workforce?
1911 Where do we have opportunities to bring high school students,

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1912 as others have have mentioned, into the workforce? So how do
1913 we do apprenticeship programs?

1914 We have been investing in community health worker
1915 apprenticeship programs to start to get people on a path to
1916 the health care workforce. And so, while this conversation
1917 is focused on the National Health Service Corps, we have a
1918 host of investments on the discretionary side related to
1919 training more nurses, physicians, behavioral health providers
1920 as part of that effort.

1921 *Mr. Latta. Well, it is really important because,
1922 again, seeing what I saw in the last week, you know, we are
1923 doing a tremendous job from even in our high schools. I saw
1924 things that if -- I told the students that I think people
1925 have been working on their PhDs, and we would have been in --
1926 back when I was in high school, what these kids are doing
1927 today, absolutely unbelievable. But we just have to get
1928 these people out there.

1929 Mr. Chairman, my time is expired and I yield back.

1930 *Mr. Bucshon. The gentleman yields back. I now
1931 recognize Ms. Kelly from Illinois for her five minutes.

1932 *Ms. Kelly. Thank you, Chair Guthrie and Ranking Member

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1933 Eshoo for holding today's hearing.

1934 Ms. Johnson, thank you for being here today. And one-
1935 year postpartum suicide and substance use are the leading
1936 causes of maternal death, with suicide accounting for nine
1937 percent of the maternal mortality rate. Maternal mental
1938 health conditions such as anxiety, perinatal postpartum
1939 depression, and birth-related PTSD are the most common
1940 complications of pregnancy and childbirth, affecting one in
1941 five women.

1942 Among those affected, 75 percent go untreated, while
1943 women of color are more likely to experience these
1944 conditions. They are also less likely to seek help. What
1945 remains so surprising is 100 percent of these conditions
1946 respond to early intervention and/or treatment.

1947 So what current resources does HRSA have to help close
1948 the access gap to maternal mental health services?

1949 And what additional resources are needed to improve
1950 access to mental health services for moms?

1951 *Ms. Johnson. Yes, thank you so much for the question.
1952 It is such a critical issue. We talk about the maternal
1953 mortality crisis. I don't know that we talk enough about the

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1954 maternal mental health needs of individuals and families.

1955 What we have been able to do at HRSA, two programs -- we
1956 do a number of things, but two programs that are -- I am
1957 particularly excited about in this space that I think are
1958 going to make a real difference.

1959 One, our maternal depression and screening program.
1960 This is a program where what we are trying to do is help --
1961 in the same way we are talking in this conversation about
1962 primary care providers integrating mental health, helping
1963 OB-GYNs get access to mental health experts, and so that if -
1964 - in real time, through teleconsultation -- so that if you
1965 have a pregnant woman in your office, and you have -- and you
1966 are aware of significant concerns, you can get real-time
1967 teleconsultation access to mental health providers to help
1968 you manage that, so that person isn't sent off on their own
1969 with a referral -- good luck getting an appointment -- that
1970 it can actually happen in the office.

1971 We haven't had a ton of discretionary funding for this
1972 program, so we have only been able to fund seven states so
1973 far. But this year we got some additional money. We think
1974 we will get up to 14 states. We are very excited about the

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1975 opportunity this program presents.

1976 And then second, I would note we have launched -- last
1977 Mother's Day we launched the National Maternal Mental Health
1978 Hotline. We have had thousands of calls to the hotline. It
1979 is 844-8339 help for moms. It is our way of helping moms
1980 have a safe space, pregnant women and family members have a
1981 safe space to have a conversation, confidential conversation
1982 with a counselor. And we have seen incredible demand for it.

1983 We have -- we had a limited amount of resources to
1984 launch it. We have got some more in the last appropriations
1985 bill, which is going to allow us to do more outreach to get -
1986 - to make awareness better, and continue to bring people in
1987 and provide that kind of support.

1988 *Ms. Kelly. That is fantastic to hear. And anything I
1989 can do to help you along with that --

1990 *Ms. Johnson. Thank you.

1991 *Ms. Kelly. -- I would love to do that.

1992 Shifting gears, 17 individuals die each day waiting for
1993 organ transplant. Black people are four times more likely to
1994 develop kidney failure than White people, but are much less
1995 likely to receive a lifesaving kidney transplant.

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1996 Additionally, Black people also experience the highest rate
1997 of health failure, but receive heart transplants at a lower
1998 rate than their White counterparts. These are tragic
1999 inequities that are unacceptable, and that is why I was glad
2000 to see HRSA's leadership last month in announcing the Organ
2001 Procurement Transplant Network Modernization Initiative --
2002 long title.

2003 As our country continues to move forward at a rapid
2004 pace, with new technologies becoming available every day, we
2005 owe it to our constituents to bring our medical practice into
2006 the 21st century and save lives. Yet in a report from the
2007 U.S. Digital Service, the government's own top technologist
2008 said that the current OPTN contractor lacks sufficient
2009 technical capabilities to modernize the system. And this is
2010 one of the many reasons I am proud to cosponsor with my
2011 colleague, Congressman Bucshon, the Secure the U.S. OPTN Act.

2012 How would you -- how would opening up the management of
2013 the OPTN network to multiple contracts improve outcomes for
2014 patients?

2015 *Ms. Johnson. Thank you for the question,
2016 Congresswoman.

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2017 You know, I have been in this seat for about 15 months.
2018 When I first started in this role, it was crystal clear to me
2019 that we had a lot of work to do here, that the statute was
2020 old, that the systems were -- needed to be modernized. And
2021 our team has been working non-stop since then to really focus
2022 on what it is going to take to modernize the system.

2023 And what it is going to take is more competition. And
2024 what it is going to take is us being laser-focused on
2025 ensuring we are getting best-in-class in all of the
2026 categories of work associated with the OPTN. And that is our
2027 priority, and that is what we are going to do. And we
2028 appreciate your help in that regard. The legislative action
2029 and additional tools will make it that much easier for us.

2030 *Ms. Kelly. Well, hopefully, we can get this bipartisan
2031 bill passed.

2032 And I yield back.

2033 *Mr. Bucshon. The gentlelady yields back. I now
2034 recognize myself for five minutes for my line of questioning.

2035 I want to start out by saying one of the ways we can get
2036 more physicians in underserved areas is properly reimburse
2037 primary care doctors for their services, instead of

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2038 continuing to cut reimbursement in a failed attempt to
2039 control health care costs, which -- the physicians are only
2040 about 10, 15 percent of the health care dollar. And in the
2041 long run, this would actually save us money, because it would
2042 make our population much more healthy.

2043 I want to highlight again Congresswoman Kelly just
2044 mentioned H.R. 2544. I am proud to introduce that with
2045 Congresswoman Kelly. Again, it seeks to improve the system,
2046 the OPTN program, through competitiveness because, according
2047 to increasing numbers of reports, the OPTN struggles to
2048 obtain and distribute organs in an efficient, timely, and
2049 appropriate manner. In fact, it is believed that thousands
2050 of donated organs go to waste each year because the process
2051 of obtaining organs, matching them to a recipient, and
2052 transporting them is not happening effectively. With the
2053 technology and expertise available today, that is just
2054 unacceptable. And there definitely are also disparities in
2055 distribution amongst different populations of our fellow
2056 citizens.

2057 This bill allows HRSA to improve the OPTN program. It
2058 clarifies that HRSA does not have to implement a single

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2059 contract for all aspects of the program, and encourages a
2060 competitive process to choose the best contractors for each
2061 OPTN function. I don't have a question. Those have already
2062 been answered by you. But that is why I feel like
2063 legislative action is necessary.

