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- 6 INVESTING IN PUBLIC HEALTH:
- 7 LEGISLATION TO SUPPORT PARENTS, WORKERS, AND RESEARCH
- 8 WEDNESDAY, JUNE 29, 2022
- 9 House of Representatives,
- 10 Subcommittee on Health,
- 11 Committee on Energy and Commerce,
- 12 Washington, D.C.

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- The subcommittee met, pursuant to call, at 11:00 a.m.
- in the John D. Dingell Room, 2123 of the Rayburn House Office
- Building, Hon. Anna Eshoo [chairwoman of the subcommittee],
- 18 presiding.
- 19 Present: Representatives Eshoo, Butterfield, Matsui,
- 20 Welch, Schrader, Cardenas, Ruiz, Dingell, Kuster, Kelly,
- 21 Craig, Schrier, Trahan, Fletcher, Pallone (ex officio);
- 22 Guthrie, Burgess, Griffith, Bilirakis, Bucshon, Carter, Dunn,
- 23 Curtis, Crenshaw, Joyce, and Rodgers (ex officio).
- 24 Also present: Representatives Clarke and Pence.

- Staff Present: Lydia Abma, Policy Analyst; Hannah
- 27 Anton, Staff Assistant; Waverly Gordon, Deputy Staff Director

- and General Counsel; Tiffany Guarascio, Staff Director;
- 29 Mackenzie Kuhl, Digital Assistant; Una Lee, Chief Health
- 30 Counsel; Aisling McDonough, Policy Coordinator; Meghan
- 31 Mullon, Senior Policy Analyst; Juan Negrete, Junior
- 32 Professional Staff Member; Kaitlyn Peel, Digital Director;
- 33 Chloe Rodriguez, Clerk; Charlton Wilson, Fellow; Alec
- 34 Aramanda, Minority Professional Staff Member, Health; Kate
- 35 Arey, Minority Content Manager and Digital Assistant; Sarah
- 36 Burke, Minority Deputy Staff Director; Seth Gold, Minority
- 37 Professional Staff Member, Health; Grace Graham, Minority
- 38 Chief Counsel, Health; Brittany Havens, Minority Professional
- 39 Staff Member, O&I; Jack Heretik, Minority Press Secretary;
- 40 Nate Hodson, Minority Staff Director; Peter Kielty, Minority
- 41 General Counsel; Emily King, Minority Member Services
- Director; Clare Paoletta, Minority Policy Analyst, Health;
- 43 Kristin Seum, Minority Counsel, Health; Kristen Shatynski,
- 44 Minority Professional Staff Member, Health; and Olivia
- 45 Shields, Minority Communications Director; and Michael
- 46 Taggart, Minority Policy Director.

- 48 \*Ms. Eshoo. The Subcommittee on Health will now come to
- 49 order.
- Due to COVID-19, today's hearing is being held remotely,
- 51 as well as in person.
- For members and witnesses taking part remotely,
- 53 microphones will be set on mute to eliminate background
- 54 noise. Members and witnesses, you will need to unmute your
- 55 microphone when you wish to speak.
- Since members are participating from different locations
- 57 at today's hearing, recognition of members for questions will
- be in order of subcommittee seniority.
- Documents for the record should be sent to Meghan Mullon
- at the email address we have provided to your staff. All
- documents will be entered into the record at the conclusion
- of the hearing.
- The chair now recognizes herself for five minutes for an
- opening statement.
- Today our subcommittee is examined -- examining 11
- 66 public health bills that support patients, health workers,
- and biomedical research. Seven bills are reducing
- disparities or increasing access to health care services for
- 69 medically under-served populations. About 20 percent of
- 70 Americans live in rural areas, and are less likely to have
- 71 health insurance, live farther away from health care
- 72 facilities, have limited access to health care specialists,

- and face higher risks of death from heart disease, cancer,
- 74 diabetes, and stroke.
- 75 To address these inequities, we are examining
- 76 Representative Ruiz's bill, H.R. 8151, the Building a
- 77 Sustainable Workforce for Healthy Communities Act, which
- 78 invests in community health workers to address workforce
- 79 shortages in under-served communities.
- 80 H.R. 5141, the Mobile Health Act, introduced by
- 81 Representatives Lee and Hudson, and H.R. 8169, the Rural
- 82 Telehealth Access Task Force Act, introduced by
- 83 Representatives Pence and Craig, bring services to hard-to-
- 84 reach populations through mobile medical clinics and expanded
- 85 access to reliable broadband capabilities.
- 86 H.R. 8163, the Improving Trauma Systems and Emergency
- 87 Care Act, introduced by Representative O'Halleran, invests in
- 88 trauma centers to increase access for the rural Americans who
- 89 do live near a trauma center currently.
- 90 Race also affects outcomes. That is why I am pleased we
- are considering H.R. 2007, the Stephanie Tubbs Jones Uterine
- 92 Fibroid and Research Act, sponsored by Representative Clark;
- 93 H.R. 7565 the NIH Improve Act, sponsored by Representative
- 94 Underwood; and H.R. 7845, the NIH Clinical Trial Diversity
- 95 Act, sponsored by Representative Kelly. These bills increase
- 96 research into diseases and populations that have been ignored
- 97 for too long.

I look forward to Dr. Bibbins-Domingo's expert 98 testimony. She chairs the National Academies Committee 99 focused on fair representation in clinical trials, and can 100 explain NIH's vital role in increasing diversity in trials. 101 102 Ms. Tanika Gray Valbrun will testify about her patient advocacy work on behalf of African American women 103 disproportionately affected by uterine fibroids, including 104 105 our late colleague, Congresswoman Stephanie Tubbs Jones. Another research bill is H.R. 3773, the -- Pediatricians 106 107 Accelerate Childhood Therapies, the PACT Act. This is bipartisan and bicameral legislation introduced by two 108 doctors on our Health Subcommittee, Drs. Joyce and Schrier. 109 The PACT Act invests in pediatric physician scientists and 110 researchers with a focus on opportunities for historically 111 112 under-represented biomedical researchers. Finally, our hearing includes three bills authored by 113 Representatives Curtis, Bilirakis, Hudson, and Trone intended 114 to protect the integrity and security of the U.S. research --115 biomedical research enterprise from foreign adversaries. 116 117 Taken together, this is a diverse slate of impactful bills that will improve American health care from early 118 research to patient care, with a focus on reducing 119 disparities and protecting American ingenuity. 120

123	[The prepared statement of Ms. Eshoo follows:]
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- 127 \*Ms. Eshoo. The Chair is now pleased to recognize Mr.
- 128 Guthrie, the ranking member of our subcommittee, for five
- 129 minutes for his opening statement.
- \*Mr. Guthrie. Thank you, Madam Chair. I appreciate the
- 131 recognition. I hope everybody is doing well home working for
- a few days, and I look forward to being back together.
- Today's hearing includes an examination of the ongoing
- work at the National Institutes of Health, and ensuring the
- U.S. remains the leader in biomedical research. A few of the
- proposals included in today's legislative hearing are
- designed to promote greater oversight over how U.S. taxpayer
- dollars are spent on federally-funded biomedical research.
- 139 It is important to protect U.S. biomedical intellectual
- 140 property from being stolen by foreign governments. Some
- 141 adversarial governments such as the Communist Party of China
- 142 are using their own research programs to recruit researchers
- in the United States who also receive U.S. taxpayer-funded
- 144 research dollars and take U.S.-funded IP back to China. This
- scheme poses a very real threat to U.S. biomedical
- 146 intellectual property.
- Perhaps the most widely reported example of this
- 148 alarming trend is Dr. Charles Lieber, a world renowned
- 149 researcher and former chair of Harvard's Chemistry and --
- 150 Chemical Biology Department. Dr. Lieber was charged with
- 151 lying to Federal investigators about his connection to the

- 152 Chinese Communist Party's Thousand Talents program, and about
- income he received from Chinese Communist Party's aligned
- 154 [sic] Wuhan University of Technology.
- This continues to be a problem. A watchdog agency
- 156 published a reported -- a report earlier this month showing
- there are still lingering research integrity issues that
- 158 could significantly undermine U.S. biomedical research if
- they are not appropriately addressed. After concerns were
- raised regarding NIH guarantees failing to make disclosure
- about ties to foreign countries, the IG at the HHS surveyed
- over 770 grantees that were collectively rewarded -- that
- were collectively awarded over \$20 billion in grant funding
- 164 from NIH in fiscal year 2020.
- The findings were alarming. Of the 716 entities that
- responded, the IG found that over two-thirds of those
- 167 surveyed failed to meet certain disclosure requirements set
- 168 forth by the NIH as a condition for receiving Federal
- 169 funding. These disclosure requirements are designed to
- 170 protect the type of activity that Charles -- Dr. Charles
- 171 Lieber was engaged in. These include requiring entities to
- 172 report all types of foreign financial interests and support,
- training researchers about their responsibilities, and how to
- make these disclosures and performing reviews -- to make
- determinations about whether existing foreign financial
- interests could compromise the federally-funded research.

- The IG report came at the heels of a years-long
- investigation undertaken by top NIH officials to ensure U.S.
- 179 taxpayer research dollars were being spent appropriately. In
- 180 fact, the top oversight official at NIH charged with
- overseeing the department's extramural grants program, Dr.
- 182 Michael Lauer, even confirmed these concerning -- this
- concerning trend dating back to 2016.
- In one of the most egregious examples -- Dr. Lauer
- 185 himself characterized it -- an NIH-funded researcher failed
- 186 to disclose a \$5 million startup package from the -- a
- 187 Chinese university to both the NIH and to the American
- 188 university employing this researcher.
- To the credit of NIH, in addition to the existing HHS
- 190 requirements, the agency issued guidance in 2019 expressly
- 191 stating grantees must report participation in a foreign
- 192 talents program like China's Thousand Talents program. The
- 193 Trump Administration Department of Justice even launched a
- 194 China initiative to combat malign foreign influence in U.S.
- 195 research.
- Despite of all this, more oversight is clearly needed to
- 197 protect the integrity of U.S. research dollars. I am glad we
- 198 are here today to finally discuss these issues. Taken
- 199 together, Mr. Curtis's, Mr. Hudson's, and Mr. Bilirakis's
- 200 bills before us today would help address the issues
- 201 highlighted in the OIG's report.

202	The bills would specifically require NIH to
203	transparently report to Congress the number of grantees
204	investigated for non-compliance with grant disclosure
205	requirements; require HHS to develop tools to effectively
206	protect U.S. biomedical research; and to explicitly require
207	NIH grantees to disclose participation in foreign talent
208	programs as a condition of funding, which is currently
209	required by HHS, but not by Federal law.
210	Above all, NIH can and should remain a primary vessel
211	for fundamental scientific research. We can ultimately
212	unleash the agency's full potential without stifling future
213	research if we effectively increase transparency on how these
214	research dollars are spent. I look forward to advancing
215	these critical pieces of legislation toward that end.
216	I look forward to addressing the other bills before the
217	committee this morning. I appreciate the witnesses for being
218	here.
219	[The prepared statement of Mr. Guthrie follows:]
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221	*********COMMITTEE INSERT******

- 223 \*Mr. Guthrie. And I will yield back, Madam Chair.
- \*Ms. Eshoo. The gentleman yields back.
- The chair now is pleased to recognize Mr. Pallone, the
- chairman of the full committee, for your five minutes for an
- 227 opening statement.
- \*The Chairman. Thank you, Chairwoman Eshoo. Today the
- 229 committee continues its critical work to improve our public
- 230 health systems, advance access to care, and enhance the
- 231 capacity, quality, and integrity of our country's biomedical
- research system. And we will discuss 11 bills that
- 233 collectively address critical aspects of these public health
- issues.
- 235 Already this year we have passed legislation to
- 236 reauthorize the Food and Drug Administration's user fees, and
- 237 to enhance its ability to bring safe and effective treatments
- 238 and devices to market. We have authorized ARPA, the Advanced
- 239 -- ARPA-H, the Advanced Research Projects Agency for Health
- 240 to transform how we detect, treat, and cure the deadliest
- 241 diseases affecting Americans. And last week the House
- 242 overwhelmingly passed bipartisan legislation to respond to
- the mental health and drug overdose crisis.
- And our bipartisan work to improve the health of all
- 245 Americans continues today. So we have four bills that
- 246 address the health needs of our rural and under-served
- 247 communities.

- One bill would allow federally-qualified health centers
- 249 to use New Access Points Grants for establishing mobile
- 250 health units in order to increase access to health care in
- 251 rural and under-served areas.
- Other bills will establish a task force to study
- 253 barriers to the adoption of telehealth technology in rural
- areas; promote positive, healthy behaviors and outcomes for
- 255 populations in medically under-served communities through the
- use of community health workers; and reauthorize grants for
- 257 trauma care to support the improvement of emergency medical
- 258 services and trauma care readiness and coordination -- again,
- 259 particularly in rural areas.
- We will also examine legislation that would continue to
- 261 fund the IMPROVE initiative through the Eunice Kennedy
- 262 Shriver National Institute of Child Health and Human
- 263 Development. This initiative reflects our shared bipartisan
- interests in improving maternal health by advancing research
- that reduces maternal mortality and morbidity, addresses
- 266 disparities in maternal health outcomes, and improves health
- for pregnant and postpartum women before, during, and after
- 268 pregnancy.
- And we have legislation that will support and expand
- 270 research and awareness of uterine fibroids, a condition that
- impacts as many as 80 percent of women.
- Now, shortcomings in clinical trial diversity have

- created knowledge gaps in our understanding of diseases,
- 274 conditions, treatments, and prevention. And these gaps
- impact health care decision-making, risk reduction, our
- knowledge of treatment outcomes, and the development of
- 277 interventions and medications. So we will also discuss
- 278 bipartisan legislation that will address these shortcomings
- 279 by supporting and increasing diversity in NIH-funded clinical
- 280 trials.
- 281 Another bipartisan bill supports pediatric research
- awards for early career pediatric researchers, and
- 283 prioritizes researchers who have been historically under-
- represented in the field of pediatric medical research.
- 285 And we have three bills focused on security in
- 286 biomedical research. As we look to secure the integrity of
- our research enterprise, we have to do so in a way that does
- 288 not impede global collaboration and scientific discovery.
- 289 But many of us will agree that the United States cannot and
- 290 will not remain a leader in medical research without
- 291 attracting the brightest minds across the world and working
- 292 with the best institutions. And we can both protect our
- 293 national interests and remain a world leader in biomedical
- 294 research, in my opinion.
- 295 And I look forward to working with my Republican
- 296 colleagues on these bills.
- 297 So to the witnesses, thank you for joining us. A bunch

- \*The Chairman. And I appreciate, Chairwoman Eshoo, the
- fact that we are having this legislative hearing today, and
- then can move these because they are bipartisan. So I yield
- 306 back. Thank you.
- \*Ms. Eshoo. The gentleman yields back.
- The chair is now pleased to recognize the ranking member
- of the full committee, Representative Cathy McMorris Rodgers,
- 310 for your five minutes of -- for an opening statement.
- 311 \*Mrs. Rodgers. Thank you, Madam Chair. The bills
- 312 before us today reflect the importance of the committee's
- 313 authorizing responsibilities over key public health programs.
- We are discussing today about the threat to biomedical
- research posed by our adversaries, and examining a few steps
- 316 we could take to address those threats. In the last few
- years there has been numerous reports of FBI investigations
- into researchers taking U.S. taxpayer-supported intellectual
- 319 property to China, not disclosing foreign connections, or
- 320 tampering with peer review process. We must address those
- 321 concerns and hold China accountable.
- Mr. Curtis's bill, H.R. 5442, the Fix Non-Disclosure of
- 323 Influence in Health Research Act, which requires HHS to
- 324 report on how they address non-compliance with disclosure
- requirements or research misconduct related to foreign
- 326 influence.
- Mr. Hudson's H.R. 6305, the Protect America's Biomedical

- Research Enterprise Act, requires the Administration to
- 329 identify ways to improve intellectual property protection,
- and develops strategies to prevent national security threats
- in biomedical research.
- Mr. Bilirakis's H.R. 5478, the Protecting the Integrity
- of our Biomedical Research Act, requires NIH grantees to
- disclose their participation in foreign talent programs.
- I look forward to examining these bills to address and
- understand what more NIH can be doing to address these
- 337 threats, and who has the responsibility -- NIH or the
- 338 grantees -- for protecting this information. These are
- 339 common-sense bills, and critical to protecting our national
- 340 security. They also complement work done in ARPA-H related
- to research security, which just passed the House, to stop
- the Chinese Communist Party's influence in our biomedical
- 343 research.
- If we don't do a better job of safeguarding our
- research, both America's national security and our global
- 346 leadership will be at risk.
- The pandemic has only made the need for action more
- 348 urgent, and I want to thank my colleagues on the Energy and
- 349 Commerce Committee for solutions to hold NIH and HHS
- accountable for their responsibilities to protect national
- 351 security.
- In addition to provisions related to research integrity,

- 353 there are a number of other NIH bills we are considering
- 354 today.
- I have not been shy about my concerns with NIH. I am
- 356 concerned about a lack of accountability and response to
- 357 congressional oversight. Their authorization has expired.
- 358 There is no permanent director. And I think we need to have
- NIH testify to do more of our oversight of how NIH is
- functioning as a whole, before providing new authorizations
- 361 for -- of funding of NIH. I have spoken with the chair of
- 362 the subcommittee about that, and hope we can work in a
- 363 bipartisan way to look at NIH and rebuild trust that the NIH
- has broken.
- And in addition to NIH, we will also be considering
- 366 solutions that increase access to health care services in
- under-served and rural communities like my district.
- 368 Mr. Pence's Rural Telehealth Access Task Force Act will
- 369 help identify barriers to telehealth services in rural areas,
- and better understand how to make telehealth more widely
- 371 available.
- We are also considering the Mobile Health Care Act,
- 373 which allows community health centers to use their funding to
- purchase mobile health clinics, as well as conduct facility
- 375 renovations and construction projects.
- I understand the need for increased access to health
- 377 services, and appreciate how helpful mobile units have proven

to be in rural areas. However, I want to note that I am 378 concerned about permanently allowing funds to be used for 379 construction, instead of health care delivery. Community 380 health centers are an integral part of the health care safety 381 382 net and have received almost \$38 billion over the last 5 years. This includes supplemental funding provided through 383 the public health emergency. I am hopeful that we can come 384 385 to a consensus on this legislation, and work together to conduct oversight in advance of the funding expiring next 386 387 year.

I want to thank our witnesses for testifying. A special thanks goes out to Desiree Sweeney. She is the CEO of NEW Health in my district, based in Colville, Washington. It is great to have her join us today.

I also want to emphasize the importance of oversight and
the topical hearings before legislating, including having
Federal agencies come before this committee to comment,
discuss programs and other related initiatives. I look
forward to that happening.

Just a big thank you to all the members for putting
forward such thoughtful solutions to these important public
health issues. Thank you, and I yield back.

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403	[The prepared statement of Mrs. Rodgers follows:]
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- \*Ms. Eshoo. The gentlewoman yields back.
- 408 Pursuant to committee rules, all members' written
- 409 opening statements shall be made part of the record.
- I now would like to introduce our witnesses. We have a
- 411 superb panel of witnesses.
- Dr. Kirsten Bibbins-Domingo is a professor of
- 413 epidemiology and biostatistics and the Lee Goldman, M.D.
- 414 endowed professor of medicine at the University of
- 415 California, San Francisco.
- Welcome to you.
- Dr. Kevin Croston is the chief executive officer of
- North Memorial Health. He is testifying today on behalf of
- 419 the Trauma Center Association of America.
- 420 Ms. Tanika Gray Valbrun is the founder and president of
- 421 the White Dress Project.
- Mr. Michael Shannon is the executive and president of
- 423 the Government Solutions at IP Talents, Incorporated. He is
- 424 also the former director of the Office of Management
- 425 Assessment for the National Institutes of Health.
- Ms. Desiree Sweeney is the chief executive officer of
- 427 NEW Health.
- Dr. Leslie Walker-Harding is the Ford/Morgan endowed
- 429 professor and chair of the department of pediatrics at the
- University of Washington. She is also the chief academic
- 431 officer and senior vice president at Seattle Children's

- 432 Hospital.
- Thank you to each one of you. It is an honor to have
- 434 you with us today, and we look forward to your testimony.
- For witnesses testifying in person, you are probably
- familiar with the lights in front of you. You have one
- minute remaining when the light turns yellow. Please stop
- when the light turns red.
- Dr. Bibbins-Domingo, you are now recognized for five
- 440 minutes, and thank you again for joining us.

