

AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 5840 OFFERED BY Mr. Green of Tennessee

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Transportation Security Screening Modernization Act of 2024”.

4 SEC. 2. DEFINITIONS.

5 In this Act:

6 (1) **ADMINISTRATOR.**—The term “Administrator” means the Administrator of the Transportation Security Administration.

9 (2) **HAZMAT ENDORSEMENT.**—The term “HAZMAT Endorsement” means the Hazardous Materials Endorsement Threat Assessment program authorized under section 5103a of title 49, United States Code.

14 (3) **STATE.**—The term “State” means each of the several States, the District of Columbia, and the territories and possessions of the United States.

17 (4) **TSA.**—The term “TSA” means the Transportation Security Administration.

1 (5) TWIC.—The term “TWIC” means the
2 Transportation Worker Identification Credential au-
3 thorized under section 70105 of title 46, United
4 States Code.

5 **SEC. 3. STREAMLINING OF APPLICATIONS FOR CERTAIN**
6 **SECURITY THREAT ASSESSMENT PROGRAMS**
7 **OF THE TRANSPORTATION SECURITY ADMIN-**
8 **ISTRATION.**

9 (a) STREAMLINING.—

10 (1) IN GENERAL.—Not later than 2 years after
11 the date of the enactment of this Act, the Adminis-
12 trator shall take such actions as are necessary, in-
13 cluding issuance of an interim final rule if needed,
14 to streamline the procedures for individuals applying
15 for or renewing enrollment in more than one TSA
16 security threat assessment program, in particular,
17 the TWIC and HAZMAT Endorsement programs,
18 and any other credentialing programs as determined
19 by the Administrator, by—

20 (A) permitting an individual to enroll at
21 any TSA authorized enrollment center once for
22 a threat assessment program endorsement and
23 use the application, including associated biomet-
24 ric and biographic data, as well as information
25 generated by TSA’s vetting, for one of such

1 programs to enroll in any other of such pro-
2 grams;

3 (B) permitting an individual to visit any
4 TSA authorized enrollment center and enroll in
5 more than one TSA security threat assessment
6 program at the same time for a fee that is less
7 than the cumulative fee that would otherwise be
8 incurred for each such program separately;

9 (C) permitting an individual to undergo a
10 streamlined and expeditious renewal process;

11 (D) aligning the expiration of an individ-
12 ual's successful, valid eligibility determination
13 with the expiration of that individual's eligi-
14 bility to participate in subsequent TSA security
15 threat assessment programs to which the indi-
16 vidual applies;

17 (E) providing to States the expiration
18 dates for each individual's TSA security threat
19 assessment to ensure a commercial driver's li-
20 cense of an individual who holds a HAZMAT
21 Endorsement does not indicate the individual is
22 authorized to transport hazardous materials
23 after the expiration date of the enrollment of
24 the individual in the HAZMAT Endorsement
25 security threat assessment program if such

1 commercial driver's license has an expiration
2 date that is different from the expiration date
3 of such enrollment; and

4 (F) enrolling an individual in a subsequent
5 TSA security threat assessment program at the
6 minimum cost necessary for the TSA to cover
7 printing, issuance, and case management costs,
8 costs associated with the collection of any addi-
9 tional biometric and biographic data in accord-
10 ance with paragraph (3), and other costs that
11 are not duplicative.

12 (2) STATE REQUIREMENTS FOR STREAM-
13 LINING.—Not later than 6 months after the date of
14 the enactment of this Act, the States shall carry out
15 the responsibilities of the States pursuant to section
16 5103a of title 49, United States Code.

17 (3) SPECIAL RULE.—If an individual under this
18 subsection is at different times applying for or re-
19 newing enrollment in more than one TSA security
20 threat assessment program, such individual may be
21 required to revisit a TSA authorized enrollment cen-
22 ter for the collection of additional data, such as bio-
23 metrics, necessary for any such program that were
24 not so collected in connection with any other such
25 program.

1 (b) PUBLICATION.—The Administrator shall post on
2 a publicly available website of the TSA information relat-
3 ing to the streamlining of the enrollment processes for in-
4 dividuals applying for more than one TSA security threat
5 assessment program described in subsection (a).

6 (c) EXPEDITED RULEMAKING.—Notwithstanding
7 sections 551 through 559 of title 5, United States Code,
8 nothing in this section shall require notice and comment
9 rulemaking, and to the extent it is necessary to add addi-
10 tional requirements for which limited rulemaking may be
11 advisable, the Administrator shall implement such require-
12 ments through publication of an interim final rule.

13 (d) BRIEFING.—Not later than 180 days after the
14 date of the enactment of this Act, the Administrator shall
15 brief Congress on progress made toward the implementa-
16 tion of this section.

17 **SEC. 4. ELIMINATING DUPLICATIVE COSTS.**

18 (a) AUDIT.—Not later than 1 year after the date of
19 the enactment of this Act, the Comptroller General of the
20 United States shall audit the administration of the secu-
21 rity threat assessment programs by the TSA and the
22 States, including the TWIC and HAZMAT Endorsement
23 programs.

