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- 6 COMMUNITIES IN NEED:
- 7 LEGISLATION TO SUPPORT MENTAL HEALTH AND WELL-BEING
- 8 TUESDAY, APRIL 5, 2022
- 9 House of Representatives,
- 10 Subcommittee on Health,
- 11 Committee on Energy and Commerce,
- 12 Washington, D.C.

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- The subcommittee met, pursuant to call, at 10:18 a.m. in
- the John D. Dingell Room, 2123 of the Rayburn House Office
- Building, Hon. Anna Eshoo [chairwoman of the subcommittee],
- 17 presiding.
- Present: Representatives Eshoo, Matsui, Castor,
- 19 Sarbanes, Welch, Schrader, Cardenas, Ruiz, Dingell, Kuster,
- 20 Kelly, Blunt Rochester, Craig, Schrier, Trahan, Fletcher,
- 21 Pallone (ex officio); Guthrie, Upton, Burgess, Griffith,
- 22 Bilirakis, Long, Bucshon, Hudson, Carter, Dunn, Curtis,
- 23 Crenshaw, Joyce, and Rodgers (ex officio).

- Staff Present: Shana Beavin, Professional Staff Member;
- Jacquelyn Bolen, Health Counsel; Jesseca Boyer, Professional
- 27 Staff Member; Tania Calle, Fellow; Hilary Carruthers, Fellow;

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Waverly Gordon, Deputy Staff Director and General Counsel;
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    Tiffany Guarascio, Staff Director; Perry Hamilton, Clerk;
    Stephen Holland, Senior Health Counsel; Zach Kahan, Deputy
30
    Director Outreach and Member Service; Saha Khaterzal,
31
32
    Professional Staff Member; Mackenzie Kuhl, Press Assistant;
    Una Lee, Chief Health Counsel; Aisling McDonough, Policy
33
    Coordinator; Meghan Mullon, Policy Analyst; Kaitlyn Peel,
34
    Digital Director; Kylea Rogers, Staff Assistant; Andrew
35
    Souvall, Director of Communications, Outreach, and Member
36
37
    Services; Rick Van Buren, Health Counsel; Charlton Wilson,
    Fellow; C.J. Young, Deputy Communications Director; Alec
38
    Aramanda, Minority Professional Staff Member, Health; Sarah
39
    Burke, Minority Deputy Staff Director; Seth Gold, Minority
40
    Professional Staff Member, Health; Grace Graham, Minority
41
    Chief Counsel, Health; Nate Hodson, Minority Staff Director;
42
    Peter Kielty, Minority General Counsel; Emily King, Minority
43
    Member Services Director; Cole McMorris Rodgers, Minority
44
    Special Counsel; Clare Paoletta, Minority Policy Analyst,
45
    Health; Kristin Seum, Minority Counsel, Health; Kristen
46
47
    Shatynski, Minority Professional Staff Member, Health; Olivia
    Shields, Minority Communications Director, and Michael
48
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Taggart, Minority Policy Director.

- 51 \*Ms. Eshoo. The Subcommittee on Health will now come to
- 52 order.
- Due to COVID-19, today's hearing is being held remotely,
- 54 as well as in-person.
- For members and witnesses taking part remotely,
- 56 microphones will be set on mute to eliminate background
- 57 noise. Members and witnesses, you will need to unmute your
- 58 microphone when you wish to speak.
- 59 Since members are participating from different locations
- at today's hearing, our recognition of members for questions
- will be in the order of subcommittee seniority.
- And documents for the record should be sent to Meghan
- 63 Mullon at the email address we have provided to your staff.
- 64 All documents will be entered into the record at the
- 65 conclusion of the hearing.
- We have a lot of work to do today, colleagues, and I
- know that everyone is eager to participate, whether here or
- 68 remotely. And so I welcome each member and all of our
- 69 witnesses.
- 70 The chair now recognizes herself for five minutes for
- 71 her -- my opening statement.
- The children in our country, I believe, are in crisis,
- 73 and Congress must act. And that is why today is a very big
- 74 day for this subcommittee.
- 75 Last October, the American Academy of Pediatrics, the

- 76 American Academy of Child and Adolescent Psychiatry, and the
- 77 Children's Hospital Association declared a national emergency
- 78 in youth mental health. Emergency department visits for
- 79 children's mental health more than doubled between 2016 and
- 80 2020. According to a new CDC report released just last week,
- one in five teens, 20 percent of the teens in our country,
- have contemplated suicide during the COVID-19 pandemic, and
- 83 44 percent of students said they felt sad or hopeless.
- Despite the frequency of mental illness, too many suffer
- in silence. Mental health is a neglected part of our
- national health care system. Less than 40 percent of people
- with mental illness receive treatment, and children fare even
- 88 worse. Prior to the pandemic, approximately half of children
- 89 with mental disorders did not receive care. This is
- 90 inadequate -- this inadequate mental health system is due to
- 91 insufficient insurance coverage, limited options due to poor
- 92 provider reimbursement, and an aging system that too often
- 93 relies on jails and shelters.
- The good news is there are many strong bills to address
- 95 these issues, and today we are considering 19 with two expert
- 96 panels of witnesses, including the administrators of the
- 97 Substance Abuse and Mental Health Services Administration and
- 98 the Health Resources and Service Administration.
- 99 I am proud to sponsor, with Representatives Blunt
- 100 Rochester and Fitzpatrick, H.R. 7236, the Strengthen Kids'

- 101 Mental Health Now Act. This bill is comprehensive. It
- 102 supports the entire continuum of mental health care for
- 103 children by increasing reimbursement for pediatric mental
- 104 health services through Medicaid, and by creating new grant
- 105 programs to expand our national capacity to deliver
- appropriate care for our nation's children.
- 107 Eleven other bills also address pediatric mental care by
- 108 addressing the recent increase in youth suicides, racial
- 109 disparities in mental health outcomes, telehealth, and access
- 110 to mental health service in the families community.
- Several bills also address other gaps in mental health
- care, including the creation of housing for individuals with
- substance use disorder, improving vital peer support, and
- 114 establishing the special behavioral health program for
- 115 Indians. This slate of bills meet the bipartisan demand to
- 116 address the mental health crisis in both the pediatric and
- adult populations in our country.
- Our country, our nation, faces large and difficult
- 119 challenges. But these challenges are not insurmountable. In
- 120 fact, I believe every challenge that we have, there --
- represents an opportunity for us to act. We can provide the
- mental health care and support our fellow Americans need to
- live and to thrive. So today's hearing is the first step in
- moving a comprehensive legislative package to address our
- nation's ongoing mental health crisis.

126	[The prepared statement of Ms. Eshoo follows:]	
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128	*********COMMITTEE INSERT******	
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- \*Ms. Eshoo. The chair now recognizes and is pleased to
- recognize the ranking member of our subcommittee, Mr.
- Guthrie, for his five minutes for an opening statement.
- \*Mr. Guthrie. Thank you, Madam Chair. I appreciate
- that, and appreciate our witnesses for being here today.
- Substance use disorder and the growing mental health
- needs are two things that I frequently hear about when I am
- 137 home in Kentucky. The Commonwealth has been battling the
- drug epidemic and its associated consequences for far too
- long.
- The COVID-19 pandemic only made substance use disorder
- and mental health issues across Kentucky and the nation
- 142 worse. Onerous lockdowns, which recent reports show were
- ineffective at slowing the rate of transmission of COVID-19,
- caused some of the most vulnerable populations to live in
- 145 social isolation for months, with little to no connection to
- 146 critical, community-based support services. These measures,
- unsurprisingly, coincided with drastic increases in overdoses
- 148 throughout the pandemic.
- In a 12-month period ending in April 2020, the reported
- number of drug overdoses across the country was 77,000 and,
- sadly, jumped to 101,000 in a 12-month period between October
- 2021 -- ending 2021. Overdoses from synthetic opioids also
- rose significantly during the pandemic, with the Centers for
- Disease Control and Prevention data showing that illicit

- 155 fentanyl and its analogs were the leading cause of death for
- individuals ages of 18 to 45 between 2020 and 2021. In
- 157 Kentucky, elicit fentanyl accounted for over 70 percent of
- these drug overdoses in 2020 alone, up from 58 percent in
- 159 2019.
- Despite all of this, the Biden Administration has
- doubled down on these questionably effective public health
- measures. The Administration's response to these alarming
- overdose rates was to keep our schools closed, to turn to
- 164 masking mandates, and police -- and policies grounded in
- 165 politics -- even propose a grant program that could have
- 166 potentially provided Federal funding to purchase crack pipes
- 167 for users, if not for significant bipartisan pushback. And I
- 168 note bipartisan pushback.
- Worse, the Administration and congressional Democrats
- have rejected calls by House Republicans to permanently
- 171 schedule fentanyl-related substances as Schedule 1 drugs.
- 172 These poisons are largely flooding into our country through
- the southern border at a rate at which we have never seen.
- Between fiscal year 2020 and 2021, illicit fentanyl seizures
- at the southwest borders has increased by more than 130
- 176 percent.
- My colleagues and I on this committee wrote directly to
- 178 President Biden asking for his plan to fight illicit fentanyl
- 179 trafficking. We have yet to hear back.

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My Republican colleagues and I on this committee will
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     continue to push the HALT Fentanyl Act, which will
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     permanently schedule fentanyl-related substances as Schedule
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     1 drugs under the Controlled Substances Act. This will give
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     our law enforcement officials the tools they need to
     effectively crack down against a list of fentanyl tracking --
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     trafficking. This will serve as a deterrent for drug cartels
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     that develop variations of these poisons, which we know
     works, and will, most importantly, save American lives.
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          To effectively curb the growing drug overdose epidemic,
     we need to focus an equal amount of attention on providing
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     access to recovery and treatment resources for those seeking
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     help. I am proud of this bipartisan track record this
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     committee has in advancing legislation designed to bolster
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     resources for those with substance use disorder.
          My bipartisan, comprehensive Opioid Recovery Centers Act
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     was signed into law by President Trump in 2018 as part of the
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     overwhelmingly-passed SUPPORT Act for patients and
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     communities. This law established programs designed to
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     provide funding to local organizations delivering a full
     range of recovery and treatment services in communities with
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     high drug overdose mortality rates.
                                           This program,
     importantly, recognizes there is no one-size-fits-all
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     solution to combating addiction. Funds can be used for
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     withdrawal, management services, community-based peer
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recovery support services, and job training for those looking to reintegrate into the workforce.

I am especially grateful and proud to have the support of two of my colleagues on this committee, Representatives Bucshon and Schrader, and I look forward to continuing to find opportunities to promote access to recovery and addiction treatment services. That is why I am proud to co-lead on the bipartisan Substance Use Prevention Treatment and Recovery Services Block Services Grant, which was introduced by Representative Tonko and being heard before the committee today.

This legislation would reauthorize the Substance Abuse Prevention and Treatment Block Grant program that provides funding to states to deliver coordinated substance use disorder, prevention, and treatment services. This legislation would also now make clear that the block grant funds can also be used to provide recovery support services.

Above all, it is incredibly important, now more than ever, for Congress to be working on bipartisan solutions to address and close the gaps for those seeking help. I look forward to advancing many of these critical proposals that we have before us today, and I thank my colleagues for their hard work on these issues.

230	[The prepared statement of Mr. Guthrie follows:]
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- 234 \*Mr. Guthrie. And I yield back.
- 235 \*Ms. Eshoo. The gentleman yields back. The chair is
- pleased to recognize the chairman of the full committee, Mr.
- 237 Pallone, for his five minutes for an opening statement.
- \*The Chairman. Thank you, Chairwoman Eshoo. Today the
- 239 committee continues its critical work to support the mental
- 240 health and well-being of all Americans.
- Over the past year, this committee has considered
- 242 multiple mental health bills, several of which have already
- 243 passed the House, such as legislation supporting the National
- 244 Suicide Prevention Lifeline and the Minority Fellowship
- 245 Program. And today we will consider 19 bills that
- 246 collectively provide resources for mental health and
- substance use prevention, care, and coverage, treatment, and
- 248 recovery support services.
- The need for mental health care is greater than ever.
- 250 One in five American adults report that the COVID-19 pandemic
- 251 has had a significant negative impact on their mental health.
- The pandemic has been particularly disruptive to young
- 253 people. Children are experiencing increasing rates of mental
- 254 health conditions. Last week, the Centers for Disease
- 255 Control and Prevention released a report finding that four in
- ten high school students in the U.S. said they felt
- 257 persistently sad or hopeless during the pandemic.
- Unfortunately, while the need for mental health services

- is greater than ever, Americans of all ages face a range of
  barriers to the care they need. These barriers include
  stigma and discrimination, provider workforce shortages, and
  concerns over the cost and coverage of care. The bills we
  are considering today will address all of these barriers as
  we continue to work to ensure people have access to the
  critical care that they need.
- 266 And two of the bills we will consider come from Representatives Cardenas and Porter, and they will help 267 268 strengthen mental health parity, which is so critical to ensuring that people have access to care. The bills do this 269 by applying mental health parity laws to self-funded state 270 and local health plans, and by providing critical funding to 271 states to implement and enforce parity. And I believe it is 272 273 critically important that we achieve comprehensive parity, and these bills are another major step to meet that goal. 274

We will also discuss bills from Chairwoman Eshoo and 275 Representative Fletcher that will strengthen the behavioral 276 health workforce and promote integration of physical and 277 278 mental health care. Chairwoman Eshoo's bills supports pediatricians, children's hospitals, and other providers to 279 280 recruit and retain community health navigators, incorporate behavioral health services and pediatric practices, and 281 expand telehealth services. Representative Fletcher's bill 282 283 provides resources for primary care physicians and practices

- to implement and evaluate models of care that integrate
- behavioral health in primary care services.
- There are also several bills that support linkages to
- care and services for those in times of crisis or recovery,
- including recovery housing support and peer support services
- 289 through virtual platforms.
- 290 We will also consider legislation from Representatives
- 291 Hudson and Kuster that will ensure that Medicaid screens
- incarcerated children for medical and behavioral health
- issues when they are released, and to help states provide
- 294 Medicaid-covered services in schools.
- 295 And we have my bill to address the behavioral health
- 296 needs of tribal populations through the creation of a special
- 297 behavioral health program for Indians modeled after the
- 298 special diabetes program for Indians.
- 299 And while the growing mental health needs require
- 300 innovative approaches to addressing the nation's crisis,
- 301 there are existing programs that need our continued support
- 302 and future investments. So today's slate of bills also
- 303 includes eight bipartisan bills that will together
- 304 reauthorize more than 30 Substance Abuse and Mental Health
- 305 Service Administration, or SAMHSA, programs and 2 Health
- 306 Resources and Service Administrators, or HRSA, programs that
- 307 expire this September.
- These programs support mental health awareness,

309	education, and prevention initiatives, care and crisis
310	services, and workforce training. And the programs target
311	those in greatest need, with interventions for children and
312	young adults, those living in rural areas, and individuals
313	experiencing housing insecurity. So these reauthorization
314	bills present an essential starting point for future
315	discussions as they move through the committee. I hope we
316	will have bipartisan support for increased funding for these
317	existing programs to respond to the urgent and pressing needs
318	of our constituents.
319	I also hope we will be able to come to an agreement on
320	the block grant reauthorizations and how to best provide
321	states with the resources and flexibility to expand
322	prevention and early intervention efforts, as well as
323	recovery support services. So I want to thank the SAMHSA
324	Assistant Secretary Delphin-Rittmon, and HRSA Administrator
325	Johnson, and our stakeholder witnesses for joining us today.
326	I look forward to the discussions as we work to provide
327	the critical investments necessary to support the mental
328	well-being of all Americans.
329	[The prepared statement of The Chairman follows:]
330	

- \*The Chairman. And I yield back the balance of my time,
- 334 Madam Chair.
- \*Ms. Eshoo. The gentleman yields back.
- Now, before I recognize his mother, I want to welcome --
- 337 where is Cole? Did he take -- oh, there you are, Cole.
- \*Mrs. Rodgers. Special counsel.
- \*Ms. Eshoo. Welcome, welcome. Yes, our special
- 340 counsel, Cole.
- 341 [Applause.]
- \*Ms. Eshoo. Is it -- we are thrilled that you are here,
- 343 Cole. And we have been hearing about you for a long time,
- 344 for a long time.
- 345 \*Mrs. Rodgers. Yes.
- \*Ms. Eshoo. So that -- you are here in person, and you
- are making us all very happy today. We have a lot of work to
- do, but we are happier because you are here.
- 349 \*Mr. Guthrie. And he will provide counsel if you need
- 350 it.
- \*Ms. Eshoo. Absolutely, absolutely.
- 352 So the chair now recognizes your mother, who is the
- 353 ranking member of our full committee.
- This sounds like gobbledygook to him, right?
- 355 [Laughter.]
- \*Mrs. Rodgers. Yes.
- \*Ms. Eshoo. For your five minutes --

- 358 \*Mrs. Rodgers. Thank you.
- 359 \*Ms. Eshoo. -- now for an opening statement.
- \*Mrs. Rodgers. Thank you, Madam Chair.
- 361 \*Ms. Eshoo. Certainly.
- 362 \*Mrs. Rodgers. Thank you. I am thrilled to have Cole
- 363 McMorris Rodgers here today as special counsel. It is fun
- 364 for a mom.
- I also wanted to recognize that Amy Upton is in the
- 366 room, and the distinguished gentleman from Michigan, Fred
- 367 Upton, just recently announced his retirement. And it is a
- 368 big loss for this committee. He has led with integrity. He
- 369 -- and as chairman of this committee, he led us to focus on
- 370 solving problems. I will always remember -- and I think
- 371 everyone on this committee appreciates -- that the bipartisan
- 372 bills were always the priority because he knew that those
- 373 were the best solutions. So we will be honoring him, and
- appreciate both of you so much.
- \*Voice. [Inaudible.]
- \*Mrs. Rodgers. Yes, yes, for sure.
- Our children are in crisis. More high schoolers are
- unhappy and depressed. Mental health emergencies are
- increasing. Last year there was a two-and-a-half-fold
- increase in emergency department visits for suicidal ideation
- and self-harm among children under the age of 18.
- It is hard to know where to begin, but I can't help but

- think that society is leading with too much fear. Fear has
- been dominating our lives, especially during the pandemic.
- Fear shuts us down. And I believe we have seen too much fear
- forced on our children. Fear and government arrogance kept
- 387 schools closed, and made the crisis worse. This is what we
- are seeing in schools in my community, and we are not alone.
- More screen time during isolation made children more
- vulnerable to the dangers of Big Tech and social media,
- leading to more stress, anxiety, and depression. We have
- seen significant declines in math and reading, more school
- violence, increases in obesity. Children have lost
- 394 motivation because they were shut out of their
- 395 extracurricular activities and sports. Many are so lost and
- 396 feeling alone that they are turning to the internet to
- 397 self-medicate. We hear the stories nearly every day of young
- 398 people that are taking their lives or purchasing pills
- online, not knowing that they are laced with fentanyl.
- Fentanyl seizures are up 1,100 percent in Spokane
- 401 County. Spokane County's overdose deaths have nearly
- 402 tripled. Every parent I know is warning their child, you
- 403 know, don't take any pill that you don't know where it came
- 404 from. It could be laced in Xanax, and will kill you
- 405 instantly.
- 406 We should all be asking why. What is making our
- 407 children and our young adults feel so broken and alone? How

- dos can hope be restored? And how do we stop the -- this -- the
- 409 fear? How do we stop fear from dominating?
- So, Madam Chair, I thank you for bringing us together
- 411 today to focus on solutions. I want to learn what the
- existing programs are, and how they are working. I want to
- 413 -- I think we need to focus there.
- I am proud to be leading with Congresswomen Lori Trahan,
- 415 Young Kim, and Cindy Axne to reauthorize the Garrett Lee
- 416 Smith Memorial Act. It will help bring additional mental
- 417 health services to places like WSU to support students'
- 418 mental health and suicide prevention. But there is a lot
- 419 more that needs to be -- get done.
- We need to address the duplicate programs. I am
- 421 concerned about new duplicate programs that are going to
- 422 compete with existing and effective programs, such as H.R.
- 423 4944, 5218, 7232 running this risk. I am especially
- 424 concerned with H.R. 7254, and I am concerned that it will
- 425 restrict access to care to patients with serious mental
- health illness, undermine law enforcement, and ultimately
- 427 hurt local communities. We should support, not undermine the
- residential and inpatient treatment options that will be the
- 429 most appropriate place for certain patients to get help, and
- I look forward to discussing this more, as well as the
- 431 bipartisan solutions before us.
- 432 Finally, I want to speak specific on a problem of

- 433 Medicaid IMD exclusion. Right now, Medicaid cannot pay for
- 434 inpatient or residential care and facilities with more than
- 435 16 beds. As a result, more people are either incarcerated or
- 436 homeless when they should be receiving mental health care.
- 437 More than a third of the homeless population are untreated
- with severe mental illness. We simply don't have enough care
- 439 settings for these patients.
- There is also cases of children being kept in emergency
- 441 rooms for days because they have no place else to go. Foster
- 442 care can't access short-term residential treatment. These
- 443 problems with Medicaid access for vulnerable groups must be
- addressed, especially before the 988 suicide pipeline --
- 445 hotline is implemented.
- We need to find solutions, and I do thank my colleagues
- for their work in a bipartisan way. My hope is that we will
- 448 build on this hearing that -- and we will bring hope and
- 449 healing to the next generation. We need -- there is one
- 450 message we need to send them today, and that is -- it is you
- 451 matter. You are not alone. You have huge potential, and a
- 452 life worth living.
- So I look forward to working together for a more secure
- 454 future for our young generation.

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458	[The prepared statement of Mrs. Rodgers follows:]
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- \*Mrs. Rodgers. And I yield back. Thank you, Madam
- 463 Chair.
- \*Ms. Eshoo. The gentlewoman yields back.
- All members' written opening statements, every last
- 466 magnificent one, shall be made part of the record.
- Now I would like to introduce the witnesses on our first
- 468 panel, two important -- very important women, both superb
- leaders, superb professionals.
- Dr. Miriam Delphin-Rittmon is the assistant secretary
- for mental health and substance use at the Substance Abuse
- and Mental Health Services Administration. We always
- shorthand it by saying, SAMHSA. Welcome to you. We are --
- it is an honor to have you here today with us.
- 475 And Ms. Carole Johnson, she is the administrator of the
- 476 Health Resources and Services Administration, HRSA.
- Welcome to you, and thank you. We look forward to your
- 478 testimony.
- I think the lights were explained to you, just like the
- traffic signals out there, green, yellow, and red. But we
- 481 are going to concentrate on the green.
- So we will -- after you complete your testimony, we will
- 483 go to members' questions. But first we will go to Dr. Miriam
- Delphin-Rittmon for your five minutes of testimony. Welcome
- 485 again, and thank you.

- 487 STATEMENT OF MIRIAM E. DELPHIN-RITTMON, PH.D., ASSISTANT
- 488 SECRETARY FOR MENTAL HEALTH AND SUBSTANCE USE, SUBSTANCE
- 489 ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION; AND CAROLE
- JOHNSON, M.A., ADMINISTRATOR, HEALTH RESOURCES AND SERVICES
- 491 ADMINISTRATION

493 STATEMENT OF MIRIAM E. DELPHIN-RITTMON

- \*Dr. Delphin-Rittmon. Good morning, and thank you,
- 496 Chair Eshoo, Chair Pallone, Ranking Member Guthrie, Ranking
- 497 Member McMorris Rodgers, and members of the Committee for
- 498 inviting me to be here today.
- 499 I am the assistant secretary of mental health and
- 500 substance use at SAMHSA, an agency that leads the public
- 501 health efforts to advance the behavioral health of the
- 502 nation, and improve lives of individuals living with mental
- 503 and substance use disorders, as well as their families. It
- is an honor to lead this agency. In fact, I am a proud
- 505 product of one of its programs, the Minority Fellowship
- 506 Program. I am pleased to be here with the HRSA
- 507 administrator, Carole Johnson, to discuss the growing mental
- 508 health and substance use crisis.
- As President Biden has noted, our country faces an
- unprecedented mental health crisis among people of all ages
- and all backgrounds. Even before the pandemic, rates of

- depression and anxiety were inching higher. But the grief,
- 513 trauma, physical isolation of the last two years have driven
- 514 Americans to a breaking point.
- In addition, drug overdose deaths have reached a
- 516 historic high, devastating families and communities. More
- 517 than 104,000 Americans died due to drug overdose in the 12-
- 518 month period ending September 2021. For these reasons,
- President Biden has included addressing mental health and
- addiction as two of the four pillars of the unity agenda he
- outlined in the State of the Union address.
- 522 SAMHSA is actively working to advance the unity agenda,
- including helping to implement the national mental health
- 524 strategy. This strategy includes strengthening system
- 525 capacity, connecting more Americans to care, and creating a
- 526 continuum of support that aims to transform our health
- 527 infrastructure to address mental health holistically and
- 528 equitably. To help advance SAMHSA's mission, I have
- identified five core, near-term priorities for the agency.
- The first is preventing overdose. Given the escalating
- overdose crisis and the negative impact of the COVID-19
- pandemic, HHS created a new, comprehensive overdose
- 533 prevention strategy meant to strengthen our primary
- prevention efforts, increase access to a full continuum of
- 535 care and services for individuals with substance use disorder
- 536 and their families.

- 537 The second is enhancing access to suicide prevention and 538 crisis care. Preparing the National Suicide Lifeline for
- full 988 operational readiness requires a bold vision for a
- 540 system that provides direct, lifesaving services to all in
- need, and links them to community-based providers uniquely
- 542 positioned to deliver a full range of crisis services.
- SAMHSA sees 988 as a linchpin and catalyst for a transformed
- 544 behavioral health system of care.
- The third is promoting children and youth behavioral
- 546 health. To focus our efforts on improving behavioral
- wellness for our nation's youth, SAMHSA has developed the
- 548 Health, Opportunity, Potential, and Equity, or HOPE,
- framework for children, youth, and families.
- 550 The fourth is integrating primary care and behavioral
- 551 health care. We know that an individual's first interaction
- with a health system is typically through a primary care or
- 553 emergency room. During the COVID-19 pandemic, while
- providers initially focused on acute medical concerns, we
- 555 heard that many were not adequately resourced to consider the
- behavioral health effects of the pandemic.
- Finally, the fifth is using performance measures, data,
- and evaluation. For example, SAMHSA recently released the
- Behavioral Health Equity Report 2021, drawing on data from
- the National Survey on Drug Use and Health.
- 561 My written testimony outlines four additional critical

cross-cutting principles and several SAMHSA programs that 562 will bolster our work to improve these -- to move forward 563 these important priorities. These cross-cutting principles 564 are greater equity within the behavioral health system, 565 566 enhancing the behavioral health workforce, promoting and supporting recovery practices, and working to ensure 567 financing of a robust array of behavioral health services. 568 569 SAMHSA maintains a strong commitment to these priorities and principles in our fiscal year 2023 budget request by 570 571 enhancing the delivery of clinically-sound, evidence-based, and effective services. The fiscal year 2023 budget request 572 aligns with the Administration's priorities to address mental 573 health and substance use disorders in children, adults, 574 families, and communities. 575 576 I will close by echoing President Biden's call in his State of the Union address to support the millions of 577 Americans who are in recovery. Early on and throughout my 578 career, I have been inspired, both personally and 579 professionally, by family members, friends, colleagues, 580 581 acquaintances who, with courage and resilience, have striven for wellness and recovery. 582 On behalf of my colleagues at SAMHSA, thank you for your 583 interest in our programs and support for our work, and for 584 supporting the nation's behavioral health. I look forward to 585

answering any questions that you have. Thank you.

587	[The prepared statement of Dr. Delphin-Rittmon follows:]
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589	**************************************
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591	*Ms. Eshoo. Thank you, Doctor.
592	Now, Ms. Carole Johnson, for your five minutes of
593	testimony. And again, a warm welcome to you, and we all
594	thank you for being here in person with us.
595	

- 596 STATEMENT OF CAROLE JOHNSON
- 597
- \*Ms. Johnson. Good morning. Thank you, Chair Eshoo,
- 599 Chair Pallone, Ranking Member Guthrie, and Ranking Member
- Rodgers, and members of the subcommittee.
- \*Ms. Eshoo. Can you pull your microphone a little
- 602 closer? We don't have to miss a word.
- \*Ms. Johnson. Is this better?
- \*Ms. Eshoo. Great.
- \*Ms. Johnson. Is that better? Okay.
- \*Ms. Eshoo. Yes, much better.
- \*Ms. Johnson. Thank you. I am Carole Johnson,
- 608 administrator of the Health Resources and Services
- 609 Administration. I appreciate the opportunity to speak with
- 610 you today about HRSA's programs that support the mental
- 611 health and well-being of our nation.
- As you know, HRSA supports health care services in
- 613 communities across the country, including, for example, for
- the nearly 29 million people who receive care through HRSA-
- funded community health centers; the more than half-a-million
- 616 people diagnosed with HIV who receive care through the HRSA-
- funded Ryan White HIV AIDS program; about 60 million pregnant
- women and children who benefit from our infant screening,
- 619 preventive care visits, and other funded services; and
- 620 individuals in more than 1,500 rural counties across the

- 621 country who receive HRSA-supported substance use disorder
- 622 services.
- 623 HRSA also plays an important role in supporting the
- 624 health care workforce. We provide scholarship and loan
- 625 repayment assistance to thousands of clinicians in return for
- 626 them practicing in under-served communities. This year marks
- our largest scholarship and loan repayment cohort yet, with
- more than 22,000 clinicians in these programs.
- 629 We also invest in recruiting, training, and retaining
- 630 health professionals, from community health workers to mental
- health professionals to advance practice nurses.
- The President's fiscal year 2023 budget for HRSA
- includes a nearly \$500 million increase to support our
- 634 strategic investments in delivering mental health care and
- substance use disorder services, and in growing the
- 636 behavioral health workforce, including new funding to train
- 637 more mental health and substance use disorder providers, new
- 638 resources to support the mental health of the current health
- 639 care workforce, and additional dollars for delivering
- 640 behavioral health services in under-served and rural
- 641 communities.
- Like you, we recognize that mental health is essential
- to overall health for people of all ages, including parents
- and children who have been affected by the pandemic. So
- 645 today I would like to highlight two HRSA maternal and child

- 646 mental health programs that are currently up for
- reauthorization: the Screening and Treatment for Maternal
- 648 Depression Program and the Pediatric Mental Health Care
- 649 Access Program.
- The Screening and Treatment for Maternal Depression
- Program supports states in integrating mental health care
- 652 into maternal health care. There is tremendous demand for
- this program, but to date we have only been able to fund
- about a quarter of the applicants. Grantees provide training
- 655 to help mental -- maternal health care providers screen and
- treat their patients' mental health conditions. And in a
- critical part of the program design, grantees give maternal
- 658 health care providers the opportunity to connect with mental
- 659 health clinical experts through teleconsultation to help them
- treat their individual patient's mental health conditions.
- As a result, more pregnant and postpartum women are
- 662 being screened for depression, and maternal health care
- 663 providers are growing their capacity to support the mental
- health needs of their patients. Of note, where those needs
- are more complex, maternal care providers have the benefit of
- an expert teleconsult to support them. For example, through
- our program, a midwife in Montana and her pregnant patient
- with emergent mental health needs got real-time mental health
- 669 help from a perinatal psychiatrist through teleconsultation.
- 670 In the normal course of business, the midwife would have had

- to refer the patient to a provider hours away, who likely
- would have not been able to easily fit her in to their
- 673 schedule.
- 674 Similarly, our Pediatric Mental Health Care Access
- 675 Program promotes mental health care integration in pediatric
- 676 primary care. These grants provide teleconsultation,
- 677 training, and care coordination to help local pediatric
- 678 primary care providers diagnose, treat, and refer children
- 679 for mental health care. Similar to the maternal care
- 680 program, our Pediatric Mental Health Care Access Program both
- 681 provides training that builds the capacity of pediatric
- 682 primary care providers to respond to children's immediate
- 683 mental health needs, while also giving them the additional
- 684 support of teleconsultation with a mental health expert to
- 685 ensure they have the backup and the resources they need to
- 686 best serve their patients.
- Funding from the American Rescue Plan allowed us to
- broaden the program's reach from 21 to 45 states,
- 689 territories, and tribal areas, and we are currently taking
- 690 additional applications, as well. There is considerable
- interest in demand for these programs, and we look forward to
- 692 working with the subcommittee on their reauthorization.
- In addition to our programs that support mental health
- 694 services, HRSA's workforce programs are training the
- 695 behavioral health workforce and creating incentives to

696	encourage them to practice in the communities where they are
697	needed most. Our Behavioral Health, Workforce, Education,
698	and Training Program supports the training of psychologists,
699	school and clinical counselors, marriage and family
700	therapists, community health workers, peers, and others. And
701	our scholarship and loan repayment programs are increasingly
702	supporting behavioral health care providers, as well.
703	We also launched a new program with American Rescue Plan
704	funding
705	*Ms. Eshoo. You need to summarize.
706	*Ms. Johnson to help support health care workers'
707	mental health resilience and reduce provider burnout.
708	In closing, I want to thank the Committee for your
709	ongoing support for HRSA's programs, and your commitment to
710	the mental health and well-being of America's families.
711	[The prepared statement of Ms. Johnson follows:]
712	
713	**************************************

