

EXPRESSING SUPPORT TO THE GOVERNMENT OF ARGENTINA  
FOR ITS INVESTIGATION INTO THE TERRORIST BOMBING  
OF THE EMBASSY OF ISRAEL IN BUENOS AIRES ON MARCH  
17, 1992; EXPRESSING CONCERN AND CONDEMNATION OVER  
THE POLITICAL, ECONOMIC, SOCIAL, AND HUMANITARIAN  
CRISIS IN VENEZUELA; REAFFIRMING A STRONG COMMITMENT  
TO THE UNITED STATES-MEXICO PARTNERSHIP; AND NICA-  
RAGUA INVESTMENT CONDITIONALITY ACT OF 2017

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## MARKUP

BEFORE THE  
SUBCOMMITTEE ON  
THE WESTERN HEMISPHERE  
OF THE

COMMITTEE ON FOREIGN AFFAIRS  
HOUSE OF REPRESENTATIVES  
ONE HUNDRED FIFTEENTH CONGRESS

FIRST SESSION

ON

**H. Res. 201, H. Res. 259, H. Res. 336 and H.R. 1918**

MAY 24, 2017

**Serial No. 115-25**

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**EXPRESSING SUPPORT TO THE GOVERNMENT OF ARGENTINA FOR ITS INVESTIGATION INTO THE TERRORIST BOMBING OF THE EMBASSY OF ISRAEL IN BUENOS AIRES ON MARCH 17, 1992; EXPRESSING CONCERN AND CONDEMNATION OVER THE POLITICAL, ECONOMIC, SOCIAL, AND HUMANITARIAN CRISIS IN VENEZUELA; REAFFIRMING A STRONG COMMITMENT TO THE UNITED STATES-MEXICO PARTNERSHIP; AND NICARAGUA INVESTMENT CONDITIONALITY ACT OF 2017**

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**WEDNESDAY, MAY 24, 2017**

HOUSE OF REPRESENTATIVES,  
SUBCOMMITTEE ON THE WESTERN HEMISPHERE,  
COMMITTEE ON FOREIGN AFFAIRS,  
*Washington, DC.*

The subcommittee met, pursuant to notice, at 1:09 p.m., in room 2172, Rayburn House Office Building, Hon. Ileana Ros-Lehtinen presiding.

Ms. ROS-LEHTINEN. The subcommittee will come to order.

Pursuant to notice, we meet today to mark up four bipartisan measures. As members were notified previously, to ensure that we can move expeditiously to our hearing, we will consider today's items en bloc.

And so without objection, the following items provided to your offices earlier this week will be considered en bloc and are considered as read: House Resolution 201, Expressing support for the Government of Argentina for its investigation into the terrorist bombings of the Embassy of Israel in Buenos Aires on March 17, 1992; Smith amendment, which was worked out between majority and minority staff last night and this morning; House Resolution 259, Expressing concern and condemnation over the political, economic, social, and humanitarian crisis in Venezuela; the Duncan amendment in the nature of a substitute to H.R. 259; the Castro amendment—that is the good Castro—19 to the ANS; the Torres amendment 29 to the ANS; House Resolution 336, Reaffirming a strong commitment to the United States-Mexico partnership; H.R. 1918, the Nicaraguan Investment Conditionality Act of 2017; and Ros-Lehtinen amendment 23 to H.R. 1918.

[The information referred to follows:]

115TH CONGRESS  
1ST SESSION

# H. RES. 201

Expressing support to the Government of Argentina for its investigation into the terrorist bombing of the Embassy of Israel in Buenos Aires on March 17, 1992.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 16, 2017

Ms. ROS-LEHTINEN (for herself, Mr. DEUTCH, Mr. ROYCE of California, Mr. ENGEL, Mr. DUNCAN of South Carolina, and Mr. SIRES) submitted the following resolution; which was referred to the Committee on Foreign Affairs

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## RESOLUTION

Expressing support to the Government of Argentina for its investigation into the terrorist bombing of the Embassy of Israel in Buenos Aires on March 17, 1992.

Whereas twenty-five years ago, on March 17, 1992, the Embassy of Israel in Buenos Aires was the site of a barbaric terrorist bombing;

Whereas 29 people lost their lives in this attack, among them Israeli diplomats and their spouses, as well as Argentinian citizens;

Whereas this attack also seriously wounded 242 individuals, some of whom have never recovered from their injuries;

Whereas in 1999, the Supreme Court of Argentina, after conducting the investigation, found that the Lebanese terrorist organization Hezbollah was responsible for the bombing;

Whereas evidence shows that the world's leading state sponsor of terrorism, Iran, directed, financed, and assisted Hezbollah in the execution of this terrorist attack;

Whereas two years after the bombing of the Embassy of Israel in Argentina, on July 18, 1994, 85 people were killed in a similar terrorist attack on the Argentine-Israeli Mutual Association (AMIA) building in Buenos Aires;

Whereas in 2006, Argentina issued international arrests warrants against nine Iranian officials in connection with the AMIA atrocity;

Whereas the culprits of these heinous crimes have never been brought to justice;

Whereas the House of Representatives commends President Mauricio Macri of Argentina for appointing a Special Investigator to examine the AMIA terrorist attack;

Whereas the Government of Argentina and the former Special Prosecutor in charge of investigating the AMIA terrorist attack, Alberto Nisman, determined the bombing was conducted by Iranian proxy Hezbollah; and

Whereas, on January 19, 2015, Alberto Nisman was found dead in his apartment in Argentina under suspicious circumstances, the reason for his death has not been determined yet: Now, therefore, be it

1       *Resolved*, That the House of Representatives—

1           (1) calls on the United States Government to  
2 assist the Government of Argentina in any possible  
3 way so that the perpetrators of these horrific atroc-  
4 ities, the attacks on the Embassy of Israel in Bue-  
5 nos Aires in 1992 and the Argentine-Israeli Mutual  
6 Association (AMIA) in Buenos Aires in 1994, finally  
7 be brought to justice;

8           (2) determines that the murderous terrorist at-  
9 tacks upon Israel's Embassy in Argentina and the  
10 AMIA constitute an affront to humanity, and the  
11 values of civilized society, and reminds us that the  
12 international community must cooperate and work  
13 together to combat and defeat international ter-  
14 rorism and its state sponsors, such as Iran; and

15           (3) urges the Government of Iran to take mean-  
16 ingful steps towards fully complying with investiga-  
17 tions by the Government of Argentina, including im-  
18 mediately providing all available information from all  
19 entities of the Government of Iran regarding the at-  
20 tacks against Israel's Embassy in Buenos Aires in  
21 1992 and the AMIA in Buenos Aires in 1994.



**AMENDMENT TO H. RES. 201**  
**OFFERED BY MR. SMITH OF NEW JERSEY**

After paragraph (1) of the resolved text, insert the following new paragraph (and redesignate subsequent paragraphs accordingly):

1           (2) calls upon the United States Government to  
2           weigh evidence uncovered by the Special Investigator  
3           investigating the AMLA terrorist attack concerning  
4           culpable persons and consider the imposition of  
5           sanctions on such persons, including—

6                   (A)(i) ineligibility to receive a visa to enter  
7                   the United States or to be admitted to the  
8                   United States; or

9                   (ii) if the individual has been issued a visa  
10                  or other documentation, revocation, in accord-  
11                  ance with section 221(i) of the Immigration and  
12                  Nationality Act (8 U.S.C. 1201(i)), of the visa  
13                  or other documentation; and

14                  (B) the blocking, in accordance with the  
15                  International Emergency Economic Powers Act  
16                  (50 U.S.C. 1701 et seq.), of all transactions in  
17                  all property and interests in property of such a  
18                  person if such property and interests in prop-

6

2

1           erty are in the United States, come within the  
2           United States, or are or come within the pos-  
3           session or control of a United States person;



115TH CONGRESS  
1ST SESSION

# H. RES. 259

Expressing concern and condemnation over the political, economic, social,  
and humanitarian crisis in Venezuela.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 6, 2017

Mr. DESANTIS (for himself, Ms. ROS-LEHTINEN, Mr. MCCAUL, Mr. CURBELO of Florida, Mr. YOHO, Mr. WEBBER of Texas, Mr. BILIRAKIS, Mr. SIRES, and Mr. SMITH of New Jersey) submitted the following resolution; which was referred to the Committee on Foreign Affairs

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## RESOLUTION

Expressing concern and condemnation over the political,  
economic, social, and humanitarian crisis in Venezuela.

