(Original Signature of Member)

115th CONGRESS 1st Session

> To provide for Federal and State agency coordination in the approval of certain authorizations under the Natural Gas Act, and for other purposes.

H.R. 2910

IN THE HOUSE OF REPRESENTATIVES

Mr. FLORES introduced the following bill; which was referred to the Committee on

A BILL

- To provide for Federal and State agency coordination in the approval of certain authorizations under the Natural Gas Act, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Promoting Interagency

5 Coordination for Review of Natural Gas Pipelines Act".

6 SEC. 2. FERC PROCESS COORDINATION FOR NATURAL GAS

7 **PIPELINE PROJECTS.**

8 (a) DEFINITIONS.—In this section:

1	(1) COMMISSION.—The term "Commission"
2	means the Federal Energy Regulatory Commission.
3	(2) FEDERAL AUTHORIZATION.—The term
4	"Federal authorization" has the meaning given that
5	term in section $15(a)$ of the Natural Gas Act (15
6	U.S.C. 717n(a)).
7	(3) NEPA REVIEW.—The term "NEPA review"
8	means the process of reviewing a proposed Federal
9	action under section 102 of the National Environ-
10	mental Policy Act of 1969 (42 U.S.C. 4332).
11	(4) PROJECT-RELATED NEPA REVIEW.—The
12	term "project-related NEPA review" means any
13	NEPA review required to be conducted with respect
14	to the issuance of an authorization under section 3
15	of the Natural Gas Act or a certificate of public con-
16	venience and necessity under section 7 of such Act.
17	(b) Commission NEPA Review Responsibil-
18	ITIES.—In acting as the lead agency under section
19	15(b)(1) of the Natural Gas Act for the purposes of com-
20	plying with the National Environmental Policy Act of
21	1969 (42 U.S.C. 4321 et seq.) with respect to an author-
22	ization under section 3 of the Natural Gas Act or a certifi-
23	cate of public convenience and necessity under section 7
24	of such Act, the Commission shall, in accordance with this
25	section and other applicable Federal law—

3

(1) be the only lead agency;

2 (2) coordinate as early as practicable with each 3 agency designated as a participating agency under 4 subsection (d)(3) to ensure that the Commission de-5 velops information in conducting its project-related 6 NEPA review that is usable by the participating 7 agency in considering an aspect of an application for a Federal authorization for which the agency is re-8 9 sponsible; and

10 (3) take such actions as are necessary and
11 proper to facilitate the expeditious resolution of its
12 project-related NEPA review.

13 (c) DEFERENCE TO COMMISSION.—In making a deci-14 sion with respect to a Federal authorization required with 15 respect to an application for authorization under section 16 3 of the Natural Gas Act or a certificate of public convenience and necessity under section 7 of such Act, each agen-17 cy shall give deference, to the maximum extent authorized 18 by law, to the scope of the project-related NEPA review 19 that the Commission determines to be appropriate. 20

21 (d) PARTICIPATING AGENCIES.—

(1) IDENTIFICATION.—The Commission shall
identify, as early as practicable after it is notified by
a person applying for an authorization under section
3 of the Natural Gas Act or a certificate of public

convenience and necessity under section 7 of such
 Act, any Federal or State agency, local government,
 or Indian Tribe that may issue a Federal authoriza tion or is required by Federal law to consult with
 the Commission in conjunction with the issuance of
 a Federal authorization required for such authoriza tion or certificate.

8 (2) INVITATION.—

9 (A) IN GENERAL.—The Commission shall
10 invite any agency identified under paragraph
11 (1) to participate in the review process for the
12 applicable Federal authorization.

(B) DEADLINE.—An invitation issued
under subparagraph (A) shall establish a deadline by which a response to the invitation shall
be submitted to the Commission, which may be
extended by the Commission for good cause.

