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6	EXAMINING INITIATIVES TO ADVANCE PUBLIC
7	HEALTH
8	WEDNESDAY, MAY 17, 2017
9	House of Representatives
10	Subcommittee on Health
11	Committee on Energy and Commerce
12	Washington, D.C.
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16	The subcommittee met, pursuant to call, at 10:15 a.m., in
17	Room 2322 Rayburn House Office Building, Hon. Michael Burgess
18	[chairman of the subcommittee] presiding.
19	Members present: Representatives Burgess, Guthrie, Upton
20	Shimkus, Murphy, Lance, Griffith, Bilirakis, Bucshon, Mullin,
21	Collins, Carter, Walden (ex officio), Green, Schakowsky,
22	Butterfield, Matsui, Castor, Sarbanes, Schrader, Kennedy,
23	Cardenas, Eshoo, and Pallone (ex officio).
24	Staff present: Ray Baum, Staff Director; Paul Edattel, Chief
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25 Counsel, Health; Blair Ellis, Digital Coordinator/Press 26 Secretary; Jay Gulshen, Legislative Clerk, Health; Katie 27 McKeough, Press Assistant; Kristen Shatynski, Professional Staff Member, Health; Danielle Steele, Policy Coordinator, Health; 28 29 Hamlin Wade, Special Advisor, External Affairs; Jacquelyn Bolen, Minority Professional Staff; Jeff Carroll, Minority Staff 30 31 Director; Waverly Gordon, Minority Health Counsel; Tiffany 32 Guarascio, Minority Deputy Staff Director and Chief Health Advisor; Una Lee, Minority Senior Health Counsel; Samantha 33 34 Satchell, Minority Policy Analyst; and C.J. Young, Minority Press 35 Secretary.

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36 Mr. Burgess. Please take your seats. The Subcommittee on37 Health will now come to order.

The chair will recognize himself for 5 minutes for the purpose of an opening statement. And Mr. Collins, I will be coming to you at the end of my opening statement to recognize you.

This subcommittee has the responsibility of advancing
legislation to improve and strengthen public health policy for
all Americans. Today, we will examine four bipartisan bills
intended to improve public health for some of our most at-risk
populations.

In 2015, a 5-year study of nearly 30,000 firefighters found that firefighters had a greater number of cancer diagnoses and cancer-related deaths than the general population. While this built upon prior studies that have examined the link between firefighting and cancer, our understanding of this connection is still limited.

52 To improve upon our ability to alleviate the health risks 53 that these public servants face, Representatives Collins and 54 Pascrell introduced H.R. 931, the Firefighter Cancer Registry Act 55 of 2017.

56

[The Bill H.R. 931 follows:]

57

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59Mr. Burgess. This bill would authorize funding for the60Centers of Disease Control and Prevention to create a national61registry for the collection of data pertaining to cancer incidence62among firefighters.

We are anxious to hear more from our witnesses about how H.R.
931 will fill the void in our understanding of the health risks
that our nation's firefighters face.

Another bill being considered today seeks to ensure that victims in federally-declared disasters have access to medical care by establishing uniform good Samaritan standards for volunteer healthcare professionals.

70 Federal and state laws have developed to encourage 71 healthcare professionals to volunteer by providing limited 72 liability protection and recent events have exposed gaps in those 73 laws that led to delays in the ability of volunteers to provide 74 To prevent this from happening in the future, care. 75 Representatives Blackburn and Ruppersberger have introduced H.R. 76 1876, the Good Samaritan Health Professionals Act of 2017. 77 [The Bill H.R. 1876 follows:]

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80 Mr. Burgess. This bill would provide limited civil
81 liability protection to licensed healthcare providers during a
82 declared disaster.

I certainly want to hear from our witness today about the
importance of H.R. 1876 to disaster victims.

85 We will also discuss legislation to strengthen the ability 86 of our healthcare workforce to recognize and care for victims of 87 human trafficking. Identifying victims of trafficking is a 88 crucial first step in getting them the support that they need but 89 it is an incredibly challenging task. A reported 68 percent of 90 trafficking victims end up at a healthcare setting at some point. 91 And this can serve as an important chance for providers to step 92 in and help.

Having spent my time practicing medicine, I know that feeling
prepared to handle difficult situations does require adequate
training and protocols. However, the vast majority of providers
do not have access to such resources.

97To address this gap, Representatives Cohen and Kinzinger98have introduced H.R. 767, the SOAR to Health and Wellness Act of992017.

100

[The Bill H.R. 767 follows:]

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	6
103	Mr. Burgess. This bill would build upon a pilot program
104	underway at the Department of Health and Human Services that has
105	enhanced the capacity of communities to identify victims and
106	survivors.
107	I certainly also want to hear from our witness today about
108	how this bill will address an unmet need for trafficking victims
109	and help healthcare providers throughout the United States of
110	America.
111	Finally, we will learn about the Action for Dental Health
112	Act of 2017 authored by Representative Kelly, who has joined us
113	this morning.
114	[The Bill H.R Action for Dental Health Act of 2017
115	follows:]
116	
117	**********INSERT 4********
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129

Mr. Burgess. Welcome to you.

119 This bill would take several steps to support and improve 120 dental health for some of our most vulnerable populations, 121 including children and the elderly. I look forward to learning 122 more from our witness about the importance of the initiatives of 123 this bill to the dental health of all Americans but especially 124 those known to be underserved.

125I thank all of our witnesses for being here. I look forward126to hearing from each of you and I will yield the balance of my127time to the Gentleman from New York, Mr. Collins.

128 [The statement of Mr. Burgess follows:]

130 \*\*\*\*\*\*\*\*\*\*COMMITTEE INSERT 1\*\*\*\*\*\*\*\*\*

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Mr. Collins. Thank you, Mr. Chairman, for holding this
hearing today and thank you to all our witnesses and particularly
Kevin O'Connor from the International Association of Fire
Fighters for being here today.

One bill up for discussion is legislation that I introduced, H.R. 931, the Firefighter Cancer Registry Act of 2017. This thoroughly bipartisan effort takes the first step towards addressing the detrimental health effects of fighting fires.

While common sense tells us that firefighters frequently inhale smoke and other harmful substances, we must know more about the link between specific chemicals and diseases in order to reduce their prevalence.

H.R. 931 requires the CDC to establish a voluntary cancer
registry so we can better understand the correlation between
serving as a firefighter and the incidence of cancer. The
registry will allow the CDC to compile a large database of cancer
incidence amongst firefighters and, through this research, we
will hopefully be able to develop new protocols and safeguards
for these brave men and women.

150 Thank you again, Mr. Chairman, for holding this hearing and151 I yield back.

152 Mr. Burgess. The gentleman yields back. The chair thanks153 the gentleman.

154

The chair recognizes the subcommittee ranking member, Mr.

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Green, for 5 minutes for an opening statement, please.

Mr. Green. Thank you, Mr. Chairman. And thank you to ourwitnesses for being here this morning.

Today we are examining four pieces of legislation aimed at improving our nation's health, H.R. 767, the SOAR to Health and Wellness Act would help healthcare professionals identify and assist human trafficking victims. Far too many victims of trafficking have a contact with a healthcare professional while they are in captivity, yet go undetected.

164 According to research, a large portion of healthcare 165 professionals have not received specific training on human 166 trafficking or are poorly equipped to recognize a sign or respond. 167 This legislation builds on work initiated by the Administration of Children and Families in the Office of Women's Health in 2014 168 169 known as the Stop, Observe, Ask, and Respond or SOAR to the health 170 and wellness training programs that train providers to better 171 recognize and respond to victims of human trafficking.

H.R. 767 would authorize a program, as well as grants to train
healthcare providers in diverse care settings.

H.R. 931, the Firefighter Cancer Registry Act, would help
advance scientific understanding and response to increased
incidence of cancer among our nation's heroic firefighters and
I am proud to be a co-sponsor.

178

Several studies have identified that firefighters are at

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elevated risk of certain cancers, yet little beyond that is
well-understood. H.R. 931 will direct the Centers for Disease
Control and Prevention to develop and maintain a voluntary cancer
registry for firefighters. This registration would collect
relevant information to determine the risk of develop various
cancers and inform efforts to advance interventions.

185 The identified data from the registry would be made available 186 to researchers so we can spur scientific study and, ultimately, 187 better protect our nation's first responders.

188 The Action for Dental Health Act seeks to improve and promote 189 oral health care. Millions of Americans, will never see a 190 dentist, yet half of individuals over the age of 30 suffer from 191 gum disease and a quarter of young children have cavities. The 192 Action for Dental Health Act would reauthorize the CDC's oral 193 health promotion of disease prevention grants and allow volunteer 194 dental programs that provide free care to underserved populations 195 to apply directly for these grants.

Finally, we are considering H.R. 1876, the Good Samaritan Health Professionals Act. The legislation would enable providers to better respond to disasters. Specifically, the legislation would limit the civil liability of healthcare professionals who volunteer to provide healthcare services during the response to a disaster.

202

I have long-supported encouraging volunteerism through

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203 protections from civil liability for actions taken in good faith 204 in the professional's capacity but the solution should be covered 205 by the Federal Tort Claims Act in these declared disaster areas. 206 Houston has tragic experience with hurricanes, floods, and 207 it is critical that our medical professionals who want to help 208 are empowered to do so. I look forward to learning more about 209 these worthy proposals and I want to thank the bills' sponsors, and the chairman for this hearing, and our witnesses for their 210 211 testimony.

212 And I would like to yield the remainder of my time to 213 Congressman Butterfield.

214 Mr. Butterfield. I thank the gentleman for yielding and Mr.215 Chairman, thank you for holding this hearing today.

This hearing is certainly an important first step in reviewing bills that are bipartisan, can benefit all of our constituents, and I certainly hope it will not be the last.

There are many other important public health bills, Mr. Chairman, that we must consider, including my bills like the RACE for Children Act and the National Prostate Cancer Plan Act, and importantly, my colleague, Hakeem Jeffries' bill called the Synthetic Drug Awareness Act. I hope these bills will be taken up very soon.

225 The four bills that we are considering today all have 226 significant potential to improve public health. I am grateful

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that the committee is considering the Action for Dental Health 227 228 Act introduced by my friend and colleague, Robin Kelly from 229 Illinois. As many of you certainly know, my father was a 50-year dentist in a rural community in Wilson, North Carolina, Meharry 230 231 Medical College Class of 1927. So, I have always understood the 232 need for good oral health care and the barriers that prevent people 233 from accessing it. Many people do not know that tooth decay is 234 the most common chronic disease among U.S. children, according 235 to the Pew Charitable Trust. Adequate dental care is especially 236 lacking for individuals in low-income, minority, and rural 237 The Pew Trust estimates that more than 18 million communities. 238 low-income children went without dental care in 2014. 239 This bill, Mr. Chairman, would reauthorize important CDC

oral health programs that provide grants to communities to expand health coverage. And I am glad. I am delighted that we are considering it today.

And I thank the gentleman for yielding. I yield back.
Mr. Burgess. The chair thanks the gentleman. The
gentleman yields back.

246The chair now recognizes the chairman of the full committee,247Mr. Walden of Oregon, 5 minutes for an opening statement.

The Chairman. Thank you, Dr. Burgess. I appreciate the good work you are putting into these bills and our colleagues on both sides of the aisle keeping up with our bipartisanship over

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251 the years on initiatives to advance solid public health in 252 America.

There are four bills before us today we have heard a bit about. I especially want to draw attention to H.R. 931, the Firefighter Cancer Registry Act of 2017, which requires Centers for Disease Control and Prevent to develop a voluntary registry of firefighter occupational information that can be linked to state cancer registries.

Kevin, your testimony is especially pointed, given your own personal situation, and really speaks to the importance of the need for these types of registries, especially when it comes to our firefighters. As you point out, we have learned a lot over the years and what to do and not do in terms of best practices and we have got to get ahead of this one.

265 Certainly in Oregon, we know the bravery our first responders 266 not only for traditional firefighting, but also in the West, where 267 the kind of fires we get in the summers in our forests, where they 268 face intense smoke and flames and are frequently breathing in 269 dangerous fumes and carcinogens on the job.

270 So, this is really important legislation. And while we know 271 somewhat about the cancer risk, we don't know everything we need 272 to know. And so I thank you for your support of this bill and 273 Congressman Collins for introducing it, along with his 274 colleagues.

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Legislation offered by Representative Robin Kelly, known as the Action for Dental Health Act of 2017 would help increase access to dental care in underserved communities, by allowing the CDC to award grants for volunteer oral health projects and free dental services to underserved populations.

