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6 THE FISCAL YEAR 2017 HHS BUDGET

7 WEDNESDAY, FEBRUARY 24, 2016

8 House of Representatives

9 Subcommittee on Health

10 Committee on Energy and Commerce

11 Washington, D.C.

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15 The subcommittee met, pursuant to call, at 10:00 a.m., in
16 Room 2123 Rayburn House Office Building, Hon. Joe Pitts [chairman
17 of the subcommittee] presiding.

18 Members present: Representatives Pitts, Barton, Guthrie,
19 Whitfield, Shimkus, Murphy, Burgess, Blackburn, McMorris
20 Rodgers, Lance, Griffith, Bilirakis, Long, Ellmers, Bucshon,
21 Brooks, Collins, Upton (ex officio), Engel, Capps, Schakowsky,
22 Butterfield, Castor, Sarbanes, Matsui, Schrader, Kennedy,
23 Cardenas, and Pallone (ex officio).

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25 Staff present: Gary Andres, Staff Director; Mike Bloomquist,
26 Deputy Staff Director; Leighton Brown, Press Assistant; Rebecca
27 Card, Assistant Press Secretary; Karen Christian, General
28 Counsel; Jerry Couri, Senior Environmental Policy Advisor;
29 Jessica Donlon, Counsel, Oversight and Investigations; Paul
30 Edattel, Chief Counsel, Health; David McCarthy, Chief Counsel,
31 Environment and the Economy; Carly McWilliams, Professional
32 Staff, Health; Katie Novaria, Professional Staff, Health; Tim
33 Pataki, Member Services Director; James Paluskiewicz,
34 Professional Staff, Health; Graham Pittman, Legislative Clerk,
35 Health; Mark Ratner, Policy Advisor to the Chairman; Michelle
36 Rosenberg, GAO Detailee, Health; Chris Santini, Policy
37 Coordinator, Oversight and Investigations; Chris Sarley, Policy
38 Coordinator, Environment and the Economy; Adrianna Simonelli,
39 Legislative Associate, Health; Heidi Stirrup, Policy
40 Coordinator, Health; John Stone, Counsel, Health; Sophie Trainor,
41 Policy Advisor, Health; Josh Trent, Deputy Chief Counsel, Health;
42 Christine Brennan, Minority Press Secretary; Jeff Carroll,
43 Minority Staff Director; Waverly Gordon, Minority Professional
44 Staff Member; Tiffany Guarascio, Minority Deputy Staff Director
45 and Chief Health Advisor; Una Lee, Minority Chief Oversight
46 Counsel; Rachel Pryor, Minority Health Policy Advisor; Tim
47 Robinson, Minority Chief Counsel; Samantha Satchell, Minority
48 Policy Analyst; Matt Schumacher, Minority Press Assistant; Andrew

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49 Souvall, Minority Director of Communications, Outreach and Member
50 Services; Kimberlee Trzeciak, Minority Health Policy Advisor; and
51 Arielle Woronoff, Minority Health Counsel.

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52 Mr. Pitts. [presiding] The subcommittee will come to
53 order.

54 This is a pretty busy day. A lot of members will be here
55 today. So, I will have to run a tight gavel, so everyone can get
56 an opportunity to speak today.

57 The Chair will recognize himself for an opening statement.

58 Today the Health Subcommittee will examine the President's
59 budget for fiscal year 2017 for the Department of Health and Human
60 Services. We are grateful the Secretary has agreed to appear
61 before this subcommittee. Certainly, there are a number of
62 issues in the budget and at HHS that members will be interested
63 in discussing.

64 I appreciate the strong bipartisan record this committee has
65 in working with Secretary Burwell, especially our work to solve
66 the Medicare physician payment issue last year. Our committee
67 has passed more bipartisan bills into law than any other committee
68 in Congress, and we appreciate Secretary Burwell's partnership
69 to help make that possible.

70 However, as I reviewed the budget, I have to say I am
71 disappointed. This budget does not balance ever. The CBO warned
72 that under current law the deficit will balloon from \$616 billion
73 this year to \$1.4 trillion by 2026. Medicare, of course, is on
74 course to be insolvent and unworkable in the year 2026. Federal
75 debt will sore from \$14 trillion this year to about \$24 trillion

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76 by 2026.

77 Economists warn us that our runaway federal health spending
78 will eventually lead to an economic crisis, and drastic and
79 disruptive cuts, higher taxes that harm workers and families, or
80 some combination of all of these outcomes. I believe Congress
81 and the administration have a moral responsibility and duty to
82 solve the problems before they fail the millions of people who
83 depend on them.

84 Unfortunately, our long-term spending challenges have been
85 worsened by changes to federal programs in recent years.
86 Specifically, ObamaCare is over \$2 trillion in new entitlement
87 spending. Yesterday's Washington Post highlighted a new report
88 from the HHS Office of Inspector General which examined HHS's
89 mismanagement of healthcare.gov. As the report makes clear,
90 there was more that failed beyond just a website.

91 The OIG concluded, quote, "We found that HHS and CMS made
92 many missteps throughout development and implementation that led
93 to the poor launch. Most critical was the absence of clear
94 leadership, which caused delays in decisionmaking, lack of
95 clarity in project tasks, and the inability of CMS to recognize
96 the magnitude of problems as the project deteriorated. CMS's
97 organizational structure and culture also hampered progress."
98 End quote.

99 Today a new report out from the GAO has new findings regarding

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100 mismanagement of the federal marketplace. The auditors find CMS
101 is, quote, "passive," end quote, in their approach to fraud
102 prevention and has failed to resolve major inconsistencies in
103 applications in 2014 and 2015. Because of re-enrollments and
104 CMS's poor oversight, these problems are largely still ongoing.

105 Time and time again, HHS seems to be ignoring or flouting
106 the law. For example, one issue I continue to be concerned about
107 is the matter of illegal actions taken by the California Health
108 Department with respect to their unilateral action requiring all
109 health plans to cover abortions. This is in direct violation of
110 federal law under the Weldon amendment and a direct assault on
111 conscience rights. As you know, individuals have been harmed
112 since August 22nd, 2014 and filed complaints with the HHS Office
113 of Civil Rights. And I have pleaded with you, Madam Secretary,
114 give this matter your immediate attention and redress. To my
115 knowledge, no action or redress has been taken by your agency.
116 So, we hope and expect to receive real answers today.

117 Madam Secretary, thank you for being here. We look forward
118 to your testimony.

119 I yield the remainder of my time to Mr. Burgess.

120 Mr. Burgess. Thank you, Mr. Chairman.

121 Secretary, welcome and thank you for coming to our
122 subcommittee.

123 Look, the President and I are never going to agree on the

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124 Affordable Care Act, but I do remain committed to making real
125 improvements to healthcare right now for the American people.
126 Unfortunately, the administration has persistently refused to
127 acknowledge the failures within the Affordable Care Act, making
128 it near impossible for Congress to reduce harm to people going
129 forward.

130 The chairman already outlined the statements in the Office
131 of Inspector General's report that recently became public. I
132 hope that the agency will share with us the lessons learned from
133 this exercise. Clearly, there will be other administrations;
134 there will be other people in charge of the agency in the future.

135 The lessons learned from the failures at healthcare.gov I
136 think are important. I would like for you to share with us what
137 the total cost of the website was. The published figure of \$830
138 million I believe is way too low. I would like for you to share
139 with us what the actual cost was. Were you able to recoup any
140 of the costs from the product that was not delivered and was
141 anybody paid a performance bonus for actually supplying a flawed
142 product to the American people?

143 I think these are questions that ongoing will need to be
144 answered. We need to know what lessons your agency has learned
145 from this process.

146 Thank you, Mr. Chairman. I will yield back.

147 Mr. Pitts. The Chair thanks the gentleman.

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148 Now, standing in for Ranking Member Green is Representative
149 Castor of Florida. The Chair recognizes her for five minutes for
150 an opening statement.

151 Ms. Castor. Well, thank you, Mr. Chairman.

152 Good morning, Madam Secretary.

153 You and the administration have crafted a budget that works
154 for American families. It strengthens Medicare, extends the life
155 of the Hospital Trust Fund, Medicare Part A, for 15 years. It
156 makes vital investments in cancer research, Alzheimer's research,
157 and in the NIH, and keeps those fabulous researchers across the
158 country on the job, finding the treatments and cures of the future.

159 I want to thank you for answering the call for help from
160 communities and families across the country with more robust
161 resources for mental healthcare and for the heroin prescription
162 drug opioid epidemic. And you have done this at the same time
163 while the overall budget reduces deficits by \$2.9 trillion over
164 the next 10 years, and that is on top of the \$4 to \$5 trillion
165 deficit reduction that we have achieved together since 2010.

166 I would like to encourage you during your testimony to
167 discuss the progress of states that are taking care of their
168 citizens through the expansion of health services under Medicaid.
169 This is smart fiscal policy, and the majority of states have
170 realized that. But it is difficult to reconcile that we have the
171 majority of states that have done it and, then, some states that

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172 have not, including my home State of Florida, because that puts
173 my citizens at a disadvantage. So, I want to thank you for
174 offering hope to those citizens in those states that have yet to
175 expand Medicaid.

176 Back to mental health, this is directly related to our
177 ability to serve our neighbors with mental health services because
178 the most important reform we can bring to communities for mental
179 health would be expansion of Medicaid in those states.

180 But, on your watch, for the first time ever, more than 90
181 percent of Americans have health coverage, including 1.7 million
182 in Florida this year on healthcare.gov. The Medicare Advantage
183 premium has declined since the ACA became law. In Florida, \$1.3
184 trillion is being put back into the pockets of my neighbors through
185 closing the donut hole under the ACA. And the growth in premiums
186 for employee-sponsored health insurance has slowed down.

187 But we have more work to do. We will look forward to hearing
188 your testimony.

189 At this time, I yield a minute to my good friend Mr. Kennedy
190 of Massachusetts.

191 Mr. Kennedy. Thank you, Congresswoman, for yielding.

192 Madam Secretary, thank you for coming. Thank you. It is
193 wonderful to see you again.

194 Under your leadership, the Department of Health and Human
195 Services confronts some of our nation's most stubborn and systemic

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196 challenges head-on. With the reforms to Medicaid outlined in the
197 President's budget, we can enroll millions of vulnerable
198 Americans who remain uninsured and risk losing a lifetime of
199 savings due to a hospital bill.

200 Expanding access to Medicaid is especially critical because
201 the program's beneficiaries are twice as likely to face mental
202 illness than the general population. But we can't limit our
203 response to those enrolled in Medicaid. With an increase of \$115
204 million for the mental health programs under SAMHSA, investments
205 in community early intervention programs, and an end to the
206 190-day lifetime limit on inpatient psychiatric facilities, we
207 can ensure millions of Americans receive the treatment they need
208 and deserve.

209 In the midst of an opiate epidemic that has had a devastating
210 impact on the communities represented by everyone on this dais
211 today, your request for a billion dollars to increase access and
212 treatment should be quickly considered and approved by Congress.

213 I also want to thank you and recognize your commitment to
214 community health centers where the budget makes a sizeable
215 investment, and also thank you and your staff for continuing to
216 speak with our governor as we work on Medicaid waiver negotiations
217 and our hospital system.

218 I am looking forward to hearing you talk more about these
219 projects in some detail and ask you to just let us know how we

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220 can be a partner in your work ahead.

221 Thank you, and I yield back.

222 Mr. Pitts. The Chair thanks the gentle lady and now
223 recognizes the chairman of the committee, Mr. Upton, five minutes
224 for an opening statement.

225 The Chairman. Well, thank you, Mr. Chairman.

226 Secretary Burwell, welcome back to the committee. Although
227 we do have policy differences, I appreciate the professionalism
228 that you have brought to the job from day one. It is most
229 appreciated.

230 I know that you were in Michigan last week regarding the
231 tragic Flint water crisis. I appreciated the call last Friday
232 when you were leaving and I thank you for your attention and look
233 forward to closely working together to ensure that we make it up
234 to the residents of Flint for the many unacceptable failures that
235 have occurred at all levels. And I really appreciate that.

236 We have also enjoyed our partnership in the 21st Century
237 Cures. You and your team have been terrific during this two-year
238 effort, working closely and providing valuable insight, technical
239 assistance and guidance, as we developed a bill that achieved 344
240 votes in the House.

241 The momentum is building as the Senate now has taken real
242 and bipartisan steps forward through their parallel innovation
243 project. With a little more hard work and bipartisan

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244 cooperation, we are going to be able to get this done for patients
245 across the country looking for hope for safer cures.

246 And we are excited with President Obama tasking Vice
247 President Biden to lead a moonshot effort to cure cancer. I know
248 that you are part of that leadership team. Surely, we will bring
249 a jolt of energy for this very important project, the goals of
250 which are consistent with the bill passed by the House last summer.
251 It is important to remember that time is a very precious resource,
252 especially for countless patients across the country who can't
253 wait for another task force. The clock is ticking. They need
254 action and they need cures now.

255 It is my belief, shared by Chairman Alexander, that the way
256 for policy to be enacted through 21st Century Cures and the
257 Senate's innovation project is by working together. We have done
258 the hard, time-consuming work of listening, soliciting ideas,
259 listening some more. Legwork is done and, as I mentioned, 344
260 votes in the House. The policies have been pressure-tested. We
261 look forward to combining our efforts and the Vice President's
262 best ideas into one unified bill to improve our Healthcare
263 Innovation ECOSystem. We have got a great opportunity that we
264 know that we have to deliver.

265 This hearing also gives us an opportunity to discuss the
266 important work of putting our fiscal house in order. As
267 astounding \$1 trillion now flows through HHS. We have

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268 significant concerns that our budgetary path is on a dangerous
269 trajectory towards disaster. Under this President's budget, the
270 national debt will more than double than when the President took
271 office. The projections cannot be ignored, especially as health
272 and entitlement spending will be the main factor in driving
273 additional debt on top of future generations. We can and must
274 do better.

275 And I yield the balance of time to Ms. Blackburn.

276 Mrs. Blackburn. Thank you, Mr. Chairman.

277 Madam Secretary, we do thank you for being here.

278 There are a couple of things that I will want to hit and hear
279 from you, as you talk today. First of all, I think HHS needs to
280 look at a regulatory model that is going to enable innovators.
281 Many of those innovators and healthcare informatics are in
282 Tennessee. What they find many times is lack of certainty and
283 clarity. So, let's discuss that. Also, transparency as we work
284 with these innovators. They are looking at these new delivery
285 systems.

286 Also, I know you are working on RAC reforms. We will want
287 to discuss that, the RAC audit process, and look at whether or
288 not a shot clock would be helpful in that.

289 I appreciate your being here to give us insight into what
290 the trends are with your budget and what your expectations are
291 for reducing the size of that budget with your outlays.

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292 And so, thank you for being here, and I yield back.

293 Mr. Pitts. The Chair thanks the gentlelady.

294 I now recognize the ranking member of the full committee,
295 Mr. Pallone, five minutes for an opening statement.

296 Mr. Pallone. Thank you, Mr. Chairman.

297 Thank you, Secretary Burwell, for joining us this morning.

298 Today we are meeting to discuss the President's fiscal year
299 2017 Health and Human Services budget proposal. As is often said,
300 budgets are about priorities, and I am pleased to see that the
301 President's proposed budget aligns quite well with what should
302 be the top priority of this committee. That is ensuring access
303 to high-quality, affordable healthcare for all Americans.

304 First and foremost, the budget recognizes the simple truth
305 the Affordable Care Act is achieving its goals. As a result of
306 the ACA, 18 million Americans have gained access to both
307 high-quality health insurance and the peace of mind that comes
308 with maintaining coverage. Of course, more could be done, which
309 is why I am pleased the President proposed additional incentives
310 for the remaining states that have yet to expand Medicaid.

311 Medicaid expansion has been life-changing for the millions
312 of Americans that have been able to access health coverage through
313 Medicaid, many for the first time in their lives. In the 19 states
314 that have yet to expand Medicaid, more than 4 million people could
315 gain coverage. States could realize major savings in other parts

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316 of their budgets, and over \$4 billion in uncompensated care costs
317 could be avoided. Democrats have already introduced legislation
318 to put the President's proposal into action, and Congress should
319 act swiftly to enact that bill into law.

320 Beyond building upon known successes, the budget also
321 directs funding into known areas of need. To put it simply, our
322 nation's biomedical research budget is simply inadequate. As a
323 committee, we have already recognized and acted upon this fact
324 when we passed the bipartisan 21st Century Cures Act. In that
325 same spirit, I applaud the proposed \$755 million allocated for
326 NIH and FDA through the Vice President's National Cancer Moonshot
327 Initiative. Over 1.6 million Americans will be diagnosed with
328 cancer this year, and it is our responsibility to ensure that all
329 Americans have the best shot at a cure.

330 Finally, the President's budget recognizes the devastating
331 effects of the heroin and opioid abuse crisis. Sadly, my home
332 State of New Jersey is not immune from this epidemic. In fact,
333 if every one of our New Jersey residents addicted to heroin or
334 prescription opioids lived in the same city, it would hold a
335 population larger than that of New Jersey's largest city.

336 That is why I have introduced a comprehensive bill, H.R.
337 4396, The Heroin and Prescription Drug Abuse Prevention and
338 Reduction Act, to address heroin and prescription drug abuse. I
339 would like to thank you for your strong leadership on this issue,

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340 Madam Secretary, and I urge the committee to act quickly to put
341 a halt to this public health emergency.

342 Finally, just as a side note, Secretary Burwell, I know I
343 will not have enough time to discuss this issue today, but I would
344 like to have a followup conversation with you about the Indian
345 Health Service. Specifically, I would like to address concerns
346 that have been raised about the quality of care provided by
347 hospitals in the Great Plains area as well as to get an update
348 on the continued implementation of the Indian Health Care
349 Improvement Act, which, of course, was included in the ACA.

350 But I have two minutes left. I would like split that between
351 Representative Matsui and Representative DeGette, and yield one
352 minute now to Representative Matsui.

353 Ms. Matsui. Thank you so much.

354 Secretary Burwell, welcome.

355 This budget definitely is something that makes critical
356 investments in the long-term health and well-being of America's
357 families, from supporting the expansion of Medicaid of millions
358 of low-income Americans, investing in medical research, to
359 bolstering the behavioral health workforce, so that patients with
360 mental illnesses have someplace to turn. I am especially pleased
361 with the incentives you put in for community behavioral health
362 centers.

363 The Affordable Care Act has improved millions of Americans'

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364 lives. Thanks to the ACA, nearly 18 million previously uninsured
365 Americans no longer have to worry that they are one illness away
366 from financial ruin.

367 I am very pleased that this HHS's budget makes critical
368 investments to ensure the continued success of the Affordable Care
369 Act, and this budget is intertwined in the fabric of our healthcare
370 system. It is time that we move forward with implementing all
371 aspects of it.