(3) DESIGNATION AS PARTICIPATING AGENCIES.—The Commission shall designate an agency
identified under paragraph (1) as a participating
agency with respect to an application for authorization under section 3 of the Natural Gas Act or a
certificate of public convenience and necessity under
section 7 of such Act unless the agency informs the

1	Commission, in writing, by the deadline established
2	pursuant to paragraph (2)(B), that the agency—
3	(A) has no jurisdiction or authority with
4	respect to the applicable Federal authorization;
5	(B) has no special expertise or information
6	relevant to any project-related NEPA review; or
7	(C) does not intend to submit comments
8	for the record for the project-related NEPA re-
9	view conducted by the Commission.
10	(4) Effect of non-designation.—
11	(A) EFFECT ON AGENCY.—Any agency
12	that is not designated as a participating agency
13	under paragraph (3) with respect to an applica-
14	tion for an authorization under section 3 of the
15	Natural Gas Act or a certificate of public con-
16	venience and necessity under section 7 of such
17	Act may not request or conduct a NEPA review
18	that is supplemental to the project-related
19	NEPA review conducted by the Commission,
20	unless the agency—
21	(i) demonstrates that such review is
22	legally necessary for the agency to carry
23	out responsibilities in considering an as-
24	pect of an application for a Federal au-
25	thorization; and

1	(ii) requires information that could
2	not have been obtained during the project-
3	related NEPA review conducted by the
4	Commission.
5	(B) Comments; record.—The Commis-
6	sion shall not, with respect to an agency that is
7	not designated as a participating agency under
8	paragraph (3) with respect to an application for
9	an authorization under section 3 of the Natural
10	Gas Act or a certificate of public convenience
11	and necessity under section 7 of such Act—
12	(i) consider any comments or other in-
13	formation submitted by such agency for
14	the project-related NEPA review conducted
15	by the Commission; or
16	(ii) include any such comments or
17	other information in the record for such
18	project-related NEPA review.
19	(e) Schedule.—
20	(1) DEADLINE FOR FEDERAL AUTHORIZA-
21	TIONS.—A deadline for a Federal authorization re-
22	quired with respect to an application for authoriza-
23	tion under section 3 of the Natural Gas Act or a
24	certificate of public convenience and necessity under
25	section 7 of such Act set by the Commission under

section 15(c)(1) of such Act shall be not later than
 90 days after the Commission completes its project related NEPA review, unless an applicable schedule
 is otherwise established by Federal law.

5 (2) CONCURRENT REVIEWS.—Each Federal and
6 State agency—

7 (A) that may consider an application for a 8 Federal authorization required with respect to 9 an application for authorization under section 3 of the Natural Gas Act or a certificate of public 10 11 convenience and necessity under section 7 of 12 such Act shall formulate and implement a plan 13 for administrative, policy, and procedural mech-14 anisms to enable the agency to ensure comple-15 tion of Federal authorizations in compliance 16 with schedules established by the Commission 17 under section 15(c)(1) of such Act; and

(B) in considering an aspect of an application for a Federal authorization required with
respect to an application for authorization
under section 3 of the Natural Gas Act or a
certificate of public convenience and necessity
under section 7 of such Act, shall—

24 (i) formulate and implement a plan to25 enable the agency to comply with the

1	schedule established by the Commission
2	under section $15(c)(1)$ of such Act;
3	(ii) carry out the obligations of that
4	agency under applicable law concurrently,
5	and in conjunction with, the project-related
6	NEPA review conducted by the Commis-
7	sion, and in compliance with the schedule
8	established by the Commission under sec-
9	tion $15(c)(1)$ of such Act, unless the agen-
10	cy notifies the Commission in writing that
11	doing so would impair the ability of the
12	agency to conduct needed analysis or oth-
13	erwise carry out such obligations;
14	(iii) transmit to the Commission a
15	statement—
16	(I) acknowledging receipt of the
17	schedule established by the Commis-
18	sion under section $15(c)(1)$ of the
19	Natural Gas Act; and
20	(II) setting forth the plan formu-
21	lated under clause (i) of this subpara-
22	graph;
23	(iv) not later than 30 days after the
24	agency receives such application for a Fed-

