

**[DISCUSSION DRAFT]**

115<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**H. R.** \_\_\_\_\_

To amend title XIX of the Social Security Act to provide for requirements under the Medicaid program relating to the use of qualified prescription drug monitoring programs and prescribing certain controlled substances.

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IN THE HOUSE OF REPRESENTATIVES

M\_\_\_\_. \_\_\_\_\_ introduced the following bill; which was referred to the  
Committee on \_\_\_\_\_

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**A BILL**

To amend title XIX of the Social Security Act to provide for requirements under the Medicaid program relating to the use of qualified prescription drug monitoring programs and prescribing certain controlled substances.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Medicaid Providers  
5 Are Required To Note Experiences in Record Systems to  
6 Help In-need Patients Act” or the “Medicaid PARTNER-  
7 SHIP Act”.

1 **SEC. 2. REQUIREMENTS UNDER THE MEDICAID PROGRAM**  
2 **RELATING TO QUALIFIED PRESCRIPTION**  
3 **DRUG MONITORING PROGRAMS AND PRE-**  
4 **SCRIBING CERTAIN CONTROLLED SUB-**  
5 **STANCES.**

6 Title XIX of the Social Security Act (42 U.S.C. 1396  
7 et seq.) is amended by inserting after section 1943 the  
8 following new section:

9 **“SEC. 1944. REQUIREMENTS RELATING TO QUALIFIED PRE-**  
10 **SCRIPTION DRUG MONITORING PROGRAMS**  
11 **AND PRESCRIBING CERTAIN CONTROLLED**  
12 **SUBSTANCES.**

13 “(a) IN GENERAL.—Beginning October 1, 2021, a  
14 State shall require each covered provider to check the pre-  
15 scription drug history of a covered individual through a  
16 qualified prescription drug monitoring program described  
17 in subsection (b) before prescribing to such individual a  
18 controlled substance.

19 “(b) QUALIFIED PRESCRIPTION DRUG MONITORING  
20 PROGRAM DESCRIBED.—A qualified prescription drug  
21 monitoring program described in this subsection is, with  
22 respect to a State, a prescription drug monitoring pro-  
23 gram administered by the State that, at a minimum, satis-  
24 fies each of the following criteria:

25 “(1) The program facilitates access by a cov-  
26 ered provider to, at a minimum, the following infor-

1       mation with respect to a covered individual, in as  
2       close to real-time as possible:

3               “(A) Information regarding the prescrip-  
4               tion drug history of a covered individual with  
5               respect to controlled substances.

6               “(B) The number and type of controlled  
7               substances prescribed to the covered individual  
8               during at least the most recent 12-month pe-  
9               riod.

10              “(C) The name, location, and contact in-  
11              formation of each covered provider who pre-  
12              scribed a controlled substance to the covered in-  
13              dividual during at least the most recent 12-  
14              month period.

15              “(2) The program facilitates access by a cov-  
16              ered provider to, with respect to a covered indi-  
17              vidual, a ranking, risk score, or any other rating (as  
18              determined by the State) that reflects the known  
19              risk profile of such individual. Any such ranking,  
20              risk score, or rating shall, at a minimum, take into  
21              account the prescription drug history of the covered  
22              individual, including, with respect to each controlled  
23              substance prescribed to such individual, the supply  
24              (including dosage and pill count) authorized and the  
25              period of validity of the prescription.

1           “(3) The program facilitates the integration of  
2 information described in paragraph (1) into the  
3 workflow of a covered provider, which may include  
4 the electronic system the covered provider uses to  
5 prescribe controlled substances.

6           “(4) The program facilitates access by the  
7 State Medicaid medical director, the State Medicaid  
8 pharmacy director, any pharmacy director (or a des-  
9 ignee) of a managed care entity with respect to  
10 which the State has a contract under section  
11 1903(m), and a pharmacy director (or a designee) of  
12 any other entity with which the State or such man-  
13 aged care entity has a contract to manage the phar-  
14 maceutical benefit with respect to individuals en-  
15 rolled in the State plan (or waiver of the State plan)  
16 to information described in paragraphs (1) through  
17 (3) in the same manner and to the same extent as  
18 a covered provider.

19           “(c) REPORTS.—

20           “(1) STATE REPORTS.—Not later than March  
21 31, 2023, each State shall submit to the Adminis-  
22 trator of the Centers for Medicare & Medicaid Serv-  
23 ices and publish on a publicly available website of  
24 the State a report including, at a minimum, the fol-

1       lowing information for the most recent 12-month pe-  
2       riod:

3               “(A) The percentage of covered providers  
4               (as determined pursuant to a process estab-  
5               lished by the State, which may exclude the pre-  
6               scription drug history of covered individuals  
7               who are receiving hospice or palliative care or  
8               who are residents of long-term care facilities, as  
9               described in section 1905(d)) who checked the  
10              prescription drug history of a covered individual  
11              through a qualified prescription drug moni-  
12              toring program described in subsection (b) be-  
13              fore prescribing to such individual a controlled  
14              substance.