372 Thank you very much, and I yield to my colleague.

373 Mr. Pallone. Ms. DeGette.

374 Ms. DeGette. Thank you very much for yielding, Mr. Pallone.

375 I just want to underscore something that both Chairman Upton
376 and you talked about, and that is the importance of the 21st
377 Century Cures Act, which passed this committee unanimously. To
378 make the investments that we talk about in that bill effective,
379 we need to provide leaders at the NIH the ability to make decisions
380 with some kind of freedom from the back-and-forth budgeting and
381 appropriations process. After all, it is that process that,
382 coupled with damaging cuts from the sequestration, set our medical
383 efforts back a long way.

384 And that is why mandatory funding is created and the 21st
385 Century Cures Act Innovation Fund is so important. For too long,
386 budgetary pressures have kept promising research projects from
387 being carried out. With the stability of the Innovation Fund,

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388 researchers could submit proposals that would not otherwise be
389 guaranteed the funding needed to complete the science. That was
390 the approach that the House overwhelmingly supported and that is
391 the approach that we are trying to work on in the other body.

392 So, as much as you can do, Madam Secretary, that really helps
393 us out in our efforts. Thank you very much.

394 And I thank you, Mr. Chairman, for the comity in allowing
395 me to sit in on this subcommittee.

396 Mr. Pitts. The Chair thanks the gentlelady.

397 That concludes the opening statements. As usual, all
398 members' written opening statements will be made a part of the
399 record.

400 We will now go to our panel. I am happy to welcome the
401 Honorable Sylvia Mathews Burwell, Secretary of the Department of
402 Health and Human Services, as our witness today.

403 Thank you for coming. We have your testimony. The written
404 testimony will be made part of the record. But you will be given
405 five minutes to summarize.

406 So, at the point, the Chair recognizes Secretary Burwell,
407 five minutes for her summary.

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408 STATEMENT OF HONORABLE SYLVIA MATHEWS BURWELL, SECRETARY,
409 DEPARTMENT OF HEALTH AND HUMAN SERVICES

410

411 Secretary Burwell. Thank you. Chairman Pitts, Chairman
412 Upton, Ranking Member Pallone, and Representative Castor, Members
413 of the Committee, I want to thank you all for the opportunity to
414 come and discuss the President's budget here today.

415 As many of you all know, I believe that all of us actually
416 share common interests and that we can find common ground. In
417 the last legislative session, as was mentioned, this committee
418 embraced that spirit of bipartisan leadership when it took the
419 historic steps to pass the Medicare Access and CHIP
420 Reauthorization Act of 2015. And thank you very much for this
421 leadership on this issue.

422 The budget before you today is my final budget and the final
423 budget of this administration. It makes critical investments to
424 protect the health and well-being of the American people. It
425 helps ensure that we can do our job to keep people safe and healthy,
426 accelerate our progress in scientific research and medical
427 innovation, and expands and strengthens our healthcare system.
428 And it helps us continue to be responsible stewards of the
429 taxpayers' dollars.

430 For HHS, the budget proposed is \$82.8 billion in
431 discretionary budget authority, and our request recognizes the

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432 constraints in our budget environment and includes targeted
433 reforms to Medicare, Medicaid, and other programs. Over the next
434 10 years, these reforms to Medicare would result in net savings
435 of \$419 billion in Medicare.

436 This budget invests in the safety and health of all
437 Americans. Let me start with an issue we have been working on
438 here at home and abroad. As we work to stop the spread of Zika,
439 the administration is requesting \$1.9 billion in emergency
440 funding, including \$1.5 billion for HHS to enhance our ongoing
441 efforts, both domestically and internationally. We appreciate
442 the Congress' consideration of this important request as we
443 implement the essential strategies to prevent, detect, and
444 respond to this virus.

445 I know the rise in opioid misuse and abuse and overdose has
446 affected many of those in your districts. Every day in America
447 78 people die opioid-related deaths. And that is why this budget
448 proposes significant funding, over \$1 billion, to combat the
449 opioid epidemic.

450 Today too many of our nation's children and adults with
451 diagnosable mental health disorders don't receive the treatment
452 that they need. So, this budget proposes \$780 million in new
453 mandatory and discretionary resources over the next two years.
454 This request will ensure that the behavioral healthcare system
455 works for everyone. It will help expand behavioral health

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456 services and workforce capacity, so that more people can have
457 access to care. And it will help individuals with serious mental
458 illness get engaged and get the care that they need.

459 While we invest in the safety and health of Americans today,
460 we must also relentlessly push forward the frontiers of science
461 and medicine, and I know this committee is deeply involved and
462 engaged in that issue.

463 This budget invests in the Vice President's Cancer
464 Initiative. It is a vital investment for our future. Each
465 1-percent drop in cancer death rates saves our economy
466 approximately \$500 billion, not to mention the comfort and
467 security it can bring to so many families.

468 Today we are entering a new era of medical science with the
469 proposed increases of \$107 million in the Precision Medicine
470 Initiative and the \$45 million additional for the
471 administration's BRAIN Initiative.

472 But, for Americans to benefit from these breakthroughs in
473 medical science, we need to ensure that Americans have access to
474 affordable, quality care. The Affordable Care Act has helped us
475 make historic progress, and today more than 90 percent of
476 Americans have health coverage, the first time in our nation's
477 history.

478 This budget seeks to build on that progress by improving the
479 quality of care that patients receive, spending our dollars more

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480 wisely and putting an engaged and empowered consumer at the center
481 of care. By advancing and improving the way we pay doctors,
482 coordinate care, and use health data and information, we are
483 building a better, smarter, and healthier healthcare system.

484 Finally, I just want to thank the employees of HHS. In the
485 past year, they helped us with the Ebola outbreak in West Africa.
486 They have advanced the frontiers of medical science. They have
487 helped millions of Americans enroll in health coverage, and they
488 have done the quiet day-to-day work that makes our country
489 stronger. I am honored to be a part of the team. As members of
490 this committee I hope know, I am personally committed to working
491 closely with you and your staff to find common ground, so we can
492 deliver for the American people.

493 With that, I look forward to your questions. Thank you.

494 [The prepared statement of Secretary Burwell follows:]

495

496 ***** INSERT *****

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497 Mr. Pitts. Thank you, Madam Secretary.

498 I will begin the questioning and recognize myself for five
499 minutes for that purpose.

500 Secretary Burwell, on February 12th, the administration
501 announced that they would be using billions of taxpayer dollars
502 to make payments to insurance companies under the ObamaCare
503 Reinsurance Program. There is a quote on the screen there from
504 the ACA. It says, "Notwithstanding the preceding sentence, \$2
505 billion for 2014, \$2 billion for 2015, \$1 billion for 2016 shall
506 be deposited into the General Fund of the Treasury of the United
507 States and may not be used for the Reinsurance Program."

508 So, the announcement that the administration made represents
509 an illegal wealth transfer from hard-working taxpayers to
510 insurance, and this law is very clear, \$5 billion of reinsurance
511 fees must be returned to the taxpayers. As you can see, Section
512 1341 of the ACA states that this \$5 billion, quote, "shall be
513 deposited" into the Treasury. And if that wasn't clear enough,
514 the law further states on down that these billions of taxpayer
515 dollars, quote, "may not be used for the Reinsurance Program".
516 It seems clear. Yet, CMS to date has diverted \$3.5 billion from
517 the Treasury to health insurance companies, effectively bailing
518 out insurance companies with taxpayer dollars.

519 So, my question to you, Madam Secretary, is this: has any
520 HHS official or any other administration official looked at the

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521 legality of these payments? Is there any legal memorandum or
522 other analysis regarding the legality of these payments to
523 insurers, and will you produce any such memorandum for the
524 committee, if so?

525 Secretary Burwell. So, the Reinsurance Program is part of
526 three different programs that are about making sure that we have
527 downward pressure on costs for individuals in the health insurance
528 system. That is downward pressure on premiums.

529 This particular program is a limited program for three years,
530 and that is all. Of the three programs, one extends, which is
531 the Risk Adjustment Program. This one, the Reinsurance Program,
532 does not.

533 The Reinsurance Program, as I said, was put in place so that
534 two things would happen for people entering the new market. In
535 a new marketplace where they didn't know, you didn't want people
536 not coming in and offering competition for downward price pressure
537 because they feared that they would get people who are expensive.

538 And then, in addition to that, it puts downward pressure,
539 so that when you do get people that are expensive, you know in
540 these first years, as you are understanding your book of business
541 and doing your analysis to be able price correctly, that you have
542 that opportunity.

543 So, in making any decisions about these issues, we believe
544 we do have the statutory authority with regard to this issue. In

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545 making the decisions -- and this gets to a point that I think Ms.
546 Blackburn raised in her opening comments -- the issues of making
547 sure we are clear about lessons learned. One of the most
548 important lessons, customer at the center. The consumer or the
549 citizen is what we have tried to put at the center, whether that
550 is in the decisions of how we have done the technology or how we
551 make decisions about ensuring that those dollars actually went
552 to the place where they would most help the consumer with regard
553 to downward price pressure.

554 It is our belief we have that authority. If it would be
555 helpful, we can have staff come and brief in terms of why we believe
556 we have those authorities.

557 Mr. Pitts. Do you have a legal memorandum to that effect?

558 Secretary Burwell. With regard to the question of a legal
559 memorandum, this is an issue, actually, we put out our guidance
560 for public comment. We put out the guidance that articulated that
561 we would do this.

562 Mr. Pitts. Okay.

563 Secretary Burwell. When we put out that guidance, we
564 actually opened up for public comment specifically.

565 Mr. Pitts. All right.

566 Secretary Burwell. And we can go through what public
567 comments that we received with regard to that.

568 Mr. Pitts. We have a legal memorandum. I will ask staff

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569 to deliver -- maybe you have it. Before you should be a memo from
570 the Congressional Research Service on this very issue. On page
571 8, highlighted, before you, the memo states that your action to
572 divert funds from the Treasury, quote, "in conclusion, would
573 appear to conflict with the plain reading of the law".

574 So, my question is, CRS has concluded that your action to
575 divert billions to insurance companies appears to be unlawful.
576 Did your Department receive any pressure from insurance companies
577 to divert billions from taxpayers to pay off insurers? Did former
578 CMS Administrator Marilyn Tavenner, now representing the
579 insurance industry at AHIP, or other insurance company executives
580 or officials ever pressure you or other Department officials on
581 the reinsurance issue?

582 Secretary Burwell. Mr. Pitts, I would be happy to take a
583 look. I have not seen this document that was just handed to me.
584 We will be happy to take a look --

585 Mr. Pitts. Page 8.

586 Secretary Burwell. -- at that document and get back.

587 We do believe we have the authorities. As I said, I think
588 I have given you the context and the approach we take to making
589 these decisions. Since I have come to HHS, it is one of the key
590 things. One of the key things that I started out with, with the
591 whole team, is consumer at the center. As we make decisions, what
592 we try to do is make those decisions by putting that customer and

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593 their needs, whether that is, as I said, in website decisions,
594 in trying to make it easier to use, or with regard to matters like
595 this in terms of where those funds go, so that we create that
596 downward pressure as much as possible within statute to put
597 downward pressure on premiums, instead of upward pressure on
598 premiums.

599 Mr. Pitts. The Chair thanks the gentlelady.

600 Ms. Castor. Mr. Chairman, before you finish, can you
601 identify the source of that slide? Because, as we know, in other
602 congressional hearings in the past there has been a little funny
603 business on where those slides come from.

604 Mr. Pitts. That is a direct quote from the Affordable Care
605 Act, from the statute. That is from the statute.

606 My time has expired. The Chair now recognizes the
607 gentlelady, Ms. Castor --

608 Ms. Castor. Did you have a statutory cite on that? Because
609 it didn't appear to be a statutory --

610 Mr. Pitts. Yes, I cited it. It is Section 1341.

611 The Chair now recognizes the lady from Florida for five
612 minutes for her questions.

613 Ms. Castor. Great. Thank you very much.

614 Madam Secretary, I would like to ask you to give us an update
615 on Medicaid expansion across the country.

616 But, before you do that, I want everyone to be aware that

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617 a new bill was just dropped last night by Mr. Green, The
618 Incentivizing Medicaid Expansion Act. It already has 15
619 cosponsors, including myself, Mr. Tonko, Mr. Butterfield, Ms.
620 DeGette, Ms. Matsui, Mr. Pallone, Mr. Kennedy, Mr. Lujan, and
621 others. It mirrors the very smart provision in the budget that
622 provides a new incentive to the states that have not expanded
623 Medicaid. Because, as I said in my opening, it simply is
624 completely unfair that some citizens have the ability to seek
625 medicare care under the Medicaid expansion in some states and,
626 because of politics in others, they don't.

627 So, we know what the Supreme Court said. It is not
628 mandatory, but it is very important that we continue the incentive
629 because it is smart fiscal policy. I know in my State we would
630 save a lot of money, we would create jobs, and we would take care
631 of our neighbors if the cadre that is control of the State
632 government right now would listen to the people and expand
633 Medicaid.

634 But give us an update on how it is going and what the source
635 of your incentive under the budget was for those states.

636 Secretary Burwell. We know right now 30 states plus the
637 District of Columbia have done the expansions. The information
638 that we are now receiving in terms of those expansion states,
639 whether that is the benefit to individuals, which we are seeing
640 many more people doing adherence in terms of those who have medical

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641 conditions going, taking their medication, and those sorts of
642 things, because of the expansion.

643 So, the benefit to the individual is both a health benefit
644 as well as a financial benefit. But we also know that the benefit
645 to states is something that we are seeing, and that conversation
646 is going on all over the country, whether that is in Kansas or
647 the legislature in Maine, in terms of proposals to go forward to
648 try to have Medicaid expansion.

649 A big part of it is the benefit. We know that in the State
650 of Kentucky the estimates are that there will be 40,000 more jobs
651 by 2021 and \$30 billion to the State in terms of money that will
652 flow into the State.

653 I think those benefits are already starting to be seen in
654 states where what we are seeing in terms of rural hospital
655 closures, an issue that I think many of us are concerned about,
656 is that more of those closures are occurring in non-expansion
657 states.

658 The other part of this I think is the issue of uncompensated
659 care. The estimates are, since the beginning of the Medicaid
660 expansion and the coverage expansion that has resulted in the
661 90-percent coverage, that we estimate that there have been about
662 \$7.8 billion in a reduction in uncompensated care. Those
663 reductions are not spread evenly; 68 percent of that is in states
664 that have expanded. So, both about the individual in terms of

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665 their financial and health well-being, but also in terms of the
666 economics both of the state and the community.

667 We believe this proposal is a proposal that supports
668 governors' desires. I spent a lot of time just last weekend,
669 spend time all weekend, Friday, Saturday, Sunday, and Monday,
670 with the governors that were here from the National Governors
671 Association. These are important conversations that we are
672 having with them about the economic needs in their state.

673 Ms. Castor. Well, you know, over 50 years ago, when the
674 Congress first adopted Medicaid to provide that lifeline for
675 children and our older neighbors, all states didn't jump in right
676 at first, but eventually, over time, didn't they all join the
677 Medicaid world?

678 Secretary Burwell. They do, and I think because of the
679 benefits this will provide and a number of issues we will talk
680 about, behavioral health is one I am sure we will spend time on
681 in this committee. We know that that Medicaid expansion will make
682 a difference in terms of these behavioral health issues as well.

683 Ms. Castor. Thanks.

684 And one other issue, there is a lot of bipartisan interest
685 in Congress to address graduate medical education. If we can fix
686 the doc fix, I know we can make progress on graduate medical
687 education. We know we have a looming doctor shortage. We know
688 that, since 1997, there has been a cap and it has been static where

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689 residency slots exist across the country.

690 But I think there is this newfound momentum, bipartisan, in
691 the Congress to do some creative things, but we will need your
692 help. Most folks don't know that residency positions are paid
693 for by Medicare. I think we can stretch that Medicare dollar by
694 creating innovative partnerships with health providers and
695 hospitals across the country. There is legislation to do so.
696 Sean Cavanaugh came over and talked about it. He said this could
697 be an area to take that Medicare dollar, expand it, and provide
698 the doctors we need in the areas we need in the future.

699 So, can you commit to doing that during your remaining time?

700 Secretary Burwell. I look forward to working -- I hope you
701 see our GME policy for children's GME. It responds to many of
702 the concerns that were expressed to us last year in terms of the
703 proposal we have now. So, we look forward to working on these
704 issues.

705 Mr. Pitts. The gentlelady's time expired, and the Chair now
706 recognizes the chairman of the full committee, Mr. Upton, five
707 minutes for questions.

708 The Chairman. Again, thank you for being with us this
709 morning.

710 I really want to focus on two things, cures and Flint. Let
711 me ask you first about cures. When we get about halfway through
712 the time, I hope not to be rude, but I want to make sure that we

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713 cover both.

714 We have worked so closely on this. Again, I thank your staff
715 for the technical assistance, particularly on precision medicine,
716 which we included in the bill, which, as Ms. DeGette said, passed
717 the committee 51-to-nothing.

718 I know that you are a part of the Vice President's Task Force
719 under the Executive Order for the National Cancer Moonshot. You
720 have had at least one meeting, maybe a couple.

721 Mr. Pallone and myself and Ms. DeGette, as well as the
722 Senators, have been working with the Vice President's Office. We are hoping to sit down
723 next week formally to see exactly where we are.

724 But what are some of the ideas, in addition to what we have in the cures, that you think that we might
725 be able to incorporate? Our idea, of course, is to take the House-passed bill already. The Senate has begun
726 the markup stage in the last two weeks, and they are looking at doing a series of bills which are all bipartisan at
727 this point, intend to be so, Mr. Alexander and Ms. Murray, and then, to look at injecting the Cancer Initiative as
728 part of that process, go to conference, and accept all the goods parts, which is, in essence, the whole thing now.

729 But what additional ideas are you all thinking about as part of that initiative as we begin to move
730 forward?

731 Secretary Burwell. First, thank you for your leadership and the leadership of other members of this
732 committee in the 21st Century Cures space, the PMI space, and now, this space as well.

733 We are excited about working in that space. A couple of the things that I would be specific about in
734 terms of places where I think we can build on the work that you all were already doing in your bill are some of
735 the key areas we want to do investments in. Some of those have to do with immunology in terms of
736 advancing that science, where we know that people's own immune systems are some of the best ways that we

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737 can advance the ability to treat cancer, as well as it is good overlap with some of the proposals that we are
738 thinking about in the cancer space related to genetics. That overlaps very directly with your PMI work.