Whereas there is no separation of powers or independent institutions in Venezuela and President Maduro controls the Presidency, a majority of the municipalities, the Supreme Court, the military leadership, and the leadership of Petróleos de Venezuela (PDVSA);

Whereas Venezuela's National Electoral Council postponed elections for governors and mayors scheduled for December 2016 and has not set a date to reschedule elections;

Whereas there have been several attempts at dialogue between President Maduro and the opposition over the past year, which have all failed to achieve results;

Whereas a political solution is the way to provide sustainable change for the Venezuelan people, but the dialogues up until now have helped provide Maduro a lifeline while his government is collapsing;

Whereas the Venezuelan government continues to silence its citizens through political arrests, with more than 100 political prisoners currently in jail, including opposition leader Leopoldo López;

Whereas Joshua Holt, a United States citizen, remains imprisoned in Venezuela awaiting a trial, with five postponed hearings to date;

Whereas police and military raids have led to widespread allegations of abuse, including extrajudicial killings, mass arbitrary detentions, torture in prisons, forced evictions, and arbitrary deportations;

Whereas Venezuela is immersed in a deep economic crisis, with the highest inflation in the world and current inflation estimated to top roughly 1,600 percent in 2017, according to the International Monetary Fund;

Whereas in July 2016, President Maduro handed over control of the food supply system to the military, which has enabled corruption, fraud, and food trafficking by the military contributing to food shortages, a scarcity of basic goods, and political discrimination in the distribution of food and basic goods;

Whereas deteriorating conditions in health care persist, with the World Health Organization estimating that there are shortages for 75 percent of necessary medications and medical supplies, up from 55 percent in 2014 and 67 percent in 2015;

Whereas the country is facing increasing outbreaks of malaria and diphtheria, previously eradicated diseases in Venezuela;

Whereas the country has experienced an increase in emigration, according to multiple press reports, including the Wall Street Journal, New York Times, and Washington Post;

Whereas Venezuela is the leading country for asylum requests to the United States in the world, according to data reported by the U.S. Citizenship and Immigration Services;

Whereas the Government of Venezuela has expanded its powers to regulate media and reduce the number of dissenting media outlets, including CNN en Español after CNN broadcasted a report alleging that Vice President Tareck El Aissami was directly linked to passport fraud involving members of Hezbollah;

Whereas, on February 13, 2017, the United States Department of the Treasury's Office of Foreign Assets Control designated Tareck Zaidan El Aissami Maddah as a Specially Designated Narcotics Trafficker pursuant to the Foreign Narcotics Kingpin Designation Act for playing a significant role in international narcotics trafficking and imposed sanctions on Mr. El Aissami and froze his assets in the United States;

Whereas, on March 14, 2017, the Secretary General of the Organization of American States (OAS), Luis Almagro, issued a second report on the crisis in Venezuela following his May 2016 report, documenting an alteration of the Inter-American Democratic Charter by the Government of Venezuela and calling for free, fair, and open

elections and the release of political prisoners without delay;

Whereas, on March 23, 2017, fourteen OAS Member States published a joint statement calling for the Government of Venezuela to hold elections, restore the constitutional powers of the National Assembly, and release political prisoners;

Whereas, on March 28, 2017, the OAS Permanent Council agreed by a vote of 20 in favor, 11 against, 2 abstentions, and 1 absent/nonvoting Member States to move forward in discussing the situation in Venezuela;

Whereas, on March 28, 2017, the Supreme Court of Venezuela stripped opposition leaders of the National Assembly of their parliamentary immunity and began to take steps to consider prosecuting them for treason;

Whereas, on March 29, 2017, the Venezuelan Supreme Court seized power from the democratically elected National Assembly and nullified the legislative branch's ability to function;

Whereas, on March 31, 2017, in the first major break of a sitting Venezuelan public official, Venezuelan Attorney General Luisa Ortega Diaz affirmed the Supreme Court's actions "had broken constitutional order";

Whereas, on March 31, 2017, Venezuelan citizens took to the streets protesting the Supreme Court's breach of power;

Whereas, on April 1, 2017, during an emergency meeting of the Mercosur countries, the foreign ministers of Argentina, Brazil, Paraguay, and Uruguay released a statement urging the Government of Venezuela to follow its constitution and guarantee "the effective separation of powers"; and

Whereas, on April 1, 2017, the Supreme Court reversed its earlier decisions taking over the National Assembly's legislative powers and stripping the legislators of their parliamentary immunity: Now, therefore, be it

1       *Resolved*, That the House of Representatives—

2               (1) condemns the decisions by the Venezuelan  
3       Supreme Court on March 28, 2017, and March 29,  
4       2017, stripping the opposition legislators of their  
5       parliamentary immunity and seizing power from the  
6       National Assembly, nullifying all legislative actions;

7               (2) recognizes the decision by the Venezuelan  
8       Supreme Court on April 1, 2017, to restore the op-  
9       position legislators' parliamentary immunity and the  
10       National Assembly's legislative powers;

11              (3) urges the Government of Venezuela to heed  
12       the calls of the international community to hold free,  
13       fair, and open elections, release all political pris-  
14       oners, including U.S. citizens, and immediately ac-  
15       cept international humanitarian assistance only  
16       through nongovernmental organizations;

17              (4) urges OAS Member States to continue all  
18       efforts, including the consideration of a potential  
19       suspension of Venezuela from the OAS, if the Gov-  
20       ernment of Venezuela fails to hold free, fair, and  
21       open elections and release all political prisoners in a  
22       timely manner; and

1           (5) encourages the President of the United  
2 States to prioritize a resolution of the political, eco-  
3 nomic, social, and humanitarian crisis in Venezuela,  
4 including through bilateral, targeted sanctions  
5 against individuals in the Government of Venezuela  
6 responsible for the deterioration of democratic insti-  
7 tutions and the rule of law in the country.



**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H. RES. 259  
OFFERED BY MR. DUNCAN OF SOUTH CAROLINA**

Strike the preamble and insert the following:

Whereas in Venezuela, President Nicolas Maduro controls the Presidency, a majority of the municipalities, the Supreme Court, the military leadership, and the leadership of Petróleos de Venezuela (PDVSA), and has gutted the National Assembly of the power it constitutionally holds;

Whereas in late October 2016, Venezuela's state courts and National Electoral Council, which are comprised of political allies of President Maduro, halted efforts to hold a referendum pursuant to provisions of the Venezuelan constitution to recall President Maduro, thereby denying the Venezuelan people the ability to pursue a democratic solution to Venezuela's crisis;

Whereas Venezuela's National Electoral Council postponed elections for governors and mayors scheduled for December 2016 and has not set a date to reschedule these elections;

Whereas there have been several attempts at dialogue between President Maduro and the opposition over the past year, which have all failed to achieve results;

Whereas a political solution is the way to provide sustainable change for the Venezuelan people, but the dialogues up until now have not been successful;

Whereas the Government of Venezuela continues to silence its citizens through political arrests, with more than 180 political prisoners currently in jail, including opposition leader Leopoldo López;

Whereas Joshua Holt, a United States citizen, remains imprisoned in Venezuela awaiting a trial, with five postponed hearings to date;

Whereas police and military raids have led to widespread allegations of abuse, including extrajudicial killings, mass arbitrary detentions, torture in prisons, forced evictions, and arbitrary deportations;

Whereas Venezuela is immersed in a deep economic crisis, with the highest inflation in the world and current inflation estimated to top roughly 1,600 percent in 2017, according to the International Monetary Fund;

Whereas in July 2016, President Maduro handed over control of the food supply system to the military, which has enabled corruption, fraud, and food trafficking by the military contributing to food shortages, a scarcity of basic goods, and political discrimination in the distribution of food and basic goods;

Whereas deteriorating conditions in health care persist, with the World Health Organization estimating that there are shortages for 75 percent of necessary medications and medical supplies, up from 55 percent in 2014 and 67 percent in 2015;

Whereas a recent survey – conducted jointly by the Central University of Venezuela, the Andrés Bello Catholic University and the Simón Bolívar University – found that almost 75 percent of Venezuelans lost an average of at

least 19 pounds in 2016 as a result of a lack of proper nutrition amidst the country's economic crisis;

Whereas the country is facing increasing outbreaks of malaria and diphtheria, previously eradicated diseases in Venezuela;

Whereas the Health Ministry in Venezuela published an epidemiological bulletin in May 2017 (the first since 2015), showing a 30 percent increase in infant mortality, a 66 percent rise in maternal mortality, and a 76 percent increase in malaria cases;

Whereas the country has experienced an increase in emigration, evident by the over 18,000 asylum requests from Venezuelans seeking to enter the United States in 2016, which according to United States Citizenship and Immigration Services was the highest number of requests made by any nationality last year;

Whereas the Government of Venezuela has expanded its powers to regulate media and reduce the number of dissenting media outlets, including CNN en Español after CNN broadcasted a report alleging that Vice President Tareck El Aissami was directly linked to passport fraud involving members of Hezbollah;