This bill would also improve outreach, prevention, and education in oral health. We have heard from colleagues on both sides of the aisle about the extraordinary importance of appropriate dental health, especially in underserved areas.

284 We will also consider H.R. 1876, the Good Samaritan Health 285 Professionals Act of 2017 authored by Chairman Marsha Blackburn, 286 which would provide limited liability protections for health 287 practitioners providing care to those in a natural disaster, 288 terrorist attack, or other emergency. I think we have learned 289 a lot over the years, as these disasters have struck our citizens, 290 just the importance of breaking through some of the barriers when 291 emergencies happen and to try and get ahead of them with 292 legislation like this.

Finally, we will examine H.R. 767, the SOAR to Health and Wellness Act of 2017 authored by Representative Steve Cohen. This bill would expand and codify the Stop, Observe, Ask, and Respond program at HHS, which provides health professionals training on how to identify and treat human trafficking victims. Human trafficking is a crime. It is a violation of human

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299 rights. Health providers are uniquely positioned on the front 300 lines to interact with suspected trafficking victims and get them 301 the help that they need and deserve.

302 So I want to thank my colleagues on both sides of the aisle 303 for bipartisan work in these efforts and look forward to the 304 testimony from our witnesses.

I would say in advance I am being triple-teamed right now, in terms of this hearing, one downstairs, and some other meetings I have to attend to. But I appreciate your testimony, which I have read and look forward to our committee's actions on these important pieces of legislation.

310 I don't know if there is anybody else on the other side that 311 would like the remainder of my time but, if not, I would yield 312 back to the chairman and look forward to the hearing.

[The statement of Chairman Walden follows:]

315 \*\*\*\*\*\*\*\*COMMITTEE INSERT 2\*\*\*\*\*\*\*\*\*

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316 Mr. Burgess. The chair notes the chairman's attendance and 317 is very appreciative because I know it is a busy morning for you 318 and I thank you for being here.

The chair now recognizes the gentleman from New Jersey, the ranking member of the full committee, Mr. Pallone, 5 minutes for an opening statement please.

322 Thank you Mr. Chairman. Mr. Pallone. I believe that we can 323 all agree on the importance of supporting our country's public 324 health system. A strong public health response is one of the 325 first lines of defense when our nation is faced with a health 326 It is also an important tool when addressing crisis. 327 longstanding healthcare issues, including the prevention of 328 harmful and closely chronic conditions. And today we will hear 329 from our witnesses on the four public health bills.

330 Mr. Chairman, I am not going to repeat what is in the bills331 but I do want to comment on them.

332 With regard to H.R. 767, the SOAR to Health and Wellness Act, 333 I wanted to say that a doctor's visit or emergency department trip 334 is a critical point of intervention for victims, as it may be a 335 rare moment in which they can detach from traffickers. Teaching providers to recognize the signs of trafficking and providing them 336 337 with the resources to assist victims can truly be the difference 338 between life and death. So I want to thank Congressman Cardenas 339 for his work on this bill.

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340 With regard to H.R. 931, the Firefighter's Cancer Registry 341 Act is another bill which we will discuss that creates a voluntary 342 cancer registry of firefighters to collect data related to their 343 cancer risk and outcomes. And firefighters may be exposed to carcinogens and other hazardous chemicals that impact their 344 345 health while they are on the job. The registry would help CDC 346 collect and monitor information from firefighters over time to 347 inform the best prevention and intervention practices.

348 H.R. 1876, the Good Samaritan Health Professionals Act, 349 again, our volunteer health professionals are a crucial resource 350 in major disasters. I remember 9/11 and the bravery of medical 351 volunteers from all over the nation, especially from my home state 352 of New Jersey, as they headed across the water to help the victims 353 in New York City. I also think of the response to Hurricane Sandy 354 and how many people survived the storm, due to the action of 355 medical volunteers.

While I am always concerned about preempting strong state laws, I look forward to learning more about this bill and understand what we can do as lawmakers to support medical volunteers at the federal level.

And finally, I want to thank Congresswoman Robin Kelly, who I see is here, for her work on H.R. 767, the Action for Dental Health Act of 2017. Oral health is often thought of as separate from a person's medical care but the truth is that oral health

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is vital to overall health, ensuring access to affordable dental 364 365 care would lower the number of emergency department visits for 366 preventable oral conditions and reduce the risk of chronic 367 In short, it would lead to an improved quality of life. disease. 368 And again, I thank our witnesses. I look forward to the 369 discussion. 370 I would like to yield the remainder of my time to Mr. 371 Cardenas. 372 Mr. Cardenas. Thank you very much. I want to thank the 373 chairman and also the ranking member for holding this hearing 374 today. 375 Human trafficking is an issue that really hits home for us 376 in Los Angeles. Unfortunately, we are one of the largest 377 trafficking cities in the world. I have been involved in 378 combatting human trafficking efforts since my days on the city 379 council. For example, while I was on the city council, the case 380 381 occurred where 12 women were forced to work as prostitutes in South 382 Los Angeles in a brothel to pay off debts to their smugglers. Ιt 383 was a wake-up call for me and the entire city. We can and should 384 be doing more to prevent human trafficking and we can. 385 That is why I am proud to join Congressmen Cohen, Kinzinger, 386 and Wagner in introducing H.R. 767, the SOAR to Health and Wellness 387 Act -- Stop, Observe, Ask, and Respond. This bipartisan bill NEAL R. GROSS

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388 creates a pilot program at the Department of Health and Human
389 Services to ensure that more healthcare professionals are trained
390 to identify and assist victims of human trafficking.

Victims of forced sex and labor trafficking are often 391 392 incredibly difficult to identify. Over 20 million human beings 393 are victimized by traffickers worldwide every single year. And 394 more than 85 percent of trafficking victims end up in a healthcare 395 setting at some point. Despite this, fewer than 60 hospitals 396 around the country have been identified as having a plan for 397 treating patients who are victims of trafficking. Only five 398 percent of emergency room personnel are trained to treat 399 trafficking victims.

400 This bill is part of the solution to the bigger issue of human 401 trafficking. I urge my colleagues to join me in the fight against 402 human trafficking by supporting this common sense legislation. 403 And when we did identify that in Los Angeles, we actually 404 did something at very, very little cost. All of the law 405 enforcement agencies throughout LA city and county from the 406 federal level to the state level came together with the 407 not-for-profit service providers and we created a human 408 trafficking task force. And the identification of human traffic 409 victims went up incredibly high and the identification rate didn't 410 They were all positive hits. So many lives were have misses. 411 saved.

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And I thank you very much. I yield back.

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413 Mr. Burgess. The chair thanks the gentleman. The 414 gentleman yields back.

415 That concludes member opening statements. The chair would 416 like to remind members that pursuant to committee rules, all 417 members' opening statements will be part of the record.

And we do want to thank all of our witnesses for being here this morning and taking time, their time to testify before the subcommittee. Each of our witnesses will have the opportunity to give a summary of their opening statement, which will be followed by a round of questions for members.

423 So today, we have with us Mr. Kevin O'Connor, Assistant to 424 the General President of the International Association of Fire Fighters; Dr. Cheryl Watson-Lowry, the American Dental 425 426 Association; Dr. Martin Levine, Interim Clinical Dean, Touro 427 College of Osteopathic Medicine; and Dr. Jordan Greenbaum, the 428 Director of the Global Child Health and Well Being Initiative from 429 the International Center for Missing and Exploited Children. We 430 appreciate all of you being here today.

And Mr. O'Connor, you are now recognized for 5 minutes to
summarize your opening statement. Thank you.

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433 STATEMENTS OF KEVIN O'CONNOR, ASSISTANT TO THE GENERAL PRESIDENT,
434 INTERNATIONAL ASSOCIATION OF FIRE FIGHTERS; CHERYL WATSON-LOWRY,
435 D.D.S., AMERICAN DENTAL ASSOCIATION; MARTIN LEVINE, D.O., M.P.H.,
436 INTERIM CLINICAL DEAN, TOURO COLLEGE OF OSTEOPATHIC MEDICINE; AND
437 V. JORDAN GREENBAUM, M.D., DIRECTOR, GLOBAL CHILD HEALTH AND WELL
438 BEING INITIATIVE, STEPHANIE V. BLANK CENTER FOR SAFETY AND HEALTHY
439 CHILDREN, CHILDREN'S HEALTHCARE OF ATLANTA

440

441 STATEMENT OF KEVIN O'CONNOR

Mr. O'Connor. Thank you, Chairman Burgess, Ranking Member
Green, full committee Chair Walden, and Ranking Member Pallone,
distinguished members.

I am Kevin O'Connor and I head the Governmental Affairs and Public Policy Division for the International Association of Fire Fighters. I am here today on behalf of over 305,000 members who provide fire, rescue, and emergency medical services to every congressional area in the country.

Cancer is a scourge that plagues the fire service of people of all ages and in every region of the country. It is a disease that impacts both men and women, young and old. It is a sad truth that when people join the fire service, they knowingly recognize that they will incur a higher chance than the general public of contracting and dying from cancer.

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Firefighters respond to every conceivable disaster,

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457 emergency, or hazardous incident. The environments to which our 458 members are exposed are laden with carcinogens, biohazards, and 459 other chemical formulations and compounds. Under any 460 circumstances, these products are hazardous but, under 461 combustion, they emit byproducts that can be fatal, both at the 462 emergency scene and years later through the accumulation of 463 occupational diseases.

Every year, the IAFF honors our fallen heroes at a memorial service in Colorado Springs. For the past generation, more firefighters have died of occupational cancers than those who are killed on the fire scene, at building collapses, and vehicular accidents, and all other incidents combined. In fact, over 60 percent of our deaths are cancer-related.

There are three principle studies that track elevated incidence of cancer among firefighters. The first is a University of Cincinnati analysis which combine data from over two dozen other studies and classify the heighten risk of firefighters into several categories.

Secondly, NIOSH tracked cancer data in over 30,000
firefighters over a 59-year period from large metropolitan
regions and compiled data demonstrating increased risk of
firefighters of dying from seven specific cancers.

479 Lastly, a 40-year 16,000 firefighter cohort study in the 480 Nordic countries largely mirror the results found by NIOSH.

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Here are some of those collective findings: Firefighters
contract testicular cancer at a 102 percent greater rate than the
general public; mesothelioma, 101 percent more; non-Hodgkin's
lymphoma, 51 percent; multiple melanomas 53 percent; rectum
cancer, 45 percent; and sadly, the list continues.

486 Cancer is an epidemic in our industry. To eliminate or 487 reduce cancer risk, we need data. It is problematic but there 488 is only three major studies that track these statistics. The IAFF 489 and our members applaud Representative Chris Collins for 490 introducing H.R. 931 and those who have co-sponsored the 491 The measure already has over 165 bipartisan legislation. 492 co-sponsors and, as stated, would establish a voluntary cancer 493 registry through the Center of Disease Control exclusively for 494 firefighters, career, volunteer, part-time, wildland, all 495 measures of firefighters. This information could be accessed by 496 researchers, epidemiologists, and physicians to track cancer in 497 our profession and use the findings for more advanced or targeted 498 research. Simply put, it will be a centralized data collection 499 point.

The registry would be structured in a fashion that will track various demographic and employment information, including years of service, call volume, risk factors, and more but protect the confidentiality and privacy of the responders. The national registry would provide a trove of useful data and information.

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505 I have a personal interest in H.R. 931. I am a cancer 506 survivor. Before assuming my current post, I served as a 507 firefighter in Baltimore County for 16 years, a career much 508 shorter than many other firefighters. I won't embellish my service. I responded. I did my job just like everyone else. 509 510 Last year, I developed prostate cancer. The statistics say 511 that firefighters between 30 and 49 years of age have a 159 percent 512 greater chance at contracting prostate cancer than other men. 513 Was my cancer job-related? I don't know the answer to that. But 514 I do know that both my grandfathers lived past 80 and my father 515 is still a very vibrant 85-year-old. I had the prostate removed 516 last year and, as of today, I am cancer-free. 517 Knowledge and information are very powerful tools. We need those tools to track, treat, and prevent cancer. The firefighter 518 519 cancer registry does just that. 520 I encourage this committee and the entire body to act 521 favorably and expeditiously on this legislation. 522 I thank you for the opportunity to testify today and am 523 willing to answer any questions. Thank you very much. 524 [The statement of Mr. O'Connor follows:] 525 526 \*\*\*\*\*\*\*\*\*\*INSERT 5\*\*\*\*\*\*

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527	Mr. Burgess. The chair thanks the gentleman for his
528	testimony.
529	Dr. Watson-Lowry, you are recognized for 5 minutes, please.
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531

STATEMENT OF CHERYL D. WATSON-LOWRY

532Dr. Watson-Lowry. Good morning. Mr. Chairman and members533of the subcommittee, thank you for the opportunity to testify this534morning in support of the Action for Dental Health Care Act 2017535introduced by Representative Robin Kelly. Thank you very much.536My name is Dr. Cheryl Watson-Lowry. I am a practicing537dentist from Chicago, Illinois and a member of the American Dental538Association.