739 I would also mention -- and I am sure you will have the conversation with the Vice President, and I
740 always welcome it, too -- as we think about making sure that FDA, I think you know we have suggested that FDA
741 actually have a particular expertise and develop a part of FDA that is cancer- and oncology-focused. I
742 think we think that is an important addition to our work.

743 And so, those are some of the specifics of what we do. We
744 also look forward to your all's ideas about how we can expand
745 access to trials. That is something I think we want to have those
746 conversations with you about and, as you reflected, before we get
747 to the end of the process, have those conversations earlier.

748 The Chairman. Well, that is great, and we look forward to
749 meeting with the new FDA Director. I don't know if he was formally
750 confirmed yesterday. I think he has been confirmed, but he has
751 not been sworn-in yet.

752 Secretary Burwell. He will, hopefully, be today at noon or
753 1:00.

754 The Chairman. We look forward to that.

755 Let me just switch now to Flint. Again, your office has been
756 most helpful. Dr. Laurie has had very good reviews. We have
757 dispatched to Michigan over the last number of weeks. Our
758 Michigan delegation, on a bipartisan basis, is meeting with her
759 today. I know that you were there last week.

760 I talked to our governor earlier this week specifically about

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761 this, and I know that he has got a number of waiver requests that
762 are in. CHP expansion for pregnant women and children up to the
763 age of 21, increased Medicaid eligibility for lead-abatement
764 activities, a number of things.

765 Can you tell me where you all think you are in terms of the
766 requests that Michigan has put forward?

767 Secretary Burwell. As I articulated with the governor and
768 when I was in Flint, I think we will be able to approve an expansion
769 of Medicaid that will be for pregnant women and children. That
770 will be a major expansion. It will also include something that
771 is pretty important, which is comprehensive targeted approaches
772 to individual management. So that when we understand that a child
773 has had a certain level of exposure, that we make sure that they
774 receive the comprehensive services that they do. That is another
775 part of the waiver conversation. So, my expectation is that we
776 will be able to do most of what is in that waiver and that we will
777 get that done quickly.

778 The Chairman. Knowing that you were there last week, the
779 water is still unsafe to drink, is that correct?

780 Secretary Burwell. With regard to the water, at this point
781 people should either use the bottled water or filters. But, once
782 you have a filter that is appropriately installed and you do the
783 directions in terms of the changing and the cleaning of your filter
784 that you need to do, that water should be safe. If you want it

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785 tested, though, call 211. Anyone should just call 211 to make
786 sure, if that is what you want for comfort. If you are a pregnant
787 woman or if you are a child under six, we recommend, out of an
788 abundance of caution, use the bottles. But, otherwise, filters
789 applied, and those filters are being tested. EPA continues to
790 test regularly.

791 The Chairman. Thank you. Yield back.

792 Mr. Pitts. The chairman yields back. I now recognize the
793 ranking member of the full committee, Mr. Pallone, five minutes
794 for questions.

795 Mr. Pallone. Thank you, Mr. Chairman.

796 I wanted to ask Secretary Burwell, in your testimony you
797 noted that part of the goal of the budget is to build upon the
798 successes of the Affordable Care Act, and the latest round of open
799 enrollment just recently ended. Can you tell us more about how
800 this open enrollment has gone, including how many people signed
801 up for health insurance, how many were eligible for tax credits
802 to make insurance more affordable?

803 Secretary Burwell. With regard to this open enrollment,
804 12.7 million Americans enrolled in this open enrollment. There
805 are some other things that I think are important about the open
806 enrollment that get to some of the broader issues that I am sure
807 we are going to discuss.

808 We know that, of those folks, there were 4 million new people

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809 that came in. Of the 4 million new, 60 percent of them signed
810 up for coverage for January 1st. Why is that important? It says
811 it is a product that they want and they want to start at the
812 beginning of the year. It is also important because, from an
813 insurance company or an issuer's perspective, you want them in
814 for the full year in terms of downward pressure, again, on price.

815 The other thing that happened in this open enrollment, in
816 addition to that 12.7, is when you look at the people that were
817 in before -- so, I talked about the new, but the other folks --
818 70 percent of the folks who had been enrolled last year and came
819 back and are re-enrolled actually took some action. They came
820 in, updated their information, or they shopped. This is an
821 engaged, empowered, educated consumer making choices.

822 If I asked in a setting where there is employer-based
823 coverage, those numbers generally don't even ever get above 10
824 percent in terms of the number of people who engage in a
825 re-enrollment process. So, it is an engaged consumer. It is a
826 consumer that is seeking that produce. And so, those are some
827 of the highlights of what we have seen in this year's open
828 enrollment.

829 Mr. Pallone. Okay. Thanks.

830 I know that the gentlelady from Florida mentioned Medicaid
831 expansion and the President has proposed these additional
832 incentives for states to expand Medicaid. Could you describe the

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833 benefits that Medicaid expansion, that the states are
834 experiencing and why it is so important that the remaining 19
835 states join them in moving forward?

836 Secretary Burwell. So, as I mentioned, it is the advantage
837 and the benefit to the individual. I am sure you all meet folks
838 every day who it makes a difference in terms of their ability to
839 get the health coverage they need, whether that is the
840 preventative services they need to prevent other things or when
841 they have something going wrong, their ability to treat those.
842 And so, that is the individual.

843 But the economic benefits of this and the other benefits we
844 have seen, that the number of people in the country now who are
845 struggling with making their healthcare payments has gone down
846 as a nation. We have seen The New England Journal of Medicine
847 most recently put out a study saying that the changes through
848 Medicaid expansion are affecting payer mix for hospitals and
849 making a difference to them on the ground.

850 And so, it is both about the individual, the communities,
851 and the state, as we think about those benefits.

852 Mr. Pallone. Then, lastly, I wanted to ask about the
853 proposals in the President's budget to address the opioid abuse
854 and overdose crisis. The President's 2017 budget requests a
855 billion in new mandatory funding over two years to expand access
856 to treatment for prescription drugs and heroin use. Can you just

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857 walk us through this funding request? Why is this investment
858 necessary? Why is our current treatment capacity insufficient?
859 Why is it important that the billion dollars be provided in the
860 form of mandatory funding over the two years, and how is this going
861 to be allocated?

862 Secretary Burwell. With regard to the money that we have
863 asked for, it is money to support an evidence-based strategy that
864 we have talked about, and let me just hit those points because
865 that is where the money will go.

866 The first area is in the area of prescribing. We know that
867 part of what has contributed to the issue of the opioid epidemic
868 is overprescribing. And so, it is money to support the efforts
869 of new guidelines that will come out from CDC and making sure that
870 those guidelines are actually used, learned, and applied.

871 The second area is in the area of medication-assisted
872 treatment. This is the space where the vast majority of this
873 money goes. It goes to that and it will go to communities and
874 states. This is money that will not be used at HHS, but will go
875 to communities and states.

876 This is part of what we know. Behavioral health is something
877 that has been a local issue for so many years. It is paid for
878 mainly at the state and local level. And so, making sure that
879 communities can have the access.

880 Right now, I was told two weeks ago that in 85 percent of

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881 the counties, rural counties, in this country that their ability
882 to have behavioral health providers and access is quite limited.
883 And so, that money, and that is the vast majority of the money
884 in the budget.

885 The last area is in the area of Naloxone or Narcan. That
886 is, sadly, we know that in our communities people are overdosing.
887 And so, to prevent them from dying, you apply Naloxone or Narcan.
888 There will be money to go to the communities to get that access
889 to that drug. So, in the last-case scenario where we have someone
890 who has overdosed, we can at least have first responders and
891 community members that can save lives.

892 Mr. Pallone. Thank you so much.

893 Mr. Pitts. The Chair thanks the gentleman.

894 I now recognize the Chair emeritus, Mr. Barton, five minutes
895 for questions.

896 Mr. Barton. Thank you, Mr. Chairman.

897 Before I ask my questions, I want to file a mild complaint.
898 The Secretary called me on my cell phone the other day and was
899 very charming and disarming. It makes it very difficult to ask
900 her tough questions when she is so polite and receptive to my
901 input. So, we may want to consider adopting a rule that Cabinet
902 Secretaries, at least of the opposition party of the majority,
903 cannot do that.

904 [Laughter.]

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905 So, I just want to put that on the record.

906 Mr. Pitts. We will take it under advisement.

907 Mr. Barton. All right.

908 Madam Secretary, it is always a delight to have you come
909 before the committee and answer questions that are usually not
910 at all related to the budget which you are supposed to be prepared
911 to answer. I have got a difficult question and an easy question.
912 Which do you want first?

913 Secretary Burwell. Difficult.

914 Mr. Barton. The difficult question? I am surprised at
915 that.

916 Secretary Burwell. I think you know me.

917 Mr. Barton. There are many of us that are very concerned
918 about the issue of harvesting and selling what you could either
919 call body baby parts or you can call it fetal tissue, whichever
920 term you choose to use. I am very concerned about that, not
921 opposed to family planning, not opposed to funding women's health
922 issues at all.

923 My staff has done some research and found out that the last
924 time the issue of fetal tissue research was studied was during
925 the Reagan administration. There was a special commission
926 appointed by the President that did a study. That is over 30 years
927 ago. There have been tremendous changes in medical practice and
928 medical research since that time.

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929 The NIH is not currently funding such research internally,
930 but externally they have supported about \$76 million in such areas
931 of research outside the NIH.

932 Would you support a new commission to take a look at this
933 issue, so that, regardless of which side you are on or the
934 politics, we could at least know what the facts are?

935 Secretary Burwell. With regard to the issue, I agree with
936 you that this is an issue of great emotion and focus on different
937 sides of the issue, and I respect that there are differing opinions
938 on the issue.

939 With regard to the question of the use of this tissue as part
940 of our research that we do, I think in terms of the basics of the
941 question of the value of that research, we continue to see -- and
942 whether it is the fact that the measles vaccine, the mumps vaccine,
943 hepatitis A are all products that have derived and come out of
944 this research, to the fact that some of this research has helped
945 us move in terms of the research that was done for the Ebola
946 vaccine. And so, for us, the question of the research, when done
947 appropriately and in accordance with the laws and the statutes,
948 and no valuable consideration, are things we take extremely
949 seriously.

950 Mr. Barton. But would you support a new commission to review
951 the issue?

952 Secretary Burwell. We would welcome the opportunity to have

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953 the conversation. I think the question is to understand which
954 issue. Because I think at its heart is the question of the value
955 of this research and the question, I think, in terms of the
956 guidelines that are put in, which are very strict, are there issues
957 or problems with that? So, we would welcome the opportunity to
958 understand more fully what you think are the issues around this
959 that we would --

960 Mr. Barton. Well, the gentlelady next to me on my right,
961 Mrs. Blackburn, is heading up a select committee that I believe
962 is going to be looking into this.

963 Secretary Burwell. And I think we have responded, both the
964 Department and NIH, as an operating division, to your request,
965 Ms. Blackburn.

966 Mr. Barton. Well, here is my easier question: the majority
967 of this committee has sponsored a piece of legislation that we
968 called the ACE Kids Act. It would change federal policy to create
969 a medical home for families that have special needs children. It
970 would allow there to be an anchor hospital that would, then, create
971 a network. So that, if you had a child who was a special needs
972 disadvantaged child with multiple medical conditions, they could
973 come into the network and there would be a single home. We have
974 a majority of the committee and we have almost a majority of the
975 House of Representatives as cosponsors.

976 Has your office taken a look at that legislation and, if so,

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977 what is your position on it?

978 Secretary Burwell. We welcome the leadership that you and
979 others have provided in this area of complex cases. We are
980 continuing to work right now with our administrative authorities
981 to work with states in order to get the kind of care and service
982 that you are talking about for parents and their children. And
983 so, we want to continue to work on that. We have a proposal in
984 our budget that extends that. Because one of the things is, when
985 some of the states do this, it carries over not for just children,
986 but for larger populations. Sometimes that is why states are
987 hesitating.

988 So, we look forward to working in terms of, as I said, we
989 have a proposal in our budget, would like to have the conversation
990 about -- I am not sure if your legislation includes that part of
991 it or not.

992 Mr. Barton. Okay.

993 Secretary Burwell. But I think we are with you on the
994 objective of helping families with this complex care.

995 Mr. Barton. Thank you. Thank you.

996 And I thank the chairman for his discretion.

997 Mr. Pitts. The Chair thanks the gentleman, and now
998 recognizes the gentlelady from California, Mrs. Capps, for five
999 minutes for questions.

1000 Mrs. Capps. Thank you, Mr. Chairman.

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1001 And thank you, Secretary Burwell, for your testimony today.

1002 The President's budget proposal this year includes many
1003 important investments in our nation's healthcare delivery system,
1004 workforce, and prevention programs. HHS programs touch each one
1005 of us in some way, whether as a Medicare beneficiary, someone needs
1006 a tobacco cessation program, or perhaps being cared for by a
1007 healthcare provider trained with federal funding. I recognize
1008 that balancing the many competing proprieties in this space is
1009 a challenge and appreciate your efforts on this.

1010 Today I would like to highlight two different programs that
1011 very much deserve your strong support and ask a question about
1012 each of them. Specifically, I would like to highlight the
1013 importance of the federal investment in the training and retention
1014 of the nursing workforce. Title VIII provides critical federal
1015 grants for nursing schools and organizations to advance their
1016 educational programs to promote diversity in the field, repay
1017 loans for nursing students who work in facilities with critical
1018 shortages, and train geriatric nurses.

1019 Our nation faces a significant challenge of caring for a
1020 growing patient population with limited resources. Title VIII
1021 nursing workforce programs, programs that have been around since
1022 1964, are a key component to this effort because they train
1023 highly-skilled healthcare workers who can serve in hospitals,
1024 research labs, and communities.

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1025 Will you discuss briefly what this budget request does to
1026 support the development of a highly-qualified healthcare
1027 workforce important today and known as the Title VIII programs,
1028 and ways that it can be continued?

1029 Secretary Burwell. So, over \$200 million in investment, and
1030 those are split, basically, in two different pieces. The first
1031 is actually education, as you mentioned, in terms of educating
1032 and training, in terms of that supporting the provider community.
1033 The second part is actually with loan forgiveness programs that
1034 help us have those trained professionals go to the places where
1035 we have shortages and needs. Those are the two main ways.

1036 But, throughout the budget and throughout the proposals that
1037 are before you now, there are a number of things that I think are
1038 supportive of the nursing community because we believe they are
1039 part of getting us to a system where we have better quality care
1040 in a more affordable way. And so, having nurses and other health
1041 practitioners operate at the top of their license, and steps that
1042 we are taking. For instance, in our budget we actually propose
1043 with regard to buprenorphine, which is an important
1044 medication-assisted treatment for opioids, we are proposing that
1045 it is considered by the Congress to expand those that can
1046 prescribe, if they meet certain conditions. So, we are
1047 supporting it in terms of our funding, but also in terms of how
1048 we think about the role of the nurse in a system that can improve

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1049 quality and reduce cost.

1050 Mrs. Capps. Thank you, Madam Secretary.

1051 And this is why I joined with my House Nursing Caucus Co-Chair
1052 to author bipartisan legislation to reauthorize Title VIII, The
1053 Nursing Workforce Development Programs, with my colleague, Mr.
1054 Joyce from Ohio.

1055 Another key priority for the administration and for many of
1056 us personally is making an impact on cancer treatment care and
1057 prevention. As you know, cancer continues to be one of the
1058 leading causes of death globally. With the number of new cancer
1059 cases expected to rise to 22 million within the next two decades,
1060 it is a huge number.

1061 As one of the Co-Chairs of the Cancer Caucus, I commend the
1062 administration for launching the National Cancer Moonshot
1063 Initiative. If we are going to win the war on cancer, we must
1064 take a comprehensive approach to this fight, as this initiative
1065 proposes to do.

1066 Only 5 percent of cancer patients in the United States
1067 participate in a clinical trial, and most do not have access to
1068 their own data. I believe participation in clinical trials is
1069 so essential to finding new treatments and, ultimately, a cure
1070 for cancer or cures for cancer.

1071 Increasing data-sharing is also critical, as it can help to
1072 advance a better understanding of the disease and how best to treat

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1073 it. Increasing participation in clinical trials and ensuring
1074 these trials include a diverse range of participants, including
1075 of women of all backgrounds, ages, and risk levels, is something
1076 I have long advocated for.

1077 Secretary, how will you, through the National Cancer
1078 Moonshot Initiative, help to increase access to clinical trials
1079 in the area of cancer?

1080 Secretary Burwell. With regard to the issue of trials, as
1081 I mentioned in responding to Mr. Upton, that is one of the issues
1082 that is a priority.

1083 In terms of things that we can do right now, and should do
1084 right now and are doing right now, this ties into the issues around
1085 electronic health records and precision medicine. Those are
1086 separate but related issues, as is the cancer part of this, which
1087 is making sure that patients and consumers can get access to their
1088 data.

1089 This, I think, actually, also relates to the issue that we
1090 were talking about with regard to 21st Century Cures on this side.
1091 But, on the Senate side, I think Mr. Alexander and Ms. Murray are
1092 thinking of including things that would prevent data-blocking.
1093 Data-blocking is when the providers of software to electronic
1094 health records, so a provider of software to a hospital, does
1095 things, and sometimes they might be about cost, but sometimes they
1096 may be about making things really hard for the consumer to get

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1097 that data information.

1098 And so, these are steps that I think we can take right now
1099 and are working on. I will actually be speaking at a conference
1100 of all the technology people as soon as this Monday with regard
1101 to getting commitments from the private sector to work against
1102 this data-blocking. Hopefully, we can get there, but I think it
1103 is important that, certainly, your colleagues on the other side
1104 are considering legislation which we are conversations with them
1105 about. This would come together in the 21st Century Cures
1106 version, the House and the Senate coming together when you all
1107 come together in a conference.

1108 Mrs. Capps. Thank you very much. I yield back.

1109 Mr. Pitts. The Chair thanks the gentlelady.

1110 I now recognize the Vice Chair of the subcommittee, the
1111 gentleman from Kentucky, Mr. Guthrie, five minutes for questions.

1112 Mr. Guthrie. Thank you, Madam Secretary, for being here
1113 today. I really appreciate it and echo what my colleague said,
1114 willingness to work together.

1115 One of the big concerns I have had -- I was in state government
1116 before in Kentucky -- and since I have been here, it is the growth
1117 of Medicaid. We are looking at how we deal with the growth of
1118 Medicaid, how we cover the vulnerable, but we have to do it in
1119 a way that is sustainable for our budgets.

1120 I know you worked in the Clinton administration. I have a

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1121 Congressional Record, a letter, so I can show the documentation.
1122 But it was Senator Murray and it was a letter that she sent to
1123 President Clinton, and I will quote what she said on the Floor
1124 of the Senate.