Whereas, on February 13, 2017, the Department of the Treasury's Office of Foreign Assets Control designated Tarek Zaidan El Aissami Maddah as a Specially Designated Narcotics Trafficker pursuant to the Foreign Narcotics Kingpin Designation Act for playing a significant role in international narcotics trafficking, and imposed sanctions on Mr. El Aissami and froze his assets in the United States;

Whereas, on March 14, 2017, the Secretary General of the Organization of American States (OAS), Luis Almagro, issued a second report on the crisis in Venezuela following his May 2016 report, documenting an alteration of the Inter-American Democratic Charter by the Government of Venezuela and calling for free, fair, and open elections and the release of political prisoners without delay;

Whereas, on March 23, 2017, fourteen OAS Member States published a joint statement calling for the Government of Venezuela to hold elections, restore the constitutional powers of the National Assembly, and release political prisoners;

Whereas, on March 28, 2017, the OAS Permanent Council agreed by a vote of 20 in favor, 11 against, 2 abstentions, and 1 absent/nonvoting Member States to move forward in discussing the situation in Venezuela;

Whereas, on March 28, 2017, the Supreme Court of Venezuela stripped opposition leaders of the National Assembly of their parliamentary immunity and began to take steps to consider prosecuting them for treason;

Whereas, on March 29, 2017, the Venezuelan Supreme Court seized power from the democratically elected National Assembly and nullified the legislative branch's ability to function;

Whereas, on March 31, 2017, in the first major break of a sitting Venezuelan public official, Venezuelan Attorney General Luisa Ortega Díaz affirmed the Supreme Court's actions "had broken constitutional order";

Whereas, on March 31, 2017, Venezuelan citizens took to the streets protesting the Supreme Court's breach of power;

Whereas, on April 1, 2017, during an emergency meeting of the Mercosur countries, the foreign ministers of Argentina, Brazil, Paraguay, and Uruguay released a statement urging the Government of Venezuela to follow its constitution and guarantee “the effective separation of powers”;

Whereas, on April 1, 2017, the Supreme Court reversed its earlier decisions taking over the National Assembly’s legislative powers and stripping the legislators of their parliamentary immunity;

Whereas, on April 26, 2017, the Government of Venezuela announced its intent to withdraw from the OAS;

Whereas on May 1, 2017, President Maduro announced a national vote to create a Constituent Assembly to rewrite the Venezuelan Constitution of 1999 which was an attempt to distract the country’s citizens and the international community from the country’s political and economic crisis;

Whereas the OAS Permanent Council voted to hold a Meeting of Consultation of Ministers of Foreign Affairs, which is scheduled to occur on May 31, 2017, to consider the situation in Venezuela;

Whereas peaceful protests by Venezuelan citizens in March, April, and May of 2017 have been met with violence from Venezuelan authorities that has caused over 40 deaths and over 1,600 imprisonments;

Whereas, on May 17, 2017, the United Nations Security Council met to discuss the humanitarian crisis in Venezuela; and

Whereas, on May 18, 2017, the Department of the Treasury announced United States sanctions against eight Ven-

ezuelan Government officials, all members of Venezuela’s Supreme Court, pursuant to Executive Order 13692, for their responsibility in issuing a number of rulings that “interfere with or limit the National Assembly’s authority” and that “limit the ability of the National Assembly to conduct its constitutional duties”: Now, therefore, be it

Strike all after the resolved clause and insert the following:

- 1 That the House of Representatives—
- 2 (1) condemns the decisions by the Venezuelan
- 3 Supreme Court on March 28, 2017, and March 29,
- 4 2017, stripping the opposition legislators of their
- 5 parliamentary immunity and seizing power from the
- 6 National Assembly, nullifying all legislative actions;
- 7 (2) recognizes the decision by the Venezuelan
- 8 Supreme Court on April 1, 2017, to restore the op-
- 9 position legislators’ parliamentary immunity and the
- 10 National Assembly’s legislative powers;
- 11 (3) urges the Government of Venezuela to heed
- 12 the calls of the international community without
- 13 delay to hold free, fair, and open elections, release
- 14 all political prisoners, including United States citi-
- 15 zens, respect the rights of the National Assembly,
- 16 and accept international humanitarian assistance
- 17 through nongovernmental organizations;

1           (4) urges Organization of American States  
2 (OAS) Member States to continue all efforts to sup-  
3 port the Venezuelan people, regardless of Ven-  
4 ezuela's intent to withdraw from the OAS, if the  
5 Government of Venezuela fails to hold free, fair, and  
6 open elections and release all political prisoners in a  
7 timely manner;

8           (5) recognizes the strong leadership of OAS  
9 Secretary General Luis Almagro in building a coali-  
10 tion of OAS Member States in support of the rights  
11 of the Venezuelan people; and

12           (6) encourages the President of the United  
13 States to prioritize a resolution of the political, eco-  
14 nomic, social, and humanitarian crisis in Venezuela  
15 through both multilateral cooperation with partners  
16 in Latin America and the Caribbean at the OAS and  
17 in the United Nations, and through targeted sanc-  
18 tions against individuals in the Government of Ven-  
19 ezuela responsible for the deterioration of democratic  
20 institutions and the rule of law in the country, as  
21 well as human rights violations.



**AMENDMENT TO THE AMENDMENT IN THE  
NATURE OF A SUBSTITUTE TO H. RES. 259  
OFFERED BY MR. CASTRO OF TEXAS**

In the preamble, insert after the 7th clause the following:

Whereas in its 2016 report, Venezuela's Violence Observatory assessed a widespread use of firearms by criminals and increased use of violence by police and military officials, contributing to a homicide rate of 91.8 per 100,000 residents, making Venezuela the second-most violent country outside a warzone in the world;

☒



**AMENDMENT TO THE AMENDMENT IN THE  
NATURE OF A SUBSTITUTE TO H. RES. 259  
OFFERED BY MRS. TORRES OF CALIFORNIA**

Insert after the 14th clause of the preamble the following:

Whereas the deteriorating conditions in Venezuela have prompted tens of thousands of Venezuelans to flee to countries throughout the Western Hemisphere, including to Brazil, Canada, Chile, Colombia, Panama, Perú, and the United States;

In the 15th clause of the preamble, strike “the country has experienced an increase in emigration, evident by the over” and insert “there were”.

Page 7, beginning on line 15, insert “, and an effective response to the growing regional refugee crisis that is emanating from Venezuela,” before “through”.



115TH CONGRESS  
1ST SESSION

# H. RES. 336

Reaffirming a strong commitment to the United States-Mexico partnership.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 18, 2017

Mr. ENGEL (for himself, Mr. MCCAUL, Mr. GENE GREEN of Texas, Ms. LOFGREN, Mrs. TORRES, Mr. SIREB, Mr. CUELLAR, Mr. POLIS, Mr. DUFFY, Mr. HURD, Mr. VALADAO, Ms. MCSALLY, Ms. SÁNCHEZ, and Mr. POE of Texas) submitted the following resolution; which was referred to the Committee on Foreign Affairs

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## RESOLUTION

Reaffirming a strong commitment to the United States-Mexico partnership.

Whereas shared cultural ties, values, and beliefs connect the citizens of the United States and Mexico and have long been the foundation from which the friendly, bilateral relationship has flourished;

Whereas the United States and Mexico have benefited from a bilateral, mutually beneficial partnership focused on advancing the economic and security interests of both countries;

Whereas it is in the national interests of the United States and Mexico to continue deepening economic cooperation and security cooperation;

Whereas consecutive United States and Mexican administrations have increased bilateral defense and law enforcement cooperation on counterterrorism and counter-narcotics issues, including the illicit trafficking of weapons, money, people, and drugs across the United States southern border;

Whereas cooperation with Mexico during the administration of President Peña Nieto has led to the extradition of more than 270 individuals facing criminal charges in the United States;

Whereas, the January 19, 2017, extradition of drug kingpin Joaquin “El Chapo” Guzman to New York was a major victory for both countries that would not have been possible without a robust United States-Mexico security partnership;

Whereas the Mérida Initiative was established in 2007 and enabled a new level of security cooperation between the United States and Mexico on a range of issues including efforts to combat transnational organized crime and promote justice reform;

Whereas the United States and Mexico have begun cooperation to address the trafficking and production of heroin and fentanyl threatening the lives of citizens in both countries;

Whereas the United States has provided almost \$2.8 billion in security assistance to Mexico through the Mérida Initiative between fiscal year 2008 and fiscal year 2017;

Whereas the United States and Mexico enjoy close diplomatic cooperation and Mexico has consistently voted with the United States at the United Nations on challenges related to Syria, North Korea, and Ukraine;

