



April 10, 2018

TO: Members, Subcommittee on Energy

FROM: Committee Majority Staff

RE: Hearing entitled “The Fiscal Year 2019 Department of Energy Budget”

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On Thursday, April 12, 2018, at 10:00 a.m. in 2123 of the Rayburn House Office Building, the Subcommittee on Energy will hold a hearing on the U.S. Department of Energy’s budget request for Fiscal Year (FY) 2019.

**I. WITNESS**

- **The Honorable Rick Perry**, Secretary, U.S. Department of Energy, *accompanied by* The Honorable John Vonglis, Chief Financial Officer.

**II. BACKGROUND**

The U.S. Department of Energy is one of the more diverse Cabinet agencies: it performs critical nuclear weapons, national security, and energy security missions; maintains world-class scientific, technological, and engineering capabilities; operates as the largest non-Defense Department contracting agency in the federal government; and manages some of the most challenging environmental remediation projects in the world.

The Department traces its origins and core nuclear weapons, scientific, and technological missions to the Manhattan Project and subsequently, to the Atomic Energy Commission, which was established by the Atomic Energy Act of 1946, as amended in 1954.<sup>1</sup> By the early 1970s, concerns about domestic energy supplies and shortages led to more focused attention on energy research and development, as well as regulatory interventions to ensure reliable and affordable energy supplies.<sup>2</sup> By 1977, in response to the continued energy concerns of the time, Congress and the Administration sought to develop a structure for implementing a coherent national energy policy. As a result, Congress enacted the Department of Energy Organization Act to establish DOE in its current form.<sup>3</sup> The new agency consolidated the core nuclear weapons and R&D

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<sup>1</sup> See Atomic Energy Act of 1954 ([42 U.S.C. § 2011 et seq.](#)). The Act established the nation’s policy of civilian control of nuclear energy, which maintained that, subject to the needs of common defense and security, the research, development, and control of nuclear energy and related technology would be directed toward “improving the public welfare, increasing the standard of living, strengthening free competition in private enterprise, and promoting world peace.” It served as a guiding policy for civilian nuclear power development in the United States and export of U.S. nuclear technology internationally.

<sup>2</sup> In light of the changing energy policy demands, Congress disbanded the Atomic Energy Commission in 1975 and transferred its nuclear regulatory functions to a newly established Nuclear Regulatory Commission and its defense and R&D programs moved with other federal energy research programs to a new agency, the Energy Research and Development Organization.

<sup>3</sup> See [Department of Energy Organization Act \(August 4, 1977\)](#); see also [42 U.S.C Chapter 84](#).

programs of its predecessor agencies with other energy-related programs from throughout the federal government into a single department under the authority of a single Cabinet Secretary.<sup>4</sup>

Today, the Secretary of Energy is responsible for a broad range of national security, scientific, and environmental activities, including maintenance of the nation's nuclear weapons deterrent, supporting the United States' international nonproliferation programs, and nuclear propulsion work for the U.S. Navy. The Secretary oversees environmental cleanup of the nuclear weapons complex, and management and disposal of commercial and DOE-owned spent nuclear fuel and high-level radioactive waste.

The Department supports and conducts basic science research and advanced computing research, promotes scientific and technical innovation, energy conservation, and energy-related research. It maintains the Strategic Petroleum Reserve (SPR) and conducts programs to ensure domestic energy security, reliability, and resilience. It conducts regulatory programs and provides a central energy data collection and analysis program through the Energy Information Administration.<sup>5</sup>

The Secretary oversees the Department's performance of these various missions through a nationwide enterprise that is comprised of 64 sites across 29 states and the District of Columbia, including 17 National Laboratories. (See Attached.) Roughly 13,500 federal employees and 96,000 contractors execute these missions.<sup>6</sup>

On February 12, 2018, President Trump proposed a budget of \$30.6 billion for DOE for FY 2019 (October 1, 2018 to September 30, 2019).<sup>7</sup> The budget requests a 1.7 percent increase, or \$499.7 million, above the FY 2017 enacted level. The Omnibus appropriations bill, signed by President Trump on March 23, provides a total of \$34.5 billion for the Department in FY 18—\$3.9 billion or 12.8 percent more than the FY 2019 request.<sup>8</sup> The FY 2019 request provides \$2.5B for energy and related programs. The budget proposes to split the Electricity Delivery and Reliability account into two separate accounts to increase focus on grid reliability. The new second account for Cybersecurity, Energy Security, and Emergency Response (CESER) would consolidate funding to execute the expanded emergency and cybersecurity responsibilities assigned to DOE. FY 2019 funding requests for select offices and programs are summarized below. (References to the general percentage increase or decrease from the FY 2018 enacted levels are provided for general program areas.)

