AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1132

Offered by M_..

Strike all after the enacting clause and insert the following:

1	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "Political Appointee
3	Burrowing Prevention Act".
4	SEC. 2. LIMITATION ON EMPLOYMENT OF POLITICAL AP-
5	POINTEES IN CAREER CIVIL SERVICE POSI-
6	TIONS.
7	(a) In General.—Subchapter I of chapter 31 of title
8	5, United States Code, is amended by adding at the end
9	the following:
10	"§ 3115. Employment of political appointees
11	"(a) Appointment Approval Required.—
12	"(1) In general.—An individual described in
13	paragraph (4) may not be appointed to a career po-
14	sition without receiving prior written approval from
15	the Director of the Office of Personnel Management
16	with respect to such appointment, consistent with
17	the requirements of this subsection.

1	"(2) AGENCY APPOINTMENT REQUEST.—The
2	head of an agency shall submit a request to the Di-
3	rector to approve the appointment of any individual
4	described in paragraph (4) to a career position. Any
5	such request shall include certification by the agency
6	head to the Director that the appointment is critical
7	for the agency to meet its mission.
8	"(3) OPM REVIEW.—The Director shall review
9	any request received pursuant to paragraph (2)
10	and—
11	"(A) with respect to any such request,
12	may—
13	"(i) approve the request if the Direc-
14	tor determines that the appointment proc-
15	ess with respect to the request was fair,
16	open, and free from political influence; or
17	"(ii) deny the request if—
18	"(I) the Director fails to make
19	the determination under clause (i); or
20	"(II) determines that the agency
21	certification under paragraph (2) is
22	unreasonable; and
23	"(B) with respect to a request approved
24	under subparagraph (A)(i), shall, not less than
25	five days before the date of approval, provide to

1	the Committee on Oversight and Government
2	Reform of the House of Representatives and
3	the Committee on Homeland Security and Gov-
4	ernmental Affairs of the Senate the agency cer-
5	tification and the Director's rationale for con-
6	curring with that certification.
7	"(4) Covered individuals.—An individual
8	described in this paragraph is—
9	"(A) a political appointee;
10	"(B) a former political appointee who held
11	any political position during the five-year period
12	before the date of the request described in para-
13	graph (2); or
14	"(C) at the discretion of the Director, a
15	former political appointee who held any political
16	position before the five-year period described in
17	subparagraph (B).
18	"(b) RESTRICTION ON APPOINTMENT.—
19	"(1) In general.—Notwithstanding any other
20	law, rule, or regulation, during the 2-year period fol-
21	lowing the date a political appointee separates from
22	a political position, such appointee may not be ap-
23	pointed to any career position in the civil service.
24	"(2) Exception.—Paragraph (1) shall not
25	apply to a political appointee who has not personally

1	and substantially participated in any particular mat-
2	ter while employed in a political position.
3	"(c) Application.—Nothing in this section shall be
4	construed to restrict the appointment of an individual who
5	is—
6	"(1) entitled to reinstatement under section
7	3593(b); or
8	"(2) eligible for reinstatement under section
9	3593(a).
10	"(d) Definitions.—In this section—
11	"(1) the term 'agency' has the meaning given
12	the term 'Executive agency' in section 105;
13	"(2) the term 'political appointee' means an in-
14	dividual serving in an appointment of any duration
15	to a political position;
16	"(3) the term 'political position' means—
17	"(A) a position which has been excepted
18	from the competitive service by reason of its
19	confidential, policy-determining, policy-making,
20	or policy-advocating character;
21	"(B) a position described under sections
22	5312 through 5316 (relating to the Executive
23	Schedule); and

1	"(C) a general position in the Senior Exec-
2	utive Service during such time as it is filled
3	by—
4	"(i) a noncareer appointee, as defined
5	in paragraph (7) of section 3132(a); or
6	"(ii) a limited term appointee or lim-
7	ited emergency appointee, as defined in
8	paragraphs (5) and (6) of section 3132(a),
9	who is serving under a political appoint-
10	ment.
11	"(4) the term 'career position' means—
12	"(A) a position in the competitive service
13	filled by career or career-conditional appoint-
14	ment;
15	"(B) a position in the excepted service
16	filled by an appointment of equivalent tenure as
17	a position described in subparagraph (A);
18	"(C) a career reserved position, as defined
19	in paragraph (8) of section 3132(a), in the Sen-
20	ior Executive Service; or
21	"(D) a general position in the Senior Exec-
22	utive Service when filled by a career appointee,
23	as defined in section 3132(a)(4);
24	"(5) the term 'participated' means an action
25	taken as an officer or employee through decision, ap-

1	proval, disapproval, recommendation, the rendering
2	of advice, investigation, or other such action; and
3	"(6) the term 'particular matter' includes any
4	investigation, application, request for a ruling or de-
5	termination, rulemaking, contract, controversy,
6	claim, charge, accusation, arrest, or judicial or other
7	proceeding.".
8	(b) CLERICAL AMENDMENT.—The table of sections
9	of chapter 31 of title 5, United States Code, is amended
10	by adding after the item relating to section 3114 the fol-
11	lowing:
	"3115. Employment of political appointees.".
12	(c) Application.—
10	(1) APPOINTMENT REQUESTS.—Section
13	(1) MITOINTMENT REQUESTS. Section
1 <i>3</i> 14	3115(a) of title 5, United States Code, as added by
	. ,
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14 15	3115(a) of title 5, United States Code, as added by subsection (a), shall apply to any appointment or re-
14 15 16	3115(a) of title 5, United States Code, as added by subsection (a), shall apply to any appointment or request for appointment described in such section sub-
14 15 16 17	3115(a) of title 5, United States Code, as added by subsection (a), shall apply to any appointment or request for appointment described in such section submitted to the Office of Personnel Management after
14 15 16 17	3115(a) of title 5, United States Code, as added by subsection (a), shall apply to any appointment or request for appointment described in such section submitted to the Office of Personnel Management after the date of enactment of this Act.
114 115 116 117 118	3115(a) of title 5, United States Code, as added by subsection (a), shall apply to any appointment or request for appointment described in such section submitted to the Office of Personnel Management after the date of enactment of this Act. (2) Limitation on appointments.—Section
14 15 16 17 18 19 20	3115(a) of title 5, United States Code, as added by subsection (a), shall apply to any appointment or request for appointment described in such section submitted to the Office of Personnel Management after the date of enactment of this Act. (2) LIMITATION ON APPOINTMENTS.—Section 3115(b) of title 5, United States Code, as added by
14 15 16 17 18 19 20 21	3115(a) of title 5, United States Code, as added by subsection (a), shall apply to any appointment or request for appointment described in such section submitted to the Office of Personnel Management after the date of enactment of this Act. (2) Limitation on appointments.—Section 3115(b) of title 5, United States Code, as added by subsection (a), shall apply to any individual who sep-
14 15 16 17 18 19 20 21	3115(a) of title 5, United States Code, as added by subsection (a), shall apply to any appointment or request for appointment described in such section submitted to the Office of Personnel Management after the date of enactment of this Act. (2) LIMITATION ON APPOINTMENTS.—Section 3115(b) of title 5, United States Code, as added by subsection (a), shall apply to any individual who separates from a political position (as that term is de-

- 1 (d) REGULATIONS REQUIRED.—The Director of the
- 2 Office of Personnel Management shall issue regulations
- 3 necessary to carry out this Act, including regulations to
- 4 define the term "personally and substantially partici-
- 5 pated" as such term is used in section 3115(b)(2) of title
- 6 5, United States Code, as added by subsection (a).