Whereas the United States and Mexico have closely collaborated at the Organization of American States (OAS) on issues related to Venezuela, where Mexico has played a leading role;

Whereas Mexico is an important security and defense partner to the United States, and regularly participates in training activities in coordination with United States Northern Command (NORTHCOM) and the North American Aerospace Defense Command (NORAD); and

Whereas the United States and Mexico launched the High Level Economic Dialogue on September 20, 2013, to help advance United States-Mexico economic and commercial priorities to promote mutual economic growth, job creation, educational exchanges and innovation, and global competitiveness: Now, therefore, be it

1       *Resolved*, That the House of Representatives—

2           (1) reaffirms its strong commitment to a  
3       United States-Mexico partnership based on mutual  
4       respect and the promotion of shared democratic val-  
5       ues and principles;

6           (2) supports continued bilateral cooperation  
7       through the High Level Economic Dialogue on  
8       issues related to the economic well-being and secu-  
9       rity of both countries;

10          (3) encourages continued security cooperation  
11       between the United States and Mexican law enforce-  
12       ment agencies and militaries, including on violence

1 reduction in Mexico, counterterrorism and the in-  
2 creased trafficking of heroin and fentanyl;

3 (4) supports continued engagement with Mexico  
4 to tackle regional issues and work together in inter-  
5 national fora, including the United Nations and the  
6 Organization of American States; and

7 (5) supports efforts by the Government of Mex-  
8 ico to strengthen the rule of law, reduce corruption,  
9 and advance civil and human rights.

115TH CONGRESS  
1ST SESSION

# H. R. 1918

To oppose loans at international financial institutions for the Government of Nicaragua unless the Government of Nicaragua is taking effective steps to hold free, fair, and transparent elections, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 5, 2017

Ms. ROS-LEHTINEN (for herself, Mr. SIREN, Mr. DUNCAN of South Carolina, Ms. WASSERMAN SCHULTZ, Mr. YOHO, Mr. CÁRDENAS, Mr. DIAZ-BALART, Mr. NORCROSS, Mr. CURBELO of Florida, Mr. DEUTCH, Mr. BILLIRAKIS, Mr. CUELLAR, Mr. SMITH of New Jersey, Ms. WILSON of Florida, Mr. POE of Texas, Mr. HASTINGS, Mr. DESANTIS, Mr. BRENDAN P. BOYLE of Pennsylvania, Mr. MCCAUL, Ms. KELLY of Illinois, Mr. WEBER of Texas, Mr. DONOVAN, Mr. CHABOT, Mr. THOMAS J. ROONEY of Florida, and Mr. FRANCIS ROONEY of Florida) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To oppose loans at international financial institutions for the Government of Nicaragua unless the Government of Nicaragua is taking effective steps to hold free, fair, and transparent elections, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Nicaraguan Invest-  
3 ment Conditionality Act (NICA) of 2017”.

4 **SEC. 2. FINDINGS.**

5 Congress makes the following findings:

6 (1) In 2006, Nicaragua, under President  
7 Enrique Bolaños, entered into a \$175,000,000, 5-  
8 year compact with the Millennium Challenge Cor-  
9 poration (MCC).

10 (2) After the 2008 municipal elections, the  
11 MCC stated that there was a pattern of decline in  
12 political rights and civil liberties in Nicaragua.

13 (3) In 2009, the MCC terminated the compact  
14 and reduced the amount of MCC funds available to  
15 Nicaragua by \$61,500,000, which led to the compact  
16 ending in 2011.

17 (4) According to Nicaraguan law, the National  
18 Assembly is the only institution allowed to change  
19 the constitution but in 2009, Daniel Ortega cir-  
20 cumvented the legislature and went to the Supreme  
21 Court, which he controls, to rule in his favor that  
22 Presidential term limits were inapplicable.

23 (5) The House Committee on Foreign Affairs  
24 convened a congressional hearing on December 1,  
25 2011, entitled “Democracy Held Hostage in Nica-  
26 ragua: Part 1” where former United States Amba-

1       sador to Nicaragua Robert Callahan testified,  
2       “First, that Daniel Ortega’s candidacy was illegal,  
3       illegitimate, and unconstitutional; second, that the  
4       period leading to the elections and the elections  
5       themselves were marred by serious fraud; third, that  
6       Daniel Ortega and his Sandinista party have system-  
7       atically undermined the country’s fragile govern-  
8       mental institutions.”.

9               (6) From fiscal year 2012 until present, the  
10       Department of State found that Nicaragua did not  
11       meet international standards of fiscal transparency.

12              (7) On January 25, 2012, a press statement  
13       from Secretary of State Hillary Clinton said: “As  
14       noted by international observers and Nicaraguan  
15       civil society groups, Nicaragua’s recent elections  
16       were not conducted in a transparent and impartial  
17       manner, and the entire electoral process was marred  
18       by significant irregularities. The elections marked a  
19       setback to democracy in Nicaragua and undermined  
20       the ability of Nicaraguans to hold their government  
21       accountable.”.

22              (8) According to the Department of State’s  
23       2015 Fiscal Transparency Report: “Nicaragua’s fis-  
24       cal transparency would be improved by including all  
25       off-budget revenue and expenditure in the budget,



1 auditing state-owned enterprises, and conducting a  
2 full audit of the government's annual financial state-  
3 ments and making audit reports publicly available  
4 within a reasonable period of time.”.

5 (9) According to the Department of State's  
6 Country Reports on Human Rights Practices for  
7 2015: “In 2011 the Supreme Electoral Council  
8 (CSE) announced the re-election of President Daniel  
9 Ortega Saavedra of the Sandinista National Libera-  
10 tion Front (FSLN) in elections that international  
11 and domestic observers characterized as seriously  
12 flawed. International and domestic organizations  
13 raised concerns regarding the constitutional legit-  
14 imacy of Ortega's re-election. The 2011 elections  
15 also provided the ruling party with a supermajority  
16 in the National Assembly, allowing for changes in  
17 the constitution, including extending the reach of ex-  
18 ecutive branch power and the elimination of restric-  
19 tions on re-election for executive branch officials and  
20 mayors. Observers noted serious flaws during the  
21 2012 municipal elections and March 2014 regional  
22 elections.”.

23 (10) According to the Department of State's  
24 Country Reports on Human Rights Practices for  
25 2015 in Nicaragua: “The principal human rights

1 abuses were restrictions on citizens' right to vote;  
2 obstacles to freedom of speech and press, including  
3 government intimidation and harassment of journal-  
4 ists and independent media, as well as increased re-  
5 striction of access to public information, including  
6 national statistics from public offices; and increased  
7 government harassment and intimidation of non-  
8 governmental organizations (NGOs) and civil society  
9 organizations.”.

10 (11) The same 2015 report stated: “Additional  
11 significant human rights abuses included consider-  
12 ably biased policies to promote single-party domi-  
13 nance; arbitrary police arrest and detention of sus-  
14 pects, including abuse during detention; harsh and  
15 life-threatening prison conditions with arbitrary and  
16 lengthy pretrial detention; discrimination against  
17 ethnic minorities and indigenous persons and com-  
18 munities.”.

19 (12) In February 2016, the Ortega regime de-  
20 tained and expelled Freedom House’s Latin America  
21 Director, Dr. Carlos Ponce, from Nicaragua.

22 (13) On June 3, 2016, the Nicaraguan Su-  
23 preme Court—which is controlled by Nicaragua’s  
24 leader, Daniel Ortega—instructed the Supreme Elec-  
25 toral Council not to swear in Nicaraguan opposition

1 members to the departmental and regional electoral  
2 councils.

3 (14) On June 5, 2016, regarding international  
4 observers for the 2016 Presidential elections, Presi-  
5 dent Ortega stated: “Here, the observation ends. Go  
6 observe other countries . . . There will be no obser-  
7 vation, neither from the European Union, nor the  
8 OAS . . .”.

9 (15) On June 7, 2016, the Department of  
10 State’s Bureau of Democracy, Human Rights and  
11 Labor posted on social media: “Disappointed govern-  
12 ment of Nicaragua said it will deny electoral observ-  
13 ers requested by Nicaraguan citizens, church, and  
14 private sector . . . We continue to encourage the  
15 government of Nicaragua to allow electoral observers  
16 as requested by Nicaraguans.”.

17 (16) On June 14, 2016, President Ortega ex-  
18 pelled three United States Government officials (two  
19 officials from U.S. Customs and Border Protection  
20 and one professor from the National Defense Uni-  
21 versity) from Nicaragua.

