

[DISCUSSION DRAFT]

115TH CONGRESS
2^D SESSION

H. R. _____

To amend title XIX of the Social Security Act to require States to operate drug management programs for at-risk beneficiaries, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

M. _____ introduced the following bill; which was referred to the
Committee on _____

A BILL

To amend title XIX of the Social Security Act to require States to operate drug management programs for at-risk beneficiaries, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Medicaid Pharmacy
5 Home Act of 2018”.

1 **SEC. 2. DRUG MANAGEMENT PROGRAM FOR AT-RISK BENE-**
2 **FICIARIES.**

3 (a) IN GENERAL.—Title XIX of the Social Security
4 Act is amended by inserting after section 1927 (42 U.S.C.
5 1396r–8) the following new section:

6 **“SEC. 1927A. DRUG MANAGEMENT PROGRAM FOR AT-RISK**
7 **BENEFICIARIES.**

8 “(a) IN GENERAL.—Beginning January 1, 2019, a
9 State shall operate a qualified drug management program
10 for at-risk beneficiaries identified by the State under the
11 program.

12 “(b) QUALIFIED DRUG MANAGEMENT PROGRAM.—
13 For purposes of this section, the term ‘qualified drug man-
14 agement program’ means, with respect to a State, a pro-
15 gram carried out by the State that provides for the fol-
16 lowing:

17 “(1) IDENTIFICATION OF AT-RISK INDIVID-
18 UALS.—Under the program, the State identifies, in
19 accordance with subsection (c), individuals enrolled
20 under the State plan (or waiver of the State plan)
21 who are at-risk beneficiaries.

22 “(2) ELEMENTS OF PROGRAM.—Under the pro-
23 gram, the State, with respect to each individual
24 identified under paragraph (1) and enrolled under
25 the program under paragraph (5)—

1 “(A) selects two health care providers and
2 two pharmacies for each such individual for
3 purposes of subparagraph (B), in accordance
4 with a selection process that takes into account
5 reasonable factors such as the individual’s med-
6 ical history with respect to receipt of items and
7 services from health care providers and phar-
8 macies, geographic proximity of the individual
9 to health care providers and pharmacies, and
10 access of the individual to health care;

11 “(B) requires that any controlled sub-
12 stance furnished to such individual during the
13 period for which such individual is enrolled
14 under the program be prescribed by a health
15 care provider selected under subparagraph (A)
16 for such individual and dispensed by a phar-
17 macy selected under subparagraph (A) for such
18 individual in order for such controlled substance
19 to be covered under the State plan (or waiver);
20 and

21 “(C) provides for a process for such indi-
22 vidual to request a health care provider or
23 pharmacy other than one selected under sub-
24 paragraph (A) to be selected for purposes of
25 subparagraph (B).

1 “(3) NOTIFICATION TO IDENTIFIED INDIVID-
2 UALS.—Under the program, the State provides indi-
3 viduals who are identified under paragraph (1)—

4 “(A) written notice of—

5 “(i) such identification;

6 “(ii) the pending enrollment of such
7 individual in the program, subject to the
8 appeals process described in paragraph (4);
9 and

10 “(iii) the opportunity to appeal such
11 identification in accordance with such pro-
12 cess; and

13 “(B) information on the elements of the
14 program described in paragraph (2).

15 “(4) APPEALS PROCESS.—Under the program,
16 the State provides for an appeals process under
17 which, with respect to an individual identified under
18 paragraph (1)—

19 “(A) such individual may appeal such iden-
20 tification; and

21 “(B) such individual is provided a period
22 of at least 14 days, but not more than 30 days,
23 following the date of receipt of the notice de-
24 scribed in paragraph (3) to submit such appeal.

1 “(5) ENROLLMENT.—Under the program, the
2 State initially enrolls individuals who are identified
3 under paragraph (1) in the program for a 12-month
4 period—

5 “(A) in the case of such an individual who
6 does not submit an appeal under paragraph (4)
7 within the period applied by the State pursuant
8 to subparagraph (B) of such paragraph, begin-
9 ning on the day after the last day of such pe-
10 riod; and

11 “(B) in the case of such an individual who
12 does submit an appeal under paragraph (4)
13 within the period applied by the State pursuant
14 to subparagraph (B) of such paragraph but
15 such appeal is denied, beginning not later than
16 30 days after the date of such denial.

17 “(6) NOTIFICATION OF HEALTH CARE PRO-
18 VIDERS AND PHARMACIES.—Under the program, the
19 State provides to each health care provider and
20 pharmacy selected for an individual under paragraph
21 (2)—

22 “(A) notification that the individual is an
23 at-risk beneficiary enrolled under the program
24 and that the provider or pharmacy has been se-

1 lected for the individual under paragraph (2);

2 and

3 “(B) information on such program and the

4 role of being so selected.

