

113TH CONGRESS  
1ST SESSION

**H. R.** \_\_\_\_\_

To amend section 503A of the Federal Food, Drug, and Cosmetic Act with respect to pharmacy compounding.

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IN THE HOUSE OF REPRESENTATIVES

Mr. GRIFFITH of Virginia introduced the following bill; which was referred to the Committee on \_\_\_\_\_

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**A BILL**

To amend section 503A of the Federal Food, Drug, and Cosmetic Act with respect to pharmacy compounding.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Compounding Clarity  
5 Act of 2013”.

6 **SEC. 2. PHARMACY COMPOUNDING.**

7 Section 503A of the Federal Food, Drug, and Cos-  
8 metic Act (21 U.S.C. 353a) is amended to read as follows:

1 **“SEC. 503A. PHARMACY COMPOUNDING.**

2 “(a) IN GENERAL.—Sections 501(a)(2)(B),  
3 502(f)(1), and 505 shall not apply to a drug product for  
4 human use if each of the following conditions is met:

5 “(1) IDENTIFIED PATIENT AND RECEIPT OF  
6 PRESCRIPTION.—The drug product is compounded  
7 for an identified individual patient based on the re-  
8 ceipt of a valid prescription order, approved by the  
9 prescribing practitioner, stating that a compounded  
10 product is necessary for the identified patient.

11 “(2) TIMING AND SPECIFICITY OF PRESCRIP-  
12 TION OR PURCHASE ORDER.—The compounding of  
13 the drug product is performed—

14 “(A) by a licensed pharmacist in a State-  
15 licensed pharmacy or a Federal facility, or by a  
16 licensed physician, on the prescription order for  
17 such individual patient made by a licensed phy-  
18 sician or other licensed practitioner authorized  
19 by State law to compound and prescribe drugs;

20 “(B) by a licensed pharmacist or licensed  
21 physician in limited quantities before (notwith-  
22 standing paragraph (1)) the receipt of a valid  
23 prescription order for such individual patient  
24 when—

25 “(i) the licensed pharmacist or li-  
26 censed physician has historically received

1 valid prescription orders for the  
2 compounding of the drug product; and

3 “(ii) the orders have been generated  
4 solely within an established relationship be-  
5 tween the licensed pharmacist or licensed  
6 physician and—

7 “(I) such individual patient; or

8 “(II) the physician or other li-  
9 censed practitioner who will write  
10 such prescription order; or

11 “(C) by a licensed pharmacist or licensed  
12 physician pursuant to a non-patient-specific  
13 purchase order (notwithstanding paragraph (1))  
14 submitted by a health care provider, which pur-  
15 chase order provides assurances that—

16 “(i) the drug product will be adminis-  
17 tered by a health care practitioner within  
18 a physician’s office, a hospital, or another  
19 health care setting; and

20 “(ii) patient-specific valid prescription  
21 orders—

22 “(I) will be submitted, electroni-  
23 cally or otherwise, to the pharmacist  
24 or physician not later than 7 days

1 after the drug product is adminis-  
2 tered; and

3 “(II) will, in the aggregate, ac-  
4 count for the total volume of drug  
5 product compounded pursuant to the  
6 non-patient-specific purchase order.

7 The compounding of a drug product may not be per-  
8 formed under subparagraph (B) or (C) if  
9 compounding under subparagraph (B) or (C), re-  
10 spectively, is prohibited by the laws of the State in  
11 which such compounding occurs or is prohibited by  
12 the laws of any State in which the compounded  
13 preparation is dispensed, sold, distributed, or  
14 shipped.

15 “(3) UNITED STATES PHARMACOPOEIA CHAP-  
16 TERS.—The drug product is compounded in compli-  
17 ance with all United States Pharmacopoeia chapters  
18 that are applicable to pharmaceutical compounding  
19 (including the chapter on sterile preparations).

20 “(4) BULK DRUG SUBSTANCES.—The drug  
21 product is compounded using bulk drug substances  
22 (as defined in regulations of the Secretary published  
23 at section 207.3(a)(4) of title 21 of the Code of Fed-  
24 eral Regulations (or any successor regulations))—

25 “(A) that—

1 “(i) if an applicable monograph exists  
2 under the United States Pharmacopoeia,  
3 the National Formulary, or another com-  
4 pendium or pharmacopeia recognized  
5 under Federal or State law, each comply  
6 with the monograph;

7 “(ii) if such a monograph does not  
8 exist, each are drug substances that are  
9 components of drugs approved by the Sec-  
10 retary for human use; and

11 “(iii) if such a monograph does not  
12 exist and the drug substance is not a com-  
13 ponent of a drug so approved, each appear  
14 on a list published by the Secretary  
15 (through regulations issued under sub-  
16 section (c));

17 “(B) that are each manufactured by an es-  
18 tablishment that is registered under section 510  
19 (including a foreign establishment that is reg-  
20 istered under section 510(i)); and

21 “(C) that are each accompanied by a valid  
22 certificate of analysis.