22 (17) On June 29, 2016, the Department of  
23 State issued a Nicaragua Travel Alert which stated:  
24 “The Department of State alerts U.S. citizens about  
25 increased government scrutiny of foreigners’ activi-

1 ties, new requirements for volunteer groups, and the  
2 potential for demonstrations during the upcoming  
3 election season in Nicaragua . . . Nicaraguan au-  
4 thorities have denied entry to, detained, questioned,  
5 or expelled foreigners, including United States Gov-  
6 ernment officials, academics, NGO workers, and  
7 journalists, for discussions, written reports or arti-  
8 cles, photographs, and/or videos related to these top-  
9 ics. Authorities may monitor and question private  
10 United States citizens concerning their activities, in-  
11 cluding contact with Nicaraguan citizens.”.

12 (18) On August 1, 2016, the Department of  
13 State issued a press release to express grave concern  
14 over the Nicaraguan government limiting democratic  
15 space leading up to the elections in November and  
16 stated that “[o]n June 8, the Nicaraguan Supreme  
17 Court stripped the opposition Independent Liberal  
18 Party (PLI) from its long recognized leader. The  
19 Supreme Court took similar action on June 17 when  
20 it invalidated the leadership of the Citizen Action  
21 Party, the only remaining opposition party with the  
22 legal standing to present a presidential candidate.  
23 Most recently, on July 29, the Supreme Electoral  
24 Council removed 28 PLI national assembly members

1 (16 seated and 12 alternates) from their popularly-  
2 elected positions.”.

3 (19) On November 7, 2016, the Department of  
4 State issued a press release stating: “The United  
5 States is deeply concerned by the flawed presidential  
6 and legislative electoral process in Nicaragua, which  
7 precluded the possibility of a free and fair election  
8 on November 6. In advance of the elections, the Nie-  
9 araguan government sidelined opposition candidates  
10 for president, limited domestic observation at the  
11 polls and access to voting credentials, and took other  
12 actions to deny democratic space in the process. The  
13 decision by the Nicaraguan government not to invite  
14 independent international electoral observers further  
15 degraded the legitimacy of the election.”.

16 (20) In November and December of 2016, the  
17 Board of Executive Directors of the Inter-American  
18 Development Bank postponed consideration of a pol-  
19 icy based loan of \$65 million to the Government of  
20 Nicaragua due to the efforts of the United States  
21 mission that expressed serious concerns of the ab-  
22 sence of transparency, systemic corruption, and the  
23 lack of free and fair elections in Nicaragua.

24 (21) On February 2017, the European Par-  
25 liament issued a resolution on the situation of

1 human rights and democracy in Nicaragua and ex-  
2 pressed concern of the “deteriorating human rights  
3 situation in Nicaragua and deplores the attacks and  
4 acts of harassment to which human rights organiza-  
5 tions and their members and independent journalists  
6 have been subjected by individuals, political forces  
7 and bodies linked to the State”.

8 (22) According to the Department of State’s  
9 Country Reports on Human Rights Practices for  
10 2016: “[A]ctions by the ruling Sandinista National  
11 Liberation Front (FSLN) party resulted in de facto  
12 concentration of power in a single party, with an au-  
13 thoritarian executive branch exercising significant  
14 control over the legislative, judicial, and electoral  
15 functions.”.

16 (23) According to the Department of State’s  
17 Country Reports on Human Rights Practices for  
18 2016 in Nicaragua, “The November 6 elections for  
19 president, vice president, national assembly mem-  
20 bers, and representatives for the Central American  
21 parliament did not meet the conditions of being free  
22 and fair . . . The November 6 presidential and leg-  
23 islative elections were marred by allegations of insti-  
24 tutional fraud and the absence of independent oppo-  
25 sition political parties. National observers and oppo-

1 sition leaders claimed rates of abstention from 60 to  
2 70 percent.”.

3 (24) According to the Department of State’s  
4 Country Reports on Human Rights Practices for  
5 2016: “Companies reported that bribery of public of-  
6 ficials, unlawful seizures, and arbitrary assessments  
7 by customs and tax authorities were common . . .  
8 The courts remained particularly susceptible to  
9 bribes, manipulation, and other forms of corruption,  
10 especially by the FSLN, giving the sense that the  
11 FSLN heavily influenced CSJ and lower-level court  
12 actions.”.

13 **SEC. 3. STATEMENT OF POLICY.**

14 It is the policy of the United States to support—

15 (1) the rule of law and an independent judiciary  
16 and electoral council in Nicaragua;

17 (2) independent pro-democracy organizations in  
18 Nicaragua;

19 (3) free, fair, and transparent elections under  
20 international and domestic observers in Nicaragua;  
21 and

22 (4) anti-corruption and transparency efforts in  
23 Nicaragua.

1 **SEC. 4. INTERNATIONAL FINANCIAL INSTITUTIONS.**

2 (a) IN GENERAL.—The President shall instruct the  
3 United States Executive Director at each international fi-  
4 nancial institution to use the voice, vote, and influence of  
5 the United States to oppose any loan for the benefit of  
6 the Government of Nicaragua, other than to address basic  
7 human needs or promote democracy, unless the Secretary  
8 of State certifies and reports to the appropriate congres-  
9 sional committees that the Government of Nicaragua is  
10 taking effective steps to—

11 (1) hold free, fair, and transparent elections  
12 overseen by credible domestic and international elec-  
13 toral observers;

14 (2) promote democracy, as well as an inde-  
15 pendent judicial system and electoral council;

16 (3) strengthen the rule of law;

17 (4) respect the right to freedom of association  
18 and expression;

19 (5) combat corruption, including investigating  
20 and prosecuting government officials that are  
21 credibly alleged to be corrupt; and

22 (6) protect the right of political opposition par-  
23 ties, journalists, trade unionists, human rights de-  
24 fenders, and other civil society activists to operate  
25 without interference.



1 (b) REPORT.—The Secretary of the Treasury shall  
2 submit to the appropriate congressional committees a  
3 written report assessing—

4 (1) the effectiveness of the international finan-  
5 cial institutions in enforcing applicable program  
6 safeguards in Nicaragua; and

7 (2) the effects of the matters described in sec-  
8 tion 2 on long-term prospects for positive develop-  
9 ment outcomes in Nicaragua.

10 (c) DEFINITIONS.—In this section:

11 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
12 TEES.—The term “appropriate congressional com-  
13 mittees” means—

14 (A) the Committee on Foreign Affairs, the  
15 Committee on Appropriations, and the Com-  
16 mittee on Financial Services of the House of  
17 Representatives; and

18 (B) the Committee on Foreign Relations,  
19 the Committee on Appropriations, and the  
20 Committee on Banking, Housing, and Urban  
21 Affairs of the Senate.

22 (2) INTERNATIONAL FINANCIAL INSTITU-  
23 TION.—The term “international financial institu-  
24 tion” means the International Monetary Fund,  
25 International Bank for Reconstruction and Develop-

1 ment, European Bank for Reconstruction and Devel-  
2 opment, International Development Association,  
3 International Finance Corporation, Multilateral In-  
4 vestment Guarantee Agency, African Development  
5 Bank, African Development Fund, Asian Develop-  
6 ment Bank, Inter-American Development Bank,  
7 Bank for Economic Cooperation and Development in  
8 the Middle East and North Africa, and Inter-Amer-  
9 ican Investment Corporation.

10 (d) TERMINATION.—This section shall terminate on  
11 the day after the earlier of—

12 (1) the date on which the Secretary of State  
13 certifies and reports to the appropriate congressional  
14 committees that the requirements of subsection (a)  
15 are met; or

16 (2) 5 years after the date of the enactment of  
17 this Act.

18 (e) WAIVER.—The President may waive this section  
19 if the President determines that such a waiver is in the  
20 national interest of the United States.

21 **SEC. 5. ORGANIZATION OF AMERICAN STATES.**

22 (a) FINDINGS.—Congress finds that, according to the  
23 Organization of American States (OAS) report on the Nic-  
24 araguan 2011 Presidential elections, Nicaragua: Final Re-  
25 port, General Elections, OAS (2011), the OAS made the

1 following recommendations to the Government of Nica-  
2 ragua:

3 (1) “Prepare alternative procedures for updat-  
4 ing the electoral roll when a registered voter dies.”.

5 (2) “Publish the electoral roll so that new addi-  
6 tions, changes of address and exclusions can be  
7 checked.”.

8 (3) “Reform the mechanism for accreditation of  
9 poll watchers using a formula that ensures that the  
10 political parties will have greater autonomy to ac-  
11 credit their respective poll watchers.”.

12 (4) “Institute regulations to ensure that party  
13 poll watchers are involved in all areas of the elec-  
14 toral structure, including the departmental, regional  
15 and municipal electoral councils and polling stations.  
16 Rules should be crafted to spell out their authorities  
17 and functions and the means by which they can ex-  
18 ercise their authority and perform their functions.”.