1125 This letter is partisan in that it is signed by all Democrats,
1126 which would include the Vice President. At the time he was in
1127 the Senate. But it is my feeling that, as Americans, every Member
1128 of the Senate should have an opportunity to endorse the position
1129 described in the document.

1130 And I will just read the opening of the letter. It says,
1131 "We are writing to express our strong support for the Medicaid
1132 per-capita cap structure in your seven-year budget."

1133 So, as we are looking at all options and dealing with Medicaid
1134 -- Medicaid is now about three times what it was in 1995, three
1135 times the size. Would you support a per-capita cap structure or
1136 Congress adopting that structure?

1137 Secretary Burwell. As we think about the issue of
1138 healthcare cost, which I think everyone agrees is what is driving
1139 our deficit over the long-term, I think one of the things is
1140 separating out two issues. One is per-capita costs, which is
1141 related to the issue you are talking about, and, also, the
1142 overarching cost. As we, as a nation, move to have more people
1143 covered and we have a baby-boom through Medicare, we are going
1144 to have to focus on those issues as we think about it.

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1145 With regard to the questions of caps and how that works, I
1146 think the question -- and we are also seeing this right now in
1147 Puerto Rico in Zika, which basically has a blocked approach to
1148 Medicaid, a blocked approach --

1149 Mr. Guthrie. Right, yes.

1150 Secretary Burwell. -- that right now we are having a very
1151 difficult time. That is part of why we will need the supplemental
1152 money. That is part of why we have a proposal in our budget on
1153 Puerto Rico.

1154 And so, the concerns that we have around those issues are,
1155 one, that what happens is pressure gets put on the state or the
1156 beneficiary in ways that you end up with reductions in quality
1157 of care. Those are suggestions and ideas -- I am sorry I am not
1158 familiar with the letter that you are --

1159 Mr. Guthrie. But it was just that concept. I think that
1160 was in President Clinton's budget proposals twice, I think, in
1161 the 1990s. And so, I was just showing that it had bipartisan
1162 support. Even the Vice President signed onto it in the Senate
1163 at the time.

1164 If that is the direction we need to go for that, is that
1165 something you would support?

1166 I do want to get to Kentucky.

1167 Secretary Burwell. Okay.

1168 Mr. Guthrie. I don't want to be rude, though. I actually

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1169 don't want to be rude.

1170 Secretary Burwell. Go ahead. Go ahead. We will come back
1171 if we have to.

1172 Mr. Guthrie. But you did meet with our governor. As you
1173 said, you met with the governors last week, and I understand from
1174 people I have talked to and him -- I haven't talked to him, but
1175 people with him -- that it was very productive and they really
1176 appreciated the time.

1177 One of the concerns, though, as we move forward, because I
1178 know you quoted that a lot of money is going to flow to Kentucky
1179 through their Medicaid expansion, but also a proposal right now
1180 is like 9-percent cut in universities for two years. It is 18
1181 percent over two years to universities and other levels of
1182 government, just because it is not just Medicaid, but Medicaid
1183 is a big part of it. Part of it is public pensions, but Medicaid.
1184 And so, they are looking at ways to innovate, as you know, because
1185 you met with them. Like I said, I appreciate that.

1186 But there was a Vikki Wachino responding to some questions
1187 from the committee on Medicaid, the head of Medicaid at CMS. She
1188 wrote, and I quote, "In some cases where new approaches are being
1189 tested, such as Healthy Indiana Plan 2.0, approved earlier in
1190 2015, it is also important to evaluate the impact of new approaches
1191 being tested in 1115 demonstrations before approving similar
1192 policies."

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1193 Can you give examples where you had to have evaluations
1194 before you could move forward on the others? Because I know I
1195 don't think CMS does it for stuff like delivery system reform
1196 programs, premium assistance, managed long-term care service and
1197 supports, and managed care. So, is there a criteria saying you
1198 can't move forward on a similar plan until we evaluate that?

1199 Secretary Burwell. With regard to CMMI, the Centers for
1200 Medicaid and Medicare Innovation, you all actually gave us pretty
1201 high standards with regard to evaluation, and standards that,
1202 actually, I think it is good because I think we should meet the
1203 high standards before we take a demonstration and expand it.

1204 So, in that part of the work that we do, yes, we have seen
1205 that, similarly in the Medicare work and the delivery system
1206 reform work. I think what we want to do is make sure, when there
1207 are things that are new and untested, that before we expand to
1208 other states that we know and understand.

1209 I think it is important to reflect that --

1210 Mr. Guthrie. But this is CMS, not CMMI. It is CMS.

1211 Secretary Burwell. CMMI is part, is the Center for Medicare
1212 and Medicaid Innovation, is what was created and is part of CMS
1213 in terms of how we are doing that. And so, there is that Center.
1214 There is the Medicaid Center. We work to align as much as
1215 possible.

1216 But I think to get to the core of the issue that I think you

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1217 are raising, every state comes in with a different history and
1218 a different desire and need. Those are conversations that I think
1219 most governors will tell you on both sides that I welcome to have
1220 the conversation and that is what we will do.

1221 Mr. Guthrie. I understand that, but also in that quote was
1222 that innovations that work in some states may not work in other
1223 states. That is some of the question. So, if something doesn't
1224 work in one state, it still could work in another state.

1225 But we appreciate your openness, and I know I am out of time.
1226 But we really need to make it work and we need to be innovative
1227 to make our Medicaid system work. So, I appreciate the
1228 opportunity.

1229 Secretary Burwell. I think we want to make sure those folks
1230 stay covered and it is done in ways that improve quality and do
1231 downward pressure on cost as much as possible. So, we are
1232 agreeing.

1233 Mr. Pitts. The Chair thanks the gentleman.

1234 Did you want to submit your letter for the record? Did you
1235 want to submit the letter for the record?

1236 Mr. Guthrie. Well, it is in The Congressional Record for
1237 the 1995 Senate, but I submit that for the record.

1238 Mr. Pitts. All right. Without objection, so ordered.

1239 [The information follows:]

1240

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1241

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1242 Mr. Pitts. The Chair now recognizes the gentleman from
1243 Oregon, Dr. Schrader, five minutes for questions.

1244 Mr. Schrader. Thank you.

1245 Thanks for being here, Madam Secretary.

1246 Secretary Burwell. Thank you.

1247 Mr. Schrader. I always enjoy it.

1248 Is it accurate to say that the total discretionary budget
1249 authority for your Department, HHS, is actually \$658 million less
1250 than it was in 2016 for 2017? And even accounting for
1251 rescissions, it is \$441 million less than in 2016?

1252 Secretary Burwell. That is correct.

1253 Mr. Schrader. I appreciate it. There are very few agencies
1254 that come in, realizing we are in tough economic times, that are
1255 willing to take a little hit in the budget arena and make sure
1256 things balance, and it is not at the risk of patients, which I
1257 also appreciate. We are getting better healthcare out there, as
1258 you have testified.

1259 I also want to appreciate the fact that the administration
1260 is committing to 85 percent of Medicare payments being tied,
1261 frankly, to positive health outcomes by the end of 2016. I think
1262 that is the future. We are having great success on the CCO level
1263 in Oregon --

1264 Secretary Burwell. Yes.

1265 Mr. Schrader. -- and our Medicaid expansion project. We

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1266 are actually getting more for less. The patients love it. The
1267 healthcare providers are very excited. We are getting great
1268 outcomes in terms of reduced hospital stays, less ER visits, more
1269 primary care attention.

1270 I had the mental healthcare providers in the other day, also
1271 part of the CCO expansion. So, it is not just your physical
1272 health; they are starting to get at the stuff that Congressman
1273 Murphy and many of us are trying to get at, to incorporate mental
1274 health into the holistic approach to folks. I think it is very,
1275 very, very exciting.

1276 I guess I would be interested in your update on the next
1277 generation of ACOs, you know, in the Medicare area, where we are
1278 going with the outcome-based care that we are talking about.

1279 Secretary Burwell. So, in terms of this idea of getting an
1280 educated, empowered, and engaged consumer at the center of care,
1281 and we often call that delivery system reform, there are three
1282 basic tools that we are working against.

1283 One is payment reform, so that we are paying for that value
1284 versus volume. And you talked about that in terms of the
1285 statistics. This year we, hopefully, will meet the goal we set
1286 out that 30 percent of Medicare payments will be in value, not
1287 volume by the end of 2016.

1288 The second area of focus is changing the way we actually
1289 deliver care. This gets to some of the innovation projects that

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1290 we are working on and measuring. One of those, for example, in
1291 terms of where we are seeing real progress, not to the point where
1292 it meets the standard of evaluation yet, that we would expand.
1293 But we are seeing that in terms of long-term care for people in
1294 the homes and making sure that we are doing certain types of care
1295 in the home, we see a reduction in hospital visits for those in
1296 the home and we see a 3,000 per Medicare beneficiary savings.

1297 Now we need to make sure that that can hold, but that is some
1298 of the progress that we are seeing in that space and changing the
1299 way delivery -- keep people in their homes; give them the education
1300 they need; give them the tools they need to get the care they need,
1301 so they can stay at home, not be in hospitals.

1302 The third area is data and information. We talked a little
1303 bit about that with Ms. Capps.

1304 Mr. Schrader. Right. Well, I appreciate all that. I
1305 think the ACOs, Medicare Advantage is another way to get
1306 value-based to folks, and particularly in the home care settings.

1307 I have worked with Mr. Lance and Ms. McMorris Rodgers on
1308 several on several innovative programs that I hope the
1309 administration will look favorably on in terms of improving that
1310 healthcare delivery, getting it to the consumer, a nice bipartisan
1311 issue, regardless of your view of the ACA, in particular.

1312 I am hoping that HHS will continue to work with this committee
1313 and other Members on improving the innovation opportunities

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1314 through Medicare Advantage and wonder if there are other things
1315 you are doing to improve things for beneficiaries in the Medicare
1316 Advantage Program. It is working really, really well out west
1317 in Oregon.

1318 Secretary Burwell. With regard to the ACOs, that is a place
1319 where we have had measurable results, but we have seen the measure
1320 had to be that you do not reduce quality, but you have savings.
1321 If you can increase quality, that is even better.

1322 Mr. Schrader. Yes.

1323 Secretary Burwell. And we have seen that and the savings,
1324 \$300-400 million in terms of that. And now, we have a new
1325 generation of ACOs, the Accountable Care Organizations.

1326 With regard to Medicare Advantage, the issue, one of the
1327 things I would highlight that we are working on right now is one
1328 of the challenges in Medicare Advantage is the question of people
1329 with socioeconomic difficulties and the star ratings, and how
1330 those ratings perhaps might disadvantage those who have a
1331 population who have a number of chronic conditions.

1332 And so, we have taken steps to weight --

1333 Mr. Schrader. Good.

1334 Secretary Burwell. -- and include things for that
1335 socioeconomic. We are spending time to understand more fully.
1336 We want to make sure we analytically base what are the differences
1337 in changes people should have in payment if they are serving a

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1338 more difficult population.

1339 Mr. Schrader. Great.

1340 Secretary Burwell. But, in the interim, as we are finding
1341 more solutions, those are changes we are making.

1342 Mr. Schrader. Very cool.

1343 The last comment I guess I would make is I had insurance
1344 agents in my office just the other day working really hard to get
1345 people enrolled. When they have their circumstance change, they
1346 need special enrollment opportunity. They are having a little
1347 trouble accessing the website compared to during the open
1348 enrollment periods. So, if you could just reach out to them a
1349 little bit and work with them to help them help people make those
1350 changes, so that we save money, people get the healthcare they
1351 need, and they are not subject to penalties later on, I would
1352 appreciate that.

1353 Secretary Burwell. Absolutely. We would like to reach out
1354 and find out, so we can reach out directly.

1355 Mr. Schrader. Thank you.

1356 Secretary Burwell. We will do that.

1357 Mr. Schrader. I yield back Mr. Chair.

1358 Mr. Pitts. The Chair thanks the gentleman.

1359 I now recognize the gentleman from Kentucky, Mr. Whitfield,
1360 five minutes for questions.

1361 Mr. Whitfield. Thank you, Mr. Chairman.

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1362 And, Madam Secretary, thanks very much for being with us
1363 today. We all appreciate the phone call.

1364 There are three issues I want to talk about. First of all,
1365 alternative payment models for oncology.

1366 Secretary Burwell. Yes.

1367 Mr. Whitfield. CMS has already developed a model, the
1368 Oncology Care Model, under the Center for Medicare and Medicaid
1369 Innovation. From conversations that I have had with oncologists
1370 and others, they find the sign-up process to be
1371 overly-complicated. They say that they are being encouraged to
1372 sever relationships with certain hospitals, and that many of them
1373 are not being informed on whether or not their application is being
1374 accepted.

1375 Now, as you also know, Cathy McMorris Rodgers and Steve
1376 Israel introduced a bill called The Cancer Care Payment Reform
1377 Act, which we had the legislative hearing on in September of last
1378 year. That is an alternative model that the oncologists very much
1379 support. They are the ones providing this care.

1380 And so, the impression that we are getting is that you all
1381 are determined that you are going to move forward on your model.
1382 I simply would ask, would you work with the providers to see about
1383 developing a model that is acceptable to everyone?

1384 Secretary Burwell. Absolutely. We would like to and we
1385 would like to follow up with your staff directly in terms of

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1386 talking to some of the providers that you have talked to, so we
1387 can get their input directly.

1388 Mr. Whitfield. Okay. Well, we appreciate that. Thank you
1389 very much.

1390 Secretary Burwell. Yes.

1391 Mr. Whitfield. Now, on another matter, over a year ago, this
1392 committee and the Ways and Means Committee staff, which started
1393 working with HHS regarding a program with the Affordable Care Act
1394 that was authorized called the Basic Health Program. It was never
1395 funded. There was never an appropriation for that. There was
1396 a permanent appropriation for an Affordable Care Act program
1397 called the Premium Tax Credit. The administration has been
1398 taking money from that program, last year \$1.3 billion, to fund
1399 the Basic Health Program.

1400 As I said, Ways and Means has been contacting you all on a
1401 regular basis about this. Energy and Commerce has been
1402 contacting you on a regular basis about this, asking for documents
1403 about how this is being funded without a direct appropriation.
1404 After a year of asking for these documents, Ways and Means still
1405 has not received them and the Energy and Commerce Committee has
1406 still not received them.

1407 Will you all work with us to provide this information that
1408 the staffs are asking for?

1409 Secretary Burwell. I think we are and continue to work. We

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1410 have been responsive in terms of letters. We have been
1411 responsive, actually, on the Ways and Means side. A briefing was
1412 asked for. We provided --

1413 Mr. Whitfield. Okay. Well, let me just say this: I mean,
1414 I appreciate that, but I am not there. I am not negotiating. I
1415 am not even discussing it. But the staffs on both Ways and Means
1416 and on our committee tell us that what has been provided is very
1417 meager, that it is not the documents that they are requesting.

1418 Secretary Burwell. Well, I think we want to continue to
1419 work, and we will.

1420 Mr. Whitfield. Okay.

1421 Secretary Burwell. I think we are trying to work
1422 cooperatively with all of the issues of oversight which we think
1423 are important.

1424 In this particular case, in terms of the authorities, we
1425 believe the authorities exist. The authorities are for the same
1426 amount; they are the same types of money.

1427 Mr. Whitfield. So, you all feel like you don't need a direct
1428 appropriation, that you have other authority to do it?

1429 Secretary Burwell. We believe that the authority --

1430 Mr. Whitfield. And that is what we want, the document, I
1431 guess, that provides that authority, at least your
1432 interpretation.

1433 But you said that you will continue to work with our committee

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1434 on it. We would appreciate that.

1435 Secretary Burwell. We will. We will.

1436 Mr. Whitfield. One other thing I just want to bring up
1437 briefly, because I was involved in it, is the sunscreen
1438 legislation. As you know, skin cancer is the most common form
1439 of cancer in the U.S. Skin cancer is more prevalent than breast
1440 cancer, prostate cancer, lung cancer, and colon cancer combined.

1441 And so, these ingredients that have been on file at the FDA
1442 for approval since 2002, over 14 years, and many of these
1443 ingredients are being used in Asia, Europe, South America, around
1444 the world, and yet, we passed a bill specifically to encourage
1445 a process that is more applicable to this. And even since then,
1446 there has been no movement 14 months later.

1447 I know that Johnny Isakson, Senator Isakson, asked about it.
1448 I am asking about it. So, I hope that you all will tell us, do
1449 we need to do something? Is there anything that we can do to
1450 facilitate this?

1451 Secretary Burwell. We would like to follow up because I
1452 think maybe you can help us. Our concern is it goes on the new
1453 products that are coming on. First, in Europe it is a cosmetic.
1454 We actually believe, because it is going on your children 24/7,
1455 that we need to make sure that what is going through, is it
1456 absorbable in the children's skin? It is for everyone, but, of
1457 course, we are focused on children. And are those chemicals going

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1458 to do something negative?

1459 Mr. Whitfield. Yes, yes.

1460 Secretary Burwell. And so, I think if we have a
1461 conversation, there may be a way that you can be helpful --

1462 Mr. Whitfield. Okay.

1463 Secretary Burwell. -- in helping us get the information
1464 we need.

1465 Mr. Whitfield. No, we would love to do that because we
1466 definitely want to protect these children. But, also, when you
1467 have something pending for 14 years or 15 years, I mean, people
1468 are beginning to wonder a little bit.

1469 Secretary Burwell. We would look forward to that.

1470 Mr. Whitfield. Thank you very much, and I yield back the
1471 balance of my time.

1472 Mr. Pitts. The Chair thanks the gentleman.

1473 I now recognize the gentleman from Massachusetts, Mr.
1474 Kennedy, five minutes for questions.

1475 Mr. Kennedy. Thank you, Mr. Chairman.

1476 Madam Secretary, thank you again for making an appearance
1477 today.

1478 I would like to commend the President's budget for including
1479 critical reforms to mental health and Medicaid, such as ending
1480 the 190-day lifetime limit on psychiatric inpatient care for
1481 Medicare beneficiaries and for expanding the electronic health

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1482 record incentive program for including behavioral health
1483 providers. It is a big step forward.

1484 I also support the President's proposal to reinstate the
1485 primary care bump, which, according to one study, resulted in an
1486 increase of appointment availability by 7.7 percent.

1487 Do you think it is fair to say, Madam Secretary, that this
1488 proposal could also expand the program so that mental health and
1489 behavioral health providers in Medicaid could benefit from the
1490 bump as well?

1491 Secretary Burwell. Yes, I think we think that it is a
1492 continuum, and there are a number of different proposals, as you
1493 articulated, that are focused on getting us to a different level
1494 with regard to access to behavioral health and integration, as
1495 Mr. Schrader mentioned, in terms of integration of behavioral
1496 health.