- 715 \*Ms. Eshoo. Thank you very much, Ms. Johnson.
- Now that you have both offered your testimony, we will
- 717 go to members' questions. And I recognize myself for five
- 718 minutes to do so.
- Let me just start with you, Ms. Johnson, and pick up on
- 720 some of the things that you just mentioned in your testimony.
- 721 You say that the President's budget would -- is projected to
- bring in an additional \$500 million. How many more would
- 723 that add to the workforce that is needed, relative to those
- 724 that you -- you know, that you fund --
- 725 \*Ms. Johnson. So, thank you for the --
- \*Ms. Eshoo. -- out of your agency?
- 727 \*Ms. Johnson. Thank you for the question, Madam
- 728 Chairwoman. The 500 million is actually across a range of
- 729 programs and services --
- 730 \*Ms. Eshoo. I understand that. But what is it going to
- 731 get us?
- 732 \*Ms. Johnson. We actually --
- 733 \*Ms. Eshoo. Particularly in terms of the workforce.
- 734 This is a big issue.
- 735 \*Ms. Johnson. Yes. So you -- I will need to get back
- 736 to you with the specific numbers. But we -- in the current
- 737 program we trained 6,000 providers in the last year, and over
- 738 the history of the program we have trained 18,000 providers.
- 739 \*Ms. Eshoo. And what do you project to add to that? Do

- you have -- I mean, if you don't have that yet, you can say
- 741 so. I am just -- I would like to know what it is, if you
- 742 have it.
- 743 \*Ms. Johnson. I will have to get back to you with the
- 744 numbers --
- 745 \*Ms. Eshoo. Okay.
- 746 \*Ms. Johnson. -- Madam Chairwoman.
- \*Ms. Eshoo. How should HRSA's various grant and
- 748 training programs adapt to really better address this crisis?
- 749 We all know what it is. The members have spoken to it
- on each side of the aisle. Both of you have in your
- 751 testimony. What is your top line? Are you changing
- 752 something in the agency, enlargement of -- an enhancement of
- 753 the programs that are -- that exist?
- Give us a brief overview, and then I want to go to Dr.
- 755 Delphin-Rittmon.
- 756 \*Ms. Johnson. Thank you for the question, Madam
- 757 Chairwoman. We are increasingly focused on ensuring that our
- 758 primary care workforce -- so through our community health
- 759 centers -- that we are continuing to focus on mental health
- 760 and substance use disorder treatment in those settings, and
- 761 that we are also building out our capacity to train more
- 762 mental health and substance use providers through our
- 763 workforce programs, not only directly training them, but we
- 764 also run the National Health Service Corps program, which is

- our program that places individuals in communities that are
- high need in return for loan repayment and scholarship. And
- 767 that program has about 20,000 clinicians in it now, and about
- 768 half of them are behavioral health providers. And of the
- 769 behavioral health providers, about a third of them are in
- 770 rural areas.
- So we are continuing to focus on how we can use the
- 1772 leverage we have --
- 773 \*Ms. Eshoo. Yes, if you could get back to us to share
- information about what you anticipate the enhancement of
- these programs to be -- they are important, but we need so
- much more. If you could get that back to us, it would be
- 777 terrific.
- To Dr. Delphin-Rittmon, thank you again for your
- 779 testimony. In three short months, July 16th, there is going
- 780 to be a new famous number that is launched, 988, in our
- 781 country. It will become the nation's new three-digit
- 782 national suicide prevention and mental health crisis number.
- Number one, are we ready?
- 784 \*Dr. Delphin-Rittmon. So thank you for that question,
- and I do have to say we are excited about this critical
- 786 transformation in how we approach suicide prevention and
- 787 crisis care. We are in the -- we are getting very close.
- We are working closely with states. We invested 282
- 789 million to be able to continue to staff up and shore up

- 790 crisis centers, crisis call centers. We are already seeing
- 791 rates increase there, and improve there. And so we are
- 792 excited. We are working closely with states and crisis call
- 793 centers.
- 794 \*Ms. Eshoo. Are the -- is there good coordination
- 795 between the PSAPs and those that are launching this?
- 796 \*Dr. Delphin-Rittmon. Yes. So there is quite a bit of
- 797 coordination and collaboration going on across a broad range
- 798 of stakeholders. So we are having meetings with state
- 799 commissioners and state teams, with crisis teams, with a
- number of national groups that are working with us around
- operational readiness and helping to develop messaging, and
- 902 playbooks to ensure readiness across the crisis -- you know,
- 803 across the country, in terms of the crisis call centers.
- We are also standing up backup centers. And so that
- 805 will help us in terms of readiness --
- \*Ms. Eshoo. What is the backup center, 911?
- \*Dr. Delphin-Rittmon. Yes. Well, so the backup centers
- 808 know -- so they are -- if an individual calls 988, and the
- 809 local crisis center is not able to pick up the call, either
- 810 because they are on another call or, you know, they may be on
- 811 several other calls, we have national backup centers that the
- calls will then be routed to, to ensure that an individual's
- 813 needs are met. So --
- \*Ms. Eshoo. So you are saying we are ready?

- \*Dr. Delphin-Rittmon. We will be ready. We will be
- 816 ready. I mean, it is a major system transformation. So in
- 817 terms of today, we anticipate that, even moving forward from
- 818 today, we will continue to see answer rates and call rates
- improve, and we will continue to see the staffing up of the
- various crisis centers, as well as the backup centers, to
- 821 ensure that we are able to meet the calls that come in --
- 822 calls, texts, and chats.
- \*Ms. Eshoo. Well, you are -- what you are saying is
- really reassuring. And given that reassurance, I feel
- 825 better.
- So let's just hope it works, it meets the need, because
- 827 the need is so great across the country. The last thing we
- need is to be bragging about 988, and have people call, and
- either because of a lack of, you know, the technology not
- working or connections being dropped, in a crisis that is --
- we can't have that. So thank you.
- Okay. The chair now recognizes Mr. Guthrie for his five
- 833 minutes of questions.
- \*Mr. Guthrie. Thank you, and thank you both for being
- 835 here.
- Dr. Delphin-Rittmon, I -- so I am a co-leader of the
- 837 bill before us, the Substance Abuse Prevention, Treatment,
- 838 and Recovery Support Services Act, the reauthorization of
- 839 that, with Representatives Tonko, McKinley, and Wild from

- Pennsylvania.
- And if -- the way that is funded is that 20 percent of
- it goes to -- 20 percent of it is for prevention services and
- 843 80 percent is flexible for the grantee. And there are a lot
- of needs. And we see the needs, and we have seen this -- we
- want to kind of prescribe sometimes how that is spent, and we
- 846 were discussing that amongst ourselves. So it would be
- helpful to what your view is, how flexible that other 80
- 848 percent needs to be. I am one that thinks it should be 80
- 849 percent for the local, as much as I see needs here, and valid
- 850 needs. But the locals may have a different view and use of
- 851 that.
- Would you talk about how important it is for at least
- 853 that additional 80 percent to be flexible at the local level,
- if you believe that, I mean, that is what -- yes. I am
- sorry, yes.
- \*Dr. Delphin-Rittmon. Excuse me, Ranking Member. So
- are you speaking about the -- what grant was that, was that
- 858 the mental health block grant, or the --
- \*Mr. Guthrie. Yes, that is the Substance Abuse
- Prevention, Treatment, and Recovery Support Services block
- grant, yes.
- \*Dr. Delphin-Rittmon. Yes.
- \*Mr. Guthrie. Yes, it is the block grant.
- \*Dr. Delphin-Rittmon. Yes. So, yes, you know, the

- 865 flexible funding -- and I can say this as a state -- former
- state commissioner, as well -- the flexible funding helps.
- 867 It does help to be able to address and identify specific
- 868 needs or gaps that may be present within the state system,
- and to be able to address community needs, whether it be
- prevention, treatment, recovery, harm reduction services and
- 871 supports. So the flexible funds do help with being able to
- implement needed services at the community level.
- \*Mr. Guthrie. Okay, thanks. And also, again, so I was
- a main sponsor, I worked with colleagues for the
- 875 Comprehensive Opioid Recovery Centers to make sure we have
- just a full range of services for somebody that is suffering
- 877 from opioid use disorder -- substance use disorder. So we
- 878 are looking at how we measure that, how successful they are
- with that.
- And aside from reduced overdose rates, which is
- obviously the top measure, we want to keep people alive and
- 882 hopefully we can get them into recovery if we can do that,
- 883 but that is the number-one thing. But besides from that, how
- do you measure when you have these comprehensive Federal
- 885 programs -- these are all Federal programs that are designed
- 886 to promote -- how do you measure access to treatment and
- 887 recovery services?
- \*Dr. Delphin-Rittmon. Yes. Yes. You know, first,
- 889 Ranking Member, I would like to thank you for your leadership

- 890 around that important area of work.
- So we know that, you know, ultimately, the goal is to
- increase access to services. And so certainly that is one
- important measure, and we do track that across our grantees,
- what is the penetration rate -- that is, the -- what is the
- rate at which community members are accessing services and
- 896 supports. And we do collect that based on -- disaggregated
- by demographics, different demographics, as well. So that is
- 898 certainly one measure.
- But then there are a range of other measures that we
- look at, as well, depending upon how the program is formed
- 901 and what some of the particular areas of implementation are
- 902 within the particular program.
- But grantees submit GPRAs, they submit NOMs, national
- 904 outcome measures. And so we do have quite a bit of data on
- 905 our various grant programs.
- 906 \*Mr. Guthrie. Thanks. And then CORCs and specific --
- 907 so Federal programs in general, as we were talking in broad
- 908 -- broadly, and then CORCs, specifically. In your
- 909 estimation, has it been successful in getting people into
- 910 these comprehensive services?
- I mean, we want to get them to treatment. That is the
- number one, and reduce overdose, get them into treatment, and
- then get them into the services that prevent them from
- 914 relapsing -- that was the idea -- and the treatment that is

- 915 appropriate for them.
- What is the kind of estimation -- it is relatively new,
- 917 but it has been out there a little bit. Do you have any view
- of the success of CORC, specifically?
- \*Dr. Delphin-Rittmon. You know, I would have to follow
- 920 up on specific data related to those programs. But what I
- 921 can say is that the programs are very helpful in terms of
- 922 diverting people from further penetration into the criminal
- 923 justice system.
- What the programs often do is help to connect people to
- medication-assisted treatment, other prevention, treatment,
- 926 recovery services and supports, as needed. We also, though,
- 927 fund re-entry programs. So for individuals that are
- 928 connected to criminal justice systems, prior to re-entry we
- 929 begin work with connecting them with community providers, in
- 930 some instances starting them on medication-assisted
- 931 treatment, individuals that have that need, to be able to
- 932 reduce the possibility or likelihood of overdose upon re-
- 933 entry. So the CORC programs are important, but also the re-
- entry programs are really critical, as well.
- of \*Mr. Guthrie. Okay, and I just have a couple of
- 936 seconds.
- Your agency said that state opioid response funding is
- 938 not being spent. And given the issues that we are having
- 939 now, would you like to comment on that?

- I mean, we have such an uptick in overdoses, would you
- 941 like to comment on the data from your agency shows that state
- opioid response funding is not being spent? Can you just
- 943 kind of share a view of that?
- \*Dr. Delphin-Rittmon. So what we find is that there is
- 945 a little bit of a lag in terms of when the states receive
- 946 resources and when the spending begins. In part, it is based
- on sort of when they receive the money, and then their own
- 948 internal grant-making processes, and then, you know,
- 949 implementation of any particular program. So there does tend
- 950 to be a bit of a lag.
- We do track the spending rates. And what we find is
- that they are spending the resources, but there is sometimes
- 953 a 12-month lag or so, give or take.
- 954 \*Mr. Guthrie. Okay, thank you.
- My time has expired, and I yield back.
- 956 \*Ms. Eshoo. The gentleman yields back. The chair
- 957 recognizes the chairman of the full committee, Mr. Pallone,
- 958 for your five minutes of questions.
- \*The Chairman. Thank you, Chairwoman. Let me ask Dr.
- 960 Delphin-Rittmon.
- SAMHSA has been leading the way in the efforts to
- 962 address the concurrent mental health crisis. And I know that
- your testimony highlighted a range of alarming mental health
- 964 trends in the United States, but what are you most concerned

- 965 about? What has your most concern at this point amongst
- 966 these various concerns?
- \*Dr. Delphin-Rittmon. You know, I mean, so there are a
- number of areas that we are prioritizing to really work to
- 969 mitigate some of the trends that we are seeing. I mean,
- ortainly it is concerning when we look at the level of
- 971 crisis and individuals that are experiencing suicidal
- 972 ideation, young people as well as across the board.
- 973 As I mentioned earlier, our transformation of the
- 974 national suicide lifeline to a three-digit number, 988, that
- 975 is one strategy to help to ensure that people have access to
- 976 services when they need it and where they need it. That work
- 977 is initially focused on the call line, but ultimately we are
- looking at the full crisis continuum to ensure that people
- 979 have a place to call, someone to go and meet with them if
- 980 necessary, and a place to go.
- You know, the other area where we are concerned is when
- 982 we look at the continued rates of overdose that we are
- 983 seeing. When we look at data, fentanyl is implicated in many
- 984 of those overdose deaths. HHS implemented an overdose
- 985 prevention strategy. That is a cross-department strategy.
- 986 SAMHSA was involved, many other HHS agencies. There are four
- 987 pillars to that strategy: preventing overdose, evidence-
- 988 based treatment, harm reduction, looking at -- so those are
- 989 at least three critical pillars of that.

- That work is important. We are focused on working to
- 991 bring and address the overdose rates that we are seeing
- through comprehensive, evidence-based services and supports
- 993 and practices.
- \*The Chairman. Well, thank you. And I know no
- 995 community is immune from mental health challenges, but we
- 996 know that some communities bear disproportionate burden, such
- 997 as tribal communities. And I have a bill, which I mentioned,
- 998 H.R. 4251, that establishes a special behavioral health
- 999 program for Indians within the Indian Health Service, which
- is modeled after the special diabetes program for Indians.
- So I wanted to ask you what mental health trends are you
- 1002 seeing amongst American Indians and Alaska Natives?
- 1003 Do you believe that it is important to have funding
- 1004 dedicated to tribal communities for prevention, treatment,
- 1005 and recovery of mental health and substance use disorders,
- 1006 specifically?
- 1007 \*Dr. Delphin-Rittmon. Yes. You know, thank you so much
- 1008 for your leadership and work in this area. This is a -- we
- 1009 are seeing troubling trends that we are working to address,
- 1010 and working closely with tribal leaders and tribal
- 1011 communities in terms of identifying needs, and then having
- 1012 discussions related to what will help there.
- I mean, some of the trends we see, unfortunately, are,
- 1014 you know, increased rates of overdose, you know, among tribal

- 1015 communities. We also see increased suicidal thoughts and
- 1016 suicidal ideation among tribal individuals within the 18 to
- 1017 25 age range.
- 1018 Where we have seen decreases -- that is encouraging --
- 1019 is in terms of all three of those. So ideation, attempts is
- 1020 individuals 26 to 49 years old within tribal communities. We
- 1021 have we have seen rates of opioid misuse, as well as suicidal
- 1022 ideation and attempts decrease.
- 1023 This is an -- it is an important area. For SAMHSA,
- 1024 equity is one of our priority areas. We have a number of
- 1025 tribal-specific grants to include our TOR grant, so tribal
- opioid response grant, similar to SOAR, where we fund a range
- of prevention, treatment, recovery, harm reduction services
- 1028 and supports. Also Native Connections. Native Connections
- is a mental health-related tribal-only grant that focuses on
- 1030 addressing suicide and other mental health challenges, as
- 1031 well. So those are just two examples of tribal-only grants.
- \*The Chairman. Thank you. I just have less than a
- 1033 minute, but I wanted to ask Administrator Johnson.
- 1034 I appreciate your leadership at HRSA, and appreciated
- the opportunity to speak to you recently about the Teaching
- 1036 Health Center Graduate Medical Education Program. But there
- is a lot of these workforce programs at HRSA that are really
- 1038 important as the country grapples with primary care physician
- 1039 shortages.

- Just -- you have 30 seconds -- some ways that HRSA is
- 1041 meeting this challenge in growing and training our mental
- 1042 health workforce.
- \*Ms. Johnson. Thank you so much for the question, Mr.
- 1044 Chairman. And we are actually, in our primary care program,
- in our primary care training programs, working to integrate
- 1046 mental health and substance use training in that setting so
- 1047 that more primary care providers in the community have some -
- 1048 the knowledge they need to identify issues early, and help
- 1049 get people connected to services.
- \*The Chairman. All right. Thank you so much.
- 1051 I yield back, Madam Chair.
- 1052 \*Ms. Eshoo. The gentleman yields back. The chair is
- 1053 pleased to recognize the gentleman from Texas, Dr. Burgess,
- 1054 for your five minutes of questions.
- 1055 \*Mr. Burgess. Thank you.
- Dr. Delphin-Rittmon, several people on this committee
- 1057 are interested in what is called the IMD exclusion, the
- 1058 Institute for Mental Disease exclusion. In your time at
- 1059 SAMHSA, have you encountered that as being a barrier to
- 1060 patients getting the care that they need?
- \*Dr. Delphin-Rittmon. Thank you for that question,
- 1062 Congressman.
- So certainly, we have heard some, you know, advocacy
- 1064 related to IMD. My colleagues at CMS, you know, often, that

- is work that they are steeped in and sort of working through, in terms of their -- you know, their work. But certainly, we
- 1067 have heard that there are some challenges there at times.
- 1068 \*Mr. Burgess. We did -- in -- when Chairman Upton was
- 1069 chairman, we did a bill called Cures for the 21st Century.
- 1070 It had a mental health title. And that was one of the big
- 1071 debates that we had here in this very committee, was the IMD
- 1072 exclusion, and would it be important to lift that. Cost was
- seen to be a barrier, because there is no question that the
- 1074 Congressional Budget Office will return that as a cost.
- But the more I have studied it, it seems that if you are
- 1076 -- either you pay me now or pay me later. And the problems
- 1077 we see throughout the country with the increase in homeless
- 1078 populations, and the increase in overdose deaths, some of
- those problems could be mitigated, solved, or avoided by
- 1080 having the availability of an inpatient facility or a longer
- 1081 stay at an inpatient facility. Would that be a fair
- 1082 assessment?
- \*Dr. Delphin-Rittmon. You know, it often depends on
- 1084 what the individual's sort of clinical picture is looking
- 1085 like. For some individuals and inpatients, they could
- 1086 actually be disruptive to their daily life rhythms, and they
- 1087 could perhaps more appropriately be treated on an outpatient
- 1088 basis with wraparound services and supports to include
- 1089 recovery services and supports.

- But certainly, for many individuals, inpatient care is 1090 warranted. And often that -- it is, again, just based on how 1091 an individual is presenting, and what their needs are at the 1092 1093 moment.
- 1094 \*Mr. Burgess. So let me ask you this. Do you have -does the agency have data on that? 1095
- 1096 I mean, just the casual observer would say that the homeless problem seems to have gotten more pronounced with 1097 the closure of all mental health facilities across the 1098 1099 country. Not funding those facilities, obviously, has had a -- has played a role. And then again, it seems to me that 1100 the exclusion that exists in Medicaid from paying for 1101 inpatient care, or the -- limiting the length of stay, it is 1102 -- do you have data on that that says it is better not to 1103 have people in hospital? 1104
- I mean, we -- certainly, we could look into that. I mean, I think my primary point was it 1106 really depends on what an individual's clinical picture is. 1107 For some individuals a hospital may be appropriate, whereas 1108 1109 others, being treated at a community level with wraparound services and supports --1110

\*Dr. Delphin-Rittmon.

1105

\*Mr. Burgess. So, you know, we are the committee that 1111 is supposed to authorize the expenditures in these things. 1112 So you will help us come to the right conclusions and 1113 decisions if you will share with us the data that you are 1114

- 1115 collecting. And yes, we need to query CMS as well, because,
- 1116 clearly, they will have some of that data.
- But this committee did the SUPPORT Act in 2018, which
- 1118 was a pretty significant bit of work. And, at least
- 1119 arguably, for a brief period of time overdose deaths actually
- 1120 declined -- a small amount, but they did decline for the
- 1121 first time after going inexorably up and up and up. Pandemic
- intervened, and now the numbers are so significantly worse.
- But again, it seems like we should extrapolate from the
- 1124 benefit that we got from instituting the SUPPORT Act to be
- able to get those -- get the trend line going in the right
- 1126 direction.
- \*Dr. Delphin-Rittmon. Yes. And we are -- you know, we
- 1128 are happy to follow up and have any additional follow-up
- 1129 conversations and share any data that we do have there. It
- 1130 sounds like we are talking about a couple of different
- 1131 potential data points, and we are definitely interested in
- sharing whatever we have that would be useful.
- \*Mr. Burgess. Well, I don't think there is any question
- the amount of fentanyl coming over the southern border is
- 1135 contributing to that. And unfortunately, it is fixing to get
- a lot worse with the expiration of Title 42. But that is
- another discussion, and I will yield back.
- 1138 \*Ms. Eshoo. The gentleman's time is expired. The chair
- 1139 now recognizes the gentlewoman from California, Ms. Matsui,

- 1140 for your five minutes of questions.
- \*Ms. Matsui. Thank you very much, Madam Chair, for
- 1142 holding this hearing, and I want to thank the witnesses for
- 1143 being here today. I want to talk about eating disorders.
- It is very disturbing [inaudible] serious mental illness
- 1145 will impact nearly 30 million Americans across their
- 1146 lifetime. However, because of stigma, lack of
- identification, and limited access to care, only one in three
- 1148 individuals with an eating disorder will ever receive
- 1149 treatment.
- For kids and teenagers in particular, early detection
- and intervention by a primary care provider can be absolutely
- lifesaving. And that is why I introduced the bipartisan,
- 1153 bicameral Anna Westin Legacy Act with my E&C colleague,
- 1154 Representative McKinley. This legislation would continue and
- 1155 strengthen the work of the National Center of Excellence for
- 1156 Eating Disorders.
- 1157 Congress first gave HHS the authority to train providers
- on eating disorders in 2016, and in 2018 SAMHSA used that
- authority to establish a grant program to support a center of
- 1160 excellence. Dr. Delphin-Rittmon, can you -- why did you
- 1161 believe that this should be a priority for SAMHSA, to
- implement training on eating disorders for health
- 1163 professionals?
- 1164 \*Dr. Delphin-Rittmon. Thank you for that question,

- 1165 Chairwoman.
- So, you know, training, I think, is so important to be
- able to ensure that providers are equipped to be able to meet
- 1168 -- work with individuals, and meet the needs of individuals
- 1169 struggling with eating disorders. And so the National Center
- 1170 for Excellence on Eating Disorders provides a broad range of
- 1171 training, resources, technical assistance for providers
- across the country that need assistance in terms of their
- 1173 work in working with individuals with eating disorders.
- 1174 Those centers also provide resources --
- 1175 \*Ms. Matsui. Great.
- \*Dr. Delphin-Rittmon. -- as well.
- 1177 \*Ms. Matsui. Good.
- 1178 \*Dr. Delphin-Rittmon. Yes.
- 1179 \*Ms. Matsui. Now, the pandemic is driving unprecedented
- 1180 demand for mental health care [inaudible]. We all know that.
- 1181 This is especially true for youth who struggle with eating
- 1182 disorders.
- Now, Dr. Delphin-Rittmon, do you agree that greater
- 1184 support for existing professionals, including the centers
- 1185 [inaudible] resources to integrated primary care practices is
- an integrated, active way to meet demand for eating disorder
- 1187 screening and intervention services?
- \*Dr. Delphin-Rittmon. Yes. Yes, thank you for that,
- 1189 for that question. So, you know, health care integration

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that is integrating primary care and behavioral health
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- 1191 services, that is certainly a priority area for SAMHSA, also
- 1192 across the Administration.
- 1193 I am one of the co-chairs of the Behavioral Health
- 1194 Coordinating Council --
- 1195 \*Ms. Matsui. Right.
- \*Dr. Delphin-Rittmon. -- with Admiral Levine, and that
- is one of the areas we are focusing on.
- But absolutely, I think integrating behavioral health
- into primary care services can help with the identification
- 1200 -- and vice versa, really, but can help with the
- identification of individuals that are struggling with eating
- 1202 disorders.
- 1203 \*Ms. Matsui. Okay.
- 1204 \*Dr. Delphin-Rittmon. And to the extent that providers
- 1205 are trained, that is helpful, as well.
- 1206 \*Ms. Matsui. Madam Chair, I would like to submit to the
- 1207 record a letter of support for the Anna Westin Legacy Act,
- 1208 signed by both of the nation's leading mental health,
- 1209 addiction, and well-being advocacy groups.
- 1210 \*Ms. Eshoo. So ordered.
- 1211 [The information follows:]
- 1212
- 1214

- \*Ms. Matsui. I want to quickly touch on the need to
- 1216 expand the number of certified community behavioral clinics
- 1217 in the United States.
- 1218 With the support of the Expansion Grant Program
- 1219 administrated by SAMHSA, today there are over 400 CCBHCs in
- 1220 42 states. However, the [inaudible] payment demonstration
- that helps increase caseload capacity is still limited to
- 1222 only a handful of states.
- 1223 Dr. Delphin-Rittmon, I have heard reports that CCBHC
- 1224 utilization has increased during the pandemic and, at the
- 1225 same time, these clinics are seeing more adults needing
- 1226 higher acuity care. Is that correct?
- 1227 \*Dr. Delphin-Rittmon. You know, we are hearing that
- 1228 from some states and from some community providers, that they
- 1229 are seeing a greater acuity of care, requiring significant
- 1230 coordination of services and support to be able to meet the
- needs of the individuals they are servicing.
- 1232 \*Ms. Matsui. Okay. I brought that up only because it
- is -- it really is specially designed to meet elevated needs
- 1234 and levels of need in critical [inaudible] care for
- 1235 individuals in crisis.
- And I also brought this up, too, because that is a way
- 1237 to really integrate primary care and behavioral health care
- 1238 also at the same time. So I urge this committee to consider
- 1239 [inaudible] expand this program further.

- 1240 And with that, I yield back. Thank you very much.
- 1241 \*Ms. Eshoo. The gentlewoman yields back. It is more
- than a pleasure to recognize the gentleman from Michigan who
- has served as the chairman of the full Energy and Commerce
- 1244 Committee, a member that is respected, beloved on both sides
- of the aisle, who has been a leader on so many issues here,
- 1246 and has delivered a body of exceptional work during his
- 1247 tenure in the Congress.
- 1248 This is a -- it is a sad day, with your announcement
- 1249 that you plan to retire, Fred. We will have other events and
- 1250 gatherings to honor you and your service, but, you know, we
- who work with you day in and day out, we love you, we respect
- 1252 you, and I am sure that this was a difficult decision for you
- 1253 and your family. I can't think of anyone that is ever going
- to fill your shoes, Fred. But here we are together. We love
- 1255 you.
- 1256 You are recognized for your five minutes of questions.
- \*Mr. Upton. Well, thanks. Thanks, Madam Chair. It is
- 1258 a delight to be here. I am sorry that I missed some of the
- opening testimony. It has been a pretty busy day, starting
- 1260 early. But I just -- a couple of things I would just like to
- 1261 pass along.
- 1262 First of all, this committee, every member, we have had
- just tremendous representation on both sides of the aisle. I
- look at our former chairs, people that I knew: John Dingell

- and, obviously, Henry. But I look over here at Joe, and
- 1266 Billy Tauzin, and Bliley, who was my tennis partner. I look
- 1267 at who is going to take my place a little bit later this
- 1268 week, when we put Greq Walden's portrait up -- and that is
- 1269 going to be on Wednesday this week.
- But this committee has always been known for
- 1271 bipartisanship, big time, and that is what makes it so
- 1272 strong. And as I look at this hearing -- I know we are going
- 1273 to do a couple of panels, we have got a bunch of different
- 1274 votes today -- but I look at the legislation that you have
- 1275 called up for a legislative hearing today, some -- almost 20
- 1276 bills. And every one of them is bipartisan. And that is
- 1277 because we need to deal with this issue of mental health in a
- 1278 bipartisan way.
- When we did 21st Century Cures, something that everyone
- on this committee worked on, had mighty important elements,
- 1281 we included mental health. We included \$1,000,000,000. And
- 1282 back then \$1,000,000,000 was a lot more -- and remember, we
- started that bill in about 2014, 2015. It was signed into
- law by President Obama in 2016. But that was a very
- important element, that we included mental health as a part
- 1286 of the funding for that. And, of course, we paid for it. We
- 1287 did offsets to make sure that it didn't increase the deficit.
- 1288 You know, that is one of the things that Speaker Ryan
- 1289 insisted on. We actually did two pay-fors, because they got

- 1290 stolen once by the Senate, but we got it done.
- 1291 And as you think about mental health, it impacts every
- 1292 community in a huge way. You talk to our law enforcement.
- 1293 You talk to our caretakers. You see the people on the
- 1294 streets. You know that mental health needs are there, are
- 1295 critical, are underfunded at all levels. And that is why we
- 1296 really need to push legislation that you have organized here.
- 1297 So I am so glad -- because we all believe in regular order --
- that now we can say we have had some legislative hearings
- 1299 and, hopefully, move them.
- 1300 I have been fortunate, was named by our side, Kevin
- 1301 McCarthy, to be the lead Republican from the House on
- opioids. And I got to say David Trone, who is the leader on
- 1303 it, appointee by the Speaker, and Tom Cotton over there in
- the Senate, we have had meetings literally every week for the
- 1305 last two years. And the issues of fentanyl and, you know,
- 1306 all these different issues are really important. And
- 1307 together we have now done a pretty lengthy report of pieces
- of legislation that we think can be used as arrows in the
- 1309 quiver to really deal with this mess, because not only is
- 1310 every community impacted, but most families are, too,
- 1311 including mine.
- So here is an area where, once again, our committee can
- 1313 work together in a bipartisan way to really make a difference
- 1314 for folks. And I would just -- I would like to think that

- our chair now, Frank Pallone -- his portrait will hang here
- 1316 someday, too -- will also be one of the champions that we
- 1317 will look to in years to come for saying we tried to do our
- 1318 best to really handle some of these situations that need
- 1319 help.
- There is a lot of good ideas on both sides, and this is
- where we need to come together and really use that bipartisan
- 1322 stick to get her done. So Madam Chair, I just want to thank
- 1323 you for your -- obviously, for your kind words, your
- 1324 friendship over many, many years, but your leadership on this
- issue, in this very important role as chair of the Health
- 1326 Subcommittee, as we move forward together to help families
- 1327 that need it.
- 1328 With that, I yield back.
- \*Ms. Eshoo. Thank you, dear Congressman Upton. Thank
- 1330 you.
- Did you want to ask any questions? I will give you the
- 1332 time.
- 1333 \*Mr. Upton. Sadly, I missed the fine presentations, so
- 1334 I will yield back. And knowing that we have two panels and
- 1335 votes coming up, I will yield back. Thank you.
- 1336 \*Ms. Eshoo. The gentleman yields back. It is a
- 1337 pleasure to recognize the gentlewoman from Florida, Ms.
- 1338 Castor, for your five minutes of questions.
- 1339 \*Ms. Castor. Well, thank you, Madam Chair, but let me

- also thank our former chairman, Fred Upton, for his service
- on this committee, his legislative legacy, his service to our
- 1342 country. We are all grateful.
- And thank you to our witnesses for being here today.
- 1344 You have both rightfully focused on the workforce shortage in
- 1345 behavioral and substance use. It is not a new problem, but
- it has certainly been eliminated during the COVID-19
- 1347 pandemic.
- And in my district in the Tampa Bay area, I hear
- 1349 frequently from providers and from neighbors in need that it
- is very difficult to find routine care from a qualified
- 1351 mental health professional, especially for kids. For
- example, the leading community health center network, Tampa
- 1353 Family Health Centers, they are -- they have only been able
- to find one psychiatrist for their nearly 115,000 patients,
- many of whom have behavioral health needs, including the many
- 1356 children that they serve.
- 1357 Another major health system, BayCare, they have
- 1358 experienced a doubling of adolescent mental health
- 1359 hospitalizations during the pandemic. And the Hillsborough
- 1360 County Public Schools, a -- probably the eighth largest
- 1361 school district in the country, they have reported the
- shortages of certified personnel within the school district
- and licensed providers in the community has led to longer
- 1364 wait times, less access for face-to-face services, and fewer

- wraparound services for students, especially with intensive needs.
- So it is clear, and you all testified to this, we need urgent action to expand capacity to deliver appropriate care to meet children's mental health and behavioral needs. And you have highlighted a number of strategies. I want to ask you about another.
- Despite being the largest insurer for children, Medicaid pays significantly lower rates for mental health services compared to commercial rates. And this is a barrier for many providers who want to care for children in schools or in the community, but the low rates just make it unsustainable.
- Dr. Delphin-Rittmon, why don't you start? Talk to us
  about the relationship between Medicaid reimbursement rates
  and the access to care, in particular, for pediatric
  behavioral health services.
- \*Dr. Delphin-Rittmon. So certainly, the -- and thank

  you for that question and for your leadership and work in

  this area. And I certainly agree that there are -- we are

  just seeing significant challenges for young people across

  the country, and the pandemic certainly has exacerbated that.