2064 I also want to say I was a surgeon before I was in
2065 Congress. And during my residency in the early nineties I
2066 spent time on the transplant service at the Medical College
2067 of Wisconsin in Milwaukee, Wisconsin, a strong, solid organ
2068 transplant program at that time, and still is today. And so,
2069 talking to the faculty members when I was a resident, I began
2070 to understand how the system worked or didn't work, even 30
2071 years ago after what had been put in place 40 years ago. So
2072 I have direct experience with this, and it needs fixed.

2073 Again -- I would like to again draw your attention to
2074 the 340B program. Multiple members have talked about it. I
2075 think Dr. -- Morgan Griffith really outlined one of the
2076 problems that happened in Virginia. This is widespread, in
2077 my view. I have been working on this for five or six years.

2078 As you know, Congress failed to establish clear
2079 parameters for the program, in my view, forcing HRSA to try

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2080 to determine how it should be run. I am in the process of
2081 working with many others, including the committee, to draft
2082 legislation to increase the transparency in 340B so that
2083 Congress and the public can better understand when the
2084 program does or does not benefit patients. And that is the
2085 goal of the program. It was instituted to make
2086 pharmaceuticals available in underserved populations,
2087 including rural America and many areas of urban America. And
2088 that is the goal.

2089 I appreciate that Secretary Becerra, who was here
2090 testifying recently, concurred during a hearing last month
2091 that more transparency is needed. Understanding that we must
2092 move forward in the most efficient, least burdensome manner
2093 possible, I would like to know -- and you may have answered
2094 some of this -- what data HRSA already collects on 340B.
2095 What data points does HRSA already collect from program
2096 participants in the 340B program?

2097 *Ms. Johnson. Thank you for the question. Thank you
2098 for your leadership on this issue.

2099 As I mentioned previously, we are very anxious to work
2100 with you on transparency issues, on accountability issues,

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2101 because at the end of the day this is a safety net program
2102 that is vital to many safety net providers, and we want to
2103 make sure that, across the system, that there is
2104 accountability and that resources are going in the
2105 appropriate direction.

2106 We obviously -- we collect a series of data related to
2107 allocations and acquisition. We do some of that through
2108 mechanisms that are specific to individual providers,
2109 individual manufacturers. And so -- but to the extent we
2110 have publicly-shareable data, we will get that to you.

2111 *Mr. Bucshon. Great, yes. Can you -- if you can,
2112 commit to providing that list.

2113 Does HRSA track the total dollar value of 340B drugs
2114 that each covered entity is buying?

2115 *Ms. Johnson. We track the total in aggregate.

2116 *Mr. Bucshon. Okay, in aggregate but not individually.

2117 Am I correct that, up until last year, HRSA did not
2118 regularly post any sales data on the program?

2119 *Ms. Johnson. I am not sure that I can speak to what
2120 happened before last year, but we can get you that answer.

2121 *Mr. Bucshon. Okay. And it is my understanding that in

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2122 the past researchers have had to use FOIA requests to obtain
2123 limited sales data showing covered entity purchases at the
2124 340B price, although information on discounts and chargebacks
2125 have never been provided when requested. Why is that?

2126 *Ms. Johnson. So again, I am really interested, we are
2127 really interested in transparency in this program.

2128 We have found ourselves to be somewhat limited by some
2129 recent Supreme Court decisions related to FOIA issues, but we
2130 will be happy to work with you on what we can.

2131 *Mr. Bucshon. Yes, I want to just say I strongly
2132 support the 340B program, but we certainly need more
2133 transparency.

2134 I yield back. I now yield to the gentlelady, Ms. Blunt
2135 Rochester, for her five minutes.

2136 *Ms. Blunt Rochester. Thank you, Mr. Chairman, and
2137 thank you, Administrator Johnson, for your testimony.

2138 Today we are examining several pieces of legislation to
2139 strengthen health care access for vulnerable communities and
2140 bolster the health care workforce. Having served as
2141 Delaware's deputy secretary of health and social services,
2142 our secretary of labor, and head of personnel, I am

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2143 particularly pleased that we are considering H.R. 2411, the
2144 National Nursing Workforce Center Act, legislation I am
2145 leading with my Republican colleague, Congresswoman Young
2146 Kim.

2147 This bill will strengthen the nursing workforce and arm
2148 states with the tools that they need to implement solutions
2149 based on local conditions. Many disciplines in the health
2150 care sector are facing workforce challenges. But as the
2151 largest health care profession, nurses are the canary in the
2152 coal mine.

2153 Just last week the National Council of State Boards of
2154 Nursing released new research showing the impact of the
2155 COVID-19 pandemic on the nursing workforce. The report shows
2156 that 100,000 registered nurses have left the workforce over
2157 the past 2 years due to pandemic-related burnout, and that,
2158 in total, almost 1 in 5 of the more than 4.5 million licensed
2159 nurses in the U.S. intend to leave before 2027.

2160 As the nursing landscape rapidly evolves, stakeholders
2161 need up-to-date actionable information on emerging nursing
2162 trends, and this must occur more frequently than once every
2163 four years. In HRSA's 2021 Health Workforce Strategic Plan,

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2164 HRSA acknowledges that workforce supply and demand data is
2165 not static. The demographics of the nation's population
2166 shift over time, as do factors such as labor force
2167 participation, and that for data that do exist, data analysis
2168 is difficult, as the quality and granularity vary widely, and
2169 data sources, formats, and occupational definitions are
2170 inconsistent.

2171 Based on this assessment and what I am seeing in my own
2172 community, I believe we need a strategy to not only
2173 centralize the study and development of nursing workforce
2174 practice and policy, but we also need to better support
2175 state-level entities in addressing state-specific nursing
2176 workforce challenges.

2177 State-based working -- state-based Nursing Workforce
2178 Centers who have a consistent mandate and reporting structure
2179 to HRSA can help fill this gap. And a core function of
2180 Nursing Workforce Centers is to collect and analyze data at
2181 the state and local levels. But they can do so much more to
2182 support a more resilient, dynamic, and engaged nursing
2183 workforce, including training, mentoring, and leadership
2184 development.

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2185 Administrator Johnson, does HRSA's Health Workforce
2186 Research Centers program have the authority to fund a
2187 nursing-focused research or technical assistance center? Yes
2188 or no?

2189 *Ms. Johnson. Thank you so much for the question,
2190 Congresswoman. Thank you for your focus on this.

2191 And it would be hard to talk about nurses without saying
2192 that we owe them an incredible debt of gratitude for what
2193 they have done historically, and what they have -- especially
2194 what they have done in the last several years. And it
2195 shouldn't just be about our gratitude, but it should be in
2196 action. And so we really do look forward to working with you
2197 on this issue.

2198 I think we are working with our lawyers to assess our
2199 statutory authority with respect to what we can and can't do
2200 under current regulations, and I look forward to working --

2201 *Ms. Blunt Rochester. So the answer is you are not
2202 sure.

2203 *Ms. Johnson. Yes.

2204 *Ms. Blunt Rochester. Okay, thank you. How might HRSA
2205 collaborate with state-based entities? And more

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2206 specifically, could this collaboration contribute to the
2207 stabilization of the nursing workforce in this country?

2208 *Ms. Johnson. We think it is really important across
2209 all of our workforce analysis to work with states. There are
2210 academic centers in many states that are focused on nursing.
2211 There are academic centers focused on other parts of the
2212 workforce. It doesn't make sense for us to do this work
2213 alone, or to replicate what is happening on state levels. It
2214 should be in collaboration, and that is our goal, and that is
2215 what we hope our National Workforce Center is doing.

2216 *Ms. Blunt Rochester. Great. Thank you, Mr. Chairman.
2217 I ask unanimous consent to enter into the record a statement
2218 from my dedicated co-lead, Congresswoman Kim, and letters of
2219 support from AARP, the Center for American Progress, the
2220 National Forum of Nursing Workforce Centers, Health Impact,
2221 the American Hospital Association, and the American Health
2222 Care Association.

