

**AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 4670
OFFERED BY MR. ISSA OF CALIFORNIA**

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Secure Delivery for
3 America Act of 2014”.

4 SEC. 2. DELIVERY-POINT MODERNIZATION.

5 (a) IN GENERAL.—Subchapter VII of chapter 36 of
6 title 39, United States Code, is amended by adding at the
7 end the following:

8 “§ 3692. Delivery-point modernization

9 “(a) DEFINITIONS.—For the purposes of this sec-
10 tion—

11 “(1) the term ‘delivery point’ means a mailbox
12 or other receptacle to which mail is delivered;

13 “(2) the term ‘primary mode of mail delivery’
14 means the typical method by which the Postal Serv-
15 ice delivers letter mail to the delivery point of a
16 postal patron;

17 “(3) the term ‘door delivery’ means a primary
18 mode of mail delivery whereby mail is placed into a

1 slot or receptacle at or near the postal patron's door
2 or is hand delivered to a postal patron, but does not
3 include centralized, curbside, or sidewalk delivery;

4 “(4) the term ‘centralized delivery’ means a pri-
5 mary mode of mail delivery whereby mail receptacles
6 of a number of delivery points are grouped or clus-
7 tered at a single location;

8 “(5) the term ‘curbside delivery’ means a pri-
9 mary mode of mail delivery whereby a mail recep-
10 tacle is situated at the edge of a sidewalk abutting
11 a road or curb, at a road, or at a curb, and can be
12 served by a letter carrier from a motorized vehicle;
13 and

14 “(6) the term ‘sidewalk delivery’ means a pri-
15 mary mode of mail delivery whereby a mail recep-
16 tacle is situated at the edge of a sidewalk and can
17 be served by a letter carrier from the sidewalk.

18 “(b) POLICY.—It shall be the policy of the Postal
19 Service to provide the most cost-effective primary mode
20 of mail delivery feasible for postal patrons.

21 “(c) PHASEOUT OF DOOR DELIVERY.—

22 “(1) NEW ADDRESSES.—For new addresses es-
23 tablished after September 30, 2014, the Postal Serv-
24 ice shall provide a primary mode of mail delivery
25 other than door delivery, with a preference for se-

1 cure, centralized delivery to the maximum extent
2 feasible.

3 “(2) BUSINESS ADDRESS CONVERSION.—Sub-
4 ject to paragraph (4), the Postal Service shall imple-
5 ment a program to convert existing business ad-
6 dresses with door delivery to centralized delivery to
7 the maximum extent feasible.

8 “(3) RESIDENTIAL ADDRESS CONVERSION.—

9 “(A) IDENTIFICATION.—Within 1 year
10 after the date of the enactment of this section,
11 each Postal Service district office shall identify
12 residential addresses within its service area that
13 are appropriate candidates for conversion from
14 door delivery to centralized, curbside, or side-
15 walk delivery, in accordance with standards es-
16 tablished by the Postal Service.

17 “(B) VOLUNTARY CONVERSION.—Subject
18 to paragraph (4), the Postal Service shall seek
19 to voluntarily convert the delivery points identi-
20 fied under subparagraph (A) from door delivery
21 to more cost-effective primary modes of mail
22 delivery.

23 “(C) PROCEDURES.—In carrying out con-
24 versions under subparagraph (B), the Postal
25 Service shall establish procedures—

1 “(i) to solicit, consider, and respond
2 to input from postal patrons, State and
3 local governments, local associations, and
4 property owners; and

5 “(ii) to place centralized delivery
6 points in locations that maximize delivery
7 efficiency, ease of use for postal patrons,
8 and respect for private property rights.

9 “(4) CONSIDERATIONS.—In making any deter-
10 mination to convert the primary mode of mail deliv-
11 ery for an existing address from door delivery to any
12 other primary mode of mail delivery, or to provide
13 a primary mode of mail delivery to a new address,
14 the Postal Service shall consider—

15 “(A) the impact of weather conditions,
16 physical barriers, or any other factor that may
17 impact the feasibility of providing a primary
18 mode of mail delivery other than door delivery
19 (such as a factor that may significantly reduce
20 the potential cost savings associated with pro-
21 viding centralized or curbside delivery);

22 “(B) whether the address is in a registered
23 historic district (as that term is defined in sec-
24 tion 47(c)(3)(B) of the Internal Revenue Code
25 of 1986), is listed on the National Register of

1 Historic Places, is designated as a National
2 Historic Landmark, or is of historic value; and

3 “(C) population density and the concentra-
4 tion of poverty.