1	eral authorization, transmit to the appli-
2	cant a notice—
3	(I) indicating whether such appli-
4	cation is ready for processing; and
5	(II) if such application is not
6	ready for processing, that includes a
7	comprehensive description of the in-
8	formation needed for the agency to
9	determine that the application is
10	ready for processing;
11	(v) determine that such application
12	for a Federal authorization is ready for
13	processing for purposes of clause (iv) if
14	such application is sufficiently complete for
15	the purposes of commencing consideration,
16	regardless of whether supplemental infor-
17	mation is necessary to enable the agency to
18	complete the consideration required by law
19	with respect to such application; and
20	(vi) not less often than once every 90
21	days, transmit to the Commission a report
22	describing the progress made in consid-
23	ering such application for a Federal au-
24	thorization.

1	(3) FAILURE TO MEET DEADLINE.—If a Fed-
2	eral or State agency, including the Commission, fails
3	to meet a deadline for a Federal authorization set
4	forth in the schedule established by the Commission
5	under section $15(c)(1)$ of the Natural Gas Act, not
6	later than 5 days after such deadline, the head of
7	the relevant Federal agency (including, in the case
8	of a failure by a State agency, the Federal agency
9	overseeing the delegated authority) shall notify Con-
10	gress and the Commission of such failure and set
11	forth a recommended implementation plan to ensure
12	completion of the action to which such deadline ap-
13	plied.
14	(f) Consideration of Applications for Federal
15	AUTHORIZATION.—
16	(1) Issue identification and resolu-
17	TION.—
18	(A) IDENTIFICATION.—Federal and State
19	agencies that may consider an aspect of an ap-
20	plication for a Federal authorization shall iden-
21	tify, as early as possible, any issues of concern
22	that may delay or prevent an agency from
23	working with the Commission to resolve such
24	issues and granting such authorization.

1 (B) ISSUE RESOLUTION.—The Commission 2 may forward any issue of concern identified 3 under subparagraph (A) to the heads of the rel-4 evant agencies (including, in the case of an 5 issue of concern that is a failure by a State 6 agency, the Federal agency overseeing the dele-7 gated authority, if applicable) for resolution.

8 (2) REMOTE SURVEYS.—If a Federal or State 9 agency considering an aspect of an application for a 10 Federal authorization requires the person applying 11 for such authorization to submit data, the agency 12 shall consider any such data gathered by aerial or 13 other remote means that the person submits. The 14 agency may grant a conditional approval for the 15 Federal authorization based on data gathered by 16 aerial remote means, conditioned or on the 17 verification of such data by subsequent onsite in-18 spection.

(3) APPLICATION PROCESSING.—The Commission, and Federal and State agencies, may allow a
person applying for a Federal authorization to fund
a third-party contractor to assist in reviewing the
application for such authorization.

24 (g) ACCOUNTABILITY, TRANSPARENCY, EFFI-25 CIENCY.—For an application for an authorization under

1	section 3 of the Natural Gas Act or a certificate of public
2	convenience and necessity under section 7 of such Act that
3	requires multiple Federal authorizations, the Commission,
4	with input from any Federal or State agency considering
5	an aspect of the application, shall track and make avail-
6	able to the public on the Commission's website information
7	related to the actions required to complete the Federal au-
8	thorizations. Such information shall include the following:
9	(1) The schedule established by the Commission
10	under section $15(c)(1)$ of the Natural Gas Act.
11	(2) A list of all the actions required by each ap-
12	plicable agency to complete permitting, reviews, and
13	other actions necessary to obtain a final decision on
14	the application.
15	(3) The expected completion date for each such
16	action.
17	(4) A point of contact at the agency responsible
18	for each such action.
19	(5) In the event that an action is still pending
20	as of the expected date of completion, a brief expla-
21	nation of the reasons for the delay.