- 442 STATEMENT OF KIRSTEN BIBBINS-DOMINGO, PH.D., M.D., M.A.S.,
- 443 PROFESSOR OF EPIDEMIOLOGY AND BIOSTATISTICS AND THE LEE
- 444 GOLDMAN, M.D. PROFESSOR OF MEDICINE, UNIVERSITY OF
- 445 CALIFORNIA, SAN FRANCISCO; KEVIN CROSTON, M.D., CEO, NORTH
- 446 MEMORIAL HEALTH; TANIKA GRAY VALBRUN, FOUNDER AND PRESIDENT,
- 447 THE WHITE DRESS PROJECT; MICHAEL D. SHANNON,
- 448 EXECUTIVE/PRESIDENT OF GOVERNMENT SOLUTIONS, IPTALONS, INC.;
- DESIREE SWEENEY, CEO, NEW HEALTH; AND LESLIE R.
- 450 WALKER-HARDING, M.D., F.A.A.P., F.S.A.H.M., FORD/MORGAN
- 451 ENDOWED PROFESSOR, CHAIR DEPARTMENT OF PEDIATRICS/ASSOCIATE
- DEAN, UNIVERSITY OF WASHINGTON, CHIEF ACADEMIC OFFICER/SENIOR
- 453 VICE PRESIDENT, SEATTLE CHILDREN'S HOSPITAL

455 STATEMENT OF KIRSTEN BIBBINS-DOMINGO

- \*Dr. Bibbins-Domingo. Thank you very much. Chairwoman
- 458 Eshoo, Ranking Member Guthrie, and members of the committee,
- 459 thank you for the opportunity to testify today.
- I am a general internist and a professor at the
- 461 University of California, San Francisco. I am here today
- speaking in my capacity as a physician scientist, and as
- someone who has personally faced the importance of
- 464 diversifying clinical research.
- Two thousand seventeen was the year that the issues
- 466 before this committee became urgent for me. I was then the

chair of the U.S. Preventive Services Task Force, an 467 independent body charged by Congress with generating 468 evidence-based quidelines on the use of preventive services. 469 During my tenure we issued recommendations on diabetes, 470 471 breast cancer, colorectal cancer, lung and prostate cancer. In my discussion with patients and clinicians on our 472 recommendations, I inevitably encountered a similar pattern 473 474 of questions: How confident are you that these recommendations apply to me and to patients like me? Were 475 476 these studies conducted in clinics like mine? You are recommending screening for diabetes and those who are 477 overweight and obese, but my Asian patients seem to develop 478 diabetes at lower weight. What about them? What about my 479 Latino patients who develop diabetes at younger ages, or my 480 Black patients, who develop colorectal cancer at younger 481 ages? Shouldn't we start screening them earlier? 482 My recurring response was, unfortunately, we just don't 483 have the studies in these populations that allow us to say 484 with certainty whether or how to adapt our guidelines. 485 486 In 2017, this was also the year my father lost his battle with prostate cancer. My father was a career Army 487 officer, a veteran, and a strong supporter of science and 488 medicine. He had even served as a lay reviewer for a 489

committee on Federal funding for prostate cancer research.

490

- 492 He had had excellent medical care, but as his journey with
- 493 prostate cancer came to an end, the stark absence of Black
- men like my father in prostate cancer research became acutely
- 495 distressing to me.
- 496 Prostate cancer is the most common cancer in all men in
- the U.S. Black men, who make up 13 percent of the population
- of men, are nearly twice as likely to get prostate cancer,
- 499 and are more than twice as likely to die once diagnosed. Yet
- 500 Black men make up only 5 percent of the participants in
- prevention studies, and a strikingly low 2.4 percent of
- 502 participants in late-stage treatment studies.
- I recently chaired a National Academies report on
- 504 improving representation in clinical trials and clinical
- research. I would like to leave this committee with the
- 506 three main takeaways from that report.
- Number one, failing to achieve a more diverse clinical
- research ecosystem is costly. It costs us in terms of
- 509 scientific innovation and the generalizability of our
- 510 research. It costs us because it deprives patients of state-
- of-the-art treatments that are often only available through
- 512 clinical trials. It costs us in the trust we seek to build
- in the medical and scientific enterprise across all
- 514 communities in the U.S.
- 515 The data is clear that many want to participate in
- 516 clinical studies but are simply never asked. And it costs us

in dollars. Our economic analysis demonstrated that the 517 financial and social costs of health disparities in the U.S. 518 are in the range of hundreds of billions of dollars over the 519 next three decades. Addressing health disparities is 520 521 complex, but better representation in clinical studies may help address this issue. And if only modestly so, the value 522 would be worth billions. 523 524 Number two, despite more than three decades of stated 525 commitment to this issue across Federal agencies, very little 526 progress has been made. This is an issue that seemingly everyone supports, but no one is held accountable for its 527 progress. And yet Federal agencies operating in a 528 coordinated fashion could have immense power to improve 529 representation. The Federal Government is the largest funder 530 531 of research. It is the regulator of processes of scientific It is the gatekeeper to monetizing scientific 532 discovery. And it is the purchaser of new drugs and devices. 533 More coherence in Federal policy to align investment and 534 accountability could achieve the goals of inclusive science. 535 536 Number three, Congress has a particularly important role right now to move us beyond the status quo, to ensure a 537 coordinated Federal response to this issue across Federal 538 agencies, to increase accountability towards stated goals, to 539 ensure that we have adequate data collection so that we can 540

mark our progress in a transparent and open manner, and to

542	align incentives for all in the research ecosystem to enable
543	progress be made more quickly.
544	Whether you are motivated by the goal of producing the
545	highest quality science, or by pursuit of fairness and equity
546	in how science translates to better health for our patients,
547	or by the enormous economic toll of health disparities in the
548	U.S., I urge the committee to approach the issue of improving
549	representation and inclusion in clinical research with the
550	urgency it deserves.
551	Thank you very much.
552	[The prepared statement of Dr. Bibbins-Domingo follows:]
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554	**************************************

556	*Ms. Eshoo. The thank you, Dr. Bibbins-Domingo.
557	The chair now recognizes Dr. Croston for five minutes
5.5.8	

## 559 STATEMENT OF KEVIN CROSTON

- \*Dr. Croston. Chairman Pallone, Ranking Member McMorris
- Rodgers, Chairwoman Eshoo, Ranking Member Guthrie, members of
- the subcommittee, thank you for holding this hearing on the
- Improving Trauma Systems and Emergency Care Act, H.R. 8163.
- My name is Dr. Kevin Croston, I am the chair-elect of
- the Trauma Center Association of America, also called TCAA.
- 567 I am the chief executive officer of North Memorial Health, a
- health system in the Minneapolis/St. Paul area of Minnesota,
- and a practicing general surgeon. Thank you for inviting me
- 570 to speak.
- 571 TCAA is a non-profit, 501(c)(6) association representing
- trauma centers and systems across the country, and is
- 573 committed to ensuring access to lifesaving trauma services
- and the financial health of our trauma centers.
- For a little background, let me walk through a couple of
- 576 quick definitions.
- 577 Traumatic injury is the leading cause of death for
- 578 people under the age of 44, and the fourth leading cause of
- 579 death of all age groups in the United States, claiming more
- than 270,000 lives annually. And in 1920 and 1921 [sic],
- incidentally, COVID-19 surpassed traumatic injury as the
- third leading cause of death.
- According to the World Health Organization, the leading

- causes of traumatic injury and death, including traffic 584 accidents, murder, and suicide, are expected to increase 585 substantially in the coming years, placing all three among 586 the top 20 causes of death in the world by 2030. 587 588 Trauma centers play a key role in reducing these
- numbers. Care at a level 1 trauma center lowers by 25 589 percent the risk of death for injured patients, compared to 590 591 treatment received at non-traumatic centers. In other words, the routine hospital emergency departments. This is because 592 593 trauma centers are uniquely qualified to provide comprehensive, high-level acute care for patients with the 594 most extreme injuries, regardless of the -- a patient's 595 ability to pay. We have people waiting for their arrival, 596 and we have specialists, a panel of specialists, available at 597 all times.
- Trauma systems are -- by contrast, they represent 599 comprehensive networks and infrastructure to provide optimal 600 care for injured patients, encompassing a wide spectrum, from 601 injury prevention efforts, coordinated pre-hospital care, 602 603 integrated networks of trauma centers for acute and rehabilitative care, to a concerted research agenda. 604

605 Regarding patient access and trauma center financing, there remains a significant geographic variation in the 606 607 availability and accessibility of trauma care. A little over 608 46 million Americans lacked access to a level 1 trauma center

- within the golden hour, the 60-minute period following
- traumatic injury during which there is the highest likelihood
- that prompt medical procedures will prevent death.
- This deficiency is particularly acute in our nation's
- rural areas, as well as among some traditionally vulnerable
- 614 populations -- for example, minorities, recent immigrants, et
- 615 cetera, and trauma center closures disproportionately affect
- 616 communities with higher proportions of minorities, the
- uninsured, and people living in poverty.
- According to the -- an Avalere study commissioned by the
- 619 Trauma Center Association of America, trauma centers report
- numerous financial pressures, including Federal payment
- reductions; increased trauma care demands, particularly among
- 622 the geriatric population and from opioid-related trauma
- cases; the need to cover vast geographic regions; difficulty
- 624 attracting and maintaining high-quality trauma physicians and
- other staff due to the strains of the 24-hour trauma service
- availability and the staffing crisis that resulted from
- 627 COVID-19.
- The Improving Trauma Systems and Emergency Care Act,
- 629 H.R. 8163 -- in history, in 2010 Congress authorized hundreds
- of millions of dollars per year in Federal grants to support
- and sustain trauma care and systems nationwide. However,
- 632 Congress has not appropriated any of the funding authorized
- 633 for these programs. The Improving Trauma Systems and

- 634 Emergency Care Act would reauthorize, reorganize, and
- 635 modernize Federal grant programs for the purposes of awarding
- 636 pilot grants for trauma centers, supporting trauma care
- readiness and coordination, and awarding grants to improve
- 638 trauma care in rural areas.
- There are three areas of the Act. The pilot grants for
- 640 trauma centers requires the Assistant Secretary for
- Preparedness and Response to award 10 multi-year contracts or
- 642 competitive grants to states, tribes, or tribal
- organizations, or level 1, 2, or 3 trauma centers, or other
- 644 eligible entities or consortia. These strengthen the trauma
- 645 system coordination and communication. They improve
- 646 situational awareness, develop and disseminate evidence-based
- 647 practices across facilities, and conduct activities to
- 648 facilitate research.
- It also lowers the barrier for entry by providing -- by
- 650 lowering awardees the current requirement in -- statutory for
- 651 Federal -- non-Federal matches from 1 for each \$3 of Federal
- funds to 1 for every 5.
- Grants to improve trauma care in rural areas
- reauthorizes the Secretary of Health and Human Services to
- improve trauma care in rural areas, and by supporting
- research and demonstration projects.
- And lastly, the trauma care readiness and coordination
- 658 piece of this legislation requires ASPR again to support

states and consortia to coordinate and improve emergency 659 services and trauma care during a public health emergency by 660 661 disseminating information in a more friendly way. \*Ms. Eshoo. Doctor --662 663 \*Dr. Croston. So, in conclusion --\*Ms. Eshoo. Your time has expired. You want to just 664 offer another sentence to close? 665 666 \*Dr. Croston. Yes, thank you. Sorry about that. 667 Thank you again for your consideration of this important 668 legislation, and for the opportunity to testify before you today. I am happy to answer any questions the subcommittee 669 may have. Thank you for your time. 670 [The prepared statement of Dr. Croston follows:] 671 672

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673

- \*Ms. Eshoo. Thank you.
- The chair now recognizes Ms. Gray Valbrun for your five
- 677 minutes of testimony.

## 679 STATEMENT OF TANIKA GRAY VALBRUN

- \*Ms. Valbrun. Chairman Pallone, Ranking Member McMorris
- Rodgers, Subcommittee Chairwoman Eshoo, Subcommittee Ranking
- 683 Member Guthrie, and members of the committee, my name is
- Tanika Gray Valbrun, president and founder of the White Dress
- 685 Project.
- The mission of the White Dress Project is to raise
- 687 global awareness about the uterine fibroid epidemic through
- 688 education, research, community, and advocacy. It is my
- absolute honor to testify in support of H.R. 2007, the
- 690 Stephanie Tubbs Jones Uterine Fibroids Research and Education
- 691 Act of 2021.
- H.R. 2007 is named in honor of the late Congresswoman
- Tubbs Jones, who not only championed women's health issues,
- 694 but also suffered from uterine fibroids herself. I am proud
- 695 to call her son, Mervyn Jones, who is here with us today, a
- dear friend and supporter of the White Dress Project.
- 697 H.R. 2007 is a critical step to improve research into
- 698 this public health crisis, to garner data, and improve health
- 699 outcomes for those living with fibroids. The critical need
- 700 to address fibroids is neither a Democratic or Republican
- 701 issue, as demonstrated by the Senate companion bill, but it
- is a health issue that impacts many women, whether they live
- 703 in rural or urban America.

- According to NIH, the U.S. economic burden of fibroids
  is estimated at \$34 billion annually. Yet scientists know
  very little about the genomics that underlie uterine
  fibroids.
- 708 As the only surviving child of a mother who lost twins due to fibroids, my personal struggle with fibroids has been 709 debilitating, and gravely impacted my quality of life. 710 age 14, I have experienced heavy menstrual bleeding. 711 had more than six blood transfusions due to severe anemia. I 712 713 have had excessive cramping and bloating for much of my life, and many times appearing to be more than four months 714 I have missed out on social functions, time with 715 pregnant. my family, days off work. I was nicknamed Bag Lady because I 716 would always have a bag of clothes with me, just in case I 717 718 had an accident. I have never bought a car with cloth seats, only leather to easily remove stains; multiple days in the 719 month calling out sick from work because I was just too tired 720
- I decided to seek treatment for my fibroids, and I was
  told that I needed a hysterectomy the first time I saw a
  doctor. I had to find more options, because I knew I wanted
  to be a mother. In July of 2013 I had 27 grapefruit-sized
  fibroids removed in an emergency surgery. In 2018 I had to
  have another surgery for fibroids. And today, as I speak
  before you, I still have fibroids. And it has impacted my

to go; and never, ever wearing white.

- 729 journey to be a mother.
- After my surgery I knew that I wanted to be a champion,
- 731 so I started the White Dress Project. In research conducted
- by our organization and Healthy Women, we found that race
- 733 plays a significant role in fibroid outcomes and quality of
- life among women living with fibroids. They are more common
- in Black women than White, Hispanic, or Asian women. And
- fibroids typically develop in Black women at a younger age,
- grow larger, and cause more severe symptoms than for women of
- 738 all other races.
- 739 Black women are more likely to be hospitalized, more
- likely to have fibroids surgically removed, seven times more
- 141 likely to have a myomectomy, and two-and-one-half times more
- 742 likely to have a hysterectomy, compared to White women.
- Fibroids also tend to have a disproportionate impact on
- 744 women living in rural areas. Typically in rural areas,
- 745 access to trained OB-GYNs who feel comfortable performing
- 746 certain procedures and appropriate testing is severely
- 747 limited.
- 748 I would also like to address the lack of diversity in
- 749 clinical trials. Genetic studies on fibroids, particularly
- 750 for Black women, have been limited for a variety of factors,
- 751 leaning toward a mistrust of the medical community as a
- 752 result of Tuskegee syphilis studies and the Henrietta Lacks
- 753 cancer cells processing. Thus I fully support H.R. 7845.

In conclusion, almost 20 years ago, in a 2007 op ed, the 754 late Congresswoman Tubbs Jones wrote, "Women deserve 755 756 better,' ' and I absolutely believe they still do. By passing H.R. 2007, Congress would be taking a step toward 757 758 prioritizing the health care and quality of life for women 759 across the United States. A special, special thank you to Congresswoman Yvette D. 760 761 Clarke for her unwavering advocacy of this issue, and for 762 serving as a congressional champion. 763 To the committee, I sincerely thank you for listening to my testimony today and your support of H.R. 2007 to improve 764 the lives of millions of women who are dealing with uterine 765 fibroids. 766 767 And thank you to everyone who has shared their story. 768 We must continue to share.

[The prepared statement of Ms. Valbrun follows:]

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- \*Ms. Eshoo. Ms. Valbrun, thank you for your superb
- 774 testimony. You really honor our late colleague, Tubbs Jones,
- and I want to welcome her son to our hearing today, as well.
- 776 So a very special thanks to you.
- Mr. Shannon, you are recognized for your five minutes of
- testimony.

780 STATEMENT OF MICHAEL D. SHANNON

- 782 \*Mr. Shannon. Good morning, Chairman Pallone, Ranking
- 783 Member McMorris Rodgers, Ranking Member Guthrie, and
- 784 Chairwoman Eshoo, and members of the subcommittee. I am
- 785 speaking today as an expert witness on oversight and internal
- 786 controls reinforcing research security associated with
- 787 federally-funded research and development.
- 788 I am president of the Government Solutions for IPTalons,
- 789 Inc., which is a managed service risk and research security
- 790 company. I am formerly a member of the Senior Executive
- 791 Service and Director of the Office of Management Assessment
- 792 for the National Institutes of Health. I thank you for the
- 793 opportunity to appear before you, and discuss three pieces of
- 194 legislation related to disclosure requirements, participation
- in foreign talent programs, and protecting America's
- 796 biomedical research enterprise.
- I am not representing the NIH or the Federal Government,
- 798 but rather appear before you as a citizen with unique
- 799 knowledge of government oversight and expertise in the
- 800 subject matter at hand. Any comments I may make related to
- operations in my statement here or during questions are
- limited to my experience up to the time that I left my
- position in January of 2021.
- I left Federal service to engage more directly in the

- protection of the U.S. research enterprise from risk 805 associated with non-compliant actions and malign foreign 806 activity intended to take advantage of those actions. I 807 joined my business partner, Allen Phelps, in building 808 809 IPTalons to provide specialized research security services, training, and tools in support of this aim, as recognized 810 thought leaders in this area were regularly asked to assist 811 in identifying solutions balancing the burden on awardees 812 with the need for stewardship and accountable due diligence. 813 814 International collaboration is absolutely essential for innovation, discovery, and the benefit of science to all 815 Transparency and reciprocity are the glue holding 816 humankind. mutually beneficial research relationships together. As with 817 any endeavor, trust and due diligence protects efforts and 818 promotes best outcomes. 819
- I have provided an extended review of the legislation in my written response, but would like to speak to some specific points here.
- We have all heard FBI Director Wray correctly say we
  cannot arrest our way out of this issue. The rest of that
  statement could be because the issue of conflicts of
  interest, commitment, and foreign influence are often
  primarily compliance issues. Early emphasis on criminality
  rather than compliance resulted in many missed opportunities
  and -- to remediate risk, and contributed to an inaccurate

- perception of the actual scope and scale of the problem, by
- 931 pointing to just a few high profile events as indicia of a
- 832 smaller problem.
- We have heard some tout resignations and terminations as
- 834 a sign of activity and success. However, a loss of a
- researcher is not a win for anyone. Focus on terminations
- and resignations often fails to address compliance, can lead
- 837 to a lost opportunity to understand the full impact of the
- 838 risk, and foments distrust among researchers and research
- 839 administrations. We advise a restorative approach. Focus
- should be on restoring and maintaining compliance whenever
- possible and appropriate among federally-funded research
- 842 programs and persons.
- 843 Unreported affiliations and support have been a
- 944 persistent problem for over two decades because of a lack of
- 845 consistent oversight and internal controls. Individuals and
- 846 nation state actors have exploited the open and collaborative
- 847 environment. The issue is one of individuals making
- 848 decisions, wittingly or unwittingly, influenced or
- independently, leading to non-compliance.
- Research security programs must be a part of the pre-
- award process and periodic reporting cycle to identify
- potential risk of unreported affiliations and support.
- 853 Applicant organizations and awarding agencies must better
- 854 validate certifications of complete and accurate submissions

- at the application and throughout the life of the award.
- There is concern about discriminatory activity targeting
- 857 specific persons and ethnicities. Avoiding prejudice is
- 858 essential, and focus on conduct is the only valid indicator
- of misconduct. Unfortunately, these allegations have also
- 860 been used to deflect attention from exploitive activity. It
- is important to understand that this issue is about conduct,
- 862 not culture. Allen and I have conducted thousands of
- investigations on these issues. And although one state is,
- 864 by far -- nation state is, by far, the most prolific
- offender, offenders are of all stripes.
- Legislation, policy, and guidelines should focus on
- 867 requiring and enabling authorities to fix and find issues --
- 868 find and fix issues. Where violations of law is found,
- 869 proper referral is made. However, in most cases, restoration
- 870 to a compliant posture is possible.
- As much as possible we must focus on the elimination of
- risk, rather than people, because it is more appropriate to
- 873 the threat and essential to U.S. research, innovation to
- 874 retain those persons and their contributions mindfully and
- 875 accountably. Congress should demand stewardship and due
- 876 diligence on behalf of the U.S. taxpayer as a requirement for
- an awarding agency and a condition for award recipients. The
- 878 bills before you take steps in the right direction.
- I thank you for the opportunity to appear before you,

880	and I am happy to answer any questions you may have.
881	[The prepared statement of Mr. Shannon follows:]
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\*Ms. Eshoo. Thank you, Mr. Shannon.

I am now pleased to recognize Ms. Sweeney for your five

minutes of testimony.

## 889 STATEMENT OF DESIREE SWEENEY

people per square mile.