15              “(B) Aggregate trends with respect to pre-  
16              scribing controlled substances such as—

17                      “(i) the number of pill counts and  
18                      dosage for controlled substances;

19                      “(ii) the number and dosage of con-  
20                      trolled substances prescribed per covered  
21                      individual; and

22                      “(iii) the types of controlled sub-  
23                      stances prescribed, including the supplies  
24                      authorized and the period of validity of  
25                      prescriptions for such types of substances,

1 in different populations (such as individ-  
2 uals who are elderly, individuals with dis-  
3 abilities, and individuals who are enrolled  
4 under both this title and title XVIII).

5 “(C) Whether or not the State requires  
6 pharmacists to check the prescription drug his-  
7 tory of a covered individual through a qualified  
8 drug management program before dispensing a  
9 controlled substance to such individual.

10 “(2) REPORT BY CMS.—Not later than October  
11 1, 2023, the Administrator of the Centers for Medi-  
12 care & Medicaid Services shall publish on the pub-  
13 licly available website of the Centers for Medicare &  
14 Medicaid Services a report including the following  
15 information:

16 “(A) All of the State-level data submitted  
17 to the Administrator under paragraph (1).

18 “(B) A summary of the State-level data so  
19 submitted and a description of any trends sub-  
20 mitted under paragraph (1)(B).

21 “(C) Guidance for States on how States  
22 can increase the percentage of covered providers  
23 who use qualified prescription drug monitoring  
24 programs described in subsection (b).

1           “(D) Best practices for how States and  
2           covered providers should use such qualified pre-  
3           scription drug monitoring programs to reduce  
4           the occurrence of abuse of controlled sub-  
5           stances.

6           “(d) SECRETARIAL OPTION TO INCREASE FEDERAL  
7           MATCHING RATE FOR CERTAIN EXPENDITURES RELAT-  
8           ING TO QUALIFIED PRESCRIPTION DRUG MANAGEMENT  
9           PROGRAMS.—The Secretary shall increase the Federal  
10          medical assistance percentage or Federal matching rate  
11          that would otherwise apply to a State under section  
12          1903(a) for a calendar quarter occurring during the period  
13          beginning October 1, 2018, and ending September 30,  
14          2021, for expenditures by the State for activities under  
15          the State plan (or waiver of the State plan) to implement  
16          a prescription drug management program that satisfies  
17          the criteria described in paragraphs (1) through (4) of  
18          subsection (b) if the State (in this subsection referred to  
19          as the ‘administering State’) has in place agreements with  
20          all States that are contiguous to such administering State  
21          that, when combined, enable covered providers in all such  
22          contiguous States to access, through the prescription drug  
23          management program, the information that is described  
24          in subsection (b)(1) of covered individuals of such admin-  
25          istering State and that covered providers in such admin-

1 istering State are able to access through such program.  
2 In no case shall an increase under this subsection result  
3 in a Federal medical assistance percentage or Federal  
4 matching rate that exceeds 100 percent.

5 “(e) DECREASED FMAP FOR NONCOMPLIANCE.—In  
6 the case of a State that the Secretary determines has not  
7 made a good faith effort to be in compliance with the re-  
8 quirement of subsection (a) during a calendar quarter be-  
9 ginning on or after October 1, 2021, the Secretary may  
10 reduce the Federal medical assistance percentage for such  
11 State for such quarter with respect to amounts expended  
12 by the State for medical assistance for covered outpatient  
13 drugs by an amount up to 0.025 percentage points.

14 “(f) RULE OF CONSTRUCTION.—Nothing in this sec-  
15 tion prevents a State from requiring pharmacists to check  
16 the prescription drug history of covered individuals  
17 through a qualified drug management program before dis-  
18 pensing controlled substances to such individuals.

19 “(g) DEFINITIONS.—In this section:

20 “(1) CONTROLLED SUBSTANCE.—The term  
21 ‘controlled substance’ means a drug that is included  
22 in schedule II, III, or IV of section 202(c) of the  
23 Controlled Substances Act.

24 “(2) COVERED INDIVIDUAL.—The term ‘cov-  
25 ered individual’ means, with respect to a State, an



1 individual who is enrolled in the State plan (or  
2 under a waiver of such plan).

3 “(3) COVERED PROVIDER.—

4 “(A) IN GENERAL.—The term ‘covered  
5 provider’ means, subject to subparagraph (B),  
6 with respect to a State, a health care provider  
7 who is licensed, registered, or otherwise per-  
8 mitted by the State to prescribe a controlled  
9 substance (or the designee of such provider).

10 “(B) EXCEPTIONS.—

11 “(i) IN GENERAL.—Beginning Octo-  
12 ber 1, 2021, for purposes of this section,  
13 such term does not include a health care  
14 provider included in any type of health  
15 care provider determined by the Secretary  
16 to be exempt from application of this sec-  
17 tion under clause (ii).

18 “(ii) EXCEPTIONS PROCESS.—Not  
19 later than October 1, 2020, the Secretary,  
20 after consultation with the National Asso-  
21 ciation of Medicaid Directors and national  
22 health care provider associations, shall de-  
23 termine, based on such consultations, the  
24 types of health care providers (if any) that  
25 should be exempted from the definition of

1 the term ‘covered provider’ for purposes of  
2 this section.’’.