  So increasing access to care is so critical for children and

  families.
- Again, my colleagues at CMS could probably speak more directly and accurately to the Medicaid rates. I am not

- 1390 steeped in that work. And so it is probably best to follow
- 1391 up with CMS related to that.
- What I can say is SAMHSA and some of our programs really
- are focused around finding ways to help ensure access to
- 1394 services for kids. So for example, Project Aware is a
- 1395 school-based program. In fact, we were able to expand it
- 1396 recently through American Rescue Plan resources. And Project
- 1397 Aware provides training for school personnel, as well as
- 1398 ultimately screening and referral of individuals, children to
- 1399 services and supports within the community who are identified
- 1400 with mental health challenges. So that is one area where we
- 1401 focus to work to increase access to services for children and
- 1402 families.
- 1403 \*Ms. Castor. Okay. Administrator Johnson?
- \*Ms. Johnson. Thank you for the question,
- 1405 Congresswoman.
- 1406 I tend to think about children's access to mental health
- 1407 services, which is such a priority for us, as a bit of a
- 1408 three-legged stool. There is the workforce. We have to have
- 1409 a robust and highly-skilled, high-quality workforce. There
- 1410 is the access points that Miriam talked about, which
- incorporates the coverage and payment issues that you spoke
- 1412 of. And then there is the early intervention getting --
- 1413 going as far upstream as we can to identify children who are
- 1414 at risk as soon as possible.

- 1415 And so I think of those three stools as part of our
- 1416 problem set here, and how we need to work together to address
- 1417 this issue, which is why the Secretary has put SAMHSA, HRSA,
- 1418 CMS, CDC around the table in our Behavioral Health
- 1419 Coordinating Council at HHS to try to identify and work
- 1420 together to solve for the whole equation.
- \*Ms. Castor. And what else needs to happen in our loan
- 1422 repayment programs to encourage young people to go into these
- 1423 careers?
- 1424 \*Ms. Johnson. I so appreciate you asking that question,
- because it is critical for us to be able to recruit into the
- 1426 pipeline.
- One of the things that is also challenging for us is
- 1428 that mental health providers are so overworked as it is, and
- we need them to be preceptors for students who are coming
- 1430 through who have clinical hours. So we need to work both on
- 1431 recruiting people into behavioral health jobs, as well as
- 1432 supporting the current behavioral health workforce, so that
- they have the time and capacity to help train the next
- 1434 generation.
- 1435 \*Ms. Castor. Thank you very much.
- 1436 I yield back.
- 1437 \*Ms. Eshoo. The gentlewoman yields back. It is a
- 1438 pleasure to recognize the ranking member of our full
- 1439 committee, Congresswoman McMorris Rodgers, Cole's mommy.

- \*Mrs. Rodgers. Yes, thank you. Thank you, Madam Chair.
- \*Ms. Eshoo. Did he [inaudible]?
- \*Mrs. Rodgers. Yes, he did. Yes. He is a good sport,
- 1443 yes.
- Dr. Delphin-Rittmon, I have said many times before that
- 1445 I really believe that the COVID-19 policies, the lockdowns,
- 1446 driven by too much fear, have created a mental health
- 1447 emergency for our children. I wanted to ask, are you a
- 1448 member of the White House COVID-19 response team?
- \*Dr. Delphin-Rittmon. No, not of the team specifically,
- 1450 no.
- \*Mrs. Rodgers. As the Assistant Secretary for Mental
- 1452 Health and Substance Abuse -- Use, do you feel you should
- have been asked to be a part of this team?
- \*Dr. Delphin-Rittmon. So, I mean, certainly, the -- you
- 1455 know, the team started its work before my tenure, and I have
- 1456 participated in several White House-related events related to
- mental health and COVID, so have done some site visits in
- 1458 Atlanta and -- or excuse me, in Alabama, in other states
- 1459 related to what we are seeing associated with mental health
- 1460 ripple effects of COVID.
- 1461 \*Mrs. Rodgers. Yes.
- \*Dr. Delphin-Rittmon. At the community level.
- \*Mrs. Rodgers. Well, and I hope that, in the future,
- that the person in this position, whether it is Republican or

- 1465 Democrat administration, include this important voice
- 1466 representing mental health at the table in situations such as
- 1467 a pandemic. Because what we saw was that, when there is no
- 1468 public health -- when the public health experts with no
- 1469 background in mental health or substance abuse are
- 1470 recommending long periods of social isolation and closure,
- 1471 that needs to be taken into effect, or into consideration
- 1472 when we are making these decisions.
- I have another question. Do you know the number of
- 1474 children that have died by suicide or overdose, compared to
- the number of children who have died from COVID?
- \*Dr. Delphin-Rittmon. I don't have that data with me,
- 1477 no.
- 1478 \*Mrs. Rodgers. Okay. Well, the data suggests that far
- more children have died from behavioral health issues,
- 1480 compared to those who died from COVID in the same time
- 1481 period. Given these realities, I believe we have a very
- important lesson to learn here in following the science, and
- 1483 protecting children from the risks most likely to negatively
- 1484 impact them, rather than imposing restrictions that have
- 1485 significantly harmed our children.
- 1486 SAMHSA recently released funding to support crisis in
- 1487 care communities. The intention behind this was to support
- 1488 the implementation of 988, the new suicide hotline number
- 1489 that was established in a bipartisan -- with bipartisan

support, with the goal of making it easier for those in 1490 1491 crisis to know how to access help. Rather than to allow for funding to be used for multiple purposes, such as technology, 1492 training, and crisis stabilization services, SAMHSA has 1493 1494 prescribed that 85 percent of the funding had to be used for one specific purpose, and that is the call center funding. 1495 Given that states have different needs, and SAMHSA 1496 appears to have trouble ensuring how the funding is actually 1497 spent, do you believe that we should -- that this restrictive 1498 1499 approach should be continued with the crisis funding? \*Dr. Delphin-Rittmon. I mean, ultimately, we are -- and 1500 1501 thank you for that question. 1502 You know, our approach is a two-phased approach. So the first phase is around shoring up the crisis call centers to 1503 1504 ensure that they are able to accommodate the calls, texts, and chats that we know that will be coming in. 1505 President's fiscal year 2023 budget includes a proposed 700 1506 1507 million additional resources to both shore up the crisis call centers, and then, of course, if there are additional needs 1508 1509 within the crisis infrastructure, you know, there are opportunities there, as well. 1510 \*Mrs. Rodgers. I would like to ask if you would assure 1511 this committee that future funding will come with more 1512 1513 flexibility for the states, so that the states and the

communities can really address the needs of the residents in

1514

- 1515 crisis, while providing appropriate oversight on the back end
- 1516 to ensure these funds.
- So do you believe that we can do a better job, as far as
- 1518 providing that kind of flexibility at the state and local
- 1519 level, to really ensure that the money is going to those who
- 1520 need it the most?
- \*Dr. Delphin-Rittmon. So -- and I appreciate that
- 1522 question. So some of our approach has been to work very
- 1523 closely with states. There is a weekly call. It is called
- the Crisis Jam. All states are on that call. We have also
- 1525 held two national convenings, one with CMS around funding the
- 1526 full crisis care continuum, above and beyond the call center.
- So there is quite a bit of work currently underway
- 1528 related to, you know, thinking about how we can fund
- 1529 different components of the full crisis continuum, but
- 1530 certainly interested in having follow up conversations, and
- 1531 it would be interesting to hear your thoughts on the
- approaches that we are discussing.
- 1533 \*Mrs. Rodgers. Okay. Well, I look forward to working
- 1534 with you. Thank you.
- 1535 \*Dr. Delphin-Rittmon. Thank you.
- \*Mrs. Rodgers. I yield back.
- 1537 \*Ms. Eshoo. The gentlewoman yields back. The chair now
- is pleased to recognize the gentleman from Maryland, Mr.
- 1539 Sarbanes, for his five minutes of questions.

- \*Mr. Sarbanes. Well, Madam Chair, thanks very much. In want to join you in saluting Fred Upton for his service to this committee and to our Congress.
- I want to thank the Administration witnesses [inaudible]

  here today to discuss [inaudible] important bills and,

  obviously, the mental health needs across our nation.
- We have already heard this morning that we are facing a 1546 1547 continuing mental health and substance use crisis that has been exacerbated by COVID-19, and it has affected millions of 1548 1549 people across the country, including children and adolescents. That is why my colleagues and I recently 1550 introduced H.R. 7248, the Continuing Systems of Care for 1551 Children Act. And I want to thank Representatives Joyce, 1552 Underwood, and Gimenez for joining in this bipartisan 1553
- 1555 It would reauthorize two grant programs through fiscal
  1556 year 2027, the comprehensive Community Mental Health Services
  1557 for Children with Serious Emotional Disturbances program, as
  1558 well as the enhancement and expansion of treatment and
  1559 recovery services for Adolescents, Transitional Aged Youth,
  1560 and their Families grant program, known as the Youth and
  1561 Family Tree Program.

proposal for reauthorization.

1554

Secretary Delphin-Rittmon, could you explain the importance of these two programs to children with mental health needs and substance use disorders and their families?

- \*Dr. Delphin-Rittmon. Thank you for that question and for your work in this area.
- You know, so system of care approaches for children are
- so critical in that they incorporate many of the systems and
- 1569 services that touch children and children's needs. So
- whether it be health care systems, school systems, other
- 1571 community-based systems -- and so these programs are so
- 1572 critical in terms of being able to ensure that kids get
- 1573 connected to the services and supports that they need.
- \*Mr. Sarbanes. The President's fiscal year [inaudible]
- budget requests more than \$1,000,000 increase for the Youth
- 1576 and Family Tree program. Could you explain briefly why there
- 1577 is a need for increased resources for this program?
- 1578 [Inaudible] respects it would be obvious, based on the
- 1579 conversation we are having, but if you could talk about it in
- 1580 terms of what extra resources could mean, in terms of
- 1581 [inaudible] impacts that the programs can [inaudible].
- \*Dr. Delphin-Rittmon. Yes, yes. So programs like this,
- 1583 again, in taking a system approach, in taking a family-based
- approach are critical for being able to meet the broad range
- 1585 of needs that children have.
- 1586 Children often touch multiple systems within, you know,
- any given week, for example. So whether it be the school
- 1588 system, again, the health care system, and being able to
- 1589 identify any other needs within the family system are

- 1590 critical, as well.
- \*Mr. Sarbanes. I mean, the key here, I think, is the
- 1592 holistic approach, the wraparound, essentially wrapping our
- 1593 arms [inaudible] society around children that are facing
- 1594 [inaudible] challenges and bringing all of the resources,
- 1595 attention, focus to bear [inaudible] to make a difference,
- and not just a momentary difference, but sustained positive
- 1597 impact in their lives.
- 1598 Administrator Johnson, let me talk -- quickly turn to
- 1599 you. In your testimony you discuss [inaudible] important
- 1600 mental health is to children's overall health. And I was
- 1601 also pleased to see that Secretary Becerra announced a joint
- 1602 initiative with HHS and the Department of Education and
- 1603 school-based health services for kids, with a focus on mental
- health assistance, which is something I focused a great deal
- of attention on in my time in Congress.
- 1606 Could you discuss the importance of school-based health
- 1607 centers in delivering health care services, including mental
- 1608 behavioral health services to children, and what HRSA is
- 1609 doing to support those services?
- \*Ms. Johnson. Thank you, Congressman, and thank you for
- 1611 your leadership on this issue. As you note, Secretary
- 1612 Becerra and Secretary Cardona did a recent letter to
- 1613 educators about the importance of working across the health
- 1614 and education system to support children and children's

- 1615 mental health.
- And at HRSA, in September of last year, we did \$5
- 1617 million awards to 27 health centers for the -- to support
- 1618 school-based health centers. As you note, what we want to do
- is meet children where they are, and so we want to make sure
- that we have primary care services, including mental health
- 1621 services, in those accessible locations.
- We are -- we intend to do, this spring, another \$25
- 1623 million in grants for school-based health centers to do
- another 125 awards.
- 1625 \*Mr. Sarbanes. That is terrific. I mean, one can make
- 1626 the argument, I think, pretty easily, based on all the
- 1627 stresses coming at young [inaudible] today, that every school
- 1628 in America should be equipped with a qualified, licensed
- 1629 health care worker, and many should have a full suite of
- 1630 school-based health services. So we would love to continue
- 1631 to work with you and follow up with you on this topic in the
- 1632 future.
- 1633 With that, let me yield back, Madam Chair.
- 1634 \*Ms. Eshoo. The gentleman yields back. The chair is
- 1635 more than pleased to recognize the gentleman from Virginia,
- 1636 Mr. Griffith.
- \*Mr. Griffith. Thank you very much, Madam Chair.
- 1638 We heard comments from McMorris Rodgers and then Mr.
- 1639 Sarbanes both dealing with mental health and children. Mrs.

- McMorris Rodgers asked about suicide during COVID, and versus

  COVID deaths for children. Mr. Sarbanes talked about the

  importance of school-based health care, particularly focusing

  on the fact that the schools provide some mental health

  services to students. And I am just wondering if either one

  of you have any plans, or if there is anything already in the

  works to do a long-term study of the mental health impacts of
- And while children clearly -- I think the evidence is
  there already, or at least it appears to be, that there were
  more suicides because of the isolation because they were
  removed from friends and so forth than probably there were
  deaths from COVID, and Mrs. McMorris Rodgers pointed to some
  data.

us shutting down society.

1647

But even for other classifications there were suicides 1654 that were brought on by this isolation, and significant 1655 1656 mental health problems that were increased as a result of 1657 In fact, one of my colleagues who was a year or two older than me in competitive swimming back home, and who 1658 1659 consistently was two to three body lengths in front of me had some mental health issues. And when all of a sudden 1660 everything was closed down -- and there was no science to 1661 believe that, if you are swimming in a vat of chlorine, COVID 1662 1663 can survive -- we shut them all down. And during that shutdown period he committed suicide, because his whole world 1664

- at this point in his life had become his swimming and coaching young swimmers to be the best that they could be.
- I am just wondering if either one of you has plans in
- 1668 your agencies to do a study on how severe the mental health
- 1669 impacts were as a result of us shutting down society in
- 1670 COVID.
- \*Dr. Delphin-Rittmon. I mean, so within our NSDUH --
- 1672 and, you know, I first want to say my condolences to your
- 1673 friend. With our NSDUH, the National Survey on Drug Use and
- 1674 Health, we did include some questions related to the mental
- 1675 health and substance use-related impacts of the pandemic.
- 1676 So, for example, young people did report that the pandemic
- 1677 negatively impacted their mental health. We also had reports
- 1678 of individuals reporting that they used substances more to
- 1679 cope with the pandemic. We also see the repressions also
- 1680 related to suicidal ideation. And so we did see increases in
- 1681 suicidal ideation.
- 1682 \*Mr. Griffith. Can you get that data to us, and then --
- and maybe consider other ways to look at the impacts that
- 1684 that had? Because I don't think COVID is going to be the
- last virus we have to deal with. And let's make sure we do a
- 1686 better job in the future.
- Ms. Johnson, do you have anything to add to that?
- \*Ms. Johnson. I would just add I would share the
- 1689 condolences that Miriam referenced for your friend, and also

- just say, as a services agency, so much of what we do is make
- 1691 sure that services are available to folks. And so we sort of
- defer to our colleagues across the agency on the research
- 1693 component of it.
- But we know that what has been critical has been able to
- deliver services and have a robust workforce to help meet the
- 1696 mental health needs of children pre-pandemic and,
- increasingly, during the pandemic.
- 1698 \*Mr. Griffith. All right. Back to you, Ms. Delphin-
- 1699 Rittmon. The CARES Act directed SAMHSA to revise 42 CFR Part
- 2, which, for folks at home, deals with the confidentiality
- of substance use disorder, SUD, patient records. The goal is
- 1702 to better align this section with HIPAA regulations to
- 1703 improve the ability of individuals with substance use
- 1704 disorders to get safe and effective treatment. Updated
- 1705 regulations were required to be released in March of 2021.
- 1706 What is the status of these regulations?
- Why has there been a major delay? I mean, and I will
- tell you the reason we put that in there was we had heard
- 1709 testimony from -- and I remember one family in particular,
- where the brother had been a substance user, particularly
- 1711 opioids, and then was injured in an automobile accident, was
- 1712 unconscious, got to the hospital. Because they had no
- 1713 records on his substance use disorder, they pumped him full
- 1714 of opioids. And it wasn't the accident that killed him. It

- 1715 was the overuse of opioids about three months after the
- 1716 accident.
- So where do we stand on these regs, and why haven't we
- 1718 gotten it done?
- 1719 \*Dr. Delphin-Rittmon. So that work is currently
- 1720 underway. It is currently underway, and can certainly have a
- 1721 follow-up.
- \*Mr. Griffith. When do we expect it? Because it was
- 1723 supposed to be out last year.
- \*Dr. Delphin-Rittmon. Yes, yes. I don't have an exact
- 1725 date, but I can --
- 1726 \*Mr. Griffith. Can you get me some --
- \*Dr. Delphin-Rittmon. -- certainly follow up, yes,
- 1728 with --
- \*Mr. Griffith. -- info on that, please? Because we
- 1730 can't be this late on these important issues.
- 1731 Last, but not least -- I see I got a whole seven seconds
- 1732 -- I will just tell you that I have a bill, H.R. 7237, which
- 1733 I think is going to be coming up later this year, Reaching
- 1734 Improved Mental Health Outcomes for Patients Act. And it
- 1735 reauthorizes a lot of things that I think we can all agree
- 1736 on.
- 1737 And I yield back, Madam Chair.
- 1738 \*Ms. Eshoo. The gentleman yields back. The chair now
- 1739 recognizes the gentleman from Oregon, Mr. Schneider --

- 1740 Schrader -- for your five minutes of questions.
- \*Mr. Schrader. Thank you very much, Madam Chair. I
- 1742 appreciate it very much.
- The mental health workforce, it has been alluded to, and
- 1744 even before the pandemic we were seeing crisis levels of need
- in my home state of Oregon, and just a lack of providers out
- 1746 there across the spectrum of mental health care. I was
- 1747 looking at a recent data report. By 2030 there is expected
- to be a 20 percent decrease in psychiatrists, and yet the
- 1749 need is going up, you know, three, four, five percent a year,
- 1750 as we speak. So there is a real mismatch in what is going on
- in our country and -- with adults, as well as children.
- I mean, the pandemic particularly hit our kids extremely
- 1753 hard. I talked to the teachers in my community back in my
- 1754 district and, you know, the behavioral health issues coming
- out of COVID and back into school, just trying to interact
- 1756 with people, I mean, those skills are lost. They are --
- there are perishable skills, apparently, and we need people
- to help counsel these young people to get to be where they
- 1759 need to be.
- So Administrator Johnson, I want to thank you and --
- both for being here, and highlighting the importance of the
- agency providing some of the supports for communities,
- 1763 particularly rural communities. I got a big swath of rural
- 1764 Oregon in my district, the Willamette Valley, and potentially

going over the mountains to central Oregon. And just 1765 1766 programs like the National Health Service Corps are just critical to, hopefully, building a workforce element out 1767 there. You know, programs like the Pediatric Mental Health 1768 1769 Care Access Grants are very important for small communities that just don't have an infrastructure, can't afford, you 1770 1771 know, with their limited tax base, to staff up in those mental health areas. 1772 So can you talk a little bit more about success and 1773 1774 opportunities that you see in our rural communities? \*Ms. Johnson. Thank you so much, Congressman, for the 1775 question, and for your leadership on delivering health care, 1776 critical healthcare services in rural areas. It is such an 1777 important need. And we are -- just to circle back to the 1778 chair's question earlier -- we expect our budget to train 1779 another 7,500 mental health professionals, and we expect a 1780 specific increase in our budget to help us grow the National 1781 Health Service Corps for mental health providers. 1782 We also have a new initiative in our budget to try to 1783 1784 put mental health providers in sort of non-traditional settings, so in school, in libraries, and in other community 1785 settings, to try to make sure people have a touchpoint. 1786 Because part of what we want to do, again, is sort of meet 1787 1788 people where they are. And it -- unfortunately, there is far

too much stigma that is still associated with these services,

1789

- and we want to make sure that we are making mental health
- 1791 part of the usual source of care. And to do that we need a
- 1792 robust workforce. And so that is what we are committed to
- 1793 doing.
- \*Mr. Schrader. Very good. Very good. Any -- the way
- 1795 you talk about it, is not just psychiatrists or
- 1796 psychologists. We are talking about nurses, counselors, all
- 1797 sorts of other folks. Will they get that same training to be
- 1798 able to deal with our children, and --
- 1799 \*Ms. Johnson. That is correct. Our -- we have -- our
- 1800 training program invests both in sort of the graduate-level
- 1801 psychiatrists, psychologists, social -- licensed clinical
- 1802 social workers and the like, but also in community health
- 1803 workers, mental health assistants and aides, peer supports,
- 1804 people with lived experience who can be so critical in
- 1805 connecting people to care. And so we train across the
- 1806 continuum.
- \*Mr. Schrader. Well, it is great to see the agency
- 1808 become a true mental health agency, not just substance abuse,
- 1809 but look at the whole person and some of the root causes of
- 1810 why these things develop, and it gives me a little optimism,
- 1811 despite our workforce needs, that we will be able to take
- 1812 care of some of those and a lot of people going forward.
- 1813 So thank you both for being here.
- 1814 \*Ms. Johnson. Thank you, sir.

- \*Mr. Schrader. And I yield back, Madam Chair.
- 1816 \*Ms. Eshoo. The gentleman yields back. The chair is
- 1817 now pleased to recognize the gentleman from Florida, Mr.
- 1818 Bilirakis, for your five minutes of questions.
- 1819 \*Mr. Bilirakis. Thank you, Madam Chair. I appreciate
- 1820 it very much. Thanks for holding this very important
- 1821 hearing.
- Dr. Delphin-Rittmon, emergency department boarding and
- 1823 wait times for placement for children with serious emotional
- 1824 disturbance and other mental health conditions are higher
- 1825 than ever before across the country -- I think you know that,
- and we see this in our communities. What is SAMHSA doing to
- 1827 provide resources to states and communities to address this
- 1828 issue, please?
- \*Dr. Delphin-Rittmon. Thank you for that question. And
- 1830 so, you know, there are several programs that SAMHSA -- that
- 1831 we implement, ultimately with the goal of helping to address
- children's mental health needs so that they don't get to a
- 1833 point of a crisis and end up in an emergency department. And
- 1834 so I will name just a few.
- So one, I mentioned this earlier, Project Aware.
- 1836 Project Aware, again, is a program to be able to identify
- 1837 children that are struggling within school settings, and
- 1838 ultimately connect them to services and supports. We also do
- 1839 mental health awareness training, and that is within school

- 1840 settings, a broad range of community settings, with first
- 1841 responders, with law enforcement. Those trainings are really
- important as well, because they can help to identify children
- that are struggling and, again, connect them to services and
- 1844 supports before they get to the point where they are in a
- 1845 crisis and end up in an emergency department.
- 1846 We also find early intervention programs for individuals
- that are experiencing prodromal, for example, initial
- 1848 symptoms of psychosis. Those early intervention programs
- 1849 also, again, help to connect people. That is part of the
- 1850 mental health block grant. It will help to identify young
- 1851 folks that are struggling, and get them connected to services
- and supports to ultimately help to improve their treatment
- 1853 trajectory and reduce the likelihood, again, of emergency
- 1854 department need.
- 1855 \*Mr. Bilirakis. How successful have those programs been
- 1856 so far, particularly during the pandemic?
- 1857 \*Dr. Delphin-Rittmon. Yes. So the -- you know, I would
- 1858 have to look at specific data related to that, you know,
- 1859 looking specifically at the pandemic period of time.
- 1860 What we find, though, in general, is that those programs
- 1861 are successful, especially the first episode psychosis-
- 1862 related programs. It is funded through the block grant. It
- does help to identify children early that are struggling.
- 1864 Also training school personnel to be able to identify

- 1865 signs and symptoms of a child who is experiencing anxiety or
- 1866 depression or other behavioral health challenges, they are
- 1867 very --
- 1868 \*Mr. Bilirakis. Thank you.
- \*Dr. Delphin-Rittmon. -- successful, as well.
- 1870 \*Mr. Bilirakis. Thank you. And I believe we must be
- doing more on every level in the continuum of care, for
- 1872 example, from the emergency department. And you stated --
- 1873 which I am grateful we recognized earlier this Congress when
- 1874 we passed the Effective Suicide Screening and Assessment in
- 1875 the Emergency Department Act to award grants -- very
- 1876 important -- to award grants to hospitals to improve their
- 1877 capacity to identify those at risk of suicide, and connect
- 1878 them with mental health resources.
- I am hopeful that that bill can get across to the
- 1880 Senate, because we need this as soon as possible, Madam
- 1881 Chair.
- 1882 It also can mean at the residential level, where there
- 1883 are programs with trauma-informed treatment models that
- 1884 address the needs of foster youth with serious mental health
- issues, like the qualified residential treatment programs,
- 1886 but who can't always -- they -- these kids can't always get
- 1887 the full access to Medicaid, due to the IMD exclusion. We
- 1888 need to pass that bill to make an exception. We must get
- 1889 that fixed, as far as I am concerned. And I want to work

- 1890 with the Administration, of course, with the other side of
- 1891 the aisle. I have a bill with Congresswoman Castor to do
- 1892 just that.
- 1893 Another level where this should be addressed is at the
- 1894 school level, as you mentioned. And I am not going to take
- 1895 too much time, Madam Chair. This committee was proud to have
- 1896 passed our bipartisan bill, the STANDUP Act, which I led with
- 1897 Congressman Peters, and it was signed into law by President
- 1898 Biden just recently. The STANDUP Act increases suicide
- 1899 prevention education for adolescents, and provides for best
- 1900 practices and guidance for schools and early student suicide
- 1901 intervention strategies.
- 1902 Dr. Delphin-Rittmon, what is SAMHSA's Suicide Prevention
- 1903 Resource Center, funded under the Garrett Lee Smith Memorial
- 1904 Act, doing to help middle schools and high schools -- as you
- 1905 said, we got to get them early, identify early. So middle
- 1906 schools and high schools, what are we doing here to prevent
- 1907 and intervene in adolescent potential suicide, please?
- 1908 \*Dr. Delphin-Rittmon. Yes. So the resource center is
- 1909 available to provide training, technical assistance,
- 1910 resources as needed and as requested by schools and
- 1911 communities across the country.
- 1912 But we also have the Garrett Lee Smith Campus Suicide
- 1913 Prevention Program. And so that program, they provide, you
- 1914 know, suicide awareness training, not only on campus, but in

- 1915 communities, as well. So the middle schools that you
- 1916 mentioned could be impacted here, as well, from the training
- 1917 that happens within those community settings around a college
- 1918 area. So the Garrett Lee Smith Award, we have seen
- 1919 significant impacts there, in terms of just the numbers of
- 1920 students, as well as school personnel that are trained
- 1921 through that, as well as students and individuals connected
- 1922 to services and supports, as well.
- 1923 \*Mr. Bilirakis. I yield back.
- 1924 \*Ms. Eshoo. The gentleman yields back. The chair now
- 1925 recognizes the gentleman from Vermont, Mr. Welch, for five
- 1926 minutes of questions.
- 1927 \*Mr. Welch. Thank you very much, Madam Chair.
- 1928 First of all, I just want to thank everyone, including
- 1929 my colleagues, including our chairman, Mr. Pallone, and
- 1930 [inaudible] you have been a champion on this.
- 1931 And I also want to acknowledge the Ranking Member
- 1932 McMorris Rodgers for her tremendous work on this, and has
- 1933 often described many of the opioid deaths as deaths of
- 1934 despair, which I think is true.
- 1935 I want to focus on two things: the importance of
- 1936 housing and the importance of peer support. All of you have
- 1937 given many of the really sad, hard statistics about how tough
- 1938 it is, especially aggravated by COVID in the sense of
- 1939 isolation and loneliness. But recovery housing and peer

- 1940 support are two essential items for a person to have a real
- 1941 shot at getting -- of recovering.
- 1942 And I want to ask Dr. Delphin-Rittmon, can you share the
- impact of housing stability for individuals in recovery?
- And how can housing security be a catalyst for recovery
- 1945 from substance use disorder?
- 1946 \*Dr. Delphin-Rittmon. Yes, thank you for that. Thank
- 1947 you for that question.
- 1948 So we know that housing can form and can help to provide
- 1949 an initial sort of place of stability for individuals,
- 1950 particularly if the housing is a site that also offers
- 1951 wraparound services and supports. So some recovery housing
- 1952 will offer peer support services. So individuals in recovery
- 1953 that work with the individuals who are there to help connect
- 1954 them to other services -- for example, employment services,
- 1955 or education services, or even treatment services. So
- 1956 recovery housing --
- 1957 \*Mr. Welch. Let me direct your attention -- well, sorry
- 1958 to interrupt, but one of our bills is H.R. 2376, the
- 1959 Excellence in Recovery Housing Act, and it directs SAMHSA to
- 1960 develop national recovery housing best practices, and
- 1961 provides grants to help implement those standards.
- 1962 Can you just comment on your view of the importance of
- 1963 what is offered, if my bill is passed?
- 1964 \*Dr. Delphin-Rittmon. Yes. I mean, again, I think, to

- 1965 the extent that, you know, we know housing can be so vital
- 1966 for individuals in recovery, and to the extent that
- 1967 wraparound services and supports are offered, as well, can
- 1968 absolutely help in terms of an individual's recovery
- 1969 trajectory.
- 1970 So again, thank you for your work there, and I am happy
- 1971 to have further conversations around what those models -- and
- 1972 what we see with some of those approaches.
- 1973 \*Mr. Welch. And talk a little bit about the importance
- 1974 of virtual peer support here, behavioral support services.
- 1975 You know, it has always been my observation that folks who
- 1976 have a significant issue, you know, or a significant, intense
- 1977 experience, the interaction with folks who have shared that
- 1978 experience is, really, much more powerful than with folks who
- 1979 haven't. Can you comment on that?
- 1980 \*Dr. Delphin-Rittmon. Yes. You know, so we have
- 1981 learned so much through the course of the pandemic. And so
- one of the things that we have seen is that, for services
- 1983 that have been offered virtually, that that makes an impact.
- 1984 People feel connected to services and supports. They feel
- 1985 connected, if it is a peer group, to other peers that are
- 1986 participating in that group. So there is real value there.
- 1987 We have seen, again, people in recovery offer hope for
- 1988 the individuals that they are working with. So the peer
- 1989 support workforce is a real vital part of the workforce, in

- 1990 terms of ensuring and helping to, again, promote hope and
- 1991 working and walking alongside individuals that are in
- 1992 recovery.
- 1993 \*Mr. Welch. Okay, thank you.
- 1994 And Ms. Price, from your leadership in Georgia to your
- 1995 engagement in conversations with your own peers through the
- 1996 National Association of State and Alcohol Drug Abuse
- 1997 Directors, how critical is the block grant funding to
- 1998 maintain prevention, treatment, and recovery services?
- 1999 \*Ms. Price. Well, thanks for your question. I am not
- 2000 sure I am on the panel yet, but I would be happy to answer
- 2001 that, sir.
- The block grant is critical in Georgia and to all of our
- 2003 states, and Georgia in particular. It is a little bit over
- 2004 50 percent of our funding for prevention, treatment, and
- 2005 recovery. {Inaudible] specifically for our prevention set-
- 2006 aside, it is almost 100 percent of our funding. And so that
- 2007 block grant and its abilities are just critical in nature to
- 2008 supporting our entire infrastructure --
- 2009 \*Mr. Welch. Okay, thank you.
- 2010 \*Ms. Price. But thank you for your question --
- \*Mr. Welch. Thank you very much. Thank you.
- 2012 Madam Chair, I yield back. I want to thank the panel.
- 2013 \*Ms. Eshoo. I don't know if you heard that comment,
- 2014 Peter. Anyway, it kind of threw us off, because you went to