### **Nuclear Security**

*National Nuclear Security Administration (NNSA):* \$15.1 billion (+\$373 million or +2.53 percent)

Weapons Activities: \$11 billion

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<sup>4</sup> See [A Brief History of the Department of Energy](#) and [“The Institutional Origins of the Department of Energy”](#) available at [energy.gov](http://energy.gov)

<sup>5</sup> For links to the offices and descriptions of activities, see [DOE Offices](#).

<sup>6</sup> See [Fiscal Year 2016 Agency Financial Report](#).

<sup>7</sup> For DOE budget materials, see [DOE FY 2019 Budget \(Justification and Supporting Documents\)](#)

<sup>8</sup> H.R. 1625, Consolidated Appropriations Act, 2018 (P.L. 115-141).

Defense Nuclear Nonproliferation: \$1.9 billion  
Naval Reactors: \$1.8 billion  
Federal Salaries and Expenses: \$423 million

### **Science**

*Office of Science*: \$5.4 billion (-\$869 million or -13.9 percent)

### **Energy**

Energy Programs total: \$2.5 billion (-\$2.9 billion or -57.1 percent)

*Energy Efficiency and Renewable Energy*: \$696 million (-\$1.6 billion or -70 percent)

Vehicle Technologies: \$68.5 million  
Bioenergy Technologies: \$37 million  
Hydrogen and Fuel Cell Technologies: \$58 million  
Solar Energy: \$67 million  
Wind Energy: \$33 million  
Water Power: \$45 million  
Geothermal Technology: \$30 million  
Advanced Manufacturing: \$75 million  
Federal Energy Management Program: \$10 million  
Building Technologies: \$57 million  
Weatherization and Intergovernmental Programs: \$0  
Corporate Support: \$215 million

*Electricity Delivery*<sup>9</sup>: \$61.3 million (see footnote)

Transmission Reliability and Resilience<sup>10</sup>: \$13 million  
Resilient Distribution Systems<sup>11</sup>: \$10 million  
Energy Storage: \$8 million  
Transformer Resilience and Advanced Components: \$5 million  
Transmission Permitting and Technical Assistance<sup>12</sup>: \$6 million  
Program Direction: \$19.3 billion

*Cybersecurity, Energy Security, and Emergency Response*: \$95 million

Infrastructure Security and Energy Restoration: \$18 million  
Cybersecurity for Energy Delivery Systems: \$70 million  
Program Direction: \$7.8 million

*Fossil Energy Research and Development*: \$502 million (-\$224.8 million or -30.9 percent)

Advanced Energy Systems: \$175 million

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<sup>9</sup> Formerly Electricity Delivery and Energy Reliability (now split into Electricity Delivery and Cybersecurity, Energy Security, and Emergency Response). The combined budget request for these two programs is -\$91 million or 36.7% less than the FY2018 enacted budget.

<sup>10</sup> Formerly Clean Energy Transmission and Reliability

<sup>11</sup> Formerly Smart Grid R&D

<sup>12</sup> Formerly National Electricity Delivery

Cross Cutting Research: \$53.3 million  
Carbon Capture, Utilization, and Storage<sup>13</sup>: \$40 million  
STEP (Supercritical CO<sub>2</sub>): \$25 million  
Transformational Coal Pilots: \$0  
NETL Coal Research and Development: \$50 million  
Natural Gas Technologies: \$5.5 million  
Unconventional Fossil Energy Technologies: \$14 million  
Program Direction: \$61 million  
Special Recruitment Program: \$200 million  
NETL Infrastructure: \$38 million  
NETL Research and Operations: \$40 million