1497 Mr. Kennedy. So, would you agree that adequate
1498 reimbursement levels are a critical piece to expanding the
1499 workforce to ensure that Medicaid patients have access to timely
1500 care?

1501 Secretary Burwell. We do. I think you know our proposal
1502 on primary care that we have in our budget is about making sure
1503 we do some of that. In addition, the proposal we have on
1504 behavioral health is actually focused specifically on some
1505 provider issues in terms of getting more providers, so we have

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1506 that access.

1507 Mr. Kennedy. The President's budget I believe, Madam
1508 Secretary, also proposes lifting the federal exclusion that
1509 currently prevents some children from getting Medicaid coverage
1510 of early and periodic screening diagnosis and treatment services
1511 and limits terms. That means kids on Medicaid can't get both
1512 mental health care and physical care while they are patients at
1513 certain facilities known as IMDs.

1514 Madam Secretary, can you tell us a little bit more about the
1515 importance of ensuring that all children, regardless of the
1516 setting, have access to comprehensive health?

1517 Secretary Burwell. We think it is important, which is why
1518 we have the proposal. I think it is an issue that I'm sure we
1519 may discuss, also, with Mr. Murphy, too, in terms of making sure
1520 that these kids have that access.

1521 What happens, and if you visit facilities, when you are a
1522 parent and you are told, "Oh, here is a prescription. You have
1523 to go at a different time and a different place or it won't be
1524 paid for in the same way," that is prohibitive in terms of having
1525 a child get the services that they need as they need them. A warm
1526 handoff. So, whether it is in the facility itself and the payment
1527 mechanisms really make a difference to how children are receiving
1528 this kind of care. Our proposal is aimed at trying to help that
1529 along.

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1530 Mr. Kennedy. Thank you.

1531 I want to touch base a little bit on I believe what Ms. Capps
1532 was getting at as well with regard to data. There are 14.1 million
1533 Americans in 31 states that have enrolled in Medicaid as a result
1534 of the Affordable Care Act, and an additional 4 million could gain
1535 coverage if the remaining states expand their Medicaid programs.
1536 These numbers represent, obviously, far more than just facts and
1537 figures. They are about prenatal appointments, cancer
1538 screenings, and lifesaving preventive care.

1539 Perhaps most noteworthy, Medicaid expansion means that
1540 millions of Americans now access mental and behavioral
1541 healthcare. Medicaid is the largest payer of mental health
1542 services in the United States and it has the greatest potential
1543 to reform a broken system. In order to make the necessary reforms
1544 and to bolster the program more effectively, we need to first know
1545 how CMS reimburses doctors and at what levels. However, when I
1546 talk to doctors and patients and I ask how much Medicaid reimburses
1547 for their services, no one is able to point to exact figures, given
1548 the nature of those reimbursement mechanisms across states.

1549 So, Madam Secretary, I would love your help in working with
1550 me on solutions to try to improve CMS's data collection for each
1551 state, so that we can ensure that we know at least how those
1552 payments stack up against private insurance.

1553 Secretary Burwell. We want to work on that issue. One of

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1554 the things is because Medicaid is a state-run program. You know,
1555 we are very dependent on the states in terms of their analytics,
1556 their data, and their systems.

1557 Having said that, we look forward to, because we want to know
1558 and understand that information. Transparency of data and
1559 information is something I think we think is a very important thing
1560 across the healthcare system. Whether that is the dashboard that
1561 we put up in the December timeframe on payments in drugs, so that
1562 people can actually know which drugs have had the largest increase
1563 in cost, you know, creating that transparency for the consumer
1564 and providers in terms of putting up on a website who are the
1565 largest recipients of Medicare payments. And so, this is a whole
1566 space that we believe is going to improve quality and reduce price.

1567 Mr. Kennedy. Thank you.

1568 If I can, I have got about 30 seconds left. You touched based
1569 in your written testimony, and as well I think with Mr. Schrader
1570 and a couple of other times, about the transition off of
1571 fee-for-service basis in Medicare. I was hoping that you could
1572 just provide a little bit more detail on the learning and action,
1573 how that is going and what you see going forward, and if there
1574 are ways we can be helpful, in 20 seconds or so.

1575 Secretary Burwell. Important, thousands have joined. It
1576 is a means by which the government in its changes in payment tries
1577 to align with the private sector. So, we move together. We learn

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1578 from each other. We get better results, and we prevent unintended
1579 consequences. And we are seeing that start to happen.

1580 Mr. Pitts. The Chair thanks the gentleman.

1581 I now recognize the gentleman from Pennsylvania, Dr. Murphy,
1582 five minutes for questions.

1583 Mr. Murphy. Thank you.

1584 Welcome, Madam Secretary.

1585 I am going to run through a lot of statistics, but it is an
1586 important issue because, as we are trying to deal with mental
1587 health reform legislation, one of the key issues is having more
1588 psychiatric beds because of the IMD exclusion. We used to have
1589 500,000 psych beds in this country in the 1950s, and now we have
1590 less than 40,000. We need 100,000 because people in an acute
1591 phase of a psychotic break need a place to go besides being given
1592 a five-point tiedown in an emergency room or being sent to a jail
1593 cell or being discharged back in the streets, where they have a
1594 high risk for suicide, victimization, et cetera.

1595 I want to do a couple of things. The consequence of
1596 non-treatment of serious mental illness, according to NIMH even
1597 back in 2010, was pretty staggering. They said that 40 percent
1598 of schizophrenics and about 51 percent of people with bipolar
1599 illness are untreated and a large part of the homeless, about
1600 200,000 or so, living in abysmal conditions, have high risk for
1601 other medical problems, and 28 percent of them get their food out

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1602 of the garbage. So, high risk for a wide range of things.

1603 Out of those who are incarcerated, the seriously mentally
1604 ill make up 16 percent of the present population, about almost
1605 50 percent of the overall prison population of mental illness,
1606 and high risk for other things. But I want to go through some
1607 of these things, too.

1608 People with delusions and hallucinations, the longer that
1609 they go without treatment, the worse it gets. The longer a person
1610 waits for treatment for a psychotic episode, the longer it takes
1611 to get their illness under control. For bipolar disorders, the
1612 sooner a person gets on lithium or other treatments, the better
1613 their treatment goes.

1614 But what happens here is you have a wide range of people with
1615 serious mental illness with Medicaid, with SSI and SSD recipients.
1616 The cost of untreated mental illness is pretty amazing. The
1617 direct cost that I see here for treatment of a serious mental
1618 illness, about \$55 billion; indirect cost, about \$70 billion.
1619 But, when you have added cost for emergency room care, private
1620 medical care, these costs go up considerably.

1621 The cost of untreated diabetes in America is about \$245
1622 billion. That is \$176 billion is direct medical costs. The
1623 reason that is important is many people with serious mental
1624 illness have very high risk for diabetes.

1625 Similar high numbers are also there for cardiovascular

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1626 disease, for pulmonary disease, for infectious disease, all of
1627 which have a higher mortality and morbidity rate for the mentally
1628 ill. And you probably know that studies have said the mentally
1629 ill tend to die 25 to 10 years sooner, not because of suicide,
1630 but because of other medical complications.

1631 So, it goes down to this point: when we have asked the CBO
1632 to score the issue of what would happen if we looked at more
1633 hospital beds, they, quite frankly, admitted they couldn't do that
1634 and they simply took a number and the number of hospital days,
1635 psychiatric hospital days in America, and said, "Well, if we pay
1636 for them all, it is going to cost somewhere between \$40 and \$60
1637 billion in 10 years. We have no idea how to do this."

1638 We really need your help, and I actually think this would
1639 be significant savings for Medicaid and Medicare if we get this
1640 right. If we already know that people with serious mental illness
1641 are overusing emergency rooms versus caring for themselves, if
1642 we know that they have a higher incidence of those chronic
1643 illnesses I mentioned before, and we know that if they are not
1644 treated, it gets worse, it makes a lot of sense and dollars if
1645 we have hospital beds for them when they have this acute illness,
1646 stabilize them, make sure they have outpatient care then, instead
1647 of doing what we have been doing. And that is, we have traded
1648 those beds in the asylums for prison cells, for blankets on a
1649 subway grate, for the emergency room gurney, and the county

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1650 morgue.

1651 So, as we are going through this, I wonder if you have done
1652 any analysis here and can maybe talk about some direction that
1653 you are guiding CMS, because we need solid numbers of what it is
1654 costs to not treat and what it costs to treat. I wonder if you
1655 could comment on that.

1656 Secretary Burwell. So, our estimation is that, by 2020,
1657 actually, just the treatment cost for behavioral health and
1658 substance abuse will be \$280 billion. And so, that doesn't
1659 include even a number of the other things that you have talked
1660 about in terms of what this does as a nation. We agree, and as
1661 part of our behavioral health proposal, the idea of getting those
1662 people into care, our estimates are some of those people with
1663 severe issues don't get into care for three years.

1664 Mr. Murphy. Three years?

1665 Secretary Burwell. And that is about access. Yes. And
1666 so, making sure that we have the ability for access when it is
1667 severe or even before it is severe is an important part of the
1668 proposal.

1669 With regard to our IMD proposal that Mr. Kennedy raised, I
1670 think that there are ways that we could be helpful in having
1671 conversations about how we solve those economics and how that was
1672 scored in terms of what we did. We would be happy to do that.

1673 The other thing that I just think is an important part, sort

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1674 of putting on my old OMB hat, so that we get to the place where
1675 we can understand how we spend money and what savings we get, and
1676 that sort of thing, is actually some of the money that we have
1677 asked for in this behavioral health money is about going ahead
1678 and doing the evidence-based work, evaluation.

1679 I know many times people don't want to fund evaluation, but
1680 it is essential for the kinds of statistics that we need to show
1681 what you are talking about. But, in the meantime, we can work
1682 on our --

1683 Mr. Murphy. Thank you. Let's do this, because I believe
1684 we can save a lot of money. This committee really needs this
1685 because, I will tell you, there is bipartisan support that we have
1686 got to fix this problem to help Americans.

1687 Thank you very much. I yield back.

1688 Mr. Pitts. The Chair thanks the gentleman.

1689 Now I recognize the gentlelady from California, Ms. Matsui,
1690 five minutes for questions.

1691 Ms. Matsui. Thank you, Mr. Chairman.

1692 Thank you, again, for being here, Secretary Burwell. I am
1693 glad you are here to highlight the ways that HHS plans to continue
1694 and expand critical investments in health and well-being of the
1695 American people.

1696 The first step toward reforming our nation's healthcare
1697 system has been to improve access to healthcare by ensuring that

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1698 everyone can obtain affordable healthcare coverage. We know that
1699 the Affordable Care Act has made great strides in that goal, and
1700 we must continue forward. We must also continue to be
1701 forward-looking and take the next steps in healthcare reform. We
1702 need to continue to make strides toward ensuring that everyone
1703 has access to the right care at the right time at the right price.

1704 I believe that there is great potential in the power of
1705 technology to help us achieve our goals of healthcare delivery
1706 system reform. Electronic health records can improve providers'
1707 ability to coordinate care, and technology such as face-to-face
1708 video between providers and patients and technology that allows
1709 providers to remotely monitor patients' chronic conditions can
1710 increase access to needed care, improve patients' outcomes, and
1711 reduce cost.

1712 I was very pleased that this year's budget expands the
1713 ability of Medicare Advantage plans to deliver services via
1714 telehealth and enables rural health clinics and Federally
1715 Qualified Health Centers to qualify as originating telehealth
1716 sites under Medicare.

1717 Secretary Burwell, I am pleased with this progress, but I
1718 think there is still much more we can do. Can you talk a little
1719 bit about the inclusion of telehealth in the budget and any other
1720 proposals that HHS is currently considering in this space?

1721 Secretary Burwell. So, I think we think that telemedicine

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1722 and telehealth is an important part of getting access. We have
1723 talked about access. Certainly, in rural communities and other
1724 communities this is going to be an important tool.

1725 We have taken two, as you articulated, very specific steps
1726 in our budget, because we think Medicare Advantage should pay and
1727 because part of the reason that the field is not developing as
1728 much is because people don't get paid. So, if you don't pay for
1729 the ability to do these services -- that is part of the Medicare
1730 Advantage.

1731 The other part is finding the facilities that will meet
1732 qualifications, so you do it in an appropriate and safe way. And
1733 that is the proposal that you mentioned, and it is related to HRSA
1734 and our Federally Qualified Health Centers. We know that these
1735 health centers are serving literally millions and millions of
1736 Americans across the country, and most people actually have some
1737 in their district. And so, that idea that you can use them as
1738 a base.

1739 The other thing that we are working on right now is -- and
1740 it gets to Mr. Pallone raised in his earlier comments the issues
1741 of IHS, Indian Health Service. Right now, we are suffering from
1742 a very serious problem on our reservations in terms of youth
1743 suicide. In order to get providers in places like Pine Ridge,
1744 it is very, very difficult. And so, we are using our ability to
1745 actually use telemedicine as a means by which we can quickly get

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1746 providers. Because when you have these suicides, making sure
1747 those children have the support they need, other children, is a
1748 very, very difficult thing to do quickly --

1749 Ms. Matsui. Yes.

1750 Secretary Burwell. -- because we can't get the providers
1751 to go.

1752 And so, while we are working on permanent solutions, these
1753 may become the permanent solutions because they are stable.
1754 Providers come and go, but the telemedicine providers we think
1755 will be in a place where they are going to provide more care for
1756 a longer term.

1757 Ms. Matsui. Thank you very much, and I look forward to
1758 continue to work with you on these issues.

1759 To ensure that Americans have the ability to access the right
1760 care at the right time, we must work hard to achieve that goal
1761 for the whole person, which includes access to mental health care.
1762 One of the goals of the delivery system reform is increased care
1763 coordination and behavioral health integration. We must ensure
1764 that people have access to a full spectrum of mental health
1765 services and that those services are integrated into medical care
1766 and coordinated across different providers.

1767 I believe that the Excellence in Mental Health Demonstration
1768 Project, which I coauthored with my colleague, Congressman Lance,
1769 has the potential to reform our nation's mental health system by

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1770 improving access to community-based care, and by integrating and
1771 coordinating that care across different provider types.

1772 Secretary Burwell, thank you for including in the budget an
1773 expansion of this demonstration project to six more states. The
1774 more we can test out this model, the better chance we have of
1775 finding out what works, so we can expand it to those who so
1776 desperately need a better system of mental healthcare.

1777 Would you like to comment further on HHS's work on this
1778 project and its potential?

1779 Secretary Burwell. Yes. We think it is a very important
1780 part of our work in terms of getting this integration and getting
1781 it quickly and doing it in a way that we can both get integrated
1782 care and, also, move towards where people are paying for value,
1783 not volume, in terms of getting the right payment to providers.

1784 I think you know that, with your all's help and support, we
1785 have beat the statutory deadlines with regard to the
1786 implementation. And then, we have added to that by the proposal
1787 in the budget which we hope will be viewed favorably.

1788 Ms. Matsui. Yes. Thank you very much.

1789 Mr. Pitts. The Chair thanks the gentlelady.

1790 Now I recognize the gentleman from Illinois, Mr. Shimkus,
1791 five minutes for questions.

1792 Mr. Shimkus. Thank you, Mr. Chairman.

1793 Secretary Burwell, thank you, and thanks for reaching out.

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1794 We gave you a heads-up to talk about this CMS website thing.
1795 Of course, when you put something up, that means time, effort,
1796 and energy was placed to prepare for this to actually happen. Of
1797 course, it was up, it was down.

1798 So, the basic question is, does CMS intend to go forward with
1799 this experiment?

1800 Secretary Burwell. In terms of the --

1801 Mr. Shimkus. The Part D drug payment model.

1802 Secretary Burwell. So, with regard to this issue, I think
1803 as you appropriately reflect, this was something that came out
1804 ahead. With regard to the issue of high-cost drugs, which is what
1805 this issue is about in terms of the potential effort, what we have
1806 tried to do -- and this is to the point of getting input in December
1807 -- we had a meeting that had both those from the pharmaceutical
1808 industry and other stakeholders to come and talk about what can
1809 we do that maintains --

1810 Mr. Shimkus. No, that is different than having a proposed
1811 rule. So, what you did was, what CMS did by shooting this publicly
1812 is, you know, raise a lot of red flags. Is there going to be a
1813 rule? When is there going to be a rule? When are you going to
1814 notify Congress? And so, that is why the questions.

1815 Secretary Burwell. The questions, in terms of speaking to
1816 the specifics of the rule, in this particular place because things
1817 are market-sensitive, I have to be careful in terms of it.

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1818 Mr. Shimkus. The market, that is why putting it up on the
1819 website, the market sensitivity to that, too, is just as bad.

1820 Secretary Burwell. That was an error. It was an error, and
1821 I think we have very clearly said it was an error.

1822 Mr. Shimkus. But it was a premonition of future things to
1823 come.

1824 Secretary Burwell. In terms of specifically speaking to
1825 what and when we will do regulations, I want to be careful about
1826 that because of the market sensitivity. But what I think is fair
1827 to say is, with regard to this issue, we will speak to it more
1828 in the future.

1829 The issue at hand is, in Medicare Part B, in terms of how
1830 the payments are done, they are done in ways where you, as a
1831 provider, are incented by a percentage. That incentive is, if
1832 you are going to be paid a percentage of the cost of something,
1833 then what we are doing is we are encouraging you to prescribe the
1834 larger-cost item. And that is the substance of the issue at hand
1835 and why we are focused on it.

1836 With regard to the specifics, we hope to have more soon on
1837 that issue.

1838 Mr. Shimkus. Okay. Let me move to this issue on margins.
1839 The NIH states that the use of this is not appropriate means for
1840 controlling prices. So, the question is, why haven't you all
1841 responded in this process involved in the most recent petitions

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1842 in this space and provide a sense of the agency's current thinking
1843 on margins?

1844 Secretary Burwell. We plan to respond to that. I think you
1845 are referring to the letter that I received from a number of
1846 Members in terms of the most recent questions, and we will respond
1847 to that letter.

1848 Mr. Shimkus. Because, then, you know, the followup is just,
1849 obviously, the R&D and the risk and return. I mean, we need some
1850 clarity on this process.

1851 Secretary Burwell. Yes, and I think it gets to the bigger
1852 issue, which is what I was starting. It is the question of how
1853 we, as a nation -- the high-cost drugs and the issue of drugs,
1854 when we look at Medicare expense and what we saw, the increases
1855 in 2014 came from mainly high-cost drugs. There were some changes
1856 in other things, but in terms of that, and what percentage of our
1857 Medicare budget will be paid to drugs continues to grow. And so,
1858 what we need to do is find approaches and strategies that balance
1859 both innovation -- because we want that R&D to get the best things
1860 -- but create some downward pressure. Because I think whether
1861 it is people in Medicare or individuals who actually pay for their
1862 drugs in employer-based care, everyone is seeing the difficulty
1863 in both specialty drugs, but in also some cases non-specialty
1864 drugs.

