

**AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 7188
OFFERED BY M. _____**

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Shandra Eisenga
3 Human Cell and Tissue Product Safety Act”.

4 SEC. 2. DEFINITIONS.

5 In this Act:

6 (1) HUMAN CELL AND TISSUE PRODUCT.—The
7 terms “human cell and tissue product” and “human
8 cell and tissue products” have the meaning given the
9 term “human cells, tissues, or cellular or tissue-
10 based products” in section 1271.3(d) of title 21,
11 Code of Federal Regulations (or successor regula-
12 tions).

13 (2) SECRETARY.—The term “Secretary” means
14 the Secretary of Health and Human Services.

15 (3) TISSUE REFERENCE GROUP.—The term
16 “Tissue Reference Group” means the Tissue Ref-
17 erence Group of the Food and Drug Administration.

1 **SEC. 3. HUMAN CELL AND TISSUE PRODUCTS TRANSPLANT**
2 **PUBLIC AWARENESS CAMPAIGN.**

3 The Secretary shall support the development and dis-
4 semination of educational materials to inform health care
5 professionals and other appropriate professionals about
6 issues surrounding—

7 (1) organ, tissue, and eye donation, including
8 evidence-based methods to approach patients and
9 their families;

10 (2) the availability of any donor screening tests;
11 and

12 (3) other relevant aspects of donation.

13 **SEC. 4. REVIEW AND UPDATE OF EXISTING GUIDANCE.**

14 The Secretary, acting through the Commissioner of
15 Food and Drugs, shall—

16 (1) not later than 1 year after the date of the
17 enactment of this Act, initiate an internal review of
18 existing guidance for determining eligibility of do-
19 nors of human cell and tissue products;

20 (2) not later than 3 years after the date of the
21 enactment of this Act, if appropriate—

22 (A) update the guidance titled “Eligibility
23 Determination for Donors of Human Cells, Tis-
24 sues, and Cellular and Tissue-Based Products;
25 Guidance for Industry” issued August 2007;
26 and

1 (B) issue or update, as applicable, any
2 guidance for industry of the Food and Drug
3 Administration that includes—

4 (i) recommendations to reduce the
5 risk of transmission of mycobacterium tu-
6 berculosis by human cells, tissues, and cel-
7 lular and tissue-based products (HCT/Ps);
8 or

9 (ii) recommendations to reduce the
10 risk of transmission of disease agents asso-
11 ciated with sepsis for donors of human
12 cells, tissues, and cellular and tissue-based
13 products (HCT/Ps); and

14 (3) if the Secretary determines that issuing or
15 updating guidance as specified in paragraph (2) is
16 not appropriate, provide a written statement of ex-
17 planation of that determination to the Committee on
18 Energy and Commerce of the House of Representa-
19 tives and the Committee on Health, Education,
20 Labor, and Pensions of the Senate.

1 **SEC. 5. CIVIL PENALTIES FOR VIOLATION OF REQUIRE-**
2 **MENTS FOR HUMAN CELL AND TISSUE PROD-**
3 **UCTS.**

4 Section 368 of the Public Health Service Act (42
5 U.S.C. 271) is amended by adding at the end the fol-
6 lowing:

7 “(d)(1) Any person who, on or after the date of the
8 enactment of the Shandra Eisenga Human Cell and Tis-
9 sue Product Safety Act, violates a requirement of subparts
10 C or D of section 1271 of title 21, Code of Federal Regu-
11 lations, (or successor regulations) with respect to human
12 cell or tissue products regulated under section 361 shall
13 be liable to the United States for a civil penalty in an
14 amount not to exceed the sum of—

15 “(A)(i) \$20,000 for each violation; and

16 “(ii) \$20,000 for each subsequent day on which
17 the violation continues; and

18 “(B) an amount equal to the retail value of the
19 human cell and tissue products that are the subject
20 of the violation.

21 “(2) The total civil penalty under paragraph (1) may
22 not exceed \$10,000,000 for all such violations adjudicated
23 in a single proceeding.

24 “(3) In this subsection, the term ‘human cell and tis-
25 sue products’ has the meaning given the term ‘human
26 cells, tissues, or cellular or tissue-based products’ in sec-

1 tion 1271.3(d) of title 21, Code of Federal Regulations
2 (or successor regulations).”.