As you may have seen from my bio, I am a second generation dentist. My dad went to Meharry. I started working with my dad when I was 11 years old and I started working chair-side when I was 15 years old.

543 My practice is in the inner city and my patients range in 544 age from 6 months to 107 years old. My patients include 545 professionals, politicians, teachers, police officers, students, 546 fast food workers, and even one patient that sells incense on the 547 train to pay his bills, including for his dental services.

548 The Action for Dental Health Bill you are considering could 549 positively affect every patient in my practice, which is why I 550 am so passionate about it.

551 This bill is important because healthy teeth and gums aren't 552 a luxury. They are an essential for good oral health and good 553 overall health. As a practicing dentist, I know the causes of

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554 dental disease can be varied and complex. So the solutions for 555 the dental health crisis facing America today needs to be 556 wide-ranging. The American Dental Association is very proud to 557 support H.R. 2422 because the legislation helps to address the 558 numerous barriers to accessing care and oral healthcare services. 559 The ADH bill does this by providing funding for organizations 560 engaged in volunteer dental projects that provide free dental care directly to those in need but it also establishes a second grant 561 562 program to promote oral health initiatives design to facilitate 563 private-public partnerships collectively called Action for 564 Dental Health Initiatives.

A good example of a successful volunteer project, the ADA's Give Kids A Smile program, which has provided free oral healthcare services for over 5.5 million children since 2003. While pro bono programs serve as an important safety net for individuals who cannot afford coverage, we all know that offering free oral health services is not a long-term solution. That is why in 2013, the ADA launched the Action for Dental Health Initiative.

The ADA initiative is a nationwide community-based movement aimed at ending the dental crisis. It is composed of eight initiatives designed to address specific barriers to care. This morning, I would like to focus on just two of the ADH Initiatives: emergency room referrals and community dental health coordinators.

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A key initiative in the ADH program is reducing the number 578 579 of people who visit the emergency room for dental conditions by 580 referring them to dental practices. These emergency room visits for dental problems cost more than providing regular care by oral 581 health professionals. It is estimated that the U.S. spent nearly 582 583 \$3 billion on E.R. dental visits between 2008 and 2010. Also, 584 most E.R. visits only provide patients with pain medication and 585 antibiotics. They do not treat the underlying problem.

586 While recent research indicates that hundreds of E.R. 587 referral programs in virtually every state are working and the 588 use of emergency room for dental conditions have been decreasing, 589 we cannot let up now. More still needs to be done to expand E.R. 590 referral programs and H.R. 2422 will help.

The ADA also believes that the use of community dental health 591 592 coordinators, also called CDHCs can continue this positive trend 593 by connecting patients to dental homes and ensuring that the care 594 is delivered in the most appropriate and cost-effective venue 595 possible. The ADA's commitment to improving America's oral 596 health has led us to invest more than \$7 million in the CDHC 597 program. This program trains individuals to provide patient 598 navigation, oral health information, and preventative self-care for patients who typically do not receive dental services. 599 600 The CDHCs work in inner cities, remote rural areas, and

601 Native American lands. They help people who might otherwise

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602 through the cracks of what can be a complicated delivery system.
603 Most CDHCs grew up in these communities, so they better understand
604 the problems that affect the access to dental care.

605 The CDHC model has been adapted to numerous community 606 settings, including clinics, schools, Head Start programs, 607 institutional settings, churches, and other venues. It is 608 important to note that an evaluation based on 88 case studies of 609 CDHC programs demonstrated the real-world value of the CDHC in 610 making the dental team more efficient and effective. Before the 611 end of this summer, the CDH program will have over 100 graduates 612 working in 21 states. With the help of H.R. 2422, we hope that 613 the number will continue to grow and help our nation's vulnerable 614 find dental homes.

615 Mr. Chairman and subcommittee, thank you for the opportunity 616 to share with you why the ADA believes the Action for Dental Health 617 Act of 2017 will enhance ongoing efforts to reduce the barriers 618 to oral health care facing Americans today.

619 Thank you.

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## STATEMENT OF MARTIN LEVINE

Dr. Levine. Thank you, Chairman Burgess, Ranking Member Green, and -- Chairman Burgess, thank you. Ranking Member Green and members of the subcommittee, on behalf of the American Osteopathic Association and the nearly 130,000 osteopathic physicians and osteopathic medical students we represent, than you for the opportunity to testify this morning on the Good Samaritan Health Professionals Act of 2017.

My name is Martin Levine, D.O. I am a board-certified osteopathic family physician from New Jersey and I also have the distinct privilege of having served as the 115th President of the AOA in the 2011-2012 term.

I have practiced osteopathic family medicine and osteopathic
manipulation as well as sports medicine for 34 years. Throughout
my career, I have always worked with students and I am now the
Interim Clinical Dean at the Touro College of Osteopathic Medicine
in Harlem.

I have also served as a team physician at every level of sports, including local college, Olympic, and professional sports teams. In addition, I have been proud to serve as a volunteer physician at the New York City Marathon for over 20 years and also as the Elite Athlete Recovery Area physician at the Boston Marathon for the past 18 years.

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649On April 15, 2013, after finishing my duties with the Elite650Athletes, I was triaging runners in front of the main medical tent651just after the finish line of the Boston Marathon when the first652of two bombs exploded on Boylston Street. We heard the explosion653and I saw the plume of smoke begin to rise. And the first thing654I noticed with it, there were no people standing in that area655anymore.

I immediately told the staff inside the tent to make room
and to clear out anyone that was able to leave, as it was clear
we were going to have casualties. And then I turned and ran to
the site of the explosion.

660 As I arrived at the scene, the second bomb went off further 661 up Boylston Street. As one of the first responders at the site 662 of the first blast, I saw blood everywhere and dozens of victims 663 on the ground with severe wounds, mostly below the waist. Many 664 of the victims were missing lower limbs and bleeding profusely. 665 So I and other responders improvised tourniquets with our belts 666 and identification badge lanyards to staunch the bleeding. We transported victims to ambulances using stretchers, backboards, 667 668 wheelchairs, whatever was possible.

Thanks to the quick work of the EMS, other first responders, and the ambulances, the first casualty to arrive at the hospital was there in 14 minutes and they were in the operating room within 22 minutes of the blast. In seconds, we had gone from helping

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673 runners recover from the race to treating spectators with severe
674 trauma -- horrific injuries

675 inflicted by a bomb.

The medical team at the Boston Marathon is always prepared to treat mass casualties, just not the type of wounds we saw on that day. As part of the medical responders, I didn't feel the chaos of the moment; we were simply doing what we had to do in that situation and most important was that we were able to save lives.

I am grateful that the committee is holding the hearing today to examine the Good Samaritan Health Professionals Act, legislation that will help provide professional healthcare volunteers with much needed certainty when serving as volunteers during federally-declared disasters. The desire to help save lives drives many physicians and healthcare professionals from all over the country to volunteer when disaster strikes.

689 While the scale of the disaster and the scope of needs will 690 always vary, providing uniform federal standards for professional 691 liability will help ensure that a sufficient healthcare workforce 692 can be mobilized without unnecessary delays or confusion. In our 693 case of the marathon, the race's liability coverage would have 694 protected as volunteers for treating the runners. But we had to 695 shift to treating spectators in a much different capacity which 696 would not be covered under that policy.

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697 This legislation will help fill in the existing gaps in our 698 liability protection laws. While many states have such 699 protection in place, the current patchwork of laws does not 700 provide healthcare professionals with the certainty they need and 701 the inconsistency in understanding the application of these laws 702 has resulted from physicians being turned away from disaster 703 areas, when they attempt to volunteer their services. A uniform 704 federal standard narrowly focused to apply to federally-declared 705 disaster areas will ensure that qualified medical professionals 706 can contribute their services to provide communities with the 707 medical assistance they need.

708 As an osteopathic physician, I am trained to treat the whole 709 person, addressing not just the body but the mind and spirit. Disaster victims require the need for emotional support, comfort, 710 711 and empathy, as they receive the care needed to address their 712 In this case, it was an act of terrorism. physical wounds. In 713 other instances, it might be a natural disaster or public health 714 outbreak. Regardless, this legislation would provide healthcare 715 professionals with the comfort and emotional well-being of knowing that they are not at financial risk when voluntarily 716 treating victims of federally-recognized disasters. 717

Thank you once again for the opportunity to provide my
testimony before the subcommittee today. On behalf of the nearly
130,000 osteopathic physicians and students across the country,

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721	we appreciate your attention to the important issue and thank the
722	committee members for taking steps to advance public health.
723	Thank you.
724	[The statement of Dr. Levine follows:]
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726	**************************************

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		30
727	Mr. Burgess. The chair thanks the gentleman for his	
728	testimony.	
729	Dr. Greenbaum, you are recognized for 5 minutes for an	
730	opening statement, please.	
731

732

## STATEMENT OF JORDAN GREENBAUM

Dr. Greenbaum. Thank you. Good morning Chairman Burgess,
Ranking Member Green, and subcommittee members. I appreciate the
opportunity to testify in front of you today.

736I am a child abuse physician and the Medical Director of the737Institute for Human Trafficking at Children's Healthcare of738Atlanta. The purpose of the Institute is to improve the lives739of children and families affected by human trafficking by740enhancing mental health and medical care through research,741training, and education.

742 I am also the Medical Director of the Global Initiative for
743 Child Health and Well Being at the International Center for
744 Missing and Exploited Children and a HEAL Trafficking member, a
745 national organization dedicated to ending human trafficking using
746 a public health approach.

A 15-year-old girl was admitted to Children's Healthcare of Atlanta a few years ago for a suicide attempt. She had ingested alcohol and a narcotic. It was only after she woke up in the intensive care unit and was interviewed by one of our social workers that we learned her depression existed in the context of human trafficking.

753 What if we had never asked her about her depression or the 754 circumstances of her life? She probably would have been admitted

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briefly to a psychiatric institution and then, in all likelihood,discharged back to her life of exploitation.

For the next 4 minutes, I would like to make three essential points: human trafficking is a healthcare issue; healthcare professionals need training in order to be able to recognize and respond to human trafficking; and the SOAR to Health and Wellness Act is a very effective strategy for addressing this widespread need for education and training.

763 As you know, reliable estimates of the incidence and 764 prevalence of human trafficking are lacking but the best estimates suggest that millions of adults and children around the world are 765 766 impacted by human trafficking and the United States is a major 767 destination country. Victims of trafficking may experience a 768 plethora of physical and mental health adverse consequences 769 ranging from physical assault injuries, sexual assault injuries, 770 sexually-transmitted diseases, HIV/AIDS, tuberculosis, major 771 depression, and post-traumatic stress disorder. In a recent 772 study of youth sex trafficking victims, 47 percent reported 773 attempting suicide within the past year.

Despite the criminal nature of human trafficking and the
desire of traffickers to elude detection, research consistently
shows that victims do have contact with medical professionals.
In a study of female survivors, nearly 88 percent had been seen
by a medical professional during their period of exploitation but

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779 we also know that victims rarely self-identify when they seek 780 medical care. I believe that every day hundreds of victims across 781 the United States are coming to our clinics and our emergency 782 departments and presenting for symptoms, being treated for 783 conditions, and discharged with no one ever asking about the 784 possibility of exploitation.

785 Consider a 14-year-old trafficked boy who comes to a clinic 786 with symptoms of a sexually-transmitted infection. He might 787 easily be treated for his symptoms and sent on his way, without 788 anyone ever asking about the possibility of exploitation or the 789 circumstances of his life. Subsequently, that same unidentified 790 victim may become HIV-positive or experience major traumatic 791 injuries from a physical assault.

This medical visit represents a critical missed opportunity. Health and services are within arm's reach but go untouched. To prevent lost opportunities such as these, to offer exploited persons help in leaving their situation, it is imperative that healthcare professionals recognize signs of high-risk youth and adults, ask questions appropriately and provide trauma-sensitive care.