23 “(5) INGREDIENTS (OTHER THAN BULK DRUG  
24 SUBSTANCES).—The drug product is compounded  
25 using ingredients (other than bulk drug substances)

1 that comply with the standards of an applicable  
2 United States Pharmacopoeia or National For-  
3 mulary monograph.

4 “(6) DRUG PRODUCTS WITHDRAWN OR RE-  
5 MOVED BECAUSE UNSAFE OR NOT EFFECTIVE.—The  
6 drug product does not appear on a list published by  
7 the Secretary (through regulations issued under sub-  
8 section (c)) of drug products that have been with-  
9 drawn or removed from the market because such  
10 drug products or components of such drug products  
11 have been found to be unsafe or not effective.

12 “(7) ESSENTIALLY A COPY OF A COMMER-  
13 CIALY AVAILABLE DRUG PRODUCT.—The licensed  
14 pharmacists or licensed physician does not com-  
15 pound any drug product that is essentially a copy of  
16 a commercially available drug product.

17 “(8) DRUG PRODUCTS PRESENTING DEMON-  
18 STRABLE DIFFICULTIES FOR COMPOUNDING.—The  
19 drug product is not a drug product identified in a  
20 list published by the Secretary (through regulations  
21 issued under subsection (c)) as a drug product that  
22 presents demonstrable difficulties for compounding  
23 that demonstrate an adverse effect on the safety or  
24 effectiveness of that drug product when administered  
25 to or used by a patient.

1 “(9) VOLUME LIMITATION.—**[to be supplied]**

2 “(b) NOTIFICATION SYSTEM.—

3 “(1) DEVELOPMENT AND IMPLEMENTATION.—

4 The Secretary shall develop and implement a system  
5 for receiving and reviewing submissions from State  
6 boards of pharmacy—

7 “(A) describing actions taken against  
8 compounding pharmacies; or

9 “(B) expressing concerns that a  
10 compounding pharmacy may be acting as a  
11 manufacturer of drug products in violation of  
12 law.

13 “(2) CONTENT OF SUBMISSIONS FROM STATE  
14 BOARDS OF PHARMACY.—An action referred to in  
15 paragraph (1)(A) is, with respect to a pharmacy  
16 that compounds drug products, any of the following:

17 “(A) The issuance of a warning letter, or  
18 the imposition of sanctions or penalties, by a  
19 State for violations of a State’s pharmacy regu-  
20 lations pertaining to compounding.

21 “(B) The suspension or revocation of a  
22 State-issued pharmacy license or registration.

23 “(C) The recall of compounded drug prod-  
24 ucts due to concerns relating to the quality or  
25 purity of such products.

1           “(3) CONSULTATION.—The Secretary shall de-  
2           velop the system under paragraph (1) in consulta-  
3           tion with the National Association of Boards of  
4           Pharmacy.

5           “(4) REVIEW AND INSPECTION OF PHAR-  
6           MACIES.—

7           “(A) REVIEW AND DETERMINATION BY  
8           SECRETARY.—The Secretary shall—

9                   “(i) review each submission received  
10                   under paragraph (1) and such other infor-  
11                   mation as the Secretary determines nec-  
12                   essary (including information collected  
13                   through an inspection or maintained in the  
14                   Adverse Event Reporting System data-  
15                   base); and

16                   “(ii) make a determination as to  
17                   whether the pharmacy involved is in viola-  
18                   tion of one or more requirements of this  
19                   section.

20           “(B) REQUIRED INSPECTIONS.—

21                   “(i) IN GENERAL.—Not later than 60  
22                   days after receiving a submission under  
23                   paragraph (1) regarding a pharmacy, the  
24                   Secretary shall—



1                   “(I) assess whether there is evi-  
2                   dence suggesting that the pharmacy is  
3                   in violation of one of more require-  
4                   ments of this section; and

5                   “(II) if the Secretary has reason  
6                   to believe that the pharmacy is in vio-  
7                   lation of one or more requirements of  
8                   this section, conduct an inspection of  
9                   the pharmacy to the extent necessary  
10                  for making a final determination  
11                  under such subparagraph (A)(ii).

12                  “(ii) COORDINATION.—As the Sec-  
13                  retary deems appropriate, an inspection re-  
14                  quired by clause (i) may be conducted in  
15                  coordination with the relevant State board  
16                  or boards of pharmacy.