19 (5) “Redesign the CSE administrative structure  
20 at the central and field levels, while standardizing  
21 technical and operational procedures, including the  
22 design of control mechanisms from the time registra-  
23 tion to the delivery of the document to the citizens;  
24 the process of issuing identity cards should be timed

1 to the calendar and, to avoid congestion within the  
2 process, be evenly spaced.”.

3 (b) **ELECTORAL OBSERVATION MISSION.**—The Presi-  
4 dent shall direct the United States Permanent Represent-  
5 ative to the OAS to use the voice, vote, and influence of  
6 the United States at the OAS to strongly advocate for an  
7 Electoral Observation Mission to be sent to Nicaragua in  
8 2017.

9 **SEC. 6. STATEMENT OF POLICY.**

10 The Department of State and the United States  
11 Agency for International Development should prioritize  
12 foreign assistance to the people of Nicaragua to assist civil  
13 society in democracy and governance programs, including  
14 human rights documentation.

15 **SEC. 7. REPORT ON CORRUPTION IN NICARAGUA.**

16 (a) **REPORT REQUIREMENT.**—Not later than 90 days  
17 after the date of the enactment of this Act, the Secretary  
18 of State, in consultation with the intelligence community  
19 (as defined in section 3(4) of the National Security Act  
20 of 1947 (50 U.S.C. 3003(4)), shall submit to Congress  
21 a report on the involvement of senior Nicaraguan govern-  
22 ment officials, including members of the Supreme Elec-  
23 toral Council, the National Assembly, and the judicial sys-  
24 tem, in acts of public corruption or human rights viola-  
25 tions in Nicaragua.

1 (b) FORM.—The report required in subsection (a)  
2 shall be submitted in unclassified form, but may contain  
3 a classified annex. The unclassified portion of the report  
4 shall be made available to the public.

○

**AMENDMENT TO H.R. 1918**  
**OFFERED BY MS. ROS-LEHTINEN OF FLORIDA**

Page 12, line 1, strike "The" and insert "Not later than 180 days after the date of the enactment of this Act, the".



Ms. ROS-LEHTINEN. Without objection, all members may have 5 days to submit statements and materials for the record.

In the interest of time, I plan to submit my remarks and Mr. Duncan's remarks for the Congressional Record. I encourage other members to submit their remarks for the Congressional Record as well.

And I want to applaud the leadership and help of all of our congressional subcommittee in bringing attention to all of these terrible situations throughout the world.

And with that, I would like to turn to Mr. Duncan's ranking member, Mr. Sires.

Mr. SIRES. I have no comments. I agree.

Ms. ROS-LEHTINEN. Thank you very much.

As you know, we have a series of votes on the floor, five votes. And so I will turn now to the page that does it legally.

Do any other members seek recognition to speak on today's business?

Seeing no members, the Chair now moves that the subcommittee favorably report the items considered en bloc to the full committee as amended.

All those in favor, say aye.

All those opposed, no.

In the opinion of the Chair, the ayes have it. The motion is approved. House resolution 201, 259, 336, and H.R. 1918 are reported favorably to the full committee as amended.

Without objection, staff is directed to make any technical or conforming changes.

As you know, all of the members and the staff have been working for 2 weeks now on this markup, so don't think that they haven't been read and studied.

The chairman wants to thank all of the members and staff for their assistance and cooperation on today's markup. And the subcommittee stands adjourned.

[Whereupon, at 1:12 p.m., the subcommittee was adjourned.]

# A P P E N D I X

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MATERIAL SUBMITTED FOR THE RECORD

**SUBCOMMITTEE MARKUP NOTICE  
COMMITTEE ON FOREIGN AFFAIRS  
U.S. HOUSE OF REPRESENTATIVES  
WASHINGTON, DC 20515-6128**

**Subcommittee on the Western Hemisphere  
Jeff Duncan (R-SC), Chairman**

**TO: MEMBERS OF THE COMMITTEE ON FOREIGN AFFAIRS**

You are respectfully requested to attend an OPEN markup of the Committee on Foreign Affairs, to be held by the Subcommittee on the Western Hemisphere, in Room 2172 of the Rayburn House Office Building (and available live on the Committee website at <http://www.ForeignAffairs.house.gov>):

**DATE:** Wednesday, May 24, 2017

**TIME:** 1:00 p.m.

**MARKUP OF:** H. Res. 201, Expressing support to the Government of Argentina for its investigation into the terrorist bombing of the Embassy of Israel in Buenos Aires on March 17, 1992;

H. Res. 259, Expressing concern and condemnation over the political, economic, social, and humanitarian crisis in Venezuela;

H. Res. 336, Reaffirming a strong commitment to the United States – Mexico Partnership; and

H.R. 1918, Nicaragua Investment Conditionality Act of 2017.

**By Direction of the Chairman**

The Committee on Foreign Affairs seeks to make its facilities accessible to persons with disabilities. If you are in need of special accommodations, please call 202-225-5021 at least four business days in advance of the event, whenever practicable. Questions with regard to special accommodations in general (including availability of Committee materials in alternative formats and assistive listening devices) may be directed to the Committee.





COMMITTEE ON FOREIGN AFFAIRS  
MINUTES OF SUBCOMMITTEE MARKUP

MINUTES OF SUBCOMMITTEE ON the Western Hemisphere MARKUP

Day Wednesday Date May 24, 2017 Room 2172

Starting Time 1:00 PM Ending Time 1:12 PM

Recesses n/a ( \_\_\_ to \_\_\_ ) ( \_\_\_ to \_\_\_ ) ( \_\_\_ to \_\_\_ ) ( \_\_\_ to \_\_\_ ) ( \_\_\_ to \_\_\_ ) ( \_\_\_ to \_\_\_ )

Presiding Member(s)

Rep. Heana Ros-Lehtinen

Check all of the following that apply:

Open Session

Electronically Recorded (taped)

Executive (closed) Session

Stenographic Record

Televised

BILLS FOR MARKUP: (Include bill number(s) and title(s) of legislation.)

H. Res. 201, H. Res. 259, H. Res. 336, and H.R. 1918, the Nicaraguan Investment Conditionality Act (NICA) of 2017

COMMITTEE MEMBERS PRESENT:

Rep. Heana Ros-Lehtinen, Ranking Member Albio Sires, Rep. Smith, Rep. Brooks, Rep. DeSantis, Rep Yoho, Rep. Rooney, Rep Castro, Rep. Kelly, Rep. Torres, Rep. Espuillat, Rep. Meeks

NON-COMMITTEE MEMBERS PRESENT:

n/a

STATEMENTS FOR THE RECORD: (List any statements submitted for the record.)

Chairman Duncan, Ranking Member Sires, Rep. Smith, Rep. Ros-Lehtinen, Rep. McCaul

ACTIONS TAKEN DURING THE MARKUP: (Attach copies of legislation and amendments.)

A voice vote was taken and H. Res. 201, H. Res. 259, H. Res. 336, and H.R. 1918 were favorably reported to the Full Committee as amended.

RECORDED VOTES TAKEN (FOR MARKUP): (Attach final vote tally sheet listing each member.)

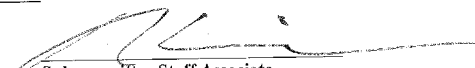
Subject	Yeas	Nays	Present	Not Voting
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n/a

TIME SCHEDULED TO RECONVENE \_\_\_\_\_

or

TIME ADJOURNED 1:12 PM

  
Subcommittee Staff Associate

5/24/17 Western Hemisphere Subcommittee Markup Summary

By unanimous consent, the Chair called up the following measures and amendments, previously provided to Members, to be considered *en bloc*:

1. H. Res. 201 (Ros-Lehtinen), Expressing support to the Government of Argentina for its investigation into the terrorist bombing of the Embassy of Israel in Buenos Aires on March 17, 1992;
  - a. Smith 36, an amendment to H. Res. 201.
2. H. Res. 259 (DeSantis), Expressing concern and condemnation over the political, economic, social, and humanitarian crisis in Venezuela;
  - a. Duncan amendment in the nature of a substitute to H. Res. 259;
    - a. Castro 19, an amendment to the Duncan ANS;
    - b. Torres 29, an amendment to the Duncan ANS.
3. H. Res. 336 (Engel), Reaffirming a strong commitment to the United States – Mexico partnership.
4. H.R. 1918 (Ros-Lehtinen), Nicaragua Investment Conditionality Act of 2017;
  - a. Ros-Lehtinen 23, an amendment to H.R. 1918.

The measures considered *en bloc* were agreed to by voice vote.