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\*Ms. Sweeney. Thank you. First of all, I want to say 891 thank you, Chairman Eshoo, Ranking Member Guthrie, Chairman 892 893 Pallone, Ranking Member McMorris Rodgers, and members of the committee. Thank you for the opportunity to testify today. 894 My name is Desiree Sweeney, and I am the chief executive 895 896 officer at NEW Health. We are a community health center serving rural northeast Washington State. We were founded in 897 898 1978, and today we provide primary medical, dental, behavioral health, and pharmacy services to more than 16,000 899 patients annually, and employ over 150 staff members. Three-900 quarters of our patients are insured through Medicaid and 901 Medicare, or are uninsured. With -- 80 percent of our total 902 903 patients are low income. We operate seven medical and three dental locations within our three rural counties, which are 904 connected by three mountain passes. One of our counties we 905

NEW Health is part of a system of 1,400 community health centers that make up the largest primary care network in the nation, serving nearly 29 million patients.

serve meets the frontier definition of fewer than seven

Health centers have been able to thrive because of the incredible support this committee has shown over the 50-year history of the program. In the spring of 2020, NEW Health

- purchased a mobile clinic that is equipped to provide both medical and dental services. While we are rural, our population is rapidly increasing, and we are at capacity and utilizing the space of all of our locations, and are quickly
- 918 working to expand physical space.
- As a health center serving communities in rural and 919 frontier communities, we have to also recognize that not all 920 921 of these communities can support a full time brick-and-mortar site. Our new mobile clinic is a cost-effective alternative 922 923 that breaks down transportation and access barriers for our patients by going beyond the traditional four walls of the 924 clinic. The communities that we serve are home to a high 925 number of older adults. Bringing health care services closer 926 to our patients' homes is essential to help patients gain 927 928 access to care.
- While some of our communities have access to fiber 929 internet, the vast majority of our service area have 930 historically lacked internet and adequate cell phone signal. 931 Broadband infrastructure development is a high priority in 932 933 northeast Washington, but until we have better infrastructure many residents have limited access to telehealth and must 934 access health care services in person. The mobile clinic 935 expands our ability to connect patients with health care. 936
- Importantly, the mobile clinic allows for services to be tailored to specific populations. When we evaluated our

- 939 community gathering locations in our rural communities to
- 940 evaluate where to -- we could take the mobile clinic, the
- most common public locations included our K through 12
- 942 schools, our libraries, and our VFW halls.
- 943 With nearly 10 percent of our population residing in our
- 944 service area being veterans, some individuals are mistrustful
- of a brick-and-mortar clinic, and we are hoping to reach
- 946 these patients through the mobile clinic when it is parked at
- 947 their local VFW.
- Every year our region in Washington State is impacted by
- 949 wildfires. These camps are often set up in remote locations.
- And if we could have that mobile clinic closer to that, then
- 951 we could ensure the safety of the firefighters.
- 952 I want to thank the committee for considering H.R. 5141,
- 953 the Mobile Health Care Act. I, along with National Health
- 954 Service, National Association and Community Health Centers
- 955 support this bill because it will authorize mobile units
- 956 specifically as part of HRSA's New Access Points Grant
- 957 authority. The bill will facilitate more mobile units and
- 958 provide greater care in the community.
- I would also like to speak to the Building a Sustainable
- 960 Workforce for Healthy Communities Act. In 2023 we will bring
- 961 in community health workers in the role of a patient
- 962 navigator. Our navigators will focus on social determinants
- 963 of health by connecting patients with food, housing, and

other resources. It is important for these positions to 964 understand local needs and be a trusted resource. 965 Many of our patients rely on firewood in the winter 966 967 months, and we have even had patients who have run out of 968 firewood, and we were able to connect them to local resources. Developing funding mechanisms to increase the 969 utilization of community health workers would help health 970 971 centers and other organizations in serving low-income and vulnerable patients. 972 973 H.R. 8151 will ensure continued resources for the 974 important work of community health workers and support primary care at 1,400 health centers across the country. 975 Again, I appreciate the opportunity to share my thoughts 976 and experiences from NEW Health as the committee debates 977 978 these pieces of legislation. I know our patients will benefit from the new mobile clinic, and believe health 979 centers across the nation will also benefit with the mobile 980 981 act passed. Additionally, H. 151 [sic] would able increased 982 983 utilization of community health workers.

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Thank you, and I welcome any questions.

[The prepared statement of Ms. Sweeney follows:]

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\*Ms. Eshoo. Thank you, Ms. Sweeney.

The chair is now pleased to recognize Dr. Walker-Harding
for your five minutes of testimony.

## 993 STATEMENT OF LESLIE R. WALKER-HARDING

\*Dr. Walker-Harding. Wonderful. Good morning, Chairman 996 Eshoo, Ranking Member Guthrie, and members of the 997 subcommittee. And thank you for convening this hearing on

998 this most important topic, and for inviting me as a witness.

My name is Leslie Walker-Harding, and I serve as chair of pediatrics at the University of Washington School of Medicine, and as senior vice president and chief academic officer at Seattle Children's Hospital. I am a practicing adolescent medicine pediatrician. I serve as an executive committee member of the Pediatric Scientists Development Program, run by the Association of Medical School Pediatric Department Chairs. And I serve as a member of the Steering Committee on the Coalition of Pediatric Medical Research.

Pediatricians Accelerate Childhood Therapies Act, which is led by Dr. John Joyce and my good friend -- and the only pediatrician serving in Congress today -- Dr. Kim Schrier. And that was co-led by another health policy leader from Washington State's delegation, Ranking Member McMorris

I will focus my testimony primarily on H.R. 3773, the

The PACT act, as well as the NIH Clinical Trial

Diversity Act, which is also on the agenda, focuses on three

core principles that are needed to achieve more research

Rodgers in the last Congress.

- 1018 breakthroughs for children and other populations.
- 1019 First, the PACT Act recognizes that a robust pediatric
- 1020 research workforce, including a pipeline that produces early
- 1021 career researchers, is fundamental to achieving breakthroughs
- that will lead us to new therapies and cures for children.
- 1023 Simply put, if we don't attract and retain the next
- 1024 generation of pediatric scientists to the field, children and
- 1025 adolescents will continue to suffer the effects of diseases
- 1026 and syndromes that impact them through adulthood.
- The PACT Act also recognizes that our pediatric research
- 1028 workforce needs to better reflect the diversity of our
- 1029 nation's children. The lack of diverse representation in
- 1030 pediatric researchers limits the diversity of questions asked
- 1031 and studied, resulting in fewer solutions to be applied to
- 1032 improve the health of all children.
- 1033 And the NIH Clinical Trial Diversity Act recognizes that
- 1034 our clinical trials need to better reflect our nation's
- 1035 population, particularly when it comes to the very patients
- 1036 that candidate therapies are intended to treat. The core of
- 1037 the PACT Act would authorize the National Institutes of
- 1038 Health to create a career development award that focuses on
- 1039 developing early career researchers who are focused on
- 1040 pediatrics, particularly those researchers from populations
- 1041 that have been historically under-represented in the field.
- 1042 Supported by the American Academy of Pediatrics and the

- 1043 Children's Hospital Association, let me briefly describe the
- 1044 challenges that we are navigating. Developing our next
- 1045 generation of researchers is a top priority of my
- 1046 institution. We have several programs focused on this
- 1047 initiative.
- To attract a wide range of early career scientists with
- 1049 diverse lived experience at Seattle Children's, we created
- three-year awards to support MDs and PhDs just after the
- 1051 completion of their post-graduate training, so they can
- 1052 benefit from mentorship and funded needing -- needed to be
- 1053 successful in acquiring NIH funding. Unfortunately, programs
- developing promising pediatric researchers into impactful
- 1055 scientists are not sustainable or feasible for most academic
- 1056 or children's hospital programs to fund indefinitely. We
- 1057 need the PACT Act to supplement what our institution and
- 1058 others are doing.
- 1059 Pediatric research faces a number of particular
- 1060 challenges that are unique or more pronounced compared to
- other fields. Children are a smaller proportion of the
- overall population, and thus pediatrics has a more
- 1063 challenging time competing against fields focused on adults.
- 1064 Children's hospitals are more heavily reliant on public
- 1065 programs, notably Medicaid and CHIP, which pay less than
- 1066 commercial payers and Medicare, and often do not cover the
- 1067 full cost of clinical care, leaving less revenue to devote to

- 1068 research activities.
- To fix these challenges, I urge Congress to enact the
- 1070 PACT Act, which would create a career development award
- 1071 program to support outstanding early career researchers
- 1072 focusing on pediatric research. Awards would go to
- 1073 individual researchers, and could also support training
- 1074 programs involved -- involving research entities and
- 1075 minority-serving institutions to help develop more
- 1076 researchers from under-represented populations. By focusing
- 1077 awards on individual researchers, the program would favor --
- 1078 not favor only those in largest institutions, but cast a
- 1079 broad net for talent.
- You might ask, "Why now?' \ Not acting now to create
- 1081 this opportunity that builds upon the 21st Centuries Act
- 1082 [sic] would only set us further back in the overall health of
- 1083 the nation. Science is at a crossroads with technological
- 1084 advances and with ARPA-H passing the House last week. The
- 1085 country is poised to leap ahead with biomedical innovation,
- 1086 as we did in technology with DARPA. A shortage of pediatric
- 1087 researchers to engage in this scientific renaissance will
- 1088 prevent us from realizing our potential to discover major
- 1089 breakthroughs and cures for children that result in advances
- 1090 over the lifespan.
- I thank you for including the PACT Act on this agenda,
- and I look forward to answering any questions on the bill.

1093	[The prepared statement of Dr. Walker-Harding follows:]
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- \*Ms. Eshoo. Thank you, Dr. Walker-Harding.
- And to each of our witnesses today, you have more than
- 1099 enhanced this hearing with your expertise.
- 1100 We will now move to members' questions. I recognize
- 1101 myself for five minutes, first to Dr. Bibbins-Domingo on
- 1102 clinical trial diversity.
- Doctor, the House recently passed the DEPICT Act
- 1104 legislation that I wrote to increase clinical trials
- 1105 diversity by requiring drug sponsors to submit to the FDA a
- 1106 diversity action plan for later-stage pivotal trials. Would
- 1107 you share for a moment why it is important for researchers to
- 1108 also consider and plan for diverse participants in earlier
- 1109 trials, including trials funded by the NIH?
- And do you support 7845 and 6586 becoming law? And if
- 1111 you don't, why?
- \*Dr. Bibbins-Domingo. Thank you very much for those
- 1113 questions.
- I am really pleased that there -- at the efforts to spur
- the type of diversity and inclusion in trials from the drug
- 1116 companies that are seeking approval from the FDA. To really
- achieve our goal, though, we have to have diversity and
- inclusion at all phases of research. And that is why it is
- 1119 very important that there be a focus on the NIH. The NIH is
- the largest funder of the research that really underlies all
- 1121 of our drug discovery. It is the basis on which we know

- information that goes into how we develop drug trials.
- 1123 Quite simply, we need to have studies in the populations
- for whom our drugs, our devices, all of our innovations are
- intended. And so from purely a standpoint of
- generalizability, we should be including the populations who
- are affected by the diseases and the conditions that we are
- 1128 seeking to try to understand, and then develop drugs,
- devices, other interventions to be able to do. So a focus on
- 1130 the NIH is very appropriate.
- Simple things like genetic diversity, which one of the
- speakers talked about, our genetic studies are mostly in
- 1133 White populations. And so just on that basis alone, we are
- 1134 often times not considering the full diversity and
- 1135 heterogeneity that might underlie genetic basis for some
- 1136 types of conditions --
- \*Ms. Eshoo. Great, thank you very much.
- 1138 To Dr. Walker-Harding on pediatric research, I was
- 1139 really taken aback to learn from your testimony that, despite
- 1140 being several years into recruitment of the NIH's precision
- 1141 medicine All of Us program, that the program has yet to
- implement a child recruitment strategy. After the delay of
- the COVID vaccine for the pediatric population, I think that
- there are many Americans that are fed up with kids being a
- second thought when it comes to medical research.
- 1146 What should the NIH be doing to include more children in

- 1147 All of Us?
- And how will the PACT Act improve pediatric research?
- \*Dr. Walker-Harding. Wonderful. Thank you. Yes, I
- share some of the same feelings.
- I think one of the things is to think about kids. A lot
- of times, as I mentioned, there are so many more adult
- illnesses and people working in adult medicine that
- 1154 pediatrics sometimes is thought of second, and especially in
- 1155 research. Even in the IRB, people worry, should we be
- looking at kids first? Shouldn't we look at adults? It is
- 1157 safer. It -- you know, it is just different. It is not
- 1158 safer.
- 1159 \*Ms. Eshoo. But what should the --
- \*Dr. Walker-Harding. And I --
- \*Ms. Eshoo. -- NIH -- excuse me --
- \*Dr. Walker-Harding. Yes.
- 1163 \*Ms. Eshoo. What should the NIH be doing to include
- 1164 more children in this program, which is called All of Us?
- \*Dr. Walker-Harding. I think we have to start putting
- the plans together to actually have them start being
- 1167 recruited, doing the actual work.
- I think there has been a lot of time in planning, and
- 1169 less in doing -- actually just signing people up and getting
- 1170 them there. The people are there. People want to enroll
- 1171 their kids. We just have to start doing it.

- \*Ms. Eshoo. Okay, well --
- \*Dr. Walker-Harding. And I think the PACT Act -- what I
- 1174 would say, too -- the PACT Act is important because we need
- 1175 the researchers who are interested in pediatric research
- 1176 ready, and standing ready to interpret and make sense out of
- 1177 the data that is collected.
- \*Ms. Eshoo. Okay. Thank you very much.
- I will yield back and recognize the ranking member of
- 1180 the -- of our health subcommittee, Mr. Guthrie, for your five
- 1181 minutes of questions.
- \*Mr. Guthrie. Thank you, Madam Chair. What a great
- 1183 hearing, and what wonderful testimony: pediatric research;
- 1184 focusing on women's health; diversity in our studies to make
- 1185 sure we get our studies that reflect the makeup of America is
- 1186 absolutely important. So thanks for doing that.
- I am going to focus on the security of our intellectual
- 1188 property and NIH in my questions. And these are to Mr.
- 1189 Shannon.
- You know, there was an IG study that looked at 770
- 1191 grantees, 617 responded. Two-thirds of the respondents found
- 1192 certain issues with disclosure about investment in foreign --
- of the proper disclosures. That means 153 didn't even
- 1194 respond. And I think, being a statistics person myself, you
- can probably figure that population is biased by people who,
- 1196 if you didn't respond, either you just didn't make the effort

- or you have something to hide for not responding. So I think
- we could even assume it is a higher number than two-thirds.
- So the question is, why isn't the NIH taking this more
- 1200 important -- making it more important to them? It just --
- 1201 are they willfully turning their eye? Is it -- or are they
- just indifferent, and why is this such an issue that we
- 1203 [inaudible] before?
- And also, I think, as we move these bills forward, if
- 1205 153 grantees just don't respond to the IG, maybe we should
- 1206 look at banning them from future research if they don't
- 1207 respond to the IG as we move forward.
- But -- so Mr. Shannon, why is the NIH so lax in this
- 1209 area?
- 1210 \*Mr. Shannon. Well, there are a couple of thoughts to
- 1211 that.
- I don't think it is a willful -- necessarily, in all
- 1213 cases, a willful desire to avoid answering the question. I
- 1214 think, first, the question has not been asked for quite some
- 1215 time.
- 1216 I also think that it is difficult to have a cohesive
- 1217 plan when there is no specific cohesive strategy to address
- 1218 this.
- 1219 Awardee compliance absolutely should be -- they should
- be held accountable for compliance. And they have
- 1221 requirements under the grants policy statement and the grant

- 1222 agreement that they have signed to receive those funds. And
- 1223 the --
- \*Mr. Guthrie. Well, let me just -- I am going to
- 1225 interrupt.
- 1226 \*Mr. Shannon. Yes, sir.
- \*Mr. Guthrie. But you said that this question hasn't
- 1228 been asked in quite some time. It is asked in every grant,
- 1229 isn't it?
- 1230 \*Mr. Shannon. Oh, that is correct.
- 1231 \*Mr. Guthrie. Okay.
- 1232 \*Mr. Shannon. I was specifically thinking of the
- 1233 question of conflicts of interest and the like that -- those
- 1234 questions are asked in general in every grant. And some of
- the legislative efforts here today get more specific,
- 1236 although I caution against specific titles for various
- 1237 programs, because, on a wider perspective, to avoid that, you
- 1238 just change the title.
- But awardees struggle from everything from the increased
- burden of being able to provide this oversight. Their sense
- 1241 that I am hearing from them often times is, well, this hasn't
- 1242 been something that has been paid attention to. And that is,
- 1243 quite frankly, true. There has not been an initiative to
- 1244 provide the type of in-depth oversight or accountable process
- 1245 to audit whether or not -- and validate and verify whether or
- 1246 not those certifications are complete and accurate when they

- 1247 are answering that question.
- So -- and we see the numbers even larger, perhaps, that
- 1249 -- based on our company's investigative research, just our
- data alone, indicate that up to 85 percent of U.S.-based
- 1251 researchers with federally-funded research have some type of
- 1252 foreign affiliation that is -- may not be reported. Now, not
- 1253 all of those are -- that is not an indictment of anyone. Not
- 1254 all of those are bad. But those all indicate the potential
- 1255 for non-compliance. And that is why my emphasis was on
- 1256 compliance.
- 1257 \*Mr. Guthrie. Thank you. I think -- yes, I was going
- 1258 to ask you that next. Just because it has foreign
- 1259 connections doesn't make it necessarily bad research.
- 1260 What do you think the risk is of -- out there, since we
- are not getting the disclosure we are supposed to be
- 1262 receiving? And hopefully these bills will actually force NIH
- 1263 to do that.
- 1264 What do you think the risk is out there that, if
- 1265 researcher A is working with researcher B that has -- in a
- 1266 common interest to solve a problem for humanity that is --
- 1267 from a foreign country, that is fine. But if researcher A is
- 1268 working with researcher B, who is from an antagonistic
- 1269 country, or a country that is an adversary for ours, that is
- 1270 an issue and risk. What do you think is the actual risk out
- 1271 there?

- I have about a minute left, less than a minute. If you
- 1273 would just talk about the actual risk that we are facing, and
- 1274 I will yield back after you finish.
- 1275 \*Mr. Shannon. Certainly. The risk is substantial,
- 1276 particularly from non-compliance. The key is transparent and
- 1277 reciprocal relationships. Everybody wants international
- 1278 collaborations. We all benefit from that, and that is the
- 1279 way it should be. But when that relationship is not
- 1280 transparent or reciprocal, or an individual is seeking to
- benefit themselves as a result of that, that is where you
- 1282 fall into problems. So the risk is --
- 1283 \*Mr. Guthrie. And how common do you think that is? I
- 1284 am sorry. How common do you think that is -- the second
- 1285 version you just said.
- \*Mr. Shannon. As I said, our data suggests 85 percent
- 1287 have some type of foreign affiliation. The percentage of
- those who are doing that intentionally to enrich themselves
- is probably at about five percent, based on our investigative
- 1290 data.
- 1291 \*Mr. Guthrie. Okay. Thank you. Thank you, you
- 1292 finished right on time.
- My time is up and I yield back. Thank you, Madam Chair.
- Thanks for your testimony, and all of the other
- 1295 witnesses, as well.
- 1296 \*Ms. Eshoo. The gentleman yields back. The chair is

Ι

- now pleased to recognize the chairman of the full committee,
- 1298 Mr. Pallone, for your five minutes of questions.
- 1299 \*The Chairman. Thank you, Chairwoman Eshoo. My
- 1300 questions are related to the NIH Clinical Trial Diversity Act
- 1301 of 2022.
- Earlier this year we considered clinical trial diversity
- 1303 policies in the FDA user fee package. And without clinical
- 1304 trial diversity, we lack robust data on the very groups that
- the drug device or biological product was intended to help,
- 1306 and the populations most impacted by certain diseases. So I
- 1307 wanted to ask Dr. Bibbins-Domingo.
- In your testimony you say that Congress has a particular
- 1309 role right now to move us beyond the status quo. And I
- 1310 wanted to ask, what is the role that Congress has, in your
- 1311 opinion?
- 1312 And then what is the cost of not improving diversity in
- 1313 clinical trials, economically and otherwise, if you would?
- \*Dr. Bibbins-Domingo. Yes, thanks for that question.
- think what is lacking is coordination across the various
- 1316 agencies, Federal agencies, that have a responsibility for
- 1317 funding, for regulating, and for oversight of our clinical
- 1318 research enterprise.
- Right now, one of the most shocking things in our report
- was that we couldn't find the information. You can't find
- the information right now today on how many -- on the

- demographics of people who participate in clinical research
- in the U.S. You can find from the FDA those drugs that have
- been approved, and the demographics of those, but we don't
- 1325 know anything about all of the studies that are out there.
- 1326 It is very hard to find those things, even with
- 1327 clinicaltrials.gov reporting.
- And so I would urge there be an annual report to
- 1329 Congress. That is one of the recommendations in our report
- 1330 that has -- across these agencies can really highlight across
- 1331 various characteristics, demographic characteristics,
- 1332 regional characteristics, participation in the clinical
- 1333 research enterprise, the progress that is made over time
- 1334 because that is what is needed. The data, the
- 1335 accountability, and the reporting is needed in order for
- these Federal agencies to work together to achieve these
- 1337 goals.
- 1338 \*The Chairman. All right. Thanks a lot. I wanted to
- 1339 shift gears and speak briefly about some of the barriers to
- 1340 care that low-income populations face, and how H.R. 5141 --
- 1341 that is Representative Lee's Mobile Health Care Act -- may
- 1342 help to improve access.
- So, Ms. Sweeney, in your testimony you mentioned that
- 1344 NEW Health serves -- or N-E-W Health service -- serves a
- 1345 rural area where transportation is a problem. And given the
- 1346 low-income population you serve, I assume a lot of your

- 1347 clients don't have access to reliable transportation. Is
- 1348 that right?
- 1349 I mean, you can just say yes or no, but is that correct?
- \*Ms. Sweeney. Yes, that is correct.
- 1351 \*The Chairman. Okay.
- \*Ms. Sweeney. We do not have public transportation.
- \*The Chairman. All right. So can you describe how you
- have been able to use your new mobile health unit to increase
- 1355 access to care?
- \*Ms. Sweeney. So we received our mobile unit. We
- ordered it in 2020. And because of manufacturing we received
- 1358 it just recently this year. And so we are currently using
- 1359 that programing. So we haven't rolled it out to date, but
- when we do that programing, then we will definitely address
- 1361 that. So we have already done the planning and the
- 1362 conversations.
- 1363 And you know, food banks are one area that we have
- 1364 really identified that patients can access. And so we have
- 1365 already talked to our stakeholders and partners at food
- 1366 banks, the K-through-12 schools, and the VFWs to get that
- 1367 programing. So that will be one way that we have -- you
- know, we will be able to address those barriers.
- And then the second way, as we learned during the
- 1370 pandemic, when we really needed to get out into hot spots and
- 1371 hot zones, we can definitely deploy that out into our units.

