

Committee Print

(SHOWING THE TEXT OF H.R. 7188 AS FAVORABLY FORWARDED BY THE
SUBCOMMITTEE ON HEALTH ON MAY 16, 2024)

118TH CONGRESS
2D SESSION

H. R. 7188

To require the Secretary of Health and Human Services to conduct a national, evidence-based education campaign to increase public and health care provider awareness regarding the potential risks and benefits of human cell and tissue products transplants, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 1, 2024

Mr. MOOLENAAR (for himself and Mrs. DINGELL) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To require the Secretary of Health and Human Services to conduct a national, evidence-based education campaign to increase public and health care provider awareness regarding the potential risks and benefits of human cell and tissue products transplants, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Shandra Eisenga
5 Human Cell and Tissue Product Safety Act”.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) HUMAN CELL AND TISSUE PRODUCT.—The
4 terms “human cell and tissue product” and “human
5 cell and tissue products” have the meaning given the
6 term “human cells, tissues, or cellular or tissue-
7 based products” in section 1271.3(d) of title 21,
8 Code of Federal Regulations (or a successor regula-
9 tion).

10 (2) SECRETARY.—The term “Secretary” means
11 the Secretary of Health and Human Services.

12 (3) TISSUE REFERENCE GROUP.—The term
13 “Tissue Reference Group” means the Tissue Ref-
14 erence Group of the Food and Drug Administration.

15 **SEC. 3. HUMAN CELL AND TISSUE PRODUCTS TRANSPLANT**
16 **PUBLIC AWARENESS CAMPAIGN.**

17 The Secretary, in coordination with the Organ Pro-
18 curement and Transplantation Network and other appro-
19 priate organizations, shall support the development and
20 dissemination of educational materials to inform health
21 care professionals and other appropriate professionals
22 about issues surrounding—

23 (1) organ, tissue, and eye donation, including
24 evidence-based methods to approach patients and
25 their families;

- 1 (2) the availability of any donor screening tests;
2 and
3 (3) other relevant aspects of organ donation.

4 **SEC. 4. REVIEW AND UPDATE OF EXISTING GUIDANCE.**

5 The Secretary, acting through the Commissioner of
6 Food and Drugs, shall—

7 (1) not later than 1 year after the date of the
8 enactment of this Act, initiate an internal review of
9 existing guidance for determining eligibility of do-
10 nors of human cell and tissue products;

11 (2) not later than 3 years after the date of the
12 enactment of this Act, if appropriate—

13 (A) update the guidance titled “Eligibility
14 Determination for Donors of Human Cells, Tis-
15 sues, and Cellular and Tissue-Based Products;
16 Guidance for Industry” issued August 2007;
17 and

18 (B) issue or update, as applicable, any
19 guidance for industry of the Food and Drug
20 Administration that includes—

21 (i) recommendations to reduce the
22 risk of transmission of mycobacterium tu-
23 berculosis by human cells, tissues, and cel-
24 lular and tissue-based products (HCT/Ps);
25 or

1 (ii) recommendations to reduce the
2 risk of transmission of disease agents asso-
3 ciated with sepsis for donors of human
4 cells, tissues, and cellular and tissue-based
5 products (HCT/Ps); and

6 (3) if the Secretary determines that issuing or
7 updating guidance as specified in paragraph (2) is
8 not appropriate, provide a written statement of ex-
9 planation of that determination to the Committee on
10 Energy and Commerce of the House of Representa-
11 tives and the Committee on Health, Education,
12 Labor, and Pensions of the Senate.

13 **SEC. 5. STREAMLINING REGULATORY OVERSIGHT OF**
14 **HUMAN CELL AND TISSUE PRODUCTS.**

15 (a) INFORMATION ON HUMAN CELL AND TISSUE
16 PRODUCTS.—

17 (1) WEBSITE.—The Secretary, acting through
18 the Commissioner of Food and Drugs, shall publish
19 on the internet website of the Food and Drug Ad-
20 ministration—

21 (A) educational materials about the Tissue
22 Reference Group; and

23 (B) best practices for obtaining a timely,
24 accurate recommendation regarding human cell

1 and tissue products from the Tissue Reference
2 Group.