2223 And I want to just quickly shift to the Strengthening
2224 Community Care Act, which I am co-leading with
2225 Representatives Joyce Fletcher and Stefanik. We are very
2226 proud of this bill, and we know it is very important and

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2227 timely as we reauthorize the National Health Service Corps
2228 and the Community Health Center Fund for five years. I am
2229 going to go right to my question, because I have, like, 10
2230 seconds.

2231 Since most health centers are already providing care
2232 related to mental health and substance use disorder, as you
2233 mentioned, how can us having a requirement improve access to
2234 these services and help address the opioid crisis?

2235 *Ms. Johnson. Thank you for the question. It is --
2236 what -- we are doing what we can with what we have. We are
2237 nowhere meeting demand. And so there is an incredible
2238 opportunity here in communities across the country that have
2239 been ravaged by the opioid epidemic to leverage the footprint
2240 of health care services that are already in their community
2241 to deliver the kind of substance use disorder services that
2242 will get people on a pathway to recovery.

2243 *Ms. Blunt Rochester. Thank you so much.

2244 And thank you, Mr. Chairman. I yield back.

2245 *Mr. Guthrie. [Presiding] Thank you, I appreciate it.

2246 Without objection, the documents you have requested are
2247 submitted for the record.

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2248 [The information follows:]

2249

2250 *****COMMITTEE INSERT*****

2251

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2252 *Mr. Guthrie. We appreciate your work on this. I think
2253 you have several pieces of legislation before us today, so --
2254 I was looking at the list. So this might be the Blunt
2255 Rochester hearing today. So thanks for your hard work on
2256 these issues.

2257 The chair now recognizes Mr. Hudson from North Carolina
2258 for five minutes.

2259 *Mr. Hudson. Thank you, Mr. Chairman.

2260 Ms. Johnson, thank you for being here today, and I
2261 appreciate your long history of public service. And I also
2262 want to acknowledge what a feat it must be to juggle over 90-
2263 plus programs. And I really appreciate that, and appreciate
2264 you being here today.

2265 Based on recent reporting, it is my understanding that
2266 the Biden Administration is launching a \$5 billion-plus
2267 program to accelerate the development of new coronavirus
2268 vaccines and treatments dubbed Project NextGen. I would just
2269 like to note the committee has not been briefed or received
2270 any information on this initiative. So unfortunately, I have
2271 to go on what has been reported in the national media. But I
2272 am both concerned and interested to know where the \$5 billion

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2273 came from for this program. Reporting that I have read
2274 indicates that "the pot of money" was financed through money
2275 "saved from contracts costing less than originally
2276 estimated."

2277 What are these contracts? I specifically asked
2278 Secretary Becerra when he was in front of this committee just
2279 a few weeks ago about approximately 5 to \$6 billion of
2280 unexpired, unobligated funding. And Secretary Becerra
2281 claimed this funding was, in fact committed and again, "in
2282 the pipeline to be signed on the dotted line." Was he
2283 referring to Project NextGen?

2284 I have also heard from my Appropriations colleagues this
2285 funding came from the Provider Relief Fund and the American
2286 Rescue Plan funding, and was intended for testing.
2287 Administrator Johnson, can you please provide any clarity on
2288 this? Was any amount of funding intended for HRSA Provider
2289 Relief Fund reallocated to the recently-announced Project
2290 NextGen?

2291 *Ms. Johnson. Thank you for the question, sir. I can't
2292 speak to the particulars of the NextGen project. I don't
2293 know the details there, and would refer you to our department

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2294 of budget experts on that question.

2295 I will say that, as we get to the end of the Provider
2296 Relief Fund allocations, there are some instances where there
2297 are resources that we might have held for applications or for
2298 reviews of reconsiderations, where reconsideration
2299 applications came in less than we anticipated. So there are
2300 resources that are available through the Provider Relief
2301 Fund.

2302 *Mr. Hudson. But to your knowledge, have those been
2303 transferred to this new project, NextGen?

2304 *Ms. Johnson. I believe that -- again, the budget
2305 office will be able to answer that for you more directly. I
2306 don't know that resources have to be transferred for that
2307 purpose, so --

2308 *Mr. Hudson. Okay. And then you talked a little bit
2309 about some of these unobligated funds or unspent funds. Can
2310 you please speak to any contracts that you are aware of that
2311 "cost less than originally estimated," or were used to
2312 subsidize this new project? Are there any specific --

2313 *Ms. Johnson. I am sorry, I don't know the details. I
2314 don't know what that is referring to.

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2315 *Mr. Hudson. Well, could you get back to us if you talk
2316 to your budget folks --

2317 *Ms. Johnson. I am happy --

2318 *Mr. Hudson. -- about funds --

2319 *Ms. Johnson. -- happy to --

2320 *Mr. Hudson. -- that are transferred to Project
2321 NextGen?

2322 *Ms. Johnson. I am happy to talk to the budget team and
2323 ask them to -- and raise the questions that you have asked.

2324 *Mr. Hudson. I mean, honestly, they will probably
2325 respond to you quicker than they would respond to me.

2326 *Ms. Johnson. Well, I --

2327 *Mr. Hudson. So if you could get back to us on that, I
2328 would really appreciate it.

2329 *Ms. Johnson. Thank you, sir.

2330 *Mr. Hudson. And then in your written testimony -- just
2331 shifting gears here -- I appreciate you mentioned the
2332 importance of assistance to rural communities. I represent a
2333 rural community, and I work very closely with our Community
2334 Health Centers, and they do a tremendous job.

2335 And during a recent visit to one of these -- Moncure

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2336 Community Health Center, I saw the need for more flexibility,
2337 like the legislation that came out of this committee that
2338 authored the Mobile Health Care Act, which allows them to use
2339 those funds in rural and underserved communities for things
2340 like mobile health units, and we have had a lot of success
2341 with those. We have been able to provide mental health
2342 access to schools that normally wouldn't have access to
2343 mental health. As you know, that is a real crisis right now.
2344 So, you know, anything we can do to continue to offer
2345 flexibility to these rural Community Health Centers, I would
2346 encourage you. But that has been a real success story.

2347 And then Representative Pallone mentioned another
2348 critical need in health care today -- I hear everywhere I go
2349 -- is workforce. And, you know, throwing money at a solution
2350 is not always the best -- or a problem is not always the best
2351 solution. We have had some success in North Carolina.
2352 Numerous Community Health Centers have formed partnerships
2353 with the University of North Carolina, as well as Meharry, an
2354 HBCU, to provide workforce.

2355 One huge success story also has been increased training
2356 resources and furthering wellness activities in Randolph

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2357 County, North Carolina, resulting in decreased costs for
2358 employee health insurance over the past three years. You
2359 know, these kind of partnerships, this kind of innovation is
2360 really showing results. So I would just encourage you any
2361 way that HRSA can help encourage this kind of innovation and
2362 this kind of creativity, it is working. So we would love to
2363 see more of it.

2364 *Ms. Johnson. I very much appreciate that. Thank you.
2365 We actually fund Meharry through a host of our discretionary
2366 programs on workforce training. So I am really pleased to
2367 hear that you have seen these programs in action.

2368 *Mr. Hudson. Great, thank you.

2369 Mr. Chairman, I yield back.

2370 *Mr. Guthrie. Thank you. The gentleman yields back.
2371 The chair recognizes Ms. Barragan from California for five
2372 minutes for questions.

2373 *Ms. Barragan. Well, thank you. Thank you, Mr.
2374 Chairman, for having this important hearing.

2375 Administrator Johnson, our nation faces a healthcare
2376 worker shortage. Just last week in my congressional district
2377 I met with one of my hospitals who was telling me about the

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2378 worker shortage and the impact it is having.