5 “(5) WAIVER FOR PHYSICAL HARDSHIP.—The
6 Postal Service shall establish and maintain a waiver
7 program under which, upon application, door deliv-
8 ery may be continued, or provided, at no cost to the
9 applicant in any case in which—

10 “(A) centralized or curbside delivery would,
11 but for this paragraph, otherwise be the pri-
12 mary mode of mail delivery; and

13 “(B) door delivery is necessary in order to
14 avoid causing significant physical hardship or
15 physical safety risks to a postal patron.

16 “(d) DELIVERY MODERNIZATION REQUIREMENT.—

17 “(1) DELIVERY-POINT CONVERSIONS.—During
18 each fiscal year from fiscal year 2015 through fiscal
19 year 2024, the Postal Service shall convert not less
20 than 1,500,000 of the door delivery points extant on
21 December 31, 2013, to centralized, curbside, or side-
22 walk delivery.

23 “(2) CONVERSION TYPE.—In carrying out para-
24 graph (1), the Postal Service shall, to the greatest

1 extent feasible, convert delivery points to centralized
2 delivery.

3 “(3) CONVERSION ORDER.—In determining
4 which delivery points to convert under paragraph
5 (1), the delivery point or points of postal patrons
6 who voluntarily agree to convert their delivery point
7 or points under subsection (c)(3) shall take prece-
8 dence over any other conversions to the greatest ex-
9 tent practicable.

10 “(4) PROCEDURES.—In carrying out conver-
11 sions under paragraph (1), the Postal Service shall
12 establish procedures to—

13 “(A) solicit, consider, and respond to input
14 from the general public, postal patrons, State
15 and local governments, local associations, and
16 property owners which shall include a public
17 community meeting —

18 “(i) prior to the commencement of the
19 conversion of a community;

20 “(ii) prior to the completion of the
21 conversion of a community; and

22 “(iii) at any point in the process when
23 the District Manager makes a change to
24 the delivery method or the location of cen-
25 tralized delivery points;

1 “(B) calculate and make publicly accessible
2 the cost or savings of the conversion to the
3 Postal Service as well as the average conversion
4 cost or savings to each postal patron and any
5 cost or savings to the State and local govern-
6 ment; and

7 “(C) place centralized delivery points in lo-
8 cations that maximize delivery efficiency, ease
9 of use for postal patrons, and respect for pri-
10 vate property rights.

11 “(5) NOTIFICATION.—In carrying out conver-
12 sions under paragraph (1), the Postal Service shall
13 provide written notice at least 60 days in advance of
14 the implementation date of a change in primary
15 mode of mail delivery to postal customers served by
16 an applicable delivery point.

17 “(6) VOUCHER PROGRAM.—The Postal Service
18 shall, in accordance with such standards and proce-
19 dures as the Postal Service shall by regulation pre-
20 scribe, provide for a voucher program under which,
21 upon application, the Postal Service may defray all
22 or any portion of the costs associated with conver-
23 sion from door delivery under this section which
24 would otherwise be borne by postal patrons.

25 “(7) LEGACY DOOR-DELIVERY SERVICE.—

1 “(A) IN GENERAL.—The Postal Service
2 may continue to provide, for a fee to be paid by
3 the addressee, door delivery to an address that
4 received door delivery as of January 1, 2014,
5 but was converted or scheduled to be converted
6 to a different primary mode of mail delivery as
7 a result of the requirements of paragraph (1),
8 subject to succeeding provisions of this para-
9 graph.

10 “(B) OFFSET.—The fee described in sub-
11 paragraph (A) shall, when taken in the nation-
12 wide aggregate, offset the additional cost to the
13 Postal Service for door delivery (compared to
14 the cost of the primary mode of mail delivery
15 which would otherwise exist for such address)
16 as a result of the requirements of subsection
17 (d).

18 “(C) REQUIREMENTS.—The fee shall be
19 subject to the requirements of section
20 3622(d)(1)(B) and the Postmaster General may
21 by regulation prescribe the method of the fee’s
22 calculation.

