AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE

Offered by _____

At the end of subtitle D, add the following:

1	CHAPTER 4—OTHER MATTER
2	SEC. 3331. DEFINITIONS.
3	In this chapter:
4	(1) Broadband Project.—The term
5	"broadband project" means an installation by a
6	broadband provider of wireless or broadband infra-
7	structure, including but not limited to, copper lines,
8	fiber optic lines, communications towers, buildings,
9	or other improvements on Federal land.
10	(2) Broadband Provider.—The term
11	"broadband provider" means a provider of wireless
12	or broadband infrastructure that enables a user to
13	originate and receive high-quality voice, data, graph-
14	ics, and video telecommunications.
15	(3) Indian Lands.—The term "Indian Lands"
16	means—
17	(A) any land owned by an Indian Tribe, lo-
18	cated within the boundaries of an Indian res-
19	ervation, pueblo, or rancheria; or

1	(B) any land located within the boundaries
2	of an Indian reservation, pueblo, or rancheria,
3	the title to which is held—
4	(i) in trust by the United States for
5	the benefit of an Indian Tribe or an indi-
6	vidual Indian;
7	(ii) by an Indian Tribe or an indi-
8	vidual Indian, subject to restriction against
9	alienation under laws of the United States;
10	or
11	(iii) by a dependent Indian commu-
12	nity.
13	(4) Indian Tribe.—The term "Indian Tribe"
14	means a federally recognized Indian Tribe.
15	(5) Operational right-of-way.—The term
16	"operational right-of-way" means all real property
17	interests (including easements) acquired for the con-
18	struction or operation of a project, including the lo-
19	cations of the roadway, bridges, interchanges, cul-
20	verts, drainage, clear zone, traffic control signage,
21	landscaping, copper and fiber optic lines, utility shel-
22	ters, and broadband infrastructure as installed by
23	broadband providers, and any rest areas with direct
24	access to a controlled access highway or the National
25	Highway System.

1	(6) Secretary Concerned.—The term "Sec-
2	retary concerned" means—
3	(A) the Secretary of Agriculture (acting
4	through the Chief of the Forest Service), with
5	respect to National Forest System land; and
6	(B) the Secretary of the Interior, with re-
7	spect to land managed by the Department of
8	the Interior (including land held in trust for an
9	Indian Tribe).
10	SEC. 3332. STATE OR TRIBAL PERMITTING AUTHORITY.
11	(a) In General.—The Secretary concerned shall es-
12	tablish (or in the case where both Department of the Inte-
13	rior and National Forest System land would be affected,
14	shall jointly establish) a voluntary program under which
15	any State or Indian Tribe may offer, and the Secretary
16	concerned may agree, to enter into a memorandum of un-
17	derstanding to allow for the State or Indian Tribe to pre-
18	pare environmental analyses required under the National
19	Environmental Policy Act of 1969 (42 U.S.C. 4321 et
20	seq.) for the permitting of broadband projects within an
21	operational right-of-way on National Forest System land,
22	land managed by the Department of the Interior, and In-
23	dian Lands. Under such a memorandum of understanding,
24	an Indian Tribe or State may volunteer to cooperate with
25	the signatories to the memorandum in the preparation of

1	the analyses required under the National Environmental
2	Policy Act of 1969.
3	(b) Assumption of Responsibilities.—
4	(1) In general.—In entering into a memo-
5	randum of understanding under this section, the
6	Secretary concerned may assign to the State or In-
7	dian Tribe, and the State or Indian Tribe may agree
8	to assume, all or part of the responsibilities of the
9	Secretary concerned for environmental analyses
10	under the National Environmental Policy Act of
11	1969 (42 U.S.C. 4321 et seq.).
12	(2) State or indian tribe responsi-
13	BILITY.—
14	(A) In General.—A State or Indian
15	Tribe that assumes any responsibility under
16	paragraph (1) shall be subject to the same pro-
17	cedural and substantive requirements as would
18	apply if the responsibility were carried out by
19	the Secretary concerned.
20	(B) Effect of assumption of respon-
21	SIBILITY.—A State or Indian Tribe that as-
22	sumes any responsibility, including financial re-
23	sponsibility, under paragraph (1) shall be solely
24	responsible and solely liable for carrying out, in
25	lieu of the Secretary concerned, the responsibil-