5 “(7) CONTINUATION OF ENROLLMENT.—Under

6 the program, the State, with respect to an individual

7 enrolled under the program, provides for a process

8 to—

9 “(A) not later than 30 days before the end

10 of the 12-month period for which the individual

11 is so enrolled pursuant to paragraph (5)—

12 “(i) assess whether or not such indi-

13 vidual should continue to be enrolled under

14 the program; and

15 “(ii) notify such individual of the re-

16 sults of the assessment under clause (i);

17 “(B) continue, subject to subparagraph

18 (C), enrollment of such individual if such as-

19 sessment recommends such continuation; and

20 “(C) appeal the continuation of enrollment

21 in accordance with the appeals process de-

22 scribed in paragraph (4).

23 “(c) AT-RISK BENEFICIARY.—For purposes of this

24 section, a State shall identify an individual enrolled under

1 the State plan (or waiver of the State plan) as an at-risk
2 beneficiary if the individual—

3 “(1) during the 90-day period preceding such
4 identification, was dispensed a controlled substance
5 from more than one pharmacy or prescribed such a
6 substance from more than one health care provider;
7 and

8 “(2) is determined by the State to be at high
9 risk of potential abuse or misuse of such controlled
10 substance; and

11 “(3) is not an individual receiving—

12 “(A) palliative care;

13 “(B) hospice care; or

14 “(C) such other care specified by the Sec-
15 retary.

16 “(d) REPORTS.—

17 “(1) ANNUAL REPORTS.—

18 “(A) IN GENERAL.—Not later than July 1
19 of each year (beginning with 2020), a State op-
20 erating a qualified drug management program
21 shall submit to the Administrator of the Cen-
22 ters for Medicare & Medicaid Services a report,
23 with respect to the prior calendar year, that in-
24 cludes the following information:

1 “(i) The number of individuals en-
2 rolled under the State plan (or waiver of
3 the State plan) who are enrolled under the
4 program and the percentage of individuals
5 enrolled under the State plan (or waiver)
6 who are enrolled under such program.

7 “(ii) The number of prescriptions for
8 controlled substances that were dispensed
9 per month during each such year per indi-
10 vidual enrolled under the program.

11 “(iii) The number of pharmacies fill-
12 ing prescriptions for controlled substances
13 for individuals enrolled under such pro-
14 gram.

15 “(iv) The number of health care pro-
16 viders writing prescriptions for controlled
17 substances (other than prescriptions for a
18 refill) for individuals enrolled under such
19 program.

20 “(v) Any other data that the Sec-
21 retary may require.

22 “(vi) Any report submitted by a man-
23 aged care entity under subsection (e)(2)
24 with respect to years.

1 For each such report for a year after 2020, the
2 information described in this paragraph shall be
3 provided in a manner that compares such infor-
4 mation with respect to the prior calendar year
5 to such information with respect to the second
6 prior calendar year.

7 “(B) PUBLIC AVAILABILITY.—Not later
8 than October 1 of each year (beginning with
9 2020), the Secretary shall make publicly avail-
10 able—

11 “(i) each report submitted by a State
12 under paragraph (1) for such year; and

13 “(ii) all data collected from each such
14 report, disaggregated by State, by States
15 that provide medical assistance on a fee-
16 for-service basis, and by States that pro-
17 vide medical assistance through a managed
18 care entity.

19 “(C) REVIEW BY MACPAC.—

20 “(i) IN GENERAL.—The Medicaid and
21 CHIP Payment and Access Commission
22 (in this section referred to as ‘MACPAC’),
23 in consultation with the National Associa-
24 tion of Medicaid Directors, shall review re-
25 ports submitted under paragraph (1) for

1 the first year for which reports are re-
2 quired under such paragraph and assess
3 the data from such reports to determine
4 trends and the effectiveness of qualified
5 drug management programs operated
6 under this section.

7 “(ii) REPORT.—Not later than two
8 years after the date of the enactment of
9 the Medicaid Pharmacy Home Act,
10 MACPAC, in consultation with the Na-
11 tional Association of Medicaid Directors,
12 shall publish a report on best practices for
13 operating drug management programs and
14 make recommendations to States on how
15 improvements can be made with respect to
16 the operation of such programs.

17 “(2) REPORT ON PLAN FOR COORDINATED
18 CARE.—Not later than January 1, 2020, each State
19 operating a qualified drug management program
20 shall submit to the Administrator of the Centers for
21 Medicare & Medicaid Services a report on how such
22 State plans to provide coordinated care for individ-
23 uals enrolled under the State plan (or waiver of the
24 State plan) and—

1 “(A) who are enrolled under the program;

2 or

3 “(B) who are enrolled with a managed care
4 entity and enrolled under such a qualified drug
5 management program operated by such entity.