- someone on the next panel. But you are a member, and you can
- 2016 do just about anything you want.
- 2017 \*Mr. Welch. Oops.
- 2018 [Laughter.]
- 2019 \*Ms. Eshoo. The gentleman yields back. Good to see
- 2020 you.
- 2021 \*Mr. Welch. Good to see --
- \*Ms. Eshoo. The chair is pleased to recognize the
- 2023 gentleman from Missouri, Mr. --
- 2024 \*Mr. Welch. I didn't realize that the question I was
- 2025 asking -- it is a good question [inaudible]. It was to a
- 2026 person [inaudible].
- 2027 \*Ms. Eshoo. The gentleman yields back. Thank you very
- 2028 much.
- 2029 The gentleman from --
- 2030 \*Mr. Welch. All right --
- 2031 \*Ms. Eshoo. -- Missouri, Mr. Long, you are recognized
- 2032 for five minutes.
- 2033 \*Mr. Long. Thank you, Madam Chair. I appreciate that.
- 2034 Ms. Johnson, the health care workforce has suffered
- 2035 major losses in staffing over the course of the pandemic.
- 2036 For behavioral health care, this has been especially acute,
- 2037 as you know. Prior to the pandemic, lack of access to
- 2038 behavioral health care was a major problem nationally, which
- 2039 has been substantially worsened by attrition related to

- 2040 COVID.
- 2041 What is your agency doing to address the critical loss
- 2042 of behavioral health providers?
- 2043 \*Ms. Johnson. Thank you for that question, Congressman.
- 2044 It is certainly a critical issue and a critical need.
- I would say our work falls into two buckets. One is
- 2046 supporting the mental health of the current workforce. And
- 2047 so we were able to do some recent grants. We did 45 grants
- 2048 across the country to help support the resilience and mental
- 2049 health needs, and creating healthy work environments for the
- 2050 current health workforce. And then we are investing in
- 2051 training the new workforce, and that is training new social
- 2052 workers and psychologists, as well as community health
- 2053 workers and peer supports, as the Congresswoman referenced,
- 2054 and providing loan repayment and scholarships to encourage
- 2055 those new mental health providers to practice in the
- 2056 communities where we have identified there is the highest
- 2057 need.
- So we are continuing to support the current workforce,
- 2059 while we work to train and bring on additional new mental
- 2060 health workers.
- 2061 \*Mr. Long. Okay, thank you.
- 2062 And moving over to Dr. Delphin-Rittmon, Certified
- 2063 Community Behavioral Health Centers have an important role in
- 2064 providing major comprehensive community-based mental health

- 2065 services. Missouri was one of the eight states to
- 2066 participate in the initial demonstration program, and we have
- seen really good results in improving outcomes and access to
- 2068 care.
- 2069 What is the data showing on the effectiveness of the
- 2070 CCBHC's model nationally, and what is SAMHSA doing to address
- 2071 the coordination and integration of behavioral health and
- 2072 primary care services?
- 2073 \*Dr. Delphin-Rittmon. Thank you for that question. And
- 2074 it is wonderful to hear that you are seeing positive outcomes
- 2075 with the Missouri CCBHC.
- So, you know, we are real pleased with this model. What
- 2077 we are finding across the country is that it is helping to
- 2078 increase access to a broad range of services and supports for
- 2079 individuals that need not only mental health services, but
- 2080 also linkages to primary care and substance use services. So
- that is one thing that we have been pleased to see, just the
- 2082 level of increased access.
- 2083 Many of the CCBHCs also offer crisis services. So if an
- 2084 individual is in crisis, that is part of the offering, as
- 2085 well. And then many also offer recovery, peer recovery
- 2086 support services. So for individuals who are accessing the
- 2087 care related to either mental health or substance use
- 2088 services, they are often connected or can be connected with
- 2089 an individual in recovery who works with them on their

- 2090 recovery journey.
- 2091 So in terms of specific data, I can follow up with you
- 2092 and get you some of that data, as well. But we have been
- 2093 pleased to continue to expand and increase the CCBHCs,
- 2094 because the outcomes, from an integrated care perspective,
- 2095 have been really, really positive.
- 2096 \*Mr. Long. Thank you. And I will stick with you for
- 2097 the next question, if I can.
- 2098 With this being my last term in Congress, I -- one of
- 2099 the things I am very proud about is that we got telehealth
- 2100 going and moving before COVID hit, in the previous Congress.
- 2101 And I know telehealth has helped expand access to behavioral
- 2102 health care, but what are SAMHSA and HRSA doing, and what
- 2103 should Congress be looking to to address access to behavioral
- 2104 health care in our rural areas, of which I represent a lot
- 2105 of?
- 2106 \*Dr. Delphin-Rittmon. Yes, thank you for that question
- 2107 and for your service in Congress, as well.
- So, you know, telehealth, again, we have learned so much
- 2109 through the pandemic. And one thing that we have seen is
- 2110 that telehealth makes a difference. It has helped to keep
- 2111 people connected to care when -- particularly individuals who
- 2112 are in rural areas.
- One of the things that we put in place is allowing
- 2114 individuals to receive treatment for buprenorphine through

- 2115 telehealth. And so that is something that we are looking to
- 2116 extend beyond the public health emergency. We have received
- 2117 -- we see positive data there, again, in terms of ensuring
- 2118 that people are being connected to the services and supports
- 2119 that they need to include in rural areas.
- 2120 \*Mr. Long. Okay, thank you.
- 2121 And Ms. Johnson, I will ask you the same question as far
- 2122 as what SAMHSA and HRS are doing, and what should Congress be
- looking at to address access to behavioral health care in our
- 2124 rural areas.
- 2125 \*Ms. Johnson. Yes, thank you for the question. And
- just briefly, we, as an agency that serves under-served
- 2127 communities in rural areas, we have seen telehealth,
- 2128 particularly when it comes to substance use disorder
- 2129 treatment, help solve for some longstanding problems like
- 2130 transportation and other issues that have made it hard for
- 2131 people to access services in the past. So we want to
- continue to do this, but do it well, and do it in partnership
- 2133 with you and Congress.
- 2134 \*Mr. Long. Thank you.
- 2135 And, Madam Chair, I have a question for the next panel.
- 2136 But as a point of personal privilege, I am going to wait
- 2137 until they are here. I yield back.
- 2138 \*Ms. Eshoo. Thank you, Mr. Long. The gentleman yields
- 2139 back.

- 2140 The chair is pleased to recognize the gentleman from 2141 California, Mr. Cardenas, for your five minutes of questions.
- \*Mr. Cardenas. Thank you very much, Madam Chairwoman
- 2143 and Ranking Member Guthrie, for holding this important
- 2144 hearing, and for having all these witnesses. And I will wait
- 2145 for my second questions to the second panel for the second
- 2146 panel.
- 2147 As you are all aware, we are just months away from
- 2148 implementing 988 across the country. That will be in July of
- 2149 this year. This three-digit code will be instrumental in
- 2150 responding to anyone experiencing mental health-related
- 2151 distress, whether it is thoughts of suicide, mental health,
- or substance use crisis, or any other kind of emotional
- 2153 suffering. This transformation will take -- make it easier
- 2154 for Americans in crisis to reach help when they need it, just
- 2155 like we are used to calling 911 for other crises, and it will
- 2156 save lives.
- I am proud to have introduced the bipartisan 988
- 2158 Implementation Act and the 988 and Parity Assistance Act with
- 2159 several of my colleagues, including my fellow Energy and
- 2160 Commerce colleagues Doris Matsui and Lisa Blunt Rochester,
- 2161 and many others. These bills take a comprehensive approach
- that make available the full continuum of care for those in
- 2163 crisis, including mobile crisis response and community-based
- 2164 crisis receiving/stabilization centers.

I have a question for Dr. Delphin-Rittmon. It is good 2165 2166 to see you again, and I really do appreciate the work that SAMHSA is doing to enact 988 across the country for this 2167 year. In 2020, SAMHSA released its national guidelines for 2168 2169 behavioral health crisis care, which outlined the continuum of care needed for effectively responding to crises. Can you 2170 explain what this crisis continuum of care is, and why it is 2171 important [inaudible] is sustainably funded? 2172 \*Dr. Delphin-Rittmon. Yes. Yes, thank you so much, 2173 2174 Congressman Cardenas, and I so appreciated the conversation that we had a few weeks back. So, you know -- and I also 2175 want to thank you for your leadership in this area, because 2176 2177 we know 988 is such an important transformation for the 2178 country. So, you know, a robust crisis care continuum, we really 2179 see it as having three components. You know, one initial 2180 2181 critical component is the call center. So it is important to have a call center that is staffed up with individuals to be 2182 able to receive calls that come in from a diverse array of 2183 2184 community members. Another important point is crisis teams. So crisis teams that are ready to be deployed to meet with 2185 individuals in the community if they need some additional 2186 assistance at the community level. But then also crisis 2187 2188 receiving or stabilization centers, so places for individuals to go if they need additional crisis support. 2189

- So those are the three components, really, that make up
- 2191 a robust crisis care continuum: again, a call center; crisis
- 2192 teams; and stabilization or receiving centers for
- 2193 individuals.
- 2194 \*Mr. Cardenas. Thank you, Doctor. It is clear that
- 2195 having someone to call, someone to come, and somewhere to go
- 2196 are all necessary to have success in effective and
- 2197 compassionate crisis services for everyone across the
- 2198 country. We have that now in 911, and 988 is going to be the
- 2199 future and -- to make the agencies respond properly
- 2200 [inaudible].
- I also wanted to ask you about something that is always
- of bipartisan interest: cost savings. Multiple studies
- 2203 [inaudible] report, including those done by McKinsey
- 2204 [inaudible] Institute and the National Association of State
- 2205 Mental Health Program Directors have found that implementing
- 2206 the continuum of crisis services results in a substantial
- 2207 cost savings. In fact, McKinsey predicts that the roughly 73
- 2208 billion -- that is with a B -- in health care expenditures
- 2209 that we currently spend on crisis care would be cut in half
- 2210 to below \$34 billion. That is a lot of money.
- Can you talk about why providing specific services for
- 2212 crisis care [inaudible] so much money, and how it is
- 2213 important to implement the entire continuum [inaudible] care
- in order to attain these types of cost savings?

- \*Dr. Delphin-Rittmon. Yes, thank you for that question.
- 2216 And so what we anticipate is -- as a function of implementing
- 988, what we anticipate is that there will be a reduced need
- 2218 for 911 calls for individuals that are experiencing a
- 2219 behavioral health crisis. So that can reduce costs in terms
- of fewer law enforcement being deployed to meet with
- individuals who may be in crisis. I mean, there is certainly
- 2222 cost savings there.
- 2223 Also, individuals who are brought to crisis receiving
- centers, there are cost savings there, as opposed to the
- 2225 individual being brought to emergency department. We know
- 2226 emergency department costs can be significant, whereas a
- 2227 crisis stabilization center, where a person is actually
- 2228 having their behavioral health needs met, you know, that
- 2229 certainly could be cost saving.
- 2230 Those are just two areas where we anticipate that there
- 2231 -- where we will see cost savings as a function of the
- implementation of 988 and having a robust crisis system.
- 2233 \*Mr. Cardenas. Thank you. It is clear that fully
- 2234 funding and operationalizing 988 will save lives and save
- 2235 money, too.
- 2236 With that, Madam Chair, I yield back.
- \*Ms. Eshoo. The gentleman's time has expired, he yields
- 2238 back. The chair is pleased to recognize Dr. Bucshon from
- 2239 Indiana for your five minutes of questions.

- Thank you, Madam Chairwoman. First I 2240 \*Mr. Bucshon. 2241 want to thank you and the ranking member for including the Timely Treatment of Opioid Use Disorder Act, a bill that I 2242 have helped author, in today's hearing. Thank you. 2243 2244 bill would revise opioid treatment program criteria to remove the requirement that patients must have been addicted for at 2245 2246 least one year before being admitted for treatment. 2247 With nearly one in every 12 Hoosiers meeting the criteria for having a substance use disorder, Hoosiers are 2248 2249 now more likely to die from a drug overdose than a car crash. It is tragic. We need to continue to make sure Americans 2250 have access to treatment early, and this bill is a great 2251 stride in that effort. I look forward to working with my 2252 colleagues to advance the legislation through the committee. 2253 2254 Substance use disorder can often times be a coping mechanism for mental health. And as we know, resources for 2255 2256 mental health programs in the Federal Government can be 2257 scarce. We at this committee have been working together to make sure that we -- what we spend on mental health is being 2258 2259 used in programs, therapy, and medications that are evidencebased. As a doctor I want to be certain that the scarce 2260 resources we have are truly going towards mental health 2261 2262 services and resources that are proven to help patients
- Ms. Delphin-Rittmon -- did I pronounce that right? Yes

battling mental health challenges.

2263

- or no, as we consider reauthorizations for the programs
- 2266 before us today, are grantees able to use funds provided by
- 2267 SAMHSA programs to provide surgeries or other medical
- 2268 intervention procedures?
- 2269 \*Dr. Delphin-Rittmon. No.
- 2270 \*Mr. Bucshon. Okay. Thank you for that. Another issue
- that is troubling people in Indiana is maternal mortality.
- 2272 Sadly, Indiana has the third highest maternal mortality rate
- 2273 in the country: the statistic I am dedicated to change.
- As you both know, the leading cause of our nation's high
- 2275 maternal mortality rate is actually suicide and overdose
- 2276 caused by maternal health -- maternal mental health
- 2277 conditions. I recently joined Congresswoman Barragan in
- 2278 introducing the Triumph for New Moms Act to help coordinate
- 2279 Federal and state strategies and dollars to improve maternal
- 2280 mental health.
- 2281 My first question for both of you is, what are the
- 2282 agencies throughout HHS, the Department of Defense, and the
- 2283 VA doing to coordinate a singular national strategy for
- 2284 maternal mental health, and ensure maternal mental health is
- integrated into existing programing that reaches new mothers?
- I guess I can start with you, Doctor.
- \*Dr. Delphin-Rittmon. Yes. Yes, and thank you for that
- 2288 question. So, yes, you know, there is work across the
- 2289 Department and discussions related to, you know, looking at

- 2290 maternal mental health.
- You know, one program that SAMHSA funds is the PPW, so
- the Pregnant and Postpartum Women program, and that addresses
- 2293 some of the mental health and substance use challenges that
- 2294 individuals who are, you know, postpartum may be
- 2295 experiencing.
- 2296 Also as part of the BHCC -- so the Behavioral Health
- 2297 Coordinating Council -- that is a cross-departmental group,
- 2298 and so there are discussions and work looking at sort of
- 2299 maternal mental health, you know, there, as well.
- 2300 \*Mr. Bucshon. Great. Ms. Johnson?
- \*Ms. Johnson. Thank you so much for the question,
- 2302 Congressman. It is a critical issue, and one that we are all
- 2303 working on across the Department.
- In our agency we are focused on one -- the program that
- 2305 I mentioned earlier, our maternal depression program that is
- 2306 training maternal care providers in mental health services,
- so that they get more confidence and ability to identify
- 2308 these conditions early, as well as providing expert mental
- 2309 health teleconsults to maternal care providers so that they
- can help address issues in real time, as opposed to having to
- 2311 refer patients out for services.
- 2312 At the same time, We are also implementing language that
- 2313 was in last year's appropriation bill to create a maternal
- 2314 mental health hotline, so that pregnant women have access to

- those kind of services by phone, without having to make
- 2316 appointments and the like, can actually consult with someone
- when they are having issues and concerns.
- But this is all part of a larger Administration effort
- 2319 that is being coordinated across agencies to make sure that
- 2320 we are focused on this critical issue that is of great
- 2321 concern to us.
- \*Mr. Bucshon. Yes. And also there are regional,
- 2323 racial, and ethnic disparities. What are we doing about
- 2324 that, Doctor?
- 2325 I mean, I -- we have heard testimony about maternal
- 2326 mortality in different locations in the country. You know,
- 2327 we have to recognize that that is factual, right? And we
- 2328 have to address it. Are we doing anything specific to
- 2329 address that?
- 2330 \*Dr. Delphin-Rittmon. Yes. And so within the work
- that, you know, I mentioned within the Department, equity is
- 2332 one of the critical areas that is being considered there, as
- 2333 well, in terms of our -- you know, particular patterns and
- 2334 trends as it relates to diverse communities. So yes, that is
- 2335 part of that work, as well.
- \*Mr. Bucshon. Ms. Johnson, briefly, because I am out of
- 2337 time.
- 2338 \*Ms. Johnson. That is a critical issue because it is
- 2339 not an economic variation. It is often racially based. And

- 2340 we are seeing Black women die at too high a rate relative to
- others. And it is a priority for us to address.
- \*Mr. Bucshon. Well, it should be. I am aware of that
- 2343 data, and we need to fix it.
- So I yield back.
- 2345 \*Ms. Eshoo. The gentleman yields back. The chair now
- 2346 recognizes the gentleman from California, Mr. Ruiz.
- \*Mr. Ruiz. Thank you. I would like to thank our
- 2348 witnesses for joining us today.
- Your combined experience in the mental and behavioral
- 2350 health space is critical to informing the important policies
- 2351 being discussed at this hearing.
- You know, there is so much to cover: access,
- 2353 affordability: and, like, the health insurance companies
- 2354 added barriers to reimbursing providers; the stigma over
- 2355 seeking care; shortages of mental health professionals. And
- the list goes on and on and on. As we all know, some
- of these barriers have only worsened throughout the COVID
- 2358 pandemic. So I am glad that this committee is addressing
- 2359 ways in which Congress can tackle the problem.
- I saw some of these issues firsthand in the emergency
- 2361 department. My patients would come to address an immediate
- 2362 emergency need, but I often saw additional layers of longer-
- 2363 term issues that needed to be managed, as well. And
- 2364 unfortunately, my patients often didn't have access to

- longer-term mental and behavioral health care that they
  needed. So these barriers exist in my district, parts of
  which are critically under-served, as they do in communities
  throughout our great nation.
- 2369 We know that -- and even more pronounced, these issues are in tribal communities, which have historically been 2370 2371 under-served and under-represented. We know that tribal communities have the lowest life expectancy of any racial 2372 category, the highest rates of substance use disorders, and 2373 2374 native youth suicide rates at 3.5 times higher than the national average. These statistics have only been 2375 exacerbated by the pandemic. 2376
- 2377 And as a long-time advocate of tribal issues dating back to my advocacy as a college and a medical student, I have 2378 always fought to reduce these health disparities. 2379 appreciate Chairman Pallone's partnership on tribal issues 2380 throughout the years, and for including our bill, the H.R. 2381 2382 4251, the Native Behavioral Health Access Improvement Act, in this hearing today. This resulted out of a roundtable we 2383 2384 held years ago to discuss the Affordable Care Act, and we had over 20 tribal communities represented, and they mostly 2385 talked about the opioid epidemic and other mental health 2386 needs that they had. 2387
- So this bill seeks to address mental health access by establishing the Special Behavioral Health Program for

- 2390 Indians within the Indian Health Service, which is modeled
- after the Special Diabetes Program for Indians.
- 2392 Specifically, the bill provides IHS with grants for the
- 2393 prevention and treatment of mental health and substance use
- 2394 disorders.
- Dr. Delphin-Rittmon, can you outline some of the factors
- 2396 that contribute to high incidences of mental and behavioral
- 2397 health disparities in tribal communities, and how this bill
- 2398 can address those disparities?
- 2399 \*Dr. Delphin-Rittmon. Yes, thank you for that question
- 2400 and for your leadership and work in this area.
- So certainly, we know and the literature across the
- 2402 board shows that often -- you know, social determinants of
- 2403 health. So various inequities and social determinants of
- 2404 health can help to impact and create some of the disparities
- 2405 and patterns and trends that we see within tribal
- 2406 communities, as well as other communities.
- So, for example, access to education or healthy food or
- 2408 health care services or school settings, so just a range of
- 2409 community factors that ultimately impact health outcomes.
- 2410 And so ultimately, I mean, any -- we are in support of, you
- 2411 know, programs or initiatives that help to reduce those
- 2412 disparities and that help to increase access to services and
- 2413 support for tribal communities.
- 2414 We have participated in a number of tribal

- 2415 consultations, and have had discussions related to what some
- 2416 of the current needs are of tribal communities. And so I am
- 2417 happy to have follow-up conversations and --
- 2418 \*Mr. Ruiz. Wonderful.
- \*Dr. Delphin-Rittmon. -- share some of that, as well.
- 2420 \*Mr. Ruiz. And how can we ensure -- how can Congress
- 2421 ensure that funds dedicated or set aside for tribal programs
- 2422 appropriately serve tribal members in all geographic areas of
- 2423 the United States?
- \*Dr. Delphin-Rittmon. Yes, again, you know, I am happy
- 2425 to have ongoing and follow-up conversations. I think,
- 2426 through some of our work with the Indian Health Service
- 2427 and --
- 2428 \*Mr. Ruiz. So let's go ahead and schedule some of these
- 2429 conversations to continue working on this issue.
- One of the things that is seldom talked about is the
- 2431 mental health consequence of historical trauma. Historical
- trauma has been studied primarily in the Jewish communities
- 2433 as a result of World War II and the attempted genocide, and
- 2434 how that can -- how that -- mental health effects is
- intergenerational. And so too, these mental health aspects
- 2436 is a result of the historical trauma that tribes have faced
- 2437 in the United States.
- 2438 And so the -- it is -- let's talk about ways to address
- 2439 that, as well, in the future.

- 2440 \*Ms. Eshoo. Yes, the gentleman's --
- 2441 \*Mr. Ruiz. And with that, I yield back my time.
- \*Ms. Eshoo. -- time has expired. The gentleman's time
- 2443 has expired.
- The chair is pleased to recognize the gentleman from
- Utah, Mr. Curtis, for your five minutes of questions.
- \*Mr. Curtis. Thank you, Madam Chair, Mr. Ranking
- 2447 Member, witnesses. This is so timely, and I think you have
- 2448 realized from all the questions on both sides here just how
- interested Congress is in this, and how supportive we are,
- 2450 particularly in light -- as we try to grasp the full extent
- of the impact of COVID, as my colleagues, particularly right
- 2452 behind me, have spoken so articulately about this impact.
- I have spoken in previous hearings about the many ways
- that COVID-19 has exasperated existing health care problems.
- 2455 Many in Utah and across the United States are experiencing
- 2456 isolation. And particularly, children's mental health is in
- 2457 a crisis. Ensuring that Utahns and all Americans have access
- 2458 to mental health behavioral sciences is very vital, and I
- 2459 think we all agree on that.
- I want to use my time to divide this into two sections.
- 2461 First is mental health parity, and then look at the role of
- law enforcement in responding to those suffering from acute
- 2463 mental health episodes.
- There continues to be significant focus on coverage

- 2465 parity. By my count, there have been ten hearings in five
- 2466 bicameral committees over the last three months, just on this
- 2467 issue alone. And yes, we have come a long way. I think it
- 2468 is important to acknowledge that, particularly in
- 2469 destigmatizing mental health. But we all acknowledge that we
- 2470 have a long ways to go.
- 2471 And it is true that the parity report found widespread
- 2472 gaps in coverage, and that is a topic for later today. And
- 2473 today we are talking about it more from your perspective.
- 2474 And I want to make sure that we address the regulatory side
- 2475 of this, rather than just being -- this having to be a
- 2476 demerit on industry. The report itself discovered where
- 2477 additional guidance is necessary throughout the process. And
- 2478 when coverage parity was raised at the previous ten hearings,
- 2479 almost always the lawmakers agreed more guidance, not more
- laws, is needed. And to be clear, that is largely the
- 2481 bipartisan consensus.
- So my question is, we seem to agree on parity policy.
- 2483 We seem to agree on party politics and the importance of
- this, and we agree on the process. That is the need for more
- 2485 guidance. To both of you, just quickly, do you agree that
- 2486 Labor Department could do a better job with clearer guidance?
- And should we be concerned about passing additional laws
- 2488 permanently before we have this guidance?
- 2489 And Doctor, if you would start.

- 2490 \*Dr. Delphin-Rittmon. Yes, thank you for that question.
- 2491 So parity is such an important issue for the American people.
- 2492 We know that it is critical that behavioral health services
- 2493 are covered at a rate equal to primary care services.
- 2494 At SAMHSA we don't have a regulatory role here, but we
- 2495 do see our role as important in terms of, you know, in our
- 2496 collaborations with Department of Labor, Department of
- Justice, or even, you know, CMS, you know, reflecting the
- 2498 needs of the individuals that we serve.
- 2499 We have convened a number of --
- 2500 \*Mr. Curtis. And, you know, I would love to hear from
- you all afternoon, but we are going to move on.
- 2502 \*Dr. Delphin-Rittmon. Yes.
- 2503 \*Mr. Curtis. Just quickly. Yes, thank you.
- \*Ms. Johnson. Thank you so much for the question. I
- 2505 defer to our regulatory colleagues on the particulars.
- I will say that, you know, parity and coverage writ
- 2507 large are critically important to making sure that our
- 2508 programs are maximized, and we are reaching the people who
- 2509 are under-served. And so the more that parity works for
- 2510 people, the less they will need all of our social safety net
- 2511 supports.
- 2512 \*Mr. Curtis. Thank you. And this may also not be your
- 2513 area of expertise, but I would like to bring it up. We are
- 2514 facing this -- these high rates of acute mental health

- instability, which has led to an uptick in episodes for
- 2516 mental health crisis that require responses from the
- 2517 community. And we all agree it is vital to be mindful of the
- 2518 individual safety, who they are responding to, when this
- 2519 happens. But we are considering legislation today that would
- 2520 send mental health professionals, rather than law enforcement
- officials, to respond to this.
- 2522 Dr. Johnson, I quoted -- I wrote down your quote
- 2523 earlier, "Mental health workers are overworked.'' Perhaps
- law enforcement is, as well. But as I look with several hats
- on, one as a former mayor, where I was responsible for law
- 2526 enforcement; as a former employer, where we trained law
- 2527 enforcement; and as a father who has a son who is a
- 2528 psychiatrist, a practicing psychiatrist, trying to balance
- who responds to these, I think, is a very important thing.
- But to me, overwhelmingly, our law enforcement are
- trained in many, many ways. They are on the road every day
- 2532 in a city. They know the quickest way to get to homes. They
- 2533 are on call 24/7. They carry with them appropriate equipment
- for these responses.
- 2535 And I took an opportunity to inquire of some folks in
- law enforcement, and they were very clear that their training
- 2537 has improved on mental health response, particularly on
- 2538 stabilizing and de-escalating situations. It seems to me,
- 2539 although both elements are important as we respond, the

- ability to train law enforcement on how to respond versus
- 2541 training mental health experts on how to respond if it
- escalates, we know that most law enforcement incidents happen
- in -- I am out of time, so I am sorry you can't respond. But
- 2544 I would just like to point out that we don't --
- \*Ms. Eshoo. I would have the witness respond to your
- 2546 question.
- \*Mr. Curtis. Thank you. Yes, please, Doctor.
- \*Dr. Delphin-Rittmon. So I am -- I think you were maybe
- leading up to the question.
- 2550 But, you know, I mean, I think it is important, the
- 2551 training of officers in mental health techniques, that is
- 2552 something that we have done in the past. And then we also,
- 2553 you know, work with crisis teams that are deployed to
- instances where individuals need mental health support.
- 2555 \*Mr. Curtis. Thank you.
- 2556 If the chair will allow, Ms. Johnson, just briefly,
- 2557 please.
- 2558 \*Ms. Johnson. I would just echo that training is so
- 2559 critical, and that we are ensuring that whoever is responding
- 2560 has the appropriate training and the connections and the
- resources to be able to get people to the appropriate source
- 2562 of care.
- 2563 \*Mr. Curtis. Thank you, Madam Chair, for indulging me.
- 2564 I yield my time.

- 2565 \*Ms. Eshoo. The gentleman yields back. The chair is
- 2566 pleased to recognize the gentlewoman from Michigan, Mrs.
- 2567 Dingell, for your five minutes of questions.
- 2568 \*Mrs. Dingell. Thank you, Chairwoman Eshoo and Ranking
- 2569 Member Guthrie, for convening this hearing on a variety of
- 2570 important mental health bills, because we really do know it
- is a crisis in this country, and it continues to have
- 2572 significant public health impacts in Michigan and across the
- country.
- Madam Chair, before I get to the questions, I would like
- 2575 to make sure that the record reflects that there are serious
- 2576 concerns that opening up the IMD exclusion, as our colleagues
- 2577 have suggested, could lead to greater institutionalization
- 2578 and less use of home and community-based services.
- I ask that the following letters be entered into the
- 2580 record. They are from organizations that represent
- individuals with disabilities and substance abuse disorder,
- including the National Health Law Program, the [inaudible]
- 2583 Center, Autistic Self-Advocacy Network, the Center for Public
- 2584 Representation, and the National Disability Rights Networks.
- 2585 These letters express these organizations' concerns about the
- 2586 proposals discussed about the [inaudible] to enter into the
- 2587 record, Madam Chair.
- 2588 \*Ms. Eshoo. So ordered.

2590	[The information follows:]
2591	
2592	**************************************
2593	

- 2594 \*Mrs. Dingell. Thank you.
- 2595 And it is great to have a witness from the State of
- 2596 Michigan, Dr. Debra Pinals with the Michigan Department of
- 2597 Public Health -- Human Services joining us for panel two
- 2598 today.
- 2599 Michigan has had to contend with a substantial increase
- 2600 in substance abuse issues as a result of the opioid crisis.
- 2601 In fact, in 2020 nearly 2,200 Michigan residents lost their
- lives as a result of opioid overdoses, an almost 25 percent
- increase over 2019. And as all of you know, I lost my sister
- 2604 earlier to an opioid overdose. So I understand how serious
- these issues are.
- Let me first ask Dr. Delphin-Rittmon, you highlight the
- 2607 importance of harm reduction in your testimony, including
- 2608 measures like facilitating increased access to fentanyl test
- 2609 strips to detect synthetic opioids. But I would like to ask
- 2610 you about co-prescribing, when a doctor pairs an opioid
- 2611 prescription with a prescription of an opioid overdose
- 2612 reversal drug like naloxone.
- 2613 Co-prescribing drugs have been implemented in states
- 2614 across the country. Can you describe the evidence supporting
- 2615 these interventions in response to the opioid crisis?
- 2616 \*Dr. Delphin-Rittmon. Now, in terms of specific
- 2617 studies, I would have to follow up in terms of what
- 2618 specifically the data is saying.

- But one thing we do know is that co-prescribing can be
- valuable in terms of ensuring that people have, if there is
- 2621 an instance where it is needed, naloxone or overdose-
- 2622 reversing medication is present, and the individual or family
- 2623 members have that on hand.
- 2624 \*Mrs. Dingell. Thank you. And I --
- 2625 \*Dr. Delphin-Rittmon. I also just want to say my
- 2626 condolences to your family member who passed from an
- overdose, as well.
- 2628 \*Mrs. Dingell. We just -- my family knows the impact of
- 2629 this more than many. Thank you for that.
- 2630 Congressman French Hill and I are leading legislation,
- 2631 the Preventing Overdoses and Saving Lives Act to encourage
- 2632 the uptake of co-prescribing. And it is my hope that we are
- able to expand access to these lifesaving programs.
- It is also important that we look at ways to strengthen
- the mental health workforce. In my home state of Michigan,
- 2636 approximately half of the 83 counties in the state either
- 2637 have no psychiatrists or only one practicing psychiatrist.
- 2638 Administrator Johnson, you discussed the importance of
- 2639 addressing these sorts of workforce shortages in your
- 2640 testimony. How will the Administration's proposed national
- 2641 strategy to tackle the nation's national mental health crisis
- 2642 address these issues?
- 2643 What additional actions should Congress be looking at to

address workforce shortages of psychiatrists and other mental 2644 health providers in under-served areas? 2645 Thank you, Congresswoman, for the 2646 \*Ms. Johnson. question, and for highlighting this critical issue. We think 2647 2648 there are four steps that really are where we need to invest in workforce; one is training new behavioral health 2649 2650 providers; two is incentivizing more providers to practice in under-served communities through our loan repayment and 2651 scholarship programs; three is training primary care 2652 2653 providers in behavioral health issues, so that primary care providers are better able to identify issues early and manage 2654 2655 what they can in primary care practice, and refer people to specialists; and four is -- are the -- some of the programs 2656 that this committee has created that we are implementing that 2657 are creatively using teleconsults to get mental health 2658 experts to maximize mental health expertise by getting 2659 direct, real-time connections to primary care providers to 2660 2661 meet their patients' needs where they are, when they are in a primary care practice. 2662 2663 So our strategy invests across those continuums. We 2664 also are investing in ways to put providers in nontraditional settings, as I mentioned before. So training 2665 mental health providers, and then encouraging them to be in 2666 2667 places like libraries and other settings, where there are

community-based access to mental health providers.