1	ities assumed under that paragraph until the
2	date on which the program is terminated under
3	subsection (g).
4	(C) Environmental review.—A State
5	or Indian Tribe that assumes any responsibility
6	under paragraph (1) shall comply with the envi-
7	ronmental review procedures under parts 1500-
8	1508 of title 40, Code of Federal Regulations
9	(or successor regulations), and the regulations
10	of the Secretary concerned.
11	(3) Federal responsibility.—Any responsi-
12	bility of the Secretary concerned described in para-
13	graph (1) that is not explicitly assumed by the State
14	or Indian Tribe in the memorandum of under-
15	standing shall remain the responsibility of the Sec-
16	retary concerned.
17	(c) Offer and Notification.—A State or Indian
18	Tribe that intends to offer to enter into a memorandum
19	of understanding under this section shall provide to the
20	Secretary concerned notice of the intent of the State or
21	Indian Tribe not later than 90 days before the date on
22	which the State or Indian Tribe submits a formal written
23	offer to the Secretary concerned.
24	(d) Tribal Consultation.—Within 90 days of en-
25	tering into any memorandum of understanding with a

1	State, the Secretary concerned shall initiate consultation
2	with relevant Indian Tribes.
3	(e) Memorandum of Understanding.—A memo-
4	randum of understanding entered into under this section
5	shall—
6	(1) be executed by the Governor or the Gov-
7	ernor's designee, or in the case of an Indian Tribe,
8	by an officer designated by the governing body of
9	the Indian Tribe;
10	(2) be for a term not to exceed 10 years;
11	(3) be in such form as the Secretary concerned
12	may prescribe;
13	(4) provide that the State or Indian Tribe—
14	(A) agrees to assume all or part of the re-
15	sponsibilities of the Secretary concerned de-
16	scribed in subsection (b)(1);
17	(B) expressly consents, including through
18	the adoption of express waivers of sovereign im-
19	munity, on behalf of the State or Indian Tribe,
20	to accept the jurisdiction of the Federal courts
21	for the compliance, discharge, and enforcement
22	of any responsibility of the Secretary concerned
23	assumed by the State or Indian Tribe;
24	(C) certify that State laws and regulations,
25	with respect to States, or Tribal laws and regu-

1	lations, with respect to Indian Tribes, are in ef-
2	fect that—
3	(i) authorize the State or Indian Tribe
4	to take the actions necessary to carry out
5	the responsibilities being assumed; and
6	(ii) are comparable to section 552 of
7	title 5, United States Code, including pro-
8	viding that any decision regarding the pub-
9	lic availability of a document under the
10	State laws is reviewable by a court of com-
11	petent jurisdiction;
12	(D) agrees to maintain the financial re-
13	sources necessary to carry out the responsibil-
14	ities being assumed;
15	(E) agrees to provide to the Secretary con-
16	cerned any information the Secretary concerned
17	considers necessary to ensure that the State or
18	Indian Tribe is adequately carrying out the re-
19	sponsibilities assigned to and assumed by the
20	State or Indian Tribe;
21	(F) agrees to return revenues generated
22	from the use of public lands authorized under
23	this section to the United States annually, in
24	accordance with the Federal Land Policy Man-

1	agement Act of 1976 (43 U.S.C. 1701 et seq.);
2	and
3	(G) agrees to send a copy of all author-
4	izing documents to the United States for proper
5	notation and recordkeeping;
6	(5) prioritize and expedite any analyses under
7	the National Environmental Policy Act of 1969 (42
8	U.S.C. 4321 et seq.) under the memorandum of un-
9	derstanding;
10	(6) not be granted to a State on Indian Lands
11	without the consent of the relevant Indian Tribe;
12	and
13	(7) not be granted to an Indian Tribe on State
14	lands without the consent of the relevant State.
15	(f) Limitation.—Nothing in this section permits a
16	State or Indian Tribe to assume—
17	(1) any rulemaking authority of the Secretary
18	concerned under any Federal law; and
19	(2) Federal Government responsibilities for gov-
20	ernment-to-government consultation with Indian
21	Tribes.
22	(g) Termination.—
23	(1) TERMINATION BY THE SECRETARY.—The
	(1) TERMINATION DI THE SECRETARI. THE