1865 Mr. Shimkus. And my last thing, let me talk about Medicaid

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1866 for a second. Under current law, illegal immigrants are not
1867 supposed to get Medicaid. However, reasonable opportunity
1868 period exists. So, the debate that is going on in America is,
1869 why is there a reasonable opportunity period for illegal
1870 immigrants when there may not be -- in fact, there is not -- for
1871 citizens who don't have this, quote/unquote, "reasonable
1872 opportunity period" to prove that they qualify, either through
1873 long-term care or because of their finances? And should that not
1874 be afforded to citizens the same as it is being afforded to illegal
1875 immigrants right now?

1876 Secretary Burwell. I am not sure -- in terms of the
1877 affording it to immigrants, are you referring to within Medicaid
1878 immigrants aren't eligible?

1879 Mr. Shimkus. That is correct, but, obviously, some are
1880 getting. There is a period of time in the law that requires --
1881 there is a reasonable opportunity period. So, there may be
1882 coverage for them to, then, either prove, yes, they are legal or
1883 not. So, then, the question is, why it is not afforded to legal
1884 citizens based upon finances and long-term care?

1885 Secretary Burwell. I think in Medicaid it is applied both
1886 to any --

1887 Mr. Shimkus. Can you just check on that for me?

1888 Secretary Burwell. I will check on that.

1889 Mr. Shimkus. I appreciate it. Thank you.

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1890 Secretary Burwell. Because it may be the marketplace. It
1891 may be the distinction. Let us come back and find out because
1892 Medicaid is saying that it may be the marketplace. So, let's come
1893 back, if that is the question.

1894 Mr. Pitts. All right. The gentleman's time has expired.

1895 The Chair now recognizes the gentlelady from Illinois, Ms.
1896 Schakowsky, five minutes for questions.

1897 Ms. Schakowsky. Thank you, Secretary. I want to join in
1898 the congratulations to you on the Affordable Care Act. While all
1899 of us acknowledge that there are some problems, we have made such
1900 tremendous strides, and it would be wonderful if we could sit down
1901 and just fix the things that we could fix, make it even better.

1902 I had a whole bunch of questions to ask you. But, since July
1903 when abortion opponents released manufactured and highly-edited
1904 videos, my colleagues on the other side of the aisle have been
1905 on a mission to undermine women's rights. And apparently, today
1906 isn't any different.

1907 But facts matter and not a single claim made by the other
1908 side has been supported by a single shred of evidence. On the
1909 contrary, three congressional committees found no wrongdoing in
1910 their investigations of Planned Parenthood. The chairman of one
1911 of the committees investigating Planned Parenthood, Congressman
1912 Jason Chaffetz, went so far as to say, "Was there any wrongdoing?
1913 I didn't find any," when asked about his investigation.

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1914 I would like to submit into the record, Mr. Chairman, a news
1915 article that includes this quote.

1916 Mr. Pitts. Without objection, so ordered.
1917 so ordered.

1918 [The information follows:]

1919 ***** COMMITTEE INSERT *****

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1920 Ms. Schakowsky. Moreover, every state that has concluded
1921 their investigations into Planned Parenthood has come up
1922 empty-handed. In fact, a Texas grand jury ended up indicting two
1923 persons associated with the Center for Medical Progress,
1924 including its leader, David Daleiden, after their investigation
1925 uncovered illegal activity conducted by those individuals, not
1926 by Planned Parenthood.

1927 I would like to submit into the record another article
1928 detailing that indictment.

1929 Mr. Pitts. Without objection, so ordered.

1930 [The information follows:]

1931

1932 ***** COMMITTEE INSERT *****

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1933 Ms. Schakowsky. Finally, just this week, The Washington
1934 Post editorial board published an article calling the so-called
1935 investigation, what I believe it is, a witch hunt. Not only do
1936 they point out that every state and federal entity that has
1937 investigated Planned Parenthood has found nothing, but the
1938 article also mentions the troubling document requests and
1939 subpoenas issued by the chairman of the select panel to attack
1940 women's health -- that is what we call it -- where I serve as the
1941 ranking member. I would like to submit that article into the
1942 record as well.

1943 Mr. Pitts. Without objection, so ordered.

1944 [The information follows:]

1945

1946 ***** COMMITTEE INSERT *****

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1947 Ms. Schakowsky. The relentless targeting of Planned
1948 Parenthood, the attack on women's health rights, and the disregard
1949 for facts have to stop. Here is what I want to ask you about this:
1950 research using fetal tissue conducted by reputable universities
1951 across the country has greatly contributed to our understanding
1952 and treatment of many diseases. I know you mentioned some of this
1953 before, but can you describe the importance of fetal tissue
1954 research and the advances that have been made possible because
1955 of it?

1956 Secretary Burwell. So, a number of the advances, as I
1957 mentioned, hepatitis A, mumps, measles vaccines, in terms of that.
1958 We also know that the research that is ongoing actually helps with
1959 issues around Down's, macular degeneration. Most recently, we
1960 have seen it contribute to our ability to work on getting an Ebola
1961 vaccine.

1962 And so, this research is an important part of the research
1963 in advancing science. As I articulated before, we take very
1964 seriously the constraints and rules around the research at HHS
1965 and following those.

1966 Ms. Schakowsky. So, there are definitely laws in place and
1967 regulations in place that make sure that this is done. Well,
1968 could you describe anything about the ethics of this?

1969 Secretary Burwell. Two of the things that I think are
1970 probably the most important is no valuable consideration. In

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1971 terms of that, that has to do with the question of payment. And
1972 then, the second issue is consent. That is another issue that
1973 many states have laws about in terms of what people do. I think
1974 those are probably the two most important that people on both sides
1975 of this conversation have focused on.

1976 Ms. Schakowsky. So, you can verify that there is no ability
1977 to make a profit on the sale of fetal tissue?

1978 Secretary Burwell. We have turned these documents over --
1979 they have been requested of the NIH -- in terms of the attestations
1980 that our grantees have with regard to fulfilling the state and
1981 federal laws, both, in terms of saying that none of those things
1982 have occurred. That occurs when the grant is given as well as
1983 at the point of renewal of grants.

1984 Ms. Schakowsky. Thank you.

1985 I also wondered, in the brief time I have remaining, if you
1986 could just say what impact has Planned Parenthood had on access
1987 to reproductive health services and what it means for both men
1988 and women if those health centers were to be closed.

1989 Secretary Burwell. I think it is both reproductive health
1990 services, but I actually think it is important to recognize that
1991 it is broader service as well. So, about 3 million women receive
1992 services across the country every year, it is estimated. Those
1993 services are issues, also, of wellness and cancer screenings and
1994 others. So, reproductive health is one element, but it is broader

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1995 in terms of the basic healthcare that women are receiving from
1996 this organization.

1997 Ms. Schakowsky. Thank you so much. I yield back.

1998 Mr. Pitts. The Chair thanks the gentlelady.

1999 I recognize the gentleman, Dr. Burgess, five minutes for
2000 questions.

2001 Mr. Burgess. Thank you, Mr. Chairman.

2002 Madam Secretary, I apologize that I wasn't available to take
2003 your call the day you called. I appreciated you leaving the
2004 message. I knew we would have had a chance to talk today.

2005 At the outset, let me just say I have got so much stuff that
2006 I need to cover, and I recognize we won't get through it all. So,
2007 I will submit some of this for your written attention.

2008 Furthermore, because of the bill that repealed the
2009 sustainable growth rate formula last year, and now the payment
2010 reform that is going on in CMS -- and Dr. Conway has been very
2011 good about coming in and talking to me -- but I really think the
2012 ongoing dialog between HHS and the committee and Members of
2013 Congress, I mean, this will live on after this administration
2014 concludes and the next administration starts. It is so important
2015 that we get it right because this could form the basis, the nidus
2016 for what payment reform really looks like, not just in Medicare,
2017 but with other payers as well.

2018 It is critical we get it right because the whole purpose in

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2019 doing the Medicare SGR repeal was we had too many doctors that
2020 were legally practicing medicine. SGR pulled the joy out of the
2021 practice. I think we are on the right foot now with getting this
2022 fixed, but it does have to be done correctly.

2023 But a couple of things I do want to cover with you. Somebody
2024 already referenced part of the Affordable Care Act, Section
2025 1311(h), the part that deals with providers. It says -- let me
2026 just read it, so I get it correct -- that "Under the quality
2027 improvement," which is Section (h) of 1311, "beginning on January
2028 1st, 2015, a qualified health plan may contract with (a) a
2029 hospital," and it goes through the parameters; "(b) a healthcare
2030 provider, only if such provider implements such mechanisms to
2031 improve healthcare quality as the Secretary by regulation may
2032 require."

2033 Now can you understand why this makes many of the people that
2034 I interact with on a daily basis, the nation's physicians, can
2035 you understand why that makes them nervous? Have you begun to
2036 promulgate those regulations? Are those going to be new rules
2037 that we can anticipate? What is happening under Section 1311(h)?

2038 Secretary Burwell. Is it under 1332?

2039 Mr. Burgess. No, it is 1311.

2040 Secretary Burwell. So, I will have to come back on 1311.

2041 Mr. Burgess. Okay.

2042 Secretary Burwell. We have done guidance under 1332. And

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2043 I'm sorry, 1311(h) is not one that is front-burner, but we will
2044 come back. I apologize. Maybe I will know it by another name
2045 --

2046 Mr. Burgess. Okay.

2047 Secretary Burwell. -- but I am not connecting. So, we
2048 will come back on that. For 1332, we have issued guidance on.
2049 That is the one I think that many people are raising on both sides,
2050 a lot of conversations about that one.

2051 Mr. Burgess. Last summer you addressed the National
2052 Governors Association, I believe. I heard it on C-SPAN while I
2053 was driving around in my district through the miracle of satellite
2054 radio. Governor Fallin from Oklahoma asked you some questions
2055 because of the problem she has in Oklahoma with prescription drug
2056 difficulties. She talked about a prescription drug monitoring
2057 program that she has developed in Oklahoma, but, apparently,
2058 Medicaid recipients fall outside of that. I think her question
2059 to you was can something be done to mandate the same prescription
2060 drug monitoring requirements that she has under her state through
2061 the federal part of the Medicaid program.

2062 Secretary Burwell. So, I will have to go back. But I think
2063 with regard to the mandatory using of a PDMP, a prescription drug
2064 monitoring program, it is occurring at the state level. All but
2065 one state has it in place. But it is done on a state-by-state
2066 basis in terms of having the physicians use it.

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2067 What we are trying to do -- and I just met with the governors
2068 on opioids, and the governors produced a really good document that
2069 I would recommend for folks to look at in terms of their
2070 recommendations around this. Many of the states I think are
2071 trying to advance that. What we are trying to do is share best
2072 practices. I called two times, have called 50 states together,
2073 so that we can get the right procedures that are happening in some
2074 states applied to the others. If there are things we can do, we
2075 welcome the opportunity to do them. I think it is a state issue,
2076 but we will double-back on that.

2077 Mr. Burgess. But her specific request to you was she needed
2078 help in the Medicaid program because somehow it fell outside what
2079 she had available to her as a governor under State law.

2080 I will just say, speaking as a provider, I mean, we want to
2081 do the right thing. We want to be able to provide our patients
2082 who are in pain, we want to be able to provide them pain relief.
2083 At the same time, we want to participate in whatever diversionary
2084 prevention programs are out there. So, this is extremely
2085 important to providers, I will just tell you, having been on both
2086 sides of that issue.

2087 Let me, in the brief time I have left, the issue of the
2088 unaccompanied minors, of course, Texas, the Lower Rio Grande
2089 Valley sector, I have been down there several times. I met with
2090 DHS. I met with your people, with ACF and ORR. I will tell you

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2091 I am disturbed.

2092 I am also on the Helsinki Commission. We had a hearing last
2093 fall on the Helsinki Commission where we heard from two victims
2094 of child trafficking. Both of these women were trafficked
2095 through family members, by family members, had come into the
2096 country illegally. Granted, okay, they broke the law. But they
2097 had very compelling testimony of why was no one looking out for
2098 us. They were delivered to a family, which subsequently, then,
2099 put them into a sex trafficking situation, and there was no
2100 respite, no help for these individuals.

2101 We have had so many people in the last two years, so many
2102 unaccompanied minors come across. You know, they produce a
2103 telephone number from goodness knows where. This is an uncle.
2104 This is a brother.

2105 Look, many, many years ago, I went through a child adoption
2106 process. I know how intrusive and exhaustive that was. We are
2107 just sending these people off to a telephone number that they
2108 happened to produce out of their back pocket when they are picked
2109 up out of the river. And we wonder why now there are problems
2110 that are surfacing.

2111 Again, I ask for your help in interacting with your agency,
2112 ACF and the Office of Refugee Relocation. We have got to do a
2113 better job. Yes, I get the security side and we have got to do
2114 a better job on the border. But, if we also have a role for HHS

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2115 with dealing with people who end up in the country, we have got
2116 to do a better job there. So, I do welcome the opportunity to
2117 talk to you and the agency more about that in the future.

2118 Secretary Burwell. Thank you. We take it very seriously.
2119 We want those children to be safe. We have made a number of
2120 changes. If there are other ideas -- we have ideas from PSI on
2121 the Senate side. We will be working to implement those. But,
2122 if there are other things we can do -- we have put in an 800 number.
2123 The background checks have been expanded. There are a number of
2124 things that we are doing, followup calls, and that sort of thing.
2125 If there are other things that you see, having been through that
2126 same process you described, you know, making sure you do
2127 everything you can to have children with safe people is something
2128 we think is extremely important.

2129 Mr. Pitts. The gentleman's time has expired.

2130 Mr. Burgess. Thank you, Mr. Chairman.

2131 Mr. Pitts. The Chair now recognizes Judge Butterfield, five
2132 minutes for questions.

2133 Mr. Butterfield. Thank you very much, Mr. Chairman.

2134 Thank you, Secretary Burwell, for coming today, and thank
2135 you for your testimony. I was present when you testified, a
2136 couple of hours ago I guess it was. But thank you for coming and
2137 thank you for all the work that you do, and especially your
2138 willingness to embrace the people of Flint, Michigan. You and

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2139 I had a brief conversation about that last week, and I want to
2140 thank you publicly for your willingness to engage in that very,
2141 very sad situation.

2142 Mr. Chairman, I want to go back to the issue of the Affordable
2143 Care Act. I know that is a subject that some on this committee
2144 have talked about endlessly. But I want to go back to it from
2145 my perspective and to continue to say that the ACA has made a
2146 positive difference for more than 18,000 constituents in eastern
2147 North Carolina, which is where I am from, 18,000 constituents.

2148 More than 18 million Americans who now have quality,
2149 affordable health insurance, that is, by any definition,
2150 progress. But many Americans, including 700,000 in North
2151 Carolina, are still missing out on the benefits of the ACA because
2152 our state governments have refused to expand the Medicaid program.
2153 It is absolutely a shame, and I will continue to say it every chance
2154 I get, it is a shame that 19 states in the United States have failed
2155 to expand Medicaid. They continue to block people from accessing
2156 healthcare funding which they have paid taxes for and rightfully
2157 deserve.

2158 I applaud the President's efforts to ensure that all states,
2159 regardless of when they decide to expand Medicaid, are eligible
2160 for 100-percent federal support for Medicaid expansion during the
2161 first three years of participation. Yesterday Congress Green and
2162 other Democratic members of this committee and I introduced

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2163 legislation to codify the President's vision to incentivize
2164 Medicaid expansion.

2165 I also appreciate the President's efforts to combat health
2166 disparities for African-Americans and other subgroups in the 2017
2167 budget request. The prevalence of health disparities is alarming
2168 and can be seen in all areas of health from access to care to
2169 susceptibility to illness, to the lack of diversity in the
2170 healthcare workforce and in clinical trials. The 2017 budget
2171 includes meaningful investments which can help improve access to
2172 care for underserved communities, develop new cures for diseases
2173 which disproportionately affect African-Americans.

2174 And so, as I close, Mr. Chairman, I simply want to ask the
2175 Secretary one, perhaps two, questions. At what point, Ms.
2176 Burwell, under current law will states that choose to expand
2177 Medicaid no longer be able to receive 100-percent federal support
2178 for their expansion? At what point do they lose it?

2179 Secretary Burwell. At this point they would not start with
2180 100 percent in terms of next year. And so, that is why we have
2181 proposed the legislation, because I think we think it is important
2182 for any state, whenever they come in, to have that benefit of the
2183 100 percent.

2184 Mr. Butterfield. And so, it is your position and the
2185 President's position that this would help encourage the states
2186 to expand their program?

2187 Secretary Burwell. We do.

2188 Mr. Butterfield. You call it incentivizes the states to do
2189 it?

2190 Secretary Burwell. We want to encourage the states. As I
2191 said many times in that same session that you heard, probably you
2192 heard me say to the governors, "I want to work with you to do it
2193 the way that works for your state." And that means a conversation
2194 one-on-one with every state, but we are willing to do that. This
2195 is that important. I am personally engaged with every governor
2196 who wants to have that conversation.

2197 Mr. Butterfield. And I know you are, and I thank you for
2198 that.

2199 I yield back.

2200 Mr. Pitts. The Chair thanks the gentleman.

2201 I now recognize the gentleman from New Jersey, Mr. Lance,
2202 five minutes for questions.

2203 Mr. Lance. Thank you, Mr. Chairman.

2204 Secretary, last August the Court of Appeals here for the
2205 District of Columbia Circuit issued a decision interpreting the
2206 Federal Vacancies Reform Act that would prohibit various acting
2207 federal officers from serving in positions for which they had been
2208 nominated but not yet confirmed by the Senate of the United States.

2209 The Department of Justice filed a petition seeking further
2210 review by the entire D.C. Circuit, and that was denied. A

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2211 Washington Post article recently covered the story and quoted the
2212 Justice Department in saying that the Circuit Court decision here
2213 in the District of Columbia "casts a legal cloud over a number
2214 of acting government officials," and I think it is in various
2215 departments, but your Department was cited.

2216 Do you know, Secretary, who is in an acting position in your
2217 Department subject to Senate confirmation who has not yet been
2218 confirmed by the Senate?

2219 Secretary Burwell. I do. I do because my Deputy Secretary
2220 for the Department -- and I think you all know we are having a
2221 budget hearing. Right now, HHS is 25 percent of the federal
2222 budget. At HHS, it is over \$1 trillion that we are managing.
2223 There is only one Deputy. At some departments, other
2224 departments, there are Under Secretaries. These are statutory
2225 constraints in terms of we have one Deputy.