- 1372 And so we have already worked with our local health district
- 1373 to identify future opportunities to support health needs as
- they arrive.
- \*The Chairman. All right, then. Let me ask you one
- 1376 more -- one last question.
- 1377 Your clinic used Federal COVID funds to set up the
- 1378 mobile clinic, but the Mobile Health Care Act, you know,
- 1379 Representative Lee's bill, would allow the New Access Points
- 1380 funds to be used to establish similar mobile clinics.
- So how important was this Federal funding in helping NEW
- 1382 Health to set up a mobile clinic? I mean, would you have
- 1383 been able to do it without it?
- 1384 \*Ms. Sweeney. We would not. We had been watching and
- 1385 had internal strategy conversations to how would we be able
- 1386 to afford a mobile unit. We identified a need, but we just
- 1387 weren't able to bring it on with the funding that we had.
- 1388 And so, with the opportunity of the COVID funding, we
- 1389 were actually able to bring that need and that service line
- into our communities.
- \*The Chairman. I am just asking you, because I think,
- 1392 you know, we want to highlight that, you know, Federal
- 1393 support is critical to help, you know, that that is really
- important, you know, in order for you to get up and running,
- and others that would be similarly affected. So thanks
- 1396 again.

- 1397 Thank you, Madam Chair.
- 1398 \*Ms. Sweeney. Thank you.
- 1399 \*Ms. Eshoo. The gentleman yields back.
- 1400 The chair now recognizes the ranking member of the full
- 1401 committee, Mrs. McMorris Rodgers, for your five minutes of
- 1402 questions.
- 1403 \*Mrs. Rodgers. Thank you, Madam Chair. I join in
- 1404 thanking all the witnesses for your testimony today. Very
- 1405 helpful and insightful. I wanted to start with Mr. Shannon.
- 1406 The Protect America's Biomedical Research Enterprise Act
- 1407 requires the Department of Health and Human Services to
- 1408 evaluate ways to better protect intellectual property and
- 1409 sensitive medical information used in biomedical research
- 1410 from national security risk and related threats. Would you
- 1411 explain the differences between compliance research and
- 1412 security and research as it relates to foreign influence and
- 1413 other conflicts?
- 1414 And do you think that there needs to be more awareness
- in the research community about these differences?
- 1416 And what are the roles of the individual research
- 1417 institutions and academia versus the role of Federal agencies
- 1418 in these matters?
- 1419 \*Mr. Shannon. Certainly. Thank you for the question.
- So there is a difference between research integrity and
- 1421 research security, and that is kind of a distinction that I

- 1422 think your question gets after.
- 1423 Research integrity. I had a conversation with Dr.
- 1424 Nakamura when I first joined NIH. He was the director of the
- 1425 Center for Scientific Review, and he was concerned about
- 1426 misconduct among scientists. And I said, "What kind of
- 1427 misconduct, like data manipulation or plagiarism?'
- He said, "No, that is research integrity.' And so he
- 1429 explained that we were talking about scientist -- non-
- 1430 scientific misconduct.
- 1431 Well, fortunately, we came up with a much easier way to
- 1432 say that: research security. Research security focuses on
- 1433 the protection of the information, the -- ensuring that the
- 1434 access to information is not abused, and that the process has
- 1435 integrity, but for the purpose of ensuring that it is a
- 1436 closed system.
- So when you -- when an awardee or an applicant submits a
- 1438 grant application to the peer review, for example, that they
- 1439 know that their intellectual property is going to be
- 1440 protected by the agency they have submitted it to, and trusts
- that they will get a fair hearing, and there will be a fair
- 1442 playing field. We know that that has not always been the
- 1443 case. Peer review is an amazing process, but it has some
- 1444 vulnerabilities.
- 1445 Similarly, at the university level or at the awardee
- 1446 level, whether it is lab or university, the integration of a

- 1447 security review into the pre-award process is almost never
- 1448 done. It is starting to be done. But prior to recent
- 1449 events, it has not been.
- And so why is that important? Well, there are
- implications when you receive certain types of awards that
- 1452 can affect the cost on that award. And research security is
- one of those, depending on the level and sensitivity of the
- 1454 award to be granted.
- 1455 So it also encompasses things like ITARs and CFIUS
- 1456 protection of information that might be limited or restricted
- 1457 by Commerce or the State Department.
- 1458 \*Mrs. Rodgers. Okay.
- 1459 \*Mr. Shannon. So all of those things, rolled in,
- 1460 contribute to the security posture.
- \*Mrs. Rodgers. Thank you. I -- as you know, the Fix
- Nondisclosure of Influence in Health Research Act, H.R. 5442,
- 1463 requires NIH to report actions taken to ensure compliance
- 1464 with foreign influence disclosure requirements. However,
- there are many non-compliance cases which do not include
- 1466 questions of undisclosed conflicts.
- 1467 Are there other areas vulnerable to conflicts that would
- 1468 benefit from increased transparency and disclosure, such as
- 1469 the peer review process?
- 1470 \*Mr. Shannon. Definitely the peer review process, and
- 1471 certainly, at the awardee level, those persons submitting

- 1472 those applications need to -- there needs to be a way -- and
- 1473 there is -- to vet and identify or verify what is disclosed.
- 1474 Right now it is an honor system. And most people are
- 1475 honorable within that system. However, when it is purely an
- 1476 honor system, those who are dishonorable tend to be able to
- 1477 take advantage of that.
- I would also say it is important that not just at the
- 1479 award level do you need to have that kind of protection, but
- 1480 also intramural programs. NIH, for example, has a very large
- intramural program. They are faced with the same challenges
- 1482 as the research awardee community. So that is --
- 1483 \*Mrs. Rodgers. Thank you.
- \*Mr. Shannon. -- another area that I would point out.
- 1485 \*Mrs. Rodgers. Good, good. I appreciate your insights
- 1486 there. I just have some other questions I want to ask, too.
- 1487 \*Mr. Shannon. Certainly.
- 1488 \*Mrs. Rodgers. Ms. Sweeney from my district, the Rural
- 1489 Telehealth Access Task Force Act will create an inter-agency
- 1490 task force to help identify barriers to telehealth services
- 1491 in rural areas. I wanted to ask if you would speak to how
- 1492 NEW Health has utilized telehealth, and any barriers that you
- 1493 have faced along the way.
- \*Ms. Sweeney. Yes. I think one of the most important
- 1495 things is to recognize, as you know, being in our district,
- 1496 many of our constituents still have dial-up internet and cell

- phone service is not 5G, it is 3G at best, if we have
- 1498 service. So thank you for that question.
- 1499 Broadband investments are critically needed for how --
- 1500 for our service area. And I support this bill because it
- 1501 would look at how we address barriers to adoption of
- 1502 telehealth. So even at the height of our pandemic, our
- 1503 telehealth was about four percent of our patient population,
- at best, and the majority of those were telephonic because
- our patients just did not have access to that. And so, you
- 1506 know, we really understand those challenges, and broadband is
- just such a challenge.
- One thing I want to address, too, is the lack of
- 1509 infrastructure. And so --
- 1510 \*Ms. Eshoo. The gentlewoman's time has expired. This
- is an important area. Maybe someone else can continue
- 1512 pulling this thread. So we need --
- 1513 \*Mrs. Rodgers. Thank you.
- 1514 \*Ms. Eshoo. -- to go to -- yes.
- \*Mrs. Rodgers. I yield back.
- \*Ms. Eshoo. The gentlewoman yields back to -- the chair
- 1517 recognizes the gentleman from North Carolina, Mr.
- 1518 Butterfield, for your five minutes of questions.
- \*Mr. Butterfield. Thank you, and good morning, Madam
- 1520 Chair. It is good to see all of you this morning. And thank
- 1521 you to the chair for your leadership. And thank you for

- 1522 convening us, and just leading this subcommittee into great,
- 1523 great destinations. You have done great work during this
- 1524 session, and we thank you so very much.
- And to the chairman of the full committee, and to both
- of the ranking members, thank you as well for your service.
- 1527 This committee -- let me just say to the witnesses --
- and thank you for your testimony. I heard all of your
- 1529 testimonies, and they were very powerful and very relevant.
- 1530 And just thank you for your resource and for your intellect.
- Let me just start with Dr. Bibbins-Domingo.
- Dr. Domingo, this committee has a very, very strong
- 1533 record of supporting clinical trial diversity measures. And
- 1534 I am so glad to see the NIH Clinical Trial Diversity Act's
- inclusion in today's hearing is now before us.
- I have worked with Dr. Francis Collins over the years,
- 1537 and we are going to miss him dearly. But every time we met
- 1538 with Dr. Collins he would always stress the importance of
- 1539 including minorities -- African Americans, if you will -- in
- 1540 clinical trials. And so this bill that we have today will
- 1541 help move the needle on health disparities by building on
- NIH's current work to strengthen participation in clinical
- trials by unrepresented populations.
- And so my question to you is, in your testimony you
- 1545 stated that lack of representation may compound low accrual
- 1546 that causes many trials to fail. You also stated that under-

- 1547 represented populations are just as likely to want to
- 1548 participate in clinical trials as other groups, if they are
- 1549 given that opportunity. And so I am interested in the
- 1550 connection, if you will, between these two statements.
- \*Dr. Bibbins-Domingo. Yes, thank you very much. It is
- often times a misunderstanding to say that we face the state
- of under-representation because these communities and these
- 1554 populations don't want to participate in studies. And we
- often talk about the past wrongs. Those are really important
- issues, and we have to do everything to build trust.
- But the data on this is quite clear, that when people
- are asked, minority populations are no more likely or less
- 1559 likely to want to participate in studies. And in fact, in
- 1560 many cases for conditions that they are affected by, they are
- 1561 more likely to want to participate. We do --
- 1562 \*Mr. Butterfield. Well, can you explain --
- \*Dr. Bibbins-Domingo. -- have to address many of the
- 1564 barriers --
- 1565 \*Mr. Butterfield. Yes, that is --
- \*Dr. Bibbins-Domingo. Go ahead.
- \*Mr. Butterfield. Yes. Can you explain how NIH
- 1568 Clinical Trials Diversity Act will encourage participation in
- 1569 early-stage clinical trials, and how that participation will
- 1570 help solve the problem?
- 1571 \*Dr. Bibbins-Domingo. Yes. I think that we have to

- 1572 basically not put the burden on the communities that are not
- 1573 participating, but rather put those processes in place at the
- 1574 funding level at the NIH, and then with the investigators to
- 1575 say this is a priority, and therefore we need to invest and
- 1576 enroll these populations and, as funders, need to hold those
- 1577 accountable who have received NIH funding.
- 1578 And I think, by --
- 1579 \*Mr. Butterfield. Thank you.
- \*Dr. Bibbins-Domingo. -- setting the clear targets,
- this will achieve those goals.
- And I do think this is also an issue of accrual for
- 1583 trials. As you probably know, many trials don't reach their
- 1584 accrual targets. And it is important that, if we build the
- 1585 infrastructure to enroll the populations that should be
- 1586 represented, we likely will have more of an opportunity to
- 1587 actually reach those targets.
- 1588 \*Mr. Butterfield. Thank you. Let me now move over to
- 1589 Dr. Walker-Harding.
- Dr. Harding, I would like to pivot, if I can, to the
- 1591 research security policies before us today. Research
- 1592 security. The contributions of immigrants to the American
- 1593 scientific landscape cannot be understated. Since the year
- 1594 2000, American immigrants have won 39 percent of U.S. Nobel
- 1595 Prizes in physics and chemistry and medicine. It is clear
- 1596 that our nation's institutions and universities benefit

- 1597 greatly from foreign biomedical workers.
- And so the bills before us seek to promote the security
- of federally-funded biomedical research by evaluating better
- 1600 ways to protect intellectual property and sensitive medical
- information and other biomedical research and development of
- 1602 products from national security risk and threats. And so I
- 1603 agree that we must protect our research enterprise, but we
- 1604 must do so with a balanced approach that does not impede
- 1605 America's position as a trustworthy global partner and
- 1606 leader.
- 1607 It looks like I am running out of time. I am not going
- 1608 to be able to get through my question, Madam Chair. I am
- 1609 very respectful of time, and so thank you so very much. I
- 1610 yield back.
- \*Ms. Eshoo. The gentleman yields back. And thank you,
- 1612 Mr. Butterfield. We are just going to so miss you. I don't
- 1613 know how else to say it. You are such a --
- 1614 \*Mr. Butterfield. Thank you.
- \*Ms. Eshoo. -- really a high-value member of our
- 1616 subcommittee. Thank you to you.
- 1617 \*Mr. Butterfield. Thank you so much.
- \*Ms. Eshoo. The chair is pleased to recognize one of
- 1619 the doctors on our subcommittee, Dr. Burgess of Texas, for
- 1620 your five minutes of questions.
- 1621 \*Mr. Burgess. Thank you, Chair Eshoo. Thank you for

- 1622 having this hearing today.
- Every one of these witnesses today is fascinating.
- 1624 There won't be enough time to get to all the questions that I
- 1625 have in front of me. And I would just tell each of you, you
- 1626 can expect questions for the record to be coming your way.
- I just want to underscore something that our ranking
- 1628 member, Cathy McMorris Rodgers, said at the outset of this
- 1629 hearing. We are -- we have got 11 public health bills in
- 1630 front of us. Most of them will concern the Department of
- 1631 Health and Human Services, the National Institute of Health,
- 1632 and we have no Administration witnesses in front of us. And
- in fact, over the term of this Congress we have had very
- 1634 little in the way of participation of Administration
- 1635 witnesses at a time when we are in a once-in-a-century
- 1636 pandemic.
- 1637 And Chairman Pallone, I have written to you several
- 1638 times about what appears to be the passivity of this
- 1639 committee -- which is unfortunate, because we are one of the
- 1640 premiere research committees in the United States House of
- 1641 Representatives. But we -- I don't feel we have done our
- 1642 work.
- Today we had an opportunity to perhaps hear from some of
- 1644 those agencies. But again, we are not. We do have good
- 1645 witnesses, and I don't want to diminish what they are
- 1646 bringing to the discussion, but there is a lot of work that

- 1647 is left undone.
- And so let me just point out that Chairwoman DeGette, in
- an Oversight and Investigations Subcommittee hearing a year
- 1650 ago promised a hearing -- promised to me, individually -- a
- 1651 hearing on the originations of the coronavirus, the COVID
- origination hearing. And to the best of my knowledge, we
- 1653 have not had such a hearing. And again, we desperately need
- 1654 it.
- Mr. Shannon, who is with us here today, certainly your
- 1656 expertise is one that we value. I think you bring a lot to
- 1657 the discussion. Let me just ask you, since you worked at the
- 1658 NIH until January of 2021, do you think the NIH considers
- 1659 itself to be a leader in global health research?
- 1660 \*Mr. Shannon. I do. NIH is a global collaborator, and
- 1661 rightfully so.
- I think the -- although I think the U.S. is more
- innovative than most, it doesn't have a corner on the market
- of good ideas. So I think that is an important
- 1665 consideration, that we must have international collaboration.
- 1666 But we have got to do our due diligence to protect that
- 1667 collaborative relationship, and make sure that it is
- 1668 transparent and reciprocal.
- And there are some -- there are solutions. You know, a
- 1670 national research security standard, for example, would be
- 1671 very helpful to help NIH have a cohesive strategy, and even

- 1672 consideration of expansion of the IG opportunity. So there
- are things that can be done to help NIH be even more diligent
- in their global activities, which are absolutely necessary to
- the benefit of our research and development enterprise.
- 1676 \*Mr. Burgess. Well, thank you. You actually
- 1677 anticipated and answered my next question, but it just
- 1678 underscores the point: the NIH is going to be collaborating
- 1679 with foreign entities and researchers, and we have to have
- 1680 the proper measures and procedures in place to -- certainly
- 1681 to protect Americans. But as we have seen in the global
- 1682 pandemic, we want to be certain we protect the world at
- 1683 large.
- Let me just ask you this. To your knowledge -- and I
- realize that you concluded your term in January 2021 with the
- 1686 NIH, but did the United States federally fund gain of
- 1687 function research?
- 1688 \*Mr. Shannon. I -- sir, I have no idea. I am not -- I
- 1689 wasn't privy to any of the discussions on the scientific side
- 1690 of things. I was oversight and compliance.
- 1691 A question on whether or not a grant was appropriately
- used on any type of deliberative research would be brought
- 1693 through the extramural research compliance arena.
- \*Mr. Burgess. Well, let me -- my time is going to run
- out, so let me ask you this question. Would it have been
- 1696 appropriate to engage in this type of research in an

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adversarial country?
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           And I think we have to agree that China, Russia, and
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      Iran would be adversarial countries. Would that be
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      problematic, if research was conducted in one of those labs?
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1701
           *Mr. Shannon. Again, sir, I think there are
      circumstances where international collaboration may include
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      countries that are adversarial or not.
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           You know, again, the decision and discussion process
      through the peer review and the laws and requirements that
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      allow what type of research to be done, I don't have
      knowledge on whether or not --
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           *Mr. Burgess. Let me --
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1709
           *Mr. Shannon. -- that grant in particular, the focus --
           *Mr. Burgess. -- because it was two years ago the city
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      of Houston, where the Chinese consulate -- they had to call
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      the fire department, because they were burning records in
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      open trash barrels. And apparently, the fire was so large
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      that it attracted attention.
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           *Ms. Eshoo. The gentleman's time has expired.
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1716
           *Mr. Burgess. Well, I will follow up, Mr. Shannon, in
1717
      writing.
           [The information follows:]
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1719
      ********COMMITTEE INSERT******
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- \*Mr. Burgess. But I mean, it is this type of activity
- that leads the casual observer to be suspicious of some of
- 1724 these actions.
- 1725 And I thank our witnesses, all of our witnesses.
- 1726 \*Ms. Eshoo. The gentleman yields back.
- 1727 It is a pleasure to recognize the gentlewoman from
- 1728 California, Ms. Matsui, for your five minutes of questions.
- \*Ms. Matsui. Thank you very much, Madam Chair, for
- 1730 holding this hearing. And thank you for the witnesses for
- 1731 your testimonies today. I know five minutes goes quite
- 1732 quickly, so I will just jump into the questions.
- 1733 Ms. Sweeney, this is for you. A growing number of
- 1734 health care organizations have hired community health workers
- 1735 to provide social support, care coordination, and advocacy
- 1736 for high-risk patients. These workers are often trusted
- 1737 individuals from local communities who understand how people
- 1738 live and work.
- 1739 Ms. Sweeney, why is this local perspective important for
- the work of your patient navigators?
- 1741 And does having a workforce that reflects the community
- impact your health center's ability to provide whole-person
- 1743 care?
- \*Ms. Sweeney. Yes. So I do believe that the community
- 1745 health workers can better facilitate improved health outcomes
- 1746 because it is a natural trust within many of our communities,

- 1747 whether they are rural patients -- you know, we talk about
- 1748 equity for our immigrant patients, people of color. Everyone
- 1749 can really talk about their journey.
- 1750 And so helping them support and identify resources --
- 1751 because sometimes it is really challenging. People are
- prideful, and they don't want to say, "I need help with food,
- 1753 I don't need -- I need help with resources.' And so someone
- that can be in that role that is not telling them take their
- 1755 medications for their A1C, but just saying, you know, "How
- 1756 can I help you with things that are outside of health care, ' '
- is really going to be a very important component.
- Some of our patient navigator work will also be to
- 1759 support patients in navigating the health exchanges and
- 1760 understanding things, whether it is identifying -- literacy
- is a barrier to it, whether it is digital literacy -- that is
- 1762 a big thing in our area. So our geriatric population doesn't
- 1763 know how to use a computer.
- 1764 \*Ms. Matsui. Thank you very much. Health centers in my
- 1765 district also continue to really face workforce challenges.
- 1766 Can you describe the shortcomings in reimbursement for
- 1767 community health workers, and how Congress might help address
- these obstacles?
- 1769 \*Ms. Sweeney. Yes, I think that is a great question.
- 1770 Currently, to my knowledge, in Washington State we don't have
- 1771 a reimbursement mechanism for that. So it is something that,