1	of any State or Indian Tribe in the program estab-
2	lished under this section if—
3	(A) the Secretary concerned determines
4	that the State or Indian Tribe is not adequately
5	carrying out the responsibilities assigned to and
6	assumed by the State or Indian Tribe;
7	(B) the Secretary concerned provides to
8	the State or Indian Tribe—
9	(i) notification of the determination of
10	noncompliance; and
11	(ii) a period of at least 30 days during
12	which to take such corrective action as the
13	Secretary concerned determines is nec-
14	essary to comply with the applicable agree-
15	ment; and
16	(C) the State or Indian Tribe, after the no-
17	tification and period provided under subpara-
18	graph (B), fails to take satisfactory corrective
19	action, as determined by the Secretary con-
20	cerned.
21	(2) Termination by the state or indian
22	TRIBE.—A State or Indian Tribe may terminate the
23	participation of the State or Indian Tribe in the pro-
24	gram established under this section at any time by
25	providing to the Secretary concerned a notice of in-

1	tent to terminate by not later than the date that is
2	90 days before the date of termination.
3	(3) Termination of memorandum of un-
4	DERSTANDING WITH STATE OR INDIAN TRIBE.—A
5	State or an Indian Tribe may terminate a joint
6	memorandum of understanding under this section at
7	any time by providing to the Secretary concerned a
8	notice of intent to terminate by no later than the
9	date that is 90 days before the date of termination.
10	SEC. 3333. FEDERAL BROADBAND PERMIT COORDINATION.
11	(a) Establishment.—The Secretary concerned
12	shall establish a broadband permit streamlining team com-
13	prised of qualified staff under subsection (b)(4) in each
14	State or regional office that has been delegated responsi-
15	bility for issuing permits for broadband projects.
16	(b) Memorandum of Understanding.—
17	(1) In general.—Not later than 90 days after
18	the date of enactment of this Act, the Secretary con-
19	cerned, in consultation with the National Conference
20	of State Historic Preservation Officers and the Na-
21	tional Tribal Historic Preservation Officers Associa-
22	tion, shall enter into a memorandum of under-
23	standing to carry out this section with—
24	(A) the Secretary of Agriculture or of the
25	Interior, as appropriate;

1	(B) the Director of the Bureau of Indian
2	Affairs; and
3	(C) the Director of the United States Fish
4	and Wildlife Service.
5	(2) Purpose.—The purpose of the memo-
6	randum of understanding under paragraph (1) is to
7	coordinate and expedite permitting decisions for
8	broadband projects.
9	(3) STATE OR TRIBAL PARTICIPATION.—The
10	Secretary concerned may request that the Governor
11	of any State or the officer designated by the gov-
12	erning body of the Indian Tribe with one or more
13	broadband projects be a party to the memorandum
14	of understanding under paragraph (1).
15	(4) Designation of qualified staff.—
16	(A) In general.—Not later than 30 days
17	after the date of entrance into the memo-
18	randum of understanding under paragraph (1),
19	the head of each Federal agency that is a party
20	to the memorandum of understanding (other
21	than the Secretary concerned) may, if the head
22	of the Federal agency determines it to be ap-
23	propriate, designate to each State or regional
24	office an employee of that Federal agency with
25	expertise in regulatory issues relating to that

1	Federal agency, including, as applicable, par-
2	ticular expertise in—
3	(i) planning under the Forest and
4	Rangeland Renewable Resources Planning
5	Act of 1974 (16 U.S.C. 1600 et seq.) and
6	planning under the Federal Land Policy
7	Management Act of 1976 (43 U.S.C. 1701
8	et seq.);
9	(ii) the preparation of analyses under
10	the National Environmental Policy Act of
11	1969 (42 U.S.C. 4321 et seq.); or
12	(iii) consultation and the preparation
13	of biological opinions under section 7 of
14	the Endangered Species Act of 1973 (16
15	U.S.C. 1536).
16	(B) Duties.—Each employee designated
17	under subparagraph (A) shall—
18	(i) be responsible for any issue relat-
19	ing to any broadband project within the ju-
20	risdiction of the State or regional office
21	under the authority of the Federal agency
22	from which the employee is assigned;
23	(ii) participate as part of the team of
24	personnel working on one or more pro-

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1	posed broadband projects, including plan-
2	ning and environmental analyses; and
3	(iii) serve as the designated point of
4	contact with any applicable State or Indian
5	Tribe that assumes any responsibility
6	under section 3332(b)(1) relating to any
7	issue described in clause (i).