2226 The Deputy that we have that we have nominated, we cannot
2227 find in our records or in the records of the administration anyone
2228 who has not been confirmed or had a hearing for that --

2229 Mr. Lance. Is that the only official in your Department who
2230 is before the Senate?

2231 Secretary Burwell. No, no, no, no.

2232 Mr. Lance. How many are there? How many are there,
2233 Secretary?

2234 Secretary Burwell. I think it is actually important,

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2235 though. This is an important part of the process of making sure
2236 that we can do -- you are an important oversight committee. My
2237 ability to run the Department well is about my ability to actually
2238 have people in place.

2239 The second person is Dr. Karen DeSalvo. Dr. DeSalvo has
2240 bipartisan support, has been voted out of committee, and it has
2241 a hold and hasn't been able to go to the Floor because she has
2242 a hold. This is an ongoing --

2243 Mr. Lance. So, there are two officials in your Department?

2244 Secretary Burwell. This has been ongoing for an extended
2245 period of time. We are working with our committee Chairs. We
2246 are working with others on both sides of the aisle.

2247 But the question of our ability to --

2248 Mr. Lance. No, I want to know how many there are. Are there
2249 two? Is that the answer to my question?

2250 Secretary Burwell. That is the answer to the question who
2251 have been awaiting Senate confirmation.

2252 Mr. Lance. And has your Department reviewed whether or not
2253 this violates the Vacancies Reform Act, as has been suggested by
2254 officials in the administration?

2255 Secretary Burwell. We work with the Department of Justice
2256 to make sure that we are in compliance, and we work with them.
2257 The Department --

2258 Mr. Lance. And do you believe you are currently in

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2259 compliance?

2260 Secretary Burwell. We believe that our Secretaries, as they
2261 are in their positions, are appropriately acting, and work with
2262 the Department of Justice in terms of what will be the appropriate
2263 next step.

2264 But I think it actually is important, though. As a
2265 government, this question of our ability to function, and the fact
2266 that not only that, and I am very thankful and appreciative that
2267 today I hope while we are in this hearing that Rob Califf will
2268 be confirmed for the FDA, and thanks for the bipartisan support
2269 on that one. But there are others as well, in terms of two times
2270 we nominated a head of --

2271 Mr. Lance. I have concerns about the fact that I think that
2272 all agencies have to follow the Federal Vacancies Reform Act. And
2273 if a person has not received confirmation, there may be, under
2274 the Federal Vacancies Reform Act, a cloud over that person's
2275 continuing in the office for which he or she has been nominated,
2276 not yet confirmed. Obviously, the Senate is an equal partner in
2277 the process, confirmation, and initial appointment by the
2278 President. I would hope that your Department would review that.

2279 Regarding medical device regulation, when are we going to
2280 have regulations regarding medical gas regulation? I am very
2281 concerned about that issue. The lack of regulations and lack of
2282 an approved label for medical gases has created confusion for both

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2283 the FDA and the regulated community. I believe this has been
2284 going on for four years. We would like to work with your
2285 Department. Might you be able to discuss with us when the FDA
2286 could meet the statutory deadline for regulations that are
2287 supposed to be in place by July of this year?

2288 Secretary Burwell. I look forward to following up on
2289 specifically where we are in terms of that specific regulation.

2290 Mr. Lance. Very good. I think regulations have to occur
2291 by July, and I am concerned that --

2292 Secretary Burwell. And it is medical device?

2293 Mr. Lance. Medical gas regulation.

2294 Secretary Burwell. Medical gas?

2295 Mr. Lance. Yes.

2296 Secretary Burwell. Thank you. Thank you.

2297 Mr. Lance. Thank you. I will yield back 12 seconds.

2298 Mr. Pitts. The Chair thanks the gentleman.

2299 Now I recognize the gentleman from New York, Mr. Engel, five
2300 minutes for questions.

2301 Mr. Engel. Thank you very much, Mr. Chairman.

2302 Madam Secretary, welcome. I, too, received a call from,
2303 which I appreciated very much. I think it is just typical of your
2304 thoroughness and competency and the job you have done since you
2305 were appointed Secretary. And besides, my mother's name was
2306 Sylvia, so I had to like you from the beginning.

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2307 Secretary Burwell. Thank you.

2308 Mr. Engel. I want to just piggyback at first on a comment
2309 that Mr. Butterfield made because it is something that has really
2310 been bothering me. I know that a lot of our friends on the other
2311 side of the aisle don't like the Affordable Care Act, and we voted
2312 62 or 63 times to repeal it, which I think is a waste of time.

2313 You know, any major bills of this substance in the past have
2314 always been tweaked once the bill comes out and you see what works,
2315 what doesn't work. Nothing is going to work 100 percent. And
2316 so, if a bill is not doing everything we wanted it to do, we could
2317 make some legislative changes, and that is really the way to do
2318 it, not try to repeal it. But our friends on the other side of
2319 the aisle have refused to do that.

2320 What also is frustrating is, again, when governors are
2321 refusing to expand the Medicaid program. My mother Sylvia used
2322 to have an expression, you know, don't cut off your nose to spite
2323 your face. And that is exactly what the Republican governors are
2324 doing that have refused to expand the Medicaid program to really
2325 help the citizens of their states.

2326 So, I am wondering if you could comment on anything I have
2327 just said.

2328 Secretary Burwell. So, you know, as we have spoken about
2329 a number of times in this hearing, I think it is so important to
2330 make that progress in terms of the coverage, in terms of the

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2331 benefits that we can see through expansion. We see that both for
2332 individuals, and I have had the chance to meet those individuals
2333 as I have traveled across the country, in terms of what it means
2334 for them, whether it was someone being diagnosed with cancer and
2335 actually catching the cancer and being able to treat it, in terms
2336 of an extreme situation, or just the security of knowing that they
2337 have the coverage and can do prevention as well.

2338 But I think the economics are also equally important. That
2339 is about the individual, and that is important. But the economic
2340 issues in terms of hospital closures, in terms of uncompensated
2341 care, in terms of people's ability to pay their bills, are all
2342 things that are important consequences that we believe other
2343 states are already seeing the benefits from. We would like to
2344 see the rest of the states and, as I have said before, we are
2345 willing to work with any state on the approach that they think
2346 is right with them. We just want to make sure we meet the
2347 standards that you all have given to us statutorily, which is
2348 making sure that affordable care is available.

2349 Mr. Engel. Thank you.

2350 I would like to ask you a few questions involving Puerto Rico
2351 because you had mentioned Puerto Rico before. You mentioned it
2352 in your submitted testimony. Could you please describe the
2353 current economic situation there and how it has negatively
2354 affected the healthcare system there?

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2355 Secretary Burwell. The economic situation is dire.
2356 Certainly, my colleague at the Treasury Department, Mr. Lew, has
2357 taken the lead in terms of both our talking about that issue as
2358 well as working with the Congress on fundamental issues that we
2359 think will make a difference to getting to a different place
2360 economically.

2361 But the healthcare issues are very closely intertwined. And
2362 so, the issues of legislation to help in terms of a way forward
2363 on the economics are very intertwined. The success of that is
2364 intertwined with healthcare. It is because, traditionally,
2365 payments have not been equitable, and we talked about that,
2366 touched on that a little bit earlier in one of the questions in
2367 terms of the payments on the Medicaid side.

2368 What that does is it leads to a number of things. Obviously,
2369 it leads to coverage issues in terms of what kind of coverage
2370 people get. It also leads to provider issues because providers
2371 aren't paid.

2372 What we have proposed in our budget is a proposal that over
2373 time would bring the payments in Medicaid to a more equitable space
2374 and at the same time require reforms in terms of meeting certain
2375 standards of the performance of the Medicaid program. So, we
2376 think that we have a proposal before the Congress that can
2377 complement in an extremely important way.

2378 I think right now with Zika, you know, the numbers continue

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2379 to rise. Today, this morning I got my briefing, 111 cases in terms
2380 of the U.S. In Puerto Rico right now, they are being spread by
2381 the mosquito there.

2382 We know the penetration of both dengue and Chikungunya in
2383 Puerto Rico. And so, this health issue, if those children, if
2384 pregnant women get Zika and have children with microcephaly, the
2385 cost is between a million and \$10 million per child.

2386 Mr. Engel. So, it is really fair to say the situation in
2387 Puerto Rico is both an economic crisis and a healthcare crisis?
2388 That is what you are --

2389 Secretary Burwell. It is fair.

2390 Mr. Engel. And the President has laid out what I think is
2391 a very reasonable approach to addressing the issues at hand, and
2392 I hope this committee will give the President's proposal serious
2393 consideration.

2394 I want to ask you about your testimony. You described
2395 several steps the President has proposed to address the Puerto
2396 Rican crisis. Can you elaborate on his plan and what it does and
2397 how it aims to solve the problem?

2398 Secretary Burwell. So, I think the changes in Medicaid are
2399 the place where we have the most important proposal. It would
2400 do the changes over a period of time in terms of that payment.
2401 It would change the cap as well as change the payment matches over
2402 the period time, at the same time that reforms are required.

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2403 Mr. Engel. And then, my last question is, wouldn't you agree
2404 that Puerto Rico is a prime example of the tremendous risk we would
2405 face if Medicaid moved to a block grant system, because of Puerto
2406 Rico's financing design, it is really not equipped with the
2407 flexibility it needs to adapt to financial downturns?

2408 Secretary Burwell. Yes, which is why you see monies in the
2409 supplemental proposal that you will be reviewing from us. Yes
2410 is the answer, and that is part of why you will see funding in
2411 the sup, because now they have a crisis in Zika.

2412 Mr. Engel. Thank you.

2413 Thank you, Mr. Chairman.

2414 Mr. Pitts. The Chair thanks the gentleman.

2415 I recognize the gentleman from Virginia, Mr. Griffith, five
2416 minutes for questions.

2417 Mr. Griffith. Thank you very much, Mr. Chairman.

2418 Thank you, Madam Secretary.

2419 This morning a new GAO, Government Accountability Office,
2420 report released found that in 2014 CMS did not resolve
2421 inconsistencies related to incarceration status for about 22,000
2422 applications, with \$68 million in associated subsidies in the
2423 Federal Exchange. Some of these areas appear to have continued
2424 into 2015 and, with unresolved inconsistencies, CMS is at risk
2425 of granting eligibility to and making subsidy payments on behalf
2426 of individuals who are ineligible to enroll in subsidized

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2427 coverage.

2428 CMS told the Government Accountability Office, quote, "The
2429 agency elected to rely on applicant attestations on incarceration
2430 status." End quote. In other words, CMS is literally taking
2431 criminals at their word and relying on them to tell the truth.

2432 I want to give you an opportunity, if you are familiar with
2433 that. But, based on that situation, you can understand, I would
2434 suspect, why Americans often don't trust the agencies to not cut
2435 corners on administering the ACA, when they are not even going
2436 through and doing the due diligence, according to the Government
2437 Accountability Office, on making sure that folks who are
2438 incarcerated aren't receiving subsidies.

2439 Of course, I am concerned about this as a 28-year criminal
2440 defense attorney before I came to Congress. A lot of these folks
2441 are not known for telling the truth, and you all are relying on
2442 just a statement from them that they are not really in prison.

2443 Secretary Burwell. So, with regard to this report, I think
2444 that this is a continuation of a previous study. And I apologize,
2445 but --

2446 Mr. Griffith. Yes, ma'am.

2447 Secretary Burwell. -- I don't think I have seen -- I think
2448 I have seen preliminary. In terms of the recommendations in this
2449 in the preliminary, we fully agree with those.

2450 But let me speak to the other. With regard to the issue of

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2451 making sure the right people are getting any of the taxpayer
2452 subsidiaries, we take it very seriously. Last year alone, 1.6
2453 million people were taken off or had chances because we didn't
2454 have the information that we needed. That was done within a
2455 window, the statutory window, that we have given, which is about
2456 between 90 and 95 days, and we continued. So, 1.6 million people
2457 in terms of aggressively working.

2458 When the GAO report originally came out -- and I think you
2459 know it was a secret shopper. So, the actions that were taken
2460 by these individuals, if you weren't the GAO, would have been
2461 criminal offenses that, as you know --

2462 Mr. Griffith. Yes, ma'am.

2463 Secretary Burwell. And I wasn't asking about that. My
2464 concern is -- and, look, I do understand, so I don't want anybody
2465 out there watching on TV to think that you should have already
2466 read this report, because I had an opportunity to read it while
2467 you were answering everybody else's questions.

2468 [Laughter.]

2469 But it is of concern that it doesn't appear that some of the
2470 folks who work for you are taking it seriously when the folks who
2471 show up on the PUPS list, the Prisoner Update Processing System,
2472 you all have decided not to use that in the case of the ObamaCare,
2473 but you are using it in the cases that relate to Medicare. You
2474 are using it for other purposes, but they decided not to use it

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2475 in this case, and then, they are just relying on somebody's
2476 statement that they are not incarcerated. Each individual is
2477 different. Some may not be in there for a crime of moral turpitude
2478 but for some other crime, but, as a general rule, a lot of these
2479 folks are in jail because they lied about something in the first
2480 place or took money when they weren't supposed to. And we are
2481 just going to rely on their word?

2482 I would ask you to check into it. I know you haven't had
2483 a chance to read it, so I am not saying that you should have a
2484 ready-made answer. But I would say that you need to read it and
2485 you need to let us know, and we will do it as a followup, if you
2486 would. When do you suspect or when do you expect these problems
2487 to be fixed? Again, I am not expecting an answer this morning,
2488 but I would like to get an answer at some point in time.

2489 Secretary Burwell. I would be happy to. Aggressively, as
2490 issues are raised, we want to take care of them.

2491 Mr. Griffith. I do appreciate that.

2492 I had some other questions which I will have to submit. I
2493 see my time has run out and I don't even have time to finish the
2494 question, much less get an answer. We will submit those to you
2495 afterwards as well, but they relate to testimony previously in
2496 front of the committee relating to not giving the ability for
2497 states to have work programs as a part of the Medicaid and CHIP
2498 services. And we will follow up with that afterwards because --

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2499 Secretary Burwell. Thank you.

2500 Mr. Griffith. -- like I said, it is a long question, and
2501 I don't even have time to get through it.

2502 But I do appreciate your being here today and always being
2503 willing to answer our questions.

2504 Secretary Burwell. Thank you.

2505 Mr. Griffith. And I yield back, Mr. Chairman.

2506 Mr. Pitts. The Chair thanks the gentleman.

2507 Now I recognize the gentleman from California, Mr. Cardenas,
2508 five minutes for questions.

2509 Mr. Cardenas. Thank you very much, Mr. Chairman.

2510 In this committee we have been discussing the consequences
2511 of not properly investing in mental healthcare. The problem of
2512 insufficient mental healthcare shows up in our nation's jails more
2513 than anywhere else in the country, particularly jails where kids
2514 are locked up. Federal law does not allow kids enrolled in
2515 Medicaid to receive federal funds while in detention. But
2516 nowhere in the law does it say that these kids have to be kicked
2517 off of Medicaid. Yet, that is exactly what states are doing
2518 around the country. For them, permanently terminating Medicaid
2519 coverage is easier than suspending it temporarily. That is the
2520 states.

2521 When kids who already were on Medicaid are allowed to resume
2522 their needed access to mental healthcare services once they return

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2523 home, the government saves millions upon millions of dollars each
2524 year when crimes go down because these children have access to
2525 their mental healthcare instead of having to wait months and
2526 months and months to get back into the system.

2527 Madam Secretary, can you talk about the Department's work
2528 to ensure that kids who are on Medicaid can stay on the program
2529 once they are back on the streets?

2530 Secretary Burwell. With regard to this issue, I think it
2531 is related to our broader criminal justice work and our
2532 second-chance work that the President and the Attorney General
2533 are both very focused on. We are working hand-in-glove with the
2534 Attorney General and the Department of Justice to make sure that,
2535 both with regard to Medicaid or the marketplace, that we both meet
2536 the standards that Mr. Griffith has talked about, but, as well,
2537 making sure that those who come out have the opportunities that
2538 they need with regard to having healthcare. And so, it is across
2539 the board that we are working with the Department of Justice on
2540 it.

2541 Mr. Cardenas. Thank you.

2542 Access to reproductive healthcare for women and families is
2543 very, very important. I am glad to see that the President
2544 understands the value of critical reproductive health programs
2545 like Title X and the Teen Pregnancy Prevention Program and
2546 Personal Responsibility Education Program. It reflects in his

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2547 budget proposal as well. I am glad to see that.

2548 During a time where we continue to see attacks on the state
2549 level to restrict access to reproductive health, national
2550 investments in family planning, cancer screens, STD testing, and
2551 sex education are more important now than ever to keep our families
2552 and communities healthy and safe. Latinas, in particular, are
2553 more likely to experience higher rates of reproductive cancers,
2554 unintended pregnancy, and face added cost and language barriers
2555 to getting healthcare.

2556 Secretary Burwell, could you talk about why it is important
2557 to invest in women's health? Can you share any information about
2558 efforts to target hard-to-reach populations?

2559 Secretary Burwell. So, the importance of the preventative
2560 services, I think everyone knows what difference they can make,
2561 whether it is in the whole area of reproductive health, but women's
2562 health in general. Mothers often, they are the last to go in terms
2563 of taking care of those preventative services.

2564 And so, there are a number of things that I would highlight.
2565 One is the importance that for all folks, because of the Affordable
2566 Care Act, that there are free preventative services without
2567 co-pays. So many people don't realize that and don't use those
2568 services, whether that is everything from your flu shot to some
2569 pre-cancer screenings.

2570 I think particularly with hard-to-reach populations, one of

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2571 the most important things that has happened over the last years
2572 is that the drop in uninsured in the Latino population is 4
2573 million. So, those 4 million people now have access to quality,
2574 affordable care, and that is step one.

2575 Step two means, though, we have to take that coverage and
2576 make it actually care. They have the insurance, and so, doing
2577 that. And so, some of the programs that you mentioned and some
2578 of that work is in CDC in terms of the Center for Disease Control
2579 and Prevention.

2580 But we are working to make sure we are reaching those
2581 communities. We have something called Coverage to Care, which
2582 is an effort to make sure people who get that coverage understand
2583 how to access a primary care physician, understand how to go about
2584 using the care, because many people it may be for the first time
2585 they have it and they don't know. So, it is about the insurance,
2586 but it is also about the care and, then, it is about the public
2587 health issues that we are supporting and promoting.

2588 A Million Hearts is another one where there is a
2589 disproportionate number in the Latino community who have heart
2590 disease. The Million Hearts efforts is specifically targeted
2591 toward heart disease.

2592 Mr. Cardenas. Thank you for explaining what we are doing
2593 and what we should be doing more of. So, thank you.

2594 I was one of those uninsured for a portion of my life when

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2595 I was a child.