The SOAR to Health and Wellness Act would address the critical need for training of healthcare providers. This training would be specific to the needs of varied professionals, anging from medical and mental health practitioners, social

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workers, and public health professionals. And importantly, the
training would be based on research, not emotion; on facts, not
speculation. It would use well-established adult learning
strategies to facilitate changes in practitioner attitude,
knowledge, and behavior. And the training would be formally
evaluated to make sure it is effective.

809 Essential to facilitating lasting change in any medical practice is to support the newly trained practitioners and this 810 811 can be facilitated through good protocols for providers to use 812 whenever they suspect a patient has been trafficked. H.R. 767 813 addresses this need by including protocols in the program 814 development -- protocols for offices, clinics, and hospitals, and 815 provision of technical assistance to those who want to implement 816 the protocols.

817 Training and technical support of healthcare professionals 818 are critical components of the U.S. effort to curb the tide of 819 human trafficking. Healthcare professionals have a unique role 820 in preventing exploitation and identifying victims, as well as 821 assisting them in escaping their plight. But without evidence-based, high-quality, easily accessible training, and 822 823 technical assistance, the very large, complex, and unwieldly 824 healthcare sector may well lose track of the human trafficking 825 issue and give up its role in fighting the battle against 826 exploitation. We cannot allow that to happen.

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	41
827	Thank you very much for allowing me to testify in front of
828	you today.
829	[The statement of Dr. Greenbaum follows:]
830	
831	**************************************

832Mr. Burgess. And thank you. We appreciate your testimony.833And I thank all the witnesses for their testimony.

We are now going to move into the question portion of the hearing.

Just before we do that, I do want to recognize Dr. David Scott, who was a lead co-sponsor on the Good Samaritan Health Professionals Act. So, I certainly want to acknowledge his good work on that.

I will get in trouble for doing this but I want to recognize the presence of Dr. Laura Sirott in the audience. She is a McCain Fellow from the American College of OB/GYN. She practices I think in Los Angeles, California and we are very grateful to have her attention this morning as the good folks at ACOG sponsor the McCain Fellowship to foster a greater understanding of public policy as it relates to health care.

B47 Dr. Levine, thank you so much for being here this morning.B48 Thank you for your work.

849 You know it was shortly after Hurricane Katrina struck on 850 Labor Day weekend and I am sitting in my office a little bit north 851 of Dallas, Texas, as a Member of Congress, but clearly there was And I was somewhat startled to find out that if I made 852 a need. 853 myself available down at Reunion Arena in Dallas, Texas, where 854 I had a state license but I no longer carried liability insurance, 855 I could be at risk. But if I traveled to Louisiana, where I didn't

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have a medical license, I could volunteer all day long.

856

Now, it turns out I was probably more useful as a triage individual, helping people get placement in nursing homes in the Metroplex who were in trouble in Louisiana but it struck me that day that there is kind of a patchwork that governs this. Is that correct?

862 Dr. Levine. Yes, sir and it is hard for the physicians who may want to travel, for whatever reason, out of state but also 863 864 within their own state. It is difficult when you are telling your 865 insurer, liability insurer for your own practice, that if you are 866 working outside of your practice spots, you may not be covered. 867 So even if I am in the same state, some of the states will not 868 -- some of the liability will not cover you within your own state. 869 Mr. Burgess. So just as a matter of course, a physician who 870 wishes to volunteer in one of those types of situations, do they need to call their liability carrier first before they volunteer? 871 872 Obviously, that would be very difficult and Dr. Levine. 873 with the chaos of disasters, it is almost impossible to find out 874 immediately what you would be covered by.

875 Mr. Burgess. Yes, in your situation in Boston, obviously, 876 that would have been impossible in that chaotic moment.

And I want to thank you for being there and responding. I will tell you, having watched that drama unfold on the television here on Capitol Hill, it was very, very difficult. And it really

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880 wasn't until the medical professionals came out that night and 881 gave the press conference that I had a sense that things were back 882 under control. So, clearly, the people who respond in events like 883 that provide, in addition to taking care of the people that are 884 injured at the scene, it also provides care to those of us who 885 are not on the scene, that somebody competent is in charge and 886 taking care of those who were injured.

Mr. O'Connor, I want to thank you for your presence today. You have provided us information on something which I was unaware, was the dramatic increase, and if I understand your testimony correctly, that started around calendar year 2002, or is that just when we started keeping statistics?

Mr. O'Connor. Well, the statistics have been kept longer than that. My testimony was germane to the IAFF's fallen firefighter, when we started tracking statistics internally. That is just for those who actually have perished in our organization. That is not comprehensive of the entire fire service.

898

Mr. Burgess. I see.

Mr. O'Connor. Statistics started being collected in 1950. The one study that I referenced began then and ended in 2009. The problem, unfortunately, has been the gathering of information has not been complete. There has been certain aspects in terms of risk factors, how long people served as firefighters, a lot of

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904 that other type of demographic data has not been collected. It 905 has just basically been review of death certificates.

906 Mr. Burgess. Well, you certainly added good evidence to why907 the collection of data is important.

908 Dr. Greenbaum, let me ask you. In your testimony you talked 909 about a 14-year-old who came to an emergency room. When I 910 practiced in Texas, if there was even any evidence of child abuse, I was required to call Child Protective Services. 911 It wasn't 912 optional. It was an obligation in which case, I could perhaps 913 incur legal liability if I didn't do that. Would that not have 914 been the case for this child that you referenced in your testimony?

915Dr. Greenbaum. In many states, commercial sexual916exploitation falls under the child abuse mandated reporting laws.917It is not uniformly so. And I think all too often, people don't918ask the questions about the background and what led to that919sexually-transmitted infection. So, they don't get the920information that would tell them the child has been exploited,921requiring a report.

922 Mr. Burgess. Well, I thank you for your testimony and for923 your work on this.

It wasn't in this committee but on the Helsinki Commission a year and a half ago, we had a very compelling hearing on this issue of human trafficking and both of the women who testified -- it was very courageous for them to come forward -- it was their

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928 interactions with the healthcare system, where the evidence and 929 clues were missed. One of the things that just struck me during 930 that hearing was each of those witnesses stated that their 931 trafficking was done by a family member. So merely the fact that 932 it is a family member who brought someone in for care does not 933 mean you don't have to worry about that. In these two cases, it 934 was a direct result of their family member doing the trafficking 935 that caused them to be in the emergency room or the clinical 936 setting where they were that day.

And the other thing that struck me is the length of time that it went on before there was actually recognition. So I suspect that is what you have brought to us today is extremely important and something the committee clearly needs to look at.

941 I am going to yield back my time and recognize the ranking
942 member of the subcommittee, Mr. Green from Texas for 5 minutes
943 for questions, please.

Mr. Green. Thank you, Mr. Chairman.

945 Mr. O'Connor, welcome to our committee and I want to thank 946 you and your fellow firefighters across the country. If I hadn't 947 gotten into politics, I would probably have been a firefighter 948 since my grandfather and my two uncles were.

949 But cancer continues to be a devastating effect on 950 individuals throughout our country. The American Cancer Society 951 estimates that 692,000 Americans will die from this horrible

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952 And these efforts -- last Congress we passed the Beau disease. 953 Biden Cancer Moonshot, which was part of our 21st Century Cures 954 in support in improving the lives of all Americans. 955 The Firefighter Cancer Registry, though, is really important 956 because there is an incidence of firefighters, even though 957 nowadays they have a lot better equipment, when they go into a 958 fire, they don't know what they are breathing. It could be 959 chemicals, particularly in an area like I come from because we 960 have a chemical industry. 961 What is currently known about the link between firefighter 962 occupation and cancer? 963 Mr. O'Connor. Well I mean that is a very good question and 964 there is multiple answers for it. 965 First, their industry has changed so much in the 31 years 966 I became a firefighter. You are absolutely right. If this room 967 itself caught on fire, there is carcinogens in just about 968 everything, toxic flame retardants. For wildland firefighting, 969 people just think that it is the trees and it is nature burning. 970 In many cases, it becomes a conflagration, like what occurred in 971 Colorado Springs, where 200 houses went up. The World Trade 972 Center, the collapse, the particulates. 973 Firefighters are exposed to it from almost the minute they 974 walk into a fire station. One of the problems we encounter is

diesel exhaust just in the station from the equipment starting

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and shutting off. Obviously, when they get on the scene, they
have exposure through inhalation, through breathing. Certainly,
the technology of self-contained breathing apparatus has improved
and lung cancer has actually diminished a little bit over the last
generation because it was a known risk.

But what we are finding now is that people are getting exposed through, essentially, their sweat, basically through their clothing absorbing into the skin, through so many different sources. It isn't just the inhalation risk. It is almost every aspect of it.

986 The other aspect is the type of fires have changed so much 987 and the responsibilities of firefighters. Many years ago, it was 988 simple construction. People understood the risk. But today it is hazardous materials response, it is EMS. 989 There are so many 990 different things, every measure of disaster. It was referenced 991 the situations down on the Gulf Coast, the same thing with Super 992 Storm Sandy.

We are exposed and what this registry does differently than any other study is it takes almost every factor into account, not just people contracting and dying, but it will actually take how long somebody is a firefighter, what type of firefighter. Are they large city firefighters, where they may have more responses and more varied responses? Are they volunteer, paid on call, wildland? All those demographics are going to be taken into

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1000 account. So, hopefully, over a period of time, we will actually 1001 be able to assimilate the information and digest it and make it 1002 useable to prevent cancers in the future.

1003 Mr. Green. Thank you. Thank you all for bringing the bill1004 before us.

1005 Dr. Levine, because our chair coming from Houston, I remember 1006 And at the Astrodome in Houston we very well Hurricane Katrina. 1007 received a quarter of million folks from Louisiana. They brought 1008 us good gumbo, too, and we sent them back with good barbeque. 1009 My concern about the bill that would just give protection from lawsuits and we have a patchwork of laws with states. 1010 1011 Louisiana is different from Texas, for example, maybe. But on 1012 the federal level, if we could give these tort claims protections 1013 under a federal act, would that solve the same problem?

Dr. Levine. I believe it might and I am saying might. I mean there are still state laws that are fairly strong in this area so, they would still be there for protection. But I would think that having one overarching one is what we are after here, one overarching federal law that would tell the first responders it is okay to be there and do what you need to do.

1020If you are relying on state law, you may or may not know what1021is going on at the moment and that time is really the key to any1022act and any treatment of an individual.

I mentioned that 14 minutes, and 22 minutes, and minutes to

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1024 get somebody to the OR, when we are talking about a large loss of blood, either you do it or you don't. There is no questions. 1025 1026 There is no -- you know you don't have time anything except to 1027 respond.

1028 An example is we worked for years for the Mr. Green. 1029 Federally Qualified Health Clinics to have volunteer doctors so they could provide for the underserved in giving them federal tort 1030 1031 claims protection by volunteering in those clinics. So that was 1032 just an example.

1033 Mr. Chairman, I would like to yield my last 2 seconds to my 1034 colleague, Congressman Sarbanes from Maryland.

1035 Mr. Sarbanes. I thank the gentleman for yielding. I don't 1036 know that I am going to be here when it comes time.

1037 I just wanted to thank you, Kevin. You mentioned your 16 1038 years of service to the residents of Baltimore County. Ι 1039 represent those folks and, on their behalf, I want to thank you and for your extraordinary advocacy on all of these issues. 1040

1041 And I yield back.

1042 Mr. Burgess. The chair notes the gentleman's time had 1043 expired when he yielded time that didn't exist.

Mr. Green. Well, I had 5 seconds. 1044

1045 So, it comes off future time. Mr. Burgess.

1046 I do now want to recognize the gentleman from Virginia, Mr. 1047

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Griffith, for 5 minutes for your questions, please.

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1048 Mr. Griffith. Thank you very much. I do appreciate it. I 1049 appreciate all of you all being here. These are all important 1050 topics. I was talking earlier, I had carried legislation related 1051 that also dealt with hypertension but also cancer, when I was in 1052 the state legislature.

The dental program, let me start there, although I have got lots of questions and I tend to be somebody that reads, looks at things, and tries to sort things out. One of the things that it said is that among the groups that can get some assistance from this bill would be ones that are affiliated with an academic institution and that are exempt under the taxes and offer free dental programs to underserved populations.

1060 We have, in my district, a group that sets up weekend medical 1061 clinics at a large field and they have a dental component with 1062 a number of dentists who come in and give their entire weekend, and they bring all the equipment, and they have a mobile unit, 1063 and so forth but they are not affiliated, as far as I know, with 1064 1065 any academic institution. Is that something that is critical, 1066 you think, to the bill or can we maybe carve out an exemption if 1067 they are long-standing providers of free medical, or in this case, dental care to an underserved area? 1068

1069 Dr. Watson-Lowry. This bill does not say that you have to 1070 be associated with an institution. It is basically providing 1071 local solutions to local problems.