24 (b) ELEMENTS.—

1 (1) TSA AUDIT.—In conducting the audit of
2 the TSA required by subsection (a), the Comptroller
3 General shall—

4 (A) identify any redundancies and duplica-
5 tions in costs and administration of security
6 threat assessment programs that if eliminated
7 would not impact national security and any
8 benefits of eliminating such redundancies and
9 duplications and improving the experiences for
10 individuals applying for or renewing enrollment
11 in more than one TSA security threat assess-
12 ment program;

13 (B) review the impacts of the implementa-
14 tion by the TSA of recommendations from pre-
15 vious studies conducted by the Comptroller
16 General, including GAO-07-756 and GAO-17-
17 182, on increasing the efficiency and effective-
18 ness, and reducing costs, of processing applica-
19 tions for enrollment and renewal in TSA secu-
20 rity threat assessment programs;

21 (C) review the findings of the assessment
22 required by section 1(b) of the Act entitled “An
23 Act to require the Secretary of Homeland Secu-
24 rity to prepare a comprehensive security assess-
25 ment of the transportation security card pro-

1 gram, and for other purposes”, approved De-
2 cember 16, 2016 (46 U.S.C. 70105 note; Public
3 Law 114–278) and determine whether the TSA
4 has implemented any remedies to redundancies
5 and duplication identified by that assessment
6 and whether such implementation impacted na-
7 tional security;

8 (D) determine whether there are unique
9 challenges rural applicants have with accessing
10 TSA security threat assessment programs;

11 (E) assess the numbers and locations of
12 enrollment centers for meeting the needs of
13 such programs, including determining the ac-
14 cess provided to rural applicants;

15 (F) identify potential opportunities that
16 exist to improve the enrollment center oper-
17 ations of and customer experience with such
18 programs;

19 (G) identify potential opportunities to har-
20 monize the enrollment, vetting, and renewal
21 processes of such programs in which similar in-
22 formation is collected for similar security threat
23 assessment processes for different vetted cre-
24 dentials while not impacting national security;

1 (H) identify other ways the TSA can re-
2 duce the costs of the TSA security threat as-
3 sessment programs while not impacting national
4 security; and

5 (I) review the vetting, application, and en-
6 rollment processes of each TSA security threat
7 assessment program.

8 (2) STATE AUDIT.—In conducting the audit of
9 the States required by subsection (a), the Comp-
10 troller General shall review—

11 (A) the administration of the HAZMAT
12 Endorsement program by the States;

13 (B) methods by which the States could
14 streamline the HAZMAT Endorsement pro-
15 gram; and

16 (C) any potential barriers States face ad-
17 ministering TSA security threat assessment
18 programs for individuals applying to TWIC and
19 the HAZMAT Endorsement program or individ-
20 uals that already have a TWIC credential.

21 (c) REPORT AND RECOMMENDATIONS.—Not later
22 than 180 days after the date of the completion of the audit
23 required by subsection (a), the Comptroller General of the
24 United States shall submit to the Administrator, the Com-
25 mittee on Commerce, Science, and Transportation of the

1 Senate, and the Committee on Homeland Security of the
2 House of Representatives a report that includes—

3 (1) a summary and analysis of the costs associ-
4 ated with the operation and administration of each
5 individual TSA security threat assessment program;

6 (2) a summary and analysis of the application
7 and enrollment costs associated with providing an
8 individual multiple credentials under TSA security
9 threat assessment programs;

10 (3) an identification of any potential duplicative
11 processes associated with an applicant applying for,
12 or the vetting or enrollment by the TSA of an indi-
13 vidual in, a subsequent or multiple TSA security
14 threat assessment programs;

15 (4) a breakdown of costs borne by applicants
16 for current enrollment and renewal processes of such
17 programs;

18 (5) ways to improve access to such programs,
19 including for rural applicants;

20 (6) any potential recommendations to the TSA
21 for reducing costs and streamlining the administra-
22 tion and operation of each TSA security threat as-
23 sessment program while not impacting national secu-
24 rity;

1 (7) any potential recommendations for the TSA
2 to administer such programs in a way that would
3 improve national security; and

4 (8) any potential recommendations for ways
5 States can improve their role in administering the
6 HAZMAT Endorsement program and streamline the
7 application process or reduce costs for individuals
8 seeking multiple transportation security credentials.

9 (d) IMPLEMENTATION.—

10 (1) IN GENERAL.—Not later than 1 year after
11 the date of the receipt of the report required by sub-
12 section (c), the Administrator shall—

13 (A) implement the recommendations from
14 such report;

15 (B) provide to the Committee on Com-
16 merce, Science, and Transportation of the Sen-
17 ate and the Committee on Homeland Security
18 of the House of Representatives a written noti-
19 fication detailing—

20 (i) the timeline for implementation of
21 each recommendation from the report;

22 (ii) justifications for any implementa-
23 tion timeline lasting longer than 2 years;
24 and

1 (iii) justifications for recommenda-
2 tions that the Administrator has declined
3 to pursue or implement.

4 (2) BRIEFINGS.—Not later than 60 days after
5 the date of the receipt of the report required by sub-
6 section (c), and annually thereafter until the date
7 that the TSA has implemented each recommendation
8 made in such report, the Administrator shall brief
9 the Committee on Commerce, Science, and Trans-
10 portation of the Senate and the Committee on
11 Homeland Security of the House of Representatives
12 on the implementation of recommendations from the
13 report.

