

**AMENDMENT IN THE NATURE OF A SUBSTITUTE**  
**TO H.R. 2685**  
**OFFERED BY** Ms. Eshoo

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Understanding Cyber-  
3 security of Mobile Networks Act”.

**4 SEC. 2. REPORT ON CYBERSECURITY OF MOBILE SERVICE**  
**5 NETWORKS.**

6       (a) IN GENERAL.—Not later than 1 year after the  
7 date of the enactment of this Act, the Assistant Secretary,  
8 in consultation with the Department of Homeland Secu-  
9 rity, shall submit to the Committee on Energy and Com-  
10 merce of the House of Representatives and the Committee  
11 on Commerce, Science, and Transportation of the Senate  
12 a report examining the cybersecurity of mobile service net-  
13 works and the vulnerability of such networks and mobile  
14 devices to cyberattacks and surveillance conducted by ad-  
15 versaries.

16       (b) MATTERS TO BE INCLUDED.—The report re-  
17 quired by subsection (a) shall include the following:

1           (1) An assessment of the degree to which pro-  
2           viders of mobile service have addressed, are address-  
3           ing, or have not addressed cybersecurity  
4           vulnerabilities (including vulnerabilities the exploi-  
5           tation of which could lead to surveillance conducted  
6           by adversaries) identified by academic and inde-  
7           pendent researchers, multistakeholder standards and  
8           technical organizations, industry experts, and Fed-  
9           eral agencies, including in relevant reports of—

10                   (A) the National Telecommunications and  
11                   Information Administration;

12                   (B) the National Institute of Standards  
13                   and Technology; and

14                   (C) the Department of Homeland Security,  
15                   including—

16                           (i) the Cybersecurity and Infrastruc-  
17                           ture Security Agency; and

18                           (ii) the Science and Technology Direc-  
19                           torate.

20           (2) A discussion of—

21                   (A) the degree to which customers (includ-  
22                   ing consumers, companies, and government  
23                   agencies) consider cybersecurity as a factor  
24                   when considering the purchase of mobile service  
25                   and mobile devices; and

1 (B) the commercial availability of tools,  
2 frameworks, best practices, and other resources  
3 for enabling such customers to evaluate risk  
4 and price tradeoffs.

5 (3) A discussion of the degree to which pro-  
6 viders of mobile service have implemented cybersecu-  
7 rity best practices and risk assessment frameworks.

8 (4) An estimate and discussion of the preva-  
9 lence and efficacy of encryption and authentication  
10 algorithms and techniques used in each of the fol-  
11 lowing:

12 (A) Mobile service.

13 (B) Mobile communications equipment or  
14 services.

15 (C) Commonly used mobile phones and  
16 other mobile devices.

17 (D) Commonly used mobile operating sys-  
18 tems and communications software and applica-  
19 tions.

20 (5) Barriers for providers of mobile service to  
21 adopt more efficacious encryption and authentication  
22 algorithms and techniques and to prohibit the use of  
23 older encryption and authentication algorithms and  
24 techniques with established vulnerabilities in mobile

1 service, mobile communications equipment or serv-  
2 ices, and mobile phones and other mobile devices.

3 (6) The prevalence, usage, and availability of  
4 technologies that authenticate legitimate mobile  
5 service and mobile communications equipment or  
6 services to which mobile phones and other mobile de-  
7 vices are connected.

8 (7) The prevalence, costs, commercial avail-  
9 ability, and usage by adversaries in the United  
10 States of cell site simulators (often known as inter-  
11 national mobile subscriber identity-catchers) and  
12 other mobile service surveillance and interception  
13 technologies.

14 (c) CONSULTATION.—In preparing the report re-  
15 quired by subsection (a), the Assistant Secretary shall, to  
16 the degree practicable, consult with—

17 (1) the Federal Communications Commission;

18 (2) the National Institute of Standards and  
19 Technology;

20 (3) the intelligence community;

21 (4) the Cybersecurity and Infrastructure Secu-  
22 rity Agency of the Department of Homeland Secu-  
23 rity;

24 (5) the Science and Technology Directorate of  
25 the Department of Homeland Security;

1           (6) academic and independent researchers with  
2           expertise in privacy, encryption, cybersecurity, and  
3           network threats;