By unanimous consent, the measures as amended were ordered favorably reported to the full Committee.

The Committee adjourned.



Chairman Jeff Duncan, WHEM Subcommittee Markup, 05-24-2017

Opening Remarks

I want to applaud the leadership of Representatives Ros-Lehtinen, Sires, DeSantis, Engel, and McCaul in their bipartisan efforts with these pieces of legislation. House Resolution 201 is an important bill that follows sustained Congressional attention to the issue of Iran and Hezbollah's activities in the Western Hemisphere. It sends a message to Argentina that the United States supports justice for the perpetrators of the horrific terrorist attacks in Buenos Aires on the Embassy of Israel in 1992 and on the AMIA in 1994. Last year, I along with Ranking Member Sires, visited the AMIA where Argentina's deadliest terrorist attack occurred. 85 people were killed and 300 were wounded in a bombing at the hands of Hezbollah, a proxy of Iran. The subsequent murder of AMIA Special Prosecutor Alberto Nisman – who himself was key to uncovering evidence of Iranian penetration of several countries in the Western Hemisphere and issuing an indictment of Argentina's former president for obstruction of justice involving the AMIA attack – still remains unsolved even after two years. In view of this week's tragedy in Manchester and the upcoming anniversary of the AMIA attack on July 18<sup>th</sup>, we must do more to deter future attacks by working closely together to bring perpetrators of such acts to justice.

House Resolution 259 is also a significant bill that follows other legislative action on Venezuela in the 113<sup>th</sup> and 114<sup>th</sup> Congresses and multiple Congressional hearings. My Amendment in the Nature of a Substitute notes recent events in Venezuela, urges OAS Member States to continue supporting the Venezuelan people even if Venezuela withdraws from the OAS, affirms the leadership of OAS Secretary General Almagro, and encourages President Trump to work with countries in the OAS and at the United Nations to prioritize a resolution of the crisis in Venezuela. Over the past two months, Venezuelan security forces, backed by Cuban

intelligence agents and Russian and Chinese financial support, have literally mowed down protesters with their vehicles, raided homes and terrorized civilians, and discussed using snipers to target civilians. Last week's United Nations Security Council meeting about Venezuela, at the request of U.S. Ambassador Nikki Haley, and the U.S. Treasury Department's announcement of sanctions on eight members of Venezuela's Supreme Court were significant, and I commend the Trump Administration for its leadership in these areas.

House Resolution 336 affirms the strategic importance of the U.S.-Mexico relationship, which is vital to U.S. national security and economic interests. We share a 2,000-mile border, have extensive connections through the Gulf of Mexico, and cooperate on a wide range of mutually-important issues. Mexico is our third-largest trading partner, and we have an integrated commercial relationship. Our security partnership is critical to U.S. and Mexican interests, and we collaborate daily through the Mérida Initiative, joint border security efforts on the U.S.-Mexico and Mexico-Guatemalan border, and in NORTHCOM and NORAD efforts, among many other activities.

H.R. 1918 urges the Government of Nicaragua to take actions to hold free, fair, and transparent elections. A similar version of this bill was considered by this Subcommittee in the 114<sup>th</sup> Congress and passed without objection. As the country has yet to improve in upholding democratic institutions for the Nicaraguan people amidst last year's controversial reelection of President Ortega, we believe it is important to consider this bill again today. Likewise, we remain concerned over the authoritarian nature of the Nicaraguan government, its increasing partnerships with Russia, China, and Iran, and its continued support of President Maduro's oppression and human rights abuses in Venezuela. With that, I want to hear from the authors of these pieces of legislation and any other Members who may wish to speak on these bills.



House Committee on Foreign Affairs  
Subcommittee on the Western Hemisphere

Congressman Albio Sires (D-NJ)  
Ranking Member

**Opening Statement – Mark up of Measures on Argentina, Venezuela, Mexico and Argentina**  
**Wednesday, May 24, 2017**

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- Thank you very much Mr. Chairman. I'm grateful you've called this markup and we're able to advance these bipartisan measures today.
- Today we're here to markup four pieces of legislation and I am proud to be an original cosponsor of all of them.
- The first piece of legislation, H-Res. 201, sponsored by my good friend from Florida, Ileana Ros-Lehtinen, expresses support for the Government of Argentina for its investigation into the terrorist bombing of the Embassy of Israel in Buenos Aires in 1992 and the attack on the Argentine- Israeli Mutual Association (AMIA) building just two years later.
- These treacherous bombings killed 114 people and injured hundreds more, many of whom never recovered from their wounds.
- This resolution commends President Mauricio Macri for appointing a special prosecutor to hunt down those responsible for the bombings and finally hold Iranian officials accountable for their connection to the AMIA bombing.
- I was fortunate enough to travel to Argentina last year with Chairman Duncan and visit the AMIA center for a wreath laying ceremony.
- We met with members of the Jewish community and heard about their dedication to preserving their heritage and bringing the perpetrators of these acts to justice.
- This important legislation acknowledges the good efforts of Argentina's President Mauricio Macri and stands with the Argentine people who deserve answers about these brutal

terrorist attacks and the still unanswered questions about how Iran and its proxies helped carry out the attacks.

- Next, H – Res. 259 led by Congressman Ron DeSantis, expresses concern and condemnation over the political, economic, social, and humanitarian crisis in Venezuela.
- This resolution urges the Maduro regime to quit holding its people hostage and allow free fair and open elections to finally occur.
- The resolutions also calls for all O-A-S member states to stand shoulder to shoulder in support of the Venezuelan people and continue their efforts to hold Maduro accountable for his actions.
- H-Res336, led by Ranking Member Engel and Congressman Mike McCaul, reaffirms a strong commitment to the U-S – Mexico partnership.
- After months of listening to President Trump degrade the Mexican people and their government– it is time that Congress sends a clear message to try and undo the damage of his actions.
- The United States is lucky to have neighbors on both sides of our border with democratic countries that share our values.
- We enjoy a strong economic and security cooperation with Mexico and I hope my colleagues in Congress will join us as we do everything possible to deepen our strategic alliance with Mexico in the coming years.
- Lastly, the Subcommittee is considering H-R 1918, the Nicaragua Investment Conditionality Act.
- Daniel Ortega and his family continue to pocket millions while Nicaragua remains the second poorest country in the Western Hemisphere.

- He has spent years repressing the political opposition and has created a de facto monarchy by having his wife serve as his Vice President.
- I will continue fighting for the Nicaraguan people until their voices are heard.
- This legislation makes it clear that the U-S will not stand by and watch Ortega target human rights defenders and trample democracy while receiving loan after loan from the international community.
- I thank Heana Ros-Lehtinen for her leadership on this issue and am grateful for her bipartisanship efforts to help pass the NICA Act.
- Again, I thank Chairman Duncan for all his efforts to have this mark up and I thank all our members and their staff for their hard work.
- I yield back.

### Western Hemisphere Subcommittee Mark-up

*Excerpts of remarks by Rep. Chris Smith  
May 23, 2017*

Chairman Duncan, Ranking Member Sires, thank you for convening this mark-up of four substantive pieces of legislation.

I would like to speak first and foremost to my good friend Ileana Ros-Lehtinen's resolution – and my amendment – supporting the Argentine government in its efforts to bring to justice those people responsible for the horrific March 17, 1992 attack on the Embassy of Israel and the July 18, 1994 bombing of the Argentine-Israeli Mutual Association (AMIA) community center in Buenos Aires. We know that the government of Iran and its proxy Hezbollah were responsible for this horrific attack, but for years a proper investigation into Iran's culpability was thwarted by the left-wing government of Nestor Kirchner, followed by that of his wife Cristina. A heroic former special prosecutor, Alberto Nisman, paid with his life for seeking truth and accountability.

Now, with the government of Mauricio Macri in the Casa Rosada, Argentina has once again rededicated itself to seeking justice. Acts like this – as well as President Macri's decision to honor Argentina's debt – are the acts of a true leader, for President Macri choose to put the cause of justice above easy acquiescence to the status quo.

I myself have visited the site of the AMIA attack during a trip to Buenos Aires in 2007, and I attended a memorial service for the victims. Just as we saw in Manchester, England the other day, innocents were targeted by Islamists seeking to terrorize, kill and maim.

My amendment, for which I especially thank Ranking Member Sires and his staff for working with me and my staff on, would ask the Administration to consider imposing Magnitsky-type sanctions, including visa denial, once we have weighed evidence of individual culpability which the Argentine Special Investigator may uncover.