2596 One way to make sure that we improve ourselves as a country
2597 is we need to pass the EACH Woman Act and Women's Health Protection
2598 Act, two proactive bills that can turn the tide in the right
2599 direction. So, once again, thank you for doing what you can with
2600 the resources you have.

2601 One of my colleagues mentioned what we are doing on ORR. My
2602 question is, what can Congress do and are we providing you the
2603 services necessary to do the job that you need to do?

2604 Secretary Burwell. We have a budget proposal with resources
2605 that we do need. So, I hope that will receive consideration.

2606 Mr. Cardenas. Thank you, Mr. Chairman.

2607 Mr. Pitts. The Chair thanks the gentleman.

2608 I now recognize the gentleman from Florida, Mr. Bilirakis,
2609 five minutes for questions.

2610 Mr. Bilirakis. Thank you, Mr. Chairman. I appreciate it.

2611 Thank you, Madam Secretary, for coming. And also, thank you
2612 for reaching out to us prior to the hearing as well.

2613 I have a couple of questions. CMS recently released a final
2614 rule for the Medicaid-covered outpatient drugs, but also
2615 requested comments on the definition of line extension drugs. As
2616 you know, there is a strong Member interest in ensuring that any
2617 further Medicaid drug regulations for line extensions
2618 specifically exempt abuse-deterrent formulations of drugs such

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2619 as opioids to incentivize continued development of
2620 abuse-deterrent formulations. We believe CMS can do this under
2621 current statute. However, the budget includes a proposal to
2622 tweak the statute in this case. Is the budget proposal intended
2623 to clarify the law or is it requested because CMS does not have
2624 the authority to clarify this administratively?

2625 Secretary Burwell. We would like statutory help with this.

2626 Mr. Bilirakis. Okay. Well, that is the answer I wanted to
2627 hear because we can do that.

2628 Secretary Burwell. We need that. We need the help. I
2629 think across the board this question of how we treat
2630 abuse-deterrent drugs, the recent changes we just announced at
2631 FDA for how we are going to review opioids, new opioids coming
2632 to market, that we will actually consider the issues of addiction
2633 as part of the decision, not just is this drug safe and effective
2634 for an individual. These are important things, and I think they
2635 weren't necessarily always considered.

2636 Where we have administrative authority, we are going to use
2637 it. Where we believe we need some help, we are asking.

2638 Mr. Bilirakis. Very good. Thank you. Thank you.

2639 The next question, in the December of 2015 OIG report, the
2640 IG Office stated that CMS could not ensure that the advanced
2641 premium tax credit payments made to qualified health plan issuers
2642 were only for enrollees who had paid their premiums. CMS did not

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2643 have a process in place to ensure that the premium tax credit
2644 payments were made only for enrollees who had paid their monthly
2645 premiums and was relying on insurance companies to provide that
2646 information. Does CMS now have policies and procedures in place
2647 to calculate premium tax credit payments on an individual level
2648 without relying on insurers' attestation and assurances?

2649 Secretary Burwell. Yes. We historically were using the
2650 processes we used for Medicare in terms of payments in that space,
2651 but we actually have gone ahead of that, and starting in January,
2652 it is on an individual basis. What that actually means -- and
2653 you can see that it is happening -- is the number --

2654 Mr. Bilirakis. This past January?

2655 Secretary Burwell. This January.

2656 Mr. Bilirakis. Okay.

2657 Secretary Burwell. So, in place and we have seen the results
2658 in that the number of those enrolled in the marketplace actually
2659 is lower because we had more people come out. Because we are
2660 reconciling with the issuers on a real-time basis, on a policy
2661 basis, instead of an aggregate basis, is the answer to your
2662 question.

2663 Mr. Bilirakis. Very good. Thank you.

2664 The last question, on or about February 5th, CMS posted
2665 contractor instructions for its new demonstration that would test
2666 changes to the way Medicare reimburses Part B drugs -- I know that

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2667 Representative Shimkus touched on this -- which currently uses
2668 the average sales price of the drug plus 6 percent. Those
2669 instructions appear to have been taken down at the moment.

2670 What additional payment changes is CMS considering beyond
2671 the modifications to the ASP reimbursement rate? How will
2672 CMS select the drugs to which these additional payment
2673 modifications will apply?

2674 Secretary Burwell. So, with regard to that specific
2675 issue, it was an error. It went up. We will be coming out
2676 with followup on that soon.

2677 I think probably the most important issue that CMS is
2678 considering in this space is actually in the budget. So, it
2679 requires statutory change. It is the issue of negotiating
2680 authority for the Department with regard to specialty and
2681 high-cost drugs in terms of ability for the Department to
2682 negotiate. And so, that is the most important one that, when you
2683 ask what are we considering, we have a budget proposal.
2684 Obviously, now that is with the Congress in terms of its
2685 consideration.

2686 Mr. Bilirakis. All right. Thank you very much. I
2687 appreciate it, Madam Secretary.

2688 I yield back, Mr. Chairman. Thank you.

2689 Mr. Pitts. The Chair thanks the gentleman.

2690 I now recognize the gentleman from Indiana, Dr. Bucshon, five

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2691 minutes for questions.

2692 Mr. Bucshon. Thank you, Mr. Chairman.

2693 Thank you, Secretary Burwell, for being here.

2694 The Affordable Care Act has resulted in about 30 million
2695 people still uninsured. Many, in fact, the majority of people
2696 gaining insurance are through Medicaid expansion, which, as a
2697 provider -- I was a heart surgeon before -- I can tell you it
2698 doesn't guarantee access to the healthcare system, other than
2699 through the emergency room.

2700 On the exchanges, deductibles are increasing, premiums are
2701 up, insurance companies are losing billions of dollars, and there
2702 are reports that the administration, as was previously outlined
2703 by the chairman, is illegally making payments to prop up the
2704 exchanges.

2705 Non-exchange policy costs are skyrocketing, pricing
2706 businesses out of the marketplace. That is not my opinion. Just
2707 ask any business that is dealing with this.

2708 The 30-hour workweek requirements are hurting school
2709 districts, county governments, local governments on fixed
2710 budgets, resulting in loss of wages for the employees.

2711 The Meaningful Use Program, which, by the way, I am a
2712 supporter of electronic medical records -- we had them in our
2713 practice since 2005 -- but the Meaningful Use Program, in my view,
2714 clearly needs pause because there are significant problems with

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2715 it. The Doctor Caucus gave this opinion also to Dr. DeSalvo a
2716 couple of weeks ago.

2717 And the worst problem is the cost to healthcare is the biggest
2718 issue, in my view, and there is no significant effect on the cost
2719 of healthcare. Now that is true that payments through Medicare
2720 may be globally down, but the individual costs for services
2721 actually continue to rise.

2722 I am going to focus my question, though, on the Healthy
2723 Indiana Plan 2.0, which is, as you know, Indiana's answer to
2724 covering low-income citizens, which is a program that is working.
2725 Last month Congresswoman Susan Brooks, Senator Dan Coats, and I
2726 sent you a letter expressing our concern about CMS's decision to
2727 use what we consider a biased contractor to conduct,
2728 quote/unquote, "independent review" of Indiana's Healthy Indian
2729 Plan 2.0.

2730 I know Governor Pence has been vocal about his concern with
2731 this second federal review led by a hired contractor that has a
2732 clear and documented bias against plans like Healthy Indian Plan
2733 2.0.

2734 Mr. Chairman, I have a letter from Senator Coats, myself,
2735 and Susan Brooks that I would like to submit for the record.

2736 Mr. Pitts. Without objection, so ordered.

2737 [The information follows:]

2738

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2740 Mr. Bucshon. I just wanted to reiterate that I think it is
2741 the wrong approach since the contractor is previously on the
2742 record being critical of Indiana's model and now is supposedly
2743 going to objectively help evaluate it.

2744 So, I am sure as you know, under the Federal Acquisition
2745 Rules, there are established organizational conflict-of-interest
2746 rules. In the interest of real objectivity, would you commit to
2747 sharing CMS's analysis of the contractor's adherence to those
2748 standards with the committee and myself?

2749 Secretary Burwell. Congressman, I think I have responded
2750 to that.

2751 Mr. Bucshon. You have and I have read that letter. I don't
2752 have it on me, but I have read your letter.

2753 Secretary Burwell. And in that response, I articulate that
2754 the individual that is mentioned in terms of the issue of conflict
2755 is not an individual that is part of the review with regard to
2756 that.

2757 With regard to the broader --

2758 Mr. Bucshon. Well, that is different than our
2759 understanding, the Governor's, myself, our Senator, and a couple
2760 members of the Energy and Commerce Committee.

2761 Secretary Burwell. Then, we should go back. Our
2762 understanding of the individual that was mentioned in the
2763 communications that we have had, it may be --

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2764 Mr. Bucshon. Well, it is the Urban Institute.

2765 Secretary Burwell. There is the issue of --

2766 Mr. Bucshon. So, how can CMS ensure the study is unbiased,
2767 given the Urban Institute's documented institutional bias against
2768 consumer-directed healthcare plans in Medicaid?

2769 Secretary Burwell. First, we run our usual contracting
2770 process, which you were referring to, in terms of that it is a
2771 separate contracting process, and Urban Institute does this type
2772 of work and has on a non-partisan basis for years.

2773 The question of the bias was in reference to an individual
2774 that is not affiliated with this piece of work. And so, maybe
2775 we have a misunderstanding.

2776 Mr. Bucshon. Maybe we are at crosshairs there --

2777 Secretary Burwell. Yes.

2778 Mr. Bucshon. -- but the Governor and myself --

2779 Secretary Burwell. Yes.

2780 Mr. Bucshon. -- Congresswoman Brooks, and Senator Coats
2781 didn't quite see it that way.

2782 Secretary Burwell. So, let's go back and try to understand
2783 whether we are talking about a different individual --

2784 Mr. Bucshon. Okay. I appreciate that.

2785 Secretary Burwell. -- or making sure we understand fully
2786 the --

2787 Mr. Bucshon. Yes. Can you, then, submit to my office a

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2788 further clarification of that?

2789 Secretary Burwell. Sure. Absolutely.

2790 Mr. Bucshon. I would appreciate that.

2791 RAC audits are an issue, and I know that was brought up. Both
2792 the contractors and in a couple of different areas, you know,
2793 hospitals have millions of dollars sitting on the sidelines
2794 waiting after these audits saying they have improperly been paid
2795 through the Medicare program. And I have a list of the things
2796 that are supposed to be happening with the RAC audits to make sure
2797 they are accurate and fair, but I can just tell you that, from
2798 a practical standpoint, this is a big problem and they need to
2799 be reviewed further whether or not they are in compliance on an
2800 individual case-by-case basis.

2801 For example, there is an issue with Herceptin, which you
2802 probably know about, right? I can tell you my wife continues to
2803 practice anesthesia, and this is about multi-patient vials, so
2804 to speak. And I will submit that question for the record because
2805 I am behind. But the point is, in practicality, even though it
2806 says that you can use one vial for multiple patients, from a
2807 practical standpoint for safety reasons, liability reasons, that
2808 is difficult to do. So, I will submit that question, but that
2809 needs to be reviewed.

2810 Secretary Burwell. And I think we have reached out to make
2811 sure that we get the information from your staff on those specific

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2812 examples.

2813 Mr. Bucshon. You have, yes. Thank you.

2814 I yield back.

2815 Mr. Pitts. The Chair thanks the gentleman.

2816 That concludes the questions of the members present. We
2817 have time for one followup on each side. The Chair recognizes
2818 Ms. Castor for a followup on this.

2819 Ms. Castor. Thank you, Mr. Chairman. And, Mr. Chairman,
2820 I want to compliment you for having this hearing today because
2821 I also serve on the Budget Committee. Unlike the Budget
2822 Committee, where there was a break with decades of tradition in
2823 not inviting the OMB Director to come before the committee to
2824 discuss the administration's budget, you understand the
2825 importance of having this dialog and the ability to have members
2826 on both sides of aisle ask questions. So, thank you very much
2827 for holding the hearing today.

2828 And it is really too bad that the Budget Committee did not
2829 have that opportunity because, in order to tackle the long-term
2830 debt that faces this country, it is going to require bipartisan
2831 solutions. The CBO, the Congressional Budget Office, projects
2832 that the debt increase over the 10-year window will mainly be
2833 attributable to the aging of the population and its connected
2834 healthcare costs and Medicare and skilled nursing.

2835 The number of people who are at least 65 will increase by

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2836 37 percent by 2026, from 48 million Americans to 66 million
2837 Americans. That is going to call on Medicare and skilled nursing
2838 like never before. So, we have got to work together to tackle
2839 these issues.

2840 And the problem with the Republican budget that has come out
2841 of the Budget Committee and, then, passed on the Floor in the past
2842 years is that those fundamental overhauls such as block-granting
2843 Medicaid or turning Medicare into a voucher simply shifts the cost
2844 to Medicare beneficiaries, families, and states. And those are
2845 overly-simplistic solutions that are not going to work for
2846 American families, and it is not going to give us the opportunity
2847 to make the reforms in Medicare that are necessary to tackle the
2848 long-term debt.

2849 So, this is difficult. This requires bipartisan
2850 cooperation. There is no silver bullet.

2851 Madam Secretary, I would like to ask you here at the end of
2852 this hearing and after a few years in your job and as OMB Director,
2853 what gives you hope in reform? Is it prescription drug reform,
2854 the Accountable Care Organizations, payment reform? What do you
2855 recommend to us to work on in a bipartisan way to tackle the tough
2856 long-term debt issues driven by the aging American population?

2857 Secretary Burwell. So, I think that what gives me energy
2858 and gives me hope is that I believe we are at a transformative
2859 time and that the energy that comes -- what was passed was actually

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2860 in terms of what you all passed and gave to us to implement, is
2861 tighter constraints than we even had before in terms of the rules
2862 and the changes, and how we will push through change. And so,
2863 we are working very hard to implement it. And so, those types
2864 of things are extremely important.

2865 But what is happening right now, whether it is in the private
2866 sector or the public sector, whether it is the issuers and insurers
2867 or private companies, large self-employed companies, they are
2868 ready to make the change, because we all can't afford healthcare
2869 at these prices. And so, it is not just about Medicare. It is
2870 not just about the marketplace.

2871 I was thrilled to hear the commitment on delivery system
2872 reform, because for me that is probably the most important thing
2873 I can do in the next 10 to 11 months -- it is actually under 11
2874 months now -- is make sure that we put in place the changes. Some
2875 of that has to do, we talked about the data and the data blocking
2876 and getting the help we need there. Some of it has to do with
2877 the support for the expansion of ACOs, the bundling, some of these
2878 other issues, understanding where we can make it better in terms
2879 of some of the oncology stuff we heard today. But that working
2880 in partnership is what I believe will make the long-term
2881 difference.

2882 And the other thing I think is extremely important, that this
2883 is owned by the Congress as well as the Executive Branch, because

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2884 I think that will also make sure it is done in a way that is
2885 consumer-friendly and consumer-focused, as well as getting the
2886 change throughout the country. And it is not just about CMS or
2887 providers or insurers, but we can make it a broad change for the
2888 country.

2889 So, I am optimistic. This is hard, but I believe we are
2890 taking some of the steps that we know are going to get us there.

2891 Ms. Castor. Thank you very much.

2892 Mr. Pitts. The gentlelady yields back.

2893 Madam Secretary, as we have discussed on the phone, in
2894 hearings, several occasions, the California Department of Managed
2895 Health Care issued a directive mandating that all plans
2896 immediately include coverage for all legal abortions. And this
2897 has resulted in pro-life churches/schools being forced to pay for
2898 abortion coverage in their health insurance plans. This action
2899 by California is a direct violation of the Weldon amendment, which
2900 your Department is tasked with enforcing.

2901 Last year when you testified before us, you said, quote, "We
2902 have opened an investigation in the Office of Civil Rights at HHS
2903 to investigate. We take this seriously. We're trying to move
2904 through the investigation as expeditiously as possible." End
2905 quote.

2906 Now this directive was issued 18 months ago. The
2907 investigation was launched 15 months ago. Still, no corrective

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2908 action has been taken.

2909 So, here is my question: first, would you consider this to
2910 be an expeditious investigation? And secondly, what specific
2911 details about the investigation can you provide? What steps have
2912 been taken? Why has this matter not been resolved? And will you
2913 set a date by which corrective action must be taken?

2914 Secretary Burwell. Mr. Chairman, as you know, when you
2915 called, actually, originally, before the investigation started,
2916 yours was one of the calls. There are a number of your other
2917 colleagues that called. There were two or three colleagues that
2918 called. When you all had called, at that point I talked to OCR
2919 and we opened the investigation, because I take seriously the
2920 issues that you have raised and we are going to continue.

2921 The investigation is opened. It is not complete. Is it
2922 expeditious? I would have liked for it to have moved more quickly
2923 than it has moved, but the investigation is open and, until it
2924 is closed, I am not at a place to discuss in terms of what the
2925 investigation has yielded or will yield.

2926 With regard to the issue of timing, as I said, I am not
2927 satisfied with our speed, continue to work on that issue, but don't
2928 feel I can give you a specific timeframe because it is an
2929 investigation and I need it to run its ability and its course.

2930 Mr. Pitts. Thank you.

2931 I will yield to Dr. Burgess.

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2932 Mr. Burgess. Thank you, Mr. Chairman. I will just take 30
2933 seconds.

2934 You talked about an engaged patient. The Commonwealth Fund
2935 talks about an activated patient. Consumer-directed health
2936 plans, HSA-type plans can help with this. There is the
2937 availability of a Medicare MSA, but it is impossible to find one.
2938 Nobody at 1-800-MEDICARE knows anything about them. No place on
2939 your website at medicare.gov can you go and get information on
2940 a Medicare MSA. My feeling is this is something where really you
2941 could involve the patient in helping to control cost and payment
2942 reform and product delivery.

2943 So, we really do need to work on this. It is something that
2944 has been available since 1996, but they are just vacant on the
2945 website.

2946 Secretary Burwell. It is not what I am familiar with. So,
2947 I will check and follow up and see where that stands. We will
2948 get back to you.

2949 Mr. Burgess. All right. Thank you.

2950 Mr. Pitts. Yield back.

2951 That concludes the questions that we have today. We will
2952 have followup written questions. We ask that you please respond.

2953 I remind the members they have 10 business days to submit
2954 questions for the record. So, they should submit their questions
2955 by the close of business on Wednesday, March the 9th.

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2956 Again, Madam Secretary, you have been very patient, very
2957 forthright. Thank you very much for coming. A lot of good
2958 information here today.

2959 Without objection, the subcommittee hearing is adjourned.

2960 [Whereupon, at 12:33 p.m., the subcommittee was adjourned.]