4           (7) participants in multistakeholder standards  
5           and technical organizations (including the 3rd Gen-  
6           eration Partnership Project and the Internet Engi-  
7           neering Task Force);

8           (8) international stakeholders, in coordination  
9           with the Department of State as appropriate;

10          (9) providers of mobile service, including small  
11          providers (or the representatives of such providers)  
12          and rural providers (or the representatives of such  
13          providers);

14          (10) manufacturers, operators, and providers of  
15          mobile communications equipment or services and  
16          mobile phones and other mobile devices;

17          (11) developers of mobile operating systems and  
18          communications software and applications; and

19          (12) other experts that the Assistant Secretary  
20          considers appropriate.

21          (d) SCOPE OF REPORT.—The Assistant Secretary  
22          shall—

23                 (1) limit the report required by subsection (a)  
24                 to mobile service networks;

1           (2) exclude consideration of 5G protocols and  
2 networks in the report required by subsection (a);

3           (3) limit the assessment required by subsection  
4 (b)(1) to vulnerabilities that have been shown to  
5 be—

6                   (A) exploited in non-laboratory settings; or

7                   (B) feasibly and practicably exploitable in  
8 real-world conditions; and

9           (4) consider in the report required by sub-  
10 section (a) vulnerabilities that have been effectively  
11 mitigated by manufacturers of mobile phones and  
12 other mobile devices.

13 (e) FORM OF REPORT.—

14           (1) CLASSIFIED INFORMATION.—The report re-  
15 quired by subsection (a) shall be produced in unclas-  
16 sified form but may contain a classified annex.

17           (2) POTENTIALLY EXPLOITABLE UNCLASSIFIED  
18 INFORMATION.—The Assistant Secretary shall re-  
19 dact potentially exploitable unclassified information  
20 from the report required by subsection (a) but shall  
21 provide an unredacted form of the report to the  
22 committees described in such subsection.

23 (f) AUTHORIZATION OF APPROPRIATIONS.—There is  
24 authorized to be appropriated to carry out this section

1 \$500,000 for fiscal year 2022. Such amount is authorized  
2 to remain available through fiscal year 2023.

3 (g) DEFINITIONS.—In this section:

4 (1) ADVERSARY.—The term “adversary” in-  
5 cludes—

6 (A) any unauthorized hacker or other in-  
7 truder into a mobile service network; and

8 (B) any foreign government or foreign  
9 nongovernment person engaged in a long-term  
10 pattern or serious instances of conduct signifi-  
11 cantly adverse to the national security of the  
12 United States or security and safety of United  
13 States persons.

14 (2) ASSISTANT SECRETARY.—The term “Assist-  
15 ant Secretary” means the Assistant Secretary of  
16 Commerce for Communications and Information.

17 (3) ENTITY.—The term “entity” means a part-  
18 nership, association, trust, joint venture, corpora-  
19 tion, group, subgroup, or other organization.

20 (4) INTELLIGENCE COMMUNITY.—The term  
21 “intelligence community” has the meaning given  
22 that term in section 3 of the National Security Act  
23 of 1947 (50 U.S.C. 3003).

24 (5) MOBILE COMMUNICATIONS EQUIPMENT OR  
25 SERVICE.—The term “mobile communications equip-

1       ment or service” means any equipment or service  
2       that is essential to the provision of mobile service.

3               (6) MOBILE SERVICE.—The term “mobile serv-  
4       ice” means, to the extent provided to United States  
5       customers, either or both of the following services:

6               (A) Commercial mobile service (as defined  
7       in section 332(d) of the Communications Act of  
8       1934 (47 U.S.C. 332(d))).

9               (B) Commercial mobile data service (as de-  
10       fined in section 6001 of the Middle Class Tax  
11       Relief and Job Creation Act of 2012 (47 U.S.C.  
12       1401)).

13              (7) PERSON.—The term “person” means an in-  
14       dividual or entity.

15              (8) UNITED STATES PERSON.—The term  
16       “United States person” means—

17              (A) an individual who is a United States  
18       citizen or an alien lawfully admitted for perma-  
19       nent residence to the United States;

20              (B) an entity organized under the laws of  
21       the United States or any jurisdiction within the  
22       United States, including a foreign branch of  
23       such an entity; or

24              (C) any person in the United States.