- 2669 thinking both about the -- in the clinic setting, as well as
- in the community.
- 2671 \*Mrs. Dingell. Thank you. My time is up. We have a
- very tragic situation in Michigan, where [inaudible] school
- 2673 sought attention. There was no doctor. His parents were
- 2674 called. He took his father's gun and shot and killed his
- 2675 parents. We have got a real crisis, and I look forward to
- 2676 working with all of you on this. And I yield back.
- \*Ms. Eshoo. The gentlewoman yields back. The chair now
- 2678 recognizes the gentleman from Texas, Mr. Crenshaw, for your
- 2679 five minutes of questions.
- 2680 \*Mr. Crenshaw. Thank you, Madam Chair. Thank you --
- 2681 and thank you to the ranking member for holding this
- 2682 extremely important hearing. Thank you to our witnesses for
- being here.
- I am thankful to lead the Community Mental health
- 2685 Services Block Grant reauthorization. This bill provides
- 2686 block grant funding to the states to pursue innovative
- 2687 solutions for each state's mental health needs without the
- 2688 typical one-size-fits-all approach. In Texas, we use this
- 2689 block grant funding in a variety of innovative ways. One of
- 2690 those ways is the Texas Child Mental Health Care Consortium.
- 2691 It coordinates efforts between primary care, schools, and
- 2692 hospitals to make sure that children and teens get the mental
- 2693 health care that they need. And I am thankful to my friends,

- 2694 Representatives Butterfield, Luria, and Garcia for
- 2695 introducing this bill with me.
- I have a few questions today. Dr. Delphin-Rittmon, why
- 2697 is the -- just to speak broadly, why is the Mental Health
- 2698 Services Block Grant reauthorization so important when we
- 2699 talk about supporting states' efforts to support mental
- 2700 health?
- 2701 \*Dr. Delphin-Rittmon. Yes, so reauthorization of the
- 2702 block grant is so important because it helps to provide
- 2703 flexible funds for states to be able to implement evidence-
- 2704 based mental health services and supports at the community
- 2705 level. As -- and as a former commissioner, I can say that it
- 2706 is just valuable resources to look at gaps, and to be able to
- 2707 ensure that services are available for people that need them.
- 2708 \*Mr. Crenshaw. I fully agree. Look, we are happy to
- 2709 reauthorize this in a bipartisan way.
- 2710 And I also hope that this committee acknowledges
- 2711 mistakes made at a policy level throughout the pandemic. I
- 2712 echo many of the comments already made that I think school
- 2713 lockdowns exacerbated and worsened mental health issues for
- our youth in an exorbitant way. The cost benefit of such
- 2715 lockdowns was enormously skewed in the wrong direction.
- Doctor, do you agree that lockdowns exacerbated the
- 2717 youth mental health crisis?
- 2718 \*Dr. Delphin-Rittmon. Thank you for that question. And

- 2719 so, you know, when the -- certainly, NIH -- so National
- 2720 Institute of Health, my colleagues there are engaged in
- 2721 research to get a better understanding of mitigation
- 2722 strategies.
- One thing the data does show, though, is that it is
- important, incredibly important, for social, emotional, and
- 2725 cognitive development and well-being for children to be in
- 2726 school. And so the range of layered mitigation strategies
- 2727 allowed that to be possible for children to be able to be in
- 2728 school. And for that reason, that was a priority, and has
- 2729 been a priority of the Administration.
- 2730 \*Mr. Crenshaw. And how might we better evaluate whether
- 2731 or not we shut down schools when we consider future
- 2732 pandemics, future bills? Is there better standards that we
- 2733 should be looking at?
- \*Dr. Delphin-Rittmon. I mean, I think continuing to
- 2735 look at the data -- I mean, as I mentioned, my colleagues at
- 2736 NIH are engaged in research here. So I would defer to them
- in terms of research. SAMHSA is primarily a grant-making
- 2738 service agency in terms of the -- you know, in terms of the
- 2739 work that we do related to providing grants nationwide.
- 2740 But the data has shown that -- or some data has shown
- that it is important for social, emotional, and cognitive
- 2742 well-being for children to be in schools.
- \*Mr. Crenshaw. Sure. I engage in a lot -- I do a lot

- of events with high school and college-aged kids. And I want
- 2745 to know what to tell them if they are struggling with their
- 2746 mental health. Can you give us any advice to share with kids
- who might be struggling with their mental health?
- \*Dr. Delphin-Rittmon. Yes. So -- and there is a number
- of campaigns that we have here. So for example, "Talk. They
- 2750 Hear You.'' is one of the campaigns that we have for adults
- 2751 to speak with kids about their mental health. But sometimes
- 2752 it is just asking questions about, you know, how are you
- 2753 doing? Or, you know, "I see that, you know, it looks like you
- 2754 are struggling. Is there is there anything that I can help
- 2755 with, " or letting them know that they are not alone, that
- 2756 there is help available if they are struggling -- can help to
- open up conversations for young folks.
- I think what we hear and what we have found is that
- 2759 young folks are often poised and ready to speak about what
- they are experiencing and feeling when the question is asked.
- \*Mr. Crenshaw. Yes. And in my remaining time, I will
- 2762 say it is hard enough to be a young person, a young teenager
- 2763 with social media the way it is. It is not what a lot of us
- 2764 grew up with. I don't think any of us -- I don't think
- 2765 anybody is younger than me here. So I know I didn't grow up
- 2766 with social media. It makes it rough. And it is horrifying
- 2767 to learn that one in five adolescents have contemplated
- 2768 suicide, and four in ten teens feel persistently --

- 2769 "persistently sad and hopeless,'' because it has long been a
- 2770 problem. It is exacerbated by, again, poor policy decisions
- like locking down schools, where all they see is the online
- 2772 world. And that is a hell, that is an absolute hell for some
- teenagers.
- 2774 And I just hope we never make that mistake again. And I
- 2775 hope we are all united in that.
- 2776 Madam Chair, I yield back.
- \*Ms. Eshoo. The gentleman yields back. The chair now
- 2778 recognizes the gentlewoman from New Hampshire, Ms. Kuster,
- 2779 for your five minutes of questions.
- 2780 \*Ms. Kuster. Thanks --
- 2781 \*Ms. Eshoo. And I would say we don't have -- just a
- 2782 moment. Any other Republicans?
- Okay, I was going to say followed by Ms. Kelly, and Mr.
- 2784 Tonko is on board and waiting, as a -- to waive on.
- 2785 So Ms. Kuster, it is your time for five questions.
- \*Ms. Kuster. Great, thank you so much, Madam Chair.
- 2787 This is a very important hearing. And I think, as we put
- 2788 COVID in the rearview mirror, we are certainly hoping we
- 2789 pivot to the mental health and addiction issues that have
- 2790 arisen coming out of COVID.
- In New Hampshire we saw very early on the devastation of
- the mental health and addiction epidemic, even pre-COVID.
- 2793 But while the COVID pandemic has certainly exacerbated the

- mental health and substance use disorder crisis, it did not originally create it. Our friends, families, and communities were struggling long before the global pandemic. And that is why, way back in 2015, I founded the bipartisan Heroin Task Force -- today it has evolved into the bipartisan Addiction and Mental Health Task Force -- to better reflect the scope
- The Task Force is now comprised of 145 members from both sides of the aisle, many of whom are on this committee, working to bring an end to this crisis. And I want to thank you for your leadership, as well.

of the epidemic and the co-occurring illness.

- The most recent data shows that over 100,000 Americans 2805 lost their lives to overdose just in the past year, the 2806 highest number ever recorded over 12 months. And that number 2807 does not capture non-fatal overdoses, those who survive and 2808 continue to struggle with co-occurring mental health and 2809 substance use disorders. We must do better for our 2810 communities, for our friends, and I can say, like Mrs. 2811 Dingell, for our families. We must do better for the 2812 2813 children and young people across this country.
- This legislative hearing is a critical step to ensure
  that they get the support they need. I want to express my
  gratitude to the chair for including so many bills from our
  bipartisan Addiction and Mental Health Task Force legislative
  agenda in today's hearing, and we appreciate working with

- 2819 committee staff, as well.
- Our 2021 legislative agenda includes 67 bills, all
- 2821 bipartisan, Republicans and Democrats, bringing together good
- ideas to help people across this country. Over 40 of these
- 2823 bills fall within this committee's jurisdiction, and we look
- 2824 forward to continuing to build on the long history of
- 2825 bipartisanship in this committee in addressing the addiction
- 2826 crisis.
- Just before the onset of COVID-19, I visited our women's
- 2828 prison in Concord, New Hampshire, where I learned that fully
- 2829 100 percent of the women in the women's prison were survivors
- of either sexual assault and trauma -- that was 75 percent --
- the remaining 25 percent from abuse and neglect in their
- 2832 childhood. The majority of the women also struggled with
- 2833 substance use disorder and needed medication-assisted
- 2834 treatment. And that is why I have introduced legislation
- 2835 called the Humane Correctional Health Care Act to repeal the
- 2836 Medicaid inmate exclusion, and allow justice-involved
- 2837 individuals to access mental health care and medication-
- 2838 assisted treatment for addiction during their incarceration.
- It is also why I enjoined my colleague, Congressman
- 2840 Hudson, to introduce the Kids Cares Act (sic) included in
- 2841 today's hearing to improve children's mental health in the
- 2842 justice system by ensuring that children will receive a
- 2843 mental health screening prior to release.

- Before I get to my questions, I want to clarify a
- 2845 colloquy that Representative Burgess had earlier. Dr.
- 2846 Delphin-Rittmon, it is my understanding that it is the
- 2847 Centers for Medicare and Medicaid Services that is
- 2848 responsible for overseeing the AMD exclusion. Isn't that
- 2849 correct?
- 2850 \*Dr. Delphin-Rittmon. Yes, Congresswoman. That is
- 2851 correct.
- 2852 \*Ms. Kuster. And so it is fair to say that questions
- about the IMD's exclusion would be better directed to CMS,
- 2854 and not SAMHSA.
- 2855 \*Dr. Delphin-Rittmon. Yes, that is correct.
- 2856 \*Ms. Kuster. Great. And just to be clear, you were not
- 2857 expressing an official Administration position on the IMD
- 2858 exclusion earlier in this hearing?
- 2859 \*Dr. Delphin-Rittmon. No, that is correct. So because
- the IMD does not fall under the purview of SAMHSA's work,
- 2861 that --
- 2862 \*Ms. Kuster. Right.
- 2863 \*Dr. Delphin-Rittmon. -- that is really more -- yes.
- \*Ms. Kuster. So turning to -- it would be helpful to
- 2865 discuss how these high-risk [inaudible], such as the re-entry
- 2866 period for those released from the criminal justice system,
- 2867 can be particularly important in providing appropriate mental
- 2868 health and addiction care, how critical is the continuity of

- 2869 care for adolescents with mental health diagnoses?
- 2870 \*Dr. Delphin-Rittmon. Yes. Thank you for that question
- and for your leadership and support of behavioral health
- 2872 issues.
- So continuity of care, we know, is important in terms of
- 2874 helping people to be able to have an ongoing trajectory of
- 2875 care, and be connected as needed.
- 2876 \*Ms. Kuster. Great.
- \*Ms. Eshoo. The gentlewoman's --
- 2878 \*Ms. Kuster. My time is up, but --
- 2879 \*Ms. Eshoo. -- time has expired.
- 2880 \*Ms. Kuster. Thank you. I yield back.
- 2881 \*Ms. Eshoo. The gentlewoman yields back. The chair
- 2882 recognizes Dr. Joyce from Pennsylvania for your five minutes
- 2883 of questions.
- \*Mr. Joyce. Thank you for yielding, Chair Eshoo and
- 2885 Ranking Member Guthrie, for convening a hearing on such a
- 2886 critical issue at an important time.
- 2887 We have seen a tragic increase in mental health issues
- 2888 and substance use issues across the nation, and my home state
- 2889 of Pennsylvania is no exception. Exacerbated by lockdowns
- and school closures, these problems have been particularly
- acute among pediatric and teenage populations. My office has
- 2892 heard from Children's Hospital of Philadelphia in the east,
- and from UPMC Children's Hospital in Pittsburgh in the west,

- 2894 and this covers east, west, and central, and it exists
- statewide, and it is not going to go away as we continue to
- 2896 feel the secondary impacts of the COVID-19 pandemic.
- 2897 As policy-makers, we can't turn away from this crisis,
- 2898 and we must work together to make sure that physicians and
- 2899 mental health professionals are able to face these issues in
- 2900 every state. And to that end, I would like to thank
- 2901 Representative Sarbanes for working with me to introduce the
- 2902 Continuing Systems of Care for Children Act.
- 2903 This bill will reauthorize two important programs at
- 2904 SAMHSA which will focus on comprehensive community health-
- 2905 based mental health services, as well as early intervention,
- 2906 treatment, and recovery services for children and young
- 2907 adults who struggle with substance use disorder.
- 2908 My first question is for Dr. Delphin-Rittmon.
- 2909 You have mentioned that SAMHSA supports the entire
- 2910 continuum of care and systems of care, and that, for some
- 2911 patients, inpatient care is necessary. Does SAMHSA provide
- 2912 support for these inpatient services?
- 2913 \*Dr. Delphin-Rittmon. So inpatient services are not are
- 2914 not supported with the Community Mental Health Block Grant.
- 2915 And so I would have to check back through all of our
- 2916 programs, but I don't believe we support inpatient services.
- 2917 \*Mr. Joyce. Does SAMHSA allow states to spend grant
- 2918 funding on inpatient treatment?

- \*Dr. Delphin-Rittmon. Again, the Community Mental
- 2920 Health Block Grant is primarily for outpatient community
- 2921 services, and I do not believe that we have grant programs
- 2922 that fund inpatient services. But I will go back and check
- 2923 that for sure.
- 2924 \*Mr. Joyce. And I would appreciate that. If that is in
- 2925 the purview of SAMHSA, could you please provide us -- and if
- 2926 the law is a barrier, is that something that we should look
- 2927 at when reauthorizing these programs? Specifically, not
- 2928 limiting bed numbers for inpatient hospitalization and
- 2929 treatment, which we have seen during COVID is so important?
- 2930 And as I mentioned, I hear from the hospitals throughout
- 2931 the Commonwealth of Pennsylvania how important these
- 2932 inpatient services are.
- 2933 \*Dr. Delphin-Rittmon. Can you repeat that question?
- 2934 \*Mr. Joyce. Absolutely.
- 2935 \*Dr. Delphin-Rittmon. Yes.
- 2936 \*Mr. Joyce. If the law is the barrier, is this
- 2937 something we should look at when reauthorizing these
- 2938 programs?
- 2939 \*Dr. Delphin-Rittmon. We are open to, you know,
- 2940 ultimately services and supports that help people get, you
- 2941 know, connected to the care that they need. And so I am
- 2942 certainly happy to have follow-up conversations about what
- 2943 you have mentioned.

- \*Mr. Joyce. And thank you. I think that is so
- 2945 important for this dialogue, that the care that they need,
- 2946 Dr. Delphin-Rittmon, includes inpatient care. And your
- ability to address that and dialogue with us is so important.
- I think that the mental health crisis that we have seen
- 2949 throughout this COVID-19 pandemic has only accentuated the
- 2950 need for programs that do include inpatient beds. So if you
- 2951 could please follow up with us, and let us know how we can
- 2952 better equip the facilities throughout America to provide
- 2953 those necessary inpatient programs --
- \*Dr. Delphin-Rittmon. Yes, we will absolutely do that.
- 2955 \*Mr. Joyce. Thank you very much.
- 2956 \*Dr. Delphin-Rittmon. Thank you.
- 2957 \*Mr. Joyce. Thank you, Madam Chair, and I yield.
- 2958 \*Ms. Eshoo. The gentleman yields back. The chair now
- 2959 recognizes the gentlewoman from Illinois, Ms. Kelly, for your
- 2960 five minutes of questions.
- 2961 \*Ms. Kelly. As a former mental health counselor, I am
- 2962 concerned about the state of mental health in this country.
- 2963 And I want to thank you, Madam Chair and Ranking Member
- 2964 Guthrie, for holding this important hearing.
- The integration of mental health and substance use
- 2966 services into primary care has been shown to improve mental
- 2967 health and physical health outcomes for patients across
- 2968 racial and ethnic backgrounds. That is why I support the

- 2969 Collaborate in an Orderly and Cohesive Manner Act, which
- 2970 would improve uptake of the collaborative care model, a
- 2971 highly effective integrated care model.
- Dr. Delphin-Rittmon, it is great to see you again. This
- 2973 bill would also support research from promising behavioral
- 2974 health integration models. Can you shed some light on why it
- 2975 is important to study integrated care models that incorporate
- 2976 a diverse range of mental health providers such as
- 2977 psychologists, social workers, and mental health counselors?
- 2978 \*Dr. Delphin-Rittmon. Yes. Thank you for that
- 2979 question, and it is good to see you again, as well.
- You know, so integrated care, this is definitely a
- 2981 priority area for SAMHSA, and also a priority across the
- 2982 Department. It is one of the areas that the Behavioral
- 2983 Health Coordinating Council is looking at. We know that
- 2984 integrated care helps to ultimately create multiple entryways
- 2985 into behavioral health services.
- 2986 Data shows that many individuals will ultimately connect
- 2987 with mental health, either services or support, sometimes
- 2988 first through a primary care provider. So to the extent that
- 2989 services are integrated, for one, it means taking a whole
- 2990 health approach. We know mental health is a critical part of
- 2991 health, and so that integration with primary care services
- 2992 certainly is important.
- 2993 And then the research there. Again, my colleagues

- 2994 within other departments are engaged in research there, but
- 2995 it is important to look at what models make a difference.
- 2996 You know, what models and different constellations of
- 2997 integrated care, whether it is co-location or referral models
- 2998 of integrated care, and what makes a difference in terms of
- 2999 outcomes.
- 3000 \*Ms. Kelly. Thank you. Other than the policies that
- 3001 have been discussed today, how can Congress better
- 3002 incentivize integrated care delivery models within existing
- 3003 payment structures in the Medicaid and Medicare program?
- 3004 \*Dr. Delphin-Rittmon. Again, and I would defer that to
- 3005 my colleagues at CMS in terms of payment models.
- 3006 \*Ms. Kelly. Okay. Ms. Johnson, in your testimony you
- 3007 discuss the importance of protecting the mental health of our
- 3008 health care workforce. Research shows that the stress of
- 3009 working as a public safety telecommunicator answering 911
- 3010 calls can have severe mental impacts, with one in seven of
- these professionals reporting recent thoughts of suicide.
- 3012 And I actually have a bill dealing with 911 operators.
- 3013 Does HRSA administrator any grant programs -- or
- 3014 administrate any grant programs to support wellness for
- 3015 public safety telecommunications folks?
- \*Ms. Johnson. Thank you, Congresswoman, for the
- 3017 question, and thank you for your work in the mental health
- 3018 field. Having your expertise in Congress is really important

- 3019 for the larger effort.
- 3020 I -- we were able, with American Rescue Plan funds, to
- 3021 be able to fund mental health supports for the existing
- 3022 workforce. Much of that was focused on health care
- 3023 providers, but several of our grantees are actually public
- 3024 safety awardees. And so, in several instances, we are
- 3025 supporting EMS providers and other public safety providers
- 3026 with resilience awards.
- 3027 We also proposed in our budget for fiscal year 2023 to
- 3028 grow this program and put additional resources to this. So
- 3029 we hope to be able to continue to work on this issue going
- 3030 forward, and would welcome the opportunity to work with you
- 3031 on that.
- 3032 \*Ms. Kelly. I would absolutely love that, because there
- 3033 is a significant need to provide these professionals with the
- 3034 support they deserve. They are like the first responders of
- 3035 the first responders. And I know during COVID, what they had
- 3036 to deal with almost immediately with the onset, you know, was
- 3037 really, I don't know, earth shattering in some ways for them,
- 3038 and listening to more domestic violence, and gun violence,
- and, you know, on and on and on, [inaudible] wanting to take
- 3040 their lives.
- 3041 So thank you both so much for the work you do, and thank
- 3042 you for being with us [inaudible] and I yield back.
- 3043 \*Ms. Eshoo. The gentlewoman yields back. The chair now

- recognizes the gentlewoman from Massachusetts, Congresswoman
  Trahan, for your five minutes of questions.
- 3046 \*Mrs. Trahan. Well, thank you, Madam Chair. And first
- 3047 I want to congratulate Mr. Upton, and thank him for his long
- 3048 career of public service and dedication to this committee.
- 3049 And thank you to both Administration leaders for joining the
- 3050 committee today.
- We have covered quite a bit of ground on the essential
- 3052 programs that SAMHSA and HRSA support in the ongoing efforts
- 3053 to protect the well-being of Americans. Likewise, we have
- 3054 heard about the particular challenges facing our nation's
- 3055 children and our young people. They are inundated with daily
- 3056 stressors and anxieties. Yet, unfortunately, if they turn to
- 3057 online content for help, they may face additional harms and
- 3058 threats to their mental health.
- 3059 While there is much more we can do and must do to
- 3060 support beneficial online content and reduce online harms, we
- 3061 must also continue to invest in early intervention strategies
- 3062 and youth suicide prevention efforts that meet young people
- 3063 where they are. It is precisely for this reason that I was
- 3064 pleased to join Ranking Member Rodgers and my colleagues,
- 3065 Representatives Axne and Kim, in introducing H.R. 7255, the
- 3066 Garrett Lee Smith Memorial Reauthorization Act, last week.
- This legislation extends the authorization for four key
- 3068 prevention programs through youth-serving institutions

through fiscal year 2027. So Assistant Director Delphin-3069 Rittmon, I would appreciate your insight into the need for 3070 and value of these programs. If you could, just speak to the 3071 particular mental health challenges our older adolescents 3072 3073 face, and what trends we are seeing among these older youth. \*Dr. Delphin-Rittmon. Yes, thank you for that question. 3074 I mean, some of our data is showing us that, you know, 3075 in terms of older adolescents -- and I mentioned some of the 3076 NSDUH data, so our National Survey on Drug Use and Health, 3077 3078 that survey did show that, for 2020, individuals in the 18 to 25-year-old range reported that, for example, increased 3079 suicidal ideation, increased suicidal attempts, that the 3080 pandemic negatively impacted their mental health. 3081 So we do see challenges related to, you know, 3082 adolescents, and particularly older adolescents and young 3083 adults in the ages 18 to 25. 3084 \*Mrs. Trahan. And could you speak to the awareness-3085 3086 building activities such as those supported through SAMHSA's Suicide Prevention Resource Center, as well as the public 3087 3088 outreach and education on college campuses, how they help prevent youth suicides? 3089 3090 \*Dr. Delphin-Rittmon. Yes. So each of those -- so, you know, through our Garrett Lee Smith Award, there are a range 3091

of public awareness activities, training, resources that are

disseminated both on college campuses, as well as community-

3092

- 3094 wide around identifying and being able to recognize young
- 3095 people that are struggling, connecting people to services and
- 3096 supports. And so each of those awards are geared towards
- 3097 early intervention and helping to address the needs of
- 3098 individuals that may be experiencing mental health
- 3099 challenges, to include experiencing feelings of and thoughts
- 3100 of suicide.
- 3101 \*Mrs. Trahan. Vital, vital in this moment. And
- 3102 finally, my last question. If you could, comment on the
- 3103 impact that these youth suicide prevention programs have had
- on college-aged youth, why it is critical that we continue to
- 3105 invest in them.
- \*Dr. Delphin-Rittmon. Yes. So we have actually found
- 3107 data and have data that communities and campuses that
- 3108 implement these suicide prevention programs and initiatives,
- 3109 that they have sustained reduced rates of suicide, as
- 3110 compared to communities that have not implemented those. So
- 3111 we see that the programs do make a difference. They help to
- 3112 raise awareness, also help to connect individuals that are
- 3113 struggling to services and supports. And so the Garrett Lee
- 3114 Smith and other awareness raising initiatives do make a
- 3115 difference.
- 3116 \*Mrs. Trahan. Thank you for that.
- Thank you, Madam Chair. I yield back.
- 3118 \*Ms. Eshoo. The gentlewoman yields back almost a

- 3119 minute. My goodness.
- 3120 All right, we don't see anyone on the Republican side,
- and I think all the members of our subcommittee have
- 3122 questioned. So now we will go to the gentleman -- and that
- is exactly what he is, a gentleman -- from New York, Mr.
- 3124 Tonko.
- Thank you for waiving on. Thank you for being with us
- 3126 all morning, and now part of this afternoon. You have five
- 3127 minutes for your questions.
- \*Mr. Tonko. Well, thank you, Madam Chair, and thank you
- 3129 for allowing me to waive on. And let me join in your
- 3130 sentiments exchanged to Representative Upton. I appreciate
- 3131 the opportunity to work with him, and his decision is a loss
- 3132 for this committee.
- 3133 So thank you, Fred.
- last week I was proud to introduce the bipartisan
- 3135 Substance Abuse Prevention, Treatment, and Recovery Services
- 3136 Block Grant with my colleagues and friends, Representatives
- 3137 Guthrie, Wild, and McKinley.
- 3138 Thank you to Chair Eshoo and Ranking Member Guthrie,
- 3139 Chair Pallone, and Ranking Member Rodgers, as well as their
- 3140 staff, for the focus on this legislation.
- Across our nation, millions of Americans are struggling
- 3142 with the disease of addiction, a crisis that has become even
- 3143 more dire during this pandemic. During my time in Congress I

- 3144 have fought hard to support programs that address this
- 3145 worsening crisis and deliver critical resources to our
- 3146 communities.
- Last year I fought successfully to deliver funding to
- 3148 the block grant program through our American Rescue Plan.
- 3149 Yet a staggering 101,306 people died of drug overdoses in the
- 3150 past year. There is no corner of the country that has
- escaped the effects of this crisis.
- One of the best ways we can lessen the impacts of this
- 3153 epidemic is by strengthening and supporting state substance
- use prevention, treatment, and recovery efforts through the
- 3155 reauthorization of the Substance Use Prevention, Treatment,
- 3156 and Recovery Services Block Grant. This funding stream
- 3157 serves as the cornerstone of state substance use treatment,
- 3158 prevention, and recovery systems. Block grant funds, which
- 3159 are distributed by formula to all states and territories,
- 3160 provide lifesaving treatment services to approximately 1.4
- 3161 million individuals per year. In some states, the block
- 3162 grant investment accounts for 100 percent of substance use
- 3163 prevention dollars.
- My legislation will reauthorize the crucial block grant
- 3165 for another five years, ensuring sustained investment in
- 3166 evidence-based programs that support states, communities, and
- families battling the disease of addiction.
- 3168 While I am proud and committed to this bipartisan

3169	process, I am not yet satisfied with the text as it is today
3170	I want to see several changes before markup, particularly an
3171	increase in authorized funding levels.
3172	I also am supportive of a recovery set-aside in
3173	conjunction with an equal increase in authorization. With
3174	that in mind, I would like to enter a letter from over 500
3175	state, local, and national organizations in support of the
3176	set-aside for the record.
3177	*Ms. Eshoo. So ordered.
3178	[The information follows:]
3179	
3180	********COMMITTEE INSERT******

- 3182 \*Mr. Tonko. Thank you, Madam Chair.
- And when we are losing over 100,000 of our loved ones
- annually due to this epidemic, we can't continue with the
- 3185 status quo. We need to be strategic, and make investments
- 3186 over the next five years so that thousands of American
- families don't have to keep paying the price of lost loved
- 3188 ones.
- Flat funding does not meet the needs of the movement. I
- 3190 hope that all members here will continue to work with me to
- 3191 find an acceptable authorization level that addresses the
- 3192 needs of our constituents and our communities and
- 3193 demonstrates that, regardless of party, we stand together,
- 3194 ready to properly invest in the substance use prevention and
- 3195 treatment block grant program.
- 3196 So with that, Assistant Secretary Delphin-Rittmon, thank
- 3197 you for joining us today. And I turn to you to help us
- 3198 better understand the importance of addressing substance use
- 3199 disorders through this block grant reauthorization. Can you
- 3200 share the impact this block grant has had over the years?
- 3201 And what sort of evidence do we have as to its
- 3202 effectiveness in strengthening communities, keeping families
- 3203 together, and saving lives?
- 3204 \*Dr. Delphin-Rittmon. Yes. Congressman Tonko, I would
- 3205 like to thank you for your leadership and work around the
- 3206 block grant, for your support of the recovery set-aside.

- 3207 We know that the substance abuse block grant has been --
- 3208 is just vital funding for states in terms of being able to
- 3209 fund prevention, treatment, recovery, harm reduction
- 3210 strategies. These resources, again, help communities to be
- 3211 able to -- and states -- be able to identify gaps that they
- 3212 may have in terms of their treatment systems.
- 3213 As you have mentioned, for some states this is, by and
- 3214 large, a significant part of their funding. It helps to --
- 3215 the resources help to be able to support services and
- 3216 treatment for individuals struggling with substance use.
- 3217 And so the -- you also mentioned the recovery set-aside.
- 3218 We are very much in support of the recovery set-aside. What
- 3219 we see is that recovery services make a difference. And so
- 3220 this set-aside will be able to help states fund recovery
- 3221 community centers, individuals in recovery.
- 3222 So the peer workforce -- we have seen peer workforce
- 3223 connected to a range of substance use services and programs
- 3224 at the community level.
- 3225 \*Mr. Tonko. Thank you so much.
- 3226 And with that I yield back, Madam Chair.
- \*Ms. Eshoo. The gentleman yields back. You all settled
- 3228 there, Mr. Carter?
- The chair recognizes the gentleman from Georgia, Mr.
- 3230 Carter, for five minutes of questions.
- 3231 \*Mr. Carter. Thank you, Madam Chair, and thank both of

- you for being here, and thank you for your indulgence.
- 3233 You know, this is extremely important. We all
- 3234 understand that. And no one understands it and appreciates
- 3235 it more than you do. And I just want you to know we are very
- 3236 thankful for your service.
- 3237 We all know -- I am a health care professional myself, I
- 3238 am a pharmacist. So we all know that the health care
- 3239 workforce has suffered major losses as a result of staffing
- 3240 over the course of this pandemic. And we all know that they
- 3241 have done yeoman's work. They have truly been our heroes,
- 3242 and we appreciate them very much. But the situation has
- 3243 affected every state, and every corner of the nation. No one
- 3244 has been immune from this. And it has challenged health
- 3245 providers' ability to care for their patients in dire need of
- 3246 lifesaving health care treatment.
- 3247 Ms. Johnson, in your written testimony you highlighted
- 3248 over 12 workforce development programs that are focused on
- 3249 increasing the number of health care professionals trained in
- 3250 behavioral health, mental health, and substance use
- 3251 dependance. Describe what measures, if you will, are used to
- 3252 determine the effectiveness of these programs, and provide
- 3253 your overall assessment of it, and if these programs are
- 3254 meeting their mission.
- 3255 \*Ms. Johnson. Thank you, Congressman, for the question,
- 3256 and for your attention to the critical workforce needs.

- We assess the number of individuals trained, and then we 3257 track over time to see that those individuals -- our goal is 3258 often to ensure, for many of our programs, by statute, to 3259 ensure that individuals practice in under-served communities, 3260 3261 that we identify by assessing what capacity looks like on the ground in communities across the country, and so we also 3262 measure practice over time, where individuals who we train 3263 are practicing. 3264
- And so what we see -- in particular, a program like the 3265 3266 National Health Service Corps, which is our loan repayment and scholarship program, where individuals -- we offer loan 3267 repayment and scholarship in return for individuals 3268 3269 practicing in high-need communities. Our data continuously suggests that people tend to stay in those communities even 3270 beyond their service commitment. So we have seen real 3271 success with programs like that. 3272
- I think that one of our challenges is just ensuring that
  we have the resources to continue to recruit people into the
  mental health and substance use disorder pipeline, and that
  we have the mental health and substance use disorder
  workforce that can be preceptors that can help make sure that
  people can do their clinical practice as part of the
  training.
- 3280 \*Mr. Carter. Understood. But let me ask you -- because 3281 we know that nothing is perfect -- if the programs are not

- 3282 effective, or they are not sufficient, how do you -- what
- other measures does HRSA implement, or would you implement to
- 3284 address the extreme lack of behavioral health providers in
- 3285 particular?
- 3286 \*Ms. Johnson. Well, so one of the things that we have
- 3287 done is really look at all of our programs to figure out
- 3288 where there are opportunities to address mental health and
- 3289 behavioral -- sorry, mental health and substance use disorder
- 3290 needs.
- And so, you know, over the years, programs have been
- 3292 expanded to allow for mental health and substance use
- 3293 disorder providers to be part of them. Or we have taken
- 3294 programs like some of our primary care training programs and
- 3295 added mental health and substance use disorder to the
- 3296 curricula, so that we can expand access to these services and
- 3297 capacity.
- 3298 \*Mr. Carter. Good. Thank you very much for those
- 3299 responses.
- Dr. Delphin-Rittmon, let me ask you. I want to touch on
- the impact that the pandemic has had on the mental well-being
- 3302 of our kids. I am a grandfather. I have got six
- 3303 grandchildren. And it is very important to me. Three of
- them are school-aged, and I know it has had a mental impact
- 3305 on them.
- 3306 You know, it has been two years since we came to a halt

due to COVID-19. But there is a lot that we know about the 3307 3308 pandemic now that we didn't know before. In fact, the surgeon general has stated that the effect of lockdowns is 3309 devastating on young people's mental health. What is being 3310 3311 What is being done to ensure that we address the mental health issues and substance abuse disorders that 3312 resulted from mandated school closures? 3313 \*Dr. Delphin-Rittmon. So in terms of the services and 3314 programs that are in place to address the mental health 3315 3316 challenges that we are seeing, you know, among students, you know, there are programs like Project Aware. So Project 3317 Aware, again, is a school-based program that helps to 3318 3319 identify children that may be struggling, and connect them with services and supports. 3320 We know that, even before the pandemic, research and 3321 data showed that there -- that children were struggling. 3322 Certainly we saw an increase during the pandemic. During the 3323 pandemic we did increase and expand the Project Aware 3324 programing. Also programs like mental health awareness 3325 3326 training, to be able to train individuals to be able to identify students that are struggling or community members 3327 that are struggling, and ultimately connect them to services 3328 and supports. 3329

\*Mr. Carter. Good. Well, thank you both again for your

work. This is extremely important. And we appreciate all

3330

3332	your efforts.
3333	Thank you, Madam Chair, and I will yield back.
3334	*Ms. Eshoo. The chair now has the pleasure of
3335	recognizing another one of our doctors that is a member of
3336	our committee, Dr. Schrier of Washington State, for your five
3337	minutes of questions.
3338	*Ms. Schrier. Thank you, Madam Chair, and thank you to
3339	our witnesses today. It is great to see you both.
3340	One of the bills that we are discussing today is mine,
3341	the Supporting Children's Mental Health Care Access Act. And
3342	Madam Chair, 47 organizations have signed a letter of support
3343	for this bill, and I would like to request that the letter be
3344	submitted for the record.
3345	*Ms. Eshoo. So ordered.
3346	[The information follows:]
3347	
3348	*********COMMITTEE INSERT******

\*Ms. Schrier. Thank you. Now, one of the programs that 3350 this bill authorizes is the Pediatric Mental Health Care 3351 Access Program. And these programs give pediatricians guick 3352 access to mental and behavioral health specialists for quick 3353 3354 consultation and quidance in the middle of their day. on-call psychiatrist can advise hundreds of pediatricians. 3355 In fact, we have the PAL program in Washington State, 3356 the Partnership Access Line. Yesterday I spoke with Dr. 3357 Hilt, who established this program back in 2008, and I 3358 thanked him for the program, which was so useful to me. 3359 asked him, and he kindly sent me reports from consults that I 3360 had received over the years, and there were 15 of them. 3361 Reading through them reminded me just how critical the PAL 3362 program has been for me, as a general pediatrician, and for 3363 so many of my colleagues facing really challenging 3364 situations. 3365 Examples: a child victim of abuse now threatening his 3366 3367 siblings, seven of them; a teen saying she is doing fine now on a screening for depression, but then noting that she made 3368 3369 a serious suicide attempt the week prior; a four-year-old exposed to drugs in utero who was diagnosed by another doctor 3370 with ADHD, young age, and oppositional defiant disorder, 3371 brought in to see me by foster parents asking to refill a 3372 3373 medication that is not typically prescribed for such young

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children.