6 “(e) APPLICABILITY TO MANAGED CARE ENTI-
7 TIES.—

8 “(1) IN GENERAL.—With respect to any con-
9 tract that a State enters into on or after January
10 1, 2019, with a managed care entity (as defined in
11 section 1932(a)(1)(B)) pursuant to section 1903(m),
12 the State shall, as a condition of the contract, re-
13 quire the managed care entity—

14 “(A) to operate a qualified drug manage-
15 ment program (as defined in subsection (b)) for
16 at-risk beneficiaries who are enrolled with such
17 entity and identified by the managed care entity
18 by means of application of paragraph (2);

19 “(B) to submit to the State an annual re-
20 port on the matters described in clauses (i)
21 through (v) of subsection (d)(1)(A); and

22 “(C) submit to the State a list (and as
23 necessary update such list) of individuals en-
24 rolled with such entity under the qualified drug
25 management program operated by such entity

1 under subparagraph (A) for purposes of allow-
2 ing State plans for which medical assistance is
3 paid on a fee-for-service basis to have access to
4 such information.

5 “(2) APPLICATION.—For purposes of applying,
6 with respect to a managed care entity—

7 “(A) under paragraph (1)(A), the defini-
8 tion of the term ‘qualified drug management
9 program’ under subsection (b); and

10 “(B) under paragraph (1)(B), the report
11 requirements described in clauses (i) through
12 (v) of subsection (d)(1)(A);

13 each reference in such subsection (b) to ‘a State’ or
14 ‘the State’ shall be deemed a reference to the man-
15 aged care entity, each reference under such sub-
16 section or subparagraphs to individuals enrolled
17 under the State plan shall be deemed a reference to
18 individuals enrolled with such entity, and each ref-
19 erence under such subsection or subparagraphs to
20 individuals enrolled under the qualified drug man-
21 agement program operated by the State shall be
22 deemed a reference to individuals enrolled under the
23 qualified drug management program operated by the
24 managed care entity.

1 “(f) PENALTY FOR NONCOMPLIANCE.—For any cal-
2 endar quarter beginning on or after January 1, 2020, dur-
3 ing which a State does not operate a qualified drug man-
4 agement program, the Federal medical assistance percent-
5 age for such State shall be reduced by 0.025 percentage
6 point with respect to amounts expended for items and
7 services furnished in such calendar quarter.

8 “(g) CONTROLLED SUBSTANCE DEFINED.—For pur-
9 poses of this section, the term ‘controlled substance’
10 means a drug that is included in schedule II, III, or IV
11 of section 202(c) of the Controlled Substances Act.”.

12 (b) GUIDANCE ON AT-RISK POPULATION
13 TRANSITIONING TO MEDICARE.—

14 (1) IN GENERAL.—Not later than January 1,
15 2020, the Secretary of Health and Human Services,
16 after consultation with the Federal Coordinated
17 Health Care Office established under section 2602
18 of the Patient Protection and Affordable Care Act
19 (42 U.S.C. 1315b), shall issue guidance for State
20 Medicaid programs, with respect to transitioning in-
21 dividuals, providing for—

22 (A) notification to be submitted by the
23 State to the Centers for Medicare & Medicaid
24 Services and such individuals of the status of
25 such individuals as transitioning individuals;

1 (B) notification to such individuals about
2 enrollment under a prescription drug plan
3 under part D of such title or under a MA-PD
4 plan under part C of such title;

5 (C) best practices for transitioning such in-
6 dividuals to such a plan; and

7 (D) best practices for coordination between
8 the qualified drug management program (as de-
9 scribed in section 1927A(b) of the Social Secu-
10 rity Act, as added by subsection (a)) carried out
11 by the State and a drug management program
12 carried out under such a plan pursuant to sec-
13 tion 1860D-4(c)(5) of the Social Security Act
14 (42 U.S.C. 1395w-10(e)(5)).

15 (2) **TRANSITIONING INDIVIDUALS.**—For pur-
16 poses of paragraph (1), a transitioning individual is
17 an individual who, with respect to a month—

18 (A) is enrolled under the State plan (or
19 waiver of the State plan) and under the quali-
20 fied drug management program (as described in
21 section 1927A(b) of the Social Security Act, as
22 added by subsection (a)) carried out by the
23 State; and

1 (B) is expected to become eligible for the
2 Medicare program under title XVIII of such
3 Act during the subsequent 12-month period.