2379 So the worker shortage -- and the dental sector is not
2380 exempt from these workforce challenges currently being
2381 discussed. The shortage of dental providers impacts
2382 patients' access to oral health care across the country. In
2383 fact, research by the ADA's Health Policy Institute indicates
2384 that one in three dentists do not have full appointment
2385 schedules because of staffing issues.

2386 What is HRSA doing to address the dental industry
2387 workforce shortages, particularly with respect to dental
2388 hygienists?

2389 And does HRSA have plans to reopen any of the oral
2390 health training programs, such as the State Oral Health
2391 Workforce Program?

2392 *Ms. Johnson. Thank you for the question, and for
2393 highlighting what is a critical need. Far too often oral
2394 health gets overlooked when we talk about critical health
2395 care issues, and it is essential to overall health, and is a
2396 place where we need to make sure that there are providers in
2397 underserved and rural communities.

2398 We -- dentists and dental hygienists are part of the

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2399 National Health Service Corps. They are all -- dentistry is
2400 also an eligible discipline in the Teaching Health Center GME
2401 program. So we are training dentists directly, and we are
2402 supporting loan repayment for dentists to get into the
2403 communities in need.

2404 And as you mentioned, we have our discretionary
2405 programs, as well. And we are, in that regard, limited by
2406 appropriations. And so we will do what appropriations
2407 resources allow us to do in that regard.

2408 *Ms. Barragan. Great, thank you. In January the
2409 Geiger-Gibson Project on Community Health at George
2410 Washington University noted the potential effect of the
2411 Medicaid unwinding on Community Health Centers, stating that
2412 the Medicaid unwinding is expected to have significant
2413 ramifications for Community Health Centers. The unwinding is
2414 estimated to decrease total health center revenue, with an
2415 associated loss in patient capability of 1.2 to 2 million
2416 patients, and a staffing capacity loss of 10 to 18,500 staff
2417 members.

2418 Medicaid is a critical funding source for community
2419 health centers. Medicaid is really important in my

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2420 congressional district, very working class. And I am
2421 concerned that the loss of Medicaid coverage for millions of
2422 patients will decrease the ability of health centers to serve
2423 all the patients who need care, not to mention the number of
2424 Latinos. As a chair of the Congressional Hispanic Caucus, I
2425 am concerned about the amount of Latinos that may lose
2426 coverage.

2427 How does HRSA plan to help Community Health Centers as
2428 the Medicaid population is expected to decrease? And is
2429 there more Congress can do to help?

2430 *Ms. Johnson. Well, thank you for raising it. We share
2431 your concern. It is vitally important that people who remain
2432 Medicaid-eligible don't lose Medicaid coverage for some
2433 paperwork or bureaucratic reason, because they don't get the
2434 right paperwork or don't know to respond. That is why we are
2435 really focused on making sure all of our enrollment
2436 assistors, all of the ways that we can partner with health
2437 centers and with other community organizations, our other
2438 grantees to get the word out to people that they are -- that
2439 these reviews are coming, and they need to be able to respond
2440 to them, and to support people in that is critical.

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2441 But there are going to be people who are transitioning
2442 off of coverage. So we want to also make sure that they get
2443 into marketplace coverage as quickly as possible. That
2444 matters not just for those individuals and their families,
2445 but for the fiscal viability of the health centers that we
2446 are talking about here today. And so that is why it is so
2447 important that we work together on the continuation of
2448 mandatory funding for these providers.

2449 *Mr. Brown. Great, thank you. My last question is just
2450 a really general question.

2451 When I had my meeting last week with Long Beach Memorial
2452 about the worker shortage issue, I have a sister who is a
2453 nurse, too. You hear firsthand the stories of how
2454 challenging it is for those in the field. You know, what can
2455 we be doing?

2456 I know that there is, you know, the children's, you
2457 know, medical education, like, training program and the adult
2458 version of that, and I know there is a huge disparity in
2459 funding there. We know that there is a, you know, nursing
2460 shortage, bills. But what would you -- be your suggestion on
2461 how to best address this?

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2462 *Ms. Johnson. The workforce issues writ large? Yes?

2463 *Ms. Barragan. Yes, the shortages that we are having.

2464 *Ms. Johnson. Yes. The path we have laid out in the
2465 President's budget is sustaining the commitment we have made
2466 to National Service Corps at the level we have made it over
2467 the next three years: training more nurses by solving some
2468 of the bottleneck issues that make it harder for people to
2469 get into nursing because we don't have enough faculty;
2470 training more mental health and substance use providers
2471 through our existing programs.

2472 Our budget proposal would allow us to train 18,000 new
2473 providers, and ensuring that we create our Health Care
2474 Workforce Innovation Program to develop new models for more
2475 rapidly training people to get into the workforce.

2476 *Ms. Barragan. Thank you. We also need to make sure
2477 that people can afford to go to nursing school, student loan
2478 debt relief, and other programs of that nature.

2479 Thank you, and I yield back.

2480 *Mr. Guthrie. Thank you. The gentlelady yields back.
2481 The chair now recognizes Dr. Joyce from Pennsylvania for five
2482 minutes for questions.

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2483 *Mr. Joyce. Thank you for yielding, Chairman Guthrie,
2484 and thank you for holding this important hearing.

2485 One of the most consistent issues that I have heard in
2486 my district in Pennsylvania is the shortage of physicians and
2487 health care workers and barriers to access to primary care.
2488 For this reason, last week I introduced H.R. 2559, the
2489 Strengthening Community Care Act, with Chairwoman Stefanik,
2490 Representative Blunt Rochester, and Representative Fletcher.

2491 And I would further like to thank Representatives
2492 Carter, Bilirakis, DeGette, and Spanberger for their support
2493 of this measure.

2494 This critical piece of legislation would provide for
2495 Community Health Centers across the country, including
2496 centers in my own district like Keystone Rural Health Center,
2497 Broad Top Area Medical Center, and Heineman Area Health
2498 Center, which helps serve the needs of over 250,000
2499 individuals, patients in Pennsylvania's 13th district.

2500 This bill will also reauthorize the National Health
2501 Service Corps, which supports more than 20,000 primary care
2502 medical, dental, and behavioral health providers through
2503 scholarships and loan repayment programs.

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2504 I, like many on this panel, have heard from communities
2505 throughout my district about the need for expanded access to
2506 behavioral health care and substance use disorder treatment,
2507 and Community Health Centers play an incredibly valuable role
2508 in providing mental and behavioral health care to vulnerable
2509 populations.

2510 Administrator Johnson, what percentage of CHCs provide
2511 these specifically behavioral health services in communities
2512 today in America?

2513 *Ms. Johnson. Yes, thank you for the question. I think
2514 most health centers try to provide some level of mental
2515 health services, but it is a significantly smaller
2516 percentage. We can get to the particulars on substance use
2517 disorder.

2518 What we know is that, even when they do, they can only
2519 meet about a quarter of the demand for mental health services
2520 and about six percent of the demand for substance use
2521 disorder services.

2522 *Mr. Joyce. Thank you. And how important is the stable
2523 and sustainable Federal funding in the Strengthening
2524 Community Care Act to our health centers' ability to continue

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2525 to provide this access to behavioral health care?

2526 *Ms. Johnson. Yes, thank you. I don't know that I have
2527 seen the particulars of the bill. I will say, writ large,
2528 sustainable, predictable funding makes an incredible
2529 difference to retaining the health workforce, to delivering
2530 services in the community, to planning for what you can do
2531 going forward to surging to meet critical health needs.

2532 *Mr. Joyce. Again, I thank you. How do Community
2533 Health Centers typically comply with the requirement to
2534 provide emergency services and ensure continuity in primary
2535 care services that a patient should receive?