But I must commend Ileana for how relentless she has been in pursuing justice for the victims. I recall cosponsoring her resolution back in 2008, which condemned that attack on the AMIA Jewish community center, along with many other members of Congress that she had rallied, including a former congressman named Mike Pence, now our Vice President. For that, and for so many of her other legislative works over the



years calling attention to atrocities committed by terrorists and dictators, I thank you, Ileana – truly, from the bottom of my heart. You have been a comrade in the trenches, and a solace to many victims of Communism in Cuba and elsewhere.

Which also brings me to two other bills which are being marked up today which I am proud to cosponsor – the Nicaragua Investment Conditionality Act, H.R. 1918, again sponsored by the indefatigably Ileana Ros-Lehtinen, and Congressman DeSantis’ resolution on the deteriorating crisis in Venezuela, H. Res. 259.

What all these three pieces of legislation have in common is that they are responding to situations that were exacerbated by governments of the political Left – though, happily, in the case of Argentina, the Argentine people have already corrected that and, it should be noted, the institutions of representative government were never entirely corrupted under the Kirchners and thus Argentina was able to chance course.

Nevertheless, these governments of the Left – which some euphemistically call “Socialist” or “Progressive” – are highly ideological ones whose stated values diverge from our (small “d”) democratic ideals and principles, and whose people have suffered as a consequence of decisions made by those in power, who seek to cling to power despite the rising popular opposition in Nicaragua and especially in Venezuela.

As I have stated elsewhere, we ignore ideology at our own peril. There is a self-styled Bolivarian movement in Latin America, known by its Spanish-language acronym ALBA, translated variously in English as the Bolivarian Alternative to the Americas or the Bolivarian Alliance for the People of Our America. Venezuela and Cuba are its founding members, but since 2004 the ALBA movement has been joined by left-wing governments in Bolivia, Nicaragua, and Ecuador, as well as countries in the Caribbean. El Salvador, though not yet formally a member, is drifting into the ALBA orbit under the left-wing government of the FMLN, a former guerilla movement.

There also was a movement of New Left forces, which grew out of the São Paulo Forum, or Foro de São Paulo, held in Brazil in 1990. In the wake of the Fall of the Berlin Wall, various Left Wing movements gathered to renounce armed revolution as the path to power, embracing instead democratic mechanisms as a vehicle for obtaining power.

Once in power – as we see in Maduro’s Venezuela and Ortega’s Nicaragua today – these regimes seek to entrench themselves, ignoring the needs and desires of the very people in whose name they claim to govern.

That is why it is important that Congress speak with bipartisan clarity. I therefore thank all of you for these pieces of legislation – and also Ranking Member Engel and Congressman McCaul for your fine resolution on our partnership with our southern neighbor Mexico.



**Chairman Ros-Lehtinen**  
**WHEM Markup – AMIA, NICA Act, Venezuela, US-Mexico**  
**Wednesday, May 24, 2017, 1:00 p.m.; 2172 Rayburn**

Thank you, Chairman Duncan. And thanks to you and Ranking Member Sires for your hard work in convening this markup and bringing these four important measures before us today.

I am grateful to have worked with both of you in introducing H.R. 1918 – the Nicaraguan Investment and Conditionality Act, or NICA Act.

This important measure rightfully brings attention to Daniel Ortega's egregious efforts to consolidate power and trample on the rule of law and the democratic order in Nicaragua.

It gives the U.S. an important avenue by promoting democratic values and prevents Ortega's access to international funds until much needed reforms are made.

The NICA Act conditions our vote at international monetary institutions until free, fair, and transparent elections are held and are overseen by international electoral observers;

Until the independence of the judiciary and the electoral council are respected;

Until the rule of law is strengthened; and

Until the right to freedom of association and expression are protected;

Until corruption is rooted out of the regime; and

Until human rights defenders and journalists are protected.

These are similar conditions we apply to the Northern Triangle nations of Honduras, Guatemala, and El Salvador, and there is no reason why they should not be applicable to Nicaragua.

I urge my colleagues to once again support the NICA Act and stand in support of the people of Nicaragua.

I am also proud to have worked with Chairman Duncan, Ranking Member Sires, as well as Ted Deutch, Chairman Royce and Ranking Member Engel in introducing House Resolution 201, expressing support for Argentina's investigation into the 1992 terrorist bombing of the Israeli Embassy in Buenos Aires.

March 17th marked the 25th anniversary of this senseless, vile attack that took the lives of 29 people and wounded 242 more.

As if that weren't enough, two years later, on July 18th, another terrorist bombing took the lives of over 80 people at the AMIA Jewish community center in Buenos Aires.

In 1999, the Argentinian government's investigation concluded what we already knew: Iran's proxy, Hezbollah, is responsible for these heinous attacks.

The resolution commends President Macri for his efforts on the investigation and appointing a Special Investigator;

It recognizes the efforts of the former Special Prosecutor, Alberto Nisman, who died under suspicious circumstances after determining that Hezbollah was responsible for the AMIA bombing;

Terrorist organizations like Hezbollah must be held accountable for their crimes and I urge my colleagues to support this important resolution.

I would also like to express my full support for my Florida colleague Ron DeSantis for introducing House Resolution 259, of which I am proud to be an original cosponsor.

This resolution condemns some of the recent horrific developments in Venezuela and urges the Maduro regime and OAS Member States, including the United States, to take steps so that Venezuelans finally have free and fair elections, all political prisoners are released, and desperately needed humanitarian aid is delivered.

Since protests began in March, at least 48 people have been killed by the regime and hundreds of others have been beaten and imprisoned in Maduro's attempt to crush all opposition.

I thank my friend, Mr. DeSantis, for his work on this resolution and urge my colleagues to join me in offering their full support.

Finally, I would also like to express my full support for Ranking Member Engel's and McCaul's measure aimed at strengthening the US-Mexico partnership, House Resolution 336, of which I am also proud to be a cosponsor.

This resolution recognizes the collaboration between the US and Mexico on issues pertaining to the situation in Venezuela, demonstrating the values and ideals our two nations share.

By reaffirming our commitment to this alliance, we encourage continued bilateral security cooperation and future coordination in our efforts at the UN and the OAS.

I thank Mr. Engel and Mr. McCaul for bringing this resolution forward and urge my colleagues to support it.



**Rep. McCaul Statement for the Record – 5.24.17 WHEM Markup**

**Chairman, Ranking Member Sires,**

**thank you for including H. Res. 336 – an important resolution I introduced with Ranking Member Engel in today’s markup regarding the U.S.-Mexico relationship.**

**As a Texan, I am reminded daily that Mexico is the United States third largest trade partner. Our supply chains are interdependent and power immense economic growth and prosperity. Any interruption of goods and services between our two countries could wreak havoc on our economies, so we must foster the quick and reliable movement of legitimate trade and commerce across our shared border.**

**Our economic relationship must be supported by continued security cooperation, information sharing, and border security efforts.**

**A prime example is the Merida Initiative, a bilateral security partnership based on the rule-of-law, which has served as the driving force behind security collaboration between U.S. and Mexico.**

**Launched in 2007, the Merida Initiative has bolstered the capabilities of the Mexican government through increased law enforcement, military-to-military cooperation, and intelligence sharing.**

In fact, the Merida Initiative has enabled Mexico to combat criminal enterprises that use the illicit flow of drugs as a fundraising tool, and it has also facilitated the high profile extradition of criminals to the U.S. to face charges, such as “el Chapo” Guzman.

This initiative has also helped Mexico enhance their own security apparatus along their southern border to limit the flow of migrants north from Central America.

Comprehensive security cooperation of this nature is critical to U.S. national security interests and its importance cannot be overstated.

While there remain areas of improvement in the U.S.-Mexico relationship, I believe it would be detrimental to the national security interests of both countries if cooperation on these fronts are diminished.

That is why we introduced this resolution, which reaffirms the enduring U.S. commitment to our partners in Mexico.

This resolution also urges continued economic and security cooperation. The ongoing U.S. efforts to bolster the ability of Mexican law enforcement agencies and military to reduce violence in Mexico, combat terrorism, and address the increased trafficking of heroin and fentanyl are crucial in our fight against transnational drug cartels. This resolution also urges continued cooperation on the international stage, including at the United Nations and the Organization of American States.

Next month, I will lead a bipartisan congressional delegation to Mexico City to meet with our Mexican counterparts during one of the more trying times in the U.S.-Mexico relationship.

I look forward to discussing ways in which we can further enhance our economic and security cooperation with a focus on national security, energy, and trade, as well as the need to work together to secure both Mexico's southern border, as well as our own.

The passage of this resolution is a signal of our commitment to our southern neighbors and will go far to reassure the Mexican government that our continued cooperation to strengthen Mexico is truly a priority to this Congress.

Mr. Chairman, the integral role Mexico plays in advancing our economic, and security interests must not be forgotten. This resolution is an important first step forward.

I yield back the balance of my time.