3 (2) EDUCATION.—The Secretary, acting
4 through the Commissioner of Food and Drugs, shall,
5 with respect to the regulation of human cell and tis-
6 sue products—

7 (A) provide information to relevant stake-
8 holders, including industry, tissue establish-
9 ments, academic health centers, biomedical con-
10 sortia, research organizations, and patients; and

11 (B) conduct workshops and other inter-
12 active and educational sessions for such stake-
13 holders to help support regulatory predictability
14 and scientific advancement, as appropriate.

15 (b) HUMAN CELL AND TISSUE PRODUCT SCIENTIFIC
16 AND REGULATORY UPDATES.—Section 3205 of the Food
17 and Drug Omnibus Reform Act of 2022 (title III of divi-
18 sion FF of Public Law 117–328) is amended by striking
19 “best practices” and all that follows through “other cel-
20 lular therapies” and inserting “best practices on gener-
21 ating scientific data necessary to further facilitate the de-
22 velopment of certain human cell-, tissue-, and cellular-
23 based medical products (and the latest scientific informa-
24 tion about such products) that are regulated as human
25 cell and tissue products under section 361 of the Public

1 Health Service Act (42 U.S.C. 264), drugs under the Fed-
2 eral Food, Drug, and Cosmetic Act (21 U.S.C. 301 et
3 seq.), or biological products under section 351 of the Pub-
4 lic Health Service Act (42 U.S.C. 262), namely, stem cell
5 and other cellular therapies”.

6 (c) PUBLIC DOCKET.—Not later than 60 days after
7 the date of enactment of this Act, the Secretary shall es-
8 tablish a public docket to receive written comments related
9 to—

10 (1) the approaches recommended for discussion
11 during the public workshop described in section
12 3205 of the Food and Drug Omnibus Reform Act of
13 2022 (title III of division FF of Public Law 117–
14 328);

15 (2) the definition of the term “minimal manipu-
16 lation” under section 1271.3 of title 21, Code of
17 Federal Regulations, including—

18 (A) previous and current interpretations of
19 such term;

20 (B) the landscape of products which have
21 been identified by the Food and Drug Adminis-
22 tration as meeting—

23 (i) such definition of “minimal manipu-
24 lation”;

- 1 (ii) the definition of “more than mini-
2 mally manipulated” as used in the guid-
3 ance of the Food and Drug Administration
4 titled “Regulatory Considerations for
5 Human Cells, Tissues, and Cellular and
6 Tissue-Based Products: Minimal Manipula-
7 tion and Homologous Use” issued July
8 2020 (or any successor guidance); or
- 9 (iii) neither of the definitions referred
10 to in clause (i) or (ii);
- 11 (C) the approximate scope of use of such
12 products; and
- 13 (D) any changes to the interpretation of
14 “minimal manipulation” that may be necessary
15 to meet the risk benefit of such products; and
- 16 (3) considerations in assessing homologous use
17 of human cell and tissue products, and the character
18 and function of human cell and tissue products, in-
19 cluding—
- 20 (A) previous and current considerations of
21 such use, character, and function; and
- 22 (B) potential such considerations with re-
23 spect to products described in paragraph
24 (2)(B).

1 (d) REPORT TO CONGRESS.—Not later than Sep-
2 tember 30, 2026, the Secretary shall summarize the ap-
3 proaches discussed in the public workshop described in
4 section 3205 of the Food and Drug Omnibus Reform Act
5 of 2022 (title III of division FF of Public Law 117–328)
6 and the public docket described in subsection (c), and de-
7 velop and publish recommendations for modernizing con-
8 siderations for homologous use of human cell and tissue
9 products and the other criteria described in section
10 1271.10(a) of title 21, Code of Federal Regulations, and
11 minimal manipulation under section 1271.3 of such title
12 21, taking into account—

- 13 (1) regulatory burden;
- 14 (2) scientific development;
- 15 (3) access to human cell and tissue products
16 regulated under section 361 of the Public Health
17 Service Act (42 U.S.C. 264); and
- 18 (4) protecting public health.