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1072 So if that particular group wanted to be able to apply for 1073 funding, they could apply for funding also.

1074 Mr. Griffith. All right, I do appreciate that.

1075 I have got an issue on the Good Samaritan Section 2 if I might 1076 ask a couple of questions on that. And I quess the first one is 1077 is that, I don't think there would be any problem with it, I think 1078 the language might need to be tightened up just a little bit 1079 because it appears that it might actually say that if they are 1080 on their way to the scene and if they are driving 85-90 miles an 1081 hour and they run over a pedestrian they might be covered. You 1082 wouldn't have any problem -- you are trying to get to the folks 1083 who are providing medical care, once they get there, as I 1084 understand it. It think that is the intent of the bill. Would you not agree that is the intent of the bill? Just to make sure 1085 1086 we are not getting folks in trouble who are trying to be good guys. 1087 Dr. Levine. Yes, I would agree. Thank you.

All right and I do want to work on that. 1088 Mr. Griffith. 1089 Likewise, and it may need to be tweaked a little bit, it might 1090 be in there, would you have any problem if we made it clear that 1091 the medical care they were providing was at least within the scope 1092 of their license, so that -- I mean I know, obviously, the health 1093 -- you mentioned mental health, which I think is important and 1094 a lot of folks can do that but I am not sure I want my chiropractor 1095 trying to reattach my fingers.

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1096 Dr. Levine. I would agree always with the scope of practice1097 within their license, yes.

Mr. Griffith. All right and I do appreciate that. And one thing that I think because of your background, Dr. Greenbaum, that might have been misunderstood but my reading of the bill does not say it is just for minors who are sexually trafficked, it is looking for adults who you know they might be 18 or 19 who are being sexually trafficked, too. Is that your understanding as well?

1105Dr. Greenbaum. Absolutely, the bill includes both adults1106and minor sex and labor trafficking, yes.

Mr. Griffith. And obviously, theoretically, minors are probably more vulnerable but if you had somebody that has been in the system as a person who has been trafficked or enslaved in that industry, they could be an adult but have been in for a while or it could be somebody with diminished -- some forms of diminished l112 capacity.

1113 Absolutely. You make a very good point. Dr. Greenbaum. Α 1114 lot of the children that we see age out and so they are 19, 20, 1115 21 but they started when they were 15. So a lot of adults were 1116 kids when they started. And then a lot of adults are very 1117 vulnerable because of disabilities, mental health issues, other And so yes, but this bill will cover everything. 1118 reasons. 1119 Mr. Griffith. This bill will cover everything.

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	54		
1120	Well, I appreciate it and these are all, I think, bills that		
1121	are trying to do good things for the American people and I		
1122	appreciate you all's testimony here today.		
1123	And Mr. Chairman, I yield back.		
1124	Mr. Burgess. The gentleman yields back. The chair thanks		
1125	the gentleman.		
1126	The chair recognizes the gentlelady from Florida, Ms.		
1127	Castor, 5 minutes for questions, please.		
1128	Ms. Castor. Well, thank you, Mr. Chairman for organizing		
1129	this hearing and thanks to all of our witnesses who are here today.		
1130	These are all very positive ideas and bills.		
1131	And Mr. O'Connor, thank you for your long-term service.		
1132	And Dr. Levine, thank you. I am so grateful that you were		
1133	in the right place at the Boston Marathon and that is quite a story.		
1134	So, thank you for being there.		
1135	I wanted to focus on Congresswoman Kelly's bill. I think		
1136	it is such an important reauthorization. And I want to thank her		
1137	and Congressman Simpson and ask Dr. Watson-Lowry a few questions		
1138	because I have seen dentists in Florida, the Florida Dental		
1139	Association, they really do a wonderful job of providing free		
1140	care. In fact, I have a few statistics here that kind of blew		
1141	me away.		
1142	The Florida Dental Association's Mission of Mercy Event,		
1143	just over the past couple of years in Pensacola, that is a pretty		

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1144 small town in the Panhandle, their events saw more than 1,800 1145 patients and provided more than \$1.4 million in donated care just 1146 in March. Similar, in Jacksonville, saw 2,800 patients, where 1147 they provided \$2.75 million in donated care and there were almost 1148 2,500 volunteers.

In my hometown of Tampa, there are some outstanding dentists with the public service interest, along more with more health. Their event saw more than 1,600 patients; 8,000 treatment procedures worth over \$1 million; more than 350 dentists, registered dental hygienists who volunteered; and there were 1,000 support volunteers.

So there are very serious gaps in dental care in America. And I wanted to ask you to talk about that, this troubling lack of access to dental services and how we have to rely on these volunteer initiatives and describe your experience with providing free dental care in your community.

And as we talk to our colleagues about the importance of making this investment through the CDC to local communities, what are the long-term benefits? Isn't there a return on investment here?

1164Dr. Watson-Lowry. Well, thank you for your question. I1165just want to say last year I went to the Florida Dental Association1166meeting, and it was wonderful, in Orlando. I met some new friends1167down there.

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But yes, it is a wonderful question. In Illinois we have a MOM's Event approximately every 2 years because it takes so much to set it up and it costs so much. We have to get sponsors and that type of thing. Our last event we saw about 2,000 -- we had about 2,000 patients visits and did more than \$1 million worth of service. So, that is something that is going on across the country.

What this bill does is bring the CDHCs online a little bit more and increasing their numbers. What we have is it kind of bridges that gap. There are a lot of patients that don't know where to get care. There has been an increase in Medicaid funding but if a patient has a problem but they don't know where to go, then the first place they go is to the emergency room.

And so we are trying to -- this bill helps to cut down on 1181 1182 those emergency room visits so that patients can receive care at 1183 a dental office, or in a practices, an FQHC. That care may cost \$70 versus an emergency room visit that is \$700 or more. 1184 And when 1185 they go to the emergency room, as I mentioned in my testimony, 1186 they just get a prescription for an antibiotic and a pain 1187 medication and then they are back in the emergency room in a couple of months or a month or so and they haven't gotten that care. 1188 1189 So, this addresses that situation. It puts the CDHC in place 1190 so that they can help those patients find the proper place to 1191 receive care, make sure they have transportation for that, and

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also talk to them about maybe if they have some anxieties about going to the dentist and help them through those issues, and teach them about prevention.

1195 That is one of the key things that I see in my practice. One 1196 of the first visits I talk to them about well, you have this cavity; 1197 it is not just about treating that cavity. How did that cavity 1198 And a lot of my patients are one peppermint on Sunday get there? 1199 in church every Sunday and that is causing them to lose all of 1200 their back teeth. And it is costing them, especially seniors, 1201 it is costing them a lot of money.

1202 So, everything that we have in here is going to help bridge1203 that gap.

1204 Ms. Castor. And there is an important education element 1205 that comes with all of this --

1206 Dr. Watson-Lowry. Huge. Huge.

1207 Ms. Castor. -- so that they are not returning patients. Exactly. Exactly. 1208 Dr. Watson-Lowry. I don't know if I 1209 have the time but I have a friend that was in Alaska and saw the 1210 Native Americans. And he went to the grocery store and three of 1211 the four rooms were stacked from floor to ceiling with pop. The 1212 children were drinking pop all day. They weren't drinking milk 1213 because that was \$7 for a half a gallon of milk. And so all of 1214 their cavities -- they were losing their front teeth because they 1215 had cavities in their front teeth from drinking the pop.

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1216 And so just the education, letting them know this is what 1217 is causing the problem and helping them find a solution to that 1218 and teaching the parents, teaching the kids what to do and what 1219 That is a huge component. not to do. 1220 Thank you very much. I yield back my time. Ms. Castor. 1221 Dr. Watson-Lowry. Thank you. 1222 The chair thanks the gentlelady. Mr. Burgess. The 1223 gentlelady yields back. 1224 The chair recognizes the gentleman from Kentucky, Mr. 1225 Guthrie, the vice chairman of the subcommittee, 5 minutes for 1226 questions. 1227 Mr. Guthrie. Thank you, Mr. Chairman. I appreciate the 1228 recognition. 1229 And first to Mr. O'Connor. Should this legislation be 1230 enacted, the CDC will be tasked with collecting data from all over 1231 the United States. Can you please share how the publicity for firefighter's data solicitation will take place and how do you 1232 1233 foresee the data collection taking place? 1234 Mr. O'Connor. Well, the bill addresses that. The CDC, 1235 along with NIOSH, will get with stakeholders from the fire I would imagine that would include organizations 1236 service. 1237 representing professional firefighters, a managerial component 1238 of the fire service, the International Association of Fire Chiefs, 1239 the National Volunteer Fire Council. Collectively, we have about

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1240 1.1 million firefighters across the country. I imagine that they 1241 will be sitting down with the CDC, based on the direction 1242 articulated in the bill and try and come up with a process whereby 1243 the data can be aggregated, probably department by department, 1244 in terms of if a department chooses to participate, they would 1245 be able to essentially provide the data from their employees, 1246 their retirees, because that is a huge component of it as well, 1247 to make sure that you have got length of service of all the people 1248 involved and do it in a fashion that essentially people are 1249 de-identified; that you are able to basically get the data, the 1250 information on people but protecting their confidentiality.

I could envision that you know if there needs to be a deeper dive in terms of direct information, that there may be a process in place whereby the researchers at CDC or the people keeping the database would be able to contact these people but it would be on a voluntary basis.

1256 Mr. Guthrie. Okay, thanks.

Let me go to Dr. Watson-Lowry. You mentioned in your testimony that most Medicaid dental programs fall short of providing the amount and extent of care needed by low-income patients. According to Kaiser Family Foundation, even states with extensive adult dental benefits, patients have a difficult time finding a dentist.

1263

I know a lot of dentists don't accept private insurance and

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1264 some accept private but not Medicaid. And could you kind of walk
1265 through why it is hard to find a dentist that does Medicaid?
1266 In Kentucky, I have visited some. We do pediatrics and,
1267 although they are not celebrating their reimbursements, don't get
1268 me wrong, but the biggest issue that they talk about is booking
1269 chair time and having no-shows. That is one of their biggest
1270 issues.

1271 Dr. Watson-Lowry. Thank you for that question.

1272 Yes, this bill addresses that with the community health 1273 They help them navigate those situations so they coordinators. 1274 help them find someplace that takes -- in Illinois we have like 1275 three different kinds of coverage for Medicaid, which makes it 1276 very complicated in the paperwork with the doctors. So but when 1277 they can find one, they have to be able to find transportation. 1278 So the CDHC helps so that that chair time doesn't go empty and 1279 so that improves the utilization of the participators that are 1280 functioning there. It helps that whole situation and improves 1281 care and it also cuts the cost because you can see more patients 1282 in less time.

1283 Mr. Guthrie. Good. Thank you. Because the issue is that 1284 we have to overbook, therefore, it is not good for our patients 1285 who come in and have to wait --

1286

1287

Dr. Watson-Lowry. Exactly.

Mr. Guthrie. -- because they don't distribute themselves,

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1288 the no-shows, and sometimes there is just no one there and they 1289 are not using their chair. So, it is a thing they are trying to 1290 thread the needle on. 1291 There are some studies that have shown Dr. Watson-Lowry. 1292 that they have reduced the no-show rate by 18 percent, the CDHCs. 1293 Mr. Guthrie. Perfect. Perfect. 1294 I am going to get a couple more questions in. So, Dr. Levine, 1295 why is it not sufficient to require medical volunteers to present 1296 their medical license on-site? 1297 Well, I assume this is a combination of two Dr. Levine. 1298 One is your medical license -things. 1299 Mr. Guthrie. I mean if it is a large disaster, not just 1300 general. Go ahead, I am sorry. Go ahead, please. 1301 Dr. Levine. Your license is one thing but liability 1302 coverage is a separate issue. Here, we are just dealing with the 1303 liability issue as to whether or not the physician is there to It has nothing 1304 respond only if he or she is covered potentially. 1305 to do with presenting their license only. What does that mean 1306 and who is going to verify that license, at the time of the 1307 disaster? That is very difficult and it is so chaotic that it 1308 is hard to do. And sometimes that will even take a few days in 1309 a normal situation. 1310 Mr. Guthrie. Right. 1311 Dr. Levine. That is the difficulty.