- 1772 you know, we are having to self-fund.
- 1773 \*Ms. Matsui. Okay.
- \*Ms. Sweeney. And so those gaps are always challenging
- 1775 to try to fill.
- 1776 \*Ms. Matsui. Okay --
- \*Ms. Sweeney. So you can recognize the need, but you
- 1778 need to figure out how to sustain the program financially.
- 1779 \*Ms. Matsui. Sure. Thank you very much. This question
- 1780 is for Dr. Bibbins-Domingo.
- I am pleased that today's hearing continues this
- 1782 committee's work to promote clinical trial diversity. You
- 1783 know, clinical research is no exception to the rapid pace of
- 1784 health care innovation, as trial sponsors look for new ways
- 1785 to improve the speed and experience of clinical trials for
- 1786 patients and providers.
- During the pandemic we have seen an uptick in adoption
- 1788 of decentralized clinical trials, as longstanding regulatory
- 1789 barriers to telehealth and conducting trial activities
- 1790 remotely [inaudible] way for the duration of the public
- 1791 health emergency.
- Dr. Bibbins-Domingo, in your view, how might telehealth
- 1793 fit into the conversation around what Congress can do to
- 1794 better coordinate Federal efforts that promote equitable
- 1795 clinical research?
- 1796 Post-pandemic, do you see telehealth continuing to play

- an increasingly important role in recruiting and retaining
- 1798 diverse participants for clinical trials?
- \*Dr. Bibbins-Domingo. Thank you very much for that
- 1800 question. I actually think that the pandemic, in its way
- 1801 that it was disruptive, allowed new innovations to actually
- 1802 flourish, and telehealth is certainly one of them.
- I can -- speaking as a clinician, I can say telehealth
- 1804 has been remarkable in allowing us to increase our access.
- 1805 I will also say that new technologies also have to be
- 1806 adapted to the goals that we are trying to achieve. For me
- 1807 and my population -- I serve in an urban safety net setting
- 1808 -- we don't -- most of my patients don't use telehealth.
- 1809 They use the telephone, unfortunately. And so we always have
- 1810 to be ensuring that our new technologies also work for all of
- 1811 the populations that we are trying to have them achieve.
- 1812 They increase access. We can reach rural populations, people
- 1813 who can't come in, in much better ways. That is remarkable.
- 1814 But then also making -- we have to build in the types of
- investment that ensures that new technologies are actually
- 1816 available to all of those that we want to include in care and
- 1817 in our studies.
- 1818 So I am all in favor of technologies. I think that they
- 1819 are remarkable and increase access, but we also have to make
- 1820 them equitable, as well.
- 1821 \*Ms. Matsui. Well, absolutely. And that is part of the

- challenge, because, as we have more access, we know that
- there are disparities in all of the access, too. So thank
- 1824 you very much. I do look forward to Congress advancing
- legislation that really supports leveraging telehealth in an
- 1826 equitable manner as a tool across the health care sector.
- 1827 Thank you, Madam Chair. My time has disappeared. I
- 1828 yield back.
- \*Ms. Eshoo. It goes by quickly. The gentlewoman yields
- 1830 back.
- 1831 The chair is pleased to recognize the gentleman from
- 1832 Virginia, Mr. Griffith, for your five minutes of questions.
- \*Mr. Griffith. Thank you, Madam Chair. And I just want
- 1834 to say I agree with the questions and the answers just given
- 1835 to -- by Ms. Matsui, and then the answers that were given.
- 1836 Both Ms. Bibbins-Domingo and Ms. Sweeney have mentioned that
- 1837 a lot of folks in their areas -- and in my area, as well --
- 1838 use telephonic forms of telehealth. And we have to figure
- 1839 out how to make reimbursement for both the computer version
- and continue to reimburse or do better ways of reimbursing
- 1841 for telephonic.
- 1842 All right, let me move on to Mr. Shannon.
- Mr. Shannon, EcoHealth Alliance, an NIH grantee during
- 1844 the time that you were there -- at least it started then --
- 1845 recently acknowledged that it is waiting for its sub-grantee,
- 1846 the Wuhan Institute of Virology, to release electronic files

- and lab notebooks associated with a key experiment on
- 1848 coronavirus and doing coronavirus research prior to 2020,
- 1849 which was supported by the NIH grant. It seems weird and
- 1850 perverse to me that an NIH grantee cannot or will not produce
- the substantiating materials from an experiment paid for by
- the United States. Wouldn't you agree, yes or no?
- 1853 \*Mr. Shannon. Yes, I would agree.
- \*Mr. Griffith. Shouldn't NIH grantees be required to
- 1855 retain a copy of all research records? And when I say
- 1856 "grantees,'' I mean grantees and sub-grantees. Shouldn't
- 1857 they be required to retain a copy of all research records,
- 1858 electronic files, and laboratory notebooks generated by a
- 1859 foreign sub-grantee, and be required to make such data
- 1860 available upon request to the NIH and/or from Congress, yes
- 1861 or no?
- 1862 \*Mr. Shannon. Yes, and the requirement exists.
- 1863 \*Mr. Griffith. Then how come we can't get these records
- 1864 from the Wuhan lab?
- 1865 \*Mr. Shannon. I don't know the answer to that, sir. I
- 1866 can tell you that the NIH grants policy statement -- section
- 1867 8.4.2, specifically -- requires that any record reasonably
- 1868 considered to be pertinent to the grant must be retained and
- 1869 available.
- 1870 And in fact, the grantee and -- or the awarding
- 1871 recipient and -- is responsible for compliance across the

- 1872 board. They have -- they actually have to --
- 1873 \*Mr. Griffith. Okay.
- 1874 \*Mr. Shannon. -- keep their people available
- 1875 [inaudible] --
- 1876 \*Mr. Griffith. Let me move on. We have had a number of
- issues with this type of thing with EcoHealth Alliance. And
- 1878 at one point they were banned from getting new money on that
- grant, but then the NIH gave them a grant for something else.
- 1880 When we have somebody who is not complying or not making
- their sub-grantees comply, shouldn't we ban them from getting
- 1882 new grants in the future?
- 1883 \*Mr. Shannon. Well, I think there is absolutely a case
- 1884 to be made that stewardship should be a --
- 1885 \*Mr. Griffith. I take that as a yes, and I apologize.
- 1886 \*Mr. Shannon. Okay.
- 1887 \*Mr. Griffith. I would love to talk to you for hours,
- 1888 but I only have five minutes.
- 1889 Also, as a former director at the NIH, and an NIH
- 1890 advisor to the FBI, how big of a problem is non-disclosure of
- 1891 foreign interests?
- Under current requirements, should it have been
- 1893 disclosed when EcoHealth Alliance received their NIH grant
- 1894 that they had a partnership with the Wuhan Institute of
- 1895 Virology?
- 1896 \*Mr. Shannon. Generally, all disclosures of support or

- 1897 activity and location of performance are supposed to be
- 1898 disclosed. That is a requirement of the grant in the grant's
- 1899 policy --
- 1900 \*Mr. Griffith. Since you were there at that time -- and
- 1901 I know you may not remember, but do you know if that was
- 1902 disclosed at the time of the grant on coronavirus to
- 1903 EcoHealth Alliance?
- 1904 \*Mr. Shannon. I do not. Those grant compliance areas
- 1905 fall under the auspices of [inaudible] --
- 1906 \*Mr. Griffith. Yes, I heard your answer to Dr. Burgess,
- 1907 and I thought that was fine. Again, I hate to cut you off,
- 1908 but I have got to move on.
- 1909 What is the China military civil fusion strategy, and
- 1910 how is it relevant to the threats facing biomedical research
- 1911 by the U.S. in China?
- 1912 \*Mr. Shannon. It is a -- the MCF for military civil
- 1913 fusion strategy is a major driver of the Chinese Communist
- 1914 Party in their efforts to create a technologically advanced
- 1915 military to promote economic benefit beyond, and replace the
- 1916 U.S. as a premier economic powerhouse. So the focus is on
- 1917 targeting critical infrastructure, including biomedical, and
- 1918 there is a purposeful attempt to do that, to gather
- 1919 information that way.
- 1920 And the focus is also recognizing that the way we look
- 1921 at the right and wrong of it is probably not the way they do.

- 1922 They don't see it as their job to comply --
- 1923 \*Mr. Griffith. Yes, I mean, let me --
- 1924 \*Mr. Shannon. -- but for us to --
- 1925 \*Mr. Griffith. Let me -- hang on. Let me finish up,
- 1926 and I do apologize. I could talk to you for hours.
- But do you think, looking at Wuhan Institute of
- 1928 Virology, that they are, in fact, a part of this strategy? I
- 1929 do. Do you?
- 1930 \*Mr. Shannon. I don't have any knowledge to demonstrate
- 1931 that that is the case. But I know, if you --
- 1932 \*Mr. Griffith. But you would -- yes or no, you would be
- 1933 surprised if they were not a part of it, wouldn't you?
- 1934 \*Mr. Shannon. I would be surprised if they were not
- 1935 part of the -- both the military and party.
- 1936 \*Ms. Eshoo. The gentleman's time has expired.
- 1937 \*Mr. Griffith. Thank you.
- 1938 \*Mr. Shannon. Yes.
- 1939 \*Mr. Griffith. I appreciate it.
- 1940 \*Ms. Eshoo. The gentleman's time has expired.
- 1941 The chair is pleased to recognize the gentleman from
- 1942 California, Mr. Cardenas, for your five minutes of questions.
- 1943 \*Mr. Cardenas. Thank you very much, Chairwoman Eshoo,
- 1944 and also Ranking Member Guthrie, for holding this important
- 1945 hearing, and I really appreciate this opportunity to discuss
- 1946 these matters with these experts on their expert opinions and

- 1947 their experience that collectively goes far beyond many, many
- 1948 communities.
- 1949 So we are very fortunate to have all of you witnesses.
- 1950 So thank you so much.
- 1951 I am thrilled to see that the NIH Clinical Trial
- 1952 Diversity Act is being considered today. And I want to thank
- 1953 committee leadership, as well as the bill's lead author,
- 1954 Representative Robin Kelly, for ensuring this bill's
- 1955 inclusion at today's hearing.
- 1956 If we are serious about demanding that clinical trials
- 1957 are reflective of all communities served, we need to
- 1958 implement policy that impacts each of the relevant agencies,
- 1959 including those that provide resource for trials. The NIH
- 1960 funds clinical trials, including those in phase one, as well
- 1961 as those that will not apply for FDA approval, which would
- 1962 include studies on potential behavioral health interventions,
- 1963 for example.
- 1964 As a clinical cog in the broader clinical trial system,
- 1965 NIH must also hold to certain standards to ensure diversity
- 1966 and representation for all. Not only would the bill require
- 1967 NIH to develop measurable recruitment and retention goals
- 1968 based on disease prevalence, it would also ensure less
- 1969 burdensome follow-ups and launch a public awareness campaign
- 1970 across Federal agencies related to research participation
- 1971 opportunities.

- I am going to be asking my first question to Dr.
- 1973 Bibbins-Domingo.
- 1974 Given that context, I want to ask you, as a witness, as
- 1975 -- a bit about the importance of clinical trial diversity
- 1976 broadly, and the focus on NIH specifically. Dr.
- 1977 Bibbins-Domingo, thank you for joining us today. I
- 1978 understand that clinical trial diversity is a personal issue
- 1979 with you, as we heard in your testimony. And I am grateful
- 1980 that you are willing to share the story with us and all of
- 1981 America.
- 1982 Failing to diversify clinical trials has a serious cost,
- 1983 both in terms of people, in livelihoods, and in dollars and
- 1984 cents. In your testimony you note that an economic analysis
- 1985 by the National Academies found that "lack of representation
- 1986 may cost the U.S. hundreds of billions' ' -- that is billions,
- 1987 with a B -- "of dollars over the next three decades as a
- 1988 consequence of U.S. health disparities.' '
- 1989 My question to you is, can you explain this connection
- 1990 between clinical trial diversity and cost?
- 1991 And why is the NIH a key player in addressing the
- 1992 shortfalls in the diversity of clinical trials?
- 1993 \*Dr. Bibbins-Domingo. Thank you very much. Yes. So
- 1994 our analysis that we commissioned for this report examined
- 1995 the three common conditions -- heart disease, hypertension,
- 1996 diabetes -- and asked what does the disparities, the big gaps

- that we have in the U.S. across White, Black, and Latino
  populations for these conditions, and how much does it cost
  us in terms of life years lost, people with disability, and
  work loss -- people who are not productive members of
  society? These are now costs that, over a 30-year period,
  approach \$1 trillion, frankly.

  Now, disparities in health outcomes like that are
- 2004 actually multi-factorial. They are not all going to be addressed by improving diversity in clinical trials. But if 2005 clinical trials and clinical research, which is important, 2006 only addressed a small fraction, let's say one percent, the 2007 benefits to society in terms of life years gained, productive 2008 life years gained, would be on the order of hundreds of 2009 billions of dollars. This is an analysis restricted to a few 2010 conditions and a few disparities, but it does highlight how 2011 big an economic toll that is, and does suggest that research, 2012 which we do think is important in this country -- that is why 2013 2014 we fund it -- for improving health is important for addressing this, even if it only plays a small role in that. 2015
- 2016 \*Mr. Cardenas. What are the dangers of prolonged 2017 mistrust in our scientific processes?
- 2018 And how can proposals like the NIH Clinical Trial
  2019 Diversity Act help to close that gap?
- 2020 \*Dr. Bibbins-Domingo. Yes. We have a very important 2021 gap in trust, mistrust, distrust that we have seen really

- 2022 highlighted through the pandemic.
- 2023 A lot -- this is actually reinforced by the fact that we
- 2024 are not engaging communities in the participation in our
- 2025 scientific and medical enterprise. People don't accept a new
- 2026 vaccine because it really hasn't been studied in people like
- 2027 them. And I think that we -- often times we miss the
- 2028 opportunity to reinforce trust by engaging communities in all
- 2029 aspects of our medical and scientific enterprise. And this
- 2030 is just one aspect that I think is -- and an important
- 2031 feature of why representation is important.
- 2032 \*Mr. Cardenas. Thank you. It is clear that we need to
- 2033 take a holistic approach in making clinical trials more
- 2034 diverse. It is an urgent issue, and I appreciate all of your
- 2035 thoughtful responses.
- 2036 Madam Chair, my time has expired, and I yield back.
- 2037 \*Ms. Eshoo. The gentleman yields back.
- 2038 The chair is pleased to recognize the gentleman from
- 2039 Florida, Mr. Bilirakis, for your five minutes of questions.
- 2040 \*Mr. Bilirakis. Thank you, Madam Chair. I appreciate
- 2041 it very much. This is a great hearing, as always. And I
- 2042 really do want to talk about this particular issue, and I
- 2043 thank the witnesses for their testimony today. So this is a
- 2044 bipartisan hearing, and I appreciate the witnesses again
- 2045 being here today. In particular, Madam Chair, I want to
- thank you for putting up for consideration my bill, H.R.

- 5478, the Protecting the Integrity of our Biomedical Research
- 2048 Act, which will provide transparency and accountability at
- 2049 the NIH -- so very important.
- 2050 American taxpayers deserve to know when their money is
- 2051 being used improperly, when it is being used to benefit
- 2052 foreign governments. My legislation would provide an extra
- 2053 layer of protection and increased transparency for our
- 2054 Federal research grants by requiring full disclosure of
- 2055 foreign talent programs as a condition of receiving
- 2056 extramural biomedical research grant funds.
- In fact, GAO has been warning research institutions over
- 2058 the past few years with the concerns about inappropriate
- 2059 influence of foreign entities on NIH researchers. That is
- 2060 why I am grateful to have Mr. Mike Shannon, an expert in this
- field who previously worked as a senior executive at NIH.
- 2062 And thank you for being here, Mike, today. I have a
- 2063 couple of questions for you, Mr. Shannon. Thank you for your
- 2064 testimony, again, and for providing specific feedback on how
- 2065 to better improve the three bills who have -- who were on the
- 2066 docket today. So we really appreciate it with regard to
- 2067 research integrity.
- 2068 Can you expand more on the need to ensure we are
- 2069 capturing the full gambit of bad actors in this space,
- 2070 particularly those looking to subvert potential new
- 2071 requirements under the bill?

- 2072 And that is why we have these hearings, to even improve 2073 our bills that were filed. So, please, if you can answer 2074 that question, Mike, I would appreciate it.
- \*Mr. Shannon. Certainly. There are a great many types
  of influence that can be wielded, and that can include
  financial remuneration, additional payments. And those are
  often understood that they need to be reported. What is not
  clear, and what has been not universally done is the complete
  and accurate reporting of all support.
- So we know that the Health Education Act section 117
  requires the reporting of gifts, and we know that my
  colleague there who heads that arena recognizes the vast
  under-reporting that has been happening there. But that is
  another indicator of where support can be used to influence.
- We have also seen in investigations where individuals

  who are -- who may have family members in the foreign nation,

  they may be coerced. They may be encouraged, either with

  threats to that family or just an honor threat, that you are

  embarrassing our family, that sort of thing.
- So it really spans the gamut of what is going to inspire
  and influence someone to be willing to take that step, and
  whether it is for self-enrichment or some type of
  reputational self-preservation, it is a large issue. Again,
  we see it as primarily a compliance issue. There are law
  enforcement instances. We have got to make sure we charge

- 2097 the appropriate charges when there is a law enforcement
- 2098 incident. It is much more of an espionage kind of effort
- 2099 than it is, you know, the common criminal.
- But on the compliance side there is a solution, and
- 2101 there is a mechanism to restore, rather than remove
- 2102 individuals and then put in place due diligence to observe
- and ensure that that conduct does not continue.
- \*Mr. Bilirakis. Thank you very much. I didn't want to
- interrupt you, because this is such good information for us.
- You also rightly point out that this issue may be
- 2107 addressed in the American -- the America COMPETES Act. And I
- 2108 want to reiterate that H.R. 5478 builds on bipartisan
- 2109 provisions included in the original USICA bill sponsored by
- 2110 Senator Schumer.
- I also helped lead a bipartisan letter to NIH, with some
- of my fellow colleagues on this committee, addressing this
- 2113 topic in response to specific incidents regarding
- 2114 inappropriate influence. You addressed that to a certain
- 2115 extent, inappropriate influence from the Chinese Communist
- 2116 Party within our biomedical research grants. We must better
- 2117 address this.
- I am not sure if we have time for this, but I am going
- 2119 to give you the question.
- 2120 And then, Madam Chair, if you want to cut me off, that
- is okay, because he will respond to me.