2536 *Ms. Johnson. So Community Health Centers are required
2537 and closely monitored by us to ensure that they have in place
2538 all of either directly or contracted relationships that allow
2539 them to comply with all of the section 330 requirements.

2540 *Mr. Joyce. And on an additional matter, we are hearing
2541 from Community Health Centers and other providers who rely on
2542 340B that large PBMs are pickpocketing their 340B savings
2543 through predatory contracts, and without sharing any of the
2544 savings with their patients.

2545 There has been plenty of talk about the need for more

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2546 transparency on how 340B is being used. You mentioned
2547 earlier in the discussion here today that you collect
2548 specific data at HRSA. But on this matter specifically, can
2549 you speak to whether HRSA can address these issues through
2550 the existing authority, or does it need Congress to
2551 intervene?

2552 *Ms. Johnson. I believe, Congressman, that we would
2553 benefit from your assistance in this regard, because we are
2554 continually reaching roadblocks when it comes to our
2555 authority. So we would benefit from working with you on this
2556 topic.

2557 *Mr. Joyce. And I agree with you. It is time for
2558 Congress to intervene and stop those roadblocks from
2559 occurring.

2560 Once again, I thank you for being here today.

2561 And Mr. Chairman, I yield the remainder of my time.

2562 *Ms. Johnson. Thank you.

2563 *Mr. Carter. [Presiding] The gentleman yields. The
2564 chair now recognizes himself for five minutes for questions.

2565 Ms. Johnson, thank you for being here. I appreciate
2566 this very important -- obviously, what you do, and this

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2567 agency is extremely important.

2568 I too want to chime in, as I know some of my colleagues
2569 have already, about the 340B program because, as the oldest
2570 pharmacist in Congress, I am very concerned about it, and I
2571 am very concerned because of my FQHCs, and because of the
2572 hospitals, the rural hospitals.

2573 I represent the entire coast of Georgia and a lot of
2574 south Georgia. As we like to say in Georgia, there are two
2575 Georgias. There is Atlanta and everywhere else. And I
2576 represent everywhere else. And a lot of that is rural areas.
2577 And certainly, the rural hospitals depend on this program,
2578 and they have been very concerned about what has happened
2579 with some of these manufacturers who are refusing to
2580 participate. And quite honestly, I can't blame them.

2581 I think the program needs guardrails. It does not need
2582 to be eliminated. It needs to go back to what it was
2583 intended to be, what it was intended to serve, and the
2584 population that it was intended to serve. Unfortunately, as
2585 has been pointed out, there are a lot of hospitals, a lot of
2586 health care systems that, unfortunately, are not using it and
2587 utilizing it the way that it should be.

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2588 So having said that, I know that there was a report in -
2589 - by the New York Times, the Wall Street Journal, and other
2590 outlets by investigative journalists that some of the non-
2591 profit hospitals are doing exactly that, and that is that
2592 they are -- some of the DSH hospitals are using the program
2593 to pad their profits without regard to the needs of the
2594 vulnerable patients.

2595 And the second is how -- the second thing that I want to
2596 point out is, of course, the PBMs. And I am no fan of the
2597 PBMs, as I am sure you know, but they are getting into the
2598 340B program. And it doesn't surprise me one bit that they
2599 are. But they are getting in. They are stealing discounts
2600 that were intended for the patients.

2601 Both of these issues need to be addressed. Both of them
2602 need to be addressed. And just as my colleague, Dr. Joyce,
2603 just mentioned, we want to help, and legislatively, if we
2604 need to. And as you indicated, it appears that we need to.

2605 So let us help you. There has been suggestions of
2606 starting a 340C program -- I am sure you have heard of that
2607 -- just to quantify and to specifically identify who this
2608 program is to be for.

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2609 Now, I am not suggesting that all DSH hospitals are
2610 abusing the program or pushing the envelope on the program,
2611 if you will. But there are those that are doing that, and
2612 particularly in the oncology practices, particularly with
2613 cancer patients. And that is a big concern, as well. Some
2614 of these health care systems are buying out oncology
2615 practices for no other reason except to utilize the 340B
2616 program. And that is not what it was intended for. You know
2617 that as well as anyone.

2618 So again, we stand ready to help you with any kind of
2619 legislation that you need.

2620 Specifically, what is the agency doing to curb these
2621 abuses?

2622 I know we have got a couple of lawsuits that are out
2623 there right now, and we are expecting to hear the results of
2624 some of them, hopefully, soon.

2625 *Ms. Johnson. Yes, thank you for raising the issue. We
2626 have been taking action such as, you know, when -- where we
2627 have seen manufacturers not selling to covered entities via
2628 their contract pharmacy arrangements, we have sent violation
2629 letters to manufacturers in that instance. We have -- that

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2630 is the source of a considerable amount of litigation, and our
2631 authority is being challenged in that regard.

2632 We also recently sent a series of letters just to
2633 covered entities as part of our ongoing compliance work with
2634 questions containing -- concerning their use of -- you know,
2635 their compliance with covered entity requirements.

2636 We are working to use all the tools that we have. We
2637 recognize that there -- that we would benefit from additional
2638 tools here for the -- because we share the goal of
2639 accountability in this program.

2640 Like you, we recognize there is a critical role for 340B
2641 for safety net providers and community -- across community.
2642 It makes a real difference. But we also want to make sure
2643 that there is accountability.

2644 *Mr. Carter. Good, good. Very quickly, with what
2645 little time I have left, Community Health Centers have been
2646 successful in expanding access to affordable and quality
2647 health care all throughout my district, and I am very proud
2648 of that.

2649 Last year I was proud to support the Mobile Health Care
2650 Act that gave Community Health Centers the flexibility to use

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2651 Federal funding and establish new mobile unit delivery sites.
2652 And many of them have done that to the benefit of a lot of
2653 people in our rural area. So how will the additional
2654 flexibility around new access points funding support mobile
2655 health units and Community Health Centers' ability to reach
2656 more underserved communities and patients, which is what we
2657 want them to do?

2658 *Ms. Johnson. Yes, I mean, the provisions in our budget
2659 that are really about trying to do more access points is
2660 because what we hear from Community Health Centers again and
2661 again is we could better reach the population who needs us
2662 most if we had a little more start-up resource to get into a
2663 few more communities. And that is what we -- that is why we
2664 included that in the budget.

2665 *Mr. Carter. Good. Thank you very much, again, for
2666 being here today.

2667 My time is expired, and at this time I am going to
2668 recognize the gentlelady from Washington, Dr. Schrier, for
2669 her five minutes.

2670 *Ms. Schrier. Thank you, Mr. Chairman.

2671 And thank you, Administrator Johnson, for coming today

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2672 to speak on these critical programs that strengthen our
2673 health care provider pipeline and bolster our health care
2674 workforce.

2675 First let me just say about the Special Diabetes Program
2676 I have type 1 diabetes, and I just want to thank
2677 Representatives DeGette, Bilirakis, Ruiz, and Cole for their
2678 work to reauthorize the Special Diabetes Program and the
2679 Special Diabetes Program for Indians. They are vital
2680 programs that can help ensure progress on predicting and
2681 delaying, treating, possibly curing one day with an
2682 artificial pancreas -- something that I have been hoping for
2683 for 38 years now. These programs are also critical to
2684 helping patients manage diabetes and complications, and I am
2685 extremely supportive and look forward to their passage.

2686 Second, I want to highlight, as some of my colleagues
2687 already have, the shortage of providers in the U.S., and we
2688 are feeling this most acutely in rural areas and underserved
2689 areas. But we saw early retirements and, really, mass
2690 resignations, much of that related to the pandemic. So we
2691 need a bigger pipeline and a faster pipeline for new
2692 providers, and we also need ways to incentivize those

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2693 providers to practice in rural communities like parts of my
2694 district and in underserved communities.