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1312	Mr. Guthrie. Okay, thanks for that.		
1313	And then Dr. Greenbaum, in your testimony you say that		
1314	research consistently shows that victims of trafficking do have		
1315	contact with medical professionals. Are there certain health		
1316	providers and certain health settings who are more commonly in		
1317	contact with suspected trafficking victims?		
1318	Dr. Greenbaum. There has been a limited amount of research		
1319	but probably the most relevant research shows that about		
1320	two-thirds show up to emergency departments in hospitals but a		
1321	quarter of them also go to public health clinics, Planned		
1322	Parenthood, sexually-transmitted infection clinics, and some to		
1323	their own doctors like their gynecologists or their		
1324	pediatricians. So it really runs the gamut but I would say that		
1325	probably emergency departments and public health clinics are the		
1326	biggest.		
1327	Mr. Guthrie. Okay, thank you. I appreciate that.		
1328	My time has expired and I yield back.		
1329	Mr. Burgess. The gentleman yields back. The chair thanks		
1330	the gentleman.		
1331	And the chair recognizes the gentleman from Maryland, Mr.		
1332	Sarbanes, for 5 minutes for questions, please.		
1333	Mr. Sarbanes. Thank you, Mr. Chairman. I want to thank the		
1334	panel for being here today on these very important proposals that		
1335	I think you see broad agreement of support for.		

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1336I wanted to ask you, Kevin, and again, thank you for not just1337your service in Baltimore County but your advocacy on these issues1338and being a terrific resource for so many of here on the Hill when1339it comes to issues that affect firefighters of all categories1340across the country.

1341 I think I have a pretty decent understanding of what the 1342 registry offers and, obviously, we support it. I was wondering 1343 if you could speak a little bit to what kinds of advances, in terms 1344 of technology, and equipment, and other things are available to 1345 firefighters when they are going into these situations that can 1346 help to reduce some of the risks for cancer and other diseases. 1347 Because I imagine, as you become more and more aware of the 1348 heightened risk for these things, that you are thinking about that 1349 as you come on to the scene and that there has probably been some 1350 advances with respect to that.

1351 Mr. O'Connor. The best way to answer that question is 1352 through example. When I came to the fire service in 1985, I was 1353 issued a helmet, a turnout clip coat, and three-quarter rubber 1354 So what that meant is every time I went into a fire, large boots. 1355 portions of my body were exposed. If something happened below 1356 the waist, essentially, any type of water, wash off contamination, 1357 could go down into those boots.

1358Over the years, we made a determination that because of some1359of the diseases, cancer and other diseases were being caused by

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1360 those type of exposures, that it made sense to more fully 1361 encapsulate a firefighter.

So, we came up with hoods that protect the neck and the ears. But unfortunately, technology hasn't advanced to the point that it is a complete coverage, a complete shield. You still, as I said in my testimony, you can absorb materials, toxic soups, if you will, in your sweat, things of that nature going into your pores. That serves as a single example.

1368 A successful story is with respect to lung cancer. Many 1369 years before I came to fire service, people went into buildings without self-contained breathing apparatus. 1370 They were inhaling 1371 everything. Over the years, the advancement in that technology 1372 has been marked in terms of the duration with which people can 1373 stay in that type of an environment. But even that has -- it is 1374 not drawbacks but its limitations. For years, people thought 1375 that once the fire was done, you took your breathing mask off and 1376 you walked around. But the residual smoke and toxicity that was 1377 there continued to cause diseases.

1378Within the fire station itself, the diesel exhaust, which1379I referenced, now we have what is called a Nederman exhaust system1380that actually attached to the exhaust.

1381 So as things manifest and we are able to make determinations, 1382 the technology ultimately catches up to it. The problem is, the 1383 way that people are being exposed to these toxins now is very

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1384different than it was even 15 years go.So, essentially what we1385need, we need the information and data on these different types1386of cancers.It is not just a simple cancer.1387cancer or a colon cancer.We are having clusters of cancer of1388firefighters that are exposed to benzene, for example, and they1389develop a very specific type of liver cancer which occurred,1390actually, in Baltimore many years ago.

So this information really allows us to take a deep dive and look at it and essentially work with our partners that manufacture clothing, the researchers to come up with things to better protect firefighters and, essentially, try to de-risk it as much as possible.

1396 Mr. Sarbanes. Well, thank you for that answer and I think 1397 what it shows is the attention, through this registry, to the issue 1398 can heighten the awareness so that we can have more technologies 1399 developed but also points to the need for investing the resources that can allow for better protection and better protective 1400 1401 equipment and so forth. And actually even potentially extends 1402 to -- I know there is issues around sort of flame retardant and 1403 other kinds of things that are put onto furniture. And in theory, that is supposed to help the situation when a fire breaks out. 1404 1405 But to extend its generating smoke and other things that can be inhaled that are even more toxic than if you didn't have those 1406 1407 retardants in place.

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1408So it gets a conversation going. I don't know if you want1409to respond to that.

1410 Yes, very quickly. Our organization has Mr. O'Connor. 1411 been in the forefront of trying to expose some of the problems 1412 with flame retardants and the potential health hazards they pose 1413 not just to firefighters but to ordinary citizens, as well. Ι 1414 think, at the last count, 26 states have enacted some type of law, 1415 either regulating, forcing disclosure on flame retardants. 1416 Legislation was just passed in Maryland with respect to its impact 1417 So, it is something that we are very involved in. on children. 1418 But you are absolutely right. That is a hazard not just to 1419 firefighters but to the general public. 1420 Mr. Sarbanes. Thank you. I yield back. 1421 Mr. Burgess. The gentleman yields back. The chair thanks 1422 the gentleman. 1423 The chair recognizes the gentleman from New York, Mr. Collins, 5 minutes for questions, please. 1424 1425 Thank you, Mr. Chairman. Mr. Collins. I ask unanimous 1426 consent to enter into the record letters of support for H.R. 931 1427 from the International Association of Fire Chiefs, the Congressional Fire Services Institute, the National Volunteer 1428 1429 Fire Council, International Association of Fire Fighters, and the 1430 National Fall Firefighters Foundation. 1431 Mr. Burgess. Without objection, so ordered.

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1435

Mr. Collins. Thank you.

1436 So, Mr. O'Connor, I mean we touched on this briefly but I 1437 know we have, just in my one county alone, 99 volunteer fire 1438 And when we look back at what was the standard companies. 1439 procedures 20-30 years ago versus today, I always think back when 1440 firefighters would tell me they would keep their turnout gear in 1441 their car, in the trunk. So they would be fighting a fire today 1442 and God knows what chemicals they could be associated with. And 1443 we certainly had a lot of chemical fires in the Niagara Falls area. 1444 You know they would finish the fire and just throw the turnout 1445 gear into the trunk of the car and drive their kids to baseball 1446 games and the like, having no clue that there could be an 1447 association of what was on that turnout gear then exposing their 1448 families to where we are today with a lot of protocols. Some 1449 stations follow these protocols better than others.

But if you could comment just a little bit. And I have got a sign in my office that says in God we trust; all others, bring data. And where this data will be taking us, especially with the manufacturers of some of this gear, as we are learning and, certainly, with the data, we will continue to learn more to produce safer equipment and better apparatus.

1456If you could maybe just where we have gone just in the last145710 years and where this might take us.

1458

Mr. O'Connor. Well, first, I again really want to thank you

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1459 for your stalwartship on this issue. It is very important. And 1460 as you have indicated, data is what really matters with respect 1461 to being able to do this tracking and making these determinations.

1462 And you are absolutely right. I mean part of it you can't 1463 get around of it, is resources as well. You know I mentioned my 1464 ensemble when I first went to the fire department. You are 100 1465 We did not adequately clean our turnout clothing. percent right. 1466 We were afforded one set of turnout clothing. If you were busy, 1467 you went from one fire immediately to the next fire and the 1468 aggregation occurred.

You were consistently wearing it, whether it was a fire call -- if you were going out on a cold evening for an EMS call, what did you put on? You put on your turnout coat. Your previous calls might have been at a chemical plant. It might have been at a fire where you were exposed to different things. So people were consistently re-exposed to the carcinogens and the toxins that they encounter on their calls.

1476 Beyond that, you are also correct in the volunteer fire 1477 service but also in a career fire service. If you were detailed 1478 from one station to another, you took your turnout clothing, you 1479 threw them in the car, and you were continuing re-breathing in 1480 all of that. It is a real hazard.

1481The sad aspect, though, unfortunately, is we have not been1482able to quantify that. We have not been able to really make any

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direct determination. We know it is hazardous but, in the absence of good data, we haven't been able to do that.

1485 All the studies that I have mentioned are very comprehensive 1486 studies in terms of just one simple analysis. They looked at the 1487 death certificates and they made their determinations. What your 1488 bill, hopefully, will be able to do is provide enough data, enough 1489 demographics in terms of work and risk, what people actually do 1490 that we can factor that into the equation and try to make these 1491 determinations.

1492I do believe that a lot of the companies that do manufacture1493this type of equipment are partners with the fire service.1494Certainly, we do have some issues at times but, at the end of the1495day, they can only design equipment that is safe and healthy if1496they have the data to recognize how we can better avoid these1497hazards.

1498 Mr. Collins. So another question is we have seen the cancer, 1499 the prevalence of cancer. Are we seeing it while a firefighter 1500 is currently serving or after they have left the service? 1501 Mr. O'Connor. Both. Some of it manifests early. The one 1502 statistic that I put out was a 159 percent increase of men firefighters between 30 and 49 years of age. 1503 Most of those people are still in the service but a lot of these diseases are 1504 1505 manifesting afterwards.

1506

A good example is in your home state, the aftermath of 9/11.

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1507 We lost 343 people that day. Unfortunately, in the days since 1508 9/11, 1,590 firefighters have contracted some form of cancer. 1509 Many of those people have retired from the service and the symptoms 1510 are just coming now. And that is one example. It is a very 1511 graphic example but the same thing is applicable throughout the 1512 country in departments large and small, where you will see the aggregation and accumulation of people, the hazards that they have 1513 1514 encountered over the years, manifest in terms of developing some 1515 type of cancer years after retirement. 1516 Mr. Collins. Thank you for your testimony. My time has run 1517 out and I yield back. 1518 The gentleman yields back. The chair thanks Mr. Burgess. 1519 the gentleman. 1520 The chair recognizes the gentlelady from California, Ms. 1521 Eshoo, 5 minutes for questions, please. 1522 Ms. Eshoo. Thank you, Mr. Chairman, and thank you to the witnesses, not only for being here today but the work that you 1523 1524 have done over your entire adult life in key areas; great 1525 contributions to the country. 1526 I also want to compliment my colleagues that are sponsoring the four bills today for their work because I think that they are 1527 1528 offering a good legislation. 1529 I want to start with Dr. Watson-Lowry first. You are aware 1530 that the House recently passed legislation that would allow states

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1531 to pick and choose which essential benefits, health benefits they 1532 require insurance plans to cover. Pediatric oral care is 1533 currently one of the ten essential health benefits covered in the 1534 Affordable Care Act. The House-passed bill also makes cuts to 1535 Medicaid, which currently requires coverage of early and periodic 1536 screening, diagnostic treatment, the EPSDT -- we have 1537 abbreviations for everything here -- including dental screening.

So what I would like to ask you to at least touch on is the continuing need for programs like these to be funded by the CDC's oral health promotion and disease prevention grants for people who are currently served by these programs.

And, also, touch on the benefits that people will be -- you know on what people are going to be forced to make changes to Medicaid that could result in the elimination of these benefits. I think that we have members here that may not even realize that that is in the bill that passed the House. But nonetheless, it is one of the essential health benefits.

1548 So, would you comment on that please?

1549 Dr. Watson-Lowry. Thank you for your question.

1550Just one point is the children being covered in the essential1551health benefits that almost slipped out. And the ADA noticed that1552and it was like the 11th hour and we were able to get that back1553in.