- And this is why the PAL program is such a lifesaver and child saver in the pediatric world. Well, PAL is funded by HRSA, partly funded by a HRSA Pediatric Mental Health Care Access Grant, one authorized in this bill.
- Ms. Johnson, you have already touched on how important
  this program is, PAL is, in rural areas. I was wondering if
  you could expand a little bit on ways that we can continue to
  meet patients where they are in rural and under-served areas,
  and also what a program like PAL means for our workforce
  shortages in mental health.
- \*Ms. Johnson. Thank you so much, Congresswoman, for raising that, and for your leadership on this issue, and for sharing your personal experience with the program.
- We are -- we hear so much enthusiasm from pediatricians 3388 about having access to these services, because, as we have 3389 all talked about here, you know, there is so much pressure on 3390 the system for pediatricians to be able to respond to 3391 children's mental health needs, and this gives them ready 3392 access to the expertise to allow them to get expert consult, 3393 3394 or just to reassure them of the path that they are taking going forward. And what -- we have wonderful testimonials 3395 from pediatricians from across the country about the value of 3396 3397 the program.
- We also have some anecdotal data that suggest that calls to the consult line from certain pediatricians get more

- 3400 complex over time, suggesting that there is more confidence
- 3401 and ability among pediatricians to handle other mental health
- 3402 conditions, once they have had some experience and exposure
- 3403 to the line.
- And so, particularly in rural areas where access to
- 3405 mental health services is such a challenge, and where we are
- 3406 working hard across all our programs to expand access, being
- 3407 able to use our -- and maximize primary care providers,
- 3408 pediatricians who want to be able to meet their patients'
- needs by giving them access to this resource, is so critical.
- 3410 \*Ms. Schrier. Thank you. I can attest to exactly that
- 3411 case, that over time I was able to take care of more and more
- 3412 complex patients.
- 3413 I will also note that the -- that PAL allowed -- also
- 3414 had flow charts. It had weekend courses that were almost
- 3415 like a miniature residency program that could catch
- 3416 pediatricians up on how to handle more and more complex
- 3417 mental health cases because that is not something that, at
- least when I trained, was something that we delved deeply
- 3419 into. So I want to thank you for that answer.
- 3420 And I will yield back, Madam Chair.
- \*Ms. Eshoo. The gentlewoman yields back. The chair now
- recognizes the gentlewoman from Illinois, Ms. Schakowsky, who
- is waiving onto our subcommittee, and is always welcome here,
- 3424 for your five minutes of questions.

- \*Ms. Schakowsky. Thank you so much, Madam Chairwoman,
- 3426 for letting me waive on.
- And also, you know, you and I have been in the Congress
- 3428 for more than two decades, and I don't think for any minute
- of those we haven't talked about the need for better mental
- 3430 health services. And so hopefully, this Congress we are
- 3431 going to make some considerable progress.
- I wanted to lift up the issue of older Americans and
- 3433 mental health. I know there has been a lot of talk about the
- 3434 need for children, especially during the pandemic. But let's
- 3435 remember who suffered the most during the pandemic and
- 3436 before, as well. But over 200,000 nursing home residents and
- 3437 staff have died during the pandemic, more than any other
- 3438 sector. Others died and suffered from the consequences of
- 3439 isolation, depression, and neglect.
- And so I just wanted to talk about a woman that called
- 3441 me who said she used to visit her mother, who has some
- 3442 dementia, every single day at the nursing home. But what
- 3443 happened during the pandemic? The families could not go in,
- 3444 and so they were completely isolated. She would go to the
- 3445 window every day, and her mother was totally confused by her
- 3446 being outside the window. And people were often not allowed
- 3447 even outside enough in -- when they were confined in their
- 3448 nursing homes.
- 3449 So I wanted -- I think we have sort of a cultural

- 3450 dilemma that means that we don't -- I think we don't pay
- enough attention to the mental, the psychological needs of
- 3452 older Americans.
- 3453 So, Dr. Delphin-Rittmon, I wanted to ask you, in your
- 3454 testimony you said, "unprecedented mental health crisis among
- 3455 people of all ages and backgrounds.'' But I wondered if you
- 3456 could expand on the state of mental health among American --
- 3457 America's elderly.
- And I know that there actually is a geropsychology, you
- 3459 know, professional, and I am wondering [inaudible].
- \*Dr. Delphin-Rittmon. Yes, yes, thank you for that
- 3461 question. And so one resource that SAMHSA does provide --
- 3462 because, as you mentioned, you know, this is an area of need
- 3463 across the country -- as a function of the pandemic we saw
- 3464 many communities and families grappling with ways to keep
- 3465 connected to elders that may have been in nursing homes and
- 3466 other settings.
- 3467 We do have a technology transfer center that provides
- 3468 training and other resources across the country related to
- 3469 the mental health needs of older adults. And so that is a
- 3470 resource that is available.
- In terms of specific data, I would have to follow up in
- 3472 terms of what some of our specific NSDUH -- so National
- 3473 Survey on Drug Use and Health -- what some of our specific
- 3474 NSDUH data identified in terms of older adults. But I would

- 3475 be happy to follow up, and have additional conversations with
- 3476 you related to that.
- \*Ms. Schakowsky. I was just the co-chair of the
- 3478 Democratic Caucus on Aging and Families.
- You know, if you think about the challenges of getting
- 3480 old in America -- and more and more of us are -- it is really
- 3481 a difficult, you know -- you are often in retirement. What
- 3482 does that mean? How am I going to live?
- 3483 The stresses on older Americans, especially, I think, on
- 3484 women, who tend to live longer and poorer, that -- and I
- think that we need to make available and make it okay for
- 3486 people to seek the kind of help [inaudible] very stressful
- 3487 time. You know, adolescence is a difficult time in life, but
- 3488 so is growing older. And so, you know, the more that we can
- 3489 do, the better. I look forward to having a further
- 3490 conversation, because I do feel like the focus on kids is
- 3491 great, but I think that we need to have a special focus and
- 3492 have the staff and providers on hand to deal with our aging
- 3493 society right now.
- 3494 So [inaudible] and I yield back.
- 3495 \*Ms. Eshoo. The gentlewoman yields back. I don't see
- 3496 anyone from either side of the aisle that is seeking time.
- 3497 So at this juncture I would like to thank you, Ms.
- Johnson, for your excellent testimony and addressing the
- 3499 questions that came to you from the members, and likewise to

- 3500 Dr. Delphin-Rittmon. Thank you very, very much. And we will
- 3501 take a few minutes to get the next panel set up. All right?
- 3502 [Pause.]
- 3503 \*Ms. Eshoo. Okay, all right. Our first panel has
- 3504 concluded, and I want to welcome each one of the witnesses
- 3505 that are here with us today, not only in person, but
- 3506 virtually. We very, very much appreciate it.
- We have 19 bills that we are having hearings on today,
- 3508 and we look forward to your testimony, to your expertise, and
- 3509 then, of course, answering the questions of members. So we
- 3510 will straight away get to our witnesses.
- The first, Dr. Rebecca Brendel, who is the director of
- 3512 the master's degree program at the Harvard Medical School
- 3513 Center for Bioethics, and is the president-elect of the
- 3514 American Psychiatric Association.
- 3515 Thank you for being with us.
- 3516 The second witness is Dr. Sandy Lee Chung, and is the
- 3517 president of Fairfax Pediatric Associates, and the president-
- 3518 elect of the American Academy of Pediatrics. Well, we have
- 3519 got two madam presidents coming on board. I like the sound
- 3520 of that.
- Dr. -- just a minute, I want to make sure it is in the
- 3522 correct order -- Dr. Steven Adelsheim is the director of the
- 3523 Center for Youth Mental Health and Well-being, as well as
- 3524 clinical professor of psychiatry and behavioral services at

- 3525 Stanford University School of Medicine and Stanford
- 3526 Children's Health.
- I am very proud to have you as my constituent, as our
- 3528 witness today, and to represent the Stanford University
- 3529 School of Medicine and Children's Health. Let's see. This
- is -- see, they are not in order in my book, so bear with me.
- 3531 Dr. Deborah Pinals is the medical director of behavioral
- 3532 health and forensic programs at the Michigan Department of
- 3533 Health and Human Services, and she is testifying on behalf of
- 3534 the National Association of State Mental Health Program
- 3535 Directors, an important, very important group in our country.
- And just a minute. Ms. Cassandra Price is the director
- of the office of addictive diseases at the Georgia Department
- 3538 of Behavioral Health and Developmental Disabilities, and she
- 3539 is testifying on behalf of the National Association of State
- 3540 Alcohol and Drug Abuse Directors.
- 3541 And last, but not least, Mr. LeVail Smith is a peer
- 3542 support specialist, instructor, and mentor.
- 3543 So thank you to each one of you. Hearings are, I think,
- 3544 very rich, rich in content and in stories and in
- 3545 professionalism, highly instructive to each member here. And
- you help us shape the policies. And again, we thank you.
- 3547 So why don't we begin now with Dr. Rebecca Brendel?
- And thank you again for being with us.

STATEMENT OF REBECCA W. BRENDEL, M.D., J.D., PRESIDENT-ELECT 3550 3551 AMERICAN PSYCHIATRIC ASSOCIATION; SANDY L. CHUNG, M.D., F.A.A.P., F.A.C.H.E., PRESIDENT-ELECT, AMERICAN ACADEMY OF 3552 PEDIATRICS; STEVEN ADELSHEIM, M.D., CLINICAL PROFESSOR OF 3553 PSYCHIATRY AND DIRECTOR, STANFORD CENTER FOR YOUTH MENTAL 3554 HEALTH AND WELL-BEING, STANFORD UNIVERSITY SCHOOL OF 3555 3556 MEDICINE, STANFORD CHILDREN'S HEALTH; DEBRA PINALS, M.D., MEDICAL DIRECTOR, BEHAVIORAL HEALTH AND FORENSIC PROGRAMS, 3557 MICHIGAN DEPARTMENT OF HEALTH AND HUMAN SERVICES, ON BEHALF 3558 3559 OF THE NATIONAL ASSOCIATION OF STATE MENTAL HEALTH PROGRAM DIRECTORS; CASSANDRA PRICE, M.B.A., DIRECTOR, OFFICE OF 3560 ADDICTIVE DISEASES, GEORGIA DEPARTMENT OF BEHAVIORAL HEALTH 3561 AND DEVELOPMENTAL DISABILITIES, ON BEHALF OF THE NATIONAL 3562 ASSOCIATION OF STATE ALCOHOL AND DRUG ABUSE DIRECTORS; AND 3563 LEVAIL W. SMITH, C.P.S.S., PEER SUPPORT SPECIALIST INSTRUCTOR 3564 AND MENTOR 3565

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3567 STATEMENT OF REBECCA W. BRENDEL

- \*Dr. Brendel. Chair Eshoo and Ranking Member Guthrie,
  on behalf of the American Psychiatric Association, the
  National Medical Specialty Association, representing more
  than 37,000 psychiatric physicians, I want to thank you for
  conducting today's hearing.
- 3574 My name is Rebecca Brendel, and I am the American

- Psychiatric Association's president-elect. I base my
  clinical work in psychiatry at Massachusetts General
  Hospital, where I am the director of law and ethics at the
  Center for Law, Brain, and Behavior. I am also assistant
  professor of psychiatry at Harvard Medical School. Thank you
  for having me here today to address the status of our
  nation's mental health.
- I sit here before you today because the United States is
  experiencing a profound crisis of mental health and
  well-being, one compounded by the disruption, isolation, and
  loss experienced during the COVID-19 pandemic.
- As the pandemic continues to exacerbate mental health 3586 3587 conditions, including substance use disorders, the consequences are plain to see: high rates of suicide, 3588 unprecedented overdose rates, and increased depression and 3589 anxiety nationwide. With these realities in mind, I would 3590 like to start by thanking the Committee for its continued 3591 3592 work on mental health and substance use disorder legislation that will improve access to care, reduce costs to our health 3593 3594 care system, and, most importantly, help save lives.
- 3595 This committee's focus today on reauthorizations for 3596 several mental health and substance use disorder programs 3597 that currently fall under the Public Health Service Act is 3598 especially encouraging. It is critically important, however, 3599 that these programs are not only reauthorized, but that

Congress do so at levels that better address the years of under-funding of public mental health programs.

To adequately address the mental health and substance 3602 use disorder crisis facing our nation, it is imperative that 3603 3604 the Committee continue to support implementation and enforcement of the Mental Health Parity and Addiction Equity 3605 Act enacted 14 years ago to require that insurance coverage 3606 3607 for mental health and substance use disorders services be no more restrictive than coverage for other medical care. 3608 3609 committee played a central role in amending the law by requiring insurers to demonstrate their compliance via 3610 provisions in the 2021 Consolidated Appropriations Act. 3611

3612 Unfortunately, recent reports from the DoL and GAO demonstrate that many insurers are still not compliant, 3613 leaving millions of beneficiaries struggling to obtain care, 3614 even though insurers received detailed guidance about how to 3615 3616 demonstrate compliance with the law over the past five years. 3617 Further congressional action is clearly needed to bring insurers into compliance with parity law, beginning with 3618 3619 providing Federal and state agencies the resources necessary to enforce the law and hold plans accountable, something that 3620 H.R. 7232, the 988 and Parity Assistance Act of 2022, would 3621 3622 do.

Congress should also stop allowing non-Federal
governmental health plans to opt out of parity law coverage

- requirements, and support H.R. 7254, the Mental Health

  Justice and Parity Act of 2022.
- The integration of behavioral health and primary care is 3627 also vitally important. Population and evidence-based 3628 3629 integrated care models hold great promise to enhance access for the millions of Americans who struggle with undiagnosed 3630 and untreated mental health and substance use disorders. 3631 that end, the APA is pleased to see this committee 3632 considering H.R. 5218 on collaborative care. This important 3633 3634 legislation, introduced by Representatives Fletcher and Herrera Beutler, would expand access to high-quality 3635 behavioral health care by providing grants to primary care 3636 practices to cover startup costs, and establishing technical 3637 assistance centers to implement the collaborative care model. 3638

3639 The collaborative care model has proven effective in providing prevention, early intervention, and timely 3640 3641 treatment of mental illness by ensuring that patients can receive prompt and evidence-based behavioral health treatment 3642 within the office of their primary care physician. 3643 3644 model is supported by more than 90 high-quality studies, and its population-based approach helps to alleviate workforce 3645 shortages by leveraging the expertise of a consulting 3646 psychiatrist to provide treatment recommendations for a panel 3647 3648 of 50 to 60 patients in as little as one to two hours per 3649 week. Collaborative care also works to prevent emergency

3650	room visits and hospitalizations, and reduces costs to our
3651	health care system.
3652	I appreciate the opportunity to testify on behalf of the
3653	American Psychiatric Association. APA looks forward to
3654	working with you to improve the availability, accessibility,
3655	and affordability of quality mental health care across our
3656	country.
3657	Thank you.
3658	[The prepared statement of Dr. Brendel follows:]
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3662	*Ms. Eshoo. Thank you, Doctor.
3663	Now to Dr. Sandy Lee Chung.
3664	Welcome and thank you.
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# 3666 STATEMENT OF SANDY L. CHUNG

\*Dr. Chung. Thank you. Chairwoman Eshoo, Ranking

Member Guthrie, thank you for the opportunity to testify. I

am Dr. Sandy Chung, president-elect of the American Academy

of Pediatrics, a non-profit professional organization of

67,000 pediatricians.

The mental health challenges facing youth today are alarming and widespread, which is why AAP and the American Academy of Child and Adolescent Psychiatry and the Children's Hospital Association came together to declare a national emergency in children's mental health. Rates of suicide, anxiety, and depression have all been exacerbated by the COVID-19 pandemic, especially among young people of color.

Tackling this crisis requires a comprehensive approach that addresses the full continuum of children's needs, from promotion and prevention to early intervention to treatment to crisis response. Children must be able to access care in the settings where they are, such as schools, their pediatrician's office, or, if in crisis, the emergency room or hospital.

Pediatricians are taking on a much larger role in the assessment and management of mental health issues. In fact, one-third of children with mental health disorders have their pediatrician as their sole mental health care provider.

Several years ago, I had a 14-year-old patient with 3691 3692 bipolar disorder. His child psychiatrist had retired, and the family reached out to our practice to get a refill of his 3693 medications. He was on five complex medications that 3694 3695 pediatricians don't typically prescribe or manage. instead, my staff helped him to find an earlier appointment 3696 within four weeks. Unfortunately, during that time he ran 3697 out of medications. And when he ran out of medications, his 3698 bipolar disease had an exacerbation. He got into a fight in 3699 3700 a parking lot near my office, and, unfortunately, he had a During that fight he shot and he killed another man. 3701 3702 That 14-year-old now is in jail, and that other man lost his 3703 life. And I believe that tragedy could have been prevented. That led me to work with stakeholders across our state 3704 to found the Virginia Mental Health Access Program, or VMHAP. 3705 VMHAP provides telehealth consultation to primary care 3706 3707 providers with pediatric child psychiatrists and mental 3708 health providers, and gives primary care providers the training and tools that they need to screen, diagnose, and 3709 3710 manage children with mental health needs. Virginia is one of the 45 states and tribal organizations and territories that 3711 have received a grant from HRSA through the Pediatric Mental 3712 Health Care Access Grant program. 3713 3714 The AAP is grateful to this committee and to the

leadership of Representatives Schrier and Miller-Meeks for

- the introduction of H.R. 7076, which would continue this
  program for another five years, allowing states to expand
  their services to schools and emergency departments, which we
- 3719 are doing in Virginia.

  3720 Nearly every day I see children who do not yet warrant a
- are struggling at home and in schools. However, because they

diagnosis of anxiety, depression, or ADHD. But clearly, they

- do not yet have a diagnosis, they don't qualify as having a
- 3724 serious emotional disturbance, and face barriers accessing
- 3725 services that would be helpful to them. This must change.
- 3726 We need to fund mental health promotion, prevention, and
- 3727 early intervention, including for children who are at risk
- 3728 for serious emotional disturbance.

- 3729 Integration of mental health with primary care improves
- 3730 health outcomes, saves costs, increases family and patient
- 3731 satisfaction. But under our current payment system, it is
- 3732 not financially sustainable for many practices, and is costly
- 3733 for families. AAP has urged CMS to provide guidance about
- 3734 how Medicaid and its EPSDT benefit can ensure adequate
- 3735 payment for and integration of mental health services in
- 3736 pediatric primary care settings.
- And we support provisions of H.R. 7236 that would ensure
- 3738 payment parity by matching Medicaid and Medicare payment
- 3739 rates for pediatric behavioral health services. Provisions
- of this bill in H.R. 4944 would provide much-needed grants to

support pediatric behavioral health integration and
coordination, as well as pediatric mental health and
substance use disorder workforce training.
Suicide is complex, but often preventable. The AAP
recently released the Blueprint for Youth Suicide Prevention,
which includes recommendations for the effective
implementation of 988 nationwide. To be successful, 988
should be staffed to meet the needs of children in crisis.
H.R. 7232 takes important steps towards ensuring that crisis
response standards and capacity will address the needs of
children.
Substance use disorder and mental health conditions can
exacerbate one another. That is why the AAP strongly
supports the Stop Underage Drinking Act, which is
reauthorized in H.R. 7234.
We may not all know how it feels to have a child who is
suffering from a mental health condition, but we all know how
it feels to help. These bills today would do just that.
Thank you for the opportunity to testify, and I look
forward to your questions.
[The prepared statement of Dr. Chung follows:]

\*\*\*\*\*\*\*\*\*COMMITTEE INSERT\*\*\*\*\*\*

- \*Ms. Eshoo. Thank you very much, Doctor.
- Next, Dr. Adelsheim.
- It is wonderful to see you here, and thank you for
- 3768 traveling across the country. You have five minutes for your
- 3769 testimony, and welcome to the great --
- 3770 \*Dr. Adelsheim. The great cherry --
- 3771 \*Ms. Eshoo. Yes.
- 3772 \*Dr. Adelsheim. Right?
- \*Ms. Eshoo. All things children's health care, yes.
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# 3775 STATEMENT OF STEVEN ADELSHEIM

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\*Dr. Adelsheim. Chairman Eshoo, Ranking Member Guthrie, and members of the subcommittee, my name is Dr. Steve Adelsheim. I am a child and adolescent psychiatrist at Stanford, where I direct the Center for Youth Mental Health and Well-being.

My career has focused on creating access to early mental 3782 health care through expanding early intervention programs for 3783 3784 young people, through schools, early psychosis programs, and now allcove, community-based early intervention centers 3785 started in California by and for youth. Prior to Stanford I 3786 worked in New Mexico on rural mental health, telehealth, 3787 youth suicide, and American-Indian and Alaska Native tribal 3788 partnerships. In addiction, I worked in adolescent inpatient 3789 units. 3790

I am honored to be here before you and this subcommittee representing the entire continuum of youth mental health, especially pediatric mental health professionals and the critical role children's hospitals have. Thank you for holding this important hearing, and especially Chairwoman Eshoo, for your continued commitment to children's health through the Strengthening Kids Mental Health Now Act with Representative Fitzpatrick and Representative Blunt Rochester, who is also leading through the Helping Kids Cope

- 3800 Act.
- Given our limited time, I want to just acknowledge the
- 3802 pediatric mental health crisis we faced prior to the
- 3803 pandemic. Since the pandemic, we have only seen higher rates
- 3804 of anxiety, depression, and suicide attempts by our pediatric
- 3805 population. It is clear why several of our leading
- 3806 children's organizations, including the Children's Hospital
- 3807 Association, felt the need to declare a national emergency in
- 3808 child and adolescent mental health.
- While we have long known that half of all lifetime cases
- of mental illness start by the age of 14, our country has not
- yet created the public mental health infrastructure or
- 3812 workforce our children have sorely needed and deserve.
- 3813 Thankfully, many of the bills under consideration today
- 3814 reflect this recognition and prioritization.
- 3815 Putting Medicaid reimbursement rates on par with
- 3816 Medicare rates, as seen in the Strengthening Kids Mental
- 3817 Health Now Act is critical. The current low Medicaid
- 3818 reimbursements seem to imply we don't value our pediatric
- 3819 population's well-being to the same degree we value our older
- 3820 adults.
- Furthermore, the current low rates disincentive the
- 3822 provision of pediatric early mental health care and keep the
- 3823 workforce numbers low, since agencies could not afford to
- 3824 hire enough child mental health providers even if they were

- available, which sadly is not the case.
- 3826 Several of these bills expand the continuum of care for
- 3827 pediatric mental health services, including urgently-needed
- 3828 reimbursement for mental health checkups and visits prior to
- 3829 diagnosis. We need to expand funds and programs that support
- 3830 both prevention and early detection of mental health
- 3831 challenges, in addition to prioritizing crisis services.
- An additional challenge is the siloed nature of Federal
- 3833 funding for our mental health services continuum. We
- 3834 separate funding streams for school mental health from
- 3835 clinical high risk for psychosis to early psychosis to
- 3836 systems of care for children with serious emotional
- 3837 disturbance. Few community mental health programs can
- 3838 utilize each of these separate funding streams to thus
- 3839 provide the entire continuum of support. Perhaps we need to
- 3840 consider and reconsider the structure of our block grant
- funding to make this entire public mental health continuum
- more easily available.
- Importantly, many of these bills support integrated
- 3844 models with primary care through mental health consultation
- 3845 and integrated clinical service delivery. My work in school
- 3846 based and allcove centers reflect that our children and youth
- 3847 are more likely to connect to mental health supports when
- 3848 linked to primary care.
- 3849 The workforce priorities in these bills provide for the

urgent development of the entire continuum of the pediatric
mental health workforce. We must incentivize opportunities
for education that prioritizes development of a diverse
workforce that reflects and supports our under-served
communities.

The stigma surrounding mental health keeps us from openly acknowledging that we all live in families facing mental health challenges every single day. The stigma also prevents us from creating the pediatric public mental health system with the enforcement of parity that would allow for screening early for pediatric mental health issues, just like we do for cancer. A well-functioning mental health system would enable us to treat childhood depression as quickly and urgently as childhood asthma. 

Our pediatric communities need us to create the pediatric mental health continuum of care now, which includes a robust workforce and primary care collaboration. We are grateful for your leadership in recognizing these needs, and appreciate the opportunity to successfully address them with you.

[The prepared statement of Dr. Adelsheim follows:]

3874	*Ms. Eshoo. Thank you very, very much, Doctor. Next we
3875	have Dr. Deborah Pinals.
3876	You have five minutes for your testimony, and welcome,
3877	and thank you for being with us.
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### 3879 STATEMENT OF DEBRA PINALS

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\*Dr. Pinals. Thank you. Good morning, Subcommittee

Chairman Eshoo, Subcommittee Ranking Member Guthrie, Chairman

Pallone, and Chairwoman McMorris Rodgers, and members of the

subcommittee. Thank you for the opportunity to appear before

you to discuss policy solutions to the opioid and mental

health crises impacting our country.

My name is Dr. Debra Pinals, and today I am testifying 3887 3888 on behalf of the National Association of State Mental Health Program Directors, or NASMHPD, which represents state 3889 executives responsible for the public mental health service 3890 delivery system in all 50 states, six territories and Pacific 3891 jurisdictions, and the District of Columbia. 3892 I am a psychiatrist and the medical director of behavioral health 3893 and forensic programs at the Michigan Department of Health 3894 and Human Services, and a clinical professor of psychiatry at 3895 3896 the University of Michigan Medical School, and clinical adjunct professor at the university's law school. 3897

Data from the CDC has been showing that about 30 percent of U.S. adults are reporting significant symptoms of depression and anxiety. And the emotional toll of the pandemic on youth has sounded alarms. To lift up Michigan's Stay Well crisis counseling program as part of our disaster behavioral health response, we relied heavily upon Federal

- funding. We so appreciate support for this work by members of the Michigan delegation, especially Senators Stabenow and Peters in the Senate, and Representatives Dingell and Upton
- 3907 of this subcommittee.
- Even before COVID-19, however, needs for persons with mental illness, substance use disorders, and co-occurring intellectual and developmental disabilities were great. As you deliberate on the many bills before you, my message is clear: funding for mental health services should be a national priority.
- In Michigan, drug overdose deaths have grown fivefold in our state from 2000. In 2020 there were just over 2,700 drug overdose deaths, and a 23 percent increase in opioid overdose deaths from 2019. And Black and Hispanic residents are disproportionately impacted. Michigan also saw over 1,400 total suicides in 2020, with suicide the third leading cause of death for our residents ages 15 to 34.
- 3921 Even with our efforts on the opioid crisis and with the State Suicide Prevention Commission, more Federal supports 3922 3923 are needed to turn these grim numbers around. Our work in Michigan to address these challenges includes many things, 3924 including establishing our 36 Certified Community Behavioral 3925 Health Clinic, or CCBHC, sites, spanning the state, 3926 3927 stretching from Kalamazoo through Washtenaw to Wayne County, serving greater Detroit and beyond, and up north to Mason 3928

- County. This program increases access for all to a variety
  of mental health and substance use services, including mobile
  crisis services and jail diversion, with an estimated 367,000
  Michiganders eligible to participate. We are grateful to our
  Federal partners for selecting Michigan to expand our CCBHC
- 3933 Federal partners for selecting Michigan to expand our CCBHC 3934 access.
- 3935 We are also expanding the Michigan Crisis and Access Line, or MCAL, statewide this year, a service that launched 3936 in April 2021 in Oakland County and in our more rural upper 3937 3938 peninsula. MCAL supports people in distress through a single number access point and an associated peer warmline. 3939 date, over 50,000 calls have been handled. We are also 3940 coordinating MCAL with the National Suicide Prevention 3941 3942 Lifeline 988 number scheduled for implementation in July 2022 3943 nationwide.
- NASMHP's bipartisan legislative agenda dovetails with 3944 3945 Michigan's strategic direction. In preparation for the 988 3946 rollout, the state mental health directors are seeking a mental health block grant set-aside of ten percent to help 3947 3948 finance the crisis care continuum. Flexible block grant dollars will assist funding call centers, organizing mobile 3949 crisis response teams, and financing crisis receiving and 3950 crisis stabilization beds in non-hospital community-based 3951 3952 settings.
- 3953 With 988 going live in less than four months, standing

- 3954 up a crisis care system is an enormous undertaking and, make
- no mistake, will require financing beyond existing
- 3956 discretionary programs.
- In addition, NASMHP and other organizations, such as the
- 3958 Mental Health America, support the creation of a new ten
- 3959 percent early intervention and prevention set-aside within
- 3960 the mental health block grant.
- 3961 Having treated patients in settings from emergency rooms
- 3962 to prisons, I see the need for upstream prevention. Many of
- 3963 the major mental illnesses have a typical age of onset in
- 3964 late adolescence. Similar to the prevention set-aside in the
- 3965 substance use and prevention block grant, this new set-aside
- 3966 could avert negative downstream outcomes, such as long waits
- in emergency departments, arrest and incarceration, homeless
- 3968 shelter placements, and even foster care placements. It will
- 3969 enhance constructive public-private partnerships with school
- 3970 systems, primary care associations, and local businesses. To
- 3971 realize these goals, statutory modifications and a
- 3972 significant upward adjustment in the block grant
- 3973 authorization ceiling will be required.
- 3974 State mental health agencies have a responsibility to
- 3975 attend to the mental health needs of some of the most
- 3976 vulnerable residents, yet they need the flexibility for -- to
- 3977 help Americans facing a mental health or substance use
- 3978 crisis, while engaging in initiatives to prevent those crises

3979	from emerging in the first place.
3980	*Ms. Eshoo. You need to summarize.
3981	*Dr. Pinals. Again, thank you for the opportunity to
3982	testify. I am happy to answer any questions you may have
3983	[The prepared statement of Dr. Pinals follows:]
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*Ms. Eshoo. Wonderful, thank you.

We will now go to -- let's see -- Dr. -- Ms. Cassandra

Price.

Welcome, and thank you. You have five minutes for your

testimony.
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#### STATEMENT OF CASSANDRA PRICE 3993

is a privilege to join you today.

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\*Ms. Price. Thank you. Chair Eshoo, Ranking Member 3995 Guthrie, and members of the subcommittee, my name is 3996 3997 Cassandra Price, and I serve as the director of the office of addictive diseases within the Georgia Department of 3998 Behavioral Health and Developmental Disabilities. I also 3999 serve as past president of the National Association of State 4000 Alcohol and Drug Abuse Directors, also known as NASADAD.