2695 What I have heard in some of the Community Health
2696 Centers in my district -- like HealthPoint, for example --
2697 they have highlighted the importance of stable and consistent
2698 funding for Teaching Health Center Graduate Medical
2699 Education. In fact, some of the residents who I met were
2700 pretty anxious that the funding for their program might dry
2701 up before they finished their three-year residency program.

2702 So Administrator Johnson, Ranking Member Pallone noted
2703 the importance of sustained and stable funding for these
2704 programs, along with several of my colleagues. Can you talk
2705 about why stability of funding is so important for Community
2706 Health Centers and graduate medical education to continue to
2707 generate providers in rural areas?

2708 *Ms. Johnson. Thank you so much for the question. We
2709 ask a lot of Community Health Centers, and then we ask a lot
2710 of residents who come to train in Community Health Centers.
2711 We want them to manage people who have complex health
2712 conditions, who lead complex lives, and ensure that they have
2713 a usual source of care and are available to them as readily

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2714 as possible so that they are as healthy as possible, and we
2715 are keeping people out of emergency rooms, and we are getting
2716 them primary care. All of that is challenging work on a good
2717 day.

2718 When the source of your funding is uncertain, and
2719 variable, and not guaranteed for the full life of your time
2720 in residency or for the full life of your budget planning as
2721 the head of a health center, that is very distressing and
2722 hard for us to recruit residents. It is hard for us to
2723 retain leadership in health centers. It is hard for our
2724 health centers to recruit staff. All of that is difficult
2725 without sustainability, and without really understanding the
2726 growth path that we know health centers need to be able to
2727 continue to meet demand by having extended hours, by having
2728 more sites.

2729 *Ms. Schrier. Thank you. I don't recall when I
2730 graduated from medical school having these rural
2731 opportunities, distant opportunities, or even having to think
2732 about whether a residency program that I chose to start would
2733 have funding all the way through. And so I can understand
2734 that anxiety.

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2735 You know, I also wanted to highlight some of the work
2736 being done on the ground in Washington State by our Community
2737 Health Centers and Teaching Health Centers. Both Columbia
2738 Valley Community Health, CVCH, and Community Health of
2739 Central Washington offer these rural residency training
2740 programs. In fact, Washington State University's medical
2741 school has been a big driver of this.

2742 I was wondering if you could talk specifically about
2743 rural residency programs, and why they are so important for
2744 maintaining a workforce in rural communities.

2745 *Ms. Johnson. Yes, it is just -- it is hard to start up
2746 a residency program. It is -- it takes a lot of work. It
2747 takes getting accredited. It takes having the staff and the
2748 faculty, and it takes recruiting a strong faculty and a good
2749 curriculum and all of that work. That is hard to do in a
2750 rural area if you don't have some support.

2751 And so our Office of Rural Health Policy is able to
2752 support the development of rural residency programs to get
2753 them on the path so that then they can come into other GME
2754 programs, and it makes a huge difference in communities
2755 across the country.

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2756 *Ms. Schrier. Thank you. We talked about see one, do
2757 one, and teach one, and this is reminding me of that. Go to
2758 a rural area, train there, stay there, teach the next
2759 generation of rural providers. So thank you very much.

2760 I am out of time. I yield back.

2761 *Ms. Johnson. Thank you.

2762 *Mr. Carter. The gentlelady has yielded. The chair now
2763 recognizes the youngest pharmacist in Congress, the
2764 gentlelady from Tennessee, Mrs. Harshbarger, for five
2765 minutes.

2766 *Mrs. Harshbarger. Thank you, Mr. Chair, and thank you,
2767 Administrator Johnson.

2768 You know, I represent a rural district in east
2769 Tennessee, and I believe your agency reports that more than
2770 80 percent of rural counties in the U.S. are considered
2771 medically underserved. Does that sound about right, 80
2772 percent?

2773 *Ms. Johnson. I would have to validate that for you,
2774 but I agree with you.

2775 *Mrs. Harshbarger. But I have seen statistics that only
2776 one-third of NHSC placements are in rural communities. And

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2777 after they complete a typical two-year commitment, too many
2778 of those members leave for higher-paying jobs. In part, they
2779 -- to continue paying down their school debt, for example.

2780 And I guess my question to you is what can we do to
2781 ensure that the NHSC adequately serves the country's rural,
2782 medically underserved areas?

2783 *Ms. Johnson. Thanks for the question, because this is
2784 a great part of the National Service Corps that is not
2785 totally as well understood, which is we will further
2786 incentivize you after you complete your first obligation with
2787 us. We will give you a continuation and continue to help pay
2788 down more of your debt if you stay in the community you are
2789 in.

2790 So we have -- I actually just visited a site in a rural
2791 community where we had people who had been there for more
2792 than the two-year service commitment because we were
2793 continuing -- as long as they had eligible debt, we were
2794 continuing to help them pay down. And they were starting a
2795 family, they were going to live there --

2796 *Mrs. Harshbarger. Well --

2797 *Ms. Johnson. -- because that is where they --

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2798 *Mrs. Harshbarger. Yes, we want them to. You know, we
2799 need to look at innovative solutions to keep these physicians
2800 in the area.

2801 And I helped introduce a bipartisan Rural American
2802 Health Corps Act with David Kustoff here in the House and
2803 Senator Blackburn in the Senate. And I would just recommend
2804 my colleagues sign on to that legislation. And it is sort of
2805 a sister program to NHSC, and it helps with loan repayment in
2806 a lot of ways. So -- and I would love to work with you for
2807 technical feedback on that bill. So --

2808 *Ms. Johnson. We would be --

2809 *Mrs. Harshbarger. -- that would be --

2810 *Ms. Johnson. We would be delighted to do that. Thank
2811 you.

2812 *Mrs. Harshbarger. Absolutely.

2813 But I do want to talk about yesterday the Administration
2814 announced a \$1.1 billion program to continue to provide
2815 COVID-19 vaccines and therapeutics to underserved Americans,
2816 the HHS Bridge Access Program. And it is my understanding
2817 that 1.1 billion to fund this program was pulled from the
2818 Provider Relief Fund. And what I want you to do, can you

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2819 confirm that that 1.1 billion came from the HRSA Provider
2820 Relief Fund for this new, unrelated program?

2821 *Ms. Johnson. We had previously been funding supports
2822 and services for individuals who are uninsured. And as the -
2823 - as vaccines and therapeutics transitioned to
2824 commercialization, it has been recognized that it would be
2825 very important that we are reaching underserved communities
2826 and uninsured communities. And so, as an allowable use of
2827 Provider Relief Funds, funds are being used to support --

2828 *Mrs. Harshbarger. So is that --

2829 *Ms. Johnson. -- program.

2830 *Mrs. Harshbarger. Will that program ended in December
2831 of 2024?

2832 *Ms. Johnson. I believe that is accurate.

2833 *Mrs. Harshbarger. Okay. I guess my question is, how
2834 did you come to that specific \$1.1 billion number that you
2835 need between now and next December?

2836 *Ms. Johnson. Yes, I believe that -- and again, I would
2837 need to consult with our colleagues across the department who
2838 helped design the program.

2839 *Mrs. Harshbarger. Yes.

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2840 *Ms. Johnson. But I believe it was looking at where
2841 uninsured needs are, and where we thought, because of the
2842 cost associated with administration of these vaccines and
2843 therapeutics --

2844 *Mrs. Harshbarger. Well --

2845 *Ms. Johnson. -- what that would look like.

2846 *Mrs. Harshbarger. Okay, that brings me to another
2847 question. Was there an assumption that annual boosters would
2848 be recommended and incorporated into that 1.1 billion?

2849 *Ms. Johnson. I don't know the answer to that question,
2850 but I am happy to get back to you on that.