17                  “(C) INSPECTION AUTHORITY.—The Sec-  
18                  retary may inspect a pharmacy—

19                  “(i) to the extent necessary to deter-  
20                  mine whether the pharmacy is in violation  
21                  of one or more requirements of this section  
22                  if the Secretary has reason to believe the  
23                  pharmacy is in violation of such require-  
24                  ments; and

1 “(ii) to the extent necessary to deter-  
2 mine whether the pharmacy has exceeded  
3 the scope of the exemption under section  
4 704(a)(2)(A) if the Secretary has reason to  
5 believe that the pharmacy has exceeded  
6 such scope.

7 “(5) NOTIFYING STATE BOARDS OF PHAR-  
8 MACY.—The system under paragraph (1) shall be  
9 designed to immediately notify State boards of phar-  
10 macy when—

11 “(A) the Secretary receives a submission  
12 under paragraph (1); or

13 “(B) the Secretary makes a determination  
14 under paragraph (4)(A)(ii) that a pharmacy is  
15 in violation of one or more requirements of this  
16 section.

17 “(6) TIMING.—Not later than one year after  
18 the date of enactment of the Compounding Clarity  
19 Act of 2013, the Secretary shall begin implementa-  
20 tion of the system under paragraph (1).

21 “(c) REGULATIONS.—

22 “(1) IN GENERAL.—The Secretary shall issue  
23 regulations to implement this section.

24 “(2) ADVISORY COMMITTEE ON  
25 COMPOUNDING.—Before issuing regulations to im-

1       plement subsections (a)(4)(A)(iii), (a)(6), and (a)(8),  
2       the Secretary shall convene and consult an advisory  
3       committee on compounding unless the Secretary de-  
4       termines that the issuance of such regulations before  
5       consultation is necessary to protect the public  
6       health. The advisory committee shall include rep-  
7       resentatives from the National Association of Boards  
8       of Pharmacy, the United States Pharmacopoeia,  
9       pharmacy, physician, and consumer organizations,  
10      and other experts selected by the Secretary.

11           “(3) UPDATING LISTS.—The Secretary shall  
12      update the regulations containing the lists under  
13      subsection (a)(4)(A)(iii), (a)(6), and (a)(8) regu-  
14      larly, but not less than once each year.

15           “(d) DEFINITIONS.—In this section:

16           “(1) The term ‘compounding’ does not include  
17      mixing, reconstituting, or other such acts that are  
18      performed in accordance with directions contained in  
19      approved labeling provided by the product’s manu-  
20      facturer and other manufacturer directions con-  
21      sistent with that labeling.

22           “(2) The term ‘essentially a copy of a commer-  
23      cially available drug product’ does not include—

24           “(A) a drug product in which there is a  
25      change, made for an identified individual pa-

1           tient, which produces for that patient a dif-  
2           ference, as determined by the prescribing prac-  
3           titioner, between the compounded drug and the  
4           comparable commercially available drug prod-  
5           uct; or

6                   “(B) a drug product that appears on the  
7           drug shortage list in effect under section 506E.

8                   “(3) The term ‘licensed pharmacist’ includes  
9           any individual that compounds drug products under  
10          the supervision of a practitioner licensed to com-  
11          pound drug products under State law.”.

12 **SEC. 3. PROHIBITION AGAINST INTENTIONAL FALSIFICA-**  
13                   **TION OF PRESCRIPTION ORDER FOR COM-**  
14                   **POUNDED DRUG PRODUCT.**

15          Section 301 of the Federal Food, Drug, and Cosmetic  
16 Act (21 U.S.C. 331) is amended by inserting after para-  
17 graph (bbb) the following:

18                   “(ccc) The intentional falsification of a prescription  
19 order for a drug product to be compounded under section  
20 503A.”.

21 **SEC. 4. REVIEW OF ADVERSE EVENT REPORTING REGULA-**  
22                   **TIONS.**

23          The Secretary of Health and Human Services, acting  
24 through the Commissioner of Food and Drugs, shall re-  
25 view the regulations of the Food and Drug Administration

1 on adverse event reporting and determine whether any re-  
2 visions should be made with respect to adverse event re-  
3 porting by pharmacies engaged in compounding drug  
4 products.

5 **[SEC. 5. AMENDMENT TO SECTION 510.**

6 Section 510 of the Federal Food, Drug, and Cosmetic  
7 Act (21 U.S.C. 360) is amended—

8 **[(1) in subsection (a)(1), by inserting**  
9 **“compounding outside the scope of section 503A**  
10 **and” after “shall include”];**

11 **[(2) in subsection (g)(1), strike “compound”**  
12 **and insert “compound outside the scope of section**  
13 **503A”; and]**

14 (3) by adding at the end the following new sub-  
15 section:

16 **“(q) COMPOUNDING OUTSIDE THE SCOPE OF SEC-**  
17 **TION 503A.—**

18 **“(1) FACILITY INSPECTION FEE.—***[to be sup-*  
19 *plied]*

20 **“(2) STANDARDS.—***[to be supplied]*

21 **“(3) OTHER.—***[to be supplied]*”.