We are very grateful for the programs authorized by this 4003 very subcommittee in CARA, the 21st Century Cures Act, and 4004 the SUPPORT Act. We are particularly grateful for your work 4005 to provide critical resources through the Substance Abuse 4006

4007 Prevention and Treatment Block Grant, NASADAD's number-one programmatic priority. 4008

I would like to offer a core principle for the 4009 subcommittee's consideration as you examine legislation 4010 before you today. 4011

First, we recommend Federal funding programs and policies designed to address substance use disorders flow through the state alcohol and drug agencies. This approach allows Federal initiatives to enhance and improve state systems and promote effectiveness and efficiency.

Second, please work to ensure consistent, predictable, 4017

- 4018 and sustained Federal resources in order to avoid a large
- 4019 fiscal cliff. We recommend extending the duration of Federal
- 4020 grant programs beyond the typical one to two-year funding
- 4021 cycle by utilizing a three or even five-year grant cycle.
- Third, we hope Congress continues to work to address the
- 4023 opioid crisis, but we also recommend work to elevate efforts
- 4024 to address all substance use disorders, including those
- 4025 linked to alcohol. In Georgia, for example, alcohol use-
- 4026 related deaths increase from 1,699 in fiscal year 2019 to
- 4027 2,202 in fiscal year 2020, a significant concern.
- 4028 Fourth, promote and ensure a strong SAMHSA that serves
- 4029 as the default home for all Federal substance use service
- 4030 delivery programing. I would like to express my strong
- 4031 support for and appreciation of Dr. Miriam Delphin-Rittmon,
- 4032 assistant secretary for mental health and substance use, and
- 4033 leader of SAMHSA.
- 4034 Fifth, we hope for continued support for and investments
- 4035 in the SAPT Block Grant.
- Now I would like to offer more specific comments on a
- 4037 few proposals highlighted at this hearing.
- 4038 First, thank you for your initial work to reauthorize
- 4039 the SAPT Block Grant. NASADAD prefers to maintain as much
- 4040 flexibility as possible in the use of SAPT Block Grant funds.
- 4041 NASADAD supports the bill's efforts to remove stigmatizing
- language, increase screening or referral for viral hepatitis,

- 4043 increase reporting on how states allocate funds for recovery
- 4044 support services, and the development of needs assessment
- 4045 processes for states to consider. We thank Representatives
- 4046 Tonko, Guthrie, Wild, and McKinley.
- Second, we appreciate your work reflected in the Summer
- 4048 Barrow Prevention, Treatment, and Recovery Act led by
- 4049 Representative Spanberger and others. The proposal would
- 4050 reauthorize a number of important programs within SAMHSA,
- 4051 including the Center for Substance Abuse Treatment and Center
- 4052 for Substance Abuse Prevention.
- Third, we appreciate efforts related to 988 and crisis
- 4054 services. We hope Congress elevates and specifically
- 4055 references substance use disorders as a core and distinct
- 4056 component of work related to crisis response. And we thank
- 4057 Congressman Cardenas and other cosponsors for movement in
- 4058 this direction.
- 4059 Fourth, thank you for the Excellence in Recovery Housing
- 4060 Act. We support this proposal, and recognize the work of
- 4061 Representatives Trone, Chu, Levin, and McKinley.
- 4062 Finally, we hope work is done to address the nation's
- 4063 substance use disorder workforce crisis. While we appreciate
- 4064 moving towards -- moving forward at HRSA, we need an all-
- 4065 above strategy. Therefore, NASADAD recommends strongly
- 4066 providing SAMHSA general statutory authority to address
- 4067 substance use workforce issues. NASADAD also recommends

4068	[inaudible] clarifying the SAPT Block Grant funds may be used
4069	by states on workforce needs.
4070	Further, NASADAD recommends the development of a grant
4071	program within SAMHSA to states to address the workforce
4072	crisis. One approach is included in section 11 in CARA 3.0
4073	that would authorize a grant in SAMHSA to state and alcohol
4074	drug agencies to bolster our substance use prevention
4075	workforce.
4076	Thank you for all of your leadership on all of these
4077	critical issues. I look forward to answering any questions
4078	you may have.
4079	[The prepared statement of Ms. Price follows:]
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4083	*Ms. Eshoo. And we thank you.
4084	Let's see, are we we have Mr. Smith.
4085	Thank you for your patience. Mr. LeVail Smith, you are
4086	now recognized for your five minutes of testimony.
4087	

# 4088 STATEMENT OF LEVAIL W. SMITH

4089

\*Mr. Smith. Thank you, Chair Eshoo, Ranking Member 4090 Guthrie, and members of the committee, for the opportunity to 4091 4092 participate in today's hearing to share my experience of recovery and wellness living with a mental health issue and 4093 substance use condition. I am honored to share how SAMHSA 4094 and other government-funded programs can make a difference in 4095 the lives of people living with behavioral health conditions, 4096 4097 and will address issues that have not only affected me, but so many others, as well. 4098

In 2014, during a particularly impairing episode of 4099 service-related PTSD, I was shot several times by the Chicago 4100 Police, resulting in multiple ostomies and left with bullets 4101 in my sternum centimeters above my heart and lodged in my 4102 lower spine, simply because the officers had a lack of 4103 understanding concerning mental health issues. This episode 4104 and others led me to a time when I was distraught, alone, in 4105 abject dysfunction and misery. My spirit was weary of trying 4106 4107 to deal with my mood disorder.

The only person I was able to reach that dismal day as
relative suicide hovered nearby was a patient, understanding
individual that picked up the phone when I called the
Veteran's Crisis Line. He talked me for the better part of
three hours [inaudible] persuaded me to give it one more try.

After years in and out of psychiatric wards, 4113 4114 institutions, treatment, or being a lost soul in the streets, I [inaudible] come back that DBSA played an integral part of. 4115 I met a DBSA-trained peer support specialist, an Army veteran 4116 4117 that showed patience, compassion, and empathy for me that created a bond that made me realize there were others out 4118 4119 there who understood what was going on inside of me, and who were willing to walk alongside of me as I fought the war 4120 inside of me. 4121 4122 I was shown skills and tools he had learned from DBSA to help me cope with my service-related PTSD and depression. 4123 She, along with some outstanding mental health professionals 4124 and my faith in God, became the cornerstones of my supportive 4125 foundation. With their help, I began to believe I could 4126 overcome and there was a use for me in life, that I had a 4127 purpose, that I was not just some broken thing to be thrown 4128 away callously by society. 4129 4130 As a participant of the Depression Bipolar Support Alliance known as DBSA, the leading national organization for 4131 4132 people living with mood disorders, I have been directly impacted by many of the programs that Congress reauthorized 4133 this year. As an instructor for DBSA's peer specialist 4134 course, I have been able to share with my students my own 4135 4136 journey, which is why I am turning confusion, despair, and

grief to one of hope, understanding, and promise for the

- 4138 future.
- I sit before you today a man of recovery, living a life
- 4140 that I am proud of. I am a United States Marine Corps
- 4141 veteran who honorably and proudly served my country. I am
- 4142 also someone giving back to his community by volunteering on
- 4143 the board of the Lake County Coalition for the Homeless,
- 4144 striving to end chronic homelessness, as well as [inaudible]
- 4145 organization that works to prevent substance misuse disorder
- 4146 and reduce the stigma associated with it.
- As a recovering individual, I have now served as a peer
- 4148 specialist trainer, helping DBSA implement a new and
- 4149 innovative pilot program, training and supporting peer
- 4150 apprentices, many of whom are veterans, on their way to
- 4151 becoming certified peer specialists. I implore you to
- 4152 consider, based on my many experiences, the following
- 4153 recommendations as you reconsider reauthorization of the
- 4154 SAMHSA programs.
- The creation of a program that provides funding along
- 4156 non-profit organizations to identify candidates and train and
- 4157 certify them as peer specialists. This is definitely needed
- 4158 to increase the number of existing certified peer
- 4159 specialists.
- Expand existing peer specialist apprentice pilots to
- 4161 allow for the creation of programs and communities located
- 4162 across the country.

- Pass H.R. 2929, the Virtual Peer Support Act. This will
- 4164 increase funding for virtual peer support, and eliminate
- 4165 waiting lists by preventing people in need from accessing
- 4166 these vital support services.
- Pass H.R. 7116, the 988 Implementation Act. This will
- 4168 ensure that needed resources are available to successfully
- 4169 implement this important new program.
- Expand training programs for law enforcement officers
- 4171 that focus on de-escalation and engaging with an individual
- 4172 experiencing a behavioral health crisis, and expand
- 4173 opportunities for partnerships between law enforcement and
- 4174 behavioral health professionals to eliminate tragedies like
- 4175 the one I experienced.
- 4176 Expand access to supportive housing and outreach into
- the homeless community, many of whom are veterans who
- 4178 experienced serious service-related PTSD.
- In closing, I would like to say by no means am I a
- 4180 finished product. But because of the many programs I spoke
- of today, I am able to give back to society by sharing my
- 4182 lived experiences, instead of being just a misunderstood
- 4183 burden to the country I love.
- Thank you for listening to me, what help you have
- 4185 implemented thus far, for taking this time to contemplate how
- 4186 to improve our country and its citizens, rather than give up
- 4187 on those who suffer from within. Semper Fi.

4188	[The prepared statement of Mr. Smith follows:]
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- \*Ms. Eshoo. Thank you very, very much, Mr. Smith, and
- 4193 to each of our witnesses. You have given us very important
- 4194 testimony today. Thank you for your patience, as well.
- So now the chair is -- we are going to move to our
- 4196 questions now, and I recognize myself for five minutes to do
- 4197 so. Let me start with Dr. Adelsheim and Dr. Chung.
- I am -- you know, in listening to the testimony from the
- 4199 heads of the agencies part of the Administration, and then
- 4200 all the questions that members asked, my takeaway is this.
- 4201 We have a lot of good things in place. And there is
- 4202 testimony for that. And many of the witnesses have
- 4203 referenced different grant programs, what their goals are.
- Some programs have been around much longer than others.
- 4205 You always look to refine them. We need to reauthorize some
- 4206 of the legislation that we have that we are considering that
- 4207 is before us today are up for reauthorization.
- 4208 But all each one of us has to do is listen to our
- 4209 constituents. And whatever we have in place is nowhere near
- 4210 what we need. I mean, this is -- there is just this
- 4211 overwhelming need. And as someone that has represented my
- 4212 district for more than two decades, I have never, never
- 4213 before heard so many people asking, inquiring about mental
- 4214 health services. So we know the need is there.
- My legislation, I am excited about it because it is
- 4216 comprehensive. And I think unless and until we go the

- 4217 comprehensive route, that we are still -- that we are going
- 4218 to just have hits and misses in our system. And I think, in
- 4219 -- that is the least thing we can afford at this particular
- 4220 moment in our country. Because when you have the misses,
- 4221 people fall through the cracks. And the need is so great,
- there are a lot of people that will fall through those
- 4223 cracks.
- So to each one of the witnesses, is there anyone that
- 4225 doesn't support H.R. 7236?
- It is a wonderful way to ask a question, because when
- 4227 you hear silence you want to applaud. So I will take that as
- 4228 support.
- In looking at the legislation, are we missing anything?
- 4230 Are we missing anything? And maybe you want to speak, Dr.
- 4231 Adelsheim, to how insurance reimbursement rates affect the
- 4232 availability of mental health services.
- 4233 I mean, if we don't have the money in the public system,
- 4234 and then, in terms of providers -- fill in the blank for us.
- \*Dr. Adelsheim. Madam Chair, I mean, your comments, I
- 4236 can't agree with you more.
- My concern is really that we don't have anywhere near
- 4238 the basic capacity that we need for children's mental health
- 4239 service, compared to any other health condition that we have.
- \*Ms. Eshoo. And the rest of it is not so great.
- 4241 \*Dr. Adelsheim. Well, that is right, okay. But --

- \*Ms. Eshoo. I mean, it is as if we have a sterling part
- 4243 of it over here, and the other one is just lagging. This is
- 4244 the stepchild of the American health care system. And
- really, most people never even thought that little kids could
- 4246 have a mental health issue. Honestly, that was not in our
- 4247 thinking.
- \*Dr. Adelsheim. Well, but, you know, we have known --
- 4249 the papers that said that half of all mental health
- conditions start by the age of 14, those papers are almost 20
- 4251 years old. We have known this for a long time. And even,
- 4252 you know, going back to -- I was a member of -- you know,
- 4253 when President Bush convened the Commission, you know, on
- 4254 Mental Health back in -- 20 years ago this month, these same
- 4255 issues were raised, and the same concerns about disparities
- 4256 in terms of access to care, the need for early detection for
- 4257 young people. And to your point, we have been talking about
- 4258 these issues for a very long time.
- \*Ms. Eshoo. When we take -- or parents take their
- 4260 children into a pediatrician today, is there any kind of just
- 4261 built-in mental health screening at all?
- 4262 \*Dr. Chung. Thank you, Chairwoman Eshoo, that is an
- 4263 important question. And yes, in many practices in our
- 4264 adolescent population, we will do screening for depression,
- 4265 anxiety.
- 4266 The challenge is, though, if you are doing a screening,

- then you need to know what to do with the answer.
- 4268 \*Ms. Eshoo. Yes.
- \*Dr. Chung. And having that wraparound service, having
- 4270 that ability and resources in the community for the
- 4271 pediatrician, so that when you diagnose a child with anxiety
- 4272 to depression is incredibly important.
- \*Ms. Eshoo. Thank you. Just -- you can finish
- 4274 answering my question.
- 4275 \*Dr. Adelsheim. Right. So could I -- the comment I
- 4276 would make is that, you know, the idea that we wouldn't
- 4277 screen for certain things because we don't have enough of a
- 4278 workforce is not really something we can deal with at this
- 4279 point. We would not choose not to screen for cancer because
- 4280 we don't have the providers to take care of people with a
- 4281 cancer diagnosis. And the idea that we would hold up on
- 4282 screening for youth for mental health conditions because we
- 4283 haven't developed the workforce really just reflects maybe
- 4284 how we view, you know, the importance of early access for our
- 4285 kids.
- 4286 And we really need, you know, through your legislation
- 4287 and others, the workforce to be able to provide this --
- \*Ms. Eshoo. Well, thank you. I thank you very much.
- 4289 My time has run out, and -- but each one of us can submit
- 4290 questions, written questions, to you. So I will have more.
- 4291 Thank you again.

- The chair is now very pleased to recognize the ranking
- 4293 member of this important subcommittee for your five minutes
- 4294 of questions.
- 4295 \*Mr. Guthrie. Thank you, Madam Chair.
- Ms. Price, I want to go to the subject of substance
- 4297 misuse disorder, substance use disorders, and ask you. You
- 4298 mentioned that Georgia had -- or overdose deaths rose by 106
- 4299 percent in April 2020 to April 2021. In Kentucky, fentanyl-
- 4300 related overdose deaths were responsible for over 70 percent
- of all drug overdose in 2020. And we still haven't been able
- 4302 to get a bill to permanently schedule fentanyl-related
- 4303 substances as Schedule 1 drugs. And so my question, Ms.
- 4304 Price, how important would it be for Congress to schedule
- fentanyl-related substances as a Schedule 1?
- \*Ms. Price. I can only speak from a Georgia
- 4307 perspective, as I am not sure NASADAD has discussed that
- 4308 issue. But I will say, for Georgia, I think it would be very
- 4309 important because we have seen that increase, and it has been
- 4310 related to the introduction of fentanyl into the products
- 4311 that are hitting the street. So I would say that it was
- 4312 important from a Georgia perspective. Thank you.
- \*Mr. Guthrie. Do you think we are getting the most out
- 4314 of our Federal substance use programs -- use disorder
- 4315 programs without it being scheduled?
- 4316 \*Ms. Price. You know, I think that, when you talk about

- supply and demand and enforcement, they are very hard to
- 4318 parse out. I do think that it could be -- I wouldn't say it
- 4319 is a losing battle, but I think it can make it an uphill
- 4320 battle when you have the fentanyl that is out there, and it
- is just really hard on the demand side to work within the
- treatment and recovery community when we can't reach people
- 4323 because of the lethality of fentanyl. So I think that is an
- important factor that would probably help us.
- \*Mr. Guthrie. Okay, thank you. And also staying with
- 4326 you, Ms. -- staying with you, I would -- so you mentioned in
- 4327 Georgia you received over 57 million in substance abuse
- 4328 prevention treatment block grant funding in 2021.
- As I mentioned myself, my friend Mr. Tonko, colleagues
- 4330 McKinley and Wild are working to reauthorize that program.
- 4331 And we just want to ensure that it works for local
- organizations, and 80 percent of the funding is flexible.
- 4333 And I just want to have you talk about how important it is
- 4334 that the 80 percent of the grant funding is flexible.
- 4335 \*Ms. Price. Yes. Flexibility is key for us. In
- 4336 Georgia, the majority of our funding is braided with our
- 4337 state allocation to fund the entire infrastructure of the
- 4338 system. So from detox, residential, outpatient, peer
- 4339 support, recovery services, women's treatment -- and so that
- 4340 flexibility allows us to fill gaps and support the
- 4341 infrastructure where it is needed. And so we appreciate

- 4342 everything that you are doing to ensure that flexibility in
- 4343 that block grant. We really -- that is really critical for
- 4344 us and for other states to have that flexibility.
- \*Mr. Guthrie. Well, thank you. And I know in my
- 4346 community -- and I have a brother that lives in Georgia and a
- 4347 son who went to college there, so I know there is a big
- 4348 difference when -- in different parts of Georgia, as it is in
- 4349 -- whether you live in Louisville or you live in rural
- 4350 Kentucky. And so I know that the communities we serve share
- similar sets of needs, and I know their needs vary.
- Can you talk about the different needs that you could
- see the flexibility is important with between areas and
- 4354 communities in Georgia, as a --
- 4355 \*Ms. Price. Yes.
- \*Mr. Guthrie. And we can extrapolate that across the
- 4357 country, I guess, is what I am saying.
- 4358 \*Ms. Price. Yes, absolutely. That is a really great
- question because, in Georgia, we have 159 counties. And so
- 4360 we are stretched all over. And we have, of course, the
- 4361 population masses in metro Atlanta. And so we have a lot of
- 4362 resources there.
- But we also know that we have plenty of folks out in
- 4364 rural Georgia that need services and supports. And you can't
- 4365 put -- we don't have enough infrastructure to put a treatment
- 4366 center on every corner. But what we do have is the ability

- 4367 to put addiction recovery support centers -- which is
- 4368 something that Georgia created, we have 26 of those -- and I
- 4369 see Mr. Smith nodding, and thank you for your story -- 26
- 4370 addiction recovery support centers across the state.
- 4371 And so what we do is we fill those in communities that
- 4372 may not have treatment centers. So if someone receives
- 4373 treatment somewhere, then there is addiction recovery support
- 4374 centers to go back to in their community in rural areas to
- 4375 support their recovery. So it is all about using the entire
- 4376 infrastructure between prevention, treatment, and recovery to
- 4377 try to cover as much ground as possible, and support people
- 4378 in getting to what we expect in Georgia, which is recovery.
- So thank you for your questions.
- 4380 \*Mr. Guthrie. Thank you. I think those support centers
- 4381 was -- one of the leaders is a former member here, Ernie
- 4382 Fletcher, former governor of Kentucky, I believe, has kind of
- 4383 really worked hard in those areas. So some of you who have
- been here for a few years may remember when Ernie Fletcher
- 4385 was a member of the committee.
- So thanks, and I -- that completes my time, and I yield
- 4387 back.
- \*Ms. Eshoo. The gentleman yields back. The chair is
- 4389 pleased to recognize the gentlewoman from California, Ms.
- 4390 Matsui, for your five minutes questions.
- \*Ms. Matsui. Thank you very much, Madam Chair.

- Before I get into my questions I would like to briefly 4392 4393 touch on the importance of tele-mental health by sharing a quote included in a recent letter sent to my office by a 4394 constituent. She says, "Telehealth is the only way I could 4395 4396 access medical care, due to my disabilities. And the prospect of losing that is, quite frankly, terrifying to 4397 me.'' On behalf of the millions of Americans including my 4398 constituent relying on these services, I ask this committee 4399 to support my bill to permanently remove Medicare's in-person 4400 4401 requirement for tele-mental health visits.
- I want to go on to maternal mental health now. 4402 Maternal mental health and substance use disorder can -- really 4403 4404 contribute to the highest rate of maternity -- maternal mortality in the United States. And that is why I joined 4405 4406 with Congresswoman Katherine Clark to introduce the bipartisan Into the Light for Maternal Mental Health and 4407 Substance Use Disorders Act, legislation that reauthorizes a 4408 4409 crucial program at HRSA for screening and treating maternal mental health conditions. 4410
- Dr. Brendel, why is care coordination critical to addressing perinatal mental health problems?
- What role do perinatal psychiatrists play in these coordinated care models?
- \*Dr. Brendel. Thank you for your question, and thank you for bringing forward this legislation. You know there

- 4417 are not enough psychiatrists to be able to treat all the
- 4418 people who need mental health care, and we know that the
- 4419 perinatal period during pregnancy and after pregnancy for a
- 4420 year are high-risk times for the development of not only
- 4421 postpartum depression, but other mental health conditions, as
- 4422 well.
- And so, in order -- and these mental health conditions
- 4424 also have significant effects on the health of the pregnancy
- 4425 and the bonding and early infant experience of children. And
- 4426 so it is absolutely critical to make sure that we are both
- 4427 screening and making care accessible through psychiatric
- 4428 consultation for new pregnant women and new mothers, and also
- 4429 ensuring that we can have the wraparound services that are
- 4430 needed through care coordination to make sure that other
- 4431 needs are met, as well.
- \*Ms. Matsui. Certainly, and thank you for that.
- Several of you have spoken about the impact that Mental
- 4434 Health First Aid continues to have in early intervention and
- 4435 suicide prevention. Mental Health First Aid is an incredible
- 4436 tool, and I am very proud to see how this program has grown
- 4437 to train youth, teens, and adults about mental health and
- 4438 substance use issues in schools, workplaces, and communities
- 4439 nationwide.
- As children return to classrooms, schools are playing a
- 4441 big role in addressing the toll the pandemic has taken on

- 4442 youth mental health. Dr. Chung, do you agree that skills
- 4443 taught in mental health first aid training will help create
- 4444 greater opportunities for teachers and other school workers
- 4445 to engage with kids facing emotional challenges?
- \*Dr. Chung. Thank you for this question, a very
- 4447 important one. The awareness of mental health conditions is
- 4448 incredibly critical. We know that children are in various
- 4449 places. They are in schools, in pediatrician offices, at
- 4450 homes, in organizations and clubs. So wherever they are, it
- is so important that those around them are able to recognize
- when a child is in distress.
- 4453 And so Mental Health First Aid is one of the such
- 4454 programs. And I think that it is really important that we
- 4455 continue to look at creative solutions to increase awareness
- and reduce the stigma of mental health.
- \*Ms. Matsui. Thank you.
- The uncertainty and instability brought on by COVID
- 4459 pandemic has negative effects on many people's mental health,
- and created new barriers for people already suffering from
- 4461 mental illness and substance use disorders. Dr. Adelsheim,
- 4462 can you expand on some of the challenges that come with
- identifying -- in this particular case I am talking about
- 4464 eating disorders. What resources provided by the National
- Center of Excellence for Eating Disorders help to address
- 4466 these issues?

- \*Dr. Adelsheim. Ms. Matsui, first let me just thank you
- 4468 for your long-term commitment to addressing these issues.
- I would quickly say that, as we have been working to be
- developing early intervention models, one of the things we
- 4471 are finding is increasing numbers of young people and
- 4472 families that are coming in to get support for their
- children's eating disorders. And we see a huge need to
- 4474 expand the prioritization and support for these critical
- 4475 programs.
- \*Ms. Matsui. Right, thank you very much. I know it is
- 4477 important that we advance the Anna Westin Legacy Act to
- 4478 support the center's essential work to promote screening and
- 4479 intervention and treatment.
- 4480 So I thank you very much, and I yield back.
- \*Ms. Eshoo. So lovely. The gentlewoman yields back.
- 4482 Let's see, who do we have next?
- The gentleman from Maryland, Mr. Sarbanes, is recognized
- 4484 for five minutes for questions.
- \*Mr. Sarbanes. Thank you very much, Madam Chair. I
- 4486 want to thank our panelists here today.
- And Dr. Chung, let me go straight to you. You noted in
- 4488 your testimony that you and the American Academy of
- 4489 Pediatrics support the legislation my colleagues and I have
- introduced, H.R. 7248, which extends the authorization for
- 4491 two SAMHSA programs, one supporting early intervention

- services for children, and the other addressing substance use
- 4493 disorder treatment needs for youth.
- Could you speak specifically of the needs the
- 4495 [inaudible] community mental health services for children
- 4496 with serious emotional disturbances program seeks to meet
- [inaudible] perspective, and what types of needs are we
- 4498 talking about for children with serious emotional
- 4499 disturbances?
- \*Dr. Chung. Thank you for that question. We know that,
- with children, that they present on a continuum, that mental
- 4502 health illnesses start mostly -- half before the age of 14.
- 4503 And when they present, they do not always present yet with a
- 4504 diagnosis. And so, as they progress along that continuum
- 4505 perhaps, it is important that, with early intervention and
- 4506 promotion and prevention services that we intervene early.
- 4507 We know with children that, when we do something early in
- 4508 their lives, that we can have a lifetime of impact for them.
- 4509 And so it is so critical that we do work early.
- And we thank you for all the work that you are doing in
- 4511 this space. We appreciate it.
- 4512 \*Mr. Sarbanes. Thank you. Shifting briefly to the
- other program, which would be reauthorized by H.R.
- 4514 [inaudible] Youth and Family Tree program, are there
- 4515 particular needs there of children and adolescents when it
- 4516 comes to treating substance use disorders and offering

- 4517 support not only for the children, but for their families as
- 4518 well?
- \*Dr. Chung. Yes, thank you for that question. And
- 4520 adolescents especially are particularly vulnerable to
- 4521 substance use disorder. And so having programs like that are
- 4522 incredibly important in order to intervene early, before they
- 4523 become further along the substance use disorder spectrum and
- 4524 get to the point of crisis.
- 4525 So absolutely, we continue to need more services in our
- 4526 communities.
- \*Mr. Sarbanes. I appreciate that. I would like to
- shift topics a little bit to the question of mental health
- 4529 parity.
- Dr. Brendel, you described in your testimony the
- Department's recently [inaudible] found insurance companies
- 4532 are falling short of providing [inaudible] mental health and
- 4533 substance use disorder benefits. And the Department's report
- 4534 documented numerous parity violations. A recent report by
- 4535 the GAO also found that insurance companies have more
- 4536 restrictive coverage limitations on mental health services
- 4537 than they do for medical services.
- It is really unacceptable, after all the work that has
- been done and all the focus that has been brought to bear,
- 4540 that even today mental health services are being covered at
- 4541 far lower levels than general medical care, and insurance

- 4542 companies continue to limit consumers' access to mental
- 4543 health services.
- It is also unacceptable that, for too long, frontline
- workers, including our teachers, police officers,
- 4546 firefighters, and others, have lacked access to coverage for
- 4547 the treatment they need for mental health services due to
- 4548 loopholes in current law that allows self-funded state and
- 4549 local plans to opt out of mental health parity.
- Dr. Brendel, can you briefly discuss why mental health
- 4551 parity is so essential for frontline workers, particularly in
- 4552 light of COVID-19 and what we have seen?
- \*Dr. Brendel. Thank you for your question. The -- as
- 4554 you know, the APA supports both closing loopholes for self-
- 4555 funded local governmental programs, as well as full parity
- 4556 enforcement, and thanks this committee for its work in -- to
- 4557 that end.
- 4558 Frontline workers were really affected at every stage of
- this pandemic, both in terms of responding to public need,
- 4560 being at risk themselves, and then often times being funded
- 4561 by these plans with loopholes that do not allow them to seek
- 4562 mental health care and receive coverage for the conditions
- 4563 that they are -- they have as a result of their work, due to
- 4564 these exclusions.
- 4565 There is no health without mental health. We know that
- 4566 individuals -- there are high rates of depression and anxiety

- in this country that exceed levels pre-pandemic. We also
- 4568 know that individuals who have pre-existing health conditions
- fare worse, both in terms of medical outcomes and mental
- 4570 health outcomes, when there is no parity. Parity is
- 4571 something that we need to effect, and effect immediately.
- \*Mr. Sarbanes. Thank you very much. And I will just
- 4573 note that the Mental Health Justice and Parity Act of 2022
- 4574 would ensure that our nation's frontline workers have
- 4575 comprehensive access to mental health services. And we
- absolutely have to close this longstanding loophole.
- With that, Madam Chair, I yield back.
- \*Ms. Eshoo. The gentleman yields back. You know, one
- 4579 of the great sources of frustration to me is -- now this was,
- 4580 what, a decade, decade-and-a-half ago when we passed mental
- 4581 health parity? I mean, what a celebration. It was Patrick
- 4582 Kennedy in the House, Senator Domenici, I believe, in the
- 4583 Senate. We were going to address this unfair, dark system,
- 4584 and once and for all. Except it didn't happen. So I think
- 4585 that, you know, that we do have some legislation here that
- 4586 can help address why that hasn't worked.
- And the gentleman from California, Mr. Cardenas, you are
- 4588 recognized for five minutes. I think you have legislation
- 4589 that addresses this.
- \*Mr. Cardenas. Yes, thank you.
- 4591 \*Ms. Eshoo. How is that for a setup? How is that for a

- 4592 setup?
- \*Mr. Cardenas. Yes, thank you, Madam Chairwoman. I
- have been elected at the local level, as well. And there is
- 4595 plenty of reasons why mental health parity hasn't come about
- 4596 in America.
- And one of the issues is the lack of commitment at every
- 4598 level. There needs to be buy-in at the local level, at the
- 4599 state level, at the Federal level, with private insurers, et
- 4600 cetera. And then we need to fortify that with the personnel
- 4601 to support them to know that they can have a career in mental
- 4602 health.
- So my first question is, Dr. Pinals, thank you for being
- 4604 here today to represent the priorities of the state mental
- 4605 health program directors. I have heard from mental health
- 4606 directors all over the country who anticipate that 988 is not
- 4607 adequately resourced for the expected need when it goes live
- 4608 just this July, and it is coming up fast.
- In addition to funding for regional call centers, a
- 4610 specific issue that has been raised in the need for a full
- 4611 continuum of crisis services -- it is not enough to have a
- 4612 phone line to call. Someone also needs to respond and
- 4613 provide a safe place to go. Without this investment, I fear
- 4614 that calls to 988 could lead to increased interaction with
- 4615 police, which sometimes ends up deadly, and higher wait times
- 4616 for already impacted services such as an emergency room.

Would you agree that this is a concern? And how might 4617 extending congressional investments of increased Federal 4618 assistance for crisis services help alleviate this? 4619 \*Dr. Pinals. Yes, thank you for that great question. 4620 4621 would say that it is more than just a phone number to call. We need an entire crisis care continuum of services, as you 4622 said, somebody to answer the call, somebody to go and see 4623 4624 what is going on with that person when necessary, and then also place for people to go for more intensive services when 4625

they need it in community-based settings.

4626

- And so that is why NASMHP has and other organizations
  have been proposing, in part, you know, the mental health
  block grant set-aside for crisis, for -- you know, to support
  the crisis continuum, more prevention-based services, and
  anything, really, that can be lifted up to expand mental
  health resources for that entire continuum to promote
  community-based services.
- \*Mr. Cardenas. Thank you. And I think it is really
  important that we all understand that what we are talking
  about when it comes to mental health is public safety, safety
  for the person in crisis, safety for the agony of the family
  members watching their family member in crisis, and a
  community that deserves to have the proper response and the
  proper services when that occurs.
- 4641 Another thing we have seen is -- in states across the

- 4642 country -- is that funding for crisis services is
- 4643 disproportionately funded by Medicaid or general state
- 4644 funding. Provisions in our 998 Implementation Act, led by
- 4645 Ms. Blunt Rochester, would require all insurers, public and
- 4646 private, to cover crisis services.
- Do you see this as a parity issue? And how might this
- 4648 requirement benefit residents in Michigan and across the
- 4649 country, Ms. Pinals, Dr. Pinals?
- 4650 \*Dr. Pinals. Yes. Again, thank you for that great
- 4651 question.
- 4652 You know, I think we need to have all payers on board,
- because we know that people will access a crisis service,
- 4654 regardless of insurance. And that is the design of those
- 4655 crisis services, just like we have with 911. And so we
- 4656 really do need to think about how to make sure that we have
- 4657 equal access to responses for behavioral health crises, as we
- do for medical emergencies.
- \*Mr. Cardenas. Yes, thank you.
- And I just want to complement what the chairwoman just
- 4661 said. We are talking about well over a decade, beyond a
- decade in the United States of America we expected us to have
- 4663 mental health parity. And rationing of services, avoiding
- 4664 care affects mostly low-income families and all peoples of
- 4665 all colors. And that is something that we need to
- 4666 understand, and we need to do a better job of, not just when

- it comes to providing funding, but also when it comes to
- 4668 services, and also when it comes to providing the laws with
- teeth in them to make sure that it plays out on the streets
- 4670 of America, as it should.
- Dr. Rebecca Brendel, thanks for being here today. I
- 4672 also want to get your input on parity for mental health and
- substance use disorders, which translates to so many
- 4674 Americans having severely long wait times or no access at
- 4675 all. Can you comment on why parity enforcement, especially
- 4676 at the state level, is such a pressing issue, and what kind
- of support might states need in order to actually implement
- 4678 parity sufficiently?
- \*Dr. Brendel. Right, thank you for highlighting the
- 4680 critical importance of mental health parity. We know there
- 4681 is no health without mental health, and we know that across
- 4682 this country Americans are struggling to get access to mental
- 4683 health care, as well as affordable mental health care.
- And so, when benefit administrators are using opaque
- 4685 formulas essentially to make it harder for Americans to
- 4686 access mental health care, that really goes not only against
- 4687 parity, but against the very fundamental nature of what
- 4688 health insurance is supposed to provide to our overall
- 4689 health.
- \*Mr. Cardenas. Thank you very much. My time has
- 4691 expired.