1554

That is critical for children to receive care. When

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1555 children lose their teeth at an early age, that can affect their 1556 self-esteem in school. Another thing is that that is the highest 1557 reason that children missed school and a lot of people don't 1558 That is the most common chronic disease is dental realize that. 1559 cavities. And so when children are missing school, the other 1560 problem is now, at least in Illinois, the schools don't get the 1561 funding for that child for that day. So, it has repercussions 1562 that --1563 Ms. Eshoo. There are repercussions. 1564 Exactly -- that follow behind those Dr. Watson-Lowry. 1565 things. 1566 As far as funding for adults, patients that have diabetes, 1567 there is a clear connection between diabetes and periodontal 1568 diseases. 1569 Ms. Eshoo. There is. 1570 Dr. Watson-Lowry. So even some of the insurance companies have started covering the adults that have diabetes for them to 1571 1572 come in three times a year instead of twice a year because they 1573 found the savings in that. You can save thousands of dollars a year with patients that have chronic conditions like diabetes. 1574 1575 And when we reduce their chronic dental conditions, it helps to 1576 improve their overall health. 1577 So, it is critical that patients receive care and also these 1578 preventative care issues that we have. And we are hoping that

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1579 those things will help the whole population of the United States, along with, as I mentioned before, the educational piece, helping 1580 1581 prevent --1582 Thank you very, very much. Ms. Eshoo. 1583 To Dr. Martin Levine, first, I want to thank you for your 1584 service as a first responder during the Boston Marathon bombing 1585 in 2013. 1586 What I want to ask you is does current liability law, in your 1587 view, actually discourage health professionals from volunteering 1588 during times of emergency? I mean is that even on their mind or 1589 do they know and not go, or know and be hesitant, or just go? 1590 Thank you for the question. Dr. Levine. 1591 Unfortunately, I think it is on their mind. I think they 1592 do react to it. There were several articles in the New England 1593 Journal of Medicine following the Boston event. One of them was 1594 from an individual who texted his mother. He was working in the medical tent as a volunteer for the first time as a physician. 1595 1596 And his mother texted him back: Get out of there as quickly as 1597 And as he was leaving, it was only because the possible. 1598 individual who was on the microphone in the tent, who is not a 1599 physician, said please don't leave your patients at a time of 1600 crisis that he turned around and said maybe I shouldn't leave. 1601 But one of the things that was on their minds was my 1602 responsibility is in the medical tent, where the runners are, not

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anywhere else. So, I am not leaving the tent to see what happened
outside. So there were physicians in the tent who did not go
elsewhere.

1606 By the time I got back into the medical tent, most of the 1607 triage was finished on the site but a lot of the physicians were 1608 no longer there. So, yes, it is absolutely on their minds. 1609 Ms. Eshoo. There is the answer. I am going to submit 1610 further questions to the witnesses, as members are allowed. 1611 And with that, I want to thank you again for what you do. 1612 I yield back.

1613 Mr. Burgess. The chair thanks the gentlelady. The1614 gentlelady yields back.

1615 The chair recognizes the gentleman from New Jersey, Mr. 1616 Lance, 5 minutes for questions, please.

1617 Mr. Lance. Thank you, Mr. Chairman, and good morning to the 1618 distinguished panel. And I will ask several questions and if they 1619 have already been answered, I apologize. We are between two 1620 subcommittee hearings this morning.

1621To Mr. O'Connor, I understand that there has already been1622an in-depth study of cancer in over 30,000 participants in three1623major U.S. cities. Mr. O'Connor, can you tell me which cities1624have been studies and are additional studies necessary?1625Mr. O'Connor. Let me answer your second question first.1626Mr. Lance. Yes.

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1627	Mr. O'Connor. Yes, additional study is definitely needed.
1628	Mr. Lance. That is Mr. Collins' bill.
1629	Mr. O'Connor. Absolutely.
1630	Mr. Lance. Yes.
1631	Mr. O'Connor. The three cities that were utilized were San
1632	Francisco, California; Chicago, Illinois; and Philadelphia,
1633	Pennsylvania.
1634	Mr. Lance. I see.
1635	Mr. O'Connor. They were chosen, I imagine, by the
1636	researchers at that point in time because they represented
1637	different parts of the country
1638	Mr. Lance. I see.
1639	Mr. O'Connor and the call volumes there were
1640	substantial.
1641	But what I would note and one of the reasons why additional
1642	study is needed, they are three relatively similar type fire
1643	departments, large metropolitan areas. Certainly, there is
1644	different hazards between cities but very, very extensive call
1645	volume during the time of the study.
1646	Park of what we are trying to what Mr. Collins' bill is
1647	trying to accomplish is looking at the broad fire service, where
1648	people work in smaller communities; where people have a higher
1649	number of call volumes, where perhaps they have a greater
1650	incidence of hazardous materials response; whether they are

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1651 responding to wildland fire; the whole aspect of it. Those three 1652 cities, essentially are relatively homogenous in terms of their 1653 call load.

The other aspect that I had mentioned a little bit earlier is that a lot of the employment demographics weren't taken into account in terms of how long people remained a firefighter, where they were assigned, what their specific duties were, ages when they were employed, et cetera, and that is what we are hoping to accomplish in the cancer registry.

1660 Mr. Lance. In the part of New Jersey I represent, not 1661 exclusively but predominately, firefighters are volunteers. 1662 Mr. O'Connor. Correct.

1663 Mr. Lance. I represent 75 municipalities. If we each 1664 represent three-quarters of a million people, that is roughly 1665 10,000 in each of the municipalities. And so it is different from 1666 large metropolitan areas.

1667 Should any study include the effect on volunteer 1668 firefighters?

1669 Mr. O'Connor. That is included in this, volunteer as well 1670 as paid on-call.

1671 Mr. Lance. Yes.

1672 Mr. O'Connor. So, absolutely. And in fact, your colleague 1673 read into the record a letter from the National Volunteer Fire 1674 Council, which represents volunteer firefighters supporting

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1675	legislation for that reason.
1676	Mr. Lance. Thank you.
1677	To Dr. Levine, I understand your practice is in Bayonne in
1678	Jersey City. Is that right?
1679	Dr. Levine. That is correct, sir.
1680	Mr. Lance. You ought to move to Westfield or Somerville in
1681	the district I serve.
1682	Dr. Levine. I live in your district.
1683	Mr. Lance. Where do you live?
1684	Dr. Levine. Short Hills.
1685	Mr. Lance. Short Hills. Do you want me to wash your car
1686	or mow your lawn?
1687	Dr. Levine. That won't be necessary, sir.
1688	Mr. Lance. That won't be necessary. I am pleased to hear
1689	that since the last time I mowed a lawn was sometime in the middle
1690	of the last century.
1691	Many states have reciprocity agreements with their
1692	neighboring states, Dr. Levine. Perhaps wouldn't it be easier
1693	for states experiencing a large-scale disaster to ask their
1694	neighboring states to send medical volunteers? And I am
1695	interested in your expertise, based upon what you have done,
1696	including at the Boston Marathon.
1697	Dr. Levine. The bill explicitly recognizes the state laws
1698	that provide a stronger protection to the volunteer health

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1699	professionals but, as you know, some of those states are not as
1700	strong.
1701	And as an example, we spoke about 9/11 in another context
1702	but having, unfortunately, been involved, I guess in some ways
1703	in that disaster as well
1704	Mr. Lance. Yes, of course.
1705	Dr. Levine I was at Liberty State Park after being at
1706	Bayonne Hospital that had some of the first wounded.
1707	Mr. Lance. Yes.
1708	Dr. Levine. But there was a group of surgeons who were
1709	taking a course, a CME course to pass their recertification boards
1710	at the Meadowlands. They took a bus over to Liberty State Park
1711	and set up a triage unit that would have been very valuable, had
1712	there been more injured personnel because they were coming over
1713	by boat to Liberty State Park to evacuate lower Manhattan. They
1714	were from all over the country.
1715	And the problem, potentially, with neighboring states is
1716	that the reciprocity is usually one neighboring state to another
1717	like New York and New Jersey.
1718	Mr. Lance. Yes.
1719	Dr. Levine. They were from Oklahoma, et cetera.
1720	Mr. Lance. Yes, of course. Very good. Thank you.
1721	I won't have time to ask questions of Dr. Watson-Lowry or
1722	of Dr. Greenbaum but I admire your fine work in your areas of

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expertise, the dental health of this country and also, of course,
identifying missing and exploited children. Thank you for your
public service in what you do, as well as the rest of the panel.
Thank you, Mr. Chairman.

1727 Mr. Burgess. The gentleman yields back. The chair thanks1728 the gentleman.

1729 The chair recognized the gentleman from Georgia, Mr. Carter,1730 5 minutes for questions, please.

1731 Mr. Carter. Thank you Mr. Chairman and thank all of you for 1732 being here. These are very important pieces of legislation and 1733 I appreciate your interest in them.

I want to start with Dr. Greenbaum. Dr. Greenbaum, I am from
Georgia as well and served in Georgia State Legislature and
certainly, human trafficking a problem in a lot of urban areas
but particularly in Atlanta.

When I served in the Georgia State Senate, we addressed this and it is something that we passed legislation on. In fact, a great champion of this has been State Senator Renee Unterman, who has passed Rachel's Law and the Safe Harbor Law and those are very important.

And you know human trafficking is horrific and it is widespread and it is in our urban areas. We think it is not there but it is there. And oftentimes, the only people that these victims will see will be healthcare professionals, while the

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1747 victims are in captivity. And I say captivity and I mean they 1748 are in captivity. I think you all understand that. But how can 1749 nurses and doctors; how can they identify? Are we doing any 1750 training to help them to identify victims?

1751 I know it is very difficult but are we doing anything? Are 1752 there any telltale signs that we can point toward?

Dr. Greenbaum. We are doing a lot of training for healthcare providers in looking for possible indicators and red flags and there are some well-known ones. We are also doing some research to actually come up with a screening tool that can be used in a very busy healthcare setting to identify children who are at risk and we are validating that in a multi-site study out of Children's Healthcare of Atlanta.

1760But we do try very hard to make healthcare providers, nurses,1761and doctors, and physician assistants aware of the red flag1762indicators that might suggest that person is high-risk.

1763 Mr. Carter. Do you concentrate on emergency rooms or just

1765Dr. Greenbaum. We do a lot of work with emergency rooms but1766also with general internists, and pediatricians, and just about1767any specialist, especially gynecologists also will see a fair1768number of victims as well. So really, we try to educate everybody1769in the healthcare system.

Mr. Carter. What about the Children's Hospital of Atlanta;

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1771 have they done anything that you are aware of? Have they got any 1772 programs like this?

Dr. Greenbaum. Yes, I think the Institute for Human Trafficking was just funded this year and we are doing the research I talked about earlier, as well as doing a lot of training of healthcare providers and people who work in the healthcare sector. We do a lot of webinars and on-site trainings, as well as the research into a screening tool for children.

1779 Mr. Carter. And results, have you seen positive results as 1780 a result of this education and efforts?

Dr. Greenbaum. Yes, we have tracked the results of our webinars and there were large improvements in knowledge and skills, as well as the use of the materials that we trained people on in their practice. So people began screening. People began talking to other healthcare providers about human trafficking, which is exactly what we wanted.

Well, I want to thank you for your work because 1787 Mr. Carter. 1788 -- and I want to make sure my colleagues all understand what a 1789 It is a serious problem, particularly in big problem this is. 1790 international cities, if you will, like Atlanta, where you have 1791 so many people coming in like that. It is something we have really 1792 struggled with and I think we have made progress and I am very 1793 proud of that.

1794

Dr. Greenbaum. Yes, I think that Georgia has done a whole

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1795 lot with the issue of human trafficking, partly because Atlanta1796 is such a major hub.

1797 Mr. Carter. Exactly. Exactly.

Dr. Watson-Lowry, I wanted to ask you about the dental bill. I know that CDC works with a lot of the local communities, and they have state partners in local communities, and they do a lot to help with water fluoridation and making sure that they have monitoring systems to help the communities monitor their water systems and all. And they also send funds to health departments for oral education and for different things.

1805So if they are doing this, explain to me the purpose of the1806partnerships or the contracts that are outlined in this1807legislation. I mean are we duplicating things here? Is this1808necessary or how is this going to complement that?

Dr. Watson-Lowry. Thank you for your question.

1810 It is necessary because this is more grassroots. It is local 1811 solutions to local problems. Sometimes the CDC is flying up here. 1812 We need things on the ground. We need to be able to address the 1813 issues that are local in those particular areas and be able to 1814 take care of those problems efficiently.

1815 The CDHCs are able to -- a lot of those CDHCs are from those 1816 particular areas so they know exactly what the situations are, 1817 what the problems are. They can get the patients to those 1818 locations, make sure they receive the services, make sure they

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1819 receive the care that they need. Sometimes it is just difficult 1820 finding the exact location to get the particular service that you 1821 need. 1822 Mr. Carter. Great. Well, thank you for your work. Thank 1823 all of you for being here today. This is most important 1824 legislation that we are talking about. 1825 And Mr. Chairman, I yield back. 1826 The gentleman yields back. The chair thanks Mr. Burgess. 1827 the gentleman. 1828 The chair would like to recognize the ranking member of the 1829 subcommittee, Mr. Green, 5 minutes for redirect questioning. 1830 Mr. Green. Well, thank you, Mr. Chairman for letting me go 1831 first. 1832 Dr. Watson-Lowry, in your testimony you talk about the 1833 elderly face the greatest barriers in accessing dental care for 1834 any group population. I know in our district our seniors, we have 1835 a lot of dual eligibles, so Medicaid does cover it but Medicare 1836 doesn't. 1837 How are the Action for Dental Health Programs currently 1838 increasing access to dental care for the vulnerable elderly? 1839 Dr. Watson-Lowry. Thank you for that question. 1840 One of the tenets of the plan trains dentists to treat 1841 patients in the nursing homes. It is very difficult for patients 1842 in the nursing home to get out and get access to dental care and

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1843 get to dental offices. Some of them don't have mobility. I have 1844 a patient, in particular. She is able to get transportation to 1845 our practice but now she has had surgery, she can't get back to 1846 get her services.