23 “(D) QUALIFICATIONS.—Postal patrons
24 may only qualify for the option of legacy door-
25 delivery service if—

1 “(i) the postal patron received mail at
2 the applicable address on the date on
3 which—

4 “(I) the Postal Service provided
5 written notice of its intent to convert
6 a delivery point in compliance with
7 paragraph (5); or

8 “(II) the primary mode of mail
9 delivery was changed pursuant to the
10 requirements of paragraph (1);

11 “(ii) the applicable address was reg-
12 istered with the patron listed as receiving
13 mail at such address and the initial fee
14 was paid not later than 6 months after the
15 date on which the primary mode of mail
16 delivery was changed for such address; and

17 “(iii) the provision of legacy door-de-
18 livery service has been continuous at the
19 applicable address since its commencement.

20 “(8) TREATMENT OF EXEMPTION.—Addresses
21 receiving door delivery or legacy door delivery as a
22 result of subsection (c)(5) or paragraph (7)—

23 “(A) shall be counted as addresses that re-
24 ceive the primary mode of mail delivery which

1 the address would be subject to if not for the
2 applicable exemption; and

3 “(B) shall, within 60 days after ceasing to
4 meet the requirements of such subsection (c)(5)
5 or paragraph (7), as applicable, be converted to
6 the primary mode of mail delivery which was
7 otherwise applicable.

8 “(9) ANNUAL REPORT.—Not later than 60 days
9 after the end of each of fiscal years 2015 through
10 2024, the Postal Service shall submit to Congress
11 and the Inspector General of the Postal Service a re-
12 port on the implementation of this section during
13 the most recently completed fiscal year. Each such
14 report shall include—

15 “(A) the number of residential and busi-
16 ness addresses that—

17 “(i) receive door delivery as of the end
18 of the fiscal year preceding the most re-
19 cently completed fiscal year;

20 “(ii) receive door delivery as of the
21 end of the most recently completed fiscal
22 year; and

23 “(iii) during the most recently com-
24 pleted fiscal year, were converted from
25 door delivery to—

- 1 “(I) centralized delivery points;
- 2 “(II) curbside delivery points;
- 3 and
- 4 “(III) any other primary mode of
- 5 mail delivery, respectively;
- 6 “(B) the estimated cost savings from the
- 7 conversions described in subparagraph (A)(iii);
- 8 “(C) a description of the progress made by
- 9 the Postal Service toward meeting the require-
- 10 ments of subsection (c) and paragraph (1) of
- 11 this subsection; and
- 12 “(D) any other information which the
- 13 Postal Service considers appropriate.
- 14 “(10) INSPECTOR GENERAL AUDIT.—The In-
- 15 specter General of the Postal Service shall issue an
- 16 annual audit report on the implementation of the
- 17 conversion requirement under paragraph (1) not
- 18 later than 90 days after date on which the Postal
- 19 Service releases its annual report under paragraph
- 20 (9). At a minimum, the report under this paragraph
- 21 shall contain—
- 22 “(A) an audit of the data contained in the
- 23 Postal Service’s report under paragraph (9);
- 24 and

1 “(B) an evaluation of the Postal Service’s
2 implementation of the procedural requirements
3 described in paragraphs (4) and (5), respec-
4 tively.

5 “(e) REVIEW.—Subchapters IV and V shall not apply
6 with respect to any action taken by the Postal Service
7 under this section.”.

8 (b) CLERICAL AMENDMENT.—The table of sections
9 for chapter 36 of title 39, United States Code, is amended
10 by adding after the item relating to section 3691 the fol-
11 lowing:

 “3692. Delivery-point modernization.”.

12 (c) UPDATED DELIVERY COST DATA.—

13 (1) STUDY.—Not later than 180 days after the
14 date of the enactment of this Act, the Postal Service
15 shall begin to collect data on delivery mode costs and
16 the potential savings of converting to more cost-effi-
17 cient primary modes of mail delivery.

18 (2) REPORT.—Not later than October 1, 2015,
19 the Postal Service shall submit a report to the Com-
20 mittee on Oversight and Government Reform of the
21 House of Representatives and the Committee on
22 Homeland Security and Governmental Affairs of the
23 Senate describing the findings of the study con-
24 ducted under paragraph (1).