3 **SEC. 6. STREAMLINING REGULATORY OVERSIGHT OF**
4 **HUMAN CELL AND TISSUE PRODUCTS.**

5 (a) INFORMATION ON HUMAN CELL AND TISSUE
6 PRODUCTS.—

7 (1) WEBSITE.—The Secretary, acting through
8 the Commissioner of Food and Drugs, shall publish
9 on the public website of the Food and Drug Admin-
10 istration—

11 (A) educational materials about the Tissue
12 Reference Group; and

13 (B) best practices for obtaining a timely,
14 accurate recommendation regarding human cell
15 and tissue products from the Tissue Reference
16 Group.

17 (2) PUBLIC INFORMATION.—Not later than 1
18 year after the date of the enactment of this Act, and
19 annually for the subsequent 3 years, the Secretary,
20 acting through the Commissioner of Food and
21 Drugs, shall publish on the public website of the
22 Food and Drug Administration—

23 (A) the number of human cell and tissue
24 establishments that registered with the Food

1 and Drug Administration on or after January
2 1, 2019;

3 (B) the number of inspections conducted
4 by the Food and Drug Administration of
5 human cell and tissue establishments on or
6 after January 1, 2019, including a comparison
7 of the number of inspections for blood establish-
8 ments and Source Plasma establishments with
9 the number of inspections for such human cell
10 and tissue establishments;

11 (C) the number and type of inquiries to
12 the Tissue Reference Group in the preceding
13 year; and

14 (D) the average response time for submis-
15 sions to the Tissue Reference Group in the pre-
16 ceding year, including average initial and final
17 response time.

18 (3) EDUCATION.—The Secretary, acting
19 through the Commissioner of Food and Drugs, shall,
20 with respect to the regulation of human cell and tis-
21 sue products—

22 (A) provide information to relevant stake-
23 holders, including industry, tissue establish-
24 ments, academic health centers, biomedical con-
25 sortia, research organizations, and patients; and

1 (B) conduct workshops and other inter-
2 active and educational sessions for such stake-
3 holders to help support regulatory predictability
4 and scientific advancement, as appropriate.

5 (b) HUMAN CELL AND TISSUE PRODUCT SCIENTIFIC
6 AND REGULATORY UPDATES.—Section 3205 of the Food
7 and Drug Omnibus Reform Act of 2022 (title III of divi-
8 sion FF of Public Law 117–328) is amended by striking
9 “best practices” and all that follows through “other cel-
10 lular therapies” and inserting “best practices on gener-
11 ating scientific data necessary to further facilitate the de-
12 velopment of certain human cell-, tissue-, and cellular-
13 based medical products (and the latest scientific informa-
14 tion about such products), namely, stem cell and other cel-
15 lular therapies”.

16 (c) PUBLIC DOCKET.—Not later than 60 days after
17 the date of the enactment of this Act, the Secretary shall
18 establish a public docket to receive written comments re-
19 lated to—

20 (1) the approaches recommended for discussion
21 during the public workshop described in section
22 3205 of the Food and Drug Omnibus Reform Act of
23 2022 (title III of division FF of Public Law 117–
24 328); and

1 (2) modernizing the regulation of human cell
2 and tissue products, including considerations associ-
3 ated with assessing minimal manipulation and ho-
4 mologous use (as such terms are defined in section
5 1271.3 of title 21, Code of Federal Regulations (or
6 successor regulations)) of human cell and tissue
7 products.

8 (d) REPORT TO CONGRESS.—Not later than Sep-
9 tember 30, 2026, the Secretary shall summarize the ap-
10 proaches discussed in the public workshop described in
11 section 3205 of the Food and Drug Omnibus Reform Act
12 of 2022 (title III of division FF of Public Law 117–328)
13 and the public docket described in subsection (c), and de-
14 velop recommendations regarding the regulation of human
15 cell and tissue products, including provisions under sec-
16 tions 1271.10(a) and 1271.3 of title 21, Code of Federal
17 Regulations, taking into account—

- 18 (1) regulatory burden;
- 19 (2) scientific developments;
- 20 (3) access to human cell and tissue products
21 regulated under section 361 of the Public Health
22 Service Act (42 U.S.C. 264); and
- 23 (4) protecting public health.