*Fossil Energy Petroleum Accounts: \$482.2 million (-\$139.6 million or -22.5 percent)*

Strategic Petroleum Reserve: \$175.1 million  
Northeast Home Heating Oil Reserve: \$10 million  
Naval Petroleum and Oil Shale Reserves: \$10 million  
Energy Security and Infrastructure Modernization Fund: \$300 million

*Office of Nuclear Energy: \$757.1 million (-\$448 million or -37 percent)*

Nuclear Energy Enabling Technologies: \$116 million  
Reactor Concepts R&D: \$163 million  
Fuel Cycle R&D: \$60 million  
SMR Licensing Technical Support: \$0  
Integrated University Program: \$0  
STEP R&D: \$0  
Radiological Facilities Management: \$9 million  
Idaho Facilities Management: \$204 million  
Idaho Sitewide Safeguards and Security: \$136.1 million  
International Nuclear Energy Cooperation: \$2.5 million  
Program Direction: \$66.5 million

*Yucca Mountain and Interim Storage Programs: \$120 million*

*Loan Programs*

Innovative Technology Loan Guarantee Program: \$7 million  
Advanced Technology Vehicles Manufacturing Loan Program: \$1 million

*Advanced Research Projects Agency - Energy: \$0*

*Power Marketing Administrations: \$77 million*

### **Environmental Cleanup**

Environmental Management: \$6.6 billion (+\$315 million or +5 percent)

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<sup>13</sup> Formerly two separate programs: Carbon Capture and Carbon Storage

Office of Legacy Management: \$158.9 million

**Misc Management, Offices, Programs**

Departmental Administration: \$139.5 million (net)

Office of the Inspector General: \$51.3 million (+\$2.3 million or +4.7 percent)

Energy Information Administration (EIA): \$115 million (-\$10 million or -8 percent)

**III. ISSUES**

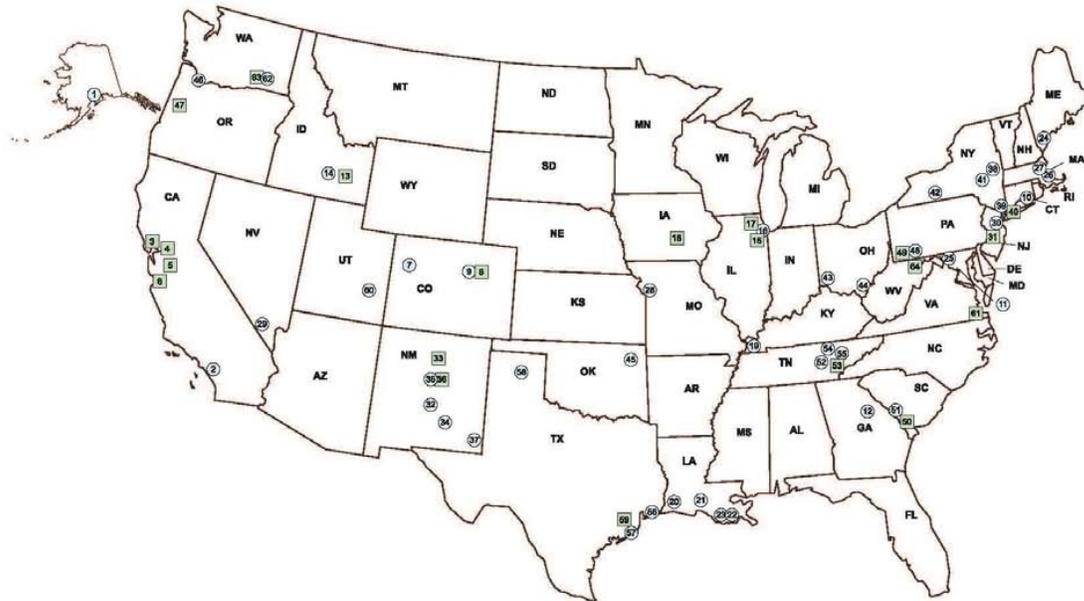
The following issues may be examined at the hearing:

- Funding priorities;
- Major budget changes;
- Cybersecurity and emergency response;
- National energy policy and energy reliability priorities;
- Management and security reforms.