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Can you discuss the importance of internal buy-in within
2122
      NIH and HHS, which we know is traditionally resistant to
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2124
      change?
           And can you tell me how we can provide better oversight
2125
2126
      of compliance in this area?
2127
           *Ms. Eshoo. The gentleman's time --
           *Mr. Bilirakis. Yes.
2128
2129
           *Ms. Eshoo. -- has expired.
2130
           *Mr. Bilirakis. Yes, I will yield back --
2131
           *Ms. Eshoo. But I think that your question --
2132
           *Mr. Bilirakis. -- so we can get a response --
           *Ms. Eshoo. -- can be submitted to the witness to --
2133
2134
           *Mr. Bilirakis. Absolutely.
           *Ms. Eshoo. -- respond in writing.
2135
2136
           [The information follows:]
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- 2140 \*Voice. Welch is back.
- 2141 \*Ms. Eshoo. Pardon me?
- 2142 \*Voice. Welch is back.
- 2143 \*Mr. Bilirakis. Thank you.
- \*Ms. Eshoo. The chair is now pleased to recognize the
- 2145 gentleman from Vermont, Mr. Welch, for your five minutes of
- 2146 questions.
- 2147 [Pause.]
- 2148 \*Ms. Eshoo. Mr. Welch?
- 2149 \*Mr. Welch. I thank you very much, Madam Chair. I
- 2150 appreciate the hearing, but I actually do not have any
- 2151 additional questions. Thank you very much.
- 2152 \*Ms. Eshoo. Okay, then we -- the chair now recognizes
- 2153 the gentleman from California, Dr. Ruiz, for your five
- 2154 minutes of questions.
- 2155 \*Mr. Ruiz. Thank you for holding this important
- 2156 hearing. Just real quickly, I will take the personal
- 2157 privilege of sending a shout out to the multitude of interns
- 2158 in my office watching live on screen right now. Thanks for
- 2159 being here.
- 2160 As we have seen throughout the pandemic, there are
- 2161 critical gaps in our public health infrastructure. We are
- 2162 presented with an opportunity at this moment, as we move
- 2163 forward, to learn from this experience. I truly believe that
- 2164 we are at a critical juncture as a country. If we don't

- course correct now, even after everything we have seen and 2165 2166 experienced throughout the past two years, then I fear we won't ever have the will to do it. And yes, to do it right, 2167 we will have to invest in our public health infrastructure. 2168 2169 But inaction costs more than action, and we end up with sicker communities. As a doctor and a public health expert, 2170 2171 it is hard for me to even narrow down priorities in the public health space because there are so many critical issues 2172 to address, like the need for a better public health 2173 education system, especially for our harder-to-reach 2174 communities, to empower them to make better decisions to 2175 protect their health, or even the ever-worsening provider 2176 2177 shortage, or generally the way our health care system focuses on curing severe, expensive sickness, but not preventing it, 2178 or how we balk at spending money on things that will prevent 2179 disease, even if it saves us money down the road. 2180 What I would like to talk about today, the utilization 2181 2182 of community health workers, or promotoras, helps address a number of these critical issues. Greater utilization of 2183 2184 community health workers is not a silver bullet to solve our public's health system. There is no one silver bullet here, 2185 but they can go a long way to keeping our communities 2186 healthier. 2187
- 2188 As you know, community health workers understand local 2189 needs and can give people tools and resources to achieve

- 2190 better health and well-being. This may include helping
- 2191 patients manage chronic diseases, connecting them with social
- 2192 services organizations, or making sure a patient has a proper
- 2193 storage for their medication.
- 2194 Proactively addressing root causes of poor health is not
- 2195 only better for the health of our communities, but it
- 2196 actually saves money. In fact, research has shown that
- 2197 utilization of community health workers saves \$2.47 for every
- 2198 dollar spent.
- So if community health workers saves us money and
- 2200 improves health, I think that investing in policies that
- increase utilization of them is a no-brainer. My bill, H.R.
- 2202 8151, the Building a Sustainable Workforce for Healthy
- 2203 Communities Act, will reauthorize a competitive grant program
- 2204 to support state and local governments, tribal organizations,
- 2205 and community-based organizations, and expanding community
- 2206 health worker programs in under-served areas. The grants are
- 2207 intended to serve communities that experience higher rates of
- 2208 chronic disease, infant mortality, maternal morbidity and
- 2209 mortality, and health professional shortage areas.
- The bill also expands the services that community health
- 2211 workers can provide under this grant, such as using community
- 2212 health workers to educate, guide, and provide home visitation
- 2213 services for chronic diseases and postpartum care.
- 2214 Under my bill, the community health workers will also be

- 2215 able to conduct outreach and education to communities that
- 2216 require additional support during public health emergencies.
- Ms. Sweeney, what are some services that you intend for
- the patient navigators, as described in your testimony, to
- 2219 provide into the future as NEW Health works to get their
- 2220 community health worker programs off the ground?
- 2221 \*Ms. Sweeney. Thank you. So I think, for us, really,
- you know, everyone's barriers are different, and they are all
- 2223 the same at the -- at many community health centers. So for
- 2224 us to identify those social determinants of health and what
- 2225 are the barriers to patient, whether it is compliance,
- 2226 comprehension, health care, access, trust -- and so we will
- 2227 really utilize these patient navigators to help build the
- 2228 trust within the community to eliminate barriers to care,
- 2229 whichever barrier that is.
- 2230 And so I think, really, for them to identify those
- 2231 social determinants of health and non-compliance -- you, as a
- 2232 clinician, recognize non-compliance doesn't always mean
- 2233 obstinance. It could be financial barrier, or a
- 2234 comprehension barrier.
- 2235 \*Mr. Ruiz. Or a failure and non-compliance of a system
- 2236 that doesn't give -- take into consideration those barriers,
- 2237 which is their responsibility to do so.
- 2238 \*Ms. Sweeney. Right.
- 2239 \*Mr. Ruiz. So I -- you know, before we leave I would

- 2240 also like to thank the committee for including H.R. 5141, the
- 2241 Mobile Health Care Act, in this hearing, and for my
- 2242 colleague, Congresswoman Lee, on her leadership on this
- 2243 important issue.
- Giving health centers the ability to invest in mobile
- 2245 clinics will help them reach the most under-served areas by
- 2246 taking health care directly to the communities. I have
- 2247 participated multiple times in these mobile health clinics,
- 2248 and have even driven some of these RVs out into our most
- 2249 under-served areas in my district throughout my medical
- 2250 career.
- 2251 And with that, I yield back.
- 2252 \*Ms. Eshoo. The gentleman's time has expired.
- The chair is pleased to recognize the gentleman from
- 2254 Indiana, Dr. Bucshon, for your five minutes of questions.
- 2255 \*Mr. Bucshon. Well, thank you, Chairwoman Eshoo and
- 2256 Ranking Member Guthrie. Today's hearing covers a variety of
- important issues, many of which are particularly relevant,
- 2258 given that we have experienced and learned -- what we have
- 2259 experienced and learned over the last couple of years.
- The COVID-19 pandemic has taught us a lot about what our
- 2261 public health agencies and our health care systems can do
- 2262 well. But it has also provided some startling examples of
- 2263 deficiencies Congress needs to address. The bills before us
- 2264 today represent just a small portion of that work.

- I appreciate that my colleagues, Representatives
  Bilirakis, Curtis, and Hudson, have introduced bills to
  address some of the issues we are seeing with oversight of
  Federal funding for scientific research.
- 2269 To be clear, I strongly support Federal funding for research. I learned in my early days of Congress, leading 2270 the Science, Space, and Technology Subcommittee responsible 2271 for the National Science Foundation, that we cannot rely on 2272 the private sector for all such work. But when taxpayer 2273 2274 dollars are being used, we must pay close attention to the quality of the work being done, and we must have adequate and 2275 frequent oversight of all Federal agencies funding scientific 2276 2277 research.
- Mr. Shannon, your written testimony provides many solid 2278 observations about how we can improve that quality, 2279 particularly when it comes to foreign influence. Do you 2280 believe that, if we enact the proper quardrails, the United 2281 States can continue to safely and responsibly fund biomedical 2282 research projects, not only in the U.S., but internationally? 2283 2284 \*Mr. Shannon. Yes, I do. I think, though, that the -although the reporting requirements that are in the bills are 2285 absolutely essential and important for accountability and 2286 oversight, I think you also need to look at the IG axiom of 2287 what gets checked gets done. And so, if there aren't 2288

periodic audits for compliance and looking at all of those

2289

- 2290 conditions for award, then those will fall by the wayside,
- 2291 and we may find ourselves with a similar problem in the
- 2292 future.
- 2293 \*Mr. Bucshon. Yes. I mean, I, in general, have been,
- you know, shocked by the revelations of the lack of
- 2295 compliance and reporting that we have seen across the United
- 2296 States and academic institutions, particularly as some of
- 2297 those cases were mentioned, and the lack of oversight
- 2298 potentially that we have had.
- 2299 And it does amaze me in Congress, I mean, how many
- 2300 things that in hearings like this you hear have happened, and
- you just can't understand why the law hasn't been followed.
- 2302 And primarily, I think a lot of that is, you know, it is
- 2303 Congress's responsibility to occasionally provide adequate
- oversight of basically everything that we do, particularly
- 2305 when taxpayer dollars are involved.
- I am also grateful for the legislation like H.R. 7565,
- 2307 the IMPROVE Act, which provides authorization for a research
- 2308 initiative designed to mitigate preventable maternal
- 2309 morbidity and mortality. We have heard it, this
- 2310 subcommittee, the shocking data coming out across the country
- 2311 about the increasing maternal mortality, particularly in
- 2312 certain areas of our country, and the racial and ethnic
- 2313 disparities in that issue -- on that issue, and I know we are
- 2314 all trying to address that.

My state of Indiana has one of the highest rates of maternal mortality in the country, and it led me to advocate 2316 for the TRIUMPH for New Moms Act, a piece of legislation that 2317 Representative Barragan and I were able to pass in the House, 2318 2319 that was included in the mental health package last week. That bill focused specifically on mental health challenges 2320 2321 that often plague pregnant and postpartum women. 2322 The IMPROVE Act would further build on efforts to 2323 support them. 2324 Dr. Bibbins-Domingo, I don't have a specific question, but I want to comment on some things you have said. You have 2325 advocated for broader participation of women in clinical 2326 studies, and your testimony makes many critical points about 2327 the need for greater clinical trial diversity. Dr. Ruiz, who 2328 2329 just recently asked questions, and I introduced H.R. 5030, the DIVERSE Trials Act, to improve diversity in clinical 2330 trials and a couple of other things. And the Senate actually 2331 has a companion bill, S. 2706, introduced by Senators 2332 Menendez and Tim Scott. 2333 2334 So I do agree also that telemedicine gives us a

2315

potential opportunity to increase the diversity in clinical 2335 trials, as you pointed out. And I know, as a medical doctor 2336 myself, different populations of people respond differently 2337 2338 to medications, and they have different health issues that cannot be adequately assessed unless you actually study those 2339

- 2340 populations.
- So with that, Madam Chairwoman, I yield back the balance
- 2342 of my time.
- 2343 \*Ms. Eshoo. The doctor yields back.
- The chair is pleased to recognize the gentlewoman from
- 2345 Michigan, Mrs. Dingell, for your five minutes of questions.
- \*Mrs. Dingell. Thank you, Chairman Eshoo and Ranking
- 2347 Member Guthrie, for convening today's bipartisan legislative
- 2348 hearing, with so many important bills that support our
- 2349 nation's health care system, the workforce, and research
- enterprise.
- The issues that today's witnesses and my colleagues on
- 2352 committee have discussed are so critical to addressing gaps
- 2353 in care and ensuring traditionally under-served groups are
- able to access quality, affordable health care in a timely
- 2355 manner. There are issues that are critically important to
- 2356 communities in my district, which has a very large Middle
- 2357 East and North African population. We have heard from
- 2358 concerned residents and community groups that the lack of
- such services are barriers to quality health and health
- 2360 equity for MENA residents.
- Ms. Sweeney, community health centers play a critical
- role in addressing health equity, both in my district but
- 2363 across the country. Could you speak to the importance and
- 2364 effectiveness of culturally and linguistically appropriate

- services, particularly for immigrants, refugees, and individuals with limited English proficiency?

  \*Ms. Sweeney. Yes, that is a great question, and I
- think that health centers have done a really great job of,
  you know, working towards that and addressing that by being
  community driven. And so we can better adapt to our
  patients' needs because you can't always understand what
- 2372 someone is going to need until they come and seek care with
- you. And so community health centers have really been known
- 2374 to build that trust within our patients, and to be community
- 2375 focused. And I think that is really a benefit to help
- 2376 support equity within our health center network, no matter
- 2377 where we are located in the U.S.
- 2378 \*Mrs. Dingell. Thank you for that. It is important to
- 2379 note that MENA Americans, like those in my district, are not
- currently recognized as a distinct community under the Public
- 2381 Health Service Act. This is why I have joined my colleagues,
- 2382 Representative Tlaib, Eshoo, and Kelly, to introduce the
- 2383 Health Equity in MENA Community Inclusion Act of 2022, which
- 2384 would amend the Public Health Service Act to address this
- 2385 issue.
- But I would also like to highlight the 340B drug pricing
- 2387 program, which is critically important to ensuring community
- 2388 health centers in my district -- and again, across the
- 2389 country -- that they are able to provide quality health

- 2390 access to be able to provide quality care to my constituents.
- Ms. Sweeney, how has the 340B program helped NEW Health
- 2392 provide quality care to the beneficiary it serves?
- 2393 And can you talk about the program's impact on
- 2394 under-served communities specifically?
- 2395 \*Ms. Sweeney. Yes, thank you. That is a great
- 2396 question.
- The 340B program is incredibly important to health
- 2398 centers across the country. You know, by law and mission we
- 2399 must reinvest all savings of the 340B program back into the
- 2400 patient care.
- So I think a couple of examples we could do is
- 2402 telehealth. When the pandemic first broke out, we just
- 2403 really didn't even know how it was going to be reimbursed,
- 2404 how that was going to be paid. And so having that
- 2405 opportunity to utilize that cost savings to do right by the
- 2406 patients in that time of need was essential.
- 2407 And those needs for the under-served and vulnerable
- 2408 populations will always continue. And so being able to have
- 2409 that opportunity to reinvest that, and protect that savings
- 2410 for our most vulnerable patients is essential. And it is the
- 2411 mission of everything we do. And we -- it is really
- 2412 extremely important to the health center sustainability.
- 2413 \*Mrs. Dingell. I thank you, and I thank you for all
- 2414 that you do.

- One thing that is important to note is that a number of
- 2416 major prescription drug manufacturers have arbitrarily
- 2417 decided to restrict their participation in the 340B program
- 2418 since the summer of 2020. It is an issue I am hearing about
- 2419 from my constituents who receive health care through the
- 2420 community health care centers, which have faced cutbacks in
- 2421 services as a result of the pharmaceutical companies
- overcharging these very, very, very critical safety net
- 2423 providers. It has a real impact on the access to care and
- 2424 pharmacy actions here need to be addressed moving forward.
- Thank you, Madam Chair. And with that I yield back.
- 2426 \*Ms. Eshoo. The gentlewoman yields back.
- The chair is pleased to recognize the pharmacist on our
- 2428 committee, the gentleman from Georgia, Mr. Carter, for your
- 2429 five minutes of questions.
- 2430 [Pause.]
- \*Ms. Eshoo. Are you there, Mr. Carter?
- 2432 \*Voice. [Inaudible] Curtis.
- 2433 \*Ms. Eshoo. Pardon me?
- 2434 \*Voice. Curtis is next.
- 2435 \*Ms. Eshoo. Who?
- 2436 [Pause.]
- 2437 \*Ms. Eshoo. Mr. Curtis of Utah, you are recognized for
- 2438 your five minutes of questions.
- 2439 \*Mr. Curtis. Thank you, Madam Chair.

- \*Ms. Eshoo. I don't know what happened to Carter.
- 2441 \*Mr. Curtis. Thank you, Madam Chair.
- I am, like many of my colleagues here, deeply concerned
- 2443 by the foreign influence in our research institutions through
- 2444 China's Thousand Talents program. My bill before us today,
- 2445 which I am grateful that many have acknowledged, the Fix
- 2446 Nondisclosure of Influence in Health Research Act, or Fix NIH
- 2447 Research Act, would shine a light on these [inaudible]
- 2448 influence operations. The Fix NIH Research Act is currently
- in the China package, and I urge my colleagues on the
- 2450 conference to maintain its inclusion and pass it into law in
- the coming months.
- I served on a GOP China task force in 2020. I lived in
- 2453 Asia. I have a great appreciation for the language, the
- 2454 culture, and the people. But that being said, the final
- 2455 report of the China task force found that the CCP has a
- 2456 coordinated global campaign to recruit overseas science and
- 2457 technology experts through talent programs like Thousand
- 2458 Talents and other efforts to obtain knowledge and IP through
- 2459 coercive and fraudulent means. The CCP's talent programs,
- 2460 rather, require participants to operate in secrecy and, in
- 2461 some cases, contractually obligate participants to legally --
- 2462 illegally transfer information and property.
- In 2019, a massive espionage campaign to steal advanced
- 2464 biomedical research was exposed at a prominent and cutting-

- 2465 edge research facility in Houston. Multiple scientists were
- 2466 caught sending research back to the CCP's government, or
- 2467 plotting to do so. This brazen act is just the tip of the
- 2468 iceberg of the CCP's wide-scale espionage efforts here in the
- 2469 United States, especially through their talents -- Thousand
- 2470 Talents program.
- In December 2021, the chair of Harvard's Department of
- 2472 Chemistry and Chemical Biology was convicted by a Federal
- 2473 jury in connection with lying to Federal authorities about
- 2474 his affiliation with the People's Republic of China's
- 2475 Thousand Talents program and the Wuhan University of
- 2476 Technology in Wuhan, as well as failing to report large sums
- of money he received from Wuhan University of Technology,
- 2478 while simultaneously receiving Federal grants from NIH and
- 2479 DoD.
- 2480 Mr. Shannon, can you explain why it does matter that
- 2481 researchers who are working for Chinese-affiliated entities
- 2482 are also getting grants from the United States?
- And why does this compromise the integrity of research,
- 2484 or how does it compromise national security?
- 2485 \*Mr. Shannon. Yes, it certainly matters. When
- 2486 scientific information is submitted for potential award to
- advance our research and development capabilities, the intent
- 2488 is for the benefit of all, from a U.S. perspective. When you
- 2489 have individuals who either work in a dual funding capacity,

- or have a conflict of interest or a conflict of commitment,
- that can result in less effort being given to the U.S.
- 2492 research.
- It can also cost in the way of the training and
- 2494 mentorship, where a scientist who may be deciding to work in
- 2495 this capacity and be -- enrich themselves, their effort is
- 2496 focused elsewhere, not on the primary effort here. And that
- is not the agreement that they entered into when they
- 2498 received that grant award.
- 2499 From a national security perspective, it absolutely
- 2500 matters because not -- in most of these cases it is not a
- 2501 transparent or reciprocal arrangement. And so it is not to
- 2502 the benefit of the global health, or to the benefit of the
- 2503 U.S., who is funding the effort often times. It inures to
- 2504 the benefit of another nation. In many cases -- in our
- 2505 investigative statistics we see that is primarily the
- 2506 Communist Party in China. That effort directly impacts our
- ability to be innovative, our ability to be ahead of the
- 2508 curve, and to seek that innovation and commitment from the
- 2509 funds that we invest.
- 2510 \*Mr. Curtis. Thanks, Mr. Shannon.
- I would also like to just re-emphasize my appreciation
- 2512 to my colleagues who have supported this bill. And, Madam
- 2513 Chair, I yield my time.
- \*Ms. Eshoo. The gentleman yields back.

- The chair is pleased to recognize the gentlewoman from
  New Hampshire, Ms. Kuster, for your five minutes of
  questions.
- \*Ms. Kuster. Great. Thank you so much, Madam Chair.
- 2519 Creative approaches to delivering care are essential to
- 2520 reach all communities and vulnerable populations, including
- 2521 those who are experiencing inconsistent housing, who may live
- 2522 far from medical facilities, and who don't have access to
- 2523 transportation, or may lack connection to a medical provider.
- 2524 That is why legislation such as the Mobile Health Care Act is
- 2525 so key to improving health.
- 2526 As the founder and co-chair of the Bipartisan Addiction
- 2527 and Mental Health Task Force, I am proud to say that we
- 2528 included the Mobile Health Care Act as part of our
- 2529 legislative agenda for the 117th Congress. Providing
- 2530 financial support to health centers, establishing mobile
- 2531 health units in rural and under-served communities is an
- 2532 evidence-based approach to close significant gaps in physical
- 2533 and mental health care.
- In my home district, Lamprey Health Care in Nashua, New
- 2535 Hampshire uses a mobile van to meet patients where they are,
- 2536 helping to remove barriers to establish primary care, provide
- 2537 behavioral health care, and respond to COVID-related
- 2538 concerns. Some days this means providing services to school
- 2539 children on site to ensure minimal disruption of their school

- day, and other times this means leveraging the unit and
  expanded telehealth flexibilities to connect patients with
  substance use disorder to proper support.
- 2543 At a time when workforce recruitment and retention is 2544 such a challenge, folks at Lamprey have expressed greater job 2545 satisfaction with the opportunity to work directly with 2546 patients through the mobile health unit. The Mobile Health 2547 Care Act will empower other health centers to follow 2548 organizations like Lamprey to expand their services.
- Ms. Sweeney, what populations would benefit most from more health centers being able to use a mobile unit to deliver public health and health care services?
- \*Ms. Sweeney. Thank you. That is a great question.
- 2553 So we are going to be able to provide dental exams,
  2554 extractions, fillings, and sealants for patients perhaps who
  2555 cannot access those. So when you talk about that K-through2556 12 group who have to miss school to go to a dental exam, or
  2557 their parents have to take time away from work, so that is

one specific population.

2558

And then, when we really talk about 10 percent of our total population being veteran population, and their needs being in -- you know, where they are apprehensive to come into an institution or a brick and mortar, so we really think bridging that VFW with the veterans population are two very strong populations.