2851 *Mrs. Harshbarger. Okay. If you could find that,
2852 because -- I guess I am asking that because assumptions were
2853 made around anticipated demand, and there has clearly been a
2854 decrease in COVID-19 vaccine uptake. So, you know, that is
2855 just my question. How did you get to that 1.1 billion?

2856 But if you could do that, that would be fantastic --

2857 *Ms. Johnson. I am happy to follow up with you on that
2858 point. Thank you.

2859 *Mrs. Harshbarger. And I know I have got a minute left.
2860 I wanted to talk about Countermeasures Injury Compensation

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2861 Program, and I thank you for your recent response to the
2862 congressional letter that was sent by our colleague, Rich
2863 McCormick of Georgia. And a lot of the colleagues here
2864 signed on to that.

2865 In our letter we expressed concerns over the delays that
2866 are being experienced by individuals making claims under the
2867 CICP, and sought information regarding how your agency
2868 intends to address the barriers to compensation reported by
2869 our constituents. My question is how many reviewers are
2870 being used for the nearly 12,000 COVID vaccine injury claims
2871 on file?

2872 *Ms. Johnson. I believe we have done a series of hiring
2873 because we have recognized the need to grow this program,
2874 which, you know, historically, for the 10 years it had been
2875 around, had only gotten 500 claims over the life of the
2876 program.

2877 *Mrs. Harshbarger. Yes.

2878 *Ms. Johnson. So we have scaled up hiring.

2879 *Mrs. Harshbarger. Many more now, yes.

2880 *Ms. Johnson. And I believe we are at 38 now.

2881 *Mrs. Harshbarger. Thirty-eight? How is the CICP

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2882 prioritizing these claims? And in particular, is there any
2883 focus on death claims?

2884 *Ms. Johnson. We are -- I will need to get back to you
2885 on the particulars --

2886 *Mrs. Harshbarger. Okay.

2887 *Ms. Johnson. -- of that. Yes.

2888 *Mrs. Harshbarger. Yes, well, I have got other
2889 questions, but I will submit them to you.

2890 [The information follows:]

2891

2892 *****COMMITTEE INSERT*****

2893

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2894 *Mrs. Harshbarger. And with that, thank you for being
2895 here --

2896 *Ms. Johnson. Thank you.

2897 *Mrs. Harshbarger. -- and I yield back.

2898 *Mr. Carter. The gentlelady yields back. The chair now
2899 recognizes the gentlelady from Iowa, Dr. Miller-Meeks.

2900 *Mrs. Miller-Meeks. Thank you very much, Chair Carter,
2901 and thank the committee for having this hearing.

2902 So let me first say that I am a physician, as well as a
2903 former director of the Iowa Department of Public Health, so
2904 very familiar with Health Professional Shortage Areas, HPSA,
2905 our Maternal and Child Health Grants.

2906 But I just want to say that workforce is a complicated
2907 issue, and it is complicated because it -- when you are
2908 looking at physician workforce, especially, people just don't
2909 locate where reimbursement is the highest. And let me just
2910 say that in our small community of 26,000 people we had a
2911 very vibrant medical community. And I am fully supportive of
2912 our FQHC, but our FQHC also decimated our provider community.
2913 Our FQHC does not pay property tax, which put an increased
2914 burden on the private practices that got displaced, which

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2915 were paying property taxes.

2916 You know, who pays for electronic health records when
2917 you have to institute that, or electronic billing, or all of
2918 the other mandates that individual practices have had?

2919 And so you have had from the start and the inception of
2920 the Affordable Care Act, 50 percent of physician practices
2921 were independent or a small group, meaning not consolidated.
2922 And now only 20 percent of those practices. So the majority
2923 of physicians are now either hospital employees or large
2924 group employees.

2925 With that, noticing in your testimony you had mentioned
2926 that you had reached a milestone of 20,000 family medicine
2927 providers, pediatricians, obstetricians -- I won't go through
2928 the entire list. That was a historic high. So is that
2929 20,000 people that are in practice now, or is that 20,000
2930 people over the 50 years?

2931 *Ms. Johnson. That is 20,000 people who are in the
2932 field today.

2933 *Mrs. Miller-Meeks. Okay. You also mentioned that you
2934 have a retention rate of two years beyond the service
2935 obligation. What is the current service obligation in the

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2936 National Health Service Corps?

2937 *Ms. Johnson. The service obligation is two years for
2938 the first award, and then the options for continuations
2939 depending on allowable --

2940 *Mrs. Miller-Meeks. And what is an award?

2941 *Ms. Johnson. \$50,000.

2942 *Mrs. Miller-Meeks. So 2 years for each \$50,000 in
2943 loan --

2944 *Ms. Johnson. Two years for the first \$50,000, that is
2945 right.

2946 *Mrs. Miller-Meeks. Of loan repayment.

2947 *Ms. Johnson. Loan repayment.

2948 *Mrs. Miller-Meeks. Okay. And so what is the total
2949 cost of the program?

2950 *Ms. Johnson. The total appropriation for the National
2951 Service Corps today -- this year we are at \$417 million.

2952 *Mrs. Miller-Meeks. And what is your overhead cost --
2953 i.e. how much of that money goes out to loan repayment, and
2954 how much of that stays within the institution?

2955 *Ms. Johnson. I don't know the answer to that off the
2956 top of my head.

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2957 *Mrs. Miller-Meeks. Could you get me the answer to
2958 that?

2959 *Ms. Johnson. Absolutely.

2960 *Mrs. Miller-Meeks. And so -- and what is the retention
2961 rate beyond two years? Because I can tell you what the
2962 retention rate is on our J-1 visa programs beyond the 3 years
2963 of obligation.

2964 *Ms. Johnson. Beyond the 2 years -- the first 2 years
2965 beyond the 2 years of obligation, our retention rate is 86
2966 percent.

2967 *Mrs. Miller-Meeks. How many stay beyond? So after two
2968 years -- so, like, for five years, what is the retention
2969 rate?

2970 *Ms. Johnson. I have -- what I can tell you is the --
2971 like, after the completion rate of two years, the two years
2972 that followed -- at the end of the two years that follow
2973 that, the retention rate is 86 percent.

2974 *Mrs. Miller-Meeks. Okay. Thank you for clarifying
2975 that.

2976 Are you also aware of -- in the National Residency
2977 Matching Program, have you looked at the stats on matching

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2978 rates for family practice and emergency medicine?

2979 *Ms. Johnson. We keep abreast -- our team keeps abreast
2980 of matching rates.

2981 *Mrs. Miller-Meeks. Okay. And so is the matching rate
2982 100 percent for family practice?

2983 *Ms. Johnson. I don't know the answer to that off --

2984 *Mrs. Miller-Meeks. The answer to that is no, and you
2985 just told me that you keep track of those.

2986 *Ms. Johnson. Our team keeps track of that. That is
2987 correct.

2988 *Mrs. Miller-Meeks. Okay. So the matching rate for
2989 family practice -- we do not fill the number of slots that
2990 are available. And if you look at a university academic
2991 medical center, their slots will be 100 percent filled; those
2992 at a training health center are not 100 percent filled.

2993 So -- and when we are talking about increasing
2994 providers, what is it that we can do to increase or narrow
2995 that delta between the number of slots that are available and
2996 the number of unfilled positions? And 25 percent of those
2997 positions are currently filled by foreign medical graduates,
2998 which I think is great.

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2999 *Ms. Johnson. You know, it is critically important that
3000 we have as much lead time on recruitment. And so that is why
3001 we think stability in the program is really important,
3002 because it is hard to recruit. You know this better than I
3003 do. It is hard to recruit --

3004 *Mrs. Miller-Meeks. Well, the delta has been
3005 increasing. So I can send that data to you. I should have
3006 put up a graph.

