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(Original Signature of Member)

115TH CONGRESS  
2D SESSION

**H. R.** \_\_\_\_\_

To require the Secretary of Health and Human Services to issue guidance with respect to the expedited approval of certain drugs, and for other purposes.

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IN THE HOUSE OF REPRESENTATIVES

M\_\_\_\_. \_\_\_\_\_ introduced the following bill; which was referred to the  
Committee on \_\_\_\_\_

\_\_\_\_\_  
**A BILL**

To require the Secretary of Health and Human Services to issue guidance with respect to the expedited approval of certain drugs, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “21st Century Tools  
5 for Pain and Addiction Treatment Act”.

1 **SEC. 2. CLARIFYING FDA REGULATION OF NON-ADDICTIVE**  
2 **PAIN AND ADDICTION THERAPIES.**

3 (a) PUBLIC MEETINGS.—Not later than 1 year after  
4 the date of enactment of this Act, the Secretary of Health  
5 and Human Services, acting through the Commissioner of  
6 Food and Drugs, shall hold not less than one public meet-  
7 ing to address the challenges and barriers of developing  
8 nonaddictive medical products intended to treat pain or  
9 addiction, which may include—

10 (1) the application of novel clinical trial designs  
11 (consistent with section 3021 of the 21st Century  
12 Cures Act (Public Law 114–255)), use of real world  
13 evidence (consistent with section 505F of the Fed-  
14 eral Food, Drug, and Cosmetic Act (21 U.S.C.  
15 355g)), and use of patient experience data (con-  
16 sistent with section 569C of the Federal Food,  
17 Drug, and Cosmetic Act (21 U.S.C. 360bbb–8c)) for  
18 the development of non-addictive medical products  
19 intended to treat pain or addiction; and

20 (2) the application of eligibility criteria under  
21 sections 506 and 515B of the Federal Food, Drug,  
22 and Cosmetic Act (21 U.S.C. 356, 360e–3) for non-  
23 addictive medical products intended to treat pain or  
24 addiction.

25 (b) GUIDANCE.—Not later than one year after the  
26 public meetings are conducted under subsection (a) the

1 Secretary shall issue one or more final guidance docu-  
2 ments, or update existing guidance documents, to help ad-  
3 dress challenges to developing non-addictive medical prod-  
4 ucts to treat pain or addiction. Such guidance documents  
5 shall include information regarding—

6 (1) how the Food and Drug Administration  
7 may apply sections 506 and 515B of the Federal  
8 Food, Drug, and Cosmetic Act (21 U.S.C. 356,  
9 360e–3) to non-addictive medical products intended  
10 to treat pain or addiction, including the cir-  
11 cumstances under which the Secretary—

12 (A) may apply the eligibility criteria under  
13 such sections 506 and 515B to non-opioid or  
14 non-addictive medical products intended to  
15 treat pain or addiction;

16 (B) considers the risk of addiction of con-  
17 trolled substances approved to treat pain when  
18 establishing unmet medical need; and

19 (C) considers pain, pain control, or pain  
20 management in assessing whether a disease or  
21 condition is a serious or life-threatening disease  
22 or condition; and

23 (2) the methods by which sponsors may evalu-  
24 ate acute and chronic pain, endpoints for non-addict-  
25 ive medical products intended to treat pain, the

1 manner in which endpoints and evaluations of effi-  
2 cacy will be applied across and within review divi-  
3 sions, taking into consideration the etiology of the  
4 underlying disease, and the manner in which spon-  
5 sors may use surrogate endpoints, intermediate  
6 endpoints, and real world evidence.

7 (c) **MEDICAL PRODUCT DEFINED.**—In this section,  
8 the term “medical product” means a drug (as defined in  
9 section 201(g)(1) of the Federal Food, Drug, and Cos-  
10 metic Act (21 U.S.C. 321(g)(1))), biological product (as  
11 defined in section 351(i) of the Public Health Service Act  
12 (42 U.S.C. 262(i))), or device (as defined in section  
13 201(h) of the Federal Food, Drug, and Cosmetic Act (21  
14 U.S.C. 321(h))).

15 **SEC. 3. REPORTS.**

16 (a) **IN GENERAL.**—Beginning on the date that is one  
17 year after the date of the enactment of this Act and each  
18 year thereafter for the next five years, the Secretary shall  
19 submit to Congress a report on the covered division’s use  
20 of expedited treatment under section 506 of the Federal  
21 Food, Drug, and Cosmetic Act (21 U.S.C. 356), with re-  
22 spect to drugs developed to treat pain or addiction, during  
23 the previous calendar year. Such report shall include—

24 (1) the number of requests for such expedited  
25 treatment submitted to the covered division;

1           (2) the number of such requests that the cov-  
2           ered division granted and the number of such re-  
3           quests the covered division denied;

4           (3) a description of the common reasons for the  
5           covered division granting or denying applications for  
6           expedited treatment;

7           (4) timelines for the development and review of  
8           such drugs;

9           (5) a comparison of the metrics described in  
10          paragraphs (1) through (4), relative to other review  
11          divisions of the Food and Drug Administration;

12          (6) a list of surrogate and intermediate  
13          endpoints approved by the covered division for use  
14          for expedited treatment;

15          (7) a description of the common reasons for  
16          longer timelines for the development and review of  
17          such drugs, if appropriate; and

18          (8) recommendations to better enable the utili-  
19          zation of expedited treatment under such section  
20          506.

21          (b) DEFINITIONS.—In this subsection:

22               (1) The term “covered division” means the Di-  
23               vision of Anesthesia, Analgesia, and Addiction Prod-  
24               ucts of the Food and Drug Administration or a suc-  
25               cessor to such review division.

1           (2) The term “expedited treatment” means,  
2           with respect to a drug—

3                   (A) the designation of the drug as a break-  
4                   through therapy under subsection (a) of section  
5                   506 of the Federal Food, Drug, and Cosmetic  
6                   Act (21 U.S.C. 356); or

7                   (B) the accelerated approval of such drug  
8                   pursuant to subsection (c) of such section.