- 2565 And then, of course, anyone that has transportation or 2566 mobility issues.
- So also, we also talk about in our area we have
- 2568 wildfires. And so when those camps are deployed, they are
- 2569 often times not close to an urban area. And so those
- 2570 firefighters are charged to have to leave the area for health
- 2571 care. And so we will be able to target specific populations
- 2572 and respond to various needs, not just health care or
- 2573 pandemic, but also natural disasters or anything that could
- 2574 be impacting us.
- 2575 And I think that is really going to be beneficial for
- 2576 all community health centers, to have access through a mobile
- unit, to really deploy resources to where it is most needed
- 2578 in the short term, and then long term for our youth and
- veterans.
- 2580 \*Ms. Kuster. Great. And could you speak to how mobile
- 2581 health units will improve mental health care in rural
- 2582 communities, as well as addiction treatment?
- 2583 \*Ms. Sweeney. Yes. So as we know in -- the increasing
- 2584 mental health needs and lack of resources, if we could deploy
- 2585 those to people where they are at on their journey -- and I
- 2586 think you had made that comment -- you know, we want to meet
- 2587 people where they are at in their journey in crisis, because
- it doesn't always happen Monday through Friday, 8:00 to 5:00.
- 2589 And so, if we can, deploy those resources where our patients

- 2590 are.
- 2591 And then addiction resources, if there is an area in our
- 2592 service area that has a higher-than-normal resource
- 2593 allocation needed, we could deploy that more cost effectively
- 2594 and more timely than trying to install a brick-and-mortar
- 2595 rapidly.
- 2596 \*Ms. Kuster. Do you use the medically-assisted
- 2597 treatment? Is that something that you have deployed for
- 2598 addiction, for substance use disorder?
- 2599 \*Ms. Sweeney. We have medication-assisted treatment
- 2600 support services, and we utilize our referral network in our
- 2601 critical access hospital in the county. So we participate in
- the substance use disorder health care system in our region
- 2603 with our health department, our critical access hospital, and
- 2604 our rural health clinics.
- 2605 \*Ms. Kuster. Great. Well, I will just say from
- 2606 personal experience here and elsewhere, that that would be
- 2607 really, really helpful. And I urge my colleagues to support
- 2608 the bill, and I thank the chair for including it in the
- 2609 package.
- 2610 And with that I yield back.
- \*Ms. Eshoo. The gentlewoman yields back.
- The chair is pleased to recognize the gentleman from
- 2613 Pennsylvania, Dr. Joyce, for your five minutes of questions.
- 2614 \*Mr. Joyce. Thank you for convening this important

- legislative hearing, Chair Eshoo and Ranking Member Guthrie.
- I would also like to thank the committee for including
- legislation that I introduced along with my colleague, Dr.
- 2618 Schrier, H.R. 3773, the Pediatricians Accelerated Childhood
- 2619 Therapies, or PACT. [Inaudible] legislation will codify
- 2620 efforts to coordinate pediatric research [inaudible] NIH
- 2621 research institutes, and will invest in supporting early
- 2622 career researchers to help ensure a health pipeline of new
- 2623 individuals working in this critical field.
- As we saw during the debate of H.R. 7666 last week,
- 2625 pediatric populations have borne the brunt of the upheaval in
- our daily lives during the COVID-19 pandemic, and we will be
- 2627 dealing with the aftermath of this for years going forward.
- 2628 When speaking to hospitals in Philadelphia, specifically the
- 2629 Children's Hospital of Philadelphia, we hear this confirmed,
- 2630 particularly in the space of behavioral health.
- 2631 Ensuring a strong supply of pediatric researchers,
- 2632 including physician scientists who focus on clinical,
- 2633 translational, pharmaceutical, these areas of research are so
- absolutely important.
- 2635 [Audio malfunction.]
- 2636 \*Mr. Joyce. -- that emphasis at this point in time.
- 2637 My first question is for Dr. Walker-Harding.
- 2638 Would you please speak a bit more to the challenges that
- 2639 you are seeing in the field, particularly when it comes to

- 2640 retaining researchers in pediatric academic research areas?
- And what are the stressors that you are seeing from
- 2642 people that they are experiencing in this field that often
- 2643 force them to leave the field?
- \*Dr. Walker-Harding. Thank you so much for that
- 2645 question.
- Yes, we are seeing a lot, especially -- some of the same
- things you are seeing in Children's Hospital, Philadelphia we
- see at the University of Washington and across the country.
- It is -- first of all, less people go into pediatric
- 2650 research to begin with. And if they don't have the funding,
- 2651 if you are talking about a physician scientist who also wants
- 2652 to see patients, being able to balance seeing patients,
- 2653 trying to get funding -- and if you are a woman, trying to
- 2654 take care of your kids at home, especially during COVID --
- 2655 this has been a stress. It is really hard to get that
- 2656 support.
- Universities, children's hospitals don't have the same
- 2658 kind of funding to support early-career researchers. And so
- 2659 what happens is they start out with great ideas, trying to
- 2660 work on it, have difficulty finding funding for pediatric
- 2661 research, have difficulty supporting their time to do that
- 2662 work. And they slowly move out of that space, and we lose
- 2663 the critical people who are seeing patients who can answer
- the questions that they are seeing because they are trained

- 2665 to do so. But without the funding --
- 2666 \*Mr. Joyce. Thank you for your insight --
- \*Dr. Walker-Harding. -- without -- we can't take care
- 2668 of them.
- 2669 \*Mr. Joyce. Thank you. I would now like to turn the
- issue to NIH research vulnerability, and what could be done
- 2671 to address the threats presented by the Chinese Communist
- 2672 Party.
- In the last few years we have seen an alarming uptick in
- 2674 malign foreign influence in our nation's biomedical research.
- 2675 I am pleased to see that we are taking up bills related to
- 2676 fixing this problem today. And I would urge that we also
- look at legislation like H.R. 5626, the Safe Biomedical
- 2678 Research Act, which I introduced aimed at this issue, as
- 2679 well.
- 2680 Mr. Shannon, in your experience, how important is it for
- the NIH to have strong standards on cyber and technology
- 2682 practices to safeguard sensitive information?
- 2683 \*Mr. Shannon. It is very important, and I think they
- 2684 have taken some great steps towards working in that direction
- on the cyber side.
- But we are also -- you know, the large portion of this
- 2687 problem is behavioral-based. And so there is a nexus between
- 2688 cyber activity and behaviors, because a lot of those
- 2689 behaviors happen in the cyber space. So being able to

- observe that and react to it is critically important.
- 2691 \*Mr. Joyce. [Inaudible] that the NIH has those strong
- standards on cyber and technology practices to safeguard the
- 2693 sensitive information?
- And do you believe that those standards exist today, and
- 2695 are properly enforced?
- 2696 \*Mr. Shannon. I am not an expert in the NIH cyber
- 2697 policies. I worked very closely with them on investigations
- 2698 and audits. But I can tell you that they have a strong,
- 2699 committed team that does a great job in that regard. So I
- 2700 can't speak to the specifics of their cyber policies, but I
- 2701 know that they have been continually working to address that.
- 2702 And after the GAO audit that occurred a couple of years ago,
- 2703 I think they are in an even stronger position today.
- \*Mr. Joyce. I think we need that strong position.
- 2705 Madam Chair, I see my time has expired, and I yield.
- 2706 \*Ms. Eshoo. The gentleman yields back.
- The chair is pleased to recognize the gentlewoman from
- 2708 Illinois, Ms. Kelly, for your five minutes of questions.
- 2709 \*Ms. Kelly. Thank you, Madam Chair. I am so thankful
- 2710 for this committee's leadership in advancing important
- 2711 clinical trial diversity policy with the Food and Drug
- 2712 Administration of 2022. However, real progress on clinical
- 2713 trial diversity will require a multi-faceted approach across
- 2714 Federal agencies, as you know well.

- 2715 While the DEPICT Act focuses on FDA policy to increase
- 2716 clinical trial diversity, there is a need for similar
- 2717 policies to be implemented at the NIH. The NIH is the
- 2718 largest funder of biomedical research in the world, investing
- 2719 \$41.7 billion annually on biomedical research.
- I am proud to have introduced the NIH Clinical Trial
- 2721 Diversity Act with Representative Fitzpatrick and my E&C
- 2722 colleagues, Representatives Cardenas, Butterfield, and
- 2723 Clarke. This bipartisan bill builds on current NIH policy,
- 2724 and provides a framework for NIH to work with sponsors so
- 2725 they can meet their clinical trial diversity goals. This
- 2726 bill would ensure that NIH-sponsored clinical research
- 2727 develops effective treatments for diseases and conditions
- 2728 across diverse populations.
- 2729 Dr. Bibbins-Domingo, in your testimony you discuss the
- 2730 importance of including diverse populations at the outset of
- 2731 clinical trial research to ensure that all communities have
- 2732 access to innovative treatments. Could you please speak to
- 2733 the importance of including diverse populations in phases one
- 2734 and two of clinical trials?
- 2735 \*Dr. Bibbins-Domingo. Thank you for that question. It
- 2736 is important that we create an infrastructure that includes
- 2737 diverse populations at all phases of our research, including
- 2738 the formative phases and the -- all of the early phases of
- 2739 clinical trials for -- the reason is that this research

- should be generalizable to the populations for whom it is intended.
- Focusing on the earlier phases, especially by focusing
- 2743 on the NIH and the types of research that it funds, will
- 2744 actually reinforce the institutions that actually enroll
- 2745 individuals in research to create that types of
- 2746 infrastructure locally to make enrollment in studies easier.
- It is true that in early phases of research, when the
- 2748 numbers are small, you don't -- they are not often powered to
- look for differences between groups. But looking for
- 2750 differences between groups is not the only reason we want to
- include diverse populations in research. We want to do them
- 2752 at the discovery phases, at the genetic phases, at the
- 2753 mechanistic phases, and at all phases to think about
- 2754 generalizability. And investing in the infrastructure at all
- 2755 phases actually will enhance our ability to recruit in those
- 2756 late-phase clinical trials, where we sometimes do want to
- 2757 explore differences in drug efficacy across populations.
- So I really applaud the focus on FDA and NIH, and think
- 2759 that they can work in synergy.
- \*Ms. Kelly. Why is it important for NIH-funded trials
- 2761 investigating behavioral intervention for mental health and
- 2762 substance abuse use disorders will also be required to
- 2763 develop clear and measurable clinical trial diversity goals?
- 2764 \*Dr. Bibbins-Domingo. Thank you. For the same reason.

- 2765 A focus simply on just the drugs and devices really ignores
- 2766 the fact that so much of what we do in clinical medicine to
- 2767 improve health is informed by funding that the NIH gives to
- 2768 investigators for things like mental health interventions,
- 2769 for things like implementation science, for things like
- 2770 substance use. All of those that may not have a
- 2771 pharmaceutical at the end of the pipeline, but are just as
- 2772 critically important that we use evidence-based practices to
- 2773 inform our care.
- For those things that you mentioned -- mental health,
- 2775 behavioral health, substance use -- we know that there are
- 2776 huge disparities in those arenas, as well. And having
- 2777 research that addresses these issues in the populations that
- 2778 are affected are hugely important for addressing the health
- 2779 needs in those populations.
- 2780 \*Ms. Kelly. Thank you.
- 2781 Dr. Walker-Harding, can you please elaborate on the need
- 2782 for alternative follow-ups to increase clinical trial
- 2783 participation of rural and linguistically diverse
- 2784 individuals?
- 2785 \*Dr. Walker-Harding. Sure, it -- different from adult
- 2786 medicine, pediatric specialists, pediatric researchers are
- 2787 not in rural areas. They have to travel sometimes for hours,
- 2788 especially where I am at, two to three hours a week for
- 2789 essential care. If you have to do that, you really need to

- 2790 have other ways of having them engage in research, because it
- is an extraordinary burden to have to keep coming back and
- 2792 forth from rural and remote areas.
- 2793 If you are linguistically diverse, you need to be able
- 2794 to understand in your own language and culturally what a
- 2795 research project --
- 2796 \*Ms. Eshoo. The gentlewoman's time has expired.
- \*Dr. Walker-Harding. -- would be doing to help your
- 2798 child.
- 2799 \*Ms. Eshoo. The gentlewoman's --
- 2800 \*Dr. Walker-Harding. So --
- 2801 \*Ms. Eshoo. -- time has expired.
- 2802 \*Ms. Kelly. Thank you.
- 2803 \*Ms. Eshoo. The chair now recognizes the gentleman from
- 2804 -- is Mr. Carter with us?
- There you are. The gentleman from Georgia, Mr. Carter,
- 2806 for your five minutes of questions.
- 2807 \*Mr. Carter. Thank you, Madam Chair, and thank all of
- 2808 the witnesses for being here. We appreciate your
- 2809 participation.
- Full disclosure, I am a pharmacist by profession. And
- 2811 as a health care professional, I know that accessibility and
- 2812 affordability in health care are extremely important to our
- 2813 country. If we are going to talk about public health, we
- 2814 have to make sure that patients continue to have access to

- 2815 pharmacies.
- You know, pharmacists are the most accessible health
- 2817 care professionals in America. Ninety-five percent of all
- 2818 Americans live within five miles of a pharmacy. And that is
- 2819 extremely important to make sure that we have accessibility
- 2820 to health care professionals. That is why I was happy and
- pleased to introduce H.R. 7213, the Equitable Community
- 2822 Access to Pharmacist Services Act, a bipartisan piece of
- 2823 legislation introduced in our committee. And I look forward
- 2824 to making sure that this legislation gets a hearing, and that
- 2825 it gets passed, because it will continue to give us access to
- 2826 pharmacies, and that is very important. And I am looking
- 2827 forward, as I say, to working with this committee to try to
- 2828 do that.
- 2829 Mr. Shannon, I want to ask you. First of all, it was
- 2830 revealed in April that recently disclosed documents that the
- 2831 Wuhan Institute of Virology had an agreement with the
- 2832 University of Texas's Medical Branch's Galveston National
- 2833 Laboratory to collaborate on scientific research with the
- 2834 Chinese lab, and that it entitled the Chinese to ask the
- 2835 Texas lab to destroy any secret files.
- 2836 It also -- in addition to that, EcoHealth disclosed to
- 2837 the NIH that the NIH-funded research files under their grant
- 2838 were in the custody of the Wuhan lab, and that EcoHealth
- 2839 would need to get permission from the Wuhan lab in order to

- 2840 turn over the records to the NIH. Again, this is EcoHealth,
- 2841 who got a grant from NIH. NIH wants some information, and
- 2842 now EcoHealth tells them they got to get permission from
- 2843 Wuhan in order to get that information.
- Mr. Shannon, my question for you is are you concerned
- about these side agreements between the NIH grantees -- that
- is, those who are getting money from the NIH, the National
- 2847 Institutes of Health, a federally-funded program -- are you
- 2848 concerned about those side agreements between them and the
- 2849 Chinese research partners that preclude the NIH from getting
- 2850 access to NIH-funded data?
- 2851 \*Mr. Shannon. Yes, that is in conflict with the
- 2852 regulations, the grants policy statement that requires that
- those records be available if they are considered pertinent
- 2854 to the grant. And so if there is a nexus between the grant
- 2855 funding that the one entity received, and they sub-award
- 2856 something out of that, then that requirement extends. That
- is -- so yes, I would be very concerned with that.
- But it does go to the whole question of persons
- 2859 accepting risk at a level beyond their authorities, or
- unbeknownst to their organization, and not being able to
- 2861 account for those things. So that is part of the broader
- issue of these agreements, not only between organizations,
- 2863 but individuals, as well.
- 2864 \*Mr. Carter. Do you think there are any national

- 2865 security concerns with an agreement like this?
- 2866 And if there are, how can that be addressed?
- \*Mr. Shannon. Well, I think when you are talking about
- 2868 research that is funded for critical infrastructure
- 2869 technologies, that certainly falls into the realm of a
- 2870 national security concern.
- The compliance aspect of this is absolutely something
- that needs to be addressed to ensure that there is
- 2873 compliance. And as I have said, the rules have been there
- 2874 for a long time. And NIH is not incorrect when they say,
- "Nothing has changed, the rules have been there,' ' although
- 2876 they put out clarifying guidance to those rules, which is
- 2877 important to make sure it is clear.
- 2878 But -- and you have got great people doing great things
- 2879 trying to get after this. But what gets checked gets done.
- 2880 And if it is not checked, it is not getting done. So
- 2881 periodic audits, periodic reviews, some type of stewardship
- 2882 score perhaps as consideration for an award, not to disrupt
- 2883 what science is awarded, but to perhaps result in additional
- 2884 conditions on award, would be helpful.
- 2885 \*Mr. Carter. Right. Well, let me ask you this.
- 2886 Shouldn't an NIH grantee -- that is, someone who has gotten a
- 2887 grant from the NIH -- the NIH, of course, being federally
- 2888 funded by taxpayers' money, shouldn't they be publicly
- 2889 accountable, especially to a congressional inquiry?

- 2890 \*Mr. Shannon. Well, I think it is -- they are
- 2891 accountable through their awarding agency. I think it would
- 2892 be difficult to have direct accountability for reporting from
- the vast number of awardees, and then being cognizant also of
- 2894 Congress's previous priorities of reducing burden on the
- 2895 grantee.
- I think the appropriate mechanism is through the
- awarding agency, and that awarding agency being clear on what
- 2898 Congress wants to know, and making sure they get --
- 2899 \*Ms. Eshoo. The gentleman's time has expired. The
- 2900 chair is pleased to recognize, if she is available,
- 2901 Congresswoman Craig of Minnesota.
- 2902 Are you on?
- 2903 All right. I don't see or hear her. We will go to
- 2904 Congresswoman Schrier, Washington State, for your five
- 2905 minutes of questions.
- 2906 \*Ms. Schrier. Well, thank you, Chairwoman, and thank
- 2907 you to our witnesses for joining us today and for your
- 2908 excellent testimonies.
- 2909 Today I would like to focus on the Pediatricians
- 2910 Accelerate Childhood Therapies Act of 2021, or the PACT Act,
- 2911 this bipartisan legislation that I was really happy to
- 2912 co-lead with my friend and colleague, Dr. Joyce, who you just
- 2913 heard from. And the PACT Act of 2021 would require NIH to
- 2914 make awards specifically to early career pediatric

- 2915 researchers, creating a pipeline of research -- researchers,
- 2916 as you have heard, to advance childhood therapies.
- This bill would also coordinate research at national
- 2918 health research institutions through the Trans-NIH Pediatric
- 2919 Research Consortium.
- 2920 Dr. Walker-Harding. First, it is wonderful to see you
- 2921 again. Thank you for your devotion to children and families
- 2922 in Washington State. And thank you for highlighting the PACT
- 2923 Act in your testimony. You really highlighted how important
- 2924 it is to support research early in pediatric careers,
- 2925 especially given the tight timeline that researchers have to
- 2926 demonstrate that they can win independent research funding.
- 2927 And in prior conversations, you have also made the case
- 2928 for supporting pediatric research at children's hospitals and
- 2929 universities so that we can keep research in academic
- 2930 institutions, and not lose all of that talent to the private
- 2931 industry.
- 2932 Of course, you and I know pediatric research is vital to
- 2933 finding causes and treatments for conditions that affect
- 2934 children like pediatric cancer, autism, brain injury,
- 2935 infectious diseases, metabolic disorders. But even with this
- 2936 tremendous need and increased investment at NIH, there has
- 2937 been a decline in pediatric researcher slots at NIH.
- 2938 Can you talk about how this has affected Seattle
- 2939 Children's?

\*Dr. Walker-Harding. Yes, this has resulted in us 2940 2941 having less ability to recruit people with great minds that are coming out wanting to do research without the funding. 2942 This is very much restricted, the spaces that people can do 2943 2944 this research. I think that we have to be able to have what the PACT Act underscores: individual research, funding 2945 support. It gives security to the early researcher early on, 2946 when they are really in that tenuous point of can they do 2947 this work, especially for people who are coming from under-2948 2949 represented places where they haven't, you know, gotten the support that they needed to be successful. 2950 \*Ms. Schrier. Thank you. And, you know, you noted this 2951 impact of kind of getting people that acceleration, that 2952 boost, early on. Can you talk about some of the challenges 2953 2954 that early career pediatric researchers might face at the beginning of their careers, and how this legislation helps? 2955 \*Dr. Walker-Harding. Yes, we really saw it play out in 2956 2957 COVID. You know, early on in -- when you are trying to balance 2958 2959 being a clinician, being a researcher, and, you know, especially if you are a woman and you have to care for the 2960 family, trying to figure out the time that you have to 2961 actually ask a question, do the research, get your partners, 2962 get your mentors in place, it really takes a lot time and 2963

work. And if you don't have the funding to give you that

- 2965 time, and you don't have the mentors that the funding allows,
- 2966 you just -- it is really hard for people to keep up.
- 2967 And so we have seen people want to switch from being a
- 2968 researcher to being a clinician, which is fine, except we are
- losing that mind, and we need all of the minds we can find to
- 2970 focus on pediatric research.
- 2971 \*Ms. Schrier. Thank you.
- 2972 And I think about the impact, for example, of autism on
- 2973 an entire family, like how kids' health affects adult -- all
- 2974 the adults around them. And I am interested in your comments
- 2975 about how the diseases and conditions of childhood are often
- 2976 -- excuse me, of adulthood are often rooted in the pediatric
- 2977 years, and how this stronger commitment to pediatric research
- 2978 and the pediatric workforce can help all through life and
- 2979 into adulthood.
- 2980 Can you elaborate a little bit on that [inaudible]?
- 2981 \*Dr. Walker-Harding. Absolutely. It is -- most of the
- 2982 health concerns that we deal with in adults have their
- 2983 underpinnings, origins, or beginnings in pediatrics. If you
- 2984 are talking about heart disease, diabetes, obesity, substance
- 2985 use, depression, cancer, you know, all of those things, if we
- 2986 are going to pay attention to them in pediatrics, could be
- 2987 mitigated, decreased, eliminated.
- 2988 We have to start thinking about how we developmentally
- 2989 look at how we are going to address health problems in this

- 2990 country, so that we can prevent and have treatments for them,
- 2991 instead of just waiting for people to have a disease and work
- 2992 toward it. That is critical in pediatric research.
- 2993 \*Ms. Schrier. Thank you. I really appreciate it. It
- 2994 is one of the reasons that I talk so much about, for example,
- 2995 using our nutrition programs effectively to really channel
- 2996 kids to liking fruits and vegetables and the things that will
- 2997 stave off those adult diseases later. So thank you again.
- 2998 I yield back.
- 2999 \*Ms. Eshoo. The gentlewoman yields back. It would be
- 3000 good to know how many pediatric researchers we have in the
- 3001 country today, in comparison to others.
- 3002 The chair is now pleased to recognize the gentleman from
- 3003 Texas, Mr. Crenshaw, for your five minutes of questions.
- 3004 \*Mr. Crenshaw. Thank you, Madam Chair. I thank you to
- 3005 the ranking member for holding this hearing today, and thank
- 3006 you to the panel of witnesses for being here. My questions
- 3007 are for Michael Shannon, so I will premise this with these
- 3008 following facts.
- 3009 The U.S. Government estimates that every year China
- 3010 steals \$225 billion worth of things like patents and trade
- 3011 secrets from American companies. The Chinese consulate in
- 3012 Houston was shut down because it had become a hotbed of
- 3013 spying and intellectual property theft in both the energy and
- 3014 medical sectors. The FBI raided MD Anderson and several of