I have done some care in nursing homes and gone out but there are certain procedures I have to have equipment to go to those areas. So we are trying to train dentists to do procedures in those nursing homes and maybe have the availability to have equipment so that they can take it with them and go take care of those patients.

But they are a very vulnerable population and they have served us very well. We don't want to see them be neglected. Mr. Green. I am also interested in the Medicare. Do you know of any Medicare Advantage programs that offer dental? Because so many of them, we have a lot of competition between plans.

1859 Dr. Watson-Lowry. There are. It depends. Some 1860 situations depend on the state. We can get more information to 1861 you from the ADA. But some of those plans get to be complicated so it makes it very difficult for the dentists to be able to 1862 1863 navigate what they can do, what they can't do, what is covered, 1864 and what is not covered. And some of those crossovers cause 1865 paperwork barriers.

1866

So some of this helps with some of that paperwork but we can

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1867get more information to you in writing from the ADA.1868Mr. Green. Okay. And today we are hearing more and more1869evidence that chronic conditions, such as diabetes and heart1870disease have impact from bad oral health. Would you discuss the1871evidence and educate us on how the oral health and general health1872are linked?

Dr. Watson-Lowry. Well, I am going to give you a situation. I had a particular patient that was coming in and he was doing fine for a while and then all of sudden he was losing a tooth every year. I looked in his mouth and I told him you know I am looking at some things and it looks like you have diabetes. And he went to his physician and he said well, no, you don't have diabetes.

1879And I kept telling him something is not right and his doctor1880looked again. But he was borderline. He was just flying under1881the radar. Over a 10-year period, he lost 12 teeth.

He retired from the police force. He went to another physician and then they told him, yes, you do have diabetes. He came in to me and he said you were right, Doc, all along. But by this time, he was having problems with his eyes. He was having a lot of other problems, threatening losing a foot, a lot of other things that were going on.

1888 So, it is really important that we address these issues with 1889 patients. Periodontal disease is a silent killer. A lot of 1890 patients don't even realize they have it and they just notice their

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1891 teeth loosening. So it is really important that we talk to the 1892 patients, educate them, and get these things under control so that 1893 they can, their overall health can be improved.

1894 Mr. Green. Do you have any information regarding cost 1895 savings of dental case management for patients who have chronic 1896 medical diseases such as diabetes or special conditions that we 1897 can say show the before and after that you actually have?

1898 Dr. Watson-Lowry. Well, one study shows that there was a 1899 reduction of \$1,300 per patient that had diabetes. Also, these 1900 patients, we can reduce them going to the emergency rooms when 1901 they are having other medical problems when we keep their dental 1902 conditions under control. So, there are cost savings there, as 1903 far as emergency room situations are concerned and all their other 1904 healthcare issues, keeping that blood sugar under control when 1905 their periodontal disease is under control.

1906

Mr. Green. Okay, thank you.

1907Dr. Greenbaum, I want to thank you for your work. Coming1908from the Houston area international airports like L.A. and Miami,1909and New York, we have terrible situations.

You discussed in your testimony the need to focus on trauma, and form, and culture in appropriate care. Can you explain some of the evidence-based techniques that should be used when caring for human trafficking victims that are trauma-sensitive and culturally appropriate?

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1915 Yes, thank you. We all know that human Dr. Greenbaum. trafficking victims have experienced complex trauma before they 1916 1917 were trafficked and, certainly, during their period of 1918 And so that likely impacts the way they see the trafficking. 1919 world, the way they see us, as healthcare providers, and the things 1920 they say and do, and the way they interpret what do. 1921 So we have to, as healthcare providers, be able to stand back 1922 and say okay, that person may be acting belligerent, or may be 1923 acting aggressive, or maybe very socially withdrawn. That is not 1924 reflecting on me. That is their trauma talking and it is really 1925 important that I don't rise to that and that I sit and be very 1926 nonjudgmental because that is going to build the rapport that 1927 allows them to find out more information and provide services. 1928 So until you can really get beyond that, that trauma 1929 exterior, it is very hard to get to the real issues and provide 1930 care. 1931 Mr. Green. To get through that ice. 1932 Thank you, Mr. Chairman. 1933 The gentleman yields back. The chair thanks Mr. Burgess. 1934 the gentleman. I will now recognize myself for 5 minutes for redirect. 1935 Ι 1936 won't use all of the time. 1937 But Dr. Greenbaum, I think Ranking Member Pallone, in his 1938 opening statement, talked about the interaction with the

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1939 healthcare system, giving an opportunity for the victim to detach 1940 from their trafficker. And in that other hearing that I 1941 referenced in the Helsinki Commission, the chairman, Chairman 1942 Smith from New Jersey ran, one of the things that impressed me 1943 was how not only was the trafficker a family member but they would 1944 never leave the patient. And he even detailed multiple E.R. 1945 physician visits. At least one time through labor and delivery, 1946 the naming of the child was done by the trafficker. I mean these 1947 were clearly clues that fall outside the norm. So, I recognize 1948 that what you are talking about doing can be very important, and very impactful, and clearly, it is an area where we need to make 1949 1950 a difference.

And understanding that people coming in in that situation are not always going to be truthful about their situation but there can be other clues that lead to the correct assignment of what is actually happening.

1955 So I am grateful that you are here today. And again, 1956 although that hearing was in a different committee in the Helsinki 1957 Commission, that has bothered me since that hearing occurred. So 1958 I am grateful to see that we are taking some tangible, measurable steps towards solving that problem and I believe next week is the 1959 1960 week that we focus on human trafficking. So it is appropriate 1961 that we are doing the hearing this week to do that.

1962

And to every other member of our witness panel today, I can't

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1963 thank you enough. Dr. Levine, again, you provided, whether you 1964 knew it or not, reassurance to the country that night and I was 1965 grateful for the participation of all of the medical professionals 1966 in Boston that day. I think it was an important part of the 1967 healing of our country.

1968Dr. Watson-Lowry, thank you for what you do in helping1969provide services to people who need them so desperately.

1970 And Mr. O'Connor, my patron saint back home in Louisville, 1971 Texas was Chief Latzky of my fire department. He has now gone 1972 on to a different department, a trophy club. But certainly before I ever ran for public office, it was his example of giving back 1973 1974 in public service that has always -- it has been a North Star for 1975 me, something to help guide me through my time in public service. So, I thank you for being here today and what you brought to the 1976 1977 committee.

1978 I see that we have been joined by Mr. Bilirakis, who I would1979 be happy to recognize 5 minutes for questions.

1980Mr. Bilirakis. Thank you very much. I appreciate it. I1981had the V.A. full committee meeting and TELCOM. So, I apologize1982for being late.

1983Dr. Levine, Florida is bracing for the next big one each1984hurricane season and its implications, especially for a state with1985a significant population growth over the last few years, a1986sizeable portion age 55 and older. A huge concern and God forbid

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we get it but we have got to be prepared.

1988 Can you walk us through the Volunteer Protection Act and why 1989 it is so -- I mean what is your opinion and why is it not sufficient? 1990 Yes, please.

Dr. Levine. I believe it goes to a certain point but, unfortunately, a healthcare professional providing medical care specifically. There is a difference between just doing first aid, doing triage, but actually providing medical care goes to another level that I don't believe would be covered for that physician from a liability perspective.

1997At the Boston Marathon, we deal with mass casualties every1998year. It could be hyponatremia. Approximately 20 to 30 people1999have that. It is life-threatening.

2000 We deal with cardiac disease; again, it could be two to five 2001 a year. With 38,000 runners, typically we are going to get one 2002 cardiac event per 100,000; also life-threatening.

We also deal with hyperthermia, in which people have body temperatures, core temperatures of 104 to 109 every year. This past year was not as bad as 2012, in which we had 24 people who had to be in the dunk tank for almost 30 minutes. Those are life-threatening conditions that you must have medical care and get their temperatures down within 30 minutes.

2009 In a disaster situation, you don't have time to understand 2010 whether, at the moment, you are going to have the capability of

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2011 evacuating someone to a hospital immediately. You may have to 2012 actually render the care immediately.

2013 One of the things at the Boston Marathon was, when I got to 2014 the site, there were a lot of people with their shirts off, who 2015 were trying to staunch the bleeding by putting a cotton shirt up 2016 against, unfortunately, a limb stump. What that did was, it 2017 actually increased the amount of flow into the shirt. Now, these 2018 were people that were volunteers but they were not medically 2019 So they didn't know that they probably should have torn trained. 2020 the shirt, tied it around and used tourniquets.

2021 So, if a medical personnel is not going to be on the site 2022 because they are not covered by the Volunteer Act, this is why 2023 this act I think is necessary.

2024 Mr. Bilirakis. Thank you very much.

2025 Dr. Watson-Lowry, in preparation for this hearing, I reached 2026 out to the dental community to get a sense of the cost impact of 2027 dental issues in my district. I know it is significant.

In 2014, there were at least 163,906 E.R. visits in Florida for dental problems, almost none of which were cured in the E.R., obviously, and the hospital bills exceeded \$243 million.

In Pasco County, and I represent all of Pasco County, but in Pasco County alone, it accounted for approximately \$10.9 million in E.R. expenses -- \$10.9 million in E.R. expenses. Can you explain how the E.R. referral works and how does it

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2035 provide cost savings?

2036 Dr. Watson-Lowry. Thank you for your question. 2037 Mr. Bilirakis. Sure. 2038 Dr. Watson-Lowry. There are approximately 200 E

2038 Dr. Watson-Lowry. There are approximately 200 E.R. 2039 diversion programs that we have going right now. There are 2040 approximately six different models, so they work differently in 2041 different situations. So, we can get information to you 2042 specifically on that.

But suffice it to say, when you have someone going to the emergency room, that can cost over \$700 for that one emergency visit and, as we mentioned before, it doesn't cure the problem. We can take care of that issue in a dental practice or a dental clinic for one-tenth of that cost.

So there is one particular program that the patients go in, they receive the service, and to pay for that service, they actually volunteer in different areas. So there have been situations where they have decreased the E.R. visits by 50 percent and increased the volunteer hours in other settings by like 9,000 different volunteer setting visits.

2054 So there are a lot of different programs that are there and 2055 we can get more information to you about those different ones. 2056 Mr. Bilirakis. Yes, please do. Please do. I am very 2057 interested.

2058

One more question, Mr. Chairman or -- can I go to one more?

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2059	What do you think?
2060	Mr. Burgess. The gentleman is testing the patience of the
2061	chair.
2062	Mr. Bilirakis. Okay. All right, I will yield back and
2063	submit. Thank you very much, Mr. Chairman.
2064	Mr. Burgess. The chair thanks the gentleman for yielding.
2065	Mr. Bilirakis. I want my bills passed.
2066	Mr. Burgess. The chair thanks the gentleman for yielding
2067	back his time.
2068	Seeing that there are no further members wishing to ask
2069	questions, I do want to thank all of our witnesses for being here
2070	today.
2071	We have received outside feedback from a number of
2072	organizations on these bills and I would like to submit statements
2073	from the following for the record:
2074	Representative Simpson of Idaho, a co-sponsor of H.R. 2442,
2075	the American Association of Neurological Surgeons, and the
2076	Congress of Neurological Surgeons, the American College of
2077	Surgeons, and the American Hospital Association, PIAA, and the
2078	International Association of Fire Chiefs.
2079	Without objection, so ordered.
2080	[The information follows:]
2081	
2082	*******COMMITTEE INSERT 5********
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2083	Mr. Burgess. Those will be added to the record.
2084	Pursuant to committee rules, I remind members they have 10
2085	business days to submit additional questions for the record. I
2086	ask that the witnesses submit their response within 10 business
2087	days upon receipt of the questions.
2088	Without objection, the subcommittee stands adjourned.
2089	[Whereupon, at 12:07 p.m., the subcommittee was adjourned.]

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