**IV. STAFF CONTACT**

If you have any questions regarding the hearing, please contact Mary Martin, Brandon Mooney, or Peter Spencer of the Committee staff at (202) 225-2927.

# DOE Laboratories, Plants, and other Field Sites



\* Federal Field/ Site Offices are co-located with many of the DOE locations listed  
 ■ Indicates DOE National Laboratory

**Alaska**

- 1. Arctic Energy Office

**California**

- 2. Energy Technology Engineering Center
- 3. Lawrence Berkeley National Laboratory
- 4. Lawrence Livermore National Laboratory
- 5. Sandia National Laboratories
- 6. SLAC National Accelerator Laboratory

**Colorado**

- 7. Grand Junction Office
- 8. National Renewable Energy Laboratory
- 9. Western Area Power Administration

**Connecticut**

- 10. Northeast Home Heating Oil Reserves

**District of Columbia**

- 11. DOE Headquarters – Forrestal Building

**Georgia**

- 12. Southeastern Power Administration

**Idaho**

- 13. Idaho National Laboratory
- 14. Radiological Environmental Sciences Laboratory

**Illinois**

- 15. Argonne National Laboratory
- 16. Chicago Office
- 17. Fermi National Accelerator Laboratory

**Iowa**

- 18. Ames Laboratory

**Kentucky**

- 19. Paducah Gaseous Diffusion Plant

**Louisiana**

- 20. Strategic Petroleum Reserve - West Hackberry Site
- 21. Strategic Petroleum Reserve - Bayou Choctaw Site
- 22. Strategic Petroleum Reserve Project Management Office
- 23. St. James Terminal

**Maine**

- 24. Northeast Gasoline Supply Reserve

**Maryland**

- 25. DOE Headquarters – Germantown Campus

**Massachusetts**

- 26. Northeast Gasoline Supply Reserve
- 27. Northeast Home Heating Oil Reserve

**Missouri**

- 28. Kansas City National Security Campus

**Nevada**

- 29. Nevada National Security Site

**New Jersey**

- 30. Northeast Home Heating Oil Reserve
- 31. Princeton Plasma Physics Laboratory

**New Mexico**

- 32. Inhalation Toxicology Research Institute
- 33. Los Alamos National Laboratory
- 34. National Training Center
- 35. NNSA Albuquerque Complex
- 36. Sandia National Laboratory
- 37. Waste Isolation Pilot Plant

**New York**

- 38. Separations Process Research Unit
- 39. Northeast Gasoline Supply Reserve
- 40. Brookhaven National Laboratory
- 41. Knolls Atomic Power Laboratory
- 42. West Valley Demonstration Project

**Ohio**

- 43. EM Consolidated Business Center
- 44. Portsmouth Gaseous Diffusion Plant

**Oklahoma**

- 45. Southwestern Power Administration

**Oregon**

- 46. Bonneville Power Administration
- 47. National Energy Technology Laboratory – Albany

**Pennsylvania**

- 48. Bettis Atomic Power Laboratory
- 49. National Energy Technology Laboratory – Pittsburgh

**South Carolina**

- 50. Savannah River National Laboratory
- 51. Savannah River Operations Office

**Tennessee**

- 52. East Tennessee Technology Park
- 53. Oak Ridge National Laboratory
- 54. Office Scientific and Technical Information
- 55. Y-12 Plant

**Texas**

- 56. Strategic Petroleum Reserve - Big Hill Site
- 57. Strategic Petroleum Reserve - Bryan Mound Site
- 58. Pantex Plant
- 59. National Energy Technology Laboratory - Sugar Land

**Utah**

- 60. Moab UMTRA Project

**Virginia**

- 61. Thomas Jefferson National Accelerator Facility

**Washington**

- 62. Hanford
- 63. Pacific Northwest National Laboratory

**West Virginia**

- 64. National Energy Technology Laboratory – Morgantown

\* EFFECTIVE DATE: NOVEMBER 2016



# DEPARTMENT OF ENERGY