- 3015 our other prestigious medical institutions because of
- 3016 incidents where Chinese spies were physically stealing data
- 3017 sets and samples from our medical labs.
- 3018 So my question is, has the U.S. Government been
- 3019 successful in actually prosecuting these types of cases?
- 3020 \*Mr. Shannon. In some cases, yes. And those have been
- 3021 widely publicized. Where they have not been successful was
- 3022 early on focusing on this issue from a counter-intelligence
- 3023 perspective, when it is much more an espionage type of issue,
- 3024 when you get beyond the compliance questions, and you get
- 3025 into the actual action with the intent to do something and to
- 3026 violate the law.
- 3027 So they have found success. I think the refocus of the
- 3028 Federal Bureau of Investigation on the broader spectrum, to
- 3029 focus on those types of activities that are espionage-like,
- 3030 or result in a theft of IP, or are foreign agent action is a
- 3031 much better approach, and I think they will find success that
- 3032 way, even greater success that way.
- 3033 \*Mr. Crenshaw. Okay. And for the times that they do
- 3034 have trouble prosecuting, what exactly are the challenges to
- 3035 prosecuting these cases? Why are they difficult?
- 3036 \*Mr. Shannon. Well, I think early on a couple of
- 3037 issues.
- First, again, the use of the 1001 charge, 18 U.S.C.
- 3039 1001, lying on a Federal document or something of that

- 3040 nature, it is not a very strong charge when brought by AUSAs,
- 3041 as I understand it. It is not a very popular charge for them
- 3042 to bring. That is one challenge.
- 3043 The other is the -- that a large portion of this is
- 3044 compliance and procedural misconduct. So things that were
- 3045 brought forward criminally might have been better dealt with
- 3046 administratively. You know, again, as they are refocusing
- 3047 their efforts and focusing on an espionage and foreign agent-
- 3048 type focus when the evidence suggests that, I believe they
- 3049 will find greater success.
- 3050 \*Mr. Crenshaw. Chinese institutions and individuals
- 3051 gave about \$1 billion to U.S. universities from 2015 to 2019
- 3052 to incentivize soft collaboration between U.S. institutions
- 3053 and Chinese research institutions. How is China -- how are
- 3054 Chinese institutions designing these collaboration activities
- 3055 to avoid prosecution by the U.S. Government?
- 3056 \*Mr. Shannon. Well, it has been a concerted effort for
- 3057 a couple of decades, and it has been built over time. It is
- 3058 a generational issue. So you have got researchers who grew
- 3059 up being taught how to do this.
- There are contract agreements that come into play that
- 3061 make demands on individuals. And once you have accepted that
- 3062 remuneration, you are kind of in the trap. And so that --
- 3063 the -- they are also instructed -- or once we started
- 3064 identifying these issues, we found instructions that

- indicated how they would try to avoid that: first deny that it is you; say that it is -- you know, it is something other than what it is, you didn't know; or, where we were somewhat vulnerable, the policy wasn't clear, or I wasn't told, which
- 3069 is why training and education is a big part of the solution,
- 3070 as well.
- \*Mr. Crenshaw. So is it better distinctions and
- 3072 disclosure requirements and peer review? Will that help?
- 3073 \*Mr. Shannon. Well, I think the disclosure requirements
- 3074 are there. It is just there hasn't been, until recently --
- 3075 and some of the tools that we deploy can rapidly identify
- 3076 those potential conflicts that are out there with potential
- 3077 threat actors. And risk rating that, and then addressing
- 3078 those risks, starting from a compliance perspective -- if you
- 3079 identify a relationship like that, does -- did the employer
- 3080 know about it? And if they didn't know about it, are they
- 3081 okay with it?
- Again, it is people accepting risk at a level that is
- 3083 above their authority to do so on behalf of their
- 3084 organization that is causing a lot of these problems. So
- 3085 being able to put internal controls, ensuring that there is
- 3086 accountability.
- I have advocated also for, again, research security or -
- 3088 and other considerations as sort of a stewardship
- 3089 consideration for additional grant conditions.

- All of those things will help motivate awardees to take
  that step. There is a tuition cliff coming. They are going
  to be relying on research to fund their organizations. It is
  important for them to be competitive, and those with the best
  research security should have the best opportunity to be
- 3096 \*Mr. Crenshaw. I appreciate your time. It looks like I 3097 am -- and I am out of it.

those trusted partners for those investments.

3098 I yield back. Thank you.

as a barrier to access.

3095

- 3099 \*Ms. Eshoo. The gentleman yields back.
- 3100 The chair is pleased to recognize the gentlewoman from 3101 Minnesota, Ms. Craig, for your five minutes of questions.
- \*Ms. Craig. Well, thank you so much, Chairwoman, and thank you for holding this important hearing, as well as to our witnesses for being here today.
- Many of the bills up for discussion today focus on the
  health care issues most important to my constituents,
  including the unique barriers facing rural communities, and
  how we can best address them. Americans living in rural
  communities are more likely to travel long distances to
  access care. They are more likely to be uninsured or underinsured. And they face skyrocketing costs that serve to a --
- On top of that, health care workforce shortages are increasingly widespread, and hospitals in rural communities

- 3115 have been closing at a high rate for decades. But like many
- 3116 districts, access to broadband has been a significant issue
- 3117 that only deepens these disparities.
- 3118 With that, Ms. Sweeney, in your testimony you spoke
- 3119 about the lack of broadband access in the area that NEW
- 3120 Health serves. How would better infrastructure and the
- 3121 adoption of telehealth technology strengthen your ability to
- 3122 serve your patients?
- 3123 \*Ms. Sweeney. Yes, thank you for that question. I
- 3124 think it is best illustrated by an experience.
- And so every day at 3:30 our internet broadband for my
- 3126 health care physicians was declining, and our EHRs would
- 3127 really bog down. So as our IT department further analyzed
- 3128 what was going on, what happens at 3:30 in most of our areas?
- 3129 Our students are getting out of school and they are coming
- 3130 home. So they are jumping on their gaming systems, and
- 3131 competing for that same broadband that we are trying to do
- our health records, and it really became problematic.
- And so in rural communities we are competing for that
- 3134 same broadband. We don't have dedicated lines, we don't have
- 3135 fiber. Like I mentioned earlier, we have some of our
- 3136 communities that are still on dial-up internet. And so it is
- 3137 really just a big challenge for our employee -- or our --
- 3138 excuse me, our patients as a whole. So it limits our ability
- 3139 to build out that telehealth.

- So we did talk about telephonic as an opportunity we 3140 have utilized. But I think, too, the cost prohibitive nature 3141 of our ISP providers, and so the cost for rural broadband for 3142 our constituents, is much higher than it is for our urban 3143 3144 partners. And so much so we had utilized the USAC funding historically this last year. Our broadband provider did not 3145 3146 submit a bid. There is nothing we can do about it, so our 3147 cost for broadband will go back up to its original cost, which is -- takes a significant part of our budget, and takes 3148 3149 away from our primary care resources because we have to fill
- \*Ms. Craig. Thank you so much, Ms. Sweeney. And I was
  sort of chuckling here as you were talking about competing
  with kids for broadband coverage. I -- as the mother of four
  sons, I certainly can remember those days of competing with
  Xbox and other gaming systems. So thank you for that.
- Dr. Croston, how can deployment of broadband funding
  through Federal programs help improve access to trauma care,
  particularly in rural areas?
- \*Dr. Croston. Thank you, Representative Craig.

that budget shortfall.

- 3160 Certainly, having visual connections to remote emergency room 3161 sites would provide the opportunity to give better guidance 3162 and help triage more effectively.
- 3163 The biggest problem rural areas face is getting to 3164 definitive care as quickly as possible, and sometimes that

- 3165 means a short stay in an emergency room remotely, and
- 3166 sometimes people would prefer to recover at home if it is at
- 3167 all possible.
- 3168 So having access to telehealth or a connection to a
- 3169 level one trauma center and staff there might provide support
- that would be needed to keep people locally, when possible.
- 3171 So it should work both ways.
- \*Ms. Craig. Thank you so much for that. I know that
- 3173 telehealth accessibility is an issue we can all agree should
- 3174 demand more Federal attention.
- 3175 And I was proud to introduce H.R. 8169, the Rural
- 3176 Telehealth Access Task Force Act, with my colleague,
- 3177 Congressman Pence. This bill will form an HHS-led task force
- 3178 to study barriers to telehealth access and identify potential
- 3179 solutions.
- I am really proud of the investments most recently that
- 3181 we are making in many of our states through the bipartisan
- infrastructure bill to expand access to broadband, to the
- internet, and I look forward to continuing to work with each
- 3184 of you to make sure that it reaches all Americans.
- And with that, Madam Chair, I am going to yield my five
- 3186 seconds back to you.
- \*Ms. Eshoo. I appreciate it. The gentlewoman yields
- 3188 back.
- 3189 It is a pleasure to recognize the gentlewoman from

- 3190 Massachusetts -- almost last, but not last at all -- a great
- 3191 member of our subcommittee, Congresswoman Trahan.
- \*Mrs. Trahan. Well, thank you, Madam Chairwoman, and
- 3193 thank you to the witnesses here today.
- 3194 Throughout the COVID-19 pandemic, community health
- 3195 centers across the nation have delivered lifesaving care to
- 3196 the American people. Ms. Sweeney, in your testimony you
- 3197 recognize that not all communities can support a full-time,
- 3198 brick-and-mortar health center site, and that your new mobile
- 3199 unit has been a cost-effective alternative that breaks down
- 3200 transportation and access barriers to your patients.
- In my district few have done more to serve numerous
- 3202 patient populations before and throughout the pandemic than
- 3203 the hardworking men and women at the Greater Lawrence Family
- 3204 Health Center, the Lowell Community Health Center, and
- 3205 Community Health Connections in Fitchburg, Massachusetts.
- 3206 And since 2017, the Greater Lawrence Family Health Center has
- 3207 utilized mobile health units to connect with the homeless
- 3208 population in Lawrence. This population does not typically
- 3209 access the brick-and-mortar health center, but instead they
- 3210 rely on the health centers -- two mobile units to receive
- 3211 substance use disorder treatment, behavioral health care,
- 3212 primary care, and acute care.
- 3213 These mobile units also screen for social determinants
- 3214 of health to get vulnerable populations access to necessities

- 3215 like food and housing.
- 3216 The Lowell CHC currently does not have a formal mobile
- 3217 health clinic. However, they host numerous preventative
- 3218 screenings and COVID-19 vaccination clinics in the community,
- 3219 which have been very successful, and have demonstrated the
- 3220 ability to close disparities in access to such services.
- 3221 Lowell CHC is currently exploring expanding this model as a
- 3222 mobile health clinic.
- 3223 So the Mobile Health Care Act will achieve the goal of
- 3224 allowing more health centers the flexibility to acquire and
- 3225 develop innovative mobile clinic solutions to serve some of
- 3226 the hardest-to-reach populations such as veterans, homeless
- 3227 individuals, agricultural workers, and those in remote areas.
- 3228 So, Ms. Sweeney, if you could, just describe how the
- 3229 Mobile Health Care Act helps health centers like Lawrence and
- 3230 Lowell and Fitchburg either build up or establish their
- 3231 mobile health units.
- 3232 \*Ms. Sweeney. Yes, that is -- thank you for asking that
- 3233 question. So the legislation enables mobile units to qualify
- 3234 as a new access point, regardless of whether it is associated
- 3235 with a permanent site. This designation and funding
- 3236 flexibility will facilitate more mobile units being utilized
- 3237 by health centers, and getting our patients access where they
- 3238 need access.
- 3239 So it takes a really -- you know, aligning it to a site,

- 3240 and we can more easily get it to multiple sites within our
- 3241 service area. Like we mentioned earlier, we are three-county
- 3242 location, so we can better serve patients more cost
- 3243 effectively.
- \*Mrs. Trahan. And Ms. Sweeney, in your testimony you
- 3245 also discuss the critical workforce shortages and the high
- 3246 staff turnover health centers grapple with daily. What are
- 3247 some of the difficulties your health center faces in staffing
- 3248 your mobile unit?
- 3249 And then what Federal resources do health centers across
- 3250 the nation need to overcome these workforce barriers to be
- 3251 able to continue providing culturally competent and quality
- 3252 care to their under-served patient populations?
- 3253 \*Ms. Sweeney. Yes, so our mobile unit has actually been
- 3254 a very positive thing when we are talking about provider
- 3255 burnout, that people are looking forward to a care model that
- 3256 is -- you know, more readily meets the patient's needs. And
- 3257 so our plan for our existing clinical staff is to roll out
- 3258 our existing staff into the mobile clinic, and then we will
- 3259 look at evaluating a dedicated mobile clinic staff team
- 3260 individually.
- And so it is important to note that our workforce
- 3262 challenges predated COVID. And so our workforce challenges
- 3263 are not just limited to clinical positions. It is across all
- 3264 things. So we need resources for those capital projects, for

- 3265 workforce development programs.
- And again, community health centers have multiple gaps
- 3267 that we are trying to do. And in our testimony we did talk
- 3268 about NEW Health University, our strategic workforce program.
- 3269 So we are very excited about our initial results with that,
- 3270 and how we are overcoming not only our mobile staffing, our
- 3271 behavioral health staffing, and our general staffing
- 3272 challenges in general.
- 3273 \*Mrs. Trahan. Well, it is such an important time. And
- 3274 I am thrilled to see this piece of legislation, you know,
- 3275 move forward with the support -- and also your testimony,
- 3276 which validates the need for getting beyond the brick-and-
- 3277 mortar clinic.
- 3278 Thank you so much, Madam Chair. I yield back.
- 3279 \*Ms. Eshoo. The gentlewoman yields back. That
- 3280 concludes members of the subcommittee questioning. And I now
- 3281 would like to recognize a member of the full committee, the
- 3282 gentlewoman from New York.
- And we are very grateful to you, Congresswoman Clarke,
- for H.R. 2007, named for our late colleague, Stephanie Tubbs
- 3285 Jones. So it is a pleasure to have you with us. You can
- 3286 waive on to this subcommittee any time you would like. You
- 3287 are recognized for five minutes of questions.
- 3288 \*Ms. Clarke. And I thank you very much, Madam Chair,
- 3289 for including a piece of legislation in this hearing that not

- only holds great personal significance to me, but is
  especially important during a time where women's basic
  reproductive rights are under attack.
- Let me thank the witnesses. This has been a fascinating hearing, and has really driven home the challenges we face as a multi-ethnic, multi-racial, multi-religious society.
- My legislation, H.R. 2007, the Stephanie Tubbs Jones 3296 3297 Uterine Fibroid Research and Education Act, is named in tribute to our dear colleague, friend, mentor, the late, 3298 3299 great honorable Congresswoman Stephanie Tubbs Jones. We know that, during her tenure in Congress, this legislation was one 3300 of her top priorities, as Black women are disproportionately 3301 impacted by uterine fibroids more than any other women. 3302 she would often say, as has been stated by our witness, that 3303 Black women deserve better. 3304
- And myself personally living through my own challenges
  with uterine fibroids, I think often times about the millions
  of marginalized women who possess little to no means for
  treatment, and can -- and cannot access any solutions for
  their pain and suffering, and they are suffering in silence.
  - For my colleagues who may not be as in-tuned, uterine fibroids are non-cancerous growths on the uterus, and are among the country's most common gynecological conditions.

    About 26 million women and girls in the United States between
- About 26 million women and girls in the United States betwee 3314 the ages of 15 and 50 have fibroids, with more than 15

3310

3311

- 3315 million experiencing what is classified as severe symptoms.
- 3316 And no group of women suffer more from fibroids than Black
- 3317 women, who are at an increased risk compared to their White
- 3318 counterparts to get fibroids at a younger age, and suffer
- 3319 with more severe symptoms.
- It is estimated that fibroids cost the health care
- system between 5.9 billion to \$34.4 million each year [sic]
- 3322 in productivity.
- This issue has not received the attention nor the
- 3324 funding it deserves. And increasing awareness on uterine
- fibroids is critical to our efforts to address the national
- 3326 maternal mortality crisis and prevent pregnancy-related
- 3327 deaths. We must allocate funding towards research and
- 3328 education, so that those being impacted are receiving the
- 3329 proper care that they deserve. But in doing so, we can close
- 3330 the gap on this glaring disparity that has been
- disproportionately borne out in the lives of Black women.
- Lastly, I would like to thank and recognize the work of
- 3333 the Fibroids Foundation, the White Dress Project, and other
- 3334 organizations and individuals that continuously and
- 3335 tirelessly advocate and create awareness about this
- 3336 condition.
- Let me say, Madam Chair, that it is critical that we
- 3338 look at the whole woman and the health care. These are the
- 3339 most important reproductive years in the lives of women. And

- 3340 to be afflicted with such a condition during that time is
- devastating in many ways, and dangerous in others.
- 3342 So I would like to direct my first question to Ms.
- 3343 Tanika Gray Valbrun.
- Tanika, thank you for being here today and sharing with
- the committee your personal experiences with fibroids. Why
- 3346 do you believe we need to research and disseminate public
- 3347 information on fibroids?
- \*Ms. Valbrun. Thank you so much, Congresswoman, for
- your advocacy and for sharing your story.
- 3350 It is imperative that we collect data and research so
- that we can know what is happening with this condition. On a
- 3352 very base level, there is so much information that we still
- 3353 don't know for the general public. A lot of women still
- don't know that a lot of times the symptoms they are
- 3355 experiencing are as a result of uterine fibroids.
- 3356 So for this condition, there are just base definitions
- 3357 and clinical studies that need to be done so that we are
- 3358 aware of what is happening with this condition, and really
- 3359 that we can educate people. There is really --
- \*Ms. Clarke. And could you --
- \*Ms. Valbrun. -- just a lot of lack of awareness.
- \*Ms. Clarke. And could you elaborate on how disruptive
- 3363 uterine fibroids can be to a woman's overall workplace
- 3364 performance and quality of life?

- \*Ms. Valbrun. Yes, absolutely. Quality of life is one of the biggest symptoms. The impact on quality of life is one of the biggest symptoms of uterine fibroids. Taking multiple days off work, not feeling comfortable, having
- 3369 stains and embarrassment, as I spoke about in my testimony.
- 3370 So it really is something that is daunting, and that 3371 many women have to think about when they think of their
- 3372 social life, when they think of the jobs they are going to
- 3373 get, even sitting -- standing up from a chair can be a
- 3374 crucial part in a woman's life when she is dealing with
- 3375 fibroids.
- \*Ms. Eshoo. The gentlewoman's --
- 3377 \*Ms. Valbrun. So it is --
- 3378 \*Ms. Craig. Thank you. I have run out of time. I
- 3379 appreciate it.
- 3380 \*Ms. Valbrun. Yes.
- \*Ms. Craig. Madam Chair, I yield back. Thank you.
- 3382 \*Ms. Eshoo. The gentlewoman yields back. I wanted to
- 3383 be a little more generous with your time, because you have
- 3384 waited since 8:00 a.m. or 11:00 a.m. to join us today.
- That now concludes our hearing. I want to thank, on
- 3386 behalf of all of my colleagues, Dr. Bibbins-Domingo, Dr.
- 3387 Croston, Ms. Gray Valbrun, Mr. Shannon, Ms. Sweeney, and Dr.
- 3388 Walker-Harding for your very important and highly instructive
- 3389 testimony today.

3390	Please know that members have 10 business days to submit
3391	additional questions for the record. And so I ask the
3392	witnesses to please respond promptly to any questions that
3393	you receive.
3394	And I do have a submittal of documents to the record. I
3395	request unanimous consent to enter the following documents
3396	into the record: a letter from the Medical Imaging and
3397	Technology Alliance in support of H.R. 2007; a letter from
3398	the American College of Surgeons regarding H.R. 8163; a
3399	letter from the March of Dimes in support of H.R. 7565 and
3400	H.R. 2007; a statement from the Fibroid Foundation on H.R.
3401	2007.
3402	Does the ranking member join me in the unanimous consent
3403	request?
3404	*Mr. Guthrie. Yes, Madam Chair. We have no objections
3405	on our side.
3406	*Ms. Eshoo. Okay. Without objection, so ordered.
3407	[The information follows:]
3408	
3409	********COMMITTEE INSERT******

\*Ms. Eshoo. Thank you very much, Mr. Guthrie. 3411 And not seeing anything else to come before the 3412 subcommittee this morning, I want to thank all of my 3413 colleagues for your important work. I am so proud of this 3414 3415 subcommittee and what each member brings forward to make a difference to the people of our country. 3416 So at this time, in gratitude and respect for the rest 3417 3418 of your day, the subcommittee is adjourned. [Whereupon, at 1:58 p.m., the subcommittee was 3419

3420

adjourned.]