- 4692 I yield back, Madam Chair.
- \*Ms. Eshoo. The gentleman yields back. The chair
- 4694 recognizes the gentleman from Florida, Mr. Bilirakis, for
- 4695 your five minutes of questions.
- \*Mr. Bilirakis. Thank you, Madam Chair. I appreciate
- 4697 it so much.
- Dr. Pinals, earlier in the first panel I mentioned how
- 4699 Qualified Residential Treatment Programs, or QRTPs, can play
- 4700 an important role in the continuum of care, but that
- 4701 Medicaid's IMD -- I know you are familiar with the exclusion
- 4702 -- can limit the provision of services, particularly for
- foster care youth in crisis who may need access.
- My bipartisan bill, H.R. 5414, the Ensuring Medicaid
- 4705 Continuity for Children in Foster Care Act, which I lead with
- 4706 Representative Castor -- and I understand it is a bipartisan
- 4707 bill in the Senate, as well, the companion -- it would fix
- 4708 this barrier to care by ensuring QRTPs don't fall under the
- 4709 IMD exclusion, ensuring that foster kids under Medicaid don't
- 4710 get crowded out from certain facilities as a result.
- 4711 I am disappointed that, despite our requests, this bill
- 4712 was not included in today's hearing. Madam Chair, I hope
- 4713 that we can work that out, and fix the issue for maybe future
- 4714 hearings.
- Dr. Pinals, can you talk about the need to support
- 4716 access to all parts of the continuum of care?

- And in particular, can you speak to how these types of
- 4718 residential treatment programs can play a role in our mental
- 4719 health system and the need for ensuring there are no
- 4720 arbitrary barriers to care, particularly for our children,
- 4721 please? Thank you.
- \*Dr. Pinals. Yes. So first of all, thank you for your
- 4723 question and for your interest in children's well-being. You
- 4724 know, these are all very complicated issues, you know, with a
- 4725 lot of fiscal implications.
- What I can say, as a clinician, is that what we really
- 4727 have to understand is that children who are removed from
- 4728 homes and are in the child welfare system are at increased
- 4729 risk of trauma, and emotional disturbances, and really need
- 4730 appropriate mental health supports, as do, potentially, the
- 4731 parents from whom the children were removed so that there
- 4732 could potentially be reunification to safe haven and harbors
- 4733 in the natural family setting when that is feasible. And so
- 4734 an entire continuum of care for children and their families
- 4735 is going to be critical in meeting behavioral health needs.
- 4736 \*Mr. Bilirakis. I appreciate it. This question is for
- 4737 Dr. Adelsheim.
- A recent CDC survey for almost 8,000 teenagers showed
- 4739 that four out of ten were feeling persistently sad or
- 4740 hopeless. From 2009 to 2021, the rates of teens with poor
- 4741 mental health rose from 26 percent to 44 percent. Sadness

- 4742 and hopelessness is a significant risk factor, as you know, a
- 4743 risk factor for suicide -- already being the second leading
- 4744 cause of death for youth.
- I am concerned that, along with the rising youth mental
- 4746 health concerns, that we will continue to see -- I am
- 4747 concerned that the suicide rate will go up, unfortunately.
- 4748 This is an issue we must address immediately.
- I am also incredibly concerned that social media is
- 4750 playing a significant factor to this rise in depression
- 4751 amongst teens, particularly teens -- teen girls in this case.
- Since 2004, Congress has dedicated significant funds for the
- 4753 Garrett Lee Smith Memorial Act, including funding to states,
- 4754 tribes, and campuses for youth suicide prevention and
- 4755 intervention strategies.
- Can you discuss some of the successes of the Garrett Lee
- 4757 Smith programs, and how reauthorizing and expanding --
- 4758 funding this law can help in the fight? We would appreciate
- 4759 that, thank you.
- \*Dr. Adelsheim. Thank you, sir, for your question.
- So the Garrett Lee Smith programs have been incredibly
- 4762 important in the communities I have worked in, in both New
- 4763 Mexico and California, in terms of being able to reach
- 4764 successfully to rural partners, in terms of building early
- 4765 access to care through linking schools, through linking child
- 4766 psychiatry, back up through building prevention programs for

- 4767 young people to access early support so that we have early
- 4768 recognition for kids at risk for depression and suicide, and
- 4769 can link them to evidence-based supports in very critical
- 4770 ways. And I am seeing that in multiple rural communities and
- 4771 with Native American-partnered communities, really,
- 4772 throughout the country, as well.
- So, I -- you know, we have been grateful to have those
- 4774 programs available, and they continue to be incredibly
- 4775 important. And as you mentioned, with the increasing suicide
- 4776 rates over the previous years, and now increasing suicide
- 4777 risk and attempts, they are more important than ever.
- 4778 \*Mr. Bilirakis. I will yield back.
- 4779 \*Ms. Eshoo. The gentleman's -- the gentleman yields
- 4780 back. The chair is pleased to recognize the gentlewoman from
- 4781 Florida, Ms. Castor, for her five minutes of questions.
- Then we will go to -- let me just say this. I would
- 4783 like to complete the questions from both sides with our
- 4784 panelists, and not return after the series of votes. So I am
- 4785 always generous with extra time and that because everything
- 4786 that everyone says, their questions are important. But I
- don't want to keep the witnesses, okay?
- So with that, the gentlewoman from Florida, you have
- five minutes for your questions, followed by the ranking
- 4790 member of the full committee, followed by Mr. O'Halleran, who
- 4791 is here, and the gentleman from Utah. And then that will be

- 4792 it. Okay, let's roll.
- 4793 \*Ms. Castor. Great, and thank you, Madam Chair.
- 4794 \*Ms. Eshoo. Yes.
- 4795 \*Ms. Castor. And I will be direct. And thanks to the
- 4796 witnesses for being here.
- It has just become more and more apparent that Big Tech
- 4798 platforms and social media is harming our children's health.
- 4799 I have been following very closely the growing body of
- 4800 research that correlates children's social media usage with
- 4801 higher levels of anxiety and depression, self-injury,
- 4802 suicidal ideation, body dissatisfaction, eating disorders, et
- 4803 cetera.
- 4804 And these platforms are not innocent bystanders. They
- 4805 -- what we have learned in this committee and just looking at
- 4806 what is going on in the world, having two young daughters
- 4807 grow up in this age, it -- you know, they really work to get
- 4808 kids addicted and keep them addicted. And during the COVID,
- 4809 it has become even worse. So I have introduced two pieces of
- 4810 legislation, the Kids Privacy Act and the KIDS Act that will
- 4811 outlaw behavioral advertising directed at children, protect
- 4812 them online, and then the KIDS Act to change the way social
- 4813 media platforms are allowed to interact with kids -- design
- 4814 code, if you will, such as they are working on in the UK and
- 4815 the EU.
- So Dr. Chung, for the record today, tell us what role

- 4817 you think that social media has played in exacerbating
- 4818 children's mental health problems.
- \*Dr. Chung. Thank you for that question, Representative
- 4820 Castor, and thank you so much for your leadership and work in
- 4821 this space. It is so important.
- And so we do know that, with social media, that there
- 4823 are designs in place that are designed for children to
- 4824 continue to use their products. And we do need additional
- 4825 quardrails and restrictions and rules in place to make sure
- 4826 that we are not doing things to further implement things in -
- 4827 for kids where it may be damaging to a young child in their
- 4828 developmental stages. So thank you so much for your work.
- We do know that social media has its roles in certain
- 4830 places, and where they may be able to reach out to their
- 4831 peers, or reach out to groups where they may otherwise be
- 4832 isolated. So it is really important that we advocate for
- 4833 responsible social media, and we really appreciate your
- 4834 leadership in this work.
- \*Ms. Castor. Good. And I will just ask any of the
- 4836 witnesses on the panel today, until we pass these laws to
- 4837 better protect kids online and have a new design code for
- 4838 children's social media use, what is the best advice that you
- 4839 all have for parents to ensure that their children have a
- 4840 healthy relationship with technology?
- 4841 \*Dr. Chung. So I can start with that. And really, what

- 4842 the American Academy of Pediatrics, we recommend, is that
- 4843 parents, as much as they are able to, and caregivers, to sit
- 4844 with their child, and to sit with them as they interact with
- 4845 social media so that they can see what is happening and how
- 4846 their child is using social media, and helping them to
- 4847 understand how to do that in a responsible way, and in a
- 4848 healthy way, and using resources like Common Sense Media to
- 4849 really help to determine, you know, as they are interacting
- 4850 with all types of media, how to do that in a way that is
- 4851 appropriate for their child's age.
- \*Ms. Castor. Thank you, Madam Chair. I will yield
- 4853 back.
- \*Ms. Eshoo. The gentlewoman yields back. The
- 4855 gentlewoman from Washington State is recognized for five
- 4856 minutes for her questions.
- \*Mrs. Rodgers. Thank you, Madam Chair.
- Dr. Adelsheim, suicide is the second leading cause of
- death for youth. In the first six months of 2021, children's
- 4860 hospitals nationwide reported a shocking 45 percent increase
- 4861 in the number of youth self-injury and suicide cases compared
- 4862 with the same period in 2019. What are some of the best
- 4863 practices and processes for health professionals and parents
- 4864 when an adolescent is experiencing suicidal ideation?
- \*Dr. Adelsheim. Thank you for your important question.
- 4866 So what has been very important, I think, first of all, is

- for people to learn the warning signs, for families to be
  having regular conversations at home with their young person
  to be made aware of risks around depression, around
  understanding when their child might be struggling with a
  different issue. So having those conversations is important.
- In many of our families it gets difficult sometimes, and young people are often fearful of having those conversations with their parents. So, even as a parent, being able to share your own struggles at different times around mental health with your child makes it not as scary to then have those conversations, as well.
- I think, when you are looking at a young person who might be at risk, being able to do important safety and treatment plans is important.
- In addition, though, what is also critical is creating 4881 the upstream types of support so that young people have 4882 4883 comfortable settings where they can raise these issues early, 4884 before they have reached the point of a crisis. And so the school health programs, the integrated youth health models 4885 4886 that are driven by and for young people that are comfortable and friendly places to get that early help are also urgently 4887 needed. 4888
- \*Mrs. Rodgers. So what is driving it right now? What
  driving it in the last two years? What have we missed
  that is driving these numbers to this shocking level?

- \*Dr. Adelsheim. I would suggest, you know, we have been 4892 4893 having these increases, really, for the last ten or 15 years in terms of youth suicide rates. They have been going up for 4894 quite some time. I think, over the last several years, as 4895 4896 our families have all faced increasing stress and trauma, as families have suffered losses due to COVID, the grief, the 4897 4898 challenges that family are facing personally, economically as well, where young people are also coping with the stress 4899 within all of our homes together, have all -- lead to 4900 4901 increases in terms of these struggles that our young people,
- \*Mrs. Rodgers. Thank you, and I -- it was, it was bad before COVID. The numbers were really shocking then. And it has only been made worse.

frankly, and our whole families are facing.

4902

- Dr. Pinals, I would like to raise an issue with a

  4907 persistent barrier to care and Medicaid program: the IMD

  4908 exclusion. I am a mom who has a son with that extra 21st

  4909 chromosome, and it absolutely has made me more sensitive to

  4910 the needs of people with disabilities.
- The exclusion was created at a time when we didn't have laws like the ADA or the Olmstead U.S. Supreme Court decision to protect the rights of people with disabilities. Today, however, the IMD exclusion is limiting access to care to those who need it most. And so I would like to ask how can we pursue targeted means to lift the IMD exclusion so that we

- 4917 can protect people with disabilities and other vulnerable
- 4918 communities, while also expanding care, lifesaving care at
- 4919 times, to individuals who need it?
- \*Dr. Pinals. Yes. So I think the IMD exclusion, as you
- 4921 well said, has such a long and complex history. And I think,
- 4922 given where we are at today with some of our, you know, like
- 4923 you said, the Americans with Disabilities Act and other
- things, there are, you know, lots of complexities around that
- 4925 question.
- I think, again, for me, what I would say is the real
- 4927 importance is to really make sure that we continue to pursue
- 4928 community-based services so that we have an entire continuum
- 4929 of care, so that options are not just, you know,
- 4930 hospitalization or nothing, that we have the continuum of
- 4931 care that will address needs of people, and so that when
- 4932 people need a hospital bed they can access it, but also that
- 4933 they have alternative services that they can go to, and that
- 4934 whatever we do with regard to any of those policy decisions,
- 4935 you know, we don't compromise quality in any way in any
- 4936 setting where people are receiving services.
- \*Mrs. Rodgers. Well, I greatly appreciate those
- 4938 insights, because I think this is -- I appreciate the
- 4939 sensitivities that people bring to this question. But we
- 4940 also have individuals who need care that aren't getting it.
- 4941 And I appreciate your focus on the community-based care, and

- 4942 continuing to ensure the quality.
- 4943 I look forward to having more conversations about this
- 4944 question before the committee, and I yield back, Madam Chair.
- \*Ms. Eshoo. The gentlewoman yields back. Dr. Schrier
- 4946 of Washington State, you are recognized for five minutes for
- 4947 your questions. And if you can do it in a shorter period of
- 4948 time, so we can end our hearing, we would appreciate it.
- \*Ms. Schrier. You got it. Thank you. Thank you, Madam
- 4950 Chair. And thank you to the witnesses today.
- I am so glad to hear your testimonies today, and would
- 4952 like to specifically thank Dr. Brendel of the American
- 4953 Psychiatric Association; Dr. Chung, the president-elect of my
- dear American Academy of Pediatrics, for your support of my
- 4955 bill, the Supporting Children's Mental Health Care Access
- 4956 Act.
- One of the programs reauthorized in the Supporting
- 4958 Children's Mental Health Care Access Act is the Pediatric
- 4959 Mental Health Care Access Program. And these programs, as I
- 4960 mentioned earlier, give pediatricians quick access to mental
- 4961 and behavioral health specialists for consultation and
- 4962 guidance. And one on-call psychiatrist can advise hundreds
- 4963 of pediatricians. Earlier today I spoke about some of the
- 4964 times I reached out to the PAL, Washington's version of this,
- 4965 for consultation as a community pediatrician, and how
- 4966 incredibly helpful that program has been.

- Dr. Chung, it is nice to see you again. 4967 4968 testimony you discuss this heartbreaking case where a lack of access to mental health care, to a mental health care 4969 provider, resulted in a lapse of a teen's medication with 4970 4971 deadly results. And in response you set up a pediatric mental health care access program in Virginia called VMAP. 4972 And I was wondering if you could talk a little bit about how 4973 a pediatrician in Virginia would access a specialist through 4974 the Virginia Mental Health Access Program, or VMAP. 4975 4976 \*Dr. Chung. Great, thank you so much for that question,
- leadership and support of these programs.

  And so within VMAP, for example, as a pediatrician, when

  I am seeing a child I can reach out to a specialist for other

  systems of care. So if I was worried about the child's

  heart, for example, I could reach out and speak to a

  cardiologist right away. However, that does not exist for

  mental health care.

Representative Schrier, and thank you so much for your

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- And so, with these programs, what we have been able to
  do is set up a statewide phone number so that a pediatrician,
  family physician, nurse practitioner, PA, anyone in our state
  who is seeing a child can reach out and call and speak to a
  child psychiatrist right away. With that support, we can
  take care of children right in front of us.
- 4991 We have pediatricians who have told us that otherwise

- they would have referred the child to the emergency room, but instead, with VMAP, they don't need to do that. So --
- \*Ms. Schrier. It has been a really incredible resource.
- 4995 And without the Washington version of that program, kids
- 4996 would have to wait months to see a therapist, a psychiatrist
- 4997 in Washington State, child psychiatrist. They just don't
- 4998 take insurance any more, because there is too much
- 4999 bureaucracy, and because there is such a demand that they
- 5000 don't have to. I mean, it -- mental health care has become
- 5001 inaccessible.
- I was wondering if you have any stats to show kind of
- 5003 what patient outcomes have been like. You know, [inaudible]
- how many kids have seen, or you -- fewer emergency room
- 5005 visits, whatever metrics you use.
- \*Dr. Chung. Yes, thank you for that great question.
- 5007 And really, what we have seen is that, with this program, we
- 5008 have been able to help families immediately, right when they
- office, and so that they don't need
- 5010 to necessarily go to a specialist or the emergency room.
- 5011 What we -- in Virginia, for example, we have trained
- 5012 hundreds of pediatricians. We have reached over a million
- 5013 children in our state. We did an informal survey of our
- 5014 pediatricians who use the line, and over half said that,
- 5015 again, they would referred the child to the emergency room.
- 5016 We do know that, nationally, over 60 percent of

- pediatricians report now that they do screening, and that 5017 5018 they also treat behavioral issues in their practices, when, before these programs, they would not have done that. 5019 \*Ms. Schrier. It has certainly made us all more 5020 5021 comfortable with it. I have very -- just a very short amount of time left, but I just had a curiosity question for you, 5022 which was we have talked a lot about the impact of the 5023 pandemic on kids. People attribute it to various things, 5024 everything from, you know, masks to being out of school to 5025 5026 anxiety, uncertainty, different messages coming from different places, and just kind of feeling of lack of 5027
- I was wondering if you, if anybody has looked at the impact of just [inaudible] anger in our society over the past couple of years has had on kids, because it seems like, with all of the other emotions, that one has just been front and center. And I think parents see that, and kids see that in their parents [inaudible] may be having a profound effect on their behavior and mental health.

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control.

- \*Dr. Chung. Yes, thank you for that question. And absolutely, in our pediatric practice we have seen this.
- 5038 We know that parents have undergone stressors, and 5039 pediatricians absolutely work with [inaudible] --
- \*Ms. Eshoo. The gentlewoman's time has expired. The chair now recognizes the gentleman from Utah, Mr. Curtis,

- followed by Mrs. Fletcher, followed by Mr. O'Halleran. And
- 5043 that is going to be it.
- \*Mr. Curtis. Thank you, Madam Chair. I will be quick.
- 5045 And you and I often find ourselves in this position. It
- 5046 seems to be our lot.
- The SAMHSA reauthorization is very important, and it has
- 5048 been delightful today to begin this conversation in the
- 5049 morning and continue it this afternoon.
- I would like to preface my comments with this note:
- 5051 Utah has the highest birth rate of -- by percentage of any
- 5052 state. As a matter of fact, in my district I have the
- 5053 highest per capita birth rate hospital in the United States.
- 5054 We are all very aware that children are experiencing
- 5055 high levels of mental health distress, and we have an
- 5056 adolescent mental health crisis, I think, on our hands. I
- 5057 believe it is important to recognize that -- the maternal
- 5058 connection to all of this. There are many mothers suffering
- themselves with mental and behavioral health concerns. My
- 5060 district in Utah has the highest percentage of expectant
- 5061 mothers suffering from substance abuse disorder.
- Dr. Adelsheim, increasingly, researchers define maternal
- depression or substance use as an infant's first adverse
- 5064 childhood experience. According to the CDC, adverse
- 5065 childhood experiences can have a tremendous impact on a
- 5066 child's future behavioral health.

- In addition, experiencing one or more of these as a child is significantly associated with substance use during pregnancy, demonstrating the intergenerational impacts of maternal mental health conditions.
- Given the long-term impacts of maternal mental health and substance use disorders on children, how can our health care system better recognize and act on a maternal mental health as a factor in infant and child health?
- \*Dr. Adelsheim. Thank you for that important question.

  You know, as has been discussed today, the importance of

  screening both prenatally and post-natally with mothers is

  very important. Building out these integrated care models of

  support and collaborative care ways is also very critical.
- In addition, the family visiting programs that have been developed and been implemented over time that allow for support for both pregnant and new moms in terms of building on attachment capacity with their child and the ability to have that early support as needed from outside to ensure that close connection and recognition of needs for additional support are quite critical.
- 5087 \*Mr. Curtis. Thank you.
- Dr. Chung, I would like to tee off on the screening
  topic that he brought up. We know new mothers spend far more
  time in a newborn's pediatric office than their own
  physician's office. We know that screening plays such a

- 5092 vital role in identifying those in need of treatment for
- 5093 mental health concerns.
- 5094 What role do pediatricians play in screening and
- 5095 referring mothers for maternal mental health?
- And what approaches can be taken to be mindful of family
- 5097 dynamics when addressing mental health conditions and
- 5098 substance use disorder?
- \*Dr. Chung. Great, thank you so much for that important
- 5100 question. And pediatricians absolutely are responsible for
- 5101 screening often for the maternal depression because, as you
- 5102 mentioned, after the baby is born, more often they are in our
- 5103 offices.
- And so, when we identify that a mother needs services,
- 5105 we absolutely want to be a part of that process. And we need
- 5106 to be able to have the resources so that we can refer. And
- 5107 so reauthorizing this grant program will be an incredibly
- 5108 important part of that.
- 5109 \*Mr. Curtis. Thank you.
- 5110 Madam Chair, being aware of the time, I will yield.
- 5111 \*Ms. Eshoo. I thank the gentleman, he yields back. The
- 5112 chair recognizes the gentlewoman from Texas, Mrs. Fletcher,
- for your questions, followed by Mr. O'Halleran, and then the
- 5114 gavel is coming down. Thank you.
- 5115 \*Mrs. Fletcher. Thank you, Chairwoman Eshoo, and thank
- 5116 you to our witnesses for coming to testify on this important

- 5117 topic and sharing your personal observations and stories.
- 5118 Mr. Smith, your story in particular is so important for
- 5119 the Congress and the country, so thank you for your service
- 5120 to us once again.
- 5121 There is agreement across this committee and this
- 5122 Congress that the United States has a mental health crisis,
- 5123 which, as we have heard throughout today, the pandemic
- 5124 exacerbated. Through the pandemic Americans experienced
- 5125 increased rates of anxiety, depression, and trauma, with
- 5126 approximately four in ten adults reporting symptoms of
- 5127 anxiety or depressive disorder. Recent census data shows,
- 5128 however, that the number of Americans expressing the need for
- 5129 mental health assistance, but who did not receive it, jumped
- 5130 by more than 33 percent over the past year.
- So we can and must do more to ensure that Americans can
- 5132 access critical mental health care. That is why I am glad
- 5133 that my legislation, H.R. 5218 the Collaborate in an Orderly
- and Cohesive Manner, or COCM Act, a bipartisan bill that I
- 5135 introduced with Congresswoman Herrera Beutler, is being
- 5136 considered today.
- As a few of our witnesses have discussed today, the
- 5138 collaborative care model is an evidence-based, proven, and
- 5139 effective care delivery model that integrates behavioral
- 5140 health care within the primary care setting. More than 90
- 5141 published trials in many different settings for both adults

5142	and children have studied the model, and have shown that it
5143	improves patient outcomes, lowers total costs of care,
5144	reduces stigma related to mental health, and improves health
5145	equity.
5146	There is also strong support from dozens of health
5147	stakeholders, including the American Psychiatric Association
5148	and the American Academy of Pediatrics, both of whom have
5149	testified today on this model's merits.
5150	Madam Chair, I request unanimous consent to enter a
5151	coalition letter from many of these groups in support of H.R
5152	5218 into the record.
5153	*Ms. Eshoo. So ordered.
5154	[The information follows:]
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- \*Mrs. Fletcher. And just last week, during a Senate
- 5159 Finance Committee hearing, almost all the witnesses discussed
- the value and effectiveness of the collaborative care model.
- 5161 And Dr. Chung, your discussion with Dr. Schrier,
- 5162 Representative Schrier, just now was so useful in
- 5163 illuminating what these statistics mean to doctors and to
- 5164 patients. So I am going to ask a quick couple of questions.
- Dr. Brendel, thank you for your testimony today, as
- 5166 well, for the American Psychiatric Association and its
- 5167 support for this bill. I wanted to have you expand on some
- of the issues that you raised today in the limited time that
- 5169 we have. You talked about how this model is a population-
- 5170 based and measurement-based approach that helps alleviate the
- 5171 behavioral health workforce shortage.
- Can you talk just a little bit about what you mean by
- 5173 population-based and measurement-based, and what makes the
- 5174 collaborative care model different from other integrated
- 5175 behavioral health models?
- \*Dr. Brendel. Thank you so much for your question, and
- for your advocacy on behalf of Americans with mental illness.
- 5178 The difference between the collaborative care model and
- 5179 the way we traditionally see care is that it enables, as
- others have so clearly spoken about, a single psychiatrist to
- 5181 work alongside a care manager and a primary care doctor to
- 5182 provide consultation that can allow a psychiatrist, rather

than just seeing maybe four or six patients in one or two 5183 5184 hours, to be able to provide consultation around as many as 50 or 70 patients in that same amount of time by creating 5185 capacity and working within primary care practices. 5186 5187 This is so important, and we know it works. more than 90 high-quality, evidence-based studies of the 5188 5189 collaborative care model. It expands capacity, and it is measurement-based. We know it is working. And it also 5190 elevates the level of screening and prevention, because it is 5191 5192 teaching all of us how to use validated measures to assess for mental health symptoms at the point of care that people 5193 go into, reduce the stigma of having to make a separate 5194 5195 mental health appointment. It happens at the point of service with primary care physicians, with pediatricians, 5196 with obstetrician gynecologists. And then it also allows 5197 cost savings. 5198 So it is really a model that has all -- that has 5199

everything, and can be implemented very quickly with the
existing workforce.

\*Mrs. Fletcher. Well, thank you so much, Dr. Brendel.

And in the interest of time, Madam Chair, I will submit

5204 the remainder of my questions for the record.

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- \*Mrs. Fletcher. And I yield [inaudible].
- \*Ms. Eshoo. Music to my ears, the gentlewoman yields
- 5214 back. And last, but not least, the gentleman from Arizona
- 5215 who is waiving on to our subcommittee today, Mr. O'Halleran,
- 5216 you have five minutes. Lovely to have you with us.
- \*Mr. O'Halleran. Thank you, Madam Chair, and I
- 5218 appreciate your allowing me to waive on. This is a critical
- 5219 issue for our country.
- 5220 I would also like to thank the witnesses for their
- 5221 testimony today, and participation.
- 5222 SAMHSA and HRSA have provided critical support to our
- frontline health providers who are working with those
- 5224 struggling with substance abuse and mental health disorder.
- 5225 The overdose deaths in Arizona continue to -- on record highs
- in 2020. Arizona saw 2,550 overdose deaths, a 28.5 percent
- increase compared to the previous year. This continues to
- 5228 have real-world impacts on children and families, as we have
- 5229 seen a similar increase in domestic violence incidents,
- 5230 particularly in rural and tribal communities. These
- 5231 communities need our support.
- I am going to a real-life issue right now, because I
- 5233 have seen it. As a police officer in major -- and a homicide
- 5234 detective in a major metropolitan area in America, I have
- 5235 been there as I have watched, sadly, people pass away from
- 5236 suicide and overdose time and time again -- in most

- instances, with friends and family by their sides. And the trauma and what it does in tearing apart families throughout America as this occurs, this is something that just has to be addressed. It is just tearing our families apart, and it shatters the whole process. And we get further involvement
- in mental health issues from that, and substance abuse issues
- 5243 from that.
- And I have also been there as my fellow police officers
  have committed suicide, and dealt with those cases, and our
  veterans, and the trauma that we are seeing veterans'
  families go through. And yet we still are sending people
- back into the environments where they came from to try to
- 5249 deal with their issues without the support base that they
- need today to be able to address those issues.
- 5251 This is why I, and along with my friend, Congresswoman
- 5252 Spanberger, Congresswoman Salazar, and Congressman Armstrong
- 5253 included the Summer Barrow Prevention, Treatment, and
- 5254 Recovery Act. This bipartisan legislation authorizes -- or
- 5255 reauthorizes and improves upon the number of critical
- 5256 programs funded, supports for doctors, support for
- residential services, support for pharmacies' access to
- 5258 overdose medication.
- And I think, after having seen what I have seen, I have
- seen way too much death in my life. And what I have seen --
- you have seen the aftereffects, probably, of those families

- 5262 that have been traumatized. But when you are there and see
- 5263 this firsthand, day after day, time after time, decade after
- 5264 decade that is occurring in our country, you understand why
- 5265 the chairwoman wants to address things in a comprehensive
- 5266 way. Let's move to get this resolved in a collaborative
- 5267 process here in this committee. I appreciate the hearing,
- 5268 and I look forward to working with the chairwoman and the
- 5269 ranking member on that comprehensive approach.
- 5270 Dr. Price, thank you for your testimony and
- 5271 participation in today's hearing. Rural and tribal
- 5272 communities have some of the highest level of opiate, drug,
- 5273 and alcohol dependency in the nation. When working with
- 5274 community leaders, can you explain -- expand upon what
- 5275 programs have you found to be the most successful in
- 5276 supporting rural and tribal communities?
- And what must Congress do to improve these programs to
- 5278 ensure that they have as broad of a reach as possible?
- 5279 And I know funding is going to be one of those issues.
- 5280 Thank you.
- \*Ms. Price. And just to clarify, sir, are you speaking
- 5282 around opiates or all substance use disorders?
- 5283 \*Mr. O'Halleran. All of the above. They are all --
- \*Ms. Price. All of the above. Well, I mean, there are
- 5285 many evidence-based practices, medication-assisted treatment
- 5286 related to alcohol use disorder, as well as opioid use

- 5287 disorder.
- You have mentioned a lot about suicide and trauma. We
- 5289 have trauma informed care. That is very critical.
- 5290 We also have, at least in Georgia, we have Apex, which
- is 700 schools we are involved in, to help do that screening
- 5292 and treatment of children who have mental health issues.
- We have 15 clubhouse programs for youth and nine
- 5294 clubhouse programs related to recovery support for addiction.
- And then we have 26 addiction recovery support centers.
- 5296 So I think, you know, those are Georgia-specific. But I
- 5297 think, as far as NASADAD, [inaudible] best practices to show
- 5298 the best outcomes to treat individuals, family members, and
- 5299 we also really support certified --
- \*Mr. O'Halleran. Doctor --
- \*Ms. Price. -- [inaudible] specialists --
- \*Mr. O'Halleran. -- [inaudible] here, thank you very
- 5303 much. I appreciate it.
- [Laughter.]
- \*Ms. Price. Okay, thank you.
- \*Ms. Eshoo. Thank you. It kind of kills me to do that,
- 5307 but we need to get over to the Capitol to vote. None of us
- 5308 want to miss the vote. I -- we thank the gentleman for being
- 5309 here, and for your magnificent expression and commitment on
- 5310 this issue.
- I want to thank each one of the witnesses on behalf of

- all of the members of the subcommittee, and all of the staff
- of the subcommittee, as well. You are so highly instructive
- to us, and this is the largest number of witnesses, I think,
- 5315 that we have had so far. And thank you, thank you for those
- that are here in person, but to each one of you.
- I want to say to Mr. Smith -- and I didn't earlier -- in
- 5318 the last sentence of your written testimony you said in
- 5319 closing, "I would like to say by no means am I a finished
- 5320 product.'' Well, Mr. Smith, none of us are. But I think,
- together, given the testimony, given the legislative ideas
- that have been put forward on a bipartisan basis here, that
- this is about improving and thriving, a better life for all
- 5324 Americans.
- We realize the fullness of this -- of these legislative
- 5326 efforts. I have no doubt that there will be a very, very
- 5327 grateful nation, and a healthier one. So all of not only my
- thanks, but on behalf of the subcommittee, our fullest
- 5329 gratitude to you.
- Now I have a unanimous consent request for the 27
- 5331 documents.
- 5332 \*Mr. Guthrie. No objection.
- \*Ms. Eshoo. Without objection, we will enter these into
- the record.

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- \*Ms. Eshoo. I had them review them before I asked --
- \*Mr. Guthrie. Okay.
- \*Ms. Eshoo. -- so we could do this.
- So with that, my thanks to the subcommittee staff, to
- the able Aisling McDonough.
- The subcommittee is adjourned.
- [Whereupon, at 3:06 p.m., the subcommittee was
- 5348 adjourned.]