3007 *Ms. Johnson. No, it -- but it --

3008 *Mrs. Miller-Meeks. But the delta is increasing. So
3009 from -- even from, you know, 2013, prior to the pandemic,
3010 there has always been a gap between the number of programs
3011 offered and the fill rate. That delta has been increasing,
3012 certainly a little bit exacerbated by the pandemic, but it
3013 was also fairly significant before the pandemic.

3014 *Ms. Johnson. Yes, there have always been challenges
3015 with the fact that the funds have to be renewed. And early
3016 on in the program there were challenges with the stability of
3017 the fact that the dollars were allocated on the fiscal year,
3018 not the academic year.

3019 *Mrs. Miller-Meeks. Okay, thank you for that. I would

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3020 say to investigate that more.

3021 My last question is, you know, as a physician I
3022 practice, I see patients on weekends. I see patients at
3023 night when I am practicing. So why do we have to have 250
3024 million investment to extend office hours?

3025 I would just say you have to have evening and weekend
3026 office hours. As a Federal Government, if we are subsidizing
3027 an FQHC, a Training Health Center, a Community Health Center,
3028 I would make that part of that program, is that they have
3029 extended office hours in order to be able to adapt to and
3030 respond to their patient consumer demand.

3031 Thank you. I yield back.

3032 *Mr. Carter. The gentlelady has yielded back. The
3033 chair now recognizes the gentleman from Texas, Mr. Crenshaw,
3034 for five minutes.

3035 *Mr. Crenshaw. Does that mean I can schedule an eye
3036 appointment with you? I didn't know that. All right.

3037 *Mrs. Miller-Meeks. I would see you.

3038 *Mr. Crenshaw. I need a checkup.

3039 *Mrs. Miller-Meeks. I would drive you to your --

3040 *Mr. Crenshaw. I got issues. All right.

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3041 Thank you for being here. Look, when we evaluate these
3042 programs -- I agree with my colleague here about the need to
3043 use our money wisely. We have to assess how effective the
3044 money is that we are spending. So I want to drill down on a
3045 couple of policies, make sure we are actually strengthening
3046 our access to care and continuity of care.

3047 You know, many of the programs we are talking about
3048 today are meant to advance primary care. That is a big
3049 passion of mine. I think that is where any patient enters
3050 the health care system, so that is where, legislatively, we
3051 should enter health care reform. And look, I think there is
3052 a few opportunities that we could look at here to make this
3053 better.

3054 Inflation, soaring workforce costs, that has caused a
3055 lot of problems. It means it is really hard to recruit
3056 health professionals and retain them. This is particularly
3057 true for Community Health Centers. So I would like to submit
3058 a record -- for the record a statement from Lone Star Family
3059 Health Center, which serves thousands of people in my
3060 district to show that these workforce challenges are real for
3061 them, as well.

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3062 Community Health Centers are supposed to improve access
3063 to primary care services that can reduce costs to public
3064 insurance programs, while also preventing emergency room
3065 visits that are extremely costly. So that is the value-add
3066 that we are looking for. But when you can't hire anyone --
3067 and we are not just talking about physicians here, we are
3068 talking about dental hygienists, we are talking about medical
3069 assistants -- it becomes pretty difficult to provide that
3070 care.

3071 So I have supported legislation to remove unnecessary
3072 red tape for licensing medical professionals. Can you
3073 comment on this in general terms?

3074 What do you need to help us hire more people, make it
3075 easier to hire more people? What are the barriers that we
3076 need to overcome?

3077 *Ms. Johnson. Thanks for the question. One of the
3078 things that we have been working on lately is ensuring that
3079 we are linking some of our grant dollars to apprenticeship
3080 programs so that we are not just training, but we are
3081 training and doing on-the-job training, as well, so that we
3082 can prepare people for that first step in the health

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3083 professions career ladder, and then really working to bring
3084 people up the career ladder as we move people into the health
3085 care workforce.

3086 We also in our budget this year have a new initiative,
3087 proposed initiative that we call our Health Care Workforce
3088 Innovation Proposal, which is really about addressing some of
3089 the key barriers, getting ideas and new innovative ways to do
3090 health care training, and to try to scale what works best.

3091 *Mr. Crenshaw. Is it you are trying to reform training?
3092 Can you be more specific? I am curious about that.

3093 *Ms. Johnson. So I think that, you know, what we hear
3094 from some places is maybe the training period is longer than
3095 it needs to be --

3096 *Mr. Crenshaw. Okay.

3097 *Ms. Johnson. -- or maybe we could do some things
3098 creatively to match people differently, those kinds of
3099 things.

3100 *Mr. Crenshaw. Okay, that is good. Licensing reform,
3101 any thoughts on that?

3102 *Ms. Johnson. You know, we -- through some of our
3103 telehealth work we have actually been working on the compacts

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3104 that states use to -- in health professions to ensure that
3105 providers can work across state lines. We are really
3106 interested in ways to encourage those kind of best practices.

3107 *Mr. Crenshaw. Okay. I think you would like the bill
3108 that we are supporting. I hope we can -- I hope we could
3109 pass that.

3110 As you know, National Health Service Corps is supposed
3111 to be a deal where physicians receive scholarships and loan
3112 repayment in exchange for practicing in at-need communities.
3113 But a recent study prepared for the Department of Health and
3114 Human Services suggests clinicians who don't participate in
3115 that, without those benefits, actually practice in Health
3116 Professional Shortage Areas more often and for longer than
3117 those who do. So that tells me we might be wasting money on
3118 some of these folks.

3119 There was an average 13 percent gap between non-program
3120 providers and participating providers. That is just strange.
3121 So how long -- I have a couple of questions. How long does
3122 the average National Health Service Corps participant
3123 practice in a shortage area after their obligation is
3124 complete?

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3125 I think I am repeating these questions, but --

3126 *Ms. Johnson. Yes, and so there is the base obligation
3127 to stay in the service. They have a service obligation to
3128 stay for two years. If they get a continuation, sometimes
3129 they stay for multiple years.

3130 And our data is -- where we look two years after they
3131 complete their service obligation, 86 percent of people are
3132 still in underserved communities.

3133 *Mr. Crenshaw. Okay. There is obviously some kind of
3134 problem here, isn't there? So are we not using this money
3135 correctly? Is there better ways to incentivize, or at least
3136 exploring better ways to incentivize practitioners in those
3137 underserved areas?

3138 *Ms. Johnson. We are always looking for ways to
3139 continue to grow the workforce in the communities that need
3140 them the most, which is why we also have the Teaching Health
3141 Center program, which is about not just -- you know, loan
3142 repayment is about getting people there who are already
3143 through residency. Teaching Health Centers is actually about
3144 doing the residency in the community where you want people to
3145 practice. And then we also have National Health Center

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3146 scholarship programs, where people make the commitment as
3147 part of their medical school education.

3148 *Mr. Crenshaw. Okay. Well, I am out of time.

3149 Thank you, I yield back.

3150 *Mr. Carter. The gentleman yields back. I believe that
3151 is all the witnesses.

3152 I ask unanimous consent to insert in the record the
3153 documents included on the staff hearing documents list.

3154 Without objection, that will be the order.

3155 [The information follows:]

3156

3157 *****COMMITTEE INSERT*****

3158

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3159 *Mr. Carter. I remind members that they have 10
3160 business days to submit questions for the record, and I ask
3161 the witnesses to respond to the questions promptly. Members
3162 should submit their questions by the close of business on May
3163 3rd.

3164 Ms. Johnson, thank you for being here.

3165 *Ms. Johnson. Thank you.

3166 *Mr. Carter. I appreciate it, and appreciate the work
3167 that your committee -- your agency does.

3168 Without objection, the subcommittee is adjourned.

3169 [Whereupon, at 12:35 p.m., the subcommittee